### The Florida Senate

### **COMMITTEE MEETING EXPANDED AGENDA**

# APPROPRIATIONS SUBCOMMITTEE ON FINANCE AND TAX

Senator Stargel, Chair Senator Garcia, Vice Chair

MEETING DATE: Wednesday, February 22, 2017

**TIME:** 10:00—11:30 a.m.

PLACE: James E. "Jim" King, Jr. Committee Room, 401 Senate Office Building

MEMBERS: Senator Stargel, Chair; Senator Garcia, Vice Chair; Senators Campbell, Rodriguez, and Steube

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SJR 76 Lee (Similar HJR 21)	Limitations on Property Tax Assessments; Proposing an amendment to the State Constitution to remove a future repeal of provisions which limit annual assessment increases for specified nonhomestead real property, etc.	Fav/CS Yeas 5 Nays 0
		AFT 02/22/2017 Fav/CS AP RC	
2	SB 176 Passidomo (Similar H 63)	Sales and Use Tax Exemption for Feminine Hygiene Products; Exempting the sale of feminine hygiene products from the sales and use tax, etc.	Favorable Yeas 5 Nays 0
		CM 01/23/2017 Favorable AFT 02/22/2017 Favorable AP	
3	Presentation on Governor's Tax Re	commendations	Presented
	Other Related Meeting Documents		

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Pre	epared By: The	e Professional Staff of the A	ppropriations Subc	ommittee on Finance and Tax	
BILL:	PCS/SJR 76 (967958)				
INTRODUCER:	Senator Le	Senator Lee			
SUBJECT: Limitations		s on Property Tax Asses	sments		
DATE:	February 2	4 2017 DEVICED			
DATE.	1 cordary 2	4, 201 / REVISED:			
ANAL	·	STAFF DIRECTOR	REFERENCE	ACTION	
	·		REFERENCE AFT	ACTION Recommend: Fav/CS	
ANAL	·	STAFF DIRECTOR	_		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

PCS/SJR 76 proposes an amendment to the Florida Constitution to remove the scheduled January 1, 2019, repeal of the 10-percent assessment limitation on non-homestead property. If approved by at least 60 percent of the electors, the 10-percent assessment limitation will continue.

The Revenue Estimating Conference has not yet determined the fiscal impact of SJR 76. The Department of State expects to incur costs of \$38,916 to advertise the constitutional amendment.

### II. Present Situation:

### **General Overview of Property Taxation**

The ad valorem tax (property tax) is levied annually by counties, cities, school districts, and some special districts. Taxing jurisdictions impose their tax on the taxable value of property as of January 1 of each year. The property appraiser annually determines the "just value" of property

<sup>&</sup>lt;sup>1</sup> Both real property and tangible personal property can be subject to the tax. Section 192.001(12), F.S., defines "real property" as land, buildings, fixtures, and all other improvements to land. Section 192.001(11)(d), F.S., defines "tangible personal property" as all goods, chattels, and other articles of value capable of manual possession and whose chief value is intrinsic to the article itself.

<sup>&</sup>lt;sup>2</sup> Property must be valued at "just value" for purposes of property taxation unless the Florida Constitution provides otherwise. FLA. CONST. art VII, s. 4. Just value has been interpreted by the courts to mean the fair market value that a willing buyer would pay a willing seller for the property in an arm's-length transaction. *See Walter v. Shuler*, 176 So. 2d 81 (Fla. 1965);

and then applies relevant exclusions, assessment limitations, and exemptions to determine the property's "taxable value." Tax collectors mail tax bills in November of each year based on the previous January 1 valuation. Payment is due before April 1.4 The Florida Constitution prohibits the state from levying ad valorem taxes and requires property valuations to be at just value, unless a lesser valuation is expressly authorized.

### The Save Our Homes Assessment Limitation for Homestead Property

Property assessment limitations limit the annual increase in a property's value for tax purposes, regardless of the property's increase in fair market value. For example, even though a property's market value may increase by 15 percent in a given year, an assessment limitation will limit the increase in assessed value to a lesser amount for tax purposes.

Voters approved Florida's first property assessment limitation, known as Save Our Homes (SOH) in 1992, and it became effective for <u>homestead</u> assessments as of January 1, 1995.<sup>7</sup> The SOH limitation limits the annual increase in the assessed value of homesteads to the lesser of three percent or the percentage change in the consumer price index (CPI).<sup>8</sup> The CPI often limits the increase to below three percent. For example, the change in CPI resulted in a SOH limitation of 0.7 percent<sup>9</sup> in 2016 and 2.1 percent<sup>10</sup> in 2017.

### The 10-Percent Assessment Limitation for Non-homestead Property

In 2007, the Legislature passed a joint resolution, <sup>11</sup> which, among other things, proposed a 10-percent assessment limitation for <u>non-homestead</u> property. The limitation does not apply to property taxes levied by school districts. <sup>12</sup> The voters approved the constitutional amendment in the primary election held on January 29, 2008. It first applied to assessments as of January 1, 2009.

### Recapture

An administrative rule requires the property appraiser to increase the assessed value of a homestead property that is benefitting from the SOH limitation even though the just (or fair market) value of the property has remained the same, decreased, or increased less than the applicable SOH limit.<sup>13</sup> Pursuant to SOH, the increase is limited to the lesser of 3 percent or the percentage change in the CPI, but the assessed value can never exceed the just value.

Deltona Corp. v. Bailey, 336 So. 2d 1163 (Fla. 1976); Southern Bell Tel. & Tel. Co. v. Dade County, 275 So. 2d 4 (Fla. 1973).

<sup>&</sup>lt;sup>3</sup> See s. 192.001(2) and (16), F.S.

<sup>&</sup>lt;sup>4</sup> Section 197.333, F.S.

<sup>&</sup>lt;sup>5</sup> FLA. CONST. art. VII, s. 1(a)

<sup>&</sup>lt;sup>6</sup> See FLA. CONST. art. VII, s. 4

<sup>&</sup>lt;sup>7</sup> See FLA. CONST. art. VII, s. (4)(d); s. 193.155, F.S.

<sup>&</sup>lt;sup>8</sup> Section 193.155(1), F.S.

<sup>&</sup>lt;sup>9</sup> Department of Revenue, Property Tax Valuation and Income Limitation Rates, *available at* www.floridarevenue.com/dor/property/resources/limitations.html (last visited Feb. 13, 2017). <sup>10</sup> Id.

<sup>&</sup>lt;sup>11</sup> SJR 2-D (2007, Special Session D)

<sup>&</sup>lt;sup>12</sup> See FLA. CONST. art. VII, s. 4(g) & (h); ss. 193.1554 and 193.1555, F.S.

<sup>&</sup>lt;sup>13</sup> Rule 12D-8.0062(5), F.A.C.

For an example of the rule's operation, assume that in year 1 a homestead property has a just value of \$250,000 and an assessed value of \$200,000. The assessed value is lower than the just value because the property has received the benefit of the SOH limitation for a few years. In year 2, assume that the applicable SOH percentage is 3 percent, but that the real estate market is flat and the property's just value remains at \$250,000. In this situation, the property appraiser must increase the assessed value to \$206,000. This treatment is also required for the 10-percent limitation for non-homestead property.

### Repeal of the 10-Percent Assessment Limitation

The 2008 constitutional amendment included a repeal of the 10-percent assessment limitation, effective January 1, 2019. However, it also provided that the "[L]egislature shall by joint resolution propose an amendment abrogating the repeal..., which shall be submitted to the electors of the state for approval or rejection at the general election of 2018...."<sup>14</sup>

### III. Effect of Proposed Changes:

The bill amends the State Constitution to remove the repeal of the 10-percent assessment limitation for non-homestead property scheduled for January 1, 2019. If approved by at least 60 percent of the electors, the 10-percent assessment limitation will continue.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The mandate provisions in Art. VII, s. 18 of the State Constitution do not apply to joint resolutions.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. Other Constitutional Issues:

A joint resolution must be passed by three-fifths of the membership of each house of the Legislature. It must be submitted to the electors at the next general election held more than 90 days after the joint resolution proposing it is filed with the custodian of state records, unless, pursuant to law enacted by the affirmative vote of three-fourths of the membership of each house of the Legislature and limited to a single amendment or revision, it is submitted at an earlier special election held more than 90 days after such filing. To pass, a proposed constitutional amendment must be approved by at least 60

<sup>&</sup>lt;sup>14</sup> FLA. CONST. art. XII, s. 27

<sup>&</sup>lt;sup>15</sup> FLA. CONST. art. XI, s. 5(a).

percent of the electors voting on the measure, and if passed, it becomes effective as an amendment on the first Tuesday after the first Monday in January following the election, or on such other date as may be specified in the amendment or revision.<sup>16</sup>

### V. Fiscal Impact Statement:

### A. Tax/Fee Issues:

The Revenue Estimating Conference has not yet estimated the impact of this joint resolution. The joint resolution will reduce the non-school property tax base beginning in Fiscal Year 2019-2020, but the tax impact will depend upon the Fiscal Year 2019-2020 millage rates. Applying the Fiscal Year 2016-2017 millage rates, staff estimates that the joint resolution will reduce non-school property taxes by \$432.5 million, beginning in Fiscal Year 2019-2020.

### B. Private Sector Impact:

If the voters approve the amendment in the 2018 general election, some owners of non-homestead property will pay less property tax.

### C. Government Sector Impact:

The Division of Elections is required to advertise the full text of proposed constitutional amendments in English and Spanish twice in a newspaper of general circulation in each county before the election in which the amendment is submitted to the electors.<sup>17</sup> The Division is also required to provide each Supervisor of Elections with either booklets or posters displaying the full text of proposed amendments. The cost to advertise constitutional amendments for the 2016 general election was \$117.56 per word. Using 2016 rates, the Division estimates that the cost to advertise this amendment for the 2018 general election will be at least \$38,916.

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends Article XII, section 27 of the State Constitution.

<sup>&</sup>lt;sup>16</sup> FLA. CONST. art. XI, s. 5(e).

<sup>&</sup>lt;sup>17</sup> FLA. CONST. art. XI, s. 5(d).

### IX. Additional Information:

# A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

# Recommend CS by Appropriations Subcommittee on Finance and Tax on February 22, 2017:

The proposed CS clarifies that, if approved by the voters, the constitutional amendment becomes effective on January 1, 2019.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
02/22/2017	-	
	•	
	•	
	•	

Appropriations Subcommittee on Finance and Tax (Lee) recommended the following:

### Senate Amendment (with ballot and title amendments)

Delete everything after the resolving clause and insert:

That the following amendment to Section 27 of Article XII of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election:

> ARTICLE XII SCHEDULE

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SECTION 27. Property tax exemptions and limitations on property tax assessments.-

(a) The amendments to Sections 3, 4, and 6 of Article VII, providing a \$25,000 exemption for tangible personal property, providing an additional \$25,000 homestead exemption, authorizing transfer of the accrued benefit from the limitations on the assessment of homestead property, and this section, if submitted to the electors of this state for approval or rejection at a special election authorized by law to be held on January 29, 2008, shall take effect upon approval by the electors and shall operate retroactively to January 1, 2008, or, if submitted to the electors of this state for approval or rejection at the next general election, shall take effect January 1 of the year following such general election. The amendments to Section 4 of Article VII creating subsections (g) (f) and (h) (g) of that section, creating a limitation on annual assessment increases for specified real property, shall take effect upon approval of the electors and shall first limit assessments beginning January 1, 2009, if approved at a special election held on January 29, 2008, or shall first limit assessments beginning January 1, 2010, if approved at the general election held in November of 2008. Subsections (f) and (q) of Section 4 of Article VII are repealed effective January 1, 2019; however, the legislature shall by joint resolution propose an amendment abrogating the repeal of subsections (f) and (g), which shall be submitted to the electors of this state for approval or rejection at the general election of 2018 and, if approved, shall take effect January 1, 2019.

(b) The amendment to subsection (a) abrogating the



40 scheduled repeal of subsections (g) and (h) of Section 4 of 41 Article VII of the State Constitution as it existed in 2017, 42 shall take effect January 1, 2019.

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===== B A L L O T S T A T E M E N T A M E N D M E N T ====== And the ballot statement is amended as follows:

Delete everything after the resolving clause and insert:

### CONSTITUTIONAL AMENDMENT

ARTICLE XII, SECTION 27

LIMITATIONS ON PROPERTY TAX ASSESSMENTS. - Proposing an amendment to the State Constitution to retain provisions adopted in 2008 that limit increases in assessments, except for school district levies, of specified nonhomestead real property, to 10 percent each year. If approved, the amendment removes the scheduled repeal of such provisions in 2019 and shall take effect January 1, 2019.

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======== T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the resolving clause and insert:

A bill to be entitled

A joint resolution proposing an amendment to Section 27 of Article XII of the State Constitution to remove a future repeal of provisions in Section 4 of Article VII that limit the amount of annual increases in assessments, except for school district levies, of specified nonhomestead real property.

Florida Senate - 2017 SJR 76

By Senator Lee

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Senate Joint Resolution

A joint resolution proposing an amendment to Section 27 of Article XII of the State Constitution to remove a future repeal of provisions in Section 4 of Article VII which limit annual assessment increases for specified nonhomestead real property.

Be It Resolved by the Legislature of the State of Florida:

That the following amendment to Section 27 of Article XII of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE XII

SCHEDULE

SECTION 27. Property tax exemptions and limitations on property tax assessments.—

The amendments to Sections 3, 4, and 6 of Article VII, providing a \$25,000 exemption for tangible personal property, providing an additional \$25,000 homestead exemption, authorizing transfer of the accrued benefit from the limitations on the assessment of homestead property, and this section, if submitted to the electors of this state for approval or rejection at a special election authorized by law to be held on January 29, 2008, shall take effect upon approval by the electors and shall operate retroactively to January 1, 2008, or, if submitted to the electors of this state for approval or rejection at the next general election, shall take effect January 1 of the year following such general election. The amendments to Section 4 of Article VII creating subsections (g) (f) and (h) (g) of that section, creating a limitation on annual assessment increases

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2017 SJR 76

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for specified real property, shall take effect upon approval of the electors and shall first limit assessments beginning January 35 1, 2009, if approved at a special election held on January 29, 2008, or shall first limit assessments beginning January 1, 2010, if approved at the general election held in November of 37 2008. Subsections (f) and (g) of Section 4 of Article VII are 38 repealed effective January 1, 2019; however, the legislature shall by joint resolution propose an amendment abrogating the repeal of subsections (f) and (g), which shall be submitted to 41 42 the electors of this state for approval or rejection at the 43 general election of 2018 and, if approved, shall take effect January 1, 2019.

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BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

CONSTITUTIONAL AMENDMENT

ARTICLE XII, SECTION 27

LIMITATIONS ON PROPERTY TAX ASSESSMENTS.—Proposing an amendment to the State Constitution to retain provisions adopted in 2008 that limit assessment increases for specified nonhomestead real property, except for school district taxes, to 10 percent each year. If approved, the amendment removes the scheduled repeal in 2019 of the provisions.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.



### The Florida Senate

# **Committee Agenda Request**

То:	Senator Kelli Stargel, Chair Appropriations Subcommittee on Finance and Tax		
Subject:	Committee Agenda Request		
Date:	December 9, 2016		
be place	fully request that <b>Senate Bill #76</b> , relating to Limitations on Property Tax Assessments, d on the:  committee agenda at your earliest possible convenience.  next committee agenda.		

Senator Tom Lee

Florida Senate, District 20

S-001 (10/14/14)

### THE FLORIDA SENATE

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 2/22/2017 76 Bill Number (if applicable) Meeting Date 967958 Limitations on Property Tax Assessments Amendment Barcode (if applicable) Name Danielle Scoggins Job Title Senior Public Policy Representative Phone 850-224-1400 200 South Monroe Street Address Street Email danielles@floridarealtors.org Tallahassee Florida 32312 City Zip State Waive Speaking: Information In Support (The Chair will read this information into the record.) Florida Realtors® Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

SJR76

Bill Number (if applicable)

	3310 . 4
Meeting Date	Bill Number (if applicable)
Topic Property tax	Amendment Barcode (if applicable)
Name Willington	· · · · · · · · · · · · · · · · · · ·
Job Title Legislative Consel	
Address 315 S. Calhon Street	Phone 870 222 5 707
Tallaharree FL 32301	Email 1Killington, 11w-law con
Speaking: For Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing Florida Manufactured Housing	ASSN.
Appearing at request of Chair: Yes No Lobb	yist registered with Legislature: Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S-001 (10/14/14)

# **APPEARANCE RECORD**

2/22/17	(Deliver BOTH o	opies of this form to the Senato	or or Senate Professional	Staff conducting the meeting)	76
Meeting Date					Bill Number (if applicable)
Topic Property Ta	ax Assessment	S		Amend	dment Barcode (if applicable)
Name Carolyn Jol	nnson			_	
Job Title Policy Di	rector			_	
Address 136 S Br	onough St			Phone 521-120	0
Street Tallahass	see	FL	32301	Email cjohnson(	@flchamber.com
Speaking: For	Against	State Information		Speaking: In Suair will read this inform	· · · — ·
Representing	Florida Chamb	er of Commerce			
Appearing at requ	est of Chair:	Yes ✔ No	Lobbyist regis	tered with Legislat	ure: Yes No
		ge public testimony, tim asked to limit their rema			peak to be heard at this can be heard.
This form is part of t	he public record	for this meeting.			S-001 (10/14/14

# **APPEARANCE RECORD**

Meeting Date (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)  SJR 16  Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Im Jungesser	
Job Title legislative Macdor	
Address 10 E Jefforon St	Phone 856-445-5367
City State	3)301 Emailtimingersu ontition
Speaking: For Against Information	Waive Speaking: V In Support Against (The Chair will read this information into the record.)
Representing National Federation	of Independent Business
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: X Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# APPEARANCE RECORD

2/22/17	(Deliver BOTH copie	es of this form to the Senato	r or Senate Professional	Staff conducting the meeting	SJR 76
Meeting Date	_				Bill Number (if applicable)
Topic Property Tax A	Assesments	J-200-0000	- Walter	Amen	dment Barcode (if applicable)
Name Brewster Bevi	S			_	
Job Title Senior Vice	President	- 10 - 10 - 10 - 10 - 10 - 10 - 10 - 10		ned.	
Address 516 N. Ada	ms St			Phone 224717	3
Street Tallahassee		FL	32301	Email bbevis@a	aif.com
City Speaking: For	Against	State Information		Speaking: 🗾 In S	
Representing As	sociated Indu	stries of Florida			
Appearing at request	of Chair:	Yes 🔽 No	Lobbyist regis	tered with Legisla	ture: Yes No
While it is a Senate traditi meeting. Those who do s	on to encourage peak may be asi	public testimony, tim ked to limit their rema	e may not permit a rks so that as man	ll persons wishing to : / persons as possible	speak to be heard at this can be heard.
This form is part of the	public record fo	or this meeting.			S-001 (10/14/14

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2/22/201/	and thooling)
Meeting Date	·
Topic	Bill Number
Name BRIAN PITTS	(if applicable) Amendment Barcode
Job TitleTRUSTEE	(if applicable)
Address 1119 NEWTON AVNUE SOUTH	Phone 727-897-9291
SAINT PETERSBURG FLORIDA 33705 City State Zip	E-mail_JUSTICE2JESUS@YAHOO.COM
Speaking: For Against Information	
RepresentingJUSTICE-2-JESUS	
Appearing at request of Chair: Yes VNo Lobbyi	st registered with Legislature: Yes Vo
While it is a Senate tradition to encourage public testimony, time may not perm neeting. Those who do speak may be asked to limit their remarks so that as m	nit all persons wishing to speak to be heard at this nany persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Topic //MITATIONS ON TAX ASSESSMENTS Amendment Barcode (if applicable) Name LAURA YOUMANS Job Title ASDCIATE DIR. OF PURLIC POLICY Address Phone Street Email City State Zip Speaking: Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Representing FLORIDA ASJOCIATION OF COUNTIES Appearing at request of Chair: Yes No Lobbyist registered with Legislature: -

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S-001 (10/14/14)

# **APPEARANCE RECORD**

2/22/17 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)	SJR 76
Meeting Date '	Bill Number (if applicable)
	nent Barcode (if applicable)
Name //ancy Stewar	
Job Title	_
Address 1535 /4/learn Center Blud Stef-Hone 850-	385-7805
Tallahussee FL 32309 Email Manay, S City State Zip	stewart @ encyblackstewart,
City State Zip	incublackstewart
Speaking: For Against Information Waive Speaking: In Support Chair will read this information	port ' Against Con into the record.)
Representing Federation of Manufactured Home Owners	of Florida
Appearing at request of Chair: Yes No Lobbyist registered with Legislatur	re: Yes No
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S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Pre	epared By: The	e Professional Staff of t	he Appropriations Subc	ommittee on Finance and Tax	
BILL:	SB 176				
INTRODUCER:	Senator Passidomo and others				
SUBJECT:	Sales and U	Use Tax Exemption	for Feminine Hygien	e Products	
DATE:	February 2	1, 2017 REVISED	D:		
ANAL	YST	STAFF DIRECTOF	R REFERENCE	ACTION	
l. Little		McKay	CM	Favorable	
2. Fournier		Diez-Arguelles	AFT	Recommend: Favorable	
3.			AP		

### I. Summary:

SB 176 exempts the sale of feminine hygiene products from state sales and use tax.

The Revenue Estimating Conference has estimated that SB 176 reduces General Revenue receipts by \$3.8 million in Fiscal Year 2017-2018 and by \$8.9 million on a recurring basis. It reduces local revenue by \$1.0 million in Fiscal Year 2017-2018 and by \$2.3 million on a recurring basis. The Department of Revenue is expected to incur additional costs of approximately \$90,000 to notify sales tax dealers of this new exemption.

The bill provides an effective date of January 1, 2018.

### II. Present Situation:

### Florida Sales and Use Tax

Florida levies a six percent state sales and use tax on the sale or rental of most tangible personal property, admissions, rentals of transient accommodations, rental of commercial real estate, and a limited number of services. In addition to the six percent state sales tax, Florida law authorizes counties to levy discretionary sales surtaxes. Sales tax is added to the price of taxable goods or services and the tax is collected from the purchaser at the time of sale.

Chapter 212, F.S., contains statutory provisions that authorize the levy and collection of Florida's sales and use tax, as well as the exemptions and credits applicable to certain items or uses under specified circumstances. There are currently more than 200 different exemptions,

<sup>&</sup>lt;sup>1</sup> Chapter 212, F.S.

<sup>&</sup>lt;sup>2</sup> Sections 212.054 and 212.055, F.S.

exclusions, deductions, and credits from sales and use tax.<sup>3</sup> Medical products and supplies are among the items exempt from sales and use tax.<sup>4</sup> Common household remedies used in the cure, mitigation, treatment, or prevention of illness or disease are also exempt from sales and use tax.<sup>5</sup> Cosmetics and toilet articles are not exempt from sales and use tax.<sup>6</sup>

### Feminine Hygiene Products and Sales Tax Exemption

Feminine hygiene products are products used to absorb or contain menstrual flow. These products include tampons, sanitary napkins, panty liners, and menstrual cups. Feminine hygiene products are currently subject to state sales and use tax.

However, in 1977, feminine hygiene products were added to the list of medical items exempt from sales and use tax. In 1986, feminine hygiene products were removed from the list of exempt medical items and a study commission was created to review the public policy and fiscal impact of sales tax exemptions. In 1987, the Sales and Tax Exemption Study Commission reviewed the fiscal impact of levying sales tax on feminine hygiene products and estimated such taxation would generate \$2.6 million taxes in 1987-1988 and \$3.9 million taxes in 1988-1989.

In 2016, a class action lawsuit was filed in Leon County, Florida to challenge the state sales tax levied on the sale of feminine hygiene products. <sup>10</sup> The plaintiffs argue that feminine hygiene products are necessary for women's health and should be exempt as common household remedies. <sup>11</sup> The plaintiffs seek declaratory and injunctive relief, along with a refund of taxes. <sup>12</sup>

### **Other States**

Currently, thirteen states and the District of Columbia do not impose sales and use tax on the sale of feminine hygiene products or have enacted legislation to exempt these products in the future. Five of those states do not impose a state sales tax at all.<sup>13</sup> The District of Columbia,<sup>14</sup> Illinois,<sup>15</sup>

<sup>&</sup>lt;sup>3</sup> Florida Revenue Estimating Conference, *Florida Tax Handbook*, (2016), *available at* <a href="http://edr.state.fl.us/Content/revenues/reports/tax-handbook/taxhandbook2016.pdf">http://edr.state.fl.us/Content/revenues/reports/tax-handbook/taxhandbook2016.pdf</a> (last visited Jan. 12, 2017).

<sup>&</sup>lt;sup>4</sup> Section 212.08(2)(a), F.S.

<sup>&</sup>lt;sup>5</sup> *Id* 

<sup>&</sup>lt;sup>6</sup> The Department of Business and Professional Regulation is responsible for prescribing and approving a list of common household remedies, which is then certified by the Department of Revenue, *available at* <a href="http://floridarevenue.com/Forms">http://floridarevenue.com/Forms</a> library/current/dr46nt.pdf

<sup>&</sup>lt;sup>7</sup> Ch. 77-193, Laws of Fla.

<sup>&</sup>lt;sup>8</sup> Ch. 86-166, Laws of Fla.

<sup>&</sup>lt;sup>9</sup> Sales Tax Exemption Study Commission, *Report and Recommendations of the Sales Tax Exemption Study Commission* (April, 1987).

<sup>&</sup>lt;sup>10</sup> Wendell v. Florida Dep't. of Rev., No. 2016 CA 001526 (Fla. Leon Cty. Ct. July 7, 2016).

<sup>&</sup>lt;sup>11</sup> *Id*.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Alaska, Delaware, Montana, New Hampshire, and Oregon do not impose state sales tax.

<sup>&</sup>lt;sup>14</sup> D.C. Official Code §47-2005 (2016)

<sup>&</sup>lt;sup>15</sup> 35 Ill. Comp. Stat. 110/3-5 (2016).

Maryland, <sup>16</sup> Massachusetts, <sup>17</sup> Pennsylvania, <sup>18</sup> Minnesota, <sup>19</sup> New Jersey, <sup>20</sup> Connecticut, <sup>21</sup> and New York, <sup>22</sup> have passed legislation to exempt the sale of feminine hygiene products from sales and use tax.

### III. Effect of Proposed Changes:

The bill creates a sales tax exemption for the sale of feminine hygiene products. The bill also defines "feminine hygiene product" as "a product used to absorb or contain menstrual flow, including, but not limited to, tampons, sanitary napkins, panty liners, and menstrual cups."

The bill provides an effective date of January 1, 2018.

### IV. Constitutional Issues:

### A. Municipality/County Mandates Restrictions:

Article VII, section 18 of the Florida Constitution governs laws that require counties and municipalities to spend funds or that limit their ability to raise revenue or receive state tax revenue.

Subsection (b) of Article VII, section 18 of the Florida Constitution provides that, except upon approval by each house of the Legislature by two-thirds vote of its membership, the Legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenue in the aggregate, as such authority existed on February 1, 1989. However, these requirements do not apply to laws that have an insignificant fiscal impact on local governments, which for Fiscal Year 2017-2018, is \$2 million or less. <sup>23,24,25</sup>

Because this bill reduces local option tax revenue of counties and municipalities by \$1.1 million on a recurring bases, it has an insignificant impact on local governments and the provisions of Article VII, section 18 of the Florida Constitution do not apply.

### B. Public Records/Open Meetings Issues:

None.

<sup>&</sup>lt;sup>16</sup> Md. Tax-Gen. Code Ann., §11-211 (2016).

<sup>&</sup>lt;sup>17</sup> Mass. Gen. Laws ch. 64H, § 6 (2016).

<sup>&</sup>lt;sup>18</sup> 72 Pa. Cons. Stat. § 7204 (2016).

<sup>&</sup>lt;sup>19</sup> Minn. Stat. §297A.67 (2016).

<sup>&</sup>lt;sup>20</sup> N.J. Stat. Ann. § 54:32B-8.1 (2016).

<sup>&</sup>lt;sup>21</sup> Conn. Gen. Stat. § 12-412 (2016).

<sup>&</sup>lt;sup>22</sup> N.Y. Tax Law §1115 (2016).

<sup>&</sup>lt;sup>23</sup> FLA. CONST. art. VII, s. 18(d).

<sup>&</sup>lt;sup>24</sup> An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year times \$0.10. See Florida Senate Committee on Community Affairs, *Interim Report 2012-115: Insignificant Impact*, (Sept. 2011), *available at* <a href="http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf">http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf</a> (last visited Jan. 17, 2017).

<sup>&</sup>lt;sup>25</sup> Based on the Demographic Estimating Conference's population adopted on November 1, 2016. The conference packet is *available at* <a href="http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf">http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf</a> (last visited Jan. 15, 2017).

### C. Trust Funds Restrictions:

None.

### V. Fiscal Impact Statement:

### A. Tax/Fee Issues:

The Revenue Estimating Conference has estimated that SB 176 reduces General Revenue receipts by \$3.8 million in Fiscal Year 2017-2018 and by \$8.9 million on a recurring basis. It reduces local revenue by \$1.0 million in Fiscal Year 2017-2018 and by \$2.3 million on a recurring basis. <sup>26</sup>

### B. Private Sector Impact:

Indeterminate, but positive. Individuals will see a reduction in the cost of purchasing feminine hygiene products.

### C. Government Sector Impact:

The Department of Revenue estimates the cost associated with notifying businesses of the sales tax exemption, by printing and mailing a Tax Information Publication (TIP), will be approximately \$90,000.<sup>27</sup>

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill creates section 212.08(7)(000) of the Florida Statutes.

### IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

<sup>26</sup> http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2017/ pdf/Impact0120.pdf

<sup>&</sup>lt;sup>27</sup> Department of Revenue, *Senate Bill 176 Fiscal Analysis* (Jan. 12, 2017) (on file with the Senate Appropriations Subcommittee on Finance and Tax).

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2017 SB 176

By Senator Passidomo

28-00007-17 2017176

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A bill to be entitled

An act relating to a sales and use tax exemption for feminine hygiene products; amending s. 212.08, F.S.; exempting the sale of feminine hygiene products from the sales and use tax; defining the term "feminine hygiene product"; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (ooo) is added to subsection (7) of section 212.08, Florida Statutes, to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.

(7) MISCELLANEOUS EXEMPTIONS.—Exemptions provided to any entity by this chapter do not inure to any transaction that is otherwise taxable under this chapter when payment is made by a representative or employee of the entity by any means, including, but not limited to, cash, check, or credit card, even when that representative or employee is subsequently reimbursed by the entity. In addition, exemptions provided to any entity by this subsection do not inure to any transaction that is otherwise taxable under this chapter unless the entity has obtained a sales tax exemption certificate from the department or the entity obtains or provides other documentation as required by the department. Eligible purchases or leases made with such a certificate must be in strict compliance with this subsection and departmental rules, and any person who makes an exempt purchase with a certificate that is not in strict

Page 1 of 2

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2017 SB 176

2017176

33	compliance with this subsection and the rules is liable for and
34	shall pay the tax. The department may adopt rules to administer
35	this subsection.
36	(000) Feminine hygiene products.—The sale of a feminine
37	hygiene product is exempt from the tax imposed by this chapter.
38	As used in this paragraph, the term "feminine hygiene product"
39	means a product used to absorb or contain menstrual flow,
40	including, but not limited to, tampons, sanitary napkins, panty
41	liners, and menstrual cups.
42	Section 2. This act shall take effect January 1, 2018.

28-00007-17

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.



### SENATOR KATHLEEN **PASSIDOMO**

28th District

### THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES: Ethics and Elections, Chair

Healthy Policy, Vice Chair
Appropriations Subcommittee on Health and

And Human Services
Appropriations Subcommittee on Transportation,
Tourism, and Economic Development Commerce and Tourism

SELECT COMMITTEE: Joint Select Committee on Collective Bargaining

JOINT COMMITTEE: Joint Legislative Auditing Committee

January 23, 2017

The Honorable Kelli Stargel, Chair Appropriations Subcommittee on Finance and Tax Florida Senate 207 The Capitol 404 South Monroe Street Tallahassee, FL 32399

### Dear Chair Stargel:

Senate Bill 176, Sales and Use Tax Exemption for Feminine Hygiene Products, has passed the Committee on Commerce and Tourism and has been referred to the Appropriations Subcommittee on Finance and Tax. I would appreciate the placing of this bill on the committee agenda at your earliest convenience.

Thank you for your consideration.

Sincerely,

Kathleen C. Passidomo

Cc: Jose Diez-Arguelles, Staff Director Lynn Wells, Committee Assistant

REPLY TO:

☐ 3299 East Tamiami Trail, Suite 203, Naples, Florida 34112 (239) 417-6205

□ 318 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5028

Senate's Website: www.flsenate.gov

# **APPEARANCE RECORD**

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional St	Bill Number (if applicable)
Topic Femmine Hygiene Tax	Amendment Barcode (if applicable)
Name KIANO KIVTIA	
Job Title STUMM	
Address 11205 W. (01 rst St. Street	Phone 8134358744
THMPHETELYVACE FL 33617 City State Zip	Email
	peaking: In Support Against rewill read this information into the record.)
Representing <u>Guant to be a Law - Armwo</u>	od High School
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Topic Feminine Hygiene Amendment Barcode (if applicable) 11 exandra Job Title Student Email allie. Cote. 2017@ gra State For Against Speaking: Information Waive Speaking: | In Support Against (The Chair will read this information into the record.) Representing Ought Appearing at request of Chair: Yes No Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

2-22-2017  Meeting Date  (Deliver BOTH copies of this form to the Senator or Senate Professional and Meeting Date)	Staff conducting the meeting)  SB 176  Bill Number (if applicable)
Topic Ferninine hygiene tax	Amendment Barcode (if applicable)
Name Desting Pilcher	_
Job Title Student	-
Address 4309 E, Id/Cwild	Phone <u>\$13-952-0887</u>
Tampa Fl 336 10 City State Zip	Email
,	speaking: In Support Against air will read this information into the record.)
Representing Ought to be a law Arma	book High School
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14).

# **APPEARANCE RECORD**

A da 17

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Bill Number (if applicable)

Meeting Date	Bill Number (if applicable)
Topic Feminine Hygiene Tax	Amendment Barcode (if applicable)
Name Candace Butson	
Job Title Tracher: Armwood High Scho	
Address 5909 ESKU Falls Lane	Phone 813-777-0186_
Lithia FL 33547 City State Zip	Email Canniccom a notmail
Speaking: For Against Information Wain	ve Speaking: In Support Against Chair will read this information into the record.)
Representing <u>Ought</u> to be a Law - Hills	borough County Schools
Appearing at request of Chair: Yes No Lobbyist re	egistered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# APPEARANCE RECORD

2/22/14  Meeting Date  (Deliver BOTH copies of this form to the Senator	or or Senate Professional Staff conducting the meeting)
Topic Taxes on Feminine Hy	Amendment Barcode (if applicable)
Name KEBELI M. Keathleu	<u> </u>
Job Title Armwood High School	Student,
Address 1011 Lenna Ave	Phone (813) 546-4565
Street Seffner FL City State	33584 Email Intilekelseykalgmanico
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Armwood High SC	nool ought to be a law
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tim meeting. Those who do speak may be asked to limit their remains	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# **APPEARANCE RECORD**

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Profession	nal Staff conducting the meeting)  Bill Number (if applicable)
Topic Tax Exemption - Temina Herries	Amendment Barcode (if applicable)
Name Sartora Delare	
Job Title <u>M5</u>	· · · · · · · · · · · · · · · · · · ·
Address 625 E Brennd S	Phone 950-251-4287)
Street  Fall  City  State  State  Zip	Email barba devane 19
	Special Company ( )
	e Speaking: In Support Against Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist reg	gistered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

<u> 2 / 22/2017</u>	,
Meeting Date	
Topic	Bill Number 176
Name BRIAN PITTS	(if applicable) Amendment Barcode
Job Title TRUSTEE	(if applicable)
Address 1119 NEWTON AVNUE SOUTH	Phone 727-897-9291
SAINT PETERSBURG FLORIDA 33705	E-mail_JUSTICE2JESUS@YAH00.COM
Speaking: Against Information	
RepresentingJUSTICE-2-JESUS	·
Appearing at request of Chair: Yes No Lobbyis	st registered with Legislature: Yes Vo
While it is a Senate tradition to encourage public testimony, time may not permineeting. Those who do speak may be asked to limit their remarks so that as m	it all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)

# **APPEARANCE RECORD**

2-22-17 (Deliver BOTH copies of this form to the Senator of	Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Feminine Hygrene Tax &	** Amendment Barcode (if applicable)
Name Tony Pirotta	
Job Title Teacher	
Address 544 Oak Creek Dr.	Phone 813-526-6147
Brandon FL City State	33511 Email TJPiretta@msn.com
Speaking: Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes X No	_obbyist registered with Legislature: ☐ Yes 🔀 No
While it is a Senate tradition to encourage public testimony, time remeting. Those who do speak may be asked to limit their remarks	nay not permit all persons wishing to speak to be heard at this so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# GOVERNOR RICK SCOTT'S 2017-2018 BUDGET Fighting for Florida's Future



# Governor's Tax and Fee Cut Recommendations



# Governor Scott's priorities for Florida's Future

Tax Cuts for Florida Families and Businesses	
Jobs for Florida Families	
Education for Florida's Students	
Protecting Florida's Environment	
Keeping Florida's Residents and Tourists Safe	
Ensuring a Healthy Future	

# GOVERNOR RICK SCOTT'S 2017-2018 BUDGET Fighting for Florida's Future

# Fighting To Cut Taxes for Florida's Future

	Тах Туре	Tax Cut Description	Taxpayer Savings
1	Sales Tax	Commercial Rent: 1.5% rate decrease	\$454.4 million
2	Sales Tax	College and University School Books	\$48.0 million
3	Sales Tax	School Book Fair	\$3.0 million
4	Sales Tax	10 day Back to School Holiday	\$72.0 million
5	Sales Tax	Veterans' Holiday	\$18.4 million
6	Sales Tax	Hurricane Preparedness	\$6.9 million
7	Sales Tax	Camping and Fishing	\$0.5 million
8	Corporate Income Tax	Increase Exemption from \$50k to \$75k	\$15.2 million
	Total		\$618.4 million

# **Sales Tax Cut on Commercial Rent**

- Florida is the only state in the nation to tax commercial rents
- Unfairly targets small businesses
- Taxes the cost of doing business and, thus, increases costs to final consumer
- Reduces commercial rent tax rate from 6% to 4.5%

FY 2017-18 (Fiscal impact in millions)	General Revenue		General Revenue Local		Total	
	First Year	Recurring	First Year	Recurring	First Year	Recurring
Commercial Rent Rate Reduction by 1.5%	(167.7)	(402.5)	(21.6)	(51.9)	(189.3)	(454.4)



# **College Text Book Sales Tax Exemption**

- In 2015, the Governor proposed and the Legislature passed a one year sales tax exemption for the purchase of college text books
- This proposal exempts college text books from all state and local options sales taxes for 1 year
- College students will save an estimated \$48 million per year or about \$60 per student

FY 2017-18 (Fiscal impact in millions)	General Revenue		Revenue Local		То	tal
	First Year	Recurring	First Year	Recurring	First Year	Recurring
Exemption for College Text Books - One						
Year	(39.1)	0.0	(8.9)	0.0	(48.0)	0.0



# Sales Tax Cut on School Book Fair

- Exempts school book fairs from sales tax
  - Allows families of young schoolchildren to encourage and support their kids' reading
  - Eases the administrative burden of book sellers

FY 2017-18 (Fiscal impact in millions)	General Revenue		General Revenue Local		Total	
	First Year	Recurring	First Year	Recurring	First Year	Recurring
School Book Fairs	(2.5)	(2.5)	(0.5)	(0.5)	(3.0)	(3.0)



# **Back to School Sales Tax Holiday**

- August 4 to August 13
- The 10-day sales tax holiday will exempt:
  - Clothing and footwear at \$100 or less
  - School supplies at \$15 or less
  - The first \$750 of the price of a personal computer and accessories

FY 2017-18 (Fiscal impact in millions)	General Revenue		Lo	Local		Total	
	First Year	Recurring	First Year	Recurring	First Year	Recurring	
Back-to-School Sales Tax Holiday - 10 Days	(58.5)	0.0	(13.5)	0.0	(72.0)	0.0	



# **Veterans Sales Tax Holiday**

- November 9 to November 11
- The 3-day sales tax holiday will exempt:
  - Clothing and footwear at \$100 or less
  - School supplies at \$15 or less
  - The first \$750 of the price of a computer
  - Books at \$50 or less
  - Sports and Recreation Equipment at \$100 or less
  - Televisions at \$1,000 or less
  - Household appliances at \$1,000 or less

FY 2017-18 (Fiscal impact in millions)	General Revenue		eneral Revenue Local		Total	
	First Year	Recurring	First Year	Recurring	First Year	Recurring
Veterans' Holiday - 3 Days	(15.0)	0.0	(3.4)	0.0	(18.4)	0.0



# **Hurricane Preparedness Sales Tax Holiday**

- May 27 to June 4
- The 9-day sales tax holiday will exempt:
  - Self-powered light at \$20 or less and radio at \$50 or less
  - Waterproof sheeting at \$50 or less
  - A portable generator at \$750 or less
  - Hurricane shutters at \$200 or less
  - Personal Locator beacon at \$600 or less and radio beacon at \$1,000 or less
  - Other items include first aid kits, anchor systems, gas tanks, batteries, food storage coolers and reusable ice

FY 2017-18 (Fiscal impact in millions)	General F	I Revenue Local		Total		
	First Year	Recurring	First Year	Recurring	First Year	Recurring
Hurricane Preparedness Holiday - 9 Days	(5.8)	0.0	(1.2)	0.0	(6.9)	0.0

# **Camping and Fishing Sales Tax Holiday**

- July 1, 2017
- The 1-day sales tax holiday will exempt:
  - Pop-Up Shelters at \$100 or less
  - Sleeping Bags at \$150 or less
  - Canoes and Kayaks at \$1,000 or less
  - Life vests at \$400 or less
  - Other items include backpacking bags, bug spray, first aid kits, sleeping cots, flashlights

FY 2017-18 (Fiscal impact in millions)	General Revenue		enue Local		Total	
	First Year	Recurring	First Year	Recurring	First Year	Recurring
Camping and Fishing Holiday - 1 Day	(0.4)	0.0	(0.1)	0.0	(0.5)	0.0

# **Corporate Income Tax Exemption**

- Governor Scott's previous legislation
  - Increase exemption from \$5k to \$25k 2011
  - Increase exemption from \$25k to \$50k 2012
- Increases corporate income tax exemption from \$50k to \$75k
  - More than 11,500 businesses will realize tax savings
  - 2,500 businesses will be completely exempt
- Savings to Florida businesses
  - Reduce cost for business so they add jobs and increase capital investments
  - Attract more businesses to the state
  - Help diversify Florida's economy

FY 2017-18 (Fiscal impact in millions)	General Revenue		Тс	otal
	First Year	Recurring	First Year	Recurring
Increase Exemption from \$50,000 to \$75,000	(6.1)	(15.2)	(6.1)	(15.2)



## **Fee Cut Measures**

- Title Fees
  - No fee for surviving spouses to retitle the vehicle in their name
- ID Cards and Driver Licenses
  - No fee for citizens over 80 surrendering their driver licenses
  - No fee for citizens over 80 renewing their id cards
  - No fee for veterans getting a veterans designation
  - No fee for veterans getting a commercial driver license
- Other Fees
  - Reduction in building permit surcharge
  - Standardization of delinquency fees at renewal for professional licenses

# GOVERNOR RICK SCOTT'S 2017-2018 BUDGET Fighting for Florida's Future

# Measures Affecting Revenues (\$ in Millions)

#### FY17-18

	General Revenue Local		al	Total			
TAX RELIEF		First Year	Recurring	First Year	Recurring	First Year	Recurring
Sales Tax	Commercial Rent Rate Reduction by 1.5%	(167.7)	(402.5)	(21.6)	(51.9)	(189.3)	(454.4)
Sales Tax	Exemption for College Text Books - One Year	(39.1)	0.0	(8.9)	0.0	(48.0)	0.0
Sales Tax	School Book Fairs	(2.5)	(2.5)	(0.5)	(0.5)	(3.0)	(3.0)
Sales Tax	Back-to-School Sales Tax Holiday - 10 Days	(58.5)	0.0	(13.5)	0.0	(72.0)	0.0
Sales Tax	Veterans' Holiday - 3 Days	(15.0)	0.0	(3.4)	0.0	(18.4)	0.0
Sales Tax	Hurricane Preparedness Holiday - 9 Days	(5.8)	0.0	(1.2)	0.0	(6.9)	0.0
Sales Tax	Camping and Fishing Holiday - 1 Day	(0.4)	0.0	(0.1)	0.0	(0.5)	0.0
Corporate	Increase Exemption from \$50,000 to \$75,000	(6.1)	(15.2)	0.0	0.0	(6.1)	(15.2)
Income Tax							
TOTAL TAX RE	LIEF	(295.1)	(420.2)	(49.2)	(52.4)	(344.2)	(472.6)
RECURRING P	LUS ONE TIME TAX RELIEF					(618	8.4)



# Office of Policy and Budget

Christian Weiss
Policy Coordinator

Christian.Weiss@LASPBS.state.fl.us

850-717-9392

## APPEARANCE RECORD

, (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

February 22, 2017		e.	
Meeting Date			Bill Number (if applicable)
Topic Governor's Budget - Tax Cuts			Amendment Barcode (if applicable)
Name Christian Weiss			
Job Title Policy Coordinator, Finance	e and Tax		
Address 400 South Monroe St. Suite	e 1702		Phone 850-717-9392
Street Tallahassee	FL	32399	Email christian.weiss@laspbs.state.fl.us
Speaking: For Against	State Information	<i>Zip</i> Waive S (The Cha	peaking: In Support Against r will read this information into the record.)
Representing Executive Office o	f Budget		
Appearing at request of Chair:	′es  No	Lobbyist regist	ered with Legislature: Yes No.
While it is a Senate tradition to encourage p meeting. Those who do speak may be asked	•	• •	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for	this meeting.		S-001 (10/14/14)

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional St	taff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Governor's Tax Package	Amendment Barcode (if applicable)
Name Melissa Ramba	
Job Title VP Government Affairs	
Address 227 S Adams St.	Phone
Tallanussee Ta 32303 City State Zip	Email Melissa @FRF. 04
Speaking: For Against Information Waive Sp	peaking: In Support Against r will read this information into the record.)
Representing Honda Retail Fellation	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Ves No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many p	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14).

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date			Bill Number (if applicable)
Topic Gov. FAX Recomendati	onl	_	Amendment Barcode (if applicable)
Name MARK A. ALVARIZ		_	
Job Title NATI Leg Chair UF	E W		
Job Title NATI Leg Chair UF Address 1149 Corby Ct. En	st	· Phone	4024133
City State	32317 Zip	Email_	
Speaking: For Against Information	Waive S	peaking: air will read	In Support  Against this information into the record.)
Representing VeteRANS OF	Foreign	) We	ARS
Appearing at request of Chair: Yes No	/		Legislature: Yes No
While it is a Sonate tradition to appayroon public testimons, ti	iliaa a maarin maddiin	•	

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date		Bill Number (if appli	icable)
Topic GOV TAX RECOMA	CUDATION	Amendment Barcode (if app	licable)
Name ERICG. LING			
Job Title VFW DIST Z	COMDR		
Address 6119 OK BOTTOM	MUDR	Phone \$50,4451077	
TAL_ City	32315	Email	
Speaking: For Against	Information	Zip  Waive Speaking: In Support Agains  (The Chair will read this information into the record	
Representing Veter and	OF FOREIGN	WARS	
Appearing at request of Chair:	Yes No Lobb	oyist registered with Legislature: Yes	]No
While it is a Senate tradition to encourage meeting. Those who do speak may be as	e public testimony, time may i ked to limit their remarks so t	not permit all persons wishing to speak to be heard at hat as many persons as possible can be heard.	this
This form is part of the public record for		S-001 (1)	0/14/14)

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic Presentation of Governo	15 Tak Re commendat Aimendment Barcode (if applicable)
Name Stephen Muchbanks	
Job Title Emergenen Fonds Admin	nistrator
Address 1331 KIMS DR	Phone 850-225968
Tallahase Fl 3230	Email SM archbants@comenstref
Speaking: For Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing Florida Verteurs 9	Tourdation
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tim meeting. Those who do speak may be asked to limit their rema	ne may not permit all persons wishing to speak to be heard at this arks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## **APPEARANCE RECORD**

12/22/2011 (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Mesentation on Governors Tax Recomm	Amendment Barcode (if applicable)
Name Washington SANCHED	_
Job Title Chare man of the Florida Veterans 7	burlation
Address 2229 GATES DL Street	Phone 850-322-8455
Tallahassee Fl 82312 City State Zip	Email WJSAN4@ gmal con
Speaking: For Against Information Waive S (The Cha	peaking: X In Support Against air will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes X No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	l persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting	C 004 (40H 4H 4)

## **APPEARANCE RECORD**

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(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

7-22-1)	, , , , , , , , , , , , , , , , , , ,
Meeting Date	Bill Number (if applicable)
Topic Gove Tay Rec.  Name Ned Hill M'	Amendment Barcode (if applicable)
Job Title retire	
Address 5253 Maddof RN Street	Phone <u>\$50 562-6235</u>
	Email
City State	Zip
Speaking: For Against Information	Waive Speaking:  In Support  Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, timmeeting. Those who do speak may be asked to limit their remains	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# **APPEARANCE RECORD**

22	FOG	17

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

22 100 17	Stall obliddowing the meeting)
Meeting Date	Bill Number (if applicable)
Topic Gay tox Rocous zn Dallon	Amendment Barcode (if applicable)
Name DEMAIS BAKER COMMANDER, U.S. NAVY	
Job Title FLORIDA VETERANS FOUNDATION	
Address 400 5. MONPOS ST.	Phone 850-545-6668
TAUA HASSE FL 37399 City State Zip	Email BAKELD OF OVA-STATE. AL US
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing PLORION (STORANS FOUNDATION)	· · · · · · · · · · · · · · · · · · ·
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes 🔀 No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	all persons wishing to speak to be heard at this y persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## **APPEARANCE RECORD**

Meeting Date	es of this form to the Senator	or Senate Professional S	starr conducting	
weeting Date	O \			Bill Number (if applicable)
Topic <u>Jovernor's</u>	lax lackage	je		Amendment Barcode (if applicable)
Name Im Nungesse				
Job Title Legislatine	incher			•
Address 110 E. Jeffers	~ St.		Phone_	856-445-536)
Street	State	35301	Email_	timenangesse antiber
Speaking: For Against	Information			In Support Against
Representing	/ Kederation	la Tal	eponde	al Burney
Appearing at request of Chair:	Yes 🔀 No	Lobbyist regist	ered with	Legislature: X Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be asi	public testimony, time ked to limit their remar	e may not permit all ks so that as many	persons w persons as	ishing to speak to be heard at this possible can be heard.
This form is part of the public record fo	or this meeting.			S-001 (10/14/14)

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Job Title Address Phone Street Email City State Speaking: For Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Florida Appearing at request of Chair: Yes Lobbyist registered with Legislature: | \( \bar{\psi} \)

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2/22/17		•		
Meeting Date			Bill Number	er (if applicable)
Topic Governor's Tax Recomm	endations		Amendment Barco	de (if applicable)
Name Brewster Bevis			_	
Job Title Senior Vice President	And have refer to the state of		_	
Address 516 N. Adams St			Phone 2247173	
Street				
Tallahassee	FL	32301	Email bbevis@aif.com	
City	State	Zip	- PAMIN	
Speaking: For Against	Information		Speaking: In Support air will read this information into the	Against
Representing Associated In	dustries of Florida		1984 1-10 y	
Appearing at request of Chair:  While it is a Senate tradition to encour meeting. Those who do speak may be	age public testimony, tin	ne may not permit a	tered with Legislature:  If persons wishing to speak to be y persons as possible can be hea	heard at this

This form is part of the public record for this meeting.

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2/22/17			
Meeting Date			Bill Number (if applicable)
Topic Governor's Tax Package			Amendment Barcode (if applicable)
Name Carolyn Johnson			
Job Title Policy Director			
Address 136 S Bronough St			Phone 521-1200
Street			
Tallahassee	FL	32301	Email cjohnson@flchamber.com
City	State	Zip	
Speaking: For Against	Information		peaking:In SupportAgainst ir will read this information into the record.)
Representing Florida Chamb	per of Commerce		
Appearing at request of Chair:	Yes No	Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encoura meeting. Those who do speak may be	age public testimony, time asked to limit their rema	e may not permit all rks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2 / 22/2017

Meeting Date				
Topic GOD TAX Rec	comendation	15	Bill Number	•
Name BRIAN PITTS			Amendment Barcode	(if applicable)
Job TitleTRUSTEE		<u>.</u>		(if applicable)
Address 1119 NEWTON AVNUE SOUT	Н		Phone 727-897-9291	
SAINT PETERSBURG City	FLORIDA State	33705 Zip	E-mail_JUSTICE2JESUS@	YAHOO.COM
Speaking: For Against	✓ Information	•		
RepresentingJUSTICE-2-JESUS	3			
Appearing at request of Chair: Yes 🗸	] No	Lobbyis	t registered with Legislature:	Yes No
While it is a Senate tradition to encourage public meeting. Those who do speak may be asked to	testimony, time limit their remark	may not permi s so that as ma	t all persons wishing to speak to b any persons as possible can be he	e heard at this
This form is part of the public record for this				S-001 (10/20/11)
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## **CourtSmart Tag Report**

**Room: SB 401** Case No.: Type: Caption: Senate Appropriations Subcommittee on Finance and Tax Judge: Started: 2/22/2017 10:01:10 AM Ends: 2/22/2017 11:02:40 AM Length: 01:01:31 10:01:25 AM Sen. Stargel (Chair) 10:02:09 AM S 176 10:02:18 AM Sen. Passidomo 10:03:46 AM Sen. Garcia Sen. Passidomo 10:03:54 AM Kiana Rivera, Student, Ought to Be a Law 10:04:34 AM Alexandra Cote, Student, Ought to Be a Law 10:05:22 AM Candace Butson, Teacher, Ought to Be a Law (waives in support) 10:06:25 AM Destiny Pilcher, Student, Ought to Be a Law 10:06:35 AM 10:07:07 AM Kelsey Keathley, Student, Ought to Be a Law 10:07:47 AM Barbara DeVane, Florida National Organization of Women, Inc. (waives in support) 10:08:04 AM Brian Pitts, Trustee, Justice-2-Jesus 10:08:22 AM 10:11:05 AM Tony Pirotta, Teacher 10:11:51 AM Sen. Garcia Sen. Passidomo 10:13:06 AM 10:14:07 AM S 76 10:14:29 AM Sen. Lee 10:14:50 AM Am. 967958 Danielle Scoggins, Senior Public Policy Representative, Florida Realtors 10:17:21 AM 10:18:07 AM S 76 (cont.) Laura Youmans, Associate Director of Public Policy, Florida Association of Counties 10:18:11 AM Nancy Stewart, Federation of Manufactured Homeowners of Florida (waives in support) 10:18:48 AM 10:18:58 AM Carolyn Johnson, Policy Director, Florida Chamber of Commerce (waives in support) 10:19:07 AM Tim Nungesser, Legislative Director, National Federation of Independent Business (waives in support) 10:19:11 AM Lori Killinger, Legislative Counsel, Florida Manufactured Housing Association (waives in support) 10:19:18 AM Brewster Bevis, Senior Vice President, Associated Industries of Florida (waives in support) 10:19:45 AM Brian Pitts, Trustee, Justice-2-Jesus 10:22:47 AM Sen. Lee 10:24:07 AM Sen. Campbell 10:24:45 AM TAB 3 - Presentation on Governor's Tax Recommendations 10:25:01 AM Christian Weiss, Policy Coordinator, Finance and Economic Analysis Unit, Governor's Office of Policy and Budget 10:34:07 AM Sen. Garcia C. Weiss 10:35:02 AM 10:35:31 AM Sen. Stargel 10:35:43 AM Sen. Garcia 10:36:08 AM Sen. Campbell 10:36:35 AM C. Weiss 10:37:40 AM Sen. Campbell 10:38:17 AM C. Weiss 10:39:39 AM Sen. Campbell 10:40:24 AM C. Weiss 10:42:05 AM Sen. Rodriguez 10:43:08 AM C. Weiss 10:43:43 AM Sen. Rodriguez 10:44:14 AM C. Weiss

10:44:51 AM

10:46:06 AM

10:47:42 AM

10:48:38 AM

10:50:01 AM

Sen. Rodriguez

Sen. Rodriguez

Sen. Rodriguez

C. Weiss

C. Weiss

C. Weiss 10:50:45 AM 10:51:43 AM Sen. Stargel 10:52:02 AM Melissa Ramba, Vice President Government Affairs, Florida Retail Federation (waives in support) 10:52:10 AM Mark Alvarez, Veterans of Foreign Wars (waives in support) 10:52:18 AM Eric King, Veterans of Foreign Wars (waives in support) Stephen Machbanks, Emergency Funds Administrator, Florida Veterans Foundation (waives in support) 10:52:23 AM Washington Sanchez, Chairman, Florida Veterans Foundation (waives in support) 10:52:30 AM Ned Hill Jr., Retiree (waives in support) 10:52:37 AM Dennis Baker, Commander U.S. Navy, Florida Veteran Foundations (waives in support) 10:52:45 AM Tim Nungesser, Legislative Director, National Federation of Independent Business (waives in support) 10:52:50 AM Danielle Scoggins, Florida Realtors (waives in support) 10:52:55 AM 10:53:02 AM Brewster Bevis, Senior Vice President, Associated Industries of Florida (waives in support) 10:53:22 AM Brian Pitts, Trustee, Justice-2-Jesus 10:58:11 AM Carolyn Johnson, Policy Director, Florida Chamber of Commerce Sen. Stargel

10:59:09 AM Sen. Stargel
10:59:41 AM Sen. Garcia
11:00:12 AM C. Weiss
11:01:38 AM Sen. Steube
11:02:40 AM Meeting Adjourned