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A bill to be entitled An act relating to sports facilities; amending s. 125.35, F.S.; authorizing boards of county commissioners to include certain commercial developments in lease agreements related to professional sports franchise facilities; creating s. 212.094, F.S.; providing definitions; providing an exemption from the sales and use tax for building materials used in the construction, reconstruction, expansion, or renovation of certain certified motorsports entertainment complexes through a refund of previously paid taxes; providing procedures for applying for authority to earn a tax refund; providing procedures for certifying a refund for completed projects; providing procedures for applying for a refund; providing audit authority and procedures for recapturing refunds under specified circumstances; providing rulemaking authority; providing for specified reductions in certain local government halfcent sales tax distributions; amending s. 212.20, F.S.; providing for a monthly distribution of a specified amount of sales tax revenue to certain facilities certified by the Department of Economic Opportunity as meeting the requirements for receiving such funds; amending s. 218.64, F.S.; providing for applicability of specified statutory provisions with respect to the funding of a certified applicant's facility; amending s. 288.1162, F.S.; authorizing an

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applicant previously certified as a facility for a new or retained professional sports franchise to receive an additional certification under certain circumstances; amending s. 288.1171, F.S.; revising requirements for certification of a facility as a motorsports entertainment complex by the Department of Economic Opportunity; limiting the number of applicants the department may certify as a motorsports entertainment complex; authorizing the Auditor General to verify the expenditure of specified distributions and to pursue recovery of improperly expended funds through the Department of Revenue; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Subsection (1) of section 125.35, Florida Section 1. Statutes, is amended to read:

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County authorized to sell real and personal 125.35 property and to lease real property.-

The board of county commissioners is expressly (1)(a)authorized to sell and convey any real or personal property, and to lease real property, belonging to the county, whenever the board determines that it is to the best interest of the county to do so, to the highest and best bidder for the particular use the board deems to be the highest and best, for such length of term and such conditions as the governing body may in its discretion determine.

(b) Notwithstanding the provisions of paragraph (a), the board of county commissioners, under such terms and conditions as negotiated by the board, is expressly authorized to:

- 1. Negotiate the lease of an airport or seaport facility;
- 2. Modify or extend an existing lease of real property for an additional term not to exceed 25 years, where the improved value of the lease has an appraised value in excess of \$20 million; or
- 3. Lease <u>or license</u> a professional sports franchise facility financed by revenues received pursuant to s. 125.0104 or s. 212.20, which facility may include commercial development ancillary to the professional sports franchise if such ancillary commercial development is located on property that is part of or contiguous to the professional sports franchise facility; under such terms and conditions as negotiated by the board.
- Section 2. Section 212.094, Florida Statutes, is created to read:
- 212.094 Motorsports entertainment complex; tax exemption for building material.—
- (1) DEFINITIONS.—For the purposes of this section, the term:
- (a) "Building materials" means materials, equipment, and tangible personal property that is used in or becomes a component part in the construction, reconstruction, expansion, or renovation of a motorsports entertainment complex.
- (b) "Motorsports entertainment complex" means a complex certified under s. 288.1171 to receive distributions under s. 212(6)(d).

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(c) "Owner" means the beneficial owner of the motorsports entertainment complex.

- (d) "Project" means the construction, reconstruction, expansion, or renovation of a motorsports entertainment complex during a specified 48-month period for a total cost of at least \$250 million incurred during the 48-month period. However, total cost shall not include the cost of any property previously owned or leased by the motorsports entertainment complex. For the purposes of this paragraph, total cost shall include all expenses incurred by the owner of a motorsports entertainment complex in connection with the construction, reconstruction, expansion, or renovation of a motorsports entertainment complex, including, but not limited to:
- 1. The costs of constructing, installing, equipping, and financing, including all obligations incurred for labor and obligations to contractors, subcontractors, builders, and materialmen.
- 2. The costs of architectural and engineering services, including test borings, surveys, estimates, plans and specifications, preliminary investigations, environmental mitigation, and supervision of construction, as well as the performance of all duties required by or consequent to the construction, installation, and equipping.
- 3. The costs associated with the installation of fixtures and equipment; surveys, including archaeological and environmental surveys; site tests and inspections; subsurface site work and excavation; filling, grading, paving, and provisions for drainage, stormwater retention, and installation

of utilities, including water, sewer, sewage treatment, gas,
electricity, communications, and similar facilities; and offsite
construction of utility extensions to the boundaries of the
property.

- (e) "Substantially completed" has the same meaning as provided in s. 192.042(1).
- (f) "Unit of local government" has the same meaning as provided in s. 218.369.
 - (2) EXEMPTIONS; ACCOUNT OF USE.—

- (a) Building materials used in a project that has been certified by the Department of Economic Opportunity under subsection (4) for the construction, reconstruction, expansion, or renovation of a motorsports entertainment complex are exempt from the state tax imposed by this chapter upon an affirmative showing to the satisfaction of the Department of Economic Opportunity that the items have been used for the construction, reconstruction, expansion, or renovation of a motorsports entertainment complex. This exemption inures to the owner of the motorsports entertainment complex who applies for certification under subsection (4) through a refund of previously paid state tax. To receive a refund, the owner of the motorsports entertainment complex must follow the procedures in this section.
- (4), an owner of a motorsports entertainment complex may apply for a one-time nontransferable refund of sales tax paid for building materials used in that project.
 - (c) The refund is not available unless ordinances that

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recognize and commit to the funding provision in subsection (8) for a specified project are enacted by a majority of the members of the governing board of the county where the project is located and a majority of the members of the governing boards of any municipality where the project is located. For purposes of the funding provision in subsection (8), such a recognition and commitment by ordinance is binding and irrevocable upon the county and any municipality enacting the ordinance.

- (d) The department may not refund more than \$3 million to any owner of a motorsports entertainment complex pursuant to this section.
 - (3) APPLICATION.—

- (a) In order to earn a tax refund, an owner of a motorsports entertainment complex must first submit an application to the Department of Economic Opportunity for approval of a project before beginning construction, reconstruction, expansion, or renovation. The application must be filed by the date established by the Department of Economic Opportunity. In addition to any information that the Department of Economic Opportunity may require, the applicant must provide a complete description of the project that demonstrates to the Department of Economic Opportunity that the applicant is likely to complete the requirements in this section. The applicant must provide an affidavit certifying that all the information contained in the application is true and correct. The applicant must also provide the department with copies of the ordinances required under paragraph (2)(c).
 - (b) Within 60 days after receipt of a completed

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application, the Department of Economic Opportunity must issue a notice of intent to deny or approve the project.

- (4) CERTIFICATION.—Upon completion of a project, the owner of the motorsports entertainment complex who received approval for the project may apply to the Department of Economic Opportunity for certification of a refund.
 - (a) The application must include:

- 1. The name and physical in-state address of the motorsports entertainment complex.
 - 2. A copy of the application and approval for the project.
- 3. An address and the applicable assessment roll parcel numbers for the motorsports entertainment complex for which a refund of previously paid taxes is being sought.
- 4. A copy of a valid building permit issued by the county or municipal building department for construction, reconstruction, expansion, or renovation of the motorsports entertainment complex.
- 5. A sworn statement, under penalty of perjury, from the general contractor licensed in this state with whom the applicant contracted to construct, reconstruct, or renovate the motorsports entertainment complex, which lists the building materials used to construct, reconstruct, or renovate the motorsports entertainment complex, the actual cost of the building materials, and the amount of sales and use tax paid in this state on the building materials. If a general contractor was not used, the applicant, not a general contractor, must make the sworn statement required under this subparagraph. Copies of invoices that evidence the purchase of the building materials

used in the construction, reconstruction, or renovation of the motorsports entertainment complex and the payment of sales and use tax on the building materials must be attached to the sworn statement provided by the general contractor or by the applicant.

- 6. A certification by the local building code inspector that the construction, reconstruction, expansion, or renovation of the motorsports entertainment complex is substantially complete.
- 7. A detailed accounting attested to by a certified public accountant licensed in this state that the total amount expended by the applicant towards the construction, reconstruction, expansion, or renovation of the motorsports entertainment complex during a 48-month period is greater than \$250 million.
- (b) Within 90 working days after receipt of an application for certification, the Department of Economic Opportunity must review the application to determine if it includes all the information and meets all the criteria required under this section. The department shall certify all applications that contain the required information and are found to be eligible to receive a refund under this section.
- (5) REFUND.—An application for a refund must be submitted to the department within 6 months after certification for the refund is obtained under subsection (4).
 - (6) AUDIT AUTHORITY; RECAPTURE OF REFUNDS.—
- (a) In addition to its existing audit and investigative authority, the department may perform any additional financial and technical audits and investigations, including examining the

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accounts, books, and financial records of the tax refund
applicant, which are necessary for verifying the accuracy of the
refund request and to ensure compliance with this section. If
requested by the department, the Department of Economic
Opportunity must provide technical assistance for any technical
audits or examinations performed under this subsection.

- (b) Grounds for forfeiture of previously claimed refunds approved under this section exist if the department determines, as a result of an audit or examination, or from information received from the Department of Economic Opportunity, that a taxpayer received tax refunds for which the taxpayer was not entitled.
- (c) The Department of Economic Opportunity may revoke or modify a certification granting eligibility for a tax refund if it finds that the taxpayer made a false statement or representation in any application, record, report, plan, or other document filed in an attempt to receive a tax refund under this section. The Department of Economic Opportunity shall immediately notify the department of any revoked or modified orders affecting previously granted tax refunds.
- (d) The department may assess an additional tax, penalty, or interest pursuant to s. 95.091.
 - (7) RULES.—

(a) The Department of Economic Opportunity shall adopt rules to administer this section, including rules relating to application forms required under subsections (3) and (4), and the application and certification procedures, guidelines, and requirements necessary to administer this section.

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(b) The department may adopt rules to administer this section, including rules relating to the forms required to claim a tax refund under this section, the requirements and basis for establishing an entitlement to a refund, and the examination and audit procedures required to administer this section.

- (8) REDUCTIONS IN DISTRIBUTIONS.—The department shall reduce by an amount equal to 10 percent of each refund granted under this section the combined local government half-cent sales tax to be distributed, pursuant to s. 218.61, to each unit of local government that enacted ordinances pursuant to paragraph (2) (c) and such reductions shall be prorated over a 12-month period.
- (a) For refunds issued pursuant to this section on or before June 30 of a given calendar year, the reductions required under this subsection shall begin in the first month of the local fiscal year that follows such refund being issued.
- (b) For refunds issued pursuant to this section after June 30 of a given calendar year, the reductions required under this subsection shall begin in the first month of the second local fiscal year that follows such refund being issued.
- (c) An amount equal to the reductions required under this subsection shall be transferred monthly from the Local Government Half-cent Sales Tax Clearing Trust Fund to the General Revenue Fund. Each affected unit of local government's share of the reduction shall be in proportion to that unit of local government's respective local government half-cent sales tax distributions absent the provisions of this paragraph.
 - (d) Within 14 days after issuance of a refund pursuant to

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this section, the department shall provide written notice to

each unit of local government subject to the reduced

distribution provisions of this subsection with the amounts and timing of the forthcoming reductions in distributions.

Section 3. Paragraph (d) of subsection (6) of section 212.20, Florida Statutes, is amended to read:

- 212.20 Funds collected, disposition; additional powers of department; operational expense; refund of taxes adjudicated unconstitutionally collected.—
- (6) Distribution of all proceeds under this chapter and s. 202.18(1) (b) and (2) (b) shall be as follows:
- (d) The proceeds of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be distributed as follows:
- 1. In any fiscal year, the greater of \$500 million, minus an amount equal to 4.6 percent of the proceeds of the taxes collected pursuant to chapter 201, or 5.2 percent of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in monthly installments into the General Revenue Fund.
- 2. After the distribution under subparagraph 1., 8.814 percent of the amount remitted by a sales tax dealer located within a participating county pursuant to s. 218.61 shall be transferred into the Local Government Half-cent Sales Tax Clearing Trust Fund. Beginning July 1, 2003, the amount to be transferred shall be reduced by 0.1 percent, and the department shall distribute this amount to the Public Employees Relations Commission Trust Fund less \$5,000 each month, which shall be

added to the amount calculated in subparagraph 3. and distributed accordingly.

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- 3. After the distribution under subparagraphs 1. and 2., 0.095 percent shall be transferred to the Local Government Halfcent Sales Tax Clearing Trust Fund and distributed pursuant to s. 218.65.
- 4. After the distributions under subparagraphs 1., 2., and 3., 2.0440 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for Counties pursuant to s. 218.215.
- 5. After the distributions under subparagraphs 1., 2., and 3., 1.3409 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for Municipalities pursuant to s. 218.215. If the total revenue to be distributed pursuant to this subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, no municipality shall receive less than the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000. If the total proceeds to be distributed are less than the amount received in combination from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, each municipality shall receive an amount proportionate to the amount it was due in state fiscal year 1999-2000.
 - 6. Of the remaining proceeds:

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In each fiscal year, the sum of \$29,915,500 shall be divided into as many equal parts as there are counties in the state, and one part shall be distributed to each county. The distribution among the several counties must begin each fiscal year on or before January 5th and continue monthly for a total of 4 months. If a local or special law required that any moneys accruing to a county in fiscal year 1999-2000 under the thenexisting provisions of s. 550.135 be paid directly to the district school board, special district, or a municipal government, such payment must continue until the local or special law is amended or repealed. The state covenants with holders of bonds or other instruments of indebtedness issued by local governments, special districts, or district school boards before July 1, 2000, that it is not the intent of this subparagraph to adversely affect the rights of those holders or relieve local governments, special districts, or district school boards of the duty to meet their obligations as a result of previous pledges or assignments or trusts entered into which obligated funds received from the distribution to county governments under then-existing s. 550.135. This distribution specifically is in lieu of funds distributed under s. 550.135 before July 1, 2000.

b. The department shall distribute \$166,667 monthly pursuant to s. 288.1162 to each applicant certified as a facility for a new or retained professional sports franchise pursuant to s. 288.1162 and \$166,667 monthly to an applicant that receives an additional certification pursuant to s. 288.1162(9). Up to \$41,667 shall be distributed monthly by the

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department to each certified applicant as defined in s. 288.11621 for a facility for a spring training franchise. However, not more than \$416,670 may be distributed monthly in the aggregate to all certified applicants for facilities for spring training franchises. The department shall distribute \$166,667 monthly pursuant to s. 288.1171 to an applicant certified as a motorsports entertainment complex under that section. Distributions begin 60 days after such certification and continue for not more than 30 years, except as otherwise provided in s. 288.11621. A certified applicant identified in this sub-subparagraph may not receive more in distributions than expended by the applicant for the public purposes provided for in s. 288.1162(5), er s. 288.11621(3), or s. 288.1171(6).

- c. Beginning 30 days after notice by the Department of Economic Opportunity to the Department of Revenue that an applicant has been certified as the professional golf hall of fame pursuant to s. 288.1168 and is open to the public, \$166,667 shall be distributed monthly, for up to 300 months, to the applicant.
- d. Beginning 30 days after notice by the Department of Economic Opportunity to the Department of Revenue that the applicant has been certified as the International Game Fish Association World Center facility pursuant to s. 288.1169, and the facility is open to the public, \$83,333 shall be distributed monthly, for up to 168 months, to the applicant. This distribution is subject to reduction pursuant to s. 288.1169. A lump sum payment of \$999,996 shall be made, after certification and before July 1, 2000.

7. All other proceeds must remain in the General Revenue Fund.

- Section 4. Subsection (3) of section 218.64, Florida Statutes, is amended to read:
- 218.64 Local government half-cent sales tax; uses; limitations.—

- (3) Subject to ordinances enacted by the majority of the members of the county governing authority and by the majority of the members of the governing authorities of municipalities representing at least 50 percent of the municipal population of such county, counties may use up to \$2 million annually of the local government half-cent sales tax allocated to that county for funding for any of the following applicants:
- (a) A certified applicant as a facility for a new or retained professional sports franchise under s. 288.1162 or a certified applicant as defined in s. 288.11621 for a facility for a spring training franchise. It is the Legislature's intent that the provisions of s. 288.1162, including, but not limited to, the evaluation process by the Department of Economic Opportunity except for the limitation on the number of certified applicants or facilities as provided in that section and the restrictions set forth in s. 288.1162(8), shall apply to an applicant's facility to be funded by local government as provided in this subsection.
- (b) A certified applicant as a "motorsport entertainment complex," as provided for in s. 288.1171. Funding for each franchise or motorsport complex shall begin 60 days after certification and shall continue for not more than 30 years. The

provisions of s. 288.1171(5) and (7) do not apply to an applicant's facility to be funded by local government as provided in this subsection.

Section 5. Subsections (1) and (5) of section 288.1162, Florida Statutes are amended, and subsection (9) is added to that section, to read:

288.1162 Professional sports franchises; duties.-

- (1) The department shall serve as the state agency for screening applicants for state funding under s. 212.20, and for certifying an applicant as a facility for a new or retained professional sports franchise, and for certifying a facility under subsection (9).
- (5) An applicant certified as a facility for a new or retained professional sports franchise or an applicant certified under subsection (9) may use funds provided under s. 212.20 only for the public purpose of paying for the acquisition, construction, reconstruction, or renovation of a facility for a new or retained professional sports franchise to pay or pledge for the payment of debt service on, or to fund debt service reserve funds, arbitrage rebate obligations, or other amounts payable with respect to, bonds issued for the acquisition, construction, reconstruction, or renovation of such facility or for the reimbursement of such costs or the refinancing of bonds issued for such purposes.
- (9) (a) Notwithstanding subsections (4), (6), and (8), an applicant previously certified under this section as a facility for a new or retained professional sports franchise is eligible for an additional certification for the public purposes

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449 described in subsection (5), if:

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- 1. The cost of the planned improvements to the facility is at least \$80 million.
 - 2. The professional sports franchise has been in existence for at least 15 years.
 - 3. The signed agreement for use of the facility described in paragraph (4)(b) has at least 15 years remaining on the agreement's term.
 - 4. The applicant has an independent analysis or study, verified by the department, which demonstrates that the amount of the revenues generated by the taxes imposed under chapter 212 with respect to the use and operation of the professional sports franchise facility will equal or exceed \$4 million annually.
 - 5. The applicant has an independent study produced by an engineering firm that lists recommended renovations and the estimated cost of such renovations.
 - 6. The facility is located in a county that operates under a government consolidated with that of one or more municipalities in the county.
 - The department may certify no more than one applicant (b) under this subsection.
 - (c) The department shall notify the Department of Revenue of a facility certified under this subsection.
- Section 6. Section 288.1171, Florida Statutes, is amended 473 to read:
- 474 288.1171 Motorsports entertainment complex; definitions; 475 certification; duties.-
 - (1) As used in this section, the term:

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(a) "Applicant" means the owner of a motorsports entertainment complex.

- (b) "Motorsports entertainment complex" means a closed-course racing facility with at least 50,000 fixed seats.
- (c) "Motorsports event" means a motorsports race that has been sanctioned by a sanctioning body.
- (d) "Owner" means a unit of local government which owns a motorsports entertainment complex or owns the land on which the motorsports entertainment complex is located.
- (e) "Sanctioning body" means the American Motorcycle
 Association (AMA), Championship Auto Racing Teams (CART), Grand
 American Road Racing Association (Grand Am), Indy Racing League
 (IRL), National Association for Stock Car Auto Racing (NASCAR),
 National Hot Rod Association (NHRA), Professional Sportscar
 Racing (PSR), Sports Car Club of America (SCCA), United States
 Auto Club (USAC), or any successor organization, or any other
 nationally recognized governing body of motorsports which
 establishes an annual schedule of motorsports events and grants
 rights to conduct such events, has established and administers
 rules and regulations governing all participants involved in
 such events and all persons conducting such events, and requires
 certain liability assurances, including insurance.
- (f) "Unit of local government" has the meaning ascribed in s. 218.369.
- (2) The department shall serve as the state agency for screening applicants for <u>funding under s. 212.20 and local</u> option funding under s. 218.64(3) and for certifying an applicant as a motorsports entertainment complex. The department

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shall develop and adopt rules for the receipt and processing of applications for funding under $\underline{s.\ 212.20}$ and $\underline{s.\ 218.64(3)}$. The department shall make a determination regarding any application filed by an applicant not later than 120 days after the application is filed.

(3) Before certifying an applicant as a motorsports entertainment complex, the department must determine that:

- (a) A unit of local government holds title to the land on which the motorsports entertainment complex is located or holds title to the motorsports entertainment complex.
- (b) The municipality in which the motorsports entertainment complex is located, or the county if the motorsports entertainment complex is located in an unincorporated area, has certified by resolution after a public hearing that the application serves a public purpose.
- (c) The applicant has a verified copy of the approval from a sanctioning body stating that motorsport events are sanctioned to occur at the applicant's complex.
- (d) The applicant has projections, verified by the department, which demonstrate that the motorsports entertainment complex will attract paid attendance of more than 100,000 annually.
- (e) The applicant has an independent analysis or study, verified by the department, which demonstrates that the amount of revenues generated by the taxes imposed under chapter 212 with respect to the use and operation of the motorsports entertainment complex will equal or exceed \$2 million annually.
 - (f) The applicant has demonstrated that it has provided,

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is capable of providing, or has financial or other commitments to provide the costs incurred or related to the improvement and development of the complex.

- (g) The total cost of construction, reconstruction, expansion, or renovation of the complex exceeds \$250 million.
- (4) Upon determining that an applicant meets the requirements of subsection (3), the department shall notify the applicant and the executive director of the Department of Revenue of such certification by means of an official letter granting certification. If the applicant fails to meet the certification requirements of subsection (3), the department shall notify the applicant not later than 10 days following such determination.
- (5) A motorsports entertainment complex that has been previously certified under this section and has received funding under such certification is ineligible for any additional certification.
- (6) An applicant certified as a motorsports entertainment complex may use funds provided pursuant to s. 218.64(3) or s. 212.20 only for the following public purposes:
- (a) Paying for the construction, reconstruction, expansion, or renovation of a motorsports entertainment complex.
- (b) Paying debt service reserve funds, arbitrage rebate obligations, or other amounts payable with respect to bonds issued for the construction, reconstruction, expansion, or renovation of the motorsports entertainment complex or for the reimbursement of such costs or the refinancing of bonds issued for such purposes.

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(c) Paying for construction, reconstruction, expansion, or renovation of transportation or other infrastructure improvements related to, necessary for, or appurtenant to the motorsports entertainment complex, including, without limitation, paying debt service reserve funds, arbitrage rebate obligations, or other amounts payable with respect to bonds issued for the construction, reconstruction, expansion, or renovation of such transportation or other infrastructure improvements, and for the reimbursement of such costs or the refinancing of bonds issued for such purposes.

- (d) Paying for programs of advertising and promotion of or related to the motorsports entertainment complex or the municipality in which the motorsports entertainment complex is located, or the county if the motorsports entertainment complex is located in an unincorporated area, if such programs of advertising and promotion are designed to increase paid attendance at the motorsports entertainment complex or increase tourism in or promote the economic development of the community in which the motorsports entertainment complex is located.
- (7) The department shall certify no more than one applicant as a motorsports entertainment complex.
- (8) (7) The Auditor General Department of Revenue may audit, as provided in s. 11.45 213.34, to verify that the distributions pursuant to this section have been expended as required in this section. Such information is subject to the confidentiality requirements of chapter 213. If the Auditor General Department of Revenue determines that the distributions pursuant to certification under this section have not been

expended as required by this section, the Auditor General shall notify the Department of Revenue, which it may pursue recovery of such funds pursuant to the laws and rules governing the assessment of taxes.

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Section 7. This act shall take effect July 1, 2013.

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