By the Committee on Communications, Energy, and Public Utilities; and Senators Legg, Latvala, Simpson, and Brandes

579-03904-13 20131472c1

A bill to be entitled

An act relating to nuclear and integrated gasification combined cycle power plants; amending s. 366.93, F.S.; modifying an alternative cost recovery mechanism for the recovery of costs for the siting, design, licensing, and construction of nuclear and integrated gasification combined cycle power plants; establishing a procedure and requirements for cost recovery based on preconstruction and construction phases; requiring the Public Service Commission to review the circumstances surrounding a proposed nuclear power plant if the anticipated cost and completion date exceed the original cost and completion date by a certain amount or period; specifying factors to be considered and dates by which the review must commence and be completed; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

2.1

Section 1. Subsections (1) through (3) of section 366.93, Florida Statutes, are amended to read:

366.93 Cost recovery for the siting, design, licensing, and construction of nuclear and integrated gasification combined cycle power plants.—

- (1) As used in this section, the term:
- (a) "Cost" includes, but is not limited to, all capital investments, including rate of return, any applicable taxes, and all expenses, including operation and maintenance expenses, related to or resulting from the siting, licensing, design,

579-03904-13 20131472c1

construction, or operation of the nuclear power plant, including new, expanded, or relocated electrical transmission lines or facilities of any size which that are necessary thereto, or of the integrated gasification combined cycle power plant.

- (b) "Electric utility" or "utility" has the same meaning as that provided in s. 366.8255(1)(a).
- (c) "Integrated gasification combined cycle power plant" or "plant" means an electrical power plant as defined in s. 403.503(14) which that uses synthesis gas produced by integrated gasification technology.
- (d) "Nuclear power plant" or "plant" means an electrical power plant as defined in s. 403.503(14) which that uses nuclear materials for fuel.
- (e) "Power plant" or "plant" means a nuclear power plant or an integrated gasification combined cycle power plant.
- (f) "Preconstruction" is that period of time after a site, including any related electrical transmission lines or facilities, has been selected through and including the date the utility completes site clearing work. Preconstruction costs <u>must shall</u> be afforded deferred accounting treatment and <u>shall</u> accrue a carrying charge equal to the utility's allowance for funds during construction (AFUDC) rate until recovered in rates.
- (2) Within 6 months after the enactment of this act, the commission shall establish, by rule, alternative cost recovery mechanisms for the recovery of costs incurred in the siting, design, licensing, and construction of a nuclear power plant, including new, expanded, or relocated electrical transmission lines and facilities that are necessary thereto, or of an integrated gasification combined cycle power plant. Such

60

61 62

63

64

65

66

67 68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

8384

85

86

87

579-03904-13 20131472c1

mechanisms <u>must</u> shall be designed to promote utility investment in nuclear or integrated gasification combined cycle power plants and allow for the recovery in rates of all prudently incurred costs, including and shall include, but not be limited to:

- (a) Recovery through the capacity cost recovery clause of any preconstruction costs.
- (b) Recovery through an incremental increase in the utility's capacity cost recovery clause rates of the carrying costs on the utility's projected construction cost balance associated with the nuclear or integrated gasification combined cycle power plant. To encourage investment and provide certainty, for nuclear or integrated gasification combined cycle power plant need petitions submitted on or before December 31, 2010_{r} associated carrying costs must shall be equal to the most recently approved pretax AFUDC at the time an increment of cost recovery is sought in effect upon this act becoming law. For nuclear or integrated gasification combined cycle power plants for which need petitions are submitted after December 31, 2010, the utility's existing pretax AFUDC rate is presumed to be appropriate unless determined otherwise by the commission in the determination of need for the nuclear or integrated gasification combined cycle power plant.
- (3) (a) After a petition for determination of need is granted, a utility may petition the commission for cost recovery as permitted by this section and commission rules.
- (b) During the time that a utility seeks to obtain a combined license from the Nuclear Regulatory Commission for a nuclear power plant or a certification for an integrated

89

90

91

92

93

94

95

96

97

98

99

100

101

102

103

104

105

106

107

108

109

110

111

112

113

114

115

116

579-03904-13 20131472c1

gasification combined cycle power plant, the utility may recover only costs related to, or necessary for, obtaining such licensing or certification.

- (c) After a utility obtains a license or certification, it must petition the commission for approval before proceeding with preconstruction work beyond those activities necessary to obtain or maintain a license or certificate.
- 1. The only costs that a utility that has obtained a license or certification may recover before obtaining commission approval are those that are previously approved or necessary to maintain the license or certification.
- 2. In order for the commission to approve preconstruction work on a plant, it must determine that:
 - a. There is still a need for the plant; and
 - b. The projected costs for the plant are reasonable.
- (d) After a utility obtains approval to proceed with postlicensing or post-certification preconstruction work, it must petition the commission for approval of any preconstruction materials or equipment purchases that exceed 1 percent of the total projected cost for the project.
- (e) A utility must petition the commission for approval before beginning the construction phase.
- 1. The only costs that a utility that has obtained commission approval may recover before beginning construction work are those that are previously approved or necessary to maintain the license or certification.
- 2. In order for the commission to approve proceeding with construction on a plant, it must determine that:
 - a. There is still a need for the plant; and

579-03904-13 20131472c1

b. The projected costs for the plant are reasonable.

- (f) If a utility has not begun construction of a plant
 within:
- 1. Ten years after the date on which it obtains a combined license from the Nuclear Regulatory Commission for a nuclear power plant or a certification for an integrated gasification combined cycle power plant, it must petition the commission to preserve the opportunity for future recovery under this section for costs relating to that plant. The commission must determine whether the utility remains intent on building the plant.
- a. If the commission finds that the utility remains intent on building the plant, the utility may continue to recover costs.
- b. If the commission finds a lack of such intent, it may enter an order prohibiting recovery of any future costs relating to the plant, notwithstanding any other provision of law.
- 2. Twenty years after the date on which it obtains a combined license from the Nuclear Regulatory Commission for a nuclear power plant or a certification for an integrated gasification combined cycle power plant, the utility may not recover future costs relating to that plant under this or another section, notwithstanding any other provision of law.

Section 2. The Public Service Commission shall perform a comprehensive review of the continuing prudency, cost effectiveness, and need for any proposed nuclear power plant for which cost recovery under section 366.93, Florida Statutes, has been authorized if the currently anticipated inservice date for the plant has been extended more than 6 years beyond the original proposed inservice date and if the most recent estimate

579-03904-13

20131472c1

146 of the plant's total cost has increased by more than 50 percent 147 of the original cost estimate for the plant. In making this determination, the commission must consider all relevant 148 149 factors, including, but not limited to, the utility's need for the plant, technology and fuel choices, applicable federal and 150 151 state licensing and permitting factors, and short- and long-term 152 costs to ratepayers. Based on its review, the commission shall 153 determine whether to authorize for cost recovery under section 154 366.93, Florida Statutes, any new or future costs for which cost 155 recovery has not already been authorized. Such review shall 156 commence on or before June 1, 2013, and shall be completed by 157 February 1, 2014. 158 Section 3. This act shall take effect July 1, 2013.

Page 6 of 6