1 A bill to be entitled 2 An act relating to pet services and advocacy programs; 3 creating part VII of chapter 125, F.S.; authorizing 4 counties to create independent special districts and, 5 if approved by referendum, levy ad valorem taxes to 6 provide funding for pet services and advocacy 7 programs; creating a Pets' Trust council; providing 8 for council membership, powers, and functions; 9 providing that certain nonbinding straw ballots 10 satisfy referendum requirements; providing an effective date. 11 12 13 Be It Enacted by the Legislature of the State of Florida: 14 15 Section 1. Part VII of chapter 125, Florida Statutes, consisting of section 125.98, is created to read: 16 17 PART VII PET SERVICES AND ADVOCACY PROGRAMS 18 19 125.98 Pet services and advocacy programs; independent 20 special district; Pets' Trust councils.-21 This section may be cited as the "Pets' Trust Act." (1)22 (2) (a) Each county may, by ordinance, create an independent special district, as defined in ss. 189.403(3) and 23 24 200.001(8)(e), to provide funding for pet services and advocacy 25 programs throughout the county pursuant to this section. The 26 ordinance constitutes the charter of the special district and

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may be amended in the same manner as any other ordinance. The boundaries of the district shall be coterminous with the boundaries of the county.

- (b) The county commission shall obtain approval at referendum to annually levy ad valorem taxes, not to exceed the maximum millage rate authorized by this section. A district created pursuant to this subsection shall levy and fix millage pursuant to s. 200.065.
- (c) Once such millage is approved by the electors, the district shall seek approval of the electors every 4 years to levy the previously approved millage. District elections shall be conducted pursuant to s. 189.405.
- (3) (a) The governing board of the district shall be a council on pet services and advocacy programs, which shall be known as the Pets' Trust of the county in which the council is located. The council shall be established by the county commission and shall consist of 14 members appointed by the commission, as follows:
- 1. The director of animal services for the county, who shall serve as a nonvoting member.
- 2. The director of the county humane society or a representative from a rescue shelter located in the county.
 - 3. Three members from nonprofit animal rescue groups.
 - 4. Two animal advocates.

- 5. Two veterinarians practicing in the county.
- 6. One certified public accountant practicing in the

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county.

- 7. One attorney practicing in the county.
- 8. Three distinguished community activists.
- (b) Members shall be appointed for 2-year terms, except that the initial terms of the community activist members shall be adjusted to stagger the terms. Council members must be residents of the county in which the council is located for a period of at least 24 months before appointment to the council. The council may remove a member for cause by majority vote or upon the written petition of the county commission.
- (4)(a) The council shall have the following powers and
 duties:
- 1. To allocate funds to nonprofit or municipal organizations in good financial standing that will deliver the services listed in this paragraph in such a way as to create the greatest impact on the animal overpopulation crisis in the county; improve animal care in the county; provide veterinary medical care for pets with low-income owners; implement pet education, surrender prevention, and adoption programs; and address the prevention of animal cruelty. Each council shall develop an application process for the organizations eligible to provide services within the county.
- 2. To lease real estate and buy equipment and personal property as needed to execute the powers and duties under this paragraph, provided such leases and purchases are only paid for with cash on hand or secured by funds deposited in financial

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institutions. This subparagraph does not authorize a district to issue bonds of any nature or to require the imposition of a bond by the county commission.

- 3. To collect information and statistical data that will assist the council and the county in deciding the needs of animals in the county.
- 4. To allocate an amount not to exceed 5 percent of the revenue generated to employ, compensate, and provide benefits for part-time or full-time personnel needed to execute the powers and duties listed in this paragraph, including office space for such personnel and associated administrative costs.
- 5. To fund spay and neuter programs, including the provision of spay and neuter services by existing community and private providers and building additional spay and neuter facilities that are targeted specifically at low-income pet owners, as measured by the poverty index of the county in which the council is located, pet owners in high shelter-intake areas, and pet owners of community animals that are adopted out, transferred, or released in any way by the county animal shelter. At least 60 percent but not more than 70 percent of the council's revenue must be used for the types of spay and neuter programs listed in this subparagraph in each of the first 3 years of the council's existence, or until shelter deaths reach one-half the volume of the current state average, whichever period is longer. Additionally, the council shall allocate a portion of the remaining revenue to pet retention, surrender

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prevention, adoption, and animal welfare education programs for both children and adults. The council shall decide how the revenue is allocated to most significantly impact the animal overpopulation problem in the community and to address the root causes of animal abuse and abandonment. If the current animal welfare and spay and neuter organizations in the county are unable to provide all services that may be funded during any one year, revenues may be rolled over and used by the council in the following year.

- 6. To allocate up to 5 percent of the revenue to assist rescue groups that specialize in the transport, impound, and care of victims of large animal cruelty and neglect each year.
- 7. To ensure that all pets adopted from or sent to a rescue partner from an animal shelter are sterilized, if medically feasible, pursuant to the time periods specified in chapter 823.
- 8. To ensure that funds are allocated only to those organizations providing services in the county served by the council.
- 9. To allocate the appropriate budget line item for a professional audit each year to ensure effectiveness and transparency and to gain the trust of the community.
- 10. To allocate a portion not to exceed 2 percent of the revenue for public relations, including notifying the public of locations and services provided. Allocations in this subparagraph may not be used for political purposes, including,

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131 but not limited to, get-out-the-vote efforts.

(b) Each council shall:

- 1. Immediately after the members are appointed, elect a chair and a vice chair from among its members, and elect other officers as deemed necessary by the council.
- 2. Immediately after the members are appointed and the officers are elected, hire a staff to identify and assess the needs of the pets in the county served by the council. Staff shall receive reasonable compensation, which may vary by county. Compensation for lobbyists hired to represent a council shall be capped at \$50,000 annually. Staff shall submit to the county commission a written description of:
- a. The activities, services, and opportunities that will be provided to pets.
- b. The anticipated schedule for providing such activities, services, and opportunities.
- c. The manner in which pets will be served, including a description of arrangements and agreements that will be made with community organizations.
- d. The manner in which the council will seek and provide funding for unmet needs.
- e. The strategy that will be used for interagency coordination to maximize existing human and fiscal resources and reduce the duplication of services.
- 3. Provide training and orientation to all new members sufficient to allow them to perform their duties.

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4. Adopt bylaws, rules, and regulations for the council's guidance, operation, governance, and maintenance, provided such bylaws, rules, and regulations are consistent with applicable federal or state laws or county ordinances.

- 5. Provide a biannual written report, to be presented no later than January 1 and July 1 of each year, to the county commission. The report shall contain, but is not limited to, the following information:
- a. Information on the effectiveness of activities,
 services, and programs offered by the council, including the
 cost-effectiveness of such activities, services, and programs.
- b. A detailed, anticipated budget for continuation of activities, services, and programs offered by the council.
- c. A description of the degree to which the council's objectives and activities are consistent with the goals of this section.
- (c) The council shall comply with the meetings, notice, and reporting requirements contained in ss. 189.415, 189.417, and 189.418; the compliance reporting required under part III of chapter 218; and the provisions of part III of chapter 112, the Code of Ethics for Public Officers and Employees.
- (d) Members of the council shall serve without compensation but are entitled to receive reimbursement for per diem and travel expenses consistent with the provisions of s. 112.061.
 - (5) (a) The fiscal year of the district shall be the same

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as that of the county.

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- (b) On or before July 1 of each year, the council shall prepare a tentative annual written budget of the district's expected income and expenditures, including a contingency fund. The council shall, in addition, compute a proposed millage rate within the voter-approved cap necessary to fund the tentative budget and, before adopting a final budget, comply with the provisions of s. 200.065, relating to the method of fixing millage, and shall fix the final millage rate by resolution of the council. The adopted budget and final millage rate shall be certified and delivered to the county commission as soon as possible after the council's adoption of the final budget and millage rate pursuant to chapter 200. Included in each certified budget shall be the millage rate, adopted by resolution of the council, necessary to be applied to raise the funds budgeted for district operations and expenditures. In no circumstances, however, shall a district levy millage to exceed a maximum of 0.10 mills of assessed valuation of all properties within the county that are subject to ad valorem county taxes.
- (c) The budget of the district so certified and delivered to the county commission is not subject to change or modification by the county commission or another authority.
- (d) All tax money collected under this section, as soon after the collection thereof as is reasonably practicable, shall be paid directly to the council by the tax collector of the county, or the clerk of the circuit court if the clerk collects

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209 delinquent taxes.

(e)1. All moneys received by the council shall be deposited in qualified public depositories, as defined in s. 280.02, with separate and distinguishable accounts established specifically for the council and shall be withdrawn only by checks signed by the chair of the council and countersigned by a chief executive officer who shall be so authorized by the council.

- 2. Upon entering the duties of office, the chair and the chief executive officer who signs its checks shall each give a surety bond in the sum of \$1,000, which bond must be conditioned that each of them shall faithfully discharge the duties of office. The premium on said bond may be paid by the special district as part of the expense of the council.
- 3. Funds of the district may only be expended by check as provided in subparagraph 1., except expenditures may be made from a petty cash account but may not at any time exceed \$100. All expenditures from petty cash shall be recorded in the books and records of the council. Funds of the district, except expenditures from petty cash, may only be expended with prior approval of and budgeting by the council.
- (f) Within 10 business days, excluding legal holidays, after the expiration of each quarter annual period, the council shall prepare and file with the county commission a financial report that includes the following:
 - 1. The total expenditures of the council for the quarter $\frac{1}{2}$

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235 annual period.

- 2. The total receipts of the council during the quarter annual period.
- 3. A statement of the funds the council has on hand, has invested, or has deposited with qualified public depositories at the end of the quarter annual period.
- 4. The total administrative costs of the council for the quarter annual period.
- dissolved pursuant to s. 189.4042. If a district is dissolved, the title to all property owned by the district is transferred to the local general-purpose government, which shall also assume all indebtedness of the preexisting special district in accordance with s. 189.4045.
- (7) Notwithstanding paragraph (2) (b), a nonbinding straw ballot approved by the electors of a county within 2 years before the effective date of this section, to the extent that the straw ballot expressed the support of the electors for a levy of ad valorem taxes to fund animal services programs, is deemed to be approval for purposes of this section of the levy of ad valorem taxes not to exceed the millage rate proposed in the straw ballot or the maximum millage rate authorized by this section, whichever is less.
 - Section 2. This act shall take effect July 1, 2014.

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