By Senator Aronberg

27-02081A-10 20102630

A bill to be entitled

An act relating to the Florida Commission on Ethics; amending s. 112.322, F.S.; authorizing the Commission on Ethics to initiate on its own volition an investigation of an alleged violation of the code of ethics and of any other breach of the public trust; amending s. 112.324, F.S.; providing that upon a written complaint executed under oath or affirmation by the executive director of the commission, the commission shall meet to determine if the commission should initiate a preliminary investigation of an alleged violation of the code of ethics or of any other alleged breach of the public trust; requiring the commission to vote by a specified majority to approve the preliminary investigation; requiring the commission to forward a copy of the commission's order for a preliminary investigation to the alleged violator; amending s. 112.317, F.S.; increasing the civil penalty that may be imposed on public officers, employees, and others for violating the code of ethics and for any other breach of the public trust; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) of section 112.322, Florida Statutes, is amended to read:

112.322 Duties and powers of commission.

(1) It is the duty of the Commission on Ethics to  $\underline{\cdot}$ 

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(a) Receive and investigate sworn complaints of violation of the code of ethics as established in this part and of any other breach of the public trust, as provided in s. 8(f), Art. II of the State Constitution; and,

(b) When appropriate as set forth in this part, initiate on its own volition an investigation of an alleged violation of the code of ethics as established in this part and any other breach of public trust, as provided in s. 8(f), Art. II of the State Constitution,

including <u>investigating</u> investigation of all facts and parties materially related to the complaint at issue.

Section 2. Subsections (1) and (3) of section 112.324, Florida Statutes, are amended to read:

112.324 Procedures on complaints of violations; public records and meeting exemptions.—

(1) (a) Upon a written complaint executed on a form prescribed by the commission and signed under oath or affirmation by any person, the commission shall investigate any alleged violation of this part or any other alleged breach of the public trust within the jurisdiction of the commission as provided in s. 8(f), Art. II of the State Constitution in accordance with procedures set forth herein. Within 5 days after receipt of a complaint by the commission, a copy of the complaint shall be transmitted to the alleged violator.

(b) Upon a written complaint executed under oath or affirmation by the executive director of the commission, the commission shall meet to determine if the commission should initiate an investigation of an alleged violation of this part

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or any other alleged breach of the public trust within the jurisdiction of the commission as provided in s. 8(f), Art. II of the State Constitution. In order to begin a preliminary investigation, the commission must vote to approve the investigation by an affirmative vote of six of nine members.

Within 5 days after the commission approves the preliminary investigation, a copy of the commission's complaint shall be transmitted to the alleged violator.

- (3) (a) A preliminary investigation shall be undertaken by the commission of each legally sufficient complaint over which the commission has jurisdiction to determine whether there is probable cause to believe that a violation has occurred. If, upon completion of the preliminary investigation, the commission finds no probable cause to believe that this part has been violated or that any other breach of the public trust has been committed, the commission shall dismiss the complaint with the issuance of a public report to the complainant and the alleged violator, stating with particularity its reasons for dismissal of the complaint. At that time, the complaint and all materials relating to the complaint shall become a matter of public record.
- (b) If the commission finds from the preliminary investigation probable cause to believe that this part has been violated or that any other breach of the public trust has been committed, it shall so notify the complainant, the executive director of the commission, and the alleged violator in writing. The Such notification and all documents made or received in the disposition of the complaint shall then become public records. Upon request submitted to the commission in writing, any person

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who the commission finds probable cause to believe has violated any provision of this part or has committed any other breach of the public trust shall be entitled to a public hearing. The Such person is shall be deemed to have waived the right to a public hearing if the request is not received by the commission within 14 days after following the mailing of the probable cause notification was mailed to the person required by this subsection. However, the commission may on its own motion, require a public hearing, may conduct such further investigation as it deems necessary, and may enter into such stipulations and settlements as it finds to be just and in the best interest of the state. The commission is without jurisdiction to, and no respondent may voluntarily or involuntarily, enter into a stipulation or settlement which imposes any penalty, including, but not limited to, a sanction or admonition or any other penalty contained in s. 112.317. Penalties shall be imposed only by the appropriate disciplinary authority as designated in this section.

Section 3. Subsection (1) of section 112.317, Florida Statutes, is amended to read:

112.317 Penalties.—

(1) Violation of any provision of this part, including, but not limited to, any failure to file any disclosures required by this part or violation of any standard of conduct imposed by this part, or violation of any provision of s. 8, Art. II of the State Constitution, in addition to any criminal penalty or other civil penalty involved, shall, under applicable constitutional and statutory procedures, constitute grounds for, and may be punished by, one or more of the following:

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- (a) In the case of a public officer:
  - 1. Impeachment.

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- 2. Removal from office.
- 3. Suspension from office.
- 4. Public censure and reprimand.
- 5. Forfeiture of no more than one-third salary per month for no more than 12 months.
  - 6. A civil penalty not to exceed \$50,000 \$10,000.
  - 7. Restitution of any pecuniary benefits received because of the violation committed. The commission may recommend that the restitution penalty be paid to the agency of which the public officer was a member or to the General Revenue Fund.
  - (b) In the case of an employee or a person designated as a public officer by this part who otherwise would be deemed to be an employee:
    - 1. Dismissal from employment.
- 2. Suspension from employment for not more than 90 days without pay.
  - 3. Demotion.
  - 4. Reduction in salary level.
- 5. Forfeiture of no more than one-third salary per month for no more than 12 months.
  - 6. A civil penalty not to exceed \$25,000 \$10,000.
- 7. Restitution of any pecuniary benefits received because of the violation committed. The commission may recommend that the restitution penalty be paid to the agency by which the public employee was employed, or of which the officer was deemed to be an employee, or to the General Revenue Fund.
  - 8. Public censure and reprimand.

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(c) In the case of a candidate who violates the provisions of this part or s. 8(a) and (i), Art. II of the State Constitution:

- 1. Disqualification from being on the ballot.
- 2. Public censure.
- 3. Reprimand.

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- 4. A civil penalty not to exceed \$10,000.
- (d) In the case of a former public officer or employee who has violated a provision applicable to former officers or employees or whose violation occurred before the officer's or employee's leaving public office or employment:
  - 1. Public censure and reprimand.
  - 2. A civil penalty not to exceed \$15,000  $\frac{$10,000}{}$ .
- 3. Restitution of any pecuniary benefits received because of the violation committed. The commission may recommend that the restitution penalty be paid to the agency of the public officer or employee or to the General Revenue Fund.
- (e) In the case of a person who is subject to the standards of this part, other than a lobbyist or lobbying firm under s. 112.3215 for a violation of s. 112.3215, but who is not a public officer or employee:
  - 1. Public censure and reprimand.
  - 2. A civil penalty not to exceed \$25,000 \$10,000.
- 3. Restitution of any pecuniary benefits received because of the violation committed. The commission may recommend that the restitution penalty be paid to the agency of the person or to the General Revenue Fund.
  - Section 4. This act shall take effect July 1, 2010.