

**The Florida Senate**  
**COMMITTEE MEETING EXPANDED AGENDA**

**HEALTH POLICY**  
**Senator Bean, Chair**  
**Senator Sobel, Vice Chair**

**MEETING DATE:** Tuesday, January 26, 2016  
**TIME:** 9:00—11:00 a.m.  
**PLACE:** Pat Thomas Committee Room, 412 Knott Building

**MEMBERS:** Senator Bean, Chair; Senator Sobel, Vice Chair; Senators Braynon, Flores, Gaetz, Galvano, Garcia, Grimsley, and Joyner

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 1722</b> Stargel (Similar H 1411)	Termination of Pregnancies; Defining the term "gestation" and revising the term "third trimester"; revising the requirements for disposal of fetal remains; prohibiting state agencies, local governmental entities, and Medicaid managed care plans from expending or paying funds to or initiating or renewing contracts under certain circumstances with certain organizations that perform abortions, etc.  HP 01/26/2016 Favorable AHS FP	Favorable Yeas 5 Nays 3

TAB	OFFICE and APPOINTMENT (HOME CITY)	FOR TERM ENDING	COMMITTEE ACTION
<b>Senate Confirmation Hearing:</b> A public hearing will be held for consideration of the below-named executive appointment to the office indicated.			
<b>State Surgeon General</b>			
2	Armstrong, John H. (Ocala)	Pleasure of Governor	Temporarily Postponed

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
3	<b>SB 818</b> Latvala (Similar H 469)	Instruction on Human Trafficking; Providing that certain licensing boards must require specified licensees to complete a continuing education course on human trafficking as a condition of relicensure or recertification; providing that failure to complete the course is grounds for disciplinary action, etc.  HP 01/26/2016 Fav/CS AHS FP	Fav/CS Yeas 9 Nays 0

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Health Policy

Tuesday, January 26, 2016, 9:00—11:00 a.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	<b>SB 764</b> Hays (Identical H 633)	Public Food Service Establishments; Revising the definition of the term "public food service establishment" to exclude certain events; clarifying that a food service license is not required to be obtained if an event is excluded under the definition of the term "public food service establishment", etc.  HP 01/26/2016 Favorable RI FP	Favorable Yeas 9 Nays 0
5	<b>SB 878</b> Sachs (Identical CS/H 173)	Medical Faculty Certification; Revising the list of schools at which certain faculty members are eligible to receive a medical faculty certificate, etc.  HP 01/26/2016 Favorable HE RC	Favorable Yeas 9 Nays 0
6	<b>SB 1686</b> Bean (Similar H 1353, Compare H 7087)	Telehealth; Creating the Telehealth Task Force within the Agency for Health Care Administration; requiring the agency to use existing and available resources to administer and support the task force, etc.  HP 01/26/2016 Fav/CS AHS AP	Fav/CS Yeas 9 Nays 0
7	<b>SB 1504</b> Bean (Compare H 941, CS/S 918)	Credit for Relevant Military Service; Providing for the issuance of a license to practice under certain conditions to a military health care practitioner in a profession for which licensure in a state or jurisdiction is not required to practice in the military; requiring the Construction Industry Licensing Board and the Electrical Contractors' Licensing Board to provide a method by which honorably discharged veterans may apply for licensure, etc.  HP 01/26/2016 Temporarily Postponed AGG AP	Temporarily Postponed
8	<b>SB 1604</b> Grimsley (Similar H 1211, Compare H 261, S 176)	Drugs, Devices, and Cosmetics; Providing, revising, and deleting definitions for purposes of the Florida Drug and Cosmetic Act; revising prohibited acts related to the distribution of prescription drugs; removing cosmetics from registration requirements; revising the definition of "wholesale distribution" for purposes of medical gas requirements, etc.  HP 01/26/2016 Fav/CS AGG AP	Fav/CS Yeas 8 Nays 0

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Health Policy

Tuesday, January 26, 2016, 9:00—11:00 a.m.

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TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
Consideration of proposed bill:			
9	<b>SPB 7056</b>	Long-term Care Managed Care Prioritization; Requiring the Department of Elderly Affairs to maintain a statewide wait list for enrollment for home and community-based services through the Medicaid long-term care managed care program; requiring the department to prioritize individuals for potential enrollment using a frailty-based screening tool that provides a priority score; providing for determinations regarding offers of enrollment, etc.	Submitted as Committee Bill Yeas 9 Nays 0
10	<b>SB 1116</b> Joyner (Identical H 947)	Long-acting Reversible Contraception Pilot Program; Requiring the Department of Health to establish a long-acting reversible contraception (LARC) pilot program in Hillsborough, Palm Beach, and Pinellas Counties; requiring the department to contract with family planning providers to implement the pilot program; requiring the department to apply for grants for additional funding; providing an appropriation subject to certain requirements, etc.  HP 01/26/2016 Favorable AHS FP	Favorable Yeas 7 Nays 2
Other Related Meeting Documents			

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**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Health Policy

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BILL: SB 1722

INTRODUCER: Senator Stargel

SUBJECT: Termination of Pregnancies

DATE: January 20, 2016

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Looke	Stovall	HP	<b>Favorable</b>
2.			AHS	
3.			FP	

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**I. Summary:**

SB 1722 amends various statutes related to the termination of pregnancies. The bill:

- Defines the terms “gestation,” “first trimester,” “second trimester,” and “third trimester”;
- Prohibits the sale and donation of fetal remains from an abortion and increases penalties for the improper disposal of fetal remains;
- Restricts state agencies, local governmental entities, and Medicaid managed care plans from contracting with, or expending funds for the benefit of, an organization that owns, operates, or is affiliated with one or more clinics that perform abortions with some exceptions;
- Requires the Agency for Health Care Administration (AHCA) to collect certain data from medical facilities in which abortions are performed and to submit data to the federal Centers for Disease Control and Prevention (CDC);
- Requires the AHCA to:
  - Perform annual licensure inspections of abortion clinics;
  - Inspect at least 50 percent of abortion clinic records during a license inspection; and
  - Promptly investigate all credible allegations of unlicensed abortions being performed;
- Requires, in clinics that only perform first trimester abortions, that either:
  - The clinic have a written patient transfer agreement with a hospital within reasonable proximity; or
  - All physicians who perform abortions in the clinic have admitting privileges at a hospital within reasonable proximity of the clinic;
- Requires, in clinics that perform second trimester abortions, that:
  - The clinic have a written patient transfer agreement with a hospital within reasonable proximity; and
  - All physicians who perform abortions in the clinic have admitting privileges at a hospital within reasonable proximity of the clinic;
- Requires the AHCA to submit an annual report to the Legislature summarizing regulatory actions taken by the AHCA pursuant to its authority under ch. 390, F.S.; and

- Requires abortion referral and counseling agencies to register with the AHCA and pay a registration fee with some exceptions.

## II. Present Situation:

### Abortion in Florida

Under Florida law, abortion is defined as the termination of a human pregnancy with an intention other than to produce a live birth or remove a dead fetus.<sup>1</sup> The termination of a pregnancy must be performed by a physician<sup>2</sup> licensed under ch. 458, F.S., or ch. 459, F.S., or a physician practicing medicine or osteopathic medicine in the employment of the United States.<sup>3</sup>

The termination of a pregnancy may not be performed in the third trimester or if a physician determines that the fetus has achieved viability unless there is a medical necessity. Florida law defines the third trimester to mean the weeks of pregnancy after the 24th week and defines viability to mean the state of fetal development when the life of a fetus is sustainable outside the womb through standard medical measures.<sup>4</sup> Specifically, an abortion may not be performed after viability or within the third trimester unless two physicians certify in writing that, in reasonable medical judgment, the termination of the pregnancy is necessary to save the pregnant woman's life or avert a serious risk of substantial and irreversible physical impairment of a major bodily function of the pregnant woman other than a psychological condition. If a second physician is not available, one physician may certify in writing to the medical necessity for legitimate emergency medical procedures for the termination of the pregnancy.<sup>5</sup>

Sections 390.0111(4) and 390.01112(3), F.S., provide that if a termination of pregnancy is performed during the third trimester or during viability, the physician who performs or induces the termination of pregnancy must use that degree of professional skill, care, and diligence to preserve the life and health of the fetus, which the physician would be required to exercise in order to preserve the life and health of any fetus intended to be born and not aborted. However, the woman's life and health constitute an overriding and superior consideration to the concern for the life and health of the fetus when the concerns are in conflict. This termination of a pregnancy must be performed in a hospital.<sup>6</sup>

### Case Law on Abortion

#### *Federal Case Law*

In 1973, the U.S. Supreme Court issued the landmark *Roe v. Wade* decision.<sup>7</sup> Using the strict scrutiny standard, the Court determined that a woman's right to terminate a pregnancy is protected by a fundamental right to privacy guaranteed under the Due Process Clause of the

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<sup>1</sup> Section 390.011(1), F.S.

<sup>2</sup> Section 390.0111(2), F.S.

<sup>3</sup> Section 390.011(8), F.S.

<sup>4</sup> Sections 390.011(11) and (12), F.S.

<sup>5</sup> Sections 390.0111(1) and 390.01112(1), F.S.

<sup>6</sup> Sections 797.03(3), F.S.

<sup>7</sup> 410 U.S. 113 (1973).

Fourteenth Amendment of the U.S. Constitution.<sup>8</sup> Further, the Court reasoned that state regulations limiting the exercise of this right must be justified by a compelling state interest, and must be narrowly drawn.<sup>9</sup>

In 1992, the U.S. Supreme Court ruled on the constitutionality of a Pennsylvania statute involving a 24-hour waiting period between the provision of information to a woman and the performance of an abortion. In that decision, *Planned Parenthood of Southeastern Pennsylvania v. Casey*,<sup>10</sup> the Court upheld the statute and relaxed the standard of review in abortion cases involving adult women from “strict scrutiny” to “unduly burdensome.” An undue burden exists and makes a statute invalid if the statute’s purpose or effect is to place a substantial obstacle in the way of a woman seeking an abortion before the fetus is viable.<sup>11</sup> The Court held that the undue burden standard is an appropriate means of reconciling a state’s interest in human life with the woman’s constitutionally protected liberty to decide whether to terminate a pregnancy. The Court determined that, prior to fetal viability, a woman has the right to an abortion without being unduly burdened by government interference. Before viability, a state’s interests are not strong enough to support prohibiting an abortion or the imposition of a substantial obstacle to the woman’s right to elect the procedure.<sup>12</sup> However, once viability occurs, a state has the power to restrict abortions if the law contains exceptions for pregnancies that endanger a woman’s life or health.

### ***Florida Law on Abortion***

Florida law embraces more privacy interests and expressly extends more privacy protection to its citizens than the U.S. Constitution does. Article I, s. 23 of the State Constitution provides an express right to privacy. The Florida Supreme Court has recognized that this constitutional right to privacy “is clearly implicated in a woman’s decision whether or not to continue her pregnancy.”<sup>13</sup> The Florida Supreme Court ruled in *In re T. W.*<sup>14</sup>

Under Florida law, prior to the end of the first trimester, the abortion decision must be left to the woman and may not be significantly restricted by the state. Following this point, the state may impose significant restrictions only in the least intrusive manner designed to safeguard the health of the mother. Insignificant burdens during either period must substantially further important state interests... Under our Florida Constitution, the state’s interest becomes compelling upon viability .... Viability under Florida law occurs at that point in time when the fetus becomes capable of meaningful life outside the womb through standard medical measures.<sup>15</sup>

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<sup>8</sup> *Id.*

<sup>9</sup> *Id.*

<sup>10</sup> 505 U.S. 833 (1992).

<sup>11</sup> *Id.* at 878.

<sup>12</sup> *Id.* at 846.

<sup>13</sup> *In re T.W.*, 551 So. 2d 1186 (Fla. 1989).

<sup>14</sup> 551 So. 2d 1186, 1192 (Fla. 1989) (holding that a parental consent statute was unconstitutional because it intrudes on a minor’s right to privacy).

<sup>15</sup> *Id.* at 1193-94.

The Court concluded that, “Following viability, the state may protect its interest in the potentiality of life by regulating abortion, provided that the mother’s health is not jeopardized.”<sup>16</sup>

Unlike the U.S. Supreme Court, however, the Florida Supreme Court reached a different standard of review for privacy laws involving abortion. The Florida Supreme Court held that, when determining the constitutionality of a statute that impinges upon a right of privacy under the Florida Constitution, the strict scrutiny standard of review applies.<sup>17</sup>

### **Abortion and Related Services Funding**

Currently, neither the federal government nor the state of Florida funds abortion procedures except in limited situations.<sup>18</sup> Federal funding for abortions, including Medicaid funding, has been restricted since 1977 with the passage of the Hyde amendment.<sup>19</sup> The Hyde amendment restricts the federal government from spending funds or administrative expenses in connection with abortions unless the pregnancy was the result of rape or incest or if the life of the mother would be in danger if the fetus were carried to term. However, the Hyde amendment and state law do not restrict federal or state funds from being expended for other services offered by abortion providers, such as family planning services, and Medicaid under fee-for-service arrangements may not exclude qualified health care providers because they separately provide abortion services.<sup>20</sup> This provision is often referred to as the “any willing provider” provision. However, the Florida Medicaid managed care program is exempt from the any willing provider provision.<sup>21</sup>

### **Regulation of Clinics Providing Only First Trimester Abortions vs. Regulation of Clinics Providing Second Trimester Abortions**

As detailed above, the constitutionality of regulations on abortion differs for abortions performed in the first trimester and the second trimester. The effect of this difference can be seen in Florida statute and rule. Section 390.012, F.S., details numerous requirements for clinics providing second trimester abortions, but only requires that AHCA rules “be comparable to rules that apply to all surgical procedures requiring approximately the same degree of skill and care” for first trimester abortions.<sup>22</sup> The AHCA currently has no rules specific to first trimester clinics, but has

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<sup>16</sup> *Id.* at 1194.

<sup>17</sup> *North Florida Women’s Health and Counseling Services, Inc., et al., v. State of Florida*, 866 So. 2d 612 (Fla. 2003).

<sup>18</sup> See ss. 627.64995, 627.66996, and 641.31099, F.S.

<sup>19</sup> For an example of Hyde amendment language passed in a Federal appropriations act, see Pub. Law 111-8, ss. 613 and 614, March 11, 2009.

<sup>20</sup> CMCS Informational Bulletin, Cindy Mann director of the Center for Medicaid, CHIP and Survey and Certification, June 1, 2011, available at <https://www.medicaid.gov/Federal-Policy-Guidance/downloads/6-1-11-Info-Bulletin.pdf> (last visited on January 22, 2016).

<sup>21</sup> See s. 409.975, F.S., and Centers for Medicare and Medicaid Services Special Terms and Conditions Number 11-w-00206/4 Florida Medicaid Medical Assistance Program, Number 37 Freedom of Choice, p. 22, October 15, 2015.

<sup>22</sup> The Department of Health’s rules on office surgery (Rule 64B15-14.007, F.A.C.) regulate procedures that may be comparable to first trimester abortions. Specifically, a comparison can most closely be drawn between first trimester abortions and either level I or level II office surgery. Criteria for level I and level II office surgery are detailed in Rule 64B15-14.007(3) and (4), F.A.C., respectively. Rules for level I office surgery have no requirements for patient transfer agreements or admitting privileges. Rules for level II office surgery require either that the physician’s office have a transfer agreement with a hospital within reasonable proximity or that the physician performing the surgery have privileges at hospital within reasonable proximity.

issued guidelines for clinics as to which requirements must be met by clinics providing first and second trimester abortions and those providing only first trimester abortions.<sup>23</sup> In general, clinics providing only first trimester abortions must be licensed, inspected annually,<sup>24</sup> and must adhere to the restrictions on abortions in general<sup>25</sup> but are not required to meet specific regulations regarding clinic staffing, physical plant, equipment, medical screening, the abortion procedure, and recovery room standards.

### ***Confusion Over the Timing of the First and Second Trimester***

In recent months there has been some widely publicized confusion over the definitions of first and second trimester. Currently, AHCA rule defines the “first trimester” as “the first 12 weeks of pregnancy (the first 14 completed weeks from the last normal menstrual period)” and “second trimester” as “the portion of a pregnancy following the 12<sup>th</sup> week and extending through the 24<sup>th</sup> week of gestation.”<sup>26</sup> These definitions are important due to the much more stringent regulation of clinics providing second trimester abortions.

In August of 2015, the AHCA cited several clinics associated with Planned Parenthood of Southwest and Central Florida for performing unlicensed second trimester abortions. The clinics were licensed only to provide first trimester abortions but the citation reports that several patient reports from the clinics indicated that abortions had been performed after 13 weeks of gestation.<sup>27</sup> The AHCA cited the clinics for performing abortions beyond their license. Planned Parenthood challenged the citations alleging that the clinics had not violated the law and that the AHCA redefined first trimester to mean 12 weeks from the last normal menstrual cycle, rather than 12 weeks from point of gestation.<sup>28</sup> The lawsuit is currently ongoing, however, it is interesting to note that as a part of the requirement to file a corrective action plan with the AHCA, the citation given to Planned Parenthood of Collier County requires that the corrective action plan must “educate staff to ensure that...the field titled ‘WEEKS OF GESTATION’ is correctly completed using ‘weeks of gestation’...and not erroneously using last normal menstrual period.”<sup>29</sup>

### **Centers for Disease Control Abortion Surveillance**

In 1969, the CDC began abortion surveillance in order to document the number and characteristics of women obtaining legal induced abortions. States voluntarily report abortion data to the CDC and the CDC’s Division of Reproductive Health prepares surveillance reports as

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<sup>23</sup> AHCA ASPEN: Regulation Set (RS), Aug. 11, 2015, available at [http://ahca.myflorida.com/mchq/Current\\_Reg\\_Files/Abortion\\_Clinic\\_ST\\_A.pdf](http://ahca.myflorida.com/mchq/Current_Reg_Files/Abortion_Clinic_ST_A.pdf), (last visited Jan. 21, 2016).

<sup>24</sup> Rule 59A-9.021, F.A.C.

<sup>25</sup> General restrictions include, but are not limited to: the requirement that all abortions must be performed by a physician, the requirement to obtain informed consent before performing an abortion, requirements regarding the disposal of fetal remains, and the requirement that the physician performing the abortion notify the parent or guardian of a minor before performing such abortion. See ss. 390.0111 and 390.01114, F.S.

<sup>26</sup> Rule 59A-9.019, F.S.

<sup>27</sup> For an example see: AHCA statement of deficiencies for Planned Parenthood of Collier County, available at [http://apps.ahca.myflorida.com/dm\\_web/DMWeb\\_Docs/6359763.pdf](http://apps.ahca.myflorida.com/dm_web/DMWeb_Docs/6359763.pdf), (last visited Jan. 21, 2016).

<sup>28</sup> See <http://www.capitalnewyork.com/article/florida/2015/08/8574447/planned-parenthood-sues-says-state-trying-redefine-1st-trimester> (last visited on January 21, 2016).

<sup>29</sup> Id. n. 22



data becomes available.<sup>30</sup> Information reported to the CDC includes maternal age, gestational age of the fetus in weeks at the time of the abortion, race, ethnicity, method of abortion, marital status, maternal residence, the number of previous live births, and the number of previous abortions. Currently, Florida is one of six states and the District of Columbia that does not report data to the CDC.<sup>31</sup>

### **Disposal of Fetal Remains**

Currently, Florida statute and rule require that fetal remains be disposed of in a sanitary and appropriate manner in accordance with standard health practices and the laws and rules covering the disposal of biomedical waste.<sup>32</sup> As such an abortion clinic must obtain a biomedical waste generator permit from the Department of Health (DOH), unless the clinic generates less than 25 pounds of biomedical waste per month. Also, s. 873.05, F.S., prohibits any knowing advertisement or offer to purchase or sell a human embryo for valuable consideration.<sup>33</sup> This violation is classified as a second degree felony.

If an abortion clinic fails to dispose of fetal remains properly, the clinic could be liable for penalties under both s. 381.0098, F.S., and ch. 390, F.S. Section 381.0098, F.S., states that any person or public body that violates that section or applicable rules is subject to DOH sanction as well as an administrative fine of up to \$2,500 for each day of a continuing violation. Additionally, any failure by an abortion clinic to dispose of fetal remains in accordance with DOH rule and standard health practices is a second degree misdemeanor<sup>34</sup> and any failure by an owner, operator, or employee of an abortion clinic to dispose of fetal remains and tissue consistent with the disposal of other human tissue is a first degree misdemeanor and allows the AHCA to suspend, revoke, or deny the clinic's license.<sup>35</sup>

### **Abortion Referral and Counseling Agencies**

Section 390.025, F.S., defines an abortion referral and counseling agency as “any person, group, or organization, whether funded publicly or privately, that provides advice or help to persons in obtaining abortions.” The section requires that such an agency provide a full and detailed explanation of abortion, including the effects and alternatives to abortion, to a person seeking an abortion before making a referral or aiding the person in obtaining an abortion. If the person seeking a referral is a minor, the agency must make a good faith effort to furnish the required information to his or her parents or guardian. Additionally, the section prohibits an agency from accepting fees, kickbacks, or other compensation in return for referring a person for an abortion. Any violation of the provisions of the section is a misdemeanor of the first degree.

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<sup>30</sup> CDCs Abortion Surveillance System FAQ, available at [http://www.cdc.gov/reproductivehealth/Data\\_Stats/Abortion.htm](http://www.cdc.gov/reproductivehealth/Data_Stats/Abortion.htm), (last visited on January 21, 2016).

<sup>31</sup> Abortion Surveillance Report for 2012, available at [http://www.cdc.gov/mmwr/preview/mmwrhtml/ss6410a1.htm?s\\_cid=ss6410a1\\_e#tab2](http://www.cdc.gov/mmwr/preview/mmwrhtml/ss6410a1.htm?s_cid=ss6410a1_e#tab2), (last visited on January 21, 2016).

<sup>32</sup> s. 390.0111(7), F.S., and rule 59A-9.030, F.A.C. (laws and rules governing the disposal of biomedical waste are contained in s. 381.0098, F.S., and rule ch. 64E-16, F.A.C.)

<sup>33</sup> “Valuable consideration” does not include the reasonable costs associate with the removal, storage, and transportation of human embryos.

<sup>34</sup> s. 390.0111(7), F.S.

<sup>35</sup> s. 390.012(7), F.S.

### III. Effect of Proposed Changes:

SB 1722 amends various sections of law related to the termination of pregnancies. In addition to the substantive changes detailed below, the bill also makes various technical and conforming changes.

**Section 1** amends s. 390.011, F.S., to define the terms:

- “Gestation” to mean the development of a human embryo or fetus between fertilization and birth;
- “First trimester” to mean the period of time from fertilization through the end of the 11<sup>th</sup> week of gestation;
- “Second trimester” to mean the period of time from the beginning of the 12<sup>th</sup> week of gestation through the end of the 23<sup>rd</sup> week of gestation; and
- “Third trimester” to mean the period of time from the beginning of the 24<sup>th</sup> week of gestation to birth.

**Section 2** amends s. 390.0111, F.S., to:

- Clarify that the disposal of fetal remains must be in accordance with s. 381.0098, F.S., and DOH rules;
- To increase the penalty for improperly disposing of fetal remains from a second degree misdemeanor to a first degree misdemeanor; and
- To restrict state agencies, local governmental entities, and Medicaid managed care plans from expending funds for the benefit of, paying funds to, or initiating or renewing a contract with any organization that owns, operates, or is affiliated with one or more clinics that are licensed under ch. 390, F.S., and perform abortions. The bill exempts:
  - Clinics that only perform abortions on fetuses that are the result of rape or incest or abortions that are necessary to preserve the life of the pregnant woman or to avert a serious risk of substantial and irreversible physical impairment of a major bodily function of the pregnant woman, other than a psychological condition;
  - Funds that must be expended to fulfill the terms of a contract entered into before July 1, 2016; and
  - Funds that must be expended as reimbursement for Medicaid services provided on a fee-for-service basis.

**Section 3** amends s. 390.0112, F.S., to update the reporting requirements for abortion clinics to, beginning no later than January 1, 2017, include information consistent with the United States Standard Report of Induced Termination of Pregnancy adopted by the CDC. Additionally, the bill requires that the AHCA submit all such reported data to the CDC as requested by the CDC.

**Section 4** of the bill amends s. 390.012, F.S., to:

- Require that the AHCA:
  - Perform annual license inspections of all abortion clinics;<sup>36</sup>
  - When performing a licensure inspection of an abortion clinic, review at least 50 percent of patient records generated since the clinic’s last license inspection;

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<sup>36</sup> Note: the AHCA currently performs annual inspections of abortion clinics; however, this requirement is not established in statute.

- Promptly investigate all credible allegations of abortions being performed at a clinic that is not licensed to perform such abortions; and
- Beginning February 1, 2017, annually report to the Legislature on all regulatory actions taken during the prior year by the AHCA under ch. 390, F.S.
- Require, in clinics that only perform first trimester abortions, that either:
  - The clinic have a written patient transfer agreement with a hospital within reasonable proximity that includes the transfer of the patient's medical records; or
  - All physicians who perform abortions in the clinic must have admitting privileges at a hospital within reasonable proximity of the clinic;
- Require, in clinics that perform second trimester abortions, that:
  - The clinic have a written patient transfer agreement with a hospital within reasonable proximity that includes the transfer of the patient's medical records; and
  - All physicians who perform abortions in the clinic must have admitting privileges at a hospital within reasonable proximity of the clinic;

**Section 5** amends s. 390.014, F.S., to allow the AHCA to establish in rule a license fee that may not be more than required to pay for the costs incurred by the AHCA in administering ch. 390, F.S. Current law caps the license fee at \$500.

**Section 6** amends s. 390.025, F.S., to require that abortion referral and counseling agencies registered with the AHCA and pay a registration fee. The amount of the initial and renewal fees are to be established in rule in an amount not to exceed the costs incurred by the AHCA in administering this section of law. The AHCA is granted rulemaking authority to implement this section and registrants are required to include the registration number issued by the AHCA in any advertising materials disseminated by the registrant. The AHCA may also assess costs related to investigations that result in a successful prosecution under the provisions in the section. The following are exempt from the requirement to register:

- Facilities licensed under chs. 390, 395, 400, and 408, F.S.;
- Facilities that are exempt from the requirement to be licensed as a clinic and that refer five or fewer patients for abortions per month; and
- Health care practitioners who do not, in the course of their practice outside of a licensed facility, refer more than five patients for abortions each month.

**Section 7** amends s. 873.05, F.S., to prohibit any advertisement for or offer to sell, purchase, donate, or transfer fetal remains obtained from an abortion other than the transportation or transfer of fetal remains for disposal pursuant to s. 381.0098, F.S., and applicable rules. A violation of this prohibition is a first degree felony.

**Section 8** establishes, unless otherwise expressly provided, an effective date for the act of July 1, 2016.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

None.

**B. Public Records/Open Meetings Issues:**

None.

**C. Trust Funds Restrictions:**

None.

**D. Other Constitutional Issues:**

It is unclear, given stricter constitutional prohibition against regulations of abortions in the first trimester, whether or not the changes in the bill relating to clinics providing only first trimester abortions may be successfully challenged under Florida's constitution.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

SB 1722 may have a negative fiscal impact on clinics providing abortions due to the additional requirements established in the bill. Additionally, the bill may have a negative fiscal impact on organizations affiliated with clinics providing abortions if such organizations currently receive funds which would be restricted by the bill.

The bill will likely have a negative fiscal impact on abortion referral and counseling agencies due to the requirement to register with the AHCA and pay a registration fee.

**C. Government Sector Impact:**

The AHCA will incur additional costs due to the increased time required for inspections at licensed abortion clinics and for the registration and oversight functions of abortion referral and counseling agencies. The AHCA is required to set fees at a level to cover these costs. The estimated fiscal impact is not available at this time..

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 390.011, 390.0111, 390.0112, 390.012, 390.014, 390.025, and 873.05.

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

- B. **Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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By Senator Stargel

15-01209E-16

20161722\_\_

1 A bill to be entitled  
 2 An act relating to termination of pregnancies;  
 3 amending s. 390.011, F.S.; defining the term  
 4 "gestation" and revising the term "third trimester";  
 5 amending s. 390.0111, F.S.; revising the requirements  
 6 for disposal of fetal remains; revising the criminal  
 7 punishment for failure to properly dispose of fetal  
 8 remains; prohibiting state agencies, local  
 9 governmental entities, and Medicaid managed care plans  
 10 from expending or paying funds to or initiating or  
 11 renewing contracts under certain circumstances with  
 12 certain organizations that perform abortions;  
 13 providing exceptions; amending s. 390.0112, F.S.;  
 14 requiring directors of certain hospitals and  
 15 physicians' offices and licensed abortion clinics to  
 16 submit monthly reports to the Agency for Health Care  
 17 Administration on a specified form; prohibiting the  
 18 report from including personal identifying  
 19 information; requiring the agency to submit certain  
 20 data to the Centers for Disease Control and Prevention  
 21 on a quarterly basis; amending s. 390.012, F.S.;  
 22 requiring the agency to develop and enforce rules  
 23 relating to license inspections and investigations of  
 24 certain clinics; requiring the agency to adopt rules  
 25 that require certain clinics to have written  
 26 agreements with local hospitals for certain  
 27 contingencies; specifying that the rules must require  
 28 physicians who perform abortions at a clinic that  
 29 performs abortions in the first trimester of pregnancy  
 30 to have admitting privileges at a hospital within  
 31 reasonable proximity to the clinic; revising  
 32 requirements for rules that prescribe minimum recovery

Page 1 of 12

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

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33 room standards; revising requirements for the disposal  
 34 of fetal remains; requiring the agency to submit an  
 35 annual report to the Legislature; amending s. 390.014,  
 36 F.S.; providing a different limitation on the amount  
 37 of a fee; amending s. 390.025, F.S.; requiring certain  
 38 organizations that provide abortion referral services  
 39 or abortion counseling services to register with the  
 40 agency, pay a specified fee, and include certain  
 41 information in advertisements; requiring biennial  
 42 renewal of a registration; providing exemptions from  
 43 the registration requirement; requiring the agency to  
 44 adopt rules; providing for the assessment of costs in  
 45 certain circumstances; amending s. 873.05, F.S.;  
 46 prohibiting an offer to purchase, sell, donate, or  
 47 transfer fetal remains obtained from an abortion and  
 48 the purchase, sale, donation, or transfer of such  
 49 remains, excluding costs associated with certain  
 50 transportation of remains; providing effective dates.

51  
 52 Be It Enacted by the Legislature of the State of Florida:

53  
 54 Section 1. Present subsections (6) through (12) of section  
 55 390.011, Florida Statutes, are redesignated as subsections (7)  
 56 through (13), respectively, a new subsection (6) is added to  
 57 that section, and present subsection (11) of that section is  
 58 amended, to read:

59 390.011 Definitions.—As used in this chapter, the term:  
 60 (6) "Gestation" means the development of a human embryo or  
 61 fetus between fertilization and birth.

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62 (12)(11) "Third Trimester" means one of the following three  
 63 distinct periods of time in the duration of a pregnancy:

64 (a) "First trimester," which is the period of time from  
 65 fertilization through the end of the 11th week of gestation.

66 (b) "Second trimester," which is the period of time from  
 67 the beginning of the 12th week of gestation through the end of  
 68 the 23rd week of gestation.

69 (c) "Third trimester," which is the period of time from the  
 70 beginning of the 24th week of gestation through birth the weeks  
 71 of pregnancy after the 24th week of pregnancy.

72 Section 2. Subsection (7) of section 390.0111, Florida  
 73 Statutes, is amended, and subsection (15) is added to that  
 74 section, to read:

75 390.0111 Termination of pregnancies.—

76 (7) FETAL REMAINS.—Fetal remains shall be disposed of in a  
 77 sanitary and appropriate manner pursuant to s. 381.0098 and  
 78 rules adopted thereunder and in accordance with standard health  
 79 practices, as provided by rule of the Department of Health.  
 80 Failure to dispose of fetal remains in accordance with this  
 81 subsection ~~department rules~~ is a misdemeanor of the first ~~second~~  
 82 degree, punishable as provided in s. 775.082 or s. 775.083.

83 (15) USE OF PUBLIC FUNDS RESTRICTED.—A state agency, a  
 84 local governmental entity, or a managed care plan providing  
 85 services under part IV of chapter 409 may not expend funds for  
 86 the benefit of, pay funds to, or initiate or renew a contract  
 87 with an organization that owns, operates, or is affiliated with  
 88 one or more clinics that are licensed under this chapter and  
 89 perform abortions unless one or more of the following applies:

90 (a) All abortions performed by such clinics are:

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91 1. On fetuses that are conceived through rape or incest; or

92 2. Are medically necessary to preserve the life of the  
 93 pregnant woman or to avert a serious risk of substantial and  
 94 irreversible physical impairment of a major bodily function of  
 95 the pregnant woman, other than a psychological condition.

96 (b) The funds must be expended to fulfill the terms of a  
 97 contract entered into before July 1, 2016.

98 (c) The funds must be expended as reimbursement for  
 99 Medicaid services provided on a fee-for-service basis.

100 Section 3. Subsection (1) of section 390.0112, Florida  
 101 Statutes, is amended, present subsections (2), (3), and (4) of  
 102 that section are redesignated as subsections (3), (4), and (5),  
 103 respectively, and a new subsection (2) is added to that section,  
 104 to read:

105 390.0112 Termination of pregnancies; reporting.—

106 (1) The director of any medical facility in which abortions  
 107 are performed, including a physician's office, any pregnancy is  
 108 terminated shall submit a monthly report each month to the  
 109 agency. The report may be submitted electronically, may not  
 110 include personal identifying information, and must include:

111 (a) Until the agency begins collecting data under paragraph  
 112 (e), the number of abortions performed.

113 (b) The reasons such abortions were performed.

114 (c) For each abortion, the period of gestation at the time  
 115 the abortion was performed.

116 (d) ~~which contains the number of procedures performed, the~~  
 117 ~~reason for same, the period of gestation at the time such~~  
 118 ~~procedures were performed, and~~ The number of infants born alive  
 119 ~~or alive during or~~ immediately after an attempted abortion.

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120 (e) Beginning no later than January 1, 2017, information  
 121 consistent with the United States Standard Report of Induced  
 122 Termination of Pregnancy adopted by the Centers for Disease  
 123 Control and Prevention.

124 (2) The agency shall ~~keep be responsible for keeping~~ such  
 125 reports in a central location for the purpose of compiling and  
 126 analyzing ~~place from which~~ statistical data and shall submit  
 127 data reported pursuant to paragraph (1) (e) to the Division of  
 128 Reproductive Health within the Centers for Disease Control and  
 129 Prevention, as requested by the Centers for Disease Control and  
 130 Prevention analysis can be made.

131 Section 4. Paragraph (c) of subsection (1), subsection (2),  
 132 and paragraphs (c) and (f) of subsection (3) of section 390.012,  
 133 Florida Statutes, are amended, present paragraphs (g) and (h) of  
 134 subsection (3) are redesignated as paragraphs (h) and (i),  
 135 respectively, a new paragraph (g) is added to that subsection,  
 136 subsection (7) of that section is amended, and subsection (8) is  
 137 added to that section, to read:

138 390.012 Powers of agency; rules; disposal of fetal  
 139 remains.—

140 (1) The agency may develop and enforce rules pursuant to  
 141 ss. 390.011-390.018 and part II of chapter 408 for the health,  
 142 care, and treatment of persons in abortion clinics and for the  
 143 safe operation of such clinics.

144 (c) The rules shall provide for:

145 1. The performance of pregnancy termination procedures only  
 146 by a licensed physician.

147 2. The making, protection, and preservation of patient  
 148 records, which shall be treated as medical records under chapter

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149 458. When performing a license inspection of a clinic, the  
 150 agency shall inspect at least 50 percent of patient records  
 151 generated since the clinic's last license inspection.

152 3. Annual inspections by the agency of all clinics licensed  
 153 under this chapter to ensure that such clinics are in compliance  
 154 with this chapter and agency rule.

155 4. The prompt investigation of credible allegations of  
 156 abortions being performed at a clinic that is not licensed to  
 157 perform such procedures.

158 (2) For clinics that perform abortions in the first  
 159 trimester of pregnancy only, these rules ~~must~~ shall be  
 160 comparable to rules that apply to all surgical procedures  
 161 requiring approximately the same degree of skill and care as the  
 162 performance of first trimester abortions and must require:

163 (a) Clinics to have a written patient transfer agreement  
 164 with a hospital within reasonable proximity to the clinic which  
 165 includes the transfer of the patient's medical records held by  
 166 the clinic and the treating physician to the licensed hospital;  
 167 or

168 (b) Physicians who perform abortions at the clinic to have  
 169 admitting privileges at a hospital within reasonable proximity  
 170 to the clinic.

171 (3) For clinics that perform or claim to perform abortions  
 172 after the first trimester of pregnancy, the agency shall adopt  
 173 rules pursuant to ss. 120.536(1) and 120.54 to implement the  
 174 provisions of this chapter, including the following:

175 (c) Rules relating to abortion clinic personnel. At a  
 176 minimum, these rules shall require that:

177 1. The abortion clinic designate a medical director who is



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178 licensed to practice medicine in this state, and all physicians  
 179 who perform abortions in the clinic have ~~who has~~ admitting  
 180 privileges at a ~~licensed hospital in this state within~~  
 181 reasonable proximity to the clinic ~~or has a transfer agreement~~  
 182 ~~with a licensed hospital within reasonable proximity of the~~  
 183 ~~elinie.~~

184 2. If a physician is not present after an abortion is  
 185 performed, a registered nurse, licensed practical nurse,  
 186 advanced registered nurse practitioner, or physician assistant  
 187 ~~shall~~ be present and remain at the clinic to provide  
 188 postoperative monitoring and care until the patient is  
 189 discharged.

190 3. Surgical assistants receive training in counseling,  
 191 patient advocacy, and the specific responsibilities associated  
 192 with the services the surgical assistants provide.

193 4. Volunteers receive training in the specific  
 194 responsibilities associated with the services the volunteers  
 195 provide, including counseling and patient advocacy as provided  
 196 in the rules adopted by the director for different types of  
 197 volunteers based on their responsibilities.

198 (f) Rules that prescribe minimum recovery room standards.  
 199 At a minimum, these rules must ~~shall~~ require that:

200 1. Postprocedure recovery rooms be ~~are~~ supervised and  
 201 staffed to meet the patients' needs.

202 2. Immediate postprocedure care consist ~~consists~~ of  
 203 observation in a supervised recovery room for as long as the  
 204 patient's condition warrants.

205 3. ~~The clinic arranges hospitalization if any complication~~  
 206 ~~beyond the medical capability of the staff occurs or is~~

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207 ~~suspected.~~

208 4. A registered nurse, licensed practical nurse, advanced  
 209 registered nurse practitioner, or physician assistant who is  
 210 trained in the management of the recovery area and is capable of  
 211 providing basic cardiopulmonary resuscitation and related  
 212 emergency procedures remain ~~remains~~ on the premises of the  
 213 abortion clinic until all patients are discharged.

214 ~~4.5.~~ A physician ~~shall~~ sign the discharge order and be  
 215 readily accessible and available until the last patient is  
 216 discharged to facilitate the transfer of emergency cases if  
 217 hospitalization of the patient or viable fetus is necessary.

218 ~~5.6.~~ A physician discuss ~~discusses~~ Rho(D) immune globulin  
 219 with each patient for whom it is indicated and ensure ~~ensures~~  
 220 that it is offered to the patient in the immediate postoperative  
 221 period or ~~that it~~ will be available to her within 72 hours after  
 222 completion of the abortion procedure. If the patient refuses the  
 223 Rho(D) immune globulin, she and a witness must sign a refusal  
 224 form approved by the agency which must be ~~shall be signed by the~~  
 225 ~~patient and a witness and~~ included in the medical record.

226 ~~6.7.~~ Written instructions with regard to postabortion  
 227 coitus, signs of possible problems, and general aftercare which  
 228 are specific to the patient be ~~are~~ given to each patient. The  
 229 instructions must include information ~~Each patient shall have~~  
 230 ~~specific written instructions~~ regarding access to medical care  
 231 for complications, including a telephone number for use in the  
 232 event of a to-call-for medical emergency emergencies.

233 ~~7.8.~~ ~~There is~~ A ~~specified~~ minimum length of time be  
 234 specified, by type of abortion procedure and duration of  
 235 gestation, during which that a patient must remain ~~remains~~ in

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236 the recovery room ~~by type of abortion procedure and duration of~~  
237 ~~gestation.~~

238 ~~8.9-~~ The physician ~~ensure~~ ensures that, with the patient's  
239 consent, a registered nurse, licensed practical nurse, advanced  
240 registered nurse practitioner, or physician assistant from the  
241 abortion clinic makes a good faith effort to contact the patient  
242 by telephone, ~~with the patient's consent~~, within 24 hours after  
243 surgery to assess the patient's recovery.

244 ~~9.10-~~ Equipment and services ~~be~~ are readily accessible to  
245 provide appropriate emergency resuscitative and life support  
246 procedures pending the transfer of the patient or viable fetus  
247 to the hospital.

248 (g) Rules that require clinics to have a written patient  
249 transfer agreement with a hospital within reasonable proximity  
250 to the clinic which includes the transfer of the patient's  
251 medical records held by both the clinic and the treating  
252 physician.

253 (7) If ~~an any~~ owner, operator, or employee of an abortion  
254 clinic fails to dispose of fetal remains and tissue in a  
255 sanitary manner pursuant to s. 381.0098, rules adopted  
256 thereunder, and rules adopted by the agency pursuant to this  
257 section consistent with the disposal of other human tissue in a  
258 ~~competent professional manner~~, the license of such clinic may be  
259 suspended or revoked, and such person ~~commits is guilty of~~ a  
260 misdemeanor of the first degree, punishable as provided in s.  
261 775.082 or s. 775.083.

262 (8) Beginning February 1, 2017, and annually thereafter,  
263 the agency shall submit a report to the President of the Senate  
264 and the Speaker of the House of Representatives which summarizes

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265 all regulatory actions taken during the prior year by the agency  
266 under this chapter.

267 Section 5. Subsection (3) of section 390.014, Florida  
268 Statutes, is amended to read:

269 390.014 Licenses; fees.—

270 (3) In accordance with s. 408.805, an applicant or licensee  
271 shall pay a fee for each license application submitted under  
272 this chapter and part II of chapter 408. The amount of the fee  
273 shall be established by rule and may not be more than required  
274 to pay for the costs incurred by the agency in administering  
275 this chapter less than \$70 or more than \$500.

276 Section 6. Effective January 1, 2017, present subsection  
277 (3) of section 390.025, Florida Statutes, is amended, and new  
278 subsections (3), (4), and (5) are added to that section, to  
279 read:

280 390.025 Abortion referral or counseling agencies;  
281 penalties.—

282 (3) An abortion referral or counseling agency, as defined  
283 in subsection (1), shall register with the Agency for Health  
284 Care Administration. To register or renew a registration an  
285 applicant must pay an initial or renewal registration fee  
286 established by rule, which must not exceed the costs incurred by  
287 the agency in administering this section. Registrants must  
288 include in any advertising materials the registration number  
289 issued by the agency and must renew their registration  
290 biennially.

291 (4) The following are exempt from the requirement to  
292 register pursuant to subsection (3):

293 (a) Facilities licensed pursuant to chapter 390, chapter

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294 395, chapter 400, or chapter 408;

295 (b) Facilities that are exempt from licensure as a clinic  
 296 under s. 400.9905(4) and that refer five or fewer patients for  
 297 abortions per month; and

298 (c) Health care practitioners, as defined in s. 456.001,  
 299 who, in the course of their practice outside of a facility  
 300 licensed pursuant to chapter 390, chapter 395, chapter 400, or  
 301 chapter 408, refer five or fewer patients for abortions each  
 302 month.

303 (5) The agency shall adopt rules to administer this section  
 304 and part II of chapter 408.

305 ~~(6)(3)~~ Any person who violates the provisions of subsection  
 306 (2) this section is guilty of a misdemeanor of the first degree,  
 307 punishable as provided in s. 775.082 or s. 775.083. In addition  
 308 to any other penalties imposed pursuant to this chapter, the  
 309 Agency for Health Care Administration may assess costs related  
 310 to an investigation of violations of this section which results  
 311 in a successful prosecution. Such costs may not include attorney  
 312 fees.

313 Section 7. Section 873.05, Florida Statutes, is amended to  
 314 read:

315 873.05 Advertising, purchase, ~~or~~ sale, or transfer of human  
 316 embryos or fetal remains prohibited.-

317 (1) ~~A~~ No person may not ~~shall~~ knowingly advertise or offer  
 318 to purchase or sell, or purchase, sell, or otherwise transfer, a  
 319 ~~any~~ human embryo for valuable consideration.

320 ~~(2)~~ As used in this subsection ~~section~~, the term "valuable  
 321 consideration" does not include the reasonable costs associated  
 322 with the removal, storage, and transportation of a human embryo.

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323 (2) A person may not advertise or offer to purchase, sell,  
 324 donate, or transfer, or purchase, sell, donate, or transfer,  
 325 fetal remains obtained from an abortion, as defined in s.  
 326 390.011. This subsection does not prohibit the transportation or  
 327 transfer of fetal remains for disposal pursuant to s. 381.0098  
 328 or rules adopted thereunder.

329 (3) A person who violates ~~the provisions of~~ this section is  
 330 guilty of a felony of the second degree, punishable as provided  
 331 in s. 775.082, s. 775.083, or s. 775.084.

332 Section 8. Except as otherwise expressly provided in this  
 333 act, this act shall take effect July 1, 2016.



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEES:**  
Higher Education, *Chair*  
Appropriations Subcommittee on Education  
Fiscal Policy  
Judiciary  
Military and Veterans Affairs, Space, and Domestic Security  
Regulated Industries

**SENATOR KELLI STARGEL**  
15th District

**JOINT COMMITTEE:**  
Joint Committee on Public Counsel Oversight

January 15, 2016

The Honorable Aaron Bean  
Senate Health Policy Committee, Chair  
302 Senate Office Building  
404 S. Monroe Street  
Tallahassee, FL 32399

Dear Chair Bean:

I respectfully request that SB 1722, related to *Termination of Pregnancies*, be placed on the committee agenda at your earliest convenience.

Thank you for your consideration and please do not hesitate to contact me should you have any questions.

Sincerely,

A handwritten signature in black ink that reads "Kelli Stargel".

Kelli Stargel  
State Senator, District 15

Cc: Sandra Stovall/ Staff Director  
Celia Georgiades/ AA

REPLY TO:

- 2033 East Edgewood Drive, Suite 1, Lakeland, Florida 33803
- 324 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5015

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**ANDY GARDINER**  
President of the Senate

**GARRETT RICHTER**  
President Pro Tempore

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/14

Meeting Date

1722

Bill Number (if applicable)

Topic Termination of Pregnancies

Amendment Barcode (if applicable)

Name Molly McKinstry

Job Title Dep. Sec. HQA

Address 2727 Mahans Drive

Phone 850-412-3612

Street

Tallahassee

FL

32308

Email \_\_\_\_\_

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Agency for Health Care Administration

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16

Meeting Date

SB 1722

Bill Number (if applicable)

Topic Termination of Pregnancies

Amendment Barcode (if applicable)

Name Josh Spagnola

Job Title Legislative Affairs Director

Address 2727 Manan Drive  
Street

Phone 850-412-3612

Tallahassee  
City State Zip

Email \_\_\_\_\_

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Agency for Health Care Administration

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S-001 (10/14/14)

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/2016

Meeting Date

1722

Bill Number (if applicable)

Topic Termination of Pregnancies

Amendment Barcode (if applicable)

Name Teresa Ward

Job Title Attorney

Address POB 1125

Phone 850-544-5171

Tallahassee FL 32302

Email teresa.cooperward@gmail.com

Speaking: [X] For [ ] Against [ ] Information

Waive Speaking: [X] In Support [ ] Against (The Chair will read this information into the record.)

Representing FLORIDA RIGHT TO LIFE

Appearing at request of Chair: [ ] Yes [X] No

Lobbyist registered with Legislature: [X] Yes [ ] No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16

Meeting Date

1722

Bill Number (if applicable)

Topic Termination of Pregnancies

Amendment Barcode (if applicable)

Name Ingrid Delgado

Job Title Associate for Social Concerns & Respect Life

Address 201 W Park Av

Phone

Street

Tallahassee

FL

32301

Email

City

State

Zip

Speaking: For Against Information

Waive Speaking: In Support Against (The Chair will read this information into the record.)

Representing Florida Conference of Catholic Bishops

Appearing at request of Chair: Yes No

Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

SB 1722  
Bill Number (if applicable)

Meeting Date \_\_\_\_\_

Topic Relating To Termination of Pregnancies

Amendment Barcode (if applicable) \_\_\_\_\_

Name David Borrero

Job Title \_\_\_\_\_

Address 1750 NW 107<sup>th</sup> Avenue

Phone (305) 305-6122

Sweetwater FL 33172  
City State Zip

Email \_\_\_\_\_

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Family Policy Council

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB 1722  
Bill Number (if applicable)

Topic SB 1722

Amendment Barcode (if applicable)

Name Pamela Berman

Job Title Occupational Therapist & Massage Therapist

Address 6580 Grant Court

Phone 954 240 7979

Hollywood FL  
City State

33024  
Zip

Email OTREGAL.B@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing \_\_\_\_\_

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

**This form is part of the public record for this meeting.**

THE FLORIDA SENATE

APPEARANCE RECORD

26 JANUARY 2016

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

SB 1722

Meeting Date

Bill Number (if applicable)

Topic LIFE

Amendment Barcode (if applicable)

Name BILL SNYDER

Job Title SELF EMPLOYED

Address 925 HIAWATHA FARMS ROAD Phone

Street

MONTICELLO FL 32344

City

State

Zip

Email

Speaking: For Against Information

Waive Speaking: In Support Against (The Chair will read this information into the record.)

Representing

Appearing at request of Chair: Yes No

Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB1722  
Bill Number (if applicable)

Topic Pro-LIFE

Amendment Barcode (if applicable)

Name BOB WILDER

Job Title \_\_\_\_\_

Address 1007 MEADOW LN  
Street  
BRAIDON FL  
City State Zip

Phone 813 892 8487

Email Bob.wilder@seal.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing \_\_\_\_\_

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

**This form is part of the public record for this meeting.**

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date \_\_\_\_\_

17221  
Bill Number (if applicable)

Topic Termination of Pregnancies

Amendment Barcode (if applicable)

Name Pam Olsen

Job Title Pastor

Address PO BOX 14017

Phone 850-906-9170

Street  
Tallahassee, FL

Email pam@ihopt/h.org

City State Zip  
32317

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing \_\_\_\_\_

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

**This form is part of the public record for this meeting.**

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1722

1477  
Bill Number (if applicable)

1/26/16  
Meeting Date

Topic \_\_\_\_\_

Amendment Barcode (if applicable) \_\_\_\_\_

Name Marcia Buterakos

Job Title Executive Director

Address 27 E Pinehurst Blvd  
Street  
Eastt FL 32726  
City State Zip

Phone 352-357-2200

Email lifeschoiceslakec@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
*(The Chair will read this information into the record.)*

Representing Life's Choices of Lake County

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1.26.16

Meeting Date

1722

Bill Number (if applicable)

Topic TERMINATION of PREGNANCIES

Amendment Barcode (if applicable)

Name BILL BUNKLEY

Job Title PRESIDENT

Address PO Box 341644

Phone 813-264-2971

Street

TAMPA

City

FL

State

33694

Zip

Email

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing FLORIDA ETHICS AND RELIGIOUS LIBERTY COMMISSION

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1.26.16

Meeting Date

1722

Bill Number (if applicable)

Topic TERMINATION of PREGNANCIES

Amendment Barcode (if applicable)

Name JOHN STEMBERGG

Job Title President and General Counsel

Address 4853 S. Orange Ave  
Street

Phone 407-418-0250

Orlando FL 32806  
City State Zip

Email \_\_\_\_\_

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing \_\_\_\_\_

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)



THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1.26.16

Meeting Date

1722

Bill Number (if applicable)

Topic TERMINATION of PREGNANCIES

Amendment Barcode (if applicable)

Name AMBER KELLY

Job Title Legislative Assistant

Address PO Box 10626  
Street

Phone (407) 418-0250

Tallahassee  
City

FL  
State

32302  
Zip

Email amberk@floridafamily  
action.org

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Family Action

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/2016

Meeting Date

1722

Bill Number (if applicable)

Topic Abortion bill

Amendment Barcode (if applicable)

Name Patty Burke

Job Title \_\_\_\_\_

Address 1317 Soundview Trail

Phone 850-207-0494

Street,

Gulf Breeze FL 32561

Email patty.burke5@gmail.com

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing \_\_\_\_\_

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date

1/21/2010

Bill Number (if applicable)

1722

Topic

Apportion Bill

Amendment Barcode (if applicable)

Name

Laurie Bartlett

Job Title

Address

15 Marlborough Rd

Phone

512-584-4589

Street

City

Shalimar Florida 39579

State

Zip

Email

LaurieBartlett@gmail.com

Speaking:

For  Against  Information

Waive Speaking:

In Support  Against  
(The Chair will read this information into the record.)

Representing

Appearing at request of Chair:

Yes  No

Lobbyist registered with Legislature:

Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16  
Meeting Date

SB 1722  
Bill Number (if applicable)

Topic Abortion

Amendment Barcode (if applicable)

Name Amy Datz

Job Title Retiree

Address \_\_\_\_\_

Phone (850) 322-7599

Street Tallahassee State FL Zip 32303  
City

Email amali@datz@mac.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing National Council of Jewish Women

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16

Meeting Date

1722

Bill Number (if applicable)

Topic SB 1722

Amendment Barcode (if applicable)

Name Chris Demesmb

Job Title Constituent

Address 3253 Grove rd  
Street

Phone 361-577-6495

Boynton Beach FL 33435  
City State Zip

Email Chris.Demesmb@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16  
Meeting Date

1722  
Bill Number (if applicable)

Topic SB1722

Amendment Barcode (if applicable)

Name Sonverro Alcide

Job Title Constituent

Address 60 S Atlantic Dr. E  
Street

Phone \_\_\_\_\_

Boynton Beach FL  
City State

33435  
Zip

Email \_\_\_\_\_

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/14  
Meeting Date

SB 1722  
Bill Number (if applicable)

Topic SB 1722

Amendment Barcode (if applicable)

Name Amanda Canete

Job Title Constituent

Address 2220 22nd Ln

Phone \_\_\_\_\_

Street

Greenacres

FL

State

33463

Zip

Email \_\_\_\_\_

City

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

1722  
Bill Number (if applicable)

Topic Senate Bill 1722

Amendment Barcode (if applicable)

Name Briana Caseretti

Job Title Constituent

Address 1645 Satin Leaf Court

Phone 661-665-0423

Street

Delray Beach

City

Fl

State

33445

Zip

Email briana.casser@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16

Meeting Date

1722

Bill Number (if applicable)

Topic Senate Bill 1722

Amendment Barcode (if applicable)

Name Natalia Reyes

Job Title Constituent

Address 501 E Gateway Blvd

Phone (561) 291-3800

Bonnton Beach

City

FL

State

33435

Zip

Email nataliareyes64@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/15  
Meeting Date

1722  
Bill Number (if applicable)

Topic \_\_\_\_\_

Amendment Barcode (if applicable)

Name Missy Wesolowski

Job Title Director of Governmental Affairs

Address 2300 N. Florida Mango Rd  
Street

Phone 561-472-9942

West Palm Beach FL 33409  
City State Zip

Email Missy@ppsent1.org

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Alliance of Planned Parenthood

Appearing at request of Chair:  Yes  No

Affiliates  
Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-15

Meeting Date

1722

Bill Number (if applicable)

Topic Senate Bill 1722

Amendment Barcode (if applicable)

Name Yaritza Morales

Job Title Constituent

Address 1200 NW 13th st #110

Street

Phone 954-274-3516

Boca Raton FL

City

State

33486

Zip

Email yaritzamorales199@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

1722  
Bill Number (if applicable)

Topic Termination of Pregnancies

Amendment Barcode (if applicable)

Name Pamela BURCH FORT

Job Title \_\_\_\_\_

Address 104 S. Monroe Street

Phone 850/425-1344

Tallahassee FL 32301

City State Zip

Email TcgLobby@aol.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing ACLU of Florida

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-15  
Meeting Date

1722  
Bill Number (if applicable)

Topic Termination of Pregnancy

Amendment Barcode (if applicable)

Name Barbara DeVane

Job Title Ms.

Address 625 E. Broadway St

Phone 850-222-3969

Street  
Tallahassee FL 32308  
City State Zip

Email barbaradevane1@yahoo.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing FL NOW

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB 1722  
Bill Number (if applicable)

Topic SB 1722

Amendment Barcode (if applicable)

Name Gianna Bonner

Job Title Ambassador VOX: Voices for Planned Parenthood @ FSU

Address 75 N Woodward Ave Phone \_\_\_\_\_  
Street

Tallahassee Fl 32313  
City State Zip

Email gmbly@my.fsu.edu

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing FSU VOX: VOICES FOR PLANNED PARENTHOOD

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

1722  
SB 1718  
Bill Number (if applicable)

Topic SB 1718 1722

Amendment Barcode (if applicable)

Name Gabriel Garcia-Vera

Job Title FL Field Coordinator

Address 8330 Biscayne Blvd  
Street

Phone 786 6648310

Miami FL 33138  
City State Zip

Email \_\_\_\_\_

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Nat. Latina Institute for Repro. Health

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

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1/26/16  
Meeting Date

1722  
Bill Number (if applicable)

Topic SB 1722

Amendment Barcode (if applicable)

Name Marian Rivera

Job Title Constituent

Address 1200 Scotia Dr. #304  
Street

Phone 561-404-3859

Hypoluxo  
City

FL  
State

33462  
Zip

Email M.RIVERA5196@Yahoo.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB 1722  
Bill Number (if applicable)

Topic SB1722

Amendment Barcode (if applicable)

Name Madison Podles-Tolman

Job Title Constituent

Address 1905 NW 4<sup>th</sup> Ave #34

Phone 561 350 6106

Street

Boca Raton

FL

33432

Email

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

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1/26/16  
Meeting Date

1722  
Bill Number (if applicable)

Topic SB 1722

Amendment Barcode (if applicable)

Name Cliff Myrttil

Job Title Constituent

Address 5709 Boynton Cove way  
Street

Phone 561 860 1144

Boynton Beach FL 33437  
City State Zip

Email Cliffmyrttil123@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Constituent

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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**RICK SCOTT**  
GOVERNOR

RECEIVED  
DEPARTMENT OF STATE  
2015 MAY -8 PM 4:17  
FLORIDA STATE  
DIVISION OF ELECTIONS

May 4, 2015

Secretary Kenneth W. Detzner  
Department of State  
State of Florida  
R. A. Gray Building, Room 316  
500 South Bronough Street  
Tallahassee, Florida 32399-0250

Dear Secretary Detzner:

Please be advised I have made the following reappointment under the provisions of Section 20.43, Florida Statutes:

Dr. John H. Armstrong

As State Surgeon General and Secretary of the Department of Health, subject to confirmation by the Senate. This appointment is effective May 4, 2015, for a term ending at the pleasure of the Governor.

Sincerely,

A large, stylized handwritten signature in black ink, appearing to be "RS" followed by a long horizontal stroke.

Rick Scott  
Governor

RS/vh

# OATH OF OFFICE

(Art. II, § 5(b), Fla. Const.)

RECEIVED  
DEPARTMENT OF STATE

2015 JUL -9 AM 10:12

DIVISION OF ELECTIONS  
TALLAHASSEE, FL

STATE OF FLORIDA

County of Leon

I do solemnly swear (or affirm) that I will support, protect, and defend the Constitution and Government of the United States and of the State of Florida; that I am duly qualified to hold office under the Constitution of the State, and that I will well and faithfully perform the duties of

STATE SURGEON GENERAL & SECRETARY OF HEALTH  
(Title of Office)

on which I am now about to enter, so help me God.

[NOTE: If you affirm, you may omit the words "so help me God." See § 92.52, Fla. Stat.]

John H. Armstrong, FACS  
Signature

Sworn to and subscribed before me this 30 day of June, 2015.

Margaret Harvard Medina  
Signature of Officer Administering Oath or of Notary Public

Margaret Harvard Medina  
Print, Type, or Stamp Commissioned Name of Notary Public

Personally Known  OR Produced Identification

Type of Identification Produced \_\_\_\_\_



## ACCEPTANCE

I accept the office listed in the above Oath of Office.

Mailing Address:  Home  Office

\_\_\_\_\_  
Street or Post Office Box

\_\_\_\_\_  
City, State, Zip Code

JOHN H. ARMSTRONG, MD, FACS  
Print name as you desire commission issued

John H. Armstrong, FACS  
Signature

CERTIFICATION

STATE OF FLORIDA  
COUNTY OF Leon

RECEIVED  
DEPARTMENT OF STATE  
2015 JUL 29 AM 8:27  
DIVISION OF ELECTIONS  
TALLAHASSEE, FL

Before me, the undersigned Notary Public of Florida, personally appeared

JOHN H. ARMSTRONG, MD

who, after being duly sworn, say: (1) that he/she has carefully and personally prepared or read the answers to the foregoing questions; (2) that the information contained in said answers is complete and true; and (3) that he/she will, as an appointee, fully support the Constitutions of the United States and of the State of Florida.

John H. Armstrong  
Signature of Applicant-Affiant

Sworn to and subscribed before me this 29 day of July, 2015.

Margaret Harvard Medina  
Signature of Notary Public-State of Florida



Margaret Harvard Medina  
(Print, Type, or Stamp Commissioned Name of Notary Public)

My commission expires: April 23, 2017

Personally Known  OR Produced Identification

Type of Identification Produced \_\_\_\_\_

(seal)

The Florida Senate  
**Committee Notice Of Hearing**

IN THE FLORIDA SENATE  
TALLAHASSEE, FLORIDA

IN RE: Executive Appointment of  
John H. Armstrong  
State Surgeon General

**NOTICE OF HEARING**

TO: Dr. John H. Armstrong

YOU ARE HEREBY NOTIFIED that the Committee on Health Policy of the Florida Senate will conduct a hearing on your executive appointment on Tuesday, January 26, 2016, in the Pat Thomas Committee Room, 412 Knott Building, commencing at 9:00 a.m., pursuant to Rule 12.7(1) of the Rules of the Florida Senate.

Please be present at the time of the hearing.  
DATED this the 22nd day of January, 2016

Committee on Health Policy



---

Senator Aaron Bean  
As Chair and by authority of the committee

cc: Members, Committee on Health Policy  
Office of the Sergeant at Arms

Drove to Tally just for this.

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

\_\_\_\_\_  
Bill Number (if applicable)

Topic Tab 2 - Dr. John Armstrong

\_\_\_\_\_  
Amendment Barcode (if applicable)

Name Michael Rajner

Job Title \_\_\_\_\_

Address PO Box 2133  
Street  
Fort Lauderdale, FL 33303  
City State Zip

Phone 954 566-0144

Email merajner@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
*(The Chair will read this information into the record.)*

Representing self

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16

Meeting Date

Bill Number (if applicable)

Topic Surgeon General Confirmation

Amendment Barcode (if applicable)

Name Chris Noland

Job Title

Address 1000 Riverside Ave

Phone 904-233-3051

Street

Jacksonville FL 32204

Email nolandlan@aol.com

City

State

Zip

Speaking: [X] For [ ] Against [ ] Information

Waive Speaking: [X] In Support [ ] Against (The Chair will read this information into the record.)

Representing Florida Public Health Association

Appearing at request of Chair: [ ] Yes [X] No

Lobbyist registered with Legislature: [X] Yes [ ] No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Committee on Health Policy

---

BILL: CS/SB 818

INTRODUCER: Health Policy Committee and Senator Latvala

SUBJECT: Instruction on Human Trafficking

DATE: January 26, 2016

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Rossitto-Van Winkle	Stovall	HP	Fav/CS
2.	_____	_____	AHS	_____
3.	_____	_____	FP	_____

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**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

**I. Summary:**

CS/SB 818 requires allopathic and osteopath physicians, physician assistants, anesthesiology assistants, nurses, dentists, dental hygienists, dental lab personnel, psychologists, social workers, mental health counselors, and marriage and family therapists to complete 2 hours of continuing medical education (CE) on domestic violence and human trafficking, approved by the respective board, every third biennial relicensure or recertification cycle. The bill sets requirements for the course content, reporting requirements, and penalties for failure to comply with the CE requirements. The bill grants the boards authority to adopt rules to implement this provision.

**II. Present Situation:**

Section 456.031, F.S., requires allopathic and osteopath physicians, physician assistants, anesthesiology assistants, nurses, dentists, dental hygienists, dental lab personnel, psychologists, social workers, mental health counselors, and marriage and family therapists licensed under chs. 458, 459, Part I of chs. 464, 466, 490 and 491, F.S., to obtain 2 hours of CE on domestic violence every third biennium, or every 6 years. The law allows each board to approve equivalent courses to satisfy this requirement. Reporting of CE hours is mandatory for these professions through the licensee's CE Broker account.

Florida law defines "domestic violence" as any assault, aggravated assault, battery, aggravated battery, sexual assault, sexual battery, stalking, aggravated stalking, kidnapping, false

imprisonment, or any criminal offense resulting in physical injury or death of one family or household member by another family or household member.<sup>1</sup>

Section 456.031, F.S., sets out the required CE course content for domestic violence, as follows:

- Data and information on the number of patients in that professional's practice who are likely to be victims of domestic violence;
- The number who are likely to be perpetrators of domestic violence;
- Screening procedures for determining whether a patient has any history of being either a victim or a perpetrator of domestic violence; and
- Instruction on how to provide patients with information on resources in the local community, such as domestic violence centers and other advocacy groups, that provide legal aid, shelter, victim counseling, batterer counseling, or child protection services.

Florida Statutes define "human trafficking" to mean transporting, soliciting, recruiting, harboring, providing, enticing, maintaining, or obtaining another person for the purpose of exploitation of that person.<sup>2</sup>

Currently there is no requirement for an allopathic and osteopath physicians, physician assistants, anesthesiology assistants, nurses, dentists, dental hygienists, dental lab personnel, psychologists, social workers, mental health counselors, and marriage and family therapists, to complete any CEs on human trafficking either at initial licensure or renewal.

According to the Division of Medical Quality Assurance (MQA) Annual Report and Long Range Plan for Fiscal Year 2014-2015, there are 48,941 in state active allopathic physicians,<sup>3</sup> 6,216 osteopathic physicians,<sup>4</sup> 6,744 physician assistants, 197 anesthesiologist assistants, 304,666 nurses,<sup>5</sup> 10,981 dentists, 11,589 dental hygienists, 1,023 dental lab personnel, 5,086 psychologists, 7,971 social workers, 9,054 mental health counselors and 1,667 marriage and family therapists holding active licenses in Florida.<sup>6</sup>

### III. Effect of Proposed Changes:

CS/SB 818 amends s. 456.031, F.S., to require allopathic and osteopath physicians, physician assistants, anesthesiology assistants, nurses, dentists, dental hygienists, dental lab personnel, psychologists, social workers, mental health counselors, and marriage and family therapists to complete two hours of CE on domestic violence and human trafficking as part of every third

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<sup>1</sup> See s. 741.28, F.S.

<sup>2</sup> See s. 787.06(2)(d), F.S.

<sup>3</sup> Florida Dep't of Health, Division of Medical Quality Assurance, *Annual Report and Long Range Plan Fiscal Year 2014-2015*, p. 11-13, available at <http://www.floridahealth.gov/licensing-and-regulation/reports-and-publications/documents/annual-report-1415.pdf>, (last visited Jan. 26, 2016). The 48,941 active allopathic physicians includes: 226 house physicians; 146 limited license physicians; 335 critical need physicians; 8 medical expert physicians, 1 Mayo Clinic limited license physician; 40 medical facility physicians; 2 public health physicians; and 1 public psychiatry physician.

<sup>4</sup> *Id.* The 7216 osteopathic physicians includes 5,264 osteopathic physicians, 5 osteopathic limited license physicians, and 2 osteopathic expert physicians.

<sup>5</sup> *Id.* The 304,666 nurses includes 18,250 ARNPs, 26 ARNP/CNS, 131 CNS, 217,315 RNs, and 68,844 LPNs,

<sup>6</sup> See *supra* note 3.

biennial license renewal, which is every six years. The course content for domestic violence remains unchanged.

CS/SB 818 sets out the required course content for the human trafficking portion of the course as follows:

- Data and information on the types and extent of labor and sex trafficking;
- Factors that place a person at greater risk of being a trafficking victim;
- Patient safety and security;
- Management of medical records of patients who are trafficking victims;
- Public and private social services available for rescue, food, clothing, and shelter referrals;
- Hotlines for reporting human trafficking maintained by the National Human Trafficking Resource Center and the U.S. Department of Homeland Security;
- Validated assessment tools for the identification of trafficking victims;
- General indicators that a person may be a victim of human trafficking;
- Procedures for sharing information related to human trafficking with a patient; and
- Referral options for legal and social services as appropriate.

Confirmation of completing the CE hours is due when submitting fees for every third biennial relicensure or recertification. The form of the confirmation is left to the discretion of the board.<sup>7</sup> The board may approve equivalent courses to satisfy this statute's requirements. The two CE hours on domestic violence and human trafficking may be included in the total CE hours required by the profession, unless the CE requirement for the profession is less than 30 hours biennially. A person holding two or more licenses under this section may satisfy the CE requirements for each license upon proof of completion of one, 2-hour, course during the time frame.

CS/SB 818 provides for disciplinary action under s. 456.072(1)(k), F.S., for failure to comply with the CE requirements; and requires the board to include completion of a board approved course under this subsection as part of any discipline imposed. The bill allows each board to adopt rules to carry out this statute.

The bill has an effective date of July 1, 2016.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

None.

##### **B. Public Records/Open Meetings Issues:**

None.

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<sup>7</sup> See The Department of Health, *Continuing Education – CE*, <http://www.floridahealth.gov/licensing-and-regulation/ce.html>, (last visited Jan. 22, 2016). Currently, the DOH requires all licensees to report all CEs at the time of renewal through the department's electronic tracking system. It happens automatically when a licensee attempts to renew his or her license. If the licensee's CE records are complete, they will be able to renew without interruption. If the licensee's CE records are not complete, they will be prompted to enter their remaining CE hours before proceeding with their license renewal.

C. Trust Funds Restrictions:

None.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Licenses listed in s. 456.031, F.S., are now required to complete a 2-hour course on domestic violence and human trafficking every 6 years and they may incur additional costs to satisfy this requirement, if the cost of the course is increased because of the additional subject matter to be covered.

C. Government Sector Impact:

The boards will incur costs for rulemaking and the Department of Health (DOH) and boards will incur costs for handling complaints and discipline. The DOH has indicated that these costs can be absorbed within existing resources.<sup>8</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

The bill refers to reporting completion of the CEs on a form provided by the board. Currently the DOH uses CE Broker, an electronic tracking system, for licensees to report their CEs. An amendment may be appropriate to require reporting in a manner designated by the DOH.

**VIII. Statutes Affected:**

This bill substantially amends section 456.031 of the Florida Statutes.

**IX. Additional Information:**

A. Committee Substitute – Statement of Substantial Changes:  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Health Policy on January 26, 2016:**

The committee substitute deletes the creation of new s. 456.0315, F.S., on CEs for human trafficking. It amends existing s. 456.031, F.S., on domestic violence CEs, and adds human trafficking to the required domestic violence CE, making the required course a 2-hour course on both domestic violence and human trafficking due every third biennium.

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<sup>8</sup> See Florida Dep't of Health, *Senate Bill 818 Analysis*, p. 46, (Nov. 16, 2015) (on file with the Senate Committee on Health Policy).

It also increase the number of professions required to take the CEs to all those listed in s. 456.031, F.S.

B. Amendments:

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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418944

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
01/26/2016	.	
	.	
	.	
	.	

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The Committee on Health Policy (Grimsley) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Section 456.031, Florida Statutes, is amended to  
read:

456.031 Requirement for instruction on domestic violence  
and human trafficking.—

(1) (a) The appropriate board shall require each person  
licensed or certified under chapter 458, chapter 459, part I of



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11 chapter 464, chapter 466, chapter 467, chapter 490, or chapter  
12 491 to complete a 2-hour continuing education course, approved  
13 by the board, on domestic violence, as defined in s. 741.28, and  
14 on human trafficking, as defined in s. 787.06(2), as part of  
15 every third biennial relicensure or recertification.

16 1. The domestic violence section of the course must ~~shall~~  
17 consist of data and information on the number of patients in  
18 that professional's practice who are likely to be victims of  
19 domestic violence and the number who are likely to be  
20 perpetrators of domestic violence, screening procedures for  
21 determining whether a patient has any history of being either a  
22 victim or a perpetrator of domestic violence, and instruction on  
23 how to provide such patients with information on, or how to  
24 refer such patients to, resources in the local community, such  
25 as domestic violence centers and other advocacy groups, that  
26 provide legal aid, shelter, victim counseling, batterer  
27 counseling, or child protection services.

28 2. The human trafficking section of the course must consist  
29 of data and information on the types of human trafficking, such  
30 as labor and sex, and the extent of human trafficking; factors  
31 that place a person at greater risk for being a victim of human  
32 trafficking; management of medical records of patients who are  
33 human trafficking victims; patient safety and security; public  
34 and private social services available for rescue, food,  
35 clothing, and shelter referrals; hotlines for reporting human  
36 trafficking maintained by the National Human Trafficking  
37 Resource Center and the United States Department of Homeland  
38 Security; validated assessment tools for identifying human  
39 trafficking victims and general indicators that a person may be



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40 a victim of human trafficking; procedures for sharing  
41 information related to human trafficking with a patient; and  
42 referral options for legal and social services.

43 (b) Each ~~such~~ licensee or certificateholder shall submit  
44 confirmation of having completed the continuing education ~~such~~  
45 course, on a form provided by the board, when submitting fees  
46 for every third biennial relicensure or recertification ~~renewal~~.

47 (c) The board may approve additional equivalent courses  
48 that may be used to satisfy the requirements of paragraph (a).  
49 Each licensing board that requires a licensee to complete a  
50 continuing ~~an~~ educational course pursuant to this subsection may  
51 include the hour required for completion of the course in the  
52 total hours of continuing education required by law for the ~~such~~  
53 profession, unless the continuing education requirements for the  
54 ~~such~~ profession consist of fewer than 30 hours of continuing  
55 education biennially.

56 (d) Any person holding two or more licenses subject to ~~the~~  
57 ~~provisions of~~ this subsection shall be permitted to show proof  
58 of completion of ~~having taken~~ one board-approved course on  
59 domestic violence and human trafficking, for purposes of  
60 relicensure or recertification for additional licenses.

61 (e) Failure to comply with the requirements of this  
62 subsection shall constitute grounds for disciplinary action  
63 under each respective practice act and under s. 456.072(1)(k).  
64 In addition to discipline by the board, the licensee shall be  
65 required to complete the board-approved ~~such~~ course under this  
66 subsection.

67 (2) Each board may adopt rules to carry out the provisions  
68 of this section.





418944

69           Section 2. This act shall take effect July 1, 2016.

70

71 ===== T I T L E   A M E N D M E N T =====

72 And the title is amended as follows:

73           Delete everything before the enacting clause

74 and insert:

75                           A bill to be entitled

76           An act relating to instruction on human trafficking;

77           amending s. 456.031, F.S.; providing that certain

78           licensing boards must require specified licensees to

79           complete a specified continuing education course that

80           includes a section on human trafficking as a condition

81           of relicensure or recertification; providing

82           requirements and procedures related to the course;

83           providing an effective date.

By Senator Latvala

20-00680-16

2016818\_\_

A bill to be entitled

An act relating to instruction on human trafficking; creating s. 456.0315, F.S.; providing that certain licensing boards must require specified licensees to complete a continuing education course on human trafficking as a condition of relicensure or recertification; providing requirements and procedures related to the course; providing that failure to complete the course is grounds for disciplinary action; providing rulemaking authority; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 456.0315, Florida Statutes, is created to read:

456.0315 Requirement for continuing education on human trafficking.-

(1) (a) The appropriate board shall require each person licensed or certified under chapter 458 or chapter 459 to complete a 1-hour continuing education course, approved by the board, on human trafficking, as defined in s. 787.06(2), as part of every third biennial relicensure or recertification. The course shall consist of data and information on the extent of labor and sex trafficking; risk factors and indicators to recognize human trafficking victims; management of medical records of patients who are human trafficking victims; patient safety and security; public and private social services available for rescue, food, clothing, and shelter referrals;

Page 1 of 3

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

20-00680-16

2016818\_\_

hotlines for reporting human trafficking maintained by the National Human Trafficking Resource Center and the United States Department of Homeland Security; validated assessment tools for identifying human trafficking victims; procedures for sharing information related to human trafficking with a patient; and referral options for legal and social services as appropriate.

(b) Each licensee or certificateholder shall submit confirmation of having completed the continuing education course, on a form provided by the board, when submitting fees for every third biennial relicensure or recertification.

(c) The board may approve additional equivalent courses that may be used to satisfy the requirements of paragraph (a). Each licensing board that requires a licensee to complete a continuing education course pursuant to this subsection may include the hour required for completion of the course in the total hours of continuing education required by law for the profession, unless the continuing education requirements for the profession consist of fewer than 30 hours of continuing education biennially.

(d) Any person holding two or more licenses subject to the provisions of this subsection shall be permitted to show proof of completion of one board-approved course on human trafficking for purposes of relicensure or recertification for additional licenses.

(e) Failure to comply with the requirements of this subsection shall constitute grounds for disciplinary action under chapter 458 or chapter 459 and s. 456.072(1)(k). In addition to discipline by the board, the licensee shall be required to complete the board-approved course under this

Page 2 of 3

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

20-00680-16

2016818\_\_

59 subsection.

60 (2) Each board may adopt rules to carry out the provisions  
61 of this section.

62 Section 2. This act shall take effect July 1, 2016.



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEES:**  
Appropriations Subcommittee on  
Transportation, Tourism, and Economic  
Development, *Chair*  
Appropriations  
Commerce and Tourism  
Governmental Oversight and Accountability  
Regulated Industries  
Rules

**SENATOR JACK LATVALA**

20th District

January 13, 2016

The Honorable Aaron Bean, Chair  
Senate Committee on Health Policy  
225 Knott Building  
404 South Monroe Street  
Tallahassee, FL 32399-1100

Dear Chairman Bean:

I respectfully request consideration of Senate Bill 818/Instruction on Human Trafficking by the Senate Committee on Health Policy at your earliest convenience.

This bill requires that certain licensing boards must require specified licensees to complete a continuing education course on human trafficking as a condition of relicensure or recertification.

If you have any questions regarding this legislation, please contact me. Thank you in advance for your consideration.

Sincerely,

A handwritten signature in cursive script that reads "Jack Latvala".

Jack Latvala  
State Senator  
District 20

Cc: Sandra Stovall, Staff Director; Celia Georgiades, Administrative Assistant

**REPLY TO:**

- 26133 U.S. Highway 19 North, Suite 201, Clearwater, Florida 33763 (727) 793-2797 FAX: (727) 793-2799
- 408 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5020

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**ANDY GARDINER**  
President of the Senate

**GARRETT RICHTER**  
President Pro Tempore



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEES:**  
Appropriations Subcommittee on  
Transportation, Tourism, and Economic  
Development, *Chair*  
Appropriations  
Commerce and Tourism  
Governmental Oversight and Accountability  
Regulated Industries  
Rules

**SENATOR JACK LATVALA**  
20th District

January 25, 2016

The Honorable Aaron Bean, Chair  
Senate Health Policy Committee  
530 Knott Building  
404 S. Monroe Street  
Tallahassee, FL 32399-1100

Dear Chair Bean:

My bill on Instruction on Human Trafficking, Senate Bill 818, is scheduled to be heard in the Health Policy Committee on Tuesday, January 26th at 9 a.m. at the same time as my Governmental Oversight and Accountability Committee. I respectfully request that my legislative aide, Lizbeth Mabry, be permitted to present the bill before the Health Policy Committee.

Thank you for your consideration.

Sincerely,

A handwritten signature in cursive script that reads "Jack Latvala".

Jack Latvala  
Senator, District 20

Cc: Sandra Stovall, Staff Director; Celia Georgiades, Administrative Assistant

REPLY TO:

- 26133 U.S. Highway 19 North, Suite 201, Clearwater, Florida 33763 (727) 793-2797 FAX: (727) 793-2799
- 408 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5020

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**ANDY GARDINER**  
President of the Senate

**GARRETT RICHTER**  
President Pro Tempore

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16

Meeting Date

818

Bill Number (if applicable)

Topic

Human Trafficking

Amendment Barcode (if applicable)

Name

Barbara DeVane Barbara DeVane

Job Title

Ms

Address

1025 E. Brevard ST

Phone

850-222-3969

Street

Tallahassee

FL

32308

Email

barbadevane1@yahoo.com

City

State

Zip

Speaking:

For

Against

Information

Waive Speaking:

In Support

Against

(The Chair will read this information into the record.)

Representing

FL NOW

Appearing at request of Chair:

Yes

No

Lobbyist registered with Legislature:

Yes

No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16

Meeting Date

SB818

Bill Number (if applicable)

Topic Human Trafficking

Amendment Barcode (if applicable)

Name Amy Datz

Job Title Retiree

(850) 322

Address

Phone 7599

Street

Email amalie.datz@

City

State

Zip

Mac.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing National Council of Jewish Women

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Health Policy

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BILL: SB 764

INTRODUCER: Senator Hays

SUBJECT: Public Food Service Establishments

DATE: January 22, 2016

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Looke	Stovall	HP	<b>Favorable</b>
2.			RI	
3.			FP	

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**I. Summary:**

SB 764 amends s. 509.013, F.S., to exclude from the definition of “public food service establishment”:

- Any temporary eating place used for food contests or cook offs and maintained by a school, college, university, church, religious organization, nonprofit fraternal organization, or nonprofit civic organization; and
- Any eating place maintained and operated by an individual or entity at a food contest, cook-off, or temporary event lasting up to three days hosted by a church, religious organization, nonprofit fraternal organization, or nonprofit civic organization.

The bill requires that, upon request by the Division of Hotels and Restaurants of the Department of Business and Professional Regulation (division), the organization claiming the exclusion must provide proof of its status as a church, religious organization, nonprofit fraternal organization, or nonprofit civic organization.

**II. Present Situation:**

**Public Food Service Establishments**

The Division of Hotels and Restaurants within the Department of Business and Professional Regulation (department) is the state agency charged with enforcing the provisions of part I of ch. 509, F.S., and all other applicable laws relating to the inspection and regulation of public food service establishments for the purpose of protecting the public health, safety, and welfare.

A “public food service establishment” is any building, vehicle, place, or structure, or any room or division therein where food is prepared, served, or sold for immediate consumption on or near



the premises; called for or taken out by customers; or prepared prior to being delivered to another location for consumption.<sup>1</sup>

At the end of the 2014-2015 fiscal year, there were 49,966 licensed public food service establishments, including seating, permanent non-seating, hotdog carts, and mobile food dispensing vehicles.<sup>2</sup>

### ***Exclusions from the Definition of Public Food Service Establishments***

There are several exclusions from the definition of public food service establishment, including:<sup>3</sup>

- Any place maintained and operated by a public or private school, college, or university for the use of students and faculty or temporarily to serve events such as fairs, carnivals, and athletic contests.
- Any eating place maintained and operated by a church or a religious, nonprofit fraternal, or nonprofit civic organization for the use of members and associates or temporarily to serve events such as fairs, carnivals, or athletic contests.
- Any eating place located on an airplane, train, bus, or watercraft which is a common carrier.
- Any eating place maintained by a facility certified or licensed and regulated by the Agency for Health Care Administration or the Department of Children and Families.<sup>4</sup>
- Any place of business issued a permit or inspected by the Department of Agriculture and Consumer Services (DACS) under s. 500.12, F.S.
- Any place of business serving only ice beverages, popcorn, and prepackaged items.
- Any vending machine that dispenses any food or beverage other than potentially hazardous foods.<sup>5</sup>
- Any research and development test kitchen limited to the use of employees and not open to the general public.

### **Temporary Food Service Events**

In Florida, a “temporary food service event” is any event of 30 days or less where food is prepared, served, or sold to the general public.<sup>6</sup> During Fiscal Year 2014-2015, the division issued 7,849 temporary food service event licenses.<sup>7</sup> The division issues licenses for 1 - 3-day events, 4 - 30-day events, and an annual licenses. The division does not license temporary food service events located on the premises of a church, school, or nonprofit fraternal or civic

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<sup>1</sup> Section 509.013(5)(a), F.S.

<sup>2</sup> Florida Dep’t of Business and Professional Regulation, Division of Hotels and Restaurants, *Annual Report Fiscal Year 2014-2015*, available at [http://www.myfloridalicense.com/dbpr/hr/reports/annualreports/documents/ar2014\\_15.pdf](http://www.myfloridalicense.com/dbpr/hr/reports/annualreports/documents/ar2014_15.pdf) (last visited Jan. 22, 2016).

<sup>3</sup> Section 509.013(5)(b), F.S.

<sup>4</sup> Including other similar food service establishments that are regulated under s. 381.0072, F.S.

<sup>5</sup> Vending machines located in a facility regulated under s. 381.0072, F.S., that dispense potentially hazardous foods are also excluded from the definition.

<sup>6</sup> Section 509.13(8), F.S.

<sup>7</sup> *Supra* note 2.

organization or events located elsewhere and operated by such organizations because these types of organizations are excluded from the division's regulation.<sup>8</sup>

Current license fees are \$91 for a 1 - 3-day license, \$105 for a 4 - 30-day license, and \$456 for an annual license.<sup>9</sup> The division collected an estimated \$199,654 from 1 - 3-day license fees in Fiscal Year 2014-2015.<sup>10</sup>

### III. Effect of Proposed Changes:

SB 764 amends s. 509.013, F.S., to exclude from the definition of "public food service establishment":

- Any temporary eating place used for food contests or cook offs and maintained by a school, college, university, church, religious organization, nonprofit fraternal organization, or nonprofit civic organization; and
- Any eating place maintained and operated by an individual or entity at a food contest, cook-off, or temporary event lasting up to three days hosted by a church, religious organization, nonprofit fraternal organization, or nonprofit civic organization.

The bill requires that, upon request by the division, the organization claiming the exclusion must provide proof of its status as a church, religious organization, nonprofit fraternal organization, or nonprofit civic organization.

The bill also makes technical and conforming changes.

The bill establishes an effective date of July 1, 2016.

### IV. Constitutional Issues:

#### A. Municipality/County Mandates Restrictions:

None.

#### B. Public Records/Open Meetings Issues:

None.

#### C. Trust Funds Restrictions:

None.

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<sup>8</sup> Florida Dep't of Business and Professional Regulation, *Do churches, schools, or nonprofit organizations need a temporary food service event license?* (updated 06/01/2012) available at [http://myfloridalicense.custhelp.com/app/answers/detail/a\\_id/104](http://myfloridalicense.custhelp.com/app/answers/detail/a_id/104) (last visited Jan. 22, 2016).

<sup>9</sup> Rule 61C-1.008, F.A.C.

<sup>10</sup> Florida Dep't of Business and Professional Regulation, *Senate Bill 764 Analysis* (Nov. 23, 2016) (on file with the Senate Committee on Health Policy).

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

SB 764 may have a positive fiscal impact on any person or entity that would have been required to obtain a license for a temporary food service event, is no longer required to obtain such license.

**C. Government Sector Impact:**

The department estimates that SB 764 will likely have a negative fiscal impact on the department of up to \$199,654 annually due to the reduction in license fees being generated. Additionally, the revenue reduction will also cause a \$15,972 annual reduction in the 8 percent service charge transferred to general revenue.<sup>11</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 509.013 and 509.032.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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<sup>11</sup> Supra note 10

By Senator Hays

11-00079-16

2016764\_\_

1 A bill to be entitled  
 2 An act relating to public food service establishments;  
 3 amending s. 509.013, F.S.; revising the definition of  
 4 the term "public food service establishment" to  
 5 exclude certain events; amending s. 509.032, F.S.;  
 6 clarifying that a food service license is not required  
 7 to be obtained if an event is excluded under the  
 8 definition of the term "public food service  
 9 establishment"; providing an effective date.

10 Be It Enacted by the Legislature of the State of Florida:

11 Section 1. Subsection (5) of section 509.013, Florida  
 12 Statutes, is amended to read:

13 509.013 Definitions.—As used in this chapter, the term:

14 (5) (a) "Public food service establishment" means any  
 15 building, vehicle, place, or structure, or any room or division  
 16 in a building, vehicle, place, or structure where food is  
 17 prepared, served, or sold for immediate consumption on or in the  
 18 vicinity of the premises; called for or taken out by customers;  
 19 or prepared prior to being delivered to another location for  
 20 consumption.

21 (b) The following are excluded from the definition in  
 22 paragraph (a):

23 1. Any place maintained and operated by a public or private  
 24 school, college, or university:

25 a. For the use of students and faculty; or  
 26 b. Temporarily to serve such events as fairs, carnivals,  
 27 food contests, cook-offs, and athletic contests.  
 28  
 29

Page 1 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

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30 2. Any eating place maintained and operated by a church or  
 31 a religious, nonprofit fraternal, or nonprofit civic  
 32 organization:

33 a. For the use of members and associates; or  
 34 b. Temporarily to serve such events as fairs, carnivals,  
 35 food contests, cook-offs, or athletic contests.  
 36

37 Upon request by the division, a church or a religious, nonprofit  
 38 fraternal, or nonprofit civic organization claiming an exclusion  
 39 under this subparagraph must provide the division documentation  
 40 of its status as a church or a religious, nonprofit fraternal,  
 41 or nonprofit civic organization.

42 3. Any eating place maintained and operated by an  
 43 individual or entity at a food contest, cook-off, or a temporary  
 44 event lasting from 1 to 3 days which is hosted by a church or a  
 45 religious, nonprofit fraternal, or nonprofit civic organization.  
 46 Upon request by the division, the event host must provide the  
 47 division documentation of its status as a church or a religious,  
 48 nonprofit fraternal, or nonprofit civic organization.

49 ~~4.3-~~ Any eating place located on an airplane, train, bus,  
 50 or watercraft which is a common carrier.

51 ~~5.4-~~ Any eating place maintained by a facility certified or  
 52 licensed and regulated by the Agency for Health Care  
 53 Administration or the Department of Children and Families or  
 54 other similar place that is regulated under s. 381.0072.

55 ~~6.5-~~ Any place of business issued a permit or inspected by  
 56 the Department of Agriculture and Consumer Services under s.  
 57 500.12.

58 ~~7.6-~~ Any place of business where the food available for

Page 2 of 4

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59 consumption is limited to ice, beverages with or without  
60 garnishment, popcorn, or prepackaged items sold without  
61 additions or preparation.

62 ~~8.7-~~ Any theater, if the primary use is as a theater and if  
63 patron service is limited to food items customarily served to  
64 the admittees of theaters.

65 ~~9.8-~~ Any vending machine that dispenses any food or  
66 beverages other than potentially hazardous foods, as defined by  
67 division rule.

68 ~~10.9-~~ Any vending machine that dispenses potentially  
69 hazardous food and which is located in a facility regulated  
70 under s. 381.0072.

71 ~~11.10-~~ Any research and development test kitchen limited to  
72 the use of employees and which is not open to the general  
73 public.

74 Section 2. Paragraph (c) of subsection (3) of section  
75 509.032, Florida Statutes, is amended to read:

76 509.032 Duties.—

77 (3) SANITARY STANDARDS; EMERGENCIES; TEMPORARY FOOD SERVICE  
78 EVENTS.—The division shall:

79 (c) Administer a public notification process for temporary  
80 food service events and distribute educational materials that  
81 address safe food storage, preparation, and service procedures.

82 1. Sponsors of temporary food service events shall notify  
83 the division not less than 3 days before the scheduled event of  
84 the type of food service proposed, the time and location of the  
85 event, a complete list of food service vendors participating in  
86 the event, the number of individual food service facilities each  
87 vendor will operate at the event, and the identification number

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88 of each food service vendor's current license as a public food  
89 service establishment or temporary food service event licensee.  
90 Notification may be completed orally, by telephone, in person,  
91 or in writing. A public food service establishment or food  
92 service vendor may not use this notification process to  
93 circumvent the license requirements of this chapter.

94 2. The division shall keep a record of all notifications  
95 received for proposed temporary food service events and shall  
96 provide appropriate educational materials to the event sponsors  
97 and notify the event sponsors of the availability of the food-  
98 recovery brochure developed under s. 595.420.

99 3.a. Unless excluded under s. 509.013(5)(b), a public food  
100 service establishment or other food service vendor must obtain  
101 one of the following classes of license from the division: an  
102 individual license, for a fee of no more than \$105, for each  
103 temporary food service event in which it participates; or an  
104 annual license, for a fee of no more than \$1,000, that entitles  
105 the licensee to participate in an unlimited number of food  
106 service events during the license period. The division shall  
107 establish license fees, by rule, and may limit the number of  
108 food service facilities a licensee may operate at a particular  
109 temporary food service event under a single license.

110 b. Public food service establishments holding current  
111 licenses from the division may operate under the regulations of  
112 such a license at temporary food service events.

113 Section 3. This act shall take effect July 1, 2016.



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

### COMMITTEES:

Appropriations Subcommittee on General Government, *Chair*  
Governmental Oversight and Accountability, *Vice Chair*  
Appropriations  
Environmental Preservation and Conservation  
Ethics and Elections  
Fiscal Policy

### JOINT COMMITTEE:

Joint Select Committee on Collective Bargaining, *Alternating Chair*

**SENATOR ALAN HAYS**  
11th District

# MEMORANDUM

**To:** Senator Aaron Bean  
Committee on Health Policy  
CC: Sandra Stovall, Staff Director  
Celia Georgiades, Committee Administrative Assistant

**From:** Senator D. Alan Hays

**Subject:** Request to agenda SB 764 Public Food Service Establishments

**Date:** December 12, 2015

---

I respectfully request that you agenda the above referenced bill at your earliest convenience. If you have any questions regarding this legislation, I welcome the opportunity to meet with you one-on-one to discuss it in further detail. Thank you so much for your consideration of this request.

Sincerely,

A handwritten signature in black ink that reads "D. Alan Hays, DMD".

D. Alan Hays, DMD  
State Senator, District 11

### REPLY TO:

- 871 South Central Avenue, Umatilla, Florida 32784-9290 (352) 742-6441
- 320 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5011
- 1104 Main Street, The Villages, Florida 32159 (352) 360-6739 FAX: (352) 360-6748
- 685 West Montrose Street, Suite 210, Clermont, Florida 34711 (352) 241-9344 FAX: (888) 263-3677

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**ANDY GARDINER**  
President of the Senate

**GARRETT RICHTER**  
President Pro Tempore



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEES:**  
Budget - Subcommittee on General Government  
Appropriations, *Chair*  
Agriculture  
Banking and Insurance  
Budget  
Budget - Subcommittee on Higher Education  
Appropriations  
Children, Families, and Elder Affairs  
Reapportionment

**JOINT COMMITTEE:**  
Administrative Procedures

**SENATOR D. ALAN HAYS**

20th District

January 22, 2016

Senator Aaron Bean, Chair  
Committee on Health Policy  
530 Knott Building  
404 S. Monroe Street  
Tallahassee, FL 32399-1100

RE: SB 764- Public Food Service Establishments

Dear Chairman Bean,

I am unable to attend the Committee on Health Policy scheduled for January 26<sup>th</sup> at 9:00am because I will be in the Government Oversight and Accountability committee. Please allow my aide, Amy Nicotra, to present the above referenced bills before your committee.

Thank you for favorable consideration of this request.

Sincerely,

A handwritten signature in black ink that reads "D. Alan Hays".

D. Alan Hays, DMD  
State Senator District 11

CC: Sandra Stovall, Staff Director  
Celia Georgiades, Committee Administrative Assistant

**REPLY TO:**

871 South Central Avenue, Umatilla, Florida 32784-9290 (352) 742-6441  
 324 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5014

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**MIKE HARIDOPOLOS**  
President of the Senate

**MICHAEL S. "MIKE" BENNETT**  
President Pro Tempore

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Committee on Health Policy

---

BILL: SB 878

INTRODUCER: Senator Sachs

SUBJECT: Medical Faculty Certification

DATE: January 20, 2016

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Rossitto-Van Winkle	Stovall	HP	<b>Favorable</b>
2.	_____	_____	HE	_____
3.	_____	_____	RC	_____

---

**I. Summary:**

SB 878 allows medical faculty certificates to be issued to qualified full time faculty appointed to teach at The Florida Atlantic University by adding it to the list of accredited Florida medical schools; and revises the name of the Mayo Medical School at the Mayo Clinic, to the Mayo Clinic College of Medicine, in Jacksonville, Florida.

**II. Present Situation:**

Section 458.3145, F.S., allows the Department of Health (DOH) to issue medical facility certificates to qualified physicians licensed in another jurisdiction, who have accepted a full time faculty position at an accredited Florida medical school, to practice medicine in that school's affiliated clinical facilities or teaching hospitals, without sitting for, and passing, a licensure examination.

Applicants seeking a medical faculty certificate must meet all of the following requirements:

- Have graduated from an accredited medical school listed with the World Health Organization;
- Hold a current, valid license to practice medicine in another jurisdiction;
- Have completed an approved residency or fellowship of at least 1 year or received training which has been determined by the Board to be equivalent to the 1 year requirement;
- Have been offered and accepted a full-time faculty appointment to teach in a program of medicine at:
  - University of Florida;
  - University of Miami;
  - University of South Florida;
  - Florida State University;
  - Florida International University;



- University of Central Florida; and
- Mayo Medical School at the Mayo Clinic in Jacksonville, Florida.

Florida Atlantic University is not included in that list. Legislation authorizing Florida Atlantic University's medical education program was signed into law by the Governor May 15, 2010.<sup>1</sup>

The medical faculty certificate is valid until the earlier of termination of the physician's relationship with the medical school or after a period of 24 months. The certificate is renewable and may be extended for 2 years if the physician provides a certification from the dean of the medical school that the physician is a distinguished medical scholar and an outstanding practicing physician. The maximum number of extended Medical faculty certificate holders is limited to 30 persons per each medical school, with the exception of the Mayo Clinic, which is limited to 10 certificate holders.<sup>2</sup>

As of the date of this analysis, there are 42 clear and active physicians who hold Medical faculty certificates.<sup>3</sup> Medical faculty at the listed medical schools may also hold unrestricted medical licenses issued through licensure by examination or licensure by endorsement according to the requirements in ss. 458.311 and 458.313, F.S., respectively. Holding an unrestricted medical license through either one of those avenues would not require a physician on the faculty to obtain a medical faculty certificate.

### III. Effect of Proposed Changes:

SB 878 expands the current medical faculty certificate eligibility criteria by allowing a medical faculty certificate to be issued to an individual who has been offered and has accepted a full-time faculty appointment to teach in a program of medicine at the Florida Atlantic University. The bill also limits the number of extended medical faculty certificate holders allowed at the Florida Atlantic University to 30 persons, which is consistent with limitations for all but one of the other institutions eligible for such certificates.

The bill also changes the name of the Mayo Medical School at the Mayo Clinic in Jacksonville, Florida, in s. 458.3145, F.S., to the Mayo Clinic College of Medicine in Jacksonville, Florida. The Mayo Medical School is only one of five schools within the Mayo Clinic College of Medicine which includes the Mayo Medical School, Mayo Graduate School, Mayo School of Graduate Medical Education, Mayo School of Health Sciences, and Mayo School of Continuous Professional Development.<sup>4</sup> Therefore, the bill allows a physician hired to teach in any one of the five schools under the Mayo Clinic College of Medicine to be eligible for a medical faculty certificate.

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<sup>1</sup> See ch. 2010-88, s.1, Laws of Fla. (effective July 1, 2010), and FAU – *Mission and History – The Charles Schmidt College of Medicine*, (September 4, 2015) available at [http://med.fau.edu/home/mission\\_history.php](http://med.fau.edu/home/mission_history.php) (last visited Jan. 21, 2016).

<sup>2</sup> Section 458.3145, F.S.

<sup>3</sup> Florida Dep't of Health, Division of Medical Quality Assurance, *Annual Report and Long Range Plan Fiscal Year 2014-2015*, p. 11, available at [http://www.floridahealth.gov/licensing-and-regulation/reports-and-publications/\\_documents/annual-report-1415.pdf](http://www.floridahealth.gov/licensing-and-regulation/reports-and-publications/_documents/annual-report-1415.pdf), (last visited Jan. 20, 2016).

<sup>4</sup> Mayo Clinic College of Medicine, *About*, available at <http://www.mayo.edu/education/about> (last visited on Jan. 21, 2016).

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

**IV. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

**V. Technical Deficiencies:**

None.

**VI. Related Issues:**

None.

**VII. Statutes Affected:**

This bill substantially amends section 458.145 of the Florida Statutes.

**VIII. Additional Information:**

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

By Senator Sachs

34-00586A-16

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1 A bill to be entitled  
 2 An act relating to medical faculty certification;  
 3 amending s. 458.3145, F.S.; revising the list of  
 4 schools at which certain faculty members are eligible  
 5 to receive a medical faculty certificate; providing an  
 6 effective date.  
 7  
 8 Be It Enacted by the Legislature of the State of Florida:  
 9  
 10 Section 1. Paragraph (i) of subsection (1) and subsection  
 11 (4) of section 458.3145, Florida Statutes, are amended to read:  
 12 458.3145 Medical faculty certificate.—  
 13 (1) A medical faculty certificate may be issued without  
 14 examination to an individual who:  
 15 (a) Is a graduate of an accredited medical school or its  
 16 equivalent, or is a graduate of a foreign medical school listed  
 17 with the World Health Organization;  
 18 (b) Holds a valid, current license to practice medicine in  
 19 another jurisdiction;  
 20 (c) Has completed the application form and remitted a  
 21 nonrefundable application fee not to exceed \$500;  
 22 (d) Has completed an approved residency or fellowship of at  
 23 least 1 year or has received training which has been determined  
 24 by the board to be equivalent to the 1-year residency  
 25 requirement;  
 26 (e) Is at least 21 years of age;  
 27 (f) Is of good moral character;  
 28 (g) Has not committed any act in this or any other  
 29 jurisdiction which would constitute the basis for disciplining a

Page 1 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

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30 physician under s. 458.331;  
 31 (h) For any applicant who has graduated from medical school  
 32 after October 1, 1992, has completed, before entering medical  
 33 school, the equivalent of 2 academic years of preprofessional,  
 34 postsecondary education, as determined by rule of the board,  
 35 which must include, at a minimum, courses in such fields as  
 36 anatomy, biology, and chemistry; and  
 37 (i) Has been offered and has accepted a full-time faculty  
 38 appointment to teach in a program of medicine at:  
 39 1. The University of Florida;7  
 40 2. The University of Miami;7  
 41 3. The University of South Florida;7  
 42 4. The Florida State University;7  
 43 5. The Florida International University;7  
 44 6. The University of Central Florida;7~~08~~  
 45 7. The ~~Mayo Medical School at the Mayo Clinic~~ College of  
 46 Medicine in Jacksonville, Florida; or  
 47 8. The Florida Atlantic University.  
 48 (4) In any year, the maximum number of extended medical  
 49 faculty certificateholders as provided in subsection (2) may not  
 50 exceed 30 persons at each institution named in subparagraphs  
 51 (1)(i)1.-6. and 8. and at the facility named in s. 1004.43 and  
 52 may not exceed 10 persons at the institution named in  
 53 subparagraph (1)(i)7.  
 54 Section 2. This act shall take effect July 1, 2016.

Page 2 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.



The Florida Senate

## Committee Agenda Request

**To:** Senator Aaron Bean, Chair  
Committee on Health Policy

**Subject:** Committee Agenda Request

**Date:** December 17, 2015

---

I respectfully request that **Senate Bill #878**, relating to Medical Faculty Certification, be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

A handwritten signature in cursive script, appearing to read "Maria Lorts Sachs".

---

Senator Maria Lorts Sachs  
Florida Senate, District 34

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB 878  
Bill Number (if applicable)

Topic Medical Faculty Certificates

Amendment Barcode (if applicable)

Name Ryan Britton

Job Title Ex. Dir. of Government Relations

Address 777 Glades Rd. ADM 247  
Street

Phone 561.297.2583

Boca Raton FL 33431  
City State Zip

Email ryan.britton@fau.edu

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Atlantic University

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16

Meeting Date

SB 878

Bill Number (if applicable)

Topic Medical Faculty CERTIFICATES

Amendment Barcode (if applicable)

Name LAYNE SMITH

Job Title DIRECTOR, STATE GOVT. RELATIONS

Address 4500 SAN PABLO RD.

Phone 904-953-7334

Street

Jacksonville FL 32224

City

State

Zip

Email smith.layne@mayo.edu

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing MAYO CLINIC COLLEGE OF MEDICINE

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Committee on Health Policy

---

BILL: CS/SB 1686

INTRODUCER: Health Policy Committee and Senators Bean and Joyner

SUBJECT: Telehealth

DATE: January 26, 2016

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Lloyd	Stovall	HP	Fav/CS
2.			AHS	
3.			AP	

---

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

---

**I. Summary:**

CS/SB 1686 creates a Telehealth Task Force within the Agency for Health Care Administration (AHCA), authorizes healthcare practitioners in Florida to provide telehealth services, and defines telehealth.

The task force is chaired by the Secretary of the AHCA or his or her designee, the State Surgeon General and 17 other members, including other health care practitioners, providers, telehealth services providers and sellers, and facilities.

The bill requires the task force to compile data and submit a report by June 30, 2017, to the Governor, the President of the Senate, and the Speaker of the House of Representatives that analyzes:

- Frequency and extent of the use of telehealth nationally and in this state;
- Costs and cost savings associated with using telehealth;
- Types of telehealth services available;
- Extent of available health insurance coverage available for telehealth services; and
- Barriers to implementing the use of, using, or accessing telehealth services.

The bill requires the task force to hold its first meeting by September 1, 2016, and to meet as frequently as necessary to complete its work. The AHCA must support the task force within existing resources and its members serve without compensation or per diem reimbursement. The section of law creating the task force is repealed December 1, 2017.

The act has no fiscal impact and an effective date of July 1, 2016.

## II. Present Situation:

The term telehealth is sometimes used interchangeably with telemedicine. Telehealth, however, generally refers to a wider range of health care services that may or may not include clinical services.<sup>1</sup> Telehealth often collectively defines the telecommunications equipment and technology that is used to collect and transmit the data for a telemedicine consultation or evaluation.

The federal Centers for Medicare & Medicaid Services (CMS) defines telehealth as:

The use of telecommunications and information technology to provide access to health assessment, diagnosis, intervention, consultation, supervision and information across distance. Telehealth includes such technologies such as telephones, facsimile machines, electronic mail systems, and remote patient monitoring devices which are used to collect and transmit data for monitoring and interpretation.<sup>2</sup>

Telemedicine is not a separate medical specialty and does not change what constitutes proper medical treatment and services. According to the American Telemedicine Association, services provided through telemedicine include:<sup>3</sup>

- Primary care and specialist referral services that involve a primary care or allied health professional providing consultation with a patient or specialist assisting the primary care physician with a diagnosis;
- Remote patient monitoring;
- Consumer medical and health information that offers consumers specialized health information and online discussion groups for peer-to-peer support; and
- Medical education that provides continuing medical education credits.

### Board of Medicine Rulemaking

Florida's Board of Medicine (board) convened a Telemedicine Workgroup in 2013 to review its rules on telemedicine, which had not been amended since 2003. The 2003 rules focused on standards for the prescribing of medicine via the Internet. On March 12, 2014, the board's new Telemedicine Rule, 64B8-9.0141, became effective for Florida-licensed physicians. The new rule defined telemedicine, established standards of care, prohibited the prescription of controlled

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<sup>1</sup> Anita Majerowicz and Susan Tracy, "Telemedicine: Bridging Gaps in Healthcare Delivery," *Journal of AHIMA* 81, no. 5, (May 2010); 52-53, 56.  
[http://library.ahima.org/xpedio/groups/public/documents/ahima/bok1\\_047324.hcsp?dDocName=bok1\\_047324](http://library.ahima.org/xpedio/groups/public/documents/ahima/bok1_047324.hcsp?dDocName=bok1_047324) (last visited Jan. 14, 2016).

<sup>2</sup> Department of Health and Human Services, Centers for Medicare and Medicaid Services, *Telemedicine*, <http://www.medicare.gov/medicaid-chip-program-information/by-topics/delivery-systems/telemedicine.html> (last visited Jan. 14, 2016).

<sup>3</sup> American Telemedicine Association, *What is Telemedicine?* <http://www.americantelemed.org/about-telemedicine/what-is-telemedicine#.Vpf-P03ot9A> (last visited Jan. 14, 2016).



substances, permitted the establishment of a doctor-patient relationship via telemedicine, and exempted emergency medical services.<sup>4</sup>

An emergency rule followed shortly after the initial rule's implementation to address concerns that the prohibition on physicians ordering controlled substances may also preclude physicians from prescribing controlled substances via telemedicine for hospitalized patients. The board indicated such a prohibition was not intended.<sup>5</sup> The emergency rule went into effect on April 30, 2014, and was later incorporated during the regular rulemaking process.

Additional changes followed to clarify medical record requirements and the relationship between consulting or cross-coverage physicians. On December 4, 2015, the board proposed another rule change to allow controlled substances to be prescribed through telemedicine for the limited treatment of psychiatric disorders.<sup>6</sup> The proposed rule amendment, Rule 64B8-9.0141-Standards for Telemedicine Practice, has been noticed by the Board of Medicine and if requested within 21 days of its first publication date in the Florida Administrative Registrar (FAR), a public hearing on the rule amendment, would be held on the rule and announced at a later date in the FAR. The first publication date was December 18, 2015; no public hearing notice has been published, yet.

### **Telemedicine in Other States**

As of May 2015, 24 states and the District of Columbia have mandated that private insurance plans cover telemedicine services at reimbursement rates equal to an in-person consultation.<sup>7</sup> Such laws require insurance companies and health plans to reimburse providers the same amount for the same visit regardless of whether the visit was conducted face-to-face or via electronic communications.

Forty-eight state Medicaid programs also reimburse for some form of telemedicine via live video.<sup>8</sup> A smaller number of states offer reimbursement for other types of telemedicine services, such as store-and-forward activities;<sup>9</sup> facility fees for hosting either the telemedicine provider, patient, or both; and remote patient monitoring. Florida, Idaho, and Montana only provide reimbursement for physician services.<sup>10</sup>

Hospitals in rural counties have utilized telemedicine to provide specialty care in their emergency rooms and to avoid costly and time-consuming transfers of patients from smaller hospitals to the larger tertiary centers for care.

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<sup>4</sup> Rule 64B15-14.0081, F.A.C., also went into effect March 12, 2014 for osteopathic physicians.

<sup>5</sup> Florida Board of Medicine, *Latest News - Emergency Rule Related to Telemedicine*, <http://flboardofmedicine.gov/latest-news/emergency-rule-related-to-telemedicine/> (last visited Jan. 14, 2016).

<sup>6</sup> Vol. 42/02, Fla. Admin. Weekly, 22 (Jan. 5, 2016).

<sup>7</sup> American Telemedicine Association, *50 State Telemedicine Gaps Analysis: Coverage & Reimbursement*, p. 2, <http://www.americantelemed.org/docs/default-source/policy/50-state-telemedicine-gaps-analysis---coverage-and-reimbursement.pdf> (last visited Jan. 14, 2016).

<sup>8</sup> *Id.*

<sup>9</sup> Store and forward technology refers to the electronic transmission of medical information and data such as digital images, documents and pre-recorded images for review by a physician or specialist at a later date, not simultaneously with the patient.

<sup>10</sup> *Supra* note 7.

In a California project, rural hospital emergency rooms received video conference equipment to facilitate the telemedicine consultations. The rural hospital physicians and nurses were linked with pediatric critical care medicine specialists at the University of California, Davis.<sup>11</sup> As a *Futurity* article notes, “while 21 percent of children in the United States live in rural areas, only 3 percent of pediatric critical-care medicine specialists practice in such areas.”<sup>12</sup>

### **Federal Provisions for Telemedicine**

Federal laws and regulations address telemedicine from several angles, including prescriptions for controlled substances, hospital emergency room guidelines, and reimbursement rates for the Medicare program.

#### ***Prescribing Via the Internet***

Federal law specifically prohibits the prescribing of controlled substances via the Internet without an in-person evaluation. Federal regulation 21 CFR §829 specifically states:

No controlled substance that is a prescription drug as determined under the Federal Food, Drug, and Cosmetic Act may be delivered, distributed or dispensed by means of the Internet without a valid prescription.

A valid prescription is further defined under the same regulation as one issued by a practitioner who has conducted an in-person evaluation. The in-person evaluation requires that the patient be in the physical presence of the provider without regard to the presence or conduct of other professionals.<sup>13</sup> However, the Ryan Haight Online Pharmacy Consumer Protection Act,<sup>14</sup> signed into law in October 2008, created an exception for the in-person medical evaluation for telemedicine practitioners. The practitioner is still subject to the requirement that all controlled substances be issued for a legitimate purpose by a practitioner acting in the usual course of professional practice.

The Drug Enforcement Administration (DEA) of the federal Department of Justice issued its own definition of telemedicine in April 2009 as required under the Haight Act.<sup>15</sup> The federal regulatory definition of telemedicine under the DEA includes, but is not limited to, the following elements:

- The patient and practitioner are located in separate locations;
- Patient and practitioner communicate via a telecommunications system;
- The practitioner must meet other registration requirements for the dispensing of controlled substances via the Internet; and
- Certain practitioners (Department of Veterans Affairs’ employees, for example) or practitioners in certain situations (public health emergencies) may be exempted from registration requirements.<sup>16</sup>

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<sup>11</sup> *Futurity*, *In Rural ERs, Kids Get Better Care with Telemedicine*, <http://www.futurity.org/in-rural-ers-kids-get-better-care-with-telemedicine/> (last visited Jan. 14, 2016).

<sup>12</sup> *Id.*

<sup>13</sup> 21 CFR §829(e)(2).

<sup>14</sup> Ryan Haight Online Consumer Protection Act of 2008, Public Law 110-425 (H.R. 6353).

<sup>15</sup> *Id.*, at sec. 3(j).

<sup>16</sup> 21 CFR §802(54).

### *Medicare Coverage*

Specific telehealth services delivered at designated sites are covered under Medicare. Regulations of federal CMS require both a distant site (location of physician delivering the service via telecommunications) and an originating site (location of the patient).

To qualify for Medicare reimbursement, the Medicare beneficiary must be located at an originating site that meets one of three qualifications. These three qualifications are:

- A rural health professional shortage area (HPSA) that is either outside of a metropolitan statistical area (MSA) or in a rural census tract;
- A county outside of a MSA; or
- Participation in a federal telemedicine demonstration project approved by the Secretary of Health and Human Services as of December 31, 2000.<sup>17</sup>

Additionally, federal requirements provide that an originating site must be one of the following location types as further defined in federal law and regulation:

- The offices of physicians or practitioners;
- Hospitals;
- Critical access hospitals (CAH);
- Rural health clinics;
- Federally qualified health centers;
- Hospital-based or CAH-based renal dialysis centers (including satellite offices);
- Skilled nursing facilities; and
- Community mental health centers.<sup>18</sup>

Distant site practitioners are limited, subject also to state law, under Medicare to:

- Physicians;
- Nurse practitioners;
- Physician assistants;
- Nurse-midwives;
- Clinical nurse specialists;
- Certified registered nurse anesthetists;
- Clinical psychologists and clinical social workers; and
- Registered dietitians and nutrition professionals.

For 2016, CMS added Certified Registered Nurse Anesthetists to the list of authorized distant site practitioners who can furnish telehealth services.<sup>19</sup>

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<sup>17</sup> Department of Health and Human Services, Centers for Medicare and Medicaid Services, *Telehealth Services- Rural Health Fact Sheet* (Dec. 2014), <http://www.cms.gov/Outreach-and-Education/Medicare-Learning-Network-MLN/MLNProducts/downloads/TelehealthSrvcsfctsht.pdf> (last visited Jan. 20, 2016).

<sup>18</sup> See 42 U.S.C. sec. 1395(m)(4)(C)(ii).

<sup>19</sup> Department of Health and Human Services, Centers for Medicare and Medicaid Services, *MLN Matters - News Flash #MM9476* (Dec. 18, 2015), <https://www.cms.gov/Outreach-and-Education/Medicare-Learning-Network-MLN/MLNMattersArticles/Downloads/MM9476.pdf> (last visited Jan. 14, 2016).

For 2015, Medicare added new services under telehealth:

- Annual wellness visits;
- Psychoanalysis;
- Psychotherapy; and
- Prolonged evaluation and management services.<sup>20</sup>

For 2016, Medicare supplemented those services with two specific prolonged inpatient codes and end-stage renal disease service codes.<sup>21</sup>

Reimbursement for the distant site is established as “an amount equal to the amount that such physician or practitioner would have been paid under this title had such service been furnished without the use of a telecommunications system.”<sup>22</sup> Federal law also provides for a facility fee for the originating site of \$20 through December 31, 2002, and then, by law, the facility fee is subsequently increased each year by the percentage increase in the Medicare Economic Index (MEI). For calendar year 2016, the originating fee for telehealth is 80 percent of the lesser of the actual charge or \$25.10.<sup>23</sup>

## **Telemedicine Services in Florida**

### ***University of Miami***

The University of Miami (UM) initiated telehealth services in 1973 and claims the first telehealth service in Florida, the first use of nurse practitioners in telemedicine in the nation, and the first telemedicine program in correctional facilities.<sup>24</sup> Today, UM has several initiatives in the area of telehealth, including:

- Tele-dermatology;
- Tele-trauma;
- Humanitarian and disaster response relief;
- School telehealth services; and
- Acute tele-neurology or tele-stroke.

While some of UM’s activities reach its local community, others reach outside of Florida, including providing Haiti earthquake relief and tele-dermatology to cruise line employees. Telehealth communications are also used for monitoring hospital patients and conducting training exercises.

### ***Florida Medicaid Program***

Florida’s Medicaid program reimburses only physicians for telemedicine services when there is two-way, real-time interactive communication between the patient and the physician at a distant

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<sup>20</sup> Department of Health and Human Services, Centers for Medicare and Medicaid Services, *MLN Matters - News Flash #MM9034* (Dec. 24, 2014), <http://www.cms.gov/Outreach-and-Education/Medicare-Learning-Network-MLN/MLNMattersArticles/Downloads/MM9034.pdf> (last visited Jan. 20, 2016).

<sup>21</sup> *Supra*, Note 19.

<sup>22</sup> See 42 U.S.C. s. 1395(m)(m)(2)(A).

<sup>23</sup> *Supra* note 19.

<sup>24</sup> University of Miami, Miller School of Medicine, *UM Telehealth - Our History*, <http://telehealth.med.miami.edu/about-us/our-history> (last visited Jan. 14, 2016).

site.<sup>25</sup> Equipment is also required to meet specific technical safeguards under 45 CFR 164.312, where applicable, which require implementation of procedures for protection of health information, including unique user identifications, automatic log-offs, encryption, authentication of users, and transmission security. Telemedicine services must also comply with all other state and federal laws regarding patient privacy.

For Medicaid, the distant or hub site is where the consulting physician delivering the telemedicine service is located. The spoke site is the location of the Medicaid recipient at the time the service occurs. The spoke site does not receive any reimbursement unless the provider located at the spoke site performs a separate service for the Medicaid recipient on the same day as the telemedicine consultation. The telemedicine referral consultation requires the presence of the referring practitioner and the Medicaid recipient.<sup>26</sup>

Under Medicaid fee-for-service, Medicaid reimbursement for telemedicine services is limited to certain services and settings. The following services are currently covered:<sup>27</sup>

- Behavioral Health
  - Telepsychiatry services for psychiatric medication management by practitioners licensed under ch. 458 or 459, F.S.; and
  - Telebehavioral health services for provision of individual and family behavioral health therapy services by qualified practitioners licensed under ch. 490 or 491, F.S.
- Dental Services
  - Services provided using video conferencing between a registered dental hygienist employed by and under contract with a Medicaid-enrolled group provider and supervising dentist, including oral prophylaxis, topical fluoride application, and oral hygiene instructions.
- Physician Services
  - Services provided using audio and video equipment that allow for two-way, real-time, interactive communication between the physician and patient;
  - Consultation services provided via telemedicine;
  - Interpretation of diagnostic testing results through telecommunications and information technology; and
  - Synchronous emergency services provided under parts III and IV of ch. 409, F.S., using an all-inclusive rate.

Medicaid does not reimburse for the following telemedicine services:

- Telephone conversations;
- Video cell phone conversations;
- E-mail messages;
- Facsimile transmission;
- Telecommunication with recipient at a location other than the spoke; and

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<sup>25</sup> Agency for Health Care Administration, *Practitioner Services Handbook - Telemedicine Services* (April 2014) p. 136, available at [http://portal.flmmis.com/FLPublic/Portals/0/StaticContent/Public/HANDBOOKS/Practitioner%20Services%20Handbook\\_Adoption.pdf](http://portal.flmmis.com/FLPublic/Portals/0/StaticContent/Public/HANDBOOKS/Practitioner%20Services%20Handbook_Adoption.pdf) (last visited Jan. 14, 2016).

<sup>26</sup> Id at 137.

<sup>27</sup> Agency for Health Care Administration, *Senate Bill 478 Analysis* (Feb. 4, 2015) p. 3, (on file with the Senate Committee on Health Policy).

- “Store and forward” consultations that are transmitted after the recipient or physician is no longer available.<sup>28</sup>

Medicaid also does not reimburse providers for the costs of any equipment related to telemedicine services.

Coverage of telemedicine services under Medicaid includes specific documentation requirements. The clinical record must include the following information:

- A brief explanation of why the services were not provided face-to-face;
- Documentation of telemedicine services provided, including the results of the assessment; and
- A signed statement from the recipient (parent or guardian, if a child), indicating his or her choice to receive services through telemedicine.<sup>29</sup>

Under the Managed Medical Assistance (MMA) component of Statewide Medicaid Managed Care, managed care plans may use telemedicine for behavioral health, dental services, and physician services.<sup>30</sup> The AHCA may also approve of other telemedicine services provided by the managed care plans if approval is sought by those plans under the MMA component.

### ***Child Protection Teams***

The Child Protection Team (CPT) program under the Children’s Medical Services Network utilizes a telemedicine network to perform child assessments. The CPT is a medically-directed, multi-disciplinary program that works with local sheriff’s offices and the Department of Children and Families in cases of child abuse and neglect to supplement investigative activities.<sup>31</sup> The CPT patient is seen at a remote site and a registered nurse assists with the medical exam. A physician or Advanced Registered Nurse Practitioner (ARNP) is located at the hub site and has responsibility for directing the exam.<sup>32</sup>

Hub sites are comprehensive medical facilities that offer a wide range of medical and interdisciplinary staff, whereas the remote sites tend to be smaller facilities that may lack medical diversity.<sup>33</sup> Twenty-four hub sites throughout the state facilitate these child abuse assessments and the evaluation of suspected cases of child abuse. The University of Florida Child Abuse Protection Team, for example, serves a 12-county area and, for the first 6 months of 2012, provided over 250 telemedicine examinations with medical community partners.<sup>34</sup>

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<sup>28</sup> Id.

<sup>29</sup> Id.

<sup>30</sup> Agency for Health Care Administration, *2012-2015 Medicaid Health Plan Model Agreement Attachment II - Exhibit II-A*, p. 63-64 [http://ahca.myflorida.com/medicaid/statewide\\_mc/pdf/mma/Attachment\\_II\\_Exhibit\\_II-A\\_MMA\\_Model\\_2014-01-31.pdf](http://ahca.myflorida.com/medicaid/statewide_mc/pdf/mma/Attachment_II_Exhibit_II-A_MMA_Model_2014-01-31.pdf), (last visited Jan. 14, 2016).

<sup>31</sup> Florida Dep’t of Health, *Child Protection Teams*, [http://www.floridahealth.gov/AlternateSites/CMS-Kids/families/child\\_protection\\_safety/child\\_protection\\_teams.html](http://www.floridahealth.gov/AlternateSites/CMS-Kids/families/child_protection_safety/child_protection_teams.html) (last visited Jan. 14, 2016).

<sup>32</sup> Florida Dep’t of Health, *Children Protection Team - Telemedicine Network* [http://www.floridahealth.gov/AlternateSites/CMS-Kids/families/child\\_protection\\_safety/documents/cpt\\_telemedicine\\_fact\\_sheet.pdf](http://www.floridahealth.gov/AlternateSites/CMS-Kids/families/child_protection_safety/documents/cpt_telemedicine_fact_sheet.pdf) (last visited Jan. 14, 2016).

<sup>33</sup> Id.

<sup>34</sup> Sunshine Arnold and Debra Esernio-Jenssen, *Telemedicine: Reducing Trauma in Evaluating Abuse*, pp. 105-107, <http://cdn.intechopen.com/pdfs-wm/41847.pdf> (last visited Jan. 14, 2016).

### **Compliance with Health Insurance Portability and Accountability Act (HIPAA)**

The federal Health Insurance Portability and Accountability Act of 1996 (HIPAA) protects personal health information (PHI). Privacy rules were initially issued in 2000 by the federal Department of Health and Human Services and later modified in 2002. These rules address the use and disclosure of an individual's health information and create standards for privacy rights. Additional privacy and security measures were adopted in 2009 with the Health Information Technology for Economic Clinical Health (HITECH) Act.

Only certain entities are subject to HIPAA's provisions. These "covered entities" include:

- Health plans;
- Health care providers;
- Health care clearinghouses; and
- Business associates.

While not a covered entity as an individual, the patient still maintains his or her privacy and confidentiality rights regardless of the method in which the medical service is delivered. The HITECH Act specifically identified telemedicine as an area for review and consideration, and funding was provided to, in part, strengthen infrastructure and tools to promote telemedicine.<sup>35</sup>

Under the provisions of HIPAA and the HITECH Act, a health care provider or other covered entity participating in telemedicine is required to meet the same technical and physical HIPAA and HITECH requirements as would be required for a physical office visit. These requirements include ensuring that the equipment and technology are HIPAA compliant.

### **Discount Medical Plans**

Discount medical plans and discount medical plan organizations (DMPOs) are regulated by the Office of Insurance Regulation under part II of ch. 636, F.S. DMPOs offer a variety of health care services to consumers through discount medical plans at a discounted rate. These plans are not health insurance and therefore do not pay for services on behalf of members; instead, the plans offer members access to specific health care products and services at a discounted fee. These health products and services may include, but are not limited to, dental services, emergency services, mental health services, vision care, chiropractic services, and hearing care. Generally, a DMPO has a contract with a provider network under which the individual providers render the medical services at a discount.

### **III. Effect of Proposed Changes:**

**Section 1** establishes the Telehealth Task Force as a new section of law in s. 408.61, F.S. The task force is created within the AHCA and the AHCA shall use existing resources to administer and support its activities.

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<sup>35</sup> Public Law 111-5, s. 3002(b)(2)(C)(iii) and s. 3011(a)(4).

Task force members will not receive any compensation or reimbursement for per diem for travel expenses. Meetings may be held in person, by conference call, or other electronic means. The Secretary of the AHCA or his or her designee serves as the task force chair and the state Surgeon General or his or her designee also serve along with 17 other members. The Secretary of the AHCA appoints 10 members:

- 3 representatives of hospitals or facilities licensed under chapter 395;
- 3 representatives of health insurers that offer coverage of telehealth services;
- 2 representatives of organizations that represent health care facilities; and
- 2 representatives of entities that create or sell telehealth products.

The State Surgeon General appoints 7 members:

- 5 health care practitioners, each of whom practices in a different area of medicine and
- 2 representatives of organizations that represent health care practitioners.

The bill requires the task force to compile data and submit a report by June 30, 2017, to the Governor, the President of the Senate, and the Speaker of the House of Representatives that analyzes:

- Frequency and extent of the use of telehealth nationally and in this state;
- Costs and cost savings associated with using telehealth technology and equipment;
- Types of telehealth services available;
- Extent of available health insurance coverage available for telehealth services, including:
  - A comparative analysis of such coverage to available coverage for in-person services;
  - A description of payment rates for such telehealth services and whether they are below, equal to, or above payment rates for in-person services;
  - Copayment, coinsurance, and deductible amounts; policy year, calendar year, lifetime, or other durational benefit limitations; and maximum benefits for telehealth and in-person services; and
  - Any unique conditions imposed as a prerequisite to obtaining coverage for telehealth services;
- Barriers to implementing the use of, using, or accessing telehealth services; and
- Consideration of opportunities for interstate cooperation in telehealth.

This section of law is repealed effective December 1, 2017.

**Section 2** creates s. 456.51, F.S., relating to telehealth, which is applicable to healthcare practitioners generally. Telehealth permits a health care practitioner<sup>36</sup> certified under part III of chapter 401,<sup>37</sup> or a person certified under part IV or V of chapter 468<sup>38</sup> who is practicing within the scope of his or her license or certification to provide telehealth services.

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<sup>36</sup> The definition of a “health care practitioner” includes 26 different disciplines: Acupuncture, medical practice, osteopathic medicine, chiropractic medicine, podiatry, naturopathy, optometry, nursing, pharmacy, dentistry, midwifery, speech-language-pathology-audiology, nursing home administration, occupational therapy, respiratory therapy, dietetics and nutrition practice, athletic trainers, orthotics, prosthetics, and pedorthotics, electrolysis, massage, clinical laboratory personnel, medical physicists, dispensing of optical devices and hearing aids, physical therapy, psychological services, and clinical, counseling, and psychotherapy.

<sup>37</sup> Persons certified under chapter 301 are those employed in the emergency medical services field, including emergency medical technicians, paramedics, and registered nurses.

<sup>38</sup> Part IV of Chapter 468 are those individuals certified as radiological personnel, and Part V regulates respiratory therapists.



A practitioner or person who provides telehealth services within the scope of his or her license, but is not a physician, will not be considered to be practicing medicine without a license.

Under this section, “telehealth” is specifically defined to mean:

The use of synchronous or asynchronous telecommunications technology by a health care practitioner, a person certified under part III of chapter 401, or a person certified under part IV of chapter 468 to provide medical or other health care services, including, but not limited to, patient assessment, diagnosis, consultation, treatment, or remote monitoring; the transfer of medical or health data; patient and professional health-related education; the delivery of public health services; and health care administration functions.

**Section 3** - amends the definition of “discount medical plan” under s. 636.202(1), F.S., to provide that telehealth products defined under s. 456.51, F.S., are not included in the definition.

**Section 4** - The act is effective July 1, 2016.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### **V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Florida does not currently have a statutory definition for telehealth or telemedicine. Florida TaxWatch has discussed in its report, *Moving Telehealth Forward: The High Costs of Paying Later* the lack of certainty in Florida around telehealth has led to confusion among providers on billing and payment options.<sup>39</sup> Florida Tax Watch

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<sup>39</sup> Florida Tax Watch, *Moving Telehealth Forward: The High Costs of Paying Later*, p. 2, (August 2015).  
[www.floridataxwatch.org](http://www.floridataxwatch.org).

estimated that with more timely access to care through telehealth, a one percent reduction in hospital charges alone could save \$1 billion through hospitalization avoidance costs.<sup>40</sup>

The average estimated cost of a telehealth visit is \$40 to \$50 compared to the average in-person visit of \$136-\$176.<sup>41</sup> With an estimated savings of approximately \$126 per telehealth visit, the report also showed that the participating vendor was able to resolve the patient's issue approximately 83 percent of the time; 60 percent of the time with a prescription.<sup>42</sup> When asked where the patient would have gone to receive care if not via telehealth, the most likely site of care was urgent care (45.8 percent), physician office (30.9 percent), do nothing (12.3 percent), emergency room (5.6 percent) or other clinics (5.4 percent).<sup>43</sup> Other than doing nothing, all of these options would have cost more than the cost of the telehealth visit ranging from the emergency room (\$943 - \$1,595) to other clinics (\$57 - \$83).<sup>44</sup>

### C. Government Sector Impact:

The AHCA is required to use existing resources to support activities of the task force.

The Medicaid program may also be impacted with the definition of standard of care for telehealth to the extent that it may differ from the definition currently used by the program. Higher utilization of telehealth services may result in cost savings in other areas of the Medicaid program if the Florida Medicaid program experiences similar results as seen in other state Medicaid programs, such as New York, Texas and California where telehealth reimbursement parity is mandated.

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill creates the following sections of the Florida Statutes: 408.61 and 456.51.

### IX. Additional Information:

Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

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<sup>40</sup> Id at 5.

<sup>41</sup> Dale H. Yamamoto, *Assessment of the Feasibility and Cost of Replacing In-Person Care with Acute Care Telehealth Services*, <http://www.connectwithcare.org/wp-content/uploads/2014/12/Medicare-Acute-Care-Telehealth-Feasibility.pdf> p. 2, (last visited Jan. 14, 2016).

<sup>42</sup> Id at 5.

<sup>43</sup> Id.

<sup>44</sup> Id at 6.

**CS by Health Policy on January 26, 2016:**

The CS makes three modifications to the bill:

- Adds consideration of opportunities for interstate cooperation to the list of items to be reviewed and evaluated by the Telehealth Task Force;
- Includes respiratory therapists to the definition of a telehealth practitioner; and
- Modifies the definition of a “discount medical plan” under s. 636.202, F.S., to specifically exclude telehealth products defined under s. 456.51, F.S.

**B. Amendments:**

None.



424232

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
01/26/2016	.	
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The Committee on Health Policy (Bean) recommended the following:

**Senate Amendment**

Between lines 72 and 73  
insert:  
(f) Consideration of opportunities for interstate  
cooperation in telehealth.



925172

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
01/26/2016	.	
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The Committee on Health Policy (Bean) recommended the following:

**Senate Amendment**

Delete line 98  
and insert:  
IV or V of chapter 468 to provide medical or other health care



397758

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
01/26/2016	.	
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The Committee on Health Policy (Bean) recommended the following:

**Senate Amendment (with title amendment)**

Between lines 103 and 104  
insert:

Section 3. Subsection (1) of section 636.202, Florida  
Statutes, is amended to read

636.202 Definitions.—As used in this part, the term:

(1) "Discount medical plan" means a business arrangement or  
contract in which a person, in exchange for fees, dues, charges,  
or other consideration, provides access for plan members to  
providers of medical services and the right to receive medical



397758

12 services from those providers at a discount. The term "discount  
13 medical plan" does not include any product regulated under  
14 chapter 627, chapter 641, or part I of this chapter, or any  
15 telehealth product defined under s. 456.51, F.S.

16

17 ===== T I T L E A M E N D M E N T =====

18 And the title is amended as follows:

19 Delete line 17

20 and insert:

21 defining the term "telehealth"; amending s. 636.202,  
22 F.S.; excluding telehealth products from the  
23 definition of "discount medical plan"; providing an  
24 effective

By Senator Bean

4-00356C-16

20161686\_\_

A bill to be entitled

An act relating to telehealth; creating s. 408.61, F.S.; creating the Telehealth Task Force within the Agency for Health Care Administration; requiring the agency to use existing and available resources to administer and support the task force; providing for the membership of the task force; requiring the task force to compile and analyze certain data and to conduct a comparative analysis of health insurance coverage available for telehealth services and for in-person treatment; providing meeting requirements; requiring the task force to submit a report to the Governor and Legislature by a certain date; providing for the repeal of the section; creating s. 456.51, F.S.; authorizing certain licensed or certified health care professionals to provide telehealth services; defining the term "telehealth"; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 408.61, Florida Statutes, is created to read:

408.61 Telehealth Task Force.—

(1) The Telehealth Task Force is created within the agency.

The agency shall use existing and available resources to administer and support the activities of the task force under this section.

(2) Members of the task force shall serve without compensation and are not entitled to reimbursement for per diem or travel expenses. The task force shall consist of the following 19 members:

Page 1 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

4-00356C-16

20161686\_\_

(a) The Secretary of Health Care Administration or his or her designee, who shall serve as the chair of the task force.

(b) The State Surgeon General or his or her designee.

(c) Three representatives of hospitals or facilities licensed under chapter 395, three representatives of health insurers that offer coverage of telehealth services, two representatives of organizations that represent health care facilities, and two representatives of entities that create or sell telehealth products, all appointed by the Secretary of Health Care Administration.

(d) Five health care practitioners, each of whom practices in a different area of medicine, and two representatives of organizations that represent health care practitioners, all appointed by the State Surgeon General.

(3) The task force shall compile and analyze data and information on the following:

(a) The frequency and extent of the use of telehealth technology and equipment by health care practitioners and health care facilities nationally and in this state.

(b) The costs and cost savings associated with using telehealth technology and equipment.

(c) The types of telehealth services available.

(d) The extent of available health insurance coverage for telehealth services. The task force shall conduct a comparative analysis of such coverage to available coverage for in-person services. The analysis must include:

1. Covered medical or other health care services.

2. A description of payment rates for such telehealth services and whether they are below, equal to, or above payment

Page 2 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.



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62 rates for in-person services.

63 3. Annual and lifetime dollar maximums on coverage for  
64 telehealth and in-person services.

65 4. Copayment, coinsurance, and deductible amounts; policy  
66 year, calendar year, lifetime, or other durational benefit  
67 limitations; and maximum benefits for telehealth and in-person  
68 services.

69 5. Any unique conditions imposed as a prerequisite to  
70 obtaining coverage for telehealth services.

71 (e) Barriers to implementing the use of, using, or  
72 accessing telehealth services.

73 (4) The task force shall convene its first meeting by  
74 September 1, 2016, and shall meet as often as necessary to  
75 fulfill its responsibilities under this section. Meetings may be  
76 conducted in person, by teleconference, or by other electronic  
77 means.

78 (5) The task force shall submit a report by June 30, 2017,  
79 to the Governor, the President of the Senate, and the Speaker of  
80 the House of Representatives which includes its findings,  
81 conclusions, and recommendations.

82 (6) This section is repealed effective December 1, 2017.

83 Section 2. Section 456.51, Florida Statutes, is created to  
84 read:

85 456.51 Telehealth.—

86 (1) A health care practitioner, a person certified under  
87 part III of chapter 401, or a person certified under part IV of  
88 chapter 468 who is practicing within the scope of his or her  
89 license or certification may provide telehealth services. A  
90 practitioner or person who is not a physician, but who provides

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20161686\_\_

91 telehealth services within the scope of his or her license or  
92 certification, may not be considered to be practicing medicine  
93 without a license.

94 (2) As used in this section, the term "telehealth" means  
95 the use of synchronous or asynchronous telecommunications  
96 technology by a health care practitioner, a person certified  
97 under part III of chapter 401, or a person certified under part  
98 IV of chapter 468 to provide medical or other health care  
99 services, including, but not limited to, patient assessment,  
100 diagnosis, consultation, treatment, or remote monitoring; the  
101 transfer of medical or health data; patient and professional  
102 health-related education; the delivery of public health  
103 services; and health care administration functions.

104 Section 3. This act shall take effect July 1, 2016.



The Florida Senate

## Committee Agenda Request

**To:** Senator Aaron Bean, Chair  
Committee on Health Policy

**Subject:** Committee Agenda Request

**Date:** January 19, 2016

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I respectfully request that **Senate Bill #1686**, relating to Telehealth, be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

A handwritten signature in cursive script that reads "Aaron Bean".

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Senator Aaron Bean  
Florida Senate, District 4

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16

Meeting Date

1686

Bill Number (if applicable)

424232

Amendment Barcode (if applicable)

Topic TELEHEALTH

Name LAYNE SMITH

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Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing MAYO CLINIC

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16  
Meeting Date

SB 1686  
Bill Number (if applicable)

Topic \_\_\_\_\_

Amendment Barcode (if applicable)

Name Jeff Scott

Job Title \_\_\_\_\_

Address 1430 Piedmont Dr. E.  
Street

Phone 227-6496

Tallahassee FL 32308  
City State Zip

Email j.scott@flmedical.org

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Medical Association

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

1686  
Bill Number (if applicable)

Topic TELEHEALTH

Amendment Barcode (if applicable)

Name JACK MURRAY

Job Title \_\_\_\_\_

Address 200 W. COLLEGE ST. #304  
Street

Phone 850-577-5187

TLH FL 32301  
City State Zip

Email jmurray@aarp.org

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing AARP

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16

Meeting Date

11686

Bill Number (if applicable)

Topic \_\_\_\_\_

Amendment Barcode (if applicable)

Name Chris Noland

Job Title \_\_\_\_\_

Address 1000 Riverside Ave

Phone 904-233-3051

Street

Jacksonville, FL 32204

Email nolandlaw@aol.com

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Chapter, American College of Physicians

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16

Meeting Date

1686

Bill Number (if applicable)

Topic Telehealth

Amendment Barcode (if applicable)

Name David Poole

Job Title Dir. Leg. Affairs

Address 1825 Country Club Dr

Phone 850-766-3323

Tallahassee FL 32301

City State Zip

Email david.poole@adshealth.org

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing ADS Healthcare Foundation

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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9:00 AM  
412 R

# THE FLORIDA SENATE APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-2016  
Meeting Date

SB 1686  
Bill Number (if applicable)

Topic TELEHEALTH

Amendment Barcode (if applicable)

Name STEPHEN R. WINN

Job Title EXECUTIVE DIRECTOR

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Street

TALLAHASSEE

FL

32304

City

State

Zip

Email

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing FLORIDA OSTEOPATHIC MEDICAL ASSOCIATION

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB 168L  
Bill Number (if applicable)

Topic Telehealth

Amendment Barcode (if applicable)

Name Larry Gonzalez

Job Title General Counsel

Address 223 S. Gadsden St.  
Street

Phone 850-570-6307

Tallahassee FL 32301  
City State Zip

Email lgonzalez@earthlink.net

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Society of Health-System Pharmacists

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB 1686  
Bill Number (if applicable)

Topic Telehealth

Amendment Barcode (if applicable)

Name Larry Godzger

Job Title General Counsel

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Street

Phone 850-570-6307

Tallahassee FL 32301  
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Email languar@artoflink.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Occupational Therapy Association

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Health Policy

BILL: SB 1504  
 INTRODUCER: Senator Bean  
 SUBJECT: Credit for Relevant Military Service  
 DATE: January 24, 2016      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Rossitto-Van Winkle	Stovall	HP	<b>Pre-meeting</b>
2.	_____	_____	AGG	_____
3.	_____	_____	AP	_____

**I. Summary:**

SB 1504 authorizes the Department of Health (DOH) to waive fees and issue licenses to active duty U.S. military personnel who are within 6 months of an honorable discharge; and issue temporary licenses to military spouses, in health care professions that do not require licenses in other states. The applicant must provide evidence of military training or experience substantially equivalent to that required in Florida, and obtain a passing score on a national standards organization exam, if one is required. The bill also eliminates the requirement for a military spouse who has been issued a temporary dental license to practice under the indirect supervision of a Florida dentist.

The bill requires the Construction Industry and Electrical Contractor’s Licensing Boards and the Department of Agriculture and Consumer Services (DACS), to provide methods for honorably discharged veterans to satisfy the licensure requirements for a specific contractor’s license or for licenses as private investigators, private security officers, and recovery agents, respectively, by receiving credit for their substantially similar military training and education. The boards and the DACS are to identify overlaps and gaps, between the licensure requirements and the veteran’s military training and education in their respective areas of jurisdiction. They are to assist in identifying training programs to fill those gaps. The Department of Business and Professional Regulation (DBPR), in conjunction with the boards, and the DACS are to provide an annual report to the Senate President, Speaker of the House of Representatives, and the Governor detailing the results of the boards’ efforts and recommendations for improvement and the DACS efforts and recommendations for improvement.

SB 1504 requires the Department of Highway Safety and Motor Vehicles, and the Department of Military Affairs, to create a commercial drivers’ license testing pilot program to provide testing opportunities to qualified members of the North Florida National Guard.

## II. Present Situation:

### Health Care Practitioner Licensure

The DOH is responsible for the regulation of health practitioners and health care facilities in Florida for the preservation of the health, safety, and welfare of the public. The Division of Medical Quality Assurance (MQA), working in conjunction with 22 boards and six councils, licenses and regulates seven types of health care facilities, and more than 200 license types, in over 40 health care professions.<sup>1</sup> Any person desiring to be a licensed health care professional in Florida must apply to the DOH, MQA in writing.<sup>2</sup> Most health care professions are regulated by a board or council in conjunction with the DOH and all professions have different requirements for initial licensure and licensure renewal.<sup>3</sup>

### *Military Health Care Practitioners*

Section 456.024, F.S., provides that any member of the U.S. Armed Forces who has served on active duty in the military, reserves, National Guard, or in the United States Public Health Service, as a health care practitioner, is also eligible for licensure in Florida. The DOH is required to waive fees and issue these individuals a license if they submit a completed application and proof of the following:

- A honorable discharge within six months before or after, the date of submission of the application;<sup>4</sup>
- An active, unencumbered license issued by another state, the District of Columbia, or a U.S. possession or territory, with no disciplinary action taken against it in the five years preceding the date of submission of the application;
- An Affidavit that he or she is not, at the time of submission, the subject of a disciplinary proceeding in a jurisdiction in which he or she holds a license or by the United States Department of Defense for reasons related to the practice of the profession for which he or she is applying;
- Documentation of actively practicing his or her profession for the three years preceding the date of submission of the application; and
- A completed fingerprint card for a background screening, if required for the profession for which he or she is applying.<sup>5</sup>

Florida offers an expedited licensure process to facilitate veterans seeking licensure in a health care profession in Florida through its Veterans Application for Licensure Online Response System (VALOR).<sup>6</sup> In order to qualify, a veteran must apply for the license within 6 months

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<sup>1</sup> Florida Dep't of Health, Medical Quality Assurance, *Annual Report and Long Range Plan, 2014-2015*, p.6, available at: [http://www.floridahealth.gov/licensing-and-regulation/reports-and-publications/\\_documents/annual-report-1415.pdf](http://www.floridahealth.gov/licensing-and-regulation/reports-and-publications/_documents/annual-report-1415.pdf)

<sup>2</sup> Section 456.013, F.S.

<sup>3</sup> See chs. 401, 456-468, 478, 480, 483, 484, 486, 490, and 491, F.S.

<sup>4</sup> A form DD-214 or an NGB-22 is required as proof of honorable discharge. Department of Health, *Veterans*, <http://www.floridahealth.gov/licensing-and-regulation/armed-forces/veterans/index.html> (last visited Dec. 15, 2015).

<sup>5</sup> *Id.* The Military Veteran Fee Waiver Request Form, also must be submitted with the application for licensure to receive waiver of fees and is available on the DOH website.

<sup>6</sup> Florida Dep't of Health, *Veterans*, <http://www.floridahealth.gov/licensing-and-regulation/armed-forces/veterans/index.html>, (last visited Dec. 15, 2015).

before, or 6 months after, he or she is honorably discharged from the Armed Forces; and there is no application fee, licensure fee, or unlicensed activity fee.<sup>7</sup>

A board, or the department if there is no board, may also issue a temporary health care professional license to the spouse of an active duty member of the Armed Forces upon submission of an application form and fees. The applicant must hold a valid license for the profession issued by another state, the District of Columbia, or a possession or territory of the United States and may not be the subject of any disciplinary proceeding in any jurisdiction relating to the practice of a regulated health care profession in Florida. A spouse who is issued a temporary professional license to practice as a dentist under this authority must practice under the indirect supervision of a Florida dentist.

### **Construction and Electrical Contractors**

The DBPR is the agency charged with licensing and regulating various businesses and professionals in the state. The Division of Professions is responsible for the licensing 415,000 professions including construction contractors,<sup>8</sup> electrical contractors and alarm system contractors. The Construction Industry Licensing Board licenses and regulates the construction industry and the Electrical Contractor's Licensing Board licenses and regulates alarm system and electrical contractors. Licenses for these professions may be either Certified or Registered Licenses. Certified licenses are statewide and allow the contractor to work anywhere in Florida. Registered licenses are limited to certain local jurisdictions and only allow a contractor to work in the cities or counties where the contractor holds a certificate of competency.<sup>9</sup>

Section 489.111(2)(c), F.S., provides the experience and education requirements for all construction contractor applicants, without exception for military veterans. These requirements include four years of experience in the category applied for, with one year as a supervisor. Applicants may apply up to three years of college credit toward the experience requirements. The Construction Industry Licensing Board reviews applicant experience when necessary to determine if the experience is within the category applied for.

Section 489.511(1)(b)3.c., F.S., provides that an applicant for an electrical or alarm system contractor license may use technical experience in electrical or alarm system work with the military or a governmental entity to meet the minimum 6 year experience requirement.

Section 489.511(1)(b)3.e., F.S., provides for technical education to be used in conjunction with experience to meet the 6 year experience requirements, and technical training received in the military is acceptable under this provision. The Electrical Contractors' Licensing Board reviews all applications to determine if the required training and experience has been met.

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<sup>7</sup> *Id.*

<sup>8</sup> Section 489.105, F.S., divides contractors into Division I and Division II contractors. Division I contractors include general, building, and residential contractors. Division II contractors include sheet metal, roofing, 3 classes of air conditioning, mechanical, commercial and residential pool, 3 types of pool, plumbing, underground excavating, solar, pollutant storage, and specialty contractors.

<sup>9</sup> Dep't of Business and Professional Regulation, Construction Industry Licensing Board, *Definition of Occupation and Class Codes*, available at: <http://www.myfloridalicense.com/DBPR/pro/cilb/codes.html>, (last visited Jan. 21, 2016).

### ***Ex-Military Construction and Electrical Contractors***

Section 455.213, F.S., requires the DBPR to waive the initial licensing fee, the initial application fee, and the initial unlicensed activity fee for an honorably discharged military veteran, or his or her spouse at the time of discharge, if he or she applies for a license within five years after discharge.

Section 455.02, F.S., provides that any member of the military on active duty in the military, who at the time he or she became active was in good standing with any DBPR administrative board,<sup>10</sup> he or she will be kept in good standing, without registering, paying fees or dues, or performing any act required for continued licensure, as long as the service member remains on active duty and does not engage in his or her profession in the private sector for profit.

Section 455.02, F.S., also provides that the DBPR may issue a temporary license to the spouse of an active duty member of the military if the spouse provides the following:

- Application fee;
- Proof of his or her marriage to an active duty military member;
- Proof of a valid professional license in another state, the District of Columbia, any U.S. possession or territory, or any foreign jurisdiction;
- Proof of active duty military orders that the applicant and his or her spouse are both assigned to duty in Florida; and
- A complete set of the applicant's fingerprints to be submitted to the Department of Law Enforcement and the Federal Bureau of Investigation for state and federal criminal background check, at the applicant's expense.

The temporary license expires six months after the date of issuance and is not renewable.

### **Licensing of Private Investigators, Private Security Officers and Recovery Agents**

Private investigators, private security officers, and recovery agents are regulated by the DACS under, ch. 493, F.S., and Rule 5N-1, Florida Administrative Code (F.A.C.), which sets out the requirements for a person or business to obtain and renew the various types of licenses. In 2015, the DACS, Division of Licensing, regulated 26 different licenses under ch. 493, F.S.: six private investigator, seven private security officer, seven recovery agent, and six firearm; for a total of 1,668,339 licensees in Florida.<sup>11</sup>

Section 493.6106, F.S., provides that applicants for licenses as a private investigator, security officer or recovery agent must:

- Be 18 years of age;
- A U.S. citizen, legal resident or have authority to work by the U.S. Citizenship and Immigration Services (USCIS);

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<sup>10</sup> See s. 20,165(4)(a), F.S., for a complete list of a complete list of all boards and programs established within the Division of Professions.

<sup>11</sup> Florida DACS, Division of Licensing, *Number of Licensees by Type As of December 31, 2015*, available at: [http://www.freshfromflorida.com/content/download/7471/118627/Number\\_of\\_Licensees\\_By\\_Type.pdf](http://www.freshfromflorida.com/content/download/7471/118627/Number_of_Licensees_By_Type.pdf), (last visited January 22, 2016).

- Have no disqualifying criminal history;
- Be of good moral character; and
- Have no history of incompetency, mental illness, or history of use of illegal drugs or alcoholism, unless evidence is presented showing successful completion of a rehabilitation program, or current mental competency, as appropriate.

Those applicants must provide to the DACS, among other things, an application with the following:

- Name;
- Date of birth;
- Social Security number;<sup>12</sup>
- Place of Birth;
- A statement of all criminal convictions, including dispositions, and adjudications withheld;
- A statement of whether he or she has been adjudicated incapacitated or committed to a mental institution;
- A statement regarding any history of illegal drug use or alcohol abuse;
- One full-face, color photograph; and
- A full set of prints on the division's fingerprint card or submitted electronically via a personal inquiry waiver and the appropriate fees.<sup>13</sup>

The DACS currently requires returning veterans and their spouses to pay application fees, fingerprint fees, and all other applicable fees when applying for licenses under ch. 493, F.S., as private investigators, security officers or recovery agents.

### **Commercial Drivers' License Examination Process**

The Florida Department of Highway Safety and Motor Vehicles (DHSMV) administers all driving tests. All applicants for a commercial driver license are required to have an Operator's License and pass the vision and hearing tests. Applicants must be at least 18 years of age. If they are under 21, they will be restricted to intrastate operation only. Oral exams may be given in English or Spanish with the exception of skills test or Hazmat exams. Interpreters may not be used.<sup>14</sup>

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<sup>12</sup> The DACS will not disclose an applicant's social security number without consent of the applicant to anyone outside the DACS unless required by law. See Chapter 119, F. S., 15 U.S.C., ss. 1681 et seq., 15 U.S.C. ss. 6801 et seq., 18 U.S.C. ss. 2721 et seq., Pub. L. No. 107-56 (USA Patriot Act of 2001), and Presidential Executive Order 13224.

<sup>13</sup> See also Fla. Dept. of Agriculture and Consumer Affairs, *Private Investigator Handbook*, p.11, available at: [https://licensing.freshfromflorida.com/forms/P-00093\\_PrivateInvestigatorHandbook.pdf](https://licensing.freshfromflorida.com/forms/P-00093_PrivateInvestigatorHandbook.pdf); *Security Officer Handbook*, p. 16, available at: [https://licensing.freshfromflorida.com/forms/P-00092\\_SecurityOfficerHandbook.pdf](https://licensing.freshfromflorida.com/forms/P-00092_SecurityOfficerHandbook.pdf); *Recovery Agent Handbook*, at p. 9, [https://licensing.freshfromflorida.com/forms/P-00094\\_RecoveryAgentHandbook.pdf](https://licensing.freshfromflorida.com/forms/P-00094_RecoveryAgentHandbook.pdf), (Last visited January 22, 2016).

<sup>14</sup> Fla. Dept. of Highway Safety and Motor Vehicles, *How do I obtain my Commercial Driver License (CDL)?*, available at: <http://www.flhsmv.gov/ddl/cdl.html>, (Last visited January 22, 2016).

There are three types of CDL licenses in Florida: Class A, Class B, and Class C. Which license is required is dependent upon the weight and type of the vehicle to be operated, and the materials being transported.<sup>15</sup>

Active duty military or veterans requesting to be issued a CDL due to qualifications of experience while serving on military duty must:

- Pass all required knowledge<sup>16</sup> and endorsement exams for the CDL license class and endorsements they are applying to obtain; and
- Present the Certification for Waiver of Skill Test for Military Personnel form completed by their commanding officer or designee while on active duty or within 90 days of separation from service.<sup>17</sup>

Military are only exempt from taking the skills exams. The process must be completed, and the CDL issued, within 120 days of separation from service. The Certification for Waiver of Skill Test form for Military Personnel can be provided to the candidate.<sup>18</sup>

The portion of the examination which tests an applicant's safe driving ability is to be administered by the DHSMV or by an entity authorized by the DHSMV to administer such examination, pursuant to s. 322.56, F.S. Such examination is to be administered at a location approved by the DHSMV. A person who seeks to retain a hazardous-materials endorsement must, upon renewal, pass the test for such endorsement as specified in s. 322.57(1)(e), F.S., if the person has not taken and passed the hazardous-materials test within two years preceding his or her application for a commercial driver license in this state.<sup>19</sup>

## **Effect of Proposed Changes:**

### **Initial Licensure Requirements**

#### ***Military Health Care Practitioners***<sup>20</sup>

SB 1504 amends s. 456.024, F.S., to authorize the DOH to waive fees and issue health care licenses to active duty U.S. military personnel who apply either 6 months before, or 6 months after, an honorable discharge, in professions that do not require licensure in other states,<sup>21</sup> if the applicant can provide evidence of training or experience equivalent to that required in Florida, and proof of a passing score on a national standards organization exam, if one is required in Florida.

<sup>15</sup> Fla. Dept. of Highway Safety and Motor Vehicles, "How do I obtain my Commercial Driver License (CDL)?" available at: <http://www.flhsmv.gov/ddl/cdl.html>, (Last visited January 22, 2016).

<sup>16</sup> See s. 322.12(4), F.S.

<sup>17</sup> See supra note 15.

<sup>18</sup> See supra note 15.

<sup>19</sup> See supra note 16.

<sup>20</sup> See section 1 of the bill.

<sup>21</sup> Professions not licensed in all states: Respiratory therapists (and assistants), Clinical Laboratory Personnel, Medical Physicists, Opticians, Athletics trainers, Electrologists, Nursing home administrators, Midwives, Orthotists (and assistants), Prosthetists (and assistants), Pedorthotists (and assistants), Orthotic fitters (and assistants), Certified chiropractic physician assistants, Pharmacy Technicians.



The DOH may also issue temporary licenses to active duty military spouses, in professions that do not require licensure in other states,<sup>22</sup> if the applicant can provide evidence of training or experience equivalent to that required in Florida, and proof of a passing score on a national standards organization exam, if one is required in Florida. The applicant must pay the required application fee.

The bill also eliminates the requirement that a military spouse who has been issued a temporary dental license practice under the indirect supervision of a Florida dentist.

### ***Ex-Military Construction and Electrical Contractors***

SB 1504 creates ss. 489.1131 and 489.5161, F.S., and requires the Construction Industry Licensing Board and Electrical Contractor's Licensing Board, to provide methods for honorably discharged veterans to satisfy the licensure requirements for a specific contractor's license by receiving credit to the fullest extent possible towards their licensing requirements for their substantially similar military training and education. The boards are to identify the overlaps, and the gaps, between the licensure requirements and the veteran's military training and education. They are to assist in identify training programs to fill those gaps.

Beginning October 1, 2017, the DBPR, in conjunction with the boards, is to provide an annual report titled, "Construction and Electrical Contracting Veteran Application Statistics", to the Senate President, Speaker of the House of Representatives, and the Governor detailing the following for both ss. 489.1131, and 489.5161, F.S.:

- The number of applicants who identified themselves as veterans;
- The number of veterans whose application for a license was approved;
- The number of veterans whose application for a license was denied, including the reasons for denial;
- Data on the application processing times for veterans;
- The boards' efforts to assist veterans in identifying programs that offer training and education needed to meet the requirements for licensure;
- The boards' identification of the most common overlaps and gaps between requirements for licensure and the military training and education received and completed by the veteran applicants; and
- Recommendations on ways to improve the DBPR's ability to meet the needs of veterans which would effectively address the challenges that veterans face when separating from military service and seeking a license regulated by the department pursuant to ch. 489, Part I and Part II, F.S.

### ***Ex-Military Private Investigators, Private Security Officers and Recovery Agents***

SB 1504 creates s. 493.61035, F.S., and requires the DACS to provide a method for honorably discharged veterans to satisfy the licensure requirements for licenses as private investigators, private security officers, and recovery agents by receiving credit to the fullest extent possible toward the requirements for licensure for their substantially similar military training and education. The DACS is to identify the overlaps, and the gaps, between the license requirements

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<sup>22</sup> *Id.*

and the veteran's military training and education. The DACS is to assist in identify training programs to fill the gaps.

Beginning October 1, 2017, the DACS is to provide an annual report to the Senate President, Speaker of the House of Representatives, and the Governor detailing the following for s. 493.61035, F.S.:

- The number of applicants who identified themselves as veterans;
- The number of veterans whose application for a license was approved;
- The number of veterans whose application for a license was denied, including the reasons for denial;
- Data on the application processing times for veterans;
- The DACS's efforts to assist veterans in identifying programs that offer training and education needed to meet the requirements for licensure;
- The DACS's identification of the most common overlaps and gaps between requirements for licensure and the military training and education received and completed by the veteran applicants; and
- Recommendations on ways to improve the DACS's ability to meet the needs of veterans which would effectively address the challenges that veterans face when separating from military service and seeking a license regulated by the department pursuant to ch. 493, F.S.

### **Commercial Drivers' License Testing Piolet Program for North Florida National Guard**

SB 1504 requires the Department of Highway Safety and Motor Vehicles (DHSMV) and the Department of Military Affairs, beginning July 1, 2017, to jointly conduct a pilot program to provide onsite commercial driver license testing opportunities to qualified members of the Florida National Guard pursuant to the DHSMV commercial driver license skills test waiver under s. 322.12, F.S described previously.<sup>23</sup> Testing must be held at a Florida National Guard Armory, an Armed Forces Reserve Center, or the Camp Blanding Joint Training Center. The pilot program shall be accomplished using existing funds appropriated to the departments.

The DHSMV and the Department of Military Affairs shall submit, by June 30, 2018, a report on the pilot program to the President of the Senate and the Speaker of the House of Representatives.

The bill has an effective date of July 1, 2016.

### **III. Constitutional Issues:**

#### **A. Municipality/County Mandates Restrictions:**

None.

#### **B. Public Records/Open Meetings Issues:**

None.

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<sup>23</sup> See supra note 15.

C. Trust Funds Restrictions:

None.

**IV. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may increase the number of veterans and their spouses receiving health care licenses; and increase the number of veterans receiving contractor, private investigator, private security, and Recovery agent licenses.

C. Government Sector Impact:

Rulemaking would be required by the DOH, DBPR and DACS to develop veteran specific application processes and define what military education and training is substantially similar to current license requirements. Tracking mechanisms would need to be put in place for veterans' applications, approvals, denials, and the reasons for the denials. There would also be costs associated with preparing the annual reports required by the DBPR, and DACS. There will be no additional costs to the DHSMV and the Department of Military Affairs as their funding is to come from existing funds.

**V. Technical Deficiencies:**

None.

**VI. Related Issues:**

SB 914 (2016) included a similar amendment to s. 456.024, F.S. When that bill was heard in committee, it was amended to recognize regional standards organization exams since not all professional have national exams. An amendment may be advisable for consistency.

**VII. Statutes Affected:**

This bill substantially amends section 456.024 of the Florida Statutes,

This bill creates the following sections of the Florida Statutes: 489.1131, 489.5161, and 493.61035, F.S.

This bill creates an undesignated section of Florida law.

**VIII. Additional Information:**

- A. **Committee Substitute – Statement of Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

- B. **Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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By Senator Bean

4-01387-16

20161504\_\_

A bill to be entitled

1 An act relating to credit for relevant military  
 2 service; amending s. 456.024, F.S.; providing for the  
 3 issuance of a license to practice under certain  
 4 conditions to a military health care practitioner in a  
 5 profession for which licensure in a state or  
 6 jurisdiction is not required to practice in the  
 7 military; providing for the issuance of a temporary  
 8 professional license under certain conditions to the  
 9 spouse of an active duty member of the Armed Forces of  
 10 the United States who is a health care practitioner in  
 11 a profession for which licensure in a state or  
 12 jurisdiction may not be required; deleting the  
 13 requirement that an applicant who is issued a  
 14 temporary professional license to practice as a  
 15 dentist must practice under the indirect supervision  
 16 of a licensed dentist; creating s. 489.1131, F.S.;  
 17 requiring the Construction Industry Licensing Board to  
 18 provide a method by which honorably discharged  
 19 veterans may apply for licensure; providing for  
 20 extension of credit toward licensing requirements for  
 21 substantially similar military training and education;  
 22 requiring identification and notification of overlaps  
 23 and gaps between license requirements and the military  
 24 training and education received by the applicant;  
 25 requiring the Department of Business and Professional  
 26 Regulation to provide an annual report to the Governor  
 27 and Legislature; providing requirements for the annual  
 28 report; creating s. 489.5161, F.S.; requiring the  
 29 Electrical Contractors' Licensing Board to provide a  
 30 method by which honorably discharged veterans may  
 31 apply for licensure; providing for extension of credit  
 32

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33 toward licensing requirements for substantially  
 34 similar military training and education; requiring  
 35 identification and notification of overlaps and gaps  
 36 between license requirements and the military training  
 37 and education received by the applicant; requiring the  
 38 Department of Business and Professional Regulation to  
 39 annually report to the Governor and Legislature;  
 40 providing requirements for the annual report; creating  
 41 s. 493.61035, F.S.; requiring the Department of  
 42 Agriculture and Consumer Services to adopt rules  
 43 providing a method by which honorably discharged  
 44 veterans may apply for licensure pursuant to ch. 493,  
 45 F.S.; providing for extension of credit toward  
 46 licensing requirements for substantially similar  
 47 military training and education; requiring  
 48 identification and notification of overlaps and gaps  
 49 between license requirements and the military training  
 50 and education received by the applicant; requiring an  
 51 annual report to the Governor and Legislature;  
 52 providing requirements for the annual report;  
 53 requiring the Department of Highway Safety and Motor  
 54 Vehicles and the Department of Military Affairs to  
 55 create a commercial driver license testing pilot  
 56 program; providing an effective date.  
 57

Be It Enacted by the Legislature of the State of Florida:

58  
 59  
 60 Section 1. Paragraph (a) of subsection (3) and paragraphs  
 61 (a) and (j) of subsection (4) of section 456.024, Florida

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62 Statutes, are amended to read:

63 456.024 Members of Armed Forces in good standing with  
64 administrative boards or the department; spouses; licensure.—

65 (3) A person who serves or has served as a health care  
66 practitioner in the United States Armed Forces, United States  
67 Reserve Forces, or the National Guard or a person who serves or  
68 has served on active duty with the United States Armed Forces as  
69 a health care practitioner in the United States Public Health  
70 Service is eligible for licensure in this state. The department  
71 shall develop an application form, and each board, or the  
72 department if there is no board, shall waive the application  
73 fee, licensure fee, and unlicensed activity fee for such  
74 applicants. For purposes of this subsection, "health care  
75 practitioner" means a health care practitioner as defined in s.  
76 456.001 and a person licensed under part III of chapter 401 or  
77 part IV of chapter 468.

78 (a) The board, or department if there is no board, shall  
79 issue a license to practice in this state to a person who:

- 80 1. Submits a complete application.
- 81 2. Receives an honorable discharge within 6 months before,  
82 or will receive an honorable discharge within 6 months after,  
83 the date of submission of the application.
- 84 3. Holds an active, unencumbered license issued by another  
85 state, the District of Columbia, or a possession or territory of  
86 the United States and who has not had disciplinary action taken  
87 against him or her in the 5 years preceding the date of  
88 submission of the application or is a military health care  
89 practitioner in a profession for which licensure in a state or  
90 jurisdiction is not required to practice in the military, who

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91 provides evidence of military training or experience  
92 substantially equivalent to the requirements for licensure in  
93 this state in that profession, and who obtained a passing score  
94 on the appropriate examination of a national standards  
95 organization when required for licensure in this state.

96 4. Attests that he or she is not, at the time of  
97 submission, the subject of a disciplinary proceeding in a  
98 jurisdiction in which he or she holds a license or by the United  
99 States Department of Defense for reasons related to the practice  
100 of the profession for which he or she is applying.

101 5. Actively practiced the profession for which he or she is  
102 applying for the 3 years preceding the date of submission of the  
103 application.

104 6. Submits a set of fingerprints for a background screening  
105 pursuant to s. 456.0135, if required for the profession for  
106 which he or she is applying.

107  
108 The department shall verify information submitted by the  
109 applicant under this subsection using the National Practitioner  
110 Data Bank.

111 (4) (a) The board, or the department if there is no board,  
112 may issue a temporary professional license to the spouse of an  
113 active duty member of the Armed Forces of the United States who  
114 submits to the department:

- 115 1. A completed application upon a form prepared and  
116 furnished by the department in accordance with the board's  
117 rules;
- 118 2. The required application fee;
- 119 3. Proof that the applicant is married to a member of the

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120 Armed Forces of the United States who is on active duty;

121 4. Proof that the applicant holds a valid license for the

122 profession issued by another state, the District of Columbia, or

123 a possession or territory of the United States, and is not the

124 subject of any disciplinary proceeding in any jurisdiction in

125 which the applicant holds a license to practice a profession

126 regulated by this chapter or is a health care practitioner in a

127 profession for which licensure in a state or jurisdiction may or

128 may not be required, who provides evidence of training or

129 experience substantially equivalent to the requirements for

130 licensure in this state in that profession, and who obtained a

131 passing score on the appropriate examination of a national

132 standards organization when required for licensure in this

133 state; and

134 5. Proof that the applicant's spouse is assigned to a duty

135 station in this state pursuant to the member's official active

136 duty military orders; ~~and~~

137 6. ~~Proof that the applicant would otherwise be entitled to~~

138 ~~full licensure under the appropriate practice act, and is~~

139 ~~eligible to take the respective licensure examination as~~

140 ~~required in Florida.~~

141 ~~(j) An applicant who is issued a temporary professional~~

142 ~~license to practice as a dentist pursuant to this section must~~

143 ~~practice under the indirect supervision, as defined in s.~~

144 ~~466.003, of a dentist licensed pursuant to chapter 466.~~

145 Section 2. Section 489.1131, Florida Statutes, is created

146 to read:

147 489.1131 Credit for relevant military training and

148 education.-

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149 (1) The board shall provide a method by which honorably

150 discharged veterans may apply for licensure. The method must

151 include:

152 (a) Extension of credit to the fullest extent possible

153 toward the requirements for licensure for military training or

154 education received and completed during service in the Armed

155 Forces of the United States if the training or education is

156 substantially similar to the training or education required for

157 licensure.

158 (b) Identification of overlaps and gaps between the

159 requirements for licensure and the military training and

160 education received and completed by the veteran applicants and

161 subsequent notification to the applicant of the overlaps and

162 gaps.

163 (c) Assistance in identifying programs that offer training

164 and education needed to meet requirements for licensure.

165 (2) Notwithstanding any other provision of law, beginning

166 October 1, 2017, and annually thereafter, in conjunction with

167 the board, the department is directed to prepare and submit a

168 report titled "Construction and Electrical Contracting Veteran

169 Applicant Statistics" to the President of the Senate, the

170 Speaker of the House of Representatives, and the Governor. The

171 report must include statistics and information relating to this

172 section and s. 489.5161 which detail:

173 (a) The number of applicants who identified themselves as

174 veterans;

175 (b) The number of veterans whose application for a license

176 was approved;

177 (c) The number of veterans whose application for a license

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178 was denied, including the reasons for denial;  
 179 (d) Data on the application processing times for veterans;  
 180 (e) The boards' efforts to assist veterans in identifying  
 181 programs that offer training and education needed to meet the  
 182 requirements for licensure;  
 183 (f) The boards' identification of the most common overlaps  
 184 and gaps between requirements for licensure and the military  
 185 training and education received and completed by the veteran  
 186 applicants; and  
 187 (g) Recommendations on ways to improve the department's  
 188 ability to meet the needs of veterans which would effectively  
 189 address the challenges that veterans face when separating from  
 190 military service and seeking a license regulated by the  
 191 department pursuant to chapter 489, part I.  
 192 Section 3. Section 489.5161, Florida Statutes, is created  
 193 to read:  
 194 489.5161 Credit for relevant military training and  
 195 education.-  
 196 (1) Each board shall provide a method by which honorably  
 197 discharged veterans may apply for licensure. The method shall  
 198 include:  
 199 (a) Extension of credit to the fullest extent possible  
 200 toward the requirements for licensure for military training or  
 201 education received and completed during service in the Armed  
 202 Forces of the United States if the training or education is  
 203 substantially similar to the training or education required for  
 204 licensure.  
 205 (b) Identification of overlaps and gaps between the  
 206 requirements for licensure and the military training and

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207 education received and completed by veteran applicants and  
 208 subsequent notification to the applicant of the overlaps and  
 209 gaps.  
 210 (c) Assistance in identifying programs that offer training  
 211 and education needed to meet requirements for licensure.  
 212 (2) Notwithstanding any other provision of law, beginning  
 213 October 1, 2017, and annually thereafter, in conjunction with  
 214 the board, the department is directed to prepare and submit a  
 215 report titled "Construction and Electrical Contracting Veteran  
 216 Applicant Statistics" to the President of the Senate, the  
 217 Speaker of the House of Representatives, and the Governor. The  
 218 report shall include statistics and information relating to this  
 219 section and s. 489.1131 detailing:  
 220 (a) The number of applicants who identified themselves as  
 221 veterans;  
 222 (b) The number of veterans whose application for a license  
 223 was approved;  
 224 (c) The number of veterans whose applications for a license  
 225 were denied, including data on the reasons for denial;  
 226 (d) Data on the application processing times for veterans;  
 227 (e) The boards' efforts to assist veterans in identifying  
 228 programs that offer training and education needed to meet the  
 229 requirements for licensure;  
 230 (f) The boards' identification of the most common overlaps  
 231 and gaps between the requirements for licensure and the military  
 232 training and education received and completed by the veteran  
 233 applicants; and  
 234 (g) Recommendations on ways to improve the department's  
 235 ability to meet the needs of veterans which would effectively

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236 address the challenges that veterans face when separating from  
 237 military service and seeking a license regulated by the  
 238 department pursuant to chapter 489, part II.

239 Section 4. Section 493.61035, Florida Statutes, is created  
 240 to read:

241 493.61035 Credit for relevant military training and  
 242 education.-

243 (1) The department shall provide a method by which  
 244 honorably discharged veterans may apply for licensure. The  
 245 method must include:

246 (a) Extension of credit to the fullest extent possible  
 247 toward the requirements for licensure for military training or  
 248 education received and completed during service in the Armed  
 249 Forces of the United States if the training or education is  
 250 substantially similar to the training or education required for  
 251 licensure.

252 (b) Identification of overlaps and gaps between the  
 253 requirements for licensure and the military training and  
 254 education received and completed by the veteran applicants and  
 255 subsequent notification to the applicant of the overlaps and  
 256 gaps.

257 (c) Assistance in identifying programs that offer training  
 258 and education needed to meet requirements for licensure.

259 (2) Notwithstanding any other provision of law, beginning  
 260 October 1, 2017, and annually thereafter, the department is  
 261 directed to prepare and submit a report to the President of the  
 262 Senate, the Speaker of the House of Representatives, and the  
 263 Governor. In addition to any other information the Legislature  
 264 may require, the report must include statistics and relevant

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265 information that detail:

266 (a) The number of applicants who identified themselves as  
 267 veterans;

268 (b) The number of veterans whose application for a license  
 269 was approved;

270 (c) The number of veterans whose application for a license  
 271 was denied, including the reasons for denial;

272 (d) Data on the application processing times for veterans;

273 (e) The department's efforts to assist veterans in  
 274 identifying programs that offer training and education needed to  
 275 meet the requirements for licensure;

276 (f) The department's identification of the most common  
 277 overlaps and gaps between the requirements for licensure and the  
 278 military training and education received and completed by the  
 279 veteran applicants; and

280 (g) Recommendations on ways to improve the department's  
 281 ability to meet the needs of veterans which would effectively  
 282 address the challenges that veterans face when separating from  
 283 military service and seeking a license for a profession or  
 284 occupation regulated by the department pursuant to chapter 493.

285 Section 5. National Guard commercial motor vehicle driver  
 286 license testing pilot program.-

287 (1) Beginning July 1, 2017, the Department of Highway  
 288 Safety and Motor Vehicles and the Department of Military Affairs  
 289 shall jointly conduct a pilot program to provide onsite  
 290 commercial driver license testing opportunities to qualified  
 291 members of the Florida National Guard pursuant to the Department  
 292 of Highway Safety and Motor Vehicles commercial driver license  
 293 skills test waiver under s. 322.12, Florida Statutes. Testing

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294 must be held at a Florida National Guard Armory, an Armed Forces  
295 Reserve Center, or the Camp Blanding Joint Training Center. The  
296 pilot program shall be accomplished using existing funds  
297 appropriated to the departments.

298 (2) By June 30, 2018, the Department of Highway Safety and  
299 Motor Vehicles and the Department of Military Affairs shall  
300 jointly submit a report on the pilot program to the President of  
301 the Senate and the Speaker of the House of Representatives.

302 Section 6. Except as otherwise expressly provided in this  
303 act, this act shall take effect July 1, 2016.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Health Policy

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BILL: CS/SB 1604

INTRODUCER: Health Policy Committee and Senator Grimsley

SUBJECT: Drugs, Devices, and Cosmetics

DATE: January 26, 2016

REVISED: \_\_\_\_\_

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	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Stovall	Stovall	HP	<b>Fav/CS</b>
2.			AGG	
3.			AP	

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**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/SB 1604 updates the Florida Drug and Cosmetic Act (Act) to bring it into conformity with the federal Food, Drug and Cosmetic Act (federal act). Recent amendments to the federal act preempted Florida's regulatory structure. The bill replaces provisions relating to pedigree papers with federal requirements for a transaction history, transaction information, or transaction statement for certain recordkeeping for the manufacture and distribution of prescription drugs. Certain activities are exempted from the definition of wholesale distribution in order to conform regulatory oversight in Florida to the federal regulatory scheme.

The bill provides for administrative efficiencies and cost savings for initial permitting and permit renewal for prescription drug wholesale distributors and out-of-state prescription drug wholesale distributors by eliminating the distinction between primary and secondary wholesalers and the supplemental information required of a secondary wholesaler for permitting, allowing certain key personnel to submit an affidavit that information submitted on a previous personal statement remains unchanged, modifying the requirement for a surety bond, and authorizing the Department of Business and Professional Regulation (DBPR) to contract with a vendor or enter into interagency agreements for electronic fingerprinting.

The bill establishes a nonresident prescription drug repackager permit, along with the requirement to obtain such a permit if a repackager located outside the state distributes its repackaged prescription drugs into the state. This repackager is also required to comply with provisions applicable to prescription drug manufacturers. The DBPR must establish a virtual

prescription drug manufacturer permit and a virtual out-of-state prescription drug manufacturer permit for manufacturers that do not physically manufacture and possess their prescription drugs.

The DBPR is also authorized to issue nondisciplinary citations for violations of the Act for which there is no substantial threat to the public health, safety, or welfare.

## II. Present Situation:

The Florida Drug and Cosmetic Act (Act) is found in ch. 499, F.S. The purpose of the Act is to safeguard the public health and promote the public welfare by protecting the public from injury by product use and by merchandising deceit involving drugs, devices, and cosmetics. The DBPR is responsible for regulating and enforcing the Act and is specifically charged with administering and enforcing the Act to prevent fraud, adulteration, misbranding, or false advertising in the preparation, manufacture, repackaging, or distribution of drugs, devices, and cosmetics.<sup>1</sup>

In 2003, the Legislature enacted the Prescription Drug Protection Act,<sup>2</sup> which put in place strong safeguards for the distribution of prescription drugs in, into, and from this state. This legislation was predicated on the findings and recommendations of the report of the Seventeenth Statewide Grand Jury in its First Interim Report to the Legislature.<sup>3</sup> That grand jury was called to examine, among other matters, the safety of prescription drugs in Florida. In particular, they examined the situation concerning the sale and re-sale of prescription drugs in the wholesale market.

The Prescription Drug and Protection Act required prescription drug wholesalers to provide pedigree papers (a transaction history for tracing a prescription drug through the market) for the wholesale distribution of prescription drugs, strengthened permitting requirements for prescription drug wholesale distributors, especially for wholesale distributors that did not purchase directly from drug manufacturers (referred to as secondary wholesalers), and established significant criminal penalties for prescription drug violations related to counterfeiting and diversion.

In 2013, The Drug Quality and Security Act (DQSA) amended the federal act. The DQSA established a uniform national policy for product tracing and other requirements relating to the prescription drug supply chain. The DQSA expressly preempted states from establishing or continuing in effect any requirements for tracing products through the distribution system which are inconsistent with, more stringent than, or in addition to, any requirement applicable under DQSA. The preemption also included prohibiting states from establishing or continuing any standards, requirements, or regulations with respect to wholesale prescription drug distributor or third-party logistics provider licensure that are inconsistent with, less stringent than, directly related to, or covered by the standards and requirements of DQSA.<sup>4</sup>

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<sup>1</sup> See s 499.002, F.S.

<sup>2</sup> See ch. 2003-155, L.O.F.

<sup>3</sup> The report is available at: <http://myfloridalegal.com/grandjury17.pdf> (last visited Jan. 24, 2016).

<sup>4</sup> See sec. 585 of the Food, Drug, and Cosmetic Act.

### III. Effect of Proposed Changes:

**Section 1** amends s. 499.003, F.S., to revise definitions to conform to the changes made to the Florida Drug and Cosmetic Act in this bill. New definitions are provided for: “active pharmaceutical ingredient”<sup>5</sup> and “affiliate.” The following definitions are repealed: “affiliated group,” “authenticate,” “drop shipment,” “normal distribution chain,” “pedigree paper,” “primary wholesale distributor,” and “secondary wholesale distributor.” The following definitions are substantially revised:

- “Distribute” means to sell, purchase, trade, deliver, handle, store, or receive. The term does not mean to administer or dispense. Deleted from the definition is the concept of offering to perform any of these activities and the method of distribution, i.e., by passage of title, physical movement, or both. The exemption for billing and invoicing activities is also deleted from the definition, but is addressed as an exception to the definition of wholesale distribution.
- “Manufacturer” is reworded to more accurately describe co-licensed partners and private label distributors. Third party logistics (TPL) providers are deleted from the definition.
- “Wholesale distribution” is clarified that the term includes both the distribution to a person and the receipt by a person, of a prescription drug, other than the consumer or patient. The exceptions to wholesale distribution are expanded and revised. Drug shortages not caused by a public health emergency are not deemed an emergency medical reason for the distribution of a prescription drug by a retail pharmacy. This provision is found in rule, but is now specifically addressed in statute. New exclusions from the definition of wholesale distribution include:
  - Intracompany distribution between members of an affiliate or within a manufacturer;
  - Distribution of a prescription drug by the manufacturer of that prescription drug;
  - Distribution of a prescription drug by a third-party logistics (TPL) provider in accordance with state and federal law if the TPL provider does not own the drug;
  - Distribution of, or offer to distribute, a prescription drug by a repackager that is registered under the federal act that owned or possessed the drug and which repackaged it;
  - The purchase or other acquisition by a dispenser, hospital, or other health care entity for use by that dispenser, hospital, or other health care entity;
  - Distribution of a prescription drug for the purpose of repacking the drug owned by a hospital for the hospital’s use or other health care entity that is under common control with the hospital;
  - Distribution of minimal quantities of prescription drugs by a retail pharmacy for office use in compliance with the Florida Pharmacy Act and its rules;
  - Distribution of an intravenous prescription drug that is intended for replenishment of fluids and electrolytes, or to maintain the equilibrium of water and minerals in the body;
  - Distribution of a prescription drug that is intended for irrigation or sterile water;
  - Distribution of exempt medical convenience kits;
  - Transport by a common carrier if it does not own the prescription drug;
  - Saleable returns when conducted by a dispenser;
  - Facilitating the distribution of a prescription drug by providing solely administrative services;

---

<sup>5</sup> The definition of “active pharmaceutical ingredient” is moved from within the definition of definition of “drug.”

- Distribution of a specially-priced or donated prescription drug by a charitable organization to a licensed health care practitioner, health care clinic permitted pursuant to the Act, or to the DOH or other governmental health care entity for providing emergency medical services, if the distributor and recipient receive no direct or indirect financial benefit other than tax benefits for charitable contributions; and
- Distribution of a medical gas in compliance with part III of the Act.
- “Wholesale distributor” means a person other than a manufacturer, a manufacturer’s co-licensed partner, a TPL provider, or a repackager, who is engaged in wholesale distribution.

**Sections 2, 3, 4, and 20** amend s. 499.005, F.S., relating to prohibited acts; s. 499.0051, F.S., relating to criminal acts, s. 499.006, F.S., relating to adulterated drug or device, and s. 921.0022, F.S., relating to the criminal punishment code, respectively, to substitute the use of transaction history, transaction information, or transaction statement in lieu of pedigree papers to conform to federal requirements, the federal pre-emption of individual state regulation pertaining to certain recordkeeping for the manufacture and distribution of prescription drugs, and changes made by this bill.

**Section 5** amends s. 499.01, F.S., relating to permits to:

- Add a nonresident prescription drug repackager permit. This permit is required for any person located outside Florida but within the U.S. or its territories that repackages prescription drugs and distributes them into Florida. This permittee is required to comply with all provisions and rules that are applicable to prescription drug manufacturers and must be registered as a drug establishment with the federal Food and Drug Administration (FDA).
- Require the DBPR to adopt rules for issuing a virtual prescription drug manufacturer permit and virtual nonresident prescription drug manufacturer permit to a person that manufactures prescription drugs but does not make or take physical possession of any prescription drugs, for example when a contract manufacturer is used. Because these manufacturers do not possess prescription drugs, the DBPR is authorized to exempt them by rule from certain establishment, security, and storage requirements.
- Delete the \$100,000 security bond requirement for prescription drug wholesalers and out-of-state prescription drug wholesaler; however a similar, less costly requirement is added to s. 499.012, F.S.
- Require an out-of-state prescription drug wholesaler, a TPL provider, or a nonresident prescription drug manufacturer distributing prescription drug active pharmaceutical ingredients into the state for the manufacture of an approved drug or biologic, which is not licensed by its resident state, to be licensed or registered under the federal act and for the recipient in Florida to maintain documentation of the supplier’s compliance;
- Conform requirements of various permits to the repeal of the pedigree paper requirements.
- Remove the restriction that the exemption from permitting for a nonresident prescription drug manufacturer to distribute prescription drug active pharmaceutical ingredients for research is applicable only if the distributions are in limited quantities, require that the label of a prescription drug active pharmaceutical ingredient bear specific caution statement terminology, and require that a prescription drug manufacturer that obtains an active pharmaceutical ingredient from an exempt manufacturer maintain certain records detailing the specific clinical trials or biostudies for which the ingredient was obtained;

- Exempt a restricted prescription drug distributor that repackages and distributes a prescription drug to a not-for-profit rural hospital from compliance with current state and federal current good manufacturing practices relating to repackaging. Alternate provisions are made for the labeling of those prescription drugs.

**Section 6** amends s. 499.012, F.S., relating to permit application requirements to:

- Clarify that a prescription drug manufacturer permit may be issued to the same address as a licensed nuclear pharmacy, even if the nuclear pharmacy holds a special sterile compounding permit under the Florida Pharmacy Act.
- Authorize DBPR to issue a retail pharmacy drug wholesale distributor permit to the address of a community pharmacy, even if the community pharmacy holds a special sterile compounding permit, as long as the community pharmacy is not a closed pharmacy.
- Provide that applications pending resolution of a deficiency after two years from the time the DBPR notified the applicant of the deficiency automatically expire.
- Require the DBPR to maintain trade secret information submitted in an application as trade secret.
- Authorize the issuance of 4-year permits on selected permit types identified in rule.
- Authorize the DBPR to send a permit renewal notification at least 90 days before the expiration date of all permits which conspicuously notes the expiration date of the permit and that the establishment may not operate unless the permit is renewed timely. The renewal notification will eliminate the costs associated with sending the renewal application.
- For a prescription drug wholesale distributor or out-of-state prescription drug wholesale distributor permit:
  - Require a \$100 delinquent fee for a renewal application that is submitted later than 45 days prior to the permit's expiration date.
  - Substitute submission of the applicant's gross annual receipts attributable to prescription drug wholesale distribution activities for the previous tax year in lieu of more extensive information pertaining to prescription drug sales during certain intermediate timeframes and annually, purchases directly from manufacturers for renewal permits, and estimated information for new applicants.
  - Allow a surety bond issued in this state or any other state to satisfy the bond requirement. The amount of the surety bond is tiered based on the applicant's annual gross receipts. A bond of \$100,000 is applicable if the annual gross receipts of the applicant's previous tax year is over \$10 million, or \$25,000 if the annual gross receipts is \$10 million or less.
  - Repeal the additional information required to be submitted by secondary wholesalers (wholesalers that did not purchase directly from manufacturers) since the concept of primary wholesale distributor and secondary wholesale distributor is eliminated in this bill.
  - Require proof of establishment inspection by the department, the FDA, or another governmental entity. The DBPR may recognize the inspection conducted by another state if that state's laws are substantially equivalent to the laws in Florida.
  - Authorize the DBPR to contract with a vendor or enter into interagency agreements to handle electronic fingerprinting.
  - Streamline the renewal requirements for the submission of a personal information statement for certain key individuals by allowing submission of a certification under oath

that the most recently submitted statement submitted to the department remains unchanged.

**Section 7** amends s. 499.01201, F.S., to make conforming changes.

**Section 8** amends s. 499.0121, F.S., relating to the storage and handling of prescription drugs to conform changes associated with the repeal of the pedigree paper requirements and to include standards for active pharmaceutical ingredients that apply to other prescription drugs.

**Section 9** amends s. 499.015, F.S., relating to registration of drugs, devices, and cosmetics to sync the expiration date of product registrations with the expiration date of the applicable manufacturing or repacking permit.

**Section 13** amends s. 499.066, F.S., relating to penalties, to authorize the DBPR to adopt rules identifying low-risk violations of the act and applicable penalties, including monetary assessments and other remedial measures, for which a nondisciplinary citation may be issued. The person to whom a citation is issued may choose, in lieu of accepting the citation, to have the matter investigated more fully and processed according to the full procedures for violations of the Act in which discipline may be imposed. The low-risk violation are ones for which there is no substantial threat to the public health, safety, or welfare.

**Sections 10, 11, 12, 15, 17, 18 and 19** amend s. 499.03, F.S., relating to possession of prescription drugs, s. 499.05, F.S., relating to rules, s. 499.051, F.S., relating to inspections and investigations, s. 499.89, F.S., relating to recordkeeping, s. 409.9201, F.S., relating to Medicaid fraud, s. 499.067, F.S., relating to denial, suspension or revocation of permit, certification, or registration, and s. 794.075, F.S., relating to sexual predators, respectively, to conform these sections of law to changes made in the bill.

**Section 16** repeals s. 499.01212, relating to pedigree papers.

The effective date of the act is July 1, 2016.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.



**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

Updating and conforming the regulations for the distribution of prescription drugs in or into this state eliminates potential ambiguity between Florida's requirements and a uniform national approach thereby allowing for cost savings by regulated persons. Other changes to permit application submission requirements may streamline initial and renewal administrative paperwork, resulting in efficiencies in time and costs. Anecdotal information received from multiple wholesale distributors suggests that the annual submission of the renewal application consumes approximately 40 hours. Changing to a biennial renewal may generate an estimated saving industrywide of approximately \$225,379.<sup>6</sup>

Allowing a surety bond that was obtained for licensure in another state to satisfy Florida's requirement for a surety bond for prescription drug wholesale distributors and out-of-state wholesale distributors will generate a cost saving of \$100,000 per qualifying permit. The tiered surety bond requirement also helps small businesses.

**C. Government Sector Impact:**

CS/SB 1604 provides for administrative efficiencies for the DBPR in the regulation and enforcement of the Act which will generate cost savings. The DBPR indicates that technology changes will be required to implement some of these changes, but these costs can be absorbed within existing resources.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

The bill exempts the distribution of minimal quantities of prescription drugs by a retail pharmacy for office use in compliance with the Florida Pharmacy Act and its rules from the definition of wholesale distribution. However, the requirement for a retail pharmacy drug wholesale distributor permit is still required in s. 499.01(2)(g), F.S., for a retail pharmacy that engages in the wholesale distribution of prescription drugs to practitioners of up to 30 percent of the pharmacy's total annual prescription drug purchases. It is not apparent how these two sections of law are intended to co-exist and additional legislative direction may be warranted.

Lines 1584-1593 exempt a restricted prescription drug distributor that repackages and distributes a prescription drug to a not-for-profit rural hospital from compliance with *all* current state and

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<sup>6</sup> See DBPR, *Senate Bill 1604 Analysis*, p. 13, (on file with the Senate Committee on Health Policy).

federal current good manufacturing practices relating to repackaging. This may be overly broad and might create unreasonable risks for persons receiving those drugs in the rural hospital. Also, this provision may be read as exempting compliance with current good manufacturing practices for all repacked and distributed prescription drugs to all health care entities if at least one of the recipients is a rural hospital.

#### **VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 499.003, 499.005, 499.0051, 499.006, 499.01, 499.012, 499.01201, 499.0121, 499.015, 499.03, 499.05, 499.051, 499.066, 499.82, 499.89, 409.9201, 499.067, 794.075, and 921.0022.

This bill repeals section 499.01212 of the Florida Statutes.

#### **IX. Additional Information:**

- A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Health Policy on January 26, 2016:**

The CS corrects a reference to a prescription drug manufacturer distributing their prescription drugs as opposed to engaging in the wholesale distribution of those drugs to comport with the federal act. The CS also reinstates the mandatory registration of cosmetic products manufactured in this state.

- B. **Amendments:**

None.



864912

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
01/26/2016	.	
	.	
	.	
	.	

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The Committee on Health Policy (Grimsley) recommended the following:

**Senate Amendment**

Delete line 930  
and insert:  
prescription drug manufacturer may engage in ~~wholesale~~



669120

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
01/26/2016	.	
	.	
	.	
	.	

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The Committee on Health Policy (Grimsley) recommended the following:

**Senate Amendment (with title amendment)**

Delete lines 2419 - 2476  
and insert:

Section 9. Subsection (4) of section 499.015, Florida Statutes, is amended to read:

499.015 Registration of drugs, devices, and cosmetics;  
issuance of certificates of free sale.—

(4) Unless a registration is renewed, it expires 2 years after the last day of the month in which it was issued. Any



669120

11 product registration issued or renewed on or after July 1, 2016,  
12 shall expire on the same date as the manufacturer or repackager  
13 permit of the person seeking to register the product. If the  
14 first product registration issued to a person on or after July  
15 1, 2016, expires less than 366 days after issuance, the fee for  
16 product registration shall be \$15. If the first product  
17 registration issued to a person on or after July 1, 2016,  
18 expires more than 365 days after issuance, the fee for product  
19 registration shall be \$30. The department may issue a stop-sale  
20 notice or order against a person that is subject to the  
21 requirements of this section and that fails to comply with this  
22 section within 31 days after the date the registration expires.  
23 The notice or order shall prohibit such person from selling or  
24 causing to be sold any drugs, devices, or cosmetics covered by  
25 this part until he or she complies with the requirements of this  
26 section.

27  
28 ===== T I T L E   A M E N D M E N T =====

29 And the title is amended as follows:

30       Delete lines 67 - 73

31 and insert:

32       499.015, F.S.; providing for the expiration, renewal,  
33       and issuance of certain drug, device, and cosmetic  
34       product registrations; providing for product

By Senator Grimsley

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1 A bill to be entitled  
 2 An act relating to drugs, devices, and cosmetics;  
 3 amending s. 499.003, F.S.; providing, revising, and  
 4 deleting definitions for purposes of the Florida Drug  
 5 and Cosmetic Act; amending s. 499.005, F.S.; revising  
 6 prohibited acts related to the distribution of  
 7 prescription drugs; conforming a cross-reference;  
 8 amending s. 499.0051, F.S.; prohibiting the  
 9 distribution of prescription drugs without delivering  
 10 a transaction history, transaction information, and  
 11 transaction statement; providing penalties; deleting  
 12 provisions and revising terminology related to  
 13 pedigree papers, to conform to changes made by the  
 14 act; amending s. 499.006, F.S.; conforming provisions;  
 15 amending s. 499.01, F.S.; requiring nonresident  
 16 prescription drug repackagers to obtain an operating  
 17 permit; authorizing a manufacturer to engage in the  
 18 wholesale distribution of prescription drugs;  
 19 providing for the issuance of virtual prescription  
 20 drug manufacturer permits and virtual nonresident  
 21 prescription drug manufacturer permits to certain  
 22 persons; providing exceptions from certain virtual  
 23 manufacturer requirements; requiring a nonresident  
 24 prescription drug repackager permit for certain  
 25 persons; deleting surety bond requirements for  
 26 prescription drug wholesale distributors; requiring  
 27 that certain persons obtain an out-of-state  
 28 prescription drug wholesale distributor permit  
 29 requiring certain third party logistic providers to be  
 30 licensed; requiring research and development labeling  
 31 on certain prescription drug active pharmaceutical  
 32 ingredient packaging; requiring certain manufacturers

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33 to create and maintain certain records; requiring  
 34 certain prescription drug distributors to provide  
 35 certain information to health care entities for which  
 36 they repackage prescription drugs; amending s.  
 37 499.012, F.S.; providing for issuance of a  
 38 prescription drug manufacturer permit or retail  
 39 pharmacy drug wholesale distributor permit when an  
 40 applicant at the same address is a licensed nuclear  
 41 pharmacy or community pharmacy; providing for the  
 42 expiration of deficient permit applications; requiring  
 43 trade secret information submitted by an applicant to  
 44 be maintained as a trade secret; authorizing the  
 45 quadrennial renewal of permits; providing for  
 46 calculation of fees for such permit renewals; revising  
 47 procedures and application requirements for permit  
 48 renewals; providing for late renewal fees; allowing a  
 49 permittee who submits a renewal application to  
 50 continue operations; removing certain application  
 51 requirements for renewal of a permit; requiring bonds  
 52 or other surety of a specified amount; requiring proof  
 53 of inspection of establishments used in wholesale  
 54 distribution; authorizing the Department of Business  
 55 and Professional Regulation to contract for the  
 56 collection of electronic fingerprints under certain  
 57 circumstances; providing information that may be  
 58 submitted in lieu of certain application requirements  
 59 for specified permits and certifications; removing  
 60 provisions relating to annual renewal and expiration  
 61 of permits; conforming cross-references; amending s.

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62 499.01201, F.S.; conforming provisions; amending s.  
 63 499.0121, F.S.; revising prescription drug  
 64 recordkeeping requirements; requiring inventories and  
 65 records of transactions for active pharmaceutical  
 66 ingredients; conforming provisions; amending s.  
 67 499.015, F.S.; removing cosmetics from registration  
 68 requirements; authorizing voluntary registration of  
 69 cosmetics; providing application and fee requirements  
 70 for cosmetics; restricting those persons who may  
 71 register a product with the department; providing for  
 72 the expiration, renewal, and issuance of certain  
 73 product registrations; providing for product  
 74 registration fees; amending ss. 499.03, 499.05, and  
 75 499.051, F.S.; conforming provisions to changes made  
 76 by the act; amending s. 499.066, F.S.; authorizing the  
 77 issuance of nondisciplinary citations; authorizing the  
 78 department to adopt rules designating violations for  
 79 which a citation may be issued; authorizing the  
 80 department to recover investigative costs pursuant to  
 81 the citation; specifying a time limitation for  
 82 issuance of a citation; providing for service of a  
 83 citation; amending s. 499.82, F.S.; revising the  
 84 definition of "wholesale distribution" for purposes of  
 85 medical gas requirements; amending s. 499.89, F.S.;  
 86 conforming provisions; repealing s. 499.01212, F.S.,  
 87 relating to pedigree papers; amending ss. 409.9201,  
 88 499.067, 794.075, and 921.0022, F.S.; conforming  
 89 cross-references; providing an effective date.  
 90

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91 Be It Enacted by the Legislature of the State of Florida:

92

93 Section 1. Section 499.003, Florida Statutes, is amended to  
 94 read:

95 499.003 Definitions of terms used in this part.—As used in  
 96 this part, the term:

97 (1) "Active pharmaceutical ingredient" includes any  
 98 substance or mixture of substances intended, represented, or  
 99 labeled for use in drug manufacturing that furnishes or is  
 100 intended to furnish, in a finished dosage form, any  
 101 pharmacological activity or other direct effect in the  
 102 diagnosis, cure, mitigation, treatment, therapy, or prevention  
 103 of disease in humans or other animals, or to affect the  
 104 structure or any function of the body of humans or animals.

105 (2)(1) "Advertisement" means any representation  
 106 disseminated in any manner or by any means, other than by  
 107 labeling, for the purpose of inducing, or which is likely to  
 108 induce, directly or indirectly, the purchase of drugs, devices,  
 109 or cosmetics.

110 (3) "Affiliate" means a business entity that has a  
 111 relationship with another business entity in which, directly or  
 112 indirectly:

113 (a) The business entity controls, or has the power to  
 114 control, the other business entity; or

115 (b) A third party controls, or has the power to control,  
 116 both business entities.

117 ~~(2) "Affiliated group" means an affiliated group as defined~~  
 118 ~~by s. 1504 of the Internal Revenue Code of 1986, as amended,~~  
 119 ~~which is composed of chain drug entities, including at least 50~~

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120 ~~retail pharmacies, warehouses, or repackagers, which are members~~  
 121 ~~of the same affiliated group. The affiliated group must disclose~~  
 122 ~~the names of all its members to the department.~~

123 ~~(4)(3)~~ "Affiliated party" means:

124 (a) A director, officer, trustee, partner, or committee  
 125 member of a permittee or applicant or a subsidiary or service  
 126 corporation of the permittee or applicant;

127 (b) A person who, directly or indirectly, manages,  
 128 controls, or oversees the operation of a permittee or applicant,  
 129 regardless of whether such person is a partner, shareholder,  
 130 manager, member, officer, director, independent contractor, or  
 131 employee of the permittee or applicant;

132 (c) A person who has filed or is required to file a  
 133 personal information statement pursuant to s. 499.012(9) or is  
 134 required to be identified in an application for a permit or to  
 135 renew a permit pursuant to s. 499.012(8); or

136 (d) The five largest natural shareholders that own at least  
 137 5 percent of the permittee or applicant.

138 ~~(5)(4)~~ "Applicant" means a person applying for a permit or  
 139 certification under this part.

140 ~~(5) "Authenticate" means to affirmatively verify upon~~  
 141 ~~receipt of a prescription drug that each transaction listed on~~  
 142 ~~the pedigree paper has occurred.~~

143 ~~(a) A wholesale distributor is not required to open a~~  
 144 ~~sealed, medical convenience kit to authenticate a pedigree paper~~  
 145 ~~for a prescription drug contained within the kit.~~

146 ~~(b) Authentication of a prescription drug included in a~~  
 147 ~~sealed, medical convenience kit shall be limited to verifying~~  
 148 ~~the transaction and pedigree information received.~~

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149 (6) "Certificate of free sale" means a document prepared by  
 150 the department which certifies a drug, device, or cosmetic, that  
 151 is registered with the department, as one that can be legally  
 152 sold in the state.

153 (7) "Chain pharmacy warehouse" means a ~~wholesale~~  
 154 distributor permitted pursuant to s. 499.01 that maintains a  
 155 physical location for prescription drugs that functions solely  
 156 as a central warehouse to perform intracompany transfers of such  
 157 drugs between members of an affiliate ~~to a member of its~~  
 158 ~~affiliated group.~~

159 (8) "Closed pharmacy" means a pharmacy that is licensed  
 160 under chapter 465 and purchases prescription drugs for use by a  
 161 limited patient population and not for wholesale distribution or  
 162 sale to the public. The term does not include retail pharmacies.

163 (9) "Color" includes black, white, and intermediate grays.

164 (10) "Color additive" means, with the exception of any  
 165 material that has been or hereafter is exempt under the federal  
 166 act, a material that:

167 (a) Is a dye pigment, or other substance, made by a process  
 168 of synthesis or similar artifice, or extracted, isolated, or  
 169 otherwise derived, with or without intermediate or final change  
 170 of identity from a vegetable, animal, mineral, or other source;  
 171 or

172 (b) When added or applied to a drug or cosmetic or to the  
 173 human body, or any part thereof, is capable alone, or through  
 174 reaction with other substances, of imparting color thereto.

175 (11) "Contraband prescription drug" means any adulterated  
 176 drug, as defined in s. 499.006, any counterfeit drug, as defined  
 177 in this section, and also means any prescription drug for which

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178 a transaction history, transaction information, or transaction  
 179 ~~statement pedigree paper~~ does not exist, or for which the  
 180 transaction history, transaction information, or transaction  
 181 ~~statement pedigree paper~~ in existence has been forged,  
 182 counterfeited, falsely created, or contains any altered, false,  
 183 or misrepresented matter.

184 (12) "Cosmetic" means an article, with the exception of  
 185 soap, that is:

186 (a) Intended to be rubbed, poured, sprinkled, or sprayed  
 187 on; introduced into; or otherwise applied to the human body or  
 188 any part thereof for cleansing, beautifying, promoting  
 189 attractiveness, or altering the appearance; or

190 (b) Intended for use as a component of any such article.

191 (13) "Counterfeit drug," "counterfeit device," or  
 192 "counterfeit cosmetic" means a drug, device, or cosmetic which,  
 193 or the container, seal, or labeling of which, without  
 194 authorization, bears the trademark, trade name, or other  
 195 identifying mark, imprint, or device, or any likeness thereof,  
 196 of a drug, device, or cosmetic manufacturer, processor, packer,  
 197 or distributor other than the person that in fact manufactured,  
 198 processed, packed, or distributed that drug, device, or cosmetic  
 199 and which thereby falsely purports or is represented to be the  
 200 product of, or to have been packed or distributed by, that other  
 201 drug, device, or cosmetic manufacturer, processor, packer, or  
 202 distributor.

203 (14) "Department" means the Department of Business and  
 204 Professional Regulation.

205 (15) "Device" means any instrument, apparatus, implement,  
 206 machine, contrivance, implant, in vitro reagent, or other

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207 similar or related article, including its components, parts, or  
 208 accessories, which is:

209 (a) Recognized in the current edition of the United States  
 210 Pharmacopoeia and National Formulary, or any supplement thereof,

211 (b) Intended for use in the diagnosis, cure, mitigation,  
 212 treatment, therapy, or prevention of disease in humans or other  
 213 animals, or

214 (c) Intended to affect the structure or any function of the  
 215 body of humans or other animals,

216  
 217 and that does not achieve any of its principal intended purposes  
 218 through chemical action within or on the body of humans or other  
 219 animals and which is not dependent upon being metabolized for  
 220 the achievement of any of its principal intended purposes.

221 (16) "Distribute" or "distribution" means to sell,  
 222 ~~purchase, trade, deliver, handle, store, or receive to sell,~~  
 223 ~~offer to sell, give away, transfer, whether by passage of title,~~  
 224 ~~physical movement, or both; deliver; or offer to deliver.~~ The  
 225 term does not mean to administer or dispense and does not  
 226 include the billing and invoicing activities that commonly  
 227 follow a wholesale distribution transaction.

228 ~~(17) "Drop shipment" means the sale of a prescription drug~~  
 229 ~~from a manufacturer to a wholesale distributor, where the~~  
 230 ~~wholesale distributor takes title to, but not possession of, the~~  
 231 ~~prescription drug, and the manufacturer of the prescription drug~~  
 232 ~~ships the prescription drug directly to a chain pharmacy~~  
 233 ~~warehouse or a person authorized by law to purchase prescription~~  
 234 ~~drugs for the purpose of administering or dispensing the drug,~~  
 235 ~~as defined in s. 465.003.~~

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236 (17)~~(18)~~ "Drug" means an article that is:

237 (a) Recognized in the current edition of the United States  
238 Pharmacopoeia and National Formulary, official Homeopathic  
239 Pharmacopoeia of the United States, or any supplement to any of  
240 those publications;

241 (b) Intended for use in the diagnosis, cure, mitigation,  
242 treatment, therapy, or prevention of disease in humans or other  
243 animals;

244 (c) Intended to affect the structure or any function of the  
245 body of humans or other animals; or

246 (d) Intended for use as a component of any article  
247 specified in paragraph (a), paragraph (b), or paragraph (c), and  
248 includes active pharmaceutical ingredients, but does not include  
249 devices or their nondrug components, parts, or accessories. ~~For~~  
250 ~~purposes of this paragraph, an "active pharmaceutical~~  
251 ~~ingredient" includes any substance or mixture of substances~~  
252 ~~intended, represented, or labeled for use in drug manufacturing~~  
253 ~~that furnishes or is intended to furnish, in a finished dosage~~  
254 ~~form, any pharmacological activity or other direct effect in the~~  
255 ~~diagnosis, cure, mitigation, treatment, therapy, or prevention~~  
256 ~~of disease in humans or other animals, or to affect the~~  
257 ~~structure or any function of the body of humans or other~~  
258 ~~animals.~~

259 (18)~~(19)~~ "Establishment" means a place of business which is  
260 at one general physical location and may extend to one or more  
261 contiguous suites, units, floors, or buildings operated and  
262 controlled exclusively by entities under common operation and  
263 control. Where multiple buildings are under common exclusive  
264 ownership, operation, and control, an intervening thoroughfare

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265 does not affect the contiguous nature of the buildings. For  
266 purposes of permitting, each suite, unit, floor, or building  
267 must be identified in the most recent permit application.

268 (19)~~(20)~~ "Federal act" means the Federal Food, Drug, and  
269 Cosmetic Act, 21 U.S.C. ss. 301 et seq.; 52 Stat. 1040 et seq.

270 (20)~~(21)~~ "Freight forwarder" means a person who receives  
271 prescription drugs which are owned by another person and  
272 designated by that person for export, and exports those  
273 prescription drugs.

274 (21)~~(22)~~ "Health care entity" means a closed pharmacy or  
275 any person, organization, or business entity that provides  
276 diagnostic, medical, surgical, or dental treatment or care, or  
277 chronic or rehabilitative care, but does not include any  
278 wholesale distributor or retail pharmacy licensed under state  
279 law to deal in prescription drugs. However, a blood  
280 establishment is a health care entity that may engage in the  
281 wholesale distribution of prescription drugs under s.  
282 499.01(2)(h)1.c. ~~499.01(2)(g)1.e.~~

283 (22)~~(23)~~ "Health care facility" means a health care  
284 facility licensed under chapter 395.

285 (23)~~(24)~~ "Hospice" means a corporation licensed under part  
286 IV of chapter 400.

287 (24)~~(25)~~ "Hospital" means a facility as defined in s.  
288 395.002 and licensed under chapter 395.

289 (25)~~(26)~~ "Immediate container" does not include package  
290 liners.

291 (26)~~(27)~~ "Label" means a display of written, printed, or  
292 graphic matter upon the immediate container of any drug, device,  
293 or cosmetic. A requirement made by or under authority of this

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294 part or rules adopted under this part that any word, statement,  
 295 or other information appear on the label is not complied with  
 296 unless such word, statement, or other information also appears  
 297 on the outside container or wrapper, if any, of the retail  
 298 package of such drug, device, or cosmetic or is easily legible  
 299 through the outside container or wrapper.

300 ~~(27)-(28)~~ "Labeling" means all labels and other written,  
 301 printed, or graphic matters:

302 (a) Upon a drug, device, or cosmetic, or any of its  
 303 containers or wrappers; or

304 (b) Accompanying or related to such drug, device, or  
 305 cosmetic.

306 ~~(28)-(29)~~ "Manufacture" means the preparation, deriving,  
 307 compounding, propagation, processing, producing, or fabrication  
 308 of any drug, device, or cosmetic.

309 ~~(29)-(30)~~ "Manufacturer" means:

310 (a) A person who holds a New Drug Application, an  
 311 Abbreviated New Drug Application, a Biologics License  
 312 Application, or a New Animal Drug Application approved under the  
 313 federal act or a license issued under s. 351 of the Public  
 314 Health Service Act, 42 U.S.C. s. 262, for such drug or  
 315 biologics, or if such drug or biologics is not the subject of an  
 316 approved application or license, the person who manufactured the  
 317 drug or biologics prepares, derives, manufactures, or produces a  
 318 drug, device, or cosmetic;

319 (b) A co-licensed partner of the person described in  
 320 paragraph (a) who obtains the drug or biologics directly from a  
 321 person described in paragraph (a), paragraph (c), or this  
 322 paragraph The holder or holders of a New Drug Application (NDA),

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323 an Abbreviated New Drug Application (ANDA), a Biologics License  
 324 Application (BLA), or a New Animal Drug Application (NADA),  
 325 provided such application has become effective or is otherwise  
 326 approved consistent with s. 499.023;

327 (c) An affiliate of a person described in paragraph (a),  
 328 paragraph (b), or this paragraph that receives the drug or  
 329 biologics directly from a person described in paragraph (a),  
 330 paragraph (b), or this paragraph ~~A private label distributor for~~  
 331 ~~whom the private label distributor's prescription drugs are~~  
 332 ~~originally manufactured and labeled for the distributor and have~~  
 333 ~~not been repackaged; or~~

334 (d) A person who manufactures a device or a cosmetic. A  
 335 person registered under the federal act as a manufacturer of a  
 336 prescription drug, who is described in paragraph (a), paragraph  
 337 (b), or paragraph (c), who has entered into a written agreement  
 338 with another prescription drug manufacturer that authorizes  
 339 either manufacturer to distribute the prescription drug  
 340 identified in the agreement as the manufacturer of that drug  
 341 consistent with the federal act and its implementing  
 342 regulations;

343 ~~(e) A member of an affiliated group that includes, but is~~  
 344 ~~not limited to, persons described in paragraph (a), paragraph~~  
 345 ~~(b), paragraph (c), or paragraph (d), which member distributes~~  
 346 ~~prescription drugs, whether or not obtaining title to the drugs,~~  
 347 ~~only for the manufacturer of the drugs who is also a member of~~  
 348 ~~the affiliated group. As used in this paragraph, the term~~  
 349 ~~"affiliated group" means an affiliated group as defined in s.~~  
 350 ~~1504 of the Internal Revenue Code of 1986, as amended. The~~  
 351 ~~manufacturer must disclose the names of all of its affiliated~~

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352 ~~group members to the department, or~~

353 ~~(f) A person permitted as a third party logistics provider,~~  
 354 ~~only while providing warehousing, distribution, or other~~  
 355 ~~logistics services on behalf of a person described in paragraph~~  
 356 ~~(a), paragraph (b), paragraph (c), paragraph (d), or paragraph~~  
 357 ~~(e).~~

358  
 359 The term does not include a pharmacy that is operating in  
 360 compliance with pharmacy practice standards as defined in  
 361 chapter 465 and rules adopted under that chapter.

362 (30)~~(31)~~ "Medical convenience kit" means packages or units  
 363 that contain combination products as defined in 21 C.F.R. s.  
 364 3.2(e) (2).

365 (31)~~(32)~~ "Medical gas" means any liquefied or vaporized gas  
 366 that is a prescription drug, whether alone or in combination  
 367 with other gases, and as defined in the federal act.

368 (32)~~(33)~~ "New drug" means:

369 (a) Any drug the composition of which is such that the drug  
 370 is not generally recognized, among experts qualified by  
 371 scientific training and experience to evaluate the safety and  
 372 effectiveness of drugs, as safe and effective for use under the  
 373 conditions prescribed, recommended, or suggested in the labeling  
 374 of that drug; or

375 (b) Any drug the composition of which is such that the  
 376 drug, as a result of investigations to determine its safety and  
 377 effectiveness for use under certain conditions, has been  
 378 recognized for use under such conditions, but which drug has  
 379 not, other than in those investigations, been used to a material  
 380 extent or for a material time under such conditions.

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381 ~~(34) "Normal distribution chain" means a wholesale~~  
 382 ~~distribution of a prescription drug in which the wholesale~~  
 383 ~~distributor or its wholly owned subsidiary purchases and~~  
 384 ~~receives the specific unit of the prescription drug directly~~  
 385 ~~from the manufacturer and distributes the prescription drug~~  
 386 ~~directly, or through up to two intracompany transfers, to a~~  
 387 ~~chain pharmacy warehouse or a person authorized by law to~~  
 388 ~~purchase prescription drugs for the purpose of administering or~~  
 389 ~~dispensing the drug, as defined in s. 465.003. For purposes of~~  
 390 ~~this subsection, the term "intracompany" means any transaction~~  
 391 ~~or transfer between any parent, division, or subsidiary wholly~~  
 392 ~~owned by a corporate entity.~~

393 (33)~~(35)~~ "Nursing home" means a facility licensed under  
 394 part II of chapter 400.

395 (34)~~(36)~~ "Official compendium" means the current edition of  
 396 the official United States Pharmacopoeia and National Formulary,  
 397 or any supplement thereto.

398 ~~(37) "Pedigree paper" means a document in written or~~  
 399 ~~electronic form approved by the department which contains~~  
 400 ~~information required by s. 499.01212 regarding the sale and~~  
 401 ~~distribution of any given prescription drug.~~

402 (35)~~(38)~~ "Permittee" means any person holding a permit  
 403 issued under this chapter pursuant to s. 499.012.

404 (36)~~(39)~~ "Person" means any individual, child, joint  
 405 venture, syndicate, fiduciary, partnership, corporation,  
 406 division of a corporation, firm, trust, business trust, company,  
 407 estate, public or private institution, association,  
 408 organization, group, city, county, city and county, political  
 409 subdivision of this state, other governmental agency within this

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410 state, and any representative, agent, or agency of any of the  
 411 foregoing, or any other group or combination of the foregoing.  
 412 (37)~~(40)~~ "Pharmacist" means a person licensed under chapter  
 413 465.  
 414 (38)~~(41)~~ "Pharmacy" means an entity licensed under chapter  
 415 465.  
 416 (39)~~(42)~~ "Prepackaged drug product" means a drug that  
 417 originally was in finished packaged form sealed by a  
 418 manufacturer and that is placed in a properly labeled container  
 419 by a pharmacy or practitioner authorized to dispense pursuant to  
 420 chapter 465 for the purpose of dispensing in the establishment  
 421 in which the prepackaging occurred.  
 422 (40)~~(43)~~ "Prescription drug" means a prescription,  
 423 medicinal, or legend drug, including, but not limited to,  
 424 finished dosage forms or active pharmaceutical ingredients  
 425 subject to, defined by, or described by s. 503(b) of the federal  
 426 act or s. 465.003(8), s. 499.007(13), subsection (31) ~~(32)~~, or  
 427 subsection (47) ~~(52)~~, except that an active pharmaceutical  
 428 ingredient is a prescription drug only if substantially all  
 429 finished dosage forms in which it may be lawfully dispensed or  
 430 administered in this state are also prescription drugs.  
 431 (41)~~(44)~~ "Prescription drug label" means any display of  
 432 written, printed, or graphic matter upon the immediate container  
 433 of any prescription drug before it is dispensed ~~prior to its~~  
 434 ~~dispensing~~ to an individual patient pursuant to a prescription  
 435 of a practitioner authorized by law to prescribe.  
 436 (42)~~(45)~~ "Prescription label" means any display of written,  
 437 printed, or graphic matter upon the immediate container of any  
 438 prescription drug dispensed pursuant to a prescription of a

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439 practitioner authorized by law to prescribe.  
 440 ~~(46) "Primary wholesale distributor" means any wholesale~~  
 441 ~~distributor that:~~  
 442 ~~(a) Purchased 90 percent or more of the total dollar volume~~  
 443 ~~of its purchases of prescription drugs directly from~~  
 444 ~~manufacturers in the previous year; and~~  
 445 ~~(b)1. Directly purchased prescription drugs from not fewer~~  
 446 ~~than 50 different prescription drug manufacturers in the~~  
 447 ~~previous year; or~~  
 448 ~~2. Has, or the affiliated group, as defined in s. 1504 of~~  
 449 ~~the Internal Revenue Code, of which the wholesale distributor is~~  
 450 ~~a member has, not fewer than 250 employees.~~  
 451 ~~(c) For purposes of this subsection, "directly from~~  
 452 ~~manufacturers" means:~~  
 453 ~~1. Purchases made by the wholesale distributor directly~~  
 454 ~~from the manufacturer of prescription drugs; and~~  
 455 ~~2. Transfers from a member of an affiliated group, as~~  
 456 ~~defined in s. 1504 of the Internal Revenue Code, of which the~~  
 457 ~~wholesale distributor is a member, if:~~  
 458 ~~a. The affiliated group purchases 90 percent or more of the~~  
 459 ~~total dollar volume of its purchases of prescription drugs from~~  
 460 ~~the manufacturer in the previous year; and~~  
 461 ~~b. The wholesale distributor discloses to the department~~  
 462 ~~the names of all members of the affiliated group of which the~~  
 463 ~~wholesale distributor is a member and the affiliated group~~  
 464 ~~agrees in writing to provide records on prescription drug~~  
 465 ~~purchases by the members of the affiliated group not later than~~  
 466 ~~48 hours after the department requests access to such records,~~  
 467 ~~regardless of the location where the records are stored.~~

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468 (43)(47) "Proprietary drug," or "OTC drug," means a patent  
 469 or over-the-counter drug in its unbroken, original package,  
 470 which drug is sold to the public by, or under the authority of,  
 471 the manufacturer or primary distributor thereof, is not  
 472 misbranded under the provisions of this part, and can be  
 473 purchased without a prescription.

474 (44)(48) "Repackage" includes repacking or otherwise  
 475 changing the container, wrapper, or labeling to further the  
 476 distribution of the drug, device, or cosmetic.

477 (45)(49) "Repackager" means a person who repackages. The  
 478 term excludes pharmacies that are operating in compliance with  
 479 pharmacy practice standards as defined in chapter 465 and rules  
 480 adopted under that chapter.

481 (46)(50) "Retail pharmacy" means a community pharmacy  
 482 licensed under chapter 465 that purchases prescription drugs at  
 483 fair market prices and provides prescription services to the  
 484 public.

485 ~~(51) "Secondary wholesale distributor" means a wholesale~~  
 486 ~~distributor that is not a primary wholesale distributor.~~

487 (47)(52) "Veterinary prescription drug" means a  
 488 prescription drug intended solely for veterinary use. The label  
 489 of the drug must bear the statement, "Caution: Federal law  
 490 restricts this drug to sale by or on the order of a licensed  
 491 veterinarian."

492 (48)(53) "Wholesale distribution" means the distribution of  
 493 a prescription drug to a person ~~drugs to persons~~ other than a  
 494 consumer or patient, or the receipt of a prescription drug by a  
 495 person other than the consumer or patient, but does not include:

496 (a) Any of the following activities, which is not a

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497 violation of s. 499.005(21) if such activity is conducted in  
 498 accordance with s. 499.01(2)(h) ~~499.01(2)(g)~~:

499 1. The purchase or other acquisition by a hospital or other  
 500 health care entity that is a member of a group purchasing  
 501 organization of a prescription drug for its own use from the  
 502 group purchasing organization or from other hospitals or health  
 503 care entities that are members of that organization.

504 2. The distribution ~~sale, purchase, or trade~~ of a  
 505 prescription drug or an offer to distribute ~~sell, purchase, or~~  
 506 ~~trade~~ a prescription drug by a charitable organization described  
 507 in s. 501(c)(3) of the Internal Revenue Code of 1986, as amended  
 508 and revised, to a nonprofit affiliate of the organization to the  
 509 extent otherwise permitted by law.

510 3. The distribution ~~sale, purchase, or trade~~ of a  
 511 prescription drug ~~or an offer to sell, purchase, or trade a~~  
 512 ~~prescription drug~~ among hospitals or other health care entities  
 513 that are under common control. For purposes of this  
 514 subparagraph, "common control" means the power to direct or  
 515 cause the direction of the management and policies of a person  
 516 or an organization, whether by ownership of stock, by voting  
 517 rights, by contract, or otherwise.

518 4. The distribution ~~sale, purchase, trade, or other~~  
 519 ~~transfer~~ of a prescription drug from or for any federal, state,  
 520 or local government agency or any entity eligible to purchase  
 521 prescription drugs at public health services prices pursuant to  
 522 Pub. L. No. 102-585, s. 602 to a contract provider or its  
 523 subcontractor for eligible patients of the agency or entity  
 524 under the following conditions:

525 a. The agency or entity must obtain written authorization

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526 for the distribution sale, purchase, trade, or other transfer of  
 527 a prescription drug under this subparagraph from the Secretary  
 528 of Business and Professional Regulation or his or her designee.

529 b. The contract provider or subcontractor must be  
 530 authorized by law to administer or dispense prescription drugs.

531 c. In the case of a subcontractor, the agency or entity  
 532 must be a party to and execute the subcontract.

533 d. The contract provider and subcontractor must maintain  
 534 and produce immediately for inspection all records of movement  
 535 or transfer of all the prescription drugs belonging to the  
 536 agency or entity, including, but not limited to, the records of  
 537 receipt and disposition of prescription drugs. Each contractor  
 538 and subcontractor dispensing or administering these drugs must  
 539 maintain and produce records documenting the dispensing or  
 540 administration. Records that are required to be maintained  
 541 include, but are not limited to, a perpetual inventory itemizing  
 542 drugs received and drugs dispensed by prescription number or  
 543 administered by patient identifier, which must be submitted to  
 544 the agency or entity quarterly.

545 e. The contract provider or subcontractor may administer or  
 546 dispense the prescription drugs only to the eligible patients of  
 547 the agency or entity or must return the prescription drugs for  
 548 or to the agency or entity. The contract provider or  
 549 subcontractor must require proof from each person seeking to  
 550 fill a prescription or obtain treatment that the person is an  
 551 eligible patient of the agency or entity and must, at a minimum,  
 552 maintain a copy of this proof as part of the records of the  
 553 contractor or subcontractor required under sub-subparagraph d.

554 f. In addition to the departmental inspection authority set

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555 forth in s. 499.051, the establishment of the contract provider  
 556 and subcontractor and all records pertaining to prescription  
 557 drugs subject to this subparagraph shall be subject to  
 558 inspection by the agency or entity. All records relating to  
 559 prescription drugs of a manufacturer under this subparagraph  
 560 shall be subject to audit by the manufacturer of those drugs,  
 561 without identifying individual patient information.

562 (b) Any of the following activities, which is not a  
 563 violation of s. 499.005(21) if such activity is conducted in  
 564 accordance with rules established by the department:

565 1. The distribution sale, purchase, or trade of a  
 566 prescription drug among federal, state, or local government  
 567 health care entities that are under common control and are  
 568 authorized to purchase such prescription drug.

569 2. The distribution sale, purchase, or trade of a  
 570 prescription drug or ~~an offer to distribute~~ sell, purchase, or  
 571 ~~trade~~ a prescription drug for emergency medical reasons, which  
 572 may include. For purposes of this subparagraph, The term  
 573 ~~"emergency medical reasons" includes~~ transfers of prescription  
 574 drugs by a retail pharmacy to another retail pharmacy to  
 575 alleviate a temporary shortage. For purposes of this  
 576 subparagraph, a drug shortage not caused by a public health  
 577 emergency does not constitute an emergency medical reason.

578 3. The distribution ~~transfer~~ of a prescription drug  
 579 acquired by a medical director on behalf of a licensed emergency  
 580 medical services provider to that emergency medical services  
 581 provider and its transport vehicles for use in accordance with  
 582 the provider's license under chapter 401.

583 4. ~~The revocation of a sale or the return of a prescription~~

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584 ~~drug to the person's prescription drug wholesale supplier.~~

585 ~~4.5-~~ The donation of a prescription drug by a health care  
586 entity to a charitable organization that has been granted an  
587 exemption under s. 501(c)(3) of the Internal Revenue Code of  
588 1986, as amended, and that is authorized to possess prescription  
589 drugs.

590 ~~5.6-~~ The distribution transfer of a prescription drug by a  
591 person authorized to purchase or receive prescription drugs to a  
592 person licensed or permitted to handle reverse distributions or  
593 destruction under the laws of the jurisdiction in which the  
594 person handling the reverse distribution or destruction receives  
595 the drug.

596 ~~6.7-~~ The distribution transfer of a prescription drug by a  
597 hospital or other health care entity to a person licensed under  
598 this part to repackaging prescription drugs for the purpose of  
599 repackaging the prescription drug for use by that hospital, or  
600 other health care entity and other health care entities that are  
601 under common control, if ownership of the prescription drugs  
602 remains with the hospital or other health care entity at all  
603 times. In addition to the recordkeeping requirements of s.  
604 499.0121(6), the hospital or health care entity that distributes  
605 ~~transfers~~ prescription drugs pursuant to this subparagraph must  
606 reconcile all drugs distributed transferred and returned and  
607 resolve any discrepancies in a timely manner.

608 (c) Intracompany distribution of any drug between members  
609 of an affiliate or within a manufacturer.

610 (d) The distribution of a prescription drug by the  
611 manufacturer of the prescription drug.

612 ~~(e)-(e)~~ The distribution of prescription drug samples by

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613 manufacturers' representatives or distributors' representatives  
614 conducted in accordance with s. 499.028.

615 (f) The distribution of a prescription drug by a third-  
616 party logistics provider permitted or licensed pursuant to and  
617 operating in compliance with the laws of this state and federal  
618 law if such third-party logistics provider does not take  
619 ownership of the prescription drug.

620 (g) The distribution of a prescription drug, or an offer to  
621 distribute a prescription drug by a repackager registered as a  
622 drug establishment with the United States Food and Drug  
623 Administration that has taken ownership or possession of the  
624 prescription drug and repacks it in accordance with this part.

625 (h) The purchase or other acquisition by a dispenser,  
626 hospital, or other health care entity of a prescription drug for  
627 use by such dispenser, hospital, or other health care entity.

628 (i) The distribution of a prescription drug by a hospital  
629 or other health care entity, or by a wholesale distributor or  
630 manufacturer operating at the direction of the hospital or other  
631 health care entity, to a repackager for the purpose of  
632 repackaging the prescription drug for use by that hospital, or  
633 other health care entity and other health care entities that are  
634 under common control, if ownership of the prescription drug  
635 remains with the hospital or other health care entity at all  
636 times.

637 ~~(j)-(d)~~ The distribution sale, purchase, or trade of blood  
638 and blood components intended for transfusion. As used in this  
639 paragraph, the term "blood" means whole blood collected from a  
640 single donor and processed for transfusion or further  
641 manufacturing, and the term "blood components" means that part

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642 of the blood separated by physical or mechanical means.

643 ~~(k)(e)~~ The lawful dispensing of a prescription drug in  
644 accordance with chapter 465.

645 ~~(l)(f)~~ The distribution sale, purchase, or trade of a  
646 prescription drug between pharmacies as a result of a sale,  
647 transfer, merger, or consolidation of all or part of the  
648 business of the pharmacies from or with another pharmacy,  
649 whether accomplished as a purchase and sale of stock or of  
650 business assets.

651 (m) The distribution of minimal quantities of prescription  
652 drugs by a licensed retail pharmacy to a licensed practitioner  
653 for office use in compliance with chapter 465 and rules adopted  
654 thereunder.

655 (n) The distribution of an intravenous prescription drug  
656 that, by its formulation, is intended for the replenishment of  
657 fluids and electrolytes, such as sodium, chloride, and potassium  
658 or calories, such as dextrose and amino acids.

659 (o) The distribution of an intravenous prescription drug  
660 used to maintain the equilibrium of water and minerals in the  
661 body, such as dialysis solutions.

662 (p) The distribution of a prescription drug that is  
663 intended for irrigation or sterile water, whether intended for  
664 such purposes or for injection.

665 (q) The distribution of an exempt medical convenience kit  
666 pursuant to 21 U.S.C. s. 353(e) (4) (M).

667 (r) A common carrier that transports a prescription drug,  
668 if the common carrier does not take ownership of the  
669 prescription drug.

670 (s) Saleable drug returns when conducted by a dispenser.

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671 (t) Facilitating the distribution of a prescription drug by  
672 providing solely administrative services, including processing  
673 of orders and payments.

674 (u) The distribution by a charitable organization described  
675 in s. 501(c)(3) of the Internal Revenue Code of prescription  
676 drugs donated to or supplied at a reduced price to the  
677 charitable organization to:

678 1. A licensed health care practitioner, as defined in s.  
679 456.001, who is authorized under the appropriate practice act to  
680 prescribe and administer prescription drugs;

681 2. A health care clinic establishment permitted pursuant to  
682 chapter 499; or

683 3. The Department of Health or the licensed medical  
684 director of a government agency health care entity, authorized  
685 to possess prescription drugs, for storage and use in the  
686 treatment of persons in need of emergency medical services,  
687 including controlling communicable diseases or providing  
688 protection from unsafe conditions that pose an imminent threat  
689 to public health,

690 if the distributor and the receiving entity receive no direct or  
691 indirect financial benefit other than tax benefits related to  
692 charitable contributions. Distributions under this section that  
693 involve controlled substances must comply with all state and  
694 federal regulations pertaining to the handling of controlled  
695 substances.

696 (v) The distribution of medical gas pursuant to part III of  
697 this chapter.

698 (49)(54) "Wholesale distributor" means a any person, other  
699

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700 ~~than a manufacturer, a manufacturer's co-licensed partner, a~~  
 701 ~~third-party logistics provider, or a repackager, who is engaged~~  
 702 ~~in wholesale distribution of prescription drugs in or into this~~  
 703 ~~state, including, but not limited to, manufacturers,~~  
 704 ~~repackagers, own label distributors, jobbers, private label~~  
 705 ~~distributors, brokers, warehouses, including manufacturers' and~~  
 706 ~~distributors' warehouses, chain drug warehouses, and wholesale~~  
 707 ~~drug warehouses; independent wholesale drug traders; exporters;~~  
 708 ~~retail pharmacies; and the agents thereof that conduct wholesale~~  
 709 ~~distributions.~~

710 Section 2. Subsections (21), (28), and (29) of section  
 711 499.005, Florida Statutes, are amended to read:

712 499.005 Prohibited acts.—It is unlawful for a person to  
 713 perform or cause the performance of any of the following acts in  
 714 this state:

715 (21) The wholesale distribution of any prescription drug  
 716 that was:

717 (a) Purchased by a public or private hospital or other  
 718 health care entity; or

719 (b) Donated or supplied at a reduced price to a charitable  
 720 organization,

721 unless the wholesale distribution of the prescription drug is  
 722 authorized in s. ~~499.01(2)(h)1.c.~~ 499.01(2)(g)1.e.

724 (28) Failure to acquire or deliver a transaction history,  
 725 transaction information, or transaction statement ~~pedigree paper~~  
 726 as required under this part and rules adopted under this part.

727 ~~(29) The receipt of a prescription drug pursuant to a~~  
 728 ~~wholesale distribution without having previously received or~~

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729 ~~simultaneously receiving a pedigree paper that was attested to~~  
 730 ~~as accurate and complete by the wholesale distributor as~~  
 731 ~~required under this part.~~

732 Section 3. Subsections (4) through (17) of section  
 733 499.0051, Florida Statutes, are renumbered as subsections (3)  
 734 through (16), respectively, and subsections (1) and (2), present  
 735 subsection (3), paragraphs (h) and (i) of present subsection  
 736 (12), paragraph (d) of present subsection (13), and present  
 737 subsection (15) of that section are amended, to read:

738 499.0051 Criminal acts.—

739 (1) FAILURE TO MAINTAIN OR DELIVER TRANSACTION HISTORY,  
 740 TRANSACTION INFORMATION, OR TRANSACTION STATEMENT ~~PEDIGREE~~  
 741 ~~PAPERS.~~

742 (a) A person, ~~other than a manufacturer,~~ engaged in the  
 743 ~~wholesale~~ distribution of prescription drugs who fails to  
 744 deliver to another person a complete and accurate transaction  
 745 history, transaction information, or transaction statement  
 746 ~~pedigree papers~~ concerning a prescription drug or contraband  
 747 prescription drug, as required by this chapter and rules adopted  
 748 under this chapter, before ~~prior to,~~ or simultaneous with, the  
 749 transfer of the prescription drug or contraband prescription  
 750 drug to another person commits a felony of the third degree,  
 751 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

752 (b) A person engaged in the ~~wholesale~~ distribution of  
 753 prescription drugs who fails to acquire a complete and accurate  
 754 transaction history, transaction information, or transaction  
 755 statement ~~pedigree papers~~ concerning a prescription drug or  
 756 contraband prescription drug, as required by this chapter and  
 757 rules adopted under this chapter, before ~~prior to,~~ or

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758 simultaneous with, the receipt of the prescription drug or  
 759 contraband prescription drug from another person commits a  
 760 felony of the third degree, punishable as provided in s.  
 761 775.082, s. 775.083, or s. 775.084.

762 (c) Any person who knowingly destroys, alters, conceals, or  
 763 fails to maintain a complete and accurate transaction history,  
 764 transaction information, or transaction statement pedigree  
 765 papers concerning any prescription drug or contraband  
 766 prescription drug, as required by this chapter and rules adopted  
 767 under this chapter, in his or her possession commits a felony of  
 768 the third degree, punishable as provided in s. 775.082, s.  
 769 775.083, or s. 775.084.

770 ~~(2) FAILURE TO AUTHENTICATE PEDIGREE PAPERS. Effective July~~  
 771 ~~1, 2006:~~

772 ~~(a) A person engaged in the wholesale distribution of~~  
 773 ~~prescription drugs who is in possession of pedigree papers~~  
 774 ~~concerning prescription drugs or contraband prescription drugs~~  
 775 ~~and who fails to authenticate the matters contained in the~~  
 776 ~~pedigree papers and who nevertheless attempts to further~~  
 777 ~~distribute prescription drugs or contraband prescription drugs~~  
 778 ~~commits a felony of the third degree, punishable as provided in~~  
 779 ~~s. 775.082, s. 775.083, or s. 775.084.~~

780 ~~(b) A person in possession of pedigree papers concerning~~  
 781 ~~prescription drugs or contraband prescription drugs who falsely~~  
 782 ~~swears or certifies that he or she has authenticated the matters~~  
 783 ~~contained in the pedigree papers commits a felony of the third~~  
 784 ~~degree, punishable as provided in s. 775.082, s. 775.083, or s.~~  
 785 ~~775.084.~~

786 ~~(2)(3) KNOWING FORGERY OF TRANSACTION HISTORY, TRANSACTION~~

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787 INFORMATION, OR TRANSACTION STATEMENT PEDIGREE PAPERS.-A person  
 788 who knowingly forges, counterfeits, or falsely creates any  
 789 transaction history, transaction information, or transaction  
 790 statement pedigree paper; who falsely represents any factual  
 791 matter contained on any transaction history, transaction  
 792 information, or transaction statement pedigree paper; or who  
 793 knowingly omits to record material information required to be  
 794 recorded in a transaction history, transaction information, or  
 795 transaction statement pedigree paper, commits a felony of the  
 796 second degree, punishable as provided in s. 775.082, s. 775.083,  
 797 or s. 775.084.

798 ~~(11)(12) ADULTERATED AND MISBRANDED DRUGS; FALSE~~  
 799 ~~ADVERTISEMENT; FAILURE TO MAINTAIN RECORDS RELATING TO DRUGS.-~~  
 800 Any person who violates any of the following provisions commits  
 801 a misdemeanor of the second degree, punishable as provided in s.  
 802 775.082 or s. 775.083; but, if the violation is committed after  
 803 a conviction of such person under this subsection has become  
 804 final, such person commits a misdemeanor of the first degree,  
 805 punishable as provided in s. 775.082 or s. 775.083, or as  
 806 otherwise provided in this part:

807 (h) The failure to maintain records related to a drug as  
 808 required by this part and rules adopted under this part, except  
 809 for transaction histories, transaction information, or  
 810 transaction statements pedigree papers, invoices, or shipping  
 811 documents related to prescription drugs.

812 (i) The possession of any drug in violation of this part,  
 813 except if the violation relates to a deficiency in transaction  
 814 histories, transaction information, or transaction statements  
 815 pedigree papers.

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816 (12)~~(13)~~ REFUSAL TO ALLOW INSPECTION; SELLING, PURCHASING,  
817 OR TRADING DRUG SAMPLES; FAILURE TO MAINTAIN RECORDS RELATING TO  
818 PRESCRIPTION DRUGS.—Any person who violates any of the following  
819 provisions commits a felony of the third degree, punishable as  
820 provided in s. 775.082, s. 775.083, or s. 775.084, or as  
821 otherwise provided in this part:

822 (d) The failure to receive, maintain, or provide invoices  
823 and shipping documents,~~other than pedigree papers,~~ if  
824 applicable, related to the distribution of a prescription drug.

825 (15) FALSE ADVERTISEMENT.—A publisher, radio broadcast  
826 licensee, or agency or medium for the dissemination of an  
827 advertisement, except the manufacturer, repackager, wholesale  
828 distributor, or seller of the article to which a false  
829 advertisement relates, is not liable under subsection (11) ~~(12)~~,  
830 subsection (12) ~~(13)~~, or subsection (13) ~~(14)~~ by reason of the  
831 dissemination by him or her of such false advertisement, unless  
832 he or she has refused, on the request of the department, to  
833 furnish to the department the name and post office address of  
834 the manufacturer, repackager, wholesale distributor, seller, or  
835 advertising agency that asked him or her to disseminate such  
836 advertisement.

837 Section 4. Section 499.006, Florida Statutes, is amended to  
838 read:

839 499.006 Adulterated drug or device.—A drug or device is  
840 adulterated, if any of the following apply:

841 (1) ~~If~~ It consists in whole or in part of any filthy,  
842 putrid, or decomposed substance.~~+~~

843 (2) ~~If~~ It has been produced, prepared, packed, or held  
844 under conditions whereby it could have been contaminated with

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845 filthy or rendered injurious to health.~~+~~

846 (3) ~~If~~ It is a drug and the methods used in, or the  
847 facilities or controls used for, its manufacture, processing,  
848 packing, or holding do not conform to, or are not operated or  
849 administered in conformity with, current good manufacturing  
850 practices to assure that the drug meets the requirements of this  
851 part and that the drug has the identity and strength, and meets  
852 the standard of quality and purity, which it purports or is  
853 represented to possess.~~+~~

854 (4) ~~If~~ It is a drug and its container is composed, in whole  
855 or in part, of any poisonous or deleterious substance which  
856 could render the contents injurious to health.~~+~~

857 (5) ~~If~~ It is a drug and it bears or contains, for the  
858 purpose of coloring only, a color additive that is unsafe within  
859 the meaning of the federal act; or, if it is a color additive,  
860 the intended use of which in or on drugs is for the purpose of  
861 coloring only, and it is unsafe within the meaning of the  
862 federal act.~~+~~

863 (6) ~~If~~ It purports to be, or is represented as, a drug the  
864 name of which is recognized in the official compendium, and its  
865 strength differs from, or its quality or purity falls below, the  
866 standard set forth in such compendium. The determination as to  
867 strength, quality, or purity must be made in accordance with the  
868 tests or methods of assay set forth in such compendium, or, when  
869 such tests or methods of assay are absent or inadequate, in  
870 accordance with those tests or methods of assay prescribed under  
871 authority of the federal act. A drug defined in the official  
872 compendium is not adulterated under this subsection merely  
873 because it differs from the standard of strength, quality, or

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874 purity set forth for that drug in such compendium if its  
875 difference in strength, quality, or purity from such standard is  
876 plainly stated on its label.~~†~~

877 (7) ~~It~~ It is not subject to subsection (6) and its strength  
878 differs from, or its purity or quality falls below the standard  
879 of, that which it purports or is represented to possess.~~†~~

880 (8) ~~It~~ It is a drug:

881 (a) With which any substance has been mixed or packed so as  
882 to reduce the quality or strength of the drug; or

883 (b) For which any substance has been substituted wholly or  
884 in part.~~†~~

885 (9) ~~It~~ It is a drug or device for which the expiration date  
886 has passed.~~†~~

887 (10) ~~It~~ It is a prescription drug for which the required  
888 transaction history, transaction information, or transaction  
889 statement pedigree paper is nonexistent, fraudulent, or  
890 incomplete under the requirements of this part or applicable  
891 rules, or that has been purchased, held, sold, or distributed at  
892 any time by a person not authorized under federal or state law  
893 to do so.~~†~~~~†~~

894 (11) ~~It~~ It is a prescription drug subject to, defined by,  
895 or described by s. 503(b) of the Federal Food, Drug, and  
896 Cosmetic Act which has been returned by a veterinarian to a  
897 limited prescription drug veterinary wholesale distributor.

898 Section 5. Section 499.01, Florida Statutes, is amended to  
899 read:

900 499.01 Permits.—

901 (1) Before ~~Prior to~~ operating, a permit is required for  
902 each person and establishment that intends to operate as:

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903 (a) A prescription drug manufacturer;

904 (b) A prescription drug repackager;

905 (c) A nonresident prescription drug manufacturer;

906 (d) A nonresident prescription drug repackager;

907 (e) ~~(d)~~ A prescription drug wholesale distributor;

908 (f) ~~(e)~~ An out-of-state prescription drug wholesale  
909 distributor;

910 (g) ~~(f)~~ A retail pharmacy drug wholesale distributor;

911 (h) ~~(g)~~ A restricted prescription drug distributor;

912 (i) ~~(h)~~ A complimentary drug distributor;

913 (j) ~~(i)~~ A freight forwarder;

914 (k) ~~(j)~~ A veterinary prescription drug retail establishment;

915 (l) ~~(k)~~ A veterinary prescription drug wholesale  
916 distributor;

917 (m) ~~(l)~~ A limited prescription drug veterinary wholesale  
918 distributor;

919 (n) ~~(m)~~ An over-the-counter drug manufacturer;

920 (o) ~~(n)~~ A device manufacturer;

921 (p) ~~(o)~~ A cosmetic manufacturer;

922 (q) ~~(p)~~ A third party logistics provider; or

923 (r) ~~(q)~~ A health care clinic establishment.

924 (2) The following permits are established:

925 (a) *Prescription drug manufacturer permit.*—A prescription  
926 drug manufacturer permit is required for any person that is a  
927 manufacturer of a prescription drug and that manufactures or  
928 distributes such prescription drugs in this state.

929 1. A person that operates an establishment permitted as a  
930 prescription drug manufacturer may engage in wholesale  
931 distribution of prescription drugs for which the person is the

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932 ~~manufacturer manufactured at that establishment~~ and must comply  
 933 with s. 499.0121 and all ~~other~~ of the provisions of this part,  
 934 ~~except s. 499.01212,~~ and the rules adopted under this part,  
 935 ~~except s. 499.01212, which apply to a wholesale distributor.~~ The  
 936 department shall adopt rules for issuing a virtual prescription  
 937 drug manufacturer permit to a person who engages in the  
 938 manufacture of prescription drugs but does not make or take  
 939 physical possession of any prescription drugs. The rules adopted  
 940 by the department under this section may exempt virtual  
 941 manufacturers from certain establishment, security, and storage  
 942 requirements set forth in s. 499.0121.

943 2. A prescription drug manufacturer must comply with all  
 944 appropriate state and federal good manufacturing practices.

945 3. A blood establishment, as defined in s. 381.06014,  
 946 operating in a manner consistent with the provisions of 21  
 947 C.F.R. parts 211 and 600-640, and manufacturing only the  
 948 prescription drugs described in s. 499.003(48)(j) ~~499.003(53)(d)~~  
 949 is not required to be permitted as a prescription drug  
 950 manufacturer under this paragraph or to register products under  
 951 s. 499.015.

952 (b) *Prescription drug repackager permit.*—A prescription  
 953 drug repackager permit is required for any person that  
 954 repackages a prescription drug in this state.

955 1. A person that operates an establishment permitted as a  
 956 prescription drug repackager may engage in ~~wholesale~~  
 957 distribution of prescription drugs repackaged at that  
 958 establishment and must comply with all of the provisions of this  
 959 part and the rules adopted under this part that apply to a  
 960 prescription drug manufacturer ~~wholesale distributor~~.

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961 2. A prescription drug repackager must comply with all  
 962 appropriate state and federal good manufacturing practices.

963 (c) *Nonresident prescription drug manufacturer permit.*—A  
 964 nonresident prescription drug manufacturer permit is required  
 965 for any person that is a manufacturer of prescription drugs,  
 966 unless permitted as a third party logistics provider, located  
 967 outside of this state or outside the United States and that  
 968 engages in the ~~wholesale~~ distribution in this state of such  
 969 prescription drugs. Each such manufacturer must be permitted by  
 970 the department and comply with all of the provisions required of  
 971 a prescription drug manufacturer ~~wholesale distributor~~ under  
 972 this part, ~~except s. 499.01212.~~ The department shall adopt rules  
 973 for issuing a virtual nonresident prescription drug manufacturer  
 974 permit to a person who engages in the manufacture of  
 975 prescription drugs but does not make or take physical possession  
 976 of any prescription drugs. The rules adopted by the department  
 977 under this section may exempt virtual nonresident manufacturers  
 978 from certain establishment, security, and storage requirements  
 979 set forth in s. 499.0121.

980 1. A person that distributes prescription drugs for which  
 981 the person is not the manufacturer must also obtain an out-of-  
 982 state prescription drug wholesale distributor permit or third  
 983 party logistics provider permit pursuant to this section to  
 984 engage in the ~~wholesale~~ distribution of such prescription drugs  
 985 when required by this part. This subparagraph does not apply to  
 986 a manufacturer that distributes prescription drugs only for the  
 987 manufacturer of the prescription drugs where both manufacturers  
 988 are affiliates ~~as defined in s. 499.003(30)(e).~~

989 2. Any such person must comply with the licensing or

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990 permitting requirements of the jurisdiction in which the  
 991 establishment is located and the federal act, and any  
 992 prescription drug distributed product ~~wholesaled~~ into this state  
 993 must comply with this part. If a person intends to import  
 994 prescription drugs from a foreign country into this state, the  
 995 nonresident prescription drug manufacturer must provide to the  
 996 department a list identifying each prescription drug it intends  
 997 to import and document approval by the United States Food and  
 998 Drug Administration for such importation.

999 (d) Nonresident prescription drug repackager permit.-A  
 1000 nonresident prescription drug repackager permit is required for  
 1001 any person located outside of this state, but within the United  
 1002 States or its territories, that repackages prescription drugs  
 1003 and engages in the distribution of such prescription drugs into  
 1004 this state.

1005 1. A nonresident prescription drug repackager must comply  
 1006 with all of the provisions of this section and the rules adopted  
 1007 under this section that apply to a prescription drug  
 1008 manufacturer.

1009 2. A nonresident prescription drug repackager must be  
 1010 permitted by the department and comply with all appropriate  
 1011 state and federal good manufacturing practices.

1012 3. A nonresident prescription drug repackager must be  
 1013 registered as a drug establishment with the United States Food  
 1014 and Drug Administration.

1015 (e)(d) Prescription drug wholesale distributor permit.-A  
 1016 prescription drug wholesale distributor permit is required for  
 1017 any person who is a wholesale distributor of prescription drugs  
 1018 and that may engage in the wholesale distributes such

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1019 ~~distribution of prescription drugs in this state. A prescription~~  
 1020 ~~drug wholesale distributor that applies to the department for a~~  
 1021 ~~new permit or the renewal of a permit must submit a bond of~~  
 1022 ~~\$100,000, or other equivalent means of security acceptable to~~  
 1023 ~~the department, such as an irrevocable letter of credit or a~~  
 1024 ~~deposit in a trust account or financial institution, payable to~~  
 1025 ~~the Professional Regulation Trust Fund. The purpose of the bond~~  
 1026 ~~is to secure payment of any administrative penalties imposed by~~  
 1027 ~~the department and any fees and costs incurred by the department~~  
 1028 ~~regarding that permit which are authorized under state law and~~  
 1029 ~~which the permittee fails to pay 30 days after the fine or costs~~  
 1030 ~~become final. The department may make a claim against such bond~~  
 1031 ~~or security until 1 year after the permittee's license ceases to~~  
 1032 ~~be valid or until 60 days after any administrative or legal~~  
 1033 ~~proceeding authorized in this part which involves the permittee~~  
 1034 ~~is concluded, including any appeal, whichever occurs later. The~~  
 1035 ~~department may adopt rules for issuing a prescription drug~~  
 1036 ~~wholesale distributor-broker permit to a person who engages in~~  
 1037 ~~the wholesale distribution of prescription drugs and does not~~  
 1038 ~~take physical possession of any prescription drugs.~~

1039 (f)(e) Out-of-state prescription drug wholesale distributor  
 1040 permit.-An out-of-state prescription drug wholesale distributor  
 1041 permit is required for any person that is a wholesale  
 1042 distributor located outside this state, but within the United  
 1043 States or its territories, which engages in the wholesale  
 1044 distribution of prescription drugs into this state and which  
 1045 must be permitted by the department and comply with all the  
 1046 provisions required of a wholesale distributor under this part.  
 1047 ~~An out-of-state prescription drug wholesale distributor that~~

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1048 ~~applies to the department for a new permit or the renewal of a~~  
 1049 ~~permit must submit a bond of \$100,000, or other equivalent means~~  
 1050 ~~of security acceptable to the department, such as an irrevocable~~  
 1051 ~~letter of credit or a deposit in a trust account or financial~~  
 1052 ~~institution, payable to the Professional Regulation Trust Fund.~~  
 1053 ~~The purpose of the bond is to secure payment of any~~  
 1054 ~~administrative penalties imposed by the department and any fees~~  
 1055 ~~and costs incurred by the department regarding that permit which~~  
 1056 ~~are authorized under state law and which the permittee fails to~~  
 1057 ~~pay 30 days after the fine or costs become final. The department~~  
 1058 ~~may make a claim against such bond or security until 1 year~~  
 1059 ~~after the permittee's license ceases to be valid or until 60~~  
 1060 ~~days after any administrative or legal proceeding authorized in~~  
 1061 ~~this part which involves the permittee is concluded, including~~  
 1062 ~~any appeal, whichever occurs later. The out-of-state~~  
 1063 ~~prescription drug wholesale distributor must maintain at all~~  
 1064 ~~times a license or permit to engage in the wholesale~~  
 1065 ~~distribution of prescription drugs in compliance with laws of~~  
 1066 ~~the state in which it is a resident. If the state from which the~~  
 1067 ~~wholesale distributor distributes prescription drugs does not~~  
 1068 ~~require a license to engage in the wholesale distribution of~~  
 1069 ~~prescription drugs, the distributor must be licensed as a~~  
 1070 ~~wholesale distributor as required by the federal act.~~

1071 ~~(g)(f) Retail pharmacy drug wholesale distributor permit.~~-A  
 1072 retail pharmacy drug wholesale distributor is a retail pharmacy  
 1073 engaged in wholesale distribution of prescription drugs within  
 1074 this state under the following conditions:

1075 1. The pharmacy must obtain a retail pharmacy drug  
 1076 wholesale distributor permit pursuant to this part and the rules

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1077 adopted under this part.

1078 2. The wholesale distribution activity does not exceed 30  
 1079 percent of the total annual purchases of prescription drugs. If  
 1080 the wholesale distribution activity exceeds the 30-percent  
 1081 maximum, the pharmacy must obtain a prescription drug wholesale  
 1082 distributor permit.

1083 3. The transfer of prescription drugs that appear in any  
 1084 schedule contained in chapter 893 is subject to chapter 893 and  
 1085 the federal Comprehensive Drug Abuse Prevention and Control Act  
 1086 of 1970.

1087 4. The transfer is between a retail pharmacy and another  
 1088 retail pharmacy, or a Modified Class II institutional pharmacy,  
 1089 or a health care practitioner licensed in this state and  
 1090 authorized by law to dispense or prescribe prescription drugs.

1091 5. All records of sales of prescription drugs subject to  
 1092 this section must be maintained separate and distinct from other  
 1093 records and comply with the recordkeeping requirements of this  
 1094 part.

1095 ~~(h)(g) Restricted prescription drug distributor permit.~~-

1096 1. A restricted prescription drug distributor permit is  
 1097 required for:

1098 a. Any person located in this state who engages in the  
 1099 distribution of a prescription drug, which distribution is not  
 1100 considered "wholesale distribution" under s. 499.003(48)(a)  
 1101 ~~499.003(53)(a)~~.

1102 b. Any person located in this state who engages in the  
 1103 receipt or distribution of a prescription drug in this state for  
 1104 the purpose of processing its return or its destruction if such  
 1105 person is not the person initiating the return, the prescription

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1106 drug wholesale supplier of the person initiating the return, or  
 1107 the manufacturer of the drug.

1108 c. A blood establishment located in this state which  
 1109 collects blood and blood components only from volunteer donors  
 1110 as defined in s. 381.06014 or pursuant to an authorized  
 1111 practitioner's order for medical treatment or therapy and  
 1112 engages in the wholesale distribution of a prescription drug not  
 1113 described in s. 499.003(48)(j) ~~499.003(53)(d)~~ to a health care  
 1114 entity. A mobile blood unit operated by a blood establishment  
 1115 permitted under this sub-subparagraph is not required to be  
 1116 separately permitted. The health care entity receiving a  
 1117 prescription drug distributed under this sub-subparagraph must  
 1118 be licensed as a closed pharmacy or provide health care services  
 1119 at that establishment. The blood establishment must operate in  
 1120 accordance with s. 381.06014 and may distribute only:

1121 (I) Prescription drugs indicated for a bleeding or clotting  
 1122 disorder or anemia;

1123 (II) Blood-collection containers approved under s. 505 of  
 1124 the federal act;

1125 (III) Drugs that are blood derivatives, or a recombinant or  
 1126 synthetic form of a blood derivative;

1127 (IV) Prescription drugs that are identified in rules  
 1128 adopted by the department and that are essential to services  
 1129 performed or provided by blood establishments and authorized for  
 1130 distribution by blood establishments under federal law; or

1131 (V) To the extent authorized by federal law, drugs  
 1132 necessary to collect blood or blood components from volunteer  
 1133 blood donors; for blood establishment personnel to perform  
 1134 therapeutic procedures under the direction and supervision of a

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1135 licensed physician; and to diagnose, treat, manage, and prevent  
 1136 any reaction of a volunteer blood donor or a patient undergoing  
 1137 a therapeutic procedure performed under the direction and  
 1138 supervision of a licensed physician,  
 1139

1140 as long as all of the health care services provided by the blood  
 1141 establishment are related to its activities as a registered  
 1142 blood establishment or the health care services consist of  
 1143 collecting, processing, storing, or administering human  
 1144 hematopoietic stem cells or progenitor cells or performing  
 1145 diagnostic testing of specimens if such specimens are tested  
 1146 together with specimens undergoing routine donor testing. The  
 1147 blood establishment may purchase and possess the drugs described  
 1148 in this sub-subparagraph without a health care clinic  
 1149 establishment permit.

1150 2. Storage, handling, and recordkeeping of these  
 1151 distributions by a person required to be permitted as a  
 1152 restricted prescription drug distributor must be in accordance  
 1153 with the requirements for wholesale distributors under s.  
 1154 ~~499.0121, but not those set forth in s. 499.01212 if the~~  
 1155 ~~distribution occurs pursuant to sub-subparagraph 1.a. or sub-~~  
 1156 ~~subparagraph 1.b.~~

1157 3. A person who applies for a permit as a restricted  
 1158 prescription drug distributor, or for the renewal of such a  
 1159 permit, must provide to the department the information required  
 1160 under s. 499.012.

1161 4. The department may adopt rules regarding the  
 1162 distribution of prescription drugs by hospitals, health care  
 1163 entities, charitable organizations, other persons not involved

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1164 in wholesale distribution, and blood establishments, which rules  
1165 are necessary for the protection of the public health, safety,  
1166 and welfare.

1167 ~~(i)(h)~~ *Complimentary drug distributor permit.*—A  
1168 complimentary drug distributor permit is required for any person  
1169 that engages in the distribution of a complimentary drug,  
1170 subject to the requirements of s. 499.028.

1171 ~~(j)(i)~~ *Freight forwarder permit.*—A freight forwarder permit  
1172 is required for any person that engages in the distribution of a  
1173 prescription drug as a freight forwarder unless the person is a  
1174 common carrier. The storage, handling, and recordkeeping of such  
1175 distributions must comply with the requirements for wholesale  
1176 distributors under s. 499.0121, ~~but not those set forth in s.~~  
1177 ~~499.01212.~~ A freight forwarder must provide the source of the  
1178 prescription drugs with a validated airway bill, bill of lading,  
1179 or other appropriate documentation to evidence the exportation  
1180 of the product.

1181 ~~(k)(j)~~ *Veterinary prescription drug retail establishment*  
1182 *permit.*—A veterinary prescription drug retail establishment  
1183 permit is required for any person that sells veterinary  
1184 prescription drugs to the public but does not include a pharmacy  
1185 licensed under chapter 465.

1186 1. The sale to the public must be based on a valid written  
1187 order from a veterinarian licensed in this state who has a valid  
1188 client-veterinarian relationship with the purchaser's animal.

1189 2. Veterinary prescription drugs may not be sold in excess  
1190 of the amount clearly indicated on the order or beyond the date  
1191 indicated on the order.

1192 3. An order may not be valid for more than 1 year.

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1193 4. A veterinary prescription drug retail establishment may  
1194 not purchase, sell, trade, or possess human prescription drugs  
1195 or any controlled substance as defined in chapter 893.

1196 5. A veterinary prescription drug retail establishment must  
1197 sell a veterinary prescription drug in the original, sealed  
1198 manufacturer's container with all labeling intact and legible.  
1199 The department may adopt by rule additional labeling  
1200 requirements for the sale of a veterinary prescription drug.

1201 6. A veterinary prescription drug retail establishment must  
1202 comply with all of the wholesale distribution requirements of s.  
1203 499.0121.

1204 7. Prescription drugs sold by a veterinary prescription  
1205 drug retail establishment pursuant to a practitioner's order may  
1206 not be returned into the retail establishment's inventory.

1207 ~~(l)(k)~~ *Veterinary prescription drug wholesale distributor*  
1208 *permit.*—A veterinary prescription drug wholesale distributor  
1209 permit is required for any person that engages in the  
1210 distribution of veterinary prescription drugs in or into this  
1211 state. A veterinary prescription drug wholesale distributor that  
1212 also distributes prescription drugs subject to, defined by, or  
1213 described by s. 503(b) of the Federal Food, Drug, and Cosmetic  
1214 Act which it did not manufacture must obtain a permit as a  
1215 prescription drug wholesale distributor, an out-of-state  
1216 prescription drug wholesale distributor, or a limited  
1217 prescription drug veterinary wholesale distributor in lieu of  
1218 the veterinary prescription drug wholesale distributor permit. A  
1219 veterinary prescription drug wholesale distributor must comply  
1220 with the requirements for wholesale distributors under s.  
1221 499.0121, ~~but not those set forth in s. 499.01212.~~

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1222 (m)~~(l)~~ *Limited prescription drug veterinary wholesale*  
 1223 *distributor permit.*—Unless engaging in the activities of and  
 1224 permitted as a prescription drug manufacturer, nonresident  
 1225 prescription drug manufacturer, prescription drug wholesale  
 1226 distributor, or out-of-state prescription drug wholesale  
 1227 distributor, a limited prescription drug veterinary wholesale  
 1228 distributor permit is required for any person that engages in  
 1229 the distribution in or into this state of veterinary  
 1230 prescription drugs and prescription drugs subject to, defined  
 1231 by, or described by s. 503(b) of the Federal Food, Drug, and  
 1232 Cosmetic Act under the following conditions:

1233 1. The person is engaged in the business of wholesaling  
 1234 prescription and veterinary prescription drugs to persons:

1235 a. Licensed as veterinarians practicing on a full-time  
 1236 basis;

1237 b. Regularly and lawfully engaged in instruction in  
 1238 veterinary medicine;

1239 c. Regularly and lawfully engaged in law enforcement  
 1240 activities;

1241 d. For use in research not involving clinical use; or  
 1242 e. For use in chemical analysis or physical testing or for  
 1243 purposes of instruction in law enforcement activities, research,  
 1244 or testing.

1245 2. No more than 30 percent of total annual prescription  
 1246 drug sales may be prescription drugs approved for human use  
 1247 which are subject to, defined by, or described by s. 503(b) of  
 1248 the Federal Food, Drug, and Cosmetic Act.

1249 3. The person does not distribute in any jurisdiction  
 1250 prescription drugs subject to, defined by, or described by s.

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1251 503(b) of the Federal Food, Drug, and Cosmetic Act to any person  
 1252 who is authorized to sell, distribute, purchase, trade, or use  
 1253 these drugs on or for humans.

1254 4. A limited prescription drug veterinary wholesale  
 1255 distributor that applies to the department for a new permit or  
 1256 the renewal of a permit must submit a bond of \$20,000, or other  
 1257 equivalent means of security acceptable to the department, such  
 1258 as an irrevocable letter of credit or a deposit in a trust  
 1259 account or financial institution, payable to the Professional  
 1260 Regulation Trust Fund. The purpose of the bond is to secure  
 1261 payment of any administrative penalties imposed by the  
 1262 department and any fees and costs incurred by the department  
 1263 regarding that permit which are authorized under state law and  
 1264 which the permittee fails to pay 30 days after the fine or costs  
 1265 become final. The department may make a claim against such bond  
 1266 or security until 1 year after the permittee's license ceases to  
 1267 be valid or until 60 days after any administrative or legal  
 1268 proceeding authorized in this part which involves the permittee  
 1269 is concluded, including any appeal, whichever occurs later.

1270 5. A limited prescription drug veterinary wholesale  
 1271 distributor must maintain at all times a license or permit to  
 1272 engage in the wholesale distribution of prescription drugs in  
 1273 compliance with laws of the state in which it is a resident.

1274 6. A limited prescription drug veterinary wholesale  
 1275 distributor must comply with the requirements for wholesale  
 1276 distributors under s. 499.0121 ~~and 499.01212~~, ~~except that a~~  
 1277 ~~limited prescription drug veterinary wholesale distributor is~~  
 1278 ~~not required to provide a pedigree paper as required by s.~~  
 1279 ~~499.01212 upon the wholesale distribution of a prescription drug~~

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1280 ~~to a veterinarian.~~

1281 7. A limited prescription drug veterinary wholesale  
1282 distributor may not return to inventory for subsequent wholesale  
1283 distribution any prescription drug subject to, defined by, or  
1284 described by s. 503(b) of the Federal Food, Drug, and Cosmetic  
1285 Act which has been returned by a veterinarian.

1286 8. A limited prescription drug veterinary wholesale  
1287 distributor permit is not required for an intracompany sale or  
1288 transfer of a prescription drug from an out-of-state  
1289 establishment that is duly licensed to engage in the wholesale  
1290 distribution of prescription drugs in its state of residence to  
1291 a licensed limited prescription drug veterinary wholesale  
1292 distributor in this state if both wholesale distributors conduct  
1293 wholesale distributions of prescription drugs under the same  
1294 business name. The recordkeeping requirements of s. ~~ss-~~  
1295 499.0121(6) and ~~499.01212~~ must be followed for this transaction.

1296 (n) ~~(m)~~ Over-the-counter drug manufacturer permit.—An over-  
1297 the-counter drug manufacturer permit is required for any person  
1298 that engages in the manufacture or repackaging of an over-the-  
1299 counter drug.

1300 1. An over-the-counter drug manufacturer may not possess or  
1301 purchase prescription drugs.

1302 2. A pharmacy is exempt from obtaining an over-the-counter  
1303 drug manufacturer permit if it is operating in compliance with  
1304 pharmacy practice standards as defined in chapter 465 and ~~the~~  
1305 rules adopted under that chapter.

1306 3. An over-the-counter drug manufacturer must comply with  
1307 all appropriate state and federal good manufacturing practices.

1308 (o) ~~(n)~~ Device manufacturer permit.—

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1309 1. A device manufacturer permit is required for any person  
1310 that engages in the manufacture, repackaging, or assembly of  
1311 medical devices for human use in this state, except that a  
1312 permit is not required if:

1313 a. The person is engaged only in manufacturing,  
1314 repackaging, or assembling a medical device pursuant to a  
1315 practitioner's order for a specific patient; or

1316 b. The person does not manufacture, repackage, or assemble  
1317 any medical devices or components for such devices, except those  
1318 devices or components which are exempt from registration  
1319 pursuant to s. 499.015(8).

1320 2. A manufacturer or packager of medical devices in this  
1321 state must comply with all appropriate state and federal good  
1322 manufacturing practices and quality system rules.

1323 3. The department shall adopt rules related to storage,  
1324 handling, and recordkeeping requirements for manufacturers of  
1325 medical devices for human use.

1326 (p) ~~(e)~~ Cosmetic manufacturer permit.—A cosmetic  
1327 manufacturer permit is required for any person that manufactures  
1328 or repackages cosmetics in this state. A person that only labels  
1329 or changes the labeling of a cosmetic but does not open the  
1330 container sealed by the manufacturer of the product is exempt  
1331 from obtaining a permit under this paragraph.

1332 (q) ~~(p)~~ Third party logistics provider permit.—A third party  
1333 logistics provider permit is required for any person that  
1334 contracts with a prescription drug wholesale distributor or  
1335 prescription drug manufacturer to provide warehousing,  
1336 distribution, or other logistics services on behalf of a  
1337 manufacturer, ~~or~~ wholesale distributor, or dispenser, but who

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1338 does not take title to the prescription drug or have  
 1339 responsibility to direct the sale or disposition of the  
 1340 prescription drug. A third party logistics provider located  
 1341 outside of this state, must be licensed in the state or  
 1342 territory from which the prescription drug is distributed by the  
 1343 third party logistics provider. If the state or territory from  
 1344 which the third party logistics provider originates does not  
 1345 require a license to operate as a third party logistics  
 1346 provider, the third party logistic provider must be licensed as  
 1347 a third party logistics provider as required by the federal act.  
 1348 Each third party logistics provider permittee shall comply with  
 1349 s. the requirements for wholesale distributors under ss.  
 1350 499.0121 and 499.01212, with the exception of those wholesale  
 1351 distributions described in s. 499.01212(3)(a), and other rules  
 1352 that the department requires.

1353 ~~(r)(g)~~ Health care clinic establishment permit. ~~Effective~~  
 1354 ~~January 1, 2009,~~ A health care clinic establishment permit is  
 1355 required for the purchase of a prescription drug by a place of  
 1356 business at one general physical location that provides health  
 1357 care or veterinary services, which is owned and operated by a  
 1358 business entity that has been issued a federal employer tax  
 1359 identification number. For the purpose of this paragraph, the  
 1360 term "qualifying practitioner" means a licensed health care  
 1361 practitioner defined in s. 456.001, or a veterinarian licensed  
 1362 under chapter 474, who is authorized under the appropriate  
 1363 practice act to prescribe and administer a prescription drug.

1364 1. An establishment must provide, as part of the  
 1365 application required under s. 499.012, designation of a  
 1366 qualifying practitioner who will be responsible for complying

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1367 with all legal and regulatory requirements related to the  
 1368 purchase, recordkeeping, storage, and handling of the  
 1369 prescription drugs. In addition, the designated qualifying  
 1370 practitioner shall be the practitioner whose name, establishment  
 1371 address, and license number is used on all distribution  
 1372 documents for prescription drugs purchased or returned by the  
 1373 health care clinic establishment. Upon initial appointment of a  
 1374 qualifying practitioner, the qualifying practitioner and the  
 1375 health care clinic establishment shall notify the department on  
 1376 a form furnished by the department within 10 days after such  
 1377 employment. In addition, the qualifying practitioner and health  
 1378 care clinic establishment shall notify the department within 10  
 1379 days after any subsequent change.

1380 2. The health care clinic establishment must employ a  
 1381 qualifying practitioner at each establishment.

1382 3. In addition to the remedies and penalties provided in  
 1383 this part, a violation of this chapter by the health care clinic  
 1384 establishment or qualifying practitioner constitutes grounds for  
 1385 discipline of the qualifying practitioner by the appropriate  
 1386 regulatory board.

1387 4. The purchase of prescription drugs by the health care  
 1388 clinic establishment is prohibited during any period of time  
 1389 when the establishment does not comply with this paragraph.

1390 5. A health care clinic establishment permit is not a  
 1391 pharmacy permit or otherwise subject to chapter 465. A health  
 1392 care clinic establishment that meets the criteria of a modified  
 1393 Class II institutional pharmacy under s. 465.019 is not eligible  
 1394 to be permitted under this paragraph.

1395 6. This paragraph does not apply to the purchase of a

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1396 prescription drug by a licensed practitioner under his or her  
 1397 license.

1398 (3) A nonresident prescription drug manufacturer permit is  
 1399 not required for a manufacturer to distribute a prescription  
 1400 drug active pharmaceutical ingredient that it manufactures to a  
 1401 prescription drug manufacturer permitted in this state ~~in~~  
 1402 ~~limited quantities~~ intended for research and development and not  
 1403 for resale or human use other than lawful clinical trials and  
 1404 biostudies authorized and regulated by federal law. A  
 1405 manufacturer claiming to be exempt from the permit requirements  
 1406 of this subsection and the prescription drug manufacturer  
 1407 purchasing and receiving the active pharmaceutical ingredient  
 1408 shall comply with the recordkeeping requirements of s.  
 1409 499.0121(6), ~~but not the requirements of s. 499.01212.~~ The  
 1410 prescription drug manufacturer purchasing and receiving the  
 1411 active pharmaceutical ingredient shall maintain on file a record  
 1412 of the FDA registration number; if available, the out-of-state  
 1413 license, permit, or registration number; and, if available, a  
 1414 copy of the most current FDA inspection report, for all  
 1415 manufacturers from whom they purchase active pharmaceutical  
 1416 ingredients under this section. ~~The department shall define the~~  
 1417 ~~term "limited quantities" by rule, and may include the allowable~~  
 1418 ~~number of transactions within a given period of time and the~~  
 1419 ~~amount of prescription drugs distributed into the state for~~  
 1420 ~~purposes of this exemption.~~ The failure to comply with the  
 1421 requirements of this subsection, or rules adopted by the  
 1422 department to administer this subsection, for the purchase of  
 1423 prescription drug active pharmaceutical ingredients is a  
 1424 violation of s. 499.005(14), and a knowing failure is a

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1425 violation of s. 499.0051(3) ~~499.0051(4)~~.

1426 (a) The immediate package or container of a prescription  
 1427 drug active pharmaceutical ingredient distributed into the state  
 1428 that is intended for research and development under this  
 1429 subsection shall bear a label prominently displaying the  
 1430 statement: "Caution: Research and Development Only—Not for  
 1431 Manufacturing, Compounding, or Resale."

1432 (b) A prescription drug manufacturer that obtains a  
 1433 prescription drug active pharmaceutical ingredient under this  
 1434 subsection for use in clinical trials and or biostudies  
 1435 authorized and regulated by federal law must create and maintain  
 1436 records detailing the specific clinical trials or biostudies for  
 1437 which the prescription drug active pharmaceutical ingredient was  
 1438 obtained.

1439 (4) (a) A permit issued under this part is not required to  
 1440 distribute a prescription drug active pharmaceutical ingredient  
 1441 from an establishment located in the United States to an  
 1442 establishment located in this state permitted as a prescription  
 1443 drug manufacturer under this part for use by the recipient in  
 1444 preparing, deriving, processing, producing, or fabricating a  
 1445 prescription drug finished dosage form at the establishment in  
 1446 this state where the product is received under an approved and  
 1447 otherwise valid New Drug Approval Application, Abbreviated New  
 1448 Drug Application, New Animal Drug Application, or Therapeutic  
 1449 Biologic Application, provided that the application, active  
 1450 pharmaceutical ingredient, or finished dosage form has not been  
 1451 withdrawn or removed from the market in this country for public  
 1452 health reasons.

1453 1. Any distributor claiming exemption from permitting

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1454 requirements pursuant to this paragraph shall maintain a  
 1455 license, permit, or registration to engage in the wholesale  
 1456 distribution of prescription drugs under the laws of the state  
 1457 from which the product is distributed. If the state from which  
 1458 the prescription drugs are distributed does not require a  
 1459 license to engage in the wholesale distribution of prescription  
 1460 drugs, the distributor must be licensed as a wholesale  
 1461 distributor as required by the federal act.

1462 2. Any distributor claiming exemption from permitting  
 1463 requirements pursuant to this paragraph and the prescription  
 1464 drug manufacturer purchasing and receiving the active  
 1465 pharmaceutical ingredient shall comply with the recordkeeping  
 1466 requirements of s. 499.0121(6), ~~but not the requirements of s.~~  
 1467 ~~499.01212.~~

1468 (b) A permit issued under this part is not required to  
 1469 distribute ~~limited quantities of~~ a prescription drug that has  
 1470 not been repackaged from an establishment located in the United  
 1471 States to an establishment located in this state permitted as a  
 1472 prescription drug manufacturer under this part for research and  
 1473 development or to a holder of a letter of exemption issued by  
 1474 the department under s. 499.03(4) for research, teaching, or  
 1475 testing. ~~The department shall define "limited quantities" by~~  
 1476 ~~rule and may include the allowable number of transactions within~~  
 1477 ~~a given period of time and the amounts of prescription drugs~~  
 1478 ~~distributed into the state for purposes of this exemption.~~

1479 1. Any distributor claiming exemption from permitting  
 1480 requirements pursuant to this paragraph shall maintain a  
 1481 license, permit, or registration to engage in the wholesale  
 1482 distribution of prescription drugs under the laws of the state

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1483 from which the product is distributed. If the state from which  
 1484 the prescription drugs are distributed does not require a  
 1485 license to engage in the wholesale distribution of prescription  
 1486 drugs, the distributor must be licensed as a wholesale  
 1487 distributor as required by the federal act.

1488 2. All purchasers and recipients of any prescription drugs  
 1489 distributed pursuant to this paragraph shall ensure that the  
 1490 products are not resold or used, directly or indirectly, on  
 1491 humans except in lawful clinical trials and biostudies  
 1492 authorized and regulated by federal law.

1493 3. Any distributor claiming exemption from permitting  
 1494 requirements pursuant to this paragraph, and the purchaser and  
 1495 recipient of the prescription drug, shall comply with the  
 1496 recordkeeping requirements of s. 499.0121(6), ~~but not the~~  
 1497 ~~requirements of s. 499.01212.~~

1498 4. The immediate package or container of any active  
 1499 pharmaceutical ingredient distributed into the state that is  
 1500 intended for teaching, testing, research, and development shall  
 1501 bear a label prominently displaying the statement: "Caution:  
 1502 Research, Teaching, or Testing Only - Not for Manufacturing,  
 1503 Compounding, or Resale."

1504 (c) An out-of-state prescription drug wholesale distributor  
 1505 permit is not required for an intracompany sale or transfer of a  
 1506 prescription drug from an out-of-state establishment that is  
 1507 duly licensed as a prescription drug wholesale distributor in  
 1508 its state of residence to a licensed prescription drug wholesale  
 1509 distributor in this state, if both wholesale distributors  
 1510 conduct wholesale distributions of prescription drugs under the  
 1511 same business name. The recordkeeping requirements of s. ss-

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1512 499.0121(6) ~~and 499.01212~~ must be followed for such  
1513 transactions.

1514 (d) Persons receiving prescription drugs from a source  
1515 claimed to be exempt from permitting requirements under this  
1516 subsection shall maintain on file:

1517 1. A record of the FDA establishment registration number,  
1518 if any;

1519 2. The resident state or federal license, registration, or  
1520 permit that authorizes the source to distribute prescription  
1521 drugs ~~drug wholesale distribution license, permit, or~~  
1522 ~~registration number~~; and

1523 3. A copy of the most recent resident state or FDA  
1524 inspection report, for all distributors and establishments from  
1525 whom they purchase or receive prescription drugs under this  
1526 subsection.

1527 (e) All persons claiming exemption from permitting  
1528 requirements pursuant to this subsection who engage in the  
1529 distribution of prescription drugs within or into the state are  
1530 subject to this part, including ss. 499.005 and 499.0051, and  
1531 shall make available, within 48 hours, to the department on  
1532 request all records related to any prescription drugs  
1533 distributed under this subsection, including those records  
1534 described in s. 499.051(4), regardless of the location where the  
1535 records are stored.

1536 (f) A person purchasing and receiving a prescription drug  
1537 from a person claimed to be exempt from licensing requirements  
1538 pursuant to this subsection shall report to the department in  
1539 writing within 14 days after receiving any product that is  
1540 misbranded or adulterated or that fails to meet minimum

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1541 standards set forth in the official compendium or state or  
1542 federal good manufacturing practices for identity, purity,  
1543 potency, or sterility, regardless of whether the product is  
1544 thereafter rehabilitated, quarantined, returned, or destroyed.

1545 (g) The department may adopt rules to administer this  
1546 subsection which are necessary for the protection of the public  
1547 health, safety, and welfare. Failure to comply with the  
1548 requirements of this subsection, or rules adopted by the  
1549 department to administer this subsection, is a violation of s.  
1550 499.005(14), and a knowing failure is a violation of s.  
1551 499.0051(3) ~~499.0051(4)~~.

1552 (h) This subsection does not relieve any person from any  
1553 requirement prescribed by law with respect to controlled  
1554 substances as defined in the applicable federal and state laws.

1555 (5) A prescription drug repackager permit issued under this  
1556 part is not required for a restricted prescription drug  
1557 distributor permitholder that is a health care entity to  
1558 repackaging prescription drugs in this state for its own use or  
1559 for distribution to hospitals or other health care entities in  
1560 the state for their own use, pursuant to s. 499.003(48)(a)3.  
1561 ~~499.003(53)(a)3.~~, if:

1562 (a) The prescription drug distributor notifies the  
1563 department, in writing, of its intention to engage in  
1564 repackaging under this exemption, 30 days before engaging in the  
1565 repackaging of prescription drugs at the permitted  
1566 establishment;

1567 (b) The prescription drug distributor is under common  
1568 control with the hospitals or other health care entities to  
1569 which the prescription drug distributor is distributing

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1570 prescription drugs. As used in this paragraph, "common control"  
 1571 means the power to direct or cause the direction of the  
 1572 management and policies of a person or an organization, whether  
 1573 by ownership of stock, voting rights, contract, or otherwise;

1574 (c) The prescription drug distributor repackages the  
 1575 prescription drugs in accordance with current state and federal  
 1576 good manufacturing practices; and

1577 (d) The prescription drug distributor labels the  
 1578 prescription drug it repackages in accordance with state and  
 1579 federal laws and rules.

1580

1581 The prescription drug distributor is exempt from the product  
 1582 registration requirements of s. 499.015 with regard to the  
 1583 prescription drugs that it repackages and distributes under this  
 1584 subsection. A prescription drug distributor that repackages and  
 1585 distributes prescription drugs under this subsection to a not-  
 1586 for-profit rural hospital, as defined in s. 395.602, is not  
 1587 required to comply with paragraph (c) or paragraph (d), but must  
 1588 provide to each health care entity for which it repackages, for  
 1589 each prescription drug that is repackaged and distributed, the  
 1590 information required by department rule for labeling  
 1591 prescription drugs. The prescription drug distributor shall also  
 1592 provide the additional current packaging and label information  
 1593 for the prescription drug by hard copy or by electronic means.

1594 Section 6. Section 499.012, Florida Statutes, is amended to  
 1595 read:

1596 499.012 Permit application requirements.—

1597 (1) (a) A permit issued pursuant to this part may be issued  
 1598 only to a natural person who is at least 18 years of age or to

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1599 an applicant that is not a natural person if each person who,  
 1600 directly or indirectly, manages, controls, or oversees the  
 1601 operation of that applicant is at least 18 years of age.

1602 (b) An establishment that is a place of residence may not  
 1603 receive a permit and may not operate under this part.

1604 (c) A person that applies for or renews a permit to  
 1605 manufacture or distribute prescription drugs may not use a name  
 1606 identical to the name used by any other establishment or  
 1607 licensed person authorized to purchase prescription drugs in  
 1608 this state, except that a restricted drug distributor permit  
 1609 issued to a health care entity will be issued in the name in  
 1610 which the institutional pharmacy permit is issued and a retail  
 1611 pharmacy drug wholesale distributor will be issued a permit in  
 1612 the name of its retail pharmacy permit.

1613 (d) A permit for a prescription drug manufacturer,  
 1614 prescription drug repackager, prescription drug wholesale  
 1615 distributor, limited prescription drug veterinary wholesale  
 1616 distributor, or retail pharmacy drug wholesale distributor may  
 1617 not be issued to the address of a health care entity or to a  
 1618 pharmacy licensed under chapter 465, except as provided in this  
 1619 paragraph. The department may issue a prescription drug  
 1620 manufacturer permit to an applicant at the same address as a  
 1621 licensed nuclear pharmacy, which is a health care entity, even  
 1622 if the nuclear pharmacy holds a special sterile compounding  
 1623 permit under chapter 465, for the purpose of manufacturing  
 1624 prescription drugs used in positron emission tomography or other  
 1625 radiopharmaceuticals, as listed in a rule adopted by the  
 1626 department pursuant to this paragraph. The purpose of this  
 1627 exemption is to assure availability of state-of-the-art

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1628 pharmaceuticals that would pose a significant danger to the  
 1629 public health if manufactured at a separate establishment  
 1630 address from the nuclear pharmacy from which the prescription  
 1631 drugs are dispensed. The department may also issue a retail  
 1632 pharmacy drug wholesale distributor permit to the address of a  
 1633 community pharmacy licensed under chapter 465, even if the  
 1634 community pharmacy holds a special sterile compounding permit  
 1635 under chapter 465, as long as the community pharmacy which does  
 1636 not meet the definition of a closed pharmacy in s. 499.003.

1637 (e) A county or municipality may not issue an occupational  
 1638 license for ~~any licensing period beginning on or after October~~  
 1639 ~~1, 2003, for~~ any establishment that requires a permit pursuant  
 1640 to this part, unless the establishment exhibits a current permit  
 1641 issued by the department for the establishment. Upon  
 1642 presentation of the requisite permit issued by the department,  
 1643 an occupational license may be issued by the municipality or  
 1644 county in which application is made. The department shall  
 1645 furnish to local agencies responsible for issuing occupational  
 1646 licenses a current list of all establishments licensed pursuant  
 1647 to this part.

1648 (2) Notwithstanding subsection (6), a permitted person in  
 1649 good standing may change the type of permit issued to that  
 1650 person by completing a new application for the requested permit,  
 1651 paying the amount of the difference in the permit fees if the  
 1652 fee for the new permit is more than the fee for the original  
 1653 permit, and meeting the applicable permitting conditions for the  
 1654 new permit type. The new permit expires on the expiration date  
 1655 of the original permit being changed; however, a new permit for  
 1656 a prescription drug wholesale distributor, an out-of-state

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1657 prescription drug wholesale distributor, or a retail pharmacy  
 1658 drug wholesale distributor shall expire on the expiration date  
 1659 of the original permit or 1 year after the date of issuance of  
 1660 the new permit, whichever is earlier. A refund may not be issued  
 1661 if the fee for the new permit is less than the fee that was paid  
 1662 for the original permit.

1663 (3) (a) A written application for a permit or to renew a  
 1664 permit must be filed with the department on forms furnished by  
 1665 the department. The department shall establish, by rule, the  
 1666 form and content of the application to obtain or renew a permit.  
 1667 The applicant must submit to the department with the application  
 1668 a statement that swears or affirms that the information is true  
 1669 and correct.

1670 (b) Upon a determination that 2 years have elapsed since  
 1671 the department notified an applicant for permit, certification,  
 1672 or product registration of a deficiency in the application and  
 1673 that the applicant has failed to cure the deficiency, the  
 1674 application shall expire. The determination regarding the 2-year  
 1675 lapse of time shall be based on documentation that the  
 1676 department notified the applicant of the deficiency in  
 1677 accordance with s. 120.60.

1678 (c) Information submitted by an applicant on an application  
 1679 required pursuant to this subsection which is a trade secret, as  
 1680 defined in s. 812.081, shall be maintained by the department as  
 1681 trade secret information pursuant to s. 499.051(7).

1682 (4) (a) Except for a permit for a prescription drug  
 1683 wholesale distributor or an out-of-state prescription drug  
 1684 wholesale distributor, an application for a permit must include:  
 1685 1. The name, full business address, and telephone number of

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1686 the applicant;

1687 2. All trade or business names used by the applicant;

1688 3. The address, telephone numbers, and the names of contact

1689 persons for each facility used by the applicant for the storage,

1690 handling, and distribution of prescription drugs;

1691 4. The type of ownership or operation, such as a

1692 partnership, corporation, or sole proprietorship; and

1693 5. The names of the owner and the operator of the

1694 establishment, including:

1695 a. If an individual, the name of the individual;

1696 b. If a partnership, the name of each partner and the name

1697 of the partnership;

1698 c. If a corporation, the name and title of each corporate

1699 officer and director, the corporate names, and the name of the

1700 state of incorporation;

1701 d. If a sole proprietorship, the full name of the sole

1702 proprietor and the name of the business entity;

1703 e. If a limited liability company, the name of each member,

1704 the name of each manager, the name of the limited liability

1705 company, and the name of the state in which the limited

1706 liability company was organized; and

1707 f. Any other relevant information that the department

1708 requires.

1709 (b) Upon approval of the application by the department and

1710 payment of the required fee, the department shall issue a permit

1711 to the applicant, if the applicant meets the requirements of

1712 this part and rules adopted under this part.

1713 (c) Any change in information required under paragraph (a)

1714 must be submitted to the department before the change occurs.

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1715 (d) The department shall consider, at a minimum, the

1716 following factors in reviewing the qualifications of persons to

1717 be permitted under this part:

1718 1. The applicant's having been found guilty, regardless of

1719 adjudication, in a court of this state or other jurisdiction, of

1720 a violation of a law that directly relates to a drug, device, or

1721 cosmetic. A plea of nolo contendere constitutes a finding of

1722 guilt for purposes of this subparagraph.

1723 2. The applicant's having been disciplined by a regulatory

1724 agency in any state for any offense that would constitute a

1725 violation of this part.

1726 3. Any felony conviction of the applicant under a federal,

1727 state, or local law;

1728 4. The applicant's past experience in manufacturing or

1729 distributing drugs, devices, or cosmetics;

1730 5. The furnishing by the applicant of false or fraudulent

1731 material in any application made in connection with

1732 manufacturing or distributing drugs, devices, or cosmetics;

1733 6. Suspension or revocation by a federal, state, or local

1734 government of any permit currently or previously held by the

1735 applicant for the manufacture or distribution of any drugs,

1736 devices, or cosmetics;

1737 7. Compliance with permitting requirements under any

1738 previously granted permits;

1739 8. Compliance with requirements to maintain or make

1740 available to the state permitting authority or to federal,

1741 state, or local law enforcement officials those records required

1742 under this section; and

1743 9. Any other factors or qualifications the department

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1744 considers relevant to and consistent with the public health and  
1745 safety.

1746 (5) ~~Except for a permit for a prescription drug wholesale~~  
1747 ~~distributor or an out-of-state prescription drug wholesale~~  
1748 ~~distributor.~~

1749 (a) The department shall adopt rules for the biennial  
1750 renewal of permits; ~~however, the department may issue up to a 4-~~  
1751 ~~year permit to selected permittees notwithstanding any other~~  
1752 ~~provision of law. Fees for such renewal may not exceed the fee~~  
1753 ~~caps set forth in s. 499.041 on an annualized basis as~~  
1754 ~~authorized by law.~~

1755 (b) The department shall renew a permit upon receipt of the  
1756 renewal application and renewal fee if the applicant meets the  
1757 requirements established under this part and ~~the~~ rules adopted  
1758 under this part.

1759 (c) At least 90 days before the expiration date of a  
1760 permit, the department shall forward a permit renewal  
1761 notification to the permittee at the mailing address of the  
1762 permitted establishment on file with the department. The permit  
1763 renewal notification must state conspicuously the date on which  
1764 the permit for the establishment will expire and that the  
1765 establishment may not operate unless the permit for the  
1766 establishment is renewed timely. A permit, unless sooner  
1767 ~~suspended or revoked, automatically expires 2 years after the~~  
1768 ~~last day of the anniversary month in which the permit was~~  
1769 ~~originally issued.~~

1770 (d) A permit issued under this part may be renewed by  
1771 making application for renewal on forms furnished by the  
1772 department and paying the appropriate fees.

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1773 1. If a prescription drug wholesale distributor or an out-  
1774 of-state prescription drug wholesale distributor renewal  
1775 application and fee are submitted and postmarked later than 45  
1776 days before the expiration date of the permit, the permit may be  
1777 renewed only upon payment of a late renewal fee of \$100, plus  
1778 the required renewal fee.

1779 2. If any other ~~a~~ renewal application and fee are submitted  
1780 and postmarked after the expiration date of the permit, the  
1781 permit may be renewed only upon payment of a late renewal  
1782 delinquent fee of \$100, plus the required renewal fee, not later  
1783 than 60 days after the expiration date.

1784 3. A permittee submits a renewal application in accordance  
1785 with this paragraph may continue to operate under its permit,  
1786 unless the permit is suspended or revoked, until final  
1787 disposition of the renewal application.

1788 4. ~~(d)~~ Failure to renew a permit in accordance with this  
1789 section precludes any future renewal of that permit. If a permit  
1790 issued pursuant to this part has expired and cannot be renewed,  
1791 before an establishment may engage in activities that require a  
1792 permit under this part, the establishment must submit an  
1793 application for a new permit, pay the applicable application  
1794 fee, the initial permit fee, and all applicable penalties, and  
1795 be issued a new permit by the department.

1796 (6) A permit issued by the department is nontransferable.  
1797 Each permit is valid only for the person or governmental unit to  
1798 which it is issued and is not subject to sale, assignment, or  
1799 other transfer, voluntarily or involuntarily; nor is a permit  
1800 valid for any establishment other than the establishment for  
1801 which it was originally issued.

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1802 (a) A person permitted under this part must notify the  
1803 department before making a change of address. The department  
1804 shall set a change of location fee not to exceed \$100.

1805 (b)1. An application for a new permit is required when a  
1806 majority of the ownership or controlling interest of a permitted  
1807 establishment is transferred or assigned or when a lessee agrees  
1808 to undertake or provide services to the extent that legal  
1809 liability for operation of the establishment will rest with the  
1810 lessee. The application for the new permit must be made before  
1811 the date of the sale, transfer, assignment, or lease.

1812 2. A permittee that is authorized to distribute  
1813 prescription drugs may transfer such drugs to the new owner or  
1814 lessee under subparagraph 1. only after the new owner or lessee  
1815 has been approved for a permit to distribute prescription drugs.

1816 (c) If an establishment permitted under this part closes,  
1817 the owner must notify the department in writing before the  
1818 effective date of closure and must:

- 1819 1. Return the permit to the department;
- 1820 2. If the permittee is authorized to distribute  
1821 prescription drugs, indicate the disposition of such drugs,  
1822 including the name, address, and inventory, and provide the name  
1823 and address of a person to contact regarding access to records  
1824 that are required to be maintained under this part. Transfer of  
1825 ownership of prescription drugs may be made only to persons  
1826 authorized to possess prescription drugs under this part.

1827  
1828 The department may revoke the permit of any person that fails to  
1829 comply with the requirements of this subsection.

1830 (7) A permit must be posted in a conspicuous place on the

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1831 licensed premises.

1832 (8) An application for a permit or to renew a permit for a  
1833 prescription drug wholesale distributor or an out-of-state  
1834 prescription drug wholesale distributor submitted to the  
1835 department must include:

1836 (a) The name, full business address, and telephone number  
1837 of the applicant.

1838 (b) All trade or business names used by the applicant.

1839 (c) The address, telephone numbers, and the names of  
1840 contact persons for each facility used by the applicant for the  
1841 storage, handling, and distribution of prescription drugs.

1842 (d) The type of ownership or operation, such as a  
1843 partnership, corporation, or sole proprietorship.

1844 (e) The names of the owner and the operator of the  
1845 establishment, including:

1846 1. If an individual, the name of the individual.

1847 2. If a partnership, the name of each partner and the name  
1848 of the partnership.

1849 3. If a corporation:

1850 a. The name, address, and title of each corporate officer  
1851 and director.

1852 b. The name and address of the corporation, resident agent  
1853 of the corporation, the resident agent's address, and the  
1854 corporation's state of incorporation.

1855 c. The name and address of each shareholder of the  
1856 corporation that owns 5 percent or more of the outstanding stock  
1857 of the corporation.

1858 4. If a sole proprietorship, the full name of the sole  
1859 proprietor and the name of the business entity.

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1860 5. If a limited liability company:

1861 a. The name and address of each member.

1862 b. The name and address of each manager.

1863 c. The name and address of the limited liability company,

1864 the resident agent of the limited liability company, and the

1865 name of the state in which the limited liability company was

1866 organized.

1867 (f) If applicable, the name and address of each affiliate

1868 ~~of member of the affiliated group of which the applicant is a~~

1869 ~~member.~~

1870 (g) ~~1. The applicant's gross annual receipts attributable to~~

1871 ~~prescription drug wholesale distribution activities for the~~

1872 ~~previous tax year. For an application for a new permit, the~~

1873 ~~estimated annual dollar volume of prescription drug sales of the~~

1874 ~~applicant, the estimated annual percentage of the applicant's~~

1875 ~~total company sales that are prescription drugs, the applicant's~~

1876 ~~estimated annual total dollar volume of purchases of~~

1877 ~~prescription drugs, and the applicant's estimated annual total~~

1878 ~~dollar volume of prescription drug purchases directly from~~

1879 ~~manufacturers.~~

1880 2. ~~For an application to renew a permit, the total dollar~~

1881 ~~volume of prescription drug sales in the previous year, the~~

1882 ~~total dollar volume of prescription drug sales made in the~~

1883 ~~previous 6 months, the percentage of total company sales that~~

1884 ~~were prescription drugs in the previous year, the total dollar~~

1885 ~~volume of purchases of prescription drugs in the previous year,~~

1886 ~~and the total dollar volume of prescription drug purchases~~

1887 ~~directly from manufacturers in the previous year.~~

1888

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1889 ~~Such portions of the information required pursuant to this~~

1890 ~~paragraph which are a trade secret, as defined in s. 812.081,~~

1891 ~~shall be maintained by the department as trade secret~~

1892 ~~information is required to be maintained under s. 499.051.~~

1893 (h) The tax year of the applicant.

1894 (i) A copy of the deed for the property on which

1895 applicant's establishment is located, if the establishment is

1896 owned by the applicant, or a copy of the applicant's lease for

1897 the property on which applicant's establishment is located that

1898 has an original term of not less than 1 calendar year, if the

1899 establishment is not owned by the applicant.

1900 (j) A list of all licenses and permits issued to the

1901 applicant by any other state which authorize the applicant to

1902 purchase or possess prescription drugs.

1903 (k) The name of the manager of the establishment that is

1904 applying for the permit or to renew the permit, the next four

1905 highest ranking employees responsible for prescription drug

1906 wholesale operations for the establishment, and the name of all

1907 affiliated parties for the establishment, together with the

1908 personal information statement and fingerprints required

1909 pursuant to subsection (9) for each of such persons.

1910 (l) The name of each of the applicant's designated

1911 representatives as required by subsection ~~(15) (16)~~, together

1912 with the personal information statement and fingerprints

1913 required pursuant to subsection (9) for each such person.

1914 (m) Evidence of a surety bond in this state or any other

1915 state in the United States in the amount of \$100,000. If the

1916 annual gross receipts of the applicant's previous tax year is

1917 \$10 million or less, evidence of a surety bond in the amount of

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1918 \$25,000. The specific language of the surety bond must include  
 1919 the State of Florida as a beneficiary, payable to the  
 1920 Professional Regulation Trust Fund. In lieu of the surety bond,  
 1921 the applicant may provide other equivalent security such as an  
 1922 irrevocable letter of credit or a deposit in a trust account or  
 1923 financial institution payable to the Professional Regulation  
 1924 Trust Fund. The purpose of the bond or other security is to  
 1925 secure payment of any administrative penalties imposed by the  
 1926 department and any fees and costs incurred by the department  
 1927 regarding that permit which are authorized under state law and  
 1928 which the permittee fails to pay 30 days after the fine or costs  
 1929 become final. The department may make a claim against such bond  
 1930 or security until 1 year after the permittee's license ceases to  
 1931 be valid or until 60 days after any administrative or legal  
 1932 proceeding authorized in this part which involves the permittee  
 1933 is concluded, including any appeal, whichever occurs later. For  
 1934 an applicant that is a secondary wholesale distributor, each of  
 1935 the following:

1936 1. A personal background information statement containing  
 1937 the background information and fingerprints required pursuant to  
 1938 subsection (9) for each person named in the applicant's response  
 1939 to paragraphs (k) and (l) and for each affiliated party of the  
 1940 applicant.

1941 2. If any of the five largest shareholders of the  
 1942 corporation seeking the permit is a corporation, the name,  
 1943 address, and title of each corporate officer and director of  
 1944 each such corporation; the name and address of such corporation;  
 1945 the name of such corporation's resident agent, such  
 1946 corporation's resident agent's address, and such corporation's

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1947 ~~state of its incorporation; and the name and address of each~~  
 1948 ~~shareholder of such corporation that owns 5 percent or more of~~  
 1949 ~~the stock of such corporation.~~

1950 3. ~~The name and address of all financial institutions in~~  
 1951 ~~which the applicant has an account which is used to pay for the~~  
 1952 ~~operation of the establishment or to pay for drugs purchased for~~  
 1953 ~~the establishment, together with the names of all persons that~~  
 1954 ~~are authorized signatories on such accounts. The portions of the~~  
 1955 ~~information required pursuant to this subparagraph which are a~~  
 1956 ~~trade secret, as defined in s. 812.081, shall be maintained by~~  
 1957 ~~the department as trade secret information is required to be~~  
 1958 ~~maintained under s. 499.051.~~

1959 4. ~~The sources of all funds and the amounts of such funds~~  
 1960 ~~used to purchase or finance purchases of prescription drugs or~~  
 1961 ~~to finance the premises on which the establishment is to be~~  
 1962 ~~located.~~

1963 5. ~~If any of the funds identified in subparagraph 4. were~~  
 1964 ~~borrowed, copies of all promissory notes or loans used to obtain~~  
 1965 ~~such funds.~~

1966 (n) For establishments used in wholesale distribution,  
 1967 proof of an inspection conducted by the department, the United  
 1968 States Food and Drug Administration, or another governmental  
 1969 entity charged with the regulation of good manufacturing  
 1970 practices related to wholesale distribution of prescription  
 1971 drugs, within timeframes set forth by the department in  
 1972 departmental rules, which demonstrates substantial compliance  
 1973 with current good manufacturing practices applicable to  
 1974 wholesale distribution of prescription drugs. The department may  
 1975 recognize another state's inspection of a wholesale distributor

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1976 located in that state if such state's laws are deemed to be  
 1977 substantially equivalent to the law of this state by the  
 1978 department. The department may accept an inspection by a third-  
 1979 party accreditation or inspection service which meets the  
 1980 criteria set forth in department rule.

1981 ~~(o)(a)~~ Any other relevant information that the department  
 1982 requires, ~~including, but not limited to, any information related~~  
 1983 ~~to whether the applicant satisfies the definition of a primary~~  
 1984 ~~wholesale distributor or a secondary wholesale distributor.~~

1985 ~~(p)(e)~~ Documentation of the credentialing policies and  
 1986 procedures required by s. 499.0121(15).

1987 (9) (a) Each person required by subsection (8) or subsection  
 1988 (15) to provide a personal information statement and  
 1989 fingerprints shall provide the following information to the  
 1990 department on forms prescribed by the department:

1991 1. The person's places of residence for the past 7 years.

1992 2. The person's date and place of birth.

1993 3. The person's occupations, positions of employment, and  
 1994 offices held during the past 7 years.

1995 4. The principal business and address of any business,  
 1996 corporation, or other organization in which each such office of  
 1997 the person was held or in which each such occupation or position  
 1998 of employment was carried on.

1999 5. Whether the person has been, during the past 7 years,  
 2000 the subject of any proceeding for the revocation of any license  
 2001 and, if so, the nature of the proceeding and the disposition of  
 2002 the proceeding.

2003 6. Whether, during the past 7 years, the person has been  
 2004 enjoined, temporarily or permanently, by a court of competent

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2005 jurisdiction from violating any federal or state law regulating  
 2006 the possession, control, or distribution of prescription drugs,  
 2007 together with details concerning any such event.

2008 7. A description of any involvement by the person with any  
 2009 business, including any investments, other than the ownership of  
 2010 stock in a publicly traded company or mutual fund, during the  
 2011 past 4 7 years, which manufactured, administered, prescribed,  
 2012 distributed, or stored pharmaceutical products and any lawsuits  
 2013 in which such businesses were named as a party.

2014 8. A description of any felony criminal offense of which  
 2015 the person, as an adult, was found guilty, regardless of whether  
 2016 adjudication of guilt was withheld or whether the person pled  
 2017 guilty or nolo contendere. A criminal offense committed in  
 2018 another jurisdiction which would have been a felony in this  
 2019 state must be reported. If the person indicates that a criminal  
 2020 conviction is under appeal and submits a copy of the notice of  
 2021 appeal of that criminal offense, the applicant must, within 15  
 2022 days after the disposition of the appeal, submit to the  
 2023 department a copy of the final written order of disposition.

2024 9. A photograph of the person taken in the previous 180 ~~30~~  
 2025 days.

2026 10. A set of fingerprints for the person on a form and  
 2027 under procedures specified by the department, together with  
 2028 payment of an amount equal to the costs incurred by the  
 2029 department for the criminal record check of the person.

2030 11. The name, address, occupation, and date and place of  
 2031 birth for each member of the person's immediate family who is 18  
 2032 years of age or older. As used in this subparagraph, the term  
 2033 "member of the person's immediate family" includes the person's



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2034 spouse, children, parents, siblings, the spouses of the person's  
 2035 children, and the spouses of the person's siblings.

2036 12. Any other relevant information that the department  
 2037 requires.

2038 (b) The information required pursuant to paragraph (a)  
 2039 shall be provided under oath.

2040 (c) The department shall submit the fingerprints provided  
 2041 by a person for initial licensure to the Department of Law  
 2042 Enforcement for a statewide criminal record check and for  
 2043 forwarding to the Federal Bureau of Investigation for a national  
 2044 criminal record check of the person. The department shall submit  
 2045 the fingerprints provided by a person as a part of a renewal  
 2046 application to the Department of Law Enforcement for a statewide  
 2047 criminal record check, and for forwarding to the Federal Bureau  
 2048 of Investigation for a national criminal record check, for the  
 2049 initial renewal of a permit after January 1, 2004; for any  
 2050 subsequent renewal of a permit, the department shall submit the  
 2051 required information for a statewide and national criminal  
 2052 record check of the person. Any person who as a part of an  
 2053 initial permit application or initial permit renewal after  
 2054 January 1, 2004, submits to the department a set of fingerprints  
 2055 required for the criminal record check required in this  
 2056 paragraph ~~are shall~~ not be required to provide a subsequent set  
 2057 of fingerprints for a criminal record check to the department,  
 2058 if the person has undergone a criminal record check as a  
 2059 condition of the issuance of an initial permit or the initial  
 2060 renewal of a permit of an applicant after January 1, 2004. The  
 2061 department is authorized to contract with private vendors, or  
 2062 enter into interagency agreements, to collect electronic

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2063 fingerprints where fingerprints are required for registration,  
 2064 certification, or the licensure process or where criminal  
 2065 history record checks are required.

2066 (d) For purposes of applying for renewal of a permit under  
 2067 subsection (8) or certification under subsection (16), a person  
 2068 may submit the following in lieu of satisfying the requirements  
 2069 of paragraphs (a), (b), and (c):

2070 1. A photograph of the individual taken within 180 days;  
 2071 and

2072 2. A copy of the personal information statement form most  
 2073 recently submitted to the department and a certification under  
 2074 oath, on a form specified by the department, that the individual  
 2075 has reviewed the previously submitted personal information  
 2076 statement form and that the information contained therein  
 2077 remains unchanged.

2078 (10) The department may deny an application for a permit or  
 2079 refuse to renew a permit for a prescription drug wholesale  
 2080 distributor or an out-of-state prescription drug wholesale  
 2081 distributor if:

2082 (a) The applicant has not met the requirements for the  
 2083 permit.

2084 (b) The management, officers, or directors of the applicant  
 2085 or any affiliated party are found by the department to be  
 2086 incompetent or untrustworthy.

2087 (c) The applicant is so lacking in experience in managing a  
 2088 wholesale distributor as to make the issuance of the proposed  
 2089 permit hazardous to the public health.

2090 (d) The applicant is so lacking in experience in managing a  
 2091 wholesale distributor as to jeopardize the reasonable promise of

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2092 successful operation of the wholesale distributor.

2093 (e) The applicant is lacking in experience in the

2094 distribution of prescription drugs.

2095 (f) The applicant's past experience in manufacturing or

2096 distributing prescription drugs indicates that the applicant

2097 poses a public health risk.

2098 (g) The applicant is affiliated directly or indirectly

2099 through ownership, control, or other business relations, with

2100 any person or persons whose business operations are or have been

2101 detrimental to the public health.

2102 (h) The applicant, or any affiliated party, has been found

2103 guilty of or has pleaded guilty or nolo contendere to any felony

2104 or crime punishable by imprisonment for 1 year or more under the

2105 laws of the United States, any state, or any other country,

2106 regardless of whether adjudication of guilt was withheld.

2107 (i) The applicant or any affiliated party has been charged

2108 with a felony in a state or federal court and the disposition of

2109 that charge is pending during the application review or renewal

2110 review period.

2111 (j) The applicant has furnished false or fraudulent

2112 information or material in any application made in this state or

2113 any other state in connection with obtaining a permit or license

2114 to manufacture or distribute drugs, devices, or cosmetics.

2115 (k) That a federal, state, or local government permit

2116 currently or previously held by the applicant, or any affiliated

2117 party, for the manufacture or distribution of any drugs,

2118 devices, or cosmetics has been disciplined, suspended, or

2119 revoked and has not been reinstated.

2120 (l) The applicant does not possess the financial or

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2121 physical resources to operate in compliance with the permit

2122 being sought, this chapter, and the rules adopted under this

2123 chapter.

2124 (m) The applicant or any affiliated party receives,

2125 directly or indirectly, financial support and assistance from a

2126 person who was an affiliated party of a permittee whose permit

2127 was subject to discipline or was suspended or revoked, other

2128 than through the ownership of stock in a publicly traded company

2129 or a mutual fund.

2130 (n) The applicant or any affiliated party receives,

2131 directly or indirectly, financial support and assistance from a

2132 person who has been found guilty of any violation of this part

2133 or chapter 465, chapter 501, or chapter 893, any rules adopted

2134 under this part or those chapters, any federal or state drug

2135 law, or any felony where the underlying facts related to drugs,

2136 regardless of whether the person has been pardoned, had her or

2137 his civil rights restored, or had adjudication withheld, other

2138 than through the ownership of stock in a publicly traded company

2139 or a mutual fund.

2140 (o) The applicant for renewal of a permit under s.

2141 499.01(2)(e) or (f) ~~499.01(2)(d) or (e)~~ has not actively engaged

2142 in the wholesale distribution of prescription drugs, as

2143 demonstrated by the regular and systematic distribution of

2144 prescription drugs throughout the year as evidenced by not fewer

2145 than 12 wholesale distributions in the previous year and not

2146 fewer than three wholesale distributions in the previous 6

2147 months.

2148 (p) Information obtained in response to s. 499.01(2)(e) or

2149 (f) ~~499.01(2)(d) or (e)~~ demonstrates it would not be in the best

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2150 interest of the public health, safety, and welfare to issue a  
2151 permit.

2152 (q) The applicant does not possess the financial standing  
2153 and business experience for the successful operation of the  
2154 applicant.

2155 (r) The applicant or any affiliated party has failed to  
2156 comply with the requirements for manufacturing or distributing  
2157 prescription drugs under this part, similar federal laws,  
2158 similar laws in other states, or the rules adopted under such  
2159 laws.

2160 (11) Upon approval of the application by the department and  
2161 payment of the required fee, the department shall issue or renew  
2162 a prescription drug wholesale distributor or an out-of-state  
2163 prescription drug wholesale distributor permit to the applicant.

2164 ~~(12) For a permit for a prescription drug wholesale  
2165 distributor or an out-of-state prescription drug wholesale  
2166 distributor:~~

2167 ~~(a) The department shall adopt rules for the annual renewal  
2168 of permits. At least 90 days before the expiration of a permit,  
2169 the department shall forward a permit renewal notification and  
2170 renewal application to the prescription drug wholesale  
2171 distributor or out-of-state prescription drug wholesale  
2172 distributor at the mailing address of the permitted  
2173 establishment on file with the department. The permit renewal  
2174 notification must state conspicuously the date on which the  
2175 permit for the establishment will expire and that the  
2176 establishment may not operate unless the permit for the  
2177 establishment is renewed timely.~~

2178 ~~(b) A permit, unless sooner suspended or revoked,~~

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2179 ~~automatically expires 1 year after the last day of the  
2180 anniversary month in which the permit was originally issued. A  
2181 permit may be renewed by making application for renewal on forms  
2182 furnished by the department and paying the appropriate fees. If  
2183 a renewal application and fee are submitted and postmarked after  
2184 45 days prior to the expiration date of the permit, the permit  
2185 may be renewed only upon payment of a late renewal fee of \$100,  
2186 plus the required renewal fee. A permittee that has submitted a  
2187 renewal application in accordance with this paragraph may  
2188 continue to operate under its permit, unless the permit is  
2189 suspended or revoked, until final disposition of the renewal  
2190 application.~~

2191 ~~(c) Failure to renew a permit in accordance with this  
2192 section precludes any future renewal of that permit. If a permit  
2193 issued pursuant to this section has expired and cannot be  
2194 renewed, before an establishment may engage in activities that  
2195 require a permit under this part, the establishment must submit  
2196 an application for a new permit; pay the applicable application  
2197 fee, initial permit fee, and all applicable penalties; and be  
2198 issued a new permit by the department.~~

2199 ~~(12)-(13) A person that engages in wholesale distribution of  
2200 prescription drugs in this state must have a wholesale  
2201 distributor's permit issued by the department, except as noted  
2202 in this section. Each establishment must be separately permitted  
2203 except as noted in this subsection.~~

2204 (a) A separate establishment permit is not required when a  
2205 permitted prescription drug wholesale distributor consigns a  
2206 prescription drug to a pharmacy that is permitted under chapter  
2207 465 and located in this state, provided that:

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- 2208 1. The consignee wholesaler notifies the  
 2209 department in writing of the contract to consign prescription  
 2210 drugs to a pharmacy along with the identity and location of each  
 2211 consignee pharmacy;
- 2212 2. The pharmacy maintains its permit under chapter 465;
- 2213 3. The consignee wholesaler, which has no legal  
 2214 authority to dispense prescription drugs, complies with all  
 2215 wholesale distribution requirements of s. 499.0121 and  
 2216 ~~499.01212~~ with respect to the consigned drugs and maintains  
 2217 records documenting the transfer of title or other completion of  
 2218 the wholesale distribution of the consigned prescription drugs;
- 2219 4. The distribution of the prescription drug is otherwise  
 2220 lawful under this chapter and other applicable law;
- 2221 5. Open packages containing prescription drugs within a  
 2222 pharmacy are the responsibility of the pharmacy, regardless of  
 2223 how the drugs are titled; and
- 2224 6. The pharmacy dispenses the consigned prescription drug  
 2225 in accordance with the limitations of its permit under chapter  
 2226 465 or returns the consigned prescription drug to the consignee  
 2227 wholesaler. In addition, a person who holds title to  
 2228 prescription drugs may transfer the drugs to a person permitted  
 2229 or licensed to handle the reverse distribution or destruction of  
 2230 drugs. Any other distribution by and means of the consigned  
 2231 prescription drug by any person, not limited to the consignee  
 2232 wholesaler or consignee pharmacy, to any other person  
 2233 is prohibited.
- 2234 (b) A wholesaler's permit is not required for  
 2235 the one-time transfer of title of a pharmacy's lawfully acquired  
 2236 prescription drug inventory by a pharmacy with a valid permit

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- 2237 issued under chapter 465 to a consignee prescription drug  
 2238 wholesaler, permitted under this chapter, in  
 2239 accordance with a written consignment agreement between the  
 2240 pharmacy and that wholesaler if the permitted  
 2241 pharmacy and the permitted prescription drug wholesaler  
 2242 distributor comply with all of the provisions of paragraph (a)  
 2243 and the prescription drugs continue to be within the permitted  
 2244 pharmacy's inventory for dispensing in accordance with the  
 2245 limitations of the pharmacy permit under chapter 465. A  
 2246 consignee drug wholesaler may not use the pharmacy as  
 2247 a wholesaler through which it distributes the  
 2248 prescription drugs to other pharmacies. Nothing in this section  
 2249 is intended to prevent a wholesaler distributor from obtaining  
 2250 this inventory in the event of nonpayment by the pharmacy.
- 2251 (c) A separate establishment permit is not required when a  
 2252 permitted prescription drug wholesaler distributor operates  
 2253 temporary transit storage facilities for the sole purpose of  
 2254 storage, for up to 16 hours, of a delivery of prescription drugs  
 2255 when the wholesaler distributor was temporarily unable to  
 2256 complete the delivery to the recipient.
- 2257 (d) The department shall require information from each  
 2258 wholesaler distributor as part of the permit and renewal of such  
 2259 permit, as required under this section.
- 2260 ~~(13)~~(14) Personnel employed in wholesaler distribution must  
 2261 have appropriate education and experience to enable them to  
 2262 perform their duties in compliance with state permitting  
 2263 requirements.
- 2264 ~~(14)~~(15) The name of a permittee or establishment on a  
 2265 prescription drug wholesaler distributor permit or an out-of-

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2266 state prescription drug wholesale distributor permit may not  
 2267 include any indicia of attainment of any educational degree, any  
 2268 indicia that the permittee or establishment possesses a  
 2269 professional license, or any name or abbreviation that the  
 2270 department determines is likely to cause confusion or mistake or  
 2271 that the department determines is deceptive, including that of  
 2272 any other entity authorized to purchase prescription drugs.

2273 (15)~~(16)~~ (a) Each establishment that is issued an initial or  
 2274 renewal permit as a prescription drug wholesale distributor or  
 2275 an out-of-state prescription drug wholesale distributor must  
 2276 designate in writing to the department at least one natural  
 2277 person to serve as the designated representative of the  
 2278 wholesale distributor. Such person must have an active  
 2279 certification as a designated representative from the  
 2280 department.

2281 (b) To be certified as a designated representative, a  
 2282 natural person must:

2283 1. Submit an application on a form furnished by the  
 2284 department and pay the appropriate fees.

2285 2. Be at least 18 years of age.

2286 3. Have at least 2 years of verifiable full-time:

2287 a. Work experience in a pharmacy licensed in this state or  
 2288 another state, where the person's responsibilities included, but  
 2289 were not limited to, recordkeeping for prescription drugs;

2290 b. Managerial experience with a prescription drug wholesale  
 2291 distributor licensed in this state or in another state; or

2292 c. Managerial experience with the United States Armed  
 2293 Forces, where the person's responsibilities included, but were  
 2294 not limited to, recordkeeping, warehousing, distributing, or

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2295 other logistics services pertaining to prescription drugs.

2296 4. Receive a passing score of at least 75 percent on an  
 2297 examination given by the department regarding federal laws  
 2298 governing distribution of prescription drugs and this part and  
 2299 the rules adopted by the department governing the wholesale  
 2300 distribution of prescription drugs. This requirement shall be  
 2301 effective 1 year after the results of the initial examination  
 2302 are mailed to the persons that took the examination. The  
 2303 department shall offer such examinations at least four times  
 2304 each calendar year.

2305 5. Provide the department with a personal information  
 2306 statement and fingerprints pursuant to subsection (9).

2307 (c) The department may deny an application for  
 2308 certification as a designated representative or may suspend or  
 2309 revoke a certification of a designated representative pursuant  
 2310 to s. 499.067.

2311 (d) A designated representative:

2312 1. Must be actively involved in and aware of the actual  
 2313 daily operation of the wholesale distributor.

2314 2. Must be employed full time in a managerial position by  
 2315 the wholesale distributor.

2316 3. Must be physically present at the establishment during  
 2317 normal business hours, except for time periods when absent due  
 2318 to illness, family illness or death, scheduled vacation, or  
 2319 other authorized absence.

2320 4. May serve as a designated representative for only one  
 2321 wholesale distributor at any one time.

2322 (e) A wholesale distributor must notify the department when  
 2323 a designated representative leaves the employ of the wholesale

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2324 distributor. Such notice must be provided to the department  
2325 within 10 business days after the last day of designated  
2326 representative's employment with the wholesale distributor.

2327 (f) A wholesale distributor may not operate under a  
2328 prescription drug wholesale distributor permit or an out-of-  
2329 state prescription drug wholesale distributor permit for more  
2330 than 10 business days after the designated representative leaves  
2331 the employ of the wholesale distributor, unless the wholesale  
2332 distributor employs another designated representative and  
2333 notifies the department within 10 business days of the identity  
2334 of the new designated representative.

2335 Section 7. Section 499.01201, Florida Statutes, is amended  
2336 to read:

2337 499.01201 Agency for Health Care Administration review and  
2338 use of statute and rule violation or compliance data.—

2339 Notwithstanding any other provision ~~provisions~~ of law ~~to the~~  
2340 ~~contrary~~, the Agency for Health Care Administration may not:

2341 (1) Review or use any violation or alleged violation of s.  
2342 499.0121(6) ~~or s. 499.01212~~, or any rules adopted under that  
2343 section ~~these sections~~, as a ground for denying or withholding  
2344 any payment of a Medicaid reimbursement to a pharmacy licensed  
2345 under chapter 465; or

2346 (2) Review or use compliance with s. 499.0121(6) ~~or s.~~  
2347 ~~499.01212~~, or any rules adopted under that section ~~these~~  
2348 ~~sections~~, as the subject of any audit of Medicaid-related  
2349 records held by a pharmacy licensed under chapter 465.

2350 Section 8. Paragraph (d) of subsection (4) and subsection  
2351 (6) of section 499.0121, Florida Statutes, are amended to read:

2352 499.0121 Storage and handling of prescription drugs;

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2353 recordkeeping.—The department shall adopt rules to implement  
2354 this section as necessary to protect the public health, safety,  
2355 and welfare. Such rules shall include, but not be limited to,  
2356 requirements for the storage and handling of prescription drugs  
2357 and for the establishment and maintenance of prescription drug  
2358 distribution records.

2359 (4) EXAMINATION OF MATERIALS AND RECORDS.—

2360 (d) Upon receipt, a wholesale distributor must review  
2361 records required under this section for the acquisition of  
2362 prescription drugs for accuracy and completeness, considering  
2363 the total facts and circumstances surrounding the transactions  
2364 and the wholesale distributors involved. ~~This includes~~  
2365 ~~authenticating each transaction listed on a pedigree paper, as~~  
2366 ~~defined in s. 499.003(37).~~

2367 (6) RECORDKEEPING.—The department shall adopt rules that  
2368 require keeping such records of prescription drugs, including  
2369 active pharmaceutical ingredients, as are necessary for the  
2370 protection of the public health.

2371 (a) Wholesale Distributors of prescription drugs and active  
2372 pharmaceutical ingredients must establish and maintain  
2373 inventories and records of all transactions regarding the  
2374 receipt and distribution or other disposition of prescription  
2375 drugs and active pharmaceutical ingredients. These records must  
2376 provide a complete audit trail from receipt to sale or other  
2377 disposition, be readily retrievable for inspection, and include,  
2378 at a minimum, the following information:

2379 1. The source of the prescription drugs or active  
2380 pharmaceutical ingredients, including the name and principal  
2381 address of the seller or transferor, and the address of the

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2382 location from which the prescription drugs were shipped;

2383 2. The name, principal address, and state license permit or

2384 registration number of the person authorized to purchase

2385 prescription drugs or active pharmaceutical ingredients;

2386 3. The name, strength, dosage form, and quantity of the

2387 prescription drugs received and distributed or disposed of;

2388 4. The dates of receipt and distribution or other

2389 disposition of the prescription drugs or active pharmaceutical

2390 ingredients; and

2391 5. Any financial documentation supporting the transaction.

2392 (b) Inventories and records must be made available for

2393 inspection and photocopying by authorized federal, state, or

2394 local officials for a period of 2 years following disposition of

2395 the drugs or 3 years after the creation of the records,

2396 whichever period is longer.

2397 (c) Records described in this section that are kept at the

2398 inspection site or that can be immediately retrieved by computer

2399 or other electronic means must be readily available for

2400 authorized inspection during the retention period. Records that

2401 are kept at a central location outside of this state and that

2402 are not electronically retrievable must be made available for

2403 inspection within 2 working days after a request by an

2404 authorized official of a federal, state, or local law

2405 enforcement agency. Records that are maintained at a central

2406 location within this state must be maintained at an

2407 establishment that is permitted pursuant to this part and must

2408 be readily available.

2409 (d) Each manufacturer or repackager of medical devices,

2410 over-the-counter drugs, or cosmetics must maintain records that

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2411 include the name and principal address of the seller or

2412 transferor of the product, the address of the location from

2413 which the product was shipped, the date of the transaction, the

2414 name and quantity of the product involved, and the name and

2415 principal address of the person who purchased the product.

2416 ~~(e) When pedigree papers are required by this part, a~~

2417 ~~wholesale distributor must maintain the pedigree papers separate~~

2418 ~~and distinct from other records required under this part.~~

2419 Section 9. Subsections (1), (3), (4), and (6) of section

2420 499.015, Florida Statutes, are amended to read:

2421 499.015 Registration of drugs, devices, and cosmetics;

2422 issuance of certificates of free sale.—

2423 (1) (a) Except for those persons exempted from the

2424 definition of manufacturer in s. 499.003, any person who

2425 manufactures, packages, repackages, labels, or relabels a drug

2426 or a ~~device, or cosmetic~~ in this state must register such drug

2427 or ~~device, or cosmetic~~ biennially with the department; pay a

2428 fee in accordance with the fee schedule provided by s. 499.041;

2429 and comply with this section. The registrant must list each

2430 separate and distinct drug or ~~device, or cosmetic~~ at the time

2431 of registration.

2432 (b) Any person who manufactures, packages, repackages,

2433 labels, or relabels a cosmetic in this state may voluntarily

2434 register such cosmetic biennially with the department. A person

2435 registering a cosmetic must submit a completed application to

2436 register the cosmetic, pay a fee in accordance with the fee

2437 schedule provided by s. 499.041, comply with the provisions of

2438 this section, and must list each separate and distinct cosmetic

2439 at the time of registration.

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2440 ~~(c)(b)~~ The department may not register any product that  
 2441 does not comply with the Federal Food, Drug, and Cosmetic Act,  
 2442 as amended, or Title 21 C.F.R. Registration of a product by the  
 2443 department does not mean that the product does in fact comply  
 2444 with all provisions of the Federal Food, Drug, and Cosmetic Act,  
 2445 as amended.

2446 (d) A person may not register a product with the department  
 2447 if that person is not legally authorized to manufacture,  
 2448 package, repackage, label, or relabel the product in this state.

2449 (3) Except for those persons exempted from the definition  
 2450 of manufacturer in s. 499.003, a person may not sell any product  
 2451 that he or she has failed to register in conformity with this  
 2452 section. Such failure to register subjects such drug ~~or~~ device,  
 2453 ~~or cosmetic product~~ to seizure and condemnation as provided in  
 2454 s. 499.062, and subjects such person to the penalties and  
 2455 remedies provided in this part.

2456 (4) Unless a registration is renewed, it expires 2 years  
 2457 after the last day of the month in which it was issued. Any  
 2458 product registration issued or renewed on or after July 1, 2016,  
 2459 shall expire on the same date as the manufacturer or repackager  
 2460 permit of the person seeking to register the product. If the  
 2461 first product registration issued to a person on or after July  
 2462 1, 2016, expires less than 366 days after issuance, the fee for  
 2463 product registration shall be \$15. If the first product  
 2464 registration issued to a person on or after July 1, 2016,  
 2465 expires more than 365 days after issuance, the fee for product  
 2466 registration shall be \$30. The department may issue a stop-sale  
 2467 notice or order against a person that is subject to the  
 2468 requirements of this section and that fails to comply with this

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2469 section within 31 days after the date the registration expires.  
 2470 The notice or order shall prohibit such person from selling or  
 2471 causing to be sold any drugs, devices, or cosmetics covered by  
 2472 this part until he or she complies with the requirements of this  
 2473 section.

2474 (6) The department may only issue a certificate of free  
 2475 sale for any product that is ~~required to be~~ registered under  
 2476 this part.

2477 Section 10. Subsection (1) of section 499.03, Florida  
 2478 Statutes, is amended to read:

2479 499.03 Possession of certain drugs without prescriptions  
 2480 unlawful; exemptions and exceptions.—

2481 (1) A person may not possess, or possess with intent to  
 2482 sell, dispense, or deliver, any habit-forming, toxic, harmful,  
 2483 or new drug subject to s. 499.003(32) ~~499.003(33)~~, or  
 2484 prescription drug as defined in s. 499.003(40) ~~499.003(43)~~,  
 2485 unless the possession of the drug has been obtained by a valid  
 2486 prescription of a practitioner licensed by law to prescribe the  
 2487 drug. However, this section does not apply to the delivery of  
 2488 such drugs to persons included in any of the classes named in  
 2489 this subsection, or to the agents or employees of such persons,  
 2490 for use in the usual course of their businesses or practices or  
 2491 in the performance of their official duties, as the case may be;  
 2492 nor does this section apply to the possession of such drugs by  
 2493 those persons or their agents or employees for such use:

2494 (a) A licensed pharmacist or any person under the licensed  
 2495 pharmacist's supervision while acting within the scope of the  
 2496 licensed pharmacist's practice;

2497 (b) A licensed practitioner authorized by law to prescribe

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2498 prescription drugs or any person under the licensed  
2499 practitioner's supervision while acting within the scope of the  
2500 licensed practitioner's practice;

2501 (c) A qualified person who uses prescription drugs for  
2502 lawful research, teaching, or testing, and not for resale;

2503 (d) A licensed hospital or other institution that procures  
2504 such drugs for lawful administration or dispensing by  
2505 practitioners;

2506 (e) An officer or employee of a federal, state, or local  
2507 government; or

2508 (f) A person that holds a valid permit issued by the  
2509 department pursuant to this part which authorizes that person to  
2510 possess prescription drugs.

2511 Section 11. Paragraphs (i) through (p) of subsection (1) of  
2512 section 499.05, Florida Statutes, are amended to read:

2513 499.05 Rules.—

2514 (1) The department shall adopt rules to implement and  
2515 enforce this chapter with respect to:

2516 (i) Additional conditions that qualify as an emergency  
2517 medical reason under s. 499.003(48)(b)2. ~~499.003(53)(b)2.~~ or s.  
2518 499.82.

2519 ~~(j) Procedures and forms relating to the pedigree paper  
2520 requirement of s. 499.01212.~~

2521 (j)(k) The protection of the public health, safety, and  
2522 welfare regarding good manufacturing practices that  
2523 manufacturers and repackagers must follow to ensure the safety  
2524 of the products.

2525 (k)(l) Information required from each retail establishment  
2526 pursuant to s. 499.012(3) or s. 499.83(2)(c), including

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2527 requirements for prescriptions or orders.

2528 (l)(m) The recordkeeping, storage, and handling with  
2529 respect to each of the distributions of prescription drugs  
2530 specified in s. 499.003(48)(a)-(v) ~~499.003(53)(a)-(d)~~ or s.  
2531 499.82(14).

2532 ~~(n) Alternatives to compliance with s. 499.01212 for a  
2533 prescription drug in the inventory of a permitted prescription  
2534 drug wholesale distributor as of June 30, 2006, and the return  
2535 of a prescription drug purchased prior to July 1, 2006. The  
2536 department may specify time limits for such alternatives.~~

2537 (m)(e) Wholesale distributor reporting requirements of s.  
2538 499.0121(14).

2539 (n)(p) Wholesale distributor credentialing and distribution  
2540 requirements of s. 499.0121(15).

2541 Section 12. Subsection (7) of section 499.051, Florida  
2542 Statutes, is amended to read:

2543 499.051 Inspections and investigations.—

2544 (7) The complaint and all information obtained pursuant to  
2545 the investigation by the department are confidential and exempt  
2546 from s. 119.07(1) and s. 24(a), Art. I of the State Constitution  
2547 until the investigation and the enforcement action are  
2548 completed. However, trade secret information contained therein  
2549 as defined by s. 812.081(1)(c) shall remain confidential and  
2550 exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I  
2551 of the State Constitution, as long as the information is  
2552 retained by the department. This subsection does not prohibit  
2553 the department from using such information for regulatory or  
2554 enforcement proceedings under this chapter or from providing  
2555 such information to any law enforcement agency or any other

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2556 regulatory agency. However, the receiving agency shall keep such  
 2557 records confidential and exempt as provided in this subsection.  
 2558 ~~In addition, this subsection is not intended to prevent~~  
 2559 ~~compliance with the provisions of s. 499.01212, and the pedigree~~  
 2560 ~~papers required in that section shall not be deemed a trade~~  
 2561 ~~secret.~~

2562 Section 13. Subsection (8) is added to section 499.066,  
 2563 Florida Statutes, to read:

2564 499.066 Penalties; remedies.—In addition to other penalties  
 2565 and other enforcement provisions:

2566 (8) (a) The department shall adopt rules to permit the  
 2567 issuance of remedial, nondisciplinary citations. A citation  
 2568 shall be issued to the person alleged to have committed a  
 2569 violation and contain the person's name, address, and license  
 2570 number, if applicable, a brief factual statement, and the sections  
 2571 of the law allegedly violated, and the monetary assessment and  
 2572 or other remedial measures imposed. The citation must clearly  
 2573 state that the person may choose, in lieu of accepting the  
 2574 citation, to have the department rescind the citation and  
 2575 conduct an investigation pursuant to s. 499.051. If the person  
 2576 does not dispute the matter in the citation with the department  
 2577 within 30 days after the citation is served, the citation  
 2578 becomes a final order and does not constitute discipline.

2579 (b) The department shall adopt rules designating violations  
 2580 for which a citation may be issued. The rules shall designate as  
 2581 citable those violations for which there is no substantial  
 2582 threat to the public health, safety, or welfare.

2583 (c) The department is entitled to recover the costs of  
 2584 investigation, in addition to any penalty provided according to

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2585 department rule, as part of the penalty levied pursuant to the  
 2586 citation.

2587 (d) A citation must be issued within 12 months after the  
 2588 filing of the complaint that is the basis for the citation.

2589 (e) Service of a citation may be made by personal service  
 2590 or certified mail, restricted delivery, to the person at the  
 2591 person's last known address of record with the department or to  
 2592 the person's Florida registered agent.

2593 (f) The department has authority to, and shall adopt rules  
 2594 to, designate those violations for which a person is subject to  
 2595 the issuance of a citation and designate the monetary  
 2596 assessments and or other remedial measures that must be taken  
 2597 for those violations. The department has continuous authority to  
 2598 amend its rules adopted pursuant to this section.

2599 Section 14. Subsection (14) of section 499.82, Florida  
 2600 Statutes, is amended to read:

2601 499.82 Definitions.—As used in this part, the term:

2602 (14) "Wholesale distribution" means the distribution of  
 2603 medical gas to a person other than a consumer or patient.  
 2604 Wholesale distribution of medical gases does not include:

2605 (a) The sale, purchase, or trade of a medical gas; an offer  
 2606 to sell, purchase, or trade a medical gas; or the dispensing of  
 2607 a medical gas pursuant to a prescription;

2608 (b) Activities exempt from the definition of wholesale  
 2609 distribution in s. 499.003; or

2610 (c) The sale, purchase, or trade of a medical gas or an  
 2611 offer to sell, purchase, or trade a medical gas for emergency  
 2612 medical reasons; ~~or~~

2613 ~~(d) Other transactions excluded from the definition of~~

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2614 ~~wholesale distribution under the federal act or regulations~~  
 2615 ~~implemented under the federal act related to medical gas.~~

2616 Section 15. Subsection (4) of section 499.89, Florida  
 2617 Statutes, is amended to read:

2618 499.89 Recordkeeping.—

2619 ~~(4) A pedigree paper is not required for distributing or~~  
 2620 ~~dispensing medical gas.~~

2621 Section 16. Section 499.01212, Florida Statutes, is  
 2622 repealed.

2623 Section 17. Paragraph (a) of subsection (1) of section  
 2624 409.9201, Florida Statutes, is amended to read:

2625 409.9201 Medicaid fraud.—

2626 (1) As used in this section, the term:

2627 (a) "Prescription drug" means any drug, including, but not  
 2628 limited to, finished dosage forms or active ingredients that are  
 2629 subject to, defined in, or described in s. 503(b) of the Federal  
 2630 Food, Drug, and Cosmetic Act or in s. 465.003(8), s. 499.003(47)  
 2631 ~~499.003(52)~~, s. 499.007(13), or s. 499.82(10).

2632  
 2633 The value of individual items of the legend drugs or goods or  
 2634 services involved in distinct transactions committed during a  
 2635 single scheme or course of conduct, whether involving a single  
 2636 person or several persons, may be aggregated when determining  
 2637 the punishment for the offense.

2638 Section 18. Paragraph (b) of subsection (1) of section  
 2639 499.067, Florida Statutes, is amended to read:

2640 499.067 Denial, suspension, or revocation of permit,  
 2641 certification, or registration.—

2642 (1)

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2643 (b) The department may deny an application for a permit or  
 2644 certification, or suspend or revoke a permit or certification,  
 2645 if the department finds that:

2646 1. The applicant is not of good moral character or that it  
 2647 would be a danger or not in the best interest of the public  
 2648 health, safety, and welfare if the applicant were issued a  
 2649 permit or certification.

2650 2. The applicant has not met the requirements for the  
 2651 permit or certification.

2652 3. The applicant is not eligible for a permit or  
 2653 certification for any of the reasons enumerated in s. 499.012.

2654 4. The applicant, permittee, or person certified under s.  
 2655 499.012(15) ~~s. 499.012(16)~~ demonstrates any of the conditions  
 2656 enumerated in s. 499.012.

2657 5. The applicant, permittee, or person certified under s.  
 2658 499.012(15) ~~s. 499.012(16)~~ has committed any violation of this  
 2659 chapter.

2660 Section 19. Subsection (1) of section 794.075, Florida  
 2661 Statutes, is amended to read:

2662 794.075 Sexual predators; erectile dysfunction drugs.—

2663 (1) A person may not possess a prescription drug, as  
 2664 defined in s. 499.003(40) ~~499.003(43)~~, for the purpose of  
 2665 treating erectile dysfunction if the person is designated as a  
 2666 sexual predator under s. 775.21.

2667 Section 20. Paragraphs (d), (f), (i), and (j) of subsection  
 2668 (3) of section 921.0022, Florida Statutes, are amended to read:

2669 921.0022 Criminal Punishment Code; offense severity ranking  
 2670 chart.—

2671 (3) OFFENSE SEVERITY RANKING CHART

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2672	(d) LEVEL 4		
2673			
2674			
	Florida Statute	Felony Degree	Description
2675	316.1935(3)(a)	2nd	Driving at high speed or with wanton disregard for safety while fleeing or attempting to elude law enforcement officer who is in a patrol vehicle with siren and lights activated.
2676	499.0051(1)	3rd	Failure to maintain or deliver <u>transaction history, transaction information, or transaction statements</u> <del>pedigree papers.</del>
2677	<del>499.0051(2)</del>	<del>3rd</del>	<del>Failure to authenticate pedigree papers.</del>
2678	<u>499.0051(5)</u> <del>499.0051(6)</del>	2nd	Knowing sale or delivery, or possession with intent to sell, contraband prescription drugs.
2679	517.07(1)	3rd	Failure to register securities.
2680	517.12(1)	3rd	Failure of dealer, associated

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			person, or issuer of securities to register.
2681	784.07(2)(b)	3rd	Battery of law enforcement officer, firefighter, etc.
2682	784.074(1)(c)	3rd	Battery of sexually violent predators facility staff.
2683	784.075	3rd	Battery on detention or commitment facility staff.
2684	784.078	3rd	Battery of facility employee by throwing, tossing, or expelling certain fluids or materials.
2685	784.08(2)(c)	3rd	Battery on a person 65 years of age or older.
2686	784.081(3)	3rd	Battery on specified official or employee.
2687	784.082(3)	3rd	Battery by detained person on visitor or other detainee.
2688	784.083(3)	3rd	Battery on code inspector.
2689	784.085	3rd	Battery of child by throwing, tossing, projecting, or

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 expelling certain fluids or  
 materials.

2690 787.03(1) 3rd Interference with custody;  
 wrongly takes minor from  
 appointed guardian.

2691 787.04(2) 3rd Take, entice, or remove child  
 beyond state limits with  
 criminal intent pending custody  
 proceedings.

2692 787.04(3) 3rd Carrying child beyond state  
 lines with criminal intent to  
 avoid producing child at  
 custody hearing or delivering  
 to designated person.

2693 787.07 3rd Human smuggling.

2694 790.115(1) 3rd Exhibiting firearm or weapon  
 within 1,000 feet of a school.

2695 790.115(2)(b) 3rd Possessing electric weapon or  
 device, destructive device, or  
 other weapon on school  
 property.

2696 790.115(2)(c) 3rd Possessing firearm on school

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 property.

2697 800.04(7)(c) 3rd Lewd or lascivious exhibition;  
 offender less than 18 years.

2698 810.02(4)(a) 3rd Burglary, or attempted  
 burglary, of an unoccupied  
 structure; unarmed; no assault  
 or battery.

2699 810.02(4)(b) 3rd Burglary, or attempted  
 burglary, of an unoccupied  
 conveyance; unarmed; no assault  
 or battery.

2700 810.06 3rd Burglary; possession of tools.

2701 810.08(2)(c) 3rd Trespass on property, armed  
 with firearm or dangerous  
 weapon.

2702 812.014(2)(c)3. 3rd Grand theft, 3rd degree \$10,000  
 or more but less than \$20,000.

2703 812.014 3rd Grand theft, 3rd degree, a  
 will, firearm, motor vehicle,  
 livestock, etc.  
 (2)(c)4.-10.

2704 812.0195(2) 3rd Dealing in stolen property by

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				use of the Internet; property stolen \$300 or more.
2705	817.563(1)	3rd		Sell or deliver substance other than controlled substance agreed upon, excluding s. 893.03(5) drugs.
2706	817.568(2)(a)	3rd		Fraudulent use of personal identification information.
2707	817.625(2)(a)	3rd		Fraudulent use of scanning device or reencoder.
2708	828.125(1)	2nd		Kill, maim, or cause great bodily harm or permanent breeding disability to any registered horse or cattle.
2709	837.02(1)	3rd		Perjury in official proceedings.
2710	837.021(1)	3rd		Make contradictory statements in official proceedings.
2711	838.022	3rd		Official misconduct.
2712	839.13(2)(a)	3rd		Falsifying records of an individual in the care and

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				custody of a state agency.
2713	839.13(2)(c)	3rd		Falsifying records of the Department of Children and Families.
2714	843.021	3rd		Possession of a concealed handcuff key by a person in custody.
2715	843.025	3rd		Deprive law enforcement, correctional, or correctional probation officer of means of protection or communication.
2716	843.15(1)(a)	3rd		Failure to appear while on bail for felony (bond estreature or bond jumping).
2717	847.0135(5)(c)	3rd		Lewd or lascivious exhibition using computer; offender less than 18 years.
2718	874.05(1)(a)	3rd		Encouraging or recruiting another to join a criminal gang.
2719	893.13(2)(a)1.	2nd		Purchase of cocaine (or other s. 893.03(1)(a), (b), or (d),

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		(2) (a), (2) (b), or (2) (c) 4. drugs).	
2720	914.14(2)	3rd	Witnesses accepting bribes.
2721	914.22(1)	3rd	Force, threaten, etc., witness, victim, or informant.
2722	914.23(2)	3rd	Retaliation against a witness, victim, or informant, no bodily injury.
2723	918.12	3rd	Tampering with jurors.
2724	934.215	3rd	Use of two-way communications device to facilitate commission of a crime.
2725			
2726	(f) LEVEL 6		
2727			
2728			
	Florida Statute	Felony Degree	Description
2729	316.027(2) (b)	2nd	Leaving the scene of a crash involving serious bodily injury.
2730	316.193(2) (b)	3rd	Felony DUI, 4th or subsequent

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			conviction.
2731	400.9935(4) (c)	2nd	Operating a clinic, or offering services requiring licensure, without a license.
2732	<u>499.0051(2)</u> <del>499.0051(3)</del>	2nd	Knowing forgery of <u>transaction history, transaction information, or transaction statement pedigree papers.</u>
2733	<u>499.0051(3)</u> <del>499.0051(4)</del>	2nd	Knowing purchase or receipt of prescription drug from unauthorized person.
2734	<u>499.0051(4)</u> <del>499.0051(5)</del>	2nd	Knowing sale or transfer of prescription drug to unauthorized person.
2735	775.0875(1)	3rd	Taking firearm from law enforcement officer.
2736	784.021(1) (a)	3rd	Aggravated assault; deadly weapon without intent to kill.
2737	784.021(1) (b)	3rd	Aggravated assault; intent to commit felony.
2738	784.041	3rd	Felony battery; domestic

	21-01087-16		20161604__	battery by strangulation.
2739				
	784.048(3)	3rd		Aggravated stalking; credible threat.
2740				
	784.048(5)	3rd		Aggravated stalking of person under 16.
2741				
	784.07(2)(c)	2nd		Aggravated assault on law enforcement officer.
2742				
	784.074(1)(b)	2nd		Aggravated assault on sexually violent predators facility staff.
2743				
	784.08(2)(b)	2nd		Aggravated assault on a person 65 years of age or older.
2744				
	784.081(2)	2nd		Aggravated assault on specified official or employee.
2745				
	784.082(2)	2nd		Aggravated assault by detained person on visitor or other detainee.
2746				
	784.083(2)	2nd		Aggravated assault on code inspector.
2747				
	787.02(2)	3rd		False imprisonment; restraining

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

	21-01087-16		20161604__	with purpose other than those in s. 787.01.
2748				
	790.115(2)(d)	2nd		Discharging firearm or weapon on school property.
2749				
	790.161(2)	2nd		Make, possess, or throw destructive device with intent to do bodily harm or damage property.
2750				
	790.164(1)	2nd		False report of deadly explosive, weapon of mass destruction, or act of arson or violence to state property.
2751				
	790.19	2nd		Shooting or throwing deadly missiles into dwellings, vessels, or vehicles.
2752				
	794.011(8)(a)	3rd		Solicitation of minor to participate in sexual activity by custodial adult.
2753				
	794.05(1)	2nd		Unlawful sexual activity with specified minor.
2754				
	800.04(5)(d)	3rd		Lewd or lascivious molestation; victim 12 years of age or older

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.



	21-01087-16		20161604__
			but less than 16 years of age; offender less than 18 years.
2755	800.04(6)(b)	2nd	Lewd or lascivious conduct; offender 18 years of age or older.
2756	806.031(2)	2nd	Arson resulting in great bodily harm to firefighter or any other person.
2757	810.02(3)(c)	2nd	Burglary of occupied structure; unarmed; no assault or battery.
2758	810.145(8)(b)	2nd	Video voyeurism; certain minor victims; 2nd or subsequent offense.
2759	812.014(2)(b)1.	2nd	Property stolen \$20,000 or more, but less than \$100,000, grand theft in 2nd degree.
2760	812.014(6)	2nd	Theft; property stolen \$3,000 or more; coordination of others.
2761	812.015(9)(a)	2nd	Retail theft; property stolen \$300 or more; second or subsequent conviction.

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	21-01087-16		20161604__
2762	812.015(9)(b)	2nd	Retail theft; property stolen \$3,000 or more; coordination of others.
2763	812.13(2)(c)	2nd	Robbery, no firearm or other weapon (strong-arm robbery).
2764	817.4821(5)	2nd	Possess cloning paraphernalia with intent to create cloned cellular telephones.
2765	825.102(1)	3rd	Abuse of an elderly person or disabled adult.
2766	825.102(3)(c)	3rd	Neglect of an elderly person or disabled adult.
2767	825.1025(3)	3rd	Lewd or lascivious molestation of an elderly person or disabled adult.
2768	825.103(3)(c)	3rd	Exploiting an elderly person or disabled adult and property is valued at less than \$10,000.
2769	827.03(2)(c)	3rd	Abuse of a child.
2770	827.03(2)(d)	3rd	Neglect of a child.

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

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2771 827.071(2) & (3) 2nd Use or induce a child in a sexual performance, or promote or direct such performance.

2772 836.05 2nd Threats; extortion.

2773 836.10 2nd Written threats to kill or do bodily injury.

2774 843.12 3rd Aids or assists person to escape.

2775 847.011 3rd Distributing, offering to distribute, or possessing with intent to distribute obscene materials depicting minors.

2776 847.012 3rd Knowingly using a minor in the production of materials harmful to minors.

2777 847.0135(2) 3rd Facilitates sexual conduct of or with a minor or the visual depiction of such conduct.

2778 914.23 2nd Retaliation against a witness, victim, or informant, with bodily injury.

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2779 944.35(3)(a)2. 3rd Committing malicious battery upon or inflicting cruel or inhuman treatment on an inmate or offender on community supervision, resulting in great bodily harm.

2780 944.40 2nd Escapes.

2781 944.46 3rd Harboring, concealing, aiding escaped prisoners.

2782 944.47(1)(a)5. 2nd Introduction of contraband (firearm, weapon, or explosive) into correctional facility.

2783 951.22(1) 3rd Intoxicating drug, firearm, or weapon introduced into county facility.

2784 (i) LEVEL 9

2785

2786

Florida Statute	Felony Degree	Description
316.193(3)(c)3.b.	1st	DUI manslaughter; failing to render aid or give information.

	21-01087-16		20161604__	
2788	327.35	1st	BUI manslaughter; failing to render aid or give information.	
	(3) (c) 3.b.			
2789	409.920	1st	Medicaid provider fraud; \$50,000 or more.	
	(2) (b) 1.c.			
2790	<u>499.0051 (8)</u> <del>499.0051 (9)</del>	1st	Knowing sale or purchase of contraband prescription drugs resulting in great bodily harm.	
2791	560.123 (8) (b) 3.	1st	Failure to report currency or payment instruments totaling or exceeding \$100,000 by money transmitter.	
2792	560.125 (5) (c)	1st	Money transmitter business by unauthorized person, currency, or payment instruments totaling or exceeding \$100,000.	
2793	655.50 (10) (b) 3.	1st	Failure to report financial transactions	

	21-01087-16		20161604__	
			totaling or exceeding \$100,000 by financial institution.	
2794	775.0844	1st	Aggravated white collar crime.	
2795	782.04 (1)	1st	Attempt, conspire, or solicit to commit premeditated murder.	
2796	782.04 (3)	1st, PBL	Accomplice to murder in connection with arson, sexual battery, robbery, burglary, aggravated fleeing or eluding with serious bodily injury or death, and other specified felonies.	
2797	782.051 (1)	1st	Attempted felony murder while perpetrating or attempting to perpetrate a felony enumerated in s. 782.04 (3).	
2798	782.07 (2)	1st	Aggravated manslaughter of an elderly person or disabled adult.	

	21-01087-16		20161604__
2799	787.01(1)(a)1.	1st,PBL	Kidnapping; hold for ransom or reward or as a shield or hostage.
2800	787.01(1)(a)2.	1st,PBL	Kidnapping with intent to commit or facilitate commission of any felony.
2801	787.01(1)(a)4.	1st,PBL	Kidnapping with intent to interfere with performance of any governmental or political function.
2802	787.02(3)(a)	1st,PBL	False imprisonment; child under age 13; perpetrator also commits aggravated child abuse, sexual battery, or lewd or lascivious battery, molestation, conduct, or exhibition.
2803	787.06(3)(c)1.	1st	Human trafficking for labor and services of an unauthorized alien child.
2804	787.06(3)(d)	1st	Human trafficking using

	21-01087-16		20161604__
			coercion for commercial sexual activity of an unauthorized adult alien.
2805	787.06(3)(f)1.	1st,PBL	Human trafficking for commercial sexual activity by the transfer or transport of any child from outside Florida to within the state.
2806	790.161	1st	Attempted capital destructive device offense.
2807	790.166(2)	1st,PBL	Possessing, selling, using, or attempting to use a weapon of mass destruction.
2808	794.011(2)	1st	Attempted sexual battery; victim less than 12 years of age.
2809	794.011(2)	Life	Sexual battery; offender younger than 18 years and commits sexual battery on a person less than 12 years.

2810	21-01087-16		20161604__	
	794.011(4)(a)	1st,PBL	Sexual battery, certain circumstances; victim 12 years of age or older but younger than 18 years; offender 18 years or older.	
2811	794.011(4)(b)	1st	Sexual battery, certain circumstances; victim and offender 18 years of age or older.	
2812	794.011(4)(c)	1st	Sexual battery, certain circumstances; victim 12 years of age or older; offender younger than 18 years.	
2813	794.011(4)(d)	1st,PBL	Sexual battery, certain circumstances; victim 12 years of age or older; prior conviction for specified sex offenses.	
2814	794.011(8)(b)	1st,PBL	Sexual battery; engage in sexual conduct with minor 12 to 18 years by person in familial or custodial	

	21-01087-16		20161604__	authority.
2815	794.08(2)	1st	Female genital mutilation; victim younger than 18 years of age.	
2816	800.04(5)(b)	Life	Lewd or lascivious molestation; victim less than 12 years; offender 18 years or older.	
2817	812.13(2)(a)	1st,PBL	Robbery with firearm or other deadly weapon.	
2818	812.133(2)(a)	1st,PBL	Carjacking; firearm or other deadly weapon.	
2819	812.135(2)(b)	1st	Home-invasion robbery with weapon.	
2820	817.535(3)(b)	1st	Filing false lien or other unauthorized document; second or subsequent offense; property owner is a public officer or employee.	
2821				

	21-01087-16		20161604__
2822	817.535(4)(a)2.	1st	Filing false claim or other unauthorized document; defendant is incarcerated or under supervision.
2823	817.535(5)(b)	1st	Filing false lien or other unauthorized document; second or subsequent offense; owner of the property incurs financial loss as a result of the false instrument.
	817.568(7)	2nd, PBL	Fraudulent use of personal identification information of an individual under the age of 18 by his or her parent, legal guardian, or person exercising custodial authority.
2824	827.03(2)(a)	1st	Aggravated child abuse.
2825	847.0145(1)	1st	Selling, or otherwise transferring custody or control, of a minor.

	21-01087-16		20161604__
2826	847.0145(2)	1st	Purchasing, or otherwise obtaining custody or control, of a minor.
2827	859.01	1st	Poisoning or introducing bacteria, radioactive materials, viruses, or chemical compounds into food, drink, medicine, or water with intent to kill or injure another person.
2828	893.135	1st	Attempted capital trafficking offense.
2829	893.135(1)(a)3.	1st	Trafficking in cannabis, more than 10,000 lbs.
2830	893.135 (1)(b)1.c.	1st	Trafficking in cocaine, more than 400 grams, less than 150 kilograms.
2831	893.135 (1)(c)1.c.	1st	Trafficking in illegal drugs, more than 28 grams, less than 30 kilograms.
2832	893.135	1st	Trafficking in

	21-01087-16		20161604__	
	(1) (c) 2.d.		hydrocodone, 200 grams or more, less than 30 kilograms.	
2833	893.135	1st	Trafficking in oxycodone, 100 grams or more, less than 30 kilograms.	
	(1) (c) 3.d.			
2834	893.135	1st	Trafficking in phencyclidine, more than 400 grams.	
	(1) (d) 1.c.			
2835	893.135	1st	Trafficking in methaqualone, more than 25 kilograms.	
	(1) (e) 1.c.			
2836	893.135	1st	Trafficking in amphetamine, more than 200 grams.	
	(1) (f) 1.c.			
2837	893.135	1st	Trafficking in gamma-hydroxybutyric acid (GHB), 10 kilograms or more.	
	(1) (h) 1.c.			
2838	893.135	1st	Trafficking in 1,4-Butanediol, 10 kilograms or more.	
	(1) (j) 1.c.			
2839				

	21-01087-16		20161604__	
	893.135	1st	Trafficking in Phenethylamines, 400 grams or more.	
	(1) (k) 2.c.			
2840	896.101(5) (c)	1st	Money laundering, financial instruments totaling or exceeding \$100,000.	
2841	896.104(4) (a) 3.	1st	Structuring transactions to evade reporting or registration requirements, financial transactions totaling or exceeding \$100,000.	
2842				
2843	(j) LEVEL 10			
2844				
	Florida Statute	Felony Degree	Description	
2845	<u>499.0051(9)</u>	1st	Knowing sale or purchase of contraband prescription drugs resulting in death.	
	<del>499.0051(10)</del>			
2846	782.04(2)	1st, PBL	Unlawful killing of human; act is homicide, unpremeditated.	

	21-01087-16		20161604__
2847	782.07(3)	1st	Aggravated manslaughter of a child.
2848	787.01(1)(a)3.	1st,PBL	Kidnapping; inflict bodily harm upon or terrorize victim.
2849	787.01(3)(a)	Life	Kidnapping; child under age 13, perpetrator also commits aggravated child abuse, sexual battery, or lewd or lascivious battery, molestation, conduct, or exhibition.
2850	787.06(3)(g)	Life	Human trafficking for commercial sexual activity of a child under the age of 18 or mentally defective or incapacitated person.
2851	787.06(4)(a)	Life	Selling or buying of minors into human trafficking.
2852	794.011(3)	Life	Sexual battery; victim 12 years or older,

	21-01087-16		20161604__
			offender uses or threatens to use deadly weapon or physical force to cause serious injury.
2853	812.135(2)(a)	1st,PBL	Home-invasion robbery with firearm or other deadly weapon.
2854	876.32	1st	Treason against the state.
2855			
2856			
2857	Section 21. This act shall take effect July 1, 2016.		





The Florida Senate

## Committee Agenda Request

**To:** Senator Aaron Bean, Chair  
Committee on Health Policy

**Subject:** Committee Agenda Request

**Date:** January 14, 2016

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I respectfully request that **Senate Bill #1518**, relating to Adult Cardiovascular Services and **Senate Bill #1604** relating to Drugs, Devices, and Cosmetics be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

A handwritten signature in cursive script that reads "Denise Grimsley".

---

Senator Denise Grimsley  
Florida Senate, District 21

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/2016  
Meeting Date

1604  
Bill Number (if applicable)

Topic SB 1604 - Bill as amended

Amendment Barcode (if applicable)

Name Matilde Miller Matilda Miller

Job Title Chief of Staff

Address 19401 N. Meridian St.

Phone (850) 487-4822

Tallahassee FL 32399  
City State Zip

Email matilde.miller@myfloridaleg.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing DBPR

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB1604  
Bill Number (if applicable)

Topic Drugs, Devices & Cosmetics

Amendment Barcode (if applicable)

Name Larry Godzalez

Job Title General Counsel

Address 223 S. Giddens St  
Street

Phone 850-570-6307

Tallahassee, FL 32301  
City State Zip

Email lawgod2@earthlink.net

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Society of Health-System Pharmacists

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Health Policy

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BILL: SPB 7056

INTRODUCER: Health Policy Committee

SUBJECT: Long-term Care Managed Care Prioritization

DATE: January 26, 2016

REVISED: \_\_\_\_\_

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ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1. Lloyd	Stovall		<b>HP Submitted as Committee Bill</b>

---

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

SPB 7056 addresses the long-term care Medicaid managed care program and revises ss. 409.962 and 409.949, F.S., relating to eligibility, enrollment and prioritization for the program.

SPB 7056 requires the Department of Elderly Affairs (DOEA) to maintain a statewide wait list for enrollment for the community-based services portion of the long-term care managed care program and to prioritize individuals for potential enrollment using a frailty-based screening tool that generates a priority score. The DOEA must develop the screening tool by rule. The DOEA is also required to make publicly available on its website the specific methodology used to calculate an individual's priority score. The bill requires individuals to be rescreened at least annually or upon notification of a significant change in the individual's circumstances.

When the DOEA Comprehensive Assessment and Review for Long-Term Care Services program (CARES) is notified of available enrollment capacity by the Agency for Health Care Administration (AHCA), a pre-release assessment is conducted of individuals based on the priority scoring process. If capacity is limited for individuals with identical priority scores, the individual with the oldest date of placement on the wait list will receive priority for pre-release assessment.

If found financially and clinically eligible, the individual may be enrolled in the long-term care managed care program.

An individual may also be terminated from the long-term care managed care program wait list. Once terminated, an individual would be required to initiate a new request for placement on the wait list and any previous priority consideration is disregarded.

SPB 7056 identifies certain populations that are provided priority enrollment for home and community based services through the long-term care managed care program, and that do not have to complete the screening or wait-list process as long as all other program eligibility requirements are met. These individuals are:

- Individuals who are 18, 19, and 20 years of age who have chronic, debilitating diseases or conditions of one or more physiological or organ systems which generally make the individual dependent upon 24-hour-per-day medical, nursing, or health supervision or intervention; and
- Nursing facility residents requesting to transition into the community who have resided in Florida-licensed skilled nursing facility for at least 60 consecutive days.

The bill authorizes the DOEA and the AHCA to adopt rules to implement the bill.

Both the DOEA and the AHCA estimate no fiscal impact. The effective date of the bill July 1, 2016.

## II. Present Situation:

### Florida Medicaid

The Medicaid program is a partnership between the federal and state governments to provide medical care to low income children and disabled persons. Each state operates its own Medicaid program under a state plan that must be approved by the federal Centers for Medicare and Medicaid Services (CMS). The state plan outlines Medicaid eligibility standards, policies, and reimbursement methodologies.

Florida Medicaid is administered by the AHCA and is financed with federal and state funds. The Department of Children and Families (DCF) determines eligibility for the Medicaid program and transmits that information to the AHCA. The AHCA is designated as the single state Medicaid agency and has the lead responsibility for the overall program.<sup>1</sup>

Over 3.9 million Floridians are currently enrolled in Medicaid<sup>2</sup> with a projected caseload of 4.2 million for 2016-2017.<sup>3</sup> The Medicaid program's estimated expenditures for the 2015-2016

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<sup>1</sup> See s. 409.963, F.S.

<sup>2</sup> Agency for Health Care Administration, *Report of Medicaid Eligibles* (November 30, 2015) available at [http://ahca.myflorida.com/medicaid/Finance/data\\_analytics/eligibles\\_report/docs/age\\_assistance\\_category\\_2015-11-30.pdf](http://ahca.myflorida.com/medicaid/Finance/data_analytics/eligibles_report/docs/age_assistance_category_2015-11-30.pdf) (last visited Jan. 21, 2016).

<sup>3</sup> Agency for Health Care Administration, Senate Health and Human Services Appropriations Subcommittee Presentation, *Florida Medicaid* (October 20, 2015), slide 6, [http://ahca.myflorida.com/medicaid/recent\\_presentations/Florida\\_Medicaid\\_to\\_Senate\\_HHS\\_Appropriations\\_2015-10-20.pdf](http://ahca.myflorida.com/medicaid/recent_presentations/Florida_Medicaid_to_Senate_HHS_Appropriations_2015-10-20.pdf) (last visited Jan. 21, 2016).

fiscal year are \$25.7 billion.<sup>4</sup> The current traditional federal share is 60.51 percent with the state paying 39.49 percent for Medicaid enrollees.<sup>5</sup> Florida has the fourth largest Medicaid population in the country.<sup>6</sup>

Medicaid currently covers:

- 20 percent of Florida’s population;
- 27 percent of Florida’s children;
- 62.2 percent of Florida’s births; and
- 69 percent of Florida’s nursing homes days.<sup>7</sup>

The structure for each state’s Medicaid program is different and each state’s share of expenditures is largely determined by the federal government. Federal law and regulations set the minimum amount, scope, and duration of services offered in the program, among other requirements. Eligibility for Medicaid is based on a number of factors, including age, household or individual income, and assets. State Medicaid benefits are provided in statute under s. 409.903, F.S. (Mandatory Payments for Eligible Persons) and s. 409.904, F.S. (Optional Payments for Eligible Persons).

Applicants for Medicaid must be United States citizens or qualified noncitizens, must be Florida residents, and must provide social security numbers for data matching. While self-attestation is permitted for a number of data elements on the application, most components are matched through the Federal Data Services Hub.<sup>8</sup> Applicants must also agree to cooperate with Child Support Enforcement during the application process.<sup>9</sup>

<b>Federal Poverty Guidelines for 2015<sup>10</sup></b>				
<b>Annual Income (rounded)</b>				
<b>Family Size</b>	<b>100%</b>	<b>133%</b>	<b>150%</b>	<b>200%</b>
1	\$11,770	\$15,654	\$17,655	\$23,540
2	\$15,930	\$21,187	\$23,895	\$31,860
3	\$20,090	\$26,720	\$30,135	\$40,180
4	\$24,250	\$32,252	\$36,375	\$48,500

<sup>4</sup> Office of Economic and Demographic Research, *Fiscal Analysis in Brief - 2015 Legislative Sessions, Including Special Session A* (August 2015), chart 3, p. 3 available at <http://edr.state.fl.us/Content/revenues/reports/fiscal-analysis-in-brief/FiscalAnalysisinBrief2015.pdf> (last visited Jan. 21, 2015).

<sup>5</sup> Office of Economic and Demographic Research, *Social Services Estimating Conference - Official FMAP Estimate* (February 2015), <http://edr.state.fl.us/Content/conferences/medicaid/fmap.pdf> (last viewed Jan. 21, 2016). The SSEC has also created a “real time” FMAP blend” for the Statewide Medicaid Managed Care Program which is 60.43% for SFY 2015-16.

<sup>6</sup> Agency for Health Care Administration, Health and Human Services Appropriations Committee Presentation, *Agency for Health Care Administration - An Overview* (January 22, 2015), slide 9,

[http://www.flsenate.gov/PublishedContent/Committees/2014-2016/AHS/MeetingRecords/MeetingPacket\\_2759.pdf](http://www.flsenate.gov/PublishedContent/Committees/2014-2016/AHS/MeetingRecords/MeetingPacket_2759.pdf) (last visited Jan. 21, 2016).

<sup>7</sup> Id at 10.

<sup>8</sup> Florida Dep’t of Children and Families, *Family-Related Medicaid Programs Fact Sheet*, p. 3 (January 2015), <http://www.dcf.state.fl.us/programs/access/docs/Family-RelatedMedicaidFactSheet.pdf> (last visited Jan. 21, 2016).

<sup>9</sup> Id.

<sup>10</sup> U.S. Department of Health and Human Services, Centers for Medicare and Medicaid Services, *Medicaid and CHIP Program Information - 2015 Federal Poverty Level Charts* <http://www.medicaid.gov/medicaid-chip-program-information/by-topics/eligibility/downloads/2015-federal-poverty-level-charts.pdf> (last visited Jan. 21, 2016).

Minimum eligibility coverage thresholds are established in federal law for certain population groups, such as children, as well as minimum benefits and maximum cost sharing. The minimum benefits include items such as physician services, hospital services, home health services, and family planning.<sup>11</sup> States can add benefits, pending federal approval. Florida has added benefits, including prescription drugs, adult dental services, and dialysis.<sup>12</sup> For children under age 21, the benefits must include the Early and Periodic Screening, Diagnostic and Treatment services, which are those health care and diagnostic services and treatment and measures that may be needed to correct or ameliorate defects or physical and mental illnesses and conditions discovered by screening services, consistent with federal law.<sup>13</sup>

### **Statewide Medicaid Managed Care**

In 2011, the Legislature established the Statewide Medicaid Managed Care (SMMC) Program as part IV of ch. 409, F.S.<sup>14</sup> The SMMC has two components: the Long Term Care Managed Care (LTC) program and the Managed Medical Assistance (MMA) program. The SMMC is an integrated, comprehensive, managed care program for Medicaid enrollees that manages the delivery of primary and acute care in 11 regions.

To implement the two components and receive federal Medicaid funding, the AHCA received federal authorization through two different Medicaid waivers from the CMS. The first component authorized was the LTC's 1915(b) and (c) waivers on February 1, 2013. The waivers for the LTC program are effective July 1, 2013, through June 30, 2016, and operate concurrently.<sup>15</sup>

Initial enrollment into the LTC began August 1, 2013, and finished March 1, 2014. As of January 1, 2016, 90,841 individuals were enrolled in both the nursing home portion and the non-entitlement, home and community based services component of the LTC program.<sup>16</sup>

### ***Long Term Care Managed Care Program (LTC)***

The LTC provides services in two settings: the nursing facility and a community setting such as a recipient's home, an assisted living facility, or an adult family care home. Nursing facility services are an entitlement program for eligible enrollees; however, home and community based services are delivered through waivers and are dependent on the availability of annual funding.

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<sup>11</sup> Section 409.905, F.S.

<sup>12</sup> Section 409.906, F.S.

<sup>13</sup> See Section 1905 9(r) of the Social Security Act.

<sup>14</sup> See Chapter Laws, 2011-134 and 2011-135.

<sup>15</sup> Letter from U.S. Department of Health and Human Services, Disabled and Elderly Health Programs Group to Justin Senior, Deputy Secretary for Medicaid, Agency for Health Care Administration (February 1, 2013) available at [http://ahca.myflorida.com/medicaid/Policy\\_and\\_Quality/Policy/federal\\_authorities/federal\\_waivers/docs/mma/Signed\\_approval\\_FL0962\\_new\\_1915c\\_02-01-2013.pdf](http://ahca.myflorida.com/medicaid/Policy_and_Quality/Policy/federal_authorities/federal_waivers/docs/mma/Signed_approval_FL0962_new_1915c_02-01-2013.pdf) (last visited Jan. 21, 2016).

<sup>16</sup> Agency for Health Care Administration, *SMMC LTC Enrollment by County By Plan Report* (as of January 1, 2016) available at [http://ahca.myflorida.com/Medicaid/Finance/data\\_analytics/enrollment\\_report/index.shtml](http://ahca.myflorida.com/Medicaid/Finance/data_analytics/enrollment_report/index.shtml) (last visited Jan. 21, 2016).

Enrollment in the home and community based services portion of the long term care managed care program is managed based on a priority system and wait list. For the 2015-2016 state fiscal year, the state is approved for 50,390 unduplicated recipients in the home and community based services portion of the program.<sup>17</sup>

### ***Eligibility and Enrollment***

The AHCA is the single state agency for Medicaid; however through an interagency agreement with the DOEA, the DOEA is responsible for the care evaluations for all Medicaid nursing home admissions and is Florida's federally mandated pre-admission screening program for nursing home applicants, including for the LTC.<sup>18</sup> The CARES program has 18 field offices across the state which are staffed with physicians, nurses, and other healthcare professionals who evaluate the level of care an individual may or may not need for waiver services. The frailty based assessment results in a priority score for the individual and individuals are then placed on the wait list based on their priority score.

To receive nursing facility care, an individual must also be determined to meet the requirements of s. 409.985(3). This subsection requires:

The CARES program shall determine if an individual requires nursing facility care and, if the individual requires such care, assign the individual to a level of care as described in s. 409.983(4). When determining the need for nursing facility care, consideration shall be given to the nature of the services prescribed and which level of nursing or other health care personnel meets the qualifications necessary to provide such services and the availability to and access by the individual of community or alternative resources. For the purposes of the long-term care managed care program, the term "nursing facility care" means the individual:

- (a) Requires nursing home placement as evidenced by the need for medical observation throughout a 24-hour period and care required to be performed on a daily basis by, or under the direct supervision of, a registered nurse or other health care professional and requires services that are sufficiently medically complex to require supervision, assessment, planning, or intervention by a registered nurse because of a mental or physical incapacitation by the individual;
- (b) Requires or is at imminent risk of nursing home placement as evidenced by the need for observation throughout a 24-hour period and care and the constant availability of medical and nursing treatment and requires services on a daily or intermittent basis that are to be performed

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<sup>17</sup> Letter from U.S. Department of Health and Human Services, Centers for Medicare and Medicaid Services to Justin Senior, Deputy Secretary for Medicaid, Agency for Health Care Administration (June 11, 2015), *available at* [http://ahca.myflorida.com/medicaid/Policy\\_and\\_Quality/Policy/federal\\_authorities/federal\\_waivers/docs/LTC\\_Waiver\\_Amend\\_Approval\\_Letter\\_2015-03-17.pdf](http://ahca.myflorida.com/medicaid/Policy_and_Quality/Policy/federal_authorities/federal_waivers/docs/LTC_Waiver_Amend_Approval_Letter_2015-03-17.pdf) (last visited Jan. 21, 2016).

<sup>18</sup> Florida Dep't of Elderly Affairs, *Comprehensive Assessment and Review for Long-Term Care Services (CARES)*, <http://elderaffairs.state.fl.us/doea/cares.php> (last visited Jan. 21, 2016).



under the supervision of licensed nursing or other health professionals because the individual is incapacitated mentally or physically; or

(c) Requires or is at imminent risk of nursing home placement as evidenced by the need for observation throughout a 24-hour period and care and the constant availability of medical and nursing treatment and requires limited services that are to be performed under the supervision of licensed nursing or other health professionals because the individual is mildly incapacitated mentally or physically.

Individuals are released from the wait list periodically based on the availability of funding and their priority score. Before being released; however, individuals must also meet the following eligibility requirements or participate in one of the following waivers, as applicable, to enroll in the program:

- Age 65 years or older and need nursing facility level of care;
- Age 18 years of age or older and are eligible for Medicaid by reason of a disability and need nursing facility level of care;
- Aged and Disabled Adult (A/DA) waiver;
- Consumer Directed Care Plus for individuals in the A/DA waiver;
- Assisted Living waiver;
- Nursing Home Diversion waiver;
- Frail Elder Option; or
- Channeling Services waiver.<sup>19</sup>

Individuals who are enrolled in the following programs may enroll in the LTC, but are not required to:

- Developmental Disabilities waiver program;
- Traumatic Brain and Spinal Injury waiver;
- Project AIDS Care waiver;
- Adult Cystic Fibrosis waiver;
- Program of All-Inclusive Care for the Elderly (PACE);
- Familial Dysautonomia waiver; or
- Model waiver.<sup>20</sup>

Individuals, both those who are enrolled in the LTC and those on the wait list, must be re-screened, on at least an annual basis or whenever there is a significant change in circumstances, such as change in caregivers or medical condition.<sup>21</sup>

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<sup>19</sup> Agency for Health Care Administration, *A Snapshot of the Florida Medicaid Long-term Care Program*, [http://ahca.myflorida.com/Medicaid/statewide\\_mc/pdf/LTC/SMMC\\_LTC\\_Snapshot.pdf](http://ahca.myflorida.com/Medicaid/statewide_mc/pdf/LTC/SMMC_LTC_Snapshot.pdf) (last visited Jan. 21, 2016).

<sup>20</sup> Id.

<sup>21</sup> Application for §1915(c) Home and Community-Based Services Waiver (Effective July 1, 2013), pp. 45-46, [http://www.fdhc.state.fl.us/medicaid/Policy\\_and\\_Quality/Policy/federal\\_authorities/federal\\_waivers/docs/mma/LTC\\_1915c\\_Application.pdf](http://www.fdhc.state.fl.us/medicaid/Policy_and_Quality/Policy/federal_authorities/federal_waivers/docs/mma/LTC_1915c_Application.pdf) (last visited Jan. 22, 2016).

### ***Aging Resource Centers***

The Aging Resource Centers (ARCs) provide information to elders and adults who request long-term care services and make referrals to lead agencies for vulnerable adults in need of other services. Under contract with the Department of Elderly Affairs, the ARCs coordinate all initial screenings to determine prioritization for long-term care services, provide choice counseling for nursing facility placements, assist with informal resolution of member grievances with Medicaid long-term managed care plans, and provide enrollment and coverage information to Medicaid managed long-term care enrollees.

The ARCs are also responsible for services funded through these programs:

- Community care for the elderly;
- Home care for the elderly;
- Contracted services;
- Alzheimer's disease initiative; and
- Older American's Act.<sup>22</sup>

The ARCs serve as a "one-stop" shop for all elder services as elders can receive a single financial determination for all services, including Medicaid, food stamps, and Supplemental Security Income.<sup>23</sup> Minimum standards of operation and responsibilities for the ARCs are provided in s. 430.2053, F.S., and in administrative rules under Chapter 58B-1, F.A.C.

### ***Delivery System and Benefits***

The AHCA conducted a competitive procurement to select providers in each of the 11 regions. Contracts were awarded to health maintenance organizations and provider service networks. Six non-specialty plans are currently contracted, including one provider service network that is available in all 11 regions and one health maintenance organization that is in 10 regions.<sup>24</sup> Recipients receive choice counseling services to assist them in selecting the plan that will best meet their needs.

Each plan under the LTC is required to provide a minimum level of services. These services include:

- Adult companion care;
- Adult day health care;
- Assisted living;
- Assistive care services;
- Attendant care;
- Behavioral management;
- Care coordination and case management;
- Caregiver training;
- Home accessibility training;
- Home-delivered meals;
- Homemaker;

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<sup>22</sup> See s. 430.2053(9), F.S.

<sup>23</sup> See s. 430.2053(9), F.S.

<sup>24</sup> *Supra* note 20.

- Hospice;
- Intermittent and skilled nursing;
- Medical equipment and supplies;
- Medication administration;
- Medicaid management;
- Nursing facility;
- Nutritional assessment/risk reduction;
- Personal care;
- Personal emergency response system;
- Respite care;
- Therapies; and
- Non-emergency transportation.<sup>25</sup>

A LTC managed care plan may elect to offer expanded benefits to its enrollees. Some of the approved expanded benefits for the LTC include:

- Cellular phone service;
- Dental services;
- Emergency financial assistance;
- Hearing evaluation;
- Mobile personal emergency response system;
- Non-medical transportation;
- Over-the-counter medication and supplies;
- Support to transition out of a nursing facility;
- Vision services; and
- Wellness grocery discount.<sup>26</sup>

The LTC managed care plan enrollees who are not eligible for Medicare receive their medical services through an MMA plan. Some of the same plans participate in both programs and in the same regions, and a recipient may choose the same plan, but is not required to do so.

### III. Effect of Proposed Changes:

**Section 1** adds four definitions to s. 409.963, F.S., relating to the long-term care managed care program (LTC):

- “Authorized representative” means an individual who has the legal authority to make decisions on behalf of a Medicaid recipient or potential Medicaid recipient in matters related to the managed care plan or the screening or eligibility process;
- “Rescreening” means the use of a screening tool to conduct annual screenings or screenings due to a significant change which determine an individual’s placement and continuation on the wait list;

<sup>25</sup> See s. 409.98, F.S.

<sup>26</sup> Agency for Health Care Administration, MMA - Model Contract - Attachment I - Scope of Services (Effective date 11/1/15) p. 5, [http://ahca.myflorida.com/medicaid/statewide\\_mc/pdf/Contracts/2015-11-01/Attachment I-Scope\\_of\\_Services\\_2015-11-01.pdf](http://ahca.myflorida.com/medicaid/statewide_mc/pdf/Contracts/2015-11-01/Attachment_I-Scope_of_Services_2015-11-01.pdf) (last visited Jan. 21, 2016).

- “Screening” means the use of an information collection tool to determine a priority score for placement on the wait list;
- “Significant change” means change in an individual’s health status after an accident or illness; an actual or anticipated change in the individual’s living situation; a change in the caregiver relationship; loss of or damage to the individual’s home, or deterioration of his or her home environment; or loss of the individual’s spouse or caregiver.

**Section 2** amends s. 409.979, F.S., to clarify the existing eligibility process for the home and community based services through the LTC. The bill establishes that Medicaid recipients must meet prerequisite criteria for eligibility and be determined eligible by the CARES preadmission screening program at the DOEA to require nursing facility care as defined in s. 409.985(3), F.S.

The bill clarifies that offers for enrollment in the LTC will be made subject to the availability of funds and based on wait-list prioritization. Before making any enrollment offers, the AHCA and the DOEA are required to determine that sufficient funds are available to support such enrollment.

The DOEA is directed to maintain a statewide wait list for enrollment into the program for home and community based services through the LTC. Individuals will be prioritized for enrollment through a frailty-based screening tool that results in a priority score. The priority score is used to determine the release order for individuals from the wait list for potential enrollment. If capacity is limited for individuals with the same priority score, the individual with the oldest date of placement on the wait list receives priority for release.

Aging Resource Center personnel certified by the DOEA shall perform the screening or rescreening for those requesting enrollment in the home and community-based services through the LTC.

To be placed on the wait list, an individual requesting the long-term care services or the individual’s authorized representative must participate in an initial screening or rescreening. A rescreening of the individual must occur annually or upon notification of a significant change in an individual’s circumstances.

The DOEA must adopt the screening tool that generates the priority score by rule and make publicly available on its website the specific methodology used to calculate an individual’s priority score. When an individual’s screening has been completed, the DOEA must inform the individual or the individual’s representative that the individual has been placed on the wait list.

If the DOEA is unable to contact the individual or the individual’s representative to schedule an initial screening or rescreening, a letter must be sent to the last documented address to advise the individual to contact the DOEA within the next 30 calendar days to schedule a screening or rescreening. Failure to conduct a screening or rescreening will result in the individual’s termination from the screening process and the wait list.

The bill requires the CARES program to conduct a pre-release assessment of individuals after notification by the AHCA of available capacity in the long-term care managed care program. The DOEA shall release individuals from the wait list based on the priority score process and the

prerelease assessment. An individual must be both financially and clinically eligible to enroll in the LTC.

The bill directs the DOEA to terminate an individual on the wait list if the individual:

- Does not have a current priority score due to the individual's action or inaction;
- Requests to be removed from the wait list;
- Does not keep an appointment to complete the rescreening without scheduling another appointment;
- Receives an offer to begin the eligibility determination process for the long-term managed care program; or
- Begins receiving services through the long-term care managed care program.

If an individual is removed from the wait list for one of these reasons above, and subsequently requests to be placed on the wait list, the individual is required to initiate a new request for placement on the wait list and any previous placement is disregarded.

The bill provides for priority enrollment for home and community based services through the LTC for certain individuals. These individuals are not required to complete the screening or wait-list process described in this subsection if all other LTC eligibility requirements are met:

- Individuals who are 18, 19, or 20 years of age who have chronic, debilitating diseases or conditions of one or more physiological or organ systems which generally make the individual dependent upon 24-hour-per-day medical, nursing, or health supervision or intervention or
- Nursing facility residents requesting transition into the community who have resided in a Florida-licensed skilled nursing facility for at least 60 consecutive days.

SPB 7056 provides both the DOEA and the AHCA authority to adopt rules to implement the provisions of this act.

The bill removes obsolete language.

**Section 3** provides the effective date of the act as July 1, 2016.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

The Department of Elder Affairs reports no fiscal impact.<sup>27</sup>

The Agency for Health Care Administration reports no fiscal impact.<sup>28</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 409.962. 409.979.

**IX. Additional Information:****Committee Substitute – Statement of Substantial Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Health Policy on January 26, 2016:**

The Committee Substitute names the Aging Resource Center personnel as the entity to conduct the screenings and rescreenings consistent with their current statutory duties in s. 430.2053, F.S. The CS also reinstates current law with respect to receiving long-term care services through the LTC managed care program.

**A. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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<sup>27</sup> Email from Jo Morris, Legislative Affairs Director, Department of Elder Affairs (Jan., 22, 2016) (on file with the Senate Committee on Health Policy).

<sup>28</sup> Conversation with Joshua Spagnola, Legislative Affairs Director, Agency for Health Care Administration (Jan. 22, 2016).



818638

LEGISLATIVE ACTION

Senate	.	House
Comm: FAV	.	
01/26/2016	.	
	.	
	.	
	.	

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The Committee on Health Policy (Bean) recommended the following:

**Senate Amendment**

Delete line 63  
and insert:  
to receive long-term care services and must receive long-term



229302

LEGISLATIVE ACTION

Senate	.	House
Comm: FAV	.	
01/26/2016	.	
	.	
	.	
	.	

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The Committee on Health Policy (Bean) recommended the following:

**Senate Amendment (with title amendment)**

Delete lines 106 - 115  
and insert:

1. Pursuant to s. 430.2053, Aging Resource Center personnel certified by the Department of Elderly Affairs shall perform the screening for each individual requesting enrollment for home and community-based services through the long-term care managed care program.

2. The individual requesting the long-term care services, or the individual's authorized representative, must participate





229302

12 in an initial screening or rescreening for placement on the wait  
13 list. The screening or rescreening must be completed in its  
14 entirety before placement on the wait list.

15 3. Pursuant to s. 430.2053, Aging Resource Center personnel  
16 shall administer rescreening annually or upon notification of

17  
18 ===== T I T L E A M E N D M E N T =====

19 And the title is amended as follows:

20 Delete line 13

21 and insert:

22 rescreening by Aging Resource Center personnel of individuals  
23 requesting long-term care

FOR CONSIDERATION By the Committee on Health Policy

588-02342A-16

20167056pb

1 A bill to be entitled  
 2 An act relating to long-term care managed care  
 3 prioritization; amending s. 409.962, F.S.; defining  
 4 terms; amending s. 409.979, F.S.; requiring the  
 5 Department of Elderly Affairs to maintain a statewide  
 6 wait list for enrollment for home and community-based  
 7 services through the Medicaid long-term care managed  
 8 care program; requiring the department to prioritize  
 9 individuals for potential enrollment using a frailty-  
 10 based screening tool that provides a priority score;  
 11 providing for determinations regarding offers of  
 12 enrollment; requiring screening and certain  
 13 rescreening of individuals requesting long-term care  
 14 services from the program; requiring the department to  
 15 adopt by rule a screening tool; requiring the  
 16 department to make a specified methodology available  
 17 on its website; requiring the department to notify  
 18 applicants if they are placed on the wait list;  
 19 requiring the department to conduct prerelease  
 20 assessments upon notification by the agency of  
 21 available capacity; authorizing certain individuals to  
 22 enroll in the long-term care managed care program;  
 23 requiring the department to terminate an individual  
 24 from the wait list under certain circumstances;  
 25 providing for priority enrollment for home and  
 26 community-based services; authorizing the department  
 27 and the Agency for Health Care Administration to adopt  
 28 rules; deleting obsolete language; providing an  
 29 effective date.

30  
 31 Be It Enacted by the Legislature of the State of Florida:  
 32

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**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

588-02342A-16

20167056pb

33 Section 1. Present subsections (4) through (13) of section  
 34 409.962, Florida Statutes, are redesignated as subsections (5)  
 35 through and (14), respectively, present subsection (14) of that  
 36 section is redesignated as subsection (18), and new subsection  
 37 (4) and subsections (15), (16), and (17) are added to that  
 38 section, to read:

39 409.962 Definitions.—As used in this part, except as  
 40 otherwise specifically provided, the term:

41 (4) "Authorized representative" means an individual who has  
 42 the legal authority to make decisions on behalf of a Medicaid  
 43 recipient or potential Medicaid recipient in matters related to  
 44 the managed care plan or the screening or eligibility process.

45 (15) "Rescreening" means the use of a screening tool to  
 46 conduct annual screenings or screenings due to a significant  
 47 change which determine an individual's placement and  
 48 continuation on the wait list.

49 (16) "Screening" means the use of an information-collection  
 50 tool to determine a priority score for placement on the wait  
 51 list.

52 (17) "Significant change" means change in an individual's  
 53 health status after an accident or illness; an actual or  
 54 anticipated change in the individual's living situation; a  
 55 change in the caregiver relationship; loss of or damage to the  
 56 individual's home or deterioration of his or her home  
 57 environment; or loss of the individual's spouse or caregiver.

58 Section 2. Section 409.979, Florida Statutes, is amended to  
 59 read:

60 409.979 Eligibility.—

61 (1) PREREQUISITE CRITERIA FOR ELIGIBILITY.—Medicaid

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62 recipients who meet all of the following criteria are eligible  
63 to receive long-term care services and ~~must~~ receive long-term  
64 care services by participating in the long-term care managed  
65 care program. The recipient must be:

66 (a) Sixty-five years of age or older, or age 18 or older  
67 and eligible for Medicaid by reason of a disability.

68 (b) Determined by the Comprehensive Assessment Review and  
69 Evaluation for Long-Term Care Services (CARES) preadmission  
70 screening program to require nursing facility care as defined in  
71 s. 409.985(3).

72 (2) ~~ENROLLMENT OFFERS.~~ Medicaid recipients who, on the date  
73 long term care managed care plans become available in their  
74 region, reside in a nursing home facility or are enrolled in one  
75 of the following long-term care Medicaid waiver programs are  
76 eligible to participate in the long-term care managed care  
77 program for up to 12 months without being reevaluated for their  
78 need for nursing facility care as defined in s. 409.985(3):

79 ~~(a) The Assisted Living for the Frail Elderly Waiver.~~

80 ~~(b) The Aged and Disabled Adult Waiver.~~

81 ~~(c) The Consumer-Directed Care Plus Program as described in~~  
82 ~~s. 409.221.~~

83 ~~(d) The Program of All-inclusive Care for the Elderly.~~

84 ~~(e) The Channeling Services Waiver for Frail Elders.~~

85 ~~(3) Subject to availability of funds, the Department of~~  
86 ~~Elderly Affairs shall make offers for enrollment to eligible~~  
87 ~~individuals based on a wait-list prioritization and subject to~~  
88 ~~availability of funds. Before making enrollment offers, the~~  
89 ~~agency and the Department of Elderly Affairs department shall~~  
90 ~~determine that sufficient funds exist to support additional~~

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91 enrollment into plans.

92 (3) WAIT LIST, RELEASE, AND OFFER PROCESS.—The Department  
93 of Elderly Affairs shall maintain a statewide wait list for  
94 enrollment for home and community-based services through the  
95 long-term care managed care program.

96 (a) The Department of Elderly Affairs shall prioritize  
97 individuals for potential enrollment for home and community-  
98 based services through the long-term care managed care program  
99 using a frailty-based screening tool that results in a priority  
100 score. The priority score is used to set an order for releasing  
101 individuals from the wait list for potential enrollment in the  
102 long-term care managed care program. If capacity is limited for  
103 individuals with identical priority scores, the individual with  
104 the oldest date of placement on the wait list shall receive  
105 priority for release.

106 1. A person certified by the Department of Elderly Affairs  
107 shall perform the screening for each individual requesting  
108 enrollment for home and community-based services through the  
109 long-term care managed care program.

110 2. The individual requesting the long-term care services,  
111 or the individual's authorized representative, must participate  
112 in an initial screening or rescreening for placement on the wait  
113 list. The screening or rescreening must be completed in its  
114 entirety before placement on the wait list.

115 3. Rescreening must occur annually or upon notification of  
116 a significant change in an individual's circumstances.

117 4. The Department of Elderly Affairs shall adopt by rule a  
118 screening tool that generates the priority score, and shall make  
119 publicly available on its website the specific methodology used

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120 to calculate an individual's priority score.

121 (b) Upon completion of the screening or rescreening  
 122 process, the Department of Elderly Affairs shall notify the  
 123 individual or the individual's authorized representative that  
 124 the individual has been placed on the wait list.

125 (c) If the Department of Elderly Affairs is unable to  
 126 contact the individual or the individual's authorized  
 127 representative to schedule an initial screening or rescreening,  
 128 it shall send a letter to the last documented address of the  
 129 individual or the individual's authorized representative. The  
 130 letter must advise the individual or his or her authorized  
 131 representative that he or she must contact the Department of  
 132 Elderly Affairs within 30 calendar days after the date of the  
 133 notice to schedule a screening or rescreening and must notify  
 134 the individual that failure to complete the screening or  
 135 rescreening will result in his or her termination from the  
 136 screening process and the wait list.

137 (d) After notification by the agency of available capacity,  
 138 the CARES program shall conduct a prerelease assessment. The  
 139 Department of Elderly Affairs shall release individuals from the  
 140 wait list based on the priority scoring process and prerelease  
 141 assessment results. Upon release, individuals who also are  
 142 determined by the department to be financially eligible and by  
 143 the Department of Elderly Affairs to be clinically eligible may  
 144 enroll in the long-term care managed care program.

145 (e) The Department of Elderly Affairs shall terminate an  
 146 individual's inclusion on the wait list if the individual:

147 1. Does not have a current priority score due to the  
 148 individual's action or inaction;

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149 2. Requests to be removed from the wait list;

150 3. Does not keep an appointment to complete the rescreening  
 151 without scheduling another appointment;

152 4. Receives an offer to begin the eligibility determination  
 153 process for the long-term care managed care program; or

154 5. Begins receiving services through the long-term care  
 155 managed care program.

156  
 157 An individual whose inclusion on the wait list is terminated  
 158 must initiate a new request for placement on the wait list, and  
 159 any previous priority considerations must be disregarded.

160 (f) Notwithstanding this subsection, the following  
 161 individuals are afforded priority enrollment for home and  
 162 community-based services through the long-term care managed care  
 163 program and do not have to complete the screening or wait-list  
 164 process if all other long-term care managed care program  
 165 eligibility requirements are met:

166 1. Individuals who are 18, 19, or 20 years of age who have  
 167 chronic debilitating diseases or conditions of one or more  
 168 physiological or organ systems which generally make the  
 169 individual dependent upon 24-hour-per-day medical, nursing, or  
 170 health supervision or intervention.

171 2. Nursing facility residents requesting to transition into  
 172 the community who have resided in a Florida-licensed skilled  
 173 nursing facility for at least 60 consecutive days.

174 (g) The Department of Elderly Affairs and the agency may  
 175 adopt rules to implement this subsection.

176 Section 3. This act shall take effect July 1, 2016.

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**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Health Policy

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BILL: SB 1116

INTRODUCER: Senator Joyner

SUBJECT: Long-acting Reversible Contraception Pilot Program

DATE: January 20, 2016

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Lloyd	Stovall	HP	<b>Favorable</b>
2.			AHS	
3.			FP	

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**I. Summary:**

SB 1116 directs the Department of Health (department) to establish a long-acting reversible contraception (LARC) pilot program in Hillsborough, Palm Beach, and Pinellas counties. The department must contract with eligible family planning providers to deliver the services. A report on the effectiveness of the pilot program is due to the Governor, the President of the Senate, and the Speaker of the House of Representatives by January 1, 2018.

The bill appropriates \$75,000 in nonrecurring General Revenue for the 2016-2017 fiscal year and directs the funds be equally divided among the three pilot counties.

**II. Present Situation:**

Long-acting reversible contraception (LARC) methods are the most effective forms of reversible birth control available with fewer than 1 in 100 women using a LARC method becoming pregnant, the same range as for sterilization.<sup>1</sup> LARC methods include the intrauterine device (IUD) and the birth control implant. Both methods last for several years, are reversible, and can be removed at any time.

The IUD is a small, T-shaped, plastic device that is inserted and left inside the uterus. There are two types of IUDS. The hormonal IUD releases progestin and is approved for up to five years and another is approved for up to three years. The copper IUD does not contain hormones and is approved for up to 10 years.<sup>2</sup>

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<sup>1</sup> American College of Obstetricians and Gynecologists, *Frequently Asked Questions - Contraception (LARC)*, <http://www.acog.org/Patients/FAQs/Long-Acting-Reversible-Contraception-LARC-IUD-and-Implant> (last visited: Jan. 12, 2016).

<sup>2</sup> Id.

The birth control implant is a single flexible rod about the size of a matchstick that is inserted in the upper arm under the skin and releases progestin. The implant lasts for three years.

Both the IUD and the implant are placed and removed by a health care provider. There are few side effects to either method and almost all women are eligible for an IUD or implant.<sup>3</sup>

In the United States, approximately 3 million pregnancies per year, 50 percent of all pregnancies, are unintended.<sup>4</sup> Of those unintended pregnancies, half are from contraceptive failure and the other half are due to non-use of contraception.<sup>5</sup> Adolescents especially use contraceptive methods with high failure rates, such as condoms, withdrawal, or oral contraceptive pills.<sup>6</sup>

In Florida, the unintended pregnancy rate was 58 per 1,000 women in 2010 for women aged 15-44 and the teen pregnancy rate was 50 per 1,000 women.<sup>7</sup> The federal and state governments spent \$1.3 billion on unintended pregnancies in 2010, of which \$892.8 million (57%) was paid by the federal government and \$427.1 million was paid by the state.<sup>8</sup>

While being cost-effective over the long-term, the high up-front costs of the LARC methods may be a barrier to widespread use as the wholesale cost of an IUD or implant can be as high as \$850, plus the cost of insertion.<sup>9</sup> In February 2015, the federal Food and Drug Administration approved a new IUD, Liletta, which was developed by a nonprofit and is made available by that non-profit to public clinics for just \$50.<sup>10</sup>

Most insurance plans under the Affordable Care Act and Medicaid cover contraception and the associated services with no out of pocket costs, those without insurance coverage may face a financial hurdle. The American College of Obstetricians and Gynecologists also recognized the high cost as a barrier to wide use of LARCs by adolescents in its *Committee on Adolescent Health Care Long-Acting Reversible Contraception Working Group Committee Opinion* document in 2014 along with lack of familiarity with or misconceptions about the methods, the lack of access, and health care providers' concerns about the safety of LARC use in adolescents (ages 9-11).<sup>11</sup>

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<sup>3</sup> Brooke Winner, et al., *Effectiveness of Long-Acting Reversible Contraception*, N ENGL J MED 366; 21, nejm.org, May 24, 2012.

<sup>4</sup> Brooke Winner, et al., *Effectiveness of Long-Acting Reversible Contraception*, N ENGL J MED 366; 21, nejm.org, May 24, 2012.

<sup>5</sup> Id.

<sup>6</sup> American College of Obstetricians and Gynecologists, *Committee Opinion: Adolescents and Long-Acting Reversible Contraception: Implants and Intrauterine Devices*, (October 2012), <http://www.acog.org/Resources-And-Publications/Committee-Opinions/Committee-on-Adolescent-Health-Care/Adolescents-and-Long-Acting-Reversible-Contraception>, (last visited: Jan. 12, 2016).

<sup>7</sup> Guttmacher Institute, *State Facts About Unintended Pregnancy: Florida (2014)*, <http://www.guttmacher.org/statecenter/unintended-pregnancy/pdf/FL.pdf> (last visited: Jan. 12, 2016.)

<sup>8</sup> Id.

<sup>9</sup> Heather D. Boonstra, *Leveling the Playing Field: The Promise of Long-Acting Reversible Contraceptives for Adolescents*, Guttmacher Policy Review, Vol. 16, p. 16, <https://www.guttmacher.org/pubs/gpr/16/4/gpr160413.html> (last visited: Jan. 12, 2016).

<sup>10</sup> Karen Weise, *Warren Buffet's Family Secretly Funded a Birth Control Revolution*, Bloomberg Business (July 30, 2015), <http://www.bloomberg.com/news/articles/2015-07-30/warren-buffett-s-family-secretly-funded-a-birth-control-revolution> (last visited: Jan. 12, 2016).

<sup>11</sup> *Supra*, Note 6 at 2.

Overall, the Committee found LARC methods to be “top-tier contraceptives based on effectiveness, with pregnancy rates of less than 1 percent per year for perfect use and typical use. Adolescents are at high risk of unintended pregnancy and may benefit from increased access to LARC methods.”<sup>12</sup>

**Current Family Planning Services**

***County Health Departments***

The Department of Health (department) currently provides comprehensive family planning services, including providing LARC services, in all 67 Florida counties. Funding for these services is provided through a Title X federal grant, part of a Title V federal grant, and state general revenue. Funds are distributed to each county health department (CHD) by the department.

According to the department, more than 152,000 individuals received family planning services in 2014 with 71.3 percent of the clients having incomes at or below 150 percent of the federal poverty level.<sup>13</sup> For a family of two, 150 percent of the federal poverty level is \$23,895.<sup>14</sup> Of those served by the department for family planning services, 44.1 percent were covered by public insurance and 27.4 percent were uninsured.

Individuals, men and women, served under this program have access to FDA-approved birth control methods and supplies, abstinence counseling, pregnancy testing, physical examinations, screenings, and HIV counseling and testing.<sup>15</sup> Services are provided on a sliding scale, based on family size and income with those under 100 percent of the federal poverty level, which is \$11,770 for 2015, paying no fees which is \$11,770 for 2015.

The majority of family planning services are delivered at CHD clinic sites. A small number of CHDs contract with outside providers for family planning services, including the three below.<sup>16</sup>

	<b>Numbers of Clinical Sites, including Contracted Sites</b>
<b>Hillsborough CHD</b>	11
<b>Palm Beach CHD</b>	10
<b>Pinellas CHD</b>	5

<sup>12</sup> *Supra*, Note 6 at 1.

<sup>13</sup> Florida Department of Health, *Family Planning Fact Sheet*, <http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/fp-facts.html> (last visited: Jan. 12, 2016).

<sup>14</sup> 2015 Federal Poverty Guidelines, <https://www.medicaid.gov/medicaid-chip-program-information/by-topics/eligibility/downloads/2015-federal-poverty-level-charts.pdf> (last visited: Jan. 12, 2016).

<sup>15</sup> Florida Department of Health, *Family Planning*, <http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/index.html> (last visited: Jan. 12, 2016).

<sup>16</sup> Florida Department of Health, *2016 Agency Bill Analysis - SB 1116*, p.2 (Dec. 16, 2015)(on file with Senate Health Policy Committee).

In State Fiscal Year 2014-15, the CHDs provided services to 10,806 clients who were using a LARC method.<sup>17</sup> Of those 10,806 clients seen by the CHDs, 5,451 of these clients were new users and received the LARC during SFY 2014-15.<sup>18</sup> The table below illustrates the total number of services in the proposed pilot counties and statewide.

<b>Long Acting Reversible Contraceptives (LARCs) Use by County, Florida Fiscal Year 2014-2015<sup>19</sup></b>									
<b>County</b>	<b>Age &lt;15-19</b>			<b>Age 20-45+</b>			<b>Total</b>		
	<b># of Clients with LARCs</b>	<b># of Clients</b>	<b>%</b>	<b># of Clients with LARCs</b>	<b># of Clients</b>	<b>%</b>	<b>Total # of Clients with LARCs</b>	<b>Total Clients</b>	<b>%</b>
Hillsborough	52	493	10.55%	726	4,748	15.29%	778	5,241	14.84%
Palm Beach	38	1,529	2.49%	842	8,139	10.35%	880	9,668	9.10%
Pinellas	15	1,714	0.88%	242	7,749	3.12%	257	9,463	2.72%
Statewide	963	24,027	4.01%	9,843	118,205	8.33%	10,806	142,232	7.60%

The department’s Family Planning Program (FPP) has received level funding of approximately \$4.7 million in general revenue for contraceptives over the last five years.<sup>20</sup> These funds are allocated to the department’s Bureau of Statewide Pharmacy. Ordering higher cost contraceptives, such as LARCs is done through the FPP and paid for through funds that are separate and distinct from the finite general revenue funds.

The legislature designated a line item appropriation of \$300,000 in SFY 2014-15 for the purchase of LARCs.<sup>21</sup> The department reports that this allocation was quickly spent by the 67 CHDs and no allocation was received in the subsequent fiscal year. The Maternal and Child Health Program at the department allocated Title V funds to the CHDs allowing them to choose from three Title V priorities, one being well woman, which would allow the CHDs to provide LARCs.<sup>22</sup> The three proposed pilot programs did not request their Title V funding be used for this purpose.

***Florida Medicaid Program***

Family planning services are also covered under Medicaid for Medicaid enrollees of child-bearing age and include reimbursement for:

- New and established patient visits;
- Required laboratory tests;
- Selection of contraceptive method, provision of supplies;
- Post examination review;

<sup>17</sup> Email from Bryan P. Wendel, Government Analyst II, Department of Health, to Jennifer Lloyd, Senate Health Policy Committee (Jan. 13, 2016)(on file with Senate Health Policy Committee).

<sup>18</sup> Id.

<sup>19</sup> Id.

<sup>20</sup> Id.

<sup>21</sup> Ch. 2014-51, s. 3, line 525, Laws of Fla. (line item appropriation of \$300,000 for the purchase of long- acting reversible contraceptives with non-recurring general revenue funds, effective July 1, 2014).

<sup>22</sup> *Supra*, Note 17.



- Counseling visits;
- Supply visits;
- HIV Counseling;
- Coverage for insertion and removal of IUD;
- Services associated with decision to use long-acting injectable or implantable contraceptives; and
- Pregnancy testing.<sup>23</sup>

Family planning services for Medicaid eligibles are funded through Title XIX federal funds and state general revenue.

Family planning services are also provided through a family planning waiver (FPW) for women ages 14 through 55 losing Medicaid coverage at the end of their 60 days postpartum coverage and who have family income at or below 185 percent of the federal poverty level at the time of their annual redetermination or for women who have lost their Medicaid coverage. Enrollees must also not be otherwise eligible for Medicaid, Children's Health Insurance Program (CHIP), or other health insurance coverage with family planning services. Eligibility is limited to two years after losing Medicaid coverage and must be re-determined every 12 months.

The FPW was first implemented in 1998 and has been through several extension periods. The state received its most recent extension in December 2014, and was approved through December 31, 2017.<sup>24</sup>

Covered services are limited to those services and supplies whose primary purpose is family planning. Those services under the FPW include:

- Approved methods of contraception;
- Sexually transmitted infection (STI)/sexually transmitted disease (STD) testing, Pap smears and pelvic exams;
- Approved sterilizations;
- Drugs, supplies, or devices related to women's health services; and
- Contraceptive management, patient education, and counseling.<sup>25</sup>

The FPW does not cover emergency room visits, inpatient services, or any other non-family planning related services.

Family planning services and supplies are reimbursed at the 90 percent federal matching rate; the processing of claims is at the 50 percent administrative match.<sup>26</sup> In 2010, the total public

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<sup>23</sup> Agency for Health Care Administration, *Practitioner Services Coverage and Limitations Handbook*, pp.51-55, [http://portal.flmmis.com/FLPublic/Portals/0/StaticContent/Public/HANDBOOKS/Practitioner%20Services%20Handbook\\_Adoption.pdf](http://portal.flmmis.com/FLPublic/Portals/0/StaticContent/Public/HANDBOOKS/Practitioner%20Services%20Handbook_Adoption.pdf) (last visited: Jan. 12, 2016).

<sup>24</sup> Letter from Department of Health and Human Services, Center for Medicare and Medicaid Services to Justin Senior from Cindy Mann, [http://ahca.myflorida.com/medicaid/Family\\_Planning/pdf/FL\\_FPW\\_Extension\\_CMS\\_Approval\\_Ltr\\_12-29-14.pdf](http://ahca.myflorida.com/medicaid/Family_Planning/pdf/FL_FPW_Extension_CMS_Approval_Ltr_12-29-14.pdf) (Dec, 29, 2014) (last visited: Jan. 12, 2016).

<sup>25</sup> Agency for Health Care Administration, *Extension of the Florida Medicaid Family Planning Waiver, (June 27, 2014)* p.23, [http://ahca.myflorida.com/Medicaid/Family\\_Planning/pdf/FPW\\_Extension\\_Request\\_6-27-14\\_final.pdf](http://ahca.myflorida.com/Medicaid/Family_Planning/pdf/FPW_Extension_Request_6-27-14_final.pdf) (last visited: Jan. 12, 2016).

<sup>26</sup> Id at 32.

expenditures for family planning client services was \$103.1 million which included \$66 million through Medicaid and \$11.5 million through Title X.<sup>27</sup>

### III. Effect of Proposed Changes:

SB 1116 creates s. 381.00515, F.S., and the long-acting reversible contraceptive (LARC) pilot program within the Department of Health (department). The pilot program is established in Hillsborough, Palm Beach, and Pinellas counties with the purpose of improving the provision of LARC services in those counties. The department shall contract with eligible family planning providers to implement the program and the contract for LARC services must include:

- Provision of intrauterine devices and implants;
- Training for providers and staff regarding LARC devices, counseling strategies, and the management of side effects;
- Technical assistance regarding issues such as coding, billing, pharmacy rules, and clinic management because of increased use of LARC services;
- General support to expand the capacity of family planning clinics; and
- Other services the department considers necessary to ensure the health and safety of LARC participants.

The bill also directs the department to seek federal grants and funds from other sources to supplement state funds.

By January 1, 2018, the department must submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives on the effectiveness of the pilot program. The report must also be published on the department's website. The report must include:

- An assessment of the pilot program, including any progress made in the reduction of unintended pregnancies and subsequent births, especially among teenagers;
- An assessment on the effectiveness of the pilot program in increasing the availability of LARC services;
- The number and location of family planning providers who participated in the pilot program;
- The number of clients served by family planning providers;
- The number of times LARC services were provided by participating family planning providers;
- The average cost per client served;
- The demographics of clients served;
- The sources and amounts of funding used;
- A description of federal grants the department applied for, including the outcomes;
- An analysis of the return on investment for the provision of LARC services, including tax dollars saved on health and social services;
- A description and analysis of marketing and outreach activities conducted to promote the availability of LARC services; and
- Recommendation for improving the pilot program.

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<sup>27</sup> *Supra*, Note 7.

For the 2016-2017 state fiscal year, \$75,000 in nonrecurring funds from the General Revenue Fund is appropriated to the department for the purpose of implementing this bill. The funds are to be distributed equally among the three counties and are not to supplant or reduce any other appropriation of state funds to family planning providers or to the department for family planning services.

The bill is effective July 1, 2016.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### **V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

A reduction in unintended pregnancies in the pilot counties may have a fiscal and operational impact on the private sector by reducing costs and business interruptions related to unplanned pregnancies on private employers and taxpayers. The average birth in Medicaid cost \$14,930 in 2014.<sup>28</sup>

The bill also anticipates marketing and outreach efforts to promote the availability of LARC services and private business may benefit from funds or other resources spent on such a campaign.

C. Government Sector Impact:

The department has estimated expenditures of \$233,955 for the 2016-2017 state fiscal year and \$235,809 for the 2017-2018 state fiscal year to implement SB 1116. The funds

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<sup>28</sup> Agency for Health Care Administration, MED 145 Deliverable 2.3 Interim Report (Family Planning Waiver) (July 29, 2015), p.17, [http://ahca.myflorida.com/medicaid/Family\\_Planning/pdf/Final\\_Inteim\\_Report\\_July\\_29\\_2015.pdf](http://ahca.myflorida.com/medicaid/Family_Planning/pdf/Final_Inteim_Report_July_29_2015.pdf) (last visited: Jan. 12, 2016).

requested support 2 FTEs and the cost of a marketing campaign. The department has made the following request:

<b>Department of Health Fiscal Note<sup>29</sup></b>		
	<b>SFY 2016-2017</b>	<b>SFY 2017-2018</b>
1-Sr. Mgmt Analyst II <i>35% Fringe calculated</i>	\$62,614	\$62,614
1-Pharmacy Tech <i>35% Fringe calculated</i> <i>No Expense</i>	\$31,702	\$31,702
Expense - 1 FTE <i>Standard DOH</i> <i>Professional package</i> <i>1 docking station</i>	\$19,780 \$147	\$15,781
2 -Human Resources	\$712	\$712
Marketing Campaign	\$125,000	\$125,000
<b>Department Total:</b>	<b>\$233,955</b>	<b>\$235,809</b>

The Senior Management Analyst would be responsible for review and approval of applications, management of contracts, on-site observations and monitoring, program site reports, participation in implementation of the marketing and outreach plan and to provide information and technical assistance to the pilot program sites. This position will also be responsible for seeking out grants and preparing and posting the required report.

The state may also benefit from a reduction in costs if the pilot program results in fewer unintended pregnancies. Each Medicaid birth costs the state \$14,930 while the highest priced LARC may be \$800 - \$1,000.<sup>30</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill creates section 381.00515 of the Florida Statutes.

<sup>29</sup> *Supra*, Note 16 at 3-4.

<sup>30</sup> *Supra*, Note 28.

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

- B. **Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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By Senator Joyner

19-00563B-16

20161116\_\_

A bill to be entitled

An act relating to a long-acting reversible contraception pilot program; creating s. 381.00515, F.S.; requiring the Department of Health to establish a long-acting reversible contraception (LARC) pilot program in Hillsborough, Palm Beach, and Pinellas Counties; requiring the department to contract with family planning providers to implement the pilot program; requiring that such contracts include specified provisions; requiring the department to apply for grants for additional funding; requiring the department to submit a report to the Governor and the Legislature; requiring the department to publish the report on its website; specifying requirements for such report; providing an appropriation subject to certain requirements; providing legislative findings; providing an effective date.

WHEREAS, the Legislature finds that unintended pregnancies, especially among young women, carry health risks for mother and baby, and

WHEREAS, the Legislature further finds that programs that provide long-acting reversible contraceptive (LARC) methods, along with other contraceptive methods, contribute to declines in the number of unintended pregnancies and abortions, NOW, THEREFORE,

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 381.00515, Florida Statutes, is created to read:

Page 1 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

19-00563B-16

20161116\_\_

381.00515 Long-acting reversible contraception pilot program.

(1) The Department of Health shall establish a long-acting reversible contraception (LARC) pilot program in Hillsborough, Palm Beach, and Pinellas Counties. The purpose of the pilot program is to improve the provision of LARC services in those counties. The department shall contract with eligible family planning providers to implement the pilot program. A contract to provide LARC services must include all of the following:

(a) Provision of intrauterine devices and implants to participants.

(b) Training for providers and staff regarding the provision of LARC devices, counseling strategies, and the management of side effects.

(c) Technical assistance regarding issues such as coding, billing, pharmacy rules, and clinic management necessitated by the increased use of LARC devices.

(d) General support to expand the capacity of family planning clinics.

(e) Marketing and outreach regarding the availability of LARC services among other currently available contraceptive services.

(f) Other services the department considers necessary to ensure the health and safety of participants who receive LARC devices.

(2) The department shall seek grants from federal agencies and other sources to supplement state funds provided for the pilot program.

(3) By January 1, 2018, the department shall submit a

Page 2 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

19-00563B-16

20161116\_\_

62 report to the Governor, the President of the Senate, and the  
 63 Speaker of the House of Representatives on the effectiveness of  
 64 the pilot program. The department shall publish the report on  
 65 its website. The report must include, but is not limited to:

66 (a) An assessment of the operation of the pilot program,  
 67 including any progress made in reducing the number of unintended  
 68 pregnancies and subsequent births, especially among teenagers.

69 (b) An assessment of the effectiveness of the pilot program  
 70 in increasing the availability of LARC services.

71 (c) The number and location of family planning providers  
 72 that participated in the pilot program.

73 (d) The number of clients served by participating family  
 74 planning providers.

75 (e) The number of times LARC services were provided by  
 76 participating family planning providers.

77 (f) The average cost per client served.

78 (g) The demographic characteristics of clients served.

79 (h) The sources and amounts of funding used for the pilot  
 80 program.

81 (i) A description of federal grants the department applied  
 82 for in order to provide LARC services, including the outcomes of  
 83 the grant applications.

84 (j) An analysis of the return on investment for the  
 85 provision of LARC services with regard to tax dollars saved on  
 86 health and social services.

87 (k) A description and analysis of marketing and outreach  
 88 activities conducted to promote the availability of LARC  
 89 services.

90 (l) Recommendations for improving the pilot program.

19-00563B-16

20161116\_\_

91 Section 2. For the 2016-2017 fiscal year, the sum of  
 92 \$75,000 in nonrecurring funds is appropriated from the General  
 93 Revenue Fund to the Department of Health for the purpose of  
 94 implementing this act. The department shall distribute the funds  
 95 equally among the three counties participating in the pilot  
 96 program. These funds do not supplant or reduce any other  
 97 appropriation of state funds to family planning providers or to  
 98 the department for family planning services.

99 Section 3. The Legislature finds that this act is necessary  
 100 to protect the public health, safety, and welfare.

101 Section 4. This act shall take effect July 1, 2016.



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEES:**  
Appropriations Subcommittee on Criminal and  
Civil Justice, *Vice Chair*  
Appropriations  
Health Policy  
Higher Education  
Judiciary  
Rules

**JOINT COMMITTEE:**  
Joint Legislative Budget Commission

**SENATOR ARTHENIA L. JOYNER**

*Democratic Leader*  
19th District

January 5, 2016

Senator Aaron Bean, Chair  
Senate Committee on Health Policy  
530 Knott Building  
404 S. Monroe Street  
Tallahassee, FL 32399-1100

Dear Chairman Bean:

This is to request that Senate Bill 1116, Long-acting Reversible Contraception Pilot Program, be placed on the agenda for the Committee on Health Policy. Your consideration of this request is greatly appreciated.

Sincerely,

A handwritten signature in cursive script, reading "Arthenia L. Joyner".

Arthenia L. Joyner  
State Senator, District 19

REPLY TO:

- 508 W. Dr. Martin Luther King, Jr. Blvd., Suite C, Tampa, Florida 33603-3415 (813) 233-4277
- 200 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5019 FAX: (813) 233-4280

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**ANDY GARDINER**  
President of the Senate

**GARRETT RICHTER**  
President Pro Tempore



THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

11/26/15  
Meeting Date

1116  
Bill Number (if applicable)

Topic long acting reversible contraception

Amendment Barcode (if applicable)

Name Missy Wesolowski

Job Title Director of Governmental Affairs

Address 2300 N. Florida Mango Rd  
Street

Phone 561-472-9942

West Palm Beach FL 33409  
City State Zip

Email Missy@ppsentl.org

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Alliance of Planned Parenthood Affiliates

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-26-16

Meeting Date

1116

Bill Number (if applicable)

Topic Contraception

Amendment Barcode (if applicable)

Name Barbara DeWane

Job Title Ms

Address 625 E. Broadway St

Phone 222-3969

Street

Tallahassee

Email barbara.dewane@flsenate.com

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing FL Now

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Jan 26, 2016

Meeting Date

1116

Bill Number (if applicable)

Topic Long-Acting Reversible Contraception Pilot

Amendment Barcode (if applicable)

Name Amber Kelly

Job Title Legislative Assistant

Address \_\_\_\_\_

Street

Phone \_\_\_\_\_

Email \_\_\_\_\_

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Family Action

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

**This form is part of the public record for this meeting.**

S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**



(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/26/16  
Meeting Date

SB 1116  
Bill Number (if applicable)

Topic Senate Bill 1116

Amendment Barcode (if applicable)

Name Roxanne Finch

Job Title student

Address 2738 W. Tharpe St. Apt 602

Phone (904) 392-5158

Street

Tallahassee FL 32303

City

State

Zip

Email Roxanne.Finch95@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against com  
(The Chair will read this information into the record.)

Representing Roxanne Finch

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

**This form is part of the public record for this meeting.**

# CourtSmart Tag Report

Room: KN 412

Case No.:

Type:

Caption: Senate Committee on Health Policy

Judge:

Started: 1/26/2016 9:03:56 AM

Ends: 1/26/2016 10:58:10 AM

Length: 01:54:15

9:05:08 AM Meeting called to order  
9:05:51 AM Momentarily paused by Chair Bean  
9:06:19 AM Delay cont'd  
9:06:20 AM Delay cont'd  
9:06:45 AM Delay cont'd  
9:06:48 AM Meeting called to order  
9:07:01 AM Opening Remarks  
9:07:18 AM Roll call  
9:07:46 AM Tab 5 Senate Bill 878  
9:08:15 AM Sen Sachs speaks  
9:09:00 AM Layne Smith Mayo Clinic College of Medicine waves in support  
9:09:23 AM Sen Sachs waives in support  
9:09:35 AM Roll Call  
9:09:52 AM Bill passes favorably  
9:10:07 AM Sen Grimsely Tab 8 SB 1604  
9:10:28 AM Bill explained  
9:11:55 AM Call for Questions  
9:12:08 AM AM 864912  
9:12:20 AM Sen Grimsley speaks  
9:12:58 AM AM 864912 adopted  
9:13:12 AM Sen Grimsley speaks  
9:13:38 AM Sen Grimsley speaks  
9:13:41 AM Chair calls for questions  
9:13:50 AM AM 669120 adopted  
9:14:00 AM Larry Gonzalez waives in support  
9:14:05 AM  
9:14:19 AM Matilda Miller waives in support  
9:14:32 AM Sen Grimsley waives close  
9:14:48 AM SB 1604 passes as CS  
9:15:20 AM Tab 10 SB 1116  
9:15:47 AM Tab 6 SB 1686  
9:15:57 AM Sen Joyner explains SB 1686  
9:17:24 AM Questions  
9:17:35 AM AM 424232 by Sen Joyner ammendment  
9:18:03 AM Questions for Joyner  
9:18:09 AM Layne Smith waives in support  
9:18:19 AM Amendment 424232 /adopted  
9:18:45 AM AM 925172  
9:19:09 AM Questions  
9:19:18 AM Questions  
9:19:19 AM AM 925172  
9:19:28 AM AM 391778  
9:19:55 AM adopted 397758  
9:20:08 AM Jeff Scott FI Medical Associate waives in support  
9:20:21 AM Jack McCrae waives in support  
9:20:30 AM Jack McCrae speaks  
9:21:06 AM Jack McRay speaks  
9:21:20 AM Chris Newland waives in support  
9:21:32 AM David Poole speaks  
9:21:48 AM Steven Wynn waives in support  
9:21:48 AM David Poole speaks  
9:21:57 AM Larry Gonzalez waives in support

9:22:14 AM Larry Gonzalez waives in support  
9:22:23 AM Sen Joyner closes  
9:23:07 AM Sen Joyner closes  
9:23:07 AM chair speaks  
9:23:14 AM roll call for passage  
9:23:23 AM CS SB 1686 passes favorably  
9:23:45 AM Tab 3 SB 818  
9:24:07 AM Elizabeth Maybry speaks  
9:24:28 AM Elizabeth Maybry explains  
9:24:56 AM Call for discussion  
9:25:41 AM AM 418914 adopted  
9:26:01 AM Barbara Devane waives in support  
9:26:23 AM Barbara Devane waives in support  
9:26:39 AM CS SB 818 passes favorably  
9:27:03 AM Tab 4 SB 764  
9:27:18 AM Amy Nicotra Legislative Aid  
9:27:37 AM Amy Nicotra Legislative Aid explains  
9:28:22 AM Chair calls for questions  
9:28:41 AM Discussion  
9:28:49 AM SB 764 passes favorably  
9:29:19 AM Tab 11 SB 1116  
9:29:44 AM Sen Joyner explains  
9:31:20 AM Call for questions  
9:31:24 AM President Gaetz has a question  
9:31:41 AM Sen Joyner  
9:32:33 AM Chair questions  
9:33:07 AM Public Testimony  
9:33:18 AM Missy Wesolowski waives in support  
9:33:28 AM Barbara Devane waives in support  
9:33:42 AM Amber Kelly, Florida Family Action, waives in opposition  
9:33:49 AM Roxanne Finch, student, spoke in support  
9:35:19 AM Call for debate on the bill  
9:36:10 AM Chair questions  
9:36:16 AM Sen Joyner responds  
9:36:53 AM Jennifer Lloyd, Health Policy Staff committee, speaks  
9:37:18 AM Call for debate  
9:37:30 AM Sen Joyner closes  
9:37:49 AM Vice Chair Sobel questions  
9:38:04 AM Sen Joyner responds  
9:38:45 AM Vice Chair Sobel comments  
9:38:45 AM Sen Joyner responds  
9:39:04 AM Roll call  
9:39:10 AM SB 1116 passes favorably  
9:39:44 AM Tab 9- SB 7056 Health Policy Long Term Care  
9:40:01 AM Jennifer Lloyd explains  
9:41:39 AM Jennifer Lloyd explains  
9:41:42 AM AM 818638 by Sen Flores. Call for questions  
9:42:18 AM AM 818638 adopted  
9:42:27 AM AM 229302  
9:43:00 AM Robert Beck waives in support  
9:43:11 AM AM 229302 adopted  
9:43:21 AM Jack McRay, AARP, speaks  
9:44:49 AM Jack McRay speaks to inform  
9:44:50 AM Discussion and debate  
9:45:00 AM Motion to debate SB 7056 introduce as a Committee Bill  
9:45:27 AM SB 7056 CB Health Policy passes favorably  
9:45:52 AM Tab 7 SB 1504  
9:46:02 AM SB 1504 TP  
9:46:09 AM Tab 1 SB 1722  
9:47:00 AM Michael Rajner speaks  
9:48:40 AM Michael Rajner advocate for individuals living with HIV -AIDS speaks against the bill  
9:49:40 AM Michael Rajner advocate for individuals living with HIV -Aspeaks against the bill

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9:49:40 AM Michael Rajner advocate for individuals living with HIV -Aspeaks against the bill  
9:49:55 AM Chris Nuland, Surgeon General Confirmation, waives in support  
9:50:55 AM Vice Chair Sobel speaks favorably for SB  
9:51:01 AM Tab 1 SB 1722 Termination of Pregnancies  
9:51:31 AM Sen Stargel explains  
9:52:23 AM Vice Chair Sobel speaks  
9:52:23 AM Sen Stargel explains  
9:52:30 AM Sen Braynon questions  
9:52:52 AM Sen Stargel responds  
9:53:46 AM Sen Stargel responds  
9:53:48 AM Sen Braynon questions  
9:54:01 AM Sen Stargel  
9:54:46 AM Sen Braynon  
9:54:53 AM Staff elaborates  
9:55:18 AM Pres Gaetz speaks  
9:57:16 AM Pres Gaetz speaks  
9:57:17 AM Sen Braynon question  
9:57:47 AM Sen Stargel speaks  
9:58:26 AM Vice Chair Sobel question  
9:59:10 AM Sen Stargel speaks  
9:59:12 AM Vice Chair Sobel questions and comments  
9:59:23 AM Sen Stargel speaks  
10:00:40 AM Vice Chair Sobel question  
10:00:44 AM Sen Stargel comments  
10:00:46 AM Vice Chair Sobel question  
10:00:52 AM Sen Stargel comments  
10:00:57 AM Vice Chair Sobel questions  
10:01:00 AM Sen Stargel comments  
10:01:32 AM Vice Chair Sobel question  
10:01:48 AM Sen Stargel comments  
10:02:04 AM Vice Chair Sobel comment  
10:02:08 AM Sen Stargel comment  
10:02:17 AM Vice Chair Sobel question  
10:02:38 AM Sen Stargel comment  
10:02:51 AM Vice Chair Sobel question  
10:02:56 AM Sen Stargel comment  
10:03:00 AM Vice Chair Sobel question  
10:03:04 AM Sen Stargel comments  
10:03:13 AM Vice Chair Sobel question  
10:04:02 AM Vice Chair Sobel question  
10:04:03 AM Sen Stargel comments  
10:04:43 AM Vice Chair Sobel question  
10:05:13 AM Sen Stargel comments  
10:05:36 AM Chair questions  
10:05:44 AM Sen Joyner question  
10:05:56 AM Sen Stargel comments  
10:06:02 AM Sen Joyner question  
10:06:09 AM Sen Stargel comments  
10:06:26 AM Sen Joyner question  
10:06:45 AM Sen Stargel comments  
10:07:21 AM Sen Joyner questions  
10:07:37 AM Sen Stargel comments  
10:08:25 AM Molly McKinstry, Agency for Health Care Admin, explains inspections  
10:09:13 AM Sen Joyner questions  
10:09:24 AM Molly responds  
10:10:04 AM Sen Joyner comments  
10:10:09 AM Pres Gaetz question for Molly  
10:10:36 AM Molly responds  
10:10:43 AM Sen Joyner question  
10:11:05 AM Chair

10:11:11 AM Sen Joyner question  
10:11:57 AM Sen Stargel responds  
10:12:10 AM Sen Joyner question  
10:12:18 AM Sen Stargel comments  
10:12:33 AM Sen Joyner question  
10:12:47 AM Sen Stargel comments  
10:13:05 AM Sen Joyner question  
10:13:43 AM Sen Stargel comments  
10:13:47 AM Sen Joyner question  
10:14:00 AM Sen Stargel comments  
10:14:15 AM Chair calls for question  
10:14:21 AM Sen Grimsley question  
10:14:36 AM Sen Stargel comments  
10:15:26 AM Sen Grimsley question  
10:15:30 AM Chair Richter speaks  
10:15:37 AM Sen Stargel comments  
10:16:11 AM Vice Chair Sobel question  
10:16:30 AM Sen Stargel comments  
10:16:44 AM Vice Chair Sobel question  
10:16:49 AM Sen Stargel comments  
10:17:34 AM Vice Chair Sobel question  
10:17:39 AM Sen Stargel comments  
10:17:43 AM Sen Joyner question  
10:18:19 AM Sen Stargel comments  
10:18:22 AM Sen Joyner question  
10:19:49 AM Sen Joyner question  
10:19:52 AM Chair  
10:19:59 AM Sen Joyner comment  
10:20:13 AM Chair  
10:20:21 AM Stargel  
10:20:33 AM Sen Joyner  
10:20:45 AM Josh Spagnola, AHCA , speaks to inform  
10:21:08 AM Josh AHCA provides information  
10:21:41 AM Sen Joyner question  
10:21:55 AM Josh responds  
10:22:23 AM Sen Braynon question  
10:22:58 AM Josh answers  
10:23:19 AM Sen Braynon question  
10:23:46 AM Josh answers  
10:24:04 AM Sen Braynon questions  
10:24:33 AM Vice Chair Sobel holds question  
10:25:25 AM Motion by Sen Galvano to vote by 10:59 a.m.  
10:25:35 AM Public Testimony  
10:25:52 AM Teresa Ward Florida Right to Life waives in support  
10:26:39 AM Speakers waived time in support:  
10:26:55 AM Speakers waives time against: Natalia Reyes; Missy Wesolowski; Yaritza Morales; Pamela Burch Fort  
10:27:58 AM Speakers waives time against: Amanda Canate; Saverro Alade; Amy Datz; Chris Demesio  
10:28:04 AM Speakers waives time in support: Ingrid Delgado; Bob Wilder;Bill Snyder;David Borrero;Pamela Berman  
10:28:31 AM Pamela Olsen, Pastor, speaks in support  
10:29:39 AM Barbara Devane, FL Now, speaks in opposition  
10:31:13 AM Sen Joyner comment  
10:31:27 AM Marcia Buterakos,representing Life Choices, waives in support  
10:31:43 AM Gianna Bonner, student,waves in opposition  
10:32:29 AM Gabriel Garcia Vera, Nat Latina Inst Repo for Health, speaks in opposition  
10:33:29 AM Bill Bunkley,FL Ethics and Religious Committee, waives in support  
10:33:57 AM Mariah Rivera constituent speaks in opposition  
10:34:23 AM Mariah Rivera constituent speaks in opposition  
10:35:18 AM Madison Podes-Tolchin, consituent, speaks in opposition  
10:36:17 AM John Stemberger, FL Family policy counsel, speaks in support  
10:37:54 AM John Stemberger, FL Family policy counsel, speaks in support  
10:37:59 AM Amber Kelly, Legislative Asst, waives in support  
10:38:10 AM Patty Burke from Gulf Breeze speaks in support



**10:38:44 AM** Patty Burke speaks in support cont.  
**10:40:24 AM** Patty Burke speaks in support cont  
**10:40:29 AM** Laurie Bartlett waives in support  
**10:40:40 AM** Cliff Myrttil constituent speaks in opposition  
**10:42:03 AM** Cliff Myrttil constituent speaks in opposition  
**10:42:13 AM** Chair calls for debate  
**10:42:17 AM** Vice Chair Sobel comment  
**10:44:12 AM** Vice Chair Sobel comment  
**10:45:11 AM** Sen Braynon comment  
**10:46:11 AM** Sen Braynon comment  
**10:47:11 AM** Sen Grimsley comment  
**10:48:12 AM** Chair comments  
**10:54:02 AM** Sen Joyner comment  
**10:55:02 AM** Sen Stargel closes  
**10:56:53 AM** Chair speaks  
**10:57:00 AM** Roll Call on final passage on SB 1722  
**10:57:14 AM** SB 1722 passes favorably  
**10:57:41 AM** Sen Joyner affirmtive  
**10:57:54 AM** Sen Grimsley comments  
**10:58:10 AM** Meeting Adjourned