A bill to be entitled 1 2 An act relating to the enforcement of immigration laws; 3 providing a short title; providing a directive to the 4 Division of Statutory Revision; creating s. 820.01, F.S.; 5 providing legislative intent; creating s. 820.02, F.S.; 6 prohibiting the state or its political subdivisions from 7 limiting or restricting the enforcement of federal 8 immigration laws; providing that the state or its 9 political subdivisions may not be prohibited from 10 maintaining or exchanging information regarding 11 immigration status for certain purposes; providing for enforcement and penalties; authorizing a law enforcement 12 officer to determine immigration status under certain 13 14 circumstances; providing that an alien who is in this 15 state and is unlawfully present in the United States 16 commits a misdemeanor of the second degree; providing 17 penalties; requiring implementation consistent with federal law; prohibiting law enforcement officers from 18 19 using race, color, or national origin in the enforcement; creating s. 820.03, F.S.; providing definitions; requiring 20 21 every employer to use the federal E-Verify system to 22 verify the employment eligibility of each employee on or 23 after a specified date; prohibiting an employer from 24 knowingly employing an unauthorized alien; requiring that each verification be made in accordance with certain 25 26 provisions of federal law; authorizing certain persons to 27 file a complaint with the licensing agency alleging that an employer has employed an unauthorized alien; providing 28

Page 1 of 21

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for enforcement and penalties; creating a rebuttable presumption for certain employers that the employer did not knowingly employ an unauthorized alien; authorizing an employer or employee to seek an injunction under certain circumstances; authorizing certain persons to file a complaint with the state attorney or Attorney General alleging that an employer has employed an unauthorized alien; authorizing enforcement by the state attorney and Attorney General; providing penalties; prohibiting the filing of a complaint based on race, color, or national origin; providing that a person who knowingly files a false and frivolous complaint commits a misdemeanor of the second degree; providing for construction; transferring and renumbering s. 448.09, F.S., relating to a prohibition on employment of unauthorized aliens; creating s. 287.135, F.S.; providing definitions; requiring public employers to use the federal E-Verify system to verify the employment eligibility of each employee; prohibiting a public employer from knowingly employing an unauthorized alien; creating a rebuttable presumption for certain public employers that the public employer did not knowingly employ an unauthorized alien; prohibiting public employers from entering into a contract for contractual services with contractors that are not registered and participating in the federal E-Verify system; prohibiting certain contractors and subcontractors from knowingly employing an unauthorized alien; providing procedures and requirements; creating a rebuttable presumption that certain contractors

Page 2 of 21

and subcontractors did not knowingly employ an unauthorized alien; providing for enforcement without regard to race, color, or national origin; creating s. 337.163, F.S.; providing definitions; prohibiting the Department of Transportation from entering into certain contracts with contractors that are not registered and participating in the federal E-Verify system; prohibiting certain contractors and subcontractors from knowingly employing an unauthorized alien; providing procedures and requirements; creating a rebuttable presumption that certain contractors and subcontractors did not knowingly employ an unauthorized alien; providing for enforcement without regard to race, color, or national origin; amending s. 901.15, F.S.; providing an additional instance whereby an arrest may be made by a law enforcement officer without a warrant; amending s. 903.046, F.S.; providing additional criteria for the court to consider when determining whether to release a defendant on bail or other conditions; creating s. 921.245, F.S.; providing for enhanced maximum criminal penalties when an offense is committed by an alien unlawfully present in the United States; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Short title.—This act may be cited as the "Florida Immigration Enforcement Act."

Page 3 of 21

Section 2. The Division of Statutory Revision is directed to create chapter 820, Florida Statutes, to be entitled
"IMMIGRATION ENFORCEMENT."

Section 3. Section 820.01, Florida Statutes, is created to read:

820.01 Intent.—The Legislature finds that there is a compelling interest in the cooperative enforcement of federal immigration laws throughout the state. The Legislature declares that the intent of this chapter is to discourage and deter the unlawful entry and presence of aliens in this state. The provisions of this chapter are intended to work together to accomplish this purpose.

Section 4. Section 820.02, Florida Statutes, is created to read:

820.02 Cooperation and assistance in enforcement of immigration laws.—

- (1) (a) An official or agency of this state or a county, municipality, or other political subdivision of this state may not limit or restrict the enforcement of federal immigration laws to less than the full extent permitted by federal law.
- (b) Except as provided in federal law, officials or agencies of this state and counties, municipalities, and other political subdivisions of this state may not be prohibited or in any way be restricted from sending, receiving, or maintaining information relating to the immigration status, lawful or unlawful, of any individual or exchanging that information with any other federal, state, or local governmental entity for the following official purposes:

1. Determining eligibility for any public benefit, service, or license provided by the Federal Government, the state, or any county, municipality, or other political subdivision of this state.

- 2. Verifying any claim of residence or domicile if determination of residence or domicile is required under federal law, the laws of this state, or a judicial order issued pursuant to a civil or criminal proceeding in this state.
- 3. If the person is an alien, determining whether the person is in compliance with the federal registration laws prescribed by Title II, Chapter 7 of the federal Immigration and Nationality Act.
  - 4. Complying with 8 U.S.C. ss. 1373 and 1644.
- (c)1. The Attorney General may enforce this subsection if there is reasonable cause to believe that this subsection has been violated and may commence a civil or administrative action and, in addition to the penalty provided in this subparagraph, may seek such other relief as may be appropriate. If there is a judicial finding that an entity has violated this subsection, the court shall order that the entity pay a civil penalty of not less than \$500 and not more than \$5,000 for each day that the policy remains in effect after the filing of an action under this subsection.
- 2. The court shall collect the civil penalty prescribed in subparagraph 1. and deposit the moneys in the Violent Crime Investigative Emergency and Drug Control Strategy Implementation Account within the Department of Law Enforcement Operating Trust Fund pursuant to s. 943.042.

Page 5 of 21

(2) (a) 1. A reasonable attempt may be made to determine the immigration status of a person who is the subject of a criminal investigation by a law enforcement official or a law enforcement agency of this state or of a county, municipality, or other political subdivision of this state, if reasonable suspicion exists that the person is an alien and is unlawfully present in the United States.

- 2. A reasonable attempt shall be made to determine the immigration status of a person who is arrested by a law enforcement official or a law enforcement agency of this state or of a county, municipality, or other political subdivision of this state before the person is released, if reasonable suspicion exists that the person is an alien and is unlawfully present in the United States.
- (b) Immigration status shall be verified under this subsection with the Federal Government pursuant to 8 U.S.C. s. 1373(c). If the person's status is reported by the Federal Government as unlawfully present in the United States, the law enforcement official or law enforcement agency must, as soon as practicable, report that person to the United States Immigration and Customs Enforcement or the United States Customs and Border Protection.
- (3) An alien who is in this state and is unlawfully present in the United States commits a misdemeanor of the second degree, punishable as provided in s. 775.082 and by a fine not to exceed \$100. For a first violation of this subsection, the court may not sentence the person to more than 20 days in jail.

For a second or subsequent violation, the court may not sentence the person to more than 30 days in jail.

- immediately notify the United States Immigration and Customs

  Enforcement or the United States Customs and Border Protection

  prior to the discharge from imprisonment of an alien unlawfully present in the United States.
- (5) In the implementation of this section, an alien's immigration status may be determined by:
- (a) A law enforcement officer who is authorized by the Federal Government to verify or ascertain an alien's immigration status.
- (b) The United States Immigration and Customs Enforcement or the United States Customs and Border Protection pursuant to 8 U.S.C. s. 1373(c).
- consistent with federal laws regulating immigration, protecting the civil rights of all persons, and respecting the privileges and immunities of United States citizens. A law enforcement official or agency of this state or a county, municipality, or other political subdivision of this state may not consider race, color, or national origin in the enforcement of this section except to the extent permitted by the United States Constitution or the State Constitution.
- Section 5. Effective July 1, 2012, section 820.03, Florida Statutes, is created to read:
- 193 <u>820.03 Use of E-Verify system required for private</u> 194 employers; licensing enforcement.—

Page 7 of 21

(1) DEFINITIONS.—As used in this section, the term:

- (a) "Agency" means an agency, department, board, or commission of this state or a county, municipality, or political subdivision issuing a license for the purpose of operating a business in this state.
- (b) "E-Verify system" means the Employment Authorization Program, formerly the "Basic Pilot Program," under Pub. L. No. 104-208, Division C, Title IV, Subtitle A, s. 403, 110 Stat. 3009-655 (Sept. 30, 1996), as amended, or any successor program designated by the Federal Government for verification that an employee is an employment-authorized alien.
- (c) "Employee" means any person who performs employment services in this state for an employer pursuant to an employment relationship between the person and employer. An employee does not include an independent contractor.
- (d) "Employer" means any person or entity transacting business in this state that employs individuals. The term does not include:
  - 1. A government employer;

- 2. The occupant or owner of a private residence who hires casual domestic labor to perform work customarily performed by a homeowner entirely within a private residence; or
- 3. That portion of labor and services provided to a person or entity by a licensed independent contractor.
- (e) "Knowingly employ an unauthorized alien" has the same meaning as prescribed in 8 U.S.C. s. 1324a. The term shall be interpreted consistently with 8 U.S.C. s. 1324a and any federal rule or regulation applicable to the unlawful employment of

Page 8 of 21

223 aliens.

- (f) "License" means a license, permit, certificate, approval, registration, charter, or similar form of authorization required by law and issued by an agency for the purpose of operating a business. A license includes, but is not limited to:
  - 1. Articles of incorporation.
- 2. A certificate of partnership, a partnership registration, or articles of organization.
- 3. A grant of authority issued pursuant to state or federal law.
  - 4. A transaction privilege tax license.
- (g) "Unauthorized alien" means an alien who is not authorized under federal law to be employed in the United

  States, as provided in 8 U.S.C. s. 1324a(h)(3). This term shall be interpreted consistently with that section and any applicable federal rules or regulations.
- (2) VERIFICATION OF EMPLOYMENT ELIGIBILITY; SUSPENSION OF LICENSE.—Paragraphs (a) and (b) apply with respect to employers employing 100 or more employees on or after July 1, 2012, and with respect to all employers on and after July 1, 2013.
- (a) Every employer shall use the E-Verify system to verify the employment eligibility of all newly hired employees within the period stipulated by federal law or regulations after the hiring of the employee. However, an employer is not required to verify the employment eligibility of a continuing employee hired before the date of the applicability of the verification requirements of this section on the employer.

Page 9 of 21

(b) A business that has not complied with paragraph (a) shall lose its license to do business in this state until the business has registered with the E-Verify system and provided the agency with a sworn affidavit stating that the business has registered with the E-Verify system.

(3) EMPLOYMENT OF UNAUTHORIZED ALIENS; SUSPENSION OF LICENSE.—

- (a) An employer may not knowingly employ an unauthorized alien.
- (b) A person who has actual or constructive knowledge that an employer employs, or has within the last 90 days employed, an unauthorized alien may file a complaint with the agency.
- (c) Upon the receipt of a valid complaint of a violation of paragraph (a), the agency shall notify the employer of the complaint and direct the employer to notify any affected employees named in the complaint.
- (d) The agency shall request that the Federal Government verify, pursuant to 8 U.S.C. s. 1373(c), the employment status of any employee named in the complaint.
- (e) If the agency has reasonable cause to believe that the employer has employed an unauthorized alien, the agency shall notify the local law enforcement agency of the presence of the unauthorized alien in the jurisdiction.
- (f)1. Upon finding that an employer has violated paragraph
  (a), the agency shall order the employer to:
- a. Terminate the employment of all unauthorized aliens; and
  - b. File a sworn affidavit with the agency within 10 days

Page 10 of 21

after the receipt of the order. The affidavit must state that the employer has corrected the violation by:

- (I) Terminating the unauthorized alien's employment;
- (II) Requesting that a second or additional verification of the alien's employment status be authorized by using the E-Verify system; or
- (III) Attempting to terminate the unauthorized alien's employment, and such termination has been challenged in a court of competent jurisdiction.
- 2. If the employer fails to file the required affidavit, the agency shall suspend all applicable licenses held by the employer. All such licenses suspended shall remain suspended until the sworn affidavit is filed. Notwithstanding any other law, the suspended licenses shall be deemed to have been reinstated upon the filing of the affidavit. During the pendency of an action, the 10-day period shall be tolled. The 10-day period shall also be tolled for any period during which the Federal Government allows an alien to challenge the Federal Government's determination of his or her immigration status or employment authorization.
- 3. Licenses subject to suspension under this subsection include all licenses that are held by the employer and that are necessary to operate the employer's business at the location at which the unauthorized alien performed work. If a license is not necessary to operate the employer's business at the specific location at which the unauthorized alien performed work, but a license is necessary to operate the employer's business in general, the licenses subject to suspension under subparagraph

2. include all licenses held by the employer at the employer's primary place of business.

- (g) Upon finding a second or subsequent violation of paragraph (a) during a 2-year period, the agency shall suspend, for at least 30 days, all licenses that are held by the employer and that are necessary to operate the employer's business at the location at which the unauthorized alien performed work. If a license is not necessary to operate the employer's business at the specific location at which the unauthorized alien performed work, but a license is necessary to operate the employer's business in general, the agency shall suspend all licenses held by the employer at the employer's primary place of business for 30 days or upon compliance with paragraph (f), whichever occurs later.
- (h) For the purposes of this section, compliance with subsection (2) creates a rebuttable presumption that an employer did not knowingly employ an unauthorized alien in violation of paragraph (a). An employer that establishes that it has complied in good faith with the requirements of 8 U.S.C. s. 1324a(b) establishes an affirmative defense that the employer did not knowingly employ an unauthorized alien. An employer is considered to have complied with the requirements of 8 U.S.C. s. 1324a(b), notwithstanding an isolated, sporadic, or accidental technical or procedural failure to meet the requirements, if there is a good faith attempt to comply with the requirements.
- (4) INJUNCTION.—At any time after a complaint is received, an employer subject to a complaint under this section, or any employee of the employer who is alleged to be an unauthorized

Page 12 of 21

alien, may challenge and seek to enjoin the enforcement of this section before a court of competent jurisdiction.

## (5) ENFORCEMENT.—

- (a) A person who has actual or constructive knowledge that an employer employs, or has within the last 90 days employed, an unauthorized alien may file a complaint with the state attorney or Attorney General. The state attorney and Attorney General may enforce this section if there is reasonable cause to believe that this section has been violated and may commence a civil or administrative action and seek such other relief as may be appropriate.
- (b) If there is a judicial finding that an employer has violated this section, the court shall order that the employer's license be suspended in the same manner and under the same terms as provided in paragraphs (3)(f) and (g).
- (6) NONDISCRIMINATION.—A complaint made under this section may not be based on race, color, or national origin, except to the extent permitted by the United States Constitution or the State Constitution. A person who knowingly files a false and frivolous complaint under this section commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- (7) CONSTRUCTION.—This section must be enforced without regard to race, color, or national origin and shall be construed in a manner so as to be fully consistent with any applicable provisions of federal law.
- Section 6. <u>Section 448.09</u>, Florida Statutes, is transferred and renumbered as section 820.04, Florida Statutes.

Page 13 of 21

Section 7. Effective January 1, 2012, section 287.135, 364 Florida Statutes, is created to read:

- <u>287.135</u> Verification of immigration status; public employers.—
  - (1) As used in the section, the term:

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- (a) "Contractor" means a person who has entered or is attempting to enter into a public contract for services with a public employer.
- (b) "E-Verify system" has the same meaning as provided in s. 820.03.
- (c) "Knowingly employ an unauthorized alien" has the same meaning as provided in s. 820.03.
- (d) "Public employer" means any department, agency, county, municipality, or political subdivision of the state.
- (e) "Subcontractor" means any supplier, distributor, vendor, or firm furnishing supplies or services to or for a contractor or another subcontractor.
- (f) "Unauthorized alien" has the same meaning as provided in s. 820.03.
- (2) Every public employer shall use the E-Verify system to verify the employment eligibility of all newly hired employees within the period stipulated by federal law or regulations after the hiring of the employee. However, a public employer is not required to verify the employment eligibility of a continuing employee hired before the date of the applicability of the verification requirements of this section on the employer.
- (3) (a) A public employer may not knowingly employ an unauthorized alien.

Page 14 of 21

(b) For the purposes of this subsection, compliance with subsection (2) creates a rebuttable presumption that a public employer did not knowingly employ an unauthorized alien. A public employer that establishes that it has complied in good faith with the requirements of 8 U.S.C. s. 1324a(b) establishes an affirmative defense that the public employer did not knowingly employ an unauthorized alien. A public employer is considered to have complied with the requirements of 8 U.S.C. s. 1324a(b), notwithstanding an isolated, sporadic, or accidental technical or procedural failure to meet the requirements, if there is a good faith attempt to comply with the requirements.

- (4) (a) A contractor or subcontractor may not knowingly employ an unauthorized alien.
- (b) 1. A public employer may not enter into a contract for the physical performance of services unless the contractor registers and participates in the E-Verify system.
- 2. A contractor or subcontractor may not enter into a contract or subcontract with a public employer in connection with the physical performance of services unless the contractor or subcontractor registers with and uses the E-Verify system for the purpose of verifying information of all newly hired employees.
- (c) If a contractor uses a subcontractor, the subcontractor shall certify to the contractor that the subcontractor, at the time of certification, does not employ or contract with an unauthorized alien.
- (d) A contractor shall maintain a copy of the certification of a subcontractor throughout the duration of the

Page 15 of 21

term of a contract with the subcontractor.

- (e) If a contractor knows that a subcontractor is in violation of this subsection, the contractor shall terminate the contract with the subcontractor.
- violation of this subsection, the public employer shall immediately terminate the contract with the contractor and the contractor is not eligible for public contracts for 1 year after the date of termination. If the public employer has knowledge that a subcontractor has violated this subsection, and the contractor has otherwise complied with this subsection, the public employer shall promptly notify the contractor and order the contractor to terminate the contract with the noncompliant subcontractor.
- (g) Termination of a contract pursuant to paragraph (e) or paragraph (f) is not a breach of contract and may not be considered as such by the contractor or subcontractor.
- (h) A contractor or subcontractor may file an action with a circuit or county court having jurisdiction in the county to challenge a termination of a contract under this subsection no later than 20 days after the date on which the contract or subcontract was terminated.
- (i) For the purposes of this subsection, compliance with subparagraph (b)1. or subparagraph (b)2. creates a rebuttable presumption that a contractor or subcontractor did not knowingly employ an unauthorized alien. A contractor or subcontractor that establishes that it has complied in good faith with the requirements of 8 U.S.C. s. 1324a(b) establishes an affirmative

Page 16 of 21

447	defense that the contractor or subcontractor did not knowingly
448	employ an unauthorized alien. A contractor or subcontractor is
449	considered to have complied with the requirements of 8 U.S.C. s.
450	1324a(b), notwithstanding an isolated, sporadic, or accidental
451	technical or procedural failure to meet the requirements, if
452	there is a good faith attempt to comply with the requirements.
453	(5) This section shall be construed in a manner so as to
454	be fully consistent with any applicable federal law and shall be
455	enforced without regard to race, color, or national origin.
456	Section 8. Effective January 1, 2012, section 337.163,
457	Florida Statutes, is created to read:
458	337.163 Compliance with federal work-authorization
459	program.—
460	(1) As used in this section, the term:
461	(a) "Contractor" means a person who has entered or is
462	attempting to enter into a contract with the department for
463	services under this chapter.
464	(b) "E-Verify system" has the same meaning as provided in
465	s. 820.03.
466	(c) "Knowingly employ an unauthorized alien" has the same
467	meaning as provided in s. 820.03.
468	(d) "Subcontractor" means any supplier, distributor,
469	vendor, or firm furnishing supplies or services to or for a
470	contractor or another subcontractor under this chapter.
471	(e) "Unauthorized alien" has the same meaning as provided
472	<u>in s. 820.03.</u>
473	(2)(a) A contractor or subcontractor may not knowingly
474	employ an unauthorized alien.

Page 17 of 21

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(b) The department may not enter into a contract under this chapter for contractual services unless the contractor registers and participates in the E-Verify system.

- (c) A contractor who receives a contract award under this chapter for contractual services may not execute a contract, purchase order, or subcontract in connection with the award unless the contractor and all subcontractors providing services for the contractor register and participate in the E-Verify system. The contractor shall certify in writing to the department that it is in compliance with this section.
- (d) A contractor shall ensure that each subcontractor providing services for the contractor registers and participates in the E-Verify system. Each subcontractor shall certify in writing to the contractor that it is in compliance with this section. A contractor shall maintain a copy of the certification of a subcontractor throughout the duration of the term of a contract with the subcontractor.
- (e) If a contractor knows that a subcontractor is in violation of this subsection, the contractor shall terminate the contract with the subcontractor.
- (f) If the department knows that a contractor is in violation of this section, the department shall immediately terminate the contract with the contractor and the contractor is not eligible for public contracts for 1 year after the date of termination. If the department has knowledge that a subcontractor has violated this section, and the contractor has otherwise complied with this section, the department shall promptly notify the contractor and order the contractor to

terminate the contract with the noncompliant subcontractor.

(g) Termination of a contract pursuant to paragraph (e) or paragraph (f) is not a breach of contract and may not be considered as such by the contractor or subcontractor.

- (h) A contractor or subcontractor may file an action with a circuit or county court having jurisdiction in the county to challenge a termination of a contract under this subsection no later than 20 days after the date on which the contract or subcontract was terminated.
- (i) For the purposes of this subsection, compliance with paragraph (b) or paragraph (c) creates a rebuttable presumption that a contractor or subcontractor did not knowingly employ an unauthorized alien. A contractor or subcontractor that establishes that it has complied in good faith with the requirements of 8 U.S.C. s. 1324a(b) establishes an affirmative defense that the contractor or subcontractor did not knowingly employ an unauthorized alien. A contractor or subcontractor is considered to have complied with the requirements of 8 U.S.C. s. 1324a(b), notwithstanding an isolated, sporadic, or accidental technical or procedural failure to meet the requirements, if there is a good faith attempt to comply with the requirements.
- (3) This section shall be construed in a manner so as to be fully consistent with any applicable federal law and shall be enforced without regard to race, color, or national origin.
- Section 9. Subsection (16) is added to section 901.15, Florida Statutes, to read:
- 901.15 When arrest by officer without warrant is lawful.—A law enforcement officer may arrest a person without a warrant

Page 19 of 21

531 when:

- (16) The officer has probable cause to believe that the person to be arrested is unlawfully in the United States in violation of state and federal law.
- Section 10. Paragraph (c) of subsection (2) of section 903.046, Florida Statutes, is amended to read:
  - 903.046 Purpose of and criteria for bail determination.-
- (2) When determining whether to release a defendant on bail or other conditions, and what that bail or those conditions may be, the court shall consider:
- (c) The defendant's family ties, length of residence in the community, <u>legal residency status in the United States</u>, employment history, financial resources, and mental condition.
- Section 11. Section 921.245, Florida Statutes, is created to read:
- 921.245 Illegal alien multiplier; enhanced penalties.—Upon a finding by the trier of fact that the defendant committed the charged offense while the defendant was an alien and was unlawfully present in the United States, the penalty for any felony or misdemeanor, or any delinquent act or violation of law that would be a felony or misdemeanor if committed by an adult, may be enhanced. Penalty enhancement affects the applicable statutory maximum penalty only. Each of the findings required as a basis for such sentence must be found beyond a reasonable doubt. The enhancement shall be as follows:
- (1) (a) A misdemeanor of the second degree may be punished as if it were a misdemeanor of the first degree.
  - (b) A misdemeanor of the first degree may be punished as

Page 20 of 21

CODING: Words stricken are deletions; words underlined are additions.

559	if it were a felony of the third degree. For purposes of
560	sentencing under this chapter and determining incentive gain-
561	time eligibility under chapter 944, such offense shall be ranked
562	in level 1 of the offense severity ranking chart.
563	(2)(a) A felony of the third degree may be punished as if
564	it were a felony of the second degree.
565	(b) A felony of the second degree may be punished as if it
566	were a felony of the first degree.
567	(c) A felony of the first degree may be punished as if it
568	were a life felony.
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570	For purposes of sentencing under this chapter and determining
571	incentive gain-time eligibility under chapter 944, such felony
572	offense shall be ranked as provided in s. 921.0022 or s.

Section 12. Except as otherwise expressly provided in this act, this act shall take effect October 1, 2011.

921.0023, without regard to the penalty enhancement in this

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subsection.