

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 7213 PCB THSS 11-01 Road and Bridge Designations

SPONSOR(S): Economic Affairs Committee; Transportation & Highway Safety Subcommittee; and Drake

TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Transportation & Highway Safety Subcommittee	14 Y, 0 N	Johnson	Brown
1) Economic Affairs Committee	12 Y, 0 N, As CS	Johnson	Tinker

SUMMARY ANALYSIS

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not “officially” change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings. The bill makes the following designations and directs the Department of Transportation to erect suitable markers for each of these designations:

- Edna S. Hargrett-Thrower Avenue in Orange County.
- SP4 Thomas Berry Corbin Memorial Highway in Dixie County.
- U.S. Navy BMC Samuel Calhoun Chavous, Jr. Memorial Highway in Dixie County.
- Marine Lance Corporal Brian R. Buesing Memorial Highway in Levy County.
- United States Army Sergeant Karl A. Campbell Memorial Highway in Levy County.
- U.S. Army SPC James A. Page Memorial Highway in Levy County.
- Veterans Memorial Highway in Putnam County.
- Ben G. Watts Highway in Washington County.
- Mardi Gras Way in Broward County.
- West Park Boulevard in Broward County.
- Pembroke Park Boulevard in Broward County.
- Stark Memorial Drive in Duval County.
- Duval County Law Enforcement Overpass in Duval County.
- Verna Bell Way in Nassau County.
- Deputy Hal P. Croft and Deputy Ronald Jackson Memorial Highway in Union County.
- Dr. Oscar Elias Biscet Boulevard in Miami-Dade County.
- Huge Anderson Boulevard in Miami-Dade County.
- Palmetto General Hospital Way in Miami-Dade County.
- Senator Javier D. Souto Way in Miami-Dade County.
- Reverend Max Salvadore Avenue in Miami-Dade County.
- Brigada 2506 Street, Carlos Rodriguez Santana in Miami-Dade County.
- Rev. Jorge Comesanas Way in Miami-Dade County.
- Alma Lee Loy Bridge in Indian River County.
- Samuel B. Love Memorial Highway in Marion County.
- Elvin Martinez Road in Hillsborough County.
- Whale Harbor Joe Roth Jr. Bridge in Monroe County.
- Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile Memorial in Highlands County.

The bill also corrects errors in the Miss Lillie Williams Boulevard and the Father Jean-Juste Street designations that passed in 2010.

The bill has an estimated negative fiscal impact of \$21,600, which is the cost to the Department of Transportation to erect the markers.

The bill has an effective date of July 1, 2011

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: h7213a.EAC

DATE: 4/11/2011

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not “officially” change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires the Department of Transportation (DOT) to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Effect of Proposed Change

The bill makes the following honorary designations:

- That portion of Orange Blossom Trail between Gore Street and Church Street in Orange County as “Edna S. Hargrett-Thrower Avenue.”
- That portion of U.S. Highway 19/27A/98/State Road 55 between the Suwannee River Bridge and N.E. 592nd Street/Chavous Road/Kate Green Road in Dixie County as “SP4 Thomas Berry Corbin Memorial Highway.”
- That portion of U.S. Highway 19/98/State Road 55 between N.E. 592nd Street/Chavous Road/Kate Green Road and N.E. 170th Street in Dixie County as “U.S. Navy BMC Samuel Calhoun Chavous, Jr. Memorial Highway.”
- That portion of State Road 24 between County Road 374 and Bridge Number 340053 in Levy County as “Marine Lance Corporal Brian R. Buesing Memorial Highway.”
- That portion of U.S. Highway 19/98/State Road 55/S. Main Street between N.W. 1st Avenue and S.E. 2nd Avenues in Levy County as “United States Army Sergeant Karl A. Campbell Memorial Highway.”
- That portion of U.S. Highway 27A/State Road 500/Hathaway Avenue between State Road 24/Thrasher Drive and Town Court in Levy County as “U.S. Army SPC James A. Page Memorial Highway.”
- That portion of State Road 19 in Putnam County between U.S. Highway 17 (State Road 15) and Carriage Drive in Palatka as “Veterans Memorial Highway.”
- That portion of U.S. Highway 90/State Road 10 between the Holmes County line and the Jackson County line as the “Ben G. Watts Highway.”
- That portion of State Road 824 between I-95 and U.S. Highway 1 in Broward County as “Mardi Gras Way.”
- That portion of State Road 7 between Pembroke Road and County Line Road in Broward County as “West Park Boulevard.”
- That portion of State Road 858/Hallandale Beach Boulevard between I-95 and U.S. 441/State Road 7 in Broward County as “Pembroke Park Boulevard.”
- That portion of State Road 101/Mayport Road between State Road A1A and Wonderwood Connector in Duval County as “Stark Memorial Drive.”
- The Interstate 295/State Road 9A overpass (Bridge Numbers 720256 and 720347) over Interstate 10/State Road 8 in Duval County as “Duval County Law Enforcement Memorial Overpass.”
- That portion of State Road 200 between Lime Street and Beech Street in the City of Fernandina Beach in Nassau County as “Verna Bell Way.”

- That portion of State Road 100 East between the Bradford County Line and the Columbia County Line in Union County as “Deputy Hal P. Croft and Deputy Ronald Jackson Memorial Highway.”
- That portion of Coral Way between S.W. 32nd Avenue and S.W. 37th Avenue in Miami-Dade County as “Dr. Oscar Elias Biscet Boulevard.”
- That portion of Biscayne Boulevard between N.E. 88th Street and N.E. 105th Street in Miami Shores Village in Miami-Dade County as “Hugh Anderson Boulevard.”
- That portion of West 20th Avenue between West 68th Street and West 73rd Street in Miami-Dade County as “Palmetto General Hospital Way.”
- That portion of State Road 976/Bird Road between S.W. 87th Ave. and the Palmetto Expressway Ramp in Miami-Dade County as “Senator Javier D. Souto Way.”
- That portion of S.W. 27th Avenue from S.W. 8th Street to S.W. 13th Street in the City of Miami in Miami-Dade County as “Reverend Max Salvadore Avenue.”
- That portion of S.W. 8th Street from S.W. 10th Avenue to S.W. 12th Avenue in the City of Miami in Miami-Dade County as “Brigada 2506 Street, Carlos Rodriguez Santana.”
- That portion of S.W. 87th Avenue from Southwest 8th Street to S.W. 24th Street in Miami-Dade County as “Rev. Jorge Comesanas Way.”
- Bridge Number 880077 on State Road 656 in Indian River County between State Road A1A and Indian River Boulevard in Vero beach as “Alma Lee Loy Bridge.”
- That portion of Sunset Harbor Road between S.E. 105th Avenue and S.E. 115th Avenue in Marion County as “Samuel B. Love Memorial Highway.”
- That portion of Tampa Bay Boulevard between Armenia Avenue and Himes Avenue in Hillsborough County as “Elvin Martinez Road.”
- Whale Harbor Bridge (Bridge Number 900076) on U.S. Highway 1/State Road 5 in Monroe County as “Whale Harbor Joe Roth Jr. Bridge.”
- Milepost 22.182 on U.S. 27 in Highlands County as “Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile Memorial.”

The bill directs DOT to erect suitable markers designating each of the above designations.

The bill also amends the “Miss Lillie Williams Boulevard” and “Father Gerard Jean-Juste Street” designations which were created in 2010 in order to correct errors in the previous designations.¹

The bill has an effective date of July 1, 2011.

B. SECTION DIRECTORY:

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| Section 1 | Designates Edna S. Hargrett-Thrower Avenue; directs DOT to erect suitable markers. |
| Section 2 | Designates the SP4 Thomas Berry Corbin Memorial Highway; directs DOT to erect suitable markers. |
| Section 3 | Designates the U.S. Navy BMC Samuel Calhoun Chavous, Jr. Memorial Highway; directs DOT to erect suitable markers. |
| Section 4 | Designates the Marine Lance Corporal Brian R. Buesing Memorial Highway; directs DOT to erect suitable markers. |
| Section 5 | Designates the Army Sergeant Karl A. Campbell Memorial Highway; directs DOT to erect suitable markers. |
| Section 6 | Designates the U.S. Army SPC James A. Page Memorial Highway; directs DOT to erect suitable markers. |

¹ Ch. 2010-230, L.O.F.

- Section 7 Designates the Veterans Memorial Highway; directs DOT to erect suitable markers.
- Section 8 Designates the Ben G. Watts Highway; directs DOT to erect suitable markers.
- Section 9 Designates Mardi Gras Way; directs DOT to erect suitable markers.
- Section 10 Designates West Park Boulevard; directs DOT to erect suitable markers.
- Section 11 Designates Pembroke Park Boulevard; directs DOT to erect suitable markers.
- Section 12 Designates Starke Memorial Drive; directs DOT to erect suitable markers.
- Section 13 Designates Duval County Law Enforcement Memorial Overpass, directs DOT to erect suitable markers.
- Section 14 Designates Verna Bell Way, directs DOT to erect suitable markers.
- Section 15 Designates Deputy Hal P. Croft and Deputy Ronald Jackson Memorial Highway; directs DOT to erect suitable markers.
- Section 16 Designates Dr. Oscar Elias Biscet Boulevard; directs DOT to erect suitable markers.
- Section 17 Designates Hugh Anderson Boulevard; directs DOT to erect suitable markers.
- Section 18 Designates Palmetto General Hospital Way; directs DOT to erect suitable markers.
- Section 19 Designates Senator Javier D. Souto Way; directs DOT to erect suitable markers.
- Section 20 Designates Reverend Max Salvadore Avenue; directs DOT to erect suitable markers.
- Section 21 Designates Brigada 2506 Street, Carlos Rodriguez Santana; directs DOT to erect suitable markers.
- Section 22 Designates Rev. Jorge Comesanas Way; directs DOT to erect suitable markers.
- Section 23 Designates Alma Lee Loy Bridge; directs DOT to erect suitable markers.
- Section 24 Designates Samuel B. Love Memorial Highway; directs DOT to erect suitable markers.
- Section 25 Designates Elvin Martinez Road; directs DOT to erect suitable markers.
- Section 26 Designates Whale Harbor Joe Roth Jr. Bridge; directs DOT to erect suitable markers.
- Section 27 Designates Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile Memorial; directs DOT to erect suitable markers.
- Section 28 Amends s. 24 of ch. 2010-230, L.O.F., amending the "Miss Lillie Williams Boulevard" designation.
- Section 29 Amends s. 45 of ch. 2010-230, L.O.F., amending the "Father Jean-Juste Street." designation.
- Section 30 Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

DOT will incur costs of approximately \$21,600 (from the State Transportation Trust Fund) for erecting markers for the designations. This is based on the assumption that two markers for each designation will be erected at a cost of \$400 per marker. DOT will also incur the recurring costs of maintaining these signs over time, and for future replacement of the signs as necessary.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

None

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

Drafting Issues

According to DOT there are some concerns about the following designations:

- Samuel B. Love Memorial Highway and Elvin Martinez Road are not on the state highway system.

Comments

- Edna Sampson Hargrett-Thrower was the head the Choral Music department at Jones High School in Orlando. She passed away on April 19, 2010
- Army Sp4 Thomas Berry Corbin was killed in combat in South Vietnam in 1968. He received the Army Silver Star.
- Navy BMC Samuel Calhoun Chavous Jr. was killed in combat in South Vietnam in 1968.
- Marine Lance Cpl. Brian Rory Busing was killed in combat in Iraq in 2003.
- Army Sgt. Karl Andrew Campbell was killed in Afghanistan in 2010.
- Army SPC. James Anthony Page was killed in Afghanistan in 2010.
- Ben G. Watts served as Secretary of DOT from 1989 to 1997. Currently, Mr. Watts is retired from Carter & Burgess, Inc., where he served as President and CEO.
- Based in Mayport, FL, the USS Stark was attacked by an Iraqi jet fighter in 1987, killing 37 American sailors.
- Deputies Hal P. Croft and Ronald Jackson were Union County sheriff's deputies killed in the line of duty.
- Verna Bell was a community activist in Fernandina Beach and Duval County.
- Dr. Óscar Elías Biscet a Cuban medical professional and a noted advocate for human rights who is currently in prison in Cuba for alleged crimes against the sovereignty and the integrity of Cuba.
- Hugh Anderson was a land developer who was instrumental in the construction of Biscayne Boulevard.
- Senator Javier D. Souto was a member of both the Florida House of Representatives and the Florida Senate.
- Rev. Max Salvadore was a priest and pastor who ministered to the Spanish-speaking community in Miami-Dade County.
- Carlos Rodriguez Santana was the first to give his life to free Cuba. Following his death, his brigade took on his identification number becoming Brigade 2506.
- Rev. Jorge Comesanas was a pastor who served various churches in the United States and Cuba.
- Alma Lee Loy was the first woman elected to the Indian River County Commission.
- Samuel B. Love was citrus grower and rancher in who was involved in the agricultural community.
- Elvin Martinez was a member of the Florida House of Representatives from 1966 to 1974 and from 1978 to 2000.
- Joe Roth Jr. was a philanthropist and entrepreneur in the Florida Keys.
- Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile died in the line of duty while performing a traffic stop at the intersection of U.S. 27 and Whitmore Road in Highlands County.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 28, 2011, the Transportation & Highway Safety Subcommittee adopted three amendments to PCB THSS 11-01. These amendments designate:

- Hugh Anderson Boulevard
- Palmetto General Hospital Way
- Samuel B. Love Memorial Highway

On April 7, 2011, the Economic Affairs Committee adopted a strike-all amendment, creating a Committee Substitute. The amendment:

- Makes technical changes to designations previously in the bill.
- Created the following additional designations:
 - Senator Javier D. Souto Way
 - Reverend Max Salvadore Avenue
 - Brigada 2506 Street, Carlos Rodriguez Santana
 - Rev. Jorge Comesanas Way

- Elvin Martinez Road
- Whale Harbor Joe Roth Jr. Bridge
- Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile Memorial

The analysis is drafted to the Committee Substitute.