By Senator Sobel

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31-00802-12 20121054___ A bill to be entitled

An act relating to the State Long-Term Care Ombudsman Program; amending s. 400.0060, F.S.; revising definitions; defining the term "autonomy"; amending s. 400.0063, F.S.; providing for the ombudsman program to be operated by a private not-for-profit organization; revising how the ombudsman is selected; requiring that the ombudsman and the legal advocate be registered as lobbyists; revising the duties of the legal advocate; amending s. 400.0065, F.S.; revising the purpose of the Office of the State Long-Term Care Ombudsman; revising the duties and authority of the office; amending s. 400.0067, F.S.; revising the procedure for appointing members to the State Long-Term Care Ombudsman Council; amending s. 400.0069, F.S.; revising the procedure for selecting members of local councils; amending s. 400.0074, F.S.; revising requirements for carrying out investigations and assessments of long-term care facilities; amending s. 400.0075, F.S.; revising provisions relating to the resolution of complaints or problems verified at a long-term care facility; amending s. 400.0078, F.S.; requiring that a licensed long-term care facility display the ombudsman program poster at conspicuous places in the facility; amending s. 400.0081, F.S.; requiring that facility records be made available at

400.0083, F.S.; providing civil penalties for certain

violations; authorizing the legal advocate to pursue

no cost to the ombudsman program; amending s.

legal and civil remedies for violations; amending s. 400.0087, F.S.; revising provisions relating to program funding; deleting a provision that requires the Department of Elderly Affairs to monitor the state council and local councils for specified purposes; amending s. 400.0091, F.S.; revising training and continuing education requirements for ombudsman employees and state and local council members; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (8) of section 400.0060, Florida Statutes, is amended, present subsections (3) through (10) of that section are renumbered as subsections (4) through (11), respectively, and a new subsection (3) is added to that section, to read:

400.0060 Definitions.—When used in this part, unless the context clearly dictates otherwise, the term:

(3) "Autonomy" means that designated representatives of the Office of State Long-Term Care Ombudsman are able to determine and implement all advocacy activities deemed necessary to enhance the quality of life and care for residents without being threatened by interference, coercion, retaliation, or intimidation, and for the purpose of advocating on behalf of residents.

(9) (8) "Resident" means an individual 60 years of age or older who resides in a long-term care facility.

Section 2. Section 400.0063, Florida Statutes, is amended

to read:

400.0063 Establishment of Office of State Long-Term Care Ombudsman; designation of ombudsman and legal advocate.—

- (1) The There is created an Office of State Long-Term Care Ombudsman is established under and shall be administered by in the Department of Elderly Affairs through a contract with or grant to a private not-for-profit organization. However, such organization may not be made responsible for licensing and certification of long-term care facilities or otherwise have any relationship with long-term care facilities or associations.
- (2) (a) The office of State Long-Term Care Ombudsman shall be headed by the State Long-Term Care Ombudsman, who shall serve on a full-time basis and shall personally, or through representatives of the office, carry out the purposes and functions of the office in accordance with state and federal law. The ombudsman must be registered as a lobbyist.
- (a) (b) The ombudsman shall be appointed by a five-member panel that is appointed by and shall serve at the pleasure of the Secretary of Elderly Affairs. The panel's membership must include one resident, two family members, a consumer advocate, and the chair of the state council.
- (b) The ombudsman must have at least 5 years of secretary shall appoint a person who has expertise and experience in the fields of long-term care resident and advocacy and in the successful operation of a nonprofit organization and must be free of conflicts of interest pursuant to federal and state law and rule governing the office and the regulation of long-term care facilities to serve as ombudsman.
 - (3) (a) There is created in the office The position of legal

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advocate shall be established in the office. The legal advocate, who shall be selected by and serve at the pleasure of the ombudsman and <u>must shall</u> be a member in good standing of The Florida Bar and registered as a lobbyist.

- $\overline{\text{(b)}}$ The duties of the legal advocate $\overline{\text{shall}}$ include, but $\overline{\text{are}}$ not $\overline{\text{be}}$ limited to:
- (a) 1. Assisting the ombudsman in carrying out the duties of the office with respect to the abuse, neglect, or violation of rights of residents of long-term care facilities.
- $\underline{\text{(b)}}_{2}$. Assisting the state and local councils in carrying out their responsibilities under this part.
- $\underline{\text{(c)}}$ Pursuing administrative, legal, and other appropriate remedies on behalf of residents.
- (d) 4. Serving as legal counsel to the state and local councils, or individual members thereof, against whom any suit or other legal action is initiated in connection with the performance of the official duties of the councils or an individual member.
- (e) Assisting the ombudsman in ensuring that the ombudsman program operates with autonomy and without any conflict of interests. Violations of this paragraph are subject to legal recourse under s. 400.0083.
- Section 3. Paragraphs (f) and (g) of subsection (1) and paragraphs (c) and (i) of subsection (2) of section 400.0065, Florida Statutes, are amended to read:
- 400.0065 State Long-Term Care Ombudsman; duties and responsibilities.—
- (1) The purpose of the Office of State Long-Term Care Ombudsman shall be to:

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(f) Support Administer the state and local councils.

- (g) <u>Autonomously</u> analyze, comment on, and monitor the development and implementation of federal, state, and local laws, rules, and regulations, and other governmental policies and actions, that pertain to the health, safety, welfare, and rights of the residents, with respect to the adequacy of long-term care facilities and services in the state, and recommend any changes in such laws, rules, regulations, policies, and actions as the office determines to be appropriate and necessary.
- (2) The State Long-Term Care Ombudsman shall have the duty and authority to:
- (c) Within the limits of appropriated federal and state funding, employ such personnel as are necessary to perform adequately perform the functions of the office and provide or contract for legal services to assist the state and local councils in the performance of their duties. Staff positions established for the purpose of coordinating the activities of each local council and assisting its members may be filled by the ombudsman or designee after approval by the secretary. Notwithstanding any other provision of this part, upon certification by the ombudsman that the staff member hired to fill any such position has completed the initial training required under s. 400.0091, the staff member is such person shall be considered a representative of the State Long-Term Care Ombudsman Program for purposes of this part.
- (i) Prepare an annual report describing the activities carried out by the office, the state council, and the local councils in the year for which the report is prepared. The

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ombudsman shall submit the report to the secretary at least 30 days before the convening of the regular session of the Legislature. The secretary shall in turn submit the report to the United States Assistant Secretary for Aging, the Governor, the President of the Senate, the Speaker of the House of Representatives, the Secretary of Children and Family Services, and the Secretary of Health Care Administration. The report <u>must shall</u>, at a minimum:

- 1. Contain and analyze data collected concerning complaints about and conditions in long-term care facilities and the disposition of such complaints.
 - 2. Evaluate the problems experienced by residents.
- 3. Analyze the successes of the ombudsman program during the preceding year, including an assessment of how successfully the program has carried out its responsibilities under the Older Americans Act and state law.
- 4. Provide recommendations for policy, regulatory, and statutory changes designed to solve identified problems; resolve residents' complaints; improve residents' lives and quality of care; protect residents' rights, health, safety, and welfare; and remove any <u>barrier</u> barriers to the optimal operation of the State Long-Term Care Ombudsman Program.
- 5. Contain recommendations from the state Long-Term Care Ombudsman council regarding program functions and activities and recommendations for policy, regulatory, and statutory changes designed to protect residents' rights, health, safety, and welfare.
- 6. Contain any relevant recommendations from the local councils, resident and family councils, and consumer advocacy

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groups regarding program functions and activities and resident rights.

Section 4. Subsection (3) of section 400.0067, Florida Statutes, is amended to read:

400.0067 State Long-Term Care Ombudsman Council; duties; membership.—

- (3) The State Long-Term Care Ombudsman Council shall be composed of one active local council member elected by each local council plus one resident, one family member, and one consumer advocate, each of whom is appointed by the ombudsman three at-large members appointed by the Governor.
- (a) Each local council shall elect by majority vote a representative from among the council members to represent the interests of the local council on the state council. A local council chair may not <u>also</u> serve as the representative of the local council on the state council.
- (b)1. The secretary, after consulting with the ombudsman, shall submit to the Governor a list of persons recommended for appointment to the at-large positions on the state council. The list shall not include the name of any person who is currently serving on a local council.
- 2. The Governor shall appoint three at-large members chosen from the list.
- 3. If the Governor does not appoint an at-large member to fill a vacant position within 60 days after the list is submitted, the secretary, after consulting with the ombudsman, shall appoint an at-large member to fill that vacant position.
- (b) (c) 1. All state council members shall be appointed for serve 3-year terms.

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2. A member of the state council may not serve more than two consecutive terms.

- 3. A local council may recommend removal of its elected representative from the state council by a majority vote. If the council votes to remove its representative, the local council chair shall immediately notify the ombudsman. The secretary shall advise the Governor of the local council's vote upon receiving notice from the ombudsman.
- $\underline{\text{(c)}}4.$ The position of $\underline{\text{a}}$ any member missing three state council meetings within a 1-year period without cause may be declared vacant by the ombudsman. The findings of the ombudsman regarding cause are $\underline{\text{shall be}}$ final and binding.
- $\underline{\text{(d)}}$ 5. Any vacancy on the state council shall be filled in the same manner as the original appointment.
- $\underline{\text{(e)}}$ (d)1. The state council shall elect a chair to serve for a term of 1 year. A chair may not serve more than $\underline{\text{three}}$ two consecutive terms.
- 1.2. The chair shall select a vice chair from among the members. The vice chair shall preside over the state council in the absence of the chair.
- 2.3. The chair may create additional executive positions as necessary to carry out the duties of the state council. Any person appointed to an executive position serves shall serve at the pleasure of the chair, and his or her term expires shall expire on the same day as the term of the chair.
- 4. A chair may be immediately removed from office prior to the expiration of his or her term by a vote of two-thirds of all state council members present at any meeting at which a quorum is present. If a chair is removed from office prior to the

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expiration of his or her term, a replacement chair shall be chosen during the same meeting in the same manner as described in this paragraph, and the term of the replacement chair shall begin immediately. The replacement chair shall serve for the remainder of the term and is eligible to serve two subsequent consecutive terms.

- $\underline{\text{(f)}}$ (e)1. The state council shall meet upon the call of the chair or upon the call of the ombudsman. The council shall meet at least quarterly but may meet more frequently as needed.
- $\underline{1.2.}$ A quorum <u>is shall be considered</u> present if more than 50 percent of all active state council members are in attendance at the same meeting.
- $\underline{2.3.}$ The state council may not vote on or otherwise make any <u>decision</u> decisions resulting in a recommendation that will directly impact the state council or any local council, outside of a publicly noticed meeting at which a quorum is present.
- <u>(g) (f) Members shall serve without receive no compensation</u> but shall, with approval from the ombudsman, are entitled to reimbursement be reimbursed for per diem and travel expenses as provided <u>under in s. 112.061.</u>
- Section 5. Paragraph (b) of subsection (1) and subsections (4), (5), and (6) of section 400.0069, Florida Statutes, are amended to read:
- 400.0069 Local long-term care ombudsman councils; duties; membership.—
 - (1)
- (b) The ombudsman shall ensure that there is at least one local council operating in each of the department's planning and service areas. The ombudsman may create additional local

31-00802-12 20121054 262 councils as necessary to ensure that residents throughout the 263 state have adequate access to State Long-Term Care Ombudsman 264 Program services. The ombudsman, after approval from the 265 secretary, shall designate the jurisdictional boundaries of each 266 local council. 267 (4) Each local council shall be composed of members whose 268 primary residence is located within the boundaries of the local council's jurisdiction. 269 270 (a) The ombudsman shall strive to ensure that each local 271 council include the following persons as members: 2.72 (a) 1. At least one medical or osteopathic physician whose 273 practice includes or has included a substantial number of 274 geriatric patients and who may practice in a long-term care 275 facility; 276 (b) $2 \cdot$ At least one registered nurse who has geriatric 277 experience; 278 (c) $\frac{3}{1}$. At least one licensed pharmacist; 279 (d) 4. At least one registered dietitian; 280 (e) 5. At least six nursing home residents or representative 281 consumer advocates for nursing home residents; 282 (f) 6. At least three residents of assisted living 283 facilities or adult family-care homes or three representative 284 consumer advocates for alternative long-term care facility 285 residents; 286 (g) $\frac{7}{1}$. At least one attorney; and 287 (h) 8. At least one professional social worker. 288 (b) An employee or contracted worker In no case shall the 289

medical director of a long-term care facility or an employee of

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the agency, the department, the Department of Children and Family Services, or the Agency for Persons with Disabilities $\underline{\text{may}}$ not serve as a member or as an ex officio member of a council.

- (5) (a) An individual Individuals wishing to join a local council shall submit an application to the ombudsman and undergo a level 2 background screening pursuant to s. 435.04. The ombudsman, or his or her designee, shall review and approve or disapprove the individual's application for and advise the secretary of his or her recommendation for approval or disapproval of the candidate's membership on the local council. If the secretary approves of the individual's membership, the individual shall be appointed as a member of the local council.
- (b) The secretary may rescind the ombudsman's approval of a member on a local council at any time. If the secretary rescinds the approval of a member on a local council, the ombudsman shall ensure that the individual is immediately removed from the local council on which he or she serves and the individual may no longer represent the State Long-Term Care Ombudsman Program until the secretary provides his or her approval.
- (c) A local council may recommend the removal of one or more of its members by submitting to the ombudsman a resolution adopted by a two-thirds vote of the members of the council stating the name of the member or members recommended for removal and the reasons for the recommendation. If such a recommendation is adopted by a local council, the local council chair or district coordinator shall immediately report the council's recommendation to the ombudsman. The ombudsman shall review the recommendation of the local council and advise the secretary of his or her recommendation regarding removal of the

council member or members.

(6) (a) Each local council shall elect a chair for a term of 1 year. The chair may serve for up to three consecutive terms.

There shall be no limitation on the number of terms that an approved member of a local council may serve as chair.

- (a) (b) The chair shall select a vice chair from among the members of the council. The vice chair shall preside over the council in the absence of the chair.
- (b) (c) The chair may create additional executive positions as necessary to carry out the duties of the local council. Any person appointed to an executive position serves shall serve at the pleasure of the chair, and his or her term expires shall expire on the same day as the term of the chair.
- (d) A chair may be immediately removed from office prior to the expiration of his or her term by a vote of two-thirds of the members of the local council. If any chair is removed from office prior to the expiration of his or her term, a replacement chair shall be elected during the same meeting, and the term of the replacement chair shall begin immediately. The replacement chair shall serve for the remainder of the term of the person he or she replaced.

Section 6. Section 400.0074, Florida Statutes, is amended to read:

- 400.0074 Local ombudsman council onsite administrative assessments.—
- (1) In addition to any specific investigation conducted pursuant to a complaint, the local council, through its members, shall conduct, at least annually, an onsite administrative assessment of each nursing home, assisted living facility, and

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adult family-care home within its jurisdiction. The This administrative assessment must shall focus on factors affecting the rights, health, safety, and welfare of the residents. Each local council is encouraged to conduct a similar onsite administrative assessment of each additional long-term care facility within its jurisdiction.

- (2) An onsite administrative assessment of a long-term care facility is conducted by a local council shall be subject to the following conditions:
- (a) To the extent possible and reasonable, the <u>assessment</u> <u>may administrative assessments shall</u> not duplicate the efforts of the agency surveys and inspections conducted under part II of this chapter and parts I and II of chapter 429.
- (b) The An administrative assessment must shall be conducted at a time and for a duration necessary to produce the information required to carry out the duties of the local council.
- (c) Advance notice of an administrative assessment may not be provided to a long-term care facility, except that notice of followup assessments on specific problems may be provided.
- (d) A local council member physically present for the administrative assessment <u>must</u> shall identify himself or herself <u>upon entry into the facility</u> and cite the specific statutory authority for his or her assessment of the facility.
- (e) An administrative assessment may not unreasonably interfere with the programs and activities of residents.
- (f) A local council member may not enter a single-family residential unit within a long-term care facility during an administrative assessment without the permission of the resident

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378 or the representative of the resident.

- (g) An administrative assessment must be conducted in a manner that will impose no unreasonable burden on a $\frac{1}{1}$ care facility.
- (3) Regardless of jurisdiction, The ombudsman may authorize a state or local council member to assist another local council to perform the administrative assessments described in this section.
- (4) An onsite administrative assessment may not be accomplished by forcible entry. However, if the ombudsman or a state or local council member is not allowed to enter a long-term care facility, the administrator of the facility shall be considered to have interfered with a representative of the office, the state council, or the local council in the performance of official duties as described in s. 400.0083(1) and to have committed a violation of this part. The ombudsman shall report the refusal by a facility to allow entry to the agency, and the agency shall record the report and take it into consideration when determining actions allowable under s. 400.102, s. 400.121, s. 429.14, s. 429.19, s. 429.69, or s. 429.71.

Section 7. Section 400.0075, Florida Statutes, is amended to read:

400.0075 Complaint notification and resolution procedures.—

(1) (a) Any complaint or problem verified by an ombudsman council as a result of an investigation or onsite administrative assessment of a long-term care facility, which complaint or problem is determined to require resolution by the facility remedial action by the local council, must shall be identified

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and brought to the attention of the long-term care facility administrator in writing. Upon receipt of such document, the administrator, with the concurrence of the local council <u>member chair</u>, shall establish target dates for <u>resolving the complaint or problem taking appropriate remedial action</u>. If, by the target date, <u>resolution by the facility the remedial action</u> is not completed or forthcoming, the local council <u>member chair may</u>, after obtaining approval from the ombudsman and a majority of the members of the local council:

- <u>(a)</u> 1. Extend the target date if the <u>council member</u> chair has reason to believe <u>that</u> such action would facilitate the resolution of the complaint or problem.
- $\underline{\text{(b)}}$ 2. In accordance with s. 400.0077, publicize the complaint or assessment, the recommendations of the council, and the response of the long-term care facility.
- $\underline{\text{(c)}}$ 3. Through the local council, refer the complaint to the state council.
- (b) If the local council chair believes that the health, safety, welfare, or rights of the resident are in imminent danger, the chair shall notify the ombudsman or legal advocate, who, after verifying that such imminent danger exists, shall seek immediate legal or administrative remedies to protect the resident.
- (c) If the ombudsman has reason to believe that the longterm care facility or an employee of the facility has committed a criminal act, the ombudsman shall provide the local law enforcement agency with the relevant information to initiate an investigation of the case.
 - (2) (a) Upon referral from a local council, the state

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council shall assume the responsibility for the disposition of the complaint or assessment. If the a long-term care facility fails to take action on a complaint or assessment by the state council, the state council may, after obtaining approval from the ombudsman and a majority of the state council members:

- (a) 1. In accordance with s. 400.0077, publicize the complaint or assessment, the recommendations of the local or state council, and the response of the long-term care facility.
- (b) 2. Recommend to the department and the agency a series of facility reviews pursuant to s. 400.19, s. 429.34, or s. 429.67 to ensure correction and nonrecurrence of conditions that give rise to complaints against the a long-term care facility.
- $\underline{\text{(c)}}_3$. Recommend to the department and the agency that the long-term care facility no longer receive payments under any state assistance program, including Medicaid.
- $\underline{\text{(d)}}4.$ Recommend to the department and the agency that procedures be initiated for revocation of the $\frac{\text{long-term care}}{\text{facility's license}}$ in accordance with chapter 120.
- (b) If the state council chair believes that the health, safety, welfare, or rights of the resident are in imminent danger, the chair shall notify the ombudsman or legal advocate, who, after verifying that such imminent danger exists, shall seek immediate legal or administrative remedies to protect the resident.
- (c) If the ombudsman has reason to believe that the longterm care facility or an employee of the facility has committed a criminal act, the ombudsman shall provide local law enforcement with the relevant information to initiate an investigation of the case.

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Section 8. Subsection (3) is added to section 400.0078, Florida Statutes, to read:

400.0078 Citizen access to State Long-Term Care Ombudsman Program services.—

(3) Each licensed long-term care facility must display the State Long-Term Care Ombudsman Program's poster in multiple, conspicuous places and include the statewide toll-free telephone number, other relevant contact information for submitting complaints, and a summary of residents' rights.

Section 9. Present subsection (2) of section 400.0081, Florida Statutes, is renumbered as subsection (3), and a new subsection (2) is added to that section, to read:

400.0081 Access to facilities, residents, and records.-

(2) Any copy of records requested by a designated representative of the ombudsman program to complete an investigation or assessment must be made readily available by the facility at no expense to the program.

Section 10. Section 400.0083, Florida Statutes, is amended to read:

400.0083 Interference; retaliation; penalties.-

- (1) It <u>is</u> shall be unlawful for any person, long-term care facility, or other entity to willfully interfere with a representative of the office, the state council, or a local council in the performance of official duties.
- (2) It <u>is</u> shall be unlawful for any person, long-term care facility, or other entity to knowingly or willfully take action or retaliate against any resident, employee, or other person for filing a complaint with, providing information to, or otherwise cooperating with <u>a</u> any representative of the office, the state

494 council, or a local council.

- (3) Any person, long-term care facility, or other entity that violates this section:
- (a) Is Shall be liable for damages and equitable relief as determined by law; \cdot
- (b) Commits a misdemeanor of the $\underline{\text{first}}$ second degree, punishable as provided in s. 775.083; and-
- (c) Is subject to a civil fine of up to \$5,000 per occurrence for violations of subsection (1) and a civil fine of up to \$10,000 per occurrence for violations of subsection (2).

 Any fine imposed under this paragraph shall be paid to the agency and deposited into the Quality of Long-Term Care Facility Improvement Trust Fund and used for the creation and support of a statewide resident council.
- (4) The legal advocate may pursue legal and civil remedies for violations of this section.

Section 11. Section 400.0087, Florida Statutes, is amended to read:

400.0087 Department oversight; funding.-

- (1) The department shall meet the costs associated with the State Long-Term Care Ombudsman Program from Funds appropriated to the department by the Legislature to meet the costs of the State Long-Term Care Ombudsman Program must be expended by the department for that purpose it.
- (a) The nonprofit organization administering the ombudsman program shall develop and submit a budget to the department which includes shall include the costs associated with the administrative support of the State Long-Term Care Ombudsman Program. The department shall submit the organization's budget

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when developing its budget requests for consideration by the Governor and submittal to the Legislature.

- (b) The department may divert from the federal ombudsman appropriation an amount equal to the department's administrative cost ratio to cover the costs associated with administering the program, which may not exceed 5 percent of the federal appropriation. The remaining allotment from the Older Americans Act program shall be expended on direct ombudsman activities.
- (2) The department shall monitor the office, the state council, and the local councils to ensure that it carries each is carrying out the duties delegated to it by state and federal law.
- (3) The department is responsible for ensuring that the office:
- (a) Has the objectivity and independence required to qualify it for funding under the federal Older Americans Act.
- (b) Provides information to public and private agencies, legislators, and others.
- (c) Provides appropriate training to representatives of the office or of the state or local councils.
- (d) Coordinates ombudsman services with the Advocacy Center for Persons with Disabilities and with providers of legal services to residents of long-term care facilities in compliance with state and federal laws.
 - (4) The department shall also:
- (a) Receive and disburse state and federal funds for purposes that the ombudsman has formulated in accordance with the Older Americans Act.
 - (b) Whenever the ombudsman deems appropriate necessary, act

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as liaison between agencies and branches of the federal and state governments and the State Long-Term Care Ombudsman Program.

Section 12. Subsections (1) and (2) of section 400.0091, Florida Statutes, are amended to read:

400.0091 Training.—The ombudsman shall ensure that appropriate training is provided to all employees of the office and to the members of the state and local councils.

- (1) All state and local council members and employees of the office shall be given a minimum of $\underline{30}$ $\underline{20}$ hours of training upon employment with the office or approval as a state or local council member and $\underline{12}$ $\underline{10}$ hours of continuing education annually thereafter.
- (2) The ombudsman shall approve the curriculum for the initial and continuing education training, which must, at a minimum, address:
 - (a) Resident confidentiality.
 - (b) Guardianships and powers of attorney.
 - (c) Medication administration.
- (d) Care and medication of residents with dementia and Alzheimer's disease.
 - (e) Accounting for residents' funds.
 - (f) Discharge rights and responsibilities.
 - (g) Cultural sensitivity.
 - (h) Person-centered care initiatives.
- 577 <u>(i) (h)</u> Any other topic recommended by the <u>ombudsman</u> 578 secretary.
 - Section 13. This act shall take effect July 1, 2012.