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By the Committee on Transportation; and Senator Brandes

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A bill to be entitled An act relating to the environment; amending s. 334.044, F.S.; providing an exclusion from provisions that require all plant materials for highway landscaping be purchased from Florida commercial nursery stock in this state on a uniform competitive bid basis if prohibited by federal law or regulation; amending s. 335.06, F.S.; revising the responsibilities of the Department of Transportation, a county, or a municipality to improve or maintain a road that provides access to property within the state park system; amending s. 373.4137, F.S.; providing legislative intent that mitigation be implemented in a manner that promotes efficiency, timeliness, and costeffectiveness in project delivery; revising the criteria of the environmental impact inventory; revising the criteria for mitigation of projected impacts identified in the environmental impact inventory; requiring the Department of Transportation to include funding for environmental mitigation for its projects in its work program; revising the process and criteria for the payment by the department or participating transportation authorities of mitigation implemented by water management districts or the Department of Environmental Protection; revising the requirements for the payment to a water management district or the Department of Environmental Protection of the costs of mitigation planning and implementation

of the mitigation required by a permit; revising the

payment criteria for preparing and implementing mitigation plans adopted by water management districts for transportation impacts based on the environmental impact inventory; adding federal requirements for the development of a mitigation plan; providing for transportation projects in the environmental mitigation plan for which mitigation has not been specified; revising a water management district's responsibilities relating to a mitigation plan; amending s. 373.618, F.S.; revising the outdoor advertisement exemption criteria for a public information system; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1. Subsection (26) of section 334.044, Florida Statutes, is amended to read:

334.044 Department; powers and duties.—The department shall have the following general powers and duties:

(26) To provide for the enhancement of environmental

benefits, including air and water quality; to prevent roadside erosion; to conserve the natural roadside growth and scenery; and to provide for the implementation and maintenance of roadside conservation, enhancement, and stabilization programs. No less than 1.5 percent of the amount contracted for construction projects shall be allocated by the department on a statewide basis for the purchase of plant materials. Department

districts may not expend funds for landscaping in connection

with any project that is limited to resurfacing existing lanes

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unless the expenditure has been approved by the department's secretary or the secretary's designee. To the greatest extent practical, a minimum of 50 percent of the funds allocated under this subsection shall be allocated for large plant materials and the remaining funds for other plant materials. Except as prohibited by applicable federal law or regulation, all plant materials shall be purchased from Florida commercial nursery stock in this state on a uniform competitive bid basis. The department shall develop grades and standards for landscaping materials purchased through this process. To accomplish these activities, the department may contract with nonprofit organizations having the primary purpose of developing youth employment opportunities.

Section 2. Section 335.06, Florida Statutes, is amended to read:

that which provides access to property within the state park system must shall be maintained by the department if the road is a part of the State Highway System and may be improved and maintained by the department if the road is part of a county road system or city street system. If the department does not maintain a county or city road that is a part of the county road system or the city street system and that provides access to the state park system, the road must or shall be maintained by the appropriate county or municipality if the road is a part of the county road system or the city street system.

Section 3. Section 373.4137, Florida Statutes, is amended to read:

373.4137 Mitigation requirements for specified

transportation projects.-

- (1) The Legislature finds that environmental mitigation for the impact of transportation projects proposed by the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 can be more effectively achieved by regional, long-range mitigation planning rather than on a project-by-project basis. It is the intent of the Legislature that mitigation to offset the adverse effects of these transportation projects be funded by the Department of Transportation and be carried out by the use of mitigation banks and any other mitigation options that satisfy state and federal requirements in an efficient, timely, and cost-effective manner.
- (2) Environmental impact inventories for transportation projects proposed by the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 shall be developed as follows:
- (a) By July 1 of each year, the Department of Transportation, or a transportation authority established pursuant to chapter 348 or chapter 349 which chooses to participate in the program, shall submit to the water management districts a list of its projects in the adopted work program and an environmental impact inventory of habitat impacts and the proposed amount of mitigation needed to offset impacts as described in paragraph (b). The environmental impact inventory must be based on habitats addressed in the rules adopted pursuant to this part, and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, and which may be impacted by the Department of Transportation its plan of construction for transportation projects in the next 3 years of the tentative work program. The

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Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 may also include in its environmental impact inventory the habitat impacts and the proposed amount of mitigation needed for of any future transportation project. The Department of Transportation and each transportation authority established pursuant to chapter 348 or chapter 349 may fund any mitigation activities for future projects using current year funds.

- (b) The environmental impact inventory <u>must shall</u> include a description of these habitat impacts, including their location, acreage, and type; the proposed amount of mitigation needed based on the functional loss as determined through the Uniform Mitigation Assessment Method (UMAM) adopted in Chapter 62-345, F.A.C.; identification of the proposed mitigation option; state water quality classification of impacted wetlands and other surface waters; any other state or regional designations for these habitats; and a list of threatened species, endangered species, and species of special concern affected by the proposed project.
- (c) Before projects are identified for inclusion in a water management district mitigation plan as described in subsection (4), the Department of Transportation must consider using credits from a permitted mitigation bank. The Department of Transportation must consider availability of suitable and sufficient mitigation bank credits within the transportation project's area, ability to satisfy commitments to regulatory and resource agencies, availability of suitable and sufficient mitigation purchased or developed through this section, ability to complete existing water management district or Department of

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Environmental Protection suitable mitigation sites initiated with Department of Transportation mitigation funds, and ability to satisfy state and federal requirements including long-term maintenance and liability.

(3)(a) To implement the mitigation option fund development and implementation of the mitigation plan for the projected impacts identified in the environmental impact inventory described in subsection (2), the Department of Transportation may purchase credits for current and future use directly from a mitigation bank; purchase mitigation services through the water management districts or the Department of Environmental Protection; conduct its own mitigation; or use other mitigation options that meet state and federal requirements. shall identify funds quarterly in an escrow account within the State Transportation Trust Fund for the environmental mitigation phase of projects budgeted by Funding for the identified mitigation option as described in the environmental impact inventory must be included in the Department of Transportation's work program developed pursuant to s. 339.135. for the current fiscal year. The escrow account shall be maintained by the Department of Transportation for the benefit of the water management districts. Any interest earnings from the escrow account shall remain with the Department of Transportation. The amount programmed each year by the Department of Transportation and participating transportation authorities established pursuant to chapter 348 or chapter 349 must correspond to an estimated cost per credit of \$150,000 multiplied by the projected number of credits identified in the environmental impact inventory described in subsection (2). This estimated cost per credit will

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be adjusted every 2 years by the Department of Transportation based on the average cost per UMAM credit paid through this section.

- (b) Each transportation authority established pursuant to chapter 348 or chapter 349 that chooses to participate in this program shall create an escrow account within its financial structure and deposit funds in the account to pay for the environmental mitigation phase of projects budgeted for the current fiscal year. The escrow account shall be maintained by the authority for the benefit of the water management districts. Any interest earnings from the escrow account shall remain with the authority.
- (c) For mitigation implemented by the water management district or the Department of Environmental Protection, as appropriate, the amount paid each year must be based on mitigation services provided by the water management districts or Department of Environmental Protection pursuant to an approved water management district plan, as described in subsection (4). Except for current mitigation projects in the monitoring and maintenance phase and except as allowed by paragraph (d), The water management districts or the Department of Environmental Protection, as appropriate, may request payment a transfer of funds from an escrow account no sooner than 30 days before the date the funds are needed to pay for activities associated with development or implementation of the permitted mitigation meeting the requirements pursuant to this part, 33 U.S.C. s. 1344, and 33 C.F.R. s. 332, in the approved mitigation plan described in subsection (4) for the current fiscal year. $_{\tau}$ including, but not limited to, design, engineering, production,

596-02852-13 20131104c1 204 and staff support. Actual conceptual plan preparation costs 205 incurred before plan approval may be submitted to the Department 206 of Transportation or the appropriate transportation authority 207 each year with the plan. The conceptual plan preparation costs of each water management district will be paid from mitigation 208 209 funds associated with the environmental impact inventory for the 210 current year. The amount transferred to the escrow accounts each 211 year by the Department of Transportation and participating 212 transportation authorities established pursuant to chapter 348 213 or chapter 349 shall correspond to a cost per acre of \$75,000 214 multiplied by the projected acres of impact identified in the 215 environmental impact inventory described in subsection (2). 216 However, the \$75,000 cost per acre does not constitute an 217 admission against interest by the state or its subdivisions and is not admissible as evidence of full compensation for any 218 219 property acquired by eminent domain or through inverse condemnation. Each July 1, the cost per acre shall be adjusted 220 221 by the percentage change in the average of the Consumer Price 222 Index issued by the United States Department of Labor for the 223 most recent 12 month period ending September 30, compared to the 224 base year average, which is the average for the 12-month period 225 ending September 30, 1996. Each quarter, the projected amount of 226 mitigation must acreage of impact shall be reconciled with the 227 actual amount of mitigation needed for acreage of impact of 228 projects as permitted, including permit modifications, pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 229 230 1344. The subject year's programming transfer of funds shall be 231 adjusted accordingly to reflect the mitigation acreage of 232 impacts as permitted. The Department of Transportation and

596-02852-13 20131104c1 233 participating transportation authorities established pursuant to 234 chapter 348 or chapter 349 are authorized to transfer such funds 235 from the escrow accounts to the water management districts to 236 carry out the mitigation programs. Environmental mitigation 237 funds that are identified for or maintained in an escrow account 238 for the benefit of a water management district may be released 239 if the associated transportation project is excluded in whole or 240 part from the mitigation plan. For a mitigation project that is 241 in the maintenance and monitoring phase, the water management 242 district may request and receive a one-time payment based on the 243 project's expected future maintenance and monitoring costs. If 244 the water management district excludes a project from an 245 approved water management district mitigation plan, cannot 246 timely permit a mitigation site to offset the impacts of a 247 Department of Transportation project identified in the 248 environmental impact inventory, or if the proposed mitigation 249 does not meet state and federal requirements, the Department of 250 Transportation may use the associated funds for the purchase of 251 mitigation bank credits or any other mitigation option that 252 satisfies state and federal requirements. Upon final 253 disbursement of the final maintenance and monitoring payment for 254 mitigation of a transportation project as permitted, the 255 obligation of the Department of Transportation or the 256 participating transportation authority is satisfied and the 257 water management district or the Department of Environmental 258 Protection, as appropriate, will have continuing responsibility 259 for the mitigation project. , the escrow account for the project 260 established by the Department of Transportation or the 261 participating transportation authority may be closed. Any

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interest earned on these disbursed funds shall remain with the water management district and must be used as authorized under this section.

(d) Beginning with the March 2014 water management district mitigation plans, in the 2005-2006 fiscal year, each water management district or the Department of Environmental Protection, as appropriate, shall invoice the Department of Transportation for mitigation services to offset only the impacts of a Department of Transportation project identified in the environmental impact inventory, including planning, design, construction, maintenance and monitoring, and other costs necessary to meet requirements pursuant to this section, 33 U.S.C. s. 1344, and 33 C.F.R. s. 332. be paid a lump-sum amount of \$75,000 per acre, adjusted as provided under paragraph (c), for federally funded transportation projects that are included on the environmental impact inventory and that have an approved mitigation plan. Beginning in the 2009-2010 fiscal year, each water management district shall be paid a lump-sum amount of \$75,000 per acre, adjusted as provided under paragraph (c), for federally funded and nonfederally funded transportation projects that have an approved mitigation plan. All mitigation costs, including, but not limited to, the costs of preparing conceptual plans and the costs of design, construction, staff support, future maintenance, and monitoring the mitigated acres shall be funded through these lump-sum amounts. If the water management district identifies the use of mitigation bank credits to offset a Department of Transportation impact, the water management district shall exclude that purchase from the mitigation plan, and the Department of Transportation must purchase the bank

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(e) For mitigation activities occurring on existing water management district or Department of Environmental Protection mitigation sites initiated with Department of Transportation mitigation funds before July 1, 2013, the water management district or Department of Environmental Protection shall invoice the Department of Transportation or a participating transportation authority at a cost per acre of \$75,000 multiplied by the projected acres of impact as identified in the environmental impact inventory. The cost per acre must be adjusted by the percentage change in the average of the Consumer Price Index issued by the United States Department of Labor for the most recent 12-month period ending September 30, compared to the base year average, which is the average for the 12-month period ending September 30, 1996. When implementing the mitigation activities necessary to offset the permitted impacts as provided in the approved mitigation plan, the water management district shall maintain records of the costs incurred in implementing the mitigation. The records must include, but are not limited to, costs for planning, land acquisition, design, construction, staff support, long-term maintenance and monitoring of the mitigation site, and other costs necessary to meet the requirements of 33 U.S.C. s. 1344 and 33 C.F.R. s. 332.

(f) For purposes of preparing and implementing the mitigation plans to be adopted by the water management districts on or before March 1, 2013, for impacts based on the July 1, 2012, environmental impact inventory, the funds identified in the Department of Transportation's work program or participating transportation authorities' escrow accounts must correspond to a

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320 cost per acre of \$75,000 multiplied by the project acres of 321 impact as identified in the environmental impact inventory. The 322 cost per acre shall be adjusted by the percentage change in the 323 average of the Consumer Price Index issued by the United States 324 Department of Labor for the most recent 12-month period ending 325 September 30, compared to the base year average, which is the 326 average for the 12-month period ending September 30, 1996. 327 Payment as provided under this paragraph is limited to those 328 mitigation activities that are identified in the first year of 329 the 2013 mitigation plan and for which the transportation 330 project is permitted and is in the Department of 331 Transportation's adopted work program, or equivalent for a 332 transportation authority. When implementing the mitigation 333 activities necessary to offset the permitted impacts as provided 334 in the approved mitigation plan, the water management district 335 shall maintain records of the costs incurred in implementing the 336 mitigation. The records must include, but are not limited to, 337 costs for planning, land acquisition, design, construction, staff support, long-term maintenance and monitoring of the 338 339 mitigation site, and other costs necessary to meet the 340 requirements of 33 U.S.C. s. 1344 and 33 C.F.R. s. 332. To the 341 extent moneys paid to a water management district by the 342 Department of Transportation or a participating transportation 343 authority exceed the amount expended by the water management 344 districts in implementing the mitigation to offset the permitted 345 impacts, these funds must be refunded to the Department of 346 Transportation or participating transportation authority. This 347 paragraph expires June 30, 2014. 348 (4) Before March 1 of each year, each water management

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349 district shall develop a mitigation plan to offset only the 350 impacts of transportation projects in the environmental impact 351 inventory for which a water management district is implementing 352 mitigation that meets the requirements of this section, 33 353 U.S.C. s. 1344, and 33 C.F.R. s. 332. The water management-354 district mitigation plan must be developed, in consultation with 355 the Department of Environmental Protection, the United States 356 Army Corps of Engineers, the Department of Transportation, 357 participating transportation authorities established pursuant to 358 chapter 348 or chapter 349, and other appropriate federal, 359 state, and local governments, and other interested parties, 360 including entities operating mitigation banks, shall develop a 361 plan for the primary purpose of complying with the mitigation requirements adopted pursuant to this part and 33 U.S.C. s. 362 363 1344. In developing such plans, the water management districts 364 shall use sound ecosystem management practices to address 365 significant water resource needs and consider shall focus on 366 activities of the Department of Environmental Protection and the 367 water management districts, such as surface water improvement 368 and management (SWIM) projects and lands identified for 369 potential acquisition for preservation, restoration, or 370 enhancement, and the control of invasive and exotic plants in 371 wetlands and other surface waters, to the extent that the 372 activities comply with the mitigation requirements adopted under 373 this part, and 33 U.S.C. s. 1344, and 33 C.F.R. s. 332. The 374 water management district mitigation plan must identify each 375 site where the water management district will mitigate for a 376 transportation project. For each mitigation site, the water 377 management district shall provide the scope of the mitigation

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378 services, provide the functional gain as determined through the 379 UMAM per Chapter 62-345, F.A.C., describe how the mitigation 380 offsets the impacts of each transportation project as permitted, and provide a schedule for the mitigation services. The water 381 382 management districts shall maintain records of costs incurred 383 and payments received for providing these services. Records must 384 include, but are not limited to, planning, land acquisition, 385 design, construction, staff support, long-term maintenance and monitoring of the mitigation site, and other costs necessary to 386 meet the requirements of 33 U.S.C. s. 1344 and 33 C.F.R. s. 332. 387 388 To the extent monies paid to a water management district by the 389 Department of Transportation or a participating transportation 390 authority exceed the amount expended by the water management 391 districts in providing the mitigation services to offset the 392 permitted transportation project impacts, these monies must be 393 refunded to the Department of Transportation or participating 394 transportation authority. In determining the activities to be 395 included in the plans, the districts shall consider the purchase 396 of credits from public or private mitigation banks permitted 397 under s. 373.4136 and associated federal authorization and shall 398 include the purchase as a part of the mitigation plan when the 399 purchase would offset the impact of the transportation project, 400 provide equal benefits to the water resources than other mitigation options being considered, and provide the most cost-401 402 effective mitigation option. The mitigation plan shall be 403 submitted to the water management district governing board, or 404 its designee, for review and approval. At least 14 days before 405 approval by the governing board, the water management district 406 shall provide a copy of the draft mitigation plan to the

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Department of Environmental Protection and any person who has requested a copy. Subsequent to governing board approval, the mitigation plan must be submitted to the Department of Environmental Protection for approval. The plan may not be implemented until it is submitted to and approved, in part or in its entirety, by the Department of Environmental Protection.

(a) For each transportation project with a funding request for the next fiscal year, the mitigation plan must include a brief explanation of why a mitigation bank was or was not chosen as a mitigation option, including an estimation of identifiable costs of the mitigation bank and nonbank options and other factors such as time saved, liability for success of the mitigation, and long-term maintenance.

(a) (b) Specific projects may be excluded from the mitigation plan, in whole or in part, and are not subject to this section upon the election of the Department of Transportation, a transportation authority if applicable, or the appropriate water management district. The Department of Transportation or a participating transportation authority may not exclude a transportation project from the mitigation plan when mitigation is scheduled for implementation by the water management district in the current fiscal year, except when the transportation project is removed from the Department of Transportation's work program or transportation authority funding plan, the mitigation cannot be timely permitted to offset the impacts of a Department of Transportation project identified in the environmental impact inventory, or the proposed mitigation does not meet state and federal requirements. If a project is removed from the work program or

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the mitigation plan, costs expended by the water management district prior to removal are eligible for reimbursement by the Department of Transportation or participating transportation authority.

- (b) (e) When determining which projects to include in or exclude from the mitigation plan, the Department of Transportation shall investigate using credits from a permitted mitigation bank before those projects are submitted for inclusion in a water management district mitigation the plan. The investigation shall consider the cost-effectiveness of mitigation bank credits, including, but not limited to, factors such as time saved, transfer of liability for success of the mitigation, and long-term maintenance. The Department of Transportation shall exclude a project from the mitigation plan if the investigation undertaken pursuant to this paragraph results in the conclusion that the use of credits from a permitted mitigation bank promotes efficiency, timeliness in project delivery, cost-effectiveness, and transfer of liability for success and long-term maintenance.
- (5) The water management district shall ensure that mitigation requirements pursuant to 33 U.S.C. s. 1344 and 33 C.F.R. s. 332 are met for the impacts identified in the environmental impact inventory for which the water management district will implement mitigation described in subsection (2), by implementation of the approved mitigation plan described in subsection (4) to the extent funding is provided by the Department of Transportation, or a transportation authority established pursuant to chapter 348 or chapter 349, if applicable. In developing and implementing the mitigation plan,

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the water management district shall comply with federal permitting requirements pursuant to 33 U.S.C. s. 1344 and 33 C.F.R. s. 332. During the federal permitting process, the water management district may deviate from the approved mitigation plan in order to comply with federal permitting requirements upon notice and coordination with the Department of Transportation or participating transportation authority.

- (6) The water management district mitigation plans shall be updated annually to reflect the most current Department of Transportation work program and project list of a transportation authority established pursuant to chapter 348 or chapter 349, if applicable, and may be amended throughout the year to anticipate schedule changes or additional projects which may arise. Before amending the mitigation plan to include new projects, the Department of Transportation shall consider mitigation banks and other available mitigation options that meet state and federal requirements. Each update and amendment of the mitigation plan shall be submitted to the governing board of the water management district or its designee for approval. However, such approval shall not be applicable to a deviation as described in subsection (5).
- (7) Upon approval by the governing board of the water management district and the Department of Environmental

 Protection or its designee, the mitigation plan shall be deemed to satisfy the mitigation requirements under this part for impacts specifically identified in the environmental impact inventory described in subsection (2) and any other mitigation requirements imposed by local, regional, and state agencies for these same impacts. The approval of the governing board of the

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water management district or its designee and the Department of Environmental Protection shall authorize the activities proposed in the mitigation plan, and no other state, regional, or local permit or approval shall be necessary.

- (8) This section shall not be construed to eliminate the need for the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 to comply with the requirement to implement practicable design modifications, including realignment of transportation projects, to reduce or eliminate the impacts of its transportation projects on wetlands and other surface waters as required by rules adopted pursuant to this part, or to diminish the authority under this part to regulate other impacts, including water quantity or water quality impacts, or impacts regulated under this part that are not identified in the environmental impact inventory described in subsection (2).
- (9) The process for environmental mitigation for the impact of transportation projects under this section shall be available to an expressway, bridge, or transportation authority established under chapter 348 or chapter 349. Use of this process may be initiated by an authority depositing the requisite funds into an escrow account set up by the authority and filing an environmental impact inventory with the appropriate water management district. An authority that initiates the environmental mitigation process established by this section shall comply with subsection (6) by timely providing the appropriate water management district with the requisite work program information. A water management district may draw down funds from the escrow account as provided in this

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Section 4. Section 373.618, Florida Statutes, is amended to read:

373.618 Public service warnings, alerts, and announcements.-The Legislature believes it is in the public interest that each all water management district districts created pursuant to s. 373.069 own, acquire, develop, construct, operate, and manage public information systems. Public information systems may be located on property owned by the water management district, upon terms and conditions approved by the water management district, and must display messages to the general public concerning water management services, activities, events, and sponsors, as well as other public service announcements, including watering restrictions, severe weather reports, amber alerts, and other essential information needed by the public. Local government review or approval is not required for a public information system owned or hereafter acquired, developed, or constructed by the water management district on its own property. A public information system is exempt from the requirements of chapter 479; however, a public information system that is subject to the Highway Beautification Act of 1965 must be approved by the Department of Transportation and the Federal Highway Administration if required by federal law and federal regulation under the agreement between the state and the United States Department of Transportation, and federal regulations enforced by the Department of Transportation under s. 479.02(1). Water management district funds may not be used to pay the cost to acquire, develop, construct, operate, or manage a public information system. Any necessary funds for a public

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554	Section 5. This act shall take effect July 1, 20)13.