

## LEGISLATIVE ACTION

Senate House Comm: RCS 03/02/2012

The Committee on Budget Subcommittee on Criminal and Civil Justice Appropriations (Bennett) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraph (a) of subsection (1) and subsections (2) and (4) of section 39.201, Florida Statutes, are amended to read:

- 39.201 Mandatory reports of child abuse, abandonment, or neglect; mandatory reports of death; central abuse hotline.-
- (1)(a) Any person who knows, or has reasonable cause to suspect, that a child is physically or emotionally abused, abandoned, or neglected by an adult person, or sexually abused

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by any person a parent, legal custodian, caregiver, or other person responsible for the child's welfare, as defined in this chapter, or that a child is in need of supervision and care and has no parent, legal custodian, or responsible adult relative immediately known and available to provide supervision and care shall report such knowledge or suspicion to the department in the manner prescribed in subsection (2).

- (2)(a) Each report of known or suspected child abuse, abandonment, or neglect by an adult person, or of sexual abuse by any person a parent, legal custodian, caregiver, or other person responsible for the child's welfare as defined in this chapter, except those solely under s. 827.04(3), and each report that a child is in need of supervision and care and has no parent, legal custodian, or responsible adult relative immediately known and available to provide supervision and care shall be made immediately to the department's central abuse hotline. Such reports may be made on the single statewide tollfree telephone number or via fax, web-based chat, or web-based report. Personnel at the department's central abuse hotline shall determine if the report received meets the statutory definition of child abuse, abandonment, or neglect. Any report meeting one of these definitions shall be accepted for the protective investigation pursuant to part III of this chapter. Any report of child abuse, abandonment, or neglect by a person other than the child's caregiver, as defined in s. 39.01, shall be taken by the central abuse hotline and forwarded to the appropriate county sheriff's office pursuant to paragraph (b).
- (b) If the report is of an instance of known or suspected child abuse by someone other than a parent, legal custodian,

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caregiver, or other person responsible for the child's welfare as defined in this chapter, the report or call shall be immediately electronically transferred to the appropriate county sheriff's office by the central abuse hotline.

- (c) If the report is of an instance of known or suspected child abuse, abandonment, or neglect that occurred out of state and the alleged perpetrator and the child alleged to be a victim live out of state, the central abuse hotline shall not accept the report or call for investigation, but shall transfer the information on the report to the appropriate state.
- (d) If the report is of an instance of known or suspected child abuse involving impregnation of a child under 16 years of age by a person 21 years of age or older solely under s. 827.04(3), the report shall be made immediately to the appropriate county sheriff's office or other appropriate law enforcement agency. If the report is of an instance of known or suspected child abuse solely under s. 827.04(3), the reporting provisions of this subsection do not apply to health care professionals or other persons who provide medical or counseling services to pregnant children when such reporting would interfere with the provision of medical services.
- (e) Reports involving known or suspected institutional child abuse or neglect shall be made and received in the same manner as all other reports made pursuant to this section.
- (f) Reports involving a known or suspected juvenile sexual offender or a child who has exhibited inappropriate sexual behavior shall be made and received by the department.
- 1. The department shall determine the age of the alleged offender, if known.

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- 2. If the alleged offender is 12 years of age or younger, the central abuse hotline shall immediately electronically transfer the report or call to the county sheriff's office. The department shall conduct an assessment and assist the family in receiving appropriate services pursuant to s. 39.307, and send a written report of the allegation to the appropriate county sheriff's office within 48 hours after the initial report is made to the central abuse hotline.
- 3. If the alleged offender is 13 years of age or older, the central abuse hotline shall immediately electronically transfer the report or call to the appropriate county sheriff's office and send a written report to the appropriate county sheriff's office within 48 hours after the initial report to the central abuse hotline.
- (g) Reports involving surrendered newborn infants as described in s. 383.50 shall be made and received by the department.
- 1. If the report is of a surrendered newborn infant as described in s. 383.50 and there is no indication of abuse, neglect, or abandonment other than that necessarily entailed in the infant having been left at a hospital, emergency medical services station, or fire station, the department shall provide to the caller the name of a licensed child-placing agency on a rotating basis from a list of licensed child-placing agencies eligible and required to accept physical custody of and to place newborn infants left at a hospital, emergency medical services station, or fire station. The report shall not be considered a report of abuse, neglect, or abandonment solely because the infant has been left at a hospital, emergency medical services

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station, or fire station pursuant to s. 383.50.

- 2. If the call, fax, web-based chat, or web-based report includes indications of abuse or neglect beyond that necessarily entailed in the infant having been left at a hospital, emergency medical services station, or fire station, the report shall be considered as a report of abuse, neglect, or abandonment and shall be subject to the requirements of s. 39.395 and all other relevant provisions of this chapter, notwithstanding any provisions of chapter 383.
- (h) Hotline counselors shall receive periodic training in encouraging reporters to provide their names when reporting abuse, abandonment, or neglect. Callers shall be advised of the confidentiality provisions of s. 39.202. The department shall secure and install electronic equipment that automatically provides to the hotline the number from which the call or fax is placed or the Internet protocol (IP) address from which the report is received. This number shall be entered into the report of abuse, abandonment, or neglect and become a part of the record of the report, but shall enjoy the same confidentiality as provided to the identity of the reporter pursuant to s. 39.202.
- (i) The department shall voice-record all incoming or outgoing calls that are received or placed by the central abuse hotline which relate to suspected or known child abuse, neglect, or abandonment. The department shall maintain an electronic copy of each fax and web-based report. The recording or electronic copy of each fax and web-based report shall become a part of the record of the report but, notwithstanding s. 39.202, shall be released in full only to law enforcement agencies and state

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attorneys for the purpose of investigating and prosecuting criminal charges pursuant to s. 39.205, or to employees of the department for the purpose of investigating and seeking administrative penalties pursuant to s. 39.206. Nothing in this paragraph shall prohibit the use of the recordings, the electronic copies of faxes, and web-based reports by hotline staff for quality assurance and training.

- (j)1. The department shall update the web form used for reporting child abuse, abandonment, or neglect to:
- a. Include qualifying questions in order to obtain necessary information required to assess need and a response.
  - b. Indicate which fields are required to submit the report.
- c. Allow a reporter to save his or her report and return to it a later time.
- 2. The report shall be made available to the counselors in its entirety as needed to update the Florida Safe Families Network or other similar systems.
- (k) The department shall conduct a study to determine the feasibility of using text and short message service formats to receive and process reports of child abuse, abandonment, or neglect to the central abuse hotline.
- (4) The department shall establish and maintain a central abuse hotline to receive all reports made pursuant to this section in writing, via fax, via web-based reporting, via webbased chat, or through a single statewide toll-free telephone number, which any person may use to report known or suspected child abuse, abandonment, or neglect at any hour of the day or night, any day of the week. The department shall promote public awareness of the central abuse hotline through community-based

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partner organizations and public service campaigns. The central abuse hotline shall be operated in such a manner as to enable the department to:

- (a) Immediately identify and locate prior reports or cases of child abuse, abandonment, or neglect through utilization of the department's automated tracking system.
- (b) Monitor and evaluate the effectiveness of the department's program for reporting and investigating suspected abuse, abandonment, or neglect of children through the development and analysis of statistical and other information.
- (c) Track critical steps in the investigative process to ensure compliance with all requirements for any report of abuse, abandonment, or neglect.
- (d) Maintain and produce aggregate statistical reports monitoring patterns of child abuse, child abandonment, and child neglect. The department shall collect and analyze child-on-child sexual abuse reports and include the information in aggregate statistical reports. The department shall collect and analyze, in separate statistical reports, those reports of child abuse and sexual abuse which are reported from or occurred on the campus of any Florida College System institution, state university, or nonpublic college, university, or school, as defined in s. 1000.21 or s. 1005.02.
- (e) Serve as a resource for the evaluation, management, and planning of preventive and remedial services for children who have been subject to abuse, abandonment, or neglect.
- (f) Initiate and enter into agreements with other states for the purpose of gathering and sharing information contained in reports on child maltreatment to further enhance programs for



the protection of children.

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Section 2. Subsections (3) through (6) of section 39.205, Florida Statutes, are renumbered as subsections (6) through (9), respectively, new subsections (3), (4), and (5) are added to that section, and subsection (1) of that section is amended, to read:

- 39.205 Penalties relating to reporting of child abuse, abandonment, or neglect.-
- (1) A person who is required to report known or suspected child abuse, abandonment, or neglect and who knowingly and willfully fails to do so, or who knowingly and willfully prevents another person from doing so, commits is guilty of a felony misdemeanor of the third first degree, punishable as provided in s. 775.082, or s. 775.083, or s. 775.084. A judge subject to discipline pursuant to s. 12, Art. V of the Florida Constitution shall not be subject to criminal prosecution when the information was received in the course of official duties.
- (3) Any Florida College System institution, state university, or nonpublic college, university, or school, as defined in s. 1000.21 or s. 1005.02, whose administrators knowingly and willfully, upon receiving information from faculty, staff, or other institution employees, fail to report known or suspected child abuse, abandonment, or neglect committed on the property of the institution, university, college, or school, or during an event or function sponsored by the institution, university, college, or school, or who knowingly and willfully prevent another person from doing so, shall be subject to fines by the Board of Governors of \$1 million for each such failure. Any fine collected under this

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subsection shall be deposited in the Rape Crisis Program Trust Fund.

- (4) Any Florida College System institution, state university, or nonpublic college, university, or school, as defined in s. 1000.21 or s. 1005.02, whose law enforcement agency fails to report known or suspected child abuse, abandonment, or neglect committed on the property of the institution, university, college, or school, or during an event or function sponsored by the institution, university, college, or school, shall be subject to fines imposed by the Board of Governors of \$1 million for each such failure. Any fine collected under this subsection shall be deposited in the Rape Crisis Program Trust Fund.
- (5) Any Florida College System institution, state university, or nonpublic college, university or school, as defined in s. 1000.21 or s. 1005.02, shall have the right to challenge the Board of Governor's determination that the institution acted knowingly and willfully under subsection (3) or subsection (4) in an administrative hearing pursuant to s. 120.57; however, if it is found that actual knowledge and information of known or suspected child abuse was in fact received by the institution's administrators and was not reported, a presumption of a knowing and willful act will be established.

Section 3. Section 39.309, Florida Statutes, is created to read:

39.309 Alternative response to protective investigation .-The department shall, in order to implement an alternative response to protective investigations program:



- (1) Develop and implement a program of social services and other supportive and rehabilitative services to be made available to the parent or legal custodian of a child seeking assistance pursuant to s. 39.201(2)(a). The social services and other supportive and rehabilitative services shall promote the child's physical, mental, and emotional health; provide a safe, stable living environment; promote family autonomy; and strengthen family life, whenever possible.
- (2) Ensure that such services are targeted to prevent or mitigate the possibility of a child being referred to the hotline as an alleged victim of abuse, neglect, or abandonment, or to reduce the incidents of abuse.
- (3) Coordinate with community-based care lead agencies pursuant to s. 409.1671 or other agencies.

Section 4. Paragraph (e) of subsection (1) of section 409.1671, Florida Statutes, is amended to read:

409.1671 Foster care and related services; outsourcing.-(1)

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- (e) As used in this section, the term "eligible lead community-based provider" means a single agency with which the department shall contract for the provision of child protective services in a community that is no smaller than a county. The secretary of the department may authorize more than one eligible lead community-based provider within a single county when to do so will result in more effective delivery of foster care and related services. To compete for an outsourcing project, such agency must have:
- 1. The ability to coordinate, integrate, and manage all child protective services in the designated community in

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cooperation with child protective investigations.

- 2. The ability to ensure continuity of care from entry to exit for all children referred from the protective investigation and court systems.
- 3. The ability to provide directly, or contract for through a local network of providers, all necessary child protective services. Such agencies should directly provide no more than 35 percent of all child protective services provided.
- 4. The willingness to accept accountability for meeting the outcomes and performance standards related to child protective services established by the Legislature and the Federal Government.
- 5. The capability and the willingness to serve all children referred to it from the protective investigation and court systems, regardless of the level of funding allocated to the community by the state, provided all related funding is transferred.
- 6. The willingness to ensure that each individual who provides child protective services completes the training required of child protective service workers by the Department of Children and Family Services.
- 7. The ability to maintain eligibility to receive all federal child welfare funds, including Title IV-E and IV-A funds, currently being used by the Department of Children and Family Services.
- 8. Written agreements with Healthy Families Florida lead entities in their community, pursuant to s. 409.153, to promote cooperative planning for the provision of prevention and intervention services.

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- 9. A board of directors, of which at least 51 percent of the membership is comprised of persons residing in this state. Of the state residents, at least 51 percent must also reside within the service area of the lead community-based provider.
- 10. An alternative response to protective investigations program pursuant to s. 39.309.
- Section 5. Section 796.036, Florida Statutes, is created to read:
  - 796.036 Violations involving minors; reclassification.-
- (1) The felony or misdemeanor degree of any violation of this chapter, other than s. 796.03 or s. 796.035, in which a minor engages in prostitution, lewdness, assignation, sexual conduct, or other conduct as defined in or prohibited by this chapter, but the minor is not the person charged with the violation, is reclassified as provided in this section.
  - (2) Offenses shall be reclassified as follows:
- (a) A misdemeanor of the second degree is reclassified to a misdemeanor of the first degree.
- (b) A misdemeanor of the first degree is reclassified to a felony of the third degree.
- (c) A felony of the third degree is reclassified to a felony of the second degree.
- (d) A felony of the second degree is reclassified to a felony of the first degree.
- (e) A felony of the first degree is reclassified to a life felony.
- Section 6. Subsection (3) is added to section 960.198, Florida Statutes, to read:
  - 960.198 Relocation assistance for victims of domestic



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(3) Relocation payments for a domestic violence claim shall be denied if the department has previously approved or paid out a sexual battery relocation claim under s. 960.199 to the same victim regarding the same incident.

Section 7. Section 960.199, Florida Statutes, is created to read:

- 960.199 Relocation assistance for victims of sexual battery.-
- (1) The department may award a one-time payment of up to \$1,500 on any one claim and a lifetime maximum of \$3,000 to a victim of sexual battery as defined in s. 794.011 who needs relocation assistance.
- (2) In order for an award to be granted to a victim for relocation assistance:
- (a) There must be proof that a sexual battery offense was committed.
- (b) The sexual battery offense must be reported to the proper authorities.
- (c) The victim's need for assistance must be certified by a certified rape crisis center in this state.
- (d) The center certification must assert that the victim is cooperating with law enforcement officials, if applicable, and must include documentation that the victim has developed a safety plan.
- (e) The act of sexual battery must be committed in the victim's place of residence or in a location that would lead the victim to reasonably fear for his or her continued safety in the place of residence.



(3) Relocation payments for a sexual battery claim shall be denied if the department has previously approved or paid out a domestic violence relocation claim under s. 960.198 to the same victim regarding the same incident.

Section 8. For the 2012-2013 state fiscal year, the sum of \$1.5 million in recurring funds is appropriated from the General Revenue Fund to the Department of Legal Affairs, Office of the Attorney General, for the relocation of victims of sexual battery as provided in s. 960.199, Florida Statutes, as created by this act.

Section 9. Subsection (12) is added to section 1012.98, Florida Statutes, to read:

1012.98 School Community Professional Development Act.-(12) The department shall require all certified school personnel to participate in continuing education training programs provided by the Department of Children and Family Services relating to the identifying and reporting of child abuse and neglect.

Section 10. This act shall take effect October 1, 2012.

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

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Delete everything before the enacting clause and insert:

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An act relating to protection of vulnerable persons; amending s. 39.201, F.S.; revising language concerning

child abuse reporting; requiring the Department of

A bill to be entitled

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Children and Family Services to provide for web-chat and update other web-based forms for reporting child abuse, abandonment, or neglect; requiring a study on the use of short message format for the central abuse hotline; requiring the development of a public awareness campaign for the central abuse hotline; requiring the collection of statistical reports on child abuse and child sexual abuse on campuses of colleges and universities; amending s. 39.205, F.S.; increasing criminal penalties for knowingly and willfully failing to report known or suspected child abuse, abandonment, or neglect, or knowingly and willfully preventing another person from doing so; requiring specified educational institutions and their law enforcement agencies to report known or suspected child abuse, abandonment, or neglect in certain circumstances; providing financial penalties for violations; providing for challenges to findings of determinations; proving for a presumption in certain circumstances; creating s. 39.309, F.S.; requiring the department to develop and implement a program of social services and rehabilitative services for the parent or legal custodian of a child seeking assistance; amending s. 409.1671, F.S.; requiring eligible lead community-based providers to have alternative response to protective investigations programs pursuant to specified provisions; creating s. 796.036, F.S.; providing for upward reclassification of certain prostitution offenses involving minors;

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amending s. 960.198, F.S.; providing for denial of relocation payment for a domestic violence claim if the Department of Legal Affairs has previously paid a sexual battery relocation claim to the same victim for the same incident; creating s. 960.199, F.S.; providing for relocation assistance payments to victims of sexual battery; providing criteria for awards; providing for denial of relocation payment for a sexual battery claim if the department has previously paid a domestic violence relocation claim to the same victim for the same incident; providing an appropriation; amending s. 1012.98, F.S.; providing a continuing education requirement for certain teachers on identifying and reporting child abuse and neglect; providing an effective date.