By Senator Galvano

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A bill to be entitled An act relating to tax credit scholarship programs; amending s. 212.1831, F.S.; creating a credit against the sales and use tax for contributions to an eligible nonprofit scholarship-funding organization; amending s. 213.053, F.S.; authorizing the Department of Revenue to provide certain information to a selected eligible nonprofit scholarship-funding organization as notification that a tax credit has been reserved; amending s. 1002.395, F.S.; revising definitions; revising student eligibility criteria; revising the tax credit cap and the procedures for applying for a tax credit; allowing a tax credit to be conveyed, transferred, or assigned between the members of an affiliated corporate group; revising the disqualifying offenses for scholarship-funding organization owners and operators; revising priority for new applicants; requiring parental authorization for access to income eligibility information; requiring a scholarshipfunding organization to meet certain surety bond or letter of credit requirements; increasing the scholarship amount limit per student; providing for a reduction in scholarship amounts based on household income; specifying and requiring additional information for initial approval and renewal of scholarship-funding organization participation; creating an application and approval evaluation process; creating s. 1002.396, F.S.; establishing the

Florida Sales Tax Credit Scholarship Program;

providing a credit against the sales tax for contributions to a nonprofit scholarship-funding organization; providing legislative intent and purposes; defining terms; providing for scholarship eligibility; providing for a tax cap and other limitations on the tax credit; providing parent, student, scholarship-funding organization, Department of Education, school district, and Commissioner of Education responsibilities, obligations, and powers with respect to the scholarship program; providing for the payment of scholarships; authorizing the Department of Revenue and Department of Education to adopt rules; providing for the deposit of contributions; providing for severability; creating s. 1002.397, F.S.; establishing a combined tax credit cap for the Florida Tax Credit Scholarship Program and Florida Sales Tax Credit Scholarship Program; establishing a schedule of combined tax credit cap amounts; amending s. 1002.421, F.S.; conforming provisions to changes made by the act; providing that scholarship-funding organizations approved for participation before a certain date must provide a copy of a surety bond or letter of credit; providing emergency rulemaking authority; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 212.1831, Florida Statutes, is amended

to read:

212.1831 Credit for contributions to eligible nonprofit scholarship-funding organizations.—

- (1) There is allowed a credit of 100 percent of an eligible contribution made to an eligible nonprofit scholarship-funding organization under s. 1002.395 against any tax imposed by the state and due under this chapter from a direct pay permit holder as a result of the direct pay permit held pursuant to s. 212.183. For purposes of the distributions of tax revenue under s. 212.20, the department shall disregard any tax credits allowed under this subsection section to ensure that any reduction in tax revenue received which that is attributable to the tax credits results only in a reduction in distributions to the General Revenue Fund. Sections The provisions of s. 1002.395 and 1002.397 apply to the credit authorized by this subsection section.
- (2) There is allowed a credit of 100 percent of an eligible contribution made to an eligible nonprofit scholarship-funding organization under s. 1002.396 against any tax imposed by the state and due under this chapter. For purposes of the distributions of tax revenue under s. 212.20, the department shall disregard any tax credit allowed under this subsection to ensure that any reduction in tax revenue received which is attributable to the tax credits results only in a reduction in distributions to the General Revenue Fund. The credits against the state sales tax authorized under s. 1002.396 shall be deducted from any sales and use tax remitted by the dealer to the department by electronic funds transfer and may only be deducted on a sales and use tax return initiated through

electronic data interchange. The dealer shall separately state the credit on the electronic return. The net amount of tax due and payable must be remitted by an electronic funds transfer. A dealer may only obtain a credit using the method described in this subsection. A dealer may not obtain a credit by applying for a refund. Sections 1002.396 and 1002.397 apply to credits granted under this subsection.

Section 2. Paragraph (cc) is added to subsection (8) of section 213.053, Florida Statutes, to read:

213.053 Confidentiality and information sharing.-

- (8) Notwithstanding any other provision of this section, the department may provide:
- (cc) For purposes of notification that a tax credit has been reserved, a copy of a letter of approval issued by the department to a taxpayer for an allocation of a tax credit to the eligible nonprofit scholarship-funding organization selected by the taxpayer in an application for a tax credit authorized under s. 1002.395 or s. 1002.396.

Disclosure of information under this subsection shall be pursuant to a written agreement between the executive director and the agency. Such agencies, governmental or nongovernmental, shall be bound by the same requirements of confidentiality as the Department of Revenue. Breach of confidentiality is a misdemeanor of the first degree, punishable as provided by s. 775.082 or s. 775.083.

Section 3. Paragraph (f) of subsection (2), paragraph (b) of subsection (3), subsection (4), paragraphs (a) through (d) of subsection (5), subsection (6), paragraph (e) of subsection (8),

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paragraphs (d) and (o) of subsection (9), and paragraph (a) of subsection (12), of section 1002.395, Florida Statutes, are amended, present paragraphs (h) through (j) of subsection (2) are redesignated as paragraphs (i) through (k), respectively, and a new paragraph (h) is added to subsection (2) of that section, a new paragraph (g) is added to subsection (7) of that section, a new paragraph (q) is added to subsection (9) of that section, and a new subsection (16) is added to that section, to read:

1002.395 Florida Tax Credit Scholarship Program.-

- (2) DEFINITIONS.—As used in this section, the term:
- (f) "Eligible nonprofit scholarship-funding organization" means a charitable organization that:
- 1. Is exempt from federal income tax pursuant to s. 501(c)(3) of the Internal Revenue Code;
- 2. Is a Florida entity formed under chapter 607, chapter 608, or chapter 617 and whose principal office is located in the state; and
- 3. Complies with <u>subsections</u> the provisions of subsection (6) and (16).
- (h) "Household income" has the same meaning as provided in the Eligibility Guidelines for free and reduced price meals for the National School Lunch Program under 7 C.F.R. part 210.
 - (3) PROGRAM; SCHOLARSHIP ELIGIBILITY.-
- (b) Contingent upon available funds, a student is eligible for a Florida tax credit scholarship under this section if the student meets one or more of the following criteria:
- 1. For the 2014-2015 and 2015-2016 school years, the student qualifies for free or reduced-price school lunches under

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the National School Lunch Act or is on the direct certification list and:

- a. Was counted as a full-time equivalent student during the
 previous state fiscal year for purposes of state per-student
 funding;
- b. Received a scholarship from an eligible nonprofit scholarship-funding organization or from the State of Florida during the previous school year; or
 - c. Is eligible to enter kindergarten through fifth grade.
- 2. The student is currently placed, or during the previous state fiscal year was placed, in foster care or in out-of-home care as defined in s. 39.01. A student eligible for a scholarship under this subparagraph remains eligible until the student graduates from high school or turns 21 years of age, whichever occurs later.
- 3. For the 2014-2015 and 2015-2016 school years, the student continues in the scholarship program as long as the student's household income level does not exceed 230 percent of the federal poverty level.
- 4. For the 2016-2017 school year and thereafter, the student is on the direct certification list or the student's household income does not exceed 185 percent of the federal poverty level.
- 5. For the 2016-2017 school year and thereafter, the student's household income is greater than 185 percent, but does not exceed 260 percent, of the federal poverty level and:
- a. During the prior year, the student attended a public school in this state and was enrolled and reported by the school district for funding during October and February for purposes of

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the Florida Education Finance Program membership surveys; or

b. The student is eligible to enter kindergarten or first grade The student, who is a first-time tax credit scholarship recipient, is a sibling of a student who is continuing in the scholarship program and who resides in the same household as the student if the sibling meets one or more of the criteria specified in subparagraphs 1. and 2. and as long as the student's and sibling's household income level does not exceed 230 percent of the federal poverty level.

- (4) SCHOLARSHIP PROHIBITIONS.—A student is not eligible for a scholarship if while he or she is:
- (a) Enrolled in a school operating for the purpose of providing educational services to youth in Department of Juvenile Justice commitment programs;
- (b) Receiving a scholarship from another eligible nonprofit scholarship-funding organization under this section $\underline{\text{or s.}}$ 1002.396;
- (c) Receiving an educational scholarship pursuant to chapter 1002;
- (d) Participating in a home education program as defined in s. 1002.01(1);
- (e) Participating in a private tutoring program pursuant to s. 1002.43;
- (f) Participating in a virtual school, correspondence school, or distance learning program that receives state funding pursuant to the student's participation unless the participation is limited to no more than two courses per school year; or
- (g) Enrolled in the Florida School for the Deaf and the ${\tt Blind.}$

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(5) SCHOLARSHIP FUNDING TAX CREDITS; LIMITATIONS.-

- (a) $\frac{1}{1}$. The tax credit cap is as provided in s. 1002.397 amount is \$229 million in the 2012-2013 state fiscal year.
- 2. In the 2013-2014 state fiscal year and each state fiscal year thereafter, the tax credit cap amount is the tax credit cap amount in the prior state fiscal year. However, in any state fiscal year when the annual tax credit amount for the prior state fiscal year is equal to or greater than 90 percent of the tax credit cap amount applicable to that state fiscal year, the tax credit cap amount shall increase by 25 percent. The department shall publish on its website information identifying the tax credit cap amount when it is increased pursuant to this subparagraph.
- (b) A taxpayer may submit an application to the department for a tax credit or credits under one or more of s. 211.0251, <u>s. 212.1831(1)</u> <u>s. 212.1831</u>, s. 220.1875, s. 561.1211, or s. 624.51055.
- 1. The taxpayer shall specify in the application each tax for which the taxpayer requests a credit and the applicable taxable year for a credit under s. 220.1875 or s. 624.51055 or the applicable state fiscal year for a credit under s. 211.0251, s. 212.1831(1) s. 212.1831, or s. 561.1211. The department shall approve tax credits on a first-come, first-served basis and must obtain the division's approval before prior to approving a tax credit under s. 561.1211.
- 2. Within 10 days after approving an application, the department must provide a copy of its approval letter to the eligible nonprofit scholarship funding organization specified by the taxpayer in the application.

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(c) If a tax credit approved under paragraph (b) is not fully used within the specified state fiscal year for credits under s. 211.0251, s. 212.1831(1) s. 212.1831, or s. 561.1211 or against taxes due for the specified taxable year for credits under s. 220.1875 or s. 624.51055 because of insufficient tax liability on the part of the taxpayer, the unused amount may be carried forward for up to a period not to exceed 5 years. However, a any taxpayer that seeks to carry forward an unused amount of tax credit must submit an application to the department for approval of the carryforward tax credit in the year that the taxpayer intends to use the carryforward. The department must obtain the division's approval before prior to approving the carryforward of a tax credit under s. 561.1211.

- (d) A taxpayer may not convey, assign, or transfer an approved tax credit or a carryforward tax credit to another entity unless all of the assets of the taxpayer are conveyed, assigned, or transferred in the same transaction. However, a tax credit may be conveyed, transferred, or assigned between the members of an affiliated group of corporations if the type of tax credit under s. 211.0251, s. 212.1831(1), s. 220.1875, s. 561.1211, or s. 624.51055 remains the same. A taxpayer must notify the department of the intent to convey, transfer, or assign a tax credit to another member within an affiliated group of corporations. The amount conveyed, transferred, or assigned is available to another member of the affiliated group of corporations upon approval by the department. The department must obtain the division's approval before approving the conveyed, transferred, or assigned tax credit under s. 561.1211.
 - (6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING

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ORGANIZATIONS.—An eligible nonprofit scholarship-funding organization:

- (a) Must comply with the antidiscrimination provisions of 42 U.S.C. s. 2000d.
- (b) Must comply with the following background check requirements:
- 1. All owners and operators as defined in subparagraph (2)(i)1. (2)(h)1. are, before upon employment or engagement to provide services, subject to level 2 background screening as provided under chapter 435. The fingerprints for the background screening must be electronically submitted to the Department of Law Enforcement and can be taken by an authorized law enforcement agency or by an employee of the eligible nonprofit scholarship-funding organization or a private company who is trained to take fingerprints. However, the complete set of fingerprints of an owner or operator may not be taken by the owner or operator. The results of the state and national criminal history check shall be provided to the Department of Education for screening under chapter 435. The cost of the background screening may be borne by the eligible nonprofit scholarship-funding organization or the owner or operator.
- 2. Every 5 years following employment or engagement to provide services or association with an eligible nonprofit scholarship-funding organization, each owner or operator must meet level 2 screening standards as described in s. 435.04, at which time the nonprofit scholarship-funding organization shall request the Department of Law Enforcement to forward the fingerprints to the Federal Bureau of Investigation for level 2 screening. If the fingerprints of an owner or operator are not

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retained by the Department of Law Enforcement under subparagraph 3., the owner or operator must electronically file a complete set of fingerprints with the Department of Law Enforcement. Upon submission of fingerprints for this purpose, the eligible nonprofit scholarship-funding organization shall request that the Department of Law Enforcement forward the fingerprints to the Federal Bureau of Investigation for level 2 screening, and the fingerprints shall be retained by the Department of Law Enforcement under subparagraph 3.

- 3. All Fingerprints submitted to the Department of Law Enforcement as required by this paragraph must be retained by the Department of Law Enforcement in a manner approved by rule and entered in the statewide automated biometric identification system authorized <u>under by</u> s. 943.05(2)(b). The fingerprints must thereafter be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051.
- 4. The Department of Law Enforcement shall search all arrest fingerprints received under s. 943.051 against the fingerprints retained in the statewide automated biometric identification system under subparagraph 3. Any arrest record that is identified with an owner's or operator's fingerprints must be reported to the Department of Education. The Department of Education shall participate in this search process by paying an annual fee to the Department of Law Enforcement and by informing the Department of Law Enforcement of any change in the employment, engagement, or association status of the owners or operators whose fingerprints are retained under subparagraph 3.

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The Department of Law Enforcement shall adopt a rule setting the amount of the annual fee to be imposed upon the Department of Education for performing these services and establishing the procedures for the retention of owner and operator fingerprints and the dissemination of search results. The fee may be borne by the owner or operator of the nonprofit scholarship-funding organization.

- 5. A nonprofit scholarship-funding organization whose owner or operator fails the level 2 background screening is ineligible shall not be eligible to provide scholarships under this section.
- 6. A nonprofit scholarship-funding organization whose owner or operator in the last 7 years has filed for personal bankruptcy or corporate bankruptcy in a corporation of which he or she owned more than 20 percent <u>is shall</u> not be eligible to provide scholarships under this section.
- 7. In addition to the offenses listed in s. 435.04, all persons required to undergo background screening pursuant to this part or authorizing statutes must not have an arrest awaiting final disposition for, must not have been found guilty of, or entered a plea of nolo contendere to, regardless of adjudication, and must not have been adjudicated delinquent, and the record must not have been sealed or expunged, for any of the following offenses or any similar offense of another jurisdiction:
 - a. Any authorizing statute, if the offense was a felony.
 - b. This chapter, if the offense was a felony.
 - c. Section 409.920, relating to Medicaid provider fraud.
 - d. Section 409.9201, relating to Medicaid fraud.

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- e. Section 741.28, relating to domestic violence.
- f. Section 817.034, relating to fraudulent acts through mail, wire, radio, electromagnetic, photoelectronic, or photooptical systems.
 - g. Section 817.234, relating to false and fraudulent insurance claims.
 - h. Section 817.505, relating to patient brokering.
 - i. Section 817.568, relating to criminal use of personal identification information.
 - j. Section 817.60, relating to obtaining a credit card through fraudulent means.
 - <u>k. Section 817.61, relating to fraudulent use of credit</u> cards, if the offense was a felony.
 - 1. Section 831.01, relating to forgery.
 - m. Section 831.02, relating to uttering forged instruments.
 - n. Section 831.07, relating to forging bank bills, checks, drafts, or promissory notes.
 - o. Section 831.09, relating to uttering forged bank bills, checks, drafts, or promissory notes.
 - p. Section 831.30, relating to fraud in obtaining medicinal drugs.
 - q. Section 831.31, relating to the sale, manufacture, delivery, or possession with the intent to sell, manufacture, or deliver any counterfeit controlled substance, if the offense was a felony.
 - (c) Must not have an owner or operator who owns or operates an eligible private school that is participating in the scholarship program or the scholarship program established under s. 1002.396.

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(d) Must provide scholarships, from eligible contributions, to eligible students for the cost of:

- 1. Tuition and fees for an eligible private school; or
- 2. Transportation to a Florida public school that is located outside the district in which the student resides or to a lab school as defined in s. 1002.32.
- (e) Must give <u>first</u> priority to eligible students who received a scholarship from an eligible nonprofit scholarship-funding organization or from the State of Florida during the previous school year. <u>Beginning in the 2016-2017 school year</u>, an eligible nonprofit scholarship-funding organization must give <u>priority to new applicants whose household income does not exceed 185 percent of the federal poverty level or who are in foster care or out-of-home care.</u>
- (f) Must provide a scholarship to an eligible student on a first-come, first-served basis unless the student qualifies for priority pursuant to paragraph (e).
- (g) May not restrict or reserve scholarships for use at a particular private school or provide scholarships to a child of an owner or operator.
- (h) Must allow a student in foster care or out-of-home care to apply for a scholarship at any time.
- <u>(i) (h) Must allow an eligible student to attend any</u> eligible private school and must allow a parent to transfer a schoolarship during a school year to any other eligible private school of the parent's choice.
- $\underline{(j)}$ (i) 1. May use up to 3 percent of eligible contributions received during the state fiscal year in which such contributions are collected for administrative expenses if the

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organization has operated under this section for at least 3 state fiscal years and did not have any negative financial findings in its most recent audit under paragraph (m) (1). Such administrative expenses must be reasonable and necessary for the organization's management and distribution of eligible contributions under this section. Administrative expenses may also include professional development to support participating schools. Up to No more than one-third of the funds authorized for administrative expenses under this subparagraph may be used for expenses related to the recruitment of contributions from taxpayers.

- 2. Must expend for annual or partial-year scholarships an amount equal to or greater than 75 percent of the net eligible contributions remaining after administrative expenses during the state fiscal year in which such contributions are collected. No more than 25 percent of such net eligible contributions may be carried forward to the following state fiscal year. Any amounts carried forward <u>must shall</u> be expended for annual or partial-year scholarships in the following state fiscal year. Net eligible contributions remaining on June 30 of each year <u>which</u> that are in excess of the 25 percent that may be carried forward <u>must shall</u> be returned to the State Treasury for deposit in the General Revenue Fund.
- 3. Must, before granting a scholarship for an academic year, document each scholarship student's eligibility for that academic year. A scholarship-funding organization may not grant multiyear scholarships in one approval process.
- $\underline{\text{(k)}}$ (j) Must maintain separate accounts for scholarship funds and operating funds.

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(1) (k) With the prior approval of the Department of Education, may transfer funds to another eligible nonprofit scholarship-funding organization if additional funds are required to meet scholarship demand at the receiving nonprofit scholarship-funding organization. A transfer is shall be limited to the greater of \$500,000 or 20 percent of the total contributions received by the nonprofit scholarship-funding organization making the transfer. All transferred funds must be deposited by the receiving nonprofit scholarship-funding organization into its scholarship accounts. All transferred amounts received by any nonprofit scholarship-funding organization must be separately disclosed in the annual financial and compliance audit required in this section.

(m) (1) Must provide to the Auditor General and the Department of Education an annual financial and compliance audit of its accounts and records conducted by an independent certified public accountant and in accordance with rules adopted by the Auditor General. The audit must be conducted in compliance with generally accepted auditing standards and must include a report on financial statements presented in accordance with generally accepted accounting principles set forth by the American Institute of Certified Public Accountants for not-for-profit organizations and a determination of compliance with the statutory eligibility and expenditure requirements set forth in this section. Audits must be provided to the Auditor General and the Department of Education within 180 days after completion of the eligible nonprofit scholarship-funding organization's fiscal year.

(n) (m) Must prepare and submit quarterly reports to the

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Department of Education pursuant to paragraph (9) (m). In addition, An eligible nonprofit scholarship-funding organization must also submit in a timely manner any information requested by the Department of Education relating to the scholarship program.

(o) $\frac{1}{(n)}$ 1.a. Must participate in the joint development of agreed-upon procedures to be performed by an independent certified public accountant as required under paragraph (8)(e) if the scholarship-funding organization provided more than \$250,000 in scholarship funds to an eligible private school under this section during the 2009-2010 state fiscal year. The agreed-upon procedures must uniformly apply to all private schools and must determine, at a minimum, whether the private school has been verified as eligible by the Department of Education under paragraph (9)(c); has an adequate accounting system, system of financial controls, and process for deposit and classification of scholarship funds; and has properly expended scholarship funds for education-related expenses. During the development of the procedures, the participating scholarship-funding organizations shall specify quidelines governing the materiality of exceptions that may be found during the accountant's performance of the procedures. The procedures and guidelines shall be provided to private schools and the Commissioner of Education by March 15, 2011.

2.b. Must participate in a joint review of the agreed-upon procedures and guidelines developed under subparagraph 1. subsubparagraph a., by February 2013 and biennially thereafter, if the scholarship-funding organization provided more than \$250,000 in scholarship funds to an eligible private school under this section during the state fiscal year preceding the biennial

review. If the procedures and guidelines are revised, the revisions must be provided to private schools and the Commissioner of Education by March 15, 2013, and biennially thereafter.

3.e. Must monitor the compliance of a private school with paragraph (8)(e) if the scholarship-funding organization provided the majority of the scholarship funding to the school. For each private school subject to paragraph (8)(e), the appropriate scholarship-funding organization shall annually notify the Commissioner of Education by October 30, 2011, and annually thereafter of:

 $\underline{a.(I)}$ A private school's failure to submit a report required under paragraph (8)(e); or

 $\underline{b.}$ (II) Any material exceptions set forth in the report required under paragraph (8)(e).

4.2. Must seek input from the accrediting associations that are members of the Florida Association of Academic Nonpublic Schools when jointly developing the agreed-upon procedures and guidelines under sub-subparagraph 1. and conducting a review of those procedures and guidelines under sub-subparagraph 1. b.

(p) Each scholarship funding organization must maintain the surety bond or letter of credit required by subparagraph

(16) (a) 3. and adjust the bond or letter of credit annually to equal the amount of undisbursed donations as required by the Department of Education pursuant to paragraph (9) (q).

Any and all Information and documentation provided to the Department of Education and the Auditor General relating to the

identity of a taxpayer that provides an eligible contribution under this section shall remain confidential at all times in accordance with s. 213.053.

- (7) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM PARTICIPATION.—
- (g) The parent must authorize the scholarship funding organization to access information needed for income eligibility determination and verification held by state or federal agencies, including the Department of Revenue, Department of Children and Family Services, Department of Education, Department of Economic Opportunity, and the Agency for Health Care Administration.
- (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—An eligible private school may be sectarian or nonsectarian and must:
- (e) Annually contract with an independent certified public accountant to perform the agreed-upon procedures developed under paragraph (6)(o) (6)(n) and produce a report of the results if the private school receives more than \$250,000 in funds from scholarships awarded under this section in the 2010-2011 state fiscal year or a state fiscal year thereafter. A private school subject to this paragraph must submit the report by September 15, 2011, and annually thereafter to the scholarship-funding organization that awarded the majority of the school's scholarship funds. The agreed-upon procedures must be conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

The inability of a private school to meet the requirements of this subsection shall constitute a basis for the ineligibility

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of the private school to participate in the scholarship program as determined by the Department of Education.

- (9) DEPARTMENT OF EDUCATION OBLIGATIONS.—The Department of Education shall:
- (d) Annually verify the eligibility of expenditures as provided in paragraph (6)(d) using the audit required by paragraph (6)(m) $\frac{(6)(1)}{(1)}$.
- (o) Provide a process to match the direct certification list with the scholarship application data submitted by any nonprofit scholarship-funding organization eligible to receive the 3-percent administrative allowance under paragraph (6)(j).
- (q) On an annual basis, require each scholarship funding organization to adjust surety bond or letter of credit amounts to equal the amount of undisbursed donations held by that organization based on the annual audit provided pursuant to paragraph (6) (m).
 - (12) SCHOLARSHIP AMOUNT AND PAYMENT.-
- (a) $\frac{1}{1}$. Except as provided in subparagraph 2., the amount of a scholarship provided to any student for any single school year by an eligible nonprofit scholarship-funding organization from eligible contributions shall be for total costs authorized under paragraph (6)(d), not to exceed annual limits, which shall be determined as follows:
- $\underline{1.a.}$ For a scholarship awarded to a student enrolled in an eligible private school, $\underline{\cdot}$
- (I) For the 2009-2010 state fiscal year, the limit shall be \$3,950.
 - (II) For the 2010-2011 state fiscal year, the limit shall

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be 60 percent of the unweighted FTE funding amount for that vear.

(III) For the 2011-2012 state fiscal year and thereafter, the limit shall be determined by multiplying the unweighted FTE funding amount in that state fiscal year by the percentage used to determine the limit in the prior state fiscal year. However, in each state fiscal year that the tax credit cap amount increases pursuant to $\underline{s.\ 1002.397}$ subparagraph (5)(a)2., the prior year percentage shall be increased by 4 percentage points and the increased percentage shall be used to determine the limit for that state fiscal year. If the percentage so calculated reaches $\underline{84}\ \underline{80}$ percent in a state fiscal year, no further increase in the percentage is allowed and the limit shall be $\underline{84}\ \underline{80}$ percent of the unweighted FTE funding amount for that state fiscal year and thereafter.

- b. For a scholarship awarded to a student enrolled in a Florida public school that is located outside the district in which the student resides or in a lab school as defined in s. 1002.32, the limit shall be \$500.
- 2. For the 2014-2015 and 2015-2016 state fiscal years, the annual limit for a scholarship under sub-subparagraph 1.a. shall be reduced by:
- a. Twenty-five percent if the student's household income level is equal to or greater than 200 percent, but less than 215 percent, of the federal poverty level.
- b. Fifty percent if the student's household income level is equal to or greater than 215 percent, but equal to or less than 230 percent, of the federal poverty level.
 - 3. For the 2016-2017 state fiscal year and thereafter, the

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annual limit for a scholarship under sub-subparagraph 1.a. shall be reduced by:

- <u>a. Twelve percent if the student's household income level</u> is greater than or equal to 200 percent, but less than 215 percent, of the federal poverty level.
- b. Twenty-six percent if the student's household income level is greater than or equal to 215 percent, but less than 230 percent, of the federal poverty level.
- c. Forty percent if the student's household income level is greater than or equal to 230 percent, but less than 245 percent, of the federal poverty level.
- d. Fifty percent if the student's household income level is greater than or equal to 245 percent, but less than or equal to 260 percent, of the federal poverty level.
- (16) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATION;

 APPLICATION.—In order to participate in the scholarship programs created by this section or s. 1002.396, a nonprofit scholarship-funding organization must submit an application for initial approval or renewal to the Office of Independent Education and Parental Choice by September 1 of each year, before the year the scholarship funding organization intends to offer scholarships.
- (a) An application for initial approval must, at a minimum, include:
- 1. A copy of the organization's incorporation documents and registration with the Division of Corporations of the Department of State.
- 2. A copy of the organization's IRS Determination Letter as a s. 501(c)(3) not-for-profit organization.
 - 3. A description of the financial plan that demonstrates

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sufficient funds to operate throughout the school year.

- 4. A copy of a surety bond or letter of credit in an amount equal to 25 percent of the scholarship funds anticipated for each school year.
- 5. A description of the geographic region the organization intends to serve and an analysis of the demand and unmet need for eligible students in that area.
 - 6. The organization's organizational chart.
- 7. A description of the criteria and methodology that will be used to evaluate scholarship eligibility.
- 8. A description of the application process, including deadlines and any associated fees.
- 9. A description of the deadlines for attendance verification and scholarship payments.
- $\underline{\mbox{10. A copy of the organization's policies on conflict of}}$ interest and whistleblowers.
- (a), an application for renewal must, at a minimum, include:
- 1. The organization's completed IRS Form 990 that must be submitted by November 30 of the year before the year the organization intends to offer the scholarships, notwithstanding the September 1 application deadline.
- 2. A copy of the statutorily required audit to the Department of Education and Auditor General.
 - 3. An annual report that includes:
- <u>a. The number of students who completed applications, by</u> county and by grade;
- b. The number of students who were approved for scholarships, by county and by grade;

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c. The number of students who received funding for scholarships within each funding category as defined in sub-sub-subparagraph (12) (a) 1.a., by county and by grade;

- d. The amount of funds received, the amount of funds distributed in scholarships, and an accounting of remaining funds and the obligation of those funds; and
- e. A detailed accounting of how the organization spent the administrative funds allowable under paragraph (6)(j).
- (c) In consultation with the Department of Revenue and the Chief Financial Officer, the Office of Independent Education and Parental Choice shall review the application. The Department of Education shall notify the scholarship-funding organization, in writing, of any deficiencies within 30 days after receipt of the application, and allow the organization 30 days to correct such deficiencies, if any.
- application by the Office of Independent Education and Parental Choice, the Commissioner of Education shall recommend approval or disapproval to the state board. The state board shall consider the application and recommendation at the next scheduled meeting, adhering to appropriate meeting notice requirements. If the state board disapproves the organization's application, it shall provide the organization with a written explanation of that determination. The state board's action is not subject to chapter 120.
- (e) If the State Board of Education disapproves the renewal of a scholarship funding organization, the organization must notify the affected eligible students and parents of the decision within 15 calendar days after disapproval. An eligible

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student affected by the disapproval of an organization's participation remains eligible under this section until the end of the school year in which the organization was disapproved.

The student must apply and be accepted by another eligible scholarship-funding organization for the upcoming school year.

Such student shall be given priority in accordance with paragraph (6)(f).

- (f) All remaining funds held by a scholarship-funding organization that is disapproved for participation shall revert to the Department of Revenue for redistribution to other eligible organizations.
- (g) A scholarship-funding organization is considered a renewing organization if it maintains continuous approval and participation in the program. An organization that chooses not to participate for 1 year or is disapproved to participate for 1 year must submit an application for initial approval in order to participate in the program again.
- (h) The state board shall adopt rules providing guidelines for receiving, reviewing, and approving applications for new and renewing scholarship-funding organizations. The rules must include a process for compiling input and recommendations from the Chief Financial Officer, the Department of Revenue, and the Department of Education. The rules must also require that the scholarship funding organization make a brief presentation to assist the state board in its decision.

Section 4. Section 1002.396, Florida Statutes, is created to read:

1002.396 Florida Sales Tax Credit Scholarship Program.—
(1) FINDINGS AND PURPOSE.—

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- (a) The Legislature finds that:
- 1. It has the inherent power to determine subjects of taxation for general or particular public purposes.
- 2. Expanding educational opportunities and improving the quality of educational services within the state are valid public purposes that the Legislature may promote using its sovereign power to determine subjects of taxation and exemptions from taxation.
- 3. Ensuring that all parents regardless of means may exercise and enjoy their basic right to educate their children as they see fit is a valid public purpose that the Legislature may promote using its sovereign power to determine subjects of taxation and exemptions from taxation.
- 4. Expanding educational opportunities and the healthy competition they promote are critical to improving the quality of education in the state and to ensuring that all children receive the high-quality education to which they are entitled.
 - (b) The purpose of this section is to:
- 1. Enable taxpayers to make private, voluntary contributions to nonprofit scholarship-funding organizations in order to promote the general welfare.
- 2. Provide taxpayers who wish to help parents with limited resources exercise their basic right to educate their children as they see fit with a means to do so.
- 3. Promote the general welfare by expanding educational opportunities for children of families that have limited financial resources.
- 4. Enable children in this state to achieve a greater level of excellence in their education.

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5. Improve the quality of education in this state, both by expanding educational opportunities for children and by creating incentives for schools to achieve excellence.

- (2) DEFINITIONS.—As used in this section, the term:
- (a) "Annual tax credit amount" means, for any state fiscal year, the sum of the amount of tax credits approved under paragraph (5) (b).
 - (b) "Department" means the Department of Revenue.
- (c) "Direct certification list" means the certified list of children who qualify for the food assistance program, the Temporary Assistance to Needy Families Program, or the Food Distribution Program on Indian Reservations provided to the Department of Education by the Department of Children and Family Services.
- (d) "Eligible contribution" means a monetary contribution from a taxpayer, subject to the restrictions provided in this section, to an eligible nonprofit scholarship-funding organization. The taxpayer making the contribution may not designate a specific child as the beneficiary of the contribution.
- (e) "Eligible nonprofit scholarship-funding organization" means a charitable organization that:
- 1. Is exempt from federal income tax pursuant to s.
 501(c)(3) of the Internal Revenue Code;
- 2. Is a Florida entity formed under chapter 607, chapter 608, or chapter 617 and whose principal office is located in the state; and
- 3. Complies with the provisions of subsections (6) and (16).

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(f) "Eligible private school" means a private school, as defined in s. 1002.01, located in this state which offers an education to students in any grades K-12 and that meets the requirements of subsection (8).

- (g) "Owner or operator" includes:
- 1. An owner, president, officer, or director of an eligible nonprofit scholarship-funding organization or a person who has equivalent decisionmaking authority over an eligible nonprofit scholarship-funding organization.
- 2. An owner, operator, superintendent, or principal of an eligible private school or a person who has equivalent decisionmaking authority over an eligible private school.
- (h) "Tax credit cap amount" means the maximum annual tax credit amount that the department may approve in a state fiscal year.
- (i) "Unweighted FTE funding amount" means the statewide average total funds per unweighted full-time equivalent funding amount which are incorporated by reference in the General Appropriations Act, or a subsequent special appropriations act, for the applicable state fiscal year.
- (3) PROGRAM; SCHOLARSHIP ELIGIBILITY.—The Florida Sales Tax Credit Scholarship Program is established.
- (a) Contingent upon available funds, a student is eligible for a tax credit scholarship under this section if the student meets one or more of the criteria listed in s. 1002.395(3)(b).
- (b) A student is not eligible for a scholarship under this section if he or she satisfies any of the criteria listed in s. 1002.395(4).
 - (4) SCHOLARSHIP PROHIBITIONS.—A student is not eligible for

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a scholarship under this section if he or she satisfies any of the criteria listed in s. 1002.395(4).

- (5) SCHOLARSHIP FUNDING TAX CREDITS; LIMITATIONS.—
- (a) The tax credit cap is as provided in s. 1002.397.
- (b) A taxpayer may submit an application to the department for a tax credit or credits under s. 212.1831(2). The taxpayer shall specify in the application the applicable state fiscal year for such credits. The department shall approve such tax credits on a first-come, first-served basis. Within 10 days after approving an application, the department must provide a copy of its approval letter to the eligible nonprofit scholarship-funding organization specified by the taxpayer in the application.
- (c) If a tax credit approved under paragraph (b) is not fully used within the specified state fiscal year, the unused amount may be carried forward for up to 5 years. However, a taxpayer that seeks to carry forward an unused amount of tax credit must submit an application to the department for approval of the carryforward tax credit in the year that the taxpayer intends to use the carryforward.
- (d) A taxpayer may not convey, assign, or transfer an approved tax credit or a carryforward tax credit to another entity unless all of the assets of the taxpayer are conveyed, assigned, or transferred in the same transaction. However, a tax credit granted under this section may be conveyed, transferred, or assigned between the members of an affiliated group of corporations. A taxpayer must notify the department of the intent to convey, transfer, or assign a tax credit to another member within an affiliated group of corporations. The amount

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conveyed, transferred, or assigned is available to another
member of the affiliated group of corporations upon approval by
the department.

- (e) Within any state fiscal year, a taxpayer may rescind all or part of a tax credit approved under paragraph (b). The amount rescinded becomes available for that state fiscal year to another eligible taxpayer as approved by the department if the taxpayer receives notice from the department that the rescindment has been accepted by the department. Any amount rescinded under this paragraph becomes available to an eligible taxpayer on a first-come, first-served basis based on tax credit applications received after the date the rescindment is accepted by the department.
- (6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS.—Section 1002.395(6) applies to each eligible nonprofit scholarship-funding organization participating in the scholarship program established by this section.
- (7) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM

 PARTICIPATION.—Each parent and each student has the same
 obligations and responsibilities as imposed by s. 1002.395(7).
- (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—An eligible private school may be sectarian or nonsectarian and must comply with all of the requirements imposed by s. 1002.395(8).
- (9) DEPARTMENT OF EDUCATION OBLIGATIONS.—The Department of Education shall:
- (a) Annually by March 15 submit to the department and division a list of eligible nonprofit scholarship-funding organizations.
 - (b) Annually verify the eligibility of nonprofit

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scholarship-funding organizations.

 $\underline{\text{(c)}}$ Annually verify the eligibility of private schools that meet the requirements of s. 1002.395(8).

- (d) Annually verify the eligibility of expenditures as
 provided in s. 1002.395(6)(d) using an audit as required by s.
 1002.395(6)(m).
- (e) Establish a toll-free hotline that provides parents and private schools with information on participation in the scholarship program.
- (f) Establish a process by which individuals may notify the Department of Education of any violation by a parent, private school, or school district of state laws relating to program participation. The Department of Education shall conduct an inquiry of a written complaint of a violation of this section, or make a referral to the appropriate agency for an investigation, if the complaint is signed by the complainant and is legally sufficient. A complaint is legally sufficient if it contains ultimate facts that show that a violation of this section or any rule adopted by the State Board of Education has occurred. In order to determine legal sufficiency, the Department of Education may require supporting information or documentation from the complainant. A department inquiry is not subject to chapter 120.
- (g) Require an annual, notarized, sworn compliance statement by participating private schools certifying compliance with state laws and retain such records.
- (h) Cross-check the list of participating scholarship students with the public school enrollment lists to avoid duplication.

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(i) Maintain a list of nationally norm-referenced tests identified for purposes of satisfying the testing requirement in s. 1002.395(8)(c)2. The tests must meet industry standards of quality in accordance with State Board of Education rule.

- (j) Select an independent research organization, which may be a public or private entity or university, to which participating private schools must report the scores of participating students on the nationally norm-referenced tests or the statewide assessments administered by the private school in grades 3 through 10.
- 1. The independent research organization must annually report to the Department of Education on the year-to-year learning gains of participating students:
- a. On a statewide basis. The report must also include, to the extent possible, a comparison of these learning gains to the statewide learning gains of public school students with socioeconomic backgrounds similar to those of students participating in the scholarship program. To minimize costs and reduce time required for the independent research organization's analysis and evaluation, the Department of Education shall conduct analyses of matched students from public school assessment data and calculate control group learning gains using an agreed-upon methodology outlined in the contract with the independent research organization; and
- b. According to each participating private school in which there are at least 30 participating students who have scores for tests administered during or after the 2009-2010 school year for 2 consecutive years at that private school.
 - 2. The sharing and reporting of student learning gain data

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under this paragraph must be in accordance with 20 U.S.C. s.

1232g, the Family Educational Rights and Privacy Act, and shall
be for the sole purpose of creating the annual report required
by subparagraph 1. All parties must preserve the confidentiality
of such information as required by law. The annual report must
not disaggregate data to a level that identifies individual
participating schools, except as required under sub-subparagraph
1.b., or disclose the academic level of individual students.

- 3. The annual report required by subparagraph 1. shall be published by the Department of Education on its website.
- (k) Notify an eligible nonprofit scholarship-funding organization of any of the organization's identified students who are receiving educational scholarships pursuant to this chapter.
- (1) Notify an eligible nonprofit scholarship-funding organization of any of the organization's identified students who are receiving tax credit scholarships from other eligible nonprofit scholarship-funding organizations.
- (m) Require quarterly reports by an eligible nonprofit scholarship-funding organization regarding the number of students participating in the scholarship program, the private schools at which the students are enrolled, and other information deemed necessary by the Department of Education.
- (n)1. Conduct site visits to private schools participating in the Florida Sales Tax Credit Scholarship Program. The sole purpose of the site visits is to verify the information reported by the schools concerning the enrollment and attendance of students, the credentials and background screening of teachers, including fingerprinting results. The Department of Education

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may not make more than seven site visits each year; however, the department may make additional site visits at any time to a school that has received a notice of noncompliance or a notice of proposed action within the previous 2 years.

- 2. Annually, by December 15, report to the Governor, the President of the Senate, and the Speaker of the House of Representatives the Department of Education's actions with respect to implementing accountability in the scholarship program under this section and s. 1002.421; any substantiated allegations or violations of law or rule by an eligible private school under this program concerning the enrollment and attendance of students, the credentials of teachers, background screening of teachers, and teachers' fingerprinting results; and the corrective action taken by the Department of Education.
- (o) Provide a process to match the direct certification list with the scholarship application data submitted by a nonprofit scholarship-funding organization eligible to receive the 3 percent administrative allowance under s. 1002.395(6)(j).
- (p) Upon the request of a participating private school, provide at no cost to the school the statewide assessments administered under s. 1008.22 and any related materials for administering the assessments. Students at a private school may be assessed using the statewide assessments if the addition of those students and the school does not cause the state to exceed its contractual caps for the number of students tested and the number of testing sites. The state shall provide the same materials and support to a private school that it provides to a public school. A private school that chooses to administer statewide assessments under s. 1008.22 shall follow the

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requirements set forth in ss. 1008.22 and 1008.24, rules adopted by the State Board of Education to implement those sections, and district-level testing policies established by the district school board.

- (q) On an annual basis, require each scholarship funding organization to adjust surety bond or letter of credit amounts to equal the amount of undisbursed donations held by that organization based on the annual audit provided pursuant to s. 1002.395(6)(m).
 - (10) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.-
- (a) Upon the request of an eligible nonprofit scholarship-funding organization, a school district shall inform all households within the district receiving free or reduced-priced meals under the National School Lunch Act of their eligibility to apply for a tax credit scholarship. The form of such notice shall be provided by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form, if requested by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship-funding organization requests a special communication to be issued to households within the district receiving free or reduced-price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.
- (b) Upon the request of the Department of Education, a school district shall coordinate with the department to provide to a participating private school the statewide assessments administered under s. 1008.22 and any related materials for administering the assessments. A school district is responsible

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1016 <u>for implementing test administrations at a participating private</u>
1017 school, including:

- 1. The provision of training for private school staff on test security and assessment administration procedures;
- 2. The distribution of testing materials to a private school;
- 3. The retrieval of testing materials from a private school;
- 4. The provision of the required format for a private school to submit information to the district for test administration and enrollment purposes; and
- 5. The provision of any required assistance, monitoring, or investigation at a private school.
- (11) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS.—
 The Commissioner of Education has all the powers and is subject to the same limitations as provided under s. 1002.395(11) to deny, suspend, or revoke participation in the scholarship program established by this section.
 - (12) SCHOLARSHIP AMOUNT AND PAYMENT.—
- (a) The amount of a scholarship provided to a student for a single school year by an eligible nonprofit scholarship-funding organization from eligible contributions shall be for total costs authorized under s. 1002.395(6)(d), up to annual limits, which shall be determined pursuant to s. 1002.395(12)(a).
- (b) Payment of the scholarship by the eligible nonprofit scholarship-funding organization shall be by individual warrant made payable to the student's parent. If the parent chooses that his or her child attend an eligible private school, the warrant must be delivered by the eligible nonprofit scholarship-funding

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organization to the private school of the parent's choice and the parent shall restrictively endorse the warrant to the private school. An eligible nonprofit scholarship-funding organization shall ensure that the parent to whom the warrant is made restrictively endorse the warrant to the private school for deposit into the account of the private school.

- (c) An eligible nonprofit scholarship-funding organization shall obtain verification from the private school of a student's continued attendance at the school for each period covered by a scholarship payment.
- (d) Payment of the scholarship shall be made by the eligible nonprofit scholarship-funding organization at least quarterly.
 - (13) ADMINISTRATION; RULES.—
- (a) The department and the Department of Education shall develop a cooperative agreement to assist in the administration of this section.
- (b) The department shall adopt rules necessary to administer this section, including rules establishing application forms, procedures governing the approval of tax credits, and procedures to be followed by taxpayers when claiming approved tax credits on their returns.
- (c) The State Board of Education shall adopt rules to administer the responsibilities of the Department of Education and the Commissioner of Education under this section.
- (14) DEPOSITS OF ELIGIBLE CONTRIBUTIONS.—All eligible contributions received by an eligible nonprofit scholarship—funding organization shall be deposited in a manner consistent with s. 17.57(2).

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1074 (15) PRESERVATION OF CREDIT.—If any provision or portion of 1075 this section or s. 212.1831 or the application thereof to any 1076 person or circumstance is held unconstitutional by any court or 1077 is otherwise declared invalid, the unconstitutionality or 1078 invalidity does not affect any credit earned under s. 212.1831 1079 by a taxpayer with respect to any contribution paid to an 1080 eligible nonprofit scholarship-funding organization before the 1081 date of a determination of unconstitutionality or invalidity. 1082 Such credit shall be allowed at such time and in such a manner 1083 as if a determination of unconstitutionality or invalidity had 1084 not been made if nothing in this subsection by itself or in 1085 combination with any other provision of law results in the allowance of any credit to any taxpayer greater than \$1 of 1086 1087 credit for each dollar paid to an eligible nonprofit 1088 scholarship-funding organization.

(16) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS.-In order to participate in the scholarship program created by this section, a nonprofit scholarship-funding organization must comply with all of the obligations imposed under s. 1002.395(16).

Section 5. Section 1002.397, Florida Statutes, is created to read:

1002.397 Scholarship Funding Tax Credit Cap Limits.—The
Department of Revenue may approve annual tax credit amounts
under s. 1002.395 or s. 1002.396 until the sum of such approvals
under both sections combined reaches the following limits:

- (1) Beginning in the 2014-2015 state fiscal year, the limit is \$390 million.
 - (2) In the state fiscal year immediately subsequent to the

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first state fiscal year in which the sum of annual tax credit
amounts under ss. 1002.395 and 1002.396 is equal to or greater
than 90 percent of the limit set forth in subsection (1), the
limit is \$475 million.

- (3) In the state fiscal year immediately subsequent to the first state fiscal year in which the sum of annual tax credit amounts under ss. 1002.395 and 1002.396 is equal to or greater than 90 percent of the limit set forth in subsection (2), the limit is \$590 million.
- (4) In the state fiscal year immediately subsequent to the first state fiscal year in which the sum of annual tax credit amounts under ss. 1002.395 and 1002.396 is equal to or greater than 90 percent of the limit set forth in subsection (3), the limit is \$730 million.
- (5) In the state fiscal year immediately subsequent to the first state fiscal year in which the sum of annual tax credit amounts under ss. 1002.395 and 1002.396 is equal to or greater than 90 percent of the limit set forth in subsection (4), the limit is \$873.6 million.
- (6) For each state fiscal year following the fiscal year in which the limit in subsection (5) has been reached, the limit is the same as the limit in the prior state fiscal year. However, for any state fiscal year in which the sum of annual tax credit amounts under ss. 1002.395 and 1002.396 is equal to or greater than 90 percent of the limit applicable to that state fiscal year, the limit increases by 25 percent for the immediately subsequent state fiscal year. The Department of Revenue shall publish information on its website identifying the limit amount when it is increased pursuant to this section.

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Section 6. Subsection (1) of section 1002.421, Florida Statutes, is amended to read:

1002.421 Accountability of private schools participating in state school choice scholarship programs.—

(1) A Florida private school participating in the Florida Tax Credit Scholarship Program established pursuant to s. 1002.395, the Florida Sales Tax Credit Scholarship Program established pursuant to s. 1002.396, or an educational scholarship program established pursuant to this chapter must comply with all requirements of this section in addition to private school requirements outlined in s. 1002.42, specific requirements identified within respective scholarship program laws, and other provisions of state Florida law that apply to private schools.

Section 7. A scholarship funding organization whose application for participation in the program established by s. 1002.395 was approved before July 1, 2014, shall, by August 1, 2014, provide a copy of a surety bond or letter of credit to the Office of Independent Education and Parental Choice and thereafter adjust the amount of the surety bond or letter of credit as required by the Department of Education in accordance with s. 1002.395(9)(q).

Section 8. The Department of Revenue and Department of
Education may, and all conditions are deemed met to, adopt
emergency rules pursuant to ss. 120.536(1) and 120.54, Florida
Statutes, to administer this act.

Section 9. This act shall take effect July 1, 2014.