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24-00671B-13 20131380

A bill to be entitled An act relating to justices and judges; amending s. 25.073, F.S.; defining the terms "senior justice" and "senior judge"; making technical corrections and conforming terminology; amending s. 121.021, F.S.; providing that "termination" for a senior justice or judge occurs when all employment ceases and the justice or judge retires from the Florida Retirement System; amending s. 121.053, F.S.; conforming terminology; amending s. 121.091, F.S.; providing that a senior justice or judge is not subject to certain specified limitations on employment after retirement; amending s. 121.591, F.S.; providing that a senior justice or judge may receive benefit payments under certain circumstances; amending s. 216.292, F.S.; conforming terminology; increasing by specified amounts the required employer contribution rates of the Florida Retirement System and the required employer contribution rates for the unfunded actuarial liability of the Florida Retirement System; providing a finding by the Legislature of proper and legitimate state purpose and a declaration of important state interest; providing that specified provisions of the act relating to retired justices and judges take effect only if the Legislature appropriates a specified amount to the judicial branch and the State Courts Administrator certifies that the appropriation was made and that the appropriation was not vetoed by

the Governor; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 25.073, Florida Statutes, is amended to read:

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25.073 Retired justices or judges assigned to temporary duty; additional compensation; appropriation.—

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(1) For purposes of this section, the term "senior retired justice" or "senior retired judge" means any former justice of the Supreme Court or judge of a district court of appeal or circuit or county court who is assigned to temporary duty in any

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of those courts pursuant to s. 2, Art. V of the State Constitution.

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(2) A former justice or judge may serve as a senior justice

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or judge if he or she who:

(a) Was Has not been defeated in seeking reelection to, or

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his or her last judicial office or was not defeated when last
seeking election to judicial office; and

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(b) Is not engaged in the practice of law; and

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(c) Has reached his or her normal retirement age or the age when vested as defined in s. 121.021 and is retired from the Florida Retirement System.

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(3)(2) A senior Any retired justice of the Supreme Court or retired judge of a district court of appeal or circuit or county court assigned to temporary duty in any of such courts, pursuant to Art. V of the State Constitution, shall be compensated as follows:

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(a) $\underline{\text{A senior}}$ $\underline{\text{Any such}}$ justice or judge shall be paid $\underline{\text{at}}$

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<u>least</u> not less than \$200 for each day or portion of a day that the such justice or judge is assigned to temporary duty.;

However, a senior no such justice or judge may not serve for more than 60 days in any year without the approval of the Chief Justice.

- (b) A senior justice or judge is entitled to reimbursement for necessary travel expenses expense incident to the performance of duties required by his or her assignment of such justice or judge to temporary duty pursuant to shall be paid by the state in accordance with the provisions of s. 112.061.
- $\underline{(4)}$ Payments required under this section shall be made from moneys to be appropriated for this purpose.
- Section 2. Subsection (39) of section 121.021, Florida Statutes, is amended to read:
- 121.021 Definitions.—The following words and phrases as used in this chapter have the respective meanings set forth unless a different meaning is plainly required by the context:
- (39)(a) "Termination" occurs, except as provided in paragraph (b) or paragraph (d), when a member ceases all employment relationships with participating employers, however:
- 1. For retirements effective before July 1, 2010, if a member is employed by any such employer within the next calendar month, termination is shall be deemed not to have occurred. A leave of absence constitutes a continuation of the employment relationship, except that a leave of absence without pay due to disability may constitute termination if such member makes application for and is approved for disability retirement in accordance with s. 121.091(4). The department or state board may require other evidence of termination as it deems necessary.

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2. For retirements effective on or after July 1, 2010, if a member is employed by any such employer within the next 6 calendar months, termination is shall be deemed not to have occurred. A leave of absence constitutes a continuation of the employment relationship, except that a leave of absence without pay due to disability may constitute termination if such member makes application for and is approved for disability retirement in accordance with s. 121.091(4). The department or state board may require other evidence of termination as it deems necessary.

- (b) "Termination" for a member electing to participate in the Deferred Retirement Option Program occurs when the program participant ceases all employment relationships with participating employers in accordance with s. 121.091(13), however:
- 1. For termination dates occurring before July 1, 2010, if the member is employed by any such employer within the next calendar month, termination will be deemed not to have occurred, except as provided in s. 121.091(13)(b)4.c. A leave of absence constitutes shall constitute a continuation of the employment relationship.
- 2. For termination dates occurring on or after July 1, 2010, if the member becomes employed by any such employer within the next 6 calendar months, termination will be deemed not to have occurred, except as provided in s. 121.091(13)(b)4.c. A leave of absence constitutes a continuation of the employment relationship.
- (c) Effective July 1, 2011, "termination" for a member receiving a refund of employee contributions occurs when a member ceases all employment relationships with participating

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employers for 3 calendar months. A leave of absence constitutes a continuation of the employment relationship.

(d) Effective July 1, 2013, "termination" for a senior justice or senior judge, as defined in s. 25.073, occurs when the justice or judge ceases all employment for 1 calendar month and retires pursuant to this chapter.

Section 3. Subsection (6) of section 121.053, Florida Statutes, is amended to read:

121.053 Participation in the Elected Officers' Class for retired members.—

(6) A <u>senior justice or senior retired</u> judge, as defined in <u>s. 25.073</u> consenting to temporary duty in any court, as assigned by the Chief Justice of the Supreme Court in accordance with s. 2, Art. V of the State Constitution, is not subject to the renewed membership provisions of this section.

Section 4. Subsection (9) of section 121.091, Florida Statutes, is amended to read:

121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents

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- (9) EMPLOYMENT AFTER RETIREMENT; LIMITATION.-
- (a) Any person who is retired under this chapter, except under the disability retirement provisions of subsection (4), may be employed by an employer that does not participate in a state-administered retirement system and receive compensation from that employment without limiting or restricting in any way the retirement benefits payable to that person.
- (b) Any person whose retirement is effective before July 1, 2010, or whose participation in the Deferred Retirement Option Program terminates before July 1, 2010, except under the disability retirement provisions of subsection (4) or as provided in s. 121.053, may be reemployed by an employer that participates in a state-administered retirement system and receive retirement benefits and compensation from that employer, except that the person may not be reemployed by an employer participating in the Florida Retirement System before meeting the definition of termination in s. 121.021 and may not receive both a salary from the employer and retirement benefits for 12 calendar months immediately subsequent to the date of retirement. However, a DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).
- 1. A retiree who violates such reemployment limitation before completion of the 12-month limitation period must give timely notice of this fact in writing to the employer and to the Division of Retirement or the state board and shall have his or her retirement benefits suspended for the months employed or the

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balance of the 12-month limitation period as required in subsubparagraphs b. and c. A retiree employed in violation of this paragraph and an employer who employs or appoints such person are jointly and severally liable for reimbursement to the retirement trust fund, including the Florida Retirement System Trust Fund and the Public Employee Optional Retirement Program Trust Fund, from which the benefits were paid. The employer must have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Retirement benefits shall remain suspended until repayment has been made. Benefits suspended beyond the reemployment limitation shall apply toward repayment of benefits received in violation of the reemployment limitation.

- a. A district school board may reemploy a retiree as a substitute or hourly teacher, education paraprofessional, transportation assistant, bus driver, or food service worker on a noncontractual basis after he or she has been retired for 1 calendar month. A district school board may reemploy a retiree as instructional personnel, as defined in s. 1012.01(2)(a), on an annual contractual basis after he or she has been retired for 1 calendar month. Any member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. District school boards reemploying such teachers, education paraprofessionals, transportation assistants, bus drivers, or food service workers are subject to the retirement contribution required by subparagraph 2.
- b. A community college board of trustees may reemploy a retiree as an adjunct instructor or as a participant in a phased retirement program within the Florida Community College System,

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after he or she has been retired for 1 calendar month. A member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. Boards of trustees reemploying such instructors are subject to the retirement contribution required in subparagraph 2. A retiree may be reemployed as an adjunct instructor for no more than 780 hours during the first 12 months of retirement. A retiree reemployed for more than 780 hours during the first 12 months of retirement must give timely notice in writing to the employer and to the Division of Retirement or the state board of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the 12 months of retirement. Any retiree employed in violation of this sub-subparagraph and any employer who employs or appoints such person without notifying the division to suspend retirement benefits are jointly and severally liable for any benefits paid during the reemployment limitation period. The employer must have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Any retirement benefits received by the retiree while reemployed in excess of 780 hours during the first 12 months of retirement must be repaid to the Florida Retirement System Trust Fund, and retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

c. The State University System may reemploy a retiree as an adjunct faculty member or as a participant in a phased retirement program within the State University System after the

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retiree has been retired for 1 calendar month. A member who is reemployed within 1 calendar month after retirement voids shall void his or her application for retirement benefits. The State University System is subject to the retired contribution required in subparagraph 2., as appropriate. A retiree may be reemployed as an adjunct faculty member or a participant in a phased retirement program for no more than 780 hours during the first 12 months of his or her retirement. A retiree reemployed for more than 780 hours during the first 12 months of retirement must give timely notice in writing to the employer and to the Division of Retirement or the state board of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the 12 months. Any retiree employed in violation of this sub-subparagraph and any employer who employs or appoints such person without notifying the division to suspend retirement benefits are jointly and severally liable for any benefits paid during the reemployment limitation period. The employer must have a written statement from the retiree that he or she is not retired from a stateadministered retirement system. Any retirement benefits received by the retiree while reemployed in excess of 780 hours during the first 12 months of retirement must be repaid to the Florida Retirement System Trust Fund, and retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

d. The Board of Trustees of the Florida School for the Deaf and the Blind may reemploy a retiree as a substitute teacher,

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substitute residential instructor, or substitute nurse on a noncontractual basis after he or she has been retired for 1 calendar month. Any member who is reemployed within 1 calendar month after retirement voids shall void his or her application for retirement benefits. The Board of Trustees of the Florida School for the Deaf and the Blind reemploying such teachers, residential instructors, or nurses is subject to the retirement contribution required by subparagraph 2.

- e. A developmental research school may reemploy a retiree as a substitute or hourly teacher or an education paraprofessional as defined in s. 1012.01(2) on a noncontractual basis after he or she has been retired for 1 calendar month. A developmental research school may reemploy a retiree as instructional personnel, as defined in s. 1012.01(2)(a), on an annual contractual basis after he or she has been retired for 1 calendar month after retirement. Any member who is reemployed within 1 calendar month voids his or her application for retirement benefits. A developmental research school that reemploys retired teachers and education paraprofessionals is subject to the retirement contribution required by subparagraph 2.
- f. A charter school may reemploy a retiree as a substitute or hourly teacher on a noncontractual basis after he or she has been retired for 1 calendar month. A charter school may reemploy a retired member as instructional personnel, as defined in s. 1012.01(2)(a), on an annual contractual basis after he or she has been retired for 1 calendar month after retirement. Any member who is reemployed within 1 calendar month voids his or her application for retirement benefits. A charter school that

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reemploys such teachers is subject to the retirement contribution required by subparagraph 2.

- 2. The employment of a retiree or DROP participant of a state-administered retirement system does not affect the average final compensation or years of creditable service of the retiree or DROP participant. Before July 1, 1991, upon employment of any person, other than an elected officer as provided in s. 121.053, who is retired under a state-administered retirement program, the employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution which would be required for regular members of the Florida Retirement System. Effective July 1, 1991, contributions shall be made as provided in s. 121.122 for retirees who have renewed membership or, as provided in subsection (13), for DROP participants.
- 3. Any person who is holding an elective public office which is covered by the Florida Retirement System and who is concurrently employed in nonelected covered employment may elect to retire while continuing employment in the elective public office if he or she terminates his or her nonelected covered employment. Such person shall receive his or her retirement benefits in addition to the compensation of the elective office without regard to the time limitations otherwise provided in this subsection. A person who seeks to exercise the provisions of this subparagraph as they existed before May 3, 1984, may not be deemed to be retired under those provisions, unless such person is eligible to retire under this subparagraph, as amended by chapter 84-11, Laws of Florida.
 - (c) Any person whose retirement is effective on or after

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July 1, 2010, or whose participation in the Deferred Retirement Option Program terminates on or after July 1, 2010, who is retired under this chapter, except under the disability retirement provisions of subsection (4) or as provided in s. 121.053, may be reemployed by an employer that participates in a state-administered retirement system and receive retirement benefits and compensation from that employer. However, a person may not be reemployed by an employer participating in the Florida Retirement System before meeting the definition of termination in s. 121.021 and may not receive both a salary from the employer and retirement benefits for 6 calendar months after meeting the definition of termination, except as provided in paragraph (f). However, a DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).

- 1. The reemployed retiree may not renew membership in the Florida Retirement System.
- 2. The employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution that would be required for active members of the Florida Retirement System in addition to the contributions required by s. 121.76.
- 3. A retiree initially reemployed in violation of this paragraph and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any retirement benefits paid to the retirement trust fund from which the benefits were paid, including the Florida Retirement System Trust Fund and the Public Employee Optional Retirement Program

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Trust Fund, as appropriate. The employer must have a written statement from the employee that he or she is not retired from a state-administered retirement system. Retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's 6-month reemployment limitation period shall apply toward the repayment of benefits received in violation of this paragraph.

- (d) This subsection applies to retirees, as defined in s. 121.4501(2) and except as provided in paragraph (f), of the Florida Retirement System Investment Plan, subject to the following conditions:
- 1. A retiree may not be reemployed with an employer participating in the Florida Retirement System until such person has been retired for 6 calendar months.
- 2. A retiree employed in violation of this subsection and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any benefits paid to the retirement trust fund from which the benefits were paid. The employer must have a written statement from the retiree that he or she is not retired from a state-administered retirement system.
- (e) The limitations of this subsection apply to reemployment in any capacity irrespective of the category of funds from which the person is compensated.
- (f)1. Effective July 1, 2013, a senior justice or senior judge, as defined in s. 25.073, must be retired for 1 calendar month.
- 2. The temporary assignment of a senior justice or judge after being retired for 1 calendar month is not considered

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reemployment or employment after retirement for purposes of chapter 121 and renewed membership in the Florida Retirement System is not allowed.

Section 5. Paragraph (a) of subsection (1) of section 121.591, Florida Statutes, is amended to read:

121.591 Payment of benefits.—Benefits may not be paid under the Florida Retirement System Investment Plan unless the member has terminated employment as provided in s. 121.021(39)(a) or is deceased and a proper application has been filed as prescribed by the state board or the department. Benefits, including employee contributions, are not payable under the investment plan for employee hardships, unforeseeable emergencies, loans, medical expenses, educational expenses, purchase of a principal residence, payments necessary to prevent eviction or foreclosure on an employee's principal residence, or any other reason except a requested distribution for retirement, a mandatory de minimis distribution authorized by the administrator, or a required minimum distribution provided pursuant to the Internal Revenue Code. The state board or department, as appropriate, may cancel an application for retirement benefits if the member or beneficiary fails to timely provide the information and documents required by this chapter and the rules of the state board and department. In accordance with their respective responsibilities, the state board and the department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application if the required information or documents are not received. The state board and the department, as appropriate, are authorized to cash out a de minimis account of a member who has been terminated

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407 from Florida Retirement System covered employment for a minimum 408 of 6 calendar months. A de minimis account is an account 409 containing employer and employee contributions and accumulated 410 earnings of not more than \$5,000 made under the provisions of this chapter. Such cash-out must be a complete lump-sum liquidation of the account balance, subject to the provisions of 413 the Internal Revenue Code, or a lump-sum direct rollover 414 distribution paid directly to the custodian of an eligible 415 retirement plan, as defined by the Internal Revenue Code, on 416 behalf of the member. Any nonvested accumulations and associated 417 service credit, including amounts transferred to the suspense 418 account of the Florida Retirement System Investment Plan Trust 419 Fund authorized under s. 121.4501(6), shall be forfeited upon payment of any vested benefit to a member or beneficiary, except for de minimis distributions or minimum required distributions 422 as provided under this section. If any financial instrument 423 issued for the payment of retirement benefits under this section 424 is not presented for payment within 180 days after the last day 425 of the month in which it was originally issued, the third-party 426 administrator or other duly authorized agent of the state board 427 shall cancel the instrument and credit the amount of the 428 instrument to the suspense account of the Florida Retirement 429 System Investment Plan Trust Fund authorized under s. 430 121.4501(6). Any amounts transferred to the suspense account are payable upon a proper application, not to include earnings 432 thereon, as provided in this section, within 10 years after the 433 last day of the month in which the instrument was originally 434 issued, after which time such amounts and any earnings 435 attributable to employer contributions shall be forfeited. Any

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forfeited amounts are assets of the trust fund and are not subject to chapter 717.

- (1) NORMAL BENEFITS. Under the investment plan:
- (a) Benefits in the form of vested accumulations as described in s. 121.4501(6) are payable under this subsection in accordance with the following terms and conditions:
- 1. Benefits are payable only to a member, an alternate payee of a qualified domestic relations order, or a beneficiary.
- 2. Benefits shall be paid by the third-party administrator or designated approved providers in accordance with the law, the contracts, and any applicable board rule or policy.
- 3. The member must be terminated from all employment with all Florida Retirement System employers, as provided in s. 121.021(39).
- 4. Benefit payments may not be made until the member has been terminated for 3 calendar months, except that the state board may authorize by rule for the distribution of up to 10 percent of the member's account after being terminated for 1 calendar month if the member has reached the normal retirement date as defined in s. 121.021.
- 5. Effective July 1, 2013, a senior justice or senior judge, as defined in s. 25.073, may continue to receive benefit payments while employed as a senior justice or senior judge after providing proof of termination from his or her regularly established position.
- $\underline{6.5.}$ If a member or former member of the Florida Retirement System receives an invalid distribution, such person must either repay the full amount within 90 days after receipt of final notification by the state board or the third-party administrator

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that the distribution was invalid, or, in lieu of repayment, the member must terminate employment from all participating employers. If such person fails to repay the full invalid distribution within 90 days after receipt of final notification, the person may be deemed retired from the investment plan by the state board and is subject to s. 121.122. If such person is deemed retired, any joint and several liability set out in s. 121.091(9)(d)2. is void, and the state board, the department, or the employing agency is not liable for gains on payroll contributions that have not been deposited to the person's account in the investment plan, pending resolution of the invalid distribution. The member or former member who has been deemed retired or who has been determined by the state board to have taken an invalid distribution may appeal the agency decision through the complaint process as provided under s. 121.4501(9)(g)3. As used in this subparagraph, the term "invalid distribution" means any distribution from an account in the investment plan which is taken in violation of this section, s. 121.091(9), or s. 121.4501.

Section 6. Paragraph (b) of subsection (2) of section 216.292, Florida Statutes, is amended to read:

216.292 Appropriations nontransferable; exceptions.-

- (2) The following transfers are authorized to be made by the head of each department or the Chief Justice of the Supreme Court whenever it is deemed necessary by reason of changed conditions:
- (b) After providing notice at least 5 working days <u>before</u> prior to implementation:
 - 1. The transfer of funds within programs identified in the

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General Appropriations Act from identical funding sources between the following appropriation categories without limitation so long as such a transfer does not result in an increase, to the total recurring general revenue or trust fund cost of the agency or entity of the judicial branch in the subsequent fiscal year: other personal services, expenses, operating capital outlay, food products, state attorney and public defender operations, data processing services, operating and maintenance of patrol vehicles, overtime payments, salary incentive payments, compensation to senior justices and senior retired judges, law libraries, and juror and witness payments.

- 2. The transfer of funds and positions from identical funding sources between salaries and benefits appropriation categories within programs identified in the General Appropriations Act. Such transfers must be consistent with legislative policy and intent and may not adversely affect achievement of approved performance outcomes or outputs in any program.
- Section 7. (1) In order to fund the benefit changes provided for in this act, the required employer contribution rates of the Florida Retirement System established in s. 121.71(4), Florida Statutes, shall be adjusted as follows:
- (a) The Elected Officers' Class—Justices, Judges is increased by 0.45 percentage points.
- (b) The Deferred Retirement Option Program is increased by 0.01 percentage points.
- (2) In order to fund the benefit changes provided for in this act, the required employer contribution rates for the unfunded actuarial liability of the Florida Retirement System

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established in s. 121.71(5), Florida Statutes, for the Elected

Officers' Class-Justices, Judges shall be increased by 0.91

percentage points.

(3) The adjustments provided in subsections (1) and (2) shall be made in addition to other changes to such contribution rates which may be enacted into law to take effect on July 1, 2013, and July 1, 2014. The Division of Law Revision and Information is requested to adjust accordingly the contribution rates provided in s. 121.71, Florida Statutes.

Section 8. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems that provide fair and adequate benefits and that are managed, administered, and funded in an actuarially sound manner as required by section 14, Article X of the State Constitution and part VII of chapter 112, Florida Statutes.

Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 9. This act shall take effect only if:

- (1) The Legislature appropriates during the 2013

 Legislative Session the sum of at least \$1.6 million from the General Revenue Fund on a recurring basis to the judicial branch in order to fund the increased employer contributions associated with the costs of the retirement benefits granted in this act; and
- (2) The State Courts Administrator certifies to the President of the Senate and the Speaker of the House of

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552	Representatives that the appropriation was made and that the	
553	appropriation was not vetoed by the Governor.	
554	Section 10. This act shall take effect July 1, 2013.	