264136

576-02497-14

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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Education)

A bill to be entitled

2 An act relating to postsecondary education; amending 3 s. 1001.03, F.S.; requiring the State Board of 4 Education to review baccalaureate degree programs 5 currently offered by Florida College System 6 institutions, rather than proposed baccalaureate 7 degree programs; amending s. 1001.60, F.S.; revising 8 the purpose of the Florida College System with regard 9 to baccalaureate degrees; conforming provisions to 10 changes made by the act; deleting provisions that authorize a Florida College System institution to 11 12 change its name; requiring a Florida College System 13 institution authorized to offer a baccalaureate degree 14 before a specified date to maintain an agreement with the State Board of Education; repealing s. 1004.32, 15 F.S., relating to New College of Florida; amending s. 16 1004.65, F.S.; revising a Florida College System 17 18 institution's primary responsibilities and secondary 19 role as they relate to providing upper-level 20 instruction and awarding baccalaureate degrees; 21 authorizing a Florida College System institution to 2.2 provide access to and award baccalaureate degrees for 23 the completion of baccalaureate degree programs that 24 are approved by the State Board of Education on or 25 before a specified date; amending s. 1007.33, F.S.; 26 prohibiting the State Board of Education from 27 approving a Florida College System institution's

Page 1 of 19

264136

576-02497-14

28 proposal to establish a new baccalaureate degree 29 program after a specified date; deleting legislative 30 intent relating to expanding access to baccalaureate degree programs through Florida College System 31 32 institutions; authorizing a Florida College System 33 institution to offer baccalaureate degree programs 34 that are authorized by law before a specified date; 35 deleting provisions relating to the authorization of 36 the Board of Trustees of St. Petersburg College to 37 establish certain baccalaureate degree programs and 38 associate degree programs; deleting provisions 39 relating to the approval process for proposed 40 baccalaureate degree programs; conforming provisions to changes made by the act; amending s. 1009.22, F.S.; 41 42 deleting a provision relating to the automatic rate of 43 inflation increase in tuition and out-of-state fee per 44 contact hour for workforce education programs; 45 deleting a requirement that the Office of Economic and Demographic Research annually report the rate of 46 47 inflation to the Governor, the Legislature, and the State Board of Education; deleting the definition of 48 49 the term "rate of inflation"; amending s. 1009.23, F.S.; requiring the board of trustees of a Florida 50 51 College System institution to establish tuition and 52 out-of-state fees for upper-division courses in 53 baccalaureate degree programs at the same rate as 54 lower-division courses; deleting a provision relating 55 to the automatic rate of inflation increase in tuition 56 and out-of-state fees at Florida College System

Page 2 of 19

264136

576-02497-14

57 institutions; deleting a requirement that the Office 58 of Economic and Demographic Research annually report 59 the rate of inflation to the Governor, the Legislature, and the State Board of Education; 60 61 deleting the definition of the term "rate of 62 inflation"; amending s. 1009.24, F.S.; deleting a 63 provision relating to the automatic rate of inflation 64 increase in resident undergraduate tuition per credit 65 hour at state universities; deleting a requirement 66 that the Office of Economic and Demographic Research annually report the rate of inflation to the Governor, 67 the Legislature, and the Board of Governors; deleting 68 the definition of the term "rate of inflation"; 69 70 revising the annual percentage increase allowed in the 71 aggregate sum of tuition and the tuition differential 72 at state universities; providing for retroactive 73 application; providing an effective date. 74 75 Be It Enacted by the Legislature of the State of Florida: 76 77 Section 1. Subsection (15) of section 1001.03, Florida 78 Statutes, is amended to read:

1001.03 Specific powers of State Board of Education.(15) FLORIDA COLLEGE SYSTEM INSTITUTION BACCALAUREATE
DEGREE PROGRAMS.-The State Board of Education shall provide for
the review and approval of proposals by Florida College System
institution institutions to offer baccalaureate degree programs
pursuant to s. 1007.33. A Florida College System institution, as
defined in s. 1000.21 which, that is approved to offer

Page 3 of 19

264136

576-02497-14

86 baccalaureate degrees pursuant to s. 1007.33 remains under the 87 authority of the State Board of Education and the Florida 88 College System institution's board of trustees.

89 Section 2. Subsections (1) and (2) of section 1001.60, 90 Florida Statutes, are amended to read:

91

1001.60 Florida College System.-

92 (1) PURPOSES.-In order to maximize open access for 93 students, respond to community needs for postsecondary academic 94 education and career degree education, and provide associate and 95 baccalaureate degrees that will best meet the state's employment 96 needs, the Legislature establishes a system of governance for 97 the Florida College System.

98 (2) FLORIDA COLLEGE SYSTEM.—There shall be a single Florida
99 College System comprised of the Florida College System
100 institutions identified in s. 1000.21(3). A Florida College
101 System institution may not offer graduate degree programs.

(a) The programs and services offered by Florida College
System institutions in providing associate and baccalaureate
degrees <u>authorized on or before March 31, 2014, and associate</u>
<u>degrees</u> shall be delivered in a cost-effective manner that
demonstrates substantial savings to the student and to the state
over the cost of providing the degree at a state university.

(b) 1. <u>A</u> With the approval of its district board of trustees, a Florida College System institution may change the institution's name set forth in s. 1000.21(3) and use the designation "college" or "state college" if it has been authorized to grant baccalaureate degrees pursuant to s. 1007.33 and has been accredited as a baccalaureate-degree-granting institution by the Commission on Colleges of the Southern

Page 4 of 19

264136

576-02497-14

115 Association of Colleges and Schools.

2. With the approval of its district board of trustees, a 116 Florida College System institution that does not meet the 117 criteria in subparagraph 1. may request approval from the State 118 Board of Education to change the institution's name set forth in 119 120 s. 1000.21(3) and use the designation "college." The State Board 121 of Education may approve the request if the Florida College 122 System institution authorized to offer a baccalaureate degree on 123 or before March 31, 2014, must maintain enters into an agreement 124 with the State Board of Education to do the following:

125 <u>1.a.</u> Maintain as its primary mission responsibility for 126 responding to community needs for postsecondary academic 127 education and career degree education as prescribed in s. 128 1004.65(5).

1292.b.Maintain an open-door admissions policy for associate-130level degree programs and workforce education programs.

1313.c.Continue to provide outreach to underserved132populations.

133

4.d. Continue to provide remedial education.

134 <u>5.e.</u> Comply with all provisions of the statewide 135 articulation agreement that relate to 2-year and 4-year public 136 degree-granting institutions as adopted by the State Board of 137 Education pursuant to s. 1007.23.

138 (c) A district board of trustees that approves a change to 139 the name of an institution under paragraph (b) must seek 140 statutory codification of such name change in s. 1000.21(3) 141 during the next regular legislative session.

142 <u>(c) (d)</u> A Florida College System institution may not use the 143 designation "university."

264136

576-02497-14

Section 3. <u>Section 1004.32</u>, Florida Statutes, is repealed. Section 4. Paragraph (f) of subsection (5), subsection (6), and paragraph (d) of subsection (8) of section 1004.65, Florida Statutes, are amended to read:

148 1004.65 Florida College System institutions; governance, 149 mission, and responsibilities.-

(5) The primary mission and responsibility of Florida
College System institutions is responding to community needs for
postsecondary academic education and career degree education.
This mission and responsibility includes being responsible for:

154 (f) Providing upper level instruction and awarding
 155 baccalaureate degrees as specifically authorized by law.

(6) A separate and secondary role for Florida College
System institutions includes the providing of upper level
<u>instruction</u>, the awarding of baccalaureate degrees specifically
authorized by law, and the offering of programs in:

(a) Community services that are not directly related toacademic or occupational advancement.

(b) Adult education services, including adult basic
education, adult general education, adult secondary education,
and General Educational Development test instruction.

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166

171

(c) Recreational and leisure services.

(8) Florida College System institutions are authorized to:

(d) Provide access to and award baccalaureate degrees <u>for</u>
the completion of baccalaureate degree programs that are
<u>approved by the State Board of Education on or before March 31,</u>
2014 <u>in accordance with law</u>.

172 Authority to offer one or more baccalaureate degree programs

264136

576-02497-14

173 does not alter the governance relationship of the Florida 174 College System institution with its district board of trustees 175 or the State Board of Education.

176 Section 5. Section 1007.33, Florida Statutes, is amended to 177 read:

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1007.33 Site-determined baccalaureate degree access.-

179 (1) (a) The State Board of Education may not approve of a 180 Florida College System institution's proposal to establish a new 181 baccalaureate degree program after March 31, 2014 Legislature 182 recognizes that public and private postsecondary educational 183 institutions play an essential role in improving the quality of 184 life and economic well-being of the state and its residents. The 185 Legislature also recognizes that economic development needs and 186 the educational needs of place-bound, nontraditional students 187 have increased the demand for local access to baccalaureate degree programs. It is therefore the intent of the Legislature 188 189 to further expand access to baccalaureate degree programs 190 through the use of Florida College System institutions.

191 (b) For purposes of this section, the term "district" 192 refers to the county or counties served by a Florida College 193 System institution pursuant to s. 1000.21(3).

(2) <u>A</u> Any Florida College System institution that offers
one or more baccalaureate degree programs <u>that are approved by</u>
the State Board of Education on or before March 31, 2014, must:

197

(a) Maintain as its primary mission:

Responsibility for responding to community needs for
 postsecondary academic education and career degree education as
 prescribed in s. 1004.65(5).

201

2. The provision of associate degrees that provide access

264136

576-02497-14

202 to a university.

(b) Maintain an open-door admission policy for associate-level degree programs and workforce education programs.

205 (c) Continue to provide outreach to underserved 206 populations.

207

(d) Continue to provide remedial education.

(e) Comply with all provisions of the statewide articulation agreement which relate to 2-year and 4-year public degree-granting institutions as adopted by the State Board of Education pursuant to s. 1007.23.

212

(f) Not award graduate credit.

(g) Not participate in intercollegiate athletics beyond the 214 2-year level.

215 (3) A Florida College System institution may not terminate 216 its associate in arts or associate in science degree programs as a result of being authorized to offer one or more baccalaureate 217 218 degree programs. The Legislature intends that the primary responsibility of a Florida College System institution, 219 220 including a Florida College System institution that offers 221 baccalaureate degree programs, continues to be the provision of 222 associate degrees that provide access to a university.

223

(4) A Florida College System institution may:

(a) Offer specified baccalaureate degree programs through
formal agreements between the Florida College System institution
and other regionally accredited postsecondary educational
institutions pursuant to s. 1007.22.

(b) Offer baccalaureate degree programs that were <u>approved</u>
by the State Board of Education on or before March 31, 2014
authorized by law prior to July 1, 2009.

264136

576-02497-14

231 (c) Beginning July 1, 2009, establish a first or subsequent 232 baccalaureate degree program for purposes of meeting district, regional, or statewide workforce needs if approved by the State 233 234 Board of Education under this section. 235 Beginning July 1, 2009, the Board of Trustees of the St. 236 237 Petersburg College is authorized to establish one or more 238 bachelor of applied science degree programs based on an analysis of workforce needs in Pinellas, Pasco, and Hernando Counties and 239 240 other counties approved by the Department of Education. For each 241 program selected, St. Petersburg College must offer a related 242 associate in science or associate in applied science degree 243 program, and the baccalaureate degree level program must be 244 designed to articulate fully with at least one associate in 245 science degree program. The college is encouraged to develop 246 articulation agreements for enrollment of graduates of related 247 associate in applied science degree programs. The Board of Trustees of the St. Petersburg College is authorized to 248 249 establish additional baccalaureate degree programs if it 250 determines a program is warranted and feasible based on each of 251 the factors in paragraph (5) (d). Prior to developing or 252 proposing a new baccalaureate degree program, St. Petersburg College shall engage in need, demand, and impact discussions 253 2.5.4 with the state university in its service district and other 255 local and regional, accredited postsecondary providers in its 256 region. Documentation, data, and other information from inter-257 institutional discussions regarding program need, demand, and 258 impact shall be provided to the college's board of trustees to 259 inform the program approval process. Employment at St.

Page 9 of 19

264136

576-02497-14

260	Petersburg College is governed by the same laws that govern
261	Florida College System institutions, except that upper-division
262	faculty are eligible for continuing contracts upon the
263	completion of the fifth year of teaching. Employee records for
264	all personnel shall be maintained as required by s. 1012.81.
265	(5) The approval process for baccalaureate degree programs
266	shall require:
267	(a) Each Florida College System institution to submit a
268	notice of its intent to propose a baccalaureate degree program
269	to the Division of Florida Colleges at least 100 days before the
270	submission of its proposal under paragraph (d). The notice must
271	include a brief description of the program, the workforce demand
272	and unmet need for graduates of the program to include evidence
273	from entities independent of the institution, the geographic
274	region to be served, and an estimated timeframe for
275	implementation. Notices of intent may be submitted by a Florida
276	College System institution at any time throughout the year. The
277	notice must also include evidence that the Florida College
278	System institution engaged in need, demand, and impact
279	discussions with the state university and other regionally
280	accredited postsecondary education providers in its service
281	district.
282	(b) The Division of Florida Colleges to forward the notice
283	of intent within 10 business days after receiving such notice to

of intent within 10 business days after receiving such notice to the Chancellor of the State University System, the President of the Independent Colleges and Universities of Florida, and the Executive Director of the Commission for Independent Education. State universities shall have 60 days following receipt of the notice by the Chancellor of the State University System to

Page 10 of 19

264136

576-02497-14

	576-02497-14
289	submit objections to the proposed new program or submit an
290	alternative proposal to offer the baccalaureate degree program.
291	If a proposal from a state university is not received within the
292	60-day period, the State Board of Education shall provide
293	regionally accredited private colleges and universities 30 days
294	to submit objections to the proposed new program or submit an
295	alternative proposal. Objections or alternative proposals shall
296	be submitted to the Division of Florida Colleges and must be
297	considered by the State Board of Education in making its
298	decision to approve or deny a Florida College System
299	institution's proposal.
300	(c) An alternative proposal submitted by a state university
301	or private college or university to adequately address:
302	1. The extent to which the workforce demand and unmet need
303	described in the notice of intent will be met.
304	2. The extent to which students will be able to complete
305	the degree in the geographic region proposed to be served by the
306	Florida College System institution.
307	3. The level of financial commitment of the college or
308	university to the development, implementation, and maintenance
309	of the specified degree program, including timelines.
310	4. The extent to which faculty at both the Florida College
311	System institution and the college or university will
312	collaborate in the development and offering of the curriculum.
313	5. The ability of the Florida College System institution
314	and the college or university to develop and approve the
315	curriculum for the specified degree program within 6 months
316	after an agreement between the Florida College System
317	institution and the college or university is signed.
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Page 11 of 19

264136

576-02497-14

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318	6. The extent to which the student may incur additional
319	costs above what the student would expect to incur if the
320	program were offered by the Florida College System institution.
321	(d) Each proposal submitted by a Florida College System
322	institution to, at a minimum, include:
323	1. A description of the planning process and timeline for
324	implementation.
325	2. An analysis of workforce demand and unmet need for
326	graduates of the program on a district, regional, or statewide
327	basis, as appropriate, including evidence from entities
328	independent of the institution.
329	3. Identification of the facilities, equipment, and library
330	and academic resources that will be used to deliver the program.
331	4. The program cost analysis of creating a new
332	baccalaureate degree when compared to alternative proposals and
333	other program delivery options.
334	5. The program's admission requirements, academic content,
335	curriculum, faculty credentials, student-to-teacher ratios, and
336	accreditation plan.
337	6. The program's enrollment projections and funding
338	requirements.
339	7. A plan of action if the program is terminated.
340	(c) The Division of Florida Colleges to review the
341	proposal, notify the Florida College System institution of any
342	deficiencies in writing within 30 days following receipt of the
343	proposal, and provide the Florida College System institution
344	with an opportunity to correct the deficiencies. Within 45 days
345	following receipt of a completed proposal by the Division of
346	Florida Colleges, the Commissioner of Education shall recommend
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264136

576-02497-14

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347	approval or disapproval of the proposal to the State Board of
348	Education. The State Board of Education shall consider such
349	recommendation, the proposal, and any objections or alternative
350	proposals at its next meeting. If the State Board of Education
351	disapproves the Florida College System institution's proposal,
352	it shall provide the Florida College System institution with
353	written reasons for that determination.
354	(f) The Florida College System institution to obtain from
355	the Commission on Colleges of the Southern Association of
356	Colleges and Schools accreditation as a baccalaureate-degree-
357	granting institution if approved by the State Board of Education
358	to offer its first baccalaureate degree program.
359	(g) The Florida College System institution to notify the
360	Commission on Colleges of the Southern Association of Colleges
361	and Schools of subsequent degree programs that are approved by
362	the State Board of Education and to comply with the
363	association's required substantive change protocols for
364	accreditation purposes.
365	<u>(5)</u> (h) A The Florida College System institution authorized
366	to offer baccalaureate degrees must to annually, and upon
367	request of the State Board of Education, the Commissioner of
368	Education, the Chancellor of the Florida College System, or the
369	Legislature, report its status using the following performance
370	and compliance indicators:
271	(a)1 Obtaining and maintaining appropriate Southern

371 (a)1. Obtaining and maintaining appropriate Southern
 372 Association of Colleges and Schools accreditation;

373 (b)2. Maintaining qualified faculty and institutional 374 resources;

(c) 3. Maintaining enrollment in previously approved

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264136

576-02497-14

376 programs;

377

(d) 4. Managing fiscal resources appropriately;

378 <u>(e)</u> 5. Complying with the primary mission and responsibility 379 requirements in subsections <u>(1) and</u> (2) and (3); and

380 <u>(f)</u> 6. Other indicators of success, including program 381 completions, placements, and surveys of graduates and employers. 382

383 The State Board of Education, upon review of the performance and 384 compliance indicators <u>specified in this subsection</u>, may require 385 a Florida College System institution's board of trustees to 386 modify or terminate a baccalaureate degree program authorized 387 under this section.

(6) The State Board of Education shall adopt rules to administer this section prescribe format and content requirements and submission procedures for notices of intent, proposals, alternative proposals, and compliance reviews under subsection (5).

393 Section 6. Paragraph (d) of subsection (3) of section 394 1009.22, Florida Statutes, is amended to read:

395 1009.22 Workforce education postsecondary student fees.-396 (3)

397 (d) Beginning with the 2008-2009 fiscal year and in the 398 fall semester of each year thereafter, the rate for the tuition and the out-of-state fee per contact hour shall be increase at 399 400 the beginning of each fall semester at a rate equal to 401 inflation, unless otherwise provided in the General 402 Appropriations Act. If the rate is not provided in the General 403 Appropriations Act The Office of Economic and Demographic 404 Research shall report the rate of inflation to the President of

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576-02497-14

405	the Senate, the Speaker of the House of Representatives, the
406	Governor, and the State Board of Education each year prior to
407	March 1. For purposes of this paragraph, the rate of inflation
408	shall be defined as the rate of the 12-month percentage change
409	in the Consumer Price Index for All Urban Consumers, U.S. City
410	Average, All Items, or successor reports as reported by the
411	United States Department of Labor, Bureau of Labor Statistics,
412	or its successor for December of the previous year. In the event
413	the percentage change is negative, the tuition and out-of-state
414	fee <u>must</u> shall remain at the same level as the prior fiscal
415	year.
416	Section 7. Paragraph (b) of subsection (2) and paragraph
417	(c) of subsection (3) of section 1009.23, Florida Statutes, are
418	amended to read:
419	1009.23 Florida College System institution student fees
420	(2)
421	(b) Tuition and out-of-state fees for upper-division
422	courses must reflect the fact that the Florida College System
423	institution has a less expensive cost structure than that of a
424	state university. Therefore, the board of trustees shall
425	establish tuition and out-of-state fees for upper-division

426 courses in baccalaureate degree programs approved pursuant to s. 427 1007.33 at the same rate as lower-division courses unless 428 otherwise established by law or consistent with law and proviso 429 language in the General Appropriations Act. However, the board 430 of trustees may vary tuition and out-of-state fees only as 431 provided in subsection (6) and s. 1009.26(11). (3)

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(c) Beginning with the 2008-2009 fiscal year and in the

264136

576-02497-14

434 fall semester of each year thereafter, the rate for the tuition 435 and the out-of-state fee shall be increase at the beginning of 436 each fall semester at a rate equal to inflation, unless 437 otherwise provided in the General Appropriations Act. If the 438 rate is not provided in the General Appropriations Act The 439 Office of Economic and Demographic Research shall report the 440 rate of inflation to the President of the Senate, the Speaker of 441 the House of Representatives, the Governor, and the State Board 442 of Education each year prior to March 1. For purposes of this 443 paragraph, the rate of inflation shall be defined as the rate of 444 the 12-month percentage change in the Consumer Price Index for 445 All Urban Consumers, U.S. City Average, All Items, or successor 446 reports as reported by the United States Department of Labor, 447 Bureau of Labor Statistics, or its successor for December of the 448 previous year. In the event the percentage change is negative, 449 the tuition and the out-of-state fee per credit hour must shall 450 remain at the same levels as the prior fiscal year.

451 Section 8. Paragraph (b) of subsection (4) and paragraph 452 (b) of subsection (16) of section 1009.24, Florida Statutes, are 453 amended to read:

454

1009.24 State university student fees.-

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(4)

(b) Beginning with the 2008-2009 fiscal year and <u>in the</u>
<u>fall semester of</u> each year thereafter, <u>the rate for</u> the resident
undergraduate tuition per credit hour shall <u>be</u> increase at the
beginning of each fall semester at a rate equal to inflation,
unless otherwise provided in the General Appropriations Act. <u>If</u>
the rate is not provided in the General Appropriations Act The
Office of Economic and Demographic Research shall report the

Page 16 of 19

264136

576-02497-14

463 rate of inflation to the President of the Senate, the Speaker 464 the House of Representatives, the Covernor, and the Board of 465 Governors each year prior to March 1. For purposes of this 466 paragraph, the rate of inflation shall be defined as the rate of 467 the 12-month percentage change in the Consumer Price Index for 468 All Urban Consumers, U.S. City Average, All Items, or successor 469 reports as reported by the United States Department of Labor, 470 Bureau of Labor Statistics, or its successor for December of the 471 previous year. In the event the percentage change is negative, 472 the resident undergraduate tuition must shall remain at the same 473 level as the prior fiscal year.

(16) Each university board of trustees may establish a tuition differential for undergraduate courses upon receipt of approval from the Board of Governors. The tuition differential <u>must shall</u> promote improvements in the quality of undergraduate education and shall provide financial aid to undergraduate students who exhibit financial need.

(b) Each tuition differential is subject to the following conditions:

482 1. The tuition differential may be assessed on one or more 483 undergraduate courses or on all undergraduate courses at a state 484 university.

2. The tuition differential may vary by course or courses, campus or center location, and by institution. Each university board of trustees shall strive to maintain and increase enrollment in degree programs related to math, science, high technology, and other state or regional high-need fields when establishing tuition differentials by course.

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3. For each state university that has total research and

264136

576-02497-14

492 development expenditures for all fields of at least \$100 million 493 per year as reported annually to the National Science Foundation, the aggregate sum of tuition and the tuition 494 495 differential may not be increased by more than 6 15 percent of 496 the total charged for the aggregate sum of these fees in the 497 preceding fiscal year. For each state university that has total 498 research and development expenditures for all fields of less 499 than \$100 million per year as reported annually to the National 500 Science Foundation, the aggregate sum of tuition and the tuition 501 differential may not be increased by more than 6 15 percent of 502 the total charged for the aggregate sum of these fees in the 503 preceding fiscal year.

4. The aggregate sum of undergraduate tuition and fees per credit hour, including the tuition differential, may not exceed the national average of undergraduate tuition and fees at 4-year degree-granting public postsecondary educational institutions.

508 5. The tuition differential <u>may</u> shall not be included in 509 any award under the Florida Bright Futures Scholarship Program 510 established pursuant to ss. 1009.53-1009.538.

511 6. Beneficiaries having prepaid tuition contracts pursuant 512 to s. 1009.98(2)(b) which were in effect on July 1, 2007, and 513 which remain in effect, are exempt from the payment of the 514 tuition differential.

515 7. The tuition differential may not be charged to any 516 student who was in attendance at the university before July 1, 517 2007, and who maintains continuous enrollment.

518 8. The tuition differential may be waived by the university 519 for students who meet the eligibility requirements for the 520 Florida public student assistance grant established in s.

264136

576-02497-14

521 1009.50.

522 9. Subject to approval by the Board of Governors, the
523 tuition differential authorized pursuant to this subsection may
524 take effect with the 2009 fall term.

525 Section 9. This act shall take effect upon becoming a law 526 and shall apply retroactively to March 31, 2014.