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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Education)

A bill to be entitled

2 An act relating to instructional materials for K-12 3 public education; amending s. 1006.28, F.S.; revising 4 the duties of a district school board and the district 5 superintendent with regard to instructional materials; 6 repealing s. 1006.282, F.S., relating to the pilot 7 program for the transition to electronic and digital 8 instructional materials; creating s. 1006.283, F.S.; 9 authorizing a district school board or a consortium of 10 school districts to implement an instructional 11 materials program; requiring the district 12 superintendent to certify to the Department of 13 Education that core instructional materials align with 14 applicable state standards; requiring the district 15 school board to adopt rules; authorizing the district school board to set and collect fees from a publisher 16 that participates in the instructional materials 17 18 review process; providing a limit on fees; prohibiting 19 fees from being collected from publishers to review 20 instructional materials; providing for a stipend and 21 reimbursement for travel expenses and per diem for 2.2 reviewers; requiring instructional materials that are 23 approved by the district instructional materials 24 reviewers to be aligned with applicable state 25 standards; requiring each district school board to 26 annually certify that the instructional materials 27 align with applicable state standards; providing

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28 pricing requirements for instructional materials; 29 amending s. 1006.29, F.S.; providing a definition; 30 requiring the department to appoint state instructional materials reviewers, rather than state 31 32 or national experts, to review instructional 33 materials; providing requirements, appointments, and terms for state instructional materials reviewers; 34 35 authorizing the department to compensate assigned 36 reviewers with funds collected through certain fees; 37 providing a purpose for the use of the fees; 38 authorizing a stipend for service as a reviewer; 39 providing for payment for per diem and reimbursement 40 for travel expenses for service as a reviewer; requiring a publisher to offer sections of 41 instructional materials in certain versions at reduced 42 43 rates; requiring the department to post certain 44 instructional materials on its website; amending s. 45 1006.30, F.S.; conforming provisions to changes made by the act; amending s. 1006.31, F.S.; conforming 46 47 provisions to changes made by the act; revising the 48 procedure for evaluating instructional materials; 49 providing standards to determine the propriety of instructional materials; amending s. 1006.32, F.S.; 50 51 conforming provisions to changes made by the act; 52 repealing s. 1006.33, F.S., relating to bids, 53 proposals, and advertisement regarding instructional 54 materials; amending s. 1006.34, F.S.; revising the 55 powers and duties of the State Board of Education in 56 evaluating instructional materials to include

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57 collecting fees and adopting rules; conforming 58 provisions to changes made by the act; amending s. 59 1006.35, F.S.; authorizing the Commissioner of 60 Education to remove materials from the list of 61 approved materials if the materials do not align with 62 applicable state standards; prohibiting a school 63 district from purchasing removed materials under certain circumstances; amending s. 1006.36, F.S.; 64 65 providing for the state review cycle for instructional 66 materials; amending s. 1006.37, F.S.; authorizing a 67 district school superintendent to requisition approved 68 instructional materials; conforming provisions to changes made by the act; amending s. 1006.38, F.S.; 69 70 providing for applicability; revising duties of 71 publishers and manufacturers; amending s. 1006.40, F.S.; revising the allocation for instructional 72 73 materials; amending s. 1001.10, F.S.; revising the 74 duties of the commissioner with regard to 75 instructional materials, including submission of a 76 report to the Governor and the Legislature; amending 77 s. 1003.55, F.S.; requiring a publisher or 78 manufacturer of instructional materials that have been 79 approved by the Department of Education or a school 80 district to furnish the department with a computer 81 file in an electronic format specified by the 82 department; amending ss. 1003.621 and 1011.62, F.S.; 83 conforming provisions to changes made by the act; providing an effective date. 84 85

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86 Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (1) and subsection (2) of section 1006.28, Florida Statutes, are amended to read: 1006.28 Duties of district school board, district school superintendent; and school principal regarding K-12 instructional materials.-

93 (1) DISTRICT SCHOOL BOARD.-The district school board has 94 the duty to provide adequate instructional materials for all 95 students in accordance with the requirements of this part. The 96 term "adequate instructional materials" means a sufficient 97 number of student or site licenses or sets of materials that are 98 available in bound, unbound, kit, or package form and may 99 consist of hardbacked or softbacked textbooks, electronic 100 content, consumables, learning laboratories, manipulatives, 101 electronic media, and computer courseware or software that serve 102 as the basis for instruction for each student in the core courses of mathematics, language arts, social studies, science, 103 104 reading, and literature. The district school board has the 105 following specific duties:

106 (b) Instructional materials.-Provide for proper 107 requisitioning, distribution, accounting, storage, care, and use of all instructional materials and furnish such other 108 109 instructional materials as may be needed. The district school 110 board shall ensure that instructional materials used in the 111 district are consistent with the district goals and objectives 112 and the course descriptions established in curriculum frameworks adopted by rule of the State Board of Education, as well as with 113 114 the state and district performance standards provided for in s.

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115 1001.03(1).

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(2) DISTRICT SCHOOL SUPERINTENDENT.-

(a) The district school superintendent has the duty to 117 recommend such plans for improving, providing, distributing, 118 accounting for, and caring for instructional materials and other 119 120 instructional aids as will result in general improvement of the district school system, as prescribed in this part, in 121 122 accordance with adopted district school board rules prescribing 123 the duties and responsibilities of the district school 124 superintendent regarding the requisition, purchase, receipt, 125 storage, distribution, use, conservation, records, and reports 126 of, and management practices and property accountability 127 concerning, instructional materials, and providing for an 128 evaluation of any instructional materials to be requisitioned that have not been used previously in the district's schools. 129 The district school superintendent must keep adequate records 130 131 and accounts for all financial transactions for funds collected pursuant to subsection (3), as a component of the educational 132 133 service delivery scope in a school district best financial management practices review under s. 1008.35. 134

135 (b) Beginning in the 2013-2014 school year, each district 136 school superintendent shall certify to the department by March 137 31 of each year that all core instructional materials used by 1.38 the district are aligned with applicable state standards. A list 139 of the state-approved or district-approved core instructional 140 materials that will be used or purchased for use by the school 141 district shall be included in the certification notify the department by April 1 of each year the state-adopted 142 143 instructional materials that will be requisitioned for use in

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144	his or her school district. The notification shall include a
145	district school board plan for instructional materials use to
146	assist in determining if adequate instructional materials have
147	been requisitioned.
148	(c) Each principal shall verify that all instructional
149	materials are fully and properly accounted for as prescribed by
150	adopted rules of the district school board.
151	Section 2. Section 1006.282, Florida Statutes, is repealed.
152	Section 3. Section 1006.283, Florida Statutes, is created
153	to read:
154	1006.283 District school board instructional materials
155	review process
156	(1) A school board or consortium of school districts may
157	implement an instructional materials program that includes the
158	review, approval, and purchasing of instructional materials.
159	Beginning in the 2013-2014 school year, the district school
160	superintendent shall certify to the department by March 31 of
161	each year that all core instructional materials used by the
162	district are aligned with applicable state standards. Included
163	in the certification shall be a list of the core instructional
164	materials that will be used or purchased for use by the school
165	district.
166	(2) The school board shall adopt rules implementing the
167	district's instructional materials program which must include,
168	but need not be limited to:
169	(a) Its review and purchase process.
170	(b) Identification of a review cycle for instructional
171	materials.
172	(c) The duties and qualifications of the instructional
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173 materials reviewers.

174 <u>(d) The requirements for an affidavit made by a district</u> 175 <u>instructional materials reviewer, which substantially includes</u> 176 <u>the requirements of s. 1006.30.</u>

177 (e) Compliance with s. 1006.32, relating to prohibited
178 acts.

179 (f) A process that certifies the accuracy of instructional 180 materials.

(g) The incorporation of applicable requirements of s.
 182 1006.38, relating to the duties, responsibilities, and
 183 requirements of publishers of instructional materials.

184 (h) The process by which instructional materials will be 185 purchased, including advertising, bidding, and purchasing 186 requirements.

187 (3) (a) The school board may set and collect fees from 188 publishers participating in the instructional materials approval 189 process. The amount assessed and collected shall be advertised 190 and must be reported to the district school board. The fees may 191 not exceed the fees that are assessed for those materials 192 submitted for review by the state as defined by the State Board 193 of Education. Any fees collected for this process shall be 194 allocated for the support of the review process and maintained 195 in a separate line item for auditing purposes. Fees may not be 196 collected from publishers to review instructional materials that 197 are approved by the department and placed on the department's 198 website.

(b) The fees shall be used to cover the actual cost of substitute teachers for each workday that a member of a school district's instructional staff is absent from his or her

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202	assigned duties for the purpose of rendering service as an
203	instructional materials reviewer. In addition, each reviewer may
204	be paid a stipend and is entitled to reimbursement for travel
205	expenses and per diem in accordance with s. 112.061 for actual
206	service in meetings.
207	(4) Instructional materials that have been reviewed by the
208	district instructional materials reviewers and approved must
209	have been determined to align with all applicable state
210	standards pursuant to s. 1003.41 and the requirements in s.
211	1006.31. The school board shall annually certify to the
212	department that the school board's core instructional materials
213	are aligned with all applicable state standards.
214	(5) A publisher that offers instructional materials to a
215	district school board must provide such materials at a price
216	which, including all costs of electronic transmission, does not
217	exceed the lowest price at which the publisher offers such
218	instructional materials for approval or sale to any state or
219	school district in the United States.
220	(6) A publisher shall reduce automatically the price of the
221	instructional materials to the district school board to the
222	extent that reductions are made elsewhere in the United States.
223	Section 4. Section 1006.29, Florida Statutes, is amended to
224	read:
225	1006.29 Department of Education State instructional
226	materials reviewers
227	(1) For purposes of this section, the term "instructional
228	materials" means items that have intellectual content and that,
229	by design, serve as a major tool or for assisting in the
230	instruction of a subject or course.

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231 (2)(1)(a) The commissioner shall determine annually the 232 areas in which instructional materials shall be submitted for 233 <u>approval</u> adoption, taking into consideration the desires of the 234 district school boards. The commissioner shall also determine 235 the number of titles to be adopted in each area.

236 (b) By April 15 of each school year, The department 237 commissioner shall appoint five reviewers for each submission by 238 a publisher or district school board three state or national 239 experts in the content areas submitted for adoption to review 240 for approval the instructional materials and evaluate the 241 content for alignment with the applicable Next Generation 242 Sunshine state standards. These reviewers shall be designated as 243 state instructional materials reviewers and shall review The 244 materials shall be evaluated for the level of instructional 245 support and the accuracy and appropriateness of progression of 246 introduced content. Instructional materials shall be made 247 electronically available to the reviewers. The state review of 248 the instructional materials shall be made by the five reviewers. Two of the reviewers must be professional content experts, two 249 250 must be K-12 educators who are actively engaged in teaching or 251 in the supervision of teaching in the public elementary, middle, 252 or high schools and represent the major fields and levels in 253 which instructional materials are used in the public schools, 2.5.4 and one must be a lay person who is not professionally connected 255 with education. In the event only four reviewers can be 256 procured, or if one of the five reviewers is unable to fulfill 257 his or her responsibilities, the additional reviewer may be a 258 content expert from the department. As part of the review process, each reviewer shall be provided training on the 259

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260	electronic review system. The reviewers shall independently make
261	recommendations to the commissioner regarding materials that
262	should be placed on the list of approved materials through an
263	electronic feedback review system.
264	(c) The department may assess and collect fees in
265	accordance with s. 1006.34(2). The amount assessed and collected
266	shall be advertised and must be reported to the State Board of
267	Education. Any fees collected for this process shall be
268	allocated for the support of the review process, maintained in a
269	separate account for auditing purposes, and deposited in the
270	department's Operating Trust Fund.
271	(d) Fees collected under paragraph (c) shall be used to
272	cover the cost of the review process including the cost of any
273	meetings and applicable travel and per diem, and the amount paid
274	by a school district to substitute teachers who fill in for
275	instructional staff that is absent for the purpose of rendering
276	service as an instructional materials reviewer. In addition,
277	each reviewer may be paid a stipend and is entitled to
278	reimbursement for travel expenses and per diem in accordance
279	with s. 112.061 for actual service in meetings The initial
280	review of the materials shall be made by only two of the three
281	reviewers. If the two reviewers reach different results, the
282	third reviewer shall break the tie. The reviewers shall
283	independently make recommendations to the commissioner regarding
284	materials that should be placed on the list of adopted materials
285	through an electronic feedback review system.
286	<u>(e)</u> The commissioner shall request each district school
287	superintendent to nominate one classroom teacher or district-

288 level content supervisor to review two or three of the

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289 submissions recommended by the department state instructional 290 materials reviewers. School districts shall ensure that these 291 district reviewers are provided with the support and time 292 necessary to accomplish a thorough review of the instructional 293 materials. District reviewers shall independently rate the 294 recommended submissions on the instructional usability of the 295 resources. District reviewers may be paid a stipend and are 296 entitled to reimbursement for travel expenses and per diem in 297 accordance with s. 112.061 for actual service in meetings, if 298 applicable.

299 (3) (2) For purposes of approving materials state adoption, the term "instructional materials" means items having 300 301 intellectual content that by design serve as a major tool or for 302 assisting in the instruction of a subject or course. These items may be available in bound, unbound, kit, or package form and may 303 consist of hardbacked or softbacked textbooks, electronic 304 305 content, consumables, learning laboratories, manipulatives, electronic media, and computer courseware or software. A 306 307 publisher or manufacturer providing instructional materials as a 308 single bundle shall also make the instructional materials 309 available as separate and unbundled items, each priced 310 individually. A publisher shall may also offer sections of state-adopted instructional materials in digital or electronic 311 312 versions at reduced rates to districts, schools, and teachers.

313 <u>(4)(3)</u> Beginning in the 2015-2016 academic year, all 314 <u>approved</u> adopted instructional materials for students in 315 kindergarten through grade 12 must be provided in an electronic 316 or digital format. For purposes of this section, the term: 317 (a) "Electronic format" means text-based or image-based

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318 content in a form that is produced on, published by, and 319 readable on computers or other digital devices and is an 320 electronic version of a printed book, whether or not any printed 321 equivalent exists.

(b) "Digital format" means text-based or image-based content in a form that provides the student with various interactive functions; that can be searched, tagged, distributed, and used for individualized and group learning; that includes multimedia content such as video clips, animations, and virtual reality; and that has the ability to be accessed at any time and anywhere.

330 The terms do not include electronic or computer hardware even if 331 such hardware is bundled with software or other electronic 332 media, nor does it include equipment or supplies.

333 (5) (4) The department shall develop a training program for 334 persons selected to review submitted as state instructional 335 materials reviewers and school district reviewers. The program 336 shall be structured to assist reviewers in developing the skills 337 necessary to make valid, culturally sensitive, and objective 338 decisions regarding the content and rigor of instructional 339 materials. All persons reviewing serving as instructional 340 materials reviewers must complete the training program prior to 341 beginning the review and selection process.

342 (6) By March 1 of each year, the department shall post on 343 its website a list of department-approved instructional 344 materials and instructional materials approved by other states 345 which align with applicable state standards. The list shall be 346 maintained and updated periodically. The list shall be

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347 <u>comprehensive and include sufficient instructional materials or</u>

348 major tools to cover all of the core content areas. The posting

349 <u>must include the purchase price of each product once it is</u>

350 purchased anywhere in the United States. In addition to the

351 posting, the department shall send school district

352 administrators periodic updates to the website. District-

353 <u>approved instructional materials shall also be posted on the</u> 354 website.

355 Section 5. Section 1006.30, Florida Statutes, is amended to 356 read:

357 1006.30 Affidavit of <u>Department of Education</u> state 358 instructional materials reviewers.—Before transacting any 359 business, each <u>department</u> state instructional materials reviewer 360 shall make an affidavit, to be filed with the department, that:

361 (1) The reviewer will faithfully discharge the duties362 imposed upon him or her.

363 (2) The reviewer has no interest in any publishing or
 364 manufacturing organization that produces or sells instructional
 365 materials.

366 (3) The reviewer is in no way connected with the367 distribution of the instructional materials.

(4) The reviewer does not have any direct or indirect
pecuniary interest in the business or profits of any person
engaged in manufacturing, publishing, or selling instructional
materials designed for use in the public schools.

(5) The reviewer will not accept any emolument or promise
of future reward of any kind from any publisher or manufacturer
of instructional materials or his or her agent or anyone
interested in, or intending to bias his or her judgment in any

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376 way in, the selection of any materials to be approved adopted.

377 (6) The reviewer understands that it is unlawful to discuss 378 matters relating to instructional materials submitted for 379 approval adoption with any agent of a publisher or manufacturer 380 of instructional materials, either directly or indirectly, 381 except during the period when the publisher or manufacturer is 382 providing a presentation for the reviewer during his or her 383 review of the instructional materials submitted for approval 384 adoption.

385 Section 6. Section 1006.31, Florida Statutes, is amended to 386 read:

387 1006.31 Duties of <u>the Department of Education and school</u> 388 <u>district each state</u> instructional materials reviewer.—The duties 389 of <u>the each state</u> instructional materials reviewer are:

390 (1) PROCEDURES.—To adhere to procedures prescribed by the
 391 department <u>or the district</u> for evaluating instructional
 392 materials submitted by publishers and manufacturers in each
 393 review for approval adoption.

(2) EVALUATION OF INSTRUCTIONAL MATERIALS.—To evaluate carefully all instructional materials submitted, in order to ascertain which instructional materials, if any, submitted for consideration implement the selection criteria developed by the department <u>or the district</u> and those curricular objectives included within applicable performance standards provided for in s. 1001.03(1).

(a) When <u>evaluating</u> recommending instructional materials
for use in the schools, each reviewer shall include only
instructional materials that accurately portray the ethnic,
socioeconomic, cultural, and racial diversity of our society,

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405 including men and women in professional, career, and executive 406 roles, and the role and contributions of the entrepreneur and 407 labor in the total development of this state and the United 408 States.

409 (b) When evaluating recommending instructional materials 410 for use in the schools, each reviewer shall include only 411 materials that accurately portray, whenever appropriate, humankind's place in ecological systems, including the necessity 412 413 for the protection of our environment and conservation of our 414 natural resources and the effects on the human system of the use 415 of tobacco, alcohol, controlled substances, and other dangerous 416 substances.

(c) When <u>evaluating</u> recommending instructional materials for use in the schools, each reviewer shall require such materials as he or she deems necessary and proper to encourage thrift, fire prevention, and humane treatment of people and animals.

(d) When evaluating recommending instructional materials 422 423 for use in the schools, each reviewer shall require, when 424 appropriate to the comprehension of students, that materials for 425 social science, history, or civics classes contain the 426 Declaration of Independence and the Constitution of the United 427 States. A reviewer may not recommend any instructional materials 428 for use in the schools which contain any matter reflecting 429 unfairly upon persons because of their race, color, creed, 430 national origin, ancestry, gender, or occupation.

431 (e) When evaluating instructional materials, library media,
 432 and other reading material for use in the schools, a reviewer
 433 shall use the following standards to determine the propriety of

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434 the material:

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435 <u>1. The age of students who normally could be expected to</u>436 have access to the material.

437 <u>2. The educational purpose to be served by the material. In</u> 438 <u>considering instructional materials for classroom use, priority</u> 439 <u>shall be given to the selection of materials that encompass the</u> 440 <u>state and district school board performance standards provided</u> 441 <u>for in s. 1001.03(1) and include the instructional objectives</u> 442 <u>contained within the course descriptions established in rule by</u> 443 <u>the State Board of Education.</u>

444 <u>3. The degree to which the material would be supplemented</u> 445 <u>and explained by mature classroom instruction as part of a</u> 446 <u>normal classroom instructional program.</u>

447 <u>4. The degree to which the material represents the broad</u>
448 racial, ethnic, socioeconomic, and cultural diversity of
449 <u>students in the state.</u>

Any instructional material containing pornography or otherwise
prohibited by s. 847.012 may not be used or made available
within any public school.

454 <u>(c) (e) Any</u> Instructional material recommended by <u>a each</u> 455 reviewer for use in the schools shall be, to the satisfaction of 456 <u>the each</u> reviewer, accurate, objective, and current and suited 457 to the needs and comprehension of students at their respective 458 grade levels. Reviewers shall consider for adoption materials 459 developed for academically talented students such as those 460 enrolled in advanced placement courses.

461 (3) REPORT OF REVIEWERS.—After a thorough study of all data462 submitted on each instructional material, to submit an

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463 electronic report to the department. The report shall be made 464 public and must include responses to each section of the report 465 format prescribed by the department.

466 Section 7. Section 1006.32, Florida Statutes, is amended to 467 read:

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1006.32 Prohibited acts.-

(1) A publisher or manufacturer of instructional material,
or any representative thereof, may not offer to give any
emolument, money, or other valuable thing, or any inducement, to
any district school board official or <u>department or district</u>
state instructional materials reviewer to directly or indirectly
introduce, recommend, vote for, or otherwise influence the
<u>approval</u> <u>adoption</u> or purchase of any instructional materials.

476 (2) A district school board official or a <u>department or</u>
477 <u>district state</u> instructional materials reviewer may not solicit
478 or accept any emolument, money, or other valuable thing, or any
479 inducement, to directly or indirectly introduce, recommend, vote
480 for, or otherwise influence the <u>approval</u> adoption or purchase of
481 any instructional material.

482 (3) A district school board or publisher may not
483 participate in a pilot program of materials being considered for
484 adoption during the 18-month period before the official adoption
485 of the materials by the commissioner. Any pilot program during
486 the first 2 years of the adoption period must have the prior
487 approval of the commissioner.

488 (3) (4) A Any publisher or manufacturer of instructional
 489 materials or representative thereof or <u>a</u> any district school
 490 board official or <u>department or district</u> state instructional
 491 materials reviewer who violates any provision of this section

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492 commits a misdemeanor of the second degree, punishable as 493 provided in s. 775.082 or s. 775.083. <u>A Any</u> representative of a 494 publisher or manufacturer who violates any provision of this 495 section, in addition to any other penalty, shall be banned from 496 practicing business in the state for a period of 1 calendar 497 year.

498 (4)(5) This section does not prohibit any publisher,
 499 manufacturer, or agent from supplying, for purposes of
 500 examination, necessary sample copies of instructional materials
 501 to any district school board official or <u>department or district</u>
 502 state instructional materials reviewer.

503 <u>(5)</u>(6) This section does not prohibit a district school 504 board official or <u>department or district</u> <del>state</del> instructional 505 materials reviewer from receiving sample copies of instructional 506 materials.

507 (6) (7) This section does not prohibit or restrict a district school board official from receiving royalties or other 508 509 compensation, other than compensation paid to him or her as 510 commission for negotiating sales to district school boards, from the publisher or manufacturer of instructional materials 511 512 written, designed, or prepared by such district school board official, and adopted by the commissioner or purchased by any 513 district school board. A No district school board official may 514 515 not shall be allowed to receive royalties on any materials not 516 on the state-adopted list purchased for use by his or her 517 district school board.

518 <u>(7)(8)</u> A district school superintendent, district school 519 board member, teacher, or other person officially connected with 520 the government or direction of public schools may not receive

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521 during the months actually engaged in performing duties under 522 his or her contract any private fee, gratuity, donation, or 523 compensation, in any manner whatsoever, for promoting the sale 524 or exchange of any instructional material, map, or chart in any 525 public school, or be an agent for the sale or the publisher of 526 any instructional material or reference work, or have a direct 527 or indirect pecuniary interest in the introduction of any such 528 instructional material, and any such agency or interest shall 529 disqualify any person so acting or interested from holding any 530 district school board employment whatsoever, and the person 531 commits a misdemeanor of the second degree, punishable as 532 provided in s. 775.082 or s. 775.083; however, this subsection does not prevent the approval adoption of any instructional 533 534 material written in whole or in part by a Florida author.

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Section 8. <u>Section 1006.33</u>, Florida Statutes, is repealed. Section 9. Section 1006.34, Florida Statutes, is amended to read:

538 1006.34 Powers and duties of the <u>State Board of Education</u> 539 <del>commissioner and the department</del> in <u>evaluating</u> <del>selecting and</del> 540 <del>adopting</del> instructional materials.-

541 (1) PROCEDURES FOR EVALUATING INSTRUCTIONAL MATERIALS.-The 542 State Board of Education shall adopt rules prescribing the procedures by which the department shall evaluate instructional 543 544 materials submitted by publishers and manufacturers in each 545 review for approval adoption. Included in these procedures shall 546 be provisions affording each publisher or manufacturer or his or 547 her representative an opportunity to provide a live, virtual, or in-person presentation to the department state instructional 548 549 materials reviewers on the merits of each instructional material

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550 submitted in each review for approval adoption. 551 (2) FEES.-The State Board of Education may set and collect 552 fees from publishers participating in the instructional 553 materials approval process who request a review of their 554 submitted materials by the department. The fees set by the State 555 Board of Education shall specify the amount that may be 556 collected by the department per submission from publishers for 557 review. The fees may not exceed the actual costs necessary to 558 support the cost of reviewing instructional materials, 559 including, but not limited to, the costs associated with 560 reviewers. The State Board of Education shall adopt rules 561 regarding the fees. 562 (2) SELECTION AND ADOPTION OF INSTRUCTIONAL MATERIALS.-

563 (a) The department shall notify all publishers and 564 manufacturers of instructional materials who have submitted bids 565 that within 3 weeks after the deadline for receiving bids, at a 566 designated time and place, it will open the bids submitted and deposited with it. At the time and place designated, the bids 567 568 shall be opened, read, and tabulated in the presence of the 569 bidders or their representatives. No one may revise his or her bid after the bids have been filed. When all bids have been 570 carefully considered, the commissioner shall, from the list of 571 572 suitable, usable, and desirable instructional materials reported 573 by the state instructional materials reviewers, select and adopt instructional materials for each grade and subject field in the 574 575 curriculum of public elementary, middle, and high schools in 576 which adoptions are made and in the subject areas designated in 577 the advertisement. The adoption shall continue for the period specified in the advertisement, beginning on the ensuing April 578

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579 1. The adoption shall not prevent the extension of a contract as provided in subsection (3). The commissioner shall always 580 reserve the right to reject any and all bids. The commissioner 581 582 may ask for new sealed bids from publishers or manufacturers 583 whose instructional materials were recommended by the state instructional materials reviewers as suitable, usable, and 584 585 desirable; specify the dates for filing such bids and the date 586 on which they shall be opened; and proceed in all matters 587 regarding the opening of bids and the awarding of contracts as 588 required by this part. In all cases, bids shall be accompanied 589 by a cash deposit or certified check of from \$500 to \$2,500, as 590 the department may direct. The department, in adopting 591 instructional materials, shall give due consideration both to 592 the prices bid for furnishing instructional materials and to the 593 report and recommendations of the state instructional materials 594 reviewers. When the commissioner has finished with the report of 595 the state instructional materials reviewers, the report shall be 596 filed and preserved with the department and shall be available 597 at all times for public inspection. 598 (b) In the selection of instructional materials, library

598 (D) In the selection of instructional materials, library 599 media, and other reading material used in the public school 600 system, the standards used to determine the propriety of the 601 material shall include:

602 1. The age of the students who normally could be expected
603 to have access to the material.

604 2. The educational purpose to be served by the material. In
 605 considering instructional materials for classroom use, priority
 606 shall be given to the selection of materials which encompass the
 607 state and district school board performance standards provided

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PROPOSED COMMITTEE SUBSTITUTE

Florida Senate - 2013 Bill No. CS for SB 1388

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608	for in s. 1001.03(1) and which include the instructional
609	objectives contained within the curriculum frameworks approved
610	by rule of the State Board of Education.
611	3. The degree to which the material would be supplemented
612	and explained by mature classroom instruction as part of a
613	normal classroom instructional program.
614	4. The consideration of the broad racial, ethnic,
615	socioeconomic, and cultural diversity of the students of this
616	state.
617	
618	Any instructional material containing pornography or otherwise
619	prohibited by s. 847.012 may not be used or made available
620	within any public school.
621	(3) CONTRACT WITH PUBLISHERS OR MANUFACTURERS; BOND.—As
622	soon as practicable after the commissioner has adopted any
623	instructional materials and all bidders that have secured the
624	adoption of any instructional materials have been notified
625	thereof by registered letter, the department shall prepare a
626	contract in proper form with every bidder awarded the adoption
627	of any instructional materials. Each contract shall be executed
628	by the commissioner, one copy to be kept by the contractor and
629	one copy to be filed with the department. After giving due
630	consideration to comments by the district school boards, the
631	commissioner, with the agreement of the publisher, may extend or
632	shorten a contract period for a period not to exceed 2 years;
633	and the terms of any such contract shall remain the same as in
634	the original contract. Any publisher or manufacturer to whom any
635	contract is let under this part must give bond in such amount as
636	the department requires, payable to the state, conditioned for
Į.	

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637 the faithful, honest, and exact performance of the contract. The 638 bond must provide for the payment of reasonable attorney's fees 639 in case of recovery in any suit thereon. The surety on the bond 640 must be a quaranty or surety company lawfully authorized to do 641 business in the state; however, the bond shall not be exhausted 642 by a single recovery but may be sued upon from time to time 643 until the full amount thereof is recovered, and the department 644 may at any time, after giving 30 days' notice, require 645 additional security or additional bond. The form of any bond or 646 bonds or contract or contracts under this part shall be prepared 647 and approved by the department. At the discretion of the 648 department, a publisher or manufacturer to whom any contract is 649 let under this part may be allowed a cash deposit in lieu of a 650 bond, conditioned for the faithful, honest, and exact 651 performance of the contract. The cash deposit, payable to the 652 department, shall be placed in the Textbook Bid Trust Fund. The 653 department may recover damages on the cash deposit given by the contractor for failure to furnish instructional materials, the 654 655 sum recovered to inure to the General Revenue Fund. (4) REGULATIONS COVERNING THE CONTRACT. - The department may, 656 657 from time to time, take any necessary actions, consistent with 658 this part, to secure the prompt and faithful performance of all 659 instructional materials contracts; and if any contractor fails 660 or refuses to furnish instructional materials as provided in 661 this part or otherwise breaks his or her contract, the 662 department may sue on the required bond in the name of the state, in the courts of the state having jurisdiction, and 663 recover damages on the bond given by the contractor for failure 664 to furnish instructional materials, the sum recovered to inure 665

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666	to the General Revenue Fund.
667	(5) RETURN OF DEPOSITS
668	(a) The successful bidder shall be notified by registered
669	mail of the award of contract and shall, within 30 days after
670	receipt of the contract, execute the proper contract and post
671	the required bond. When the bond and contract have been
672	executed, the department shall notify the Chief Financial
673	Officer and request that a warrant be issued against the
674	Textbook Bid Trust Fund payable to the successful bidder in the
675	amount deposited pursuant to this part. The Chief Financial
676	Officer shall issue and forward the warrant to the department
677	for distribution to the bidder.
678	(b) At the same time or prior thereto, the department shall
679	inform the Chief Financial Officer of the names of the
680	unsuccessful bidders. Upon receipt of such notice, the Chief
681	Financial Officer shall issue warrants against the Textbook Bid

Trust Fund payable to the unsuccessful bidders in the amounts
 deposited pursuant to this part and shall forward the warrants
 to the department for distribution to the unsuccessful bidders.
 (c) One copy of each contract and an original of each bid,

686 whether accepted or rejected, shall be preserved with the 687 department for at least 3 years after the termination of the 688 contract.

689 (6) DEPOSITS FORFEITED.—If any successful bidder fails or
 690 refuses to execute contract and bond within 30 days after
 691 receipt of the contract, the cash deposit shall be forfeited to
 692 the state and placed by the Chief Financial Officer in the
 693 General Revenue Fund.

694

(7) FORFEITURE OF CONTRACT AND BOND.-If any publisher or

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695	manufacturer of instructional materials fails or refuses to
696	furnish instructional materials as provided in the contract, the
697	publisher's or manufacturer's bond is forfeited and the
698	commissioner must make another contract.
699	Section 10. Section 1006.35, Florida Statutes, is amended
700	to read:
701	1006.35 Accuracy of instructional materials
702	(1) In addition to relying on statements of publishers or
703	manufacturers of instructional materials, the commissioner may
704	conduct or cause to be conducted an independent investigation to
705	determine the accuracy of <u>approved</u> <del>state-adopted</del> instructional
706	materials.
707	(2) When errors in <u>approved</u> <del>state-adopted</del> materials are
708	confirmed, the publisher <u>or manufacturer</u> of the materials shall
709	provide to each district school board that has purchased the
710	materials the corrections in a format approved by the
711	department.
712	(3) The commissioner may remove materials from the list of
713	approved state-adopted materials:
714	(a) If he or she finds that the content is in error and the
715	publisher or manufacturer refuses to correct the error when
716	notified by the department.
717	(b)-(4) The commissioner may remove materials from the list
718	<del>of state-adopted materials</del> At the request of the publisher <u>or</u>
719	<u>manufacturer</u> if, in <u>the commissioner's</u> <del>his or her</del> opinion, there
720	is no material impact on the state's education goals.
721	(c) If the materials do not align with all applicable state
722	standards.
723	(4) If the commissioner removes materials from the list of

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#### 724 <u>approved materials, the district may not purchase them for use</u> 725 in core content areas.

726 Section 11. Section 1006.36, Florida Statutes, is amended 727 to read:

728 1006.36 <u>State review cycle</u> Term of adoption for 729 instructional materials.-

(1) The <u>state review cycle</u> term of adoption of any
instructional materials <u>shall</u> must be a 5-year period beginning
on April 1 following the adoption, except that the commissioner
may approve <u>alternative schedules</u> terms of adoption of less than
5 years for materials in content areas which require more
frequent revision. Any contract for instructional materials may
be extended as prescribed in s. 1006.34(3).

737 (2) The department shall publish annually an official 738 schedule of subject areas to be called for review adoption for 739 each of the succeeding 2 years, and a tentative schedule for years 3, 4, and 5. If extenuating circumstances warrant, the 740 741 commissioner may add one or more subject areas to the official 742 schedule, in which event the commissioner shall develop criteria 743 for such additional subject area or areas and make them 744 available to publishers or manufacturers as soon as practicable 745 before the date on which submission for review is bids are due. 746 The schedule shall be developed so as to promote balance among 747 the subject areas so that the required expenditure for new 748 instructional materials is approximately the same each year in 749 order to maintain curricular consistency.

750 Section 12. Section 1006.37, Florida Statutes, is amended 751 to read:

1006.37 Requisition of instructional materials from

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753 publisher's depository.-

754 (1) The district school superintendent may shall requisition approved adopted instructional materials from the 755 756 depository of the publisher with whom a contract has been made. 757 However, the superintendent shall requisition current 758 instructional materials to provide each student with a textbook 759 or other materials as a major tool of instruction in core 760 courses of the subject areas specified in s. 1006.40(2). These 761 materials must be requisitioned within the first 2 years of the 762 adoption cycle, except for instructional materials related to 763 growth of student membership or instructional materials 764 maintenance needs. The superintendent may requisition 765 instructional materials in the core subject areas specified in 766 s. 1006.40(2) that are related to growth of student membership 767 or instructional materials maintenance needs during the 3rd, 768 4th, 5th, and 6th years of the original contract period.

769 (2) The district school superintendent shall verify that 770 the requisition is complete and accurate and order the 771 depository to forward to him or her the adopted instructional 772 materials shown by the requisition. The depository shall prepare 773 an invoice of the materials shipped, including shipping charges, 774 and mail it to the superintendent to whom the shipment is being 775 made. The superintendent shall pay the depository within 60 days 776 after receipt of the requisitioned materials from the 777 appropriation for the purchase of adopted instructional 778 materials.

Section 13. 1006.38, Florida Statutes, is amended to read:
1006.38 Duties, responsibilities, and requirements of
instructional materials publishers and manufacturers.-<u>This</u>

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782 <u>section applies to both the state and district approval</u> 783 <u>processes.</u> Publishers and manufacturers of instructional 784 materials, or their representatives, shall:

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(1) Comply with all provisions of this part.

(2) Electronically deliver fully developed sample copies of all instructional materials upon which <u>reviews</u> bids are based to the department pursuant to procedures adopted by the State Board of Education.

790 (3) Submit, at a time designated in s. 1006.33, the
791 following information:

(a) Detailed specifications of the physical characteristics
of the instructional materials, including any software or
technological tools required for use by the district, school,
teachers, or students. The publisher or manufacturer shall
comply with these specifications if the instructional materials
are <u>approved</u> adopted and purchased in completed form.

(b) Evidence that the publisher <u>or manufacturer</u> has provided materials that address the performance standards provided for in s. 1001.03(1) and that can be accessed through the district's local instructional improvement system and a variety of electronic, digital, and mobile devices.

803 (c) Evidence that the instructional materials include 804 specific references to statewide standards in the teacher's 805 manual and incorporate such standards into chapter tests or the 806 assessments. Beginning in the 2013-2014 adoption year, the 807 statewide standards shall not be included at the point of 808 student use.

809 (5) Furnish the instructional materials offered by them at810 a price in the state which, including all costs of electronic

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811 transmission, may not exceed the lowest price at which they 812 offer such instructional materials for <u>approval</u> adoption or sale 813 to any state or school district in the United States.

814 (6) Reduce automatically the price of the instructional
815 materials to any district school board to the extent that
816 reductions are made elsewhere in the United States.

817 (7) Provide any instructional materials free of charge in
818 the state to the same extent as they are provided free of charge
819 to any state or school district in the United States.

(8) Guarantee that all copies of any instructional materials sold in this state will be at least equal in quality to the copies of such instructional materials that are sold elsewhere in the United States and will be kept revised, free from all errors, and up-to-date as may be required by the department.

(9) Agree that any supplementary material developed at the district or state level does not violate the author's or publisher's copyright, provided such material is developed in accordance with the doctrine of fair use.

(10) Not in any way, directly or indirectly, become associated or connected with any combination in restraint of trade in instructional materials, nor enter into any understanding, agreement, or combination to control prices or restrict competition in the sale of instructional materials for use in the state.

836 (11) Furnish the instructional materials offered by them at 837 a price in the state which, including all costs of electronic 838 transmission, may not exceed the lowest price at which they 839 offer such instructional materials for approval or sale to any

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840 other school district in the state.

841 (12) Provide the department and school districts the cost 842 paid for an instructional materials product by a school or 843 district anywhere in the United States. The cost paid for that 844 product must remain the same for all future sales and must be 845 posted on all marketing materials.

846

(11) Maintain or contract with a depository in the state.

847 (12) For the core subject areas specified in s. 1006.40(2), 848 maintain in the depository for the first 2 years of the contract 849 an inventory of instructional materials sufficient to receive 850 and fill orders.

(13) For the core subject areas specified in s. 1006.40(2), ensure the availability of an inventory sufficient to receive and fill orders for instructional materials for growth, including the opening of a new school, and replacement during the 3rd and subsequent years of the original contract period.

(14) Accurately and fully disclose only the names of those persons who actually authored the instructional materials. In addition to the penalties provided in subsection (16), the commissioner may remove from the list of <u>state-approved</u> <del>state-</del> adopted instructional materials those instructional materials whose publisher or manufacturer misleads the purchaser by falsely representing genuine authorship.

(15) Grant, without prior written request, for any
copyright held by the publisher or its agencies automatic
permission to the department or its agencies for the
reproduction of instructional materials and supplementary
materials in Braille, large print, or other appropriate format
for use by visually impaired students or other students with

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869 disabilities that would benefit from use of the materials.

870 (16) Upon the willful failure of the publisher or 871 manufacturer to comply with the requirements of this section, be 872 liable to the department in the amount of three times the total 873 sum which the publisher or manufacturer was paid in excess of 874 the price required under subsections (5) and (6) and in the 875 amount of three times the total value of the instructional 876 materials and services which the district school board is 877 entitled to receive free of charge under subsection (7).

878 Section 14. Subsections (2), (3), and (4) of section 879 1006.40, Florida Statutes, are amended to read:

880 1006.40 Use of instructional materials allocation; 881 instructional materials, library books, and reference books; 882 repair of books.-

883 (2) Each district school board must provide purchase 884 current instructional materials to provide each student with a 885 major tool or assistance of instruction in core courses of the 886 subject areas of mathematics, language arts, science, social 887 studies, reading, and literature for kindergarten through grade 12. Such purchase must be made within the first 2 years after 888 889 the effective date of the adoption cycle. For the 2012-2013 890 mathematics adoption, a district using a comprehensive 891 mathematics instructional materials program adopted in the 2009-892 2010 adoption shall be deemed in compliance with this subsection 893 if it provides each student with such additional state-adopted 894 materials as may be necessary to align the previously adopted 895 comprehensive program to common core standards and the other 896 criteria of the 2012-2013 mathematics adoption.

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(3) (a) By the 2015-2016 fiscal year, each district school

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898 board shall use at least 50 percent of the annual allocation for 899 the purchase of digital or electronic instructional materials 900 that align with state standards included on the state-adopted 901 list, except as otherwise authorized in paragraphs (b) and (c).

902 (b) Up to 50 percent of the annual allocation may be used 903 for the purchase of instructional materials, including library 904 and reference books and nonprint materials, not included on the 905 state-adopted list and for the repair and renovation of 906 textbooks and library books.

907 (c) District school boards may use 100 percent of that 908 portion of the annual allocation designated for the purchase of 909 instructional materials for kindergarten, and 75 percent of that 910 portion of the annual allocation designated for the purchase of 911 instructional materials for first grade, to purchase materials 912 not on the state-adopted list.

913 (4) Remaining funds may The funds described in subsection 914 (3) which district school boards may use to purchase materials 915 not on the state-adopted list shall be used for the purchase of 916 instructional materials or other items including library and 917 reference books and nonprint materials, having intellectual 918 content which assist in the instruction of a subject or course. These items may be available in bound, unbound, kit, or package 919 920 form and may consist of hardbacked or softbacked textbooks, 921 electronic content, replacements for items which were part of 922 previously purchased instructional materials, consumables, 923 learning laboratories, manipulatives, electronic media, computer 924 courseware or software, and other commonly accepted 925 instructional tools as prescribed by district school board rule. 926 Section 15. Paragraphs (o), (p), and (q) of subsection (6)

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927 of section 1001.10, Florida Statutes, are amended, and paragraph 928 (r) is added to that section to read:

929 1001.10 Commissioner of Education; general powers and 930 duties.-

931 (6) Additionally, the commissioner has the following 932 general powers and duties:

933 (o) To develop criteria for use by department state 934 instructional materials reviewers in evaluating materials 935 submitted for approval adoption consideration. The criteria 936 shall, as appropriate, be based on instructional expectations 937 reflected in course descriptions curriculum frameworks and 938 student performance standards. The criteria for each subject or 939 course shall be made available to publishers and manufacturers 940 of instructional materials pursuant to the requirements of 941 chapter 1006.

942 (p) To prescribe procedures for evaluating instructional
943 materials submitted by publishers and manufacturers in each
944 review for approval adoption.

945 (q) To <u>remove any materials approved by the state or a</u> 946 <u>district</u> enter into agreement with Space Florida to develop 947 <u>innovative aerospace-related education programs that promote</u> 948 <u>mathematics and science education for grades K-20</u>.

949 (r) To submit to the Governor, the President of the Senate, 950 the Speaker of the House of Representatives, and the State Board 951 of Education an annual report regarding district and state 952 instructional materials reviews, the impact on the quality and 953 availability of instructional materials, and the cost-954 effectiveness of the state and district review processes. The 955 report shall be submitted on January 1 following the first

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#### 956 fiscal year of implementation of the program and each year

957 thereafter.

958 Section 16. Subsection (5) of section 1003.55, Florida 959 Statutes, is amended to read:

960 1003.55 Instructional programs for blind or visually 961 impaired students and deaf or hard-of-hearing students.-

962 (5) Any publisher or manufacturer of instructional materials that have been approved by the department or a school 963 964 district a textbook adopted pursuant to the state instructional 965 materials adoption process shall furnish the department of 966 Education with a computer file in an electronic format specified 967 by the department at least 2 years in advance that is readily 968 translatable to Braille and can be used for large print or 969 speech access. Any instructional materials textbook reproduced 970 pursuant to the provisions of this subsection shall be purchased 971 at a price equal to the price paid for the instructional 972 materials textbook as approved adopted. The department of 973 Education shall not reproduce instructional materials textbooks 974 obtained pursuant to this subsection in any manner that would 975 generate revenues for the department from the use of such 976 computer files or that would preclude the rightful payment of 977 fees to the publisher or manufacturer for use of all or some 978 portion of the instructional materials textbook.

979 Section 17. Paragraph (j) of subsection (2) of section 980 1003.621, Florida Statutes, is amended to read:

981 1003.621 Academically high-performing school districts.-It 982 is the intent of the Legislature to recognize and reward school 983 districts that demonstrate the ability to consistently maintain 984 or improve their high-performing status. The purpose of this

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985 section is to provide high-performing school districts with 986 flexibility in meeting the specific requirements in statute and 987 rules of the State Board of Education.

988 (2) COMPLIANCE WITH STATUTES AND RULES.-Each academically 989 high-performing school district shall comply with all of the 990 provisions in chapters 1000-1013, and rules of the State Board 991 of Education which implement these provisions, pertaining to the 992 following:

(j) Those statutes relating to instructional materials, except that <u>s. 1006.40</u> <del>s. 1006.37, relating to the requisition</del> of state-adopted materials from the depository under contract with the publisher, and s. 1006.40(3)(a), relating to the use of 50 percent of the instructional materials allocation, <u>is shall</u> <del>be</del> eligible for exemption.

999 Section 18. Paragraph (b) of subsection (6) of section 1000 1011.62, Florida Statutes, is amended to read:

1001 1011.62 Funds for operation of schools.—If the annual 1002 allocation from the Florida Education Finance Program to each 1003 district for operation of schools is not determined in the 1004 annual appropriations act or the substantive bill implementing 1005 the annual appropriations act, it shall be determined as 1006 follows:

(6) CATEGORICAL FUNDS.-

(b) If a district school board finds and declares in a
resolution <u>approved</u> adopted at a regular meeting of the school
board that the funds received for any of the following
categorical appropriations are urgently needed to maintain
school board specified academic classroom instruction <u>specified</u>
by the school board, the school board may consider and approve

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1014 an amendment to the school district operating budget 1015 transferring the identified amount of the categorical funds to 1016 the appropriate account for expenditure:

1. Funds for student transportation.

2. Funds for safe schools.

3. Funds for supplemental academic instruction if the required additional hour of instruction beyond the normal school day for each day of the entire school year has been provided for 1022 the students in each low-performing elementary school in the 1023 district pursuant to paragraph (1)(f).

1024 4. Funds for research-based reading instruction if the 1025 required additional hour of instruction beyond the normal school 1026 day for each day of the entire school year has been provided for 1027 the students in each low-performing elementary school in the district pursuant to paragraph (9)(a). 1028

1029 5. Funds for instructional materials if all instructional 1030 material purchases necessary to provide updated materials that are aligned with applicable to Next Generation Sunshine state 1031 1032 standards and course descriptions benchmarks and that meet 1033 statutory requirements of content and learning have been 1034 completed for that fiscal year, but no sooner than March 1. 1035 Funds available after March 1 may be used to purchase hardware 1036 for student instruction.

1037

Section 19. This act shall take effect July 1, 2013.