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A bill to be entitled An act relating to administrative authority; providing legislative findings; providing legislative intent; amending s. 20.02, F.S.; clarifying the authority of the Governor; amending s. 20.03, F.S.; revising the definition of the terms "head of the department" and "secretary"; defining the term "to serve at the pleasure"; clarifying supervisory powers of appointing authority; amending s. 20.05, F.S., relating to powers and duties of department heads; incorporating constitutional allocation of executive authority; creating s. 120.515, F.S.; declaring policy regarding executive authority with respect to the Administrative Procedure Act; amending s. 120.52, F.S.; revising the term "agency head" to clarify supervisory powers of the appointing authority; amending s. 11.242, F.S.; providing for removal of duplicative, redundant, or unused rulemaking authority as part of the reviser's bill process; repealing s. 14.34(3), F.S., relating to the Governor's Medal of Merit; repealing rulemaking authority; amending s. 15.16, F.S.; deleting authority of the Department of State to adopt rules relating to the issuance of apostilles; repealing s. 15.18(7), F.S., relating to international and cultural relations; repealing rulemaking authority of the Secretary of State with respect to entering into contracts that are primarily for promotional services and events; amending s. 16.60, F.S.; deleting

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29 authority of the Attorney General to adopt rules relating to mediation proceedings; repealing s. 30 31 17.0416(2), F.S., relating to the authority to provide 32 services on a fee basis; repealing rulemaking authority of the Department of Financial Services with 33 34 respect thereto; repealing s. 17.59(3), F.S., relating 35 to safekeeping services; repealing rulemaking 36 authority of the Chief Financial Officer for the 37 proper management and maintenance of the collateral 38 management service; repealing s. 25.371, F.S., 39 relating to the effect of rules adopted by the Supreme Court on statutory provisions; repealing s. 28.43, 40 F.S., relating to the adoption of rules in relation to 41 42 ss. 28.35, 28.36, and 28.37, relating to duties of the 43 Florida Clerks of Court Operations Corporation and 44 clerks of the court; repealing s. 35.07, F.S., relating to power of the district courts of appeal to 45 make rules and regulations; repealing s. 39.001(11), 46 47 F.S., relating to rulemaking authority of Executive Office of the Governor with respect to the protection 48 49 of children under chapter 39; amending s. 39.0137, 50 F.S.; deleting rulemaking authority of the Department 51 of Children and Family Services with respect to enforcement of the federal Indian Child Welfare Act 52 and federal Multi-Ethnic Placement Act of 1994; 53 54 repealing s. 39.824(1), F.S.; repealing a provision 55 requesting the Supreme Court to adopt rules of 56 juvenile procedure for purposes of pt. XI, ch. 39, Page 2 of 37

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57 relating to guardians ad litem and guardian advocates; 58 amending s. 63.167, F.S.; repealing rulemaking 59 authority of the Department of Children and Family 60 Services relating to the establishment and operation of the state adoption information center; repealing s. 61 62 88.9051, F.S., relating to authority of the Department 63 of Revenue to adopt rules to implement the Uniform Interstate Family Support Act; amending ss. 97.026, 64 65 97.0555, and 97.061, F.S.; repealing rulemaking 66 authority of the Department of State under the 67 Election Code; repealing s. 101.56062(3), F.S.; repealing rulemaking authority of the department 68 relating to standards for accessible voting systems; 69 70 amending ss. 103.101 and 106.165, F.S.; repealing 71 rulemaking authority of the department relating to 72 conduct of the presidential preference primary and use 73 of closed captioning and descriptive narrative in 74 television broadcasts; amending s. 110.1055, F.S., 75 relating to rulemaking authority of the Department of 76 Management Services with respect to chapter 110, 77 relating to state employment; deleting obsolete 78 language; repealing s. 110.1099(5), F.S.; repealing 79 rulemaking authority of the department relating to 80 education and training opportunities for state employees; repealing s. 110.1228(7), F.S.; repealing 81 rulemaking authority of the department relating to 82 participation in the state group health insurance and 83 84 prescription drug coverage programs by small counties, Page 3 of 37

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85 small municipalities, and district school boards 86 located in small counties; amending s. 110.12301, 87 F.S.; repealing rulemaking authority of the department 88 relating to dependent eligibility verification 89 services for the state group insurance program; 90 repealing s. 112.1915(4), F.S.; repealing rulemaking 91 authority of the State Board of Education relating to 92 death benefits for teachers and school administrators; 93 amending s. 118.12, F.S.; repealing rulemaking 94 authority of the Department of Revenue relating to 95 certification of a civil-law notary's authority; repealing s. 121.085(1), F.S.; repealing authority of 96 97 the Department of Management Services relating to 98 submission of information necessary to establish a member's claim of creditable service under the Florida 99 100 Retirement System; repealing s. 121.1001(4)(b), F.S.; 101 repealing rulemaking authority of the Division of 102 Retirement relating to administration of the Florida 103 Retirement System Preservation of Benefits Plan; 104 repealing s. 121.4503(3), F.S.; repealing rulemaking 105 authority of the Department of Management Services 106 relating to the Florida Retirement System 107 Contributions Clearing Trust Fund; amending s. 108 121.5911, F.S.; deleting rulemaking authority of the 109 department relating to maintaining the qualified 110 status of the disability retirement program and the 111 Florida Retirement System Pension Plan; repealing s. 125.902(4), F.S.; repealing rulemaking authority of 112 Page 4 of 37

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113 the Department of Children and Family Services relating to children's services council or juvenile 114 115 welfare board incentive grants; repealing s. 116 154.503(4), F.S.; repealing rulemaking authority of 117 the Department of Health relating to the Primary Care 118 for Children and Families Challenge Grant Program; 119 amending s. 159.8081, F.S.; repealing rulemaking 120 authority of the Department of Economic Opportunity 121 relating to the manufacturing facility bond pool; 122 amending s. 159.8083, F.S.; repealing rulemaking 123 authority of the department relating to the Florida 124 First Business allocation pool; repealing s. 125 159.825(3), F.S.; repealing rulemaking authority of 126 the State Board of Administration relating to terms of 127 bonds; repealing s. 161.75, F.S.; repealing rulemaking 128 authority of the Department of Environmental 129 Regulation and the Fish and Wildlife Conservation 130 Commission relating to the Oceans and Coastal 131 Resources Act; repealing s. 163.462, F.S.; repealing rulemaking authority of the Department of Community 132 133 Affairs relating to the Community Redevelopment Act of 1969; repealing s. 163.517(6), F.S.; repealing 134 135 rulemaking authority of the Department of Legal 136 Affairs relating to the Safe Neighborhoods Program; 137 repealing s. 175.341(2), F.S.; repealing rulemaking 138 authority of the Division of Retirement relating to 139 firefighter pensions; repealing s. 177.504(2)(e), F.S.; repealing rulemaking authority of the Department 140 Page 5 of 37

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141 of Environmental Protection relating to the Florida 142 Public Land Survey Restoration and Perpetuation Act; 143 repealing s. 185.23(2), F.S.; repealing rulemaking 144 authority of the Division of Retirement relating to 145 municipal police pensions; repealing s. 255.25001(2), 146 F.S.; repealing rulemaking authority of the Department 147 of Management Services relating to determining whether 148 a lease-purchase of a state-owned office building is in the best interests of the state; repealing s. 149 150 257.34(7), F.S.; repealing rulemaking authority of the 151 Division of Library and Information Services of the 152 Department of State relating to the Florida 153 International Archive and Repository; repealing s. 154 364.0135(6), F.S.; repealing rulemaking authority of 155 the Department of Management Services relating to the promotion of broadband adoption; amending s. 366.85, 156 157 F.S.; repealing rulemaking authority of the Division 158 of Consumer Services of the Department of Agriculture 159 and Consumer Services relating to the Florida Energy 160 Efficiency and Conservation Act; repealing s. 161 409.5092, F.S.; repealing rulemaking authority of the 162 Department of Children and Family Services relating to 163 permission for weatherization; amending s. 411.01, 164 F.S.; limiting rulemaking authority of the Office of 165 Early Learning relating to school readiness programs and early learning coalitions; repealing s. 166 167 411.01013(7), F.S.; repealing rulemaking authority of the office relating to the prevailing market rate 168 Page 6 of 37

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169 schedule; repealing s. 411.0103(3), F.S.; repealing 170 rulemaking authority of the office relating to the 171 Teacher Education and Compensation Helps (TEACH) scholarship program; repealing s. 411.0104(3), F.S.; 172 173 repealing rulemaking authority of the office relating 174 to Early Head Start collaboration grants; amending s. 175 501.142, F.S.; repealing rulemaking authority of the 176 Department of Agriculture and Consumer Services 177 relating to retail sales establishments and authority to sanction violations of such rules; amending s. 178 179 985.682, F.S.; conforming a cross-reference; providing 180 an effective date. 181 182 Be It Enacted by the Legislature of the State of Florida: 183 184 Section 1. Legislative findings.-The Legislature finds 185 that: 186 (1) For the preservation of liberty and the protection of 187 individual rights, the people of the State of Florida adopted a 188 republican form of government delegating and limiting sovereign 189 power to be exercised by their representatives in three 190 separate, but equal, branches: the legislative branch, the 191 executive branch, and the judicial branch. 192 (2) By Article IV of the State Constitution the people 193 vested supreme executive power in the Governor and apportioned 194 specific substantive powers among the other elected officers designated in that Article, including the Lieutenant Governor, 195 196 the Attorney General, the Chief Financial Officer, and the

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197 Commissioner of Agricultu

198 <u>(3) As noted by Alexander Hamilton: "Energy in the</u> 199 <u>executive is a leading character in the definition of good</u> 200 <u>government A feeble executive implies a feeble execution of</u> 201 <u>the government. A feeble execution is but another phrase for a</u> 202 <u>bad execution: And a government ill executed, whatever it may be</u> 203 <u>in theory, must be in practice a bad government."</u>

204 (4) Since the framing of Florida's first constitution in
 205 1838, the people have adhered to the principles expressed by Mr.
 206 Hamilton in the vesting of supreme executive power directly in
 207 the Governor but choosing to vest other specific executive
 208 powers directly in other denominated officials or entities.

209 (5) In uninterrupted consistency with their longstanding 210 vesting of the supreme executive power in the Governor, the 211 people in 1968 adopted s. 6, Art. IV of the State Constitution, 212 generally directing and limiting the Legislature to allot the 213 functions of the executive branch among not more than 25 214 departments and to place the administration of each department 215 under the direct supervision of the Governor, the Lieutenant 216 Governor, the Governor and Cabinet, a Cabinet member, or an 217 officer or board appointed by and serving at the pleasure of the 218 Governor.

219 (6) Each officer of state government is obligated to 220 construe the language of the State Constitution consistent with 221 its express and clearly implied intent, must give words their 222 ordinary and customary meaning unless the context indicates 223 otherwise, must construe all parts together to give them their 224 full effect, and must not construe the terms of the State

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225	Constitution to yield an absurd result.
226	(7) Under the authority of s. 6, Art. IV of the State
227	Constitution, the Legislature adopted and the Governor signed
228	into law chapter 69-106, Laws of Florida, which restructured the
229	executive branch into not more than 25 departments and
230	designated their direct administration.
231	(8) At the time of adopting chapter 69-106, Laws of
232	Florida, the Legislature was informed by the debate in the 41st
233	Legislature (under the Constitution of 1885) about the text for
234	s. 6, Art. IV for the proposed State Constitution, that the 41st
235	Legislature expressly considered and expressly rejected
236	alternative proposals which would have required general law to
237	provide supervisory authority to elected constitutional officers
238	over the policies of executive departments, and that in
239	submitting the 1968 State Constitution to the people, their
240	Legislature intended the proposal to ensure that the
241	administration and policies of each executive branch department
242	would be under the final authority and control either of the
243	Governor or one or more elected constitutional officers.
244	(9) Construing together ss. 1(a) and 6, Art. IV of the
245	State Constitution, the Legislature at all times understood that
246	these sections create a general legal presumption against the
247	creation of a class of unelected, subordinate officers
248	exercising executive power independent of the direction and
249	supervision of the Governor or one or more specified elected
250	constitutional officers.
251	(10) Section 6, Art. IV of the State Constitution has not
252	been amended since its ratification by the people on November 5,
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253 1968. (11) An officer appointed by and serving at the pleasure 254 255 of the Governor to administer a department exercises a portion 256 of the sovereign power assigned under the State Constitution to 257 the executive branch. Such appointees remain subject to the 258 direction and supervision of one or more elected constitutional 259 officers who have the ultimate accountability to the people for 260 the faithful discharge of such responsibility. 261 (12) Regarding the Governor's accountability for the supervision and direction of those appointed officers serving at 262 the pleasure of the Governor, the Legislature is informed by the 263 264 following analysis: 265 As opined by Justice Polston: "(T)he Governor has the (a) 266 constitutional authority to act as this State's chief 267 administrative officer as well as the constitutional duty to 268 faithfully execute this State's laws and to manage and hold 269 agencies under his charge accountable to State laws, including 270 the APA. (The Supreme) Court has explained that '[t]he Governor 271 is given broad authority to fulfill his duty in taking "care 272 that the laws be faithfully executed."'" 273 (b) As opined by Chief Justice Canady: "(I)f 'supreme 274 executive power' means anything, it must mean that the Governor 275 can supervise and direct the policymaking choices - within the range of choices permitted by law - of the subordinate executive 276 277 branch officers who serve at his pleasure." 278 (13) The Legislature has not expressly insulated 279 discretionary executive policy decisions from the constitutional 280 structure of accountability to elected officials established in

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281 Article IV of the State Constitution. 282 (14) Pertaining to the exercise of delegated rulemaking 283 authority, the Legislature is informed by the following: 284 The exercise of delegated quasi-legislative power (a) 285 within the parameters of Florida's Administrative Procedure Act 286 and related statutes involves certain discretionary policy 287 choices by executive branch officers. In authorizing the exercise of this power, the Legislature has imposed no 288 289 restriction on the authority of the Governor or any other 290 constitutional officer or collegial body to supervise and direct 291 such policy choices made by subordinate executive branch 292 officials in rulemaking. 293 Florida law provides no specific process for carrying (b) 294 out the Governor's executive duties with respect to holding his 295 executive agencies accountable in their rulemaking functions. 296 (c) As correctly opined by Chief Justice Canady: "Given 297 the constitutional structure establishing the power and 298 responsibilities of the Governor, it is unjustified to conclude 299 ... that by assigning rulemaking power to agency heads, the 300 Legislature implicitly divested the Governor of the supervisory 301 power with respect to executive officials who serve at his 302 pleasure." 303 (d) A Governor's actions are presumed to be in accord with 304 the duties of that office. 305 (15) A statutory definition of "agency head" is neither 306 intended nor effective to change the fundamental general 307 principles of Article IV of the State Constitution: 308 That executive branch power may only be exercised (a) Page 11 of 37

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309 under the direct or indirect supervision of one or more elected 310 constitutional officers; and 311 That the supervision of any executive agency not (b) 312 expressly allocated to one or more particular constitutional 313 officers remains under the Governor's supreme executive power. 314 (16) The Administrative Procedure Act is a uniform 315 procedural statute ensuring full public access and participation in any exercise of delegated legislative authority by executive 316 317 branch entities. (17) The delegation of rulemaking authority by substantive 318 319 statute and establishment of uniform procedures under the 320 Administrative Procedure Act were intended and made by the 321 Legislature to conform and comply with the separation of powers 322 required under s. 3, Art. II of the State Constitution, with no 323 general intrusion into the role and authority of the elected 324 executive branch officers as established in Article IV of the 325 State Constitution. 326 Continual review and assessment of existing and (18)327 proposed regulations is reasonably necessary to ensure that the 328 laws of the state are faithfully executed without unduly 329 burdening the state's economy and imposing needless costs and 330 requirements on citizens, businesses, and local governments. 331 (19) Fiscal accountability by all agencies is reasonably 332 necessary to ensure integrity in state government. 333 (20) While agency heads and personnel bring expertise to a 334 particular subject matter, they are not directly accountable to 335 the electorate and do not necessarily have an incentive to take 336 a systemic approach to regulatory problems, to budget

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constraints, or to the overall regulatory burden imposed by the state on citizens and businesses. (21) The elected constitutional officers have a democratic mandate, are directly accountable to the people, and have the duty and power to assess the overall legality, efficiency, and operation of government within their constitutional and statutory jurisdictions. (22) Review and oversight of agency rulemaking is encompassed by the Governor's powers and duties under the State Constitution to "take care that the laws be faithfully executed"

347 and to serve as "the chief administrative officer of the state 348 responsible for the planning and budgeting for the state." 349 (23) The State Constitution and the Florida Statutes 350 establish that many agencies of state government are

351 <u>administered by an officer "appointed by and serving at the</u> 352 <u>pleasure of the governor," and in order to determine whether an</u> 353 <u>officer shall continue to serve at the Governor's pleasure, it</u> 354 <u>is necessary for the Governor to set expectations and standards</u> 355 <u>for that officer and to measure agency performance against those</u> 356 expectations and standards.

357 <u>(24) Executive Orders 11-01 and 11-72 established the</u> 358 Office of Fiscal Accountability and Regulatory Reform (OFARR) to 359 ensure that agency rules (proposed and existing) are efficient, 360 are not overly burdensome, and faithfully adhere to statutes as 361 enacted by the Legislature.

362 (25) Upon establishment of OFARR, all agencies under the 363 direction of the Governor were required to obtain OFARR review 364 and approval before developing new rules or amending or

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365	repealing existing rules.
366	(a) OFARR's review process has facilitated the Governor's
367	exercise of the power and duty to serve as the chief executive
368	and administrative officer of the state.
369	(b) OFARR's review process has facilitated the Governor's
370	planning and budgeting for the state.
371	(c) OFARR has reviewed thousands of rules and regulations
372	and helped agencies identify over 1,000 unnecessary and
373	unauthorized rules and regulations for repeal.
374	(d) Since January 4, 2011, OFARR has reviewed hundreds of
375	proposed agency rulemaking actions.
376	(e) OFARR's review process has thus far been successful in
377	helping to ensure efficient and effective performance by state
378	government.
379	(26) The Supreme Court of Florida, in the case of <i>Whiley</i>
380	v. Scott, No. SC11-592, issued an unsigned opinion joined by
381	five Justices, which held that Executive Orders 11-01 and 11-72
382	"impermissibly suspended agency rulemaking to the extent that
383	[they] included a requirement that [OFARR] must first permit an
384	agency to engage in the rulemaking which has been delegated by
385	the Florida Legislature."
386	(a) The majority opinion in Whiley:
387	1. Failed to address and apply the plain meaning of ss. 1
388	and 6 of Art. IV of the State Constitution, and thereby may be
389	read to restrain the power of the Governor under general law
390	with respect to the supervision of agency heads;
391	2. Failed to address the implications of the court's
392	precedent in Jones v. Chiles, 638 So. 2d 48 (Fla. 1994), which
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393 recognized the proper scope of executive power under the State 394 Constitution; 395 3. Failed to address the precedent set by dozens of 396 executive orders issued by prior governors of Florida; 397 4. Failed to address the court's holding that "[t]he 398 principles underlying the governmental separation of powers 399 antedate our Florida Constitution and were collectively adopted 400 by the union of states in our federal constitution," Chiles v. Children A, B, C, D, E, & F, 589 So. 2d 260 (Fla. 1991), and in 401 402 light of that precedent, failed to consider that Executive 403 Orders 11-01 and 11-72 cannot be meaningfully distinguished from 404 similar executive orders issued by the last four presidents of 405 the United States and the governors of at least 29 other states; 406 and 407 5. Unreasonably relied on a 1983 Attorney General Opinion, 408 which the Attorney General distinguished and limited to its 409 facts in an *amicus* brief in *Whiley*. 410 (b) The dissenting opinions of two justices in the Whiley 411 case state the correct interpretation of the State Constitution 412 and present persuasive reasoning and arguments in support of 413 that interpretation. 414 (C) The Supreme Court withheld the writ sought by Whiley. 415 (d) Notwithstanding the above, the majority opinion in 416 Whiley is to be afforded the deference due an advisory opinion of the Supreme Court of Florida because no writ or other final 417 418 order was entered beyond a mere declaration of law.

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419 Section 2. Executive Orders 11-72 and 11-211 are affirmed 420 to be consistent with state law and the public policy of the 421 state. 422 Section 3. The Legislature intends that the amendments to 423 ss. 20.02, 20.03, and 20.05, Florida Statutes, made by this act, 424 which apply to the organizational structure of the executive 425 branch, and the creation of s. 120.515, Florida Statutes, and the amendment to s. 120.52, Florida Statutes, made by this act, 426 427 which apply to administrative procedure, are to clarify that the 428 placement of an executive department under the direct 429 administration of an officer or board appointed by and serving 430 at the pleasure of the Governor does not implicitly limit or 431 restrict the Governor's prerogative, legal authority, and 432 constitutional responsibility to direct and supervise the 433 execution of the law and the exercise of lawful discretion and 434 are intended to abolish any implication that unelected agency 435 heads have statutory authority independent from the direction 436 and supervision of the Governor, except as may be clearly, 437 expressly and specifically provided by general law. Section 4. Subsections (3) through (7) of section 20.02, 438 439 Florida Statutes, are renumbered as subsections (4) through (8), 440 respectively, and a new subsection (3) is added to that section 441 to read: 442 20.02 Declaration of policy.-(3) Unless otherwise expressly provided in this chapter, 443 444 the administration of any executive branch department or entity 445 placed under the direct supervision of an officer or board 446 appointed by and serving at the pleasure of the Governor shall Page 16 of 37

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447	remain at all times under the constitutional executive authority
448	of the Governor, in accordance with ss. 1(a) and 6, Art. IV of
449	the State Constitution, and, except as may be expressly and
450	specifically provided by law, such officer or board is subject
451	to oversight, direction, and supervision by the Governor.
452	Section 5. Subsections (4) and (5) of section 20.03,
453	Florida Statutes, are amended, and subsection (13) is added to
454	that section, to read:
455	20.03 DefinitionsTo provide uniform nomenclature
456	throughout the structure of the executive branch, the following
457	definitions apply:
458	(4) "Head of the department" means the individual <u>under</u>
459	whom or <u>the</u> board <u>under which direct administration in charge of</u>
460	the department is placed by statute. Where direct administration
461	of a department is placed under an officer or board appointed by
462	and serving at the pleasure of the Governor, that officer or
463	board remains subject to the Governor's supervision and
464	direction.
465	(5) "Secretary" means an individual who is appointed by
465 466	
	(5) "Secretary" means an individual who is appointed by
466	(5) "Secretary" means an individual who is appointed by the Governor to head a department and who is not otherwise named
466 467	(5) "Secretary" means an individual who is appointed by the Governor to head a department and who is not otherwise named in the <u>State</u> Constitution.
466 467 468	(5) "Secretary" means an individual who is appointed by the Governor to head a department and who is not otherwise named in the <u>State</u> Constitution. (13) "To serve at the pleasure" means the appointee serves
466 467 468 469	(5) "Secretary" means an individual who is appointed by the Governor to head a department and who is not otherwise named in the <u>State</u> Constitution. (13) "To serve at the pleasure" means the appointee serves in the office until removed by the appointing authority.
466 467 468 469 470	<pre>(5) "Secretary" means an individual who is appointed by the Governor to head a department and who is not otherwise named in the <u>State</u> Constitution. <u>(13) "To serve at the pleasure" means the appointee serves</u> <u>in the office until removed by the appointing authority.</u> <u>Consistent with the allotment of executive authority under ss. 1</u></pre>
466 467 468 469 470 471	<pre>(5) "Secretary" means an individual who is appointed by the Governor to head a department and who is not otherwise named in the <u>State</u> Constitution. <u>(13)</u> "To serve at the pleasure" means the appointee serves in the office until removed by the appointing authority. Consistent with the allotment of executive authority under ss. 1 and 6, Art. IV of the State Constitution, an appointee serving</pre>



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475	except as is clearly, expressly, and specifically provided by
476	law. Unless otherwise expressly provided by law, the exercise of
477	statutory authority by such appointee does not require the
478	approval of the appointing authority and may not be invalidated
479	by a contrary directive from the appointing authority.
480	Section 6. Subsection (1) of section 20.05, Florida
481	Statutes, is amended to read:
482	20.05 Heads of departments; powers and duties
483	(1) Each head of a department, subject to the allotment of
484	executive power under Article IV of the State Constitution, and
485	except as otherwise provided by law, must:
486	(a) Plan, direct, coordinate, and execute the powers,
487	duties, and functions vested in that department or vested in a
488	division, bureau, or section of that department; powers and
489	duties assigned or transferred to a division, bureau, or section
490	of the department must not be construed to limit this authority
491	and this responsibility;
492	(b) Have authority, without being relieved of
493	responsibility, to execute any of the powers, duties, and
494	functions vested in the department or in any administrative unit
495	thereof through administrative units and through assistants and
496	deputies designated by the head of the department from time to
497	time, unless the head of the department is explicitly required
498	by law to perform the same without delegation;
499	(c) Compile annually a comprehensive program budget
500	reporting all program and fiscal matters related to the
501	operation of his or her department, including each program,
502	subprogram, and activity, and other matters as required by law;
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(d) Reimburse the members of advisory bodies, commissions, and boards of trustees for their actual and necessary expenses incurred in the performance of their duties in accordance with s. 112.061;

(e) Subject to the requirements of chapter 120, exercise
existing authority to adopt rules pursuant and limited to the
powers, duties, and functions transferred to the department;

(f) Exercise authority on behalf of the department to accept gifts, grants, bequests, loans, and endowments for purposes consistent with the powers, duties, and functions of the department. All such funds must be deposited in the State Treasury and appropriated by the Legislature for the purposes for which they were received by the department;

(g) If a department is under the direct supervision of a board, including a board consisting of the Governor and Cabinet, however designated, employ an executive director to serve at its pleasure; and

(h) Make recommendations concerning more effective internal structuring of the department to the Legislature. Unless otherwise required by law, such recommendations must be provided to the Legislature at least 30 days before the first day of the regular session at which they are to be considered, when practicable.

526 Section 7. Section 120.515, Florida Statutes, is created 527 to read:

528 <u>120.515 Declaration of policy.-This chapter provides</u>
 529 <u>uniform procedures for the exercise of specified authority. This</u>
 530 <u>section does not limit or impinge upon the assignment of</u>

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2012 executive power under Article IV of the State Constitution or the legal authority of an appointing authority to direct and supervise those appointees serving at the pleasure of the appointing authority. For purposes of this chapter, adherence to the direction and supervision of an appointing authority does not constitute delegation or transfer of statutory authority assigned to the appointee. Section 8. Subsection (3) of section 120.52, Florida Statutes, is amended to read: 120.52 Definitions.-As used in this act: (3) "Agency head" means the person or collegial body in a department or other governmental unit statutorily responsible for final agency action. While an agency head appointed by and serving at the pleasure of an appointing authority remains subject to the direction and supervision of the appointing authority, actions taken by the agency head as authorized by statute are official acts. Section 9. Paragraphs (j) and (k) of subsection (5) of section 11.242, Florida Statutes, are redesignated as paragraphs (k) and (l), respectively, and a new paragraph (j) is added to that subsection to read: 11.242 Powers, duties, and functions as to statutory revision.-The powers, duties, and functions of the Office of Legislative Services in the operation and maintenance of a statutory revision program shall be as follows: (5) In carrying on the work of statutory revision and in preparing the Florida Statutes for publication: (j) All statutes and laws, or parts thereof, which grant

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559	duplicative, redundant, or unused rulemaking authority, shall be
560	omitted through the process of reviser's bills duly enacted by
561	the Legislature. Rulemaking authority shall be deemed unused if
562	the provision has been in effect for more than 5 years and no
563	rule has been promulgated in reliance thereon.
564	Section 10. Subsection (3) of section 14.34, Florida
565	Statutes, is repealed.
566	Section 11. Subsection (7) of section 15.16, Florida
567	Statutes, is amended to read:
568	15.16 Reproduction of records; admissibility in evidence;
569	electronic receipt and transmission of records; certification;
570	acknowledgment
571	(7) The Secretary of State may issue apostilles conforming
572	to the requirements of the international treaty known as the
573	Hague Convention of 1961 and may charge a fee for the issuance
574	of apostilles not to exceed \$10 per apostille. The Secretary of
575	State has the sole authority in this state to establish, in
576	accordance with the laws of the United States, the requirements
577	and procedures for the issuance of apostilles. The Department of
578	State may adopt rules to implement this subsection.
579	Section 12. Subsection (7) of section 15.18, Florida
580	Statutes, is repealed.
581	Section 13. Paragraph (a) of subsection (3) of section
582	16.60, Florida Statutes, is amended to read:
583	16.60 Public records mediation program within the Office
584	of the Attorney General; creation; duties
585	(3) The Office of the Attorney General shall:
586	(a) Employ one or more mediators to mediate disputes
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587	involving access to public records. A person may not be employed						
588							
589	in good standing of The Florida Bar. The Office of the Attorney						
590	General may adopt rules of procedure to govern its mediation						
591	proceedings.						
592	Section 14. Subsection (2) of section 17.0416, Florida						
593	Statutes, is repealed.						
594	Section 15. Subsection (3) of section 17.59, Florida						
595	Statutes, is repealed.						
596	Section 16. Section 25.371, Florida Statutes, is repealed.						
597	Section 17. Section 28.43, Florida Statutes, is repealed.						
598	Section 18. <u>Section 35.07</u> , Florida Statutes, is repealed.						
599	Section 19. Subsection (11) of section 39.001, Florida						
600	Statutes, is repealed.						
601	Section 20. Subsection (2) of section 39.0137, Florida						
602	Statutes, is amended to read:						
603	39.0137 Federal law; rulemaking authority						
604	(2) The department shall adopt rules no later than July 1_r						
605	2007, to ensure that the provisions of these federal laws are						
606	enforced in this state. The department is encouraged to enter						
607	into agreements with recognized American Indian tribes in order						
608	to facilitate the implementation of the Indian Child Welfare						
609	Act.						
610	Section 21. <u>Subsection (1) of section 39.824</u> , Florida						
611	Statutes, is repealed.						
612	Section 22. Subsection (3) of section 63.167, Florida						
613	Statutes, is amended to read:						
614	63.167 State adoption information center						
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(3) The department shall ensure equitable distribution of
referrals to licensed child-placing agencies, and may promulgate
rules as necessary for the establishment and operation of the
state adoption information center.

619 Section 23. <u>Section 88.9051</u>, Florida Statutes, is 620 repealed.

621 Section 24. Section 97.026, Florida Statutes, is amended 622 to read:

623 97.026 Forms to be available in alternative formats and 624 via the Internet.-It is the intent of the Legislature that all 625 forms required to be used in chapters 97-106 shall be made 626 available upon request, in alternative formats. Such forms shall include absentee ballots as alternative formats for such ballots 627 628 become available and the Division of Elections is able to 629 certify systems that provide them. The department may, pursuant 630 to ss. 120.536(1) and 120.54, adopt rules to administer this 631 section. Whenever possible, such forms, with the exception of 632 absentee ballots, shall be made available by the Department of 633 State via the Internet. Sections that contain such forms 634 include, but are not limited to, ss. 97.051, 97.052, 97.053, 97.057, 97.058, 97.0583, 97.071, 97.073, 97.1031, 98.075, 635 636 99.021, 100.361, 100.371, 101.045, 101.171, 101.20, 101.6103, 637 101.62, 101.64, 101.65, 101.657, 105.031, 106.023, and 106.087. 638 Section 25. Section 97.0555, Florida Statutes, is amended 639 to read: 640 97.0555 Late registration.-An individual or accompanying

641 family member who has been discharged or separated from the 642 uniformed services or the Merchant Marine, or from employment

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643 outside the territorial limits of the United States, after the 644 book-closing date for an election pursuant to s. 97.055 and who 645 is otherwise qualified may register to vote in such election 646 until 5 p.m. on the Friday before that election in the office of 647 the supervisor of elections. Such persons must produce 648 sufficient documentation showing evidence of qualifying for late 649 registration pursuant to this section. The Department of State 650 shall adopt rules specifying documentation that is sufficient to 651 determine eligibility.

652 Section 26. Subsection (1) of section 97.061, Florida653 Statutes, is amended to read:

654 97.061 Special registration for electors requiring655 assistance.-

(1) Any person who is eligible to register and who is unable to read or write or who, because of some disability, needs assistance in voting shall upon that person's request be registered under the procedure prescribed by this section and shall be entitled to receive assistance at the polls under the conditions prescribed by this section. The department may adopt rules to administer this section.

663 Section 27. <u>Subsection (3) of section 101.56062</u>, Florida 664 Statutes, is repealed.

665 Section 28. Subsection (5) of section 103.101, Florida 666 Statutes, is amended to read:

667

103.101 Presidential preference primary.-

(5) The state executive committee of each party, by rule
adopted at least 60 days prior to the presidential preference
primary election, shall determine the number, and establish

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671 procedures to be followed in the selection, of delegates and 672 delegate alternates from among each candidate's supporters. A 673 copy of any rule adopted by the executive committee shall be 674 filed with the Department of State within 7 days after its 675 adoption and shall become a public record. The Department of 676 State shall review the procedures and shall notify the state 677 executive committee of each political party of any ballot 678 limitations. The Department of State may promulgate rules for 679 the orderly conduct of the presidential preference primary ballot. 680

681 Section 29. Section 106.165, Florida Statutes, is amended 682 to read:

106.165 Use of closed captioning and descriptive narrative 683 684 in all television broadcasts.-Each candidate, political party, 685 affiliated party committee, and political committee must use 686 closed captioning and descriptive narrative in all television 687 broadcasts regulated by the Federal Communications Commission that are on behalf of, or sponsored by, a candidate, political 688 689 party, affiliated party committee, or political committee or 690 must file a written statement with the qualifying officer 691 setting forth the reasons for not doing so. Failure to file this 692 statement with the appropriate qualifying officer constitutes a 693 violation of the Florida Election Code and is under the 694 jurisdiction of the Florida Elections Commission. The Department 695 of State may adopt rules in accordance with s. 120.54 which are 696 necessary to administer this section.

697 Section 30. Section 110.1055, Florida Statutes, is amended 698 to read:

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699 110.1055 Rules and rulemaking authority.-The Department of 700 Management Services shall have authority to adopt rules as 701 necessary to effectuate the provisions of this chapter, as 702 amended by this act, and in accordance with the authority 703 granted to the department in this chapter. All existing rules 704 relating to this chapter are statutorily repealed January 1, 705 2002, unless otherwise readopted. 706 Section 31. Subsection (5) of section 110.1099, Florida 707 Statutes, is repealed. 708 Subsection (7) of section 110.1228, Florida Section 32. 709 Statutes, is repealed. 710 Section 33. Subsection (2) of section 110.12301, Florida 711 Statutes, is amended to read: 712 110.12301 Competitive procurement of postpayment claims 713 review services.-The Division of State Group Insurance is 714 directed to competitively procure: 715 A contingency-based contract for dependent eligibility (2) 716 verification services for the state group insurance program; 717 however, compensation under the contract may not exceed 718 historical claim costs for the prior 12 months for the dependent populations disenrolled as a result of the vendor's services. 719 The division may establish a 3-month grace period and hold 720 721 subscribers harmless for past claims of ineligible dependents. 722 The Department of Management Services shall submit budget 723 amendments pursuant to chapter 216 in order to obtain budget 724 authority necessary to expend funds from the State Employees' 725 Group Health Self-Insurance Trust Fund for payments to the 726 vendor as provided in the contract. The Department of Management Page 26 of 37

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727 Services shall adopt rules providing a process for verifying
728 dependent eligibility.

Section 34. <u>Subsection (4) of section 112.1915</u>, Florida
Statutes, is repealed.

731 Section 35. Section 118.12, Florida Statutes, is amended732 to read:

733 118.12 Certification of civil-law notary's authority; 734 apostilles.-If certification of a civil-law notary's authority 735 is necessary for a particular document or transaction, it must 736 be obtained from the Secretary of State. Upon the receipt of a 737 written request from a civil-law notary and the fee prescribed 738 by the Secretary of State, the Secretary of State shall issue a 739 certification of the civil-law notary's authority, in a form 740 prescribed by the Secretary of State, which shall include a statement explaining the legal qualifications and authority of a 741 742 civil-law notary in this state. The fee prescribed for the 743 issuance of the certification under this section or an apostille 744 under s. 15.16 may not exceed \$10 per document. The Department 745 of State may adopt rules to implement this section. 746 Section 36. Subsection (1) of section 121.085, Florida

747 <u>Statutes, is repealed.</u>

748Section 37.Paragraph (b) of subsection (4) of section749121.1001, Florida Statutes, is repealed.

750 Section 38. <u>Subsection (3) of section 121.4503</u>, Florida 751 <u>Statutes, is repealed.</u>

752 Section 39. Section 121.5911, Florida Statutes, is amended753 to read:

754 121.5911 Disability retirement program; qualified status; Page 27 of 37

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755 rulemaking authority.-It is the intent of the Legislature that 756 the disability retirement program for members of the Florida 757 Retirement System Investment Plan meet all applicable 758 requirements of federal law for a qualified plan. The department 759 shall seek a private letter ruling from the Internal Revenue 760 Service on the disability retirement program. Consistent with 761 the private letter ruling, the department shall adopt rules 762 necessary to maintain the qualified status of the disability 763 retirement program and the Florida Retirement System Pension 764 Plan. 765 Section 40. Subsection (4) of section 125.902, Florida 766 Statutes, is repealed. 767 Section 41. Subsection (4) of section 154.503, Florida 768 Statutes, is repealed. 769 Section 42. Paragraph (a) of subsection (2) of section 770 159.8081, Florida Statutes, is amended to read: 771 159.8081 Manufacturing facility bond pool.-772 (2) (a) The first 75 percent of this pool shall be 773 available on a first come, first served basis, except that 15 774 percent of the state volume limitation allocated to this pool 775 shall be available as provided in paragraph (b). Before issuing 776 any written confirmations for the remaining 25 percent of this 777 pool, the executive director shall forward all notices of intent 778 to issue which are received by the division for manufacturing 779 facility projects to the Department of Economic Opportunity. The Department of Economic Opportunity shall decide, after receipt 780 of the notices of intent to issue, which notices will receive 781 782 written confirmations. Such decision shall be communicated in

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783 writing by the Department of Economic Opportunity to the 784 executive director within 10 days of receipt of such notices of 785 intent to issue. The Department of Economic Opportunity may 786 develop rules to ensure that allocation of the remaining 25 787 percent is consistent with the state's economic development 788 policy.

789 Section 43. Section 159.8083, Florida Statutes, is amended 790 to read:

791 159.8083 Florida First Business allocation pool.-The 792 Florida First Business allocation pool is hereby established. 793 The Florida First Business allocation pool shall be available 794 solely to provide written confirmation for private activity 795 bonds to finance Florida First Business projects certified by 796 the Department of Economic Opportunity as eligible to receive a 797 written confirmation. Allocations from such pool shall be 798 awarded statewide pursuant to procedures specified in s. 799 159.805, except that the provisions of s. 159.805(2), (3), and 800 (6) do not apply. Florida First Business projects that are 801 eligible for a carryforward do not lose their allocation 802 pursuant to s. 159.809(3) on October 1, or pursuant to s. 803 159.809(4) on November 16, if they have applied for and have 804 been granted a carryforward by the division pursuant to s. 805 159.81(1). In issuing written confirmations of allocations for 806 Florida First Business projects, the division shall use the 807 Florida First Business allocation pool. If allocation is not 808 available from the Florida First Business allocation pool, the division shall issue written confirmations of allocations for 809 Florida First Business projects pursuant to s. 159.806 or s. 810

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811 159.807, in such order. For the purpose of determining priority 812 within a regional allocation pool or the state allocation pool, 813 notices of intent to issue bonds for Florida First Business 814 projects to be issued from a regional allocation pool or the 815 state allocation pool shall be considered to have been received by the division at the time it is determined by the division 816 817 that the Florida First Business allocation pool is unavailable to issue confirmation for such Florida First Business project. 818 819 If the total amount requested in notices of intent to issue private activity bonds for Florida First Business projects 820 exceeds the total amount of the Florida First Business 821 822 allocation pool, the director shall forward all timely notices 823 of intent to issue, which are received by the division for such 824 projects, to the Department of Economic Opportunity, which shall render a decision as to which notices of intent to issue are to 825 826 receive written confirmations. The Department of Economic 827 Opportunity, in consultation with the division, shall develop 828 rules to ensure that the allocation provided in such pool is 829 available solely to provide written confirmations for private activity bonds to finance Florida First Business projects and 830 831 that such projects are feasible and financially solvent. 832 Section 44. Subsection (3) of section 159.825, Florida 833 Statutes, is repealed. 834 Section 45. Section 161.75, Florida Statutes, is repealed. 835 Section 46. Section 163.462, Florida Statutes, is 836 repealed. 837 Section 47. Subsection (6) of section 163.517, Florida 838 Statutes, is repealed.

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839 Section 48. Subsection (2) of section 175.341, Florida 840 Statutes, is repealed. 841 Section 49. Paragraph (e) of subsection (2) of section 842 177.504, Florida Statutes, is repealed. 843 Section 50. Subsection (2) of section 185.23, Florida 844 Statutes, is repealed. 845 Section 51. Subsection (2) of section 255.25001, Florida 846 Statutes, is repealed. 847 Section 52. Subsection (7) of section 257.34, Florida 848 Statutes, is repealed. 849 Section 53. Subsection (6) of section 364.0135, Florida 850 Statutes, is repealed. 851 Section 54. Section 366.85, Florida Statutes, is amended 852 to read: 853 366.85 Responsibilities of Division of Consumer Services.-854 The Division of Consumer Services of the Department of 855 Agriculture and Consumer Services shall be the agency 856 responsible for consumer conciliatory conferences, if such 857 conferences are required pursuant to federal law. The division 858 shall also be the agency responsible for preparing lists of 859 sources for energy conservation products or services and of 860 financial institutions offering energy conservation loans, if 861 such lists are required pursuant to federal law. Notwithstanding 862 any provision of federal law to the contrary, the division shall 863 not require any manufacturer's warranty exceeding 1 year in 864 order for a source of conservation products or services to be included on the appropriate list. The lists shall be prepared 865 866 for the service area of each utility and shall be furnished to Page 31 of 37

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867 each utility for distribution to its customers. The division 868 shall update the lists on a systematic basis and shall remove 869 from any list any person who has been disciplined by any state 870 agency or who has otherwise exhibited a pattern of 871 unsatisfactory work and any person who requests removal from 872 such lists. The division is authorized to adopt rules to 873 implement the provisions of this section. 874 Section 55. Section 409.5092, Florida Statutes, is 875 repealed. 876 Section 56. Paragraphs (d) and (e) of subsection (4) of 877 section 411.01, Florida Statutes, are amended to read: 878 411.01 School readiness programs; early learning 879 coalitions.-880 (4) OFFICE OF EARLY LEARNING OF THE DEPARTMENT OF 881 EDUCATION.-882 (d) The Office of Early Learning shall: 883 Be responsible for the prudent use of all public and 1. 884 private funds in accordance with all legal and contractual requirements. 885 886 Provide final approval and every 2 years review early 2. 887 learning coalitions and school readiness plans. 888 3. Establish a unified approach to the state's efforts 889 toward enhancement of school readiness. In support of this 890 effort, the Office of Early Learning shall adopt specific system 891 support services that address the state's school readiness programs. An early learning coalition shall amend its school 892 893 readiness plan to conform to the specific system support 894 services adopted by the Office of Early Learning. System support Page 32 of 37

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895	services shall include, but are not limited to:							
896	a. Child care resource and referral services;							
897	b. Warm-Line services;							
898	c. Eligibility determinations;							
899	d. Child performance standards;							
900	e. Child screening and assessment;							
901	f. Developmentally appropriate curricula;							
902	d.g. Health and safety requirements requiring compliance							
903	with applicable licensure requirements of the Department of							
904	Children and Family Services; and							
905	e.h. Statewide data system requirements.; and							
906	i. Rating and improvement systems.							
907	4. Safeguard the effective use of federal, state, local,							
908	and private resources to achieve the highest possible level of							
909	school readiness for the children in this state.							
910	5. Adopt a rule establishing criteria for the expenditure							
911	of funds designated for the purpose of funding activities to							
912	improve the quality of child care within the state <u>but only as</u>							
913	necessary to comply in accordance with s. 658G of the federal							
914	Child Care and Development Block Grant Act.							
915	6. Provide technical assistance to early learning							
916	coalitions in a manner determined by the Office of Early							
917	Learning based upon information obtained by the office from							
918	various sources, including, but not limited to, public input,							
919	government reports, private interest group reports, office							
920	monitoring visits, and coalition requests for service.							
921	7. In cooperation with the early learning coalitions,							
922	coordinate with the Child Care Services Program Office of the							
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923 Department of Children and Family Services to minimize 924 duplicating interagency activities, health and safety 925 monitoring, and acquiring and composing data pertaining to child 926 care training and credentialing.

927 Develop and adopt performance standards and outcome 8. 928 measures for school readiness programs. The performance 929 standards must address the age-appropriate progress of children 930 in the development of school readiness skills. The performance 931 standards for children from birth to 5 years of age in school 932 readiness programs must be integrated with the performance 933 standards adopted by the Department of Education for children in 934 the Voluntary Prekindergarten Education Program under s. 1002.67. 935

936 9. Adopt a standard contract that must be used by the937 coalitions when contracting with school readiness providers.

938 (e) The Office of Early Learning may adopt rules under ss. 939 120.536(1) and 120.54 to administer the provisions of law 940 conferring duties upon the office, including, but not limited 941 to, rules governing the administration of system support 942 services of school readiness programs, the collection of data, 943 the approval of early learning coalitions and school readiness 944 plans, the provision of a method whereby an early learning 945 coalition may serve two or more counties, the award of 946 incentives to early learning coalitions, child performance 947 standards, child outcome measures, the issuance of waivers, and 948 the implementation of the state's Child Care and Development 949 Fund Plan as approved by the federal Administration for Children 950 and Families.

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951	Section 57. Subsection (7) of section 411.01013, Florida								
952	Statutes, is repealed.								
953	Section 58. Subsection (3) of section 411.0103, Florida								
954	Statutes, is repealed.								
955	Section 59. Subsection (3) of section 411.0104, Florida								
956	Statutes, is repealed.								
957	Section 60. Subsections (1) and (3) of section 501.142,								
958	Florida Statutes, are amended to read:								
959	501.142 Retail sales establishments; preemption; notice of								
960	refund policy; exceptions; penalty								
961	(1) The regulation of refunds is preempted to the								
962	Department of Agriculture and Consumer Services notwithstanding								
963	any other law or local ordinance to the contrary. Every retail								
964	sales establishment offering goods for sale to the general								
965	public that offers no cash refund, credit refund, or exchange of								
966	merchandise must post a sign so stating at the point of sale.								
967	Failure of a retail sales establishment to exhibit a "no refund"								
968	sign under such circumstances at the point of sale shall mean								
969	that a refund or exchange policy exists, and the policy shall be								
970	presented in writing to the consumer upon request. Any retail								
971	establishment failing to comply with the provisions of this								
972	section shall grant to the consumer, upon request and proof of								
973	purchase, a refund on the merchandise, within 7 days of the date								
974	of purchase, provided the merchandise is unused and in the								
975	original carton, if one was furnished. Nothing herein shall								
976	prohibit a retail sales establishment from having a refund								
977	policy which exceeds the number of days specified herein. The								
978	department may adopt rules pursuant to ss. 120.536(1) and 120.54								
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979 to enforce the provisions of this section. However, this 980 subsection does not prohibit a local government from enforcing 981 the provisions established by this section or department rule. 982 The department may enter an order doing one or more of (3) 983 the following if the department finds that a person has violated 984 or is operating in violation of any of the provisions of this 985 section or the rules or orders issued under this section: 986 (a) Issue a notice of noncompliance pursuant to s. 987 120.695. 988 (a) (b) Impose an administrative fine not to exceed \$100 989 for each violation. 990 (b) (c) Direct the person to cease and desist specified 991 activities. 992 Section 61. Paragraph (b) of subsection (15) of section 993 985.682, Florida Statutes, is amended to read: 994 985.682 Siting of facilities; study; criteria.-995 (15)996 Notwithstanding s. ss. 255.25(1)(b) and 255.25001(2), (b) 997 the department may enter into lease-purchase agreements to 998 provide juvenile justice facilities for the housing of committed 999 youths contingent upon available funds. The facilities provided 1000 through such agreements shall meet the program plan and 1001 specifications of the department. The department may enter into 1002 such lease agreements with private corporations and other 1003 governmental entities. However, notwithstanding the provisions 1004 of s. 255.25(3)(a), no such lease agreement may be entered into 1005 except upon advertisement for the receipt of competitive bids 1006 and award to the lowest and best bidder except when contracting

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1007 with other governmental entities.

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Section 62. This act shall take effect July 1, 2012.

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