SB 66 by Flores (CO-INTRODUCERS) Margolis; (Similar to H 0113) Discretionary Sales Surtaxes

SB 160 by Bullard; (Similar to H 0023) Canned or Perishable Food Distributed Free of Charge

| SB 188 | by Huk | cill (CC |)-INTRODU | ICERS) Negro | on, Bradley, Simpson, Flores, Brandes, Stargel, Galvano; Use of |
|----------|-----------|----------|-----------|--------------|---|
| Biometri | ic Inforn | nation | | | |
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The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

EDUCATION Senator Legg, Chair Senator Montford, Vice Chair

| | MEETING DATE: TIME: PLACE: MEMBERS: | Tuesday, February 4, 2014 10:00 a.m.—12:00 noon <i>Pat Thomas Committee Room,</i> 412 Knott Building Senator Legg, Chair; Senator Montford, Vice Chair; Senators Benace Galvano, Sachs, Simmons, and Stargel | quisto, Brandes, Bullard, |
|-----|--|---|----------------------------|
| TAB | BILL NO. and INTR | BILL DESCRIPTION and ODUCER SENATE COMMITTEE ACTIONS | COMMITTEE ACTION |
| 1 | SB 66 Flores (Similar H 113) | Discretionary Sales Surtaxes; Authorizing a county defined in s. 125.011(1), F.S., to levy a surtax up to a specified amount for the benefit of a Florida College System institution and a state university in the county pursuant to an ordinance conditioned to take effect upon approval in a county referendum; establishing an oversight board with specified duties, responsibilities, and requirements relating to the expenditure of surtax proceeds; requiring that the board of trustees of each institution receiving surtax proceeds prepare an annual plan for submission to the oversight board for approval; providing that state funding may not be reduced because an institution receives surtax funds, etc. ED 02/04/2014 Favorable CA AFT AP | Favorable Yeas 8 Nays 1 |
| 2 | SB 160 Bullard (Similar H 23) | Canned or Perishable Food Distributed Free of Charge; Limiting the liability of public schools with respect to canned or perishable food donated to charitable or nonprofit organizations, etc. ED 02/04/2014 Favorable CF JU | Favorable Yeas 9 Nays 0 |

A proposed committee substitute for the following bill (SB 188) is expected to be considered:

COMMITTEE MEETING EXPANDED AGENDA

Education

Tuesday, February 4, 2014, 10:00 a.m.-12:00 noon

| _ | | | |
|-----|--|---|-------------------------|
| TAB | BILL NO. and INTRODUCER | BILL DESCRIPTION and SENATE COMMITTEE ACTIONS | COMMITTEE ACTION |
| 3 | SB 188 Hukill (Identical H 195) | Use of Biometric Information; Defining the term "biometric information" as it relates to student and parental rights and educational choices; providing that parents have a right not to have their children submit any form of biometric information; requiring each school district of a public elementary, middle, and high school that collects biometric information from students to develop, adopt, and implement policies that govern collection and use of the information; requiring the superintendent of a school district to determine persons who may have access to student biometric information, etc. ED 02/04/2014 Fav/CS CJ JU | Fav/CS Yeas 9 Nays 0 |

Consideration of proposed committee bill:

4 SPB 7026

Education; Prohibiting a school district from administering certain local assessments during a specified time, etc.

Submitted as Committee Bill Yeas 9 Nays 0

Other Related Meeting Documents

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| | Prep | ared By: Th | ne Professional | Staff of the Commit | tee on Education | |
|--------------------------|-------------|-------------|-----------------|---------------------|------------------|--------|
| BILL: | SB 66 | | | | | |
| INTRODUCER: Senator Flor | | res | | | | |
| SUBJECT: | Discretiona | ry Sales S | Surtaxes | | | |
| DATE: | February 3, | 2014 | REVISED: | | | |
| ANAL | YST | STAFF | DIRECTOR | REFERENCE | | ACTION |
| 1. Letarte | | Klebac | ha | ED | Favorable | |
| 2 | | | | CA | | |
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| | | | | | | |

I. Summary:

SB 66 authorizes a new discretionary sales surtax under section 212.055, Florida Statutes, which is titled the "Higher Education Surtax." The bill allows a county, as defined in section 125.011(1), Florida Statutes, to levy a voter-approved sales surtax of up to 0.5 percent for the benefit of a Florida College System (FCS) institution and a state university located in the county. The FCS institution and state university are to receive 90 percent and 10 percent, respectively, of the surtax proceeds. Currently, Miami-Dade County is the only county eligible to levy this surtax. The bill also establishes procedures and requirements for surtax deposits, investments, and usage. An oversight board will review and then accept or amend the expenditures of the surtax proceeds. An approved Higher Education Surtax expires after five years.

The bill takes effect upon becoming law.

II. Present Situation:

Local Discretionary Sales Surtax

A "surtax" is an "additional tax imposed on something being taxed or on the primary tax itself."¹ The Florida Statutes authorize Florida counties to charge a discretionary sales surtax if the surtax is specifically designated as a subsection of section 212.055, Florida Statutes.²

Section 212.055, Florida Statutes, authorizes counties to impose eight local discretionary sales surtaxes, which are the:

¹ Black's Law Dictionary 704 (3d ed. 2006).

² Sections 212.054, 212.055, F.S.

- Charter County and Regional Transportation System Surtax,
- Local Government Infrastructure Surtax,
- Small County Surtax,
- Indigent Care and Trauma Center Surtax,
- County Public Hospital Surtax,
- School Capital Outlay Surtax,
- Voter-Approved Indigent Care Surtax, and
- Emergency Fire Rescue Services and Facilities Surtax.³

Currently, the maximum surtax actually imposed is 1.5 percent in several counties.⁴ The discretionary sales surtax is based on the rate in the county where the taxable goods or services are sold, or delivered, and is levied in addition to the state tax.⁵ The sales amount is not subject to the tax if the property or service is delivered within a county that does not impose a surtax.⁶ Discretionary sales surtax applies to the first \$5,000 on any item of tangible personal property.⁷ The \$5,000 cap does not apply to:

- sales of admissions,
- sales of warranties,
- sales and uses of services,
- charges for prepaid calling arrangements,
- leases, rentals, and licenses to use real property or transient accommodations,
- leases or renting of parking or storage space for motor vehicles in parking lots or garages,
- docking or storage space in boat docks and marinas, and
- tie-down or storage space for aircraft.⁸

Miami-Dade County currently imposes two local discretionary surtaxes: the Charter County Transit System Surtax at a 0.5 percent rate and the County Public Hospital Surtax at a 0.5 percent rate.⁹

Postsecondary Education Institutions

Section 1000.21, Florida Statutes, provides system-wide definitions used within the Florida K-20 Education Code. There are 28 postsecondary educational institutions designated as Florida

⁵ Florida Department of Revenue, *Florida's Discretionary Sales Surtax, available at* http://dor.myflorida.com/dor/forms/current/gt800019.pdf.

³ Section 212.055(1)-(8), F.S.

⁴ Florida Department of Revenue, *Discretionary Sales Surtax Information for Calendar Year 2014, available at* <u>http://dor.myflorida.com/dor/forms/current/dr15dss 1113.pdf</u> (listing the following counties as having a 1.5% surtax rate in 2014: Calhoun, Escambia, Gadsden, Jackson, Leon, Liberty, Madison, Monroe, and Walton).

⁶ *Id*.

⁷ *Id.* This surtax applies to the "sale, use, lease rental, or license to use any item of tangible personal property," and tangible personal property is "personal property that you can see, weigh, measure, or touch or is in any manner perceptible to the senses, including electric power or energy." *Id.*

⁸ Id.

⁹ Office of Economic and Demographic Research, 2013 Local Discretionary Sales Surtax Rates in Florida's Counties, available at <u>http://edr.state.fl.us/content/local-government/data/county-municipal/2013LDSSrates.pdf</u>.

College System (FCS) institutions.¹⁰ Among the FCS institutions is Miami Dade College, which is the only FCS institution listed as serving Miami-Dade County. There are 12 state universities¹¹ and Florida International University is the only state university located in Miami-Dade County.¹²

Home-Rule Charter Counties

Section 125.011(1), Florida Statutes, defines a county as:

... any county operating under a home rule charter adopted pursuant to ss. 10, 11, and 24, Art. VIII of the Constitution of 1885, as preserved by Art. VIII, s. 6(e) of the Constitution of 1968, which county, by resolution of its board of county commissioners, elects to exercise the powers herein conferred. Use of the word "county" within the above provisions shall include "board of county commissioners" of such county.

The local governments authorized to operate under a home rule charter, referenced in the definition above, in the State Constitutions of 1885 and 1968 are the city of Key West and Monroe County,¹³ Dade County,¹⁴ and Hillsborough County.¹⁵ Of these, only Miami-Dade County operates under a home-rule charter, which was adopted on May 21, 1957, under this constitutional provision.¹⁶

Previous Tax in Miami-Dade County for the Benefit of Miami Dade College

A referendum in September 1992 authorized Miami-Dade County to levy an ad valorem tax of ³/₄ of a mill, exceeding the constitutional millage limitation, for a two-year period.¹⁷ The proceeds of the tax were "for the purpose of maintenance, improvement, and expansion of occupational, vocational, and educational programs at the College."¹⁸ The designated purpose of the proceeds that would benefit Miami-Dade from the surtax in this bill is similar to the purpose of the

¹⁰ Section 1000.21(3), F.S.

¹¹ Section 1000.21(6), F.S.

¹² Florida International University, *Campuses*, <u>http://www.fiu.edu/about-us/campuses/index.html</u> (last visited Jan. 27, 2014).

¹³ Art. VIII, s. 6, n. 2, Fla. Const.

¹⁴ Art. VIII, s. 6, n. 3, Fla. Const.

¹⁵ Art. VIII, s. 6, n. 4, Fla. Const.

¹⁶ Miami-Dade County Florida, *The Home Rule Amendment and Charter, available at*

http://www.miamidade.gov/charter/library/charter.pdf; see Hillsborough County Florida, Home Rule Charter, http://www.hillsboroughcounty.org/DocumentCenter/Home/View/376, Creation: Section 1.01 Chartered County (last visited Jan. 27, 2014) (providing that the county is chartered under Article VIII, Section 1 of the Florida Constitution as opposed to Article VIII, Section 6 of the Florida Constitution); Monroe County Florida, *County Commission*, http://www.monroecountyfl.gov/index.aspx?NID=27 (last visited Jan. 27, 2014) (citing Article VIII, Section 1 of the Florida Constitution stating "[e]xcept when otherwise provided by county charter, the governing body of each county shall be a [b]oard of [c]ounty [c]ommissioners composed of five [or seven] members serving staggered terms of four years," on the page titled "County Commission" and displaying five "Commission Members"; *see also* Florida Association of Counties, *Charter County Information*, http://www.fl-counties.com/about-floridas-counties/charter-county-information (last visited Jan. 27, 2014) (listing the twenty chartered counties in Florida, which does not include Monroe).

 ¹⁷ State of Florida Auditor General, *Miami Dade College: Financial Audit for the Fiscal Year Ended June 30, 2011, 27* (2012), *available at <u>https://www.mdc.edu/businessaffairs/Papers/Documents/MDC%20AFR%202010-11%202012-155.pdf</u>.
 ¹⁸ Id.*

proceeds from the 1992 referendum.¹⁹ The proceeds of the 1992 referendum were approximately \$94 million and were deposited into the College's quasi-endowment fund.²⁰ As of June 30, 2011, the College noted a total of \$86.1 million in quasi-endowment investments.²¹

III. Effect of Proposed Changes:

SB 66 amends section 212.055, Florida Statutes, to add a ninth discretionary sales surtax, known as the Higher Education Surtax, authorizing a county as defined in section 125.011(1), Florida Statutes, to levy up to 0.5 percent for the benefit of a Florida College System (FCS) institution and a state university located in the county. The surtax requires an ordinance conditioned upon approval by a majority of county electors voting in a referendum.

The ordinance must outline a plan, developed by each of the institutions' board of trustees, for using the surtax proceeds for the benefit of the FCS institution and state university. Proceeds of the surtax must be set aside and invested as allowed by law, with the principal and income to be used for purposes including, but not limited to, maintenance, improvement, and expansion of academic and workforce training programs, teaching enhancements, capital expenditures and infrastructure projects, and fixed capital costs. A state university may use the surtax proceeds for land acquisition for parcels that are contiguous with its existing main campus.

The bill states that costs associated with the referendum shall only be paid with funds from private sources or with college auxiliary funds and may not be paid with student fees or moneys an institution receives from the state. Referendum ballot guidelines are specified and include a question format currently utilized for other discretionary surtax referenda. Ninety percent of the proceeds from the surtax must be deposited into a Florida Prime account managed by the State Board of Administration for use by the FCS institution, and 10 percent of the surtax proceeds must be deposited into a Florida Prime account managed by the State Board of Administration for use by the FCS institution, and 10 percent of Administration for use by the state university.

Upon approval of the referendum, an oversight board is charged with accepting or amending expenditures of the surtax proceeds. Each institution must prepare annual plans specifying how the board of trustees intends to allocate the surtax proceeds. Appointment requirements are outlined for the seven-member board and members serve a four-year term and may be reappointed.

Annual apportionment of state funds to an FCS institution or a state university may not be reduced because the institution or university has received surtax funds. A discretionary sales surtax approved by voters expires after five years.

The bill takes effect upon becoming law.

¹⁹ *Infra* Part III. (providing that the portion of proceeds received by Miami-Dade College would be used for, but not limited to, maintenance, improvement, and expansion of academic workforce training programs, teaching enhancements, capital expenditures and infrastructure projects, and fixed capital costs).

²⁰ State of Florida Auditor General, *supra* note 17 at 27.

²¹ *Id*.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. Other Constitutional Issues:

Article III, section 11(a)(2) of the Florida Constitution states that there "shall be no special law or general law of local application pertaining to: . . . assessment or collection of taxes for state or county purposes."

A specific law, as defined by the Florida Supreme Court, is a law that is "relating to or designed to operate on, particular persons or things, or one that purports to operate on classified persons or things when classification is not permissible or the classification adopted is illegal."²²

In contrast, a general law "operates universally throughout the state, uniformly upon subjects as they may exist throughout the state, or uniformly within a permissible classification."²³ The Legislature has wide discretion in creating classifications provided the classifications are reasonable.²⁴ A classification by the Legislature carries a presumption of reasonableness.²⁵

This bill authorizes counties, as defined in section 125.011(1), Florida Statutes, to levy a non-ad valorem surtax. Three counties are potentially eligible to levy the bill's surtax in the future; however, only Miami-Dade County is currently eligible to levy the surtax.²⁶ However, "the [Florida Supreme] Court never addressed the question as to whether the classification based on a home-rule charter was an impermissible closed class because it potentially applied to only three counties."²⁷ Although the specific definition of "county"

²² Village of Wellington v. Palm Beach Cnty., 941 So. 2d 595, 599 (Fla. 4th DCA 2006) (citing Schrader v. Fla. Keys Aqueduct Auth., 840 So. 2d 1050 (Fla. 2003)).

²³ *Id.* (citing *Martin Mem'l Med. Ctr., Inc. v. Tenet Healthsystem Hosp. Inc.*, 875 So. 2d 797 (Fla. 1st DCA 2004)). Additionally, a general law is "[a] statute relating to subdivisions of the state or to subjects, persons or things of a class, based upon proper distinctions and differences that inhere in or are peculiar or appropriate to the class." *Carter v. Norman*, 38 So. 2d 30, 32 (Fla. 1948).

 ²⁴ Metro. Dade Cnty. v. Golden Nugget Grp., 448 So. 2d 515, 519 (Fla. 3^d DCA 1984), aff³d, 464 So. 2d 535 (Fla 1985).
 ²⁵ Id. at 520.

 ²⁶ See City of Miami v. McGrath, 824 So. 2d 143, 152 (Fla. 2002) (noting that Dade, Hillsborough, and Monroe Counties potentially meet the statutory definition of "county" as defined in section 125.011(1), Florida Statutes, but that only Dade County had adopted a home-rule charter) (citing *Golden Nugget Grp. v. Metro. Dade Cnty.*, 464 So. 2d 535, 536 (Fla. 1985)).
 ²⁷ Id.

from section 125.011(1), Florida Statutes, has been previously used to identify the same three counties,²⁸ the Court focused on a shared characteristic of the counties and not on the home-rule charter aspect of the specific definition of "county."²⁹ The affected counties in *Metropolitan Dade County* shared a characteristic of having substantial tourist-oriented economies, which the Florida Supreme Court determined was a reasonable classification because the purpose of the tax at issue was to construct or improve convention centers for promoting tourism.³⁰

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Sales tax would increase in Miami-Dade County if an ordinance is approved to levy the Higher Education Surtax up to 0.5 percent. The Higher Education Surtax expires five years after the effective date of the surtax.

C. Government Sector Impact:

The Office of Economic and Demographic Research has stated that "[i]f Miami-Dade were to levy this tax, it would generate \$234.7 m[illion] annually."³¹

Miami Dade College and Florida International University would receive surtax proceeds if an ordinance is approved to levy the Higher Education Surtax. The Higher Education Surtax expires five years after the effective date of the surtax.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 212.055 of the Florida Statutes.

http://edr.state.fl.us/Content/conferences/revenueimpact/index.cfm (select "2014 Session Index of Issues and Links to Backup Materials," select the link for "Discretionary Surtax Florida College System" under the "Issue" column) (last visited Jan. 27, 2014).

²⁸ *Golden Nugget Grp.*, 464 So. 2d at 536-537.

²⁹ City of Miami, 824 So. 2d at 152; Golden Nugget Grp., 464 So. 2d at 537.

³⁰ Id.

³¹ Office of Economic and Demographic Research, *Revenue Estimating Conference: Impact Conference*,

IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 66

By Senator Flores

37-00130-14

201466

1 A bill to be entitled 2 An act relating to discretionary sales surtaxes; amending s. 212.055, F.S.; authorizing a county defined in s. 125.011(1), F.S., to levy a surtax up to a specified amount for the benefit of a Florida College System institution and a state university in the county pursuant to an ordinance conditioned to take effect upon approval in a county referendum; ç requiring the ordinance to include a plan for the use 10 of the proceeds; providing referendum requirements and 11 procedures; requiring that the proceeds from the 12 surtax be transferred into a specified account and 13 managed in a specified manner; establishing an 14 oversight board with specified duties, 15 responsibilities, and requirements relating to the 16 expenditure of surtax proceeds; providing for the 17 appointment of members of the oversight board; 18 requiring that the board of trustees of each 19 institution receiving surtax proceeds prepare an 20 annual plan for submission to the oversight board for 21 approval; providing that state funding may not be 22 reduced because an institution receives surtax funds; 23 providing for the scheduled expiration of the surtax; 24 providing an effective date. 2.5 26 Be It Enacted by the Legislature of the State of Florida: 27 2.8 Section 1. Subsection (9) is added to section 212.055, 29 Florida Statutes, to read:

Page 1 of 5

CODING: Words stricken are deletions; words underlined are additions.

37-00130-14 201466 30 212.055 Discretionary sales surtaxes; legislative intent; 31 authorization and use of proceeds.-It is the legislative intent 32 that any authorization for imposition of a discretionary sales 33 surtax shall be published in the Florida Statutes as a 34 subsection of this section, irrespective of the duration of the 35 levy. Each enactment shall specify the types of counties 36 authorized to levy; the rate or rates which may be imposed; the 37 maximum length of time the surtax may be imposed, if any; the 38 procedure which must be followed to secure voter approval, if 39 required; the purpose for which the proceeds may be expended; 40 and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as 41 provided in s. 212.054. 42 43 (9) HIGHER EDUCATION SURTAX .- A county as defined in s. 44 125.011(1), pursuant to an ordinance that is conditioned to take effect only upon approval by a majority vote of the electors of 45 the county voting in a referendum, may levy a surtax of up to 46 47 0.5 percent for the benefit of a Florida College System 48 institution and a state university as defined in s. 1000.21 49 located in the county. 50 (a) The ordinance must set forth a plan for using the 51 surtax proceeds for the benefit of the Florida College System 52 institution and the state university prepared by each of the 53 institutions' boards of trustees. Such plans must provide for 54 the permissible uses of the surtax proceeds, including, but not limited to, the maintenance, improvement, and expansion of 55 academic and workforce training programs; teaching enhancements; 56 57 capital expenditures and infrastructure projects; fixed capital costs associated with the construction, reconstruction, 58 Page 2 of 5

CODING: Words stricken are deletions; words underlined are additions.

| | 37-00130-14 201466 |
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| 59 | renovation, maintenance, or improvement of facilities and |
| 60 | campuses that have a useful life expectancy of at least 5 years; |
| 61 | deferred maintenance; land improvement, design, and engineering |
| 62 | costs related thereto; and the expansion and enhancement of |
| 63 | facilities at all institution sites within the county. The |
| 64 | proceeds from the surtax may be used by a state university for |
| 65 | land acquisition for parcels that are contiguous with its |
| 66 | existing main campus. The proceeds of the surtax must be set |
| 67 | aside and invested as allowed by law, with the principal and |
| 68 | income to be used for the purposes listed in this subsection as |
| 69 | administered by the board of trustees. |
| 70 | (b) The expense of holding the referendum may not be paid |
| 71 | with student fees or moneys that the institution receives from |
| 72 | the state, but shall be paid only with funds received from |
| 73 | private sources or with college auxiliary funds. The county must |
| 74 | provide at least 30 days' notice of the election as provided |
| 75 | under s. 100.342. |
| 76 | (c) The referendum providing for the imposition of the |
| 77 | surtax must include a statement that provides a brief and |
| 78 | general description of the purposes for which the proceeds of |
| 79 | the surtax may be used, conform to the requirements of s. |
| 80 | 101.161, and be placed on the ballot by the governing body of |
| 81 | the county. The following questions shall be placed on the |
| 82 | ballot: |
| 83 | |
| 84 | FOR THE CENTS TAX |
| 85 | AGAINST THE CENTS TAX |
| 86 | |
| 87 | (d) Upon approval of the referendum, 90 percent of the |
| | Page 3 of 5 |
| | CODING: Words stricken are deletions; words underlined are additions. |

| | 37-00130-14 201466_ |
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| 88 | proceeds from the surtax must be transferred by the Department |
| 89 | of Revenue into a Florida Prime account managed by the State |
| 90 | Board of Administration and used only for the operation, |
| 91 | maintenance, and administration of the Florida College System |
| 92 | institution within that county and 10 percent of the proceeds |
| 93 | from the surtax must be transferred by the Department of Revenue |
| 94 | into a Florida Prime account managed by the State Board of |
| 95 | Administration and used only for the operation, maintenance, |
| 96 | land acquisition, and administration of the state university. |
| 97 | (e) Upon approval of the referendum, an oversight board |
| 98 | shall be established to review and accept or amend expenditures |
| 99 | of the proceeds of the surtax and to review the plan prepared by |
| 100 | the boards of trustees pursuant to paragraph (f). Annually, or |
| 101 | as needed, the oversight board shall meet to approve each |
| 102 | proposed spending plan. |
| 103 | 1. The board shall be composed of seven members who are |
| 104 | residents of the county and appointed as follows: |
| 105 | a. One member appointed by the board of directors of the |
| 106 | chamber of commerce of the county in which the institutions are |
| 107 | located. |
| 108 | b. One member of the board of directors of the chapter of |
| 109 | the United Way in the county in which the institutions are |
| 110 | located appointed by the board of directors of that chapter of |
| 111 | the United Way. |
| 112 | c. One member appointed by the board of trustees of the |
| 113 | state university, who may not be a member of the board of |
| 114 | trustees of the state university. |
| 115 | d. Two members appointed by the board of trustees of the |
| 116 | Florida College System institution, who may not be members of |
| I | Page 4 of 5 |

Page 4 of 5

CODING: Words stricken are deletions; words underlined are additions.

| | 37-00130-14 201466 |
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| 117 | |
| 118 | e. Two members appointed by the chair of the county |
| 119 | legislative delegation. |
| 120 | 2. Initial appointments to the oversight board shall be |
| 121 | made by the respective entities within 60 days after the passage |
| 122 | of the referendum. Each member shall be appointed for a 4-year |
| 123 | term and may be reappointed. A vacancy on the board shall be |
| 124 | filled for the unexpired portion of the term in the same manner |
| 125 | as the original appointment. No member appointed to fill a |
| 126 | vacancy may serve for more than the remaining portion of a |
| 127 | previous member's unexpired term. |
| 128 | (f) Consistent with the purposes set forth in the plan |
| 129 | included in the ordinance under paragraph (a), the board of |
| 130 | trustees of the Florida College System institution and the board |
| 131 | of trustees of the state university shall annually prepare plans |
| 132 | that specify how each board of trustees intends to allocate and |
| 133 | expend the funds for the institutions' upcoming fiscal year and |
| 134 | submit such plans to the oversight board for approval. |
| 135 | (g) The annual apportionment of state funds for the support |
| 136 | of a state university and a Florida College System institution |
| 137 | allocated under general law may not be reduced because the |
| 138 | institutions have received funds pursuant to a sales surtax |
| 139 | levied under this subsection. |
| 140 | (h) A surtax imposed under this subsection expires 5 years |
| 141 | after the effective date of the surtax. |
| 142 | Section 2. This act shall take effect upon becoming a law. |
| | |
| | |
| | |

Page 5 of 5 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

| THE FLORIDA SENATE | |
|--|---|
| APPEARANCE REC | ORD |
| $\frac{2/4/14}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional Content of the Senator of Senate Professional Content of Senate Professional Content of the Senator of Senate Professional Content of the Senate Professional Content of the Senator of Senator of the | al Staff conducting the meeting) |
| Topic Discretionary Sales Suntax | Bill Number SB 66 (if applicable) |
| Name Adriana Pereira | Amendment Barcode |
| Job Title Dinecton, government relation | (if applicable) |
| Address 11200 SW 8 ST. PC539 | Phone $(305) 348 - 3505$ |
| Street | E-mail APEREI @ FIU. EDU |
| Speaking: 🕅 For 🗌 Against 🔄 Information | |
| Representing FLOPIDA INTERNATIONAL | MUNERSITY |
| Appearing at request of Chair: Yes XNo Lobbyist | registered with Legislature: 🕂 Yes 🗌 No |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

THE FLORIDA SENATE APPEARANCE RECORD

| $\frac{\mathcal{P}}{\mathcal{P}}$ (Deliver BOTH copies of this form to the Senator or Senate Profession: Meeting Date | al Staff conducting the meeting) |
|--|---|
| Topic Local reFerendum Name Armando Ferrer | Bill Number <u>SB66</u> (if applicable) Amendment Barcode |
| Job Title <u>Campus president</u> | (if applicable) |
| Address $\frac{950 \text{Nw} 20 \text{sT.}}{\frac{Street}{City}}$ FL $\frac{33/27}{State}$ | Phone 305 237 4400 E-mail A Farrer Emdc. edu |
| Speaking: For Against Information | |
| Representing Mismin Dade College Appearing at request of Chair: Yes No Lobbyist | t registered with Legislature: Yes UNo |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

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S-001 (10/20/11)

THE FLORIDA SENATE APPEARANCE RECORD

| $ \begin{array}{c} $ | onal Staff conducting the meeting) |
|--|--|
| Topic Local DeFerendum | Bill Number |
| Name Maril: Canco Johnson | (if applicable) Amendment Barcode |
| Job Title TrusTel | (if applicable) |
| Address 139 E End Dr. | Phone 305 582 0729 |
| Street Ley Bigogy FI 33MQ City State Zip | E-mail MARIL: CANCODCIELAW CUH |
| Speaking: For Against Information | |
| Representing Miami Dode Collepe | |
| Appearing at request of Chair: Yes X No Lobbyi | st registered with Legislature: 🗌 Yes 🔀 No |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

| | Prepa | ared By: T | he Professional | Staff of the Commit | ttee on Education | 1 |
|--------------|--------------|-----------------|-----------------|---------------------|-------------------|--------|
| BILL: | SB 160 | | | | | |
| INTRODUCER: | Senator Bull | Senator Bullard | | | | |
| SUBJECT: | Canned or P | erishabl | e Food Distril | outed Free of Cha | rge | |
| DATE: | February 3, | 2014 | REVISED: | 02/05/14 | | |
| ANAL | YST | STAF | F DIRECTOR | REFERENCE | | ACTION |
| 1. McLaughli | n | Kleba | cha | ED | Favorable | |
| 2. | | | | CF | | |
| 3. | | | | JU | | |

I. Summary:

SB 160 adds public schools to the list of defined donors protected from civil and criminal liability when they donate food to charitable organizations. Current law protects most donors who give food to a charitable organization from civil and criminal liability related to injury caused by such donated food.

The bill takes effect July 1, 2014.

II. Present Situation:

Section 768.136, F.S., provides that a donor or gleaner of canned or perishable food apparently fit for human consumption may donate the food to charity while enjoying liability protection.¹ The term "donor" includes grocery stores and any place where food is regularly prepared for sale, take-out, or delivery. A "gleaner" is a person who harvests for free distribution an agricultural crop that has been donated by the owner. Where the food is apparently fit for human consumption and donated for free distribution to a bona fide charitable or nonprofit organization, the donor is not liable for an injury caused by the food unless the injury is caused by the gross negligence, recklessness, or intentional misconduct of the donor or gleaner.² Likewise, a nonprofit or charitable organization or a representative of such organization which distributes donated food for free is protected from criminal and civil penalties under the same conditions.

Public schools in Florida participate in school lunch and breakfast programs subsidized by the federal government, but are not specifically included in the list of donors protected from liability by state law. Federal law governing the requirements for the National School Lunch Program was amended in 2011 to include: "[e]ach school and local educational agency participating in the

¹ Section 768.136, F.S.

² Section 768.136(2), F.S.

school lunch program under this chapter may donate any food not consumed under such program to eligible local food banks or charitable organizations."³

III. Effect of Proposed Changes:

The bill adds public schools to the list of defined donors protected from civil and criminal liability when they donate food to charitable organizations under the terms set forth in the statute.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill amends section 768.136 of the Florida Statutes.

³ 42 U.S.C. §1758(l)(1)

IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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SB 160

| By Senator Bullard | | | |
|---|----------------------------------|----|--|
| | | | |
| 39-00107-14 | 2014160 | | 39-00107-14 2014160 |
| A bill to be entitled | | 30 | 3. <u>A</u> Any retail grocery store. |
| An act relating to canned or perishable for | d | 31 | (c)-(b) "Gleaner" means a person who harvests for free |
| distributed free of charge; amending s. 768 | .136, F.S.; | 32 | distribution an agricultural crop that has been donated by the |
| revising the definition of the term "donor" | ; limiting | 33 | owner. |
| the liability of public schools with respec | t to canned | 34 | <u>(a)</u> "Canned food" means any food <u>that</u> which has been |
| or perishable food donated to charitable or | nonprofit | 35 | commercially processed and prepared for human consumption and |
| organizations; making grammatical changes; | providing | 36 | which has been commercially packaged in such a manner as to |
| an effective date. | | 37 | remain nonperishable without refrigeration for a reasonable |
| | | 38 | length of time. |
| Be It Enacted by the Legislature of the State of | Florida: | 39 | (d) "Perishable food" means any food that may spoil or |
| | | 40 | otherwise become unfit for human consumption because of its |
| Section 1. Subsection (1) of section 768.13 | 6, Florida | 41 | nature, type, or physical condition. The term "Perishable food" |
| Statutes, is reordered and amended to read: | | 42 | includes, but is not limited to, fresh or processed meats, |
| 768.136 Liability for canned or perishable | food distributed | 43 | poultry, seafood, dairy products, bakery products, eggs in the |
| free of charge | | 44 | shell, fresh fruits or vegetables, and foods that have been |
| (1) As used in this section, the term: | | 45 | noncommercially packaged, that have been frozen or otherwise |
| <u>(b)</u> (a) "Donor" means a person, business, or | ganization, or | 46 | require refrigeration to remain nonperishable for a reasonable |
| institution, including a public school, which ow | ms, rents, | 47 | length of time, or that have been prepared at a public food |
| leases, or operates: | | 48 | service establishment licensed under chapter 509. |
| 1. A Any building, vehicle, place, or struc | ture, or <u>a</u> any | 49 | Section 2. This act shall take effect July 1, 2014. |
| room or division in a building, vehicle, place, | or structure, | | |
| $\underline{\text{which}}$ that is maintained and operated as a place | where food is | | |
| regularly prepared, served, or sold for immediat | e consumption on | | |
| or in the vicinity of the premises; or to be cal | led for or taken | | |
| out by customers; or to be delivered to factorie | s, construction | | |
| camps, airlines, locations where catered events | are being held, | | |
| and other similar locations for consumption at a | ny place; | | |
| 2. <u>A</u> Any public location with vending machi | nes dispensing | | |
| prepared meals; or | | | |
| Page 1 of 2 | | | Page 2 of 2 |

CODING: Words stricken are deletions; words underlined are additions.

CODING: Words stricken are deletions; words underlined are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| | Prep | ared By: T | he Professional | Staff of the Commit | tee on Education | |
|-------------|------------|------------|-----------------|---------------------|--------------------|--------|
| BILL: | PCS/SB 18 | 8 (26433 | 0) | | | |
| INTRODUCER: | Committee | on Educa | tion | | | |
| SUBJECT: | Education | Data Priva | acy | | | |
| DATE: | February 3 | , 2014 | REVISED: | | | |
| ANAL | YST | STAF | F DIRECTOR | REFERENCE | | ACTION |
| I. Hand | | Klebad | cha | ED | Pre-meeting | |
| 2. | | | | CJ | | |
| 3. | | | | JU | | |
| | | | | | | |

I. Summary:

PCS/SB 188 tightens state and local requirements to emphasize the rights of students and parents, and bolster the privacy of student education records. The bill specifically:

- Strengthens existing local requirements to emphasize the rights of students and parents;
- Limits the collection of certain student, parent, and sibling information by entities that are part of, or perform services for, Florida's public education system;
- Reaffirms the prohibition on disclosing confidential and exempt education records by entities that are part of, or perform services for, Florida's public education system, unless the disclosure is authorized by law, and
- Requires governing boards, in a public meeting, to identify which student education records the board intends to include as publicly available student directory information; and
- Requires school districts to transition from using student social security numbers to using a unique Florida student identification number.

The bill takes effect upon becoming a law.

II. Present Situation:

Privacy of Student Education Records

The privacy of student education records is established by a comprehensive system of federal and state laws. This system ensures that student education records at the public school district, college, university, and state level are accessible by students and parents, while also safeguarding the privacy of student education records.

The Family Educational Rights and Privacy Act (FERPA) is a Federal law that applies to educational agencies or institutions that receive United States Department of Education (U.S.

DOE) program funds.¹ The purpose of FERPA is two-fold: to assure that students and parents can access the student's education records,² and to protect the privacy rights of students and parents by limiting the transferability of the student's education records without student or parent consent.³ Compliance with FERPA is a condition for receiving federal funds.⁴

FERPA ensures that public school districts, colleges, universities, and state educational agencies protect student or parent rights and do not disclose student education records without student or parent consent, unless authorized by FERPA.

Florida has codified FERPA in state law. Additionally, as explained herein, Florida has also generally utilized state law to build upon and strengthen FERPA's provisions.⁵

Parent or Student Rights

FERPA obligates school districts, colleges, universities, and state educational agencies to ensure that students or parents enjoy their rights to:

- Inspect, review, and contest the student's educational records;⁶ and
- Authorize the disclosure of student education records by written consent.⁷

Florida law codifies FERPA into state law, further ensuring the responsibility of school districts, colleges, universities, and state educational agencies to guard these student and parent rights.⁸ However, there are differences between FERPA and state law. For example:

¹ 20 U.S.C., s. 1232g; 34 C.F.R. 99.1

² The phrase "student education records," as used herein, encompasses two intertwined categories of student information – "education records" and "personally identifiable information." FERPA prohibits funds from being made available under any applicable program to any educational agency or institution (i.e., any public or private agency or institution which is the recipient of funds under any applicable program) which has a policy or practice of: (1) "permitting the release of education records (or personally identifiable information contained therein...);" or (2) "releasing or providing access to, any personally identifiable information records..." unless otherwise permitted by FERPA. 20 U.S.C. 1232g(b)(1) & (2) "Education records" means those records, files, documents, and other materials which contain information directly related to a student, and are maintained by an educational agency or institution. 20 U.S.C. 1232g(b)(4); *Owasso Independent School Dist. v. Falvo*, 534 U.S. 426 (2002)(FERPA implies that education records are institutional records kept by a single central custodian.). "Personally identifiable information" is essentially information that would allow a reasonable person in the school community to identify the student with reasonable certainty. *See* 34 C.F.R. 99.3

³ 73 FR 74831 (December 9, 2008); "As such, FERPA is not an open records statute or part of an open records system." *Id.* 4 20 U.S.C. 1232g(a)(1); 34 C.F.R. 99.67

⁵ Section 1002.22, F.S.; Florida law states that a student's education records, as defined in FERPA and the federal regulations issued pursuant thereto, are confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I, Fla. Const. *See* Section 1002.221(1), F.S.; s. 1006.52(1), F.S. In light of FERPA, and the federal regulations and preamble issued thereto (see footnote 2), Florida's public record exemption encompasses both "education records" (i.e., institutional records), and the subset of "personally identifiable information" (i.e., information that identifies a student, regardless of format). *See* 20 U.S.C. 1232g; 34 C.F.R. Part 99; s. 1002.221, F.S; s. 1006.52, F.S.

⁶ 34 C.F.R. 99.5; 34 C.F.R. 99.10; 34 C.F.R. 99.12; 34 C.F.R. 99.20-99.22

⁷ 34 C.F.R. 99.30

⁸ Section 1002.22(2), F.S.

- FERPA requires school districts, colleges, and universities to annually notify students or parents of their rights pertaining to educational records.⁹ Florida law does not specifically identify how frequently the notice is to be provided to students or parents.¹⁰
- FERPA allows a parent or student to file a written complaint with U.S. DOE, but does not explicitly authorize students or parents to file a lawsuit to protect their rights.¹¹ Florida law authorizes a student or parent to file a lawsuit seeking an injunction to protect their rights. Additionally, Florida law allows attorney's fees and court costs to be awarded if the rights "are vindicated."¹²

Authorized Disclosure of Student Education Records

FERPA authorizes school districts, colleges, and universities¹³ to disclose student education records¹⁴ without consent of the student or parent if the disclosure meets limited conditions.¹⁵ Examples of conditions include, but are not limited to, disclosure of student education records to:

- Other school officials within the school or school district determined to have a legitimate educational interest;¹⁶
- Schools to which a student is transferring;¹⁷
- A contractor, consultant, or other party to whom an agency has outsourced institutional services or functions;¹⁸ and
- Organizations conducting studies for, or on behalf of, school districts, colleges, or universities to: develop, validate or administer predicative tests; administer student aid programs; or improve instruction;¹⁹

Florida law provides that student education records are confidential and exempt from disclosure, and may not be released without student or parent consent, except as permitted by FERPA.²⁰

For a student attending a public school in Florida, the student's education records are created by the school or school district.²¹ Thus, the student's education records may initially be disclosed

^{9 20} U.S.C. 1232g(e); 34 C.FR. 99.7

¹⁰ Section 1002.22(2)(e), F.S.

¹¹ 34 C.F.R. 99.63; *see* 34 C.F.R. 99.60-.67 for the enforcement procedures in general. Enforcement action may include withholding payments or terminating program eligibility. 34 C.F.R. 99.67(a); *Gonzaga University v. Doe*, 536 U.S. 273, 290 (2002)

¹² Section 1002.22(4), F.S.

¹³ FERPA uses the term "educational agencies or institutions," which refers to local education agencies (i.e., school districts), elementary and secondary schools, postsecondary institutions (i.e., colleges and universities), and schools operated by the United States Department of Interior Bureau of Indian Education. 76 F.R. 75606 (Dec. 2, 2011). The term does not generally include a state education agency (i.e., the Florida Department of Education). *Id*.

¹⁴ "Education records" means those records that are directly related to a student, and maintained by an educational agency or institution or by a party acting for the educational agency or institution. 34 C.F.R. 99.3

¹⁵ 20 U.S.C. s. 1232g(b)(1) and (2); 34 C.F.R. 99.30(a)

¹⁶ 20 U.S.C. s. 1232g(b)(1)(A); 34 C.F.R. 99.31(a)(1)(i)(A)

¹⁷ 20 U.S.C. s. 1232g(b)(1)(B); 34 C.F.R. 99.31(a)(2)

¹⁸ 20 U.S.C. s. 1232g(b)(1)(A); 34 C.F.R. 99.30(a)(1)(i)(B)

¹⁹ 20 U.S.C. s. 1232g(b)(1)(F); 34 C.F.R. 99.31(a)(6)

²⁰ Section 1002.221(1), F.S.; s. 1006.52(1), F.S. Florida law defines "education records," as defined in FERPA. Id.

²¹ 76 F.R. 75606 (Dec. 2, 2011); The definition of "student" means any individual who is or has been in attendance at an educational agency or institution and regarding whom the agency or institution maintains education records. 34 C.F.R. 99.3

by the school district (as authorized by FERPA and state law) to a state educational agency — which in Florida is generally the Florida Department of Education (DOE). DOE, as authorized by FERPA and state law, may "redisclose" student education records in the same manner that an initial disclosure is authorized.²²

Directory Information

FERPA defines "directory information" as "information contained in an education record of a student that would not generally be considered harmful or an invasion of privacy if disclosed."²³ Examples of directory information are: the student's name, address, telephone listing, e-mail address, photograph, date and place of birth, grade level, dates of attendance, and participation in sports.²⁴ Directory information does not include a student's social security number.²⁵

FERPA authorizes school districts, colleges, and universities to disclose directory information if they give public notice to students or parents of the types of student information that is being designated as directory information.²⁶ As directory information constitutes a permissible disclosure of student education records without student or parent consent,²⁷ Florida's codification of FERPA into statute also incorporates these requirements.²⁸

Social Security Numbers

FERPA does not prohibit the use of a student social security number (SSN) as a personal identifier or as a linking variable.²⁹ However, according to the U.S. DOE, best practices dictate that states should limit use of student SSNs to instances in which there is no feasible alternative.³⁰

Florida law requires school districts to use SSNs as student identification numbers in the school district's management information system.³¹

Florida Department of Education Legislative Recommendations

On September 23, 2013, Governor Scott issued Executive Order Number 13-276. The executive order directed the Commissioner of Education to "immediately conduct a data security review" and to "make recommendations regarding any needed rule or legislative change to safeguard the privacy of our students' data...."³²

²² 34 C.F.R. 99.33

²³ 34 C.F.R. 99.3

²⁴ Id.

²⁵ Id.

²⁶ 34 C.F.R. 99.37; This notice includes the ability to opt-out of being included in the student directory. *Id.*

²⁷ 20 U.S.C. 1232g(a)(5); 34 C.F.R. 99..31(11); 34 C.F.R. 99.37

²⁸ Section 1002.221, F.S.; S. 1006.52, F.S.

²⁹ 76 F.R. 75611 (Dec. 2, 2011); However, the U.S. Department of Education recognizes the importance of limiting SSN use, as FERPA prohibits schools from designating student SSNs as directory information; 34 C.FR. 99.3; 76 F.R. 75611 (Dec. 2, 2011)(referring to the definition of "directory information").

³⁰ 76 F.R. 75611 (Dec. 2, 2011)

³¹ Section 1008.386, F.S.

³² Executive Order No. 13-276, dated September 23, 2013.

DOE subsequently issued a report covering security initiatives, school district activities, and information technology security reviews.³³ The report contained various recommendations, including legislative changes to:

- Require that school districts give annual notice to students and parents of their rights with respect to education records;
- Clarify that a student or parent who has received injunctive relief to enforce his or her rights may be awarded attorney's fees and court costs;
- Establish limitations on the collection of student information by entities that are part of, or perform services for, Florida's public education system, to prohibit collecting, obtaining, or retaining: biometric information; political affiliation; voting history; religious affiliation; health information; and correspondence from community agencies or private professionals;
- Establish limitations on the disclosure of confidential and exempt student education records, entities that are part of, or perform services for, Florida's public education system, except when the disclosure is authorized by state or federal law, or in response to a lawfully issued subpoena or court order;
- Require directory information to be designated in accordance with FERPA at regularly scheduled governing board meetings, and the governing board must consider the extent to which the disclosure would put students at risk; and
- Establish a computer generated student identifier for state and local systems.³⁴

In sum, the DOE report identifies areas where state law could be strengthened to further ensure that public school districts, colleges, universities, and state educational agencies protect student or parent rights and the privacy of student education records.

III. Effect of Proposed Changes:

PCS/SB 188 tightens state and local requirements to emphasize the rights of students and parents, and bolsters the privacy of student education records.

The bill implements the recommendations of the DOE Student Data Privacy report. The bill:

- Specifies that school districts, colleges, and universities must annually, rather than at their discretion, provide students and parents notice of their education record rights;
- Clarifies existing law to authorize attorney's fees and court costs to be awarded upon receipt of injunctive relief, rather than when the parent or student's rights are "vindicated;"
- Creates a new law prohibiting entities that are part of, or perform services for, Florida's public education system from collecting, obtaining, or retaining the political affiliation, voting history, religious affiliation, or biometric information of a student, parent, or sibling of the student. The bill also defines, identifies characteristics, and gives examples of biometric information;

³³ Florida Department of Education, Student Data Privacy Recommendations, *available at* <u>http://www.fldoe.org/pdf/DataSecurityReport.pdf</u>

³⁴ Id.

- Reaffirms the prohibition of disclosure of confidential and exempt student education records by entities that are part of, or perform services for, Florida's public education system without parent consent, unless authorized or required by law;
- Creates new obligations in law to require the governing board of a school district, college, or university, in a regularly scheduled public meeting, to: identify which student information the governing board will designate as directory information; and consider whether the disclosure of the identified directory information would put students at risk. The bill also confirms the ability for the school district, college, or university, to charge fees for providing directory information in response to public records requests; and
- Deletes the requirement in state law that school districts use student social security numbers as student identification numbers. Once DOE completes a process for creating a (non-SSN) Florida student identification number, school districts will be required to use the (non-SSN) Florida student identification number.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1002.22, 1008.386 and 1011.622.

This bill creates the following sections of the Florida Statutes: 1002.222.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2014 Bill No. SB 188

Florida Senate - 2014 Bill No. SB 188

| | 264330 | 264330 | | | | |
|----|--|--------|--|--|--|--|
| | 581-01529-14 | | 581-01529-14 | | | |
| | Proposed Committee Substitute by the Committee on Education | 29 | agencies shall be protected in accordance with the Family | | | |
| 1 | A bill to be entitled | 30 | Educational Rights and Privacy Act (FERPA), 20 U.S.C. s. 1232g, | | | |
| 2 | An act relating to education data privacy; amending s. | 31 | the implementing regulations issued pursuant thereto, and this | | | |
| 3 | 1002.22, F.S.; providing for annual notice to K-12 | 32 | section. In order to maintain the eligibility of public | | | |
| 4 | students and parents of rights relating to education | 33 | educational institutions and agencies to receive federal funds | | | |
| 5 | records; revising provisions relating to remedy in | 34 | and participate in federal programs, the State Board of | | | |
| 6 | circuit court with respect to education records and | 35 | Education shall comply with the FERPA after the board has | | | |
| 7 | reports of students and parents; creating s. 1002.222, | 36 | evaluated and determined that the FERPA is consistent with the | | | |
| 8 | F.S.; providing limitations on the collection of | 37 | following principles: | | | |
| 9 | information and the disclosure of confidential and | 38 | (e) Students and their parents shall receive annual notice | | | |
| 10 | exempt student records; defining the term "biometric | 39 | of their rights with respect to education records. | | | |
| 11 | information"; authorizing fees; amending s. 1008.386, | 40 | (4) PENALTYIf any official or employee of an institution | | | |
| 12 | F.S.; revising provisions relating to the submission | 41 | refuses to comply with this section, the aggrieved parent or | | | |
| 13 | of student social security numbers and the assignment | 42 | student has an immediate right to bring an action in circuit | | | |
| 14 | of student identification numbers; requiring the | 43 | court to enforce his or her rights by injunction. Any aggrieved | | | |
| 15 | Department of Education to establish a process for | 44 | parent or student who receives injunctive relief brings such | | | |
| 16 | assigning student identification numbers; amending s. | 45 | action and whose rights are vindicated may be awarded attorney | | | |
| 17 | 1011.622, F.S.; conforming provisions; providing an | 46 | attorney's fees and court costs. | | | |
| 18 | effective date. | 47 | Section 2. Section 1002.222, Florida Statutes, is created | | | |
| 19 | | 48 | to read: | | | |
| 20 | Be It Enacted by the Legislature of the State of Florida: | 49 | 1002.222 Limitations on collection of information and | | | |
| 21 | | 50 | disclosure of confidential and exempt student records | | | |
| 22 | Section 1. Paragraph (e) of subsection (2) and subsection | 51 | (1) An agency or institution as defined in s. 1002.22(1) | | | |
| 23 | (4) of section 1002.22, Florida Statutes, are amended to read: | 52 | may not: | | | |
| 24 | 1002.22 Education records and reports of K-12 students; | 53 | (a) Collect, obtain, or retain information on the political | | | |
| 25 | rights of parents and students; notification; penalty | 54 | affiliation, voting history, religious affiliation, or biometric | | | |
| 26 | (2) RIGHTS OF STUDENTS AND PARENTSThe rights of students | 55 | information of a student or a parent or sibling of the student. | | | |
| 27 | and their parents with respect to education records created, | 56 | For purposes of this subsection, the term "biometric | | | |
| 28 | maintained, or used by public educational institutions and | 57 | information" means information collected from the electronic | | | |
| | Page 1 of 5 | | Page 2 of 5 | | | |
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Florida Senate - 2014 Bill No. SB 188

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Florida Senate - 2014 Bill No. SB 188

PROPOSED COMMITTEE SUBSTITUTE



| 581-01529-14 | | 581-01529-14 |
|--|-----|---|
| measurement or evaluation of any physical or behavioral | 87 | directory informa |
| characteristics that are attributable to a single person, | 88 | Section 3. S |
| including fingerprint characteristics, hand characteristics, eye | 89 | to read: |
| characteristics, vocal characteristics, and any other physical | 90 | 1008.386 <u>Flo</u> |
| characteristics used for the purpose of electronically | 91 | identification nu |
| identifying that person with a high degree of certainty. | 92 | (1) When a s |
| Examples of biometric information include, but are not limited | 93 | state, the Each d |
| to, a fingerprint or hand scan, a retina or iris scan, a voice | 94 | each student enro |
| print, or a facial geometry scan. | 95 | his or her social |
| (b) Provide education records made confidential and exempt | 96 | student identific |
| by s. 1002.221 or federal law to: | 97 | <u>social security n</u> |
| 1. A person as defined in s. 1.01(3) except when authorized | 98 | presenting his or |
| by s. 1002.221 or in response to a lawfully issued subpoena or | 99 | <u>to a school enrol</u> |
| court order; | 100 | social security n |
| 2. A public body, body politic, or political subdivision as | 101 | management inform |
| defined in s. 1.01(8) except when authorized by s. 1002.221 or | 102 | However, a studen |
| in response to a lawfully issued subpoena or court order; or | 103 | security number a |
| 3. An agency of the Federal Government except when | 104 | student satisfies |
| authorized by s. 1002.221, required by federal law, or in | 105 | enrollment offici |
| response to a lawfully issued subpoena or court order. | 106 | of the card. The |
| (2) The governing board of an agency or institution may | 107 | security number i |
| only designate information as directory information in | 108 | indicate if the s |
| accordance with 20 U.S.C. s. 1232g and applicable federal | 109 | security number. |
| regulations. Such designation must occur at a regularly | 110 | provide assistanc |
| scheduled meeting of the governing board. The governing board of | 111 | assignment of stu |
| an agency or institution must consider whether designation of | 112 | security numbers |
| such information would put students at risk of becoming targets | 113 | of any student id |
| of marketing campaigns, the media, or criminal acts. An agency | 114 | (2) The depa |
| or institution may charge fees for copies of designated | 115 | <u>a Florida student</u> |
| | | |

Page 3 of 5

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mation as provided in s. 119.07(4). Section 1008.386, Florida Statutes, is amended orida Social security numbers used as student

numbers.-

student enrolls in a public school in this

district school board shall request that the

colled in a public school in this state provide

al security number and shall indicate whether the

cation number assigned to the student is a

number. A student satisfies this requirement by

or her social security card or a copy of the card

llment official. Each school district shall use

numbers as student identification numbers in the

mation system maintained by the school district.

ent is not required to provide his or her social

as a condition for enrollment or graduation. A

es this requirement by presenting to school

- cials his or her social security card or a copy
- school district shall include the social
- in the student's permanent records and shall

student identification number is not a social

- The Commissioner of Education shall assist

nee to school districts with to assure that the

udent identification numbers other than social

s is kept to a minimum and to avoid duplication

dentification number.

partment shall establish a process for assigning

it identification number to each student in the

Page 4 of 5

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Florida Senate - 2014 Bill No. SB 188



| | 581-01529-14 | | | | | | |
|-----|---|--|--|--|--|--|--|
| 116 | state, at which time a school district may not use social | | | | | | |
| 117 | security numbers as student identification numbers in its | | | | | | |
| 118 | management information systems. | | | | | | |
| 119 | (3) The State Board of Education may adopt rules to | | | | | | |
| 120 | implement this section. | | | | | | |
| 121 | Section 4. Section 1011.622, Florida Statutes, is amended | | | | | | |
| 122 | to read: | | | | | | |
| 123 | 1011.622 Adjustments for students without a <u>Florida</u> common | | | | | | |
| 124 | student identification number identifierThe Florida Education | | | | | | |
| 125 | Finance Program funding calculations, including the calculations | | | | | | |
| 126 | authorized in ss. 1011.62, 1011.67, 1011.68, and 1011.685, shall | | | | | | |
| 127 | include funding for a student only when all of the student's | | | | | | |
| 128 | records are reported to the Department of Education under a | | | | | | |
| 129 | Florida common student identification number identifier. The | | | | | | |
| 130 | State Board of Education may adopt rules pursuant to ss. | | | | | | |
| 131 | 120.536(1) and 120.54 to implement this section. | | | | | | |
| 132 | Section 5. This act shall take effect upon becoming a law. | | | | | | |
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The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

| (| | s based on the provisions contain | C | | , | |
|-------------|--|-----------------------------------|-----------|--------|--------|--|
| BILL: | CS/SB 188 | | | | | |
| | | | -111 | | | |
| INTRODUCER: | Education Committee, Senator Hukill and others | | | | | |
| SUBJECT: | Education Data Privacy | | | | | |
| DATE: | February 5 | , 2014 REVISED: | | | | |
| ANALYST | | STAFF DIRECTOR | REFERENCE | | ACTION | |
| . Hand | | Klebacha | ED | Fav/CS | | |
| 2 | | | CJ | | | |
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Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 188 tightens state and local requirements to emphasize the rights of students and parents, and bolster the privacy of student education records. The bill specifically:

- Strengthens existing local requirements to emphasize the rights of students and parents;
- Limits the collection of certain student, parent, and sibling information by entities that are part of, or perform services for, Florida's public education system;
- Reaffirms the prohibition on disclosing confidential and exempt education records by entities that are part of, or perform services for, Florida's public education system, unless the disclosure is authorized by law, and
- Requires governing boards, in a public meeting, to identify which student education records the board intends to include as publicly available student directory information; and
- Requires school districts to transition from using student social security numbers to using a unique Florida student identification number.

The bill takes effect upon becoming a law.

Page 2

II. Present Situation:

Privacy of Student Education Records

The privacy of student education records is established by a comprehensive system of federal and state laws. This system ensures that student education records at the public school district, college, university, and state level are accessible by students and parents, while also safeguarding the privacy of student education records.

The Family Educational Rights and Privacy Act (FERPA) is a Federal law that applies to educational agencies or institutions that receive United States Department of Education (U.S. DOE) program funds.¹ The purpose of FERPA is two-fold: to assure that students and parents can access the student's education records,² and to protect the privacy rights of students and parents by limiting the transferability of the student's education records without student or parent consent.³ Compliance with FERPA is a condition for receiving federal funds.⁴

FERPA ensures that public school districts, colleges, universities, and state educational agencies protect student or parent rights and do not disclose student education records without student or parent consent, unless authorized by FERPA.

Florida has codified FERPA in state law. Additionally, as explained herein, Florida has also generally utilized state law to build upon and strengthen FERPA's provisions.⁵

Parent or Student Rights

FERPA obligates school districts, colleges, universities, and state educational agencies to ensure that students or parents enjoy their rights to:

• Inspect, review, and contest the student's educational records;⁶ and

¹ 20 U.S.C., s. 1232g; 34 C.F.R. 99.1

² The phrase "student education records," as used herein, encompasses two intertwined categories of student information – "education records" and "personally identifiable information." FERPA prohibits funds from being made available under any applicable program to any educational agency or institution (i.e., any public or private agency or institution which is the recipient of funds under any applicable program) which has a policy or practice of: (1) "permitting the release of education records (or personally identifiable information contained therein...);" or (2) "releasing or providing access to, any personally identifiable information records..." unless otherwise permitted by FERPA. 20 U.S.C. 1232g(b)(1) & (2) "Education records" means those records, files, documents, and other materials which contain information directly related to a student, and are maintained by an educational agency or institution. 20 U.S.C. 1232g(b)(4); *Owasso Independent School Dist. v. Falvo*, 534 U.S. 426 (2002)(FERPA implies that education records are institutional records kept by a single central custodian.). "Personally identifiable information" is essentially information that would allow a reasonable person in the school community to identify the student with reasonable certainty. *See* 34 C.F.R. 99.3

³ 73 FR 74831 (December 9, 2008); "As such, FERPA is not an open records statute or part of an open records system." *Id.* 4 20 U.S.C. 1232g(a)(1); 34 C.F.R. 99.67

⁵ Section 1002.22, F.S.; Florida law states that a student's education records, as defined in FERPA and the federal regulations issued pursuant thereto, are confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I, Fla. Const. *See* Section 1002.221(1), F.S.; s. 1006.52(1), F.S. In light of FERPA, and the federal regulations and preamble issued thereto (see footnote 2), Florida's public record exemption encompasses both "education records" (i.e., institutional records), and the subset of "personally identifiable information" (i.e., information that identifies a student, regardless of format). *See* 20 U.S.C. 1232g; 34 C.F.R. Part 99; s. 1002.221, F.S; s. 1006.52, F.S.

⁶ 34 C.F.R. 99.5; 34 C.F.R. 99.10; 34 C.F.R. 99.12; 34 C.F.R. 99.20-99.22

• Authorize the disclosure of student education records by written consent.⁷

Florida law codifies FERPA into state law, further ensuring the responsibility of school districts, colleges, universities, and state educational agencies to guard these student and parent rights.⁸ However, there are differences between FERPA and state law. For example:

- FERPA requires school districts, colleges, and universities to annually notify students or parents of their rights pertaining to educational records.⁹ Florida law does not specifically identify how frequently the notice is to be provided to students or parents.¹⁰
- FERPA allows a parent or student to file a written complaint with U.S. DOE, but does not explicitly authorize students or parents to file a lawsuit to protect their rights.¹¹ Florida law authorizes a student or parent to file a lawsuit seeking an injunction to protect their rights. Additionally, Florida law allows attorney's fees and court costs to be awarded if the rights "are vindicated."¹²

Authorized Disclosure of Student Education Records

FERPA authorizes school districts, colleges, and universities¹³ to disclose student education records¹⁴ without consent of the student or parent if the disclosure meets limited conditions.¹⁵ Examples of conditions include, but are not limited to, disclosure of student education records to:

- Other school officials within the school or school district determined to have a legitimate educational interest;¹⁶
- Schools to which a student is transferring;¹⁷
- A contractor, consultant, or other party to whom an agency has outsourced institutional services or functions;¹⁸ and
- Organizations conducting studies for, or on behalf of, school districts, colleges, or universities to: develop, validate or administer predicative tests; administer student aid programs; or improve instruction;¹⁹

⁷ 34 C.F.R. 99.30

⁸ Section 1002.22(2), F.S.

⁹ 20 U.S.C. 1232g(e); 34 C.FR. 99.7

¹⁰ Section 1002.22(2)(e), F.S.

¹¹ 34 C.F.R. 99.63; *see* 34 C.F.R. 99.60-.67 for the enforcement procedures in general. Enforcement action may include withholding payments or terminating program eligibility. 34 C.F.R. 99.67(a); *Gonzaga University v. Doe*, 536 U.S. 273, 290 (2002)

¹² Section 1002.22(4), F.S.

¹³ FERPA uses the term "educational agencies or institutions," which refers to local education agencies (i.e., school districts), elementary and secondary schools, postsecondary institutions (i.e., colleges and universities), and schools operated by the United States Department of Interior Bureau of Indian Education. 76 F.R. 75606 (Dec. 2, 2011). The term does not generally include a state education agency (i.e., the Florida Department of Education). *Id*.

¹⁴ "Education records" means those records that are directly related to a student, and maintained by an educational agency or institution or by a party acting for the educational agency or institution. 34 C.F.R. 99.3

¹⁵ 20 U.S.C. s. 1232g(b)(1) and (2); 34 C.F.R. 99.30(a)

¹⁶ 20 U.S.C. s. 1232g(b)(1)(A); 34 C.F.R. 99.31(a)(1)(i)(A)

¹⁷ 20 U.S.C. s. 1232g(b)(1)(B); 34 C.F.R. 99.31(a)(2)

¹⁸ 20 U.S.C. s. 1232g(b)(1)(A); 34 C.F.R. 99.30(a)(1)(i)(B)

¹⁹ 20 U.S.C. s. 1232g(b)(1)(F); 34 C.F.R. 99.31(a)(6)

Florida law provides that student education records are confidential and exempt from disclosure, and may not be released without student or parent consent, except as permitted by FERPA.²⁰

For a student attending a public school in Florida, the student's education records are created by the school or school district.²¹ Thus, the student's education records may initially be disclosed by the school district (as authorized by FERPA and state law) to a state educational agency — which in Florida is generally the Florida Department of Education (DOE). DOE, as authorized by FERPA and state law, may "redisclose" student education records in the same manner that an initial disclosure is authorized.²²

Directory Information

FERPA defines "directory information" as "information contained in an education record of a student that would not generally be considered harmful or an invasion of privacy if disclosed."²³ Examples of directory information are: the student's name, address, telephone listing, e-mail address, photograph, date and place of birth, grade level, dates of attendance, and participation in sports.²⁴ Directory information does not include a student's social security number.²⁵

FERPA authorizes school districts, colleges, and universities to disclose directory information if they give public notice to students or parents of the types of student information that is being designated as directory information.²⁶ As directory information constitutes a permissible disclosure of student education records without student or parent consent,²⁷ Florida's codification of FERPA into statute also incorporates these requirements.²⁸

Social Security Numbers

FERPA does not prohibit the use of a student social security number (SSN) as a personal identifier or as a linking variable.²⁹ However, according to the U.S. DOE, best practices dictate that states should limit use of student SSNs to instances in which there is no feasible alternative.³⁰

Florida law requires school districts to use SSNs as student identification numbers in the school district's management information system.³¹

²⁰ Section 1002.221(1), F.S.; s. 1006.52(1), F.S. Florida law defines "education records," as defined in FERPA. *Id.* ²¹ 76 F.R. 75606 (Dec. 2, 2011); The definition of "student" means any individual who is or has been in attendance at an

educational agency or institution and regarding whom the agency or institution maintains education records. 34 C.F.R. 99.3 ²² 34 C.F.R. 99.33

²³ 34 C.F.R. 99.3

²⁴ Id.

²⁵ *Id*.

²⁶ 34 C.F.R. 99.37; This notice includes the ability to opt-out of being included in the student directory. *Id.*

²⁷ 20 U.S.C. 1232g(a)(5); 34 C.F.R. 99..31(11); 34 C.F.R. 99.37

²⁸ Section 1002.221, F.S.; S. 1006.52, F.S.

²⁹ 76 F.R. 75611 (Dec. 2, 2011); However, the U.S. Department of Education recognizes the importance of limiting SSN use, as FERPA prohibits schools from designating student SSNs as directory information; 34 C.FR. 99.3; 76 F.R. 75611 (Dec. 2, 2011)(referring to the definition of "directory information").

³⁰ 76 F.R. 75611 (Dec. 2, 2011)

³¹ Section 1008.386, F.S.

Florida Department of Education Legislative Recommendations

On September 23, 2013, Governor Scott issued Executive Order Number 13-276. The executive order directed the Commissioner of Education to "immediately conduct a data security review" and to "make recommendations regarding any needed rule or legislative change to safeguard the privacy of our students' data...."³²

DOE subsequently issued a report covering security initiatives, school district activities, and information technology security reviews.³³ The report contained various recommendations, including legislative changes to:

- Require that school districts give annual notice to students and parents of their rights with respect to education records;
- Clarify that a student or parent who has received injunctive relief to enforce his or her rights may be awarded attorney's fees and court costs;
- Establish limitations on the collection of student information by entities that are part of, or perform services for, Florida's public education system, to prohibit collecting, obtaining, or retaining: biometric information; political affiliation; voting history; religious affiliation; health information; and correspondence from community agencies or private professionals;
- Establish limitations on the disclosure of confidential and exempt student education records, entities that are part of, or perform services for, Florida's public education system, except when the disclosure is authorized by state or federal law, or in response to a lawfully issued subpoena or court order;
- Require directory information to be designated in accordance with FERPA at regularly scheduled governing board meetings, and the governing board must consider the extent to which the disclosure would put students at risk; and
- Establish a computer generated student identifier for state and local systems.³⁴

In sum, the DOE report identifies areas where state law could be strengthened to further ensure that public school districts, colleges, universities, and state educational agencies protect student or parent rights and the privacy of student education records.

III. Effect of Proposed Changes:

CS/SB 188 tightens state and local requirements to emphasize the rights of students and parents, and bolsters the privacy of student education records.

The bill implements the recommendations of the DOE Student Data Privacy report. The bill:

• Specifies that school districts, colleges, and universities must annually, rather than at their discretion, provide students and parents notice of their education record rights;

³² Executive Order No. 13-276, dated September 23, 2013.

³³ Florida Department of Education, Student Data Privacy Recommendations, *available at* <u>http://www.fldoe.org/pdf/DataSecurityReport.pdf</u>

³⁴ *Id*.

- Clarifies existing law to authorize attorney's fees and court costs to be awarded upon receipt of injunctive relief, rather than when the parent or student's rights are "vindicated;"
- Creates a new law prohibiting entities that are part of, or perform services for, Florida's public education system from collecting, obtaining, or retaining the political affiliation, voting history, religious affiliation, or biometric information of a student, parent, or sibling of the student. The bill also defines, identifies characteristics, and gives examples of biometric information;
- Reaffirms the prohibition of disclosure of confidential and exempt student education records by entities that are part of, or perform services for, Florida's public education system without parent consent, unless authorized or required by law;
- Creates new obligations in law to require the governing board of a school district, college, or university, in a regularly scheduled public meeting, to: identify which student information the governing board will designate as directory information; and consider whether the disclosure of the identified directory information would put students at risk. The bill also confirms the ability for the school district, college, or university, to charge fees for providing directory information in response to public records requests; and
- Deletes the requirement in state law that school districts use student social security numbers as student identification numbers. Once DOE completes a process for creating a (non-SSN) Florida student identification number, school districts will be required to use the (non-SSN) Florida student identification number.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.
VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1002.22, 1008.386 and 1011.622.

This bill creates section 1002.222 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Education on February 4, 2014

CS/SB 188 differs from SB 188 in that:

- SB 188 provided that school districts that wanted to collect student biometric information must: (1) create policies governing the collection and use of the biometric information; and (2) not collect biometric information on a student unless the parent chose to opt-in. CS/SB 188 reframes and expands the concepts in SB 188 to prohibit entities that are part of, or perform services for, Florida's public education system, from collecting, obtaining, and retaining the biometric information, political affiliation, voting history, and religious affiliation of a student, parent, or sibling of the student; and
- CS/SB 188 implements recommendations from the DOE Student Data Privacy report.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 188

2014188

By Senator Hukill

8-00025A-14

1 A bill to be entitled 2 An act relating to the use of biometric information; amending s. 1002.01, F.S.; defining the term "biometric information" as it relates to student and parental rights and educational choices; amending s. 1002.20, F.S.; providing that parents have a right not to have their children submit any form of biometric information; providing that students have a right not ç to submit any form of biometric information; providing 10 definitions; requiring each school district of a 11 public elementary, middle, and high school that 12 collects biometric information from students to 13 develop, adopt, and implement policies that govern 14 collection and use of the information; requiring each 15 school district of a public elementary, middle, and 16 high school that collects student biometric 17 information to disclose on its website and at school 18 locations the policies regarding collection and use of 19 student biometric information; requiring the school 20 district or the school to notify the student's parent 21 or legal guardian or the student if there has been a 22 security breach regarding the student's biometric 23 information; requiring the superintendent of a school 24 district to determine persons who may have access to 2.5 student biometric information; requiring school 26 districts and schools that collect biometric 27 information to ensure the security and protection of 28 such information; providing criminal penalties; 29 prohibiting a school district or a school from Page 1 of 12 CODING: Words stricken are deletions; words underlined are additions.

8-00025A-14 2014188 30 refusing or denying a student services due to the 31 failure of the parent, legal guardian, or student to 32 provide written permission to collect biometric 33 information; requiring the collection of student 34 biometric information to comply with applicable state 35 and federal laws and requirements; amending ss. 36 1002.39, 1002.395, and 1002.421, F.S.; conforming 37 cross-references; providing an effective date. 38 39 Be It Enacted by the Legislature of the State of Florida: 40 41 42 Section 1. Section 1002.01, Florida Statutes, is amended to 43 read: 44 1002.01 Definitions.-As used in this chapter, the term: (1) "Biometric information" means information collected 45 from the noninvasive electronic measurement and evaluation of 46 any physical or behavioral characteristics that are attributable 47 48 to a single person, including fingerprint characteristics, hand 49 characteristics, eye characteristics, vocal characteristics, facial characteristics, and any other physical characteristics 50 used for the purpose of electronically identifying that person 51 52 with a high degree of certainty. The biometric information may 53 be collected through a fingerprint or hand scan, a retina or 54 iris scan, voice print, or face geometry scan. Biometric 55 information collected from a student is an education record as 56 defined in the Family Educational Rights and Privacy Act 57 (FERPA), 20 U.S.C. s. 1232g. 58 (2) (1) A "Home education program" means the sequentially Page 2 of 12 CODING: Words stricken are deletions; words underlined are additions.

SB 188

8-00025A-14 2014188 59 progressive instruction of a student directed by his or her 88 60 parent in order to satisfy the attendance requirements of ss. 89 61 1002.41, 1003.01(13), and 1003.21(1). 90 62 (3) (2) A "Private school" means is a nonpublic school 91 defined as an individual, association, copartnership, or 63 92 corporation, or department, division, or section of such 64 93 65 organizations, that designates itself as an educational center 94 66 that includes kindergarten or a higher grade or as an 95 67 elementary, secondary, business, technical, or trade school 96 68 below college level or any organization that provides 97 69 instructional services that meet the intent of s. 1003.01(13); 98 70 or that gives preemployment or supplementary training in 99 71 technology or in fields of trade or industry; or that offers 100 72 academic, literary, or career training below college level; τ or 101 73 any combination of the above, including an institution that 102 74 103 performs the functions of these the above schools through 75 correspondence or extension, except those licensed under the 104 76 provisions of chapter 1005. A private school may be a parochial, 105 77 religious, denominational, for-profit, or nonprofit school. This 106 78 term definition does not include a home education program 107 79 programs conducted in accordance with s. 1002.41. 108 80 Section 2. Subsection (13) of section 1002.20, Florida 109 81 Statutes, is amended, and subsection (25) is added to that 110 82 section, to read: 111 83 1002.20 K-12 student and parent rights.-Parents of public 112 113 84 school students must receive accurate and timely information 85 regarding their child's academic progress and must be informed 114 86 of ways they can help their child to succeed in school. K-12 115 116 87 students and their parents are afforded numerous statutory Page 3 of 12 CODING: Words stricken are deletions; words underlined are additions.

8-00025A-14 2014188 rights including, but not limited to, the following: (13) STUDENT RECORDS.-(a) Parent rights.-Parents have rights regarding the student records of their children, including right of access, right of waiver of access, right to challenge and hearing, and right of privacy, in accordance with the provisions of s. 1002.22. Parents also have a right not to have their children submit any form of biometric information. (b) Student rights.-In accordance with the provisions of s. 1008.386, a student is not required to provide his or her social security number as a condition for enrollment or graduation. A student is not required to submit any form of biometric information. (25) STUDENT BIOMETRIC INFORMATION .-(a) Definitions.-As used in this subsection, the term: 1. "Algorithmic process" means the comparison of a previously stored template of a biometric scan against a person being scanned for identification purposes to determine a match in the system. The stored template is not a full replication of the original biometric scan but is an encrypted pattern taken from the original that can be compared to a submitted scan of a person to identify a match. 2. "School district" means any of the 67 county school districts in this state, including the respective district school board. 3. "Written permission" means consent in writing to have a student be biometrically scanned for identification or fraud prevention. (b) Collection and use .-

Page 4 of 12

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| 117 | 1. The school district of each public elementary, middle, |
| 118 | and high school that collects student biometric information must |
| 119 | develop, adopt, and implement policies governing the collection |
| 120 | and use of such information which, at a minimum, must: |
| 121 | a. Contain a full explanation of what type of biometric |
| 122 | information is collected, how it is collected and stored, and |
| 123 | the purposes for which the information is used. |
| 124 | b. Require written permission from the student's parent or |
| 125 | legal guardian, or the student if he or she is 18 years of age |
| 126 | or older, before the collection of any biometric information. |
| 127 | Each school that collects biometric information must give the |
| 128 | parent, legal guardian, or student if he or she is 18 years of |
| 129 | age or older written notice regarding the collection of the |
| 130 | biometric information at least 30 days before the date of |
| 131 | collection. The written permission must be obtained on a form |
| 132 | that is created for the express purpose of obtaining the |
| 133 | required permission. The granting of permission must not be |
| 134 | included as a part of any form used for enrollment purposes or |
| 135 | any form required by the school's governing authority for any |
| 136 | other purpose. |
| 137 | c. Ensure that a student's biometric information is used |
| 138 | only for identification or fraud prevention purposes. |
| 139 | d. Ensure that a student's biometric information is not |
| 140 | disclosed to a third party without the written permission of the |
| 141 | student's parent or legal guardian, or the student if he or she |
| 142 | is 18 years of age or older, except in accordance with and as |
| 143 | permitted by s. 1002.221 or the Family Educational Rights and |
| 144 | Privacy Act (FERPA), 20 U.S.C. s. 1232g. |
| 145 | e. Ensure that a student's biometric information is not |
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| | Page 5 of 12 |

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| 146 | disclosed to another state, federal, or contractual entity |
| 147 | without the written permission of the student's parent or legal |
| 148 | guardian, or the student if he or she is 18 years of age or |
| 149 | older, except in accordance with and permitted by s. 1002.221 or |
| 150 | FERPA. |
| 151 | f. Provide for the secure storage and secure transmission |
| 152 | of all biometric information and for the protection of the |
| 153 | information from unauthorized disclosure. |
| 154 | g. Require that a student's biometric information be |
| 155 | encrypted for the purpose of transforming data into a pattern in |
| 156 | which there is a low probability of assigning meaning to such |
| 157 | information without the use of a confidential process or key. |
| 158 | h. Ensure that the use of a student's biometric information |
| 159 | is discontinued within 30 days after: |
| 160 | (I) The student's graduation or withdrawal from school; or |
| 161 | (II) Receipt of a written request to discontinue use of the |
| 162 | information from the student's parent or legal guardian, or the |
| 163 | student if he or she is 18 years of age or older. |
| 164 | i. Require that a student's biometric information be |
| 165 | destroyed within 30 days after the use of the information is |
| 166 | discontinued. |
| 167 | 2. Each school district of a school that collects biometric |
| 168 | information from students shall disclose on its website and at |
| 169 | the school's location the policies regarding the collection of |
| 170 | biometric information as the collection applies to students |
| 171 | attending or planning on attending the school. |
| 172 | 3. If there is a security breach of a student's biometric |
| 173 | information, the school district or the school shall notify the |
| 174 | student's parent or legal guardian, or the student if he or she |
| · | Page 6 of 12 |

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SB 188

| 1 | 8-00025A-14 2014188 |
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| 175 | is 18 years of age or older, within 30 days after the breach. |
| 176 | 4. The superintendent of the school district, or his or her |
| 177 | designee, shall determine the persons who may electronically |
| 178 | have access to student biometric information based on the needs |
| 179 | of the school district. Authorized persons must be kept at the |
| 180 | minimum number of people needed to perform the daily |
| 181 | responsibilities and tasks of maintaining and using the |
| 182 | biometric information. Each school district of a school that |
| 183 | collects student biometric information must: |
| 184 | a. Ensure that all biometric information is secure; |
| 185 | confidential in accordance with s. 1002.221 and FERPA; not |
| 186 | compromised; and protected against fraud and unauthorized access |
| 187 | or use; and |
| 188 | b. Maintain student biometric information in a manner that |
| 189 | only authorized persons may electronically access. |
| 190 | |
| 191 | The unauthorized use of a student's biometric information is |
| 192 | punishable as provided in s. 775.082, s. 775.083, or s. 817.568. |
| 193 | 5. A school district or school may not refuse or deny a |
| 194 | student any services due to the failure of the student's parent |
| 195 | or legal guardian, or the student if he or she is 18 years of |
| 196 | age or older, to provide written permission. |
| 197 | 6. Collection and maintenance of biometric information from |
| 198 | students must comply with all applicable state and federal laws |
| 199 | and requirements, including s. 1002.221 and FERPA. |
| 200 | Section 3. Subsection (3) of section 1002.39, Florida |
| 201 | Statutes, is amended to read: |
| 202 | 1002.39 The John M. McKay Scholarships for Students with |
| 203 | Disabilities ProgramThere is established a program that is |
| | Page 7 of 12 |
| | CODING: Words stricken are deletions; words <u>underlined</u> are additions. |

| | 8-00025A-14 2014188_ |
|-----|---|
| 204 | separate and distinct from the Opportunity Scholarship Program |
| 205 | and is named the John M. McKay Scholarships for Students with |
| 206 | Disabilities Program. |
| 207 | (3) JOHN M. MCKAY SCHOLARSHIP PROHIBITIONSA student is |
| 208 | not eligible for a John M. McKay Scholarship: |
| 209 | (a) While he or she is enrolled in a school operating for |
| 210 | the purpose of providing educational services to youth in |
| 211 | Department of Juvenile Justice commitment programs; |
| 212 | (b) While he or she is receiving a Florida tax credit |
| 213 | scholarship under s. 1002.395; |
| 214 | (c) While he or she is receiving an educational scholarship |
| 215 | pursuant to this chapter; |
| 216 | (d) While he or she is participating in a home education |
| 217 | program as defined in <u>s. 1002.01</u> s. 1002.01(1) ; |
| 218 | (e) While he or she is participating in a private tutoring |
| 219 | program pursuant to s. 1002.43; |
| 220 | (f) While he or she is participating in a virtual school, |
| 221 | correspondence school, or distance learning program that |
| 222 | receives state funding pursuant to the student's participation |
| 223 | unless the participation is limited to no more than two courses |
| 224 | per school year; |
| 225 | (g) While he or she is enrolled in the Florida School for |
| 226 | the Deaf and the Blind; |
| 227 | (h) While he or she is not having regular and direct |
| 228 | contact with his or her private school teachers at the school's |
| 229 | physical location; or |
| 230 | (i) If he or she has been issued a temporary 504 |
| 231 | accommodation plan under s. 504 of the Rehabilitation Act of |
| 232 | 1973 which is valid for 6 months or less. |

Page 8 of 12 CODING: Words stricken are deletions; words <u>underlined</u> are additions. 233

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SB 188

8-00025A-14 2014188 8-00025A-14 2014188 Section 4. Paragraph (g) of subsection (2) and subsection 262 1002.421 Accountability of private schools participating in (4) of section 1002.395, Florida Statutes, are amended to read: 263 state school choice scholarship programs.-1002.395 Florida Tax Credit Scholarship Program.-264 (2) A private school participating in a scholarship program (2) DEFINITIONS.-As used in this section, the term: 265 must be a Florida private school as defined in s. 1002.01 s. (g) "Eligible private school" means a private school, as 266 1002.01(2), must be located in this state, must be registered in defined in s. 1002.01 s. 1002.01(2), located in this state accordance with s. 1002.42, and must: 267 Florida which offers an education to students in any grades K-12 2.68 (a) Comply with the antidiscrimination provisions of 42 and that meets the requirements in subsection (8). 269 U.S.C. s. 2000d. (4) SCHOLARSHIP PROHIBITIONS.-A student is not eligible for (b) Notify the department of its intent to participate in a 270 a scholarship while he or she is: 271 scholarship program. (a) Enrolled in a school operating for the purpose of 272 (c) Notify the department of any change in the school's providing educational services to youth in Department of name, school director, mailing address, or physical location 273 Juvenile Justice commitment programs; within 15 days after the change. 274 (b) Receiving a scholarship from another eligible nonprofit 275 (d) Complete student enrollment and attendance verification scholarship-funding organization under this section; 276 requirements, including use of an online attendance verification (c) Receiving an educational scholarship pursuant to 277 form, before prior to scholarship payment. chapter 1002; 278 (e) Annually complete and submit to the department a (d) Participating in a home education program as defined in notarized scholarship compliance statement certifying that all 279 s. 1002.01 s. 1002.01(1); 280 school employees and contracted personnel with direct student (e) Participating in a private tutoring program pursuant to 281 contact have undergone background screening pursuant to s. s. 1002.43; 282 943.0542. (f) Participating in a virtual school, correspondence 283 (f) Demonstrate fiscal soundness and accountability by: school, or distance learning program that receives state funding 284 1. Being in operation for at least 3 school years or pursuant to the student's participation unless the participation 285 obtaining a surety bond or letter of credit for the amount equal is limited to no more than two courses per school year; or 286 to the scholarship funds for any quarter and filing the surety (g) Enrolled in the Florida School for the Deaf and the 287 bond or letter of credit with the department. Blind. 288 2. Requiring the parent of each scholarship student to Section 5. Subsection (2) of section 1002.421, Florida 289 personally restrictively endorse the scholarship warrant to the Statutes, is amended to read: school. The school may not act as attorney in fact for the 290 Page 9 of 12 Page 10 of 12 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 8-00025A-14

2014188

291 parent of a scholarship student under the authority of a power 320 292 of attorney executed by such parent, or under any other 321 293 authority, to endorse scholarship warrants on behalf of such 322 294 parent. 323 295 (g) Meet applicable state and local health, safety, and 324 296 welfare laws, codes, and rules, including: 325 297 1. Firesafety. 326 298 2. Building safety. 327 299 (h) Employ or contract with teachers who hold baccalaureate 328 300 or higher degrees, have at least 3 years of teaching experience 329 301 in public or private schools, or have special skills, knowledge, 330 or expertise that qualifies them to provide instruction in 302 331 303 subjects taught. 304 (i) Require each employee and contracted personnel who has 305 with direct student contact, upon employment or engagement to 306 provide services, to undergo a state and national background 307 screening, pursuant to s. 943.0542, by electronically filing 308 with the Department of Law Enforcement a complete set of 309 fingerprints taken by an authorized law enforcement agency or an 310 employee of the private school, a school district, or a private 311 company who is trained to take fingerprints and deny employment 312 to or terminate an employee if he or she fails to meet the 313 screening standards under s. 435.04. Results of the screening 314 shall be provided to the participating private school. For 315 purposes of this paragraph: 316 1. The term An "employee or contracted personnel with 317 direct student contact" means any employee or contracted 318 personnel who has unsupervised access to a scholarship student for whom the private school is responsible. 319 Page 11 of 12

CODING: Words stricken are deletions; words underlined are additions.

8-00025A-14

2014188

- 2. The costs of fingerprinting and the background check may
- shall not be borne by the state.
- 3. Continued employment of an employee or contracted
- personnel after notification that he or she has failed the
- background screening under this paragraph shall cause a private
- school to be ineligible for participation in a scholarship
- program.
- 4. An employee or contracted personnel holding a valid
- Florida teaching certificate who has been fingerprinted pursuant
- to s. 1012.32 is not required to comply with the provisions of
- this paragraph.
 - Section 6. This act shall take effect July 1, 2014.

Page 12 of 12 CODING: Words stricken are deletions; words underlined are additions.

| THE FLORIDA SENATE | |
|--|---|
| APPEARANCE REC | |
| $\frac{2 4 4 }{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Profession | al Staff conducting the meeting) |
| Topic Education Data Privacy | Bill Number <u>SB 188 - PCS</u> |
| Name <u>Tanya Cooper</u> | (if applicable) Amendment Barcode 26433 |
| Job Title Diffector, Gov. Relations | (if applicable) |
| Address 385 W. Gaines St. | Phone 245-9633 |
| Street <u>Tallahassee</u> FZ 32399 City State Zip | E-mail tanya. Cooper @ Fldce. |
| Speaking: Speaki | 0 03 |
| Representing DOE | |
| Appearing at request of Chair: Yes No Lobbyist | t registered with Legislature: Yes INO |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

| PCS for SB 188 (if applicable) |
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| e 2653330 |
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| lature: 🖌 Yes 🗌 No |
| S |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be neard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

| This form is part of the public record for this meeting. | S-001 (10/20/11) |
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The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| | Prep | ared By: T | he Professional | Staff of the Commit | tee on Education |
|-----------------------|------------|-----------------|-------------------|---------------------|------------------------------------|
| BILL: | SPB 7026 | | | | |
| INTRODUCER: | Education | Committe | e | | |
| SUBJECT: | Education | | | | |
| DATE: | February 5 | , 2014 | REVISED: | | |
| ANAL` l. deMarsh-M | - | STAFI Klebac | - DIRECTOR cha | REFERENCE | ACTION Submitted as Committee Bill |

I. Summary:

SPB 7026 provides that a student who must take a statewide, standardized assessment may not take a district assessment within two weeks before or two weeks after the administration of the statewide, standardized assessment taken by that student. The bill provides students with a buffer of non-testing time before and after required statewide assessments. However, the bill permits a student to re-take a statewide, standardized assessment or take a college entrance, AP, IB, AICE, or an industry certification exam within the buffer period of time.

The bill takes effect July 1, 2014.

II. Present Situation:

State Student Assessment Program

The primary purpose of Florida's student assessment program is to provide student academic achievement and learning gains data to students, parents, teachers, school administrators, and school district staff to improve instruction, guide learning objectives, assess national and international education comparisons, and assess the cost benefit of the expenditure of taxpayer dollars.¹ State law requires that the program be designed to:

- Assess the achievement level and annual learning gains of each student in English Language Arts and mathematics and the achievement level in all other subjects assessed.
- Provide data for making decisions regarding school accountability, recognition, and improvement of operations and management, including schools operating for the purpose of providing educational services to youth in Department of Juvenile Justice programs.
- Identify the educational strengths and needs of students and the readiness of students to be promoted to the next grade level or to graduate from high school.

¹ Section 1008.22(1), F.S.

- Assess how well educational goals and curricular standards are met at the school, district, state, national, and international levels.
- Provide information to aid in the evaluation and development of educational programs and policies.²

Statewide, Standardized Assessment Program

Current law requires the Commissioner of Education to design and implement a statewide, standardized assessment program aligned to the core curricular content established in Florida's Next Generation Sunshine State Standards.³ The statewide, standardized assessment program must be designed and implemented for the following:

- Florida Comprehensive Assessment Test (FCAT);
 - FCAT Reading (administered annually in grades 3 through 10);
 - FCAT Mathematics (administered annually in grades 3 through 8);
 - FCAT Writing (administered annually at least once at the elementary, middle, and high school levels); and
 - FCAT Science (administered annually at least once at the elementary and middle school grades levels).
- End-of-course (EOC) assessments, which must be statewide, standardized, and developed or approved by the Department of Education (DOE) for mathematics (Algebra I and Geometry), for science (Biology I), and civics; and
- For students with significant cognitive disabilities, the Florida Alternate Assessment (FAA).⁴

The Commissioner may select one or more nationally developed comprehensive examinations for use as EOC assessments if the content knowledge and skills assessed by the examinations meet or exceed the grade-level expectations for the core curricular content established for the course in the Next Generation Sunshine State Standards.⁵

The Commissioner is also authorized to establish an implementation schedule for the development and administration of additional statewide, standardized EOC assessments that must be approved by the State Board of Education (SBE).⁶ This provision is contingent upon funding in the General Appropriations Act.⁷

 $^{^{2}}$ Id.

³ Section 1008.22(3), F.S.

⁴ Section 1008.22(3)(c)4., F.S. For students with significant cognitive disabilities, the DOE must provide for the implementation of the Florida Alternate Assessment (FAA) to accurately measure the core curricular content established in the Next Generation Sunshine State Standards. Except for the FAA, all statewide, standardized EOC assessments must be administered online, pursuant to s. 1008.22(3)(b)6., F.S.

⁵ Section 1008.22(3)(b)4., F.S. These may include examinations for a College Board Advanced Placement (AP) course, International Baccalaureate (IB) course, or Advanced International Certificate of Education (AICE) course, industryapproved examinations to earn national industry certifications identified in the Industry Certification Funding List. The SBE must approve the use of an examination as an EOC assessment.

⁶ Section 1008.22(3)(b)5., F.S.

⁷ Id.

Statewide Assessment Schedule

Under current law, the Commissioner must establish schedules for the administration of assessments and the reporting of student assessment results, considering the observance of religious and school holidays.⁸ By August 1st of each year, the Commissioner must notify each school district in writing and publish on the department's website the assessment and reporting schedules for, at a minimum, the school year following the upcoming school year. The assessment and reporting schedules must provide the earliest possible reporting of student assessment results to the school districts. School districts must administer assessments in accordance with the Commissioner's schedule.⁹

For the current 2013-2014 school year, the assessment schedule includes statewide, standardized assessments (FCAT 2.0 Reading, Mathematics, Writing and Science), EOC assessments for Algebra I, Biology I, Geometry, U.S. History, and civics), and the Florida Alternate Assessment. The assessment schedule also includes other statewide assessments (e.g., Florida Kindergarten Readiness Screening (FLKRS), the Comprehensive English Language Learning Assessment (CELLA), and the National Assessment of Educational Progress (NAEP).¹⁰ Districts have some flexibility within the time allotted to administer statewide, standardized assessments. For example, the spring 2014 assessment window for FCAT 2.0 assessments permits districts to choose a start date for each grade level/subject test within this window.

Local Assessments and Schedules

Except for those subjects and grade levels measured under the statewide, standardized assessment program, measurement of student learning gains in all subjects and grade levels is the responsibility of school districts.¹¹ Schools are required to participate in statewide, standardized assessments in accordance with the Commissioner's published schedule.¹² District school boards are prohibited from establishing school calendars that conflict with or jeopardize implementation of the assessment program.¹³

Beginning with the 2014-2015 school year, each school district must administer for each course offered in the district a student assessment that measures mastery of the content, as described in the state-adopted course description, at the necessary level of rigor for the course.¹⁴ The assessments may include:

⁹ *Id.* The administration of FCAT Writing and the Florida Alternate Assessment (FAA) may be no earlier than the week of March 1st. The FAA is the only statewide, standardized assessment given in March, according to the DOE schedule. DOE memorandum, August 16, 2013. *See* <u>http://info.fldoe.org/docushare/dsweb/Get/Document-6799/1314ScheduleRevisions1415ScheduleReleaseDelay.pdf</u> and the updated schedule

http://info.fldoe.org/docushare/dsweb/Get/Document-6453/clarif1213release1314a.pdf (last visited January 30, 2014). ¹⁰ Id.

¹⁴ Id.

⁸ Section 1008.22(3)(f), F.S.

¹¹ Section 1008.22, F.S.

¹² Section 1008.22(4), F.S.

¹³ Id.

- Statewide assessments;
- Other standardized assessments, including nationally recognized standardized assessments;
- Industry certification examinations; or
- District-developed or district-selected end-of-course assessments.¹⁵

Legislation enacted in 2013 requires each school district to establish schedules for the administration of any district-mandated assessment.¹⁶ The schedules must be approved as an agenda item at a district school board meeting.¹⁷ The school district must publish the testing schedules on its website, clearly specifying the district-mandated assessments, and report the schedules to the DOE by October 1st of each year.¹⁸

Based on the schedules posted on district websites, some students take local assessments in subjects that are also assessed by statewide, standardized assessments. For example, fourth grade students in some districts take an additional writing assessment.¹⁹ Some districts do not specifically distinguish between state and district assessments.²⁰

The district website schedules also include other assessments that students choose to take, such as college-entrance exams, Advanced Placement exams, International Baccalaureate (IB) exams, Advanced International Certificate of Education (AICE) exams, or industry-approved examinations to earn national industry certifications.²¹ Additionally, the schedules also include local assessments associated with progress monitoring plans.²²

¹⁵ Id.

¹⁷ Id.

¹⁸ The DOE requested a copy of each district's 2013-2014 local assessment schedule. DOE Memorandum to school districts, December 2, 2013. *See <u>http://www.fldoe.org/asp/k12memo/pdf/1314District-LevelAssessmentSchedules.pdf</u> (last visited January 29, 2014).*

²¹ For example, *see* http://www.broward.k12.fl.us/sar/docs/references/TestingCalendar.pdf,

http://www.citrus.k12.fl.us/departments/research %26 accountability/testingcalendars/2013-14 Testing Calendar.pdf https://www.ocps.net/cs/services/accountability/StudentAssessment/Documents/TESTING%20CALENDAR%2013-14.pdf, and http://www.scps.k12.fl.us/Portals/0/assets/pdf/frontpage/Districtwide%20assessment%20schedule%20081413.pdf (last visited on February 2, 2014).

¹⁶ Chapter 2013-185, L.O.F., codified in s. 1008.22(6)(d), F.S.

¹⁹ See http://oneclay.net/wp-content/uploads/2013/12/assessment_cal_elem.pdf and

http://flaglerschools.com/sites/default/files/flagler county assessment calendar 2013-4 es only 3.pdf (last visited February 1, 2014).

²⁰ See <u>https://pcsb.org/index.php?option=com_content&view=article&id=3439&Itemid=202</u>, (last visited on February 2, 2014), <u>2013-2014 Test Calendar - Sarasota County Public Schools</u> and high school and middle school calendar, and <u>http://wakulla.schooldesk.net/Calendar/tabid/22949/Default.aspx</u> (last visited February 2, 2014).

²² Section 1008.25(4), F.S. Under current law, each student who does not meet specific levels of performance on the required assessments as determined by the district school board or who scores below Level 3 on FCAT Reading or FCAT Mathematics or on the next English Language Arts or mathematics assessments, as applicable, must be provided with additional diagnostic assessments. The purpose of this student-centered approach is to determine the nature of the student's difficulty, the areas of academic need, and strategies for appropriate intervention and instruction. The school in which the student is enrolled must develop, in consultation with the student's parent, and must implement a progress monitoring plan. A progress monitoring plan is intended to provide the school district and the school flexibility in meeting the academic needs of the student and to reduce paperwork. The state does not dictate which assessments must be used for progress monitoring. E-mail, DOE, February 3, 2014. On file with the Senate Education Committee.

III. Effect of Proposed Changes:

Currently, the DOE publishes a schedule providing a window of time for administering each statewide, standardized assessment.²³ For some test administrations, districts may choose a start date within the time allotted to administer the assessments.

A student who must take a statewide, standardized assessment may not take a district assessment within two weeks before or two weeks after the administration of the statewide, standardized assessment taken by that student. The bill provides students with a buffer of non-testing time before and after required statewide assessments. However, the bill permits a student to re-take a statewide, standardized assessment or take a college entrance, AP, IB, AICE, or an industry certification exam within the buffer period of time.

While this bill will require school districts to carefully plan their district assessment schedules around the administration of statewide, standardized assessment dates, the buffer of non-testing time before and after statewide, standardized assessments will afford students time for instructional or other activities.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

²³ DOE memorandum, August 16, 2013. See <u>http://info.fldoe.org/docushare/dsweb/Get/Document-6799/1314ScheduleRevisions1415ScheduleReleaseDelay.pdf</u> and the updated schedule
<u>http://info.fldoe.org/docushare/dsweb/Get/Document-6453/clarif1213release1314a.pdf</u> (last visited January 30, 2014).

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill creates an unnumbered section of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2014 Bill No. SPB 7026

| | | 876892 | |
|---------------|--|---------------------------------|----------------------------|
| | | LEGISLATIVE ACTION | |
| | Senate | | House |
| | Comm: FAV | | |
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| | The Committee on Educat | tion (Legg) recommen | ded the following: |
| | | | |
| 1 | Senate Amendment | (with title amendmen | t) |
| 2 | | | |
| 3 | Delete everything | after the enacting | clause |
| 4 | and insert: | | |
| 5 | Section 1. A student ma | ay not take a distri | ct-developed |
| 6 | assessment, a district- | -selected assessment | , or a district- |
| 7 | mandated assessment wit | thin the 2 weeks bef | ore or the 2 weeks |
| 8 | after taking a statewic | | |
| | | de, standardized ass | essment. However, a |
| 9 | student may take an Adv | | |
| | student may take an Adv International Baccalaur | vanced Placement example | mination, an |
| 9 10 11 | | vanced Placement examination, a | mination, an n Advanced |

Florida Senate - 2014 Bill No. SPB 7026

876892

| 12 | industry-approved examination to earn national industry |
|----|---|
| 13 | certifications identified in the Industry Certification Funding |
| 14 | List within the 2 weeks before or the 2 weeks after taking a |
| 15 | statewide, standardized assessment. |
| 16 | Section 2. This act shall take effect July 1, 2014. |
| 17 | |
| 18 | |
| 19 | ====================================== |
| 20 | And the title is amended as follows: |
| 21 | Delete everything before the enacting clause |
| 22 | and insert: |
| 23 | A bill to be entitled |
| 24 | An act relating to education; prohibiting a student |
| 25 | from taking certain local assessments during a |
| 26 | specified time; providing an exception for students |
| 27 | taking an Advanced Placement examination, an |
| 28 | International Baccalaureate examination, an Advanced |
| 29 | International Certificate of Education examination, or |
| 30 | an industry-approved examination; providing an |
| 31 | effective date. |
| | |



LEGISLATIVE ACTION

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| The Committee on Educatio | n (Legg) recommended the following: |
| | |
| Senate Amendment to | Amendment (876892) (with title |
| amendment) | |
| | |
| Delete lines 8 - 15 | |
| and insert: | |
| after taking a statewide, | standardized assessment. However, a |
| | weeks before or the 2 weeks after |
| taking a statewide, stand | |
| | entrance examination, an Advanced |
| | |
| Fracement examination, an | International Baccalaureate |

11 examination, an Advanced International Certificate of Education

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Florida Senate - 2014 Bill No. SPB 7026

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| 12 | examination, or an industry-approved examination to earn | | | | | |
|----|---|--|--|--|--|--|
| 13 | national industry certifications identified in the Industry | | | | | |
| 14 | Certification Funding List; or | | | | | |
| 15 | (b) Retake a statewide, standardized assessment. | | | | | |
| 16 | | | | | | |
| 17 | ====================================== | | | | | |
| 18 | And the title is amended as follows: | | | | | |
| 19 | Delete lines 26 - 30 | | | | | |
| 20 | and insert: | | | | | |
| 21 | specified time; providing exceptions for certain | | | | | |
| 22 | examinations; providing an | | | | | |
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| Florida | Senate | - | 2014 |
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FOR CONSIDERATION By the Committee on Education

| | 581-01150A-14 20147026 | | |
|-------------|--|--|--|
| 1 | A bill to be entitled | | |
| 2 | An act relating to education; prohibiting a school | | |
| 3 | district from administering certain local assessments | | |
| 4 | during a specified time; providing an effective date. | | |
| 5 | | | |
| 6 | Be It Enacted by the Legislature of the State of Florida: | | |
| 7 | | | |
| 8 | Section 1. A school district may not administer a district- | | |
| 9 | mandated assessment, a district-developed assessment, or a | | |
| 10 | district-selected assessment within 2 weeks before through 2 | | |
| 11 | weeks after the district's adopted schedule for the | | |
| 12 | administration of any statewide, standardized assessment, | | |
| 13 | including a statewide, standardized end-of-course assessment. | | |
| 14 | Section 2. This act shall take effect July 1, 2014. | | |
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| Page 1 of 1 | | | |
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CourtSmart Tag Report

Room: KN 412 Case: Type: **Caption:** Senate Education Judge: Started: 2/4/2014 10:01:43 AM Length: 00:17:31 Ends: 2/4/2014 10:19:13 AM 10:01:45 AM Meeting called to order by Chairman Legg Roll call by Administrative Assistant, Tamra Lyon 10:01:49 AM 10:02:03 AM Comments from Chairman Legg 10:02:13 AM Tab 1 SB 66 presented by Senator Flores 10:02:50 AM Comments from Chairman Legg Adriana Pereira, Director, Government Relations, Florida International University waives in support 10:03:00 AM 10:03:07 AM Armando Ferrer, Campus President, Miami Dade College waives in support Maril Canco Johnson, Trustee, Miami Dade College waives in support 10:03:18 AM Comments from Chairman Legg 10:03:28 AM Senator Flores waives closure 10:03:38 AM Roll call by Administrative Assistant, Tamra Lyon 10:03:40 AM SB 66 reported favorably 10:03:48 AM Tab 3, Senator Hukill, Sen. Galvano moves for Committee Substitute 10:03:56 AM Explanation of SB 188 by Senator Hukill 10:04:19 AM Question from Senator Sachs 10:04:56 AM Response from Senator Hukill 10:05:09 AM Statement from Senator Sachs 10:06:01 AM 10:06:21 AM Response from Senator Hukill 10:06:27 AM Statement from Senator Montford Response from Senator Hukill 10:06:55 AM 10:07:15 AM Additional statement from Senator Montford 10:07:41 AM Response from Senator Hukill **Question from Senator Stargel** 10:07:48 AM **Response from Senator Hukill** 10:08:05 AM **Comments from Chairman Legg** 10:08:23 AM Tanya Cooper, Director Governmental Relations, DOE waives in support 10:08:31 AM Ashley Spicola, Policy Chief, Governor's Office waives in support 10:08:37 AM **Comments from Chairman Legg** 10:08:43 AM **Comments from Senator Stargel** 10:08:52 AM Closure on SB 188 by Senator Hukill 10:09:25 AM Senator Stargel moves for Committee Substitute on SB 188 10:09:36 AM Roll call by Administrative Assistant, Tamra Lyon on CS/SB 188 10:09:44 AM 10:09:52 AM CS/SB 188 reported favorably 10:10:03 AM Comments from Chairman Legg regarding Senator Bullard's birthday 10:10:25 AM Explanation of SB 160 by Senator Bullard 10:10:44 AM Comments from Chairman Legg Closure on SB 160 by Senator Bullard 10:10:53 AM Roll call by Administrative Assistant, Tamra Lyon 10:11:01 AM SB 160 reported favorably 10:11:09 AM Gavel passed to Senator Montford 10:11:28 AM Comments from Senator Montford 10:11:37 AM Explanation of SPB 7026 by Chairman Legg 10:11:46 AM Comments from Senator Montford regarding Strike-all Amendment 876892 and Amendment 267294 10:13:04 AM Explanation of Strike-all Amendment 876892 by Chairman Legg 10:13:29 AM Comments from Senator Montford regarding Amendment 267294 10:13:49 AM Explanation of Amendment 267294 by Senator Legg 10:14:06 AM Comments from Senator Montford 10:14:17 AM Chairman Legg waives closure on Strike-all Amendment 10:14:24 AM Strike-all Amendment adopted 10:14:31 AM 10:14:44 AM Question from Senator Bullard 10:15:06 AM Response from Chairman Legg Follow-up question from Senator Bullard 10:15:40 AM

- **10:16:09 AM** Chairman Legg waives closure on Amendment 267294
- 10:16:23 AM Strike-all Amendment as amended adopted
- 10:16:39 AM Closure on bill by Chairman Legg
- 10:16:56 AM Roll call by Administrative Assistant, Tamra Lyon
- 10:17:33 AM SPB 7026 reported favorably
- 10:17:51 AM Gavel returned to Chairman Legg
- 10:18:04 AM Comments from Chairman Legg
- 10:18:26 AM Senator Brandes states that he would like to vote against SB 66, vote for CS/SB 188 and SB 160
- 10:19:00 AM Senator Sachs moves to rise