The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

MILITARY AND VETERANS AFFAIRS, SPACE, AND DOMESTIC SECURITY
Senator Altman, Chair
Senator Gibson, Vice Chair

MEETING DATE: Monday, March 23, 2015

TIME: 3:00 —3:30 p.m.

PLACE: Mallory Horne Committee Room, 37 Senate Office Building

MEMBERS: Senator Altman, Chair; Senator Gibson, Vice Chair; Senators Evers, Sachs, and Stargel

| TAB | BILL NO. and INTRODUCER | BILL DESCRIPTION and SENATE COMMITTEE ACTIONS | COMMITTEE ACTION |
|-----|---|--|----------------------------|
| 1 | SM 1422 Abruzzo (Similar HM 1285) | Iran/Economic Sanctions; Urging Congress and the President of the United States to pass and enact new economic sanctions against Iran should that nation be found to be in violation of the Joint Plan of Action or fail to reach an acceptable agreement by the dates set forth in the November 2014 extension of the Joint Plan of Action, etc. | Favorable Yeas 5 Nays 0 |
| | | MS 03/23/2015 Favorable GO RC | |
| 2 | SB 1430 Abruzzo (Similar CS/H 721, H 1095) | Discounts on Public Park Entrance Fees and Transportation Fares; Requiring counties to provide a partial or a full discount on park entrance fees to military members, veterans, and the spouse and parents of certain deceased military members, law enforcement officers, and firefighters; requiring regional transportation authorities to provide a partial or a full discount on fares and on other charges for certain disabled veterans; requiring municipalities to provide a partial or a full discount on park entrance fees to military members, veterans, and the spouse and parents of certain deceased military members, law enforcement officers, and firefighters, etc. | Favorable Yeas 5 Nays 0 |
| | | MS 03/23/2015 Favorable CA FP | |

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| Prepared By: The Professional Staff of the Committee on Military and Veterans Affairs, Space, and Domestic Security | | | | | | |
|---|--------------|----------|----------|-----------|------------------|--------|
| BILL: | SM 1422 | | | | | |
| INTRODUCER: | Senator Abru | IZZO | | | | |
| SUBJECT: | Iran/Econom | ic Sanct | ions | | | |
| DATE: | March 20, 20 | 015 | REVISED: | | | |
| ANAL | /ST | STAFF | DIRECTOR | REFERENCE | | ACTION |
| 1. Sanders | | Ryon | | MS | Favorable | |
| 2. | | | | GO | | |
| 3. | | | | RC | | |

I. Summary:

SM 1422 urges the Congress of the United States and the President of the United States to pass and enact new economic sanctions against Iran should that nation be found to be in violation of the Joint Plan of Action (JPOA) or fail to reach an acceptable agreement by the dates set forth in the November 2014 extension of the JPOA.

II. Present Situation:

In a 2006 resolution, the United Nations Security Council¹ (Security Council) noted with serious concern that Iran's nuclear program could have a military nuclear dimension.² The Security Council also noted that the International Atomic Energy Association³ (IAEA) has been unable to conclude that there are no undeclared nuclear materials or activates in Iran.⁴ Since then the Security Council has published eight additional resolutions determining that Iran's proliferation of weapons of mass destruction, as well as their means of delivery, continued to constitute a threat to international peace and security.⁵

http://www.un.org/ga/search/view_doc.asp?symbol=S/RES/1696(2006) (last visited March 19, 2015).

http://www.un.org/ga/search/view_doc.asp?symbol=S/RES/1696(2006) (last visited March 19, 2015).

http://www.un.org/ga/search/view_doc.asp?symbol=S/RES/2159%20(2014) (last visited March 19, 2015).

¹ The United Nations Security Council has primary responsibility for the maintenance of international peace and security. The council also takes the lead in determining the existence of a threat to the peace or act of aggression. The Security Council is composed of 5 permanent members (China, France, Russia, the United Kingdom, and the United States) and 10 non-permanent members elected for two-year terms by the General Assembly of the United Nations.

² United Nations Security Council, Resolution 1696, 1 (2006),

³ The International Atomic Energy Association (IAEA) was established in 1957 as the world's center for cooperation in the nuclear field, the IAEA works with its Member States and multiple partners worldwide to promote the safe, secure and peaceful use of nuclear technologies.

⁴ United Nations Security Council, *Resolution 1696*, 1 (2006),

⁵ United Nations Security Council, *Resolution 2159*, 1 (2014),

BILL: SM 1422 Page 2

In an effort to perpetuate diplomatic negotiations, the five permanent members⁶ of the Security Council (known as the P5) in partnership with Germany convened to negotiate an agreement with Iran to prevent the development of nuclear weapons in Iran. An initial agreement was reached in November 2013 that outlined measures to be taken by all parties within a six month time frame. This initial agreement called for the P5+1⁷ and Iran to also finalize within six months a mutually-agreed upon long-term comprehensive solution that would ensure Iran's nuclear program will be exclusively peaceful.⁸

Joint Plan of Action

On November 24, 2013, the P5+1 and Iran formalized their agreement by signing the Joint Plan of Action (JPOA). The JPOA is an interim agreement and is the first step towards a long-term solution to stop the advance of Iran's nuclear program. Both the P5+1 and Iran are held to a series of voluntary measures for a duration of six months with the option to extend the JPOA, if necessary. The JPOA has since been renewed and extended twice, first on July 19, 2014 and again on November 24, 2014. The JPOA has since been renewed and extended twice, first on July 19, 2014 and again on November 24, 2014.

Voluntary Measures Committed to by Iran

As part of the JPOA, Iran agreed to implement the following measures beginning January 20, 2014:¹¹

- Halt production of enriched uranium¹² and disable the centrifuges¹³ used to produce the material;
- Dilute and reduce the enriched uranium stockpile;
- Limit safeguarded research and development;
- Provide access for the IAEA to verify compliance on the technical understandings of the JPOA;
- Be transparent about its nuclear program by allowing access to its facilities, equipment, surveillance information, and other infrastructure; and
- Permit IAEA inspectors to conduct scheduled and unannounced inspections.¹⁴

⁶ United States, United Kingdom, Russia, China, and France

⁷ Germany is recognized as an additional partner ("+1") for the P5 in diplomatic negotiations with Iran.

⁸ European Union, European External Action Service, *Joint Plan of Action* (2013). http://eeas.europa.eu/statements/docs/2013/131124_03_en.pdf (last visited March 19, 2015). ⁹ *Id*.

¹⁰ United States Department of the Treasury, Office of Foreign Assets Control, *Frequently Asked Questions Relating to the Extension of Temporary Sanctions Relief through June 30, 2015, to Implement the Joint Plan of Action between the P5 + 1 and the Islamic Republic of Iran*, http://www.treasury.gov/resource-center/sanctions/Programs/Documents/jpoa ext fag 11252014.pdf (last visited March 19, 2015).

¹¹ The White House, Office of the Press Secretary, Summary of Technical Understandings Related to the Implementation of the Joint Plan of Action on the Islamic Republic of Iran's Nuclear Program, https://www.whitehouse.gov/the-press-office/2014/01/16/summary-technical-understandings-related-implementation-joint-plan-actio (last visited March 19, 2015).

¹² Uranium enrichment is one of the key steps in building nuclear weapons.

¹³ A centrifuge is a device that applies rotational force to a material in order to separate particles by density. The widest use of centrifuges is for the concentration and purification of materials. See Centrifuge. In *Encyclopedia Britannica*. http://www.britannica.com/EBchecked/topic/102850/centrifuge (last visited March 19, 2015).

¹⁴ The White House, Office of the Press Secretary, Summary of Technical Understandings Related to the Implementation of the Joint Plan of Action on the Islamic Republic of Iran's Nuclear Program, https://www.whitehouse.gov/the-press-office/2014/01/16/summary-technical-understandings-related-implementation-joint-plan-actio (last visited March 19, 2015).

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Voluntary Measures Committed to by the P5+1

In order to continue negotiations, the P5+1 agreed to temporarily suspend the following sanctions involving Iran's:

- Purchase and sale of gold and other precious metals;
- Export of petrochemical products;
- Automotive industry; and
- Certain associated services regarding each of the foregoing. 15

Additionally, the P5+1 committed to:

- Establish financial channels to facilitate Iran's import of certain humanitarian goods to Iran;
- Payment of medical expenses incurred by Iranians abroad;
- Payment of Iran's UN obligations;
- Payment of \$400 million in governmental tuition assistance for Iranian students studying abroad;
- License certain transactions related to the safety of Iran's civil aviation industry;
- Pause efforts to further reduce Iran's crude oil exports; and
- Enable Iran to access \$4.2 billion in Restricted Funds 16.17

These voluntary measures may be revoked at any time should Iran fail to comply with the JPOA. 18

International Atomic Energy Association

The International Atomic Energy Association (IAEA) is designated by the United Nations' Treaty on the Non-Proliferation of Nuclear Weapons (NPT)¹⁹ as the authority responsible for the implementation of a safeguards system intended to prevent the diversion of nuclear material for weapons use.²⁰ The IAEA has been the authority on nuclear inspections since the inception of the NPT in 1968.

¹⁵ United States Department of the Treasury, Office of Foreign Assets Control, *Frequently Asked Questions Relating to the Extension of Temporary Sanctions Relief through June 30, 2015, to Implement the Joint Plan of Action between the P5 + 1 and the Islamic Republic of Iran*, http://www.treasury.gov/resource-center/sanctions/Programs/Documents/jpoa ext fag 11252014.pdf (last visited March 19, 2015).

¹⁶ The term "Restricted Funds" refers to: any existing and future revenues from the sale of Iranian petroleum or petroleum products, wherever they may be held, and any Central Bank of Iran (CBI) funds, with certain exceptions for non-petroleum CBI funds held at a foreign country's central bank.

¹⁷ *Id.*

¹⁸ European Union, European External Action Service, *Joint Plan of Action* (2013). http://eeas.europa.eu/statements/docs/2013/131124_03_en.pdf (last visited March 19, 2015).

¹⁹ The Treaty on the Non-Proliferation of Nuclear Weapons (NPT) is a binding, multilateral treaty to the goal of preventing the spread of nuclear weapons and weapons technology, to promote cooperation in the peaceful uses of nuclear energy and to achieve nuclear disarmament and general and complete disarmament. More countries have ratified the NPT than any other arms limitation and disarmament agreement.

²⁰ United National Office for Disarmament Affairs, *Treaty on the Non-Proliferation of Nuclear Weapons (NPT)*, UN.org, http://www.un.org/disarmament/WMD/Nuclear/NPT.shtml (last visited March 19, 2015).

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As member states of the United Nations, the P5+1 and Iran delegated the IAEA as the investigative authority for determining Iran's compliance with the provisions of the JPOA. The IAEA is tasked to verify that Iran:

- Is not enriching uranium in centrifuges at its major nuclear facilities;
- Limits its centrifuge production to those needed to replace damaged machines, so Iran cannot stockpile centrifuges;
- Does not construct additional enrichment facilities;
- Does not go beyond its current enrichment research and development practices;
- Does not operate, produce or test fuel, install additional components, or transfer material to the Arak²¹ reactor; and
- Does not construct a facility capable of reprocessing 22.23

The IAEA remains concerned about the possible existence in Iran of undisclosed nuclear-related activities involving military-related organizations, including activities related to the development of a nuclear payload for a missile.²⁴

III. Effect of Proposed Changes:

The memorial urges the Congress of the United States and the President of the United States to pass and enact new economic sanctions against Iran should that nation be found to be in violation of the Joint Plan of Action (JPOA) or fail to reach an acceptable agreement by the dates set forth in the November 2014 extension of the JPOA.

Copies of this memorial will be dispatched to the President of the United States, to the President of the United States Senate, to the Speaker of the United States House of Representatives, and each member of the Florida delegation to the United States Congress.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

²¹ The Arak complex is host to a water production plant and the IR-40 heavy water reactor, which remains under construction.

²² Reprocessing is a series of chemical operations that separates plutonium and uranium from other nuclear waste contained in the used (or "spent") fuel from nuclear power reactors. The separated plutonium can be used to fuel reactors, but also to make nuclear weapons.

²³ The White House, Office of the Press Secretary, *Summary of Technical Understandings Related to the Implementation of the Joint Plan of Action on the Islamic Republic of Iran's Nuclear Program*, https://www.whitehouse.gov/the-press-office/2014/01/16/summary-technical-understandings-related-implementation-joint-plan-actio (last visited March 19, 2015).

²⁴ Iran is required to cooperate fully with the International Atomic Energy Association (IAEA) on all outstanding issues,

particularly those which give rise to concerns about the possible military dimensions to Iran's nuclear program, including by providing access without delay to all sites, equipment, persons and documents requested by the IAEA. See United Nations Security Council resolution 1929, http://www.un.org/ga/search/view_doc.asp?symbol=S/RES/1929(2010) (last visited March 19, 2015).

BILL: SM 1422 Page 5 C. Trust Funds Restrictions: None. ٧. **Fiscal Impact Statement:** Α. Tax/Fee Issues: None. B. Private Sector Impact: None. C. **Government Sector Impact:** None. VI. **Technical Deficiencies:** None. VII. **Related Issues:** None. VIII. **Statutes Affected:** None.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2015 SM 1422

By Senator Abruzzo

25-00335A-15 20151422

Senate Memorial

A memorial to the Congress of the United States and the President of the United States, urging them to pass and enact new economic sanctions against Iran should that nation be found to be in violation of the Joint Plan of Action or fail to reach an acceptable agreement by the dates set forth in the November 2014 extension of the Joint Plan of Action.

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WHEREAS, Iran has installed 19,000 centrifuges, and WHEREAS, Iran continues to research and develop advanced centrifuges and has not cooperated with the International Atomic Energy Agency's investigation into the possible military dimensions of its nuclear program, and

WHEREAS, a nuclear-armed Iran poses a significant threat to the United States and international security, and

WHEREAS, the P5+1 has agreed to two extensions of the Joint Plan of Action and Iran has not publicly agreed to any significant concessions, and

WHEREAS, the United States must make clear that new economic sanctions will be enacted if Iran does not timely enter into a nuclear agreement, NOW, THEREFORE,

Be It Resolved by the Legislature of the State of Florida:

That the Congress of the United States and the President of the United States are urged to pass and enact new economic sanctions against Iran should that nation be found to be in violation of the Joint Plan of Action or fail to reach an

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2015 SM 1422

20151422 acceptable agreement by the dates set forth in the November 2014 31 extension of the Joint Plan of Action.

25-00335A-15

32 BE IT FURTHER RESOLVED that copies of this memorial be 33 dispatched to the President of the United States, the President 34 of the United States Senate, the Speaker of the United States 35 House of Representatives, and each member of the Florida delegation to the United States Congress.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

| Meeting Date | |
|--|---|
| Topic | Bill Number 1722 |
| Name BRIAN PITTS | Amendment Barcode |
| Job TitleTRUSTEE | (if applicable |
| Address 1119 NEWTON AVNUE SOUTH | Phone 727-897-9291 |
| SAINT PETERSBURG FLORIDA 33705 | E-mail_JUSTICE2JESUS@YAH00.COM |
| City State Zip Speaking: ☐ For ☐ Against ✓ Information | |
| RepresentingJUSTICE-2-JESUS | |
| Appearing at request of Chair: Yes No Lobbyis | t registered with Legislature: Yes ∠ No |
| Vhile it is a Senate tradition to encourage public testimony, time may not permit reeting. Those who do speak may be asked to limit their remarks so that as ma | |
| his form is part of the public record for this meeting. | S-001 (10/20/11) |

APPEARANCE RECORD

| 3315 (Deliver BOTH copies of this form to the Senator or Senate Professional Senator Date) | Staff conducting the meeting) $\frac{SMJ422}{\textit{Bill Number (if applicable)}}$ |
|--|---|
| Topic IRAW SANCTIONS | Amendment Barcode (if applicable) |
| Name LAUREEN GALEUTO | . |
| Job Title atturney | _ |
| Address 6212 Bayshure Blod. #F | Phone 850. 508.6441 |
| Jampa FL 33611 | Email / avreen @ laureen law. |
| Speaking: | peaking: In Support Against |
| | peaking: In Support Against Air will read this information into the record.) |
| Representing Jewish Federations of Jampa, | Orlandos Pinellas. |
| Appearing at request of Chair: Yes No Lobbyist regist | tered with Legislature: Yes No |
| | |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

| 3-23-23 (Deliver BOTH copies of this form to the Senator or Senator | e Professional Staff conducting the meeting) |
|---|---|
| Meeting Date | Bill Number (if applicable) |
| Topic I (an Sanctions | Amendment Barcode (if applicable) |
| Name Despt 5 Ves | |
| Job Title Stylent at FSV, | |
| Address 750 A West St. Augustine S | flee) Phone 40/-666-1627 |
| Street Fallahassee FL 32 | 304 Email 195/2@My, FSV, ed |
| City | Zip |
| Speaking: For Against Information | Waive Speaking: In Support Against |
| Representing Chabad at FSV | (The Chair will read this information into the record.) |
| Appearing at request of Chair: Yes No Lobb | yist registered with Legislature: Yes No |
| While it is a Senate tradition to encourage public testimony, time may n meeting. Those who do speak may be asked to limit their remarks so th | · · · · · · · · · · · · · · · · · · · |

S-001 (10/14/14)

This form is part of the public record for this meeting.



Tallahassee, Florida 32399-1100

COMMITTEES:

Finance and Tax, *Vice Chair*Appropriations Subcommittee on Health and Human Services
Communications, Energy, and Public Utilities

Community Affairs Fiscal Policy Regulated Industries

JOINT COMMITTEE:
Joint Legislative Auditing Committee, Chair

SENATOR JOSEPH ABRUZZO

Minority Whip 25th District

March 9th, 2015

The Honorable Thad Altman The Florida Senate 314 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399

Dear Chairman Altman:

I respectfully request that Senate Memorial 1422, related to Iran/Economic Sanctions, be considered for placement on the Military and Veterans Affairs, Space, and Domestic Security committee agenda. This memorial urges the President of the United States and Congress to reach an acceptable agreement concerning Iran as set forth by the Joint Plan of Action.

Thank you in advance for your consideration. Please let me know if I can provide you with any additional information.

Sincerely,

Joseph Abruzzo

Cc: Elizabeth Ryon, Staff Director

REPLY TO:

□ 12300 Forest Hill Boulevard, Suite 200, Wellington, Florida 33414-5785 (561) 791-4774 FAX: (888) 284-6495 □ 110 Dr. Martin Luther King, Jr. Boulevard, Belle Glade, Florida 33430-3900 (561) 829-1410 □ 222 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5025

Senate's Website: www.flsenate.gov

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| Prepared By: T | Prepared By: The Professional Staff of the Committee on Military and Veterans Affairs, Space, and Domestic Security | | | | | |
|----------------|---|-----------|---------------|-----------------|------------------|--------|
| BILL: | SB 1430 | | | | | |
| INTRODUCER: | Senator Abruzzo | | | | | |
| SUBJECT: | Discounts of | on Public | Park Entrance | Fees and Transp | ortation Fares | |
| DATE: | March 20, 2 | 2015 | REVISED: | | | |
| ANAL | YST | STAFF | DIRECTOR | REFERENCE | | ACTION |
| 1. Sanders | | Ryon | | MS | Favorable | |
| 2. | | | | CA | | |
| 3. | | | | FP | | |

I. Summary:

SB 1430 requires county and municipal departments of parks and recreation to provide a full or partial discount on park entrance fees to the following individuals:

- Currently serving military servicemembers;
- Honorably discharged veterans;
- Honorably discharged veterans with a service-connected disability;
- The surviving spouse or parents of a military servicemember who died in combat; and
- The surviving spouse or parent of a law enforcement officer or a firefighter who died in the line of duty.

The bill also requires regional transportation authorities to provide disabled veterans with discounts on fares or charges.

II. Present Situation:

Veteran and Military Presence in Florida

The composition of military personnel who reside in Florida consists of the following:

- 1.6 million veterans;¹
- 249,000 veterans with a service-connected disability;²
- 58,590 active duty personnel;³
- 35,714 reservists;⁴ and
- 12,000 Florida National Guard members.⁵

¹ Florida Department of Veterans' Affairs, Fast Facts, http://floridavets.org/?page_id=50 (last visited March 19, 2015).

 $^{^{2}}$ Id.

³ Data provided by Haas Center for Business Research and Economic Development at the University of West Florida.

⁴ Id.

⁵ Florida Department of Military Affairs, *About Us*, http://www.floridaguard.army.mil/about-us (last visited March 19, 2015).

After their military service, veterans may qualify for a variety of benefits administered by the U.S. Department of Veteran's Affairs (USDVA), and by the State of Florida. The USDVA assigns disability ratings to veterans who suffer from service-related injuries and seek USDVA benefits. Family members of veterans also may qualify for benefits, and for monthly VA payments as survivors of disabled or pensioned veterans.⁶

State Park Entrance Fee Discounts

The Division of Recreation and Parks (DRP) within the Department of Environmental Protection oversees Florida's 161 state parks. The DRP offers two types of annual entrance passes: the individual annual entrance pass for \$60 and the family annual entrance pass for \$120. The DRP currently provides park entrance fee discounts pursuant to the following:⁷

- Active duty members and honorably discharged veterans of the U.S. Armed Forces, National Guard, or reserve components receive a 25 percent discount on an annual entrance pass;
- Veterans with service-connected disabilities receive a lifetime family annual entrance passes at no charge;
- Surviving spouses and parents of deceased members of the U.S. Armed Forces, National Guard, or reserve components who have fallen in combat receive a lifetime family annual entrance passes at no charge; and
- Surviving spouses and parents of a law enforcement officer or firefighter who died in the line of duty receive lifetime family annual entrance passes at no charge.

The table below reflects the application of the Florida state park entrance fee discounts provided in s. 258.0145, F.S., for fiscal year 2013-14.8

| State Park Entrance Fee Discounts: FY 2013-14 (Pursuant to s. 258.0145, F.S.) | | |
|---|--------|-------------|
| Individual Entrance Pass (25% discount: active duty servicemembers and veterans) | 1,295 | |
| Value of Discount | | \$19,425 |
| Family Annual Entrance Pass (25% discount: active duty servicemembers and veterans) | 4,103 | |
| Value of Discount | | \$123,090 |
| Lifetime Family Annual Entrance Pass (Full discount: disabled veterans; the spouse and parents of a fallen military servicemember, law enforcement officer, or firefighter) | 9,804 | |
| Value of Discount | | \$1,176,480 |
| Total Passes FY 13-14 | 15,202 | |
| Total Value of Discount | | \$1,318,995 |

⁶ U.S. Department of Veterans Affairs, Office of Public Affairs, *State Summary: Florida* (2014); Florida Department of Veteran's Affairs, *Florida Veteran's Benefits Guide* (2014), http://floridavets.org/?page_id=110 (last visited March 19, 2015).

⁷ Section 258.0145, F.S.

⁸ E-mail correspondence with the Florida Department of Environmental Protection on March 20, 2015. (On file with the Senate Military and Veterans Affairs, Space, and Domestic Security Committee.)

Current law does not address entrance fee discounts for county and municipal parks for current and former military personnel and their families or the families of deceased first responders. There are approximately 267 county and municipal parks and recreation agencies in Florida, each managing a number of park areas, which offer a variety of amenities.⁹

Regional Transportation Authorities

Section 163.567, F.S., states that any two or more contiguous counties, municipalities, other political subdivisions, or combinations thereof in this state are authorized and empowered to convene a charter committee for the purpose of developing a regional transportation authority. However, no county, municipality, or other political subdivision may be a member in more than one authority created under this part. 11

A regional transportation authority has the authority to:

- Purchase, own, or operate, or provide for the operation of, transportation facilities;
- Contract for transit services;
- Exercise power of eminent domain limited to right-of-way and contiguous transportation facility acquisition and subject to any further limitations set forth in the authority charter;
- Conduct studies; and
- Contract with other governmental agencies, private companies and individuals. 12

Chapters 163, 343, 348, and 349, F.S., govern the regional transportation authorities. Chapter 343, F.S., provides for the creation of:

- Northeast Florida Regional Transportation Commission
- South Florida Regional Transportation Authority
- Central Florida Regional Transportation Authority
- Northwest Florida Transportation Corridor Authority
- Tampa Bay Area Regional Transportation Authority

Chapter 348, F.S., provides for the creation of:

- Tampa-Hillsborough County Expressway Authority
- Central Florida Expressway Authority
- Santa Rosa Bay Bridge Authority
- Osceola County Expressway Authority

Chapter 349, F.S., establishes the Jacksonville Transportation Authority.

⁹ Telephone conversation between Florida Recreation and Parks Association, Inc., staff and Senate Military and Veterans Affairs, Space, and Domestic Security Committee staff (March 20, 2015).

¹⁰ Section 163.597, F.S.

¹¹ *Id*.

¹² Section 163.568, F.S.

Other authorities created either in the above statutes or in special law include:

- Miami-Dade Expressway Authority
- Pinellas Suncoast Transit Authority
- Hillsborough Area Regional Transit Authority

Of these regional transportation authorities, two provide commuter services. Tri-Rail, operated by the South Florida Regional Transportation Authority, is the only publicly funded passenger rail system in the state. ¹³ Tri-Rail currently offers a 50 percent discount on Fare EASY Cards to persons with disabilities. ¹⁴ The second commuter service is Lynx, which is operated by the Central Florida Regional Transportation Authority.

III. Effect of Proposed Changes:

The bill creates sections 125.029, 163.58, and 166.0447, F.S., to require counties and municipalities to provide a partial or a full discount on park entrance fees to the following persons:

- A current member of the United States Armed Forces, the National Guard, or their reserve components;
- An honorably discharged veteran of the United States Armed Forces, the National Guard, or their reserve components;
- An honorably discharged veteran of the United States Armed Forces, the National Guard, or their reserve components who has a service-connected disability as determined by the United States Department of Veterans Affairs;
- A surviving spouse and parents of a deceased member of the United States Armed Forces, the National Guard, or their reserve components, who died in the line of duty under combatrelated conditions; and
- A surviving spouse and parents of a law enforcement officer or firefighter who died in the line of duty.

The bill defines the term "park entrance fee" to mean a fee charged to access lands managed by a county or city park or recreation department. The term does not include expanded amenity fees for amenities such as, campgrounds, aquatic facilities, stadiums or arenas, facility rentals, special events, boat launching, golf, zoos, museums, gardens, or programs taking place within public lands.

The bill also provides disabled veterans, as described in section 295.07(1)(a), with discounts when using a transportation system or facility owned or operated by a regional transportation authority. The regional transportation authority may offer either a full or partial discount to a disabled veteran, upon a showing of written documentation evidencing eligibility.

The bill provides an effective date of July 1, 2015.

¹³ South Florida Regional Transportation Authority, Overview, http://www.sfrta.fl.gov/overview.aspx (last visited March 20, 2015).

¹⁴ A few of the acceptable forms of documentation to present at the ticket kiosk include a Disabled Veterans ID, a letter from a physician, a Driver's License indicating disability, a Medicare Card, or Social Security documentation for Disability Benefits. See Tri-Rail, *Discount Policy*, http://www.tri-rail.com/fares/discount-policy/ (last visited March 20, 2015).

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, section 18(b) of the Florida Constitution requires any general law that reduces a local government's authority to raise revenues in the aggregate, to be passed by a two-thirds vote of the membership of each house of the Legislature. This bill has the effect of reducing municipal and county revenues generated from park entrance fees by adding discounts for the military, their families, and the families of deceased first responders. The bill may be exempt from needing a two-thirds vote due to insignificant fiscal impact, but no fiscal impact estimate is available at this time.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Current and former military personnel, spouses and parents of deceased military servicemembers who have fallen in combat and also the spouses and parents of law enforcement officers or firefighters who have fallen in the line of duty will be eligible for a full or partial discount on entrance fees at county and municipal parks. Disabled military veterans will be eligible for a full or partial discount when using a transportation system or facility owned or operated by a regional transportation authority.

C. Government Sector Impact:

County and municipal departments of parks and recreation will experience a decrease in revenue generated from park entrance fees as a result of this bill. To the extent disabled veterans use the discount provided at transportation systems, regional transportation authorities will experience a decrease in revenue from tickets and fees.

VI. Technical Deficiencies:

None.

¹⁵ FLA. CONST. art. VII, s. 18(b).

¹⁶ FLA. CONST. art. VII, s. 18(d). An insignificant fiscal impact means an amount not greater than ten cents times the average statewide population for the applicable fiscal year.

VII. Related Issues:

To the extent that a regional transportation authority has issued revenue bonds for any of their systems or facilities, the authority and the state would be limited by the bond covenants prescribed by the bond holders. Expanding the group of non-revenue users may be in violation of the bond covenants. The state is specifically limited by a statutory pledge to bondholders to not restrict a regional transportation authority's power to establish and collect fees or other charges as may be convenient or necessary to produce sufficient revenues to meet the expenses of maintenance and operation of the authority's system.¹⁷

VIII. Statutes Affected:

This bill creates the following sections of the Florida Statutes: 125.029, 163.58, 166.0447.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

¹⁷ See ss 343.67 and 343.57, F.S.

Florida Senate - 2015 SB 1430

By Senator Abruzzo

26 27

28 29 25-00321B-15 20151430

A bill to be entitled An act relating to discounts on public park entrance fees and transportation fares; creating s. 125.029, F.S.; requiring counties to provide a partial or a full discount on park entrance fees to military members, veterans, and the spouse and parents of certain deceased military members, law enforcement officers, and firefighters; requiring that individuals seeking the discount present written documentation 10 satisfactory to the county department which evidences 11 eligibility; defining the term "park entrance fee"; 12 providing certain exclusions; creating s. 163.58, 13 F.S.; requiring regional transportation authorities to 14 provide a partial or a full discount on fares and on 15 other charges for certain disabled veterans; creating 16 s. 166.0447, F.S.; requiring municipalities to provide 17 a partial or a full discount on park entrance fees to 18 military members, veterans, and the spouse and parents 19 of certain deceased military members, law enforcement 20 officers, and firefighters; requiring that individuals 21 seeking the discount present written documentation 22 satisfactory to the municipal department which 23 evidences eligibility; defining the term "park 24 entrance fee"; providing certain exclusions; providing 25 an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 125.029, Florida Statutes, is created to

Page 1 of 4

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2015 SB 1430

| | 25-00321B-15 20151430 |
|----|---|
| 30 | read: |
| 31 | 125.029 Military, law enforcement, and firefighter county |
| 32 | <pre>park entrance fee discounts</pre> |
| 33 | (1) A county park or recreation department shall provide a |
| 34 | partial or a full discount on park entrance fees to the |
| 35 | following individuals who present written documentation |
| 36 | satisfactory to the county department which evidences |
| 37 | eligibility for the discount: |
| 38 | (a) A current member of the United States Armed Forces, the |
| 39 | National Guard, or their reserve components. |
| 40 | (b) An honorably discharged veteran of the United States |
| 41 | Armed Forces, the National Guard, or their reserve components. |
| 42 | (c) An honorably discharged veteran of the United States |
| 43 | Armed Forces, the National Guard, or their reserve components, |
| 44 | who has a service-connected disability as determined by the |
| 45 | United States Department of Veterans Affairs. |
| 46 | (d) A surviving spouse and parents of a deceased member of |
| 47 | the United States Armed Forces, the National Guard, or their |
| 48 | reserve components, who died in the line of duty under combat- |
| 49 | related conditions. |
| 50 | (e) A surviving spouse and parents of a law enforcement |
| 51 | officer, as defined in s. 943.10(1), or a firefighter, as |
| 52 | defined in s. 633.102, who died in the line of duty. |
| 53 | (2) As used in this section, the term "park entrance fee" |
| 54 | means a fee charged to access lands managed by a county park or |
| 55 | recreation department. The term does not include expanded |
| 56 | amenity fees for amenities, such as campgrounds, aquatic |
| 57 | facilities, stadiums or arenas, facility rentals, special |
| 58 | events, boat launching, golf, zoos, museums, gardens, or |
| | |

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CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2015 SB 1430

25-00321B-15

20151430___

| 9 | programs taking place within public lands. |
|-----|---|
| 0 | Section 2. Section 163.58, Florida Statutes, is created to |
| 51 | read: |
| 52 | 163.58 Transportation fare discounts.—An authority shall |
| 3 | provide a partial or a full discount on fares and on other |
| 54 | charges for the use of a transportation system or a |
| 55 | $\underline{\text{transportation facility owned or operated by the authority to } a}$ |
| 6 | disabled veteran as described in s. 295.07(1)(a) who presents |
| 57 | written documentation satisfactory to the authority which |
| 8 | evidences eligibility for the discount. |
| 9 | Section 3. Section 166.0447, Florida Statutes, is created |
| 0 | to read: |
| 1 | 166.0447 Military, law enforcement, and firefighter |
| 2 | <pre>municipal park entrance fee discounts</pre> |
| 3 | (1) A municipal park or recreation department shall provide |
| 4 | a partial or a full discount on park entrance fees to the |
| 5 | following individuals who present written documentation |
| 6 | satisfactory to the municipal department which evidences |
| 7 | eligibility for the discount: |
| 8 | (a) A current member of the United States Armed Forces, the |
| 9 | National Guard, or their reserve components. |
| 0 8 | (b) An honorably discharged veteran of the United States |
| 31 | Armed Forces, the National Guard, or their reserve components. |
| 32 | (c) An honorably discharged veteran of the United States |
| 3 | Armed Forces, the National Guard, or their reserve components, |
| 34 | who has a service-connected disability as determined by the |
| 35 | United States Department of Veterans Affairs. |
| 86 | (d) A surviving spouse and parents of a deceased member of |
| 37 | the United States Armed Forces, the National Guard, or their |

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 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2015 SB 1430

20151430__

| 88 | reserve components, who died in the line of duty under combat- |
|-----|---|
| 89 | related conditions. |
| 90 | (e) A surviving spouse and parents of a law enforcement |
| 91 | officer, as defined in s. 943.10(1), or a firefighter, as |
| 92 | defined in s. 633.102, who died in the line of duty. |
| 93 | (2) As used in this section, the term "park entrance fee" |
| 94 | means a fee charged to access lands managed by a municipal park |
| 95 | or recreation department. The term does not include expanded |
| 96 | amenity fees for amenities, such as campgrounds, aquatic |
| 97 | facilities, stadiums or arenas, facility rentals, special |
| 98 | events, boat launching, golf, zoos, museums, gardens, or |
| 99 | programs taking place within public lands. |
| 100 | Section 4. This act shall take effect July 1, 2015. |

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Page 4 of 4

CODING: Words stricken are deletions; words underlined are additions.

APPEARANCE RECORD

| (Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date | Staff conducting the meeting) Bill Number (if applicable) |
|---|---|
| Topic FEES | Amendment Barcode (if applicable) |
| Name VICKI WOOLDRIDGE | _ |
| Job Title Gov. AGGAIRS MGR. | · - |
| Address 800 NW 33 rd St. | Phone 954-213-8690 |
| STRACT | Email Wooldnageve Strta. D. |
| | Speaking: In Support Against air will read this information into the record.) |
| Representing SOUTH FORIDA REZIONAL TRANSPOR | MON AUTHORITY |
| Appearing at request of Chair: Yes Yes Lobbyist regis | tered with Legislature: Yes No |
| While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as many | • |

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

| S 123/2015 Meeting Date . | |
|--|---|
| Topic | Bill Number 1930 |
| Name BRIAN PITTS | Amendment Barcode |
| Job TitleTRUSTEE | (if applicable) |
| Address 1119 NEWTON AVNUE SOUTH | Phone 727-897-9291 |
| Street SAINT PETERSBURG FLORIDA 33705 City State Zip | E-mail_JUSTICE2JESUS@YAH00.COM |
| Speaking: For Against Information | |
| RepresentingJUSTICE-2-JESUS | |
| Appearing at request of Chair: Yes No Lobby | yist registered with Legislature: Tyes Ves No |
| While it is a Senate tradition to encourage public testimony, time may not permeeting. Those who do speak may be asked to limit their remarks so that as n | |
| his form is part of the public record for this meeting. | S-001 (10/20/11) |

APPEARANCE RECORD

| Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) | 1430 Bill Number (if applicable) |
|--|-------------------------------------|
| Topic Discounts on Public Park Entrance Fees? Amende | ment Barcode (if applicable) |
| Name Justin Day | |
| Job Title Director | |
| Address 701 S. Howard Ave Suite 106-326 Phone 850 . | 222 8900 |
| Tampe Fe 33606 Email Jole Co | vdenespertners. |
| Speaking: For Against Information Waive Speaking: In Sup | |
| Representing Hilsborough Area Regional Transit Author. | 4 |
| Appearing at request of Chair: Yes No Lobbyist registered with Legislatu | ıre: XYes No |
| While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to sp meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible c | |

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

| 3/25/2015 | Bill Number (if an Piachla) |
|---------------------------------------|---|
| Meeting Date | Bill Number (if applicable) |
| Topic DISCOUNTS ON PUBLIC PARK | ENTRANCE FCCS Amendment Barcode (if applicable) |
| Name COI. MIKE PRENdergast | |
| Job Title EXECUTIVE DIRECTOR | |
| Address Suite 2105, the Capital | Phone (850) 187-1533 |
| Street TUIIANASSEE FL | 32399 Email EXCIPED FOLVA State . Fl. V |
| City State | Zip |
| Speaking: For Against Information | Waive Speaking: VIn Support Against (The Chair will read this information into the record.) |
| Representing TW Florida Dept. of | VETERANS' Affairs |
| Appearing at request of Chair: Yes No | Lobbyist registered with Legislature: Yes No |
| | |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)



Tallahassee, Florida 32399-1100

COMMITTEES:
Finance and Tax, Vice Chair
Appropriations Subcommittee on Health and Human
Services
Communications, Energy, and Public Utilities
Community Affairs
Fiscal Policy
Regulated Industries

JOINT COMMITTEE:
Joint Legislative Auditing Committee, Chair

SENATOR JOSEPH ABRUZZO

Minority Whip 25th District

March 9th, 2015

The Honorable Thad Altman The Florida Senate 314 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chairman Altman:

I respectfully request that Senate Bill 1430, related to Discounts on Public Park Entrance Fees and Transportation Fares, be considered for placement on the Military and Veterans Affairs, Space, and Domestic Security committee agenda. This piece of legislation will require counties to provide military members, veterans, and the spouse and parents of certain deceased military members, law enforcement officers, and firefighters with discounted public park entrance fees.

Thank you in advance for your consideration. Please let me know if I can provide you with any additional information.

Sincerely,

Joseph Abruzzo

Cc: Elizabeth Ryon, Staff Director

REPLY TO:

☐ 12300 Forest Hill Boulevard, Suite 200, Wellington, Florida 33414-5785 (561) 791-4774 FAX: (888) 284-6495

□ 110 Dr. Martin Luther King, Jr. Boulevard, Belle Glade, Florida 33430-3900 (561) 829-1410

☐ 222 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5025

Senate's Website: www.flsenate.gov

CourtSmart Tag Report

Room: LL 37 Case: Type: Judge: Caption: Senate Military and Veterans Affairs, Space, and Domestic Security Started: 3/23/2015 3:03:38 PM Ends: 3/23/2015 3:17:29 PM Length: 00:13:52 **3:03:40 PM** Meeting called to order by Chair Altman 3:03:50 PM Roll call by Administrative Assistant, Lois Graham 3:03:57 PM Quorum is present 3:04:01 PM Chair Altman ask that all electronic devices be silenced and if you want to speak to fill out a speaker card 3:04:19 PM Introduction of Tab 1 SM 1422 - Iran/Economic Sanctions by Senator Abruzzo 3:04:58 PM Explanation of SB1422 by Senator Abruzzo **3:05:07 PM** Chair Altman ask for speaker cards 3:05:11 PM Speaker Brian Pitts, Justice-2-Jesus 3:06:58 PM Introduction of Ms. Laureen Galeoto by Chair Altman 3:08:02 PM Speaker Laureen Galeoto, Attorney, Jewish Federations of Tampa, Orlando, Pinellas in support of the bill 3:08:57 PM Introduction of Mr. Derek Silver by Chair Altman 3:09:58 PM Speaker Derek Silver, Chabad at FSU in support of the bill 3:10:54 PM Question from Chair Altman 3:11:55 PM Chair Altman ask for debate on the bill 3:12:03 PM Chair Altman ask Senator Abruzzo to close on the bill 3:12:14 PM Senator Abruzzo closes on the bill 3:12:35 PM Chair Altman ask Lois to call the roll on SM 1422 **3:12:53 PM** Roll call on SM 1422 by Administrative Assistant, Lois Graham **3:13:00 PM** SM 1422 is reported favorably 3:13:09 PM Introduction of Tab 2 SB 1430, Discounts on Public Park Entrance Fees and Transportation Fares by Chair Altman 3:13:29 PM Chairman ask Senator Abruzzo to explain the bill 3:13:39 PM Explanation of SB 1430 by Senator Abruzzo 3:13:50 PM Chair Altman ask for questions on the bill 3:13:57 PM Speaker Vicki Wooldridge, Government Affairs Manager, South Florida Regional Transportation Authority speaking in support of the bill 3:14:16 PM Brian Pitts, Justice-2-Jesus waives in support 3:14:23 PM Justin Day, Director, Hillsborough Area Regional Transit Authority waives in support 3:14:35 PM Colonel Mike Prendergast, Executive Director, Florida Department of Veterans' Affairs waives in support 3:14:53 PM Chair Altman ask for debate on the bill 3:14:59 PM Chair Altman ask Senator Abruzzo to close on the bill. Senator Abruzzo closes on the bill 3:15:10 PM Chair Altman ask Lois to call roll on SB 1430 3:15:16 PM Roll call on SB 1430 by Administrative Assistant, Lois Graham **3:15:19 PM** SB 1430 reported favorably

3:16:48 PM Chair Altman states seeing no other business before the committee, without objection

3:15:30 PM Comments from Senator Gibson **3:16:27 PM** Comments from Chair Altman

3:17:12 PM Senator Stargel moves to rise