The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

JUDICIARY Senator Lee, Chair Senator Soto, Vice Chair

MEETING DATE: Tuesday, February 19, 2013

TIME: 1:00 —3:30 p.m.

PLACE: Toni Jennings Committee Room, 110 Senate Office Building

MEMBERS: Senator Lee, Chair; Senator Soto, Vice Chair; Senators Bradley, Gardiner, Joyner, Latvala, Richter,

Ring, and Thrasher

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 322 Brandes (Similar CS/H 179)	Eminent Domain Proceedings; Revising the distribution of interest on certain deposits held by clerks of court in eminent domain proceedings, etc. JU 02/19/2013 Fav/CS CA AP	Fav/CS Yeas 9 Nays 0
2	SB 492 Hukill (Identical H 583)	Estates; Providing an exception to property held by agents and fiduciaries; providing that property held by fiduciaries under trust instruments is presumed unclaimed under certain circumstances; specifying that a certain subsection does not require a caveator to be served with formal notice of its own petition for administration; providing provisions relating to gifts to lawyers and other disqualified persons; providing for in rem jurisdiction and personal jurisdiction over a trustee, beneficiary, or other person, etc. JU 02/19/2013 Fav/CS BI	Fav/CS Yeas 9 Nays 0
3	SB 530 Thrasher (Similar H 693)	Dispute Resolution; Revising the short title of the "Florida Arbitration Code" to the "Revised Florida Arbitration Code"; providing that an agreement may waive or vary the effect of statutory arbitration provisions; requiring a court to decide whether an agreement to arbitrate exists or a controversy is subject to an agreement to arbitrate; providing that a person waives any objection to lack of or insufficiency of notice by appearing at the arbitration hearing; requiring certain disclosures of interests and relationships by a person before accepting appointment as an arbitrator, etc. JU 02/19/2013 Fav/CS	Fav/CS Yeas 9 Nays 0

COMMITTEE MEETING EXPANDED AGENDA

Judiciary

Tuesday, February 19, 2013, 1:00 —3:30 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION			
4	SB 628 Joyner	Driver Licenses; Authorizing a justice, judge, or designated employee to access reproductions of driver license images as part of the official work of a court, etc.	Favorable Yeas 9 Nays 0			
		JU 02/19/2013 Favorable TR RC				
5	Workshop - Discussion and testimony on Civil Litigation Reform issues as follows: (no vote to be taken):					
	Whether the test for the admissibilit based on the Frye standard or the I	Discussed				
	Whether an award of damages for based on actual amounts paid, rath	Discussed				
	Whether any changes are warrante	Discussed				
	Other Related Meeting Documents					

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	pared By: T	he Professional	Staff of the Commi	ttee on Judiciar	у	
BILL: CS/SB 322							
INTRODUCER:	Committee	on Judici	ary and Senate	or Brandes			
SUBJECT:	Eminent Do	omain Pro	ceedings				
DATE:	February 20	0, 2013	REVISED:				
ANAL Brown 2. 3. 4. 5.	LYST	STAFF Cibula	FDIRECTOR	REFERENCE JU CA AP	Fav/CS	ACTION	
	Please A. COMMITTE B. AMENDMEN	E SUBSTI	TUTE X	for Addition Statement of Substatement amendr Amendments were Significant amend	stantial Change nents were rec e recommende	es commended d	

I. Summary:

CS/SB 322 requires a clerk of court to pay the owner of property taken by eminent domain at least some of the interest earned on the deposit securing payment for the property. Under existing law, the clerk must pay 90 percent of the interest earned exclusively to the petitioner.

Under this bill, the clerk may distribute interest to the defendant or the petitioner, or both, depending upon the outcome of the case.

The remaining 10 percent of interest earned on deposits stays with the clerk, and this does not change under the bill.

This bill only affects interest earned on deposits in quick, or accelerated takings. A quick taking occurs when a governmental entity takes physical possession of property prior to a final judgment in an eminent domain case. Currently, the defendant, or property owner, receives none of the interest, although the defendant has already been deprived of the use of the property.

This bill substantially amends section 74.051, Florida Statutes.

II. Present Situation:

Constitutional Provisions on Takings

The Fifth Amendment of the United States Constitution applies to the states through the Fourteenth Amendment and provides, in part: "nor shall private property be taken for public use, without just compensation.¹"

Similarly, the Florida Constitution states that: "No private property shall be taken except for a public purpose and with full compensation therefor paid to each owner or secured by deposit in the registry of the court and available to the owner.²"

Florida Law on Eminent Domain

Florida affords generous treatment to private property owners, or defendants in eminent domain proceedings. In Florida, the owner is entitled to full and fair compensation.³ Compensation is generally the payment of the fair market value of the property.⁴ Fair market value is considered to be based upon what a willing buyer would pay to a willing seller.⁵ Also, the petitioner must always pay attorney's fees and reasonable costs to the defendant.⁶ Reasonable costs include appraisal fees and, if business damages are involved, an accountant's fee.⁷ Defendants also have the right to a jury trial.⁸

Eminent domain is effected in one of two ways. The first is through the traditional eminent domain process. The second is considered a quick taking, and occurs when the governmental entity takes immediate possession of the property before the completion of the judicial procedure. A "taking" of property is considered to result from a physical invasion or a regulatory imposition.⁹

Traditional Eminent Domain

The process for traditional eminent domain is as follows:

- Upon the filing of the petition, the clerk of the court issues a summons to the defendants (private property owners) listed in the filing. The defendants must show cause why the identified property should not be taken. ¹⁰
- If a defendant challenges the action, the parties proceed to jury trial. The trial is given priority scheduling over other civil actions.¹¹

¹ U.S.C.A. CONST. AMEND V.

² FLA. CONST., art. X., s. 6(a).

³ Debra Herman and Jorge Martinez-Esteve, *The Admissibility of Dedication Requirements in Condemnation Cases: No Longer the Road Less Traveled*, 85 Nov. Fl.A. B.J. 20, 21 (Nov. 2011).

⁴ *Id*.

⁵ *Id*.

⁶ Section 73.091(1), F.S.

^{&#}x27;Id.

⁸ Section 73.071(1), F.S.

⁹ Alachua Land Investors, LLC v. City of Gainesville, 2013 WL 363376, at *2 (Fla. 1st DCA 2013).

¹⁰ Section 73.031(1), F.S.

¹¹ Section 73.071(1), F.S.

• At the trial, the jury determines the amount of compensation to be paid. 12 The amount of compensation is determined as of the earlier of the date of trial, or the date that title passes. 13

- The judgment of the court provides that the title to the property vests in the petitioner when the money listed on the jury verdict is paid or secured by deposit. 14
- Within 20 days after the date of judgment, the petitioner must deposit the amount of the verdict into the court registry. ¹⁵

Eminent Domain Through a Quick Taking

The second type of eminent domain is called a "quick taking." Public entities that have the right to take possession and title before the entry of final judgment in the case must file a declaration of taking. The declaration must contain a good faith estimate of the value of the property.¹⁶

If the court determines that the petitioner is entitled to possession of the property before final judgment, it must enter an order requiring the petitioner to deposit money in an amount that will fully secure and compensate the defendant. These monies are deposited into the court registry. ¹⁷ The order of taking is not effective until the deposit is made in the court registry. The clerk is authorized to invest the deposit before its release to earn the highest interest rate possible. Ninety percent of any interest earned is paid to the petitioner. ¹⁸ The remaining interest remains in the registry of the court. ¹⁹

The procedures are the same for both traditional and quick takings regarding service of process, opportunity for hearing, due process, and other rights of the defendant.²⁰

Case Law on Interest on Deposits in a Court Registry

In the 2008 case of *Mallards Cove v. Pittman*, the circuit court struck down as unconstitutional the part of s. 74.051(4), F.S., which requires that the 90 percent of the interest earned on the deposit be paid to the petitioner.²¹ In the case, the clerk distributed interest to the public entity. The court found, specifically, that the requirement to pay the interest to the petitioner constitutes an unconstitutional taking under the Fifth and Fourteenth Amendments of the United States Constitution. As such, the defendant was entitled to the interest. The court based its decision on the reasoning of the United States Supreme Court in its review of a Florida Supreme Court decision in *Webb's Fabulous Pharmacies v. Beckwith*.²² In *Webb's*, the clerk exacted a fee for court services in addition to retaining the interest earned on deposits in the court registry. This

¹² Section 73.071(3), F.S.

¹³ Section 73.071(2), F.S.

¹⁴ Section 73.101, F.S.

¹⁵ Section 73.111, F.S.

¹⁶ Section 74.031, F.S.

¹⁷ Section 74.051(2), F.S.

¹⁸ Section 74.051(4), F.S.

¹⁹ Brock v. Bowein, 99 So. 3d 580, 582 (Fla. 2d DCA 2012). Section 28.33, F.S., authorizes the clerk to retain 10 percent of the interest earned on deposits in the registry of the court, as a "reasonable management investment fee."

²⁰ Sections 74.021, 74.041, and 74.051, F.S.

²¹ Mallards Cove LLP v. Jed Pittman, Clerk of the Circuit Ct. of Pasco County, Case No. 51-2008-CA-7689 (2011).

²² Webb's Fabulous Pharmacies v. Beckwith, 449 U.S. 155 (1980).

case involved a sale of assets between two companies. The court required an interpleader²³ fund to be set up to protect monies for creditors, as the seller's debts appeared to exceed the purchase price of the assets at the time of closing.²⁴

At the time of the case, the clerk had access to monies under two different provisions in law:

- Section 28.24, F.S. This statute authorized a clerk's fee through an administrative fee in the amount of 1 percent of the first \$500 and ½ percent of the remainder for receiving funds into the registry. ²⁵ In this case, the fee came to \$9,228.74. That amount came out at the time of deposit.
- <u>Section 28.33, F.S.</u>: Regarding interest on the deposit, this section of law provided that "All interest accruing from moneys deposited shall be deemed income of the office of the clerk." The interest in this case totaled more than \$100,000.²⁷

The Court took issue with the clerk exacting, in essence, two fees for the same deposit. In declaring the interest earned on the money while it was in the registry of the court private property, the Court ruled that the deposit "was property held only for the ultimate benefit of Webb's creditors, not for the benefit of the court and not for the benefit of the county. And it was held only for the purpose of making a fair distribution among those creditors."²⁸

The case was not reviewed by a higher court. Therefore, it is unknown whether a higher court would find unconstitutional the same language in s. 74.051 (4), F.S., as the *Mallards* court, and if so, upon what basis.

III. Effect of Proposed Changes:

Currently, s. 74.051, F.S., requires that 90 percent of the interest earned on security deposits with the court registry in eminent domain cases be paid to the petitioner. This bill changes the recipient of the interest from the petitioner to the ultimate owner of the deposit.

The clerk can pay either the petitioner or the defendant interest from the deposit, depending upon the outcome of the case. The clerk can also distribute interest to both the petitioner and the defendant, if the petitioner overpaid the deposit. If each party is entitled to a share of the deposit, the amount of interest will be allocated accordingly, based on the ownership interests in the deposit.

This bill takes effect July 1, 2013.

²³ The term "interpleader" is defined as "A suit to determine a right to property held by a usually disinterested third party (called a *stakeholder*) who is in doubt about ownership and who therefore deposits the property with the court to permit interested parties to litigate ownership. Typically, a stakeholder initiates an interpleader both to determine who should receive the property and to avoid multiple liability." BLACK'S LAW DICTIONARY (9th ed. 2009).

²⁴ Webb's Fabulous Pharmacies v. Beckwith, 449 U.S. at 156.

²⁵ Section 28.24(14), F.S. This provision is no longer in the law. Instead, s. 28.24, F.S., provides a laundry list of set fees for various clerk services.

²⁶ Section 28.33, F.S. (enacted as ch. 73-282, §1, L.O.F.)

²⁷ Webb's Fabulous Pharmacies v. Beckwith, 449 U.S. at 158.

²⁸ *Id.* at 161, 165.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Data is not available to determine whether this bill may require counties or municipalities to spend funds or limit their authority to raise revenue or receive state-shared revenues as specified in Article VII, s. 18 of the Florida Constitution.

Article VII, s. 18 (b) of the Florida Constitution, prohibits the Legislature from "enacting, amending, or repealing any general law if the anticipated effect" is to reduce county or municipal aggregate revenue generating authority as it existed on February 1, 1989.

Subsection (d) provides an exemption from this prohibition. Laws determined to have an "insignificant fiscal impact," which means an amount not greater than the average statewide population for the applicable fiscal year times \$0.10 (which is \$1.9 million for FY 2012-13) are exempt.

As is discussed below in the Tax/Fee Issues Section, the bill's effect on revenues is uncertain. The Revenue Estimating Conference (REC) has not met to review the fiscal impact of SB 322. Estimates from the REC may clarify whether the bill is a mandate or exempt. If the bill is not exempt as having an insufficient fiscal impact, it may require a two-thirds vote of the membership of each chamber to become law.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

According to the Florida Department of Transportation (FDOT), since 1986, the FDOT has collected \$8,177,860 in interest earned on deposits in eminent domain proceedings. In the last 3 years, however, collections have declined significantly to only \$17,452. The fiscal impact on local entities is unknown as of the date of this analysis.

B. Private Sector Impact:

This bill may have a positive fiscal impact on private property owners whose property is taken through eminent domain. They will receive the benefit of some, or all of the interest earned on deposits made into a clerk's registry during quick takings.

²⁹ Florida Dept. of Transportation, SB 322 Bill Analysis (2013) (on file with the Senate Committee on Judiciary).

C. Government Sector Impact:

Under this bill, governmental entities that are parties to a taking will receive less money from interest earned on deposits made into a clerk's registry.

The bill does not affect the amount of interest that may be retained by a clerk of court.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Judiciary on February 19, 2013:

The committee substitute provides for distributions on interest earned on deposits made in the court registry to be allocated, rather than apportioned, based on the ultimate ownership in the deposit.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate House

Comm: RCS 02/20/2013

The Committee on Judiciary (Gardiner) recommended the following:

Senate Amendment

Delete line 25

and insert:

3

interest earned shall be allocated in accordance with the

By Senator Brandes

22-00502-13 2013322

A bill to be entitled

An act relating to eminent domain proceedings; amending s. 74.051, F.S.; revising the distribution of interest on certain deposits held by clerks of court in eminent domain proceedings; providing an effective date.

/

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (4) of section 74.051, Florida Statutes, is amended to read:

74.051 Hearing on order of taking.-

(4) The court may fix the time within which and the terms upon which the defendants shall be required to surrender possession to the petitioner, which time of possession shall be upon deposit for those defendants failing to file a request for hearing as provided herein. The order of taking shall not become effective unless the deposit of the required sum is made in the registry of the court. If the deposit is not made within 20 days from the date of the order of taking, the order shall be void and of no further effect. The clerk is authorized to invest such deposits so as to earn the highest interest obtainable under the circumstances in state or national financial institutions in Florida insured by the Federal Government. Ninety percent of the interest earned shall be apportioned in accordance with the ultimate ownership in the deposit paid to the petitioner.

Page 1 of 1

Section 2. This act shall take effect July 1, 2013.

THE FLORIDA SENATE

STATE OF ELLO

Tallahassee, Florida 32399-1100

COMMITTEES:
Transportation, Chair
Agriculture
Appropriations Subcommittee on Finance and Tax
Appropriations Subcommittee on Transportation,
Tourism, and Economic Development
Education
Health Policy

SELECT COMMITTEE: Select Committee on Patient Protection and Affordable Care Act

SENATOR JEFF BRANDES

22nd District

February 18, 2013

Tom Lee, Chairman 418 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Senator Lee:

I respectfully request that my legislative assistant Chris Spencer be permitted to present my bill, SB 322 regarding eminent domain, before the Judiciary Committee on Tuesday, February 19th and 1:00PM in my absence.

I appreciate your consideration of this request; please contact me should you have any questions or concerns.

Sincerely,

Jeff Brandes

CC: Tom Cibula

^{☐ 318} Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5022

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	oared By: T	he Professional	Staff of the Commi	ttee on Judicia	ry	
BILL:	CS/SB 492						
INTRODUCER:	Senator Hu	kill					
SUBJECT:	Estates						
DATE:	February 21	1, 2013	REVISED:				
ANAL Shankle 2. 3. 4. 5.	YST STAFF DIRECTOR Cibula		REFERENCE JU BI	Fav/CS	ACTION		
	Please A. COMMITTE B. AMENDMEN	E SUBSTI	ГИТЕ х	for Addition Statement of Subs Technical amendr Amendments were Significant amend	stantial Changonents were received	es commended ed	

I. Summary:

CS/SB 492 makes a number of changes to the Florida Probate Code, which were recommended by the Real Property, Probate, and Trust Law Section of The Florida Bar. These changes include:

- Eliminating a requirement that an estate file a tax return for an estate tax when no tax is due.
- Reducing to 2 years from 5 years the time period in which property held in a trust is presumed to be unclaimed property and payable to the Department of Financial Services.
- Providing that a caveator is not required serve notice on his or herself when he or she submits a petition for administration of an estate.
- Making void, with certain exceptions, any gift received by a lawyer, or a relative of the lawyer, from a written instrument that the lawyer prepared.
- Requiring that a clerk of court, upon receipt of a will, keep the will in its original form for 20 years.
- Expanding the long-arm jurisdiction of Florida Courts to adjudicate trust disputes.
- Removing conflicts between statue and the Florida Rules of Civil procedure over *forum non conveniens*.
- Requiring that a trustee provide a trust accounting to beneficiaries at least once a year.

This bill substantially amends the following sections of the Florida Statutes: 198.13, 717.101, 717.112, 731.110, 731.703, 732.901, 736.0103, 736.0202, 736.0813, 607.0802, 731.201, 733.212, 736.0802, 736.08125, and 738.104.

This bill creates the following sections of the Florida Statutes: 717.1125, 732.0806, and 736.02025.

This bill repeals sections 736.0205 and 736.0807(4) of the Florida Statutes.

II. Present Situation:

Estate Taxes

Under the American Taxpayer Relief Act of 2012, the Internal Revenue Code does not provide a federal tax credit for the amount an individual pays in state death taxes or state generation-skipping taxes. Under the Florida Constitution, the state may not tax estates in excess of the amount of federal credit provided by the Internal Revenue Code. Because federal law does not authorize federal credits for state death taxes or state generation-skipping taxes, no taxes for either are owed under s. 198.02, F.S., or 198.021, F.S. However, even though the Florida Constitution effectively prohibits a Florida estate tax, s. 198.13, F.S., requires any estate of a decedent dying after December 31, 2012, to file a tax return with the Florida Department of Revenue.

Unclaimed Property

Chapter 717, F.S., details how to determine whether property held by a fiduciary is unclaimed and how to dispose of it. This includes trustees of trust administered pursuant to chapter 736, F.S., of the Florida Statutes. Currently, any intangible property or income held in a fiduciary capacity for the benefit of another is presumed unclaimed if within 5 years after the property becomes distributable the owner has not interacted with the property. Interaction includes increasing or decreasing the principal, accepting payment of the principal or income, communicating with fiduciary about the property, or otherwise indicating interest as evidenced by a record on file with the fiduciary.⁵

Once the 5-year period elapses, the trustee may file a petition with the Department of Financial Services and request that the department accept custody of the property. Upon delivery of property to the department, the state assumes custody and responsibility for the safekeeping of the property. As long as the person who delivers the property to the department has done so in good faith, he or she is relieved of any liability to manage the property.

¹ American Taxpayer Relief Act of 2012, Pub. Law No. 112-240, H.R. 8, 112th Cong. (Jan. 2, 2013).

² FLA. CONST. art VII, s. 5.

³ Sections 198.02, F.S. and 198.021, F.S.

⁴ Section 198.13, F.S.

⁵ Section 717.112(1), F.S.

⁶ Section 717.117(5), F.S.

⁷ Section 717.1201(5), F.S.

Caveat Notice Requirements

Section 731.110, F.S., allows an interested party to file a caveat with the circuit court preventing an estate from being administered or a will from being submitted to probate without formal notice being served on the caveator. Based on the wording of the statue, if the caveator files for administration of the estate some courts have required the caveator to file notice on him or herself. 9

Gifts to Lawyers

Under the Rules Regulating the Florida Bar, a lawyer "shall not solicit any substantial gift from a client, including a testamentary gift or prepare on behalf of a client an instrument giving the lawyer or person related to the lawyer any substantial gift unless the lawyer or other recipient of the gift is related to client." However, Florida courts have found that, with no prohibition in statute, a violation of Rule 4-1.8(c), R. Regulating Fla. Bar, does not render a gift to the lawyer void. Instead, an interested party must show fraud, undue influence, or duress in the creation of the will to have the gift voided.

Retention of Original Wills and Codicils

Under s. 732.901, F.S., all original wills must be deposited by the will's custodian with the clerk of court having venue over the estate, within 10 days of learning of the decedent's death. The clerk must retain the original will for safekeeping for 20 years. However, the Florida Supreme Court is currently considering changes to the Rules of Judicial Administration which, once a probate proceeding is initiated, may allow for the clerk to create an electronic copy of the will and destroy the original. 15

Jurisdiction over Trustees and Trust Beneficiaries

Current Florida law does not contain a comprehensive long-arm statute for litigation relating to a trust. The Florida Supreme Court, following decisions by the United States Supreme Court, has ruled that if there is a statute authorizing jurisdiction and if the defendant has sufficient minimum contacts with Florida such that maintaining the suit does not offend traditional notions of fair play and substantial justice, a Florida court may exercise jurisdiction over the defendant. ¹⁶ The minimum contacts test is a factual analysis insuring that a defendant's constitutional right to due process is not violated. ¹⁷ The statute authorizing the jurisdiction is called a long-arm statute.

⁸ Sections 731.110(1) and 731.110(3), F.S.

⁹ Real Property, Probate, and Trust Law Section of The Florida Bar, *White paper: Proposed Amendment to s. 731.110(3), Fla. Stat.* (2013) (on file with the Senate Committee on Judiciary).

¹⁰ R. Regulating Fla. Bar 4-1.8(c).

¹¹ Agee v. Brown, 73 So. 3d 882, 886 (Fla. 4th DCA 2011).

 $^{^{12}}$ Id

¹³ Section 732.901(1), F.S.

¹⁴ Florida Dep't of State, *General Records Schedule GS11 for Clerks of Court* (January 1, 2010), *available at* http://dlis.dos.state.fl.us/barm/genschedules/GS11-2010.pdf.

¹⁵ Real Property, Probate, and Trust Law Section of The Florida Bar, *White paper: Proposed Amendment to s. 732.901, Fla. Stat.* (2013) (on file with the Senate Committee on Judiciary).

¹⁶ Venetian Salami Co. v. Parthenais, 554 So. 2d 499, 500-501 (Fla. 1989).

¹⁷ *Id* at 500.

The Real Property, Probate, and Trust Law Section of The Florida Bar is concerned that the long-arm statute in s. 48.193(1), F.S., is too generic to authorize jurisdiction over all necessary parties in a trust dispute, including nonresidents. Section 736.0202(1), F.S., allows Florida courts to acquire personal jurisdiction over nonresidents if he or she accept a trusteeship of a trust having its principal place of administration in Florida, or he or she moves the principal place of administration of a trust to Florida. However, this leaves a number of scenarios in which Florida courts do not have express authority for jurisdiction over all necessary parties. Examples of necessary parties unaccounted for by s. 736.0202(1), F.S., include a beneficiary who accepts compensation from a trust or a person who performs a service for a trust, if the trust has its principle place of business in Florida.

While on its face, s. 736.0205, F.S., appears to be a statute establishing jurisdiction, courts have interpreted it to be a *forum non conveniens* statute that requires a court to determine the "most appropriate forum" in which a case should proceed.¹⁹ Courts have suggested that the statute shifts to the plaintiff the burden of proving that the choice of venue is appropriate.²⁰ However, this conflicts with Florida Rule of Civil Procedure 1.061 which provides that the defendant has the burden of pleading and proving the facts necessary to obtain a change of venue. Thus, the relationship between the statute and the rule of civil procedure creates confusion as to the correct placement of burden of proof for *forum non conveniens* issues.

Trust Accounting

Under current Florida law, a trustee of an irrevocable trust must provide an annual accounting of the trust to every beneficiary. The accounting must address the cash and property transactions in the accounting period and what trust assets are currently on hand.²¹

III. Effect of Proposed Changes:

Estate Tax

The bill amends s. 198.13, F.S., eliminating the requirement that an estate with a decedent dying after December 31, 2012, file a tax return with the Florida Department of Revenue.

Unclaimed property held in Trust (Sections 1, 2, and 3)

The bill creates s. 717.1125, F.S., which reduces to 2 years from 5 years the time period after which property held in a trust is presumed to be unclaimed property and payable to the Department of Financial Services. However, the bill amends s. 717.112(1), F.S., to preserve existing procedures for a personal representative of an estate to deposit unclaimed funds into the registry of the court.

¹⁸ Real Property, Probate and Trust Law Section of the Florida Bar, *White paper: Proposed Statutes on Acquiring Jurisdiction over Trustees and Trust Beneficiaries and Repealing s. 736.0205* (2013) (on file with the Senate Committee on Judiciary).

¹⁹ In Re: Estate of McMillian, 603 So. 2d 685, 688 (Fla. 1st DCA 1992).

 $^{^{20}}$ *Id*.

²¹ Sections 736.0813 and 736.01835, F.S.

Caveat Notice Requirements (Section 4)

The bill amends s. 731.110, F.S., to clarify that a caveator is not required to serve formal notice of his or her own petition for administration of an estate on his or herself.

Gifts to Lawyers (Section 6)

The bill creates s. 732.806, F.S., which voids, with certain exceptions, any part of a written instrument that a lawyer prepared or supervised which makes a gift to a lawyer or a person related to the lawyer. However, the restriction on gifts does not affect:

- Gifts to a lawyer or other person if the lawyer or other person is related to the person making the gift.
- A written instrument appointing a lawyer, or other person related to the lawyer, as a fiduciary.
- Title to property acquired for value from a person who receives the property in violation of the restrictions on gifts.

The bill makes any provision of the instrument which attempts to waive s. 732.806, F.S., unenforceable. The bill also expressly provides that it does not preempt any other rights or remedies of interested parties which may be available in equity.

Retention of Original Wills and Codicils (Section 7)

The bill amends s. 732.901, F.S., in anticipation of changes to the Rules of Judicial Administration, clarifying that a clerk of court, upon receipt of a will, must keep the will in its original form for 20 years. Transferring and storing the will in an electronic format does not negate the requirement that the will be preserved in its original form. The bill also requires that a custodian supply only the last 4 digits of the testator's social security number to the clerk of court upon deposit of the will, instead of the entire number.

Jurisdiction Over Trustees and Trust Beneficiaries (Sections 8, 9, 10, 11, and 12)

The bill amends s. 736.0202(1), F.S., making it a standalone provision governing *in rem* jurisdiction over beneficiaries' interests in a trust. Additionally, the bill amends s. 736.0202(2), F.S., to create a comprehensive long-arm statute for litigation of trusts. It specifies acts or conduct that allows Florida courts to acquire personal jurisdiction over a nonresident trustee, trust beneficiary, or other person, as long as the constitutional due process requirement of minimum contacts with the state is met. These acts include:

- A trustee who accepts a trust if the principle place of business of the trust is in Florida.
- A trustee who moves a trust to Florida.
- A trustee who commits a breach of a trust in this state.
- A beneficiary or person who accepts distribution or compensation from a trust if the principle place of business of the trust is in Florida.
- A person who performs a service for a trust when the principle place of business of the trust is in Florida.

The bill also includes a catch-all provision that allows a court to exercise jurisdiction to the maximum extent permitted by the State Constitution or the Federal Constitution.

The bill creates s. 736.02025, F.S., which provides for service of process for the litigation of trust as laid out in chapter 48, F.S., the general statute on service of process.²² Section 736.02025, F.S., also provides for service of process by mail or commercial delivery service if the case involves an interest in trust property but does not seek a personal jurisdiction. Finally, it allows for service by first-class mail in certain limited circumstances.

The bill repeals s. 731.0205, F.S., which eliminates any potential conflicts between the stature and Rule 1.061 Fla. R. Civ. P. over *forum non conveniens*.

Trust Accounting (Section 13)

The bill amends s. 736.0813 F.S., to require that the trustee provide a trust accounting at least once a year from the date of the last accounting or, if there has been no previous accounting, the date that trustee became accountable.

Technical Changes (Sections 14, 15, 16, 17, 18, 19 and 20)

The bill amends ss. 607.0802, 731.201, 733.212, 736.0802, 736.08125, and 738.104, F.S., to conform cross-references to changes made by the bill.

The bill takes effect on October 1, 2013.

IV. Constitutional Issues:

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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

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²² See Chapter. 48, F.S.

B. Private Sector Impact:

The bill will prevent financial benefits from passing to a lawyer in favor other beneficiaries.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Judiciary on February 19, 2013:

The committee substitute deletes a requirement from s. 198.13, F.S., that an estate file a tax return with the Florida Department of Revenue even though no state estate tax is due.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate House

The Committee on Judiciary (Bradley) recommended the following:

Senate Amendment (with title amendment)

Between lines 42 and 43 insert:

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Section 1. Subsection (4) of section 198.13, Florida Statutes, is amended to read:

198.13 Tax return to be made in certain cases; certificate of nonliability.-

(4) Notwithstanding any other provisions of this section and applicable to the estate of a decedent who dies after December 31, 2004, if, upon the death of the decedent, a state death tax credit or a generation-skipping transfer credit is not allowable pursuant to the Internal Revenue Code of 1986, as



amended:

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- (a) The personal representative of the estate is not required to file a return under subsection (1) in connection with the estate.
- (b) The person who would otherwise be required to file a return reporting a generation-skipping transfer under subsection (3) is not required to file such a return in connection with the estate.

The provisions of this subsection do not apply to estates of decedents dying after December 31, 2012.

========= T I T L E A M E N D M E N T ========== And the title is amended as follows:

Delete line 2

and insert:

An act relating to estates; amending s. 198.13, F.S.; deleting a provision that provides that certain information relating to a state death tax credit or a generation-skipping transfer credit is not applicable to estates of decedents dying after a specific date; amending s. 717.101, F.S.;

By Senator Hukill

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A bill to be entitled An act relating to estates; amending s. 717.101, F.S.; providing a definition; amending s. 717.112, F.S.; providing an exception to property held by agents and fiduciaries; creating s. 717.1125, F.S.; providing that property held by fiduciaries under trust instruments is presumed unclaimed under certain circumstances; amending s. 731.110, F.S.; specifying that a certain subsection does not require a caveator to be served with formal notice of its own petition for administration; amending s. 732.703, F.S.; revising language regarding instruments governed by the laws of a different state; creating s. 732.806, F.S.; providing provisions relating to gifts to lawyers and other disqualified persons; amending s. 732.901, F.S.; requiring the custodian of a will to supply the testator's date of death or the last four digits of the testator's social security number upon deposit; providing that an original will submitted with a pleading is considered to be deposited with the clerk; requiring the clerk to retain and preserve the original will in its original form for a certain period of time; amending s. 736.0103, F.S.; providing definitions; amending s. 736.0202, F.S.; providing for in rem jurisdiction and personal jurisdiction over a trustee, beneficiary, or other person; deleting a provision referring to other methods of obtaining jurisdiction; creating s. 736.02025, F.S.; providing provisions for methods of service of process in

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30	actions involving trusts and trust beneficiaries;
31	repealing s. 736.0205, F.S., relating to trust
32	proceedings and the dismissal of matters relating to
33	foreign trusts; repealing s. 736.0807(4), F.S.,
34	relating to delegation of powers by a trustee;
35	amending s. 736.0813, F.S.; clarifying the duties of a
36	trustee to provide a trust accounting; amending ss.
37	607.0802, 731.201, 733.212, 736.0802, 736.08125, and
38	738.104, F.S.; conforming cross-references; providing
39	an effective date.
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41	Be It Enacted by the Legislature of the State of Florida:
42	
43	Section 1. Present subsections (22) and (23) of section
44	717.101, Florida Statutes, are redesignated as subsections (23)
45	and (24), respectively, and a new subsection (22) is added to
46	that section, to read:
47	717.101 Definitions.—As used in this chapter, unless the
48	context otherwise requires:
49	(22) "Trust instrument" means a trust instrument as defined
50	<u>in s. 736.0103.</u>
51	Section 2. Subsection (1) of section 717.112, Florida
52	Statutes, is amended to read:
53	717.112 Property held by agents and fiduciaries.—
54	(1) Except as provided in ss. 717.1125 and 733.816, all
55	intangible property and any income or increment thereon held in
56	a fiduciary capacity for the benefit of another person is
57	presumed unclaimed unless the owner has within 5 years after it
58	has become payable or distributable increased or decreased the

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concerning the property, or otherwise indicated an interest as evidenced by a memorandum or other record on file with the fiduciary.

Section 3. Section 717.1125, Florida Statutes, is created to read:

717.1125 Property held by fiduciaries under trust instruments.—All tangible and intangible property and any income or increment thereon held in a fiduciary capacity for the benefit of another person under a trust instrument is presumed unclaimed unless the owner has, within 2 years after it has become payable or distributable, increased or decreased the principal, accepted payment of principal or income, communicated concerning the property, or otherwise indicated an interest as evidenced by a memorandum or other record on file with the fiduciary.

Section 4. Subsection (3) of section 731.110, Florida Statutes, is amended to read:

731.110 Caveat; proceedings.-

(3) If a caveat has been filed by an interested person other than a creditor, the court may not admit a will of the decedent to probate or appoint a personal representative until formal notice of the petition for administration has been served on the caveator or the caveator's designated agent and the caveator has had the opportunity to participate in proceedings on the petition, as provided by the Florida Probate Rules. This subsection does not require a caveator to be served with formal notice of its own petition for administration.

Section 5. Subsection (4) of section 732.703, Florida

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88	Statutes, is amended to read:
89	732.703 Effect of divorce, dissolution, or invalidity of
90	marriage on disposition of certain assets at death
91	(4) Subsection (2) does not apply:
92	(a) To the extent that controlling federal law provides
93	otherwise;
94	(b) If the governing instrument is signed by the decedent,
95	or on behalf of the decedent, after the order of dissolution or
96	order declaring the marriage invalid and such governing
97	instrument expressly provides that benefits will be payable to
98	the decedent's former spouse;
99	(c) To the extent a will or trust governs the disposition
100	of the assets and s. 732.507(2) or s. $\underline{736.1105}$ $\underline{736.1005}$ applies;
101	(d) If the order of dissolution or order declaring the
102	marriage invalid requires that the decedent acquire or maintain
103	the asset for the benefit of a former spouse or children of the
104	marriage, payable upon the death of the decedent either outright
105	or in trust, only if other assets of the decedent fulfilling
106	such a requirement for the benefit of the former spouse or
107	children of the marriage do not exist upon the death of the
108	decedent;
109	(e) If, under the terms of the order of dissolution or
110	order declaring the marriage invalid, the decedent could not
111	have unilaterally terminated or modified the ownership of the
112	asset, or its disposition upon the death of the decedent;
113	(f) If the designation of the decedent's former spouse as a
114	beneficiary is irrevocable under applicable law;
115	(g) If the $\underline{\text{governing}}$ instrument $\underline{\text{directing the disposition}}$
116	of the asset at death is governed by the laws of a state other

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than this state;

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- (h) To an asset held in two or more names as to which the death of one coowner vests ownership of the asset in the surviving coowner or coowners;
- (i) If the decedent remarries the person whose interest would otherwise have been revoked under this section and the decedent and that person are married to one another at the time of the decedent's death; or
- (j) To state-administered retirement plans under chapter 121.

Section 6. Section 732.806, Florida Statutes, is created to read:

732.806 Gifts to lawyers and other disqualified persons.-

- (1) Any part of a written instrument which makes a gift to a lawyer or a person related to the lawyer is void if the lawyer prepared or supervised the execution of the written instrument, or solicited the gift, unless the lawyer or other recipient of the gift is related to the person making the gift.
- (2) This section is not applicable to a provision in a written instrument appointing a lawyer, or a person related to the lawyer, as a fiduciary.
- (3) A provision in a written instrument purporting to waive the application of this section is unenforceable.
- (4) If property distributed in kind, or a security interest in that property, is acquired by a purchaser or lender for value from a person who has received a gift in violation of this section, the purchaser or lender takes title free of any claims arising under this section and incurs no personal liability by reason of this section, whether or not the gift is void under

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8-00283A-13 2013492 146 this section. 147 (5) In all actions brought under this section, the court 148 must award taxable costs as in chancery actions, including attorney fees. When awarding taxable costs and attorney fees 149 150 under this section, the court may direct payment from a party's interest in the estate or trust, or enter a judgment that may be 151 152 satisfied from other property of the party, or both. Attorney 153 fees and costs may not be awarded against a party who, in good 154 faith, initiates an action under this section to declare a gift 155 void. 156 (6) If a part of a written instrument is invalid by reason 157 of this section, the invalid part is severable and may not affect any other part of the written instrument which can be 158 159 given effect, including a term that makes an alternate or 160 substitute gift. In the case of a power of appointment, this 161 section does not affect the power to appoint in favor of persons 162 other than the lawyer or a person related to the lawyer. (7) For purposes of this section: 163 164 (a) A lawyer is deemed to have prepared, or supervised the execution of, a written instrument if the preparation, or 165 166 supervision of the execution, of the written instrument was 167 performed by an employee or lawyer employed by the same firm as 168 the lawyer. 169 (b) A person is "related" to an individual if, at the time 170 the lawyer prepared or supervised the execution of the written 171 instrument or solicited the gift, the person is: 172 1. A spouse of the individual; 173 2. A lineal ascendant or descendant of the individual; 174 3. A sibling of the individual;

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4. A relative of the individual or of the individual's spouse with whom the lawyer maintains a close, familial relationship;

- 5. A spouse of a person described in subparagraph 2., subparagraph 3., or subparagraph 4.; or
 - 6. A person who cohabitates with the individual.
- (c) The term "written instrument" includes, but is not limited to, a will, a trust, a deed, a document exercising a power of appointment, or a beneficiary designation under a life insurance contract or any other contractual arrangement that creates an ownership interest or permits the naming of a beneficiary.
- (d) The term "gift" includes an inter vivos gift, a testamentary transfer of real or personal property or any interest therein, and the power to make such a transfer regardless of whether the gift is outright or in trust; regardless of when the transfer is to take effect; and regardless of whether the power is held in a fiduciary or nonfiduciary capacity.
- (8) The rights and remedies granted in this section are in addition to any other rights or remedies a person may have at law or in equity.

Section 7. Section 732.901, Florida Statutes, is amended to read:

732.901 Production of wills.-

(1) The custodian of a will must deposit the will with the clerk of the court having venue of the estate of the decedent within 10 days after receiving information that the testator is dead. The custodian must supply the testator's date of death or

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204	the last four digits of the testator's social security number to
205	the clerk upon deposit.
206	(2) Upon petition and notice, the custodian of any will may
207	be compelled to produce and deposit the will as provided in
208	subsection (1). All costs, damages, and a reasonable attorney's
209	fee shall be adjudged to petitioner against the delinquent
210	custodian if the court finds that the custodian had no just or
211	reasonable cause for failing to deposit the will.
212	(3) An original will submitted to the clerk with a petition
213	or other pleading is deemed to have been deposited with the
214	clerk.
215	(4) Upon receipt, the clerk shall retain and preserve the
216	original will in its original form for at least 20 years. If the
217	probate of a will is initiated, the original will may be
218	maintained by the clerk with the other pleadings during the
219	pendency of the proceedings, but the will must at all times be
220	retained in its original form for the remainder of the 20-year
221	period whether or not the will is admitted to probate or the
222	proceedings are terminated. Transforming and storing a will on
223	film, microfilm, magnetic, electronic, optical, or other
224	substitute media or recording a will onto an electronic record-
225	keeping system, whether or not in accordance with the standards
226	adopted by the Supreme Court of Florida, or permanently
227	recording a will does not eliminate the requirement to preserve
228	the original will.
229	(5) For purposes of this section, the term "will" includes
230	a separate writing as described in s. 732.515.
231	Section 8. Present subsections (6) through (11) of section
232	736.0103, Florida Statutes, are redesignated as subsections (7)

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233	through (12), respectively, present subsections (12) through
234	(21) of that section are redesignated as subsections (14)
235	through (23), respectively, and new subsections (6) and (13) are
236	added to that section, to read:
237	736.0103 Definitions.—Unless the context otherwise
238	requires, in this code:
239	(6) "Distributee" means a beneficiary who is currently
240	entitled to receive a distribution.
241	(13) "Permissible distributee" means a beneficiary who is
242	currently eligible to receive a distribution.
243	Section 9. Section 736.0202, Florida Statutes, is amended
244	to read:
245	736.0202 Jurisdiction over trustee and beneficiary
246	(1) IN REM JURISDICTION.—Any beneficiary By accepting the
247	trusteeship of a trust having its principal place of
248	administration in this state $\underline{\text{is subject}}$ or by moving the
249	principal place of administration to this state, the trustee
250	submits personally to the jurisdiction of the courts of this
251	state to the extent of the beneficiary's interest in regarding
252	any matter involving the trust.
253	(2) PERSONAL JURISDICTION.—
254	(a) Any trustee, trust beneficiary, or other person,
255	whether or not a citizen or resident of this state, who
256	personally or through an agent does any of the following acts
257	related to a trust, submits to the jurisdiction of the courts of
258	this state involving that trust: With respect to their interests
259	in the trust, the beneficiaries of a trust having its principal
260	place of administration in this state are subject to the
261	jurisdiction of the courts of this state regarding any matter

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262	involving the trust. By accepting a distribution from such a
263	trust, the recipient submits personally to the jurisdiction of
264	the courts of this state regarding any matter involving the
265	distribution.
266	1. Accepts trusteeship of a trust having its principal
267	place of administration in this state at the time of acceptance.
268	2. Moves the principal place of administration of a trust
269	to this state.
270	3. Serves as trustee of a trust created by a settlor who
271	was a resident of this state at the time of creation of the
272	trust or serves as trustee of a trust having its principal place
273	of administration in this state.
274	4. Accepts or exercises a delegation of powers or duties
275	from the trustee of a trust having its principal place of
276	administration in this state.
277	5. Commits a breach of trust in this state, or commits a
278	breach of trust with respect to a trust having its principal
279	place of administration in this state at the time of the breach.
280	6. Accepts compensation from a trust having its principal
281	place of administration in this state.
282	7. Performs any act or service for a trust having its
283	principal place of administration in this state.
284	8. Accepts a distribution from a trust having its principal
285	place of administration in this state with respect to any matter
286	involving the distribution.
287	(b) A court of this state may exercise personal
288	jurisdiction over a trustee, trust beneficiary, or other person,
289	$\underline{\text{whether found within or outside the state, to the maximum extent}}$
290	permitted by the State Constitution or the Federal Constitution.

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(3) This section does not preclude other methods of obtaining jurisdiction over a trustee, beneficiary, or other person receiving property from the trust.

Section 10. Section 736.02025, Florida Statutes, is created to read:

736.02025 Service of process.-

- (2) Where only in rem or quasi in rem relief is sought against a person in a matter involving a trust, service of process on that person may be made by sending a copy of the summons and complaint by any commercial delivery service requiring a signed receipt or by any form of mail requiring a signed receipt. Service under this subsection shall be complete upon signing of a receipt by the addressee or by any person authorized to receive service of a summons on behalf of the addressee as provided in chapter 48. Proof of service shall be by verified statement of the person serving the summons, to which must be attached the signed receipt or other evidence satisfactory to the court that delivery was made to the addressee or other authorized person.
- (3) Under any of the following circumstances, service of original process pursuant to subsection (2) may be made by first-class mail:
- (a) If registered or certified mail service to the addressee is unavailable and if delivery by commercial delivery service is also unavailable.
 - (b) If delivery is attempted and is refused by the

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320	addressee.
321	(c) If delivery by mail requiring a signed receipt is
322	unclaimed after notice to the addressee by the delivering
323	entity.
324	(4) If service of process is obtained under subsection (3),
325	proof of service shall be made by verified statement of the
326	person serving the summons. The verified statement must state
327	the basis for service by first-class mail, the date of mailing,
328	and the address to which the mail was sent.
329	Section 11. Section 736.0205, Florida Statutes, is
330	repealed.
331	Section 12. Subsection (4) of section 736.0807, Florida
332	Statutes, is repealed.
333	Section 13. Paragraph (d) of subsection (1) of section
334	736.0813, Florida Statutes, is amended to read:
335	736.0813 Duty to inform and account.—The trustee shall keep
336	the qualified beneficiaries of the trust reasonably informed of
337	the trust and its administration.
338	(1) The trustee's duty to inform and account includes, but
339	is not limited to, the following:
340	(d) A trustee of an irrevocable trust shall provide a trust
341	accounting, as set forth in s. 736.08135, from the date of the
342	last accounting or, if none, from the date on which the trustee
343	became accountable, to each qualified beneficiary at least
344	annually and on termination of the trust or on change of the
345	trustee.
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347	Paragraphs (a) and (b) do not apply to an irrevocable trust
348	created before the effective date of this code, or to a

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revocable trust that becomes irrevocable before the effective date of this code. Paragraph (a) does not apply to a trustee who accepts a trusteeship before the effective date of this code.

Section 14. Subsection (2) of section 607.0802, Florida Statutes, is amended to read:

607.0802 Qualifications of directors.-

(2) In the event that the eligibility to serve as a member of the board of directors of a condominium association, cooperative association, homeowners' association, or mobile home owners' association is restricted to membership in such association and membership is appurtenant to ownership of a unit, parcel, or mobile home, a grantor of a trust described in s. 733.707(3), or a qualified beneficiary as defined in s. 736.0103(14) of a trust which owns a unit, parcel, or mobile home shall be deemed a member of the association and eligible to serve as a director of the condominium association, cooperative association, homeowners' association, or mobile home owners' association, provided that said beneficiary occupies the unit, parcel, or mobile home.

Section 15. Subsections (2) and (11) of section 731.201, Florida Statutes, are amended to read:

731.201 General definitions.—Subject to additional definitions in subsequent chapters that are applicable to specific chapters or parts, and unless the context otherwise requires, in this code, in s. 409.9101, and in chapters 736, 738, 739, and 744, the term:

(2) "Beneficiary" means heir at law in an intestate estate and devisee in a testate estate. The term "beneficiary" does not apply to an heir at law or a devisee after that person's

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378	interest in the estate has been satisfied. In the case of a
379	devise to an existing trust or trustee, or to a trust or trustee
380	described by will, the trustee is a beneficiary of the estate.
381	Except as otherwise provided in this subsection, the beneficiary
382	of the trust is not a beneficiary of the estate of which that
383	trust or the trustee of that trust is a beneficiary. However, if
384	each trustee is also a personal representative of the estate,
385	each qualified beneficiary of the trust as defined in s.
386	$736.0103\frac{(14)}{}$ shall be regarded as a beneficiary of the estate.
387	(11) "Devisee" means a person designated in a will or trust
388	to receive a devise. Except as otherwise provided in this
389	subsection, in the case of a devise to an existing trust or
390	trustee, or to a trust or trustee of a trust described by will,
391	the trust or trustee, rather than the beneficiaries of the
392	trust, is the devisee. However, if each trustee is also a
393	personal representative of the estate, each qualified
394	beneficiary of the trust as defined in s. $736.0103\frac{(14)}{(14)}$ shall be
395	regarded as a devisee.
396	Section 16. Subsection (1) of section 733.212, Florida
397	Statutes, is amended to read:
398	733.212 Notice of administration; filing of objections
399	(1) The personal representative shall promptly serve a copy
400	of the notice of administration on the following persons who are
401	known to the personal representative:
402	(a) The decedent's surviving spouse;
403	(b) Beneficiaries;
404	(c) The trustee of any trust described in s. $733.707(3)$ and
405	each qualified beneficiary of the trust as defined in s.
406	736.0103 (14) , if each trustee is also a personal representative

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407 of the estate; and

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(d) Persons who may be entitled to exempt property

in the manner provided for service of formal notice, unless served under s. 733.2123. The personal representative may similarly serve a copy of the notice on any devisees under a known prior will or heirs or others who claim or may claim an interest in the estate.

Section 17. Paragraph (f) of subsection (5) of section 736.0802, Florida Statutes, is amended to read:

736.0802 Duty of loyalty.-

(5)

- (f)1. The trustee of a trust as defined in s. 731.201 may request authority to invest in investment instruments described in this subsection other than a qualified investment instrument, by providing to all qualified beneficiaries a written request containing the following:
- a. The name, telephone number, street address, and mailing address of the trustee and of any individuals who may be contacted for further information.
- b. A statement that the investment or investments cannot be made without the consent of a majority of each class of the qualified beneficiaries.
- c. A statement that, if a majority of each class of qualified beneficiaries consent, the trustee will have the right to make investments in investment instruments, as defined in s. 660.25(6), which are owned or controlled by the trustee or its affiliate, or from which the trustee or its affiliate receives compensation for providing services in a capacity other than as

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436	trustee, that such investment instruments may include investment
437	instruments sold primarily to trust accounts, and that the
438	trustee or its affiliate may receive fees in addition to the
439	trustee's compensation for administering the trust.
440	d. A statement that the consent may be withdrawn
441	prospectively at any time by written notice given by a majority
442	of any class of the qualified beneficiaries.
443	
444	A statement by the trustee is not delivered if the statement is
445	accompanied by another written communication other than a
446	written communication by the trustee that refers only to the
447	statement.
448	2. For purposes of paragraph (e) and this paragraph:
449	a. "Majority of the qualified beneficiaries" means:
450	(I) If at the time the determination is made there are one
451	or more beneficiaries as described in s. $\underline{736.0103(16)(c)}$
452	736.0103(14)(e), at least a majority in interest of the
453	beneficiaries described in s. $\underline{736.0103(16)(a)}$ $\underline{736.0103(14)(a)}$,
454	at least a majority in interest of the beneficiaries described
455	in s. $\frac{736.0103(16)(b)}{736.0103(14)(b)}$, and at least a majority
456	in interest of the beneficiaries described in s. $\underline{736.0103(16)(c)}$
457	736.0103(14) (c), if the interests of the beneficiaries are
458	reasonably ascertainable; otherwise, a majority in number of
459	each such class; or
460	(II) If there is no beneficiary as described in s.
461	736.0103(16)(c) $736.0103(14)(c)$, at least a majority in interest
462	of the beneficiaries described in s. $\underline{736.0103(16)(a)}$
463	736.0103(14)(a) and at least a majority in interest of the
464	beneficiaries described in s. 736.0103(16)(b) 736.0103(14)(b) ,

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                                                               2013492
     if the interests of the beneficiaries are reasonably
466
     ascertainable; otherwise, a majority in number of each such
467
     class.
          b. "Qualified investment instrument" means a mutual fund,
468
469
     common trust fund, or money market fund described in and
470
     governed by s. 736.0816(3).
471
          c. An irrevocable trust is created upon execution of the
472
     trust instrument. If a trust that was revocable when created
473
     thereafter becomes irrevocable, the irrevocable trust is created
474
     when the right of revocation terminates.
475
          Section 18. Paragraph (a) of subsection (2) of section
     736.08125, Florida Statutes, is amended to read:
476
477
          736.08125 Protection of successor trustees.-
478
           (2) For the purposes of this section, the term:
479
           (a) "Eligible beneficiaries" means:
480
          1. At the time the determination is made, if there are one
481
     or more beneficiaries as described in s. 736.0103(16)(c)
482
     736.0103(14)(c), the beneficiaries described in s.
     736.0103(16)(a) \frac{736.0103(14)(a)}{(a)} and (c); or
483
484
          2. If there is no beneficiary as described in s.
485
     736.0103(16)(c) \frac{736.0103(14)(c)}{(c)}, the beneficiaries described in
486
     s. 736.0103(16)(a) \frac{736.0103(14)(a)}{a} and (b).
           Section 19. Paragraph (d) of subsection (9) of section
487
     738.104, Florida Statutes, is amended to read:
488
489
          738.104 Trustee's power to adjust.-
490
491
           (d) For purposes of subsection (8) and this subsection, the
492
     term:
493
          1. "Eligible beneficiaries" means:
```

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

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494	a. If at the time the determination is made there are one
495	or more beneficiaries described in s. 736.0103(16)(c)
496	736.0103(14)(c), the beneficiaries described in s.
497	736.0103(16)(a) $736.0103(14)(a)$ and (c); or
498	b. If there is no beneficiary described in s.
499	736.0103(16)(c) $736.0103(14)(c)$, the beneficiaries described in
500	s. $\frac{736.0103(16)(a)}{736.0103(14)(a)}$ and (b).
501	2. "Super majority of the eligible beneficiaries" means:
502	a. If at the time the determination is made there are one
503	or more beneficiaries described in s. 736.0103(16)(c)
504	736.0103(14)(c), at least two-thirds in interest of the
505	beneficiaries described in s. $\underline{736.0103(16)(a)}$ $\underline{736.0103(14)(a)}$ or
506	two-thirds in interest of the beneficiaries described in s.
507	736.0103(16)(c) $736.0103(14)(c)$, if the interests of the
508	beneficiaries are reasonably ascertainable; otherwise, it means
509	two-thirds in number of either such class; or
510	b. If there is no beneficiary described in s.
511	$\underline{736.0103(16)(c)}$ $\underline{736.0103(14)(c)}$, at least two-thirds in interest
512	of the beneficiaries described in s. $\underline{736.0103(16)(a)}$
513	736.0103(14)(a) or two-thirds in interest of the beneficiaries
514	described in s. $\frac{736.0103(16)(b)}{(16)(b)}$
515	interests of the beneficiaries are reasonably ascertainable,
516	otherwise, two-thirds in number of either such class.
517	Section 20. This act shall take effect October 1, 2013.

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional American Date)	al Staff conducting the meeting)
Topic Support the Estates Bill Name Martha Edenfield	Bill Number SB492 (if applicable) Amendment Barcode (if applicable)
Job Title Attorney Address POBOX 10095 Tallahassee FL 32302 City State Zip	Phone 850-222-3533 E-mail Martha@ Penning ton by Com
Speaking: Against Information Representing The Real Property, Probate 4 Trust Lo	,
Appearing at request of Chair: Yes No Lobbyist While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	
This form is part of the public record for this meeting.	S-001 (10/20/11)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	pared By: T	he Professional	Staff of the Commi	ttee on Judicia	ry				
BILL:	CS/SB 530									
INTRODUCER:	Judiciary Committee and Senator Thrasher									
SUBJECT:	ECT: Dispute Resolution									
DATE:	February 20	0, 2013	REVISED:							
ANAL Munroe 2. 3. 4. 5.	YST	STAFF Cibula	FDIRECTOR	REFERENCE JU RC	Fav/CS	ACTION				
B. AMENDMENTS			for Addition Statement of Subs Technical amendr Amendments were Significant amend	stantial Chango nents were rec e recommende	es commended ed					

I. Summary:

CS/SB 530 creates the Revised Florida Arbitration Code based on a 2000 model act. The original act, the Florida Arbitration Code (FAC) was passed in 1957 and subsequently revised in 1967. Since 1967, the FAC has gone mostly unchanged. The bill includes concepts that were not included in the original act, such as the ability of arbitrators to issue provisional remedies, challenges based on notice, consolidation of separate arbitration proceedings, required conflict disclosures by arbitrators, immunity of arbitrators, and other substantive changes to the law. The bill lays out a detailed framework for arbitration conducted under Florida law and repeals sections of the existing FAC, the substantive concepts of which are subsumed by the revised act.

This bill substantially amends the following sections of the Florida Statutes: 682.01, 682.02, 682.03, 682.04, 682.05, 682.06, 682.07, 682.08, 682.09, 682.10, 682.11, 682.12, 682.13, 682.14, 682.15, 682.19, 682.20, 440.1926, 489.1402, and 731.401.

This bill creates the following sections of the Florida Statutes: 682.011, 682.012, 682.013, 682.014. 682.015, 682.031, 682.032, 682.033, 682.041, 682.051, 682.081, 682.181, 682.23, and 682.25.

This bill repeals the following sections of the Florida Statutes: 682.16, 682.17, 682.18, 682.21, and 682.22.

II. Present Situation:

Florida traditionally has favored arbitration. In 1957, the Legislature enacted the Florida Arbitration Code (FAC), which prescribes a framework governing the rights and procedures under arbitration agreements, including the enforceability of arbitration agreements. It was subsequently amended in 1967, but remains largely unchanged. The FAC is based on the 1955 Uniform Arbitration Act (UAA). Alternative dispute resolution has been recognized as a viable alternative to litigation in a court or jury trial, and it historically has been attractive for the resolution of commercial business disputes.

Florida Arbitration Code

The FAC governs agreements to arbitrate where interstate commerce is not implicated.³ The FAC governs the arbitration process in its entirety, including, but not limited to the scope and enforceability of arbitration agreements, appointment of arbitrators, arbitration hearing process and procedure, entry and enforcement of arbitration awards, and appeals.

Under the FAC, Florida courts have held that the determination of whether any dispute is subject to arbitration should be resolved in favor of arbitration.⁴ A court's role in deciding whether to compel arbitration is limited to three gateway issues to determine the enforceability of an arbitration agreement: (1) whether a valid written agreement to arbitrate exists; (2) whether an arbitrable issue exists; and (3) whether the right to arbitration has been waived.⁵ The FAC applies in arbitration cases only to the extent that it is not in conflict with federal law.⁶

Arbitration Generally

Arbitration is an alternative dispute resolution process in which parties "subm[it] a dispute to one or more impartial persons for a final and binding decision." Arbitration is intended to be a speedy and economical alternative to court litigation, which is often slow, time-consuming, and expensive. Parties to arbitration voluntarily give up substantial safeguards that litigants in court

¹ See ch. 682. F.S., and chapter 57-402, Laws of Fla.

² Chapter 67-254, Laws of Fla.

³ O'Keefe Architects, Inc. v. CED Construction Partners, Ltd., 944 So. 2d 181, 184 (Fla. 2006).

⁴ Michael Cavendish, *The Concept of Arbitrability Under the Florida Arbitration Code*, 82 FLA. B.J. 18, 20 (Nov. 2008) (citing *Waterhouse Constr. Group, Inc. v. 5891 S.W. 64th Street, LLC*, 949 So. 2d 1095, 1099 (Fla. 3d DCA 2007)).

⁵ Seifert v. U.S. Home Corp., 750 So. 2d 633, 636 (Fla. 1999).

⁶ Powertel, Inc. v. Bexley, 743 So. 2d 570, 573 (Fla. 1st DCA 1999), review denied, 763 So. 2d 1044 (Fla. 2000), and Florida Power Corp. v. Casselberry, 793 So. 2d 1174, 1179 (Fla. 5th DCA 2001).

⁷ See the definition of "arbitration" at the website of the American Arbitration Association, http://www.adr.org/aaa/faces/services/disputeresolutionservices/arbitration;jsessionid=2jX0RZLCyKPV4wMPSrcvCkSmCL sbXCrLZvRsLrhVNnhFChmSSnKj!-1600829671?_afrLoop=832669183421451&_afrWindowMode=0&_afrWindowId=null (last visited Jan. 11, 2013).

⁸ ManorCare Health Services, Inc. v. Stiehl, 22 So. 3d 96, 105 (Fla. 2d DCA 2009).

proceedings enjoy, which may include the discovery process where parties obtain information from one another.⁹

Federal Arbitration Act

Congress enacted the Federal Arbitration Act (FAA) in 1925 to establish, in part, the enforceability of pre-dispute arbitration agreements involving interstate commerce. The United States Supreme Court has recognized that with the passage of the FAA, Congress expressed intent for courts to enforce arbitration agreements and to place these agreements on an equal footing with other contracts. The FAA established a federal policy that favors and encourages the use of arbitration to resolve disputes. Due to this federal policy, the use of pre-dispute arbitration agreements has expanded beyond use in commercial contexts between large businesses and those with equal bargaining power to use in noncommercial consumer contracts. The FAA established a federal policy of the use of pre-dispute arbitration agreements has expanded beyond use in commercial contexts between large businesses and those with equal bargaining power to use in noncommercial consumer contracts.

III. Effect of Proposed Changes:

This bill largely adopts the provisions of the 2000 revision of the Uniform Arbitration Act, as approved by the National Conference of Commissioners on Uniform State Laws. ¹³ The bill significantly amends or repeals each section of the existing Florida Arbitration Code, and amends s. 682.01, F.S., to rename the chapter as the "Revised Florida Arbitration Code." This bill also creates s. 682.011, F.S., to provide definitions.

Notice

The bill creates s. 682.012, F.S., to provide notice requirements. Notice is provided by taking reasonable action to inform the other person, regardless of actual knowledge. Actual knowledge or receipt of notice is sufficient. Additionally, the delivery of a notice to the person's residence or place of business, or another location held out by the person as a place of delivery, is sufficient to provide notice.

Applicability

The bill creates s. 682.013, F.S., providing applicability of the revised act. The revised act applies prospectively for agreements to arbitrate made on or after the effective date. It also applies retroactively if all parties agree to apply the revised act. The Revised Florida Arbitration Code does not affect an action or proceeding commenced or right accrued before the effective date of the act, July 1, 2013. Beginning July 1, 2016, an agreement to arbitrate will be subject to the Revised Florida Arbitration Act.

⁹ Amanda Perwin, *Mandatory Binding Arbitration: Civil Injustice By Corporate America*, White Paper for the Center for Justice & Democracy, No. 13 (August 2005), *available at* http://centerjd.org/content/white-paper-mandatory-binding-arbitration-civil-injustice-corporate-america (last visited Jan. 11, 2013).

¹⁰ See 9 U.S.C.A. ss. 1-16.

¹¹ Allied-Bruce Terminix Cos, Inc. v. Dobson, 513 U.S. 265, 270-271 (1995).

¹² Shelley McGill, Consumer Arbitration Clause Enforcement: A Balanced Legislative Response, 47 Am. Bus. L.J. 361, 366 (Fall 2010).

¹³ See Business Law Section of The Florida Bar, Analysis of Proposed Revisions to the Florida Arbitration Code (2012) (on file with the Senate Committee on Judiciary).

Effect of Agreement to Arbitrate

The bill creates s. 682.014, F.S., to indicate that although the revised act is a default statute, "the parties' autonomy as expressed in their agreements concerning an arbitration normally should control the arbitration." However, there are some provisions that the parties cannot waive before a dispute arises or cannot waive at any point. Parties may not waive the right to judicial relief, the right to a provisional remedy, jurisdiction of the courts, the right to appeal, the right to notice, the right to disclosure, or the right to an attorney, before a controversy arises. Parties may not waive other requirements at any time which would fundamentally undermine the arbitration agreement.

Judicial Relief

The bill creates s. 682.015, F.S., providing that a petition for judicial relief must be made to the court in a manner provided by law or by the rules of court. Notice of an initial petition to the court must be provided in a manner consistent with the service of a summons in a civil action. Other motions must be made in the manner provided by law or by the rules of court for serving motions in pending cases.

Nature of Arbitration Agreements

The bill amends s. 682.02, F.S., providing that an agreement to submit to arbitration is valid, enforceable, and irrevocable except upon grounds that exist at law or in equity for the revocation of a contract. The court decides whether an agreement to arbitrate is valid, while an arbitrator decides whether a condition precedent to arbitrability has been fulfilled and whether the contract containing the agreement to arbitrate is enforceable. Arbitration may continue during a court challenge of the arbitration agreement pending final resolution unless the court orders otherwise.

Compelling or Staying Arbitration

The bill amends s. 682.03, F.S., providing that if a party with a valid agreement to arbitrate fails to appear or does not oppose a motion to compel arbitration, the court must order the arbitration. If the refusing party opposes the motion, the court must decide the issue and order arbitration unless it finds that there is no enforceable agreement to arbitrate the matter. If the court finds that there is no enforceable agreement to arbitrate, then it may not order the parties to arbitrate. However, the court may not refuse to order arbitration on the merits of the claim.

The motion to compel arbitration may be made in any court having jurisdiction. However, if the controversy is already pending in court, the motion to compel arbitration must be made in the court where the controversy is pending. If a pending case exists, the court must halt the judicial proceeding until it renders a final decision regarding arbitrability. If the court orders arbitration, the judicial proceeding must be stayed pending arbitration.

¹⁴ *Id*. at 9.

¹⁵ *Id.* at 9.

Provisional Remedies

The bill creates s. 682.031, F.S., providing for conditions of provisional remedies. Before an arbitrator is appointed, the court may enter an order for provisional remedies to protect the effectiveness of the arbitration proceeding to the same extent and under the same conditions as if the controversy were the subject of a civil action.

After an arbitrator is appointed, the arbitrator may issue provisional remedies to the same extent that a court could in a civil action. After an arbitrator is appointed, a party may move for a court order for provisional remedies only if the matter is urgent and the arbitrator cannot act in a timely manner or provide an adequate remedy.

If an arbitrator awards a provisional remedy for injunctive or equitable relief, the arbitrator must state the factual findings and legal basis for the award. A party may seek to confirm or vacate a provisional remedy for injunctive or equitable relief in a court

Initiation of Arbitration

The bill creates s. 682.032, F.S., providing that a person initiates arbitration by providing notice by the manner agreed to by the parties, or by certified mail if the agreement does not provide for a method of notice, or by a method allowed by law or rules of court for the commencement of a civil action. The notice must describe the nature of the controversy and the remedy sought. Unless a party objects for lack of notice by the beginning of the arbitration hearing, notice challenges are waived if the party appears at the hearing.

Consolidation of Separate Arbitration Proceedings

The bill creates s. 682.033, F.S., providing several conditions upon which a court may consolidate separate arbitration proceedings:

- Separate agreements and proceedings exist between the same parties or one party is a party to a separate agreement to arbitrate or a separate arbitration proceeding with a third person;
- The claims subject to the agreements to arbitrate arise in substantial part from the same transaction or series of transactions;
- The existence of a common issue of law or fact creates the possibility of conflicting decisions if separate arbitration proceedings occur; and
- Prejudice resulting from a failure to consolidate is not outweighed by the risk of undue delay or prejudice to the rights of or hardship to parties opposing consolidation.

The court may consolidate some claims while allowing other claims to be resolved separately. However, the court may not order consolidation if the agreement to arbitrate prohibits consolidation.

Appointment of Arbitrators by the Court

The bill amends s. 682.04, F.S., to provide conditions for the court to appoint arbitrators. The court, on motion, must appoint one or more arbitrators if the parties have not agreed on a method or the agreed upon method fails, or one or more parties failed to respond to the demand for

arbitration or an arbitrator fails to act and a successor has not been appointed. The court must not appoint an arbitrator with a known, direct, and material interest in the outcome of the arbitration or a relationship to a party if the agreement calls for a neutral arbitrator.

Disclosure by Arbitrator

The bill amends s. 682.041, F.S., providing that before accepting appointment, an arbitrator must disclose potential conflicts or impartiality including financial or relationship conflicts. The arbitrator must continue to disclose any facts that may affect the arbitrator's impartiality that the arbitrator learns after accepting the appointment. Upon disclosure, if a party objects to the appointment or continued service, the objection may be grounds for vacating an award. If the arbitrator did not disclose a fact as required, the court may vacate an award upon timely objection by a party. An arbitrator who does not disclose an interest in the outcome of the arbitration is presumed to act with evident partiality. Substantial compliance with agreed upon procedures is a condition precedent to a motion to vacate an award on these grounds.

Majority Action by Arbitrators

The bill amends s. 682.05, F.S., providing that if there is more than one arbitrator; powers of the arbitrator must be exercised by a majority of the arbitrators.

Immunity of Arbitrator

The bill creates s. 682.051, F.S., granting arbitrators immunity from civil liability to the same extent as judges acting in a judicial capacity. Failure of an arbitrator to disclose conflicts does not waive immunity. Arbitrators cannot be compelled to testify about occurrences during arbitration except to determine the claim of an arbitrator against a party or to a hearing on a motion to vacate an award if the moving party establishes prima facie that a ground for vacating the award exists. An arbitrator sued by a party must be awarded attorney fees and other reasonable expenses of litigation if the court decides that the arbitrator has immunity.

Hearing

The bill amends s. 682.06, F.S., granting broad authority to an arbitrator to conduct the arbitration as the arbitrator considers appropriate. An arbitrator may decide a request for summary disposition if the parties agree, or if a party gives notice of the request to the other parties and they have an opportunity to respond. The arbitrator must provide at least five days notice prior to the beginning of the hearing. The arbitrator then may control the hearing, including adjourning the hearing from time to time as necessary. Each party has the right to be heard, to present material evidence, and to cross-examine witnesses. If an arbitrator is unable to act during the proceeding, a replacement arbitrator must be appointed.

Representation by Attorney

The bill amends s. 682.07, F.S., providing that a party to an arbitration proceeding may be represented by an attorney.

Witnesses, Subpoenas, and Depositions

The bill amends s. 682.08, F.S., providing that an arbitrator has the authority to issue a subpoena in the same manner as a court in a civil action. Arbitrators may allow discovery and depositions of witnesses and may determine the conditions under which discovery and depositions may be taken. An arbitrator may also issue a protective order to prevent disclosure of privileged or confidential information, trade secrets, or other protected information, to the same extent as a court could in a civil action. Subpoena laws apply to arbitration proceedings, and out of state subpoenas are treated like they would be in a civil action.

Judicial Enforcement of Preaward Ruling by Arbitrator

The bill creates s. 682.081, F.S., to establish that preaward rulings by an arbitrator may be incorporated into the ruling on motion by the prevailing party, and the court must then summarily decide the motion and issue an order.

A party to a provisional remedy for injunctive or equitable relief issued by an arbitrator may motion a court to confirm or vacate the remedy. The court must confirm an award of a provisional remedy if the award satisfies the legal standards for awarding a party injunctive or equitable relief. If the award for injunctive or equitable relief fails to satisfy such legal standards, the court must vacate the provisional remedy.

Award

The bill amends s. 682.09, F.S., to provide that an arbitrator must make a signed record of an award and provide a copy to each party. The award must be made within the time specified by the agreement to arbitrate or within the time ordered by the court. The time may be extended by a court order or by agreement of the parties to the arbitration.

Change of Award by Arbitrator

The bill amends s. 682.10, F.S., to provide conditions to modify or correct an award. The arbitrator may correct an award when a miscalculation or problem of form, but not substance, results in an incorrect initial award. The arbitrator may also modify the award if the arbitrator has not yet made a final and definite award, or to clarify the award. A motion to change or modify an award must be made and notice provided within 20 days of the moving party receiving notice of the award. A motion to object to the award on any other basis must be made within 10 days of receipt of the notice of the award.

Remedies, Fees, and Expenses of Arbitration Proceeding

The bill amends s. 682.11, F.S., providing that arbitrators may award punitive damages and attorney fees to the same extent they would be available in a civil action, but the arbitrator must justify such damages in the award. An arbitrator has broad authority to impose all other remedies, regardless of whether a court would provide similar remedies in a civil action.

Confirming or Vacating an Award

The bill amends s. 682.12, F.S., providing that after an award is granted, a party may make a motion to the court for an order to confirm the award.

The bill amends s. 682.13, F.S., providing conditions upon which a court may vacate an award:

- Evident partiality by an arbitrator appointed as a neutral arbitrator;
- Corruption by an arbitrator;
- Misconduct by an arbitrator prejudicing the rights of a party to the arbitration proceeding;
- An arbitrator refused to postpone the hearing upon showing of sufficient cause of postponement;
- An arbitrator refused to consider material evidence;
- An arbitrator conducted the hearing contrary to the act so as to substantially prejudice the rights of a party to the arbitration proceeding;
- An arbitrator exceeded his or her powers;
- There was no agreement to arbitrate, unless the moving party participated in the hearing without objection; or
- The arbitration was conducted without proper notice so as to substantially prejudice the rights of a party to the arbitration proceeding.

A motion to vacate an award must be filed within 90 days of the award, or within 90 days of the finding of corruption, fraud, or other undue means, or within 90 days of when the party knew or should have known of such a finding. If the court vacates an award for any reason other than the lack of an agreement to arbitrate, the court may order a rehearing. If a motion to vacate is denied, the court must confirm the award.

Modification or Correction of Award

The bill amends s. 682.14, F.S., providing the court must modify or correct an award if:

- A miscalculation of figures or mistake in the description of any person, thing, or property referred to in the award is evident;
- The arbitrator awarded something not submitted in the arbitration and making such a correction will not affect the merits of the decision; or
- The award is imperfect as a matter of form, not substance.

If the application is granted, the court must modify and correct the award. If not, the court must confirm the award.

Judgment or Decree on Award

The bill amends s. 682.15, F.S., requiring the court, upon granting an order confirming, vacating, modifying, or correcting an award, to enter an order as if for a civil judgment. The court may allow reasonable costs of the motion and subsequent judicial proceedings. On motion by the prevailing party, the court may add reasonable attorney fees and expenses.

Jurisdiction

The bill creates s. 682.181, F.S., providing a court with jurisdiction over the controversy has the right to enforce an agreement to arbitrate. An agreement to arbitrate in this state confers exclusive jurisdiction on the court to enter judgment on an award.

Venue

The bill amends s. 682.19, F.S., providing that a petition for judicial relief under this act must be filed in the county specified in the agreement to arbitrate, unless a hearing has already been held, in which case the petition must be filed in that court. Otherwise, the petition may be filed in any Florida county in which an adverse party has a residence or a place of business. If no adverse party has a residence or place of business in Florida, the petition may be filed in any Florida county.

Appeals

The bill amends s. 682.20, F.S., providing for appeals from:

- An order denying an application to compel arbitration;
- An order granting a motion to stay arbitration;
- An order confirming an award;
- An order denying confirmation of an award except in certain circumstances;
- An order modifying or correcting an award;
- An order vacating an award without directing a rehearing; or
- A judgment or decree entered pursuant to this act.

Appeals are taken in the same manner and to the same extent as from orders or judgments in a civil action.

Electronic Signatures in Global and National Commerce Act

The bill creates s. 682.23, F.S., providing that the revised act conforms to the requirements of s. 102 of the Electronic Signatures in Global and National Commerce Act. 16

Disputes Excluded

The bill creates s. 682.25, F.S., providing that the revised act does not apply to any dispute involving child custody, visitation, or child support.

Rule of Construction for Will or Trust Disputes

The bill provides a rule of construction that a requirement in a will or trust to arbitrate is subject to the Revised Florida Arbitration Code.

¹⁶ 15 U.S.C. s. 7002.

Repeal of Provisions in Florida Arbitration Code

The bill repeals s. 682.16, F.S., providing for the docketing of certain arbitration documents filed with the clerks of court.

The bill repeals s. 682.17, F.S., providing for certain motions to a court under the Florida Arbitration Code.

The bill repeals s. 682.18, F.S., specifying the jurisdiction of courts for certain arbitration matters under the Florida Arbitration Code and providing a definition of "court."

The bill repeals s. 682.21, F.S., providing that the Florida Arbitration Code applies only to agreements made subsequent to the effective date of the code.

The bill repeals s. 682.22, F.S., which provides a severability clause for the application of the Florida Arbitration Code.

Statutory Cross-references

The bill amends ss. 440.1926, 489.144, and 731.401, F.S., to correct cross-references to the revised act.

Effective Date

The bill takes effect July 1, 2013.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The Office of State Courts Administrator (OSCA) completed a fiscal impact on the bill. According to OSCA, the fiscal impact on the courts cannot be precisely quantified, but OSCA anticipates judicial workload will not increase as a result of the bill if a corresponding increase in the use of arbitration proceedings results in fewer cases going to trial.¹⁷

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Judiciary on February 19, 2013:

The committee substitute corrects some drafting errors that were in the original bill. In addition, the committee substitute provides a rule of construction that a requirement to arbitrate will or trust disputes is subject to the Revised Florida Arbitration Code. The amendment also clarifies that after June 30, 2016, all agreements to arbitrate, regardless of the date executed, will be subject to the Revised Florida Arbitration Code.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

¹⁷ Office of the State Courts Administrator, 2013 Judicial Impact Statement SB 530 (Feb. 14, 2013) (on file with the Senate Committee on Judiciary).



LEGISLATIVE ACTION

Senate House

Comm: RCS 02/20/2013

The Committee on Judiciary (Thrasher) recommended the following:

Senate Amendment (with title amendment)

Delete lines 197 - 1098 and insert:

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- (2) Until June 30, 2016, the Revised Florida Arbitration Code governs an agreement to arbitrate made before July 1, 2013, if all the parties to the agreement or to the arbitration proceeding so agree in a record. Otherwise, such agreements shall be governed by the applicable law existing at the time the parties entered into the agreement.
- (3) The Revised Florida Arbitration Code does not affect an action or proceeding commenced or right accrued before July 1, 2013.



14 (4) Beginning July 1, 2016, an agreement to arbitrate shall 15 be subject to the Revised Florida Arbitration Code 16 Section 5. Section 682.014, Florida Statutes, is created to 17 read: 18 682.014 Effect of agreement to arbitrate; nonwaivable 19 provisions.-20 (1) Except as otherwise provided in subsections (2) and (3), a party to an agreement to arbitrate or to an arbitration 21 22 proceeding may waive, or the parties may vary the effect of, the 23 requirements of this chapter to the extent permitted by law. (2) Before a controversy arises that is subject to an 24 agreement to arbitrate, a party to the agreement may not: 25 26 (a) Waive or agree to vary the effect of the requirements 27 of: 1. Commencing a petition for judicial relief under s. 28 29 682.015(1); 30 2. Making agreements to arbitrate valid, enforceable, and irrevocable under s. 682.02(1); 31 32 3. Permitting provisional remedies under s. 682.031; 4. Conferring authority on arbitrators to issue subpoenas 33 34 and permit depositions under s. 682.08(1) or (2); 35 5. Conferring jurisdiction under s. 682.181; or 6. Stating the bases for appeal under s. 682.20; 36 37 (b) Agree to unreasonably restrict the right under s. 38 682.032 to notice of the initiation of an arbitration 39 proceeding; 40 (c) Agree to unreasonably restrict the right under s. 682.041 to disclosure of any facts by a neutral arbitrator; or 41 42 (d) Waive the right under s. 682.07 of a party to an

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agreement to arbitrate to be represented by an attorney at any proceeding or hearing under this chapter, but an employer and a labor organization may waive the right to representation by an attorney in a labor arbitration.

- (3) A party to an agreement to arbitrate or arbitration proceeding may not waive, or the parties may not vary the effect of, the requirements in this section or:
- (a) The applicability of this chapter, the Revised Florida Arbitration Code, under s. 682.013(1) or (4);
- (b) The availability of proceedings to compel or stay arbitration under s. 682.03;
- (c) The immunity conferred on arbitrators and arbitration organizations under s. 682.051;
- (d) A party's right to seek judicial enforcement of an arbitration preaward ruling under s. 682.081;
- (e) The authority conferred on an arbitrator to change an award under s. 682.10(4) or (5);
 - (f) The remedies provided under s. 682.12;
- (q) The grounds for vacating an arbitration award under s. 682.13;
- (h) The grounds for modifying an arbitration award under s. 682.14;
- (i) The validity and enforceability of a judgment or decree based on an award under s. 682.15(1) or (2);
- (j) The validity of the Electronic Signatures in Global and National Commerce Act under s. 682.23; or
- (k) The effect of excluding from arbitration under this chapter disputes involving child custody, visitation, or child support under s. 682.25.

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Section 6. Section 682.015, Florida Statutes, is created to read:

682.015 Petition for judicial relief.-

- (1) Except as otherwise provided in s. 682.20, a petition for judicial relief under this chapter must be made to the court and heard in the manner provided by law or rule of court for making and hearing motions.
- (2) Unless a civil action involving the agreement to arbitrate is pending, notice of an initial petition to the court under this chapter must be served in the manner provided by law for the service of a summons in a civil action. Otherwise, notice of the motion must be given in the manner provided by law or rule of court for serving motions in pending cases.
- Section 7. Section 682.02, Florida Statutes, is amended to read:
- 682.02 Arbitration agreements made valid, irrevocable, and enforceable; scope.-
- (1) An agreement contained in a record to submit to arbitration any existing or subsequent controversy arising between the parties to the agreement is valid, enforceable, and irrevocable except upon a ground that exists at law or in equity for the revocation of a contract.
- (2) The court shall decide whether an agreement to arbitrate exists or a controversy is subject to an agreement to arbitrate.
- (3) An arbitrator shall decide whether a condition precedent to arbitrability has been fulfilled and whether a contract containing a valid agreement to arbitrate is enforceable.

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- (4) If a party to a judicial proceeding challenges the existence of, or claims that a controversy is not subject to, an agreement to arbitrate, the arbitration proceeding may continue pending final resolution of the issue by the court, unless the court otherwise orders.
- (5) Two or more parties may agree in writing to submit to arbitration any controversy existing between them at the time of the agreement, or they may include in a written contract a provision for the settlement by arbitration of any controversy thereafter arising between them relating to such contract or the failure or refusal to perform the whole or any part thereof. This section also applies to written interlocal agreements under ss. 163.01 and 373.713 in which two or more parties agree to submit to arbitration any controversy between them concerning water use permit applications and other matters, regardless of whether or not the water management district with jurisdiction over the subject application is a party to the interlocal agreement or a participant in the arbitration. Such agreement or provision shall be valid, enforceable, and irrevocable without regard to the justiciable character of the controversy; provided that this act shall not apply to any such agreement or provision to arbitrate in which it is stipulated that this law shall not apply or to any arbitration or award thereunder.

Section 8. Section 682.03, Florida Statutes, is amended to read:

- 682.03 Proceedings to compel and to stay arbitration.
- (1) On motion of a person showing an agreement to arbitrate and alleging another person's refusal to arbitrate pursuant to the agreement:

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- (a) If the refusing party does not appear or does not oppose the motion, the court shall order the parties to arbitrate.
- (b) If the refusing party opposes the motion, the court shall proceed summarily to decide the issue and order the parties to arbitrate unless it finds that there is no enforceable agreement to arbitrate. A party to an agreement or provision for arbitration subject to this law claiming the neglect or refusal of another party thereto to comply therewith may make application to the court for an order directing the parties to proceed with arbitration in accordance with the terms thereof. If the court is satisfied that no substantial issue exists as to the making of the agreement or provision, it shall grant the application. If the court shall find that a substantial issue is raised as to the making of the agreement or provision, it shall summarily hear and determine the issue and, according to its determination, shall grant or deny the application.
- (2) On motion of a person alleging that an arbitration proceeding has been initiated or threatened but that there is no agreement to arbitrate, the court shall proceed summarily to decide the issue. If the court finds that there is an enforceable agreement to arbitrate, it shall order the parties to arbitrate. If an issue referable to arbitration under an agreement or provision for arbitration subject to this law becomes involved in an action or proceeding pending in a court having jurisdiction to hear an application under subsection (1), such application shall be made in said court. Otherwise and subject to s. 682.19, such application may be made in any court



of competent jurisdiction.

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- (3) If the court finds that there is no enforceable agreement to arbitrate, it may not order the parties to arbitrate pursuant to subsection (1) or subsection (2). Any action or proceeding involving an issue subject to arbitration under this law shall be stayed if an order for arbitration or an application therefor has been made under this section or, if the issue is severable, the stay may be with respect thereto only. When the application is made in such action or proceeding, the order for arbitration shall include such stay.
- (4) The court may not refuse to order arbitration because the claim subject to arbitration lacks merit or grounds for the claim have not been established. On application the court may stay an arbitration proceeding commenced or about to be commenced, if it shall find that no agreement or provision for arbitration subject to this law exists between the party making the application and the party causing the arbitration to be had. The court shall summarily hear and determine the issue of the making of the agreement or provision and, according to its determination, shall grant or deny the application.
- (5) If a proceeding involving a claim referable to arbitration under an alleged agreement to arbitrate is pending in court, a motion under this section must be made in that court. Otherwise, a motion under this section may be made in any court as provided in s. 682.19. An order for arbitration shall not be refused on the ground that the claim in issue lacks merit or bona fides or because any fault or grounds for the claim sought to be arbitrated have not been shown.
 - (6) If a party makes a motion to the court to order

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arbitration, the court on just terms shall stay any judicial proceeding that involves a claim alleged to be subject to the arbitration until the court renders a final decision under this section.

(7) If the court orders arbitration, the court on just terms shall stay any judicial proceeding that involves a claim subject to the arbitration. If a claim subject to the arbitration is severable, the court may limit the stay to that claim.

Section 9. Section 682.031, Florida Statutes, is created to read:

682.031 Provisional remedies.-

- (1) Before an arbitrator is appointed and is authorized and able to act, the court, upon motion of a party to an arbitration proceeding and for good cause shown, may enter an order for provisional remedies to protect the effectiveness of the arbitration proceeding to the same extent and under the same conditions as if the controversy were the subject of a civil action.
- (2) After an arbitrator is appointed and is authorized and able to act:
- (a) The arbitrator may issue such orders for provisional remedies, including interim awards, as the arbitrator finds necessary to protect the effectiveness of the arbitration proceeding and to promote the fair and expeditious resolution of the controversy, to the same extent and under the same conditions as if the controversy were the subject of a civil action.
 - (b) A party to an arbitration proceeding may move the court

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for a provisional remedy only if the matter is urgent and the arbitrator is not able to act timely or the arbitrator cannot provide an adequate remedy.

- (3) A party does not waive a right of arbitration by making a motion under this section.
- (4) If an arbitrator awards a provisional remedy for injunctive or equitable relief, the arbitrator shall state in the award the factual findings and legal basis for the award.
- (5) A party may seek to confirm or vacate a provisional remedy award for injunctive or equitable relief under s. 682.081.

Section 10. Section 682.032, Florida Statutes, is created to read:

682.032 Initiation of arbitration.

- (1) A person initiates an arbitration proceeding by giving notice in a record to the other parties to the agreement to arbitrate in the agreed manner between the parties or, in the absence of agreement, by certified or registered mail, return receipt requested and obtained, or by service as authorized for the commencement of a civil action. The notice must describe the nature of the controversy and the remedy sought.
- (2) Unless a person objects for lack or insufficiency of notice under s. 682.06(3) not later than the beginning of the arbitration hearing, the person by appearing at the hearing waives any objection to lack of or insufficiency of notice.

Section 11. Section 682.033, Florida Statutes, is created to read:

- 682.033 Consolidation of separate arbitration proceedings.-
- (1) Except as otherwise provided in subsection (3), upon

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motion of a party to an agreement to arbitrate or to an arbitration proceeding, the court may order consolidation of separate arbitration proceedings as to all or some of the claims if:

- (a) There are separate agreements to arbitrate or separate arbitration proceedings between the same persons or one of them is a party to a separate agreement to arbitrate or a separate arbitration proceeding with a third person;
- (b) The claims subject to the agreements to arbitrate arise in substantial part from the same transaction or series of related transactions;
- (c) The existence of a common issue of law or fact creates the possibility of conflicting decisions in the separate arbitration proceedings; and
- (d) Prejudice resulting from a failure to consolidate is not outweighed by the risk of undue delay or prejudice to the rights of or hardship to parties opposing consolidation.
- (2) The court may order consolidation of separate arbitration proceedings as to some claims and allow other claims to be resolved in separate arbitration proceedings.
- (3) The court may not order consolidation of the claims of a party to an agreement to arbitrate if the agreement prohibits consolidation.

Section 12. Section 682.04, Florida Statutes, is amended to read:

- 682.04 Appointment of arbitrators by court.-
- (1) If the parties to an agreement to arbitrate agree on or provision for arbitration subject to this law provides a method for appointing the appointment of arbitrators or an umpire, this

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method must shall be followed, unless the method fails.

- (2) The court, on motion of a party to an arbitration agreement, shall appoint one or more arbitrators, if:
 - (a) The parties have not agreed on a method;
 - (b) The agreed method fails;
- (c) One or more of the parties failed to respond to the demand for arbitration; or
- (d) An arbitrator fails to act and a successor has not been appointed.
- (3) In the absence thereof, or if the agreed method fails or for any reason cannot be followed, or if an arbitrator or umpire who has been appointed fails to act and his or her successor has not been duly appointed, the court, on application of a party to such agreement or provision shall appoint one or more arbitrators or an umpire. An arbitrator or umpire so appointed has all the shall have like powers of an arbitrator designated as if named or provided for in the agreement to arbitrate appointed pursuant to the agreed method or provision.
- (4) An individual who has a known, direct, and material interest in the outcome of the arbitration proceeding or a known, existing, and substantial relationship with a party may not serve as an arbitrator required by an agreement to be neutral.

Section 13. Section 682.041, Florida Statutes, is created to read:

682.041 Disclosure by arbitrator. -

(1) Before accepting appointment, an individual who is requested to serve as an arbitrator, after making a reasonable inquiry, shall disclose to all parties to the agreement to

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arbitrate and arbitration proceeding and to any other arbitrators any known facts that a reasonable person would consider likely to affect the person's impartiality as an arbitrator in the arbitration proceeding, including:

- (a) A financial or personal interest in the outcome of the arbitration proceeding.
- (b) An existing or past relationship with any of the parties to the agreement to arbitrate or the arbitration proceeding, their counsel or representative, a witness, or another arbitrator.
- (2) An arbitrator has a continuing obligation to disclose to all parties to the agreement to arbitrate and arbitration proceeding and to any other arbitrators any facts that the arbitrator learns after accepting appointment that a reasonable person would consider likely to affect the impartiality of the arbitrator.
- (3) If an arbitrator discloses a fact required by subsection (1) or subsection (2) to be disclosed and a party timely objects to the appointment or continued service of the arbitrator based upon the fact disclosed, the objection may be a ground under s. 682.13(1)(b) for vacating an award made by the arbitrator.
- (4) If the arbitrator did not disclose a fact as required by subsection (1) or subsection (2), upon timely objection by a party, the court may vacate an award under s. 682.13(1)(b).
- (5) An arbitrator appointed as a neutral arbitrator who does not disclose a known, direct, and material interest in the outcome of the arbitration proceeding or a known, existing, and substantial relationship with a party is presumed to act with

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evident partiality under s. 682.13(1)(b).

(6) If the parties to an arbitration proceeding agree to the procedures of an arbitration organization or any other procedures for challenges to arbitrators before an award is made, substantial compliance with those procedures is a condition precedent to a motion to vacate an award on that ground under s. 682.13(1)(b).

Section 14. Section 682.05, Florida Statutes, is amended to read:

682.05 Majority action by arbitrators.—If there is more than one arbitrator, the powers of an arbitrator must be exercised by a majority of the arbitrators, but all of the arbitrators shall conduct the hearing under s. 682.06(3). The powers of the arbitrators may be exercised by a majority of their number unless otherwise provided in the agreement or provision for arbitration.

Section 15. Section 682.051, Florida Statutes, is created to read:

- 682.051 Immunity of arbitrator; competency to testify; attorney fees and costs.-
- (1) An arbitrator or an arbitration organization acting in that capacity is immune from civil liability to the same extent as a judge of a court of this state acting in a judicial capacity.
- (2) The immunity afforded under this section supplements any immunity under other law.
- (3) The failure of an arbitrator to make a disclosure required by s. 682.041 does not cause any loss of immunity under this section.

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- (4) In a judicial, administrative, or similar proceeding, an arbitrator or representative of an arbitration organization is not competent to testify, and may not be required to produce records as to any statement, conduct, decision, or ruling occurring during the arbitration proceeding, to the same extent as a judge of a court of this state acting in a judicial capacity. This subsection does not apply:
- (a) To the extent necessary to determine the claim of an arbitrator, arbitration organization, or representative of the arbitration organization against a party to the arbitration proceeding; or
- (b) To a hearing on a motion to vacate an award under s. 682.13(1)(a) or (b) if the movant establishes prima facie that a ground for vacating the award exists.
- (5) If a person commences a civil action against an arbitrator, arbitration organization, or representative of an arbitration organization arising from the services of the arbitrator, organization, or representative or if a person seeks to compel an arbitrator or a representative of an arbitration organization to testify or produce records in violation of subsection (4), and the court decides that the arbitrator, arbitration organization, or representative of an arbitration organization is immune from civil liability or that the arbitrator or representative of the organization is not competent to testify, the court shall award to the arbitrator, organization, or representative reasonable attorney fees and other reasonable expenses of litigation.

Section 16. Section 682.06, Florida Statutes, is amended to read:



682.06 Hearing.-

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(1) An arbitrator may conduct an arbitration in such manner as the arbitrator considers appropriate for a fair and expeditious disposition of the proceeding. The arbitrator's authority includes the power to hold conferences with the parties to the arbitration proceeding before the hearing and, among other matters, determine the admissibility, relevance, materiality, and weight of any evidence. Unless otherwise provided by the agreement or provision for arbitration:

(1) (a) The arbitrators shall appoint a time and place for the hearing and cause notification to the parties to be served personally or by registered or certified mail not less than 5 days before the hearing. Appearance at the hearing waives a party's right to such notice. The arbitrators may adjourn their hearing from time to time upon their own motion and shall do so upon the request of any party to the arbitration for good cause shown, provided that no adjournment or postponement of their hearing shall extend beyond the date fixed in the agreement or provision for making the award unless the parties consent to a later date. An umpire authorized to hear and decide the cause upon failure of the arbitrators to agree upon an award shall, in the course of his or her jurisdiction, have like powers and be subject to like limitations thereon.

(b) The arbitrators, or umpire in the course of his or her jurisdiction, may hear and decide the controversy upon the evidence produced notwithstanding the failure or refusal of a party duly notified of the time and place of the hearing to appear. The court on application may direct the arbitrators, or the umpire in the course of his or her jurisdiction, to proceed

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promptly with the hearing and making of the award.

- (2) An arbitrator may decide a request for summary disposition of a claim or particular issue:
 - (a) If all interested parties agree; or
- (b) Upon request of one party to the arbitration proceeding, if that party gives notice to all other parties to the proceeding and the other parties have a reasonable opportunity to respond. The parties are entitled to be heard, to present evidence material to the controversy and to crossexamine witnesses appearing at the hearing.
- (3) If an arbitrator orders a hearing, the arbitrator shall set a time and place and give notice of the hearing not less than 5 days before the hearing begins. Unless a party to the arbitration proceeding makes an objection to lack or insufficiency of notice not later than the beginning of the hearing, the party's appearance at the hearing waives the objection. Upon request of a party to the arbitration proceeding and for good cause shown, or upon the arbitrator's own initiative, the arbitrator may adjourn the hearing from time to time as necessary, but may not postpone the hearing to a time later than that fixed by the agreement to arbitrate for making the award unless the parties to the arbitration proceeding consent to a later date. The arbitrator may hear and decide the controversy upon the evidence produced although a party who was duly notified of the arbitration proceeding did not appear. The court, on request, may direct the arbitrator to conduct the hearing promptly and render a timely decision. The hearing shall be conducted by all of the arbitrators but a majority may determine any question and render a final award. An umpire

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authorized to hear and decide the cause upon the failure of the arbitrators to agree upon an award shall sit with the arbitrators throughout their hearing but shall not be counted as a part of their quorum or in the making of their award. If, during the course of the hearing, an arbitrator for any reason ceases to act, the remaining arbitrator, arbitrators or umpire appointed to act as neutrals may continue with the hearing and determination of the controversy.

- (4) At a hearing under subsection (3), a party to the arbitration proceeding has a right to be heard, to present evidence material to the controversy, and to cross-examine witnesses appearing at the hearing.
- (5) If an arbitrator ceases or is unable to act during the arbitration proceeding, a replacement arbitrator must be appointed in accordance with s. 682.04 to continue the proceeding and to resolve the controversy.

Section 17. Section 682.07, Florida Statutes, is amended to read:

682.07 Representation by attorney.—A party has the right to be represented by an attorney at any arbitration proceeding or hearing under this law. A waiver thereof prior to the proceeding or hearing is ineffective.

Section 18. Section 682.08, Florida Statutes, is amended to read:

682.08 Witnesses, subpoenas, depositions.-

(1) An arbitrator may issue a subpoena for the attendance of a witness and for the production of records and other evidence at any hearing and may administer oaths. A subpoena must be served in the manner for service of subpoenas in a civil

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action and, upon motion to the court by a party to the arbitration proceeding or the arbitrator, enforced in the manner for enforcement of subpoenas in a civil action. Arbitrators, or an umpire authorized to hear and decide the cause upon failure of the arbitrators to agree upon an award, in the course of her or his jurisdiction, may issue subpoenas for the attendance of witnesses and for the production of books, records, documents and other evidence, and shall have the power to administer oaths. Subpoenas so issued shall be served, and upon application to the court by a party to the arbitration or the arbitrators, or the umpire, enforced in the manner provided by law for the service and enforcement of subpoenas in a civil action.

- (2) In order to make the proceedings fair, expeditious, and cost effective, upon request of a party to, or a witness in, an arbitration proceeding, an arbitrator may permit a deposition of any witness to be taken for use as evidence at the hearing, including a witness who cannot be subpoenaed for or is unable to attend a hearing. The arbitrator shall determine the conditions under which the deposition is taken. On application of a party to the arbitration and for use as evidence, the arbitrators, or the umpire in the course of her or his jurisdiction, may permit a deposition to be taken, in the manner and upon the terms designated by them or her or him of a witness who cannot be subpoenaed or is unable to attend the hearing.
- (3) An arbitrator may permit such discovery as the arbitrator decides is appropriate in the circumstances, taking into account the needs of the parties to the arbitration proceeding and other affected persons and the desirability of making the proceeding fair, expeditious, and cost effective. All

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provisions of law compelling a person under subpoena to testify are applicable.

- (4) If an arbitrator permits discovery under subsection (3), the arbitrator may order a party to the arbitration proceeding to comply with the arbitrator's discovery-related orders, issue subpoenas for the attendance of a witness and for the production of records and other evidence at a discovery proceeding, and take action against a noncomplying party to the extent a court could if the controversy were the subject of a civil action in this state.
- (5) An arbitrator may issue a protective order to prevent the disclosure of privileged information, confidential information, trade secrets, and other information protected from disclosure to the extent a court could if the controversy were the subject of a civil action in this state.
- (6) All laws compelling a person under subpoena to testify and all fees for attending a judicial proceeding, a deposition, or a discovery proceeding as a witness apply to an arbitration proceeding as if the controversy were the subject of a civil action in this state.
- (7) The court may enforce a subpoena or discovery-related order for the attendance of a witness within this state and for the production of records and other evidence issued by an arbitrator in connection with an arbitration proceeding in another state upon conditions determined by the court so as to make the arbitration proceeding fair, expeditious, and cost effective. A subpoena or discovery-related order issued by an arbitrator in another state must be served in the manner provided by law for service of subpoenas in a civil action in

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this state and, upon motion to the court by a party to the arbitration proceeding or the arbitrator, enforced in the manner provided by law for enforcement of subpoenas in a civil action in this state.

(8) (8) (4) Fees for attendance as a witness shall be the same as for a witness in the circuit court.

Section 19. Section 682.081, Florida Statutes, is created to read:

682.081 Judicial enforcement of preaward ruling by arbitrator.-

- (1) Except as provided in subsection (2), if an arbitrator makes a preaward ruling in favor of a party to the arbitration proceeding, the party may request that the arbitrator incorporate the ruling into an award under s. 682.12. A prevailing party may make a motion to the court for an expedited order to confirm the award under s. 682.12, in which case the court shall summarily decide the motion. The court shall issue an order to confirm the award unless the court vacates, modifies, or corrects the award under s. 682.13 or s. 682.14.
- (2) A party to a provisional remedy award for injunctive or equitable relief may make a motion to the court seeking to confirm or vacate the provisional remedy award.
- (a) The court shall confirm a provisional remedy award for injunctive or equitable relief if the award satisfies the legal standards for awarding a party injunctive or equitable relief.
- (b) The court shall vacate a provisional remedy award for injunctive or equitable relief which fails to satisfy the legal standards for awarding a party injunctive or equitable relief.

Section 20. Section 682.09, Florida Statutes, is amended to



read:

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682.09 Award.-

- (1) An arbitrator shall make a record of an award. The record must be signed or otherwise authenticated by any arbitrator who concurs with the award. The arbitrator or the arbitration organization shall give notice of the award, including a copy of the award, to each party to the arbitration proceeding. The award shall be in writing and shall be signed by the arbitrators joining in the award or by the umpire in the course of his or her jurisdiction. They or he or she shall deliver a copy to each party to the arbitration either personally or by registered or certified mail, or as provided in the agreement or provision.
- (2) An award must be made within the time specified by the agreement to arbitrate or, if not specified therein, within the time ordered by the court. The court may extend, or the parties to the arbitration proceeding may agree in a record to extend, the time. The court or the parties may do so within or after the time specified or ordered. A party waives any objection that an award was not timely made unless the party gives notice of the objection to the arbitrator before receiving notice of the award. An award shall be made within the time fixed therefor by the agreement or provision for arbitration or, if not so fixed, within such time as the court may order on application of a party to the arbitration. The parties may, by written agreement, extend the time either before or after the expiration thereof. Any objection that an award was not made within the time required is waived unless the objecting party notifies the arbitrators or umpire in writing of his or her objection prior



594 to the delivery of the award to him or her. Section 21. Section 682.10, Florida Statutes, is amended to 595 596 read: 597 682.10 Change of award by arbitrators or umpire. -598 (1) On motion to an arbitrator by a party to an arbitration 599 proceeding, the arbitrator may modify or correct an award: 600 (a) Upon a ground stated in s. 682.14(1)(a) or (c); 601 (b) Because the arbitrator has not made a final and 602 definite award upon a claim submitted by the parties to the 603 arbitration proceeding; or 604 (c) To clarify the award. 605 (2) A motion under subsection (1) must be made and notice 606 given to all parties within 20 days after the movant receives 607 notice of the award. 608 (3) A party to the arbitration proceeding must give notice 609 of any objection to the motion within 10 days after receipt of 610 the notice. (4) If a motion to the court is pending under s. 682.12, s. 611 612 682.13, or s. 682.14, the court may submit the claim to the arbitrator to consider whether to modify or correct the award: 613 614 (a) Upon a ground stated in s. 682.14(1)(a) or (c); 615 (b) Because the arbitrator has not made a final and 616 definite award upon a claim submitted by the parties to the 617 arbitration proceeding; or 618 (c) To clarify the award. 619 (5) An award modified or corrected pursuant to this section 620 is subject to ss. 682.09(1), 682.12, 682.13, and 682.14. On 621 application of a party to the arbitration, or if an application

to the court is pending under s. 682.12, s. 682.13 or s. 682.14,

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on submission to the arbitrators, or to the umpire in the case of an umpire's award, by the court under such conditions as the court may order, the arbitrators or umpire may modify or correct the award upon the grounds stated in s. 682.14(1)(a) and (c) or for the purpose of clarifying the award. The application shall be made within 20 days after delivery of the award to the applicant. Written notice thereof shall be given forthwith to the other party to the arbitration, stating that he or she must serve his or her objections thereto, if any, within 10 days from the notice. The award so modified or corrected is subject to the provisions of ss. 682.12-682.14.

Section 22. Section 682.11, Florida Statutes, is amended to read:

- 682.11 Remedies; fees and expenses of arbitration proceeding.-
- (1) An arbitrator may award punitive damages or other exemplary relief if such an award is authorized by law in a civil action involving the same claim and the evidence produced at the hearing justifies the award under the legal standards otherwise applicable to the claim.
- (2) An arbitrator may award reasonable attorney fees and other reasonable expenses of arbitration if such an award is authorized by law in a civil action involving the same claim or by the agreement of the parties to the arbitration proceeding.
- (3) As to all remedies other than those authorized by subsections (1) and (2), an arbitrator may order such remedies as the arbitrator considers just and appropriate under the circumstances of the arbitration proceeding. The fact that such a remedy could not or would not be granted by the court is not a

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ground for refusing to confirm an award under s. 682.12 or for vacating an award under s. 682.13.

- (4) An arbitrator's expenses and fees, together with other expenses, must be paid as provided in the award.
- (5) If an arbitrator awards punitive damages or other exemplary relief under subsection (1), the arbitrator shall specify in the award the basis in fact justifying and the basis in law authorizing the award and state separately the amount of the punitive damages or other exemplary relief. Unless otherwise provided in the agreement or provision for arbitration, the arbitrators' and umpire's expenses and fees, together with other expenses, not including counsel fees, incurred in the conduct of the arbitration, shall be paid as provided in the award.

Section 23. Section 682.12, Florida Statutes, is amended to read:

682.12 Confirmation of an award.—After a party to an arbitration proceeding receives notice of an award, the party may make a motion to the court for an order confirming the award at which time the court shall issue a confirming order unless the award is modified or corrected pursuant to s. 682.10 or s. 682.14 or is vacated pursuant to s. 682.13. Upon application of a party to the arbitration, the court shall confirm an award, unless within the time limits hereinafter imposed grounds are urged for vacating or modifying or correcting the award, in which case the court shall proceed as provided in ss. 682.13 and 682.14.

Section 24. Section 682.13, Florida Statutes, is amended to read:

682.13 Vacating an award.-



- (1) Upon motion application of a party to an arbitration proceeding, the court shall vacate an arbitration award if when:
- (a) The award was procured by corruption, fraud, or other undue means; -
 - (b) There was:

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- 1. Evident partiality by an arbitrator appointed as a neutral arbitrator;
 - 2. Corruption by an arbitrator; or
- 3. Misconduct by an arbitrator prejudicing the rights of a party to the arbitration proceeding; or corruption in any of the arbitrators or umpire or misconduct prejudicing the rights of any party.
- (c) An arbitrator refused to postpone the hearing upon showing of sufficient cause for postponement, refused to hear evidence material to the controversy, or otherwise conducted the hearing contrary to s. 682.06, so as to prejudice substantially the rights of a party to the arbitration proceeding; The arbitrators or the umpire in the course of her or his jurisdiction exceeded their powers.
- (d) An arbitrator exceeded the arbitrator's powers; The arbitrators or the umpire in the course of her or his jurisdiction refused to postpone the hearing upon sufficient cause being shown therefor or refused to hear evidence material to the controversy or otherwise so conducted the hearing, contrary to the provisions of s. 682.06, as to prejudice substantially the rights of a party.
- (e) There was no agreement to arbitrate, unless the person participated in the arbitration proceeding without raising the objection under s. 682.06(3) not later than the beginning of the

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arbitration hearing; or There was no agreement or provision for arbitration subject to this law, unless the matter was determined in proceedings under s. 682.03 and unless the party participated in the arbitration hearing without raising the objection.

- (f) The arbitration was conducted without proper notice of the initiation of an arbitration as required in s. 682.032 so as to prejudice substantially the rights of a party to the arbitration proceeding.
- But the fact that the relief was such that it could not or would not be granted by a court of law or equity is not ground for vacating or refusing to confirm the award.
- (2) A motion under this section must be filed within 90 days after the movant receives notice of the award pursuant to s. 682.09 or within 90 days after the movant receives notice of a modified or corrected award pursuant to s. 682.10, unless the movant alleges that the award was procured by corruption, fraud, or other undue means, in which case the motion must be made within 90 days after the ground is known or by the exercise of reasonable care would have been $\underline{\text{known by the movant.}}$ $\underline{\text{An}}$ application under this section shall be made within 90 days after delivery of a copy of the award to the applicant, except that, if predicated upon corruption, fraud or other undue means, it shall be made within 90 days after such grounds are known or should have been known.
- (3) If the court vacates an award on a ground other than that set forth in paragraph (1)(e), it may order a rehearing. If the award is vacated on a ground stated in paragraph (1)(a) or paragraph (1)(b), the rehearing must be before a new arbitrator.

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If the award is vacated on a ground stated in paragraph (1)(c), paragraph (1)(d), or paragraph (1)(f), the rehearing may be before the arbitrator who made the award or the arbitrator's successor. The arbitrator must render the decision in the rehearing within the same time as that provided in s. 682.09(2) for an award. In vacating the award on grounds other than those stated in paragraph (1) (e), the court may order a rehearing before new arbitrators chosen as provided in the agreement or provision for arbitration or by the court in accordance with s. 682.04, or, if the award is vacated on grounds set forth in paragraphs (1)(c) and (d), the court may order a rehearing before the arbitrators or umpire who made the award or their successors appointed in accordance with s. 682.04. The time within which the agreement or provision for arbitration requires the award to be made is applicable to the rehearing and commences from the date of the order therefor.

(4) If a motion the application to vacate is denied and no motion to modify or correct the award is pending, the court shall confirm the award.

Section 25. Section 682.14, Florida Statutes, is amended to read:

682.14 Modification or correction of award.-

(1) Upon motion made within 90 days after the movant receives notice of the award pursuant to s. 682.09 or within 90 days after the movant receives notice of a modified or corrected award pursuant to s. 682.10, the court shall modify or correct the award if Upon application made within 90 days after delivery of a copy of the award to the applicant, the court shall modify or correct the award when:

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- (a) There is an evident miscalculation of figures or an evident mistake in the description of any person, thing, or property referred to in the award.
- (b) The arbitrators or umpire have awarded upon a matter not submitted in the arbitration to them or him or her and the award may be corrected without affecting the merits of the decision upon the issues submitted.
- (c) The award is imperfect as a matter of form, not affecting the merits of the controversy.
- (2) If the motion application is granted, the court shall modify and correct the award so as to effect its intent and shall confirm the award as so modified and corrected. Otherwise, unless a motion to vacate the award under s. 682.13 is pending, the court shall confirm the award as made.
- (3) A motion An application to modify or correct an award may be joined in the alternative with a motion an application to vacate the award under s. 682.13.

Section 26. Section 682.15, Florida Statutes, is amended to read:

- 682.15 Judgment or decree on award.-
- (1) Upon granting an order confirming, vacating without directing a rehearing, modifying, or correcting an award, the court shall enter a judgment in conformity therewith. The judgment may be recorded, docketed, and enforced as any other judgment in a civil action.
- (2) A court may allow reasonable costs of the motion and subsequent judicial proceedings.
- (3) On motion of a prevailing party to a contested judicial proceeding under s. 682.12, s. 682.13, or s. 682.14, the court

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may add reasonable attorney fees and other reasonable expenses of litigation incurred in a judicial proceeding after the award is made to a judgment confirming, vacating without directing a rehearing, modifying, or correcting an award. Upon the granting of an order confirming, modifying or correcting an award, judgment or decree shall be entered in conformity therewith and be enforced as any other judgment or decree. Costs of the application and of the proceedings subsequent thereto, and disbursements may be awarded by the court.

Section 27. Section 682.16, Florida Statutes, is repealed. Section 28. Section 682.17, Florida Statutes, is repealed. Section 29. Section 682.18, Florida Statutes, is repealed. Section 30. Section 682.181, Florida Statutes, is created to read:

682.181 Jurisdiction.-

- (1) A court of this state having jurisdiction over the controversy and the parties may enforce an agreement to arbitrate.
- (2) An agreement to arbitrate providing for arbitration in this state confers exclusive jurisdiction on the court to enter judgment on an award under this chapter.

Section 31. Section 682.19, Florida Statutes, is amended to read:

682.19 Venue. - A petition pursuant to s. 682.015 must be filed in the court of the county in which the agreement to arbitrate specifies the arbitration hearing is to be held or, if the hearing has been held, in the court of the county in which it was held. Otherwise, the petition may be made in the court of any county in which an adverse party resides or has a place of

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business or, if no adverse party has a residence or place of business in this state, in the court of any county in this state. All subsequent petitions must be made in the court hearing the initial petition unless the court otherwise directs. Any application under this law may be made to the court of the county in which the other party to the agreement or provision for arbitration resides or has a place of business, or, if she or he has no residence or place of business in this state, then to the court of any county. All applications under this law subsequent to an initial application shall be made to the court hearing the initial application unless it shall order otherwise. Section 32. Section 682.20, Florida Statutes, is amended to

read:

682.20 Appeals.-

- (1) An appeal may be taken from:
- (a) An order denying a motion an application to compel arbitration made under s. 682.03.
- (b) An order granting a motion an application to stay arbitration pursuant to $\frac{\text{made under}}{\text{made under}}$ s. 682.03(2)-(4).
- (c) An order confirming or denying confirmation of an award.
- (d) An order denying confirmation of an award unless the court has entered an order under s. 682.10(4) or s. 682.13. All other orders denying confirmation of an award are final orders.
 - (e) (d) An order modifying or correcting an award.
- (f) (e) An order vacating an award without directing a rehearing.
- (g) (f) A judgment or decree entered pursuant to this chapter the provisions of this law.

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(2) The appeal shall be taken in the manner and to the same extent as from orders or judgments in a civil action.

Section 33. Section 682.21, Florida Statutes, is repealed.

Section 34. Section 682.22, Florida Statutes, is repealed.

Section 35. Section 682.23, Florida Statutes, is created to read:

682.23 Relationship to Electronic Signatures in Global and National Commerce Act.—The provisions of this chapter governing the legal effect, validity, and enforceability of electronic records or electronic signatures and of contracts performed with the use of such records or signatures conform to the requirements of s. 102 of the Electronic Signatures in Global and National Commerce Act, 15 U.S.C. s. 7002.

Section 36. Section 682.25, Florida Statutes, is created to read:

682.25 Disputes excluded.—This chapter does not apply to any dispute involving child custody, visitation, or child support.

Section 37. Subsection (2) of section 731.401, Florida Statutes, is amended to read:

731.401 Arbitration of disputes.-

(2) Unless otherwise specified in the will or trust, a will or trust provision requiring arbitration shall be presumed to require binding arbitration under chapter 682, the Revised Florida Arbitration Code. If an arbitration enforceable under this section is governed under chapter 682, the arbitration provision in the will or trust shall be treated as an agreement for the purposes of applying chapter 682 s. 44.104.

Section 38. Section 440.1926, Florida Statutes, is amended



to read:

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440.1926 Alternate dispute resolution; claim arbitration.-Notwithstanding any other provision of this chapter, the employer, carrier, and employee may mutually agree to seek consent from a judge of compensation claims to enter into binding claim arbitration in lieu of any other remedy provided for in this chapter to resolve all issues in dispute regarding an injury. Arbitrations agreed to pursuant to this section shall be governed by chapter 682, the Revised Florida Arbitration Code, except that, notwithstanding any provision in chapter 682, the term "court" shall mean a judge of compensation claims. An arbitration award in accordance with this section is shall be enforceable in the same manner and with the same powers as any final compensation order.

Section 39. Paragraph (a) of subsection (1) of section 489.1402, Florida Statutes, is amended to read:

489.1402 Homeowners' Construction Recovery Fund; definitions.-

- (1) The following definitions apply to ss. 489.140-489.144:
- (a) "Arbitration" means alternative dispute resolution entered into between a claimant and a contractor either pursuant to a construction contract that contains a mandatory arbitration clause or through any binding arbitration under chapter 682, the Revised Florida Arbitration Code.

======= T I T L E A M E N D M E N T ========== And the title is amended as follows:

Delete line 146

and insert: 911

support; amending s. 731, 401, F.S.; providing for



913	ä	applica	ation	of t	he act	to	an	arbitratio	n pi	covision	in
914	ć	a will	or t	rust;	amend	ing	ss.	440.1926	and	489.1402	2,

By Senator Thrasher

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A bill to be entitled An act relating to dispute resolution; amending s. 682.01, F.S.; revising the short title of the "Florida Arbitration Code" to the "Revised Florida Arbitration Code"; creating s. 682.011, F.S.; providing definitions; creating s. 682.012, F.S.; specifying how a person gives notice to another person and how a person receives notice; creating s. 682.013, F.S.; specifying the applicability of the revised code; creating s. 682.014, F.S.; providing that an agreement may waive or vary the effect of statutory arbitration provisions; providing exceptions; creating s. 682.015, F.S.; providing for petitions for judicial relief; providing for service of notice of an initial petition for such relief; amending s. 682.02, F.S.; revising provisions relating to the making of arbitration agreements; requiring a court to decide whether an agreement to arbitrate exists or a controversy is subject to an agreement to arbitrate; providing for determination of specified issues by an arbitrator; providing for continuation of an arbitration proceeding pending resolution of certain issues by a court; revising provisions relating to applicability of provisions to certain interlocal agreements; amending s. 682.03, F.S.; revising provisions relating to proceedings to compel and to stay arbitration; creating s. 682.031, F.S.; providing for a court to order provisional remedies before an arbitrator is appointed and is authorized and able to act; providing

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

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6-00240A-13 2013530 30 for orders for provisional remedies by an arbitrator; 31 providing that a party does not waive a right of 32 arbitration by seeking provisional remedies in court; 33 creating s. 682.032, F.S.; providing for initiation of 34 arbitration; providing that a person waives any 35 objection to lack of or insufficiency of notice by 36 appearing at the arbitration hearing; providing an 37 exception; creating s. 682.033, F.S.; providing for 38 consolidation of separate arbitration proceedings as 39 to all or some of the claims in certain circumstances; 40 prohibiting consolidation if the agreement prohibits 41 consolidation; amending s. 682.04, F.S.; revising 42 provisions relating to appointment of an arbitrator; 43 prohibiting an individual who has an interest in the 44 outcome of an arbitration from serving as a neutral 45 arbitrator; creating s. 682.041, F.S.; requiring 46 certain disclosures of interests and relationships by 47 a person before accepting appointment as an arbitrator; providing a continuing obligation to make 48 49 such disclosures; providing for objections to an 50 arbitrator based on information disclosed; providing 51 for vacation of an award if an arbitrator failed to 52 disclose a fact as required; providing that an 53 arbitrator appointed as a neutral arbitrator who does 54 not disclose certain interests or relationships is 55 presumed to act with partiality for specified 56 purposes; requiring parties to substantially comply 57 with agreed-to procedures of an arbitration 58 organization or any other procedures for challenges to

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arbitrators before an award is made in order to seek vacation of an award on specified grounds; amending s. 682.05, F.S.; requiring that if there is more than one arbitrator, the powers of an arbitrator must be exercised by a majority of the arbitrators; requiring all arbitrators to conduct the arbitration hearing; creating s. 682.051, F.S.; providing immunity from civil liability for an arbitrator or an arbitration organization acting in that capacity; providing that this immunity is supplemental to any immunity under other law; providing that failure to make a required disclosure does not remove immunity; providing that an arbitrator or representative of an arbitration organization is not competent to testify and may not be required to produce records concerning the arbitration; providing exceptions; providing for awarding an arbitrator, arbitration organization, or representative of an arbitration organization with reasonable attorney fees and expenses of litigation under certain circumstances; amending s. 682.06, F.S.; revising provisions relating to the conduct of arbitration hearings; providing for summary disposition, notice of hearings, adjournment, and rights of a party to the arbitration proceeding; requiring appointment of a replacement arbitrator in certain circumstances; amending s. 682.07, F.S.; providing that a party to an arbitration proceeding may be represented by an attorney; amending s. 682.08, F.S.; revising provisions relating to the issuance,

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88 service, and enforcement of subpoenas; revising 89 provisions relating to depositions; authorizing an 90 arbitrator to permit discovery in certain 91 circumstances; authorizing an arbitrator to order 92 compliance with discovery; authorizing protective 93 orders by an arbitrator; providing for applicability 94 of laws compelling a person under subpoena to testify 95 and all fees for attending a judicial proceeding, a 96 deposition, or a discovery proceeding as a witness; 97 providing for court enforcement of a subpoena or 98 discovery-related order; providing for witness fees; creating s. 682.081, F.S.; providing for judicial 99 100 enforcement of a preaward ruling by an arbitrator in 101 certain circumstances; providing exceptions; amending 102 s. 682.09, F.S.; revising provisions relating to the 103 record needed for an award; revising provisions 104 relating to the time within which an award must be 105 made; amending s. 682.10, F.S.; revising provisions relating to requirements for a motion to modify or 106 107 correct an award; amending s. 682.11, F.S.; revising 108 provisions relating to fees and expenses of 109 arbitration; authorizing punitive damages and other 110 exemplary relief and remedies; amending s. 682.12, F.S.; revising provisions relating to confirmation of 111 112 an award; amending s. 682.13, F.S.; revising 113 provisions relating to grounds for vacating an award; 114 revising provisions relating to a motion for vacating 115 an award; providing for a rehearing in certain 116 circumstances; amending s. 682.14, F.S.; revising

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provisions relating to the time for moving to modify or correct an award; deleting references to the term "umpire"; revising a provision concerning confirmation of awards; amending s. 682.15, F.S.; revising provisions relating to a court order confirming, vacating without directing a rehearing, modifying, or correcting an award; providing for award of costs and attorney fees in certain circumstances; repealing s. 682.16, F.S., relating to judgment roll and docketing of certain orders; repealing s. 682.17, F.S., relating to application to court; repealing s. 682.18, F.S., relating to the definition of the term "court" and jurisdiction; creating s. 682.181, F.S.; providing for jurisdiction relating to the revised code; amending s. 682.19, F.S.; revising provisions relating to venue for actions relating to the code; amending s. 682.20, F.S.; providing that an appeal may be taken from an order denying confirmation of an award unless the court has entered an order under specified provisions; providing that all other orders denying confirmation of an award are final orders; repealing s. 682.21, F.S., relating to the previous code not applying retroactively; repealing s. 682.22, F.S., relating to conflict of laws; creating s. 682.23, F.S.; specifying the relationship of the code to the Electronic Signatures in Global and National Commerce Act; providing for applicability; creating s. 682.25, F.S.; providing that the revised code does not apply to any dispute involving child custody, visitation, or child

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146	support; amending ss. 440.1926, 489.1402, and 731.401,
147	F.S.; conforming cross-references; providing an
148	effective date.
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150	Be It Enacted by the Legislature of the State of Florida:
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152	Section 1. Section 682.01, Florida Statutes, is amended to
153	read:
154	682.01 Short title Florida Arbitration CodeThis chapter
155	Sections 682.01-682.22 may be cited as the "Revised Florida
156	Arbitration Code."
157	Section 2. Section 682.011, Florida Statutes, is created to
158	read:
159	682.011 Definitions.—As used in this chapter, the term:
160	(1) "Arbitration organization" means an association,
161	agency, board, commission, or other entity that is neutral and
162	<u>initiates</u> , sponsors, or administers an arbitration proceeding or
163	is involved in the appointment of an arbitrator.
164	(2) "Arbitrator" means an individual appointed to render an
165	award, alone or with others, in a controversy that is subject to
166	an agreement to arbitrate.
167	(3) "Court" means a court of competent jurisdiction in this
168	state.
169	(4) "Knowledge" means actual knowledge.
170	(5) "Person" means an individual, corporation, business
171	trust, estate, trust, partnership, limited liability company,
172	association, joint venture, or government; governmental
173	subdivision, agency, or instrumentality; public corporation; or
174	any other legal or commercial entity.

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6-00240A-13 2013530 175 (6) "Record" means information that is inscribed on a 176 tangible medium or that is stored in an electronic or other 177 medium and is retrievable in perceivable form. 178 Section 3. Section 682.012, Florida Statutes, is created to 179 read: 180 682.012 Notice.-181 (1) Except as otherwise provided in this chapter, a person 182 gives notice to another person by taking action that is 183 reasonably necessary to inform the other person in ordinary 184 course, whether or not the other person acquires knowledge of 185 the notice. 186 (2) A person has notice if the person has knowledge of the 187 notice or has received notice. (3) A person receives notice when it comes to the person's 188 189 attention or the notice is delivered at the person's place of 190 residence or place of business, or at another location held out 191 by the person as a place of delivery of such communications. 192 Section 4. Section 682.013, Florida Statutes, is created to 193 read: 682.013 Applicability of revised code.-194 195 (1) The Revised Florida Arbitration Code governs an 196 agreement to arbitrate made on or after July 1, 2013. 197 (2) The Revised Florida Arbitration Code governs an 198 agreement to arbitrate made before July 1, 2013, if all the 199 parties to the agreement or to the arbitration proceeding so 200 agree in a record. Otherwise, such agreements shall be governed by the applicable law existing at the time the parties entered 201 202 into the agreement.

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(3) The Revised Florida Arbitration Code does not affect an

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204	action or proceeding commenced or right accrued before July 1,
205	2013.
206	(4) Beginning July 1, 2016, an agreement to arbitrate shall
207	be subject to the then-applicable law governing agreements to
208	arbitrate.
209	Section 5. Section 682.014, Florida Statutes, is created to
210	read:
211	682.014 Effect of agreement to arbitrate; nonwaivable
212	provisions
213	(1) Except as otherwise provided in subsections (2) and
214	(3), a party to an agreement to arbitrate or to an arbitration
215	proceeding may waive, or the parties may vary the effect of, the
216	requirements of this chapter to the extent permitted by law.
217	(2) Before a controversy arises that is subject to an
218	agreement to arbitrate, a party to the agreement may not:
219	(a) Waive or agree to vary the effect of the requirements
220	of:
221	1. Commencing a petition for judicial relief under s.
222	<u>682.015(1);</u>
223	2. Making agreements to arbitrate valid, enforceable, and
224	<pre>irrevocable under s. 682.02(1);</pre>
225	3. Permitting provisional remedies under s. 682.031;
226	4. Conferring authority on arbitrators to issue subpoenas
227	and permit depositions under s. 682.08(1) or (2);
228	5. Conferring jurisdiction under s. 682.181; or
229	6. Stating the bases for appeal under s. 682.20;
230	(b) Agree to unreasonably restrict the right under s.
231	682.032 to notice of the initiation of an arbitration
232	<pre>proceeding;</pre>

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233	(c) Agree to unreasonably restrict the right under s.
234	682.041 to disclosure of any facts by a neutral arbitrator; or
235	(d) Waive the right under s. 682.07 of a party to an
236	agreement to arbitrate to be represented by an attorney at any
237	proceeding or hearing under this chapter, but an employer and a
238	labor organization may waive the right to representation by an
239	attorney in a labor arbitration.
240	(3) A party to an agreement to arbitrate or arbitration
241	proceeding may not waive, or the parties may not vary the effect
242	of, the requirements in this section or:
243	(a) The applicability of this chapter, the Revised Florida
244	Arbitration Code, under s. 682.013(1) or (4);
245	(b) The availability of proceedings to compel or stay
246	arbitration under s. 682.03;
247	(c) The immunity conferred on arbitrators and arbitration
248	organizations under s. 682.051;
249	(d) A party's right to seek judicial enforcement of an
250	arbitration preaward ruling under s. 682.081;
251	(e) The authority conferred on an arbitrator to change an
252	award under s. 682.10(4) or (5);
253	(f) The remedies provided under s. 682.12;
254	(g) The grounds for vacating an arbitration award under s.
255	<u>682.13;</u>
256	(h) The grounds for modifying an arbitration award under s.
257	<u>682.14;</u>
258	(i) The validity and enforceability of a judgment or decree
259	based on an award under s. 682.15(1) or (2);
260	(j) The validity of the Electronic Signatures in Global and
261	National Commerce Act under s. 682.23; or

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262	(k) The excluded disputes involving child custody,
263	visitation, or child support under s. 682.25.
264	Section 6. Section 682.015, Florida Statutes, is created to
265	read:
266	682.015 Petition for judicial relief
267	(1) Except as otherwise provided in s. 682.20, a petition
268	for judicial relief under this chapter must be made to the court
269	and heard in the manner provided by law or rule of court for
270	<pre>making and hearing motions.</pre>
271	(2) Unless a civil action involving the agreement to
272	arbitrate is pending, notice of an initial petition to the court
273	under this chapter must be served in the manner provided by law
274	for the service of a summons in a civil action. Otherwise,
275	notice of the motion must be given in the manner provided by law
276	or rule of court for serving motions in pending cases.
277	Section 7. Section 682.02, Florida Statutes, is amended to
278	read:
279	682.02 Arbitration agreements made valid, irrevocable, and
280	enforceable; scope
281	(1) An agreement contained in a record to submit to
282	arbitration any existing or subsequent controversy arising
283	between the parties to the agreement is valid, enforceable, and
284	irrevocable except upon a ground that exists at law or in equity
285	for the revocation of a contract.
286	(2) The court shall decide whether an agreement to
287	arbitrate exists or a controversy is subject to an agreement to
288	arbitrate.
289	(3) An arbitrator shall decide whether a condition
290	precedent to arbitrability has been fulfilled and whether a

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 $\underline{\text{contract containing a valid agreement to arbitrate is}}$ enforceable.

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- (4) If a party to a judicial proceeding challenges the existence of, or claims that a controversy is not subject to, an agreement to arbitrate, the arbitration proceeding may continue pending final resolution of the issue by the court, unless the court otherwise orders.
- (5) Two or more parties may agree in writing to submit to arbitration any controversy existing between them at the time of the agreement, or they may include in a written contract a provision for the settlement by arbitration of any controversy thereafter arising between them relating to such contract or the failure or refusal to perform the whole or any part thereof. This section also applies to written interlocal agreements under ss. 163.01 and 373.713 in which two or more parties agree to submit to arbitration any controversy between them concerning water use permit motions applications and other matters, regardless of whether or not the water management district with jurisdiction over the subject motion application is a party to the interlocal agreement or a participant in the arbitration. Such agreement or provision shall be valid, enforceable, and irrevocable without regard to the justiciable character of the controversy; provided that this act shall not apply to any such agreement or provision to arbitrate in which it is stipulated that this law shall not apply or to any arbitration or award thereunder.

Section 8. Section 682.03, Florida Statutes, is amended to read:

682.03 Proceedings to compel and to stay arbitration.-

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320	(1) On motion of a person showing an agreement to arbitrate
321	and alleging another person's refusal to arbitrate pursuant to
322	the agreement:
323	(a) If the refusing party does not appear or does not
324	oppose the motion, the court shall order the parties to
325	arbitrate.
326	(b) If the refusing party opposes the motion, the court
327	shall proceed summarily to decide the issue and order the
328	parties to arbitrate unless it finds that there is no
329	enforceable agreement to arbitrate. A party to an agreement or
330	provision for arbitration subject to this law claiming the
331	neglect or refusal of another party thereto to comply therewith
332	may make application to the court for an order directing the
333	parties to proceed with arbitration in accordance with the terms
334	thereof. If the court is satisfied that no substantial issue
335	exists as to the making of the agreement or provision, it shall
336	grant the application. If the court shall find that a
337	substantial issue is raised as to the making of the agreement or
338	provision, it shall summarily hear and determine the issue and,
339	according to its determination, shall grant or deny the
340	application.
341	(2) On motion of a person alleging that an arbitration
342	proceeding has been initiated or threatened but that there is no
343	agreement to arbitrate, the court shall proceed summarily to
344	decide the issue. If the court finds that there is an
345	enforceable agreement to arbitrate, it shall order the parties
346	to arbitrate. If an issue referable to arbitration under an
347	agreement or provision for arbitration subject to this law

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becomes involved in an action or proceeding pending in a court

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having jurisdiction to hear an application under subsection (1), such application shall be made in said court. Otherwise and subject to s. 682.19, such application may be made in any court of competent jurisdiction.

- agreement to arbitrate, it may not order the parties to arbitrate pursuant to subsection (1) or subsection (2). Any action or proceeding involving an issue subject to arbitration under this law shall be stayed if an order for arbitration or an application therefor has been made under this section or, if the issue is severable, the stay may be with respect thereto only. When the application is made in such action or proceeding, the order for arbitration shall include such stay.
- (4) The court may not refuse to order arbitration because the claim subject to arbitration lacks merit or grounds for the claim have not been established. On application the court may stay an arbitration proceeding commenced or about to be commenced, if it shall find that no agreement or provision for arbitration subject to this law exists between the party making the application and the party causing the arbitration to be had. The court shall summarily hear and determine the issue of the making of the agreement or provision and, according to its determination, shall grant or deny the application.
- (5) If a proceeding involving a claim referable to arbitration under an alleged agreement to arbitrate is pending in court, a motion under this section must be made in that court. Otherwise, a motion under this section may be made in any court as provided in s. 682.19. An order for arbitration shall not be refused on the ground that the claim in issue lacks morit

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378	or bona fides or because any fault or grounds for the claim
379	sought to be arbitrated have not been shown.
380	(6) If a party makes a motion to the court to order
381	arbitration, the court on just terms shall stay any judicial
382	proceeding that involves a claim alleged to be subject to the
383	arbitration until the court renders a final decision under this
384	section.
385	(7) If the court orders arbitration, the court on just
386	terms shall stay any judicial proceeding that involves a claim
387	subject to the arbitration. If a claim subject to the
388	arbitration is severable, the court may limit the stay to that
389	claim.
390	Section 9. Section 682.031, Florida Statutes, is created to
391	read:
392	682.031 Provisional remedies.—
393	(1) Before an arbitrator is appointed and is authorized and
394	able to act, the court, upon motion of a party to an arbitration
395	proceeding and for good cause shown, may enter an order for
396	provisional remedies to protect the effectiveness of the
397	arbitration proceeding to the same extent and under the same
398	conditions as if the controversy were the subject of a civil
399	action.
400	(2) After an arbitrator is appointed and is authorized and
401	able to act:
402	(a) The arbitrator may issue such orders for provisional
403	remedies, including interim awards, as the arbitrator finds
404	necessary to protect the effectiveness of the arbitration
405	proceeding and to promote the fair and expeditious resolution of
406	the controversy, to the same extent and under the same

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407	conditions as if the controversy were the subject of a civil
408	action.
409	(b) A party to an arbitration proceeding may move the court
410	for a provisional remedy only if the matter is urgent and the
411	arbitrator is not able to act timely or the arbitrator cannot
412	provide an adequate remedy.
413	(3) A party does not waive a right of arbitration by making
414	a motion under this section.
415	(4) If an arbitrator awards a provisional remedy for
416	injunctive or equitable relief, the arbitrator shall state in
417	the award the factual findings and legal basis for the award.
418	(5) A party may seek to confirm or vacate a provisional
419	remedy award for injunctive or equitable relief under s.
420	<u>682.081.</u>
421	Section 10. Section 682.032, Florida Statutes, is created
422	to read:
423	682.032 Initiation of arbitration.—
424	(1) A person initiates an arbitration proceeding by giving
425	notice in a record to the other parties to the agreement to
426	arbitrate in the agreed manner between the parties or, in the
427	absence of agreement, by certified or registered mail, return
428	receipt requested and obtained, or by service as authorized for
429	the commencement of a civil action. The notice must describe the
430	nature of the controversy and the remedy sought.
431	(2) Unless a person objects for lack or insufficiency of
432	notice under s. 682.06(3) not later than the beginning of the
433	arbitration hearing, the person by appearing at the hearing
434	waives any objection to lack of or insufficiency of notice.
435	Section 11. Section 682.033, Florida Statutes, is created

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436	to read:
437	682.033 Consolidation of separate arbitration proceedings.—
438	(1) Except as otherwise provided in subsection (3), upon
439	motion of a party to an agreement to arbitrate or to an
440	arbitration proceeding, the court may order consolidation of
441	separate arbitration proceedings as to all or some of the claims
442	<u>if:</u>
443	(a) There are separate agreements to arbitrate or separate
444	arbitration proceedings between the same persons or one of them
445	is a party to a separate agreement to arbitrate or a separate
446	arbitration proceeding with a third person;
447	(b) The claims subject to the agreements to arbitrate arise
448	in substantial part from the same transaction or series of
449	related transactions;
450	(c) The existence of a common issue of law or fact creates
451	the possibility of conflicting decisions in the separate
452	arbitration proceedings; and
453	(d) Prejudice resulting from a failure to consolidate is
454	not outweighed by the risk of undue delay or prejudice to the
455	rights of or hardship to parties opposing consolidation.
456	(2) The court may order consolidation of separate
457	arbitration proceedings as to some claims and allow other claims
458	to be resolved in separate arbitration proceedings.
459	(3) The court may not order consolidation of the claims of
460	a party to an agreement to arbitrate if the agreement prohibits
461	consolidation.
462	Section 12. Section 682.04, Florida Statutes, is amended to
463	read:
464	682.04 Appointment of arbitrators by court

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465	$\underline{\text{(1)}}$ If $\underline{\text{the parties to}}$ an agreement $\underline{\text{to arbitrate agree on }}$
466	provision for arbitration subject to this law provides a method
467	for <u>appointing</u> the appointment of arbitrators or an umpire, this
468	method $\underline{\text{must}}$ $\underline{\text{shall}}$ be followed, unless the method fails.
469	(2) The court, on application of a party to an arbitration
470	agreement, shall appoint one or more arbitrators, if:
471	(a) The parties have not agreed on a method;
472	(b) The agreed method fails;
473	(c) One or more of the parties failed to respond to the
474	demand for arbitration; or
475	(d) An arbitrator fails to act and a successor has not been
476	appointed.
477	(3) In the absence thereof, or if the agreed method fails
478	or for any reason cannot be followed, or if an arbitrator or
479	umpire who has been appointed fails to act and his or her
480	successor has not been duly appointed, the court, on application
481	of a party to such agreement or provision shall appoint one or
482	more arbitrators or an umpire. An arbitrator or umpire so
483	appointed <u>has all the</u> shall have like powers <u>of an arbitrator</u>
484	$\underline{\text{designated}}$ as if named or provided for in the agreement $\underline{\text{to}}$
485	arbitrate appointed pursuant to the agreed method or provision.
486	(4) An individual who has a known, direct, and material
487	interest in the outcome of the arbitration proceeding or a
488	known, existing, and substantial relationship with a party may
489	not serve as an arbitrator required by an agreement to be
490	<pre>neutral.</pre>
491	Section 13. Section 682.041, Florida Statutes, is created

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682.041 Disclosure by arbitrator.-

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to read:

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494	(1) Before accepting appointment, an individual who is
495	requested to serve as an arbitrator, after making a reasonable
496	inquiry, shall disclose to all parties to the agreement to
497	arbitrate and arbitration proceeding and to any other
498	arbitrators any known facts that a reasonable person would
499	consider likely to affect the person's impartiality as an
500	arbitrator in the arbitration proceeding, including:
501	(a) A financial or personal interest in the outcome of the
502	arbitration proceeding.
503	(b) An existing or past relationship with any of the
504	parties to the agreement to arbitrate or the arbitration
505	proceeding, their counsel or representative, a witness, or
506	another arbitrator.
507	(2) An arbitrator has a continuing obligation to disclose
508	to all parties to the agreement to arbitrate and arbitration
509	proceeding and to any other arbitrators any facts that the
510	arbitrator learns after accepting appointment that a reasonable
511	person would consider likely to affect the impartiality of the
512	arbitrator.
513	(3) If an arbitrator discloses a fact required by
514	subsection (1) or subsection (2) to be disclosed and a party
515	timely objects to the appointment or continued service of the
516	$\underline{\text{arbitrator based upon the fact disclosed, the objection may be a}}$
517	ground under s. $682.13(1)$ (b) for vacating an award made by the
518	<u>arbitrator.</u>
519	(4) If the arbitrator did not disclose a fact as required
520	by subsection (1) or subsection (2), upon timely objection by a
521	party, the court may vacate an award under s. 682.13(1)(b).
522	(5) An arbitrator appointed as a neutral arbitrator who

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6-00240A-13 2013530_does not disclose a known, direct, and material interest in the outcome of the arbitration proceeding or a known, existing, and substantial relationship with a party is presumed to act with

evident partiality under s. 682.13(1)(b).

(6) If the parties to an arbitration proceeding agree to the procedures of an arbitration organization or any other procedures for challenges to arbitrators before an award is made, substantial compliance with those procedures is a condition precedent to a motion to vacate an award on that ground under s. 682.13(1)(b).

Section 14. Section 682.05, Florida Statutes, is amended to read:

682.05 Majority action by arbitrators.—<u>If there is more</u> than one arbitrator, the powers of an arbitrator must be exercised by a majority of the arbitrators, but all of the arbitrators shall conduct the hearing under s. 682.06(3). The powers of the arbitrators may be exercised by a majority of their number unless otherwise provided in the agreement or provision for arbitration.

Section 15. Section 682.051, Florida Statutes, is created to read:

682.051 Immunity of arbitrator; competency to testify; attorney fees and costs.—

- (1) An arbitrator or an arbitration organization acting in that capacity is immune from civil liability to the same extent as a judge of a court of this state acting in a judicial capacity.
- (2) The immunity afforded under this section supplements any immunity under other law.

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552	(3) The failure of an arbitrator to make a disclosure
553	required by s. 682.041 does not cause any loss of immunity under
554	this section.
555	(4) In a judicial, administrative, or similar proceeding,
556	an arbitrator or representative of an arbitration organization
557	is not competent to testify, and may not be required to produce
558	records as to any statement, conduct, decision, or ruling
559	occurring during the arbitration proceeding, to the same extent
560	as a judge of a court of this state acting in a judicial
561	capacity. This subsection does not apply:
562	(a) To the extent necessary to determine the claim of an
563	arbitrator, arbitration organization, or representative of the
564	arbitration organization against a party to the arbitration
565	<pre>proceeding; or</pre>
566	(b) To a hearing on a motion to vacate an award under s.
567	$\underline{682.13(1)(a)}$ or (b) if the movant establishes prima facie that a
568	ground for vacating the award exists.
569	(5) If a person commences a civil action against an
570	arbitrator, arbitration organization, or representative of an
571	arbitration organization arising from the services of the
572	arbitrator, organization, or representative or if a person seeks
573	to compel an arbitrator or a representative of an arbitration
574	organization to testify or produce records in violation of
575	subsection (4), and the court decides that the arbitrator,
576	arbitration organization, or representative of an arbitration
577	organization is immune from civil liability or that the
578	arbitrator or representative of the organization is not
579	competent to testify, the court shall award to the arbitrator.

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organization, or representative reasonable attorney fees and

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other reasonable expenses of litigation.

Section 16. Section 682.06, Florida Statutes, is amended to read:

682.06 Hearing.-

(1) An arbitrator may conduct an arbitration in such manner as the arbitrator considers appropriate for a fair and expeditious disposition of the proceeding. The arbitrator's authority includes the power to hold conferences with the parties to the arbitration proceeding before the hearing and, among other matters, determine the admissibility, relevance, materiality, and weight of any evidence. Unless otherwise provided by the agreement or provision for arbitration:

(1) (a) The arbitrators shall appoint a time and place for the hearing and cause notification to the parties to be served personally or by registered or certified mail not less than 5 days before the hearing. Appearance at the hearing waives a party's right to such notice. The arbitrators may adjourn their hearing from time to time upon their own motion and shall do so upon the request of any party to the arbitration for good cause shown, provided that no adjournment or postponement of their hearing shall extend beyond the date fixed in the agreement or provision for making the award unless the parties consent to a later date. An umpire authorized to hear and decide the cause upon failure of the arbitrators to agree upon an award shall, in the course of his or her jurisdiction, have like powers and be subject to like limitations thereon.

(b) The arbitrators, or umpire in the course of his or her jurisdiction, may hear and decide the controversy upon the evidence produced notwithstanding the failure or refusal of a

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610	party duly notified of the time and place of the hearing to
611	appear. The court on application may direct the arbitrators, or
612	the umpire in the course of his or her jurisdiction, to proceed
613	promptly with the hearing and making of the award.
614	(2) An arbitrator may decide a request for summary
615	disposition of a claim or particular issue:
616	(a) If all interested parties agree; or
617	(b) Upon request of one party to the arbitration
618	proceeding, if that party gives notice to all other parties to
619	the proceeding and the other parties have a reasonable
620	$\underline{\text{opportunity to respond.}}$ The parties are entitled to be heard, to
621	present evidence material to the controversy and to cross-
622	examine witnesses appearing at the hearing.
623	(3) If an arbitrator orders a hearing, the arbitrator shall
624	set a time and place and give notice of the hearing not less
625	than 5 days before the hearing begins. Unless a party to the
626	arbitration proceeding makes an objection to lack or
627	insufficiency of notice not later than the beginning of the
628	hearing, the party's appearance at the hearing waives the
629	objection. Upon request of a party to the arbitration proceeding
630	and for good cause shown, or upon the arbitrator's own
631	initiative, the arbitrator may adjourn the hearing from time to
632	time as necessary, but may not postpone the hearing to a time
633	later than that fixed by the agreement to arbitrate for making
634	the award unless the parties to the arbitration proceeding
635	consent to a later date. The arbitrator may hear and decide the
636	controversy upon the evidence produced although a party who was
637	duly notified of the arbitration proceeding did not appear. The
638	court, on request, may direct the arbitrator to conduct the

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639	hearing promptly and render a timely decision. The hearing shall
640	be conducted by all of the arbitrators but a majority may
641	determine any question and render a final award. An umpire
642	authorized to hear and decide the cause upon the failure of the
643	arbitrators to agree upon an award shall sit with the
644	arbitrators throughout their hearing but shall not be counted as
645	a part of their quorum or in the making of their award. If,
646	during the course of the hearing, an arbitrator for any reason
647	ceases to act, the remaining arbitrator, arbitrators or umpire
648	appointed to act as neutrals may continue with the hearing and
649	determination of the controversy.
650	(4) At a hearing under subsection (3), a party to the
651	arbitration proceeding has a right to be heard, to present
652	evidence material to the controversy, and to cross-examine
653	witnesses appearing at the hearing.
654	(5) If an arbitrator ceases or is unable to act during the
655	arbitration proceeding, a replacement arbitrator must be
656	appointed in accordance with s. 682.04 to continue the
657	proceeding and to resolve the controversy.
658	Section 17. Section 682.07, Florida Statutes, is amended to
659	read:
660	682.07 Representation by attorney.—A party to an
661	$\underline{\text{arbitration proceeding may}}$ has the right to be represented by an
662	attorney at any arbitration proceeding or hearing under this
663	law. A waiver thereof prior to the proceeding or hearing is
664	ineffective.
665	Section 18. Section 682.08, Florida Statutes, is amended to
666	read:
667	682.08 Witnesses, subpoenas, depositions.—

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6-00240A-13 2013530 668 (1) An arbitrator may issue a subpoena for the attendance of a witness and for the production of records and other 669 evidence at any hearing and may administer oaths. A subpoena 670 671 must be served in the manner for service of subpoenas in a civil action and, upon motion to the court by a party to the 672 arbitration proceeding or the arbitrator, enforced in the manner 673 674 for enforcement of subpoenas in a civil action. Arbitrators, or 675 an umpire authorized to hear and decide the cause upon failure of the arbitrators to agree upon an award, in the course of her 676 677 or his jurisdiction, may issue subpoenas for the attendance of 678 witnesses and for the production of books, records, documents and other evidence, and shall have the power to administer 679 680 oaths. Subpoenas so issued shall be served, and upon application 681 to the court by a party to the arbitration or the arbitrators, 682 or the umpire, enforced in the manner provided by law for the 683 service and enforcement of subpoenas in a civil action. 684

(2) In order to make the proceedings fair, expeditious, and cost effective, upon request of a party to, or a witness in, an arbitration proceeding, an arbitrator may permit a deposition of any witness to be taken for use as evidence at the hearing, including a witness who cannot be subpoenaed for or is unable to attend a hearing. The arbitrator shall determine the conditions under which the deposition is taken. On application of a party to the arbitration and for use as evidence, the arbitrators, or the umpire in the course of her or his jurisdiction, may permit a deposition to be taken, in the manner and upon the terms designated by them or her or him of a witness who cannot be subpoenaed or is unable to attend the hearing.

(3) An arbitrator may permit such discovery as the

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arbitrator decides is appropriate in the circumstances, taking into account the needs of the parties to the arbitration proceeding and other affected persons and the desirability of making the proceeding fair, expeditious, and cost effective. All provisions of law compelling a person under subpoena to testify

are applicable.

- (4) If an arbitrator permits discovery under subsection
 (3), the arbitrator may order a party to the arbitration
 proceeding to comply with the arbitrator's discovery-related
 orders, issue subpoenas for the attendance of a witness and for
 the production of records and other evidence at a discovery
 proceeding, and take action against a noncomplying party to the
 extent a court could if the controversy were the subject of a
 civil action in this state.
- (5) An arbitrator may issue a protective order to prevent the disclosure of privileged information, confidential information, trade secrets, and other information protected from disclosure to the extent a court could if the controversy were the subject of a civil action in this state.
- (6) All laws compelling a person under subpoena to testify and all fees for attending a judicial proceeding, a deposition, or a discovery proceeding as a witness apply to an arbitration proceeding as if the controversy were the subject of a civil action in this state.
- (7) The court may enforce a subpoena or discovery-related order for the attendance of a witness within this state and for the production of records and other evidence issued by an arbitrator in connection with an arbitration proceeding in another state upon conditions determined by the court so as to

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726	make the arbitration proceeding fair, expeditious, and cost
727	effective. A subpoena or discovery-related order issued by an
728	arbitrator in another state must be served in the manner
729	provided by law for service of subpoenas in a civil action in
730	this state and, upon motion to the court by a party to the
731	arbitration proceeding or the arbitrator, enforced in the manner
732	provided by law for enforcement of subpoenas in a civil action
733	in this state.
734	(8) (4) Fees for attendance as a witness shall be the same
735	as for a witness in the circuit court.
736	Section 19. Section 682.081, Florida Statutes, is created
737	to read:
738	682.081 Judicial enforcement of preaward ruling by
739	arbitrator.—
740	(1) Except as provided in subsection (2), if an arbitrator
741	makes a preaward ruling in favor of a party to the arbitration
742	proceeding, the party may request that the arbitrator
743	incorporate the ruling into an award under s. 682.12. \underline{A}
744	prevailing party may make a motion to the court for an expedited
745	order to confirm the award under s. 682.12, in which case the
746	court shall summarily decide the motion. The court shall issue
747	an order to confirm the award unless the court vacates,
748	modifies, or corrects the award under s. 682.13 or s. 682.14.
749	(2) A party to a provisional remedy award for injunctive or
750	equitable relief may make a motion to the court seeking to
751	confirm or vacate the provisional remedy award.
752	(a) The court shall confirm a provisional remedy award for
753	injunctive or equitable relief if the award satisfies the legal
754	standards for awarding a party injunctive or equitable relief.

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(b) The court shall vacate a provisional remedy award for injunctive or equitable relief which fails to satisfy the legal standards for awarding a party injunctive or equitable relief.

Section 20. Section 682.09, Florida Statutes, is amended to

682.09 Award.-

read:

- (1) An arbitrator shall make a record of an award. The record must be signed or otherwise authenticated by any arbitrator who concurs with the award. The arbitrator or the arbitration organization shall give notice of the award, including a copy of the award, to each party to the arbitration proceeding. The award shall be in writing and shall be signed by the arbitrators joining in the award or by the umpire in the course of his or her jurisdiction. They or he or she shall deliver a copy to each party to the arbitration either personally or by registered or certified mail, or as provided in the agreement or provision.
- (2) An award must be made within the time specified by the agreement to arbitrate or, if not specified therein, within the time ordered by the court. The court may extend, or the parties to the arbitration proceeding may agree in a record to extend, the time. The court or the parties may do so within or after the time specified or ordered. A party waives any objection that an award was not timely made unless the party gives notice of the objection to the arbitrator before receiving notice of the award. An award shall be made within the time fixed therefor by the agreement or provision for arbitration or, if not so fixed, within such time as the court may order on application of a party to the arbitration. The parties may, by written agreement,

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784	extend the time either before or after the expiration thereof.
785	Any objection that an award was not made within the time
786	required is waived unless the objecting party notifies the
787	arbitrators or umpire in writing of his or her objection prior
788	to the delivery of the award to him or her.
789	Section 21. Section 682.10, Florida Statutes, is amended to
790	read:
791	682.10 Change of award by arbitrators or umpire .—
792	(1) On motion to an arbitrator by a party to an arbitration
793	proceeding, the arbitrator may modify or correct an award:
794	(a) Upon a ground stated in s. 682.14(1)(a) or (c);
795	(b) Because the arbitrator has not made a final and
796	definite award upon a claim submitted by the parties to the
797	arbitration proceeding; or
798	(c) To clarify the award.
799	(2) A motion under subsection (1) must be made and notice
800	given to all parties within 20 days after the movant receives
801	notice of the award.
802	(3) A party to the arbitration proceeding must give notice
803	of any objection to the motion within 10 days after receipt of
804	the notice.
805	(4) If a motion to the court is pending under s. 682.12, s.
806	682.13, or s. 682.14, the court may submit the claim to the
807	arbitrator to consider whether to modify or correct the award:
808	(a) Upon a ground stated in s. 682.14(1)(a) or (c);
809	(b) Because the arbitrator has not made a final and
810	definite award upon a claim submitted by the parties to the
811	arbitration proceeding; or
812	(c) To clarify the award.

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(5) An award modified or corrected pursuant to this section is subject to ss. 682.09(1), 682.12, 682.13, and 682.14. On application of a party to the arbitration, or if an application to the court is pending under s. 682.12, s. 682.13 or s. 682.14, on submission to the arbitrators, or to the umpire in the case of an umpire's award, by the court under such conditions as the court may order, the arbitrators or umpire may modify or correct the award upon the grounds stated in s. 682.14(1)(a) and (e) or for the purpose of clarifying the award. The application shall be made within 20 days after delivery of the award to the applicant. Written notice thereof shall be given forthwith to the other party to the arbitration, stating that he or she must serve his or her objections thereto, if any, within 10 days from the notice. The award so modified or corrected is subject to the provisions of ss. 682.12-682.14.

Section 22. Section 682.11, Florida Statutes, is amended to read:

682.11 $\underline{\text{Remedies;}}$ fees and expenses of arbitration proceeding.—

- (1) An arbitrator may award punitive damages or other exemplary relief if such an award is authorized by law in a civil action involving the same claim and the evidence produced at the hearing justifies the award under the legal standards otherwise applicable to the claim.
- (2) An arbitrator may award reasonable attorney fees and other reasonable expenses of arbitration if such an award is authorized by law in a civil action involving the same claim or by the agreement of the parties to the arbitration proceeding.
 - (3) As to all remedies other than those authorized by

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842	subsections (1) and (2), an arbitrator may order such remedies
843	as the arbitrator considers just and appropriate under the
844	circumstances of the arbitration proceeding. The fact that such
845	a remedy could not or would not be granted by the court is not a
846	ground for refusing to confirm an award under s. 682.12 or for
847	vacating an award under s. 682.13.
848	(4) An arbitrator's expenses and fees, together with other
849	expenses, must be paid as provided in the award.
850	(5) If an arbitrator awards punitive damages or other
851	exemplary relief under subsection (1), the arbitrator shall
852	specify in the award the basis in fact justifying and the basis
853	in law authorizing the award and state separately the amount of
854	the punitive damages or other exemplary relief. Unless otherwise
855	provided in the agreement or provision for arbitration, the
856	arbitrators' and umpire's expenses and fees, together with other
857	expenses, not including counsel fees, incurred in the conduct of
858	the arbitration, shall be paid as provided in the award.
859	Section 23. Section 682.12, Florida Statutes, is amended to
860	read:
861	682.12 Confirmation of an award.—After a party to an
862	arbitration proceeding receives notice of an award, the party
863	may make a motion to the court for an order confirming the award
864	at which time the court shall issue a confirming order unless
865	the award is modified or corrected pursuant to s. 682.10 or s.
866	682.14 or is vacated pursuant to s. 682.13. Upon application of
867	a party to the arbitration, the court shall confirm an award,
868	unless within the time limits hereinafter imposed grounds are
869	urged for vacating or modifying or correcting the award, in
870	which case the court shall proceed as provided in ss. 682.13 and

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682.14. 871 872 Section 24. Section 682.13, Florida Statutes, is amended to 873 read: 874 682.13 Vacating an award.-875 (1) Upon motion application of a party to an arbitration 876 proceeding, the court shall vacate an arbitration award if when: 877 (a) The award was procured by corruption, fraud, or other 878 undue means; -879 (b) There was: 1. Evident partiality by an arbitrator appointed as a 880 881 neutral arbitrator; 2. Corruption by an arbitrator; or 882 3. Misconduct by an arbitrator prejudicing the rights of a 883 884 party to the arbitration proceeding; or corruption in any of the 885 arbitrators or umpire or misconduct prejudicing the rights of 886 any party. 887 (c) An arbitrator refused to postpone the hearing upon showing of sufficient cause for postponement, refused to hear 888 evidence material to the controversy, or otherwise conducted the 889 hearing contrary to s. 682.06, so as to prejudice substantially 890 891 the rights of a party to the arbitration proceeding; The 892 arbitrators or the umpire in the course of her or his jurisdiction exceeded their powers. 893 894 (d) An arbitrator exceeded the arbitrator's powers; The 895 arbitrators or the umpire in the course of her or his 896 jurisdiction refused to postpone the hearing upon sufficient 897 cause being shown therefor or refused to hear evidence material 898 to the controversy or otherwise so conducted the hearing,

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contrary to the provisions of s. 682.06, as to prejudice

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6-00240A-13 2013530 900 substantially the rights of a party. 901 (e) There was no agreement to arbitrate, unless the person participated in the arbitration proceeding without raising the 902 objection under s. 682.06(3) not later than the beginning of the 903 arbitration hearing; or There was no agreement or provision for 904 arbitration subject to this law, unless the matter was 905 906 determined in proceedings under s. 682.03 and unless the party 907 participated in the arbitration hearing without raising the objection. 908 (f) The arbitration was conducted without proper notice of 909 910 the initiation of an arbitration as required in s. 682.032 so as to prejudice substantially the rights of a party to the 911 arbitration proceeding. 912 913 But the fact that the relief was such that it could not or would not be granted by a court of law or equity is not ground for 914 915 vacating or refusing to confirm the award. 916 (2) A motion under this section must be filed within 90 days after the movant receives notice of the award pursuant to 917 s. 682.09 or within 90 days after the movant receives notice of 918 919 a modified or corrected award pursuant to s. 682.10, unless the 920 movant alleges that the award was procured by corruption, fraud, 921 or other undue means, in which case the motion must be made within 90 days after the ground is known or by the exercise of 922 923 reasonable care would have been known by the movant. An 924 application under this section shall be made within 90 days 925 after delivery of a copy of the award to the applicant, except 926 that, if predicated upon corruption, fraud or other undue means,

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it shall be made within 90 days after such grounds are known or

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should have been known.

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- (3) If the court vacates an award on a ground other than that set forth in paragraph (1)(e), it may order a rehearing. If the award is vacated on a ground stated in paragraph (1)(a) or paragraph (1)(b), the rehearing must be before a new arbitrator. If the award is vacated on a ground stated in paragraph (1)(c), paragraph (1)(d), or paragraph (1)(f), the rehearing may be before the arbitrator who made the award or the arbitrator's successor. The arbitrator must render the decision in the rehearing within the same time as that provided in s. 682.09(2) for an award. In vacating the award on grounds other than those stated in paragraph (1)(e), the court may order a rehearing before new arbitrators chosen as provided in the agreement or provision for arbitration or by the court in accordance with s. 682.04, or, if the award is vacated on grounds set forth in paragraphs (1)(c) and (d), the court may order a rehearing before the arbitrators or umpire who made the award or their successors appointed in accordance with s. 682.04. The time within which the agreement or provision for arbitration requires the award to be made is applicable to the rehearing and commences from the date of the order therefor.
- (4) If $\underline{a \ motion}$ the application to vacate is denied and no motion to modify or correct the award is pending, the court shall confirm the award.

Section 25. Section 682.14, Florida Statutes, is amended to read:

682.14 Modification or correction of award.-

(1) <u>Upon motion made within 90 days after the movant</u>

receives notice of the award pursuant to s. 682.09 or within 90 days after the movant receives notice of a modified or corrected

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958	award pursuant to s. 682.10, the court shall modify or correct
959	the award if Upon application made within 90 days after delivery
960	of a copy of the award to the applicant, the court shall modify
961	or correct the award when:
962	(a) There is an evident miscalculation of figures or an
963	evident mistake in the description of any person, thing $\underline{}$ or
964	property referred to in the award.
965	(b) The arbitrators or umpire have awarded upon a matter
966	not submitted $\underline{\text{in the arbitration}}$ to them or him or her and the
967	award may be corrected without affecting the merits of the
968	decision upon the issues submitted.
969	(c) The award is imperfect as a matter of form, not
970	affecting the merits of the controversy.
971	(2) If the application is granted, the court shall modify
972	and correct the award so as to effect its intent and shall
973	confirm the award as so modified and corrected. Otherwise,
974	unless a motion to vacate the award under s. 682.13 is pending,
975	the court shall confirm the award as made.
976	(3) An application to modify or correct an award may be
977	joined in the alternative with an application to vacate the
978	award <u>under s. 682.13</u> .
979	Section 26. Section 682.15, Florida Statutes, is amended to
980	read:
981	682.15 Judgment or decree on award
982	(1) Upon granting an order confirming, vacating without
983	directing a rehearing, modifying, or correcting an award, the
984	court shall enter a judgment in conformity therewith. The
985	judgment may be recorded, docketed, and enforced as any other
986	judgment in a civil action.

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(2) A court may allow reasonable costs of the motion and subsequent judicial proceedings.

(3) On motion of a prevailing party to a contested judicial proceeding under s. 682.12, s. 682.13, or s. 682.14, the court may add reasonable attorney fees and other reasonable expenses of litigation incurred in a judicial proceeding after the award is made to a judgment confirming, vacating without directing a rehearing, modifying, or correcting an award. Upon the granting of an order confirming, modifying or correcting an award, judgment or decree shall be entered in conformity therewith and be enforced as any other judgment or decree. Costs of the application and of the proceedings subsequent thereto, and disbursements may be awarded by the court.

Section 27. Section 682.16, Florida Statutes, is repealed.

Section 28. Section 682.17, Florida Statutes, is repealed.

Section 29. Section 682.18, Florida Statutes, is repealed.

Section 30. Section 682.181, Florida Statutes, is created to read:

682.181 Jurisdiction.-

(1) A court of this state having jurisdiction over the controversy and the parties may enforce an agreement to arbitrate.

Section 31. Section 682.19, Florida Statutes, is amended to read:

682.19 Venue.—A petition pursuant to s. 682.015 must be filed in the court of the county in which the agreement to

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1016	arbitrate specifies the arbitration hearing is to be held or, if
1017	the hearing has been held, in the court of the county in which
1018	it was held. Otherwise, the petition may be made in the court of
1019	any county in which an adverse party resides or has a place of
1020	business or, if no adverse party has a residence or place of
1021	business in this state, in the court of any county in this
1022	state. All subsequent petitions must be made in the court
1023	hearing the initial petition unless the court otherwise directs.
1024	Any application under this law may be made to the court of the
1025	county in which the other party to the agreement or provision
1026	for arbitration resides or has a place of business, or, if she
1027	or he has no residence or place of business in this state, then
1028	to the court of any county. All applications under this law
1029	subsequent to an initial application shall be made to the court
1030	hearing the initial application unless it shall order otherwise.
1031	Section 32. Section 682.20, Florida Statutes, is amended to
1032	read:
1033	682.20 Appeals.—
1034	(1) An appeal may be taken from:
1035	(a) An order denying an application to compel arbitration
1036	made under s. 682.03.
1037	(b) An order granting \underline{a} motion \underline{an} application to stay
1038	arbitration pursuant to made under s. $682.03(2)-(4)$.
1039	(c) An order confirming or denying confirmation of an
1040	award.
1041	(d) An order denying confirmation of an award unless the
1042	court has entered an order under s. 682.10(4) or s. 682.13. All
1043	other orders denying confirmation of an award are final orders.
1044	$\underline{\text{(e)}}$ (d) An order modifying or correcting an award.

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1045	(f) (e) An order vacating an award without directing a
1046	rehearing.
1047	$\underline{\text{(g)}}$ (f) A judgment or decree entered pursuant to $\underline{\text{this}}$
1048	chapter the provisions of this law.
1049	(2) The appeal shall be taken in the manner and to the same
1050	extent as from orders or judgments in a civil action.
1051	Section 33. Section 682.21, Florida Statutes, is repealed.
1052	Section 34. Section 682.22, Florida Statutes, is repealed.
1053	Section 35. Section 682.23, Florida Statutes, is created to
1054	read:
1055	682.23 Relationship to Electronic Signatures in Global and
1056	National Commerce Act.—The provisions of this chapter governing
1057	the legal effect, validity, and enforceability of electronic
1058	records or electronic signatures and of contracts performed with
1059	the use of such records or signatures conform to the
1060	requirements of s. 102 of the Electronic Signatures in Global
1061	and National Commerce Act, 15 U.S.C. s. 7002.
1062	Section 36. Section 682.25, Florida Statutes, is created to
1063	read:
1064	682.25 Disputes excluded.—This chapter does not apply to
1065	any dispute involving child custody, visitation, or child
1066	support.
1067	Section 37. Section 440.1926, Florida Statutes, is amended
1068	to read:
1069	440.1926 Alternate dispute resolution; claim arbitration
1070	Notwithstanding any other provision of this chapter, the
1071	employer, carrier, and employee may mutually agree to seek
1072	consent from a judge of compensation claims to enter into
1073	binding claim arbitration in lieu of any other remedy provided

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1074	for in this chapter to resolve all issues in dispute regarding
1075	an injury. Arbitrations agreed to pursuant to this section shall
1076	be governed by chapter 682, the Revised Florida Arbitration
1077	Code, except that, notwithstanding any provision in chapter 682,
1078	the term "court" shall mean a judge of compensation claims. An
1079	arbitration award in accordance with this section $\underline{\mathrm{is}}$ $\underline{\mathrm{shall}}$ be
1080	enforceable in the same manner and with the same powers as any
1081	final compensation order.
1082	Section 38. Paragraph (a) of subsection (1) of section
1083	489.1402, Florida Statutes, is amended to read:
1084	489.1402 Homeowners' Construction Recovery Fund;
1085	definitions
1086	(1) The following definitions apply to ss. 489.140-489.144:
1087	(a) "Arbitration" means alternative dispute resolution
1088	entered into between a claimant and a contractor either pursuant
1089	to a construction contract that contains a mandatory arbitration
1090	clause or through any binding arbitration under chapter 682_{r} the
1091	Revised Florida Arbitration Code.
1092	Section 39. Subsection (2) of section 731.401, Florida
1093	Statutes, is amended to read:
1094	731.401 Arbitration of disputes
1095	(2) Unless otherwise specified in the will or trust, a will
1096	or trust provision requiring arbitration shall be presumed to
1097	require binding arbitration under chapter 682, the Revised
1098	Florida Arbitration Code s. 44.104.
1099	Section 40. This act shall take effect July 1, 2013.

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APPEARANCE RECORD

Meeting Date	
Topic ARBITRATION	Bill Number <u>SB S33</u>
Topic ARBITRATION Name HAUL ANDERSON Job Title ATTY	(if applicable) Amendment Barcode(if applicable)
Address Street City State Zip Speaking: For Against Information Ame	Phone 850-894-3000 E-mail Jan Decause justice
Speaking: For Against Information (Ame	NDMENT)
Representing FLA JUSTICE ASS.	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as ma	, ,
This form is part of the public record for this meeting.	S-001 (10/20/11)
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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) Job Title Address Street City For Information Against Speaking: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/20/11)

This form is part of the public record for this meeting.

APPEARANCE RECORD

Meeting Date	
Topic DISPUTE RESOLUTION	Bill Number 5B 530
Name JON POLENBERG	(if applicable) Amendment Barcode
Job Title ATTORNEY	(if applicable)
Address 1351 Saugrass Corp. Pkay, St	ety Phone (954) 742-9995
Et Landerdole Fi 3338 City State Zip	Il o ion
Speaking: For Against Information Representing BUSINESS LAW SECTION, Th	IE FLORIDA BAR
	bbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not meeting. Those who do speak may be asked to limit their remarks so that	
This form is part of the public record for this meeting.	S-001 (10/20/11)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	ared By: T	he Professional	Staff of the Commi	ttee on Judiciary	/
BILL:	SB 628					
INTRODUCER:	Senator Joy	ner				
SUBJECT:	Driver Lice	nses				
DATE:	February 18	3, 2013	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Brown		Cibula		JU	Favorable	
				TR		
				RC		
·						
•						

I. Summary:

SB 628 allows judges and certain employees of the state courts system to access copies of driver's licenses held by the Department of Highway Safety and Motor Vehicles (department). Currently, the department has no duty to share copies of driver's licenses with the judicial branch.

This bill substantially amends section 322.142, Florida Statutes.

II. Present Situation:

Driver's Licenses

The Department of Highway Safety and Motor Vehicles (department) must issue qualified applicants a driver's license at the time that the licensee successfully passes the required examinations and pays a fee.¹

The driver's license must contain:

- A color photograph or digital image of the licensee.
- The name of the state.
- An identification number uniquely assigned to the licensee.
- The licensee's full name, date of birth, and residence address.
- The licensee's gender and height.
- The dates of issuance and expiration of the license.

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¹ Sections 322.14(1)(a) and 322.142(1), F.S.

- A signature line.
- The class of vehicle authorized and endorsements or restrictions.²

The department is authorized to maintain a film negative or print file pictures of licensees. The department must keep a record of the digital image and licensee signature, along with identifying data to retrieve the record.³

This information is exempt from disclosure requirements under public records laws. However, the file and digital record may be released for the following purposes:

- For the issuance of duplicate licenses; and
- For administrative purposes of the department.⁴

Records can also be released to the following parties for specific purposes:

- Law enforcement agencies.
- Department of Business and Professional Regulation.
- Department of State.
- Department of Revenue.
- Department of Children and Family Services.
- Department of Financial Services.⁵

The most recent change to this public records exemption was in 2010, when the exemption was narrowed. The Legislature authorized the Department of Children and Family Services to have access to the records for additional purposes related to public assistance and public assistance fraud investigations.⁶

The Office of State Courts Administrator

The Office of State Courts Administrator (OSCA) requested the changes provided in this bill. OSCA indicates a need for this legislation as follows:

By department policy, judges have access to [driver's license] photographs, and by past practice, some court-related employees have access. However, neither judges nor court-related employees are specifically delineated for access in the applicable statute. The [Department of Highway Safety and Motor Vehicles] has begun to interpret the statute more strictly, resulting in some court-related employees being unable to access the photographs.

• • • •

The courts' Judicial Inquiry System (JIS) draws information from a number of data sources. Specifically, JIS offers the judiciary access to a streamlined dashboard in

² Section 322.14 (1)(a) and (b), F.S.

³ Section 322.142(4), F.S.

⁴ Section 322.142 (4), F.S.

⁵ Section 322.142 (4), F.S.

⁶ Section 1, ch. 2010-207, L.O.F. (CS/SB 962).

which a user may query multiple data sources through a single point of entry. One of the data sources that may be accessed through JIS is the system containing driver's license photographs maintained by DHSMV. However, some judges and court-related employees also may access the DHSMV system directly.⁷

According to OSCA, judges have had access to the records based on the statute's authority for release to law enforcement agencies. Still, OSCA is concerned that the department is more strictly interpreting the public records exemption for driver's license records, and judges are not currently authorized in the exemption to receive records. Additionally, the other judicial branch employees have encountered resistance in accessing these records.

Public Records

The Florida Constitution specifies requirements for public access to government records. It provides every person the right to inspect or copy any public record made or received in connection with the official business of any public body, officer, or employee of the state, or of persons acting on their behalf.⁸ The records of the legislative, executive, and judicial branches are specifically included.⁹

In addition to the Florida Constitution, the Florida Statutes specify conditions under which public access must be provided to government records. Chapter 119, F.S., ¹⁰ guarantees every person's right to inspect and copy any state or local government public record ¹¹ at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record. ¹²

Only the Legislature may create an exemption to public records. ¹³ Such an exemption must be created by general law and must specifically state the public necessity justifying the exemption. ¹⁴

⁷ Office of the State Courts Administrator, *White Paper: Legislative Issue: Driver's License Photographs* (2013) (on file with the Senate Committee on Judiciary).

⁸ FLA. CONST., Art. I, s. 24(a).

⁹ *Id*.

¹⁰ Chapter 119, F.S.

Section 119.011(12), F.S., defines "public records" to mean "all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency." Section 119.011(2), F.S., defines "agency" to mean as "any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency." The Public Records Act does not apply to legislative or judicial records (*see Locke v. Hawkes*, 595 So. 2d 32 (Fla. 1992)).

¹² Section 119.07(1)(a), F.S.

¹³ FLA. CONST., Art. I, s. 24(c). There is a difference between records the Legislature designates as exempt from public records requirements and those the Legislature designates *confidential and* exempt. A record classified as exempt from public disclosure may be disclosed under certain circumstances (see WFTV, Inc. v. The School Board of Seminole, 874 So. 2d 48 (Fla. 5th DCA 2004), review denied 892 So. 2d 1015 (Fla. 2004); City of Riviera Beach v. Barfield, 642 So. 2d 1135 (Fla. 4th DCA 2004); and Williams v. City of Minneola, 575 So. 2d 687 (Fla. 5th DCA 1991). If the Legislature designates a record as confidential and exempt from public disclosure, such record may not be released, by the custodian of public records, to anyone other than the persons or entities specifically designated in the statutory exemption (see Attorney General Opinion 85-62, August 1, 1985).

¹⁴ FLA. CONST., Art. I, s. 24(c).

Further, the exemption must be no broader than necessary to accomplish the stated purpose of the law. A bill enacting an exemption may not contain other substantive provisions ¹⁵ and must pass by a two-thirds vote of the members present and voting in each house of the Legislature. ¹⁶

III. Effect of Proposed Changes:

This bill narrows the public records exemption for copies of driver's license files and digital records by expressly authorizing the following parties to receive copies as part of the official work of a court:

- A justice or judge of the state.
- An employee of the state courts system who holds a position that is designated in writing for access by the Supreme Court Chief Justice or a chief judge of a district or circuit court, or his or her designee.
- A government employee who performs functions for the state court system in a position that is designated in writing for access by the Chief Justice of the Supreme Court or a chief judge of a district or circuit court, or their designee.

This bill updates obsolete references to the Department of Children and Family Services to the Department of Children and Families.¹⁷

The bill takes effect July 1, 2013.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

This bill does not require counties or municipalities to spend funds or limit their authority to raise revenue or receive state-shared revenues as specified in Article VII, s. 18 of the Florida Constitution.

B. Public Records/Open Meetings Issues:

This bill narrows an existing public records exemption. It complies with the requirements of s. 24(c), Article I of the Florida Constitution. Because the bill does not create a new exemption, it does not require a statement of public necessity or two-thirds vote approval of each house for passage as required by s. 24(c), Article I of the Florida Constitution.

C. Trust Funds Restrictions:

None.

¹⁵ The bill may, however, contain multiple exemptions that relate to one subject.

¹⁶ FLA. CONST., Art. I, s. 24(c).

¹⁷ Chapter 2012-84 (SB 2048).

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

An insignificant positive fiscal impact may be associated with this bill in that the courts and OSCA employees may have easier access to these records.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Joyner

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19-00516A-13 2013628

A bill to be entitled
An act relating to driver licenses; amending s.
322.142, F.S.; authorizing a justice, judge, or
designated employee to access reproductions of driver
license images as part of the official work of a
court; revising and clarifying provisions; providing
an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (4) of section 322.142, Florida Statutes, is amended to read:

322.142 Color photographic or digital imaged licenses.-

- (4) The department may maintain a film negative or print file. The department shall maintain a record of the digital image and signature of the licensees, together with other data required by the department for identification and retrieval. Reproductions from the file or digital record are exempt from the provisions of s. 119.07(1) and shall be made and issued only:
 - (a) For departmental administrative purposes;
 - (b) For the issuance of duplicate licenses;
 - (c) In response to law enforcement agency requests;
 - (d) To the Department of Business and Professional

Regulation pursuant to an interagency agreement for the purpose of accessing digital images for reproduction of licenses issued by the Department of Business and Professional Regulation;

(e) To the Department of State pursuant to an interagency agreement to facilitate determinations of eligibility of voter

Page 1 of 3

CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2013 SB 628

2013628

19-005167-13

30	registration applicants and registered voters in accordance with
31	ss. 98.045 and 98.075;
32	(f) To the Department of Revenue pursuant to an interagency
33	agreement for use in establishing paternity and establishing,
34	modifying, or enforcing support obligations in Title IV-D cases;
35	(g) To the Department of Children and Families Family
36	Services pursuant to an interagency agreement to conduct
37	protective investigations under part III of chapter 39 and
38	chapter 415;
39	(h) To the Department of Children and Families Family
40	Services pursuant to an interagency agreement specifying the
41	number of employees in each of that department's regions to be
42	granted access to the records for use as verification of
43	identity to expedite the determination of eligibility for public
44	assistance and for use in public assistance fraud
45	investigations;
46	$\underline{ ext{(i)}}$ To the Department of Financial Services pursuant to an
47	interagency agreement to facilitate the location of owners of
48	unclaimed property, the validation of unclaimed property claims,
49	and the identification of fraudulent or false claims; or
50	(j) To district medical examiners pursuant to an
51	interagency agreement for the purpose of identifying a deceased
52	individual, determining cause of death, and notifying next of
53	kin of any investigations, including autopsies and other
54	laboratory examinations, authorized in s. 406.11 406.011; or
55	(k) To the following persons for the purpose of identifying
56	a person as part of the official work of a court:
57	1. A justice or judge of this state;
58	2. An employee of the state courts system who works in a

Page 2 of 3

	19-00516A-13 2013628_
9	position that is designated in writing for access by the Chief
0	Justice of the Supreme Court or a chief judge of a district or
1	circuit court, or by his or her designee; or
2	3. A government employee who performs functions on behalf
3	of the state courts system in a position that is designated in
4	writing for access by the Chief Justice or a chief judge, or by
5	his or her designee.
6	Section 2. This act shall take effect July 1, 2013.

Page 3 of 3

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

APPEARANCE RECORD

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(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	
Topic Drivir License	Bill Number
Name Eric Maclure	(if applicable) Amendment Barcode
Job Title Dir, Community . Intergor. R.	Admin. Office
Address 500 5. Daval Street 1 a 11 a, FL 32399 City State Zip	E-mail macluree@flowets.org
Speaking: Por Against Information Representing Stat. Courts System	
Appearing at request of Chair: Yes No Lobbyi	st registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permeeting. Those who do speak may be asked to limit their remarks so that as r	•

S-001 (10/20/11)

APPEARANCE RECORD

2	19	13	(Deliver BOTH copies of this form to the Senator or Senate Profession	al Staff conducting the	e meeting)	
	Meeting)		122	
Горіс) (iv-	r License	Bill Number _	628	
Name	.	Lisa	Goodner	Amendment E		(if applicable)
Job T	itle	Stat.	Courts Administrator			(if applicable)
Addre	ss <u>-</u>	500 S.	Dural	Phone 85	0-922-65	581
	Sti	Talla	Dural FL 32399	E-mail 90	, odnarlof	lconteor
	Ci	ty	State Zip	V		Ċ
•	king: eprese	***************************************	Against Information State Courts System			
				t registered with	n Legislature:	Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2-19-13

Meeting Date	
Topic	Bill Number
Name Andrew S. Comell, Ja	(if applicable) Amendment Barcode
Job Title Partner AHorney - Litchbield Cavo, CL	(if applicable)
Address 600 Corporate Drive, #600	Phone (954) 816-4715
Fort Cardendale, FL 3334 City State Zip	E-mail 9Connellinggmail, con
Speaking: Against Information	
Representing FTC	Ž.
Appearing at request of Chair: Yes No Lobbyist	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as ma	
This form is part of the public record for this meeting.	S-001 (10/20/11)

APPEARANCE RECORD

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(Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	nal Staff conducting the meeting)
TopicCIVIL JUSTICE REFORM	Bill Number WORKSHOO (if applicable)
Name SEORGE MEROS	Amendment Barcode
Job Title ATTORNE	(if applicable)
Address 30/ 50 BRDNOUSH	Phone 850 577 - 989
Street City State State	E-mail GMERUS PORAY -
Speaking: Against Information	ROBINSON. LOM
Representing 45 44MBB	
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	
This form is part of the public record for this meeting.	S-001 (10/20/11)

APPEARANCE RECORD

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Meet	ing Da	te -	

Topic Accordocy in Domasis	Bill Number				
	(if applicable)				
Name Michael Mitchell					
	(if applicable)				
Job Title Director Of Covernment Rejulion	1.5				
Address P.O. Bux 407	Phone				
Address $\int O \cdot Sv \times 407$ Street $\int City$ State $\int Sv \times 407$ $\int FL$ State $\int State$	E-mail				
City State Zip					
Speaking:					
Representing Pullix Surin Markets Inc)				
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No				
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.					
This form is part of the public record for this meeting.	S-001 (10/20/11)				

APPEARANCE RECORD

Meeting Date	
Topic Expert Evidence	Bill Number
Name Mark Delegal	(if applicable) Amendment Barcode
Job Title Course	(if applicable)
Address 215 S. Monroe Street #200	Phone 222-3533
Street FL 32301 City State Zip	E-mail
Speaking: For Against Information	
Representing Florida Justice Ref	orm fustitute
Appearing at request of Chair: Yes No Lobbyist	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	t all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)

APPEARANCE RECORD

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Meeting Date	
Topic JUSTICE/LEGAL REFORM	Bill Number
	(if applicable)
Name MARK WILSON	Amendment Barcode
Job Title PRESIDENT + CEO	(if applicable)
Address 136 S. Browoush	Phone \$50-521-/200
Street TALIAHASSEE FL 3 Z 301 City State Zip	E-mail MULSON OF CHAMBERCOM
Speaking: Against Information	
Representing Florida CHAMBER OF COMMERCE	
Appearing at request of Chair: Yes No Lobbyist	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.	
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Topic Bing KEARNEY	Bill Number
Job Title	
Address 9625 WES KEARNEY V RIVERVEW FL 33 City State Zip Speaking: For Against Information Representing TATBF	S7SE-mail
Appearing at request of Chair: Yes No Lobb	byist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permeeting. Those who do speak may be asked to limit their remarks so that a	· · · · · · · · · · · · · · · · · · ·
This form is part of the public record for this meeting.	S-001 (10/20/11

APPEARANCE RECORD

Meeting Date	
Topic TNSURANCE BAD FAITH Name LEFFERTS MAB'SE Job Title	Bill Number
Address 1021 ROYAL PASS RA Street TAMPA FL 33602 City State Zip	Phone 813 - 273 - 6811 E-mail
Speaking:	
Representing TATBF	
Appearing at request of Chair: Yes V No Lobbyist	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.	
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APPEARANCE RECORD

2/18/13

Meeting Date

Topic DAUBERT YS FRYE Name GLENN HESS	Bill Number CS 13-02 (if applicable) Amendment Barcode
Job Title STATE ATTORNEY 14TH CIR.	(if applicable)
Address 421 N MAGNOLIA AVE	Phone (850) 832 - S566
PANAMA CITY FL 32401 City State Zip	E-mail Judgehess@gmail
Speaking: For Against Information	
Representing Horida PROSECUTING ATTORO	NIES ASSON
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as ma	•
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2-19-13 (Deliver BOTH copies o

Meeting Date	
Topic Darbert B.1	Bill Number
	(if applicable)
Name Roy KAFFERTY	Amendment Barcode
<i>'</i>	(if applicable)
Job Title ATTORNEY	
Address 316 S. BAYLEN	Phone 350 435 7/63
Street Pensacoa City State Zip	E-mail Trafferty@/ev.wlw-cor
Speaking: Against Information	
Representing FJA	
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No	
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.	
This form is part of the public record for this meeting.	S-001 (10/20/11)

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2/19/13

Meeting Date	
Topic <u>Medical Pamager</u>	Bill Number
Name Alexander CLEM	Amendment Barcode (if applicable) (if applicable)
Job Title Afformey	(y approcairs)
Address 20 No. orange Ave	Phone 407-420-3982
Orlando FL 3280 City State Zip	E-mail actem esfette people. Cen
Speaking: Against Information	
Representing FJA	
Appearing at request of Chair: Yes No Lobbyis	st registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as m	
This form is part of the public record for this meeting.	S-001 (10/20/11)

APPEARANCE RECORD

2-19-13

Meeting Date	
Topic Medical Damages	Bill Number
Name Matthew Posciay	(if applicable) Amendment Barcode
Job Title attorney	(if applicable)
Address 136 E. Bay St.	Phone 904-356-6071
Street JackSMVIIIP, FL 32207 City State Zip	E-mail MOSGay @ Cokerlaw-
Speaking: For Against Information	
Representing FJA	
Appearing at request of Chair: Yes Lobbyi	st registered with Legislature: No
While it is a Senate tradition to encourage public testimony, time may not perm meeting. Those who do speak may be asked to limit their remarks so that as n	·
This form is part of the public record for this meeting.	S-001 (10/20/11)

APPEARANCE RECORD

meeting Date	
Topic BAD FAITH	Bill Number(if applicable)
Name FRED CUNNINGHAM	Amendment Barcode
Job Title PAST PRESIDENT, FJA	(if applicable)
Address Street	Phone 561 676 3333
City State Zip	E-mail
Speaking: For Against Information	
Representing FJA	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may r meeting. Those who do speak may be asked to limit their remarks so the	· · · · · · · · · · · · · · · · · · ·
This form is part of the public record for this meeting.	S-001 (10/20/11)