Tab 1	CS/SB 1	106 by	RI, Flores; (S	imilar to H 0081) Vendors Licen	nsed Under the Beverage Law	
239246	Α	S	RS	RC, Galvano	btw L.71 - 72:	02/09 01:29 PM
637956	SD	S	UNFAV	RC, Latvala	Delete everything after	02/09 01:29 PM
755428	–SD	S	WD	RC, Simpson	Delete everything after	02/09 01:29 PM
347964	–SA	S	WD	RC, Galvano	btw L.71 - 72:	02/09 01:29 PM
175038	SA	S L	RCS	RC, Galvano, Bradley	btw L.71 - 72:	02/09 01:29 PM

Tab 2 CS/SB 128 by JU, Bradley (CO-INTRODUCERS) Simpson, Bean, Baxley, Steube, Mayfield, Brandes, Broxson; (Compare to H 0245) Self-defense Immunity

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

RULES

Senator Benacquisto, Chair Senator Thurston, Vice Chair

MEETING DATE: Thursday, February 9, 2017

TIME:

10:00 a.m.—12:00 noon
Toni Jennings Committee Room, 110 Senate Office Building PLACE:

MEMBERS: Senator Benacquisto, Chair; Senator Thurston, Vice Chair; Senators Book, Bradley, Brandes,

Braynon, Flores, Galvano, Latvala, Lee, Montford, and Simpson

	BILL NO. and INTRODUCER	COMMITTEE ACTION		
	CS/SB 106 Regulated Industries / Flores (Similar H 81)	Vendors Licensed Under the Beverage Law; Revising applicability to specify circumstances under which persons under the age of 18 years who are employed in specified businesses are excluded from certain employment prohibitions; providing that failure to comply with a restriction on monthly revenue from the sale of alcoholic beverages is unlawful if a minor is employed during a month that the restriction is exceeded, etc.	Fav/CS Yeas 7 Nays 4	
	RI 01/26/2017 Fav/CS RC 02/09/2017 Fav/CS			
	CS/SB 128 Judiciary / Bradley (Compare H 245)	Self-defense Immunity; Providing that the state has the burden of proving that a defendant is not immune from prosecution under certain circumstances, etc.	Favorable Yeas 8 Nays 2	
		JU 01/10/2017 JU 01/24/2017 Fav/CS RC 02/09/2017 Favorable		
3 I	Discussion of Appropriation Proced	ire and Rules	Discussed	

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pr	epared By	: The Profession	al Staff of the Comr	nittee on Rule	s	
BILL:	CS/CS/SB	106					
INTRODUCER:	Rules Committee; Regulated Industries Committee and Senator Flores						
SUBJECT:	Vendors Licensed Under the Beverage Law						
DATE:	February 9,	2017	REVISED:				
ANAL	YST		F DIRECTOR	REFERENCE		ACTION	
1. Oxamendi		McSw	ain	RI	Fav/CS		
2. Oxamendi		Phelps	S	RC	Fav/CS		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 106 amends s. 565.04, F.S., to prohibit the Division of Alcoholic Beverages and Tobacco (division) of the Department of Business and Professional Regulation (DBPR) from issuing a package store license for the sale of beer, wine, and distilled spirits for any location or business located within 1,000 feet of a public or private elementary, middle school, or secondary school.

The bill permits package stores licensed on or before June 30, 2017, for a premises located within 1,000 feet of a school to maintain and renew the license for that location, if the place of business complies with the package store restrictions in current law in s. 565.04, F.S. Current law prohibits package stores from selling, offering and exposing for sale other merchandise in addition to distilled spirits, beer and wine. In addition, package stores may not have openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded. However, those package stores are allowed to sell bitters, grenadine, nonalcoholic mixer-type beverages (not including fruit juices produced outside Florida), fruit juices produced in this state, home bar, and party supplies and equipment (including but not limited glassware and party-type foods), miniatures of no alcoholic content and tobacco products.

The bill provides a 4-year phased repeal of the package store restrictions for businesses that are located more than 1,000 feet from a school. During the phase-in period, the number of places of business that a vendor may operate without the restrictions is calculated by the vendor (rounded to the next greater whole number) each year:

• Starting July 1, 2018, one business or 25 percent of a vendor's businesses, whichever is greater, can operate without the restrictions;

- Starting July 1, 2019, two businesses or 50 percent of a vendor's business;
- Starting July 1, 2020, three businesses or 75 percent of a vendor's businesses; and
- The restrictions expire June 30, 2021.

Under the bill, a business may sell, offer, or expose for sale distilled spirits in containers of 200 milliliters or less or 6.8 ounces or less only from a restricted area where access is restricted to the vendor or employees of the vendor. A business that maintains the current package store restrictions is exempt from this requirement.

The bill prohibits the division from issuing a license to sell distilled spirits for a location or business that includes a gasoline service station or motor fuel retail outlet, as defined in s. 526.303(14), F.S., unless the location has at least 10,000 square feet of retail space for the general public.

The bill permits the employment of persons under the age of 18 by an alcoholic beverages vendor that is a retail drug store, grocery store, department store, florist shop, specialty gift shop, or automobile service station and that derives 30 percent or less of its monthly gross revenue from the sale of alcoholic beverages. Those vendors may employ a person under the age of 18 only if the minor is supervised by a person 18 years of age or older who verifies the age of the purchaser to be 21 years of age or older and approves the sale of alcoholic beverages to the purchaser. The bill provides that it is unlawful to employ a minor during a month in which a vendor's gross revenue from the sale of alcoholic beverages exceeds 30 percent its of total revenue.

CS/CS/SB 106 likely will have a small, negative fiscal impact beginning in State Fiscal Year 2018-2019. *See* Section V.

The bill provides an effective date of July 1, 2017.

II. Present Situation:

Alcoholic beverages are regulated by the Beverage Law,² which regulates the manufacture, distribution, and sale of wine, beer, and liquor via manufacturers, distributors, and vendors. The division administers and enforces the Beverage Law.

Section 565.01, F.S., provides that "the words 'liquor,' 'distilled spirits,' 'spirituous liquors,' 'spirituous beverages,' or 'distilled spirituous liquors' mean that substance known as ethyl alcohol, ethanol, or spirits of wine in any form, including all dilutions and mixtures thereof from whatever source or by whatever process produced."

¹ Section 526.303(14), F.S., defines a "retail outlet" as "a facility, including land and improvements, where motor fuel is offered for sale, at retail, to the motoring public."

² The term "Beverage Law" is defined in s. 561.01(6), to mean chs. 561, 562, 563, 564, 565, 567, and 568, F.S.

Quota Licenses

Section 561.20, F.S., limits, by county, the number of alcoholic beverage licenses that may be issued that permit the sale of liquor (distilled spirits), to one license per 7,500 residents within the county. These limited alcoholic beverage licenses are known as "quota" licenses. New quota licenses are created and issued when there is an increase in the population of a county. The licenses can also be issued when a county initially changes from a county which does not permit the sale of intoxicating liquor to one that does permit their sale. The quota license is the only alcoholic beverage license that is limited in number; all other types of alcoholic beverage licenses are available without limitation. A person, firm, or corporation may not have an interest, directly or indirectly, in more than 30 percent of the number of quota licenses in a county.³

Section 565.02(1)(a)-(f), F.S., prescribes the license taxes for vendors who are permitted to sell any alcoholic beverages, including beer, wine, and distilled spirits, regardless of alcoholic content. This includes licensees who are authorized to sell:

- Any alcoholic beverages, where the beverages are sold only in sealed containers for consumption off the premises;
- Any alcoholic beverages, where the sale is limited to consumption on the premises; and
- Any alcoholic beverages for consumption on the premises where off-premises sales are permitted.

Package Store Restrictions

Section 565.02(1)(a), F.S., permits the sale of alcoholic beverage (beer, wine, and distilled spirits) only in sealed containers for consumption off the premises. These type of licensees are known as "package stores."

Section 565.04, F.S., provides sales restrictions for vendors licensed as a package store under s. 565.02(1)(a), F.S. Package stores may have no openings that permit direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded. Package stores must be devoted exclusively to alcoholic beverages; such stores are prohibited from selling, offering, or exposing for sale any merchandise other than the alcoholic beverages authorized under their alcoholic beverage license. However, package stores may sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, and party supplies and equipment (including but not limited to glassware and party-type foods), miniatures of no alcoholic content, and tobacco products.

Rule 61A-3.054(1) of the Florida Administrative Code defines the party-type supplies to include:

- a) All dairy products;
- b) Ready to eat deli meats and cheeses, including those packaged by a manufacturer:
- c) Condiments;
- d) Sauces;

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³ Section 561.20(6), F.S.

- e) Spices;
- f) Eggs;
- g) Chips, popcorn, and nuts;
- h) Crackers;
- i) Ingredients for salads, dips, and dressings;
- j) Cooked foods ready to eat;
- k) Bread:
- 1) Candy;
- m) Fruit;
- n) Napkins, paper and plastic plates and cups, and eating and serving utensils:
- o) Wine and liquor opening, storage, and serving utensils and equipment;
- p) Publications relating to alcoholic beverage products and recipes;
- q) Items containing the logo, trade name, or trademark relating to alcoholic beverages;
- r) Gift wrapping accessories and greeting cards; and
- s) Ice.

Package stores may petition the division for permission to sell products other than those listed if they can clearly show that the item is to be used as a party-type supply.⁴ Package stores may not sell services or lottery tickets.⁵

Rule 61A-3.054 of the Florida Administrative Code was adopted in 1994; it has not been amended.

Electronic Benefits Transfer Cards

Section 402.82, F.S., requires the Department of Children and Families to establish an electronic benefits transfer program for the dissemination of food assistance benefits and temporary cash assistance payments, including refugee cash assistance payments, asylum applicant payments, and child support disregard payments. Section 402.82(4)(a), F.S., prohibits the use of the electronic benefit card to purchase alcoholic beverages.

Employment of Minors

Section 562.13, F.S., prohibits any vendor licensed under the Beverage Law from employing any person under 18 years of age. Section 562.13, F.S., provides specific exceptions to permit persons under the age of 18 years to be employed at locations licensed to sell beer, or beer and wine, when such sales are made in drugstores, grocery stores, department stores, florists, specialty gift shops, or automobile service stations for consumption off the premises.

⁴ Fla. Admin. Code R. 61A-3.054(2) (2004).

⁵ Fla. Admin. Code R. 61A-3.054(3) (2004).

III. Effect of Proposed Changes:

Restrictions for Package Stores Near Schools

The bill amends s. 565.04(1), F.S., to prohibit the division from issuing a package store license for any location or business located within 1,000 feet of a public or private elementary, middle school, or secondary school (school).

Package stores that are licensed on or before June 30, 2017, at a premises located within 1,000 feet of a school are permitted to maintain and renew the license for that location if the place of business complies with the package store restrictions in current law in s. 565.04, F.S. The bill prohibits package stores located within 1,000 feet of a school from selling, offering and exposing for sale other merchandise in addition to distilled spirits, beer and wine. In addition, package stores located within 1,000 feet of a school may not have openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded. However, those package stores may sell bitters, grenadine, nonalcoholic mixer-type beverages (not including fruit juices produced outside Florida), fruit juices produced in this state, home bar, and party supplies and equipment (including but not limited glassware and party-type foods), miniatures of no alcoholic content and tobacco products.

Phased Repeal of the Package Store Restrictions

The bill amends s. 565.04(2), F.S., to provide a 4-year phased repeal of the existing package store restrictions. The bill specifies the number of a vendor's places of business or the percentage of a vendor's places of business that would become exempt from the package store restrictions in each phase of the repeal. During the phase-in period, the number of places of business that a vendor may operate without the restrictions is calculated by the vendor (rounded to the next greater whole number) each year:

- Starting July 1, 2018, one business or 25 percent of a vendor's businesses can operate without the restrictions;
- Starting July 1, 2019, two businesses or 50 percent of a vendor's businesses;
- Starting July 1, 2020, three businesses or 75 percent of a vendor's businesses; and
- The restrictions expire June 30, 2021.

Vendors that elect to operate locations without being subject to the existing restrictions during the phased repeal must notify the division of those locations.

All package stores located within 1,000 feet from a school would remain subject to the current package store restrictions as provided in s. 565.04(1), F.S.

Restrictions on the Sale of Small Distilled Spirits Containers

The bill creates s. 565.04(3), F.S., to require a business to sell, offer, or expose for sale distilled spirits in containers of 200 milliliters or less or 6.8 ounces or less from a restricted area where access is restricted to the vendor of employees of the vendor. A business that maintains the current package store restrictions is exempt from this provision.

License Prohibition for Gasoline Stations

The bill creates s. 565.04(4), F.S., to prohibit the division from issuing a license to sell distilled spirits for a location or business that includes a gasoline service station or motor fuel retail outlet, as defined in s. 526.303(14), F.S., unless the location has at least 10,000 square feet of retail space for the general public.

Employment of Minors

The bill amends s. 562.13(2)(c), F.S., to permit the employment of persons under the age of 18 by an alcoholic beverage vendor that is a retail drug store, grocery store, department store, florist shop, specialty gift shop, or automobile service station and that derives 30 percent or less of its monthly gross revenue from the sale of alcoholic beverages. Those vendors may employ a person under the age of 18 only if the minor is supervised by a person 18 years of age or older who verifies the age of any purchaser to be 21 years of age or older and approves the sale of alcoholic beverages to any purchaser. The bill provides that it is unlawful to employ a minor during a month in which a vendor's gross revenue from the sale of alcoholic beverages exceeds 30 percent of its total revenue.

Effective Date

The bill provides an effective date of July 1, 2017.

IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

⁶ Section 526.303(14), F.S., defines a "retail outlet" as "a facility, including land and improvements, where motor fuel is offered for sale, at retail, to the motoring public."

B. Private Sector Impact:

None.

C. Government Sector Impact:

CS/CS/SB 106 likely will decrease state revenue from alcoholic beverage license fees; counties and municipalities likely also will receive less alcoholic beverage license revenues. The repeal of the current package store restrictions in s. 565.02(1)(a), F.S., would be phased-in over a four-year period beginning July 1, 2018.

Current law requires that 24 percent of the license tax collected for the license issued in a county under ss. 561.14(6), 563.02, 564.02, 565.02(1), (4), and (5), and 565.03, F.S., be returned to the appropriate county tax collector. Thirty-eight percent of the license taxes collected within an incorporated municipality pursuant to these provisions must be returned to the appropriate municipal officer.

As a result, CS/CS/SB 106 may reduce net state revenues from alcoholic beverage license fees by approximately \$27,787 during State Fiscal Year 2018-2019 (the first year of the four-year phased repeal); counties likely will receive \$14,281 less revenue and municipalities will receive \$22,612 less revenue, during the same period. The net reduction from those license fees will increase each state fiscal year thereafter until State Fiscal Year 2021-2022, the first state fiscal year after the complete repeal of the package store restrictions is effective. In State Fiscal Year 2021-2022, the bill may reduce net state revenues from alcoholic beverage license fees by \$111,146.9

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

In its analysis of SB 106, the DBPR anticipated that SB 106 would result in a reduction in the number of licenses and associated license fees if package store retailers that operate an adjacent location licensed to sell beer and wine opted to consolidate all alcoholic beverages sales under the authority of the package store license. As a result, the DBPR estimated an annual reduction in state revenue of \$258,720 from SB 106. Because counties and municipalities receive portions of that revenue, the DBPR estimated that counties would experience reduced revenue of \$57,125, municipalities would experience a reduction of \$90,449, and the net loss to state revenue would be \$111,146.

⁷ Section 561.342(1), F.S.

⁸ Section 561.342(2), F.S.

⁹ These estimates are based upon the DBPR analysis of SB 106 and assume that the projected impacts would occur proportionately during the phased repeal of s. 565.04, F.S. *See* 2017 Agency Legislative Bill Analysis issued by the DBPR for SB 166, dated January 4, 2017 (on file with Senate Committee on Regulated Industries) at page 4. SB 106 provided for the complete repeal on July 1, 2017, of the current package store restrictions in s. 565.02(1)(a), F.S.

VIII. Statutes Affected:

This bill substantially amends sections 562.13 and 565.04 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS by Rules Committee on February 9, 2017:

The Committee substitute (CS) amends s. 565.04(2), F.S., to provide a 4-year phased repeal of the existing package store restrictions.

The CS creates s. 565.04(3), F.S., to require a business to sell, offer, or expose for sale distilled spirits in containers of 200 ml or less or 6.8 oz. or less from a restricted area where access is restricted to the vendor of employees of the vendor, and to exempt a business from this requirement if it maintains the current package store restrictions.

The CS creates s. 565.04(4), F.S., to prohibit the division from issuing a license to sell distilled spirits for a location or business that includes a gasoline service station or motor fuel retail outlet, as defined in s. 526.303(14), F.S., unless the location has at least 10,000 square feet of retail space for the general public.

CS by Regulated Industries on January 26, 2017:

The committee substitute (CS) does not repeal s. 565.04, F.S. The CS amends s. 565.04, F.S., to prohibit the Division of Alcoholic Beverages and Tobacco from issuing a license under s. 565.02(1)(a), F.S., (package stores) for any location or business located within 1,000 feet of a public or private elementary, middle school, or secondary school.

The CS permits package stores that are licensed on or before June 30, 2017, for a premises located within 1,000 feet of a school to maintain and renew the license if the place of business complies with the package store restrictions in s. 565.04, F.S. The CS removes the package store restrictions in s. 565.04, F.S., for all package stores that are located more than 1,000 feet of a school.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate	•	House
Comm: RS	•	
02/09/2017	•	
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The Committee on Rules (Galvano) recommended the following:

Senate Amendment (with directory and title amendments)

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Between lines 71 and 72

insert:

(2) (a) A vendor licensed under s. 565.02(1)(a) may not in such place of business sell, offer, or expose for sale any merchandise other than such beverages, and such place of business shall be devoted exclusively to such sales; however, such vendor may sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, and party



supplies and equipment (including but not limited to glassware and party-type foods), miniatures of no alcoholic content, and tobacco products. Such places of business may not have openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded.

- (b) Paragraph (a) does not apply to a vendor:
- 1. At the vendor's place of business if the vendor has only one place of business.
- 2. At 25 percent of the vendor's places of business if the vendor has an interest, directly or indirectly, in more than one place of business;
- 3. After July 1, 2018, at two of the vendor's places of business, or, if the vendor has an interest, directly or indirectly, in two or more places of business, 50 percent of the vendor's places of business; and
- 4. After July 1, 2019, at three of the vendor's places of business, or, if the vendor has an interest in three or more places of business, 75 percent of the vendor's places of business.

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If the percentage of the vendor's places of business results in a fraction of 0.50 or more, the number of the vendor's places of business at which paragraph (a) does not apply shall be increased to the next greater whole number. A vendor licensed under s. 565.02(1)(a) must notify the division, in writing, of the places of business to which paragraph (a) will not apply.

- (c) This subsection expires June 30, 2020.
- (3) (a) A vendor licensed under s. 565.02(1)(a) may not in



said place of business sell, offer, or expose for sale distilled 41 42 spirits in containers of less than 750 milliliters or less than 43 25.36 ounces except from a restricted area where access is 44 restricted to the vendor or employees of such vendor. 45 (b) Paragraph (a) does not apply to a vendor's place of 46 business if such place of business is devoted exclusively to the 47 sale of alcoholic beverages; however, such place of business vendors may sell bitters, grenadine, nonalcoholic mixer-type 48 49 beverages (not to include fruit juices produced outside this 50 state), fruit juices produced in this state, home bar, and party 51 supplies and equipment (including but not limited to glassware 52 and party-type foods), miniatures of no alcoholic content, and 53 tobacco products. Such places of business may not have openings 54 permitting direct access to any other building or room, except 55 to a private office or storage room of the place of business 56 from which patrons are excluded. 57 58 ===== D I R E C T O R Y C L A U S E A M E N D M E N T ====== 59 And the directory clause is amended as follows: 60 Delete line 48 61 and insert: 62 Statutes, is amended, present subsection (2) of that section is 63 redesignated as subsection (4), a new subsection (2) and subsection (3) are added to that section, to read: 64 65 ======== T I T L E A M E N D M E N T ========= 66 67 And the title is amended as follows: 68 Delete line 14

and insert:

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current licenses with some restrictions; providing
applicability; providing for the expiration of this
section; providing a restriction on the sale of
distilled spirits below the specified container sizes;
providing an exception; providing an

	LEGISLATIVE ACTION	
Senate		House
Comm: UNFAV		
02/09/2017		
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The Committee on Rules (Latvala) recommended the following:

Senate Substitute for Amendment (239246) (with title amendment)

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Delete everything after the enacting clause and insert:

Section 1. Section 565.04, Florida Statutes, is amended to read:

565.04 Package store restrictions.-

(1) (a) A vendor Vendors licensed under s. 565.02(1)(a) may shall not in such said place of business sell, offer, or expose for sale any merchandise other than such beverages, and such

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places of business shall be devoted exclusively to such sales; provided, however, that such vendor may vendors shall be permitted to sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, and party supplies and equipment (including, but not limited to, glassware and party-type foods), miniatures of no alcoholic content, and tobacco products. Such place places of business may not shall have no openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded.

- (b) Paragraph (a) does not apply to any of the following places of business of a vendor licensed under s. 565.02(1)(a) if such places of business are located in a municipality or county in which an exception to paragraph (a) has been authorized by a municipal or county ordinance:
- 1. At the vendor's place of business if the vendor has only one place of business.
- 2. At 25 percent of the vendor's places of business if the vendor has an interest, directly or indirectly, in more than one place of business.
- 3. After July 1, 2023, at two of the vendor's places of business, or, if the vendor has an interest, directly or indirectly, in two or more places of business, at 50 percent of the vendor's places of business.
- 4. After July 1, 2024, at three of the vendor's places of business, or, if the vendor has an interest in three or more places of business, at 75 percent of the vendor's places of business.



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If the percentage of the vendor's places of business results in a fraction of 0.50 or more, the number of the vendor's places of business at which paragraph (a) does not apply shall be increased to the next greater whole number. A vendor licensed under s. 565.02(1)(a) must notify the Division of Alcoholic Beverages and Tobacco, in writing, of the places of business to which paragraph (a) does not apply.

- (c) This subsection expires June 30, 2025.
- (2) (a) A vendor licensed under s. 565.02(1)(a) may not in such place of business sell, offer, or expose for sale any distilled spirit in a container of less than 750 milliliters or less than 25.36 ounces except from an area to which access is restricted to the vendor or employees of such vendor.
- (b) Paragraph (a) does not apply to a vendor's place of business if such place of business is:
- 1. Located in a municipality or county in which an exception to paragraph (a) has been authorized by a municipal or county ordinance; and
- 2. Devoted exclusively to the sales of alcoholic beverages. However, such vendor may also sell at such place of business bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, and party supplies and equipment (including, but not limited to, glassware and partytype foods), miniatures of no alcoholic content, and tobacco products. Such place of business may not have openings permitting direct access to any other building or room, except to a private office or storage room of the place of business



from which patrons are excluded.

(3) (3) (2) Notwithstanding any other law, when delivering alcoholic beverages to a vendor licensed under s. 565.02(1)(a), a licensed distributor may transport the beverages through another premises owned in whole or in part by the vendor.

Section 2. This act shall take effect July 1, 2025.

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======== T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to vendors licensed under the Beverage Law; amending s. 565.04, F.S.; revising applicability of package store restrictions; providing an expiration date; providing a restriction on the sale of distilled spirits below the specified container sizes; authorizing exceptions to certain package store restrictions if a municipality or county passes an ordinance; providing an effective date.



	LEGISLATIVE ACTION	
Senate	•	House
Comm: WD	•	
02/09/2017	•	
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The Committee on Rules (Simpson) recommended the following:

Senate Substitute for Amendment (239246) (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (1) of section 565.04, Florida Statutes, is amended to read:

565.04 Package store restrictions.-

(1) (a) Vendors licensed under s. 565.02(1)(a) may shall not in their said place of business sell, offer, or expose for sale any merchandise other than such beverages, and such places of

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business shall be devoted exclusively to such sales; provided, however, that such vendors shall be permitted to sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, and party supplies and equipment (including but not limited to glassware and party-type foods), miniatures of no alcoholic content, and tobacco products. Such places of business shall have no openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded.

- (b) A vendor licensed pursuant to 27 CFR 478.41(b) may not sell liquor on its premises.
- (c) Paragraph (a) does not apply to vendors whose place of business is located in a municipality or county where voters have approved an exception to paragraph (a) in a municipal or county referendum.

Section 2. This act shall take effect July 1, 2025.

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======== T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to vendors licensed under the Beverage Law; amending s. 565.04, F.S.; prohibiting specified vendors from selling liquor on their premises; authorizing an exception to package store restrictions if voters have approved the exception in a municipal



41 or county referendum; providing an effective date.

	LEGISLATIVE ACTION	
Senate		House
Comm: WD		
02/09/2017	•	
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The Committee on Rules (Galvano) recommended the following:

Senate Substitute for Amendment (239246) (with directory and title amendments)

Between lines 71 and 72 insert:

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(2) (a) A vendor licensed under s. 565.02(1)(a) may not in such place of business sell, offer, or expose for sale any merchandise other than such beverages, and such place of business shall be devoted exclusively to such sales; however, such vendor may sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this

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state), fruit juices produced in this state, home bar, party supplies and equipment (including but not limited to glassware and party-type foods), miniatures of no alcoholic content, and tobacco products. Such place of business may not have openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded.

- (b) Paragraph (a) does not apply to a vendor:
- 1. At the vendor's place of business if the vendor has only one place of business.
- 2. At 25 percent of the vendor's places of business if the vendor has an interest, directly or indirectly, in more than one place of business;
- 3. After July 1, 2018, at two of the vendor's places of business, or, if the vendor has an interest, directly or indirectly, in two or more places of business, 50 percent of the vendor's places of business; and
- 4. After July 1, 2019, at three of the vendor's places of business, or, if the vendor has an interest in three or more places of business, 75 percent of the vendor's places of business.

34 If the percentage of the vendor's places of business results in a fraction of 0.50 or more, the number of the vendor's places of 35 36 business at which paragraph (a) does not apply shall be 37 increased to the next greater whole number. A vendor licensed

38 under s. 565.02(1)(a) must notify the Division of Alcoholic

Beverages and Tobacco, in writing, of the places of business to

40 which paragraph (a) will not apply.



(c) This subsection expires June 30, 2020.

(3) (a) A vendor licensed under s. 565.02(1)(a) may not in such place of business sell, offer, or expose for sale distilled spirits in containers of 200 milliliters or less or 6.8 ounces or less except from a restricted area where access is restricted to the vendor or employees of such vendor.

(b) Paragraph (a) does not apply to a vendor's place of business if such place of business is devoted exclusively to the sale of alcoholic beverages; however, such place of business vendors may sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, party supplies and equipment (including but not limited to glassware and party-type foods), miniatures of no alcoholic content, and tobacco products. Such place of business may not have openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded.

(4) The division may not issue a license under s. 565.02(1)(a) for any location or business that includes a gasoline service station or a motor fuel retail outlet, as defined in s. 526.303(14), unless the location of the premises consists of a minimum of 10,000 square feet of retail space for the general public.

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> ===== D I R E C T O R Y C L A U S E A M E N D M E N T ====== And the directory clause is amended as follows:

Delete line 48 68

and insert:



Statutes, is amended, present subsection (2) of that section is redesignated as subsection (5), and a new subsection (2) and subsections (3) and (4) are added to that section, to read:

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======== T I T L E A M E N D M E N T ==========

And the title is amended as follows:

Delete line 14

77 and insert:

> current licenses with some restrictions; providing applicability; providing an expiration date; providing a restriction on the sale of distilled spirits below the specified container sizes; prohibiting the issuance of a package store license for specified locations or businesses; providing an exception; providing an

LEGISLATIVE ACTION Senate House Comm: RCS 02/09/2017

The Committee on Rules (Galvano and Bradley) recommended the following:

Senate Substitute for Amendment (239246) (with directory and title amendments)

Between lines 71 and 72 insert:

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(2) (a) A vendor licensed under s. 565.02(1)(a) may not in such place of business sell, offer, or expose for sale any merchandise other than such beverages, and such place of business shall be devoted exclusively to such sales; however, such vendor may sell bitters, grenadine, nonalcoholic mixer-type



11 beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, party 12 13 supplies and equipment (including, but not limited to, glassware 14 and party-type foods), miniatures of no alcoholic content, and 15 tobacco products. Such place of business may not have openings 16 permitting direct access to any other building or room, except to a private office or storage room of the place of business 17 18 from which patrons are excluded.

- (b) Paragraph (a) does not apply to a vendor:
- 1. After July 1, 2018:

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- a. At the vendor's place of business if the vendor has only one place of business.
- b. At 25 percent of the vendor's places of business if the vendor has an interest, directly or indirectly, in more than one place of business;
- 2. After July 1, 2019, at two of the vendor's places of business, or, if the vendor has an interest, directly or indirectly, in two or more places of business, 50 percent of the vendor's places of business; and
- 3. After July 1, 2020, at three of the vendor's places of business, or, if the vendor has an interest in three or more places of business, 75 percent of the vendor's places of business.

35 If the percentage of the vendor's places of business results in 36 a fraction of 0.50 or more, the number of the vendor's places of 37 business at which paragraph (a) does not apply shall be 38 increased to the next greater whole number. A vendor licensed 39

under s. 565.02(1)(a) must notify the Division of Alcoholic

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Beverages and Tobacco, in writing, of the places of business to which paragraph (a) will not apply.

- (c) This subsection expires June 30, 2021.
- (3) (a) A vendor licensed under s. 565.02(1)(a) may not in such place of business sell, offer, or expose for sale distilled spirits in containers of 200 milliliters or less or 6.8 ounces or less except from a restricted area where access is restricted to the vendor or employees of such vendor.
- (b) Paragraph (a) does not apply to a vendor's place of business if such place of business is devoted exclusively to the sale of alcoholic beverages; however, such vendor at such place of business may sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, party supplies and equipment (including, but not limited to, glassware and party-type foods), miniatures of no alcoholic content, and tobacco products. Such place of business may not have openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded.
- (4) The division may not issue a license under s. 565.02(1)(a) for any location or business that includes a gasoline service station or a motor fuel retail outlet, as defined in s. 526.303(14), unless the location of the premises consists of a minimum of 10,000 square feet of retail space for the general public.

67 ===== D I R E C T O R Y C L A U S E A M E N D M E N T ====== 68

And the directory clause is amended as follows:



69 Delete line 48 70 and insert: Statutes, is amended, present subsection (2) of that section is 71 72 redesignated as subsection (5), and a new subsection (2) and 73 subsections (3) and (4) are added to that section, to read: 74 75 ======== T I T L E A M E N D M E N T ========= 76 And the title is amended as follows: Delete line 14 77 78 and insert: 79 current licenses with some restrictions; providing 80 applicability; providing an expiration date; providing 81 a restriction on the sale of distilled spirits below 82 the specified container sizes; prohibiting the 83 issuance of a package store license for specified 84 locations or businesses; providing an exception; 85 providing an

Florida Senate - 2017 CS for SB 106

 ${\bf By}$ the Committee on Regulated Industries; and Senator Flores

580-01212-17 2017

A bill to be entitled
An act relating to vendors licensed under the Beverage
Law; amending s. 562.13, F.S.; revising applicability
to specify circumstances under which persons under the
age of 18 years who are employed in specified
businesses are excluded from certain employment
prohibitions; providing that failure to comply with a
restriction on monthly revenue from the sale of
alcoholic beverages is unlawful if a minor is employed
during a month that the restriction is exceeded;
amending s. 565.04, F.S.; limiting the package store
restrictions to vendors located within a certain
distance of a school; providing an exception for
current licenses with some restrictions; providing an
effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (c) of subsection (2) of section 562.13, Florida Statutes, is amended to read:

562.13 Employment of minors or certain other persons by certain vendors prohibited; exceptions.—

- (2) This section shall not apply to:
- (c) Persons under the age of 18 years who are employed in a retail drugstore drugstores, grocery store stores, department store stores, florist shop florists, specialty gift shop shops, or automobile service station whose license fees are specified in s. 563.02(1), s. 564.02(1), or s. 565.02(1)(a), if such vendor derives 30 percent or less of its monthly gross revenue from sales of alcoholic beverages. This exception applies only if the minor employees are supervised by a person 18 years of age or older who verifies that any purchaser of alcoholic

Page 1 of 3

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2017 CS for SB 106

	580-01212-17 2017106c1
33	beverages is 21 years of age or older and who approves the sale
34	of alcoholic beverages to such purchaser. Failure to comply with
35	the restriction on monthly revenue from the sale of alcoholic
36	beverages is unlawful if a person under the age of 18 years is
37	employed in the licensed premises during a month that the
38	restriction is exceeded stations which have obtained licenses to
39	sell beer or beer and wine, when such sales are made for
40	consumption off the premises.
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42	However, a minor to whom this subsection otherwise applies may
43	not be employed if the employment, whether as a professional
44	entertainer or otherwise, involves nudity, as defined in s.
45	847.001, on the part of the minor and such nudity is intended as
46	a form of adult entertainment.
47	Section 2. Subsection (1) of section 565.04, Florida
48	Statutes, is amended to read:
49	565.04 Package store restrictions
50	(1) (a) The division may not issue a license under s.
51	565.02(1)(a) for any location or business located within 1,000
52	feet of a public or private elementary school, middle school, or
53	secondary school.
54	(b) Notwithstanding paragraph (a), a vendor vendors
55	licensed under s. 565.02(1)(a) on or before June 30, 2017, for a
56	licensed premises located within 1,000 feet of a public or
57	<pre>private elementary school, middle school, or secondary school,</pre>
58	may maintain and renew the beverage license for that premises
59	but may shall not in said place of business sell, offer, or
60	expose for sale any merchandise other than such beverages, and
61	such place places of business shall be devoted exclusively to

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2017 CS for SB 106

580-01212-17 2017106c1

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such sales; provided, however, that such <u>vendor</u> vendors shall be permitted to sell bitters, grenadine, nonalcoholic mixer-type beverages (not to include fruit juices produced outside this state), fruit juices produced in this state, home bar, and party supplies and equipment (including but not limited to glassware and party-type foods), miniatures of no alcoholic content, and tobacco products. Such places of business shall have no openings permitting direct access to any other building or room, except to a private office or storage room of the place of business from which patrons are excluded.

Section 3. This act shall take effect July 1, 2017.

Page 3 of 3

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 2-9-2017 Bill Number (if applicable) rearms Vs. Alcohol Topic Sale of Aladrol VS FIREMENS.

Name MARION P. HAMMER Amendment Barcode (if applicable) Job Title Phone TALLAHASSEE FL 32302 tv State Zip For Against Information Speaking: Waive Speaking: | In Support | Against (The Chair will read this information into the record.) Representing NATIONAL RIFLE HOSCIATION & UNIFIED SPORTSMED OF FLORISA Appearing at request of Chair: Lobbyist registered with Legislature: Yes While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

APPEARANCE RECORD

	of this form to the Sena	tor or Senate Professional St	aff conducting the	meeting)	06	
Meeting Date				Bill I	Number (if applicable	∍)
Topic BEVERAGE	LAW		-	Amendment	Barcode (if applicab	 le)
Name JASON Ur	UGER					
Job Title						
Address 301 5. Ba	ONOUGH	ST #600	Phone	577	9090	
City	F L State	3 23 01 Zip	Email '	nger Ogn	ay-rolinson	1. Or
Speaking: For Against	Information		eaking: r will read this		Against into the record.)	
Representing TARGET	CORPC	PRATION	- de la constanta de la consta		· · · · · · · · · · · · · · · · · · ·	
Appearing at request of Chair: Ye	es No	Lobbyist registe	ered with Le	egislature:	Yes No)
While it is a Senate tradition to encourage pumeeting. Those who do speak may be asked	iblic testimony, tii to limit their rem	ne may not permit all parks so that as many p	persons wish persons as po	ing to speak i ossible can be	to be heard at this e heard.	
This form is part of the public record for the	his meeting.				S-001 (10/14/	'14)

APPEARANCE RECORD

Fol 9th 2017 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

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190.	20100
Meeting Date	Bill Number (if applicable)
Topic Vendors Licenses under Beverage LAI	Amendment Barcode (if applicable)
Name Richard Turner	
Job Title VP Gout Relations	
Address 230 S. AJAMS	Phone 850 224-2250
Street TAMANOSSER FL 32301 City State Zip	Email-RTURNER & FRLA. ORG
	e Speaking: In Support Against Chair will read this information into the record.)
Representing Florida Restaunant & Lodgi	ing Assn.
Appearing at request of Chair: Yes No Lobbyist reg	gistered with Legislature: Yes No
	į – į

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

2 / 9 / 1 7 (Deliver BOTH copies of this	s form to the Senator or Senate Professional S	Staff conducting the meeting)
Meeting Date		Bill Number (if applicable)
Topic L'quar separate un	rance	Amendment Barcode (if applicable)
Name Cihdsey Napier		·
Job Title Director, Governmen	t Relations	
Address		Phone 404 6556 483
City	State Zip	Email / Indsey nuprier publication
Speaking: For Against Info		peaking: In Support Against nir will read this information into the record.)
Representing Publix Super	Markets	
Appearing at request of Chair: Yes	No Lobbyist regist	ered with Legislature: Xes No
While it is a Senate tradition to encourage public meeting. Those who do speak may be asked to I	testimony, time may not permit ali limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this	meeting.	S-001 (10/14/14)

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Name Job Title Address Street City State Zip For Speaking: Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Representing Appearing at request of Chair: Yes Lobbyist registered with Legislature: No While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

2/9/7 (Deliver BOTH copies of this form to the Senator or Senate Profession	
Meeting Date	Bill Number (if applicable)
Topic Ligart bill	Amendment Barcode (if applicable)
Name chuck Cliburn	
Job Title Pirec To V	
Address 101 1- Monvalle	Phone
Talla 5	Email reu capito/16.6
City State Zip	
	e Speaking: In Support Against Chair will read this information into the record.)
Representing Big Bend Clamb	er of Commete
Appearing at request of Chair: Yes No Lobbyist reg	gistered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as ma	t all persons wishing to speak to be heard at this any persons as possible can be heard

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting) Bill Number (if applicable)
Name Andrew Hosek	Amendment Barcode (if applicable)
Job Title Analyst	
Address 200 W Callege Ave	Phone
Street Tallahassee City State	Email hoseka afphang
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing for Prosperio	· · ·
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

2/9/2019	(Deliver BOTH copies of this form to the Senator	or or Senate Professional St		1//
Meeting Date				Bill Number (if applicable)
- Redag	Marc / No. 2			
Topic DEVEK	ABE ARW		Amendi	ment Barcode (if applicable)
Name HRISTI	AD CAMARA			
Job Title SE R	EGIONAL DIRECTOR			
Address Street	Box (0577		Phone 305	608-4300
	A HASSEE FL State	33302	Email_CCAMA	CA @ PSTREGT.OR
Speaking: For	Against Information		eaking: In Sup	
Representing	R Street LUSTIT	TUTE	wiii read tiiis jiiiojijia	
Appearing at request of	of Chair: Yes Mo	Lobbyist registe	ered with Legislatu	re: Yes No
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This form is part of the pu	ublic record for this meeting.			S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	epared By:	The Professiona	al Staff of the Comm	nittee on Rules	
BILL:	CS/SB 128					
INTRODUCER:	Judiciary C	ommittee	and Senator E	Bradley and other	rs	
SUBJECT:	Self-defens	e Immun	ity			
DATE:	February 7,	2017	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Brown		Cibula	l	JU	Fav/CS	
2. Brown		Phelps	}	RC	Favorable	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 128 changes the burden of proof and who must bear it during pretrial hearings to evaluate a defendant's claim of immunity based on a justifiable use of force. Current law provides a defendant a right of immunity from criminal prosecution and civil action if he or she is justified in using force.

The procedures, however, to determine a person's immunity from prosecution are not set forth in current law. As a result, the majority of the Supreme Court in the 2015 opinion of *Bretherick v*. *State* set forth procedures to effectuate the grant of immunity which it believed was consistent with the intent of the Legislature. Under the majority opinion, a defendant claiming immunity must prove by a preponderance of the evidence the entitlement to the immunity at a pretrial hearing.

The dissenting opinion in *Bretherick*, however, interpreted the existing substantive right to assert immunity and concluded that the state has the burden of proof. Consistent with the *Bretherick* dissent, the bill places the burden of proof on the state at pretrial immunity hearings. Additionally, the bill provides that the state must prove its burden by the beyond a reasonable doubt standard.

II. Present Situation:

Stand Your Ground law

In 2005, the Legislature enacted into law chapter 2005-27, L.O.F., commonly known as the "Stand Your Ground" (SYG) law. The law expanded the common law Castle Doctrine and abrogated the common law duty to retreat on the part of the defender, provided that the defender is not committing a crime and is in a place where he or she has a right to be. These changes were incorporated into chapter 776, F.S., which governs the justifiable use of force.

The Castle Doctrine and Home Protection

The Castle Doctrine, a doctrine dating back to common law, provided that when faced with an intruder, a person had no duty to retreat from his or her home, the proverbial "castle." Rather, the defender had the right to stay in the home and protect himself or herself with force, including deadly force.¹

The SYG law expanded the concept of the Castle Doctrine in two main ways. First, the law extended the concept of a person's "castle" to include a dwelling, residence, or occupied vehicle. Second, the law created a presumption that a person within a "castle" has a reasonable fear of imminent peril of death or great bodily harm if two conditions are met. First, the offender must have entered or be in the process of unlawfully and forcibly entering the dwelling, residence, or occupied vehicle or be attempting to forcibly remove a person. Second, the defender must know or had reason to believe that an unlawful and forcible entry had occurred or was occurring.

As under the common law Castle Doctrine, the SYG law imposes no duty to retreat on a person who acts in self-defense in his or her castle. But the defender in a castle will generally receive a grant of immunity from arrest, criminal prosecution, and civil action.⁵

¹ Recent Development: Florida Legislation; Florida Legislation—The Controversy over Florida's New "Stand Your Ground" Law—Fla. Stat. S. 776.013(2005), 33 FLA. St. U.L.REV. 351, 355 (Fall 2005).

² Section 776.013(5), F.S., defines a dwelling as a temporary or permanent building or conveyance of any kind, including an attached porch with or without a roof, mobile or immobile, including a tent, provided that it is designed for nighttime lodging. A residence is a dwelling in which a person resides either temporarily or permanently or is visiting as an invited guest. A vehicle is a conveyance of any kind, whether or not motorized provided that it is designed to transport people or property.

³ Conversely, s. 776.013(4), F.S., presumes that a person who unlawfully and by force enters or attempts to enter a person's dwelling, residence, or occupied vehicle intends to commit an unlawful act involving force or violence.

⁴ Section 776.013(1) and (2), F.S. The presumption does not apply if the person against whom defensive force is used or threatened has the right to be in or is a lawful resident of the location and against whom there is no injunction for protection; the person sought to be removed is in the lawful custody or guardianship of the person against whom the defensive force is used or threatened; the person who uses or threatens to use defensive force is committing a crime or using the location to further a criminal act; or the person against whom defensive force is used or threatened is a law enforcement officer entering the premises pursuant to an official duty and who identifies him or herself as a law enforcement officer. Section 776.013(2), F.S.

⁵ Section 776.032(1), F.S.

Defense of Self or Others

The 2005 changes to the self-defense law generally eliminated the duty to retreat before using force outside of a person's dwelling, residence, or occupied vehicle. When acting in self-defense or in defense of others, a person does not have a duty to retreat and may use non-deadly force, if the person reasonably believes the force is necessary to defend himself or herself or another against an imminent use of unlawful force. The person may use deadly force, if the person reasonably believes the force is necessary to prevent imminent death or great bodily harm to himself or herself. However, the common law duty to retreat before using deadly force still applies to a person who is engaged in criminal activity or is not in a place where he or she has a right to be.

Defense of Property

When acting in defense of property, a person does not have a duty to retreat and may use non-deadly force, if the person reasonably believes that the force is necessary to stop a trespasser's entry on personal or real property other than a dwelling. A person may use deadly force, if the person reasonably believes deadly force is needed to prevent a forcible felony. However, the common law duty to retreat before using deadly force still applies to a person who is engaged in criminal activity or is not in a place where he or she has a right to be. 10

Immunity from Criminal Prosecution and Civil Action under Stand Your Ground

A person who uses force in self-defense as authorized under chapter 776, F.S., is justified for those actions and is immune from criminal prosecution and any civil action. In Immunity from criminal prosecution includes immunity from being arrested, detained in custody, and charged or prosecuted. A defendant to a civil action based on a use of force is entitled to reasonable attorney's fees, court costs, lost income, and all expenses related to the defense of the action if the defendant prevails in a claim of immunity. In a claim of immunity.

Case Law

Although the SYG law created an express right to immunity, it did not specify procedures for evaluating a person's claim of a justifiable use of force and immunity. However, the courts have developed the procedures in case law.

⁶ Section 776.012(1), F.S.

⁷ Section 776.012(2), F.S.

⁸ Section 776.031(1), F.S.

⁹ A forcible felony is defined to include the following offenses: "treason; murder; manslaughter; sexual battery; carjacking; home-invasion robbery; robbery; burglary; arson; kidnapping; aggravated assault; aggravated battery; aggravated stalking; aircraft piracy; unlawful throwing, placing, or discharging of a destructive device or bomb; and any other felony which involves the use or threat of physical force or violence against any individual." Section 776.08, F.S.

¹⁰ Section 776.031(2), F.S.

¹¹ Section 776.032(1), F.S.

¹² Section 776.032(1), F.S.

¹³ Section 776.032(3), F.S.

Immunity Determination

In 2008, in *Peterson v. State*, the First District Court of Appeal reviewed a first-degree murder case involving a claim of immunity under the Stand Your Ground law.¹⁴ In upholding the trial court's use of a pretrial, adversarial hearing to determine immunity, the appellate court stated that "the Legislature makes clear that it intended to establish a true immunity and not merely an affirmative defense."¹⁵ However, should the court deny the immunity claim, the defendant is not foreclosed from introducing the basis of the claim as an affirmative defense at trial.¹⁶ The court also endorsed the trial court's review of the defendant's motion to dismiss under a showing of a preponderance of the evidence.¹⁷

In 2010, the Florida Supreme Court in *Dennis v. State* upheld the *Peterson* process of determining immunity through a pretrial evidentiary hearing. ¹⁸ According to the Court:

section 776.032 contemplates that a defendant who establishes entitlement to the statutory immunity will not be subjected to trial. Section 776.032(1) expressly grants defendants a substantive right to not be arrested, detained, charged, or prosecuted as a result of the use of legally justified force. The statute does not merely provide that a defendant cannot be convicted as a result of legally justified force. ¹⁹

The Court also recognized the availability of the claim of self-defense as an affirmative defense at trial.²⁰

Building on the *Dennis* court's validation of the use of pretrial evidentiary hearings in determining immunity, in 2015, the Court reviewed the burden of proof and the level of proof required in *Bretherick v. State*.²¹ The review was based on the defendant's assertion that the state should bear the burden of proof in immunity hearings and that the required showing is beyond a reasonable doubt.

The Court began its analysis of the issues by recognizing that the law is silent on how to procedurally effectuate the right to immunity.²² However, the Court concluded, "We now make explicit what was implicit in *Dennis* – the defendant bears the burden of proof by a preponderance of the evidence at the pretrial evidentiary hearing."²³

The Court further supported its conclusion with several policy arguments. One of these arguments is that placing the burden of proof on a state "has never previously been embraced by

¹⁴ Peterson v. State, 983 So. 2d 27 (Fla. 1st DCA 2008).

¹⁵ *Id*. at 29.

¹⁶ *Id*.

¹⁷ Id. at 28.

¹⁸ Dennis v. State, 51 So. 3d 456, 464 (Fla. 2010).

¹⁹ *Id*. at 462.

²⁰ *Id*. at 459.

²¹ Bretherick v. State, 170 So. 3d 766 (Fla. 2015).

²² *Id*. at 772.

²³ *Id*. at 768.

any state with an analogous immunity law and is actually inconsistent with the procedure for resolving motions to dismiss involving other types of statutory immunity.²⁴"

The Court also noted that no state court has required the prosecution at a pretrial hearing to disprove beyond a reasonable doubt that the use of force by a defendant was justified.²⁵ Otherwise, placing the burden of proof on the state, the Court reasoned, would require the state to satisfy the same degree of proof twice, resulting in basically two adversarial trials, one before the judge, and the other, the jury.²⁶

However, the dissenting opinion written by Justice Canady in which Justice Polston concurred, argued that the statutory right to claim immunity places the burden of proof on the state at pretrial immunity hearings. In support of his interpretation of the right to assert immunity, Justice Canady stated that:

By imposing the burden of proof on the defendant at the pretrial evidentiary hearing, the majority substantially curtails the benefit of the immunity from trial conferred by the Legislature under the Stand Your Ground law. There is no reason to believe that the Legislature intended for a defendant to be denied immunity and subjected to trial when that defendant would be entitled to acquittal at trial on the basis of a Stand Your ground defense. But the majority's decision here guarantees that certain defendants who would be entitled to acquittal at trial will nonetheless be deprived of immunity from trial.²⁷

Similarly, Judge Schumann, one of the judges on the district court opinion in *Bretherick*, wrote in a concurring opinion that she felt bound by earlier Supreme Court precedent to place the burden of proof on the defendant.²⁸ Absent the precedent, she stated that she would have found that the trial court erred in placing the burden of proof on the defendant.²⁹ She explained that "[p]lacing the burden of proof on the State throughout each phase of criminal prosecution best fulfills the legislative intent to create a broad grant of immunity."³⁰ She further noted that in close cases who bears the burden of proof might be dispositive.³¹

Task Force on Citizen Safety and Protection

Florida Governor Rick Scott convened a task force, the Task Force on Citizen Safety and Protection, to thoroughly review the state's Stand Your Ground law. The task force held public hearings around the state, took testimony, and issued recommendations, detailed in a report dated February 21, 2013.³² The task force provided the report to the Governor, President of the Senate, and the Speaker of the House of Representatives.

²⁴ *Id*. at 769.

²⁵ *Id.* at 775.

²⁶ *Id*. at 777.

²⁷ *Id.* at 780.

²⁸ Bretherick v. State, 135 So. 3d 337, 341 (Fla. 5th DCA 2013)

²⁹ *Id*.

³⁰ *Id.* at 344.

³¹ Id.

³² Governor's Task Force on Citizen Safety and Protection, Final Report (Feb. 21, 2013). The task force developed its mission as follows: "The Task Force on Citizen Safety and Protection will review ch. 776, F.S., and its implementation, listen

Members concurred in the belief that all persons who are conducting themselves in a lawful manner have the right to defend themselves and to stand their ground when attacked.³³ Additionally, the task force determined that the *Peterson* hearing is an adequate mechanism to resolve immunity claims.³⁴

Stand Your Ground Law in other States

At least 22 states have a version of the Stand Your Ground law. These laws provide that a defender does not have a duty to retreat from an attacker in any place in which the defender is lawfully present.³⁵ These states having SYG laws include Alabama, Arizona, Florida, Georgia, Indiana, Kansas, Kentucky, Louisiana, Michigan, Mississippi, Montana, Nevada, New Hampshire, North Carolina, Oklahoma, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, and West Virginia.³⁶ Nine of these states have adopted laws with specific language providing that a person may stand his or her ground.³⁷

Persons who use self-defense may claim immunity from civil liability in certain circumstances in at least 22 states. These states include Arizona, Arkansas, Colorado, Florida, Georgia, Idaho, Illinois, Kentucky, Louisiana, Maryland, Michigan, Montana, New Hampshire, North Carolina, North Dakota, Oklahoma, Ohio, Pennsylvania, South Carolina, Tennessee, West Virginia, and Wisconsin.³⁸

At least 4 states, Alabama, Colorado, Georgia, and South Carolina specify the burden of proof required in a pretrial hearing on immunity. These states place the burden of proof on the defendant, either in statute or case law, to demonstrate a right to immunity by a preponderance of the evidence.³⁹

to the concerns and ideas from Floridians, and make recommendations to the Governor and Florida Legislature to ensure the rights of all Floridians and visitors, including the right to feel safe and secure in our state."

³³ *Id.* at 5. "The Task Force concurs with the core belief that all persons ... have a right to feel safe and secure in our state. To that end, all persons who are conducting themselves in a lawful manner have a fundamental right to stand their ground and defend themselves from attack with proportionate force in every place they have a lawful right to be."

³⁴ It is important to note that the Task Force drafted its report pre-*Bretherick*. The final report of the task force is available at: http://www.flgov.com/citizensafety/.

³⁵ Self-defense and "Stand Your Ground," National Conference of State Legislatures (Aug. 30, 2013). http://www.ncsl.org/issues-research/justice/self-defense-and-stand-your-ground.aspx (last visited Jan. 10, 2017).

³⁶ Alabama (s. 13A-3-20, 23); Arizona (s. 13-405); Florida (ch. 776, F.S.); Georgia (ss. 16-3-23, 16-3-23-1, 16-3-24); Indiana (s. 35-41-3-2); Kansas (ss. 21-5222, 21-5223, 21-5224, 21-5225, 21-5230); Kentucky (ss. 503.050, 503.055, 503.080); Louisiana (ss. 14:19, 14:20); Michigan (s. 780.972); Mississippi (s. 97-3-15); Montana (s. 45-3-110); Nevada (ss. 200.120, 200.160); New Hampshire (s. 627:4); North Carolina (ss. 14-51.2, 14-51.3); Oklahoma (s. 1289.25); Pennsylvania (title 18, s. 505); South Carolina (ss. 16-11-440, 16-11-450); South Dakota (s. 22-18-4); Tennessee (s. 39-11-614); Texas (ss. 9.31, 9.32, 9.41, 9.42, 9.43); Utah (ss. 76-2-402, 76-2-405, 76-2-407); West Virginia (s. 55-7-22).

³⁷ States including Stand Your Ground language in self-defense laws are: Alabama (s. 13A-3-23(b)), Florida (s. 776.013, F.S.), Georgia (s. 16-3-23.1), Kansas (s. 21-5320), Kentucky (s. 503.055), Louisiana (s. 14:19), Oklahoma (s. 1289.25), Pennsylvania (title 18, s. 505), and South Carolina (s. 16-11-440(C).

³⁸ *Immunity, Burden of Proof, and Presumptions in State Self-defense Laws*, National Conference of State Legislatures (Jan. 5, 2017).

³⁹ These states are: Alabama (s. 13A-3-23(d)(2)), Colorado (*People v. Guenther*, 740 P.2d 971, 980 (Colo. 1987); *People v. Eckert*, 919 P.2d 962, 965 (Colo. App. 1996), Georgia (*Bunn v. State*, 284 Ga. 410, 413 (Ga. 2008), and South Carolina (*State v. Duncan*, 392 S.C. 404, 410-411 (S.Ca. 2011).

III. Effect of Proposed Changes:

This bill shifts the burden of proof to the state in pretrial hearings to determine whether a defendant is immune from criminal prosecution based on claimed justifiable use of force. Additionally, the bill requires the state to prove its burden beyond a reasonable doubt. The burden of proof of beyond a reasonable doubt is the same burden of proof imposed on the state in the prosecution of criminal cases, including cases in which self-defense is raised at trial as an affirmative defense.

Under the bill, a defendant is entitled to an immunity hearing in which the state bears the burden of proof by filing a motion that clearly states the reasons the defendant is immune and alleges the facts on which the immunity claim is based. However, if the court does not grant the motion for immunity, the motion and its contents are inadmissible at trial.

The bill takes effect upon becoming a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The bill does not appear to affect cities or counties and, as a result, does not appear to be a mandate.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may reduce a defendant's legal costs in immunity hearings by shifting the burden of proof to the prosecution. Costs to the private sector may be further reduced if the bill results in fewer prosecutions or if more prosecutions are dismissed before trial.

C. Government Sector Impact:

By shifting the burden of proof to the prosecution in immunity hearings, and to the extent that prosecutors do not drop or plea bargain any of their weaker cases, additional costs may be incurred by public defenders, prosecutors, and the court. Because the burden shifts to the prosecution, more defendants may have an incentive to claim the right to

immunity. Additionally, some cases that would go to trial under the current procedures will be resolved at the immunity hearing or encourage plea bargains when the state prevails at the pretrial hearings.

The Office of the State Courts Administrator indicates that it cannot accurately determine the fiscal impact of the bill at this time due to unavailability of data.⁴⁰

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 776.032, Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Judiciary Committee on January 24, 2017:

This CS:

- Removes the burden on the defendant by requiring him or her to state a case in the motion for immunity, rather than requiring the defendant to make a prima facie case at the pretrial hearing;
- Provides that if the court does not grant the motion for immunity, the motion and its contents are inadmissible at trial; and
- Clarifies that the court must grant the motion unless the state meets its burden of proof.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

⁴⁰ Office of the State Courts Administrator, 2017 Judicial Impact Statement (Jan. 19, 2017).

Florida Senate - 2017 CS for SB 128

By the Committee on Judiciary; and Senators Bradley, Simpson, Bean, and Baxley

590-00958-17 2017128c1

A bill to be entitled

An act relating to self-defense immunity; amending s. 776.032, F.S.; providing that the state has the burden of proving that a defendant is not immune from prosecution under certain circumstances; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 776.032, Florida Statutes, is republished, and subsection (4) is added to that section, to read:

776.032 Immunity from criminal prosecution and civil action for justifiable use or threatened use of force.—

- (1) A person who uses or threatens to use force as permitted in s. 776.012, s. 776.013, or s. 776.031 is justified in such conduct and is immune from criminal prosecution and civil action for the use or threatened use of such force by the person, personal representative, or heirs of the person against whom the force was used or threatened, unless the person against whom force was used or threatened is a law enforcement officer, as defined in s. 943.10(14), who was acting in the performance of his or her official duties and the officer identified himself or herself in accordance with any applicable law or the person using or threatening to use force knew or reasonably should have known that the person was a law enforcement officer. As used in this subsection, the term "criminal prosecution" includes arresting, detaining in custody, and charging or prosecuting the defendant.

Page 1 of 2

CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2017 CS for SB 128

	590-00958-17 2017128c
32	prosecution set forth in subsection (1). The motion must clearly
33	state the reasons that the defendant is immune and allege the
34	facts on which the claim of immunity is based. The court shall
35	grant the motion after a pretrial hearing unless the state
36	proves beyond a reasonable doubt that the defendant is not
37	immune. If the motion is not granted, the motion and its
38	contents are inadmissible at trial.
39	Section 2. This act shall take effect upon becoming a law.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.



The Florida Senate

Committee Agenda Request

To:	Senator Lizbeth Benacquisto, Chair Committee on Rules
Subject:	Committee Agenda Request
Date:	January 27, 2017
I respectful the:	lly request that Senate Bill # 128, relating to Self-Defense Immunity, be placed on
\boxtimes	committee agenda at your earliest possible convenience.
	next committee agenda.

Senator Rob Bradley Florida Senate, District 5

APPEARANCE RECORD

2/9/17 (Deliver BOT	H copies of this form to the Sena	itor or Senate Professional	Staff conducting the meeting	ng) 125
Meeting Date			·	Bill Number (if applicable)
Topic Self-defense	- Immunity			endment Barcode (if applicable)
Name Lesa Wisen	nan		_	
Job Title Director, Co	mmunications	: GOUT H	Fairs	
Address 425 Office Street	Plaza Driv	mal .	_ Phone <u>850</u>	425-2749
Tallahassee	FL State	3230 Zip	_ Email_WISE	man-leisa@
Speaking: For Against		Waive S	Speaking: In Speaking: In Speaking:	Support Against mation into the record.)
Representing Florida	Coalihon Ac	gainst Don	restic Viol	en(e
Appearing at request of Chair:	Yes No	Lobbyist regis	stered with Legisl	ature: Yes No
While it is a Senate tradition to encou meeting. Those who do speak may b	urage public testimony, ti e asked to limit their rem	me may not permit a parks so that as man	all persons wishing to by persons as possibl	o speak to be heard at this le can be heard.
This form is part of the public reco	ord for this meeting.			S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Topic <u>Self Defense Immunity</u> Amendment Barcode (if applicable) Name Kathy Winn Job Title President Address 1006 Brookwood Drive

Street

Tallahassee FL 32308

State Zip Phone (850) 764 - 2612 Email <u>embargmail</u> com Speaking: For Against Information Waive Speaking: | In Support | Against (The Chair will read this information into the record.) Representing League of Women Voters of Florida Appearing at request of Chair: Yes X No Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

7 / 4 / 17 (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
Meeting Date //	S 13 12 9 Bill Number (if applicable)
Topic Self Defense Immunity Name Daviel Desmont	Amendment Barcode (if applicable)
Job Title	
Address 3308 N Ridge Rd Street Jallah-SGec FL	Phone 850 764 3308
City State	Zip Email Desmand Daniel Jagamail. Co.
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Self	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

2 19/2011	TH copies of this form to the S	enator or Senate Professional S	Staff conducting	g the meeting)		
/ Meeting Date					Bill Number (if applicab	le)
Topic <u>Self defense</u>	immunity		_	Amend	ment Barcode (if applical	 ble)
Name <u>Pamela Burch</u>	Fort		_			ŕ
Job Title		**	_			
Address 109 S. Moni	oe Street		Phone	850-	425-1344	
Talla hassee		32301	_ Email_	TegLor	bby @ aol. com	7
City	State	Zip		4		
Speaking: For Agains	t Information			In Sup	oport Against ation into the record.)	
Representing Florida	Conference	of NAACP K	RAnch	res		
Appearing at request of Chair:	Yes No	Lobbyist regist	tered with	n Legislatu	ıre: Yes N	0
While it is a Senate tradition to onco	urago nublio tootimanu	timo movenat name it = 1	II			

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

2/9/2017 (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting) $SB/20$
Meeting Date	Bill Number (if applicable)
Topic Mandatory minimum sentencing Name Lluvia Melendez	Amendment Barcode (if applicable)
Job Title News writer	
Address 1109 Dunedin Trl	Phone (770) 904-8744
Woodstoch GA 30/88	Email Lluvia312@gmail.com
City State Zip	
Speaking:	peaking: In Support Against air will read this information into the record.)
Representing <u>Awron Warless</u>	
Appearing at request of Chair: Yes / No Lobbyist regist	tered with Legislature: Yes Vo
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	I persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 50/28 Bill Number (if applicable) Topic Stand Your Grown Amendment Barcode (if applicable) Job Title General Counse Address //8 W Adams Jacksonville City Speaking: For Against Information Waive Speaking: | In Support Against (The Chair will read this information into the record.) Representing Florida Carry Lobbyist registered with Legislature: Yes Appearing at request of Chair: Yes While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

APPEARANCE RECORD

	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Mandatory Minimum	Amendment Barcode (if applicable)
Name\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	
Job Title A.R. Specialist	
Address 87 Clar Brook tru	Phone 772 521 2770
COUGUSVILLE GA City State	30134 Email Strask 115@gmail. Com
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Joel Trask + 167	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes 🦠 No
While it is a Senate tradition to oncourage public testimony, time	

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

2/9/2017	(Deliver BOTH copies of this form to the Sen	ator or Senate Professiona	al Staff conducting the meeting)	128
/ Meeting Date				Bill Number (if applicable)
Topic Stand	Pour Ground In	mumby	Amendr	nent Barcode (if applicable)
Name 10/1/ (DAMIZO	U	·,	
Job Title AHOV	nev			
Address 101	outh Monroe		Phone (850)	81-0024
Street // W	rassel R 32s	POT	Email OYAL	Planathuis Con
City	State	Zip		
Speaking: For	Against Information		Speaking: In Sup	
F/C	on'all HSSOCIATION	(The Ci	hair will read this informa	tion into the record.)
Representing $_ \ \ \ $	Ferminal Detense	Lawyen	(FACOL)	
Appearing at request of	of Chair: Yes No	Lobbyist regi	stered with Legislatu	re: Yes No
While it is a Senate tradition	on to encourage public testimony, ti	ime mav not permit .	all persons wishing to so	eak to he heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Sopros of the form to the other	nor or certate i rolessional c	· .	SB 128 Bill Number (if applicable)
Topic			 Amendn	nent Barcode (if applicable)
Name Angela Wante	305		-	
Job Title Charpanus/	small business	orner	, _	
Address 343 Kepnur dr	NE	· · · · · · · · · · · · · · · · · · ·	Phone 850	305-6006
Street	State	32548 Zip	Email_abwan1	essarox net
Speaking: For Against	Information		peaking: In Suppair will read this informat	
Representing Amn	Wanless			
Appearing at request of Chair: [Yes No	Lobbyist regist	tered with Legislatur	re: Yes No
While it is a Senate tradition to encourameeting. Those who do speak may be	age public testimony, ti asked to limit their rem	me may not permit alı arks so that as manv	l persons wishing to spε γ persons as possible cε	eak to be heard at this

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Address Phone 3 Street **Email** State Against Information Speaking: For Waive Speaking: In Support (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) Job Title Email Marissa @marissAlexanderorg Speaking: For Against Information Waive Speaking: In Support (The Chair will read this information into the record.) larissa Alexander Justice Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

2 - 9 - 17 (Deliver BOTH copies of this form to the S	Senator or Senate Professional S	taff conducting the meeting)	513128
Meeting Date			Bill Number (if applicable)
Topic Expansion of Standy	our Groon	Amendr	ment Barcode (if applicable)
Job Title at home parent			
Address 1564 Lee Ave		Phone (950)	284-5511
Street Thurste Flag City State	32303 Zip	Email_KSK/	e 6 yahou.com
Speaking: For Against Information		peaking: In Sup ir will read this informa	
Representing Moms Demand	Action		
Appearing at request of Chair: Yes X No	Lobbyist regist	ered with Legislatu	re: Yes No
While it is a Senate tradition to encourage public testimony meeting. Those who do speak may be asked to limit their re	r, time may not permit all emarks so that as many	persons wishing to sp persons as possible ca	eak to be heard at this an be heard.
This form is part of the public record for this meeting.			S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 2/9/2017 128 Meeting Date Bill Number (if applicable) Topic Self Defense Immunity Amendment Barcode (if applicable) Name Hon. Stacy Scott Job Title Public Defender, 8th Cirucit Address 151 SW 2nd Ave. Phone 352-338-7370 Street Email scotts@pdo8.org Gainesville FL 32601 Citv State Zip Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Florida Public Defender Association Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

APPEARANCE RECORD

2977 (Deliver BOTH copies of this form to the Senat	tor or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Self- defense Immun;	Amendment Barcode (if applicable)
Name Shaupa Copez-Rivas	
Job Title	
Address 2004 Scenic Rd	Phone 941 763 0977
Street Tallahassee Fl	32303 Email Spl12@my.fsv.edu
Speaking: State Speaking: Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Self	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tin meeting. Those who do speak may be asked to limit their rema	ne may not permit all persons wishing to speak to be heard at this arks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Job Title **Address** 12500 State Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2/9/2017	138
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Brian Pitts	
Job Title <u>Trustee</u>	
Address 1119 Newton Ave S	Phone 727/897-929/
St. Petersburg FL City State	<u>33705</u> Email <u>justicezjesus Ayahoo.com</u>
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	SUS
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remains	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

2-9-2017 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	
Topic BurDEN OF PROOF	Bill Number <u>\$8-128</u>
Name MARION P. HAMMER	(if applicable)
Name / //////////////////////////////////	Amendment Barcode
Job Title	
Address P.o. Box 1387	Phone 850 - 222 - 9518
Street TALLAHASSEE FL 33332 City State Zip	E-mail
Speaking: For Against Information	
Representing NRA (NATIONAL RIFLE ASSOCIATION	Unified Stortsmen of FLORIDA
	et registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

29

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1
    Senate Concurrent Resolution
 2
         A concurrent resolution . . . .
 3
         WHEREAS, . . ., and
 4
 5
         WHEREAS, . . ., and
 6
         WHEREAS, . . ., and
 7
         WHEREAS, . . ., NOW, THEREFORE,
 8
 9
    Be It Resolved by the Senate of the State of Florida, the House
10
    of Representatives Concurring:
11
12
    That Joint Rule Two governing the >>>> is amended to read:
13
14
    Joint Rule Two-General Appropriations Review Period and
15
    Conference Committee Rules
16
17
    2.1-General Appropriations and Related Bills; Review Periods
18
              A general appropriations bill shall be subject to a
19
    72-hour public review period before a vote is taken on final
20
    passage of the bill in the form that will be presented to the
21
    Governor.
22
              If a bill is returned to the house in which the bill
    originated and the originating house does not concur in all the
23
24
    amendments or adds additional amendments, no further action
25
    shall be taken on the bill by the nonoriginating house, and a
    conference committee shall be established by operation of this
26
27
    rule to consider the bill.
28
               If a bill is referred to a conference committee by
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operation of this rule, a 72-hour public review period shall be

provided prior to a vote being taken on the conference committee report by either house.

- (4) A copy of the bill, a copy of the bill with amendments adopted by the nonoriginating house, or the conference committee report shall be furnished to each member of the Legislature, the Governor, the Chief Justice of the Supreme Court, and each member of the Cabinet. Copies for the Governor, Chief Justice, and members of the Cabinet shall be furnished to the official's office in the Capitol or Supreme Court Building.
- (5) (a) Copies required to be furnished under subsection(4) shall be furnished to members of the Legislature as follows:
- 1. A printed copy may be placed on each member's desk in the appropriate chamber; or
- 2. An electronic copy may be furnished to each member. The Legislature hereby deems and determines that a copy shall have been furnished to the members of the Legislature when an electronic copy is made available to every member of the Legislature. An electronic copy is deemed to have been made available when it is accessible via the Internet or other information network consisting of systems ordinarily serving the members of the Senate or the House of Representatives.
- (b) An official other than a member of the Legislature who is to be furnished a copy of a general appropriations bill under subsection (4) may officially request that an electronic copy of the bill be furnished in lieu of a printed copy, and, if practicable, the copy may be furnished to the official in the manner requested.
- (6) The Secretary of the Senate shall be responsible for furnishing copies under this rule for Senate bills, House bills

as amended by the Senate, and conference committee reports on Senate bills. The Clerk of the House shall be responsible for furnishing copies under this rule for House bills, Senate bills as amended by the House, and conference committee reports on House bills.

- (7) The 72-hour public review period shall begin to run upon completion of the furnishing of copies required to be furnished under subsection (4). The Speaker of the House of Representatives and the President of the Senate, as appropriate, shall be informed of the completion time, and such time shall be announced on the floor prior to vote on final passage in each house and shall be entered in the journal of each house. Saturdays, Sundays, and holidays shall be included in the computation under this rule.
- (8) An implementing or conforming bill recommended by a conference committee shall be subject to a 24-hour public review period before a vote is taken on the conference committee report by either house, if the conference committee submits its report after the furnishing of a general appropriations bill to which the 72-hour public review period applies.
- (9) With respect to each bill that may be affected, a member of the Senate or the House of Representatives may not raise a point of order under this rule after a vote is taken on the bill. Except as may be required by the Florida Constitution, noncompliance with any requirement of this rule may be waived by a two-thirds vote of those members present and voting in each house.

2.2-General Appropriations and Related Bills; Definitions

As used in Joint Rule Two, the term:

- (1) "Conforming bill" means a bill that amends the Florida Statutes, or otherwise provides legislative direction, relating to the expenditure of state funds during the fiscal year addressed in the general appropriations bill and for any future fiscal years to conform to a general appropriations bill.
- (2) "General appropriations bill" means a bill that provides for the salaries of public officers and other current expenses of the state and contains no subject other than appropriations. A bill that contains appropriations that are incidental and necessary solely to implement a substantive law is not included within this term. For the purposes of Joint Rule Two and Section 19(d) of Article III of the Florida Constitution, the Legislature hereby determines that, after a general appropriations bill has been enacted and establishes governing law for a particular fiscal year, a bill considered in any subsequent session that makes net reductions in such enacted appropriations or that makes supplemental appropriations shall not be deemed to be a general appropriations bill unless such bill provides for the salaries of public officers and other current expenses of the state for a subsequent fiscal year.
- (3) "Implementing bill" means a bill that amends the Florida Statutes, or otherwise provides legislative direction, necessary to implement specific appropriations made in the general appropriations bill for a specific fiscal year or portion thereof, effective for one fiscal year, implementing a general appropriations bill.

2.3 Funding issues included within the Conference Committee

/	Report
118	(1) Any appropriation for a matter specifically included in
119	the original positions of each chamber that were committed to
L20	the conference committee may be included in the conference
121	report. A conference committee report may include an increase or
L22	decrease in the level of funds appropriated for any such matter.
L23	(2) Except as otherwise limited in subsection (3), a
L24	conference committee report may contain funding for any matter.
L25	(3)(a) If not otherwise included in the original bills
L26	committed to the conference committee, funding of projects
L27	described in paragraph (b) may be included in a conference
L28	committee report if the information described in paragraph (c)
L29	is provided to the public at the time the funding is proposed in
L30	the conference committee and the conference committee has
L31	provided time for public testimony.
L32	(b) For purposes of this subsection, "funding of projects"
133	<pre>mean funding:</pre>
134	1. directed to a local government, private entity or a
135	<pre>privately-operated program;</pre>
136	2. for a transportation facility that was not included in
L37	the Department of Transportation's most recently submitted 5-
138	<pre>year work program;</pre>
139	3. for an education fixed capital outlay project that was
L40	not included in the Department of Education's or Board of
141	Governor's documents most recently submitted pursuant to ss.
142	1013.60 or 1013.64, Florida Statutes;
143	4. for a specified program, research initiative, institute,
L44	center, or similar entity at a specific state college or
L45	university that was not recommended by the Board of Governors or

146	the State Board of Education in their respective legislative
147	budget requests; and
148	5. for local water projects.
149	(c) The following information must be provided for funding
150	of projects described in paragraph (b):
151	1. the state agency and budget entity to or through which
152	the funding will flow;
153	2. the appropriations category proposed to include the
154	<pre>funding;</pre>
155	3. the legal entity designated to receive and expend the
156	<pre>funding;</pre>
157	4. whether the appropriation is a grant in aid or for a
158	contracted service;
159	5. a brief explanation of the purpose of the funding;
160	6. the amount of funding appropriated to the same legal
161	entity for the same or similar purpose during the current fiscal
162	year;
163	7. The amount and source of funding proposed to be
164	appropriated to the legal entity in the bill; and
165	8. Whether the funding is intended to be recurring, non-
166	recurring, or a combination.
167	
168	2.4 Limitations on points of order; conference committee reports
169	and general appropriations bills
170	
171	An objection to a conference committee report or a general
172	appropriations bill in the form to be presented to the Governor
173	may not be raised based on the funding for a particular item.
174	Joint Rule Two shall supersede the adopted rules of either

Page 6 of 7

chamber that are contrary to or inconsistent with the provisions
of Joint Rule 2.

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Draft of Joint Budget Conference Rules.2-08-17.docx





Tallahassee, Florida 32399-1100

COMMITTEES:
Environmental Preservation and
Conservation, Chair
Appropriations Subcommittee on the Environment
and Natural Resources, Vice Chair
Appropriations
Appropriations Subcommittee on Health and
Human Services
Health Policy
Rules

SENATOR LAUREN FRANCES BOOK

Democratic Leader Pro Tempore 32nd District

February 9, 2017

The Honorable Lizbeth Benacquisto Chair
Senate Rules Committee

Dear Char Benacquisto:

I respectfully request that I be excused from today's meeting of the Rules Committee.

I am pregnant with twins, due next week, and I am unable to travel to Tallahassee.

Thank you for your consideration.

Sincerely,

Lauren Book Senator, District 32

Cc: Mr. John Phelps, Staff Director; Ms. Cynthia Futch, Committee Administrative Assisstant

REPLY TO:

□ 202 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5032

Senate's Website: www.flsenate.gov

CourtSmart Tag Report

Room: EL 110 Case No.: Type:

Caption: Senate Rules Judge:

Started: 2/9/2017 10:04:16 AM

Ends: 2/9/2017 11:53:13 AM Length: 01:48:58

10:04:14 AM Meeting called to order by Chair Benacquisto

10:04:18 AM Roll call by Administrative Assistant Cindy Futch

10:04:25 AM Quorum Present

10:04:46 AM Comments from Chair Benacquisto

10:05:36 AM Comments from Senator Latvala regarding Appropriation Procedure and Rules

10:08:24 AM Comments from Chair Benacquisto

10:08:38 AM Introduction of Dawn Roberts, General Counsel

10:08:46 AM Speaker Dawn Roberts, General Counsel

10:14:45 AM Comments from Chair Benacquisto

10:15:09 AM Comments from Chair Latvala

10:17:26 AM Comments from Chair Benacquisto

10:17:50 AM Question from Senator Lee

10:18:27 AM Response from Chair Benacquisto regarding Joint Rule

10:19:04 AM Additional question from Senator Lee

10:19:11 AM Response from Chair Benacquisto

10:19:15 AM Tab 1, CS/SB 106 introduced by Chair Benacquisto

10:19:25 AM Explanation of CS/SB 106 by Senator Flores

10:20:20 AM Comments from Chair Benacquisto regarding Amendments

10:20:34 AM Question from Senator Latvala

10:21:05 AM Response from Senator Flores

10:21:36 AM Follow-up question from Senator Latvala

10:22:00 AM Response from Senator Flores

10:22:12 AM Additional question from Senator Latvala

10:22:19 AM Response from Senator Flores

10:23:55 AM Comments from Chair Benacquisto regarding Amendment Barcode No. 2329246

10:24:52 AM Explanation of Amendment Barcode No. 239246 by Senator Galvano

10:25:31 AM Amendment Barcode No. 175038 introduced by Chair Benacquisto

10:26:05 AM Question from Senator Lee regarding Late-filed Amendment Barcode No. 175038

10:26:44 AM Response from Senator Galvano

10:26:56 AM Late-filed Amendment Barcode No. 175038 adopted

10:27:06 AM Question from Senator Latvala

10:27:58 AM Response from Miguel Oxamendi, Staff Attorney

10:28:49 AM Follow-up question from Senator Latvala

10:28:57 AM Response from Mr. Oxamendi

10:29:31 AM Additional guestion from Senator Latvala

10:29:40 AM Response from Mr. Oxamendi

10:30:26 AM Additional question from Senator Latvala

10:30:40 AM Response from Mr. Oxamendi

10:31:08 AM Comments from Senator Latvala

10:31:24 AM Question from Senator Brandes

10:31:39 AM Response from Mr. Oxamendi

10:32:23 AM Comments from Senator Brandes

- 10:32:28 AM Response from Mr. Oxamendi
- 10:32:46 AM Comments from Chair Benacquisto
- 10:32:54 AM Amendment Barcode No. 637956 introduced by Chair Benacquisto
- 10:33:01 AM Explanation of Amendment Barcode No. 637956 by Senator Latvala
- 10:34:35 AM Comments from Chair Benacquisto
- 10:34:42 AM Debate from Senator Flores
- 10:34:55 AM Amendment Barcode No. 637956 not adopted
- 10:35:50 AM Amendment Barcode No. 755428 introduced by Chair Benacquisto
- 10:35:58 AM Amendment Barcode No. 755428 explained by Leader Simpson
- 10:37:16 AM Comments from Chair Benacquisto
- 10:37:20 AM Question from Leader Braynon
- 10:37:30 AM Response from Leader Simpson
- **10:38:57 AM** Follow-up question from Leader Braynon
- 10:39:15 AM Response from Leader Simpson
- 10:39:33 AM Additional question from Leader Braynon
- 10:39:43 AM Response from Leader Simpson
- 10:39:56 AM Comments from Chair Benacquisto
- 10:40:14 AM Speaker Marion Hammer, National Rifle Association
- 10:41:32 AM Comments from Leader Simpson regarding Amendment
- 10:42:09 AM Comments from Chair Benacquisto
- 10:42:16 AM Speaker Jason Unger, Target Corporation in support of Bill
- **10:44:24 AM** Speaker Richard Turner, Vice President Government Relations, Florida Restaurant in support
- **10:46:19 AM** Speaker Lindsey Napier, Director, Government Relations, Publix Super Markets in opposition
- 10:47:26 AM Speaker Charles Bailes, CEO, ABC Liquors in opposition
- 10:48:05 AM Chuck Cliburn waives in support
- 10:48:16 AM Andrew Hasek, Analyst waives in support
- 10:48:40 AM Speaker Christian Camara, SE Regional Director, R Street Institute in support
- 10:50:33 AM Questions from Senator Latvala
- 10:50:44 AM Response from Mr. Camara
- 10:51:40 AM Follow-up question from Senator Latvala
- 10:51:51 AM Response from Mr. Camara
- 10:52:01 AM Additional question from Senator Latvala
- 10:52:10 AM Response from Mr. Camara
- 10:52:25 AM Additional question from Senator Latvala
- 10:52:35 AM Response from Mr. Camara
- 10:52:57 AM Additional question from Senator Latvala
- 10:53:04 AM Response from Mr. Camara
- 10:53:46 AM Comments from Chair Benacquisto
- 10:53:53 AM Debate from Senator Latvala
- 10:56:43 AM Debate from Leader Simpson
- 10:57:40 AM Closure on CS/CS/SB 106 by Senator Flores
- 11:01:21 AM Roll call by CS/CS/SB 106 by Administrative Assistant, Cindy Futch
- 11:01:35 AM CS/CS/SB 106 reported favorably
- 11:01:55 AM Tab 2, introduced by Chair Benacquisto
- 11:02:06 AM Explanation of CS/SB 128 by Senator Bradley
- 11:06:26 AM Comments from Chair Benacquisto
- 11:06:35 AM Question from Leader Braynon
- 11:06:41 AM Response from Senator Bradley
- 11:09:14 AM Follow-up question from Leader Braynon
- 11:09:24 AM Response from Senator Bradley

- 11:09:48 AM Question from Vice Chair Thurston
- 11:10:02 AM Response from Senator Bradley
- 11:11:42 AM Follow-up question from Vice Chair Thurston
- 11:11:54 AM Response from Senator Bradley
- 11:14:17 AM Additional question from Vice Chair Thurston
- 11:14:29 AM Response from Senator Bradley
- 11:14:36 AM Additional question from Vice Chair Thurston
- 11:14:45 AM Response from Senator Bradley
- 11:16:25 AM Additional question from Vice Chair Thurston
- 11:16:43 AM Response from Senator Bradley
- 11:17:15 AM Comments from Senator Lee
- 11:18:23 AM Question from Senator Montford
- 11:19:24 AM Response from Senator Bradley
- 11:23:15 AM Question from Leader Braynon
- 11:23:46 AM Response from Senator Bradley
- 11:25:55 AM Comments from Chair Benacquisto
- 11:26:22 AM Time certain at 11:55 am by Senator Brandes
- 11:26:52 AM Pamela Burch Fort, Florida Conference of NAACP Branches waives in opposition
- 11:27:00 AM Daniel Desmond waives in support
- 11:27:02 AM Kathy Winn, President, League of Women Voters of Florida waives in opposition
- 11:27:18 AM Speaker Eric Friday, General Counsel, Florida Carry in support
- 11:29:22 AM Speaker Jill Trask, A.R. Specialist in support
- 11:30:21 AM Leisa Wiseman, Director Communication, Government Affairs, Florida Coalition in opposition
- 11:31:48 AM Speaker Lluvia Melendez, News Writer in support
- 11:33:28 AM Speaker Angela Wanless, Entrepreneur/Small Business Owner in support
- **11:34:56 AM** Speaker Phil Archer, State Attorney 18th Circuit, Florida Prosecution Attorneys Association in opposition
- **11:35:55 AM** Jorge Chamizo, Attorney, Fla. Association of Criminal Defense Lawyers waives in support
- 11:38:32 AM Speaker Marissa Alexander in support
- 11:39:22 AM Speaker Kate Kile in opposition
- 11:41:41 AM Speaker Marion Hammer, National Rifle Association in support
- 11:44:06 AM Speaker Honorable Stacy Scott, Public Defender, 8th Circuit in support
- 11:45:01 AM Speaker Shayna Lopez-Rivas in support
- 11:46:43 AM Greg Newburn, State Policy Director, Families Against Mandatory Minimums in support
- 11:47:46 AM Speaker Brian Pitts, Justice-2-Jesus
- 11:49:18 AM Comments from Chair Benacquisto
- 11:49:26 AM Comments from Vice Chair Thurston in debate
- 11:51:35 AM Comments from Chair Benacquisto
- 11:51:43 AM Closure on CS/SB 128 by Senator Bradley
- 11:52:23 AM Roll Call on CS/SB 128 by Administrative Assistant, Cindy Futch
- 11:52:36 AM CS/SB 128 reported favorably
- 11:52:59 AM Vice Chair Thurston moves to adjourn