By the Committee on Appropriations; and Senator Dean

576-04569-14 20141582c1 1 A bill to be entitled 2 An act relating to rehabilitation of petroleum 3 contamination sites; amending s. 287.0595, F.S.; 4 removing the restriction of applicability for certain 5 contracts for pollution response action; amending s. 6 376.3071, F.S.; revising legislative findings and 7 intent regarding the Petroleum Restoration Program and the rehabilitation of contamination sites; providing 8 9 requirements for site rehabilitation contracts and 10 procedures for payment of rehabilitation work under 11 the Petroleum Restoration Program; limiting 12 eligibility for funding under the Early Detection 13 Incentive Program; deleting obsolete provisions relating to reimbursement for certain cleanup 14 15 expenses; repealing s. 376.30711, F.S., relating to 16 preapproved site rehabilitation; amending s. 17 376.30713, F.S.; providing that applicants can use a 18 demonstration of a cost savings in meeting the 19 required cost share commitment if bundling multiple 20 sites; requiring the department to determine whether 21 such cost savings demonstrations is acceptable; 22 amending ss. 376.301, 376.302, 376.305, 376.30714, 23 376.3072, 376.3073, and 376.3075, F.S.; conforming 24 provisions to changes made by the act; providing an effective date. 25 2.6 27 Be It Enacted by the Legislature of the State of Florida: 28 29 Section 1. Subsection (4) of section 287.0595, Florida

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576-04569-14 20141582c1 30 Statutes, is amended to read: 31 287.0595 Pollution response action contracts; department 32 rules.-(4) This section does not apply to contracts which must be 33 34 negotiated under s. 287.055. Section 2. Section 376.3071, Florida Statutes, is amended 35 36 to read: 37 376.3071 Inland Protection Trust Fund; creation; purposes; 38 funding.-39 (1) FINDINGS.-In addition to the legislative findings set 40 forth in s. 376.30, the Legislature finds and declares: (a) That significant quantities of petroleum and petroleum 41 42 products are being stored in storage systems in this state, 43 which is a hazardous undertaking. 44 (b) That spills, leaks, and other discharges from such storage systems have occurred, are occurring, and will continue 45 46 to occur and that such discharges pose a significant threat to 47 the quality of the groundwaters and inland surface waters of this state. 48 49 (c) That, where contamination of the ground or surface 50 water has occurred, remedial measures have often been delayed 51 for long periods while determinations as to liability and the 52 extent of liability are made and that such delays result in the 53 continuation and intensification of the threat to the public 54 health, safety, and welfare; in greater damage to water resources and the environment; and in significantly higher costs 55 56 to contain and remove the contamination. 57 (d) That adequate financial resources must be readily 58 available to provide for the expeditious supply of safe and

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576-04569-14 20141582c1 59 reliable alternative sources of potable water to affected 60 persons and to provide a means for investigation and cleanup of contamination sites without delay. 61 62 (e) That it is necessary to fulfill the intent and purposes 63 of ss. 376.30-376.317, and further it is hereby determined to be in the best interest of, and necessary for the protection of the 64 65 public health, safety, and general welfare of the residents of 66 this state, and therefore a paramount public purpose, to provide for the creation of a nonprofit public benefit corporation as an 67 68 instrumentality of the state to assist in financing the 69 functions provided in ss. 376.30-376.317 and to authorize the 70 department to enter into one or more service contracts with such 71 corporation for the purpose provision of financing services 72 related to such functions and to make payments thereunder from 73 the amount on deposit in the Inland Protection Trust Fund, 74 subject to annual appropriation by the Legislature. 75 (f) That to achieve the purposes established in paragraph 76 (e) and in order to facilitate the expeditious handling and

77 rehabilitation of contamination sites and remedial measures with 78 respect to contamination sites provided hereby without delay, it 79 is in the best interests of the residents of this state to 80 authorize such corporation to issue evidences of indebtedness 81 payable from amounts paid by the department under any such 82 service contract entered into between the department and such 83 corporation.

84 (g) That the Petroleum Restoration Program must be 85 implemented in a manner that reduces costs and improves the 86 efficiency of rehabilitation activities to reduce the 87 significant backlog of contaminated sites eligible for state-

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576-04569-14 20141582c1 88 funded rehabilitation and the corresponding threat to water 89 resources, the environment, and the public health, safety, and 90 welfare. 91 (2) INTENT AND PURPOSE.-92 (a) It is the intent of the Legislature to establish the 93 Inland Protection Trust Fund to serve as a repository for funds 94 which will enable the department to respond without delay to 95 incidents of inland contamination related to the storage of

95 incidents of inland contamination related to the storage of 96 petroleum and petroleum products in order to protect the public 97 health, safety, and welfare and to minimize environmental 98 damage.

(b) It is the intent of the Legislature that the department implement rules and procedures to improve the efficiency of the Petroleum Restoration Program. The department is directed to implement rules and policies to eliminate and reduce duplication of site rehabilitation efforts, paperwork, and documentation, and micromanagement of site rehabilitation tasks.

105 (c) It is the intent of the Legislature that rehabilitation 106 of contamination sites be conducted with emphasis on first 107 addressing the sites that pose the greatest threat to water 108 resources, the environment, and the public health, safety, and 109 welfare, within the availability of funds in the Inland Protection Trust Fund, recognizing that source removal, wherever 110 it is technologically feasible and cost effective, significantly 111 112 reduces contamination or eliminates the spread of contamination 113 and protects water resources, the environment, and the public 114 health, safety, and welfare.

115 <u>(d) (c)</u> The department is directed to adopt and implement 116 uniform and standardized forms for the requests for preapproval

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576-04569-14 20141582c1 117 site rehabilitation work and for the submittal of reports to ensure that information is submitted to the department in a 118 119 concise, standardized uniform format seeking only information 120 that is necessary. 121 (e) (d) The department is directed to implement computerized 122 and electronic filing capabilities of preapproval requests and 123 submittal of reports in order to expedite submittal of the 124 information and elimination of delay in paperwork. The 125 computerized, electronic filing system shall be implemented no 126 later than January 1, 1997. 127 (e) The department is directed to adopt uniform scopes of 128 work with templated labor and equipment costs to provide 129 definitive guidance as to the type of work and authorized 130 expenditures that will be allowed for preapproved site 131 rehabilitation tasks. 132 (f) The department is directed to establish guidelines for 133 consideration and acceptance of new and innovative technologies 134 for site rehabilitation work. 135 (3) CREATION.-There is hereby created the Inland Protection 136 Trust Fund, hereinafter referred to as the "fund," to be 137 administered by the department. This fund shall be used by the 138 department as a nonlapsing revolving fund for carrying out the 139 purposes of this section and s. 376.3073. To this fund shall be 140 credited all penalties, judgments, recoveries, reimbursements, loans, and other fees and charges related to the implementation 141 142 of this section and s. 376.3073 and the excise tax revenues 143 levied, collected, and credited pursuant to ss. 206.9935(3) and 144 206.9945(1)(c). Charges against the fund shall be made pursuant to in accordance with the provisions of this section. 145

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576-04569-14 20141582c1 146 (4) USES.-Whenever, in its determination, incidents of 147 inland contamination related to the storage of petroleum or 148 petroleum products may pose a threat to water resources, the 149 environment, or the public health, safety, or welfare, the 150 department shall obligate moneys available in the fund to 151 provide for: 152 (a) Prompt investigation and assessment of contamination 153 sites. 154 (b) Expeditious restoration or replacement of potable water 155 supplies as provided in s. 376.30(3)(c)1. 156 (c) Rehabilitation of contamination sites, which shall 157 consist of cleanup of affected soil, groundwater, and inland 158 surface waters, using the most cost-effective alternative that 159 is technologically feasible and reliable, and that provides adequate protection of water resources and the public health, 160 161 safety, and welfare, and that minimizes environmental damage, 162 pursuant to in accordance with the site selection and cleanup 163 criteria established by the department under subsection (5), 164 except that this paragraph does not nothing herein shall be 165 construed to authorize the department to obligate funds for 166 payment of costs that which may be associated with, but are not 167 integral to, site rehabilitation, such as the cost for 168 retrofitting or replacing petroleum storage systems. 169 (d) Maintenance and monitoring of contamination sites. 170 (e) Inspection and supervision of activities described in 171 this subsection.

(f) Payment of expenses incurred by the department in its
efforts to obtain from responsible parties the payment or
recovery of reasonable costs resulting from the activities

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576-04569-14 20141582c1 175 described in this subsection. 176 (g) Payment of any other reasonable costs of 177 administration, including those administrative costs incurred by 178 the Department of Health in providing field and laboratory 179 services, toxicological risk assessment, and other assistance to 180 the department in the investigation of drinking water 181 contamination complaints and costs associated with public information and education activities. 182 183 (h) Establishment and implementation of the compliance 184 verification program as authorized in s. 376.303(1)(a), including contracting with local governments or state agencies 185 186 to provide for the administration of such program through 187 locally administered programs, to minimize the potential for further contamination sites. 188 189 (i) Funding of the provisions of ss. 376.305(6) and 376.3072. 190 191 (j) Activities related to removal and replacement of 192 petroleum storage systems, exclusive of costs of any tank, 193 piping, dispensing unit, or related hardware, if soil removal is 194 approved preapproved as a component of site rehabilitation and 195 requires removal of the tank where remediation is conducted 196 under this section s. 376.30711 or if such activities were 197 justified in an approved remedial action plan performed pursuant

198 to subsection (12).

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199 (k) Activities related to reimbursement application 200 preparation and activities related to reimbursement application 201 examination by a certified public accountant pursuant to 202 subsection (12).

(k) (1) Reasonable costs of restoring property as nearly as

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204
     practicable to the conditions that which existed before prior to
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     activities associated with contamination assessment or remedial
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     action taken under s. 376.303(4).
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          (1) (m) Repayment of loans to the fund.
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          (m) (n) Expenditure of sums from the fund to cover
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     ineligible sites or costs as set forth in subsection (13), if
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     the department in its discretion deems it necessary to do so. In
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     such cases, the department may seek recovery and reimbursement
     of costs in the same manner and pursuant to in accordance with
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     the same procedures as are established for recovery and
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     reimbursement of sums otherwise owed to or expended from the
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     fund.
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          (n) (o) Payment of amounts payable under any service
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     contract entered into by the department pursuant to s. 376.3075,
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     subject to annual appropriation by the Legislature.
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          (o) (p) Petroleum remediation pursuant to this section s.
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     376.30711 throughout a state fiscal year. The department shall
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     establish a process to uniformly encumber appropriated funds
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     throughout a state fiscal year and shall allow for emergencies
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     and imminent threats to water resources, human health and the
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     environment, and the public health, safety, and welfare, as
     provided in paragraph (5)(a). This paragraph does not apply to
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     appropriations associated with the free product recovery
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     initiative provided in of paragraph (5)(c) or the preapproved
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     advanced cleanup program provided in of s. 376.30713.
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(p) (q) Enforcement of this section and ss. 376.30-376.317
by the Fish and Wildlife Conservation Commission. The department
shall disburse moneys to the commission for such purpose.

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576-04569-14 20141582c1 233 The Inland Protection Trust Fund may only be used to fund the 234 activities in ss. 376.30-376.317 except ss. 376.3078 and 235 376.3079. Amounts on deposit in the Inland Protection Trust fund 236 in each fiscal year shall first be applied or allocated for the 237 payment of amounts payable by the department pursuant to 238 paragraph (n) (o) under a service contract entered into by the 239 department pursuant to s. 376.3075 and appropriated in each year 240 by the Legislature before prior to making or providing for other disbursements from the fund. Nothing in This subsection does not 241 shall authorize the use of the Inland Protection Trust fund for 242 243 cleanup of contamination caused primarily by a discharge of 244 solvents as defined in s. 206.9925(6), or polychlorinated 245 biphenyls when their presence causes them to be hazardous 246 wastes, except solvent contamination which is the result of 247 chemical or physical breakdown of petroleum products and is 248 otherwise eligible. Facilities used primarily for the storage of 249 motor or diesel fuels as defined in ss. 206.01 and 206.86 are 250 shall be presumed not to be excluded from eligibility pursuant 251 to this section. 252 (5) SITE SELECTION AND CLEANUP CRITERIA.-253 (a) The department shall adopt rules to establish

priorities based upon a scoring system for state-conducted cleanup at petroleum contamination sites based upon factors that include, but need not be limited to:

The degree to which <u>the public</u> human health, safety, or
 welfare may be affected by exposure to the contamination;

259 2. The size of the population or area affected by the 260 contamination;

261

3. The present and future uses of the affected aquifer or

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576-04569-14 20141582c1 262 surface waters, with particular consideration as to the 263 probability that the contamination is substantially affecting, 264 or will migrate to and substantially affect, a known public or 265 private source of potable water; and 266 4. The effect of the contamination on water resources and 267 the environment. 268 269 Moneys in the fund shall then be obligated for activities 270 described in paragraphs (4)(a)-(e) at individual sites pursuant 271 to in accordance with such established criteria. However, 272 nothing in this paragraph does not shall be construed to 273 restrict the department from modifying the priority status of a 274 rehabilitation site where conditions warrant, taking into 275 consideration the actual distance between the contamination site 276 and groundwater or surface water receptors or other factors that 277 affect the risk of exposure to petroleum products' chemicals of 278 concern. The department may use the effective date of a 279 department final order granting eligibility pursuant to 280 subsections (10) (9) and (13) and ss. 376.305(6) and 376.3072 to 281 establish a prioritization system within a particular priority 282 scoring range. 283 (b) It is the intent of the Legislature to protect the 284 health of all people under actual circumstances of exposure. The 285 secretary shall establish criteria by rule for the purpose of 286 determining, on a site-specific basis, the rehabilitation 287 program tasks that comprise a site rehabilitation program and 288 the level at which a rehabilitation program task and a site 289 rehabilitation program are may be deemed completed. In 290 establishing the rule, the department shall incorporate, to the

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576-04569-14 20141582c1 291 maximum extent feasible, risk-based corrective action principles 292 to achieve protection of water resources, human health and safety and the environment, and the public health, safety, and 293 294 welfare in a cost-effective manner as provided in this 295 subsection. Criteria for determining what constitutes a 296 rehabilitation program task or completion of site rehabilitation 297 program tasks and site rehabilitation programs shall be based 298 upon the factors set forth in paragraph (a) and the following 299 additional factors:

300 1. The current exposure and potential risk of exposure to 301 humans and the environment including multiple pathways of 302 exposure.

303 2. The appropriate point of compliance with cleanup target 304 levels for petroleum products' chemicals of concern. The point 305 of compliance shall be at the source of the petroleum 306 contamination. However, the department may is authorized to 307 temporarily move the point of compliance to the boundary of the 308 property, or to the edge of the plume when the plume is within 309 the property boundary, while cleanup, including cleanup through 310 natural attenuation processes in conjunction with appropriate 311 monitoring, is proceeding. The department may also is 312 authorized, pursuant to criteria provided for in this paragraph, 313 to temporarily extend the point of compliance beyond the 314 property boundary with appropriate monitoring, if such extension is needed to facilitate natural attenuation or to address the 315 current conditions of the plume and if water resources, provided 316 317 human health, public safety, and the environment, and the public health, safety, and welfare are adequately protected. Temporary 318 319 extension of the point of compliance beyond the property

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576-04569-14 20141582c1 320 boundary, as provided in this subparagraph, must shall include 321 notice to local governments and owners of any property into 322 which the point of compliance is allowed to extend. 323 3. The appropriate site-specific cleanup goal. The site-324 specific cleanup goal shall be that all petroleum contamination 325 sites ultimately achieve the applicable cleanup target levels 326 provided in this paragraph. However, the department may is 327 authorized to allow concentrations of the petroleum products' 328 chemicals of concern to temporarily exceed the applicable cleanup target levels while cleanup, including cleanup through 329 natural attenuation processes in conjunction with appropriate 330 331 monitoring, is proceeding, if water resources provided human health, public safety, and the environment, and the public 332 333 health, welfare, and safety are adequately protected. 334 4. The appropriateness of using institutional or 335 engineering controls. Site rehabilitation programs may include 336 the use of institutional or engineering controls to eliminate 337 the potential exposure to petroleum products' chemicals of 338 concern to humans or the environment. Use of such controls must 339 have prior department approval be preapproved by the department, 340 and may institutional controls shall not be acquired with moneys

341 funds from the Inland Protection Trust fund. When institutional 342 or engineering controls are implemented to control exposure, the 343 removal of such controls must have prior department approval and 344 must be accompanied immediately by the resumption of active 345 cleanup τ or other approved controls τ unless cleanup target 346 levels pursuant to this paragraph have been achieved.

347 5. The additive effects of the petroleum products'348 chemicals of concern. The synergistic effects of petroleum

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576-04569-1420141582c1349products' chemicals of concern <u>must shall</u> also be considered350when the scientific data becomes available.

351 6. Individual site characteristics that must which shall 352 include, but not be limited to, the current and projected use of 353 the affected groundwater in the vicinity of the site, current 354 and projected land uses of the area affected by the 355 contamination, the exposed population, the degree and extent of 356 contamination, the rate of contaminant migration, the apparent 357 or potential rate of contaminant degradation through natural 358 attenuation processes, the location of the plume, and the 359 potential for further migration in relation to site property 360 boundaries.

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7. Applicable state water quality standards.

362 a. Cleanup target levels for petroleum products' chemicals 363 of concern found in groundwater shall be the applicable state 364 water quality standards. Where such standards do not exist, the 365 cleanup target levels for groundwater shall be based on the 366 minimum criteria specified in department rule. The department 367 shall consider the following, as appropriate, in establishing 368 the applicable minimum criteria: calculations using a lifetime 369 cancer risk level of 1.0E-6; a hazard index of 1 or less; the best achievable detection limit; the naturally occurring 370 371 background concentration; or nuisance, organoleptic, and aesthetic considerations. 372

b. Where surface waters are exposed to petroleum contaminated groundwater, the cleanup target levels for the petroleum products' chemicals of concern shall be based on the surface water standards as established by department rule. The point of measuring compliance with the surface water standards

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380 8. Whether deviation from state water quality standards or 381 from established criteria is appropriate. The department may issue a "No Further Action Order" based upon the degree to which 382 383 the desired cleanup target level is achievable and can be 384 reasonably and cost-effectively implemented within available 385 technologies or engineering and institutional control 386 strategies. Where a state water quality standard is applicable, 387 a deviation may not result in the application of cleanup target 388 levels more stringent than the said standard. In determining 389 whether it is appropriate to establish alternate cleanup target 390 levels at a site, the department may consider the effectiveness 391 of source removal that has been completed at the site and the 392 practical likelihood of: the use of low yield or poor quality 393 groundwater; the use of groundwater near marine surface water 394 bodies; the current and projected use of the affected 395 groundwater in the vicinity of the site; or the use of 396 groundwater in the immediate vicinity of the storage tank area, 397 where it has been demonstrated that the groundwater 398 contamination is not migrating away from such localized source, 399 if water resources; provided human health, public safety, and 400 the environment, and the public health, safety, and welfare are 401 adequately protected.

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9. Appropriate cleanup target levels for soils.

a. In establishing soil cleanup target levels for human
exposure to petroleum products' chemicals of concern found in
soils from the land surface to 2 feet below land surface, the
department shall consider the following, as appropriate:

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576-04569-14 20141582c1 407 calculations using a lifetime cancer risk level of 1.0E-6; a 408 hazard index of 1 or less; the best achievable detection limit; 409 or the naturally occurring background concentration. 410 b. Leachability-based soil target levels shall be based on 411 protection of the groundwater cleanup target levels or the alternate cleanup target levels for groundwater established 412 413 pursuant to this paragraph, as appropriate. Source removal and 414 other cost-effective alternatives that are technologically 415 feasible shall be considered in achieving the leachability soil 416 target levels established by the department. The leachability 417 goals do not apply shall not be applicable if the department 418 determines, based upon individual site characteristics, that 419 petroleum products' chemicals of concern will not leach into the 420 groundwater at levels which pose a threat to water resources, 421 human health and safety or the environment, or the public 422 health, safety, or welfare. 423

However, nothing in This paragraph does not shall be construed to restrict the department from temporarily postponing completion of any site rehabilitation program for which funds are being expended whenever such postponement is deemed necessary in order to make funds available for rehabilitation of a contamination site with a higher priority status.

(c) The department shall require source removal, if
warranted and cost-effective, at each site eligible for
restoration funding from the Inland Protection Trust fund.

433 1. Funding for free product recovery may be provided in
434 advance of the order established by the priority ranking system
435 under paragraph (a) for site cleanup activities. However, a

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436	separate prioritization for free product recovery shall be
437	established consistent with paragraph (a). No more than \$5
438	million shall be encumbered from the Inland Protection Trust
439	fund in any fiscal year for free product recovery conducted in
440	advance of the priority order under paragraph (a) established
441	for site cleanup activities.
442	2. Once free product removal and other source removal
443	identified in this paragraph are completed at a site, and
444	notwithstanding the order established by the priority ranking
445	system under paragraph (a) for site cleanup activities, the
446	department may reevaluate the site to determine the degree of
447	active cleanup needed to continue site rehabilitation. Further,
448	the department shall determine <u>whether</u> if the reevaluated site
449	qualifies for natural attenuation monitoring, long-term natural
450	attenuation monitoring, or no further action. If additional site
451	rehabilitation is necessary to reach no further action status,
452	the site rehabilitation shall be conducted in the order
453	established by the priority ranking system under paragraph (a).
454	The department shall <u>use</u> utilize natural attenuation monitoring
455	strategies and, when cost-effective, transition sites eligible
456	for restoration funding assistance to long-term natural
457	attenuation monitoring where the plume is shrinking or stable
458	and confined to the source property boundaries and the petroleum
459	products' chemicals of concern meet the natural attenuation
460	default concentrations, as defined by department rule. If the
461	plume migrates beyond the source property boundaries, natural
462	attenuation monitoring may be conducted <u>pursuant to</u> in
463	accordance with department rule, or if the site no longer
464	qualifies for natural attenuation monitoring, active remediation
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576-04569-14 20141582c1 465 may be resumed. For long-term natural attenuation monitoring, if 466 the petroleum products' chemicals of concern increase or are not 467 significantly reduced after 42 months of monitoring, or if the 468 plume migrates beyond the property boundaries, active 469 remediation shall be resumed as necessary. For sites undergoing 470 active remediation, the department shall evaluate template the 471 cost of natural attenuation monitoring pursuant to s. 376.30711 472 to ensure that site mobilizations are performed in a cost-473 effective manner. Sites that are not eligible for state 474 restoration funding may transition to long-term natural 475 attenuation monitoring using the criteria in this subparagraph. Nothing in This subparagraph does not preclude precludes a site 476 477 from pursuing a "No Further Action" order with conditions. 478 3. The department shall evaluate whether higher natural

479 attenuation default concentrations for natural attenuation 480 monitoring or long-term natural attenuation monitoring are cost-481 effective and would adequately protect <u>water resources</u>, <u>public</u> 482 <u>health and</u> the environment, <u>and the public health</u>, <u>safety</u>, <u>and</u> 483 <u>welfare</u>. The department shall also evaluate site-specific 484 characteristics that would allow for higher natural attenuation 485 or long-term natural attenuation concentration levels.

486 4. A local government may not deny a building permit based 487 solely on the presence of petroleum contamination for any 488 construction, repairs, or renovations performed in conjunction with tank upgrade activities to an existing retail fuel facility 489 490 if the facility was fully operational before the building permit 491 was requested and if the construction, repair, or renovation is 492 performed by a licensed contractor. All building permits and any 493 construction, repairs, or renovations performed in conjunction

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494	with such permits must comply with the applicable provisions of
495	chapters 489 and 553.
496	(6) CONTRACTING AND CONTRACTOR SELECTION REQUIREMENTS
497	(a) Site rehabilitation work on sites that are eligible for
498	state-funded cleanup from the fund pursuant to this section and
499	<u>ss. 376.305(6), 376.3072, and 376.3073 may be funded only</u>
500	pursuant to this section. A facility operator shall abate the
501	source of discharge for a new release that occurred after March
502	29, 1995. If free product is present, the operator shall notify
503	the department, and the department may direct the removal of the
504	free product. The department shall grant approval to continue
505	site rehabilitation pursuant to this section.
506	(b) When contracting for site rehabilitation activities
507	performed under the Petroleum Restoration Program, the
508	department shall comply with competitive procurement
509	requirements provided in chapter 287 or rules adopted under this
510	section or s. 287.0595.
511	(c) Each contractor performing site assessment and
512	remediation activities for state-funded sites under this section
513	shall certify to the department that the contractor meets all
514	certification and license requirements imposed by law. Each
515	contractor shall certify to the department that the contractor
516	meets the following minimum qualifications:
517	1. Complies with applicable Occupational Safety and Health
518	Administration regulations.
519	2. Maintains workers' compensation insurance for employees
520	as required by the Florida Workers' Compensation Law.
521	3. Maintains comprehensive general liability and
522	comprehensive automobile liability insurance with minimum limits
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523	of at least \$1 million per occurrence and \$1 million annual
524	aggregate to pay claims for damage for personal injury,
525	including accidental death, as well as claims for property
526	damage that may arise from performance of work under the
527	program, which insurance designates the state as an additional
528	insured party.
529	4. Maintains professional liability insurance of at least
530	\$1 million per occurrence and \$1 million annual aggregate.
531	5. Has the capacity to perform or directly supervise the
532	majority of the rehabilitation work at a site pursuant to s.
533	<u>489.113(9).</u>
534	(d) The department rules implementing this section must
535	specify that only qualified vendors may submit responses on a
536	competitive solicitation. The department rules must also include
537	procedures for the rejection of vendors not meeting the minimum
538	qualifications on the opening of a competitive solicitation and
539	requirements for a vendor to maintain its qualifications in
540	order to enter contracts or perform rehabilitation work.
541	(e) A contractor that performs services pursuant to this
542	subsection may file invoices for payment with the department for
543	the services described in the approved contract. The invoices
544	for payment must be submitted to the department on forms
545	provided by the department, together with evidence documenting
546	that activities were conducted or completed pursuant to the
547	approved contract. If there are sufficient unencumbered funds
548	available in the fund which have been appropriated for
549	expenditure by the Legislature and if all of the terms of the
550	approved contract have been met, invoices for payment must be
551	paid pursuant to s. 215.422. After a contractor has submitted

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552	its invoices to the department, and before payment is made, the
553	contractor may assign its right to payment to another person
554	without recourse of the assignee or assignor to the state. In
555	such cases, the assignee must be paid pursuant to s. 215.422.
556	Prior notice of the assignment and assignment information must
557	be made to the department and must be signed and notarized by
558	the assigning party.
559	(f) The contractor shall submit an invoice to the
560	department within 30 days after the date of the department's
561	written acceptance of each interim deliverable or written
562	approval of the final deliverable specified in the approved
563	contract.
564	(g) The department shall make payments based on the terms
565	of an approved contract for site rehabilitation work. The
566	department may, based on its experience and the past performance
567	and concerns regarding a contractor, retain up to 25 percent of
568	the contracted amount or use performance bonds to ensure
569	performance. The amount of retainage and the amount of
570	performance bonds, as well as the terms and conditions for such,
571	must be included in the approved contract.
572	(h) The contractor or the person to which the contractor
573	has assigned its right to payment pursuant to paragraph (e)
574	shall make prompt payment to subcontractors and suppliers for
575	their costs associated with an approved contract pursuant to s.
576	287.0585(1).
577	(i) The exemption under s. 287.0585(2) does not apply to
578	payments associated with an approved contract.
579	(j) The department may withhold payment if the validity or
580	accuracy of a contractor's invoices or supporting documents is

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576-04569-14 20141582c1 581 in question. 582 (k) This section does not authorize payment to a person for 583 costs of contaminated soil treatment or disposal that does not 584 meet the applicable rules of this state for such treatment or 585 disposal, including all general permitting, state air emission 586 standards, monitoring, sampling, and reporting rules more 587 specifically described by department rules. 588 (1) The department shall terminate or suspend a 589 contractor's eligibility for participation in the program if the 590 contractor fails to perform its contractual duties for site 591 rehabilitation program tasks. 592 (m) A site owner or operator, or his or her designee, may not receive any remuneration, in cash or in kind, directly or 593 594 indirectly, from a rehabilitation contractor performing site 595 cleanup activities pursuant to this section. 596 (7) (6) FUNDING.-The Inland Protection Trust Fund shall be 597 funded as follows: 598 (a) All excise taxes levied, collected, and credited to the 599 fund in accordance with the provisions of ss. 206.9935(3) and 600 206.9945(1)(c). 601 (b) All penalties, judgments, recoveries, reimbursements, 602 and other fees and charges credited to the fund pursuant to in 603 accordance with the provisions of subsection (3). 604 (8) (7) DEPARTMENTAL DUTY TO SEEK RECOVERY AND 605 REIMBURSEMENT.-606 (a) Except as provided in subsection (10) (9) and as 607 otherwise provided by law, the department shall recover to the 608 use of the fund from a person or persons at any time causing or 609 having caused the discharge or from the Federal Government, Page 21 of 65

576-04569-14 20141582c1 610 jointly and severally, all sums owed or expended from the fund, 611 pursuant to s. 376.308, except that the department may decline 612 to pursue such recovery if it finds the amount involved too 613 small or the likelihood of recovery too uncertain. Sums 614 recovered as a result of damage due to a discharge related to 615 the storage of petroleum or petroleum products or other similar 616 disaster shall be apportioned between the fund and the General 617 Revenue Fund so as to repay the full costs to the General Revenue Fund of any sums disbursed therefrom as a result of such 618 disaster. A Any request for reimbursement to the fund for such 619 costs, if not paid within 30 days after $\frac{1}{2}$ demand, shall be 620 621 turned over to the department for collection. 622 (b) Except as provided in subsection (10) $\frac{(9)}{(9)}$ and as 623 otherwise provided by law, it is the duty of the department in

624 administering the fund diligently to pursue the reimbursement to 625 the fund of any sum expended from the fund for cleanup and 626 abatement pursuant to in accordance with the provisions of this section or s. 376.3073, unless the department finds the amount 627 628 involved too small or the likelihood of recovery too uncertain. 629 For the purposes of s. 95.11, the limitation period within which 630 to institute an action to recover such sums shall begin commence 631 on the last date on which $\frac{1}{2}$ such sums were expended, and not 632 the date on which that the discharge occurred.

(c)1. The department may perform financial and technical
 audits in order to verify site restoration costs and ensure
 compliance with this chapter. The department shall seek recovery
 of any overpayment based on the findings of the audits. The
 department must begin an audit within 5 years after the date of
 payment for costs incurred at a facility, except in cases in

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576-04569-14 20141582c1 639 which the department alleges specific facts indicating fraud. 640 2. Upon determination by the department that any portion of costs that have been paid from the fund is disallowed, the 641 642 department shall provide written notice to the recipient of the 643 payment specifying the allegations of fact that justify the 644 department's proposed action and ordering repayment of 645 disallowed costs within 60 days after receipt of such notice. 646 3. If the recipient does not make payment to the department 647 within 60 days after receipt of such notice, the department 648 shall seek recovery in a court of competent jurisdiction to 649 recover the overpayment, unless the department finds the amount 650 involved too small or the likelihood of recovery too uncertain. 651 4. In addition to the amount of the overpayment, the 652 recipient is liable to the department for interest of 1 percent 653 per month or the prime rate, whichever is less, on the amount of 654 the overpayment from the date of the overpayment by the 655 department until the recipient satisfies the department's 656 request for repayment pursuant to this paragraph. The accrual of 657 interest shall be tolled during the pendency of any litigation. 658 (d) Claims that accrued under former reimbursement or 659 preapproval programs are expressly preserved. 660 (e) (c) If the department initiates an enforcement action to 661 clean up a contaminated site and determines that the responsible 662 party cannot is financially unable to undertake complete 663 restoration of the contaminated site, that the current property 664 owner was not responsible for the discharge when the 665 contamination first occurred, or that the state's interest can 666 best be served by conducting cleanup, the department may enter 667 into an agreement with the responsible party or property owner

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668	whereby the department agrees to conduct site rehabilitation and
669	the responsible party or property owner agrees to pay for the
670	portion of the cleanup costs that are within such party's or
671	owner's financial capabilities as determined by the department,
672	taking into consideration the party's <u>or owner's</u> net worth and
673	the economic impact on the party <u>or owner</u> .
674	(9) (8) INVESTMENTS; INTERESTMoneys in the fund which are
675	not needed currently to meet the obligations of the department
676	in the exercise of its responsibilities under this section and
677	s. 376.3073 shall be deposited with the Chief Financial Officer
678	to the credit of the fund and may be invested in such manner as
679	$rac{\mathrm{i} \mathrm{s}}{\mathrm{provided}}$ for by law statute. The interest received on such
680	investment shall be credited to the fund. Any provisions of law
681	to the contrary notwithstanding, such interest may be freely
682	transferred between <u>the</u> this trust fund and the Water Quality
683	Assurance Trust Fund $_{m{ au}}$ in the discretion of the department.
684	(10) (9) EARLY DETECTION INCENTIVE PROGRAM.—To encourage
685	early detection, reporting, and cleanup of contamination from
686	leaking petroleum storage systems, the department shall, within
687	the guidelines established in this subsection, conduct an
688	incentive program <u>that provides</u> which shall provide for a 30-
689	month grace period ending on December 31, 1988. Pursuant
690	thereto:
691	(a) The department shall establish reasonable requirements
692	for the written reporting of petroleum contamination incidents

692 for the written reporting of petroleum contamination incidents 693 and shall distribute forms to registrants under s. 376.303(1)(b) 694 and to other interested parties upon request to be used for such 695 purpose. Until such forms are available for distribution, the 696 department shall take reports of such incidents, however made,

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576-04569-14 20141582c1 697 but shall notify any person making such a report that a complete 698 written report of the incident will be required by the 699 department at a later time, the form for which will be provided 700 by the department. 701 (b) When reporting forms become available for distribution, 702 all sites involving incidents of contamination from petroleum 703 storage systems initially reported to the department at any time 704 from midnight on June 30, 1986, to midnight on December 31, 705 1988, shall be qualified sites if, provided that such a complete 706 written report is filed with respect thereto within a reasonable 707 time. Subject to the delays which may occur as a result of the 708 prioritization of sites under paragraph (5)(a) for any gualified 709 site, costs for activities described in paragraphs (4)(a)-(e)710 shall be absorbed at the expense of the fund, without recourse to reimbursement or recovery, with the following exceptions: 711

The provisions of This subsection <u>does</u> shall not apply
to <u>a</u> any site where the department has been denied site access
to implement the provisions of this section.

715 2. The provisions of This subsection <u>does</u> shall not be 716 construed to authorize or require reimbursement from the fund 717 for costs expended <u>before</u> prior to the beginning of the grace 718 period, except as provided in subsection (12).

719 3.a. Upon discovery by the department that the owner or 720 operator of a petroleum storage system has been grossly 721 negligent in the maintenance of such petroleum storage system; 722 has, with willful intent to conceal the existence of a serious 723 discharge, falsified inventory or reconciliation records 724 maintained with respect to the site at which such system is 725 located; or has intentionally damaged such petroleum storage

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576-04569-14 20141582c1 726 system, the site at which such system is located shall be 727 ineligible for participation in the incentive program and the 728 owner shall be liable for all costs due to discharges from 729 petroleum storage systems at that site, any other provisions of 730 chapter 86-159, Laws of Florida, to the contrary 731 notwithstanding. For the purposes of this paragraph, willful 732 failure to maintain inventory and reconciliation records, 733 willful failure to make monthly monitoring system checks where 734 such systems are in place, and failure to meet monitoring and 735 retrofitting requirements within the schedules established under 736 chapter 62-761, Florida Administrative Code, or violation of 737 similar rules adopted by the department under this chapter, 738 constitutes shall be construed to be gross negligence in the 739 maintenance of a petroleum storage system. 740 b. The department shall redetermine the eligibility of 741 petroleum storage systems for which a timely Early Detection

742 <u>Incentive Program</u> EDI application was filed, but which were 743 deemed ineligible by the department, under the following 744 conditions:

(I) The owner or operator, on or before March 31, 1991, shall submit, in writing, notification that the storage system is now in compliance with department rules adopted pursuant to s. 376.303, and which requests the department to reevaluate the storage system eligibility; and

(II) The department verifies the storage system compliancebased on a compliance inspection.

753 Provided, however, that A site may be determined eligible by the 754 department for good cause shown, including, but not limited to,

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755	demonstration by the owner or operator that to achieve
756	compliance would cause an increase in the potential for the
757	spread of the contamination.
758	c. Redetermination of eligibility pursuant to sub-
759	subparagraph b. shall not be available to:
760	(I) Petroleum storage systems owned or operated by the
761	Federal Government.
762	(II) Facilities that denied site access to the department.
763	(III) Facilities where a discharge was intentionally
764	concealed.
765	(IV) Facilities that were denied eligibility due to:
766	(A) Absence of contamination, unless any such facility
767	subsequently establishes that contamination did exist at that
768	facility on or before December 31, 1988.
769	(B) Contamination from substances that were not petroleum
770	or a petroleum product.
771	(C) Contamination that was not from a petroleum storage
772	system.
773	d. EDI Applicants who demonstrate compliance for a site
774	pursuant to sub-subparagraph b. are eligible for the Early
775	Detection Incentive Program and site rehabilitation funding
776	pursuant to subsections subsection (5) and (6) s. 376.30711.
777	
778	If, in order to avoid prolonged delay, the department in its
779	discretion deems it necessary to expend sums from the fund to
780	cover ineligible sites or costs as set forth in this paragraph,
781	the department may do so and seek recovery and reimbursement
782	therefor in the same manner and <u>pursuant to</u> in accordance with
783	the same procedures as are established for recovery and
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576-04569-14 20141582c1 784 reimbursement of sums otherwise owed to or expended from the 785 fund. 786 (c) A No report of a discharge made to the department by a 787 any person pursuant to in accordance with this subsection, or 788 any rules adopted promulgated pursuant to this subsection may 789 not hereto, shall be used directly as evidence of liability for 790 such discharge in any civil or criminal trial arising out of the 791 discharge. 792 (d) The provisions of This subsection does shall not apply 793 to petroleum storage systems owned or operated by the Federal 794 Government. 795 (11) (10) VIOLATIONS; PENALTY.-A It is unlawful for any 796 person may not to: 797 (a) Falsify inventory or reconciliation records maintained 798 in compliance with chapters 62-761 and 62-762, Florida 799 Administrative Code, with willful intent to conceal the 800 existence of a serious leak; or 801 (b) Intentionally damage a petroleum storage system. 802 803 A Any person convicted of such a violation commits shall be 804 guilty of a felony of the third degree, punishable as provided 805 in s. 775.082, s. 775.083, or s. 775.084. 806 (12) (11) SITE CLEANUP.-807 (a) Voluntary cleanup.-This section does not prohibit a 808 person from conducting site rehabilitation either through his or 809 her own personnel or through responsible response action 810 contractors or subcontractors when such person is not seeking 811 site rehabilitation funding from the fund. Such voluntary 812 cleanups must meet all applicable environmental standards.

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576-04569-14 20141582c1 813 (b) Low-scored site initiative.-Notwithstanding subsections 814 (5) and (6) s. 376.30711, a any site with a priority ranking score of 29 points or less may voluntarily participate in the 815 816 low-scored site initiative regardless of $_{7}$ whether $\frac{1}{2}$ or not the 817 site is eligible for state restoration funding. 818 1. To participate in the low-scored site initiative, the 819 responsible party or property owner must affirmatively 820 demonstrate that the following conditions are met: a. Upon reassessment pursuant to department rule, the site 821 822 retains a priority ranking score of 29 points or less. 82.3 b. No Excessively contaminated soil, as defined by 824 department rule, does not exist exists onsite as a result of a 825 release of petroleum products. c. A minimum of 6 months of groundwater monitoring 826 827 indicates that the plume is shrinking or stable. 828 d. The release of petroleum products at the site does not 829 adversely affect adjacent surface waters, including their 830 effects on human health and the environment. 831 e. The area of groundwater containing the petroleum 832 products' chemicals of concern is less than one-quarter acre and 833 is confined to the source property boundaries of the real 834 property on which the discharge originated. 835 f. Soils onsite that are subject to human exposure found between land surface and 2 feet below land surface meet the soil 836 837 cleanup target levels established by department rule or human 838 exposure is limited by appropriate institutional or engineering 839 controls. 840 2. Upon affirmative demonstration of the conditions under subparagraph 1., the department shall issue a determination of 841

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576-04569-14 20141582c1 842 "No Further Action." Such determination acknowledges that 843 minimal contamination exists onsite and that such contamination 844 is not a threat to water resources, human health or the 845 environment, or the public health, safety, or welfare. If no 846 contamination is detected, the department may issue a site 847 rehabilitation completion order. 848 3. Sites that are eligible for state restoration funding 849 may receive payment of preapproved costs for the low-scored site 850 initiative as follows: 851 a. A responsible party or property owner may submit an 852 assessment plan designed to affirmatively demonstrate that the 853 site meets the conditions under subparagraph 1. Notwithstanding 854 the priority ranking score of the site, the department may 855 approve preapprove the cost of the assessment pursuant to s. 856 376.30711, including 6 months of groundwater monitoring, not to 857 exceed \$30,000 for each site. The department may not pay the 858 costs associated with the establishment of institutional or 859 engineering controls. 860 b. The assessment work shall be completed no later than 6 861 months after the department issues its approval. 862 c. No more than \$10 million for the low-scored site 863 initiative may be encumbered from the Inland Protection Trust 864 fund in any fiscal year. Funds shall be made available on a 865 first-come, first-served basis and shall be limited to 10 sites 866 in each fiscal year for each responsible party or property 867 owner.

d. Program deductibles, copayments, and the limited
contamination assessment report requirements under paragraph
(13) (c) do not apply to expenditures under this paragraph.

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871	(12) REIMBURSEMENT FOR CLEANUP EXPENSES. Except as provided
872	in s. 2(3), chapter 95-2, Laws of Florida, this subsection shall
873	not apply to any site rehabilitation program task initiated
874	after March 29, 1995. Effective August 1, 1996, no further site
875	rehabilitation work on sites eligible for state-funded cleanup
876	from the Inland Protection Trust Fund shall be eligible for
877	reimbursement pursuant to this subsection. The person
878	responsible for conducting site rehabilitation may seek
879	reimbursement for site rehabilitation program task work
880	conducted after March 28, 1995, in accordance with s. 2(2) and
881	(3), chapter 95-2, Laws of Florida, regardless of whether the
882	site rehabilitation program task is completed. A site
883	rehabilitation program task shall be considered to be initiated
884	when actual onsite work or engineering design, pursuant to
885	chapter 62-770, Florida Administrative Code, which is integral
886	to performing a site rehabilitation program task has begun and
887	shall not include contract negotiation and execution, site
888	research, or project planning. All reimbursement applications
889	pursuant to this subsection must be submitted to the department
890	by January 3, 1997. The department shall not accept any
891	applications for reimbursement or pay any claims on applications
892	for reimbursement received after that date; provided, however if
893	an application filed on or prior to January 3, 1997, was
894	returned by the department on the grounds of untimely filing, it
895	shall be refiled within 30 days after the effective date of this
896	act in order to be processed.
897	(a) Legislative findings. The Legislature finds and
898	declares that rehabilitation of contamination sites should be
899	conducted in a manner and to a level of completion which will

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900	protect the public health, safety, and welfare and will minimize
901	damage to the environment.
902	-(b) Conditions
903	1. The owner, operator, or his or her designee of a site
904	which is eligible for restoration funding assistance in the EDI,
905	PLRIP, or ATRP programs shall be reimbursed from the Inland
906	Protection Trust Fund of allowable costs at reasonable rates
907	incurred on or after January 1, 1985, for completed program
908	tasks as identified in the department rule promulgated pursuant
909	to paragraph (5)(b), or uncompleted program tasks pursuant to
910	chapter 95-2, Laws of Florida, subject to the conditions in this
911	section. It is unlawful for a site owner or operator, or his or
912	her designee, to receive any remuneration, in cash or in kind,
913	directly or indirectly from the rehabilitation contractor.
914	2. Nothing in this subsection shall be construed to
915	authorize reimbursement to any person for costs of contaminated
916	soil treatment or disposal that does not meet the applicable
917	rules of this state for such treatment or disposal, including
918	all general permitting, state air emission standards,
919	monitoring, sampling, and reporting rules more specifically
920	described in department rules.
921	(c) Legislative intentDue to the value of the potable
922	water of this state, it is the intent of the Legislature that
923	the department initiate and facilitate as many cleanups as
924	possible utilizing the resources of the state, local
925	governments, and the private sector, recognizing that source
926	removal, wherever it is technologically feasible and cost-
927	effective, shall be considered the primary initial response to
928	protect public health, safety, and the environment.
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576-04569-14 20141582c1 929 (d) Amount of reimbursement. The department shall reimburse 930 actual and reasonable costs for site rehabilitation. The 931 department shall not reimburse interest on the amount of 932 reimbursable costs for any reimbursement application. However, 933 nothing herein shall affect the department's authority to pay 934 interest authorized under prior law. 935 (e) Records.-The person responsible for conducting site 936 rehabilitation, or his or her agent, shall keep and preserve 937 suitable records as follows: 938 1. Hydrological and other site investigations and 939 assessments; site rehabilitation plans; contracts and contract 940 negotiations; and accounts, invoices, sales tickets, or other 941 payment records from purchases, sales, leases, or other 942 transactions involving costs actually incurred related to site 943 rehabilitation. Such records shall be made available upon 944 request to agents and employees of the department during regular 945 business hours and at other times upon written request of the 946 department. 947 2. In addition, the department may from time to time 948 request submission of such site-specific information as it may 949 require, unless a waiver or variance from such department 950 request is granted pursuant to paragraph (k). 951 3. All records of costs actually incurred for cleanup shall 952 be certified by affidavit to the department as being true and 953 correct. 954 (f) Application for reimbursement. Any eligible person who 955 performs a site rehabilitation program or performs site 956 rehabilitation program tasks such as preparation of site 957 rehabilitation plans or assessments; product recovery; cleanup

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958	of groundwater or inland surface water; soil treatment or
959	removal; or any other tasks identified by department rule
960	developed pursuant to subsection (5), may apply for
961	reimbursement. Such applications for reimbursement must be
962	submitted to the department on forms provided by the department,
963	together with evidence documenting that site rehabilitation
964	program tasks were conducted or completed in accordance with
965	department rule developed pursuant to subsection (5), and other
966	such records or information as the department requires. The
967	reimbursement application and supporting documentation shall be
968	examined by a certified public accountant in accordance with
969	standards established by the American Institute of Certified
970	Public Accountants. A copy of the accountant's report shall be
971	submitted with the reimbursement application. Applications for
972	reimbursement shall not be approved for site rehabilitation
973	program tasks which have not been completed, except for the task
974	of remedial action and except for uncompleted program tasks
975	pursuant to chapter 95-2, Laws of Florida, and this subsection.
976	Applications for remedial action may be submitted semiannually
977	at the discretion of the person responsible for cleanup. After
978	an applicant has filed an application with the department and
979	before payment is made, the applicant may assign the right to
980	payment to any other person, without recourse of the assignee or
981	assignor to the state, without affecting the order in which
982	payment is made. Information necessary to process the
983	application shall be requested from and provided by the
984	assigning applicant. Proper notice of the assignment and
985	assignment information shall be made to the department which
986	notice shall be signed and notarized by the assigning applicant.
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576-04569-14 20141582c1 987 (q) Review.-988 1. Provided there are sufficient unencumbered funds 989 available in the Inland Protection Trust Fund, or to the extent 990 proceeds of debt obligations are available for the payment of 991 existing reimbursement obligations pursuant to s. 376.3075, the 992 department shall have 60 days to determine if the applicant has 993 provided sufficient information for processing the application 994 and shall request submission of any additional information that 995 the department may require within such 60-day period. If the 996 applicant believes any request for additional information is not 997 authorized, the applicant may request a hearing pursuant to ss. 998 120.569 and 120.57. Once the department requests additional 999 information, the department may request only that information 1000 needed to clarify such additional information or to answer new questions raised by or directly related to such additional 1001 1002 information. 1003 2. The department shall deny or approve the application for 1004 reimbursement within 90 days after receipt of the last item of 1005 timely requested additional material, or, if no additional 1006 material is requested, within 90 days of the close of the 60-day 1007 period described in subparagraph 1., unless the total review 1008 period is otherwise extended by written mutual agreement of the 1009 applicant and the department. 1010 3. Final disposition of an application shall be provided to 1011 the applicant in writing, accompanied by a written explanation 1012 setting forth in detail the reason or reasons for the approval

1013 or denial. If the department fails to make a determination on an 1014 application within the time provided in subparagraph 2., or 1015 denies an application, or if a dispute otherwise arises with

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1016
      regard to reimbursement, the applicant may request a hearing
1017
      pursuant to ss. 120.569 and 120.57.
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           (h) Reimbursement.-Upon approval of an application for
      reimbursement, reimbursement for reasonable expenditures of a
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1020
      site rehabilitation program or site rehabilitation program tasks
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      documented therein shall be made in the order in which the
1022
      department receives completed applications. Effective January 1,
1023
      1997, all unpaid reimbursement applications are subject to
1024
      payment on the following terms: The department shall develop a
1025
      schedule of the anticipated dates of reimbursement of
1026
      applications submitted to the department pursuant to this
1027
      subsection. The schedule shall specify the projected date of
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      payment based on equal monthly payments and projected annual
1029
      revenue of $100 million. Based on the schedule, the department
1030
      shall notify all reimbursement applicants of the projected date
1031
      of payment of their applications. The department shall direct
1032
      the Inland Protection Financing Corporation to pay applicants
1033
      the present value of their applications as soon as practicable
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      after approval by the department, subject to the availability of
1035
      funds within the Inland Protection Financing Corporation. The
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      present value of an application shall be based on the date on
1037
      which the department anticipates the Inland Protection Financing
1038
      Corporation will settle the reimbursement application and the
1039
      schedule's projected date of payment and shall use 3.5 percent
      as the annual discount rate. The determination of the amount of
1040
1041
      the claim and the projected date of payment shall be subject to
      s. 120.57.
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1043
           (i) Liberal construction.-With respect to site
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1044 rehabilitation initiated prior to July 1, 1986, the provisions

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1045	of this subsection shall be given such liberal construction by
1046	the department as will accomplish the purposes set forth in this
1047	subsection. With regard to the keeping of particular records or
1048	the giving of certain notice, the department may accept as
1049	compliance action by a person which meets the intent of the
1050	requirements set forth in this subsection.
1051	(j) Reimbursement-review contractsThe department may
1052	contract with entities capable of processing or assisting in the
1053	review of reimbursement applications. Any purchase of such
1054	services shall not be subject to chapter 287.
1055	(k) <i>Audits.</i> –
1056	1. The department is authorized to perform financial and
1057	technical audits in order to certify site restoration costs and
1058	ensure compliance with this chapter. The department shall seek
1059	recovery of any overpayments based on the findings of these
1060	audits. The department must commence any audit within 5 years
1061	after the date of reimbursement, except in cases where the
1062	department alleges specific facts indicating fraud.
1063	2. Upon determination by the department that any portion of
1064	costs which have been reimbursed are disallowed, the department
1065	shall give written notice to the applicant setting forth with
1066	specificity the allegations of fact which justify the
1067	department's proposed action and ordering repayment of
1068	disallowed costs within 60 days of notification of the
1069	applicant.
1070	3. In the event the applicant does not make payment to the
1071	department within 60 days of receipt of such notice, the
1072	department shall seek recovery in a court of competent
1073	jurisdiction to recover reimbursement overpayments made to the

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576-04569-14 20141582c1 1074 person responsible for conducting site rehabilitation, unless 1075 the department finds the amount involved too small or the 1076 likelihood of recovery too uncertain. 1077 4. In addition to the amount of any overpayment, the 1078 applicant shall be liable to the department for interest of 1 1079 percent per month or the prime rate, whichever is less, on the 1080 amount of overpayment, from the date of overpayment by the department until the applicant satisfies the department's 1081 1082 request for repayment pursuant to this paragraph. The calculation of interest shall be tolled during the pendency of 1083 1084 any litigation. 1085 5. Financial and technical audits frequently are conducted 1086 under this section many years after the site rehabilitation 1087 activities were performed and the costs examined in the course 1088 of the audit were incurred by the person responsible for site 1089 rehabilitation. During the intervening span of years, the 1090 department's rule requirements and its related guidance and other nonrule policy directives may have changed significantly. 1091 1092 The Legislature finds that it may be appropriate for the 1093 department to provide relief to persons subject to such 1094 requirements in financial and technical audits conducted 1095 pursuant to this section. 1096 a. The department is authorized to grant variances and 1097 waivers from the documentation requirements of subparagraph 1098 (c)2. and from the requirements of rules applicable in technical 1099 and financial audits conducted under this section. Variances and 1100 waivers shall be granted when the person responsible for site

1101 rehabilitation demonstrates to the department that application
1102 of a financial or technical auditing requirement would create a

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1103	substantial hardship or would violate principles of fairness.
1104	For purposes of this subsection, "substantial hardship" means a
1105	demonstrated economic, technological, legal, or other type of
1106	hardship to the person requesting the variance or waiver. For
1107	purposes of this subsection, "principles of fairness" are
1108	violated when the application of a requirement affects a
1109	particular person in a manner significantly different from the
1110	way it affects other similarly situated persons who are affected
1111	by the requirement or when the requirement is being applied
1112	retroactively without due notice to the affected parties.
1113	b. A person whose reimbursed costs are subject to a
1114	financial and technical audit under this section may file a
1115	written request to the department for grant of a variance or
1116	waiver. The request shall specify:
1117	(I) The requirement from which a variance or waiver is
1118	requested.
1119	(II) The type of action requested.
1120	(III) The specific facts which would justify a waiver or
1121	variance.
1122	(IV) The reason or reasons why the requested variance or
1123	waiver would serve the purposes of this section.
1124	c. Within 90 days after receipt of a written request for
1125	variance or waiver under this subsection, the department shall
1126	grant or deny the request. If the request is not granted or
1127	denied within 90 days of receipt, the request shall be deemed
1128	approved. An order granting or denying the request shall be in
1129	writing and shall contain a statement of the relevant facts and
1130	reasons supporting the department's action. The department's
1131	decision to grant or deny the petition shall be supported by

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1132	competent substantial evidence and is subject to ss. 120.569 and
1133	120.57. Once adopted, model rules promulgated by the
1134	Administration Commission under s. 120.542 shall govern the
1135	processing of requests under this provision.
1136	6. The Chief Financial Officer may audit the records of
1137	persons who receive or who have received payments pursuant to
1138	this chapter in order to verify site restoration costs, ensure
1139	compliance with this chapter, and verify the accuracy and
1140	completeness of audits performed by the department pursuant to
1141	this paragraph. The Chief Financial Officer may contract with
1142	entities or persons to perform audits pursuant to this
1143	subparagraph. The Chief Financial Officer shall commence any
1144	audit within 1 year after the department's completion of an
1145	audit conducted pursuant to this paragraph, except in cases
1146	where the department or the Chief Financial Officer alleges
1147	specific facts indicating fraud.
1148	(13) PETROLEUM CLEANUP PARTICIPATION PROGRAM.—To encourage
1149	detection, reporting, and cleanup of contamination caused by
1150	discharges of petroleum or petroleum products, the department
1151	shall, within the guidelines established in this subsection,
1152	implement a cost-sharing cleanup program to provide
1153	rehabilitation funding assistance for all property contaminated
1154	by discharges of petroleum or petroleum products occurring
1155	before January 1, 1995, subject to a copayment provided for in a
1156	Petroleum Cleanup Participation Program preapproved site
1157	rehabilitation agreement. Eligibility <u>is</u> shall be subject to an
1158	annual appropriation from the Inland Protection Trust fund.
1159	Additionally, funding for eligible sites <u>is</u> shall be contingent
1160	upon annual appropriation in subsequent years. Such continued

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576-04569-14 20141582c1 state funding is shall not be deemed an entitlement or a vested 1161 1162 right under this subsection. Eligibility shall be determined in 1163 the program, shall be notwithstanding any other provision of law, consent order, order, judgment, or ordinance to the 1164 1165 contrary. 1166 (a)1. The department shall accept any discharge reporting 1167 form received before prior to January 1, 1995, as an application for this program, and the facility owner or operator need not 1168 1169 reapply. 1170 2. Owners or operators of property contaminated by 1171 petroleum or petroleum products from a petroleum storage system 1172 may apply for such program by filing a written report of the 1173 contamination incident, including evidence that such incident 1174 occurred before prior to January 1, 1995, with the department. 1175 Incidents of petroleum contamination discovered after December 1176 31, 1994, at sites which have not stored petroleum or petroleum 1177 products for consumption, use, or sale after such date shall be 1178 presumed to have occurred before prior to January 1, 1995. An 1179 operator's filed report shall be deemed an application of the 1180 owner for all purposes. Sites reported to the department after December 31, 1998, are shall not be eligible for the this 1181 1182 program. 1183 (b) Subject to annual appropriation from the Inland

(b) Subject to annual appropriation from the infand Protection Trust fund, sites meeting the criteria of this subsection are eligible for up to \$400,000 of site rehabilitation funding assistance in priority order pursuant to <u>subsections</u> subsection (5) and (6) s. 376.30711. Sites meeting the criteria of this subsection for which a site rehabilitation completion order was issued <u>before</u> prior to June 1, 2008, do not

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576-04569-14 20141582c1 1190 qualify for the 2008 increase in site rehabilitation funding 1191 assistance and are bound by the pre-June 1, 2008, limits. Sites meeting the criteria of this subsection for which a site 1192 1193 rehabilitation completion order was not issued before prior to 1194 June 1, 2008, regardless of whether or not they have previously 1195 transitioned to nonstate-funded cleanup status, may continue 1196 state-funded cleanup pursuant to this section s. 376.30711 until 1197 a site rehabilitation completion order is issued or the 1198 increased site rehabilitation funding assistance limit is 1199 reached, whichever occurs first. The department may not pay At 1200 no time shall expenses incurred beyond outside the scope of an 1201 approved contract preapproved site rehabilitation program under 1202 s. 376.30711 be reimbursable.

1203 (c) Upon notification by the department that rehabilitation 1204 funding assistance is available for the site pursuant to 1205 subsections subsection (5) and (6) s. 376.30711, the owner, 1206 operator, or person otherwise responsible for site 1207 rehabilitation shall provide the department with a limited 1208 contamination assessment report and shall enter into a Petroleum 1209 Cleanup Participation Program preapproved site rehabilitation 1210 agreement with the department and a contractor qualified under 1211 s. 376.30711(2)(b). The agreement must shall provide for a 25-1212 percent copayment by the owner, operator, or person otherwise 1213 responsible for conducting site rehabilitation. The owner, 1214 operator, or person otherwise responsible for conducting site 1215 rehabilitation shall adequately demonstrate the ability to meet 1216 the copayment obligation. The limited contamination assessment 1217 report and the copayment costs may be reduced or eliminated if 1218 the owner and all operators responsible for restoration under s.

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576-04569-14 20141582c1 1219 376.308 demonstrate that they cannot are financially unable to 1220 comply with the copayment and limited contamination assessment 1221 report requirements. The department shall take into 1222 consideration the owner's and operator's net worth in making the 1223 determination of financial ability. In the event the department 1224 and the owner, operator, or person otherwise responsible for 1225 site rehabilitation cannot are unable to complete negotiation of 1226 the cost-sharing agreement within 120 days after beginning 1227 commencing negotiations, the department shall terminate 1228 negotiations, and the site shall be deemed ineligible for state 1229 funding under this subsection and all liability protections 1230 provided for in this subsection shall be revoked.

1231 (d) <u>A</u> No report of a discharge made to the department by <u>a</u> 1232 any person <u>pursuant to</u> in accordance with this subsection, or 1233 any rules adopted pursuant <u>to this subsection may not</u> hereto, 1234 shall be used directly as evidence of liability for such 1235 discharge in any civil or criminal trial arising out of the 1236 discharge.

(e) Nothing in This subsection does not shall be construed
to preclude the department from pursuing penalties <u>under</u> in
accordance with s. 403.141 for violations of any law or any
rule, order, permit, registration, or certification adopted or
issued by the department pursuant to its lawful authority.

(f) Upon the filing of a discharge reporting form under paragraph (a), neither the department or nor any local government may not shall pursue any judicial or enforcement action to compel rehabilitation of the discharge. This paragraph does shall not prevent any such action with respect to discharges determined ineligible under this subsection or to

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576-04569-14 20141582c1 1248 sites for which rehabilitation funding assistance is available 1249 pursuant to subsections in accordance with subsection (5) and 1250 (6) s. 376.30711. 1251 (g) The following are shall be excluded from participation 1252 in the program: 1253 1. Sites at which the department has been denied reasonable 1254 site access to implement the provisions of this section. 1255 2. Sites that were active facilities when owned or operated 1256 by the Federal Government. 1257 3. Sites that are identified by the United States 1258 Environmental Protection Agency to be on, or which qualify for 1259 listing on, the National Priorities List under Superfund. This 1260 exception does not apply to those sites for which eligibility 1261 has been requested or granted as of the effective date of this 1262 act under the Early Detection Incentive Program established 1263 pursuant to s. 15, chapter 86-159, Laws of Florida. 1264 4. Sites for which The contamination is covered under the 1265 Early Detection Incentive Program, the Abandoned Tank 1266 Restoration Program, or the Petroleum Liability and Restoration 1267 Insurance Program, in which case site rehabilitation funding 1268 assistance shall continue under the respective program. 1269 (14) LEGISLATIVE APPROVAL AND AUTHORIZATION.-Before Prior 1270 to the department enters entering into a service contract with

1272 payments by the department to support any existing or planned 1273 note, bond, certificate of indebtedness, or other obligation or 1274 evidence of indebtedness of the corporation pursuant to s. 1275 376.3075, the Legislature, by law, must specifically authorize 1276 the department to enter into such a contract. The corporation

the Inland Protection Financing Corporation which includes

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1277	may issue bonds in an amount not to exceed \$104 million, with a
1278	term up to 15 years, and annual payments not in excess of \$10.4
1279	million. The department may enter into a service contract in
1280	conjunction with the issuance of such bonds which provides for
1281	annual payments for debt service payments or other amounts
1282	payable with respect to bonds, plus any administrative expenses
1283	of the corporation to finance the rehabilitation of petroleum
1284	contamination sites pursuant to ss. 376.30-376.317.
1285	Section 3. <u>Section 376.30711, Florida Statutes, is</u>
1286	repealed.
1287	Section 4. Section 376.30713, Florida Statutes, is amended
1288	to read:
1289	376.30713 Preapproved Advanced cleanup
1290	(1) In addition to the legislative findings provided in <u>s.</u>
1291	376.3071 s. 376.30711, the Legislature finds and declares:
1292	(a) That the inability to conduct site rehabilitation in
1293	advance of a site's priority ranking pursuant to s.
1294	376.3071(5)(a) may substantially impede or prohibit property
1295	transactions or the proper completion of public works projects.
1296	(b) While the first priority of the state is to provide for
1297	protection of the water resources of the state , human health,
1298	and the environment, and the public health, safety, and welfare,
1299	the viability of commerce is of equal importance to the state.
1300	(c) It is in the public interest and of substantial
1301	economic benefit to the state to provide an opportunity for site
1302	rehabilitation to be conducted on a limited basis at
1303	contaminated sites, in advance of the site's priority ranking,
1304	to facilitate property transactions or public works projects.
1305	(d) It is appropriate for a person who is persons
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1306	responsible for site rehabilitation to share the costs
1307	associated with managing and conducting preapproved advanced
1308	cleanup, to facilitate the opportunity for preapproved advanced
1309	cleanup, and to mitigate the additional costs that will be
1310	incurred by the state in conducting site rehabilitation in
1311	advance of the site's priority ranking. Such cost sharing will
1312	result in more contaminated sites being cleaned up and greater
1313	environmental benefits to the state. The provisions of This
1314	section <u>is</u> shall only be available <u>only</u> for sites eligible for
1315	restoration funding under EDI, ATRP, or <u>PLRIP</u> PLIRP . This
1316	section is available for discharges eligible for restoration
1317	funding under the petroleum cleanup participation program for
1318	the state's cost share of site rehabilitation. Applications \underline{must}
1319	shall include a cost-sharing commitment for this section in
1320	addition to the 25-percent-copayment requirement of the
1321	petroleum cleanup participation program. This section is not
1322	available for any discharge under a petroleum cleanup
1323	participation program where the 25-percent-copayment requirement
1324	of the petroleum cleanup participation program has been reduced
1325	or eliminated pursuant to s. 376.3071(13)(c).
1326	(2) The department <u>may</u> is authorized to approve an
1327	application for preapproved advanced cleanup at eligible sites,
1328	<u>before</u> prior to funding based on the site's priority ranking
1329	established pursuant to s. 376.3071(5)(a), pursuant to $\frac{1}{10}$
1330	accordance with the provisions of this section. Only the
1331	facility owner or operator or the person otherwise responsible
1332	for site rehabilitation qualifies Persons who qualify as an

1333 applicant under the provisions of this section shall only

1334 include the facility owner or operator or the person otherwise

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1335	responsible for site rehabilitation.
1336	(a) Preapproved Advanced cleanup applications may be
1337	submitted between May 1 and June 30 and between November 1 and
1338	December 31 of each fiscal year. Applications submitted between
1339	May 1 and June 30 shall be for the fiscal year beginning July 1.
1340	An application <u>must</u> shall consist of:
1341	1. A commitment to pay no less than 25 percent <u>or more</u> of
1342	the total cleanup cost deemed recoverable under the provisions
1343	of this section along with proof of the ability to pay the cost
1344	share. An applicant proposing that the department enter into a
1345	performance-based contract for the cleanup of at least 20 sites
1346	may use the following as its cost share commitment: a commitment
1347	to pay; a demonstrated cost savings to the department; or any
1348	combination of the two. For applications relying on a
1349	demonstration of a cost savings, the applicant, in conjunction
1350	with its proposed agency term contractor, shall establish and
1351	provide in its application the percentage of cost savings, in
1352	the aggregate, that is being provided to the department for
1353	cleanup of the sites under its application compared to the cost
1354	of cleanup of those same sites using the current rates provided
1355	to the department by that proposed agency term contractor. The
1356	department shall determine if the cost savings demonstration is
1357	acceptable, and such determination is not subject to chapter
1358	<u>120.</u>
1359	2. A nonrefundable review fee of \$250 to cover the
1360	administrative costs associated with the department's review of
1361	the application.
1362	3. A limited contamination assessment report.
1363	4. A proposed course of action.
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1365 The limited contamination assessment report must shall be 1366 sufficient to support the proposed course of action and to 1367 estimate the cost of the proposed course of action. Any Costs 1368 incurred related to conducting the limited contamination 1369 assessment report are not refundable from the Inland Protection 1370 Trust Fund. Site eligibility under this subsection $_{ au}$ or any other 1371 provision of this section is, shall not constitute an 1372 entitlement to preapproved advanced cleanup or continued 1373 restoration funding. The applicant shall certify to the 1374 department that the applicant has the prerequisite authority to 1375 enter into an a preapproved advanced cleanup contract with the 1376 department. The This certification must shall be submitted with 1377 the application.

1378 (b) The department shall rank the applications based on the 1379 percentage of cost-sharing commitment proposed by the applicant, 1380 with the highest ranking given to the applicant who that 1381 proposes the highest percentage of cost sharing. If the 1382 department receives applications that propose identical cost-1383 sharing commitments and that which exceed the funds available to 1384 commit to all such proposals during the preapproved advanced 1385 cleanup application period, the department shall proceed to 1386 rerank those applicants. Those applicants submitting identical 1387 cost-sharing proposals that which exceed funding availability 1388 must shall be so notified by the department and shall be offered 1389 the opportunity to raise their individual cost-share 1390 commitments, in a period of time specified in the notice. At the 1391 close of the period, the department shall proceed to rerank the 1392 applications pursuant to in accordance with this paragraph.

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1393
            (3) (a) Based on the ranking established under paragraph
1394
      (2) (b) and the funding limitations provided in subsection (4),
1395
      the department shall begin commence negotiation with such
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      applicants. If the department and the applicant agree on the
1397
      course of action, the department may enter into a contract with
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      the applicant. The department may is authorized to negotiate the
1399
      terms and conditions of the contract.
1400
            (b) Preapproved Advanced cleanup must shall be conducted
1401
      pursuant to s. 376.3071(5)(b) and (6) and rules adopted under
1402
      ss. 287.0595 and 376.3071 under the provisions of ss.
1403
      376.3071(5)(b) and 376.30711. If the terms of the preapproved
1404
      advanced cleanup contract are not fulfilled, the applicant
      forfeits any right to future payment for any site rehabilitation
1405
1406
      work conducted under the contract.
1407
            (c) The department's decision not to enter into an \frac{1}{2}
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      preapproved advanced cleanup contract with the applicant is
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      shall not be subject to the provisions of chapter 120. If the
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      department cannot is not able to complete negotiation of the
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      course of action and the terms of the contract within 60 days
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      after beginning commencing negotiations, the department shall
      terminate negotiations with that applicant.
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1414
            (4) The department may is authorized to enter into
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      contracts for a total of up to $15 million of preapproved
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      advanced cleanup work in each fiscal year. However, a facility
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      or an applicant that bundles multiple sites as specified in
1418
      subparagraph (2)(a)1. may not be approved preapproved for more
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      than $5 million of cleanup activity in each fiscal year. For the
      purposes of this section, the term "facility" includes shall
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1421
      include, but is not be limited to, multiple site facilities such
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1422	as airports, port facilities, and terminal facilities even
1423	though such enterprises may be treated as separate facilities
1424	for other purposes under this chapter.
1425	(5) All funds collected by the department pursuant to this
1426	section shall be deposited into the Inland Protection Trust Fund
1427	to be used as provided in this section.
1428	Section 5. Subsections (4) and (30) of section 376.301,
1429	Florida Statutes, are amended to read:
1430	376.301 Definitions of terms used in ss. 376.30-376.317,
1431	376.70, and 376.75.—When used in ss. 376.30-376.317, 376.70, and
1432	376.75, unless the context clearly requires otherwise, the term:
1433	(4) "Backlog" means reimbursement obligations incurred
1434	pursuant to s. 376.3071(12), prior to March 29, 1995, or
1435	authorized for reimbursement under the provisions of s.
1436	376.3071(12), pursuant to chapter 95-2, Laws of Florida. Claims
1437	within the backlog are subject to adjustment, where appropriate.
1438	(30) "Person responsible for conducting site
1439	rehabilitation" means the site owner, operator, or the person
1440	designated by the site owner or operator on the reimbursement
1441	application. Mortgage holders and trust holders may be eligible
1442	to participate in the reimbursement program pursuant to s.
1443	376.3071(12).
1444	Section 6. Subsection (5) of section 376.302, Florida
1445	Statutes, is amended to read:
1446	376.302 Prohibited acts; penalties
1447	(5) Any person who commits fraud in representing <u>his or her</u>
1448	their qualifications as a contractor for reimbursement or in
1449	submitting a <u>payment invoice</u> reimbursement request pursuant to
1450	<u>s. 376.3071</u> s. 376.3071(12) commits a felony of the third

576-04569-14 20141582c1 1451 degree, punishable as provided in s. 775.082, s. 775.083, or s. 1452 775.084. 1453 Section 7. Subsection (6) of section 376.305, Florida 1454 Statutes, is amended to read: 1455 376.305 Removal of prohibited discharges.-1456 (6) The Legislature created the Abandoned Tank Restoration 1457 Program in response to the need to provide financial assistance 1458 for cleanup of sites that have abandoned petroleum storage 1459 systems. For purposes of this subsection, the term "abandoned 1460 petroleum storage system" means a shall mean any petroleum 1461 storage system that has not stored petroleum products for 1462 consumption, use, or sale since March 1, 1990. The department shall establish the Abandoned Tank Restoration Program to 1463 1464 facilitate the restoration of sites contaminated by abandoned 1465 petroleum storage systems. 1466 (a) To be included in the program: 1467 1. An application must be submitted to the department by 1468 June 30, 1996, certifying that the system has not stored 1469 petroleum products for consumption, use, or sale at the facility 1470 since March 1, 1990. 1471 2. The owner or operator of the petroleum storage system 1472 when it was in service must have ceased conducting business 1473 involving consumption, use, or sale of petroleum products at 1474 that facility on or before March 1, 1990. 1475 3. The site is not otherwise eligible for the cleanup 1476 programs pursuant to s. 376.3071 or s. 376.3072. 1477 (b) In order to be eligible for the program, petroleum 1478 storage systems from which a discharge occurred must be closed 1479 pursuant to in accordance with department rules before prior to

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CODING: Words stricken are deletions; words underlined are additions.

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1480	an eligibility determination. However, if the department
1481	determines that the owner of the facility <u>cannot</u> is financially
1482	unable to comply with the department's petroleum storage system
1483	closure requirements and all other eligibility requirements are
1484	met, the petroleum storage system closure requirements shall be
1485	waived. The department shall take into consideration the owner's
1486	net worth and the economic impact on the owner in making the
1487	determination of the owner's financial ability. The June 30,
1488	1996, application deadline shall be waived for owners who <u>cannot</u>
1489	are financially unable to comply.
1490	(c) Sites accepted in the program are will be eligible for
1491	site rehabilitation funding as provided in <u>s. 376.3071</u> s.
1492	376.3071(12) or s. 376.30711, as appropriate .
1493	(d) The following sites are excluded from eligibility:
1494	1. Sites on property of the Federal Government;
1495	2. Sites contaminated by pollutants that are not petroleum
1496	products;
1497	3. Sites where the department has been denied site access;
1498	or
1499	4. Sites which are owned by <u>a</u> any person who had knowledge
1500	of the polluting condition when title was acquired unless <u>the</u>
1501	that person acquired title to the site after issuance of a
1502	notice of site eligibility by the department.
1503	(e) Participating sites are subject to a deductible as
1504	determined by rule, not to exceed \$10,000.
1505	
1506	The provisions of This subsection <u>does</u> do not relieve <u>a</u> any
1507	person who has acquired title <u>after</u> subsequent to July 1, 1992,
1508	from the duty to establish by a preponderance of the evidence

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1509	that he or she undertook, at the time of acquisition, all
1510	appropriate inquiry into the previous ownership and use of the
1511	property consistent with good commercial or customary practice
1512	in an effort to minimize liability, as required by s.
1513	376.308(1)(c).
1514	Section 8. Paragraph (a) of subsection (1) and subsections
1515	(3), (4), and (9) of section 376.30714, Florida Statutes, are
1516	amended to read:
1517	376.30714 Site rehabilitation agreements
1518	(1) In addition to the legislative findings provided in s.
1519	376.3071, the Legislature finds and declares:
1520	(a) The provisions of <u>s. 376.3071(5)(a)</u> ss. 376.3071(5)(a)
1521	and 376.30711 have delayed cleanup of low-priority sites
1522	determined to be eligible for state funding under <u>that section</u>
1523	<u>and</u> ss. 376.305 , 376.3071, and 376.3072.
1524	(3) Free product attributable to a new discharge shall be
1525	removed to the extent practicable and <u>pursuant to</u> in accordance
1526	with department rules adopted pursuant to s. $376.3071(5)$ at the
1527	expense of the owner, operator, or other responsible party. Free
1528	product attributable to existing contamination shall be removed
1529	pursuant to in accordance with s. 376.3071(5) and (6), or s.
1530	$376.30711(1)(b)_{r}$ and department rules adopted pursuant thereto.
1531	(4) Beginning January 1, 1999, the department may is
1532	authorized to negotiate and enter into site rehabilitation
1533	agreements with applicants at sites with eligible existing
1534	contamination at which a new discharge occurs. The site
1535	rehabilitation agreement <u>must</u> shall include, but <u>is</u> not be
1536	limited to, allocation of the funding responsibilities of the
1537	department and the applicant for cleanup of the qualified site,
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576-04569-14 20141582c1 1538 establishment of a mechanism to guarantee the applicant's 1539 commitment to pay its agreed amount of site rehabilitation as 1540 set forth in the agreement, and establishment of the priority in 1541 which cleanup of the qualified site will occur. Under any such a 1542 negotiated site rehabilitation agreement, the applicant may not 1543 shall be responsible for no more than the cleanup costs that are 1544 attributable to the new discharge. However, the payment of any 1545 applicable deductibles, copayments, or other program eligibility requirements under ss. 376.305, 376.3071, and 376.3072 shall 1546 1547 continue to apply to the existing contamination and must be 1548 accounted for in the negotiated site rehabilitation agreement. 1549 The department may is further authorized, pursuant to this 1550 section, to preapprove or conduct additional assessment 1551 activities at the site.

1552 (9) Site rehabilitation conducted at qualified sites shall 1553 be conducted pursuant to s. 376.3071(5)(b) and (6) under the 1554 provisions of ss. 376.3071(5)(b) and 376.30711. If the terms of 1555 the agreement are not fulfilled by the applicant, the applicant 1556 forfeits the any right to continued funding for any site 1557 rehabilitation work under the agreement and is shall be subject 1558 to enforcement action by the department or local government to 1559 compel cleanup of the new discharge.

1560 Section 9. Subsection (2) of section 376.3072, Florida
1561 Statutes, is amended to read:

1562 376.3072 Florida Petroleum Liability and Restoration 1563 Insurance Program.-

1564 (2)(a) <u>An Any</u> owner or operator of a petroleum storage 1565 system may become an insured in the restoration insurance 1566 program at a facility if provided:

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1567	1. A site at which an incident has occurred <u>is</u> shall be
1568	eligible for restoration if the insured is a participant in the
1569	third-party liability insurance program or otherwise meets
1570	applicable financial responsibility requirements. After July 1,
1571	1993, the insured must also provide the required excess
1572	insurance coverage or self-insurance for restoration to achieve
1573	the financial responsibility requirements of 40 C.F.R. s.
1574	280.97, subpart H, not covered by paragraph (d).
1575	2. A site <u>that</u> which had a discharge reported <u>before</u> prior
1576	$\pm \sigma$ January 1, 1989, for which notice was given pursuant to <u>s.</u>
1577	<u>376.3071(10)</u> s. 376.3071(9) or (12) , and <u>that</u> which is
1578	ineligible for the third-party liability insurance program
1579	solely due to that discharge <u>is</u> shall be eligible for
1580	participation in the restoration program for <u>an</u> any incident
1581	occurring on or after January 1, 1989, <u>pursuant to</u> in accordance
1582	with subsection (3). Restoration funding for an eligible
1583	contaminated site will be provided without participation in the
1584	third-party liability insurance program until the site is
1585	restored as required by the department or until the department
1586	determines that the site does not require restoration.
1587	3. Notwithstanding paragraph (b), a site where an
1588	application is filed with the department <u>before</u> prior to January
1589	1, 1995, where the owner is a small business under s.
1590	288.703(6), a state community college with less than 2,500 FTE,
1591	a religious institution as defined by s. 212.08(7)(m), a
1592	charitable institution as defined by s. 212.08(7)(p), or a
1593	county or municipality with a population of less than 50,000, ${ m is}$
1594	shall be eligible for up to \$400,000 of eligible restoration
1595	costs, less a deductible of \$10,000 for small businesses,

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576-04569-14 20141582c1 1596 eligible community colleges, and religious or charitable 1597 institutions, and \$30,000 for eligible counties and 1598 municipalities, if provided that: 1599 a. Except as provided in sub-subparagraph e., the facility 1600 was in compliance with department rules at the time of the 1601 discharge. 1602 b. The owner or operator has, upon discovery of a 1603 discharge, promptly reported the discharge to the department, and drained and removed the system from service, if necessary. 1604 1605 c. The owner or operator has not intentionally caused or 1606 concealed a discharge or disabled leak detection equipment. 1607 d. The owner or operator proceeds to complete initial 1608 remedial action as specified defined by department rules. 1609 e. The owner or operator, if required and if it has not 1610 already done so, applies for third-party liability coverage for the facility within 30 days after of receipt of an eligibility 1611 1612 order issued by the department pursuant to this subparagraph 1613 provision. 1614 1615 However, the department may consider in-kind services from eligible counties and municipalities in lieu of the \$30,000 1616 1617 deductible. The cost of conducting initial remedial action as defined by department rules is shall be an eligible restoration 1618 1619 cost pursuant to this subparagraph provision. 1620 4.a. By January 1, 1997, facilities at sites with existing 1621 contamination must shall be required to have methods of release detection to be eligible for restoration insurance coverage for 1622 1623 new discharges subject to department rules for secondary 1624 containment. Annual storage system testing, in conjunction with

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1625	inventory control, shall be considered to be a method of release
1626	detection until the later of December 22, 1998, or 10 years
1627	after the date of installation or the last upgrade. Other
1628	methods of release detection for storage tanks which meet such
1629	requirement are:
1630	(I) Interstitial monitoring of tank and integral piping
1631	secondary containment systems;
1632	(II) Automatic tank gauging systems; or
1633	(III) A statistical inventory reconciliation system with a
1634	tank test every 3 years.
1635	b. For pressurized integral piping systems, the owner or
1636	operator must use:
1637	(I) An automatic in-line leak detector with flow
1638	restriction meeting the requirements of department rules used in
1639	conjunction with an annual tightness or pressure test; or
1640	(II) An automatic in-line leak detector with electronic
1641	flow shut-off meeting the requirements of department rules.
1642	c. For suction integral piping systems, the owner or
1643	operator must use:
1644	(I) A single check valve installed directly below the
1645	suction pump $\underline{ ext{if}}_{ heta}$ $ heta$ there are no other valves between the
1646	dispenser and the tank; or
1647	(II) An annual tightness test or other approved test.
1648	d. Owners of facilities with existing contamination <u>which</u>
1649	that install internal release detection systems <u>pursuant to</u> in
1650	accordance with sub-subparagraph a. shall permanently close
1651	their external groundwater and vapor monitoring wells pursuant
1652	to in accordance with department rules by December 31, 1998.
1653	Upon installation of the internal release detection system, $\underline{ ext{such}}$

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576-04569-14 20141582c1 1654 these wells must shall be secured and taken out of service until 1655 permanent closure. 1656 e. Facilities with vapor levels of contamination meeting 1657 the requirements of or below the concentrations specified in the 1658 performance standards for release detection methods specified in 1659 department rules may continue to use vapor monitoring wells for 1660 release detection. f. The department may approve other methods of release 1661

1662 detection for storage tanks and integral piping which have at 1663 least the same capability to detect a new release as the methods 1664 specified in this subparagraph.

1665 (b)1. To be eligible to be certified as an insured 1666 facility, for discharges reported after January 1, 1989, the 1667 owner or operator must shall file an affidavit upon enrollment 1668 in the program. The affidavit must shall state that the owner or 1669 operator has read and is familiar with this chapter and the 1670 rules relating to petroleum storage systems and petroleum 1671 contamination site cleanup adopted pursuant to ss. 376.303 and 1672 376.3071 and that the facility is in compliance with this 1673 chapter and applicable rules adopted pursuant to s. 376.303. 1674 Thereafter, the facility's annual inspection report shall serve 1675 as evidence of the facility's compliance with department rules. 1676 The facility's certificate as an insured facility may be revoked 1677 only if the insured fails to correct a violation identified in 1678 an inspection report before a discharge occurs. The facility's 1679 certification may be restored when the violation is corrected as 1680 verified by a reinspection.

1681 2. Except as provided in paragraph (a), to be eligible to1682 be certified as an insured facility, the applicant must

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576-04569-14 20141582c1 1683 demonstrate to the department that the applicant has financial responsibility for third-party claims and excess coverage, as 1684 1685 required by this section and 40 C.F.R. s. 280.97(h), and that 1686 the applicant maintains such insurance during the applicant's 1687 participation as an insured facility. 1688 3. Should a reinspection of the facility be necessary to 1689 demonstrate compliance, the insured shall pay an inspection fee 1690 not to exceed \$500 per facility to be deposited in the Inland 1691 Protection Trust Fund. 1692 4. Upon report of a discharge, the department shall issue 1693 an order stating that the site is eligible for restoration 1694 coverage unless the insured has intentionally caused or 1695 concealed a discharge or disabled leak detection equipment, has 1696 misrepresented facts in the affidavit filed pursuant to 1697 subparagraph 1., or cannot demonstrate that he or she has 1698 obtained and maintained the financial responsibility for third-1699 party claims and excess coverage as required in subparagraph 2. 1700 1701 This paragraph does not Nothing contained herein shall prevent 1702 the department from assessing civil penalties for noncompliance 1703 pursuant to this subsection as provided herein. 1704 (c) A lender that has loaned money to a participant in the 1705 Florida Petroleum Liability and Restoration Insurance Program 1706 and has held a mortgage lien, security interest, or any lien rights on the site primarily to protect the lender's right to 1707

1708 convert or liquidate the collateral in satisfaction of the debt 1709 secured, or a financial institution that which serves as a 1710 trustee for an insured in the program for the purpose of site 1711 rehabilitation, is shall be eligible for a state-funded cleanup

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576-04569-14 20141582c1 1712 of the site \overline{r} if the lender forecloses the lien or accepts a deed 1713 in lieu of foreclosure on that property and acquires title, and 1714 as long as the following has occurred, as applicable: 1715 1. The owner or operator provided the lender with proof 1716 that the facility is eligible for the restoration insurance 1717 program at the time of the loan or before the discharge 1718 occurred. 1719 2. The financial institution or lender completes site 1720 rehabilitation and seeks reimbursement pursuant to 1721 376.3071(12) or conducts preapproved site rehabilitation 1722 pursuant to s. 376.3071 s. 376.30711, as appropriate. 1723 3. The financial institution or lender did not engage in 1724 management activities at the site before prior to foreclosure 1725 and does not operate the site or otherwise engage in management 1726 activities after foreclosure, except to comply with 1727 environmental statutes or rules or to prevent, abate, or remediate a discharge. 1728 1729 (d)1. With respect to eligible incidents reported to the 1730 department before prior to July 1, 1992, the restoration 1731 insurance program shall provide up to \$1.2 million of 1732 restoration for each incident and shall have an annual aggregate 1733 limit of \$2 million of restoration per facility. 1734 2. For any site at which a discharge is reported on or 1735 after July 1, 1992, and for which restoration coverage is 1736 requested, the department shall pay for restoration in

a. For discharges reported to the department from July 1,
1739 1992, to June 30, 1993, the department shall pay up to \$1.2
1740 million of eligible restoration costs, less a \$1,000 deductible

accordance with the following schedule:

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576-04569-14 20141582c1 1741 per incident. 1742 b. For discharges reported to the department from July 1, 1743 1993, to December 31, 1993, the department shall pay up to \$1.2 1744 million of eligible restoration costs, less a \$5,000 deductible 1745 per incident. However, if, before prior to the date the 1746 discharge is reported and by September 1, 1993, the owner or 1747 operator can demonstrate financial responsibility in effect in 1748 accordance with 40 C.F.R. s. 280.97, subpart H, for coverage 1749 under sub-subparagraph c., the deductible will be \$500. The \$500 1750 deductible shall apply for a period of 1 year from the effective 1751 date of a policy or other form of financial responsibility 1752 obtained and in effect by September 1, 1993. 1753 c. For discharges reported to the department from January 1, 1994, to December 31, 1996, the department shall pay up to 1754 1755 \$400,000 of eligible restoration costs, less a deductible of 1756 \$10,000. 1757 d. For discharges reported to the department from January 1758 1, 1997, to December 31, 1998, the department shall pay up to 1759 \$300,000 of eligible restoration costs, less a deductible of 1760 \$10,000. 1761 e. Beginning January 1, 1999, no restoration coverage may 1762 not shall be provided. 1763 f. In addition, a supplemental deductible shall be added as 1764 follows: 1765 (I) A supplemental deductible of \$5,000 if the owner or 1766 operator fails to report a suspected release within 1 working 1767 day after discovery. 1768 (II) A supplemental deductible of \$10,000 if the owner or 1769 operator, within 3 days after discovery of an actual new

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576-04569-14 20141582c1 1770 discharge, fails to take steps to test or empty the storage 1771 system and complete such activity within 7 days. 1772 (III) A supplemental deductible of \$25,000 if the owner or 1773 operator, after testing or emptying the storage system, fails to 1774 proceed within 24 hours thereafter to abate the known source of 1775 the discharge or to begin free product removal relating to an 1776 actual new discharge and fails to complete abatement within 72 1777 hours, although free product recovery may be ongoing. 1778 (e) The following are not eligible to participate in the 1779 Petroleum Liability and Restoration Insurance Program: 1780 1. Sites owned or operated by the Federal Government during 1781 the time the facility was in operation. 2. Sites where the owner or operator has denied the 1782 1783 department reasonable site access. 1784 3. Any third-party claims relating to damages caused by 1785 discharges discovered before prior to January 1, 1989. 1786 4. Any incidents discovered before prior to January 1, 1787 1989, are not eligible to participate in the restoration 1788 insurance program. However, this exclusion does shall not be 1789 construed to prevent a new incident at the same location from 1790 participation in the restoration insurance program if the owner 1791 or operator is otherwise eligible. This exclusion does shall not 1792 affect eligibility for participation in the Early Detection 1793 Incentive EDI Program. 1794 1795 Sites meeting the criteria of this subsection for which a site 1796 rehabilitation completion order was issued before prior to June 1797 1, 2008, do not qualify for the 2008 increase in site

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rehabilitation funding assistance and are bound by the pre-June

576-04569-14 20141582c1 1799 1, 2008, limits. Sites meeting the criteria of this subsection 1800 for which a site rehabilitation completion order was not issued 1801 before prior to June 1, 2008, regardless of whether or not they 1802 have previously transitioned to nonstate-funded cleanup status, 1803 may continue state-funded cleanup pursuant to s. 376.3071(6) s. 1804 376.30711 until a site rehabilitation completion order is issued 1805 or the increased site rehabilitation funding assistance limit is 1806 reached, whichever occurs first. At no time shall expenses 1807 incurred outside the preapproved site rehabilitation program under s. 376.30711 be reimbursable. 1808 1809 Section 10. Subsections (1) and (4) of section 376.3073, 1810 Florida Statutes, are amended to read: 376.3073 Local programs and state agency programs for 1811 control of contamination.-1812 1813 (1) The department shall, to the greatest extent possible 1814 and cost-effective, contract with local governments to provide 1815 for the administration of its departmental responsibilities 1816 under ss. 376.305, 376.3071(4)(a)-(e), (h), (k), and (m) and (6) (1), (n), 376.30711, 376.3072, and 376.3077 through locally 1817 1818 administered programs. The department may also contract with 1819 state agencies to carry out the restoration activities authorized pursuant to ss. 376.305, 376.3071, and 376.3072 $_{ au}$ 1820 1821 376.305, and 376.30711. However, no such a contract may not 1822 shall be entered into unless the local government or state 1823 agency is deemed capable of carrying out such responsibilities 1824 to the department's satisfaction.

1825 (4) Under no circumstances shall the cleanup criteria
1826 employed in locally administered programs or state agency
1827 programs or pursuant to local ordinance be more stringent than

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1828
      the criteria established by the department pursuant to s.
      376.3071(5) or s. 376.3071(<u>6</u>) <del>s. 376.30711</del>.
1829
           Section 11. Subsections (4) and (5) of section 376.3075,
1830
1831
      Florida Statutes, are amended to read:
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           376.3075 Inland Protection Financing Corporation.-
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            (4) The corporation may enter into one or more service
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      contracts with the department to provide services to the
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      department in connection with financing the functions and
      activities provided in ss. 376.30-376.317. The department may
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1837
      enter into one or more such service contracts with the
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      corporation and provide for payments under such contracts
      pursuant to s. 376.3071(4)(n) s. 376.3071(4)(o), subject to
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1840
      annual appropriation by the Legislature. The proceeds from such
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      service contracts may be used for the corporation's
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      administrative costs and expenses after payments as set forth in
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      subsection (5). Each service contract may have a term of up to
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      20 years. Amounts annually appropriated and applied to make
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      payments under such service contracts may not include any funds
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      derived from penalties or other payments received from any
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      property owner or private party, including payments received
      under s. 376.3071(7)(b) s. 376.3071(6)(b). In compliance with s.
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1849
      287.0641 and other applicable provisions of law, the obligations
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      of the department under such service contracts do not constitute
1851
      a general obligation of the state or a pledge of the faith and
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      credit or taxing power of the state, and nor may such
1853
      obligations are not obligations be construed in any manner as an
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      obligation of the State Board of Administration or entities for
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      which it invests funds, other than the department as provided in
1856
      this section, but are payable solely from amounts available in
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1857	the Inland Protection Trust Fund, subject to annual
1858	appropriation. In compliance with this subsection and s.
1859	287.0582, the service contract must expressly include the
1860	following statement: "The State of Florida's performance and
1861	obligation to pay under this contract is contingent upon an
1862	annual appropriation by the Legislature."
1863	(5) The corporation may issue and incur notes, bonds,
1864	certificates of indebtedness, or other obligations or evidences
1865	of indebtedness payable from and secured by amounts payable to
1866	the corporation by the department under a service contract
1867	entered into pursuant to subsection (4) for the purpose of
1868	financing the rehabilitation of petroleum contamination sites
1869	pursuant to ss. 376.30-376.317. The term of any such note, bond,
1870	certificate of indebtedness, or other obligation or evidence of
1871	indebtedness may not have a financing term that exceeds 15
1872	years. The corporation may select its financing team and issue
1873	its obligations through competitive bidding or negotiated
1874	contracts, whichever is most cost-effective. Any Indebtedness of
1875	the corporation does not constitute a debt or obligation of the
1876	state or a pledge of the faith and credit or taxing power of the
1877	state $_{m{ au}}$ but is payable from and secured by payments made by the
1878	department under the service contract pursuant to <u>s</u> .
1879	<u>376.3071(4)(n)</u> s. 376.3071(4)(o) .
1880	Soction 12 This act shall take offect July 1 2014

1880

Section 12. This act shall take effect July 1, 2014.

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