The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	ed By: The Professional St	aff of the Committee	e on Appropriations	
BILL:	CS/CS/SB 1630				
INTRODUCER:	Community Affairs Committee; Transportation Committee; Agriculture Committee; and Senator Montford				
SUBJECT:	Department of Agriculture and Consumer Services				
DATE:	April 21, 20	14 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION	
1. Akhavein		Becker	AG	Fav/CS	
2. Price		Eichin	TR	Fav/CS	
3. Stearns		Yeatman	CA	Fav/CS	
4. Blizzard		Kynoch	AP	Pre-meeting	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 1630 addresses issues relating to agriculture and certain powers and duties of the Department of Agriculture and Consumer Services (department). Specifically the bill:

- Reorganizes ch. 570, F.S., the department's general authorizing statute, into five separate parts;
- Standardizes penalty language in the new part V which is cross-referenced in the various statutes enforced by the department;
- Removes obsolete language to ensure accuracy;
- Under certain conditions, allows property owners to file late for an agricultural classification for assessment purposes;
- States that lands classified as agricultural and participating in a dispersed water storage program shall continue to be classified as agricultural;
- Provides private landowners participating in a water storage program with an option to establish a baseline condition determining the extent of wetlands;
- Adds a representative of the department to the Joint Task Force on State Agency Law Enforcement Communications:
- Revises requirements for registration and distribution of discontinued pesticides;
- Updates the department's certification and licensure processes to include applying online;

• Expands the authority of the Florida Forest Service, under certain conditions, to grant leases, permits, privileges, and concessions for the use of state forest lands to include *any lands* leased by or assigned to the Florida Forest Service for management purposes;

- Authorizes the department to impose civil penalties for violations relating to private security, investigative, and repossession services;
- Removes security bond and certificate of deposit requirements for fertilizer license applicants, since the department has sufficient authority to impose fines or to revoke licensure for licensees who do not pay inspection fees;
- Adds additional criteria to determine whether commercial feed is adulterated;
- Simplifies the information required to register as a seed dealer;
- Revises food permit requirements, associated fees, and renewal procedures;
- Exempts manually operated vending stands serviced by the Department of Education's Division of Blind Services from permitting requirements;
- Authorizes the department to close a food facility if it is found to pose an immediate danger or threat to public health, safety, and welfare;
- Authorizes the department to inspect aquaculture facilities and to analyze their food samples;
- Repeals a pilot program and permit for the use of Australian pine trees as windbreaks for citrus groves; and
- Creates new requirements for qualifying as a "non-dealer" in limited sales of dressed poultry.

The bill has an insignificant fiscal impact on state funds.

II. Present Situation:

Chapter 570, F.S., Revision

Chapter 570, F.S., is the primary authorizing chapter for the Department of Agriculture and Consumer Services (department). This chapter establishes the functions, powers, and duties of the department, as well as the Commissioner of Agriculture. Over the years, ch. 570, F.S., has become a general "catch-all" for statutory language that does not clearly fall within another chapter. This bill reorganizes ch. 570, F.S., to provide accuracy and efficiency.

Penalty Consolidation

Currently, penalties are located within specific statutory sections that contain the regulation being enforced. In an effort to be more consistent and consumer friendly, the department has recommended consolidating its fines and penalties into one part of the statute and placing cross-references within the specific subject matter statutes to standardize penalty language.

Property Valuation in Florida

The Florida Constitution requires that all property be assessed at just value (fair market value) for ad valorem tax purposes. However, sections 3, 4, and 6, Article VII of the Constitution, provide for specified assessment limitations, property classifications, and exemptions. After the property appraiser has considered any assessment limitation or use classification affecting the just value of a property, the assessed value is determined. The assessed value is then reduced by any applicable exemptions to produce the taxable value.

Agricultural Property Classification

Section 193.461, F.S., provides that each county's property appraiser shall, for assessment purposes on an annual basis, classify all lands within a county as agricultural or nonagricultural. For property to be classified as agricultural land, it must be used "primarily for bona fide agricultural purposes." Agricultural purposes include, but are not limited to: horticulture; floriculture; viticulture; forestry; dairy; livestock; poultry; apiary; pisciculture, when the land is used principally for the production of tropical fish; aquaculture, including algaculture; sod farming; and all forms of farm products and farm production.

Property appraisers are required to reclassify lands as nonagricultural when they are diverted from an agricultural to a nonagricultural use or no longer utilized for agricultural purposes.

In response to the spread of citrus canker, the 2000 Legislature authorized lands to retain agricultural classification and be assessed at a de minimis value of no more than \$50 per acre if the owner took the land out of production due to a state or federal eradication or quarantine program. These lands retain the agricultural classification and de minimis assessment as long as they are not used to produce income or used for a nonagricultural use.

Property owners must submit applications for agricultural classification by March 1 of each year. If a property owner submits an application after March 1, the property owner must petition the value adjustment board and show extenuating circumstances that warrant granting the classification. The property appraiser is not authorized to review late applications.

Agricultural Water Policy

The Office of Agricultural Water Policy was established in 1995, in s. 570.074, F.S. The purpose of the office is to facilitate communications among federal, state, and local agencies, and the agricultural industry on water quantity and quality issues involving agriculture.² The bill requires the office to enforce and implement the provisions of ch. 582, F.S., which establishes the soil and water conservation districts. This duty is currently performed by the department's Division of Agricultural Environmental Services.

Water Retention Programs

The Legislature has encouraged and supported development of creative public-private partnerships and programs that facilitate or further the restoration of the surface water resources of the Lake Okeechobee watershed, the Caloosahatchee River watershed, and the St. Lucie River watershed. Since 2005, the South Florida Water Management District has been working with agencies, environmental organizations, land owners, and researchers to enhance opportunities for storing excess surface water on private and public lands. Over the years, these efforts have made thousands of acre-feet of water retention and storage available.

¹ Section 193.461(3)(a), F.S.

² Florida Dep't of Agric. And Cons. Servs., *Office of Agricultural Water Policy*, http://www.freshfromflorida.com/Divisions-Offices/Agricultural-Water-Policy (last visited April 4, 2014).

Water retention systems serve to control storm water volume before it is discharged to surface waters or floods urban areas. The systems also act to minimize point source and non-point source pollution prior to its entry into streams, natural wetlands, and other receiving waters. These systems vary widely in their pollutant removal capabilities, but can effectively remove a number of contaminants with removal rates as high as 95 and 99 percent for some non-dissolved nutrients and pesticides, respectively.

Eight Florida ranchers participated in a \$6 million pilot program run by the South Florida Water Management District called the "Florida Ranchlands Environmental Services Project." The program, which ran from 2006 to 2011, paid ranchers to construct water retention areas on their properties that acted as natural phosphorous filters. In addition to construction costs, the program paid ranchers for annual maintenance and a participation fee for three years. The district also created a \$3 million water farming pilot project that paid citrus growers to build systems to store excess water on fallow citrus land before it can flow into estuaries.

Once an agricultural landowner enters into an agreement with a water management district or the Department of Environmental Protection for water storage or water quality improvements on private land, the extent of existing wetlands and other surface waters must be established in the agreement. This "baseline determination" is later needed so that any increase in wetlands or surface water as a result of the project does not subject the landowner to increased regulatory requirements.

As part of Florida's pollution control requirements, the amount of a pollutant that a water body may receive without exceeding water quality standards is established.⁴ The Department of Agriculture and Consumer Services is authorized to establish best management practices to reduce agricultural pollutants.⁵

Division of Food Safety

The Division of Food Safety is responsible for assuring a safe, wholesome, and properly represented food supply. This is accomplished through the permitting and inspection of food establishments, inspection of food products, and through specialized laboratory analyses on a variety of food products sold or produced in the state. The division monitors food from the farm gate through processing and distribution to the retail point of purchase.

The division is charged with administration and enforcement of food, poultry, and egg laws, and also provides support in the enforcement of other food safety laws. In addition to regulatory surveillance and enforcement, the division evaluates consumer complaints related to food.⁶ The bill will authorize the division to also inspect aquaculture facilities and to analyze food samples from those facilities.

³ Section 373.4591, F.S.

⁴ See Section 403.067(6)(a)2., F.S. (describing the total maximum daily load calculation).

⁵ Section 403.067(7)(c), F.S.

⁶ Florida Dep't of Agric. And Cons. Servs., *Division of Food Safety*, http://www.freshfromflorida.com/Divisions-Offices/Food-Safety (last visited April 4, 2014).

Office of Energy

The Office of Energy is the primary organization for state energy and climate change programs and policies. The office works cooperatively with other state entities, including the Florida Public Service Commission and the Florida Energy Consortium to develop state energy and climate change policies and programs. During the 2011 Legislative Session, the Office of Energy was transferred from the Executive Office of the Governor to the department. However, the Office of Energy was never specifically established in ch. 570, F.S.

Conservation Easements and Agreements

A conservation easement is a perpetual, undivided interest in property that may be created in a variety of ways. Section 570.71(12), F.S., authorizes the department to use funds from the following sources to implement certain conservation easements and agreements:

- State funds:
- Federal funds:
- Other governmental entities;
- Nongovernmental organizations; and
- Private individuals.

The bill specifies that the funds described above can be used for administrative and operating expenses related to appraisals, mapping, title process, personnel, and other real estate expenses.

Pesticide Regulation

The Bureau of Pesticides provides comprehensive pesticide regulatory programs to ensure the protection of public health and the environment. The bureau is responsible for registering pesticide products sold and distributed in Florida. The bureau also conducts scientific reviews to determine whether human health and the environment may be adversely affected when pesticides are used under Florida conditions and in accordance with label directions and applicable regulations.⁸

The Pesticide Registration Section registers federally accepted pesticides that are distributed, sold, or offered for sale in Florida as stipulated in ch. 487, F.S., and ch. 5E-2, Florida Administrative Code. The law requires biennial registration renewal for each pesticide product sold or distributed in Florida.⁹

⁷ Florida Dep't of Agric. And Cons. Servs., *Office of Energy*, http://www.freshfromflorida.com/Divisions-Offices/Energy (last visited April 4, 2014).

 ⁸ Florida Dep't of Agric. And Cons. Servs., *Division of Agricultural Environmental Services*,
 http://www.freshfromflorida.com/Divisions-Offices/Agricultural-Environmental-Services (last visited April 4, 2014).
 9 Florida Dep't of Agric. And Cons. Servs., *Product Registration Procedures*, http://www.freshfromflorida.com/Divisions-

Offices/Agricultural-Environmental-Services/Bureaus-and-Sections2/Bureau-of-Pesticides/Product-Registration-Procedures (last visited April 4, 2014).

Agricultural Fertilizers, Feed, and Seed

The Bureau of Compliance Monitoring registers or licenses more than 3,000 distributors of feed, seed, and fertilizer products in Florida to ensure that their products meet current regulatory standards and label guarantees. ¹⁰ The Agricultural Feed, Seed, and Fertilizer Advisory Council is a 15-member statutorily charged stakeholder advisory council to the department that was created in 2012 and convened in 2013. The council advises the department regarding actions to be taken with respect to the regulation and enforcement of agricultural feed, seed, and fertilizer. Stakeholders include the department, the University of Florida's Institute of Food and Agricultural Sciences, and the aquaculture, dairy production, citrus, seed, feed, fertilizer, beef cattle, poultry, field/row crops, and vegetable industries. ¹¹

Plant Industry

The Division of Plant Industry works to detect, intercept, and control plant and honey bee pests that threaten Florida's native and commercially grown plants and agricultural resources. ¹² In 2008, the Legislature established a five-year pilot program to permit the planting of *Casuarina cunninghamiana* (Australian pine trees) as a windbreak for commercial citrus groves growing fresh fruit in Indian River, St. Lucie, and Martin counties. ¹³ The purpose of the pilot program was to determine if the use of the trees as an agricultural pest and disease windbreak would pose any adverse environmental consequences. The five-year pilot project ended in 2012. A final report was issued that indicated that Australian Pine Trees used as windbreaks did not demonstrate any invasive tendencies.

Florida Forest Service

The Florida Forest Service's mission is to protect and manage the forest resources of the state. Wildfire prevention and suppression are key components of its efforts to protect homeowners from the threat of damage in a natural, fire-dependent environment. In addition to managing over one million acres of state forests for multiple public uses including timber, recreation, and wildlife habitat, the service also provides landowners throughout the state with technical information and grant programs.¹⁴

Goethe and Withlacoochee State Forests

Section 589.081, F.S., requires the Florida Forest Service to pay 15 percent of the gross receipts from Withlacoochee State Forest and the Goethe State Forest to each fiscally constrained county

¹⁰ Florida Dep't of Agric. And Cons. Servs., *Bureau of Compliance Monitoring*, http://www.freshfromflorida.com/Divisions-Offices/Agricultural-Environmental-Services/Bureaus-and-Sections2/Bureau-of-Compliance-Monitoring (last visited April 4, 2014).

¹¹ Agric. Feed, Seed, and Fertilizer Advisory Council, *Agricultural Feed, Seed, and Fertilizer Advisory Council*, http://consensus.fsu.edu/AFSFAC/index.html (last visited April 4, 2014).

¹² Florida Dep't of Agric. And Cons. Servs., *Division of Plant Industry*, http://www.freshfromflorida.com/Divisions-Offices/Plant-Industry (last visited April 4, 2014).

¹³ Section 581.091(5), F.S.

¹⁴ Florida Dep't of Agric. And Cons. Servs., *Florida Forest Service*, http://www.freshfromflorida.com/Divisions-Offices/Florida-Forest-Service (last visited April 4, 2014).

containing a portion of the forests. The funds must be equally divided between the board of county commissioners and the school board of each fiscally-constrained county.

Classification and Sale of Eggs and Poultry

Section 583.01, F.S., currently defines the term "dealer" to mean any person, firm, or corporation, including a producer, processor, retailer, or wholesaler, that sells, offers for sale, or holds for the purpose of sale 30 dozen or more eggs or its equivalent in any one week, or in excess of 100 pounds of dressed poultry in any one week. Egg and poultry dealers are regulated under this chapter and are required to possess a valid food permit. The bill creates limited sale poultry requirements to benefit operators of small poultry farms by correcting a discrepancy between state and federal law regarding what constitutes a "dealer." For the past several years, the department has been working with small farmers to provide a level of economic and regulatory relief relative to production and sale of limited poultry. This change will establish more realistic numbers for a "non-dealer."

III. Effect of Proposed Changes:

Section 1 amends s. 193.461, F.S., to allow a property owner to file with the property appraiser for an agricultural classification for assessment purposes after the deadline for filing has passed. The application must be filed within 25 days after the property appraiser mails the notices required under s. 194.011(1). The application must demonstrate that the applicant was unable to apply for the classification in a timely manner or otherwise demonstrate extenuating circumstances as judged by the property appraiser.

The bill provides that lands classified as agricultural for assessment purposes and which participate in a dispersed water storage program, pursuant to a contract with the Department of Environmental Protection or a water management district, shall continue to be classified as agricultural lands for the duration of the lands' participation in the program and shall be assessed as nonproductive agricultural lands. Lands diverted to a nonagricultural use shall be assessed under s. 193.011, F.S.

Section 2 amends s. 282.709, F.S., to add a representative of the Department of Agriculture and Consumer Services (department) to the Joint Task Force on State Agency Law Enforcement Communications. This task force advises the Department of Management Services of agency needs relating to the planning, designing, and establishment of the statewide radio communication system.

Section 3 amends s. 373.4591, F.S., to provide that when the department and a private landowner enter into an agreement related to water storage on private agricultural lands and to implement best management practices pursuant to s. 403.067(7)(c), F.S., a baseline condition determining the extent of wetlands and other surface waters may be established at the option and expense of the private landowner. The bill provides procedures to be followed and directs the department to coordinate with the Department of Environmental Protection and water management districts on a process for reviewing such requests by private landowners.

Section 4 transfers and renumbers s. 570.0741, F.S., pertaining to the department's Office of Energy, as s. 377.805, F.S. It also deletes an obsolete web posting date.

Section 5 amends s. 379.361, F.S., to require a person to retake an educational seminar when renewing an Apalachicola Bay oyster harvesting license.

Section 6 amends s. 487.041, F.S., to revise requirements for registration and distribution of discontinued pesticides.

Section 7 amends s. 487.046, F.S., to update methods for filing pesticide applicator license applications.

Section 8 amends s. 487.048, F.S., to update methods for filing pesticide dealer's license applications.

Section 9 amends s. 487.159, F.S., to delete requirements for filing statements claiming damages and injuries from pesticide applications. It updates reporting requirements for pesticide applicators who observe unreasonable adverse effects of restricted-use pesticides.

Section 10 amends s. 487.160, F.S., to revise recordkeeping requirements for licensed private applicators.

Section 11 amends s. 487.2031, F.S., to revise the definition of "Material Safety Data Sheet" to "Safety Data Sheet."

Section 12 amends s. 487.2051, F.S., to revise requirements for pesticide fact sheets and safety data sheets.

Section 13 amends s. 493.6120, F.S., pertaining to private investigative, security, and repossession services. The department is authorized to seek the imposition of certain civil penalties for violations and provides a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 14 transfers and renumbers s. 570.545, F.S., pertaining to unsolicited goods, as s. 501.0113, F.S.

Section 15 amends s. 500.03, F.S., to add a cross-reference to the definition of "food establishment." This will exempt the Department of Education's Division of Blind Services from obtaining permits from the department for vending machines it services at Department of Transportation rest areas.

Section 16 amends s. 500.12, F.S., to revise criteria for certain food permit exemptions. Food establishments and retail food stores are required to obtain a food permit before beginning operation and clarifies that such permits are not transferable. The department is required to adopt a food permit fee schedule by rule and updates terminology (occupational license to business tax certificate).

Section 17 amends s. 500.121, F.S., to conform to changes made by this bill to the Florida Food Safety Act. Specifically, the amended section:

- Clarifies that the fine for violating the provisions of ch. 500, F.S., is an administrative fine to make it consistent with the newly created penalty section of the bill, s. 570.971, F.S.;
- Reduces a fine for mislabeling the country of origin of a food from \$10,000 per violation to \$5,000;
- Revises the time limit for payment of fines from 15 days to 21 days;
- Provides for permit revocation for failure to pay a fine;
- Authorizes the department to immediately close food establishments that fail to comply with ch. 500, FS., and are deemed a severe and immediate threat to public health;
- Provides a procedure for the department to follow in order to issue a final order to close a food establishment determined to be a severe and immediate threat to public health;
- Provides that a person who defaces or removes a closed-for-operation sign or an owner or operator that resists closure commits a second degree misdemeanor; and
- Authorizes the department to adopt rules to administer this subsection.

Section 18 amends s. 500.147, F.S., to authorize the department to inspect and have free access to any food establishment's food records. This will allow the department to trace food products in the event of a food-borne illness outbreak or to identify an adulterated or misbranded food item.

Section 19 amends s. 500.165, F.S., pertaining to shipments of food items, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 20 amends s. 500.172, F.S., to allow department employees access to food-processing or food storage areas if there has been probable cause of a food safety violation.

Section 21 amends s. 501.019, F.S., pertaining to penalties imposed for violations of health studio laws, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 22 amends s. 501.059, F.S., pertaining to telephone solicitation, to provide cross-references to penalties in the newly created s. 570.971, F.S. The department is authorized to adopt rules to implement this section.

Section 23 amends s. 501.922, F.S., pertaining to violations of the Antifreeze Act of 1978, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 24 transfers and renumbers s. 570.42, F.S., pertaining to the Dairy Technical Council, as s. 502.301, F.S. The new section is amended to make technical changes and to correct a cross-reference.

Section 25 creates part I of ch. 570, F.S., consisting of ss. 570.01 – 570.232, F.S., and entitled "General Provisions."

Section 26 renumbers s. 570.14, F.S., pertaining to the official seal that the department uses in official acts, as s. 570.031, F.S.

Section 27 renumbers s. 570.18, F.S., pertaining to the authority of the department to organize its work and to create maximum efficiency, as s. 570.041, F.S.

Section 28 renumbers s. 570.16, F.S., pertaining to penalties for interfering with department employees in the performance of their duties, as s. 570.051, F.S.

Section 29 amends s. 570.07, F.S., pertaining to the duties and responsibilities of the department, to correct a cross-reference.

Section 30 renumbers s. 570.17, F.S., pertaining to responsibilities between the department and the University of Florida's extension service and experiment stations, as s. 570.081, F.S.

Section 31 renumbers s. 570.531, F.S., pertaining to the Market Improvements Working Capital Trust Fund, as s. 570.209, F.S.

Section 32 amends s. 570.23, F.S., pertaining to the State Agricultural Advisory Council, to correct a cross-reference and to delete an obsolete date.

Section 33 renumbers s. 570.0705, F.S., pertaining to advisory committees, as s. 570.232, F.S.

Section 34 creates part II of ch. 570, F.S., consisting of ss. 570.30 – 570.693, F.S., and entitled "Program Services."

Section 35 amends s. 570.36, F.S., to change "laboratories" to "laboratory" since there is currently only one.

Section 36 amends s. 570.44, F.S., to delete a reference to the Pesticide Review Council which was abolished in 2013. The responsibilities over the soil and water conservation districts are removed from the Division of Agricultural Environmental Services, as Section 61 of the bill directs the Office of Agricultural Water Policy to enforce and implement the provisions of ch. 582, F.S., and any rules relating to soil and water conservation.

Section 37 amends s. 570.45, F.S., to delete a cross-reference. This amendment removes the duties of overseeing soil and water conservation districts from the director of the Division of Agricultural Environmental Services.

Section 38 amends s. 570.451, F.S., to correct a cross-reference and establish that the meetings, powers and duties, procedures, and recordkeeping of the Agricultural Feed, Seed, and Fertilizer Advisory Council be kept pursuant to s. 570.232, F.S.

Section 39 amends s. 570.50, F.S., to add aquaculture products to the list of items the Division of Food Safety may inspect and analyze. Enforcement authority for aquaculture regulations is provided.

Section 40 amends s. 570.51, F.S., to add ch. 597, F.S., (aquaculture) to the chapters that the Division of Food Safety has the authority to enforce.

Section 41 amends s. 570.543, F.S., to remove a reference to s. 570.0705, F.S., and establish that the meetings, powers, duties, procedures, and recordkeeping of the Florida Consumers' Council must be performed pursuant to s. 570.232, F.S.

Section 42 renumbers s. 570.073, F.S., pertaining to the Office of Agricultural Law Enforcement, as s. 570.65, F.S.

Section 43 renumbers s. 570.074, pertaining to the Office of Agricultural Water Policy, as s. 570.66, F.S. The bill directs the office to provide oversight of the soil and water conservation districts, provisions of ch. 582, F.S., and rules relating to soil and water conservation.

Section 44 creates s. 570.67, F.S., establishing the Office of Energy within the department. The bill requires the Office of Energy to be under the supervision of a senior manager, appointed by the Commissioner of Agriculture, and provides for duties of the office.

Section 45 renumbers s. 570.951, F.S., pertaining to the Florida Agriculture Center and Horse Park, as s. 570.681, F.S.

Section 46 renumbers s. 570.952, F.S., pertaining to the Florida Agriculture Center and Horse Park Authority, as s. 570.685, F.S. The new section is amended to correct cross-references and to remove obsolete dates.

Section 47 renumbers s. 570.953, F.S., pertaining to confidentiality of donors to the Agriculture Center and Horse Park Authority, as s. 570.686, F.S.

Section 48 renumbers s. 570.902, F.S., pertaining to definitions for the purpose of the department's direct-support organizations, as s. 570.69, F.S. The new section is amended to correct cross-references.

Section 49 renumbers s. 570.903, F.S., pertaining to direct-support organizations, as s. 570.691, F.S.

Section 50 renumbers s. 570.901, F.S., pertaining to the Florida Agricultural Museum, as s. 570.692, F.S.

Section 51 renumbers s. 570.91, F.S., pertaining to the Florida Agriculture in the Classroom program, as s. 570.693, F.S.

Section 52 creates part III of ch. 570, F.S., consisting of ss. 570.70 – 570.89, F.S., and entitled "Agricultural Development."

Section 53 amends s. 570.71, F.S., to remove an obsolete date for the initiation of the conservation easements and agreements program. Funds are directed to be deposited into the Conservation and Recreation Lands Program Trust Fund and used for all related real estate costs, including administrative and operating expenses related to appraisals, mapping, title process, personnel, and other real estate-related expenses.

Section 54 transfers and renumbers s. 570.241, F.S., pertaining to the Agricultural Economic Development Act, as s. 570.73, F.S.

Section 55 renumbers s. 570.242, F.S., pertaining to definitions relating to the Agricultural Economic Development Act, as s. 570.74, F.S. The new section is amended to delete the terms "Commissioner" and "Department."

Section 56 renumbers s. 570.243, F.S., pertaining to the department's Agricultural Economic Development Program, as s. 570.75, F.S.

Section 57 renumbers s. 570.244, F.S., pertaining to the powers and duties of the department, as s. 570.76, F.S.

Section 58 renumbers s. 570.245, F.S., pertaining to the department's interaction with other economic development agencies and groups, as s. 570.77, F.S.

Section 59 renumbers s. 570.246, F.S., pertaining to funds appropriated to agricultural economic development, as s. 570.78, F.S.

Section 60 renumbers s. 570.247, F.S., pertaining to promulgation of rules to implement the agricultural economic development program, as s. 570.79, F.S. The new section is amended to remove an obsolete date.

Section 61 renumbers s. 570.248, F.S., pertaining to the Agricultural Economic Development Project Review Committee, as s. 570.81, F.S.

Section 62 renumbers s. 570.249, F.S., pertaining to Agricultural Economic Development Program disaster loans, grants, and aid, as s. 570.82, F.S.

Section 63 renumbers s. 570.9135, F.S., pertaining to the Beef Market Development Act, as s. 570.83, F.S. The new section is amended to correct cross-references.

Section 64 renumbers s. 570.954, F.S., pertaining to the farm-to-fuel initiative, as s. 570.841, F.S.

Section 65 renumbers s. 570.96, F.S., pertaining to agritourism, as s. 570.85, F.S.

Section 66 renumbers s. 570.961, F.S., pertaining to definitions clarifying agritourism, as s. 570.86, F.S. The new section is amended to correct a cross-reference.

Section 67 renumbers s. 570.962, F.S., pertaining to the impact of agritourism activities on land classification for purposes of ad valorem taxation, as s. 570.87, F.S.

Section 68 renumbers s. 570.963, F.S., pertaining to liability for agritourism operators, as s. 570.88, F.S. The new section is amended to correct a cross-reference.

Section 69 renumbers s. 570.964, F.S., pertaining to notice requirements and the notice language that must be posted and given to patrons when engaging in agritourism activities, as s.570.89, F.S. Technical revisions are made to the new section.

Section 70 creates part IV of ch. 570, F.S., consisting of ss. 570.916 – 570.94, F.S., and entitled "Agricultural Water Policy."

Section 71 renumbers s. 570.075, F.S., pertaining to water supply agreements with landowners in rural areas, as s. 570.916, F.S.

Section 72 renumbers s. 570.076, F.S., pertaining to the department's Environmental Stewardship Certification Program, as s. 570.921, F.S. The new section corrects a cross-reference.

Section 73 renumbers s. 570.085, F.S., pertaining to the department's agricultural water conservation program and agricultural water supply planning, as s. 570.93, F.S.

Section 74 renumbers s. 570.087, F.S., pertaining to best management practices for wildlife, as s. 570.94, F.S.

Section 75 creates part V of ch. 570, F.S., consisting of s. 570.971, F.S., and entitled "Penalties."

Section 76 creates s. 570.971, F.S., to establish levels of administrative and civil penalties for violations of department regulations. The bill provides applicability and authorizes the department to adopt rules.

Section 77 amends s. 576.021, F.S., to revise procedures for filing applications to distribute fertilizer. The change would allow for online certification and licensure.

Section 78 amends s. 576.031, F.S., to reduce the number of labels from five to two which registrants would have to provide a purchaser in order to distribute bulk fertilizer.

Section 79 amends s. 576.041, F.S., to delete a requirement that fertilizer license applicants provide surety bonds or certificates of deposit to ensure payment of inspection fees.

Section 80 amends s. 576.051, F.S., to revise the period of time a fertilizer sample must be retained from 90 days to 60 days.

Section 81 amends s. 576.061, F.S., pertaining to plant nutrient investigational allowances, deficiencies, and penalties, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 82 amends s. 576.071, F.S., to revise criteria for determining the commercial value of fertilizer nutrients. This change allows the department to utilize additional data sources, such as surveys of the Florida fertilizer industry, to obtain commercial values.

Section 83 amends s. 576.087, F.S., to revise antisiphon requirements for irrigation systems in response to constant changes in technology of these devices.

Section 84 amends s. 576.101, F.S., to remove the probationary status of fertilizer licensees whose fertilizer samples fail to meet minimum performance level requirements.

Section 85 amends s. 578.08, F.S., to revise application requirements and registration requirements for the sale of feed. It allows registrants to apply online or by paper application. It also adds categories in the fees section for businesses that sell the least amount of seed to make the registration process easier and to entice more small businesses to register with the department.

Section 86 amends s. 580.036, F.S., to re-insert a reference to the Commercial Feed Technical Council which a statutory revisers bill mistakenly removed in the 2013 Session.

Section 87 amends s. 580.041, F.S., to provide the option for online license applications for distributors of commercial feed and feedstuff.

Section 88 amends s. 580.071, F.S., to revise criteria for adulteration of commercial feed and feedstuff to include national standards established by the Association of American Feed Control Officials. This will make the definition of adulteration more consistent with national standards.

Section 89 amends s. 581.091, F.S., to delete a program for Australian pines used as windbreaks in citrus groves. The five-year pilot project ended in 2012 and a final report was issued.

Section 90 amends s. 581.131, F.S., to revise the timeframe from 60 days to 30 days before the annual renewal date in which the department must provide notices for registration renewal to nurserymen, stock dealers, agents, or plant brokers. This will bring the notice of need to renew into alignment with standards for billing used in the private sector.

Section 91 amends s. 583.01, F.S., to revise the definition of "dealer" to create limited sale poultry requirements. This change will make state law closer to federal law for a "non-dealer."

Section 92 transfers and renumbers s. 570.38, F.S., pertaining to the Animal Industry Technical Council, as s. 585.008, F.S. The new section is amended to make technical changes and to correct a cross-reference.

Section 93 amends s. 589.08, F.S., to clarify the distribution of 15 percent of the gross receipts received by the Florida Forest Service from Goethe State Forest to fiscally constrained counties. The bill removes reference to Withlacoochee State Forest as it is not located in a fiscal constrained county.

Section 94 amends s. 589.011, F.S., to provide conditions under which the Florida Forest Service is authorized to grant the use of certain lands. Criteria is provided for the Florida Forest Service to determine certain fees, rentals, and charges.

Section 95 amends s. 589.20, F.S., to authorize the Florida Forest Service to cooperate with water management districts, municipalities, and other governmental entities in the designation and dedication of lands suitable for forestry purposes.

Section 96 amends s. 590.02, F.S., to rename the Florida Center for Wildfire and Forest Resources Management Training as the Withlacoochee Training Center.

Section 97 amends s. 590.125, F.S., to clarify requirements for non-certified burning and smoldering.

Section 98 transfers and renumbers s. 570.0725, F.S., pertaining to food recovery, as s. 595.420, F.S.

Section 99 amends s. 597.003, F.S., to authorize the department to provide training as necessary to lessees of certain lands.

Section 100 amends s. 597.004, F.S., to require an applicant for an aquaculture certificate to submit a certificate of training, if required.

Section 101 amends s. 597.020, F.S., to authorize the department to adopt training requirements for shellfish processors, by rule. The bill provides a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 102 transfers and renumbers s. 570.481, F.S., pertaining to fruit and vegetable inspection fees and penalties, as s. 603.011, F.S.

Section 103 transfers and renumbers s. 570.55, F.S., pertaining to the Florida Tropical or Subtropical Fruit and Vegetables Sales Law, as s. 603.211, F.S.

Section 104 amends s. 604.16, F.S., to provide an exemption from the provisions of ss. 604.15–604.34, F.S., for a dealer in agricultural products to the extent that the dealer purchases agricultural products from a producer owned by the exact same person as the dealer, owned solely by the dealer, or who solely owns the dealer. The dealer is not exempt from the recordkeeping requirements of s. 604.22(2), F.S.

Section 105 amends s. 604.22, F.S., pertaining to penalties for dealers in agricultural products, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 106 repeals the following sections:

Section 487.172, F.S., requires an educational program for organotin anti-fouling paints. It is obsolete since these products are now restricted-use pesticides, which are rarely used, and education is covered in the certification process.

Section 500.301, F.S., pertains to standards of enrichment for grain products. The department has adopted provisions in the code of federal regulations by reference in rule, making it obsolete and duplicative.

Section 500.302, F.S., clarifies what constitutes an unlawful retail sale of a grain product. The department has adopted provisions in the code of federal regulations by reference in rule, making it obsolete and duplicative.

Section 500.303, F.S., requires the department to establish by rule a state standard for each grain product. The department has adopted provisions in the code of federal regulations by reference in rule, making it obsolete and duplicative.

Section 500.304, F.S., provides for enforcement of provisions found in ss. 500.301-500.306, F.S. The department has adopted provisions in the code of federal regulations by reference in rule, making it obsolete and duplicative.

Section 500.305, F.S., provides the department with the authority to inspect, take samples and investigate grain products for compliance with ss. 500.301-500.306, F.S. The department has adopted provisions in the code of federal regulations by reference in rule, making it obsolete and duplicative.

Section 500.306, F.S., provides penalties for violations of ss. 500.301-500.306, F.S., which Section 36 of the bill repeals.

Section 500.601, F.S., regulates the retail sale of meat. The department no longer carries out this function, as it falls under the jurisdiction of the United States Department of Agriculture.

Section 570.345, F.S., pertains to the Interstate Pest Control Compact. With the dissolution of the compact in 2013, the statutory authority in this section is obsolete.

Section 570.542, F.S., creates the short title of the Florida Consumer's Council and is not necessary.

Section 570.72, F.S., is a redundant definition of "department."

Section 570.92, F.S., pertains to the department's equestrian educational sports program which is an inactive program.

Section 589.081, F.S., details the payment of 15 percent of gross receipts received by the Florida Forest Service from the Goethe and Withlacoochee State Forests to the fiscally constrained counties within these forests. This statutory distribution has been moved to s. 589.08, F.S., in Section 92 of the bill.

Section 590.091, F.S., pertains to the designation of railroad rights-of-way as wildfire hazard areas. It is no longer needed due to underground pipelines and communications lines that run along railroad tracks.

Section 107 amends s. 193.461, F.S., pertaining to assessments of agricultural lands, to make grammatical changes and to correct a cross-reference.

Section 108 amends s. 253.74, F.S., pertaining to certain aquaculture violations, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 109 amends s. 288.1175, F.S., pertaining to an agriculture education and promotion facility, to correct a cross-reference.

Section 110 amends s. 320.08058, F.S., pertaining to Florida agricultural license plates, to correct cross-references.

Section 111 amends s. 373.621, F.S., pertaining to water conservation, to correct a cross-reference.

Section 112 amends s. 373.709, F.S., pertaining to regional water supply planning, to correct a cross-reference.

Section 113 amends s. 381.0072, F.S., pertaining to food service protection, to correct a cross-reference.

Section 114 amends s. 388.46, pertaining to the Florida Coordinating Council on Mosquito Control, to remove an obsolete reference to the Pesticide Review Council.

Section 115 amends s. 472.0351, F.S., pertaining to land surveyors and mappers, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 116 amends s. 472.036, F.S., pertaining to unlicensed practice of professional surveying and mapping, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 117 amends s. 482.161, F.S., pertaining to pest control, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 118 amends s. 482.165, F.S., pertaining to unlicensed practice of pest control, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 119 amends s. 482.243, F.S., pertaining to the Pest Control Enforcement Advisory Council, to correct a cross-reference.

Section 120 amends s. 487.047, F.S., to revise provisions for filing pesticide applicator license applications to allow for on-line certification and licensure.

Section 121 amends s. 487.091, F.S., pertaining to penalties relating to pesticide regulation and safety, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 122 amends s. 487.175, F.S., pertaining to violations of pesticide application, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 123 amends s. 493.6118, F.S., pertaining to administrative fines for offenses by private investigative, security, and repossession services, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 124 amends s. 496.420, F.S., pertaining to the solicitation of persons for donations, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 125 amends s. 500.70, F.S., pertaining to tomato food safety standards, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 126 amends s. 501.612, F.S., pertaining to commercial telephone sellers or salespersons, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 127 amends s. 501.619, F.S., pertaining to consumer protection, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 128 amends s. 502.231, F.S., pertaining to penalties for violations of regulatory laws governing the production, processing, and distribution of milk, milk products, frozen desserts, and frozen dessert mix. It provides cross-references to penalties in the newly created s. 570.971, F.S.

Section 129 amends s. 507.09, F.S., pertaining to household moving services, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 130 amends s. 507.10, F.S., pertaining to civil penalties and remedies for violations concerning household moving services, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 131 amends s. 509.032, F.S., pertaining to the department's duties during the inspection of food service establishments, to correct cross-references.

Section 132 amends s. 525.16, F.S., pertaining to penalties for gasoline and oil inspection violations, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 133 amends s. 526.311, F.S., pertaining to penalties for violations in the sale of liquid fuels, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 134 amends s. 526.55, F.S., pertaining to penalties for violations in the sale of brake fluid, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 135 amends s. 527.13, F.S., pertaining to penalties for violations in the sale of liquefied petroleum gas, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 136 amends s. 531.50, F.S., pertaining to penalties for violations of the Weights and Measures Act of 1971, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 137 amends s. 534.52, F.S., pertaining to penalties for violations of livestock market laws, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 138 amends s. 539.001, F.S., pertaining to penalties for violations of the Florida Pawnbroking Act, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 139 amends s. 559.921, F.S., pertaining to penalties for violations of the Florida Motor Vehicle Repair Act, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 140 amends s. 559.9355, pertaining to administrative remedies for violations of the Florida Sellers of Travel Act, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 141 amends s. 559.936, F.S., pertaining to civil penalties for violations of the Florida Sellers of Travel Act, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 142 amends s. 571.11, F.S., pertaining to seal of quality for eggs and poultry, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 143 amends s. 571.28, F.S., pertaining to the Florida Agricultural Promotional Campaign Advisory Council, to correct a cross-reference.

Section 144 amends s. 571.29, F.S., pertaining to unlawful use of logos of the Florida Agricultural Promotional Campaign, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 145 amends s. 578.181, F.S., pertaining to notice of infected plants and their destruction, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 146 amends s. 580.121, F.S., pertaining to penalties for violations of commercial feed and feedstuff laws, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 147 amends s. 581.141, F.S, pertaining to violations regarding certificates of registration or plant industry inspections, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 148 amends s. 581.186, F.S., pertaining to the Endangered Plant Advisory Council, to correct a cross-reference.

Section 149 amends s. 581.211, F.S., pertaining to penalties for violations of plant industry laws, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 150 amends s. 582.06, F.S., pertaining to the Soil and Water Conservation Council, to correct a cross-reference.

Section 151 amends s. 585.007, F.S., pertaining to violations of rules or laws governing the animal industry, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 152 amends s. 586.15, F.S., pertaining to violations of honey certification and honey bees, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 153 amends s. 586.161, pertaining to the Honeybee Technical Council, to correct a cross-reference.

Section 154 amends s. 590.14, F.S., pertaining to violations of forest protection, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 155 amends s. 595.701, F.S., pertaining to the Healthy Schools for Healthy Lives Council, to correct a cross-reference.

Section 156 amends s. 597.0041, F.S., pertaining to violations of prohibited acts relating to aquaculture, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 157 amends s. 599.002, F.S., pertaining to the Viticulture Advisory Council, to correct a cross-reference.

Section 158 amends s. 601.67, F.S., pertaining to disciplinary actions against citrus fruit dealers, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 159 amends s. 604.30, F.S., pertaining to violations of general agricultural laws, to provide cross-references to penalties in the newly created s. 570.971, F.S.

Section 160 amends s. 616.242, F.S., pertaining to violations of safety standards for amusement rides at public fairs and expositions, to provide a cross-reference to penalties in the newly created s. 570.971, F.S.

Section 161 provides that this act shall take effect July 1, 2014.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

CS/CS/SB 1630 establishes two new lower fee categories for distributors of small amounts of seed (\$10 per year for annual sales under \$500 and \$25 per year for annual sales under \$1,000). This will reduce fees paid by approximately 200 seed dealers.

The bill does not increase, and in some cases decreases, fines currently in law.

B. Private Sector Impact:

The bill will have a positive fiscal impact on the private sector by providing on-line registration for pesticide and fertilizer licenses, eliminating certain bond requirements, simplifying the regulatory process for Australian pines for wind breaks, and lowering registration fees for distributors of small amounts of seed. Additionally, the bill increases the number of dressed birds a small farm can sell weekly, potentially increasing revenues for the farm.

C. Government Sector Impact:

The provisions in the bill will have an insignificant impact on state revenues. The department estimates a reduction of \$13,725 in the General Inspection Trust Fund related to reduced registration fees for seed dealers.

The bill repeals a pilot program related to the use of Australian pine trees and authorizes use of the trees as a windbreak for citrus groves with a valid permit. The department does not anticipate a significant increase in permits issued.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 193.461, 253.74, 282.709, 288.1175, 320.08058, 373.4591, 373.621, 379.361, 373.709, 381.0072, 388.46, 472.0351, 472.036, 482.161, 482.165, 482.243, 487.041, 487.046, 487.047, 487.048, 487.091, 487.159, 487.160, 487.175, 487.2031, 487.2051, 493.6118, 493.6120, 496.420, 500.03, 500.12, 500.121, 500.147, 500.165, 500.172, 500.70, 501.019, 501.059, 501.612, 501.619, 507.09, 501.922, 507.10, 509.032, 525.16, 526.311, 526.55, 527.13, 531.50, 534.52, 539.001, 559.921, 559.9355, 559.936, 570.42, 570.14, 570.07, 570.23, 570.242, 570.36, 570.38, 570.44, 570.45, 570.451, 570.50, 570.51, 570.543, 570.074, 570.952, 570.902, 570.71, 570.247, 570.9135, 570.961, 570.963, 570.076, 571.11, 571.28, 571.29, 576.021, 576.031, 576.041, 576.051,

576.061, 576.071, 576.087, 576.101, 578.08, 578.181, 580.036, 580.041, 580.071, 580.091, 580.121, 581.091, 581.131, 581.141, 581.186, 581.211, 582.06, 583.01, 585.007, 586.15, 586.161, 589.08, 589.011, 589.20, 590.02, 590.125, 590.14, 595.701, 597.003, 597.004, 597.0041, 597.020, 599.002, 601.67, 604.16, 604.22, 604.30, and 616.242.

This bill transfers and renumbers the following sections of the Florida Statutes: 507.545, 570.0741, 570.17, 570.531, 570.0725, 570.241, 570.481, and 570.55.

This bill renumbers the following sections of the Florida Statutes: 570.16, 570.18, 570.0705, 570.073, 570.17, 570.951, 570.953, 570.901, 570.903, 570.91, 570.243, 570.244, 570.245, 570.246, 570.248, 570.249, 570.954, 570.96, 570.962, 570.964, 570.075, 570.085, and 570.087.

This bill creates the following sections of the Florida Statutes: parts I, II, III, IV, and V of ch. 570, 570.67, and 570.971.

This bill repeals the following sections of the Florida Statutes: 487.172, 500.301, 500.302, 500.303, 500.304, 500.305, 500.306, 500.601, 570.345, 570.542, 570.72, 570.92, 589.081, and 590.091.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS/CS by Community Affairs on April 8, 2014:

Amends s. 193.461, F.S., to:

- Allow a property owner to file with the property appraiser for an agricultural classification after the deadline has passed under certain conditions.
- State that lands classified for assessment purposes as agricultural and which participate in a dispersed water storage program shall continue to be classified as agricultural lands under certain conditions. Lands under a dispersed water storage program diverted to a nonagricultural use shall be assessed under s. 193.011, F.S.

Amends s. 373.4591, F.S., to:

- Provide that when the department and a private landowner enter into an agreement related to water storage on private agricultural lands and to implement best management practices pursuant to s. 403.067(7)(c), F.S., a baseline condition determining the extent of wetlands and other surface waters may be established at the option and expense of the private landowner.
- Direct the department to submit the landowner's proposed baseline condition documentation to the lead agency for review and approval.
- Direct the department to coordinate with the Department of Environmental Protection and the water management district on a process for reviewing such requests.

CS/CS by Transportation on March 26, 2014:

• Removes from the bill language providing that certain acts relating to livery services are unfair or deceptive regulatory acts or practices.

• Removes from the bill language limiting the liability of lessees of certain Florida Forest Service lands and providing such lessees owe no duty of care to keep the leased area safe for entry or use by others.

CS by Agriculture on March 17, 2014:

- Makes technical and organizational changes.
- Provides that it is an unfair or deceptive regulatory act or practice for a special district
 to restrict the right of the public to freely bargain for lawful livery transit services, to
 create classifications within each type of livery service, or to fix or approve zones,
 rates, or fares for such classifications, which apply differently to individuals and
 businesses that compete with each other to provide similar services.
- Authorizes the department to adopt by rule training requirements for shellfish processors.

B.	Amendments	:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.