Tab 1	SB 172 by Bean; (Identical to H 06001) Florida Endowment for Vocational Rehabilitation			
Tab 2	CS/SB 226 by ED	, Brandes; (Similar to CS/H 0	0401) Mastery-based Education	
399290	A S L RO	CS AED, Brandes	Delete L.47 - 182:	04/08 03:16 PM
Tab 3	CS/SB 464 by ED Plans	, Flores (CO-INTRODUCERS	S) Montford; (Similar to CS/CS/H 00547) Pro	epaid College
326072	A S L RO	CS AED, Flores	btw L.86 - 87:	04/08 03:16 PM
Tab 4	SB 680 by Perry (	(CO-INTRODUCERS) Flores	; (Similar to CS/H 00257) Excess Credit Hour	Surcharges
Tab 5	SB 720 by Flores;	; (Identical to H 00525) Renam	ning of Florida College System Institutions	

### The Florida Senate

### **COMMITTEE MEETING EXPANDED AGENDA**

### APPROPRIATIONS SUBCOMMITTEE ON EDUCATION Senator Stargel, Chair Senator Diaz, Vice Chair

MEETING DATE: Thursday, April 4, 2019

**TIME:** 10:00—11:30 a.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

**MEMBERS:** Senator Stargel, Chair; Senator Diaz, Vice Chair; Senators Baxley, Book, Flores, Montford, Pizzo,

and Simmons

	BILL DESCRIPTION and				
TAB	BILL NO. and INTRODUCER	SENATE COMMITTEE ACTIONS	COMMITTEE ACTION		
1	SB 172 Bean (Identical H 6001)	Florida Endowment for Vocational Rehabilitation; Abrogating the future repeal of provisions relating to the Florida Endowment for Vocational Rehabilitation, etc.	Favorable Yeas 7 Nays 0		
		ED 03/12/2019 Favorable AED 04/04/2019 Favorable AP			
2	CS/SB 226 Education / Brandes (Similar CS/H 401)	Mastery-based Education; Renaming the Competency-Based Education Pilot Program as the Mastery-Based Education Pilot Program; authorizing a district school board or developmental research school participating in the Mastery-Based Education Pilot Program to award credit based on student mastery of certain content and skills; authorizing a district school board or developmental research school participating in the Mastery-Based Education Pilot Program to use an alternative interpretation of letter grades for certain students, etc.	Fav/CS Yeas 7 Nays 0		
		ED 03/12/2019 Fav/CS AED 04/04/2019 Fav/CS AP			
3	CS/SB 464 Education / Flores (Similar CS/CS/H 547)	Prepaid College Plans; Authorizing the transfer of fees associated with dormitory residency to approved qualified nonprofit organizations under certain circumstances; prohibiting transferred fees from exceeding a specified amount, etc.	Fav/CS Yeas 7 Nays 0		
		ED 03/19/2019 Fav/CS AED 04/04/2019 Fav/CS AP			
4	SB 680 Perry (Similar CS/H 257)	Excess Credit Hour Surcharges; Requiring a state university to calculate an excess hour threshold for each student based on specified criteria; providing that the excess hour threshold may be adjusted only under certain circumstances, etc.	Favorable Yeas 7 Nays 0		
		ED 03/12/2019 Favorable AED 04/04/2019 Favorable AP			

### **COMMITTEE MEETING EXPANDED AGENDA**

Appropriations Subcommittee on Education Thursday, April 4, 2019, 10:00—11:30 a.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
5	SB 720 Flores (Identical H 525)	Renaming of Florida College System Institutions; Changing the name of "Florida Keys Community College" to "The College of the Florida Keys"; changing the name of "North Florida Community College" to "North Florida College", etc.	Favorable Yeas 7 Nays 0
		ED 03/12/2019 Favorable AED 04/04/2019 Favorable AP	

S-036 (10/2008) Page 2 of 2

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: T	he Professional Staff of th	ne Appropriations So	ubcommittee on Education
BILL:	SB 172			
INTRODUCER:	Senator Bear	n		
SUBJECT:	Florida Endo	owment for Vocationa	l Rehabilitation	
DATE:	April 3, 201	9 REVISED:		
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
1. Bouck		Sikes	ED	Favorable
2. Underhill		Elwell	AED	Recommend: Favorable
3.			AP	

### I. Summary:

SB 172 saves from repeal the Florida Endowment for Vocational Rehabilitation (The Able Trust), which is a direct-support organization for the Division of Vocational Rehabilitation in the Department of Education.

The bill has no impact on state revenues or expenditures.

The bill takes effect upon becoming law.

### II. Present Situation:

### Citizen Support Organizations and Direct-Support Organizations

Citizen support organizations (CSOs) and direct-support organizations (DSOs) are statutorily created private entities that are generally required to be non-profit corporations and are authorized to carry out specific tasks in support of public entities or public causes. The functions and purpose of a CSO or DSO are prescribed by its enacting statute and, for most, by a written contract with the agency the CSO or DSO was created to support.

### CSO and DSO Transparency and Reporting Requirements

In 2014, the Legislature created s. 20.058, F.S., establishing a comprehensive set of transparency and reporting requirements for CSOs and DSOs that are created or authorized pursuant to law or executive order and created, approved, or administered by a state agency. Specifically, the law requires each CSO and DSO to annually submit, by August 1, the following information related to its organization, mission, and finances to the agency it supports:<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Section 3, ch. 2014-96, L.O.F.

<sup>&</sup>lt;sup>2</sup> Section 20.058(1), F.S.

• The name, mailing address, telephone number, and website address of the organization;

- The statutory authority or executive order that created the organization;
- A brief description of the mission of, and results obtained by, the organization;
- A brief description of the organization's plans for the next three fiscal years;
- A copy of the organization's code of ethics; and
- A copy of the organization's most recent federal Internal Revenue Service (IRS) Return of Organization Exempt from Income Tax form (Form 990).<sup>3</sup>

Each agency receiving the above information must make the information available to the public through the agency's website. If the CSO or DSO maintains a website, the agency's website must provide a link to the website of the CSO or DSO.<sup>4</sup> Additionally, any contract between an agency and a CSO or DSO must be contingent upon the CSO or DSO submitting and posting the information.<sup>5</sup> If a CSO or DSO fails to submit the required information for two consecutive years, the agency must terminate the contract with the CSO or DSO.<sup>6</sup> The contract must also include a provision for ending operations and returning state-issued funds to the state if the authorizing statute is repealed, the contract is terminated, or the organization is dissolved.<sup>7</sup>

By August 15 of each year, the agency must report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Office of Program Policy Analysis and Government Accountability (OPPAGA) the information provided by the CSO or DSO. The report must also include a recommendation by the agency, with supporting rationale, to continue, terminate, or modify the agency's association with each CSO or DSO.<sup>8</sup>

Finally, a law creating or authorizing the creation of a CSO or DSO must state that the creation or authorization for the CSO or DSO is repealed on October 1 of the fifth year after enactment, unless reviewed and saved from repeal by the Legislature. CSOs and DSOs in existence prior to July 1, 2014, must be reviewed by the Legislature by July 1, 2019.<sup>9</sup>

### CSO and DSO Audit Requirements

Section 215.981, F.S., requires each CSO and DSO created or authorized pursuant to law with annual expenditures in excess of \$100,000 to provide for an annual financial audit of its accounts and records. The audit must be conducted by an independent certified public accountant in accordance with rules adopted by the Auditor General and the state agency that created, approved, or administers the CSO or DSO. The audit report must be submitted within nine months after the end of the fiscal year to the Auditor General and to the state agency the CSO or DSO supports.

<sup>&</sup>lt;sup>3</sup> The IRS Form 990 is an annual information return required to be filed with the IRS by most organizations exempt from federal income tax under 26 U.S.C. 501.

<sup>&</sup>lt;sup>4</sup> Section 20.058(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 20.058(4), F.S.

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> Section 20.058(3), F.S.

<sup>&</sup>lt;sup>9</sup> Section 20.058(5), F.S

<sup>&</sup>lt;sup>10</sup> The independent audit requirement does not apply to a CSO or DSO for a university, district board of trustees of a community college, or district school board. Additionally, the expenditure threshold for an independent audit is \$300,000 for a CSO or DSO for the Department of Environmental Protection and the Department of Agriculture and Consumer Services.

In addition, the Auditor General may conduct audits or other engagements of the accounts and records of the CSO or DSO, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee.<sup>11</sup> The Auditor General is authorized to require and receive any records from the CSO or DSO, or its independent auditor.<sup>12</sup>

### CSO and DSO Ethics Code Requirement

Section 112.3251, F.S., requires a CSO or DSO created or authorized pursuant to law to adopt its own ethics code. The ethics code must contain the specified standards of conduct and disclosures provided in ss. 112.313 and 112.3143(2), F.S. A CSO or DSO may adopt additional or more stringent standards of conduct and disclosure requirements and must conspicuously post its code of ethics on its website.<sup>13</sup>

### **Division of Vocational Rehabilitation**

Vocational Rehabilitation (VR) is a federal-state program that helps people who have physical or mental disabilities get or keep a job. VR is committed to helping people with disabilities find meaningful careers.<sup>14</sup>

The Division of Vocational Rehabilitation (DVR) is one of several divisions within the Department of Education (DOE). The DVR is the administrative unit designated at the state level to ensure compliance with the Vocational Rehabilitation Act of 1973, as amended. The DVR's mission is "to help people with disabilities find and maintain employment and enhance their independence."

#### Florida Endowment Foundation for Vocational Rehabilitation

In 1990, the Legislature created the Florida Endowment Foundation for Vocational Rehabilitation (Foundation or The Able Trust<sup>18</sup>) as a direct-support organization of the Division within the DOE for the purpose of encouraging public and private support to enhance vocational rehabilitation and employment of citizens who are disabled.<sup>19</sup> The Able Trust endowment fund was created as a long-term, stable, and growing source of revenue to be administered by the Foundation as a direct-support organization of the DVR.<sup>20</sup>

The Foundation operates under contract with the DVR to exclusively raise funds; submit requests and receive grants from the Federal Government, the state, private foundations, and individuals; and to receive, hold, and administer property.

<sup>&</sup>lt;sup>11</sup> Section 11.45(3)(d), F.S.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Section 112.3251, F.S.

<sup>&</sup>lt;sup>14</sup> Florida Division of Vocational Rehabilitation, *Frequently Asked Questions*, <a href="http://www.rehabworks.org/faq.shtml">http://www.rehabworks.org/faq.shtml</a> (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>15</sup> Section 20.15(3)(d), F.S.

<sup>&</sup>lt;sup>16</sup> Section 413.202, F.S.

<sup>&</sup>lt;sup>17</sup> Florida Division of Vocational Rehabilitation, http://www.rehabworks.org/ (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>18</sup> The Foundation conducts business as The Able Trust. The Able Trust, <a href="http://www.abletrust.org/">http://www.abletrust.org/</a> (last visited Feb. 26, 2019)

<sup>&</sup>lt;sup>19</sup> Section 9, ch. 90-330, L.O.F., codified as s. 413.615(5), F.S.

<sup>&</sup>lt;sup>20</sup> Section 413.615(4), F.S.

The authorizing statute for the Foundation is scheduled for repeal October 1, 2019, unless reviewed and reenacted by the Legislature.<sup>21</sup>

### **Legislative Findings and Recommendations**

Senate professional staff reviewed documents related to the Foundation for compliance with accountability and authorizing statutes. The Foundation appears to be substantially in compliance with such statutes. Findings and recommendations are summarized below.

### Foundation Compliance with Accountability Requirements

• The Foundation must submit specified information to the Department of Education (DOE) by August 1.<sup>22</sup>

Finding: The Foundation submitted the information by the specified deadline.<sup>23</sup>

• The DOE must make the information received from the Foundation available to the public through the agency's website. If the Foundation maintains a website, the DOE's website must provide a link to the Foundation's website.<sup>24</sup>

<u>Finding:</u> The DOE includes a link to The Able Trust on the Division of Vocational Rehabilitation (DVR) webpage, but the required report is only available through the Florida Fiscal Portal.<sup>25</sup>

Recommendation: Provide a link to the required report<sup>26</sup> directly on the DOE website.

• The DOE must report, by August 15 of each year, to the Governor, Legislature, and OPPAGA the information provided by the Foundation. The report must also include a recommendation by the DOE, with supporting rationale, to continue, terminate, or modify the DOE's association with the Foundation.<sup>27</sup>

<u>Finding:</u> The DOE has complied with the requirement to report this information and include specified information.<sup>28</sup>

• The contract between the Foundation and the DVR must include a provision for the orderly cessation of operations and reversion to the state of state funds held in trust by the organization within 30 days after its authorizing statute is repealed, the contract is terminated, or the organization is dissolved.<sup>29</sup>

<u>Finding:</u> The current contract includes a provision regarding the orderly cessation of operations, but does not include the provision regarding reversion of state funds within 30

<sup>&</sup>lt;sup>21</sup> Section 413.615(14), F.S.

<sup>&</sup>lt;sup>22</sup> Section 20.058(1), F.S.

<sup>&</sup>lt;sup>23</sup> Florida Fiscal Portal, Education, *Required Report Pursuant to Chapter 2014-096 Citizen Support and Direct Support Organizations* (Aug. 1, 2017) *available at* <a href="http://floridafiscalportal.state.fl.us/Document.aspx?ID=18029&DocType=PDF">http://floridafiscalportal.state.fl.us/Document.aspx?ID=18029&DocType=PDF</a>. <sup>24</sup> Section 20.058(2), F.S.

<sup>&</sup>lt;sup>25</sup> The Florida Fiscal Portal is maintained by the Executive Office of the Governor to house a collection of documents that detail the fiscal status of the State of Florida. Florida Fiscal Portal, <a href="http://floridafiscalportal.state.fl.us/Home.aspx">http://floridafiscalportal.state.fl.us/Home.aspx</a> (last visited Feb. 27, 2019).

<sup>&</sup>lt;sup>26</sup> Florida Fiscal Portal, Education, *Required Report Pursuant to Chapter 2014-096 Citizen Support and Direct Support Organizations* (Aug. 1, 2017) *available at* <a href="http://floridafiscalportal.state.fl.us/Document.aspx?ID=18029&DocType=PDF">http://floridafiscalportal.state.fl.us/Document.aspx?ID=18029&DocType=PDF</a>. <sup>27</sup> Section 20.058(3), F.S.

<sup>&</sup>lt;sup>28</sup> Florida Fiscal Portal, Education, *Required Report Pursuant to Chapter 2014-096 Citizen Support and Direct Support Organizations* (Aug. 1, 2017) *available at* <a href="http://floridafiscalportal.state.fl.us/Document.aspx?ID=18029&DocType=PDF">http://floridafiscalportal.state.fl.us/Document.aspx?ID=18029&DocType=PDF</a>, at 5.

<sup>&</sup>lt;sup>29</sup> Section 20.058(4), F.S.

days.<sup>30</sup> However, a proposed amendment to the contract includes a provision to pay the entire balance of the operating account to the State of Florida within 45 days, unless extended by agreement of both parties.<sup>31</sup>

<u>Recommendation:</u> The contract amendment should be approved and should include a provision specifying 30 days, rather than 45 days, for the reversion of state funds.

• The Foundation's Code of Ethics must be conspicuously posted on the Foundation's website, 32 and must address specified standards of conduct. 33

Finding: The Able Trust Code of Ethics is posted and includes required provisions.<sup>34</sup>

 The Foundation must provide for an annual financial audit of its accounts and records to be conducted by an independent certified public accountant in accordance with rules adopted by the Auditor General and the DOE. The audit report must be submitted within 9 months after the end of the fiscal year to the Auditor General and to the DOE.<sup>35</sup>

<u>Finding:</u> The Able Trust has provided for an audit for the 2017-2018 fiscal year within the specified timeframe.<sup>36</sup>

### Foundation Compliance with Authorizing Requirements

- The Foundation must separately account for funds received from state sources<sup>37</sup> from bequests, gifts, grants, and donations. Earnings on funds received from state sources and funds received from public or private sources must also be accounted for separately.<sup>38</sup>
   <u>Finding:</u> The Able Trust has separately accounted for revenues<sup>39</sup> and earnings on funds<sup>40</sup> between state and private sources.
- The Foundation must have a contract with the DVR, and must:<sup>41</sup>
  - o Be a Florida corporation not for profit
  - Be organized and operated exclusively to raise funds; to submit requests and receive grants from the Federal Government, the state, private foundations, and individuals; to receive, hold, and administer property; and to make expenditures to or for the benefit of the VR programs approved by the Foundation board of directors.

<sup>&</sup>lt;sup>30</sup> The Able Trust, *Memorandum of Understanding for The Able Trust, IA-865, available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/Memorandum%200f%20Understanding%20IA-865%20thru%209-30-2020.pdf">http://www.abletrust.org/sites/default/files/media/docs/Memorandum%200f%20Understanding%20IA-865%20thru%209-30-2020.pdf</a>, at 3.

<sup>&</sup>lt;sup>31</sup> Email, The Able Trust (Mar. 8, 2019).

<sup>&</sup>lt;sup>32</sup> Section 112.3251, F.S.

<sup>&</sup>lt;sup>33</sup> Section 112.313, F.S.

<sup>&</sup>lt;sup>34</sup> The Able Trust, *Ethics Policy* (Dec. 12, 2014), *available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/Ethics-Policy-12-2014.pdf">http://www.abletrust.org/sites/default/files/media/docs/Ethics-Policy-12-2014.pdf</a>; also The Able Trust, *Conflict of Interest Policy* (Sept. 25, 2009), *available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/Conflict%20of%20Interest%20as%20revised%206-15-2012.pdf">http://www.abletrust.org/sites/default/files/media/docs/Conflict%20of%20Interest%20as%20revised%206-15-2012.pdf</a>.

<sup>35</sup> Section 215.981(1), F.S.

<sup>&</sup>lt;sup>36</sup> Law, Redd, Crona & Munroe, P.A., *The Florida Endowment Foundation for Vocational Rehabilitation, Inc. d/b/a The Able Trust, Financial Statements and Additional Information, Years ended June 30, 2018 and 2017* (Oct. 26, 2018), *available at* http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf.

<sup>&</sup>lt;sup>37</sup> The ABLE Trust receives state funds only from general revenue for the DOE/DVR High School/High Tech Program. Specific Appropriation 34, ch. 2018-9, L.O.F., appropriates \$549,823 in recurring funds for 2018-2019.

<sup>&</sup>lt;sup>38</sup> Section 413.615(4)(e), F.S.

<sup>&</sup>lt;sup>39</sup> The Able Trust, 2018 Annual Report to Florida, available at http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web 0.pdf, at 18.

<sup>&</sup>lt;sup>40</sup> *Email*, The Able Trust (Mar. 8, 2019). Earnings on public funds and investments from July 1, 2017 through June 30, 2018 were \$1,252,285.57.

<sup>&</sup>lt;sup>41</sup> Section 413.615(5), F.S.

Finding: The Able Trust contract with the DVR meets this requirement. 42

• The Able Trust contract with the DVR must provide information relating to the articles of incorporation, governance, conditions for expenditures of state revenues, and a reversion of state funds following a cessation of operations. <sup>43</sup> In addition, as a part of the contract, the Foundation must submit an annual budget for approval to the DVR, which may not approve such annual budget that does not comply with requirements relating to administrative costs. <sup>44</sup>

<u>Finding:</u> The Able Trust contact with the DVR complies with this requirement.<sup>45</sup> Additionally, the annual budget for 2017-2018 was approved by the DVR and complies with the requirement that administrative costs be limited to 15 percent of total expenditures.<sup>46</sup>

 The Foundation must comply with requirements relating to confidential and exempt donor records and client information and exemptions from public meetings at which donor or client information is discussed.<sup>47</sup>

<u>Finding:</u> The Able Trust has ensured that donor confidentiality is respected, and private donations that are confidential and exempt are not included on an agenda for a public meeting.<sup>48</sup>

- The Foundation is administered by a 9-member board of directors (board) qualified for membership on the board and appointed by the Governor to a 3-year term. 49
  - <u>Finding:</u> The composition of the Able Trust board meets this requirement.<sup>50</sup>
- The Foundation board must monitor, review, and annually evaluate funded programs to determine whether funding should be continued, terminated, reduced, or increased.<sup>51</sup> Finding: The Able Trust board has enacted mechanisms to evaluate funded programs,

which include outcome measurement requirements in each grant award contract.<sup>52</sup>

• The board is required to limit administrative costs to the minimum amount necessary for the efficient and effective administration of the foundation; such costs are limited to 15 percent

<sup>&</sup>lt;sup>42</sup> The Able Trust, *Memorandum of Understanding for The Able Trust, IA-865, available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/Memorandum%200f%20Understanding%20IA-865%20thru%209-30-2020.pdf">http://www.abletrust.org/sites/default/files/media/docs/Memorandum%200f%20Understanding%20IA-865%20thru%209-30-2020.pdf</a>, at 1.

<sup>&</sup>lt;sup>43</sup> Section 413.615(6), F.S.

<sup>&</sup>lt;sup>44</sup> Section 413.615(9)(j), F.S.

<sup>&</sup>lt;sup>45</sup> The Able Trust, *Memorandum of Understanding for The Able Trust, IA-865, available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/Memorandum%20Of%20Understanding%20IA-865%20thru%209-30-2020.pdf">http://www.abletrust.org/sites/default/files/media/docs/Memorandum%20Of%20Understanding%20IA-865%20thru%209-30-2020.pdf</a>.

<sup>&</sup>lt;sup>46</sup> Email, The Able Trust (Mar. 8, 2019). Administrative costs were \$427,742, which was 12% of total expenses.

<sup>&</sup>lt;sup>47</sup> Section 413.615(7), F.S.

<sup>&</sup>lt;sup>48</sup> The Able Trust, 2018 Annual Report to Florida, available at <a href="http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web\_0.pdf">http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web\_0.pdf</a>, at 15. See also, *Email*, The Able Trust (Mar. 8, 2019).

<sup>&</sup>lt;sup>49</sup> Section 413.615(8), F.S.

<sup>&</sup>lt;sup>50</sup> The Able Trust, *By-Laws* (Adopted Feb. 21, 1991, last amended Sept. 21, 2017), *available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/BY-LAWS-REVISED%2010\_6\_2017.doc">http://www.abletrust.org/sites/default/files/media/docs/BY-LAWS-REVISED%2010\_6\_2017.doc</a>. *See also*, The Able Trust, *Board of Directors, Officers*, & *Ambassadors*, <a href="http://www.abletrust.org/about-us/board-directors-officers-and-ambassadors">http://www.abletrust.org/about-us/board-directors-officers-and-ambassadors</a> (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>51</sup> Section 413.615(9)(g), F.S.

<sup>&</sup>lt;sup>52</sup> The Able Charitable Foundation, *Grant Policy—Process for Grant Requests from The Able Trust* (Nov. 30, 2018), available at <a href="http://www.abletrust.org/sites/default/files/media/images/documents/Able%20Trust-Able%20Charitable%20Grant%20Policy%20-%20final%2011-30-2018.pdf">http://www.abletrust.org/sites/default/files/media/images/documents/Able%20Trust-Able%20Charitable%20Grant%20Policy%20-%20final%2011-30-2018.pdf</a>. The application requires that proposals outline how employment outcomes will be measured up to three years after the grant period has ended. The Able Trust, *Instructions for Application for General Support of Employment Programs Grant* (Dec. 2016), available at <a href="http://www.abletrust.org/sites/default/files/media/docs/GeneralEmploymentPlacementGrantInstructions2017.pdf">http://www.abletrust.org/sites/default/files/media/docs/GeneralEmploymentPlacementGrantInstructions2017.pdf</a>, at 2.

of total estimated expenditures in any calendar year. For the 2017-2018 fiscal year, administrative costs may be paid from interest and earnings on the endowment principal.<sup>53</sup>

<u>Finding:</u> Administrative costs in 2017-2018 were \$427,742, or 12 percent of expenses.<sup>54</sup>

Additionally, for 2017-2018, The Able Trust used interest and dividends to cover operating expenses.<sup>55</sup>

- The Foundation is required to publish on its website:<sup>56</sup>
  - o The required annual audit and annual report.
  - o For each position filled by an officer or employee, the position's compensation level.
  - o A copy of each contract into which the foundation enters.
  - o Information on each program, gift, or grant funded by the foundation, including specified information.
  - The foundation's contract with the DVR.
     Finding: The Foundation has posted its annual audit,<sup>57</sup> the annual report,<sup>58</sup> compensation policy<sup>59</sup> and officer compensation,<sup>60</sup> contracts,<sup>61</sup> grant information,<sup>62</sup> and the Foundation's contract.<sup>63</sup>
- The Foundation board must establish an operating account,<sup>64</sup> which must provide for purposes specified in law.<sup>65</sup>

<u>Finding:</u> The Foundation board has established an operating account. For 2017-2018, The Able Trust used interest and dividends to cover operating expenses.<sup>66</sup>

<sup>&</sup>lt;sup>53</sup> Section 413.615(9)(j), F.S. In subsequent years administrative costs may be paid from a specified combination of interest and earnings and private fund sources, until 2020-2021 and thereafter when costs may be paid from private sources only. *Id.*<sup>54</sup> The Able Trust, 2018 Annual Report to Florida, available at <a href="http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web-0.pdf">http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web-0.pdf</a>, at 20. Total expenses were \$3,686,905.

<sup>&</sup>lt;sup>55</sup> Law, Redd, Crona & Munroe, P.A., *The Florida Endowment Foundation for Vocational Rehabilitation, Inc. d/b/a The Able Trust, Financial Statements and Additional Information, Years ended June 30, 2018 and 2017* (Oct. 26, 2018), *available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf">http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf</a>, at 5.

<sup>&</sup>lt;sup>56</sup> Section 413.615(9)(k), F.S.

<sup>&</sup>lt;sup>57</sup> Law, Redd, Crona & Munroe, P.A., *The Florida Endowment Foundation for Vocational Rehabilitation, Inc. d/b/a The Able Trust, Financial Statements and Additional Information, Years ended June 30, 2018 and 2017* (Oct. 26, 2018), *available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf">http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf</a>.

<sup>&</sup>lt;sup>58</sup> The Able Trust, 2018 Annual Report to Florida, available at http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web 0.pdf.

<sup>59</sup> The Able Trust, *Compensation Policy: Officers and Directors* (June 15, 2012), *available at* http://www.abletrust.org/sites/default/files/media/docs/Compensation-Policy-Revisions-6-15-2012-Current-7-29-14.pdf.

<sup>&</sup>lt;sup>60</sup> The Able Trust, Salary Posting, <a href="http://www.abletrust.org/node/212">http://www.abletrust.org/node/212</a> (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>61</sup> The Able Trust, Other Contracts, <a href="http://www.abletrust.org/about-us/other-contracts">http://www.abletrust.org/about-us/other-contracts</a> (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>62</sup> The Able Trust, *Grant Award Contracts*, <a href="http://www.abletrust.org/about-us/grant-award-contracts">http://www.abletrust.org/about-us/grant-award-contracts</a> (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>63</sup> The Able Trust, *Memorandum of Understanding for The Able Trust, IA-865, available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/Memorandum%200f%20Understanding%20IA-865%20thru%209-30-2020.pdf">http://www.abletrust.org/sites/default/files/media/docs/Memorandum%200f%20Understanding%20IA-865%20thru%209-30-2020.pdf</a>.

<sup>&</sup>lt;sup>64</sup> The Able Trust board of directors is required to establish an operating account to deposit non-principal funds from investment and reinvestment transmitted from the State Board of Administration. Section 413.615(4)(d), F.S. <sup>65</sup> Section 413.615(10), F.S.

<sup>&</sup>lt;sup>66</sup> Email, The Able Trust (Mar. 8, 2019). See also Law, Redd, Crona & Munroe, P.A., The Florida Endowment Foundation for Vocational Rehabilitation, Inc. d/b/a The Able Trust, Financial Statements and Additional Information, Years ended June 30, 2018 and 2017 (Oct. 26, 2018), available at <a href="http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf">http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf</a>, at 5.

• Any allocation of funds for research, advertising, or consulting is subject to a competitive solicitation process. <sup>67</sup>

<u>Finding:</u> The Able Trust policy regarding competitive bidding is to require that purchases over \$2,500 must be subject to competitive bidding. Amounts under \$2,500 may also be subject to competitive bidding.<sup>68</sup>

• State funds may not be used to fund events for private sector donors or potential donors or to honor supporters. 69

<u>Finding:</u> The Able Trust does not use state funds to fund events for private donors or potential donors. Donor recognition may occur at events for other programs, but private funds cover those expenses.<sup>70</sup>

• The Foundation board must provide for an annual financial audit of the foundation in accordance with Florida law. The auditor's report must maintain the anonymity of donors and prospective donors who desire to remain anonymous.

<u>Finding:</u> The Foundation board provided for an audit for the 2017-2018 fiscal year, which does not contain specific donor information.<sup>73</sup>

- The Foundation board must issue a report by December 30 each year summarizing the performance of the endowment fund for the previous fiscal year. The report must summarize the Foundation's fundraising activities, and detail those activities and programs supported by the endowment principal or earnings on the endowment principal and those activities and programs supported by private sources, bequests, gifts, grants, donations, and other valued goods and services received. The report must also include:<sup>74</sup>
  - Financial data, by service type, including expenditures for administration and the provision of services.
  - The amount of funds spent on administrative expenses and fundraising and the amount of funds raised from private sources.
  - Outcome data, including the number of individuals served and employment outcomes. <u>Finding:</u> The Foundation issued its annual report in the required timeframe. The annual report includes financial data related to administration and expenditures, fundraising, program outcomes, and programs supported by endowment principal or earnings and those supported by private sources.

<sup>&</sup>lt;sup>67</sup> Section 413.615(10), F.S.

<sup>&</sup>lt;sup>68</sup> Email, The Able Trust (Mar. 8, 2019).

<sup>&</sup>lt;sup>69</sup> Section 413.615(10), F.S.

<sup>&</sup>lt;sup>70</sup> Email, The Able Trust (Mar. 8, 2019).

<sup>&</sup>lt;sup>71</sup> Section 215.981, F.S.

<sup>&</sup>lt;sup>72</sup> Section 413.615(11), F.S.

<sup>&</sup>lt;sup>73</sup> Law, Redd, Crona & Munroe, P.A., *The Florida Endowment Foundation for Vocational Rehabilitation, Inc. d/b/a The Able Trust, Financial Statements and Additional Information, Years ended June 30, 2018 and 2017* (Oct. 26, 2018), *available at* <a href="http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf">http://www.abletrust.org/sites/default/files/media/docs/FINAL%20-%202018%20Audited%20Financial%20Statements.pdf</a>.

<sup>&</sup>lt;sup>74</sup> Section 413.615(12), F.S.

<sup>&</sup>lt;sup>75</sup> The Able Trust, 2018 Annual Report to Florida, available at <a href="http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web\_0.pdf">http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web\_0.pdf</a>.

<sup>&</sup>lt;sup>76</sup> *Id.* at 20.

<sup>&</sup>lt;sup>77</sup> *Id.* at 14.

<sup>&</sup>lt;sup>78</sup> *Id.* at 3, 10, and 11.

<sup>&</sup>lt;sup>79</sup> Id. at 20. See also Email, The Able Trust (Mar. 8, 2019).

### III. Effect of Proposed Changes:

The bill saves from repeal the Florida Endowment for Vocational Rehabilitation (The Able Trust). This removal of the repeal date will provide for the continuation of programs administered by The Able Trust, which include, but are not limited to, the following programs.

### Youth Program

The Able Trust High School High Tech (HSHT) program is designed to provide high school students with all types of disabilities the opportunity to explore jobs or postsecondary education leading to technology-related careers. HSHT links youth to a broad range of academic, career development, and experiential resources and experiences that will enable them to meet the demands of the 21<sup>st</sup> century workforce.

During the 2017-2018 school year, HSHT served 1,336 students with disabilities in 40 Florida counties. 533 students participated in work experiences paid through a stipend by the employer, the HSHT program site, the local Career Source, Vocational Rehabilitation, or community grant provider. 307 HSHT students graduated in 2018. The HSHT program achieved a graduation rate of greater than 99 percent of all participating seniors.<sup>80</sup> The current cost to the state for the HSHT program is \$275 per student, which covers approximately one-third of the total program costs.<sup>81</sup>

### **Grant Program**

The Able Trust awarded 78 grants in 2018, totaling  $$2,072,119.^{82}$  The Able Trust works with community organizations throughout the state to help Floridians with disabilities gain employment. During any annual period, there are 60-70 grant contracts in effect. Several of the current grants are long-term, strategic grants designed to assist organizations and institutions of higher learning to develop education and placement programs for Floridians with disabilities who pursue postsecondary education. No annual legislative appropriations are used in these strategic grant initiatives.  $^{83}$ 

### Work Experiences and Relationships with the Business Community

Over the past nine years, The Able Trust has worked to develop relationships with businesses around the state. The Able Trust works with the Florida Chamber of Commerce Foundation, and maintains communication regarding the value of providing work experiences such as internships, job shadowing and mentoring partnerships with the business community. In addition, the Disability Employment Awareness (DEAM) program, for which The Able Trust serves as the lead agency, connects approximately 3,000 businesses and young job seekers together annually, in job shadowing and mentoring experiences. The DEAM program is totally funded by private donations, through the fundraising efforts of The Able Trust.<sup>84</sup>

<sup>80</sup> The Able Trust, 2018 Annual Report to Florida, available at

http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web 0.pdf, at 10.

<sup>81</sup> Florida Department of Education, 2019 Agency Bill Analysis, Senate Bill 172 (Jan. 8, 2019), at 2.

<sup>82</sup> The Able Trust, 2018 Annual Report to Florida, available at

http://www.abletrust.org/sites/default/files/media/docs/2018%20ANNUAL%20REPORT-web 0.pdf, at 12.

<sup>83</sup> Florida Department of Education, 2019 Agency Bill Analysis, Senate Bill 172 (Jan. 8, 2019), at 3.

<sup>&</sup>lt;sup>84</sup> *Id*. at 3.

### **Independent Research**

The Able Trust uses private sources to fund independent research. Research is conducted to obtain information on program outcomes, to update data on the perceptions of the business community on the inclusion of people with disabilities in its workforce, to learn ways to address barriers and to inform the general public on the employability of such workers. Continuing to collect data and update such information is integral to improving the employment rate for people with disabilities, as it is the basis for effective communications on the recruiting, hiring, training and retaining of those workers.<sup>85</sup>

### Communication

The Able Trust sponsors a communication campaign every year to address misperceptions of the skills and talents of people with disabilities. Communications include targeting businesses, community leaders, and policy makers using print, electronic, and in-person presentations.<sup>86</sup>

### Direct Support to the Division of Vocational Rehabilitation

The Able Trust currently provides direct support (approximately \$48,000 per year) on behalf of the DVR through:

- Seven full-day annual training events designed to enhance staff skills and increase employment for VR customers.
- Promotional and outreach materials for VR distributed throughout the year at community

### IV.

ou	treach events that advance VR's mission.			
The bill takes effect upon becoming law.				
Constitutional Issues:				
A.	Municipality/County Mandates Restrictions:			
	None.			
B.	Public Records/Open Meetings Issues:			
	None.			
C.	Trust Funds Restrictions:			
	None.			
D.	State Tax or Fee Increases:			
	None.			

<sup>85</sup> Florida Department of Education, 2019 Agency Bill Analysis, Senate Bill 172 (Jan. 8, 2019), at 3.

<sup>&</sup>lt;sup>86</sup> *Id*.

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None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

### B. Private Sector Impact:

By extending the repeal date of the direct-support organization, this bill will sustain a source of financial and other direct assistance for individuals who are disabled.

### C. Government Sector Impact:

The bill has no impact on state revenues or expenditures.

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends section 413.615 of the Florida Statutes.

### IX. Additional Information:

### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Bean

4-00608-19 2019172 A bill to be entitled

Vocational Rehabilitation; amending s. 413.615, F.S.;

the Florida Endowment for Vocational Rehabilitation;

Be It Enacted by the Legislature of the State of Florida:

abrogating the future repeal of provisions relating to

Section 1. Subsection (14) of section 413.615, Florida

An act relating to the Florida Endowment for

providing an effective date.

Vocational Rehabilitation.

subsection (10).

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11 Statutes, is amended, and subsections (1) through (13) of that 12 section are republished, to read: 413.615 Florida Endowment for Vocational Rehabilitation.-13 14 (1) SHORT TITLE.—This section may be cited as the "Florida 15 Endowment for Vocational Rehabilitation Act." 16 (2) DEFINITIONS.—For the purposes of this section: 17 (a) "Board" means the board of directors of the Florida 18 Endowment Foundation for Vocational Rehabilitation. 19 (b) "Endowment fund" means an account established within 20 the Florida Endowment Foundation for Vocational Rehabilitation to provide a continuing and growing source of revenue for 21 22 vocational rehabilitation efforts. (c) "Foundation" means the Florida Endowment Foundation for

paragraph (4)(d) to carry out the purposes provided in

is in the best interest of the citizens of this state that

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(d) "Operating account" means an account established under

(3) LEGISLATIVE INTENT.-The Legislature recognizes that it

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4-00608-19 2019172 citizens with disabilities be afforded a fair opportunity to become self-supporting, productive members of society. However,

there is a critical need for significant additional funding to achieve this goal. Accordingly, the Legislature further finds

and declares that:

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- (a) With skilled evaluation procedures and proper rehabilitative treatment, plus employment, training, and supportive services consistent with the needs of the individual, persons who are disabled can assume the activities of daily living and join their communities with dignity and independence.
- (b) The purpose of this section is to broaden the participation and funding potential for further significant support for the rehabilitation of Florida citizens who are disabled.
- (c) It is appropriate to encourage individual and corporate support and involvement, as well as state support and involvement, to promote employment opportunities for disabled citizens.
  - (4) REVENUE FOR THE ENDOWMENT FUND.-
- (a) The endowment fund of the Florida Endowment for Vocational Rehabilitation is created as a long-term, stable, and growing source of revenue to be administered, in accordance with rules promulgated by the division, by the foundation as a direct-support organization of the division.
- (b) The principal of the endowment fund shall derive from any legislative appropriations which may be made to the endowment, and such bequests, gifts, grants, and donations as may be solicited for such purpose by the foundation from public or private sources.

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(c) All remaining liquid balances of funds held for investment and reinvestment by the State Board of Administration for the endowment fund on the effective date of this act shall be transmitted to the foundation within 60 days for use as provided in subsection (10).

- (d) The board of directors of the foundation shall establish the operating account and shall deposit therein the moneys transmitted pursuant to paragraph (c). Moneys in the operating account shall be available to carry out the purposes of subsection (10).
- (e) Funds received from state sources shall be accounted for separately from bequests, gifts, grants, and donations which may be solicited for such purposes by the foundation from public or private sources. Earnings on funds received from state sources and funds received from public or private sources shall be accounted for separately.
- (5) THE FLORIDA ENDOWMENT FOUNDATION FOR VOCATIONAL REHABILITATION.-The Florida Endowment Foundation for Vocational Rehabilitation is hereby created as a direct-support organization of the Division of Vocational Rehabilitation, to encourage public and private support to enhance vocational rehabilitation and employment of citizens who are disabled. As a direct-support organization, the foundation shall operate under contract with the division and shall:
- (a) Be a Florida corporation not for profit incorporated under the provisions of chapter 617 and approved by the Department of State.
- (b) Be organized and operated exclusively to raise funds; to submit requests and receive grants from the Federal

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4-00608-19 2019172 Government, the state, private foundations, and individuals; to receive, hold, and administer property; and to make expenditures 90 to or for the benefit of the rehabilitation programs approved by the board of directors of the foundation. 92 (c) Be approved by the division to be operating for the benefit and best interest of the state. (6) DIRECT-SUPPORT ORGANIZATION CONTRACT.—The contract between the foundation and the division shall provide for: 96 (a) Approval of the articles of incorporation of the 97 foundation by the division. (b) Governance of the foundation by a board of directors 99 appointed by the Governor. (c) Submission of an annual budget of the foundation for 100 approval by the division. The division may not approve an annual

(d) Certification by the division, after an annual financial and performance review, that the foundation is operating in compliance with the terms of the contract and the rules of the division, and in a manner consistent with the goals of the Legislature in providing assistance to disabled citizens.

budget that does not comply with paragraph (9)(j).

- (e) The release and conditions of the expenditure of any state revenues.
- (f) The orderly cessation of operations and reversion to the state of funds held in trust by the foundation if the contract is terminated, the foundation is dissolved, or this section is repealed.
- (g) The fiscal year of the foundation, to begin on July 1 and end on June 30 of each year.
  - (7) CONFIDENTIALITY.-

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- (a) The identity of a donor or prospective donor to the Florida Endowment Foundation for Vocational Rehabilitation who desires to remain anonymous and all information identifying such donor or prospective donor are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Portions of meetings of the Florida Endowment Foundation for Vocational Rehabilitation during which the identity of donors or prospective donors is discussed are exempt from the provisions of s. 286.011 and s. 24(b), Art. I of the State Constitution.
- (b) Records relating to clients of or applicants to the Division of Vocational Rehabilitation that come into the possession of the foundation and that are confidential by other provisions of law are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution, and may not be released by the foundation. Portions of meetings of the Florida Endowment Foundation for Vocational Rehabilitation during which the identities of such clients of or applicants to the Division of Vocational Rehabilitation are discussed are exempt from the provisions of s. 286.011 and s. 24(b), Art. I of the State Constitution.
- (8) BOARD OF DIRECTORS.—The foundation shall be administered by a board of directors, as follows:
- (a) Membership.—The board of directors shall consist of nine members who have an interest in service to persons with disabilities and who:
- 1. Have skills in foundation work or other fundraising activities, financial consulting, or investment banking or other related experience; or

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146	2. Have experience in policymaking or management-level
147	positions or have otherwise distinguished themselves in the
148	field of business, industry, or rehabilitation.
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150	Disabled individuals who meet the above criteria shall be given
151	special consideration for appointment.
152	(b) Appointment.—The board members shall be appointed by
153	the Governor.
154	(c) Terms.—Board members shall serve for 3-year terms or
155	until resignation or removal for cause.
156	(d) Filling of vacancies.—In the event of a vacancy on the
157	board caused by other than the expiration of a term, a new
158	member shall be appointed.
159	(e) Removal for cause.—Each member is accountable to the
160	Governor for the proper performance of the duties of office. The
161	Governor may remove any member from office for malfeasance,
162	misfeasance, neglect of duty, incompetence, or permanent
163	inability to perform official duties or for pleading nolo
164	contendere to, or being found guilty of, a crime.
165	(9) ORGANIZATION, POWERS, AND DUTIES.—Within the limits
166	prescribed in this section or by rule of the division:
167	(a) Upon appointment, the board shall meet and organize.
168	Thereafter, the board shall hold such meetings as are necessary
169	to implement the provisions of this section and shall conduct
170	its business in accordance with rules promulgated by the
171	division.
172	(b) The board may solicit and receive bequests, gifts,
173	grants, donations, goods, and services. Where gifts are

restricted as to purpose, they may be used only for the purpose  ${\tt Page} \ {\tt 6} \ {\tt of} \ {\tt 11}$ 

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or purposes stated by the donor. The board may transmit monetary gifts to the State Board of Administration for deposit in the endowment fund principal.

- (c) The board may enter into contracts with the Federal Government, state or local agencies, private entities, or individuals to carry out the purposes of this section.
- (d) The board may identify, initiate, and fund new and creative programs to carry out the purposes of this section, utilizing existing organizations, associations, and agencies to carry out such rehabilitation programs and purposes wherever possible.
  - (e) The board may make gifts or grants:

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- 1. To the State of Florida or any political subdivision thereof, or any public agency of state or local government.
- To a corporation, trust, association, or foundation organized and operated exclusively for charitable, educational, or scientific purposes.
  - 3. To any citizen who has a documented disability.
- 4. To the division for purposes of program recognition and marketing, public relations and education, professional development, and technical assistance and workshops for grant applicants and recipients, the business community, and individuals with disabilities or recognized groups organized on their behalf.
- (f) The board may advertise and solicit applications for funding and shall evaluate applications and program proposals submitted thereto. Funding shall be awarded only where the evaluation is positive and the proposal meets both the quidelines for use established in subsection (10) and such

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204 evaluation criteria as the division may prescribe by rule.
205 (g) The board shall monitor, review, and annually eva

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- (g) The board shall monitor, review, and annually evaluate funded programs to determine whether funding should be continued, terminated, reduced, or increased.
- (h) The board shall establish an operating account as provided in paragraph (4)(d).
- (i) The board may take such additional actions, including the hiring of necessary staff, as are deemed necessary and appropriate to administer this section, subject to rules of the division.
- (j) Administrative costs shall be kept to the minimum amount necessary for the efficient and effective administration of the foundation and are limited to 15 percent of total estimated expenditures in any calendar year. Administrative costs include payment of travel and per diem expenses of board members, officer salaries, chief executive officer program management, audits, salaries or other costs for nonofficers and contractors providing services that are not directly related to the mission of the foundation as described in subsection (5), costs of promoting the purposes of the foundation, and other allowable costs. Administrative costs may be paid from the following sources:
- 1. Interest and earnings on the endowment principal for the 2017-2018 fiscal year.
- 2. Private sources and up to 75 percent of interest and earnings on the endowment principal for the 2018-2019 fiscal vear.
- 3. Private sources and up to 50 percent of interest and earnings on the endowment principal for the 2019-2020 fiscal

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233 year. 234 4. Private sources and up to 25 percent of interest and 235 earnings on the endowment principal for the 2020-2021 fiscal 236 year. 5. Solely private sources for the 2021-2022 fiscal year and 237 thereafter. 238 (k) The foundation shall publish on its website: 239 240 1. The annual audit required by subsection (11) and the annual report required by subsection (12). 241 2. For each position filled by an officer or employee, the 242 243 position's compensation level. 3. A copy of each contract into which the foundation 244 245 enters. 246 4. Information on each program, gift, or grant funded by 247 the foundation, including: a. Projected economic benefits at the time of the initial 248 249 award date. 250 b. Information describing the program, gift, or grant 251 funded. 252 c. The geographic area impacted. 253 d. Any matching, in-kind support or other support. 254 e. The expected duration. f. Evaluation criteria. 255 5. The foundation's contract with the division required by 256 257 subsection (6). (10) DISTRIBUTION OF MONEYS.—The board shall use the moneys 258 259 in the operating account, by whatever means, to provide for: 260 (a) Planning, research, and policy development for issues 261 related to the employment and training of disabled citizens, and

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262	publication and dissemination of such information as may serve
263	the objectives of this section.
264	(b) Promotion of initiatives for disabled citizens.
265	(c) Funding of programs which engage in, contract for,
266	foster, finance, or aid in job training and counseling for
267	disabled citizens or research, education, demonstration, or
268	other activities related thereto.
269	(d) Funding of programs which engage in, contract for,
270	foster, finance, or aid in activities designed to advance better
271	public understanding and appreciation of the field of vocational
272	rehabilitation.
273	(e) Funding of programs, property, or facilities which aid,
274	strengthen, and extend in any proper and useful manner the
275	objectives, work, services, and physical facilities of the
276	division, in accordance with the purposes of this section.
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278	Any allocation of funds for research, advertising, or consulting
279	shall be subject to a competitive solicitation process. State
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	funds may not be used to fund events for private sector donors
281	funds may not be used to fund events for private sector donors or potential donors or to honor supporters.
281 282	-
-	or potential donors or to honor supporters.
282	or potential donors or to honor supporters.  (11) ANNUAL AUDIT.—The board shall provide for an annual
282 283	or potential donors or to honor supporters.  (11) ANNUAL AUDIT.—The board shall provide for an annual financial audit of the foundation in accordance with s. 215.981.
282 283 284	or potential donors or to honor supporters.  (11) ANNUAL AUDIT.—The board shall provide for an annual financial audit of the foundation in accordance with s. 215.981. The identities of donors and prospective donors who desire to
282 283 284 285	or potential donors or to honor supporters.  (11) ANNUAL AUDIT.—The board shall provide for an annual financial audit of the foundation in accordance with s. 215.981.  The identities of donors and prospective donors who desire to remain anonymous shall be protected, and that anonymity shall be
282 283 284 285 286	or potential donors or to honor supporters.  (11) ANNUAL AUDIT.—The board shall provide for an annual financial audit of the foundation in accordance with s. 215.981. The identities of donors and prospective donors who desire to remain anonymous shall be protected, and that anonymity shall be maintained in the auditor's report.

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December 30 each year summarizing the performance of the

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291 endowment fund for the previous fiscal year, summarizing the 292 foundation's fundraising activities and performance, and 293 detailing those activities and programs supported by the endowment principal or earnings on the endowment principal and 295 those activities and programs supported by private sources, bequests, gifts, grants, donations, and other valued goods and 296 297 services received. The report shall also include: 298 (a) Financial data, by service type, including expenditures 299 for administration and the provision of services. 300 (b) The amount of funds spent on administrative expenses 301 and fundraising and the amount of funds raised from private 302 sources. 303 (c) Outcome data, including the number of individuals 304 served and employment outcomes. 305 (13) RULES.—The division shall promulgate rules for the 306 implementation of this section. 307 (14) REPEAL.—This section is repealed October 1, 2019, 308 unless reviewed and saved from repeal by the Legislature.

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Section 2. This act shall take effect upon becoming a law.

### THE FLORIDA SENATE

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name VE HOMANT	
Job Title PAESIDENT (ED)	
Address 3320 THOMAS VILLE RO,	#200 Phone 850-324-4493
Street ALLAHASSEE	Email USANEC ABLETAUSTUR
Speaking: State  Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing THE ABCE TRUST	(1110 Citali Villi Fodd tillo Illiano
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

### THE FLORIDA SENATE

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Rill Number (if applicable)

Meeting Date	Bill Number (if applicable)
Topic Florida Endowment for Vocational Reha	Amendment Barcode (if applicable)
Name Melanie Bosticic	
Job Title	•
Address P. O. Box 390	Phone (8SU) 841-1726
Street Tallahassee FL 32302	Email
City State Zip	
	peaking: In Support Against ir will read this information into the record.)
Representing Jobs For Florida's Graduates	<u> </u>
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

### THE FLORIDA SENATE

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
NameBriAN Pitts	
Job Title	
Address 1119 Newton Ave S	Phone 727/897-929/
Street  11 Set Pedensburg FL 33705	Email justice 2 jesus 9 y Aloo, con
Speaking: State Zip  Speaking: Valve Speaking:	peaking: In Support Against ir will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes Vo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)



### The Florida Senate

### **Committee Agenda Request**

To:	Senator Kelli Stargel, Chair Appropriations Subcommittee on Education
Subject:	Committee Agenda Request
<b>Date:</b> March 13, 2019	
-	fully request that <b>Senate Bill # 172</b> , relating to Florida Endowment for Vocational tation, be placed on the:
	committee agenda at your earliest possible convenience.
	next committee agenda.

Senator Aaron Bean Florida Senate, District 4

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

lucation Committee and Senator Brandes
lucation Committee and Senator Brandes
CE ACTION
Fav/CS
Recommend: Fav/CS

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

PCS/CS/SB 226 renames the Competency-Based Education Pilot Program as the Mastery-Based Education Program (mastery-based program) and:

- Expands participation in the mastery-based program to all school districts and developmental research schools.
- Authorizes district school boards and developmental research schools participating in the mastery-based program to:
  - Determine and award credit based on student's mastery of core content and skills but requires such school districts and developmental research schools to amend their student progression plans accordingly.
  - Use an alternative interpretation of letter grades to measure student success in grades
     6-12 but requires such school districts and developmental research schools to continue to use a 4-point scale for calculating a student's grade point average.
- Requires the statewide articulation agreement to ensure fair and equitable access for students who earn high school credit through a mastery-based education program and graduate with a standard high school diploma.

The bill has no impact on state revenues or expenditures.

The bill takes effect July 1, 2019.

### II. Present Situation:

### **Competency-Based Education Pilot Program**

In 2016<sup>1</sup>, the Legislature created the Competency-Based Education Pilot Program (pilot program) within the Department of Education (DOE) to be administered for a period of five years, beginning with the 2016-2017 school year.<sup>2</sup> The purpose of the pilot program is to provide an educational environment that allows students to advance to higher levels of learning upon the mastery of concepts and skills through statutory exemptions relating to student progression and the awarding of credits.<sup>3</sup>

The Lake, Palm Beach, Pinellas, and Seminole County School Districts and the P.K. Yonge Developmental Research School may submit an application in a format prescribed by the DOE to participate in the pilot program.<sup>4</sup>

The application to participate in the pilot program must, at a minimum, include:<sup>5</sup>

- The vision and timelines for the implementation of competency-based education within the school district, including a list of the schools that will participate in the pilot program during the first school year and the list of schools that will be integrated into the program in subsequent school years.
- The annual goals and performance outcomes, specified in law, for participating schools.
- A communication plan for parents and other stakeholders, including local businesses and community members.
- The scope of and timelines for professional development for school instructional and administrative personnel.
- A plan for student progression based on the mastery of content, including mechanisms that determine and ensure that a student has satisfied the requirements for grade-level promotion and content mastery.
- A plan for using technology and digital and blended learning to enhance student achievement and facilitate the competency-based education system.
- The proposed allocation of resources for the pilot program at the school and district levels.
- The recruitment and selection of participating schools.
- The rules to be waived for participating schools to implement the pilot program.<sup>6</sup>

<sup>4</sup> Section 1003.4996(1), F.S. The P.K. Yonge Developmental Research School is a public school affiliated with the University of Florida, P.K. Yonge Developmental Research School at the University of Florida, <a href="https://pkyonge.ufl.edu/">https://pkyonge.ufl.edu/</a> (last visited Mar. 5, 2019).

<sup>&</sup>lt;sup>1</sup> Section 1, ch. 2016-149, L.O.F.

<sup>&</sup>lt;sup>2</sup> Section 1003.4996, F.S.

 $<sup>^3</sup>$  Id.

<sup>&</sup>lt;sup>5</sup> Section 1003.4996(2), F.S.

<sup>&</sup>lt;sup>6</sup> To facilitate innovative practices and to allow local selection of educational methods, the State Board of Education (SBE) may authorize the commissioner to waive, upon the request of a district school board, SBE rules that relate to district school instruction and school operations, except those rules pertaining to civil rights, and student health, safety, and welfare. Section 1001.10(3), F.S. The SBE may authorize the commissioner to grant an additional waiver of rules relating to student progression and the awarding of credits. Section 1003.4996(2)(i), F.S.

Three of the four eligible school districts and the P.K. Yonge Developmental Research School chose to participate in the pilot program during the 2017-2018 school year. The Lake County School District participated in the pilot program in 2016-2017 but decided to pause its participation in the pilot as of the 2017-2018 school year.

### **Definition of Credit**

For the purposes of requirements for high school graduation, one full credit means a minimum of 135 hours of bona fide instruction in a designated course of study that contains student performance standards, except as otherwise provided through the Credit Acceleration Program. For a district school that has been authorized to implement block scheduling by the district school board, one full credit means a minimum of 120 hours of bona fide instruction in a designated course of study that contains student performance standards for purposes of meeting high school graduation requirements. 10

The State Board of Education (SBE) is required to determine the number of postsecondary credit hours earned through dual enrollment<sup>11</sup> that satisfy the requirements of a dual enrollment articulation agreement<sup>12</sup> and that equal one full credit of the equivalent high school course.<sup>13</sup>

### Middle and High School Grading System

The grading system and interpretation of letter grades used to measure public school student success in grade 6 through grade 12 courses is as follows:<sup>14</sup>

- Grade "A" equals 90 percent through 100 percent, has a grade point average value of 4, and is defined as "outstanding progress."
- Grade "B" equals 80 percent through 89 percent, has a grade point average value of 3, and is defined as "above average progress."
- Grade "C" equals 70 percent through 79 percent, has a grade point average value of 2, and is defined as "average progress."
- Grade "D" equals 60 percent through 69 percent, has a grade point average value of 1, and is defined as "lowest acceptable progress."
- Grade "F" equals zero percent through 59 percent, has a grade point average value of zero, and is defined as "failure."

<sup>9</sup> Section 1003.436(1), F.S. The Credit Acceleration Program allows a student to earn high school credit in courses required for high school graduation through passage of an end-of-course assessment, an Advanced Placement Examination, or a College Level Examination Program. Section 1003.4295(3), F.S.

<sup>&</sup>lt;sup>7</sup> Florida Department of Education, *Competency-Based Education Pilot Program*, 2017-18 Annual Report (June 1, 2018), available at <a href="http://www.fldoe.org/core/fileparse.php/7749/urlt/CBPP-Report.pdf">http://www.fldoe.org/core/fileparse.php/7749/urlt/CBPP-Report.pdf</a>.

<sup>8</sup> *Id*. at 11.

<sup>&</sup>lt;sup>10</sup> Section 1003.436(1), F.S.

<sup>&</sup>lt;sup>11</sup> The dual enrollment program is the enrollment of an eligible secondary student or home education student in a postsecondary course creditable toward high school completion and a career certificate or an associate or baccalaureate degree. Section 1007.271, F.S.

<sup>&</sup>lt;sup>12</sup> The dual enrollment articulation agreement between a school district and public postsecondary institution must delineate the high school credit earned for passage of each dual enrollment course. Section 1007.271(21)(f), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1003.436(1), F.S. The Commissioner of Education must recommend to the SBE postsecondary courses that meet high school graduation requirements and the number of postsecondary semester credit hours of instruction and equivalent high school credits that are necessary to meet high school graduation requirements. Section 1007.271(9), F.S.

<sup>&</sup>lt;sup>14</sup> Section 1003.437, F.S.

• Grade "I" equals zero percent, has a grade point average value of zero, and is defined as "incomplete."

For the purposes of class ranking, district school boards may use a weighted grading system.<sup>15</sup>

### **Developmental Research Schools**

Developmental research (laboratory) schools are public schools affiliated with colleges of education within state universities for the conduct of research, demonstration, and evaluation regarding management, teaching, and learning.<sup>16</sup>

The president of the university or the president's designee is considered the district school board only for the purpose of school improvement and education accountability. <sup>17</sup> In addition, developmental research schools are designated as special school districts for the purpose of funding and facilities. <sup>18</sup>

### **Statewide Articulation Agreement**

The SBE and the Board of Governors of the State University System are required to enter into a statewide articulation agreement, which must preserve Florida's "2+2" system of articulation, facilitate the seamless articulation of student credit across and among Florida's educational entities, and govern, among other provisions, articulation between secondary and postsecondary education.<sup>19</sup>

### III. Effect of Proposed Changes:

The bill renames the Competency-Based Education Pilot Program as the Mastery-Based Education Program (mastery-based program) and:

- Expands participation in the mastery-based program to all school districts and developmental research schools.
- Authorizes district school boards and developmental research schools participating in the mastery-based program to:
  - Determine and award credit based on student's mastery of core content and skills, but requires such school districts and developmental research schools to amend its student progression plans accordingly.
  - Use an alternative interpretation of letter grades to measure student success in grades

<sup>&</sup>lt;sup>15</sup> Section 1003.437, F.S. School districts and Florida College System institutions must weigh dual enrollment courses the same as advanced placement, International Baccalaureate, and Advanced International Certificate of Education courses when grade point averages are calculated. Alternative grade calculation systems, alternative grade weighting systems, and information regarding student education options that discriminate against dual enrollment courses are prohibited. Section 1007.271(18), F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.32(2) and (3), F.S. Currently Florida A&M University, Florida Atlantic University, Florida State University, and the University of Florida operate developmental research schools. Florida Department of Education, *Public Schools/Districts*, <a href="https://web03.fldoe.org/Schools/schoolmap\_text.asp">https://web03.fldoe.org/Schools/schoolmap\_text.asp</a> (last visited Mar. 12, 2019).

<sup>&</sup>lt;sup>17</sup> Section 1002.32(10)(b), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1011.24, F.S.

<sup>&</sup>lt;sup>19</sup> Section 1007.23(1), F.S.

- 6-12, but requires such school districts and schools to continue to use a 4-point scale for calculating a student's grade point average (GPA).
- Requires the statewide articulation agreement to ensure fair and equitable access for students
  who have earned high school credit through a mastery-based education program and graduate
  with a standard high school diploma.

### **Mastery-Based Education Program**

The bill expands participation in the program to include all public school districts and developmental research schools established in law.<sup>20</sup>

The bill authorizes that, beginning in the 2019-2020 school year, participating school districts and developmental research schools may amend their applications to include alternatives for:

- Awarding credit, which must include a verification of the student's mastery of the applicable
  course content using rigorous scoring rubrics to evaluate the student's work. The bill requires
  that a participating school district and developmental research schools must update its student
  progression plan accordingly.
- The interpretation of middle school and high school letter grades, which may substitute the applicable language from the school district's rigorous scoring rubric. The bill requires that participating school districts and developmental research schools must continue to use the 4-point scale established in law for calculating a student's GPA.

The bill requires the district school board or developmental research school governing authority, as applicable, to approve any applications that amended to include such provisions.

### **Definition of Credit**

The bill authorizes district school boards and developmental research schools participating in the mastery-based program to determine and award credit based on a student's mastery of the core content and skills, consistent with the Next Generation Sunshine State Standards,<sup>21</sup> as approved by the district school board or governing authority of the developmental research school, as applicable. The bill may allow a student to progress more rapidly by completing course competencies without the requirement to meet the minimum hours of instruction.

### Middle and High School Grading System

The bill authorizes district school boards and developmental research schools participating in the mastery-based program to use an alternative interpretation of letter grades to measure student success in grade 6 through grade 12.

The bill, however, requires the school board and developmental research schools that use an alternative interpretation of letter grades to continue to use the 4-point scale established in law

<sup>&</sup>lt;sup>20</sup> Section 1002.32, F.S.

<sup>&</sup>lt;sup>21</sup> The Next Generation Sunshine State Standards establish the core content of the curricula to be taught in the state and specify the core content knowledge and skills that K-12 public school students are expected to acquire. Standards must be rigorous and relevant and provide for the logical, sequential progression of core curricular content that incrementally increases a student's core content knowledge and skills over time. Section 1003.41(1), F.S.

for calculating a student's GPA. Pinellas County, Seminole County, and the P.K. Yonge Developmental Research School have implemented a competency-based education program at the secondary level. <sup>22</sup> Participating schools have implemented standards-based grading <sup>23</sup> in classes, but each school has indicated that students continue to receive letter grades in classes and a cumulative GPA based on a 4-point scale. <sup>24</sup>

### **Statewide Articulation Agreement**

The bill requires the statewide articulation agreement to ensure fair and equitable access for students who have earned high school credit through a mastery-based education program and graduate with a standard high school diploma. Accordingly, the statewide articulation agreement may likely need to be updated in rule by the SBE and in regulation by the Board of Governors of the State University System.<sup>25</sup>

The bill takes effect July 1, 2019.

### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:
	None.
D.	State Tax or Fee Increases:
	None.
E.	Other Constitutional Issues:
	None.

<sup>&</sup>lt;sup>22</sup> Florida Department of Education, *Competency-Based Education Pilot Program*, 2017-18 Annual Report (June 1, 2018), available at <a href="http://www.fldoe.org/core/fileparse.php/7749/urlt/CBPP-Report.pdf">http://www.fldoe.org/core/fileparse.php/7749/urlt/CBPP-Report.pdf</a>, at 5, 7, and 9. Palm Beach County Schools has implemented competency-based education at 64 elementary schools with a focus on math acceleration. *Id.* at 3.

<sup>&</sup>lt;sup>23</sup> A standards-based grading system organizes evidence of student progress and mastery according to standards associated with a subject within a course: e.g. interpreting data from maps/charts. A traditional grading system organizes evidence of student progress and mastery by types of learning activities: e.g. classwork, homework, assignments. P.K. Yonge Developmental Research School, *What is Standards-Based Grading?*, <a href="https://pkyonge.ufl.edu/academics/standards-based-grading/">https://pkyonge.ufl.edu/academics/standards-based-grading/</a> (last visited Mar. 6, 2019).

<sup>&</sup>lt;sup>24</sup> Telephone interviews with Dr. Rita Vasquez, Pinellas County Schools (Feb. 6, 2019), Ms. Christy Gabbard, P.K. Yonge Developmental Research School (Feb. 26, 2019), and Mr. Derek Jensen, Seminole County Schools (Mar. 6, 2019).

<sup>&</sup>lt;sup>25</sup> Department of Education, 2019 Agency Analysis for SB 226 (Jan. 10, 2019), at 5.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1003.436, 1003.437, 1003.4996, and 1007.23.

### IX. Additional Information:

### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

## Recommended CS/CS by Appropriations Subcommittee on Education on April 4, 2019:

The committee substitute:

- Changes the name of the Mastery-Based Education Pilot Program to the Mastery-Based Education Program; and
- Provides a technical change to add the governing authority of a developmental research school to the provision that student mastery of core content and skills is approved by the district school board.

### CS by Education on March 12, 2019:

The committee substitute maintains the substance of the bill with the following modifications. The committee substitute:

- Expands participation in the Mastery-Based Education Pilot Program to developmental research schools established in s. 1002.32, F.S.
- Authorizes developmental research schools participating in the Mastery-Based Education Pilot Program to determine and award credit based on a student's mastery of core content and skills.

- Authorizes participating developmental research schools to amend their applications to include alternatives for awarding credit and for the interpretation of letter grades.
- Requires a district school board and a development research school participating in the Mastery-Based Education Pilot Program that use an alternative interpretation of letter grades to continue to use a 4-point scale for calculating a student's grade point average (GPA).
- Requires a school district and a developmental research school participating in the Mastery-Based Education Pilot Program to amend its student progression plan to conform to the alternative awarding of credits authorized in the bill.
- Replaces reference to a nontraditional diploma and transcript with a reference to a standard high school diploma.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

399290

# LEGISLATIVE ACTION Senate House Comm: RCS 04/08/2019

Appropriations Subcommittee on Education (Brandes) recommended the following:

### Senate Amendment (with title amendment)

Delete lines 47 - 182 3

and insert:

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Based Education Program under s. 1003.4996 may determine and award credit based on a student's mastery of the core content and skills, consistent with s. 1003.41, as approved by the district school board or developmental research school governing authority, as applicable. The State Board of Education shall determine the number of postsecondary credit hours earned

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through dual enrollment pursuant to s. 1007.271 that satisfy the requirements of a dual enrollment articulation agreement according to s. 1007.271(21) and that equal one full credit of the equivalent high school course identified pursuant to s. 1007.271(9).

Section 2. Section 1003.437, Florida Statutes, is amended to read:

1003.437 Middle and high school grading system.-

- (1) The grading system and interpretation of letter grades used to measure student success in grade 6 through grade 12 courses for students in public schools is <del>shall be</del> as follows:
- (a) (1) Grade "A" equals 90 percent through 100 percent, has a grade point average value of 4, and is defined as "outstanding progress."
- (b) (2) Grade "B" equals 80 percent through 89 percent, has a grade point average value of 3, and is defined as "above average progress."
- (c) <del>(3)</del> Grade "C" equals 70 percent through 79 percent, has a grade point average value of 2, and is defined as "average progress."
- (d) (4) Grade "D" equals 60 percent through 69 percent, has a grade point average value of 1, and is defined as "lowest acceptable progress."
- (e) (5) Grade "F" equals zero percent through 59 percent, has a grade point average value of zero, and is defined as "failure."
- (f) (6) Grade "I" equals zero percent, has a grade point average value of zero, and is defined as "incomplete."
  - (2) A district school board and a developmental research



school participating in the Mastery-Based Education Program under s. 1003.4996 may use an alternative interpretation of letter grades to measure student success in grade 6 through grade 12; however, the school board and developmental research school must continue to use the 4-point scale established in subsection (1) for calculating a student's grade point average.

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For the purposes of class ranking, district school boards may exercise a weighted grading system pursuant to s. 1007.271.

Section 3. Section 1003.4996, Florida Statutes, is amended to read:

1003.4996 Mastery-Based Competency-Based Education Pilot Program.-Beginning with the 2016-2017 school year, the Mastery-Based Competency-Based Education Pilot Program is created within the Department of Education to be administered for a period of 5 years. The purpose of the pilot program is to provide an educational environment that allows students to advance to higher levels of learning upon the mastery of concepts and skills through statutory exemptions relating to student progression and the awarding of credits.

- (1) PARTICIPATION.—Developmental research schools established under s. 1002.32, including the P.K. Yonge Developmental Research School, and public school districts, including, but not limited to, the Lake, Palm Beach, Pinellas, and Seminole County School Districts, may submit an application in a format prescribed by the department to participate in the pilot program.
- (2) APPLICATION.—The application to participate in the pilot program must, at a minimum, include:

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- (a) The vision and timelines for the implementation of mastery-based competency-based education within the school district, including a list of the schools that will participate in the pilot program during the first school year and the list of schools that will be integrated into the program in subsequent school years.
- (b) The annual goals and performance outcomes for participating schools, including, but not limited to:
  - 1. Student performance as defined in s. 1008.34.
  - 2. Promotion and retention rates.
  - 3. Graduation rates.
  - 4. Indicators of college and career readiness.
- (c) A communication plan for parents and other stakeholders, including local businesses and community members.
- (d) The scope of and timelines for professional development for school instructional and administrative personnel.
- (e) A plan for student progression based on the mastery of content, including mechanisms that determine and ensure that a student has satisfied the requirements for grade-level promotion and content mastery.
- (f) A plan for using technology and digital and blended learning to enhance student achievement and facilitate the mastery-based competency-based education system.
- (g) The proposed allocation of resources for the pilot program at the school and district levels.
  - (h) The recruitment and selection of participating schools.
- (i) The rules to be waived for participating schools pursuant to subsection (3) to implement the pilot program.
  - (3) EXEMPTION FROM RULES.—In addition to the waivers

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authorized in s. 1001.10(3), the State Board of Education may authorize the commissioner to grant an additional waiver of rules relating to student progression and the awarding of credits.

- (4) ALTERNATIVE CREDIT AND LETTER GRADE SYSTEMS.-
- (a) Beginning with the 2019-2020 school year, participating school districts and developmental research schools may amend their applications to include alternatives for awarding credit, as authorized under s. 1003.436, and for the interpretation of middle school and high school letter grades, as authorized under s. 1003.437.
- 1. Alternatives to awarding credit must include verification of the student's mastery of the applicable course content using rigorous scoring rubrics to evaluate the student's work. A participating school district and developmental research school must amend its student progression plan required by s. 1008.25 to conform to the alternative awarding of credits pursuant to this section.
- 2. Alternatives to the interpretation of middle school and high school letter grades may substitute the applicable language from the school district's rigorous scoring rubric; however, participating school districts and developmental research schools must continue to use the 4-point scale established in s. 1003.437(1) for calculating a student's grade point average.
- (b) An application that is amended pursuant to this subsection must be approved by the district school board or developmental research school governing authority, as applicable.
  - (5) (4) STUDENT FUNDING.—Students enrolled in a



127 participating school shall be reported for and generate funding pursuant to s. 1011.62. 128

- (6) (5) DEPARTMENT DUTIES.—The department shall:
- (a) Compile the student and staff schedules of participating schools before and after implementation of the pilot program.
- (b) Provide participating schools with access to statewide, standardized assessments required under s. 1008.22.
- (c) Annually, by June 1, provide to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report summarizing the activities and accomplishments of the pilot program and any recommendations for statutory revisions.
- (7)<del>(6)</del> RULES.—The State Board of Education shall adopt rules to administer this section.

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======= T I T L E A M E N D M E N T ======== And the title is amended as follows:

Delete lines 5 - 17

146 and insert:

> Mastery-Based Education Program to award credit based on student mastery of certain content and skills; amending s. 1003.437, F.S.; authorizing a district school board or developmental research school participating in the Mastery-Based Education Program to use an alternative interpretation of letter grades for certain students; requiring participating district school boards and developmental research schools to use the current 4-point scale in determining student



156	grade point averages; amending s. 1003.4996, F.S.;
157	renaming the Competency-Based Education Pilot Program
158	as the Mastery-Based Education Program; authorizing
159	public school districts and

By the Committee on Education; and Senator Brandes

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A bill to be entitled An act relating to mastery-based education; amending s. 1003.436, F.S.; authorizing a district school board or developmental research school participating in the Mastery-Based Education Pilot Program to award credit based on student mastery of certain content and skills; amending s. 1003.437, F.S.; authorizing a district school board or developmental research school participating in the Mastery-Based Education Pilot Program to use an alternative interpretation of letter grades for certain students; requiring participating district school boards and developmental research schools to use the current 4-point scale in determining student grade point averages; amending s. 1003.4996, F.S.; renaming the Competency-Based Education Pilot Program as the Mastery-Based Education Pilot Program; authorizing public school districts and developmental research schools to submit applications for the program; authorizing participating school districts and developmental research schools to amend their applications to include alternatives for the award of credits and interpretation of letter grades; providing requirements for such alternatives; amending s. 1007.23, F.S.; requiring the statewide articulation agreement to ensure fair and equitable access for students who have earned high school credit through mastery-based education and graduate with a standard high school diploma; providing an effective date.

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30	Be It Enacted by the Legislature of the State of Florida:
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32	Section 1. Paragraph (a) of subsection (1) of section
33	1003.436, Florida Statutes, is amended to read:
34	1003.436 Definition of "credit."-
35	(1) (a) For the purposes of requirements for high school
36	graduation, one full credit means a minimum of 135 hours of bona
37	fide instruction in a designated course of study that contains
38	student performance standards, except as otherwise provided
39	through the Credit Acceleration Program (CAP) under s.
40	1003.4295(3). One full credit means a minimum of 120 hours of
41	bona fide instruction in a designated course of study that
42	contains student performance standards for purposes of meeting
43	high school graduation requirements in a district school that
44	has been authorized to implement block scheduling by the
45	district school board. However, district school boards and
46	developmental research schools participating in the Mastery-
47	Based Education Pilot Program under s. 1003.4996 may determine
48	and award credit based on a student's mastery of the core
49	content and skills, consistent with s. 1003.41, as approved by
50	the district school board. The State Board of Education shall
51	determine the number of postsecondary credit hours earned
52	through dual enrollment pursuant to s. 1007.271 that satisfy the
53	requirements of a dual enrollment articulation agreement
54	according to s. $1007.271(21)$ and that equal one full credit of
55	the equivalent high school course identified pursuant to s.
56	1007.271(9).
57	Section 2. Section 1003.437, Florida Statutes, is amended
58	to read:

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1003.437 Middle and high school grading system.-

8.3

- (1) The grading system and interpretation of letter grades used to measure student success in grade 6 through grade 12 courses for students in public schools is shall be as follows:
- (a)(1) Grade "A" equals 90 percent through 100 percent, has a grade point average value of 4, and is defined as "outstanding progress."
- $\underline{\text{(b) (2)}}$  Grade "B" equals 80 percent through 89 percent, has a grade point average value of 3, and is defined as "above average progress."
- $\underline{\text{(c)}}$  Grade "C" equals 70 percent through 79 percent, has a grade point average value of 2, and is defined as "average progress."
- $\underline{\text{(d)}}$  (4) Grade "D" equals 60 percent through 69 percent, has a grade point average value of 1, and is defined as "lowest acceptable progress."
- (e) (5) Grade "F" equals zero percent through 59 percent, has a grade point average value of zero, and is defined as "failure."
- (f) (6) Grade "I" equals zero percent, has a grade point average value of zero, and is defined as "incomplete."
- (2) A district school board and a developmental research school participating in the Mastery-Based Education Pilot Program under s. 1003.4996 may use an alternative interpretation of letter grades to measure student success in grade 6 through grade 12; however, the school board and developmental research school must continue to use the 4-point scale established in subsection (1) for calculating a student's grade point average.

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For the purposes of class ranking, district school boards may exercise a weighted grading system pursuant to s. 1007.271.

Section 3. Section 1003.4996, Florida Statutes, is amended to read:

1003.4996 Mastery-Based Competency Based Education Pilot Program.—Beginning with the 2016-2017 school year, the Mastery—Based Competency-Based Education Pilot Program is created within the Department of Education to be administered for a period of 5 years. The purpose of the pilot program is to provide an educational environment that allows students to advance to higher levels of learning upon the mastery of concepts and skills through statutory exemptions relating to student progression and the awarding of credits.

- (1) PARTICIPATION.—<u>Developmental research schools</u>
  established under s. 1002.32, including the P.K. Yonge

  Developmental Research School, and <u>public school districts</u>,
  including, but not limited to, the Lake, Palm Beach, Pinellas,
  and Seminole County School Districts, may submit an application
  in a format prescribed by the department to participate in the
  pilot program.
- (2) APPLICATION.—The application to participate in the pilot program must, at a minimum, include:
- (a) The vision and timelines for the implementation of <a href="mastery-based"><u>mastery-based</u></a> eompetency-based education within the school district, including a list of the schools that will participate in the pilot program during the first school year and the list of schools that will be integrated into the program in subsequent school years.
  - (b) The annual goals and performance outcomes for

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581-02949-19 2019226c1 117 participating schools, including, but not limited to: 118 1. Student performance as defined in s. 1008.34. 119 2. Promotion and retention rates. 120 3. Graduation rates. 121 4. Indicators of college and career readiness. 122 (c) A communication plan for parents and other 123 stakeholders, including local businesses and community members. 124 (d) The scope of and timelines for professional development 125 for school instructional and administrative personnel. 126 (e) A plan for student progression based on the mastery of 127 content, including mechanisms that determine and ensure that a 128 student has satisfied the requirements for grade-level promotion 129 and content mastery. 130 (f) A plan for using technology and digital and blended 131 learning to enhance student achievement and facilitate the 132 mastery-based competency-based education system. 133 (g) The proposed allocation of resources for the pilot 134 program at the school and district levels. 135 (h) The recruitment and selection of participating schools. 136 (i) The rules to be waived for participating schools 137 pursuant to subsection (3) to implement the pilot program. 138 (3) EXEMPTION FROM RULES.-In addition to the waivers 139 authorized in s. 1001.10(3), the State Board of Education may 140 authorize the commissioner to grant an additional waiver of 141 rules relating to student progression and the awarding of credits. 142

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(a) Beginning with the 2019-2020 school year, participating

(4) ALTERNATIVE CREDIT AND LETTER GRADE SYSTEMS.-

school districts and developmental research schools may amend

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146	their applications to include alternatives for awarding credit,
147	as authorized under s. 1003.436, and for the interpretation of
148	middle school and high school letter grades, as authorized under
149	s. 1003.437.
150	1. Alternatives to awarding credit must include
151	verification of the student's mastery of the applicable course
152	content using rigorous scoring rubrics to evaluate the student's
153	work. A participating school district and developmental research
154	school must amend its student progression plan required by s.
155	1008.25 to conform to the alternative awarding of credits
156	pursuant to this section.
157	2. Alternatives to the interpretation of middle school and
158	high school letter grades may substitute the applicable language
159	from the school district's rigorous scoring rubric; however,
160	participating school districts and developmental research
161	schools must continue to use the 4-point scale established in s.
162	1003.437(1) for calculating a student's grade point average.
163	(b) An application that is amended pursuant to this
164	subsection must be approved by the district school board or
165	developmental research school governing authority, as
166	applicable.
167	(5) (4) STUDENT FUNDING.—Students enrolled in a
168	participating school shall be reported for and generate funding
169	pursuant to s. 1011.62.
170	(6) (5) DEPARTMENT DUTIES.—The department shall:
171	(a) Compile the student and staff schedules of
172	participating schools before and after implementation of the
173	pilot program.
174	(b) Provide participating schools with access to statewide,

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standardized assessments required under s. 1008.22.

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- (c) Annually, by June 1, provide to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report summarizing the activities and accomplishments of the pilot program and any recommendations for statutory revisions.
- (7)-(6) RULES.—The State Board of Education shall adopt rules to administer this section.
- Section 4. Subsection (1) of section 1007.23, Florida Statutes, is amended to read:

1007.23 Statewide articulation agreement.-

- (1) The State Board of Education and the Board of Governors shall enter into a statewide articulation agreement which the State Board of Education shall adopt by rule. The agreement must preserve Florida's "2+2" system of articulation, facilitate the seamless articulation of student credit across and among Florida's educational entities, and reinforce the provisions of this chapter by governing:
- (a) Articulation between secondary and postsecondary education, including fair and equitable access for students who have earned high school credit through a mastery-based education program pursuant to s. 1003.4996 and graduate with a standard high school diploma;
- (b) Admission of associate in arts degree graduates from Florida College System institutions and state universities;
- (c) Admission of applied technology diploma program graduates from Florida College System institutions or career centers;
  - (d) Admission of associate in science degree and associate

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204	in applied science degree graduates from Florida College System
205	institutions;
206	(e) The use of acceleration mechanisms, including
207	nationally standardized examinations through which students may
208	earn credit;
209	(f) General education requirements and statewide course
210	numbers as provided for in ss. 1007.24 and 1007.25; and
211	(g) Articulation among programs in nursing.
212	Section 5. This act shall take effect July 1, 2019.

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## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

4 April 19	1 copies of this form to the Senator C	of Senate Froiessional St	an conducting the mounty	226
Meeting Date			9	Bill Number (if applicable)
Topic Mastery Based Education	on		Amend	Iment Barcode (if applicable)
Name James Mosteller				
Job Title Advocacy Associate				
Address 215 S Monroe Street			Phone 8507273	712
<i>Street</i> Tallahassee	FL	32309	Email JamesM@	excelined.org
City Speaking: ✓ For Against	State Information		peaking: In Suir will read this inform	upport Against ation into the record.)
Representing Foundation f	or Florida's Future			
Appearing at request of Chair: While it is a Senate tradition to encountering. Those who do speak may be	ırage public testimony, time	may not permit all	ered with Legislat persons wishing to s persons as possible	peak to be heard at this

S-001 (10/14/14)

This form is part of the public record for this meeting.

## APPEARANCE RECORD

3/4	(Deliver BOTH copi	es of this form to the Seriator	of Senate Professional Si	ian conducting	the meeting)	226	
Meeting Date					2	Bill Number (if app	olicable)
Topic Mastery	Based E	Avention			Amendi	ment Barcode (if ap	plicable)
Name _ Matthe	en choy						
Job Title	ircetor						
Address \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	36 5 36	mough st		Phone	501-	386-3451	
	llaha Siee	FL	32301	Email_	Mcho	12 For Fleh	umbur-co
Speaking: For	Against	State Information		peaking: ir will read	In Su	pport Aga	
Representing _	Florida C	hamber of	Commerce				
Appearing at reques		Yes No	Lobbyist regist	ered with	Legislatı	ıre: Yes	No
While it is a Senate trace meeting. Those who do	_	-					at this

S-001 (10/14/14)

This form is part of the public record for this meeting.

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

226

Bill Number (if applicable)

Topic	Amendment Barcode (if applicable
Name Chuck Shaw	
Job Title Palm Beach School Board Men.	be
Address 3200 Ferrest Hill Blud	Phone
Street  WPB  FC 33406  City  State  Zip	Email
Speaking: For Against Information Waive	Speaking: In Support Against hair will read this information into the record.)
Representing Palm Beach School Boar	<b>1</b>
Appearing at request of Chair: Yes No Lobbyist reg	istered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

### APPEARANCE RECORD

OH 03 20 19  Meeting Date  (Deliver BOTH copies of this form to the Senator or a se	Senate Professional Staff conducting the meeting)  SB 24  Bill Number (if applicable)
Topic MASTERY-BASED EDUCATION	Amendment Barcode (if applicable)
Name CESAR GRAJALES	
Job Title DIRECTOR OF COALITIONS	
Address 200 W College AVE.	Phone 786.260.9283
TALL AHASSEE FL	Email Caroyules Obeliber ora
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing THE LIBRE INITIA	TIVE
Appearing at request of Chair: Yes No L	obbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time n meeting. Those who do speak may be asked to limit their remarks	

This form is part of the public record for this meeting.

S-001 (10/14/14)

### APPEARANCE RECORD

04/04/19 (Deliver BOT)	H copies of this form to the Senator	r or Senate Professional S	taff conducting the meeting)	SB 226
Meeting Date				Bill Number (if applicable)
Topic Mastery-bas	ed Educati		Amendr	ment Barcode (if applicable)
Name Alli Liby	- Schoonove	PN		
Job Title Metz, Husba	ud & Daugh	ton		_
Address	ince St. Su	HC 200	Phone 850	
Street	FL	32301	Allisón. Email MHDF	Liby-schoonover
Speaking: For Against		(The Cha	peaking: In Sul	pport Against
Representing <u>Sumi</u>	note County	Rublic	Schools	
Appearing at request of Chair:	Yes No	Lobbyist regist	tered with Legislatu	ıre: Yes No
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S-001 (10/14/14)

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## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	
Topic	Amendment Barcode (if applicable)
Name Brian Pitts	<del>-</del> .
Job Title	_
Address 1119 Newton Ave S. Street	Phone 727/897-929/
State State Sip	Email justice2 jesus@yahoo.com
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

### The Florida Senate



# **Committee Agenda Request**

Го:	Senator Kelli Stargel Appropriations Subcommittee on Education
Subject:	Committee Agenda Request
Date:	March 14, 2019
I respectfully the:	request that Senate Bill #226, relating to Mastery-based Education, be placed on
	ommittee agenda at your earliest possible convenience.
ne	ext committee agenda.

Senator Jeff Brandes Florida Senate, District 24

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

•			AP		
2. Underhill		Elwell	AED	Recommend Fav/CS	
. Bouck		Sikes	ED	Fav/CS	
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION	
DATE:	April 3, 201	9 REVISED:			
SUBJECT:	Prepaid Coll	lege Plans			
INTRODUCER:	Appropriation	ons Subcommittee on	Education; Educa	tion Committee and Senator Flores	
BILL:	PCS/CS/SB 464 (112706)				
	Prepared By: The Professional Staff of the Appropriations Subcommittee on Education				

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

PCS/CS/SB 464 modifies the Stanley G. Tate Florida Prepaid College Program to authorize students at a state university or Florida College System (FCS) institution to use the fees associated with a dormitory residence plan to cover the cost of housing provided by a qualified nonprofit organization that is approved by the state university or FCS institution. The bill defines a "qualified nonprofit organization" as a nonprofit organization under s. 501(c)(3) of the Internal Revenue Code that provides housing to full-time students at an FCS institution or state university, primarily supports students who lack financial resources, and has been approved by the Florida Prepaid Board.

The bill also specifies that dormitory fees paid to a qualified nonprofit organization may not exceed the average fees charged for state university dormitories, or for fees charged for dormitories or residency opportunities provided by FCS institution or FCS institution direct-support organizations, whichever is less.

The bill also modifies membership of the Florida Prepaid College Board direct-support organization.

The bill has no impact on state revenues or expenditures.

The bill takes effect July 1, 2019.

#### II. Present Situation:

#### Stanley G. Tate Florida Prepaid College Program

The Legislature created the Stanley G. Tate Florida Prepaid College Program (Prepaid Program) in 1987<sup>1</sup> to provide Florida's families a mechanism through which the cost of registration and dormitory residence may be paid in advance of enrollment in a state postsecondary institution at a rate lower than the projected corresponding cost at the time of actual enrollment.<sup>2</sup> Since its inception, more than 1.9 million Prepaid Program plans have been purchased, and more than 464,000 students have attended college using Prepaid Program plans.<sup>3</sup>

The Prepaid Program is administered by the Florida Prepaid College Board (Prepaid Board).<sup>4</sup> The Prepaid Board is required to make advance payment contracts available for two independent plans called the Florida College System institution plan and the university plan.<sup>5</sup> The advance payment contracts are financially guaranteed by the State of Florida<sup>6</sup> and lock-in many of the costs associated with enrollment in state universities and FCS institutions (e.g., registration fees, tuition differential fees, local fees, and dormitory fees) at the time such contracts are purchased.<sup>7</sup> Families may choose from the following Prepaid Program options:<sup>8</sup>

- 2-Year Florida College Plan (10.9 percent of 2016-2017 Prepaid Plans sold).
- 4-Year Florida College Plan (6.7 percent of 2016-2017 Prepaid Plans sold).
- 2+2 Florida Plan (12.9 percent of 2016-2017 Prepaid Plans sold).
- 1-Year Florida University Plan (18.4 percent of 2016-2017 Prepaid Plans sold).
- 4-Year Florida University Plan (51.1 percent of 2016-2017 Prepaid Plans sold).<sup>9</sup>

#### Dormitory Residence Plan

Dormitory plans may be added to the 2+2 Florida Plan, the 1-Year Florida University Plan, and the 4-Year Florida University Plan. 10

<sup>&</sup>lt;sup>1</sup> Section 1, ch. 1987-132, L.O.F.; *see also* Florida Prepaid College Board, *Our History*, https://www.myfloridaprepaid.com/about-us/our-history/ (last visited Mar. 12, 2019).

<sup>&</sup>lt;sup>2</sup> Section 1009.98(1), F.S.

<sup>&</sup>lt;sup>3</sup> Florida Prepaid College Board, 2017 Annual Report, available at <a href="https://www.myfloridaprepaid.com/wp-content/uploads/fpcb">https://www.myfloridaprepaid.com/wp-content/uploads/fpcb</a> 2017 annual report.pdf, at 2.

<sup>&</sup>lt;sup>4</sup> Section 1009.971(1), F.S. The Florida Prepaid College Board consists of seven members to be composed of the Attorney General, the Chief Financial Officer, the Chancellor of the State University System, the Chancellor of the Division of Florida Colleges, and three members appointed by the Governor and subject to confirmation by the Senate for a term of three years. Each member appointed by the Governor must possess knowledge, skill, and experience in the areas of accounting, actuary, risk management, or investment management. Section 1009.971(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1009.98(2), F.S. In Fall, 2016, 34,018 students attended 28 Florida College System institutions, and 56,661 students attended 12 state universities using a Prepaid Plan. Florida Prepaid College Board, 2017 Annual Report, available at <a href="https://www.myfloridaprepaid.com/wp-content/uploads/fpcb\_2017\_annual\_report.pdf">https://www.myfloridaprepaid.com/wp-content/uploads/fpcb\_2017\_annual\_report.pdf</a>, at 10-11.

<sup>&</sup>lt;sup>6</sup> Section 1009.98(7), F.S.

<sup>&</sup>lt;sup>7</sup> Section 1009.98(2), F.S.

<sup>&</sup>lt;sup>8</sup> Florida Prepaid College Board, *Plans & Pricing*, <a href="https://www.myfloridaprepaid.com/prepaid-plans/plans-and-pricing/">https://www.myfloridaprepaid.com/prepaid-plans/plans-and-pricing/</a> (last visited Mar. 12, 2019).

<sup>&</sup>lt;sup>9</sup> Florida Prepaid College Board, 2017 Annual Report, available at <a href="https://www.myfloridaprepaid.com/wp-content/uploads/fpcb\_2017\_annual\_report.pdf">https://www.myfloridaprepaid.com/wp-content/uploads/fpcb\_2017\_annual\_report.pdf</a>, at 7.

<sup>&</sup>lt;sup>10</sup> Florida Prepaid College Plan, *Plans and Pricing*, <a href="https://www.myfloridaprepaid.com/prepaid-plans/plans-and-pricing/">https://www.myfloridaprepaid.com/prepaid-plans/plans-and-pricing/</a> (last visited Mar. 12, 2019).

#### State University Dormitory Plan

Through the dormitory residence plan, the advance payment contract may provide prepaid housing fees for a maximum of 10 semesters of full-time undergraduate enrollment in a state university. The dormitory plan is designed to pay for a double-occupancy, air-conditioned dormitory room at a state university in Florida. Qualified beneficiaries have the highest priority in the assignment of housing within university residence halls. Each state university may specify the residence halls or other university-held residences eligible for inclusion in the plan. The value of the dormitory plan may be used to cover other university-held housing, as approved by the Prepaid Board. The Prepaid Board will provide a specified refund if the university does not have available units, or if the student lives off-campus or in privately held housing.

#### Florida College System Dormitory Plan

A qualified beneficiary who chooses to attend an FCS institution, or who is not admitted to a state university, may use the fees associated with a dormitory residence plan for dormitory or residency opportunities operated by an FCS institution or FCS institution direct-support organization (DSO). Such dormitory fees may not exceed the maximum fees charged for state university dormitories, or the fees charged for an FCS institution or FCS institution DSO, whichever is less. 16

An FCS institution or DSO has limited authority to plan and construct facilities and to acquire additional property. Residency opportunities within the FCS are predominately off campus and provided through a third party, often for specific student populations such as international students, student athletes, or specific scholarship recipients. However, Florida law authorizes an FCS institution campus within a municipality designated as an area of critical state concern, which meets planning and development requirements, to construct dormitories for up to 300 beds for FCS institution students. 10

<sup>&</sup>lt;sup>11</sup> Section 1009.98(2)(d), F.S. A maximum of two semesters of dormitory fees may be prepaid for each year of state university coverage. *Id*.

<sup>&</sup>lt;sup>12</sup> Section 1009.98(2)(d), F.S.

<sup>&</sup>lt;sup>13</sup> Florida Prepaid, *Prepaid Plans FAQs*, *Dormitory Specific Questions*, <a href="https://www.myfloridaprepaid.com/prepaid-plans/faqs/#what-residence-halls-are-covered">https://www.myfloridaprepaid.com/prepaid-plans/faqs/#what-residence-halls-are-covered</a> (last visited Mar. 12, 2019).

<sup>&</sup>lt;sup>14</sup> If there are no available units, the refund will equal the statewide average for eligible double-occupancy, air-conditioned dormitory rooms payable by the Prepaid Plan in the State of Florida. If the student lives off-campus or in privately held housing, then the refund is equal to payments made, less any fees, usage and other refunds. *Id*.

<sup>&</sup>lt;sup>15</sup> Section 1009.98(2)(d), F.S.

<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>&</sup>lt;sup>17</sup> Section 1013.40, F.S.

<sup>&</sup>lt;sup>18</sup> Florida College System, *Student Housing in the Florida College System, available at* <a href="http://www.fldoe.org/core/fileparse.php/7480/urlt/0082726-faqhousing.pdf">http://www.fldoe.org/core/fileparse.php/7480/urlt/0082726-faqhousing.pdf</a>.

<sup>&</sup>lt;sup>19</sup> Section 380.05, F.S. The Areas of Critical State Concern Program was created by the "Florida Environmental Land and Water Management Act of 1972." The program is intended to protect resources and public facilities of major statewide significance, within designated geographic areas, from uncontrolled development that would cause substantial deterioration of such resources. The designated Areas of Critical State Concern are the Apalachicola Bay Area, the Green Swamp Area, the Big Cypress Area, the Florida Keys Area, and the City of Key West Area.

<sup>&</sup>lt;sup>20</sup> Section 1013.40(4), F.S. Currently, only Florida Keys Community College meets this requirement and is able to construct such dormitory facilities.

#### Florida Prepaid College Board Direct-Support Organization

In 1989, the Legislature authorized the Prepaid Board to establish a direct support organization.<sup>21</sup> The Prepaid Board subsequently established the Stanley G. Tate Florida Prepaid College Foundation (Foundation) to provide scholarships to students who may not have otherwise had the opportunity to go to college.<sup>22</sup>

The chair and the executive director of the Prepaid Board serve as directors of the Foundation and jointly name, at a minimum, three other individuals to serve as directors of the Foundation.<sup>23</sup>

#### III. Effect of Proposed Changes:

This bill amends s. 1009.98, F.S., to authorize a beneficiary at a state university to use the fees associated with a dormitory residence plan to cover the costs of housing provided by a qualified nonprofit organization that is approved by the state university. In addition, the bill authorizes that a beneficiary at a Florida College System (FCS) institution may use the fees associated with a dormitory residence plan to cover the costs of housing provided by a qualified nonprofit organization that is approved by the FCS institution.

The bill defines a "qualified nonprofit organization" as a nonprofit organization under s. 501(c)(3) of the Internal Revenue Code<sup>24</sup> that provides dormitories or residency opportunities to full-time students at a FCS institution or state university, primarily supports students that lack financial resources, and has been approved by the Florida Prepaid Board for inclusion in the dormitory residence plan.

The bill also specifies that the fees from a dormitory residence plan paid to a qualified nonprofit organization may not exceed the average fees charged for state university dormitory residences, or for fees charged for FCS institution or FCS institution direct-support organization dormitories or residency opportunities, whichever is less.

The bill also modifies the membership of the Florida Prepaid Board's direct-support organization (DSO), to specify that only the chair of the Prepaid Board serves as director of the DSO. In addition, the bill requires that the chair of the Prepaid Board and the executive director of the Florida Prepaid College Program appoint four, rather than three, other individuals to serve as directors of the DSO.

The bill takes effect July 1, 2019.

<sup>&</sup>lt;sup>21</sup> Section 1, ch. 1989-316, L.O.F., codified as section 240.551(22), F.S., recodified in 2002 as section 1009.983(1), F.S.

<sup>&</sup>lt;sup>22</sup> Stanley G. Tate Florida Prepaid College Foundation, 2017 Annual Report, available at <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefoundation.com/documents/pdf/foundation-annual-report-2017.pdf">2017.pdf</a> at 3. <a href="https://www.floridaprepaidcollegefound

<sup>&</sup>lt;sup>24</sup> To be tax-exempt under section 501(c)(3) of the Internal Revenue Code, an organization must be organized and operated exclusively for exempt purposes set forth in section 501(c)(3), and none of its earnings may inure to any private shareholder or individual. Organizations described in section 501(c)(3) are commonly referred to as charitable organizations. Internal Revenue Service, *Exemption Requirements - 501(c)(3) Organizations*, <a href="https://www.irs.gov/charities-non-profits/charitable-organizations/exemption-requirements-section-501c3-organizations">https://www.irs.gov/charities-non-profits/charitable-organizations/exemption-requirements-section-501c3-organizations</a> (last visited Mar. 12, 2019).

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill has no fiscal impact on state revenues or expenditures.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 1009.98 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

# Recommended CS/CS by Appropriations Subcommittee on Education on April 4, 2019:

The committee substitute:

Modifies the membership of the Florida Prepaid College Board (Prepaid Board) direct-support organization (DSO) to specify that the chair of the Prepaid Board serves as director of the DSO, and that the chair and the executive director of the Florida Prepaid College Program appoint four, rather than three, other individuals to serve as directors of the DSO.

#### CS by Education on March 19, 2019:

The committee substitute:

- Maintains the provision in the bill that a state university may approve a qualified nonprofit organization that provides housing, but provides a technical process change to specify that a state university may transfer or cause to have transferred dormitory residence fees to such nonprofit organization.
- Specifies that a Florida College System (FCS) institution may approve a qualified nonprofit organization that provides housing, and that the FCS institution may transfer or cause to have transferred dormitory residence fees to such nonprofit organization.
- Maintains in the definition of a qualified nonprofit organization the requirement relating to the Internal Revenue Code, but modifies the definition by:
  - Removing the requirement that student living housing provided by a qualified nonprofit organization must be on or near the state university or FCS institution campus; and
  - Adding to the definition that the nonprofit organization must primarily support students that lack financial resources, and that the nonprofit organization must be approved by the Florida Prepaid Board for inclusion in the dormitory residence plan.
- Changes the restriction on fees paid to a qualified nonprofit organization to specify
  that the fees may not exceed the average fees, rather than maximum fees, charged for
  dormitories or residences at state universities, FCS institutions, or FCS institution
  direct-support organizations.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

326072

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
04/08/2019		
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Appropriations Subcommittee on Education (Flores) recommended the following:

#### Senate Amendment (with title amendment)

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Between lines 86 and 87

insert:

Section 2. Subsection (5) of section 1009.983, Florida Statutes, is amended to read:

1009.983 Direct-support organization; authority.-

(5) The chair and the executive director of the board shall be a director directors of the direct-support organization. The chair and the executive director of the board and shall jointly



11	name, at a minimum, $\underline{\text{four}}$ $\underline{\text{three}}$ other individuals to serve as
12	directors of the organization.
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14	========= T I T L E A M E N D M E N T =========
15	And the title is amended as follows:
16	Delete line 8
17	and insert:
18	"qualified nonprofit organization"; amending s.
19	1009.983, F.S.; revising the governance of the Florida
20	Prepaid College Board's direct-support organization;
21	providing an

By the Committee on Education; and Senator Flores

581-03243-19 2019464c1

A bill to be entitled

An act relating to prepaid college plans; amending s.

1009.98, F.S.; authorizing the transfer of fees
associated with dormitory residency to approved
qualified nonprofit organizations under certain
circumstances; prohibiting transferred fees from
exceeding a specified amount; defining the term
"qualified nonprofit organization"; providing an
effective date.

10 Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (d) of subsection (2) of section 1009.98, Florida Statutes, is amended to read:

1009.98 Stanley G. Tate Florida Prepaid College Program.-

- (2) PREPAID COLLEGE PLANS.—At a minimum, the board shall make advance payment contracts available for two independent plans to be known as the Florida College System institution plan and the university plan. The board may also make advance payment contracts available for a dormitory residence plan. The board may restrict the number of participants in the Florida College System institution plan, university plan, and dormitory residence plan, respectively. However, any person denied participation solely on the basis of such restriction shall be granted priority for participation during the succeeding year.
- (d) 1. Through the dormitory residence plan, the advance payment contract may provide prepaid housing fees for a maximum of 10 semesters of full-time undergraduate enrollment in a state university. Dormitory residence plans must shall be purchased in

Page 1 of 3

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2019 CS for SB 464

581-03243-19 2019464c1 increments of 2 semesters. The cost of participation in the 31 dormitory residence plan shall be based primarily on the average 32 current and projected housing fees within the State University System and the number of years expected to elapse between the purchase of the plan on behalf of a qualified beneficiary and the exercise of the benefits provided in the plan by such beneficiary. Qualified beneficiaries shall have the highest priority in the assignment of housing within university 38 residence halls. Qualified beneficiaries shall bear the cost of 39 any additional elective charges such as laundry service or longdistance telephone service. Each state university may specify the residence halls or other university-held residences eligible for inclusion in the plan. In addition, any state university may 42 request immediate termination of a dormitory residence contract based on a violation or multiple violations of rules of the residence hall or other university-held residences. In the event that sufficient housing is not available for all qualified 46 beneficiaries, the board shall refund the purchaser or qualified beneficiary an amount equal to the fees charged for dormitory 49 residence during that semester. If a qualified beneficiary is admitted to the state university and finds housing with a qualified nonprofit organization, as defined in subparagraph 2., that is approved by the state university, the state university 53 may transfer or cause to have transferred to the qualified nonprofit organization the fees associated with dormitory 55 residence. If a qualified beneficiary fails to be admitted to a state university or chooses to attend a Florida College System 57 institution that operates one or more dormitories or residency opportunities, or has one or more dormitories or residency

Page 2 of 3

581-03243-19 2019464c1 59 opportunities operated by the Florida College System institution direct-support organization, the qualified beneficiary may 60 61 transfer or cause to have transferred to the Florida College 62 System institution, or Florida College System institution direct-support organization, the fees associated with dormitory 63 residence. If a qualified beneficiary attends a Florida College 64 System institution and finds housing with a qualified nonprofit organization, as defined in subparagraph 2., that is approved by 67 the Florida College System institution, the Florida College 68 System institution may transfer or cause to have transferred to the qualified nonprofit organization the fees associated with 70 dormitory residence. Dormitory fees transferred to a the Florida College System institution, or Florida College System 71 72 institution direct-support organization, or qualified nonprofit 73 organization may not exceed the average maximum fees charged for 74 state university dormitory residence for the purposes of this 75 section, or the fees charged for Florida College System institution or Florida College System institution direct-support 77 organization dormitories or residency opportunities, whichever 78 is less. 79

2. For purposes of this paragraph, the term "qualified nonprofit organization" means a nonprofit organization under s. 501(c)(3) of the United States Internal Revenue Code which provides one or more dormitories or residency opportunities to students enrolled full-time in a state university or Florida College System institution, primarily supports students that lack financial resources, and has been approved by the board for inclusion in the plan.

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Section 2. This act shall take effect July 1, 2019.

Page 3 of 3

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Brian Pitts	
Job Title Trustee	
Address 1119 Newton Ave S.	Phone 727/897-929/
Street  St Petersburg FL 33705  City State Zip	Email justice 2 jesus Qyahoo.com
· • — — —	e Speaking: In Support Against Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist reg	gistered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: T	he Professional Stat	f of the Ap	propriations S	ubcommittee on Education
BILL:	SB 680				
INTRODUCER:	Senator Perr	у			
SUBJECT:	Excess Cred	it Hour Surcharge	S		
DATE:	April 3, 201	9 REVISE	D:		
ANAL	YST	STAFF DIRECTO	R F	REFERENCE	ACTION
. Brick		Sikes		ED	Favorable
2. Underhill	_	Elwell		AED	Recommend: Favorable
3.				AP	

### I. Summary:

SB 680 increases the credit hours a student entering a state university in the summer term of 2019 or thereafter may earn before being required to pay an excess credit hour surcharge. In addition, the bill prohibits each state university from reducing the excess credit hour threshold of a student who transfers to a degree program that requires less credit hours to complete than the student's original degree program.

The bill may result in a loss of revenue for state universities from students who take excess credit hours beyond 110 percent of the requirements for a baccalaureate degree program. Students who exceed 110 percent of the credit hours required for a degree may experience a cost savings.

The bill takes effect upon becoming a law.

#### II. Present Situation:

The Legislature established the excess credit hour surcharge in 2009<sup>1</sup> to encourage each undergraduate student who enrolls in a state university to complete the student's respective baccalaureate degree program in the most efficient way possible while providing for access to additional college coursework.<sup>2</sup>

Current law requires a student to pay an excess hour surcharge for each credit hour earned in excess of specified limits.<sup>3</sup> The excess hour surcharge is effective for students who enter a state university for the first time and maintain continuous enrollment as follows:<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> Section 11, ch. 2009-60, L.O.F.

<sup>&</sup>lt;sup>2</sup> Section 1009.286(1), F.S.

 $<sup>^{3}</sup>$  *Id.* at (2).

<sup>&</sup>lt;sup>4</sup> *Id*.

BILL: SB 680 Page 2

• For the 2009-2010 and 2010-2011 academic years, an excess hour surcharge equal to 50 percent of the tuition rate for each credit hour in excess of 120 percent.

- For the 2011-2012 academic year, an excess hour surcharge equal to 100 percent of the tuition rate for each credit hour in excess of 115 percent.
- For the 2012-2013 academic year and thereafter, an excess hour surcharge equal to 100 percent of the tuition rate for each credit hour in excess of 110 percent.

For example, under current law, a student enrolled in a 120 credit hour baccalaureate degree program may take up to 132 credit hours (or 110 percent) before being assessed the excess hour surcharge. Similarly, a student enrolled in a 130 credit hour baccalaureate degree program may take up to 143 credit hours (or 110 percent) before being assessed the excess hour surcharge.

All credit hours for courses taken at the state university from which the student is seeking a baccalaureate degree are included when calculating the number of credit hours taken by a student, including:<sup>5</sup>

- Failed courses.
- Courses that are dropped after the university's advertised last day of the drop and add period.
- Courses from which a student withdraws, except those specified in law.<sup>6</sup>
- Repeated courses, except repeated courses for which the student has paid the full cost of instruction as provided in law.<sup>7</sup>

In addition, all credit hours earned at another institution and accepted for transfer by the state university and applied toward the student's baccalaureate degree program are included when calculating the number of credit hours taken by the student.<sup>8</sup>

Credit hours earned under the following circumstances are not calculated as hours required to earn a baccalaureate degree and are not included in determining excess credit hours:<sup>9</sup>

- College credits earned through an articulated accelerated mechanism identified in law. 10
- Credit hours earned through internship programs.
- Credit hours required for certification, recertification, or certificate programs.
- Credit hours in courses from which a student must withdraw due to reasons of medical or personal hardship.
- Credit hours taken by active-duty military personnel.
- Credit hours required to achieve a dual major taken while pursuing a baccalaureate degree.
- Remedial and English as a Second Language credit hours.
- Credit hours earned in military science courses that are part of the Reserve Officers' Training Corps (ROTC) program.

<sup>&</sup>lt;sup>5</sup> Section 1009.286(3)(a), F.S.

<sup>&</sup>lt;sup>6</sup> *Id*. at (4).

<sup>&</sup>lt;sup>7</sup> Section 1009.285, F.S.

<sup>&</sup>lt;sup>8</sup> Section 1009.286(3)(b), F.S.

<sup>&</sup>lt;sup>9</sup> *Id.* at (4).

<sup>&</sup>lt;sup>10</sup> Section 1007.27, F.S. Articulated acceleration mechanisms include, but are not limited to, dual enrollment and early admission, advanced placement, credit by examination, the International Baccalaureate Program, and the Advanced International Certificate of Education Program. *Id.* 

BILL: SB 680 Page 3

A state university must refund the excess hour surcharge assessed for up to 12 credit hours to any first-time-in-college student who completes a baccalaureate degree program within 4 years after his or her initial enrollment in a state university.<sup>11</sup>

According to the Board of Governors, 14,821 students exceeded the excess credit hour limits in the 2017-2018 academic year, accruing \$13,343,975 in total surcharge fees. 12 12,568 students were subject to an excess hour surcharge for each credit hour in excess of 110 percent. 13 7,225 of these students earned greater than 110 percent but less than 120 percent of the credit hours required to complete their degree program. 14

#### III. Effect of Proposed Changes:

The bill raises the excess credit hour threshold to 120 percent of the credit hours required to complete the degree program for students who enter a state university for the first time in the summer of 2019 and thereafter and maintain continuous enrollment.

The bill requires each state university to calculate an excess hour threshold for each student based on the number of credit hours required to complete the baccalaureate degree program in which the student is enrolled. For a student who changes degree programs, the bill prohibits the adjustment of the excess hour threshold unless the required credit hours for the new program exceeds the original degree program.

The bill may decrease the number of students subject to the excess credit hour surcharge.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions		
	None.		
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B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

<sup>&</sup>lt;sup>11</sup> Section 1009.286(2)(c), F.S.

<sup>&</sup>lt;sup>12</sup> Email, State University System of Florida, Florida Board of Governors (Mar. 4, 2019).

<sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> *Id*.

BILL: SB 680 Page 4

E.	Constitutional	

None.

#### V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

Students enrolled in the 2019 summer term and thereafter who exceed 110 percent of the credit hours required for a degree and students who change degree programs may experience cost savings.

#### C. Government Sector Impact:

State universities may experience a loss of revenue from the reduction in excess credit hour surcharges collected from students who take excess credit hours beyond 110 percent of the requirements for a baccalaureate degree program.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 1009.286 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2019 SB 680

By Senator Perry

8-00817C-19 2019680\_ A bill to be entitled

An act relating to excess credit hour surcharges;

amending s. 1009.286, F.S.; requiring a state
university to calculate an excess hour threshold for
each student based on specified criteria; providing
that the excess hour threshold may be adjusted only
under certain circumstances; revising the threshold
for assessing the excess credit hour surcharge;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (2) of section 1009.286, Florida

Statutes, is amended to read:

1009.286 Additional student payment for hours exceeding baccalaureate degree program completion requirements at state universities.—

(2) State universities shall require a student to pay an excess hour surcharge for each credit hour in excess of the number of credit hours required to complete the baccalaureate degree program in which the student is enrolled. Each university must calculate an excess hour threshold for each student based on the number of credit hours required for the degree. For any student who changes degree programs, the excess hour threshold may not be adjusted unless the number of credit hours required to complete the new degree program exceeds that of the original degree program. The excess hour surcharge shall become effective for students who enter a state university for the first time and maintain continuous enrollment is as follows:

Page 1 of 2

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2019 SB 680

8-00817C-19 2019680

(a) For the 2009-2010 and 2010-2011 academic years, an excess hour surcharge equal to 50 percent of the tuition rate for each credit hour in excess of 120 percent.

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- (b) For the 2011-2012 academic year, an excess hour surcharge equal to 100 percent of the tuition rate for each credit hour in excess of 115 percent.
- (c) For the 2012-2013 academic year through the 2019 spring term and thereafter, an excess hour surcharge equal to 100 percent of the tuition rate for each credit hour in excess of 110 percent. For the 2019 summer term and thereafter, an excess hour surcharge equal to 100 percent of the tuition rate for each credit hour in excess of 120 percent. Notwithstanding the requirements of this subsection, a state university shall refund the excess hour surcharge assessed pursuant to this paragraph for up to 12 credit hours to any first-time-in-college student who completes a baccalaureate degree program within 4 years after his or her initial enrollment in a state university.

Section 2. This act shall take effect upon becoming a law.

Page 2 of 2

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#### The Florida Senate

### **Committee Agenda Request**

То:	Senator Kelli Stargel, Chair Appropriations Subcommittee on Education
Subject:	Committee Agenda Request
Date:	March 12, 2019
I respectfully	request that Senate Bill #680, relating to Excess Credit Hours, be placed on the:
	committee agenda at your earliest possible convenience.
$\boxtimes$	next committee agenda.
	W. Keith Perry

Senator Keith Perry Florida Senate, District 8

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: Th	e Professional Staff of the	ne Appropriations S	ubcommittee on Education
BILL:	SB 720			
INTRODUCER:	Senator Flores			
SUBJECT:	Renaming of	Florida College Syste	em Institutions	
DATE:	April 3, 2019	REVISED:		
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
1. Olenick		Sikes	ED	Favorable
2. Underhill	_	Elwell	AED	<b>Recommend: Favorable</b>
3.			AP	

#### I. **Summary:**

SB 720 changes the name of "Florida Keys Community College" to "College of the Florida Keys" and the name of "North Florida Community College" to "North Florida College."

The bill does not have an impact to state revenues or expenditures.

The bill takes effect July 1, 2019.

#### II. **Present Situation:**

Under Florida law, a Florida College System (FCS) institution, with the approval of its district board of trustees, may change its name as listed in s. 1000.21(3), F.S., and use the designation "college" or "state college" if:

- It has been authorized to grant baccalaureate degrees and has been accredited as a baccalaureate-degree-granting institution by the Southern Association of Colleges and Schools Commission on Colleges (SACSCOC).<sup>1</sup>
- A district board of trustees that approves the use of the designation "college" or "state college" seeks statutory codification of the name change during the next regular legislative session.<sup>2</sup>

Currently, 24 of the 28 FCS institutions use the designation "college" or "state college":<sup>3</sup>

Section 1001.60(2)(b)1., F.S.

<sup>&</sup>lt;sup>2</sup> Section 1001.60(2)(c), F.S.

<sup>&</sup>lt;sup>3</sup> (Broward College, College of Central Florida, Chipola College, Daytona State College, Eastern Florida State College, Florida Gateway College, Florida SouthWestern State College, Florida State College at Jacksonville, Gulf Coast State College, Indian River State College, Lake-Sumter State College, Miami-Dade College, Northwest Florida State College, Palm Beach State College, Pasco-Hernando State College, Pensacola State College, Polk State College, Seminole State

BILL: SB 720 Page 2

On January 6, 2016, the State Board of Education (SBE) approved Florida Keys Community College's proposal to offer its first baccalaureate degree.<sup>4</sup> On December 4, 2016, the SACSCOC accredited the college to offer the Bachelor of Applied Science in Supervision and Management effective January 2017.<sup>5</sup>

On September 23, 2016, the SBE approved North Florida Community College's proposal to offer its first baccalaureate degree. On June 15, 2017, the SACSCOC accredited the college to offer the Bachelor of Science in Nursing effective August 2017.

As required by statute, both colleges sought statutory codification of the name change during the 2018 Legislative Session.<sup>8</sup>

#### III. Effect of Proposed Changes:

The bill amends s. 1000.21, F.S., to change the name of "Florida Keys Community College" to "College of the Florida Keys" and change the name of "North Florida Community College" to "North Florida College." The colleges have complied with the statutory requirements for name changes.<sup>9</sup>

The bill takes effect July 1, 2019.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

College of Florida, South Florida State College, St. Johns River State College, Santa Fe College, St. Petersburg College, State College of Florida, Manatee-Sarasota, Valencia College), Section 1000.21, F.S.

<sup>&</sup>lt;sup>4</sup> State Board of Education, State Board of Education Agenda, (Jan. 6, 2016),

http://www.fldoe.org/core/fileparse.php/13170/urlt/agenda.pdf (last visited March 6, 2019); Florida Keys Community College, Bachelor's Degree Approval, Jan. 6, 2016, https://www.fkcc.edu/2016/01/bachelors-degree-approved-by-state-board/ (last visited Mar. 6, 2019).

<sup>&</sup>lt;sup>5</sup> Southern Association of Colleges and Schools, Commission on Colleges, *Accreditation Actions Taken by the SACSCOC Board of Trustees*, Dec. 4, 2016; p. 2.

https://www.usg.edu/assets/academic\_programs/documents/SACS\_December\_2016\_Actions\_Disclosure\_Statement.pdf (last visited Mar. 6, 2019).

<sup>&</sup>lt;sup>6</sup> Florida Board of Education, State Board of Education Agenda, Action Item, Sept. 23, 2016,

http://www.fldoe.org/core/fileparse.php/18330/urlt/bacc.pdf (last visited Feb 26, 2019); Florida Board of Education, State Board of Education Agenda, Action Item, Oct. 26, 2016, http://www.fldoe.org/core/fileparse.php/18349/urlt/minutes.pdf (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>7</sup> Southern Association of Colleges and Schools, Commission on Colleges, *Accreditation Actions Taken by the SACSCOC Board of Trustees*, Jun. 15, 2017; p. 3.

https://www.usg.edu/assets/academic\_programs/documents/sacs\_june\_2017\_accreditation\_actions.pdf (last visited Feb. 26, 2019).

<sup>&</sup>lt;sup>8</sup> SB 946 (2018) and CS/HB 619 (2018).

<sup>&</sup>lt;sup>9</sup> Email, Florida Department of Education (March 8, 2018).

BILL: SB 720 Page 3

	C.	Trust Funds Restrictions:
		None.
	D.	State Tax or Fee Increases:
		None.
	E.	Other Constitutional Issues:
		None.
٧.	Fisca	I Impact Statement:
	A.	Tax/Fee Issues:
		None.
	B.	Private Sector Impact:
		None.
	C.	Government Sector Impact:
		The bill does not have an impact to state revenues or expenditures.
VI.	Technical Deficiencies:	
	None.	
VII.	Related Issues:	
	None.	
VIII.	Statutes Affected:	
	This bill substantially amends section 1001.21 of the Florida Statutes.	
IX.	Additional Information:	
	A.	Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)
		None.
	B.	Amendments:
		None.

Florida Senate - 2019 SB 720

By Senator Flores

affiliates of the institution:

which serves Monroe County.

39-01152-19 2019720 A bill to be entitled

An act relating to the renaming of Florida College System institutions; amending s. 1000.21, F.S.;

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changing the name of "Florida Keys Community College" to "The College of the Florida Keys"; changing the name of "North Florida Community College" to "North Florida College"; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Paragraphs (h) and (p) of subsection (3) of section 1000.21, Florida Statutes, are amended to read: 1000.21 Systemwide definitions.—As used in the Florida K-20 Education Code: (3) "Florida College System institution" except as otherwise specifically provided, includes all of the following public postsecondary educational institutions in the Florida College System and any branch campuses, centers, or other

Page 1 of 1

(h) The College of the Florida Keys Community College,

Jefferson, Lafayette, Madison, Suwannee, and Taylor Counties.

Section 2. This act shall take effect July 1, 2019.

(p) North Florida Community College, which serves Hamilton,

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date		Bill Number (if applicable)
Topic RENAMING OF FL COLLEGE INST	CITUTION S	Amendment Barcode (if applicable)
Job Title GOV. CONSULTANT		
Address 1492 VIEUX CARRE DR. Street		Phone 850-212-4204
City State  Speaking: For Against Information		Email DHPCONSULTING ©  EARTHUNK. N ET  peaking: In Support Against ir will read this information into the record.)
Representing NORTH FLORIDA COMM	UNITY COLL	EG E
Appearing at request of Chair: Yes No	Lobbyist regist	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

. . [ . . ] . . .

S-001 (10/14/14)



#### The Florida Senate

### **Committee Agenda Request**

То:	Senator Kelli Stargel, Chair Appropriations Subcommittee on Education  Committee Agenda Request		
Subject:			
Date:	March 13, 2019		
	request that <b>Senate Bill #720</b> , relating to the Renaming of Florida College System placed on the:		
	committee agenda at your earliest possible convenience.		
	next committee agenda.		

anitera Flores

Senator Anitere Flores Florida Senate, District 39



# The Florida Senate

# Senator Manny Diaz, Jr.

District 36

**District Office:** 

Hialeah Gardens City Hall 10001 NW 87 Avenue Hialeah Gardens, Florida 33016 (305) 364-3073 Email: diaz.manny@flsenate.gov

Tallahassee Office: 306 Senate Building 404 South Monroe Street Tallahassee, Florida 32399 (850) 487-5036

#### VIA EMAIL

The Honorable Kelli Stargel Chair Education Appropriations The Florida Senate 408 Knott Building 404 S. Monroe Street Tallahassee, FL 32399-11

**REF: ABSENCE EXCUSE** 

Honorable Chair Stargel:

Please excuse my absence from Committee meeting on Thursday, April 4, 2019 at 10:00 am. I will, however, be submitted my late vote on the bills heard on committee.

Please feel free to contact me with any questions. Thank you.

Sincerely,

Manny Diaz, Jr.

CC: Tim Elwell, Staff Director

Joanne Bennett, Administrative Assistant