1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

A bill to be entitled An act relating to elections; creating s. 97.0111, F.S.; providing legislative intent; amending s. 97.041, F.S.; revising the qualifications to register to vote; authorizing a person who has been convicted of a felony and has served his or her sentence to preregister to vote; amending s. 97.052, F.S.; revising the uniform statewide voter registration application; amending s. 97.053, F.S.; revising what constitutes a complete voter registration application; amending s. 97.057, F.S.; authorizing the Department of Highway Safety and Motor Vehicles to automatically register to vote or update a voter registration record of an eligible individual; requiring the department to notify the individual that certain information gathered for the completion of a driver license or identification card application, renewal, or change of address is automatically transferred to a voter registration application or used to update a voter registration record; requiring a driver license examiner to notify an applicant that, by applying for, renewing, or updating a driver license or identification card, the applicant is consenting to automatically register to vote or update his or her voter registration record; authorizing an applicant to revoke consent to automatically register to vote or update a voter registration record; requiring that an applicant who fails to designate party affiliation be

Page 1 of 18

registered without party affiliation; amending s. 98.035, F.S.; revising the requirements of the statewide voter registration system; requiring the Department of State to develop a system that allows eligible citizens to register to vote online; prohibiting certain citizens from voting an absentee ballot until a signature is provided; amending s. 98.045, F.S.; revising the eligibility requirements for applicants for voter registration; revising procedures for removal of registered voters; amending s. 98.075, F.S.; revising procedures for ineligibility determinations of registered voters; amending s. 101.045, F.S.; authorizing an elector to vote a regular ballot at the polling place in the precinct to which he or she has moved by completing an affirmation; deleting a requirement that the elector's change of residence must occur within the same county for the elector to be able to vote in the new precinct; providing an effective date.

48 49

29

30

31

32

33

34

35

36

37

38

39

40

41 42

43

44

45

46

47

Be It Enacted by the Legislature of the State of Florida:

50 51

Section 1. Section 97.0111, Florida Statutes, is created to read:

5354

55

56

52

97.0111 Rights of the electorate.—Every citizen who is over 18 years of age and a permanent resident of this state has an explicit, fundamental right to vote and a guarantee to free, fair, and accessible elections in this state. The Legislature

Page 2 of 18

declares that it is the policy of this state to protect electors against discrimination based on gender, race, age, income level, sexual orientation, gender identity or expression, or disability. The Legislature further declares that any restriction on voting rights, or any change in voting practices or procedures that would diminish access to the ballot, must be narrowly tailored to serve a compelling government interest.

- Section 2. Subsections (1) and (2) of section 97.041, Florida Statutes, are amended to read:
  - 97.041 Qualifications to register or vote.-
- (1) (a) A person may become a registered voter only if that person:
  - 1. Is at least 18 years of age;

- 2. Is a citizen of the United States;
- 3. Is a legal resident of the State of Florida;
- 4. Is a legal resident of the county in which that person seeks to be registered; and
  - 5. Registers pursuant to the Florida Election Code.
- (b) A person who is otherwise qualified may preregister on or after that person's 16th birthday and may vote in any election occurring on or after that person's 18th birthday.
- (c) A person who has been convicted of a felony by any court of record and has served his or her sentence may preregister to vote and may vote in any election after his or her right to vote has been restored.
- (2) The following persons, who might be otherwise qualified, are not entitled to register or vote:
  - (a) A person who has been adjudicated mentally

Page 3 of 18

incapacitated with respect to voting in this or any other state and who has not had his or her right to vote restored pursuant to law is not entitled to register to vote.

- (b) A person who has been convicted of any felony by any court of record and who has not had his or her right to vote restored pursuant to law.
- Section 3. Subsection (2) of section 97.052, Florida Statutes, is amended to read:
  - 97.052 Uniform statewide voter registration application.
- (2) The uniform statewide voter registration application must be designed to elicit the following information from the applicant:
  - (a) Last, first, and middle name, including any suffix.
  - (b) Date of birth.
  - (c) Address of legal residence.
  - (d) Mailing address, if different.
- (e) County of legal residence.
- (f) Race or ethnicity that best describes the applicant:
- 103 1. American Indian or Alaskan Native.
- 104 2. Asian or Pacific Islander.
  - 3. Black, not Hispanic.
    - 4. White, not Hispanic.
- 107 5. Hispanic.
- 108 (g) State or country of birth.
- 109 (h) Sex.

85

86

87

88 89

90

91

92

93

94

95

96

97

98

99

100

105

106

- (i) Party affiliation.
- (j) Whether the applicant needs assistance in voting.
- (k) Name and address where last registered.

Page 4 of 18

(1) Last four digits of the applicant's social security number.

- (m) Florida <u>driver</u> driver's license number or the identification number from a Florida identification card issued under s. 322.051.
- (n) An indication, if applicable, that the applicant has not been issued a Florida <u>driver</u> <u>driver's</u> license, a Florida identification card, or a social security number.
  - (o) Telephone number (optional).

- (p) Signature of applicant under penalty for false swearing pursuant to s. 104.011, by which the person subscribes to the oath required by s. 3, Art. VI of the State Constitution and s. 97.051, and swears or affirms that the information contained in the registration application is true.
- (q) Whether the application is being used for initial registration, to update a voter registration record, or to request a replacement voter information card.
- (r) Whether the applicant is a citizen of the United States by asking the question "Are you a citizen of the United States of America?" and providing boxes for the applicant to check to indicate whether the applicant is or is not a citizen of the United States.
- (s) Whether the applicant has been convicted of a felony, and, if convicted, has completed his or her sentence had his or her civil rights restored by including the statement "I affirm I am not a convicted felon, or, if I am, I have completed my sentence my rights relating to voting have been restored." and providing a box for the applicant to check to affirm the

141 statement.

(t) Whether the applicant has been adjudicated mentally incapacitated with respect to voting or, if so adjudicated, has had his or her right to vote restored by including the statement "I affirm I have not been adjudicated mentally incapacitated with respect to voting, or, if I have, my competency has been restored." and providing a box for the applicant to check to affirm the statement.

The registration application must be in plain language and designed so that convicted felons whose civil rights have been restored and persons who have been adjudicated mentally incapacitated and have had their voting rights restored are not required to reveal their prior conviction or adjudication. In addition, the registration application must indicate that a convicted felon who has completed his or her sentence is entitled to preregister to vote and may vote in any election after his or her right to vote has been restored.

Section 4. Paragraph (a) of subsection (5) of section 97.053, Florida Statutes, is amended to read:

- 97.053 Acceptance of voter registration applications.-
- (5) (a) A voter registration application is complete if it contains the following information necessary to establish the applicant's eligibility pursuant to s. 97.041, including:
  - 1. The applicant's name.
  - 2. The applicant's legal residence address.
  - 3. The applicant's date of birth.
  - 4. A mark in the checkbox affirming that the applicant is

Page 6 of 18

169 a citizen of the United States.

- 5.a. The applicant's current and valid Florida <u>driver</u> driver's license number or the identification number from a Florida identification card issued under s. 322.051, or
- b. If the applicant has not been issued a current and valid Florida <u>driver</u> driver's license or a Florida identification card, the last four digits of the applicant's social security number.

- In case an applicant has not been issued a current and valid Florida driver driver's license, Florida identification card, or social security number, the applicant shall affirm this fact in the manner prescribed in the uniform statewide voter registration application.
- 6. A mark in the checkbox affirming that the applicant has not been convicted of a felony or that, if convicted, <u>has completed his or her sentence</u> has had his or her civil rights restored.
- 7. A mark in the checkbox affirming that the applicant has not been adjudicated mentally incapacitated with respect to voting or that, if so adjudicated, has had his or her right to vote restored.
- 8. The original signature or a digital signature transmitted by the Department of Highway Safety and Motor Vehicles of the applicant swearing or affirming under the penalty for false swearing pursuant to s. 104.011 that the information contained in the registration application is true and subscribing to the oath required by s. 3, Art. VI of the

Page 7 of 18

197 State Constitution and s. 97.051.

200

201

202

203

204

205

206

207

208209

210

211

212

213

214

215216

217

218

219

220

221

222

223

224

- Section 5. Subsections (1) and (2) of section 97.057,

  199 Florida Statutes, are amended to read:
  - 97.057 Voter registration by the Department of Highway Safety and Motor Vehicles.—
  - (1) The Department of Highway Safety and Motor Vehicles shall <u>automatically provide the opportunity to</u> register to vote or to update a voter registration record <u>of</u> to each individual who comes to an office of that department to:
    - (a) Apply for or renew a driver driver's license;
  - (b) Apply for or renew an identification card pursuant to chapter 322; or
  - (c) Change an address on an existing <u>driver</u> driver's license or identification card.
  - (2) The Department of Highway Safety and Motor Vehicles shall:
    - (a) Notify each individual, orally or in writing, that:
  - 1. Information gathered for the completion of a <u>driver</u> driver's license or identification card application, renewal, or change of address <u>will</u> ean be automatically transferred to a voter registration application;
  - 2. If additional information and a signature are provided, the voter registration application will be completed and sent to the proper election authority;
  - 3. Information provided  $\underline{\text{will}}$  can also be used to update a voter registration record;
  - 4. All declinations will remain confidential and may be used only for voter registration purposes; and

Page 8 of 18

5. The particular driver license office in which the person applies to register to vote or updates a voter registration record will remain confidential and may be used only for voter registration purposes.

- (b) Require a <u>driver driver's</u> license examiner to <u>notify</u> inquire orally or, if the applicant is hearing impaired, <u>notify</u> inquire in writing that by applying for or renewing a driver license, by applying for or renewing an identification card pursuant to chapter 322, or by changing an address on an existing driver license or identification card, the qualified applicant is consenting to register to vote or to update his or her voter registration record. However, the applicant may revoke consent by notifying the driver license examiner, orally or in writing, that he or she chooses not to automatically register to vote or update his or her voter registration record whether the applicant wishes to register to vote or update a voter registration record during the completion of a driver's license or identification card application, renewal, or change of address.
- 1. If the applicant <u>does not revoke consent to</u>

  <u>automatically chooses to register to vote or to update his or</u>

  her <del>a</del> voter registration record:
- a. All applicable information received by the Department of Highway Safety and Motor Vehicles in the course of filling out the forms necessary under subsection (1) must be transferred to a voter registration application.
- b. The additional necessary information must be obtained by the driver driver's license examiner and must not duplicate

any information already obtained while completing the forms required under subsection (1).

- c. A voter registration application with all of the applicant's voter registration information required to establish the applicant's eligibility pursuant to s. 97.041 must be presented to the applicant to review and verify the voter registration information received and provide an electronic signature affirming the accuracy of the information provided.
- d. A qualified applicant who is automatically registered to vote under this section and who fails to designate party affiliation must be registered without party affiliation pursuant to s. 97.053(5)(b).
- 2. If the applicant revokes consent to automatically declines to register to vote or, update his or her the applicant's voter registration record, or change the applicant's address by either orally declining orally or in writing or by failing to sign the voter registration application, the Department of Highway Safety and Motor Vehicles must note such declination on its records and shall forward the declination to the statewide voter registration system.
- Section 6. Section 98.035, Florida Statutes, is amended to read:
- 98.035 Statewide voter registration system; implementation, operation, and maintenance.—
- (1) The Secretary of State, as chief election officer of the state, shall <u>implement</u>, operate, and maintain be responsible for implementing, operating, and maintaining, in a uniform and nondiscriminatory manner, a single, uniform, official,

Page 10 of 18

centralized, interactive, computerized statewide voter registration system as required by the Help America Vote Act of 2002. The department may adopt rules to administer this section.

- (2) The statewide voter registration system must contain the name and registration information of every legally registered voter in the state. All voters shall be assigned a unique identifier. The system shall be the official list of registered voters in the state and shall provide secured access by authorized voter registration officials. The system shall enable voter registration officials to provide, access, and update voter registration information.
- (3) The statewide voter registration system, accessible through the department's website, must allow any registered voter of this state to:
  - (a) Review his or her existing voter registration record.
- (b) Determine the polling place to which the voter is currently assigned and the assigned polling place associated with any valid residential address within the state.
- (c) Update his or her address, party affiliation, or name in the voter's existing registration record.
  - (d) Request to replace his or her voter information card.
- (4) If a registered voter updates his or her existing voter registration record after the book-closing date before an upcoming election through the statewide voter registration system, the system must notify the voter that the update will not take effect for the upcoming election. However, if the voter submitted a change of residence or name after the book-closing date, the system must notify the voter that he or she may use

Page 11 of 18

CODING: Words stricken are deletions; words underlined are additions.

the procedure prescribed in s. 101.046.

- (5) The department shall develop a system to allow all eligible citizens in the state to access, through the department's website, a mechanism to register to vote online. A citizen who does not have on record an electronic signature stored through the Department of Highway Safety and Motor Vehicles may provide the required signature at the polls and is prohibited from voting an absentee ballot until such time that a signature is provided.
- $\underline{(6)}$  The department may not contract with any other entity for the operation of the statewide voter registration system.
- <u>(7)</u> (4) The implementation of the statewide voter registration system shall not prevent any supervisor of elections from acquiring, maintaining, or using any hardware or software necessary or desirable to carry out the supervisor's responsibilities related to the use of voter registration information or the conduct of elections, provided that such hardware or software does not conflict with the operation of the statewide voter registration system.
- (8) (5) The department may adopt rules governing the access, use, and operation of the statewide voter registration system to ensure security, uniformity, and integrity of the system.
- Section 7. Subsection (1) and paragraph (a) of subsection (2) of section 98.045, Florida Statutes, are amended to read:
  - 98.045 Administration of voter registration.
    - (1) ELIGIBILITY OF APPLICANT.—The supervisor must ensure

Page 12 of 18

that any eligible applicant for voter registration is registered to vote and that each application for voter registration is processed in accordance with law. The supervisor shall determine whether a voter registration applicant is ineligible based on any of the following:

- (a) The failure to complete a voter registration application as specified in s. 97.053.
  - (b) The applicant is deceased.

- (c) The applicant has been convicted of a felony for which his or her civil rights have not been restored.
- (c) (d) The applicant has been adjudicated mentally incapacitated with respect to the right to vote and such right has not been restored.
- $\underline{\text{(d)}}$  (e) The applicant does not meet the age requirement pursuant to s. 97.041.
  - (e) (f) The applicant is not a United States citizen.
  - $\underline{\text{(f)}}$  The applicant is a fictitious person.
- (g) (h) The applicant has provided an address of legal residence that is not his or her legal residence.
- (h)(i) The applicant has provided a <u>driver driver's</u> license number, Florida identification card number, or the last four digits of a social security number that is not verifiable by the department.
  - (2) REMOVAL OF REGISTERED VOTERS.-
- (a) Once a voter is registered, the name of that voter may not be removed from the statewide voter registration system except at the written request of the voter, by reason of the voter's conviction of a felony or adjudication as mentally

Page 13 of 18

incapacitated with respect to voting, by death of the voter, or pursuant to a registration list maintenance activity conducted pursuant to s. 98.065 or s. 98.075. However, a convicted felon who has served his or her sentence and has preregistered pursuant to s. 97.041(1)(c) may not be removed from the statewide voter registration system.

365

366

367

368

369

370

371

372

373

374

375

376

377

378

379

380

381

382

383

384

385

386

387

388

389

390

391

392

- Section 8. Subsections (5) and (6) of section 98.075, Florida Statutes, are amended to read:
- 98.075 Registration records maintenance activities; ineligibility determinations.—
- FELONY CONVICTION. The department shall identify those registered voters who have been convicted of a felony and whose rights have not been restored by comparing information received from, but not limited to, a clerk of the circuit court, the Board of Executive Clemency, the Department of Corrections, the Department of Law Enforcement, or a United States Attorney's Office, as provided in s. 98.093. The department shall review such information and make an initial determination as to whether the information is credible and reliable. If the department determines that the information is credible and reliable, the department shall notify the supervisor and provide a copy of the supporting documentation indicating the potential ineligibility of the voter to be registered. Upon receipt of the notice that the department has made a determination of initial credibility and reliability, the supervisor shall adhere to the procedures set forth in subsection (7) prior to the removal of a registered voter's name from the statewide voter registration system.
  - (6) OTHER BASES FOR INELIGIBILITY.—If the department or

Page 14 of 18

supervisor receives information from sources other than those identified in subsections (2)-(5) that a registered voter is ineligible because he or she is deceased, adjudicated a convicted felon without having had his or her civil rights restored, adjudicated mentally incapacitated without having had his or her voting rights restored, does not meet the age requirement pursuant to s. 97.041, is not a United States citizen, is a fictitious person, or has listed a residence that is not his or her legal residence, the supervisor must adhere to the procedures set forth in subsection (7) before prior to the removal of a registered voter's name from the statewide voter registration system. However, a convicted felon who has served his or her sentence and has preregistered pursuant to s. 97.041(1)(c) may not be removed from the statewide voter registration system.

Section 9. Section 101.045, Florida Statutes, is amended to read:

101.045 Electors must be registered in precinct; provisions for change of residence or name.—

(1) A person may is not permitted to vote in any election precinct or district other than the one in which the person has his or her legal residence and in which the person is registered. However, a person temporarily residing outside the county must shall be registered in the precinct in which the main office of the supervisor, as designated by the supervisor, is located if when the person has no permanent address in the county and if it is the person's intention to remain a resident of this state Florida and of the county in which he or she is

registered to vote. Such persons who are registered in the precinct in which the main office of the supervisor, as designated by the supervisor, is located and who are residing outside the county with no permanent address in the county are shall not be registered electors of a municipality and therefore may not shall not be permitted to vote in any municipal election.

(2)(a) An elector who moves from the precinct in which the elector is registered may be permitted to vote in the precinct to which he or she has moved his or her legal residence, if the change of residence is within the same county and the elector completes an affirmation in substantially the following form:

## Change of Legal Residence of Registered Voter

Under penalties for false swearing, I, ...(Name of voter)..., swear (or affirm) that the former address of my legal residence was ...(Address of legal residence)... in the municipality of ..., in .... County, Florida, and I was registered to vote in the .... precinct of .... County, Florida; that I have not voted in the precinct of my former registration in this election; that I now reside at ...(Address of legal residence)... in the Municipality of ...., in .... County, Florida, and am therefore eligible to vote in the .... precinct of .... County, Florida; and I further swear (or affirm) that I am otherwise legally registered and entitled to vote.

Page 16 of 18

149	(Signature of voter whose address of legal residence has
150	changed)
151	
152	(b) Except for an active uniformed services voter or a
153	member of his or her family, an elector whose change of address
154	is from outside the county may not change his or her legal
155	residence at the polling place and vote a regular ballot;
156	however, such elector is entitled to vote a provisional ballot.
157	(b) (c) An elector whose name changes because of marriage
158	or other legal process may $rac{be\ permitted\ to}{to}$ vote $rac{if\ the\ elector_{\mathcal{T}}}{to}$
159	provided such elector completes an affirmation in substantially
160	the following form:
161	
162	Change of Name of Registered
163	Voter
164	
165	Under penalties for false swearing, I, (New name of
166	voter), swear (or affirm) that my name has been changed
167	because of marriage or other legal process. My former name and
168	address of legal residence appear on the registration records of
169	precinct as follows:
170	Name
171	Address
172	Municipality
173	County
174	Florida, Zip
175	
	My present name and address of legal residence are as follows:
176	My present name and address of legal residence are as follows:  Name

Page 17 of 18

CODING: Words  $\frac{\text{stricken}}{\text{stricken}}$  are deletions; words  $\frac{\text{underlined}}{\text{ore}}$  are additions.

477	Address
478	Municipality
479	County
480	Florida, Zip
481	and I further swear (or affirm) that I am otherwise legally
482	registered and entitled to vote.
483	
484	(Signature of voter whose name has changed)
485	
486	$\overline{\text{(c)}}$ Instead of the affirmation contained in paragraph
487	(a) or paragraph $\underline{\text{(b)}}$ $\underline{\text{(c)}}$ , an elector may complete a voter
488	registration application that indicates the change of name or
489	change of address of legal residence.
490	$\underline{\text{(d)}}_{\text{(e)}}$ Such affirmation or application, when completed and
491	presented at the precinct in which such elector is entitled to
492	vote, and upon verification of the elector's registration,
493	entitles shall entitle such elector to vote as provided in this
494	subsection. If the elector's eligibility to vote cannot be
495	determined, he or she $\overline{ ext{is}}$ $\overline{ ext{shall be}}$ entitled to vote a provisional
496	ballot, subject to the requirements and procedures in s.
497	101.048. Upon receipt of an affirmation or application
498	certifying a change in address of legal residence or name, the
499	supervisor shall <del>as soon as practicable</del> make the necessary
500	changes in the statewide voter registration system as soon as
501	<pre>practicable to indicate the change in address of legal residence</pre>
502	or name of such elector.
503	Section 10. This act shall take effect July 1, 2013.