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By Senator Diaz de la Portilla

36-00500-11 20111836

A bill to be entitled

An act relating to captive insurance; amending s. 628.901, F.S.; providing definitions; amending s. 628.905, F.S.; expanding the kinds of insurance for which a captive insurer may seek licensure; limiting the risks that certain captive insurers may insure; specifying requirements and conditions relating to a captive insurer's authority to conduct business; requiring that before licensure certain captive insurers must file or submit to the Commissioner of Insurance Regulation specified information, documents, and statements; requiring a captive insurance company to file specific evidence with the commissioner relating to the financial condition and quality of management and operations of the company; requiring an applicant-sponsored captive insurer to file with the commissioner a business plan, certain statements, sample contracts, and certain evidence relating to expenses; requiring a captive insurance company to pay certain fees and costs relating to an application for licensure and renewal; authorizing initial licensure until a date certain and requiring annual renewal thereafter on such date; authorizing a foreign or alien captive insurance company to become a domestic captive insurance company by complying with specified requirements; authorizing the commissioner to waive any requirements for public hearings relating to the redomestication of an alien captive insurance company; amending s. 628.907, F.S.; revising capitalization and

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36-00500-11 20111836

security requirements for specified captive insurance companies; requiring capital of specified captive insurance companies to be held in certain forms; requiring contributions to captive insurance companies that are nonprofit corporations to be in a certain form; authorizing the commission to issue a captive insurance company license conditioned upon certain evidence relating to possession of specified capital; authorizing revocation of a conditional license under certain circumstances; authorizing the commissioner to prescribe certain additional capital and net asset requirements; requiring such additional requirements relating to capital and net assets to be held in specified forms; requiring certain security of a branch captive insurance company to be trust funded by specified types of assets made payable to certain policyholders and insurers; providing limitations on the payment of dividends by a captive insurance company; prohibiting distributions by a captive insurance company that is a nonprofit corporation without commissioner approval; requiring certain irrevocable letters of credit to meet certain standards; creating s. 628.908, F.S.; prohibiting the issuance of a license to specified captive insurance companies unless such companies possess and maintain certain levels of unimpaired surplus; requiring unimpaired surplus to be in specified forms; authorizing a sponsored captive insurance company that does not assume risk to maintain unimpaired surplus in

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36-00500-11 20111836

certain securities approved by the commissioner; requiring a captive insurance company that is organized as a reciprocal insurer to maintain a specified amount of unimpaired surplus; authorizing the commissioner to condition issuance of a captive insurance company license upon the provision of certain evidence relating to the possession of a minimum amount of unimpaired surplus; authorizing revocation of a conditional license under certain circumstances; authorizing the commissioner to require additional surplus in specified forms; requiring dividends or distributions of capital or surplus to meet certain conditions and be approved by the commissioner; requiring certain letters of credit to meet certain standards; amending s. 628.909, F.S.; providing for applicability of certain statutory provisions to specified captive insurers; creating s. 628.910, F.S.; providing requirements, options, and conditions relating to how a pure captive insurance company or a sponsored captive insurance company may be incorporated or organized as a business; amending s. 628.911, F.S.; providing reporting requirements for specified captive insurance companies and captive reinsurance companies; creating s. 628.912, F.S.; authorizing a sponsored captive insurance company and a captive reinsurance company to discount specified losses subject to certain conditions; amending s. 628.913, F.S.; authorizing a captive reinsurance company to apply to the commission for licensure to

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36-00500-11 20111836

write reinsurance covering property and casualty insurance or reinsurance contracts; authorizing the commissioner to allow a captive reinsurance company to write reinsurance contracts covering risks in any state; specifying that a captive reinsurance company is subject to specified requirements and must meet specified conditions to conduct business in this state; creating s. 628.914, F.S.; specifying requirements and conditions relating to the capitalization or maintenance of reserves by a captive reinsurance company; creating s. 628.9141, F.S.; specifying requirements and conditions relating to the incorporation of a captive reinsurance company; creating s. 628.9142, F.S.; providing for the effect on reserves of certain actions taken by a captive insurance company relating to providing reinsurance for specified risks; creating s. 628.9143, F.S.; requiring a captive reinsurance company to annually pay a specified tax amount; prohibiting any other taxation of a captive reinsurance company other than an occupation tax and certain ad valorem taxes; subjecting a captive reinsurance company to sanctions for failures relating to the payment of taxes; creating s. 628.918, F.S.; requiring a specified percentage of a captive reinsurance company's assets to be managed by an asset manager domiciled in this state; creating s. 628.919, F.S.; authorizing the Financial Services Commission to adopt rules establishing certain standards for control of an

36-00500-11 20111836

unaffiliated business by a parent or affiliated company relating to coverage by a pure captive insurance company; creating s. 628.920, F.S.; providing for the conversion of certain stock, mutual corporations, or limited liability companies into reciprocal insurers; requiring a specified plan for such conversions or mergers; specifying requirements and conditions for the approval of a conversion or merger plan by the commissioner; creating s. 628.921, F.S.; providing requirements and conditions relating to the formation of a sponsored captive insurance company and the establishment of protected cells; creating s. 628.922, F.S.; providing requirements and conditions applicable to a sponsor of a sponsored captive insurance company; creating s. 628.923, F.S.; authorizing specified entities to be participants in sponsored captive insurance companies under certain circumstances; creating s. 628.924, F.S.; requiring that a licensed captive insurance company must be considered for issuance of a certificate of authority as an insurer under certain circumstances; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 628.901, Florida Statutes, is amended to read:

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628.901 <u>Definitions</u> <u>"Captive insurer" defined.—As used in</u>
For the purposes of this part, unless the context requires

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36-00500-11 20111836

otherwise: except as provided in s. 628.903, a "captive insurer"
is a domestic insurer established under part I to insure the
risks of a specific corporation or group of corporations under
common ownership owned by the corporation or corporations from
which it accepts risk under a contract of insurance.

- (1) "Affiliated company" means a company in the same corporate system as a parent, an industrial insured, or a member organization by virtue of common ownership, control, operation, or management.
- (2) "Alien captive insurance company" means an insurance company formed to write insurance business for its parents and affiliates and licensed under the laws of an alien jurisdiction which imposes statutory or regulatory standards in a form acceptable to the commissioner on companies transacting the business of insurance in the alien jurisdiction.
- (3) "Association" means a legal association of individuals, corporations, limited liability companies, partnerships, political subdivisions, or associations that has been in continuous existence for at least 1 year:
- (a) The member organizations of which collectively, or which does itself:
- 1. Own, control, or hold with power to vote all of the outstanding voting securities of an association captive insurance company incorporated as a stock insurer or organized as a limited liability company; or
- 2. Have complete voting control over an association captive insurance company organized as a mutual insurer; or
- (b) The member organizations of which collectively constitute all of the subscribers of an association captive

36-00500-11 20111836

insurance company formed as a reciprocal insurer.

(4) "Association captive insurance company" means a company that insures risks of the member organizations of the association and their affiliated companies.

- (5) "Branch business" means any insurance business transacted by a branch captive insurance company in this state.
- (6) "Branch captive insurance company" means an alien captive insurance company licensed by the commissioner to transact the business of insurance in this state through a business unit with a principal place of business in this state.
- (7) "Branch operations" means any business operations of a branch captive insurance company in this state.
- (8) "Captive insurance company" means a pure captive insurance company, association captive insurance company, captive reinsurance company, sponsored captive insurance company, or industrial insured captive insurance company formed or licensed under this chapter. For purposes of this chapter, a branch captive insurance company must be a pure captive insurance company with respect to operations in this state, unless otherwise permitted by the commissioner.
- (9) "Captive reinsurance company" means a reinsurance company that is formed or licensed under this chapter and is wholly owned by a qualifying reinsurance parent company. A captive reinsurance company is a stock corporation.
- (10) "Commissioner" means the Commissioner of the Office of Insurance Regulation or the commissioner's designee.
- (11) "Consolidated debt to total capital ratio" means the ratio of the sum of all debts and hybrid capital instruments as

36-00500-11 20111836

described in paragraph (a) to total capital as described in paragraph (b).

- (a) Debts and hybrid capital instruments include, but are not limited to, all borrowings from banks, all senior debt, all subordinated debts, all trust preferred shares, and all other hybrid capital instruments that are not included in the determination of consolidated GAAP net worth issued and outstanding.
- (b) Total capital consists of all debts and hybrid capital instruments as described in paragraph (a) plus owners' equity determined in accordance with GAAP for reporting to the United States Securities and Exchange Commission.
- (12) "Consolidated GAAP net worth" means the consolidated owners' equity determined in accordance with generally accepted accounting principles for reporting to the United States

 Securities and Exchange Commission.
 - (13) "Controlled unaffiliated business" means a company:
- (a) That is not in the corporate system of a parent and affiliated companies;
- (b) That has an existing contractual relationship with a parent or affiliated company; and
- (c) Whose risks are managed by a captive insurance company in accordance with s. 628.919.
 - (14) "GAAP" means generally accepted accounting principles.
- (15) "Industrial insured" means an insured as defined in s. 628.903(1).
- (16) "Industrial insured captive insurance company" means a company that insures risks of the industrial insureds that comprise the industrial insured group and their affiliated

36-00500-11 20111836___

233 companies.

- (17) "Industrial insured group" means a group that meets either of the following criteria:
 - (a) A group of industrial insureds that collectively:
- 1. Own, control, or hold with power to vote all of the outstanding voting securities of an industrial insured captive insurance company incorporated as a stock insurer or limited liability company; or
- 2. Have complete voting control over an industrial insured captive insurance company incorporated as a mutual insurer; or
- (b) A group which is created under the Liability Risk

 Retention Act of 1986, 15 U.S.C. s. 3901, et seq., as amended,

 and a corporation or other limited liability association taxable

 as a stock insurance company or a mutual insurer under the

 insurance code.
- (18) "Member organization" means any individual, corporation, limited liability company, partnership, or association that belongs to an association.
 - (19) "Office" means the Office of Insurance Regulation.
- (20) "Parent" means any corporation, limited liability company, partnership, or individual that directly or indirectly owns, controls, or holds with power to vote more than 50 percent of the outstanding voting interests of a captive insurance company.
- (21) "Participant" means an entity as defined in s.
 628.923, and any affiliates of that entity, that are insured by a sponsored captive insurance company, where the losses of the participant are limited through a participant contract to the assets of a protected cell.

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36-00500-11 20111836

(22) "Participant contract" means a contract by which a sponsored captive insurance company insures the risks of a participant and limits the losses of the participant to the assets of a protected cell.

- (23) "Protected cell" means a separate account established and maintained by a sponsored captive insurance company for one participant.
- (24) "Pure captive insurance company" means a company that insures risks of its parent, affiliated companies, controlled unaffiliated business, or a combination thereof.
- (25) "Qualifying reinsurer parent company" means a reinsurer authorized to write reinsurance by this state and that has a consolidated GAAP net worth of not less than \$500 million and a consolidated debt to total capital ratio of not greater than 0.50.
- (26) "Special purpose captive insurance company" means a captive insurance company that is formed or licensed under this chapter that does not meet the definition of any other type of captive insurance company defined in this section.
- of s. 628.922, and is approved by the commissioner to provide all or part of the capital and surplus required by applicable law and to organize and operate a sponsored captive insurance company.
- (28) "Sponsored captive insurance company" means a captive insurance company:
- (a) In which the minimum capital and surplus required by applicable law is provided by one or more sponsors;
 - (b) That is formed or licensed under this chapter;

36-00500-11 20111836

(c) That insures the risks of separate participants through the contract; and

- (d) That segregates each participant's liability through one or more protected cells.
- (29) "Treasury rates" means the United States Treasury strips asked yield as published in the Wall Street Journal as of a balance sheet date.

Section 2. Section 628.905, Florida Statutes, is amended to read:

628.905 Licensing; authority.-

- (1) Any captive insurer, when permitted by its charter or articles of incorporation, may apply to the <u>commissioner office</u> for a license to <u>do any and all insurance authorized under the insurance code</u>, <u>provide commercial property</u>, <u>commercial casualty</u>, <u>and commercial marine insurance coverage</u> other than workers' compensation <u>and employer's liability</u> insurance, <u>except that</u>: <u>coverage</u>, <u>except that an industrial insured captive insurer may apply for a license to provide workers' compensation and employer's liability insurance as set forth in subsection (6).</u>
- (a) A pure captive insurance company may not insure any risks other than those of its parent, affiliated companies, controlled unaffiliated businesses, or a combination thereof.
- (b) An association captive insurance company may not insure any risks other than those of the member organizations of its association and their affiliated companies.
- (c) An industrial insured captive insurance company may not insure any risks other than those of the industrial insureds that comprise the industrial insured group and their affiliated

36-00500-11 20111836___

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(d) In general, a special purpose captive insurance company may only insure the risks of its parent. Notwithstanding any other provisions of this chapter, a special purpose captive insurance company may provide insurance or reinsurance, or both, for risks as approved by the commissioner.

- (e) A captive insurance company may not provide personal motor vehicle or homeowners' insurance coverage or any component of such coverages.
- (f) A captive insurance company may not accept or cede reinsurance except as provided in this part.
- (2) To conduct insurance business in this state, a No captive insurer, other than an industrial insured captive insurer, shall: insure or accept reinsurance on any risks other than those of its parent and affiliated companies.
- (a) Obtain from the commissioner a license authorizing it to conduct insurance business in this state;
- (b) Hold at least one board of directors' meeting or, in the case of a reciprocal insurer, a subscriber's advisory committee meeting or, in the case of a limited liability company, a meeting of the managing board each year in this state;
- (c) Maintain its principal place of business in this state or, in the case of a branch captive insurance company, maintain the principal place of business for its branch operations in this state; and
- (d) Appoint a resident registered agent to accept service of process and to otherwise act on its behalf in this state. In the case of a captive insurance company:

36-00500-11 20111836

1. Formed as a corporation, a nonprofit corporation, or a limited liability company, whenever the registered agent cannot with reasonable diligence be found at the registered office of the captive insurance company, the Chief Financial Officer of this state must be an agent of the captive insurance company upon whom any process, notice, or demand may be served.

- 2. Formed as a reciprocal insurer, whenever the registered agent cannot with reasonable diligence be found at the registered office of the captive insurance company, the Chief Financial Officer of this state must be an agent of the captive insurance company upon whom any process, notice, or demand may be served.
- (3) (a) Before receiving a license, a captive insurance company:
- 1. Formed as a corporation or a nonprofit corporation must file with the commissioner a certified copy of its articles of incorporation and bylaws, a statement under oath of its president and secretary showing its financial condition, and any other statements or documents required by the commissioner.
- 2. Formed as a limited liability company must file with the commissioner a certified copy of its articles of organization and operating agreement, a statement under oath by its managers showing its financial condition, and any other statements or documents required by the commissioner.
 - 3. Formed as a reciprocal must:
- a. File with the commissioner a certified copy of the power of attorney of its attorney-in-fact, a certified copy of its subscribers' agreement, a statement under oath of its attorney-in-fact showing its financial condition, and any other

36-00500-11 20111836

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statements or documents required by the commissioner; and

- b. Submit to the commissioner for approval a description of the coverages, deductibles, coverage limits, and rates and any other information the commissioner may reasonably require. If there is a subsequent material change in an item in the description, the reciprocal captive insurance company must submit to the commissioner for approval an appropriate revision and may not offer any additional kinds of insurance until a revision of the description is approved by the commissioner. The reciprocal captive insurance company must inform the commissioner of any material change in rates within 30 days after the adoption of the change.
- (b) In addition to the information required by paragraph (a), an applicant captive insurance company must file with the commissioner evidence of:
- 1. The amount and liquidity of the proposed captive insurance company's assets relative to the risks to be assumed;
- 2. The adequacy of the expertise, experience, and character of the person or persons who will manage the company;
- 3. The overall soundness of the company's plan of operation;
- 4. The adequacy of the loss prevention programs of the company's parent, member organizations, or industrial insureds, as applicable; and
- 5. Any other factors considered relevant by the commissioner in ascertaining whether the company will be able to meet its policy obligations.
- (c) In addition to the information required by paragraphs
 (a) and (b), an applicant-sponsored captive insurance company

36-00500-11 20111836

must file with the commissioner:

1. A business plan demonstrating how the applicant will account for the loss and expense experience of each protected cell at a level of detail found to be sufficient by the commissioner and how the applicant will report the experience to the commissioner;

- 2. A statement acknowledging that all financial records of the sponsored captive insurance company, including records pertaining to any protected cells, must be made available for inspection or examination by the commissioner;
- 3. All contracts or sample contracts between the sponsored captive insurance company and any participants; and
- 4. Evidence that expenses will be allocated to each protected cell in an equitable manner In addition to information otherwise required by this code, each applicant captive insurer shall file with the office evidence of the adequacy of the loss prevention program of its insureds.
- (4) (a) A captive insurance company must pay to the office a nonrefundable fee of \$200 for processing its application for license. In addition, the commissioner may retain legal, financial, and examination services from outside the office to examine and investigate the application, the reasonable cost of which may be charged against the applicant, or the commissioner may use internal resources to examine and investigate the application for a fee of \$2,400.
- (b) In addition, a captive insurance company must pay a license fee of \$300 for 1 year of registration and an annual renewal fee of \$500.
 - (c) The office may charge a fee of \$15 for any document

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36-00500-11 20111836

requiring certification of authenticity or the signature of the commissioner or his or her designee An industrial insured captive insurer need not be incorporated in this state if it has been validly incorporated under the laws of another jurisdiction.

- (5) If the commissioner is satisfied that the documents and statements filed by the captive insurance company comply with the provisions of this chapter, the commissioner may grant a license authorizing the company to conduct insurance business in this state until the next succeeding March 1, at which time the license may be renewed An industrial insured captive insurer is subject to all provisions of this part except as otherwise indicated.
- (6) Upon approval of the commissioner or his or her designee, a foreign or alien captive insurance company may become a domestic captive insurance company by complying with all of the requirements of law relative to the organization and licensing of a domestic captive insurance company of the same or equivalent type in this state and by filing with the Secretary of State its articles of association, charter, or other organizational documents, together with any appropriate amendments that have been adopted in accordance with the laws of this state to bring those articles of association, charter, or other organizational documents into compliance with the laws of this state, along with a certificate of good standing issued by the commissioner. After this is accomplished, the captive insurance company is entitled to the necessary or appropriate certificates and licenses to continue transacting business in this state and is subject to the authority and jurisdiction of

36-00500-11 20111836

this state. In connection with this redomestication, the commissioner may waive any requirements for public hearings. It is not necessary for a company redomesticating into this state to merge, consolidate, transfer assets, or otherwise engage in any other reorganization, other than as specified in this section An industrial insured captive insurer may not provide workers' compensation and employer's liability insurance except in excess of at least \$25 million in the annual aggregate.

Section 3. Section 628.907, Florida Statutes, is amended to read:

- 628.907 <u>Capitalization requirements; security requirements</u>
 for branch captive insurance companies; restriction on payment
 of dividends <u>Minimum capital and surplus</u>.—
- $\underline{(1)}$ A No captive insurer $\underline{\text{may not}}$ shall be issued a license unless it possesses and thereafter maintains $\underline{\text{unimpaired paid-in}}$ capital of:
- (a) (1) In the case of a pure captive insurance company, not less than \$100,000. Unimpaired paid-in capital of at least \$500,000; and
- (b) (2) In the case of an association captive insurance company incorporated as a stock insurer or organized as a limited liability company, not less than \$400,000. Unimpaired surplus of at least \$250,000.
- (c) In the case of an industrial insured captive insurance company incorporated as a stock insurer or organized as a limited liability company, not less than \$200,000.
- (d) In the case of a sponsored captive insurance company, not less than \$500,000. However, if the sponsored captive insurance company does not assume any risk, the risks insured by

36-00500-11 20111836

the protected cells are homogeneous, and there are no more than 10 cells, the commissioner may reduce this amount to an amount not less than \$150,000.

- (e) In the case of a special purpose captive insurance company, an amount determined by the commissioner after giving due consideration to the company's business plan, feasibility study, and pro forma financial statements and projections, including the nature of the risks to be insured.
- (2) (a) Except for a sponsored captive insurance company that does not assume any risk, the capital must be in the form of cash, cash equivalent, or an irrevocable letter of credit issued by a bank chartered by this state or a member bank of the Federal Reserve System with a branch office in this state, or as approved by the commissioner.
- (b) For a sponsored captive insurance company that does not assume any risk, the capital may also be in the form of other high-quality securities as approved by the commissioner.
- (3) The commissioner may not issue a license to a captive insurance company incorporated as a nonprofit corporation unless the company possesses and maintains unrestricted net assets of:
- (a) In the case of a pure captive insurance company, not less than \$250,000.
- (b) In the case of a special purpose captive insurance company, an amount determined by the commissioner after giving due consideration to the company's business plan, feasibility study, and pro forma financial statements and projections, including the nature of the risks to be insured.
- (4) Contributions to a captive insurance company incorporated as a nonprofit corporation must be in the form of

36-00500-11 20111836

523 cash, cash equivalent, or an irrevocable letter of credit issued
524 by a bank chartered by this state or a member bank of the
525 Federal Reserve System with a branch office in this state, or as
526 approved by the commissioner.

- issue a license expressly conditioned upon the captive insurance company providing to the commissioner satisfactory evidence of possession of the minimum required unimpaired paid-in capital. Until this evidence is provided, the captive insurance company may not issue any policy, assume any liability, or otherwise provide coverage. The commissioner may revoke the conditional license without legal recourse by the company if satisfactory evidence of the required capital is not provided within a maximum period of time, not to exceed 1 year, to be established by the commissioner at the time the conditional license is issued.
- (6) The commissioner may prescribe additional capital or net assets based upon the type, volume, and nature of insurance business transacted. Contributions in connection with these prescribed additional net assets or capital must be in the form of:
 - (a) Cash;
 - (b) Cash equivalent;
- (c) An irrevocable letter of credit issued by a bank chartered by this state or a member bank of the Federal Reserve System with a branch office in this state, or as approved by the commissioner; or
- (d) Securities invested as provided in part II of chapter 625.

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36-00500-11 20111836

(7) In the case of a branch captive insurance company, as security for the payment of liabilities attributable to branch operations, the commissioner must require that a trust fund, funded by an irrevocable letter of credit or other acceptable asset, be established and maintained in the United States for the benefit of United States policyholders and United States ceding insurers under insurance policies issued or reinsurance contracts issued or assumed, by the branch captive insurance company through its branch operations. The amount of the security may be no less than the capital and surplus required by this chapter and the reserves on these insurance policies or reinsurance contracts, including reserves for losses, allocated loss adjustment expenses, incurred but not reported losses, and unearned premiums with regard to business written through branch operations. However, the commissioner may permit a branch captive insurance company that is required to post security for loss reserves on branch business by its reinsurer to reduce the funds in the trust account required by this section by the same amount as long as the security remains posted with the reinsurer. If the form of security selected is a letter of credit, the letter of credit must be established by, or issued or confirmed by, a bank chartered in this state or a member bank of the Federal Reserve System.

(8) (a) A captive insurance company may not pay a dividend out of, or other distribution with respect to, capital or surplus in excess of the limitations set forth in this chapter without the prior approval of the commissioner. Approval of an ongoing plan for the payment of dividends or other distributions must be conditioned upon the retention, at the time of each

36-00500-11 20111836

payment, of capital or surplus in excess of amounts specified
by, or determined in accordance with formulas approved by, the
commissioner.

- (b) A captive insurance company incorporated as a nonprofit corporation may not make any distributions without the prior approval of the commissioner.
- (9) An irrevocable letter of credit, which is issued by a financial institution other than a bank chartered by this state or a member bank of the Federal Reserve System, must meet the same standards as an irrevocable letter of credit which has been issued by a bank chartered by this state or a member bank of the Federal Reserve System.
- Section 4. Section 628.908, Florida Statutes, is created to read:
- 628.908 Surplus requirements; restriction on payment of dividends.—
- (1) The commissioner may not issue a license to a captive insurance company unless the company possesses and maintains unimpaired surplus of:
- (a) In the case of a pure captive insurance company, not less than \$150,000.
- (b) In the case of an association captive insurance company incorporated as a stock insurer or organized as a limited liability company, not less than \$350,000.
- (c) In the case of an industrial insured captive insurance company incorporated as a stock insurer or organized as a limited liability company, not less than \$300,000.
- (d) In the case of an association captive insurance company incorporated as a mutual insurer, not less than \$750,000.

36-00500-11 20111836

(e) In the case of an industrial insured captive insurance company incorporated as a mutual insurer, not less than \$500,000.

- (f) In the case of a sponsored captive insurance company, not less than \$500,000. However, if the sponsored captive insurance company does not assume any risk, the risks insured by the protected cells are homogeneous, and there are no more than 10 cells, the commissioner may reduce this amount to an amount not less than \$150,000.
- (g) In the case of a special purpose captive insurance company, an amount determined by the commissioner after giving due consideration to the company's business plan, feasibility study, and pro forma financial statements and projections, including the nature of the risks to be insured.
- (2) (a) Except for a sponsored captive insurance company that does not assume any risk, the surplus must be in the form of cash, cash equivalent, or an irrevocable letter of credit issued by a bank chartered by this state or a member bank of the Federal Reserve System with the branch office in this state and approved by the commissioner.
- (b) For a sponsored captive insurance company that does not assume any risk, the surplus may also be in the form of other high-quality securities, as approved by the commissioner.
- (3) Notwithstanding the requirements of this section, a captive insurance company organized as a reciprocal insurer under this chapter may not be issued a license unless it possesses and thereafter maintains unimpaired surplus of \$1 million.
 - (4) For purposes of subsections (1) and (2), the

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20111836 36-00500-11

639 commissioner may issue a license expressly conditioned upon the 640 captive insurance company providing to the commissioner satisfactory evidence of possession of the minimum required 641 642 unimpaired surplus. Until this evidence is provided, the captive 643 insurance company may not issue any policy, assume any 644 liability, or otherwise provide coverage. The commissioner may 645 revoke the conditional license without legal recourse by the 646 company if satisfactory evidence of the required capital is not provided within a maximum period of time, not to exceed 1 year, to be established by the commissioner at the time the 649 conditional license is issued.

- (5) A captive insurance company may not pay a dividend out of, or other distribution with respect to, capital or surplus in excess of the limitations set forth in this chapter without the prior approval of the commissioner. Approval of an ongoing plan for the payment of dividends or other distribution must be conditioned upon the retention, at the time of each payment, of capital or surplus in excess of amounts specified by, or determined in accordance with formulas approved by, the commissioner.
- (6) An irrevocable letter of credit, which is issued by a financial institution other than a bank chartered by this state or a member bank of the Federal Reserve System, must meet the same standards as an irrevocable letter of credit which has been issued by a bank chartered by this state or a member bank of the Federal Reserve System.

Section 5. Section 628.909, Florida Statutes, is amended to read:

628.909 Applicability of other laws.-

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36-00500-11 20111836

(1) The Florida Insurance Code shall not apply to captive insurers or industrial insured captive insurers except as provided in this part and subsections (2) and (3).

- (2) The following provisions of the Florida Insurance Code shall apply to captive insurers who are not industrial insured captive insurers to the extent that such provisions are not inconsistent with this part:
- (a) Chapter 624, except for ss. <u>624.407</u>, <u>624.408</u>, <u>624.4085</u>, 624.40851, 624.4095, 624.425, and 624.426.
 - (b) Chapter 625, part II.
 - (c) Chapter 626, part IX.
- (d) Sections 627.730-627.7405, when no-fault coverage is provided.
 - (e) Chapter 628.
- (3) The following provisions of the Florida Insurance Code shall apply to industrial insured captive insurers to the extent that such provisions are not inconsistent with this part:
- (a) Chapter 624, except for ss. <u>624.407</u>, 624.408, <u>624.4085</u>, 624.40851, 624.4095, 624.425, 624.426, and 624.609(1).
- (b) Chapter 625, part II, if the industrial insured captive insurer is incorporated in this state.
 - (c) Chapter 626, part IX.
- (d) Sections 627.730-627.7405 when no-fault coverage is provided.
 - (e) Chapter 628, except for ss. 628.341, 628.351, and 628.6018.
- Section 6. Section 628.910, Florida Statutes, is created to read:
 - 628.910 Incorporation options and requirements.-

36-00500-11 20111836

(1) A pure captive insurance company or a sponsored captive insurance company may be:

- (a) Incorporated as a stock insurer with its capital divided into shares and held by the stockholders;
- (b) Incorporated as a public benefit, mutual benefit, or religious nonprofit corporation with members in accordance with the Florida Not For Profit Corporation Act; or
- (c) Organized as a limited liability company with its capital divided into capital accounts and held by its members.
- (2) An association captive insurance company or an industrial insured captive insurance company may be:
- (a) Incorporated as a stock insurer with its capital divided into shares and held by the stockholders;
- (b) Organized as a limited liability company with its capital divided into capital accounts and held by its members;
- (c) Incorporated as a mutual insurer without capital stock, the governing body of which is elected by the member organizations of its association; or
- (d) Organized as a reciprocal insurer in accordance with chapter 629.
- (3) A captive insurance company may not have fewer than three incorporators or organizers of whom not fewer than two must be residents of this state.
- (4) In the case of a captive insurance company formed as a corporation, a nonprofit corporation, or a limited liability company, before the articles of incorporation or articles of organization are transmitted to the Secretary of State, the incorporators or organizers shall petition the commissioner to issue a certificate setting forth a finding that the

36-00500-11 20111836

establishment and maintenance of the proposed entity will
promote the general good of the state. In arriving at this
finding, the commissioner must consider:

- (a) The character, reputation, financial standing, and purposes of the incorporators or organizers;
- (b) The character, reputation, financial responsibility, insurance experience, and business qualifications of the officers and directors or managers; and
 - (c) Other aspects as the commissioner considers advisable.
- (5) The articles of incorporation or articles of organization, the certificate issued pursuant to this section, and the organization fees required by the Florida Business Corporation Act or the Florida Not For Profit Corporation Act, as applicable, must be transmitted to the Secretary of State, who must record both the articles of incorporation or articles of organization and the certificate.
- (6) In the case of a captive insurance company formed as a reciprocal insurer, the organizers must petition the commissioner to issue a certificate setting forth the commissioner's finding that the establishment and maintenance of the proposed association will promote the general good of the state. In arriving at this finding, the commissioner must consider:
- (a) The character, reputation, financial standing, and purposes of the incorporators or organizers;
- (b) The character, reputation, financial responsibility, insurance experience, and business qualifications of the officers and directors or managers; and
 - (c) Other aspects the commissioner considers advisable.

36-00500-11 20111836

(7) In the case of a captive insurance company licensed as a branch captive insurance company, the alien captive insurance company must petition the commissioner to issue a certificate setting forth the commissioner's finding that, after considering the character, reputation, financial responsibility, insurance experience, and business qualifications of the officers and directors or managers of the alien captive insurance company, the licensing and maintenance of the branch operations will promote the general good of the state. The alien captive insurance company may register to do business in this state after the commissioner's certificate has been issued.

- (8) The capital stock or membership interests of a captive insurance company incorporated as a stock insurer or limited liability company must be issued at not less than par value.
- (9) In the case of a captive insurance company formed as a corporation or a nonprofit corporation, at least one of the members of the board of directors of a captive insurance company incorporated in this state must be a resident of this state.
- (10) In the case of a captive insurance company formed as a limited liability company, at least one of the managers of the captive insurance company must be a resident of this state.
- (11) In the case of a captive insurance company formed as a reciprocal insurer, at least one of the members of the subscribers' advisory committee must be a resident of this state.
- (12) A captive insurance company formed as a corporation, a nonprofit corporation, or a limited liability company, pursuant to the provisions of this chapter, has the privileges and is subject to the provisions of the general corporation law,

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36-00500-11 20111836

including the Florida Not For Profit Corporation Act for nonprofit corporations and the Florida Limited Liability Company Act for limited liability companies, as applicable, as well as the applicable provisions contained in this chapter. If a conflict occurs between a provision of the general corporation law, including the Florida Not For Profit Corporation Act for nonprofit corporations and the Florida Limited Liability Company Act for limited liability companies, as applicable, and a provision of this chapter, the latter controls. The provisions of this title pertaining to mergers, consolidations, conversions, mutualizations, and redomestications apply in determining the procedures to be followed by a captive insurance company in carrying out any of the transactions described in such provisions, except the commissioner may waive or modify the requirements for public notice and hearing in accordance with regulations which the commissioner may adopt addressing categories of transactions. If a notice of public hearing is required, but no one requests a hearing, the commissioner may cancel the hearing.

insurer pursuant to the provisions of this chapter has the privileges and is subject to chapter 629 in addition to the applicable provisions of this part. If a conflict occurs between the provisions of chapter 629 and the provisions of this part, the latter controls. To the extent a reciprocal insurer is made subject to other provisions of this title pursuant to chapter 629, the provisions are not applicable to a reciprocal insurer formed pursuant to the provisions of this chapter unless the provisions are expressly made applicable to a captive insurance

36-00500-11 20111836

813 company pursuant to the provisions of this chapter.

insurance company may authorize a quorum of a board of directors to consist of no fewer than one-third of the fixed or prescribed number of directors as provided for by the Florida Business Corporation Act or the Florida Not For Profit Corporation Act.

In the case of a limited liability company, the articles of organization or operating agreement of a captive insurance company may authorize a quorum to consist of no fewer than one-third of the managers required by the articles of organization or the operating agreement.

Section 7. Section 628.911, Florida Statutes, is amended to read:

628.911 Reports and statements.-

- (1) A captive <u>insurance company may</u> insurer shall not be required to make any annual report except as provided in this part section.
- (2) Annually before March 1, a captive insurance company or a captive reinsurance company insurer shall, within 60 days after the end of its fiscal year and as often as the office may deem necessary, submit to the commissioner office a report of its financial condition verified by oath of two of its executive officers. Except as provided in this part, a captive insurance company or a captive reinsurance company must report using generally accepted accounting principles, unless the commissioner approves the use of statutory accounting principles, with useful or necessary modifications or adaptations required or approved or accepted by the commissioner for the type of insurance and kinds of insurers to be reported

36-00500-11 20111836

upon, and as supplemented by additional information required by the commissioner. The <u>Financial Services</u> Commission may adopt by rule the form in which captive <u>insurance companies</u> insurers shall report.

- (3) (a) A pure captive insurance company may make written application for filing the required report on a fiscal year-end that is consistent with the parent company's fiscal year. If an alternative reporting date is granted, the annual report is due 60 days after the fiscal year-end.
- (b) In order to provide sufficient detail to support the premium tax return, the pure captive insurance company must file before March 1 of each year for each calendar year-end pages 1-7 of the NAIC Annual Statement, verified by oath of two of its executive officers.
- insurance company must file with the commissioner a copy of all reports and statements required to be filed under the laws of the jurisdiction in which the alien captive insurance company is formed, verified by oath by two of its executive officers. If the commissioner is satisfied that the annual report filed by the alien captive insurance company in its domiciliary jurisdiction provides adequate information concerning the financial condition of the alien captive insurance company, the commissioner may waive the requirement for completion of the captive annual statement for business written in the alien jurisdiction. Such waiver must be in writing and subject to public inspection.

Section 8. Section 628.912, Florida Statutes, is created to read:

36-00500-11 20111836

628.912 Discounting of loss and loss adjustment expense reserves.—

- (1) A sponsored captive insurance company and a captive reinsurance company may discount its loss and loss adjustment expense reserves at treasury rates applied to the applicable payments projected through the use of the expected payment pattern associated with the reserves.
- (2) A sponsored captive insurance company and a captive reinsurance company must file annually an actuarial opinion on loss and loss adjustment expense reserves provided by an independent actuary. The actuary may not be an employee of the captive company or its affiliates.
- (3) The commissioner may disallow the discounting of reserves if a sponsored captive insurance company or a captive reinsurance company violates a provision of this part.

Section 9. Section 628.913, Florida Statutes, is amended to read:

(Substantial rewording of section. See

- s. 628.913, F.S., for present text.)
- 628.913 Captive reinsurance companies.-
- (1) A captive reinsurance company, if permitted by its articles of incorporation or charter, may apply to the commissioner for a license to write reinsurance covering property and casualty insurance or reinsurance contracts. A captive reinsurance company authorized by the commissioner may write reinsurance contracts covering risks in any state.
- (2) To conduct business in this state, a captive reinsurance company must:
 - (a) Obtain from the commissioner a license authorizing it

	36-00500-11 20111836
900	to conduct business as a captive reinsurance company in this
901	state;
902	(b) Hold at least one board of directors' meeting each year
903	in this state;
904	(c) Maintain its principal place of business in this state;
905	and
906	(d) Appoint a registered agent to accept service of process
907	and act otherwise on its behalf in this state.
908	(3) Before receiving a license, a captive reinsurance
909	company must file with the commissioner:
910	(a) A certified copy of its charter and bylaws;
911	(b) A statement under oath of its president and secretary
912	showing its financial condition; and
913	(c) Other documents required by the commissioner.
914	(4) In addition to the information required by this
915	section, the captive reinsurance company must file with the
916	<pre>commissioner evidence of:</pre>
917	(a) The amount and liquidity of the captive reinsurance
918	company's assets relative to the risks to be assumed;
919	(b) The adequacy of the expertise, experience, and
920	character of the person who manages the company;
921	(c) The overall soundness of the company's plan of
922	operation; and
923	(d) Other overall factors considered relevant by the
924	commissioner in ascertaining if the company would be able to
925	meet its policy obligations.
926	Section 10. Section 628.914, Florida Statutes, is created
927	to read:
928	628.914 Minimum capitalization or reserves for captive

36-00500-11 20111836

929 reinsurance companies.-

- (1) The commissioner may not issue a license to a captive reinsurance company unless the company possesses and maintains capital or unimpaired surplus of not less than the greater of \$300 million or 10 percent of reserves. The surplus may be in the form of cash or securities.
- (2) The commissioner may prescribe additional capital or surplus based upon the type, volume, and nature of the insurance business transacted.
- (3) A captive reinsurance company may not pay a dividend out of, or other distribution with respect to, capital or surplus in excess of the limitations without the prior approval of the commissioner. Approval of an ongoing plan for the payment of dividends or other distributions must be conditioned upon the retention, at the time of each payment, of capital or surplus in excess of amounts specified by, or determined in accordance with formulas approved by, the commissioner.
- Section 11. Section 628.9141, Florida Statutes, is created to read:
 - 628.9141 Incorporation of a captive reinsurance company.
- (1) A captive reinsurance company must be incorporated as a stock insurer with its capital divided into shares and held by its shareholders.
- (2) A captive reinsurance company may not have fewer than three incorporators of whom at least two must be residents of this state.
- (3) Before the articles of incorporation are transmitted to the Secretary of State, the incorporators shall petition the commissioner to issue a certificate finding that the

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36-00500-11 20111836___

958 establishment and maintenance of the proposed corporation 959 promotes the general good of this state. In arriving at this 960 finding, the commissioner must consider:

- (a) The character, reputation, financial standing, and purposes of the incorporators;
- (b) The character, reputation, financial responsibility, insurance experience, and business qualifications of the officers and directors; and
 - (c) Other factors the commissioner considers advisable.
- (4) The capital stock of a captive reinsurance company must be issued at par value or greater.
- (5) At least one of the members of the board of directors of a captive reinsurance company incorporated in this state must be a resident of this state.

Section 12. Section 628.9142, Florida Statutes, is created to read:

- 628.9142 Reinsurance; effect on reserves.-
- (1) A captive insurance company may provide reinsurance, as authorized in this part, on risks ceded by any other insurer.
- (2) A captive insurance company may take credit for reserves on risks or portions of risks ceded to authorized insurers or reinsurers and unauthorized insurers or reinsurers complying with the provisions of s. 624.610. A captive insurer may not take credit for reserves on risks or portions of risks ceded to an unauthorized insurer or reinsurer if the insurer or reinsurer is not in compliance with s. 624.610.

Section 13. Section 628.9143, Florida Statutes, is created to read:

628.9143 Annual captive reinsurance tax.-

36-00500-11 20111836

(1) A captive reinsurance company must pay to the office by March 1 of each year a captive reinsurance tax of \$5,000.

- (2) The tax provided in this section is the only tax collectible under the laws of this state from a captive reinsurance company, and no tax on reinsurance premiums, other than occupation tax, nor any other taxes, except ad valorem taxes on real and personal property used in the production of income, may be levied or collected from a captive reinsurance company by the state or a county, city, or municipality within this state.
- (3) A captive reinsurance company failing to make returns or to pay all taxes required by this section is subject to sanctions provided in this part.

Section 14. Section 628.918, Florida Statutes, is created to read:

628.918 Management of assets of captive reinsurance company.—At least 35 percent of the assets of a captive reinsurance company must be managed by an asset manager domiciled in this state.

Section 15. Section 628.919, Florida Statutes, is created to read:

628.919 Regulations establishing standards to ensure risk management control by parent company.—The Financial Services

Commission shall adopt rules establishing standards to ensure that a parent or affiliated company is able to exercise control of the risk management function of any controlled unaffiliated business to be insured by the pure captive insurance company.

Section 16. Section 628.920, Florida Statutes, is created to read:

36-00500-11 20111836

1016 <u>628.920 Conversion of certain stock, mutual corporations,</u>
1017 <u>or limited liability companies into reciprocal insurers; plan</u>
1018 for conversion.—

- (1) An association captive insurance company or industrial insured group formed as a stock or mutual corporation or a limited liability company may be converted to or merged with and into a reciprocal insurer in accordance with a plan and the provisions of this section.
 - (2) A plan for this conversion or merger:
 - (a) Must be fair and equitable to the:
 - 1. Shareholders, in the case of a stock insurer;
 - 2. Members, in the case of a limited liability company; or
 - 3. Policyholders, in the case of a mutual insurer; and
- (b) Must provide for the purchase of the shares of any nonconsenting shareholder of a stock insurer, of the member interest of any nonconsenting member of a limited liability company, of the policyholder interest of any nonconsenting policyholder of a mutual insurer in substantially the same manner and subject to the same rights and conditions as are accorded a dissenting shareholder, dissenting member, or a dissenting policyholder pursuant to the provisions of this chapter, provided the merger of a limited liability company requires the consent of all members unless waived in an operating agreement signed by all of the members of the limited liability company.
- (3) In the case of a conversion authorized under this section:
- (a) The conversion must be accomplished under a reasonable plan and procedure as may be approved by the commissioner.

36-00500-11 20111836

However, the commissioner may not approve the plan of conversion unless the plan:

- 1. Satisfies the provisions of this section;
- 2. Provides for a hearing, of which notice has been given to the insurer, its directors, officers, and stockholders, in the case of a stock insurer; members and managers, in the case of a limited liability company; or policyholders, in the case of a mutual insurer, all of whom have the right to appear at the hearing, except that the director may waive or modify the requirements for the hearing. However, if a notice of hearing is required, but no hearing is requested, the commissioner may cancel the hearing;
- 3. Provides for the conversion of existing stockholder, member, or policyholder interests into subscriber interests in the resulting reciprocal insurer, proportionate to stockholder, member, or policyholder interests in the stock or mutual insurer or limited liability company; and
 - 4. Is approved:
- a. In the case of a stock insurer or limited liability company, by a majority of the shares or interests entitled to vote represented in person or by proxy at a duly called regular or special meeting at which a quorum is present;
- b. In the case of a mutual insurer, by a majority of the voting interests of policyholders represented in person or by proxy at a duly called regular or special meeting at which a quorum is present;
- (b) The commissioner shall approve the plan of conversion if the commissioner finds that the conversion will promote the general good of the state in conformity with those standards

36-00500-11 20111836___

1074 provided in this part;

(c) If the commissioner approves the plan, the commissioner must amend the converting insurer's certificate of authority to reflect conversion to a reciprocal insurer and issue the amended certificate of authority to the company's attorney-in-fact;

- (d) Upon issuance of an amended certificate of authority of a reciprocal insurer by the commissioner, the conversion is effective; and
- (e) Upon the effectiveness of the conversion, the corporate existence of the converting insurer must cease and the resulting reciprocal insurer must notify the Secretary of State of the conversion.
- (4) A merger authorized pursuant to the provisions of this section must be accomplished substantially in accordance with the procedures provided in this part, except that, only for purposes of the merger:
- (a) The plan or merger must satisfy the requirements of subsection (2);
- (b) The subscribers' advisory committee of a reciprocal insurer must be equivalent to the board of directors of a stock or mutual insurance company or the managers of a limited liability company;
- (c) The subscribers of a reciprocal insurer must be the equivalent of the policyholders of a mutual insurance company;
- (d) If a subscribers' advisory committee does not have a president or secretary, the officers of the committee having substantially equivalent duties are considered the president and secretary of the committee;
 - (e) The commissioner must approve the articles of merger if

36-00500-11 20111836

the commissioner finds that the merger will promote the general good of the state in conformity with those standards provided in this part. If the commissioner approves the articles of merger, the commissioner must endorse his or her approval on the articles and the surviving insurer must present the endorsement of the commissioner to the Secretary of State at the Secretary of State's office;

- (f) Notwithstanding the provisions of this part, the commissioner may permit the formation, without surplus, of a captive insurance company organized as a reciprocal insurer, into which an existing captive insurance company may be merged for the purpose of facilitating a transaction provided for in this section. However, there may be no more than one authorized insurance company surviving the merger; and
- (g) An alien insurer may be a party to a merger authorized pursuant to the provisions of subsection (1) if the requirements for the merger between a domestic and a foreign insurer pursuant to the provisions of this chapter apply to a merger between a domestic and an alien insurer provided by this subsection. The alien insurer must be treated as a foreign insurer pursuant to the provisions of this chapter and other jurisdictions must be the equivalent of a state.

Section 17. Section 628.921, Florida Statutes, is created to read:

- 628.921 Formation of sponsored captive insurance company; establishing protected cells.—
- (1) One or more sponsors may form a sponsored captive insurance company under this part.
 - (2) A sponsored captive insurance company formed or

36-00500-11 20111836

licensed under this part may establish and maintain one or more
protected cells to insure risks of one or more participants,
subject to the following conditions:

- (a) The shareholders of a sponsored captive insurance company must be limited to its participants and sponsors;
- (b) Each protected cell must be accounted for separately on the books and records of the sponsored captive insurance company to reflect the financial condition and results of operations of the protected cell, net income or loss, dividends or other distributions to participants, and other factors that may be provided in the participant contract or required by the commissioner;
- (c) The assets of a protected cell must not be chargeable with liabilities arising out of any other insurance business the sponsored captive insurance company may conduct;
- (d) Sale, exchange, or other transfer of assets may not be made by the sponsored captive insurance company between or among any of its protected cells without the consent of the protected cells;
- (e) Sale, exchange, transfer of assets, dividend, or distribution may not be made from a protected cell to a sponsor or participant without the commissioner's approval, nor may the approval be given if the sale, exchange, transfer, dividend, or distribution would result in insolvency or impairment with respect to a protected cell;
- (f) A sponsored captive insurance company must annually file with the commissioner financial reports the commissioner requires, which must include, but are not limited to, accounting statements detailing the financial experience of each protected

36-00500-11 20111836

1161 cell;

- 1162 (g) A sponsored captive insurance company must notify the

 1163 commissioner in writing within 10 business days after a

 1164 protected cell becomes insolvent or otherwise unable to meet its

 1165 claim or expense obligations; and
 - (h) A participant contract may not take effect without the commissioner's prior written approval, and the addition of each new protected cell and withdrawal of any participant of any existing protected cell constitutes a change in the business plan, which requires the commissioner's prior written approval.

Section 18. Section 628.922, Florida Statutes, is created to read:

628.922 Requirements applicable to sponsors.—A sponsor of a sponsored captive insurance company must be an insurer licensed pursuant to the laws of a state, an insurance holding company that controls an insurer licensed under the laws of any state and subject to registration under the insurance holding company system laws of the state of domicile of the insurer, a reinsurer authorized or approved under the laws of a state, or a captive insurance company formed or licensed under this chapter. A risk retention group may not be either a sponsor or a participant of a sponsored captive insurance company. The business written by a sponsored captive insurance company with respect to each protected cell must be:

- (1) Fronted by an insurance company licensed under the laws
 of:
 - (a) Any state; or
- (b) Any jurisdiction if the insurance company is a wholly owned subsidiary of an insurance company licensed under the laws

36-00500-11 20111836

1190 of any state;

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1191 (2) Reinsured by a reinsurer authorized or approved by this state; or

(3) Secured by a trust fund in the United States for the benefit of policyholders and claimants funded by an irrevocable letter of credit or other asset acceptable to the commissioner. The amount of security provided by the trust fund may not be less than the reserves associated with those liabilities, including reserves for losses, allocated loss adjustment expenses, incurred but unreported losses, and unearned premiums for business written through the participant's protected cell. The commissioner may require the sponsored captive to increase the funding of a trust established under this subsection. If the form of security in the trust is a letter of credit, the letter of credit must be established, issued, or confirmed by a bank chartered in this state, a member of the Federal Reserve System, or a bank chartered by another state if that state-chartered bank is acceptable to the commissioner. A trust and trust instrument maintained under this subsection must be in a form and upon terms approved by the commissioner.

Section 19. Section 628.923, Florida Statutes, is created to read:

628.923 Participants in sponsored captive insurance companies.—

- (1) An association, a corporation, a limited liability company, a partnership, a trust, or another business entity may be a participant in a sponsored captive insurance company formed or licensed under this part.
 - (2) A sponsor may be a participant in a sponsored captive

20111836 36-00500-11 1219 insurance company. 1220 (3) A participant need not be a shareholder of the 1221 sponsored captive insurance company or an affiliate of the 1222 company. 1223 (4) A participant may insure only its own risks through a 1224 sponsored captive insurance company, unless otherwise approved 1225 by the commissioner. 1226 Section 20. Section 628.924, Florida Statutes, is created 1227 to read: 1228 628.924 Eligibility of licensed captive insurance company 1229 for certificate of authority to act as insurer.—A licensed 1230 captive insurance company that meets the necessary requirements 1231 of this part imposed upon an insurer must be considered for 1232 issuance of a certificate of authority to act as an insurer in 1233 this state.

Section 21. This act shall take effect July 1, 2011.

Page 43 of 43