By Senator Brandes

22-00256-14 2014184

A bill to be entitled

An act relating to the Florida Retirement System; amending s. 121.051, F.S.; providing for compulsory membership in the Florida Retirement System Investment Plan for employees in the Elected Officers' Class or the Senior Management Service Class initially enrolled after a specified date; amending s. 121.052, F.S.; prohibiting members of the Elected Officers' Class from joining the Senior Management Service Class after a specified date; amending s. 121.055, F.S.; prohibiting an elected official eligible for membership in the Elected Officers' Class from enrolling in the Senior Management Service Class or in the Senior Management Service Optional Annuity Program; closing the Senior Management Optional Annuity Program to new members by a specified date; amending s. 121.4501, F.S.; requiring certain employees initially enrolled in the Florida Retirement System on or after a specified date to be compulsory members of the investment plan; conforming provisions to changes made by the act; amending ss. 238.072 and 413.051, F.S.; conforming cross-references; providing that the act fulfills an important state interest; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (3) through (9) of section 121.051, Florida Statutes, are redesignated as subsections (4) through

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30 (10), respectively, and a new subsection (3) is added to that section, to read: 31 32 121.051 Participation in the system.-33 (3) INVESTMENT PLAN MEMBERSHIP COMPULSORY.-34 (a) Employees initially enrolled on or after July 1, 2014, 35 in positions covered by the Elected Officers' Class or the 36 Senior Management Service Class are compulsory members of the 37 investment plan, except those eligible to withdraw from the 38 system under s. 121.052(3)(d) or s. 121.055(1)(b)2., or those 39 eligible for optional retirement programs under paragraph 40 (1)(a), paragraph (2)(c), or s. 121.35. Investment plan 41 membership continues if there is subsequent employment in a 42 position covered by another membership class. Membership in the 43 pension plan is not permitted except as provided in s. 44 121.591(2). Employees initially enrolled in the Florida 45 Retirement System by June 30, 2014, may retain their membership 46 in the pension plan or investment plan and are eligible to use 47 the election opportunity specified in s. 121.4501(4)(f). 48 Employees initially enrolled on or after July 1, 2014, are not 49 eligible to use the election opportunity specified in s. 50 121.4501(4)(f). 51 (b) Employees eligible to withdraw from the system under s.

121.052(3)(d) or s. 121.055(1)(b)2. may choose to withdraw from

the system or to participate in the investment plan as provided

participate in the optional retirement program or the investment

in these sections. Employees eligible for optional retirement

plan as provided in this paragraph or this section. Eligible

employees required to participate pursuant to paragraph (1)(a)

programs under paragraph (2)(c) or s. 121.35 may choose to

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in the optional retirement program as provided under s. 121.35 must participate in the investment plan when employed in a position not eligible for the optional retirement program.

Section 2. Paragraph (c) of subsection (3) of section 121.052, Florida Statutes, is amended to read:

121.052 Membership class of elected officers.-

- (3) PARTICIPATION AND WITHDRAWAL, GENERALLY.—Effective July 1, 1990, participation in the Elected Officers' Class shall be compulsory for elected officers listed in paragraphs (2)(a)-(d) and (f) assuming office on or after said date, unless the elected officer elects membership in another class or withdraws from the Florida Retirement System as provided in paragraphs (3)(a)-(d):
- (c) On or before June 30, 2014, any elected officer may, within 6 months after assuming office, or within 6 months after this act becomes a law for serving elected officers, elect membership in the Senior Management Service Class as provided in s. 121.055 in lieu of membership in the Elected Officers' Class. Any such election made by a county elected officer shall have no effect upon the statutory limit on the number of nonelective full-time positions that may be designated by a local agency employer for inclusion in the Senior Management Service Class under s. 121.055(1)(b)1.

Section 3. Paragraph (f) of subsection (1) and paragraph (c) of subsection (6) of section 121.055, Florida Statutes, are amended to read:

121.055 Senior Management Service Class.—There is hereby established a separate class of membership within the Florida Retirement System to be known as the "Senior Management Service"

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Class," which shall become effective February 1, 1987.

(1)

- (f) Effective July 1, 1997, through June 30, 2014:
- 1. Except as provided in <u>subparagraphs</u> subparagraph 3. <u>and</u> <u>4.</u>, an elected state officer eligible for membership in the Elected Officers' Class under s. 121.052(2)(a), (b), or (c) who elects membership in the Senior Management Service Class under s. 121.052(3)(c) may, within 6 months after assuming office or within 6 months after this act becomes a law for serving elected state officers, elect to participate in the Senior Management Service Optional Annuity Program, as provided in subsection (6), in lieu of membership in the Senior Management Service Class.
- 2. Except as provided in subparagraph 3., an elected officer of a local agency employer eligible for membership in the Elected Officers' Class under s. 121.052(2)(d) who elects membership in the Senior Management Service Class under s. 121.052(3)(c) may, within 6 months after assuming office, or within 6 months after this act becomes a law for serving elected officers of a local agency employer, elect to withdraw from the Florida Retirement System, as provided in subparagraph (b)2., in lieu of membership in the Senior Management Service Class.
- 3. A retiree of a state-administered retirement system who is initially reemployed in a regularly established position on or after July 1, 2010, as an elected official eligible for the Elected Officers' Class may not be enrolled in renewed membership in the Senior Management Service Class or in the Senior Management Service Optional Annuity Program as provided in subsection (6), and may not withdraw from the Florida Retirement System as a renewed member as provided in

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subparagraph (b)2., as applicable, in lieu of membership in the Senior Management Service Class.

- 4. On or after July 1, 2014, an elected officer eligible for membership in the Elected Officers' Class may not be enrolled in the Senior Management Service Class or in the Senior Management Service Optional Annuity Program as provided in subsection (6).
  - (6)

- (c) Participation.-
- 1. An eligible employee who is employed on or before February 1, 1987, may elect to participate in the optional annuity program in lieu of participating in the Senior Management Service Class. Such election must be made in writing and filed with the department and the personnel officer of the employer on or before May 1, 1987. An eligible employee who is employed on or before February 1, 1987, and who fails to make an election to participate in the optional annuity program by May 1, 1987, shall be deemed to have elected membership in the Senior Management Service Class.
- 2. Except as provided in subparagraph 6., an employee who becomes eligible to participate in the optional annuity program by reason of initial employment commencing after February 1, 1987, may, within 90 days after the date of commencing employment, elect to participate in the optional annuity program. Such election must be made in writing and filed with the personnel officer of the employer. An eligible employee who does not within 90 days after commencing employment elect to participate in the optional annuity program shall be deemed to have elected membership in the Senior Management Service Class.

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3. A person who is appointed to a position in the Senior Management Service Class and who is a member of an existing retirement system or the Special Risk or Special Risk Administrative Support Classes of the Florida Retirement System may elect to remain in such system or class in lieu of participating in the Senior Management Service Class or optional annuity program. Such election must be made in writing and filed with the department and the personnel officer of the employer within 90 days after such appointment. An eligible employee who fails to make an election to participate in the existing system, the Special Risk Class of the Florida Retirement System, the Special Risk Administrative Support Class of the Florida Retirement System, or the optional annuity program shall be deemed to have elected membership in the Senior Management Service Class.

- 4. Except as provided in subparagraph 5., an employee's election to participate in the optional annuity program is irrevocable if the employee continues to be employed in an eligible position and continues to meet the eligibility requirements set forth in this paragraph.
- 5. Effective from July 1, 2002, through September 30, 2002, an active employee in a regularly established position who has elected to participate in the Senior Management Service Optional Annuity Program has one opportunity to choose to move from the Senior Management Service Optional Annuity Program to the Florida Retirement System Pension Plan.
- a. The election must be made in writing and must be filed with the department and the personnel officer of the employer before October 1, 2002, or, in the case of an active employee

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who is on a leave of absence on July 1, 2002, within 90 days after the conclusion of the leave of absence. This election is irrevocable.

- b. The employee shall receive service credit under the pension plan equal to his or her years of service under the Senior Management Service Optional Annuity Program. The cost for such credit is the amount representing the present value of that employee's accumulated benefit obligation for the affected period of service.
- c. The employee must transfer the total accumulated employer contributions and earnings on deposit in his or her Senior Management Service Optional Annuity Program account. If the transferred amount is not sufficient to pay the amount due, the employee must pay a sum representing the remainder of the amount due. The employee may not retain any employer contributions or earnings from the Senior Management Service Optional Annuity Program account.
- 6. A retiree of a state-administered retirement system who is initially reemployed on or after July 1, 2010, may not renew membership in the Senior Management Service Optional Annuity Program.
- 7. Effective July 1, 2014, the Senior Management Service
  Optional Annuity Program is closed to new members. Members
  enrolled in the Senior Management Service Optional Annuity
  Program on or before June 30, 2014, may retain their membership
  in the annuity program.
- Section 4. Subsection (1) and paragraph (g) of subsection (4) of section 121.4501, Florida Statutes, are amended, and paragraph (h) is added to subsection (4) of that section, to

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121.4501 Florida Retirement System Investment Plan.-

- (1) The Trustees of the State Board of Administration shall establish a defined contribution program called the "Florida Retirement System Investment Plan" or "investment plan" for members of the Florida Retirement System under which retirement benefits will be provided for eligible employees who elect to participate in the program and for employees initially enrolled on or after July 1, 2014, in positions covered by the Elected Officers' Class or the Senior Management Service Class. Employees initially enrolled on or after July 1, 2014, in positions covered by the Elected Officers' Class or the Senior Management Service Class are compulsory members of the investment plan unless otherwise eligible to withdraw from the system under s. 121.052(3)(d) or s. 121.055(1)(b)2., or to participate in an optional retirement program under s. 121.051(1)(a), s. 121.051(2)(c), or s. 121.35. Investment plan membership continues if there is subsequent employment in a position covered by another membership class for employees initially enrolled on or after July 1, 2014, in positions covered by the Elected Officers' Class or the Senior Management Service Class. The retirement benefits shall be provided through member-directed investments, in accordance with s. 401(a) of the Internal Revenue Code and related regulations. The employer and employee shall make contributions, as provided in this section and ss. 121.571 and 121.71, to the Florida Retirement System Investment Plan Trust Fund toward the funding of benefits.
  - (4) PARTICIPATION; ENROLLMENT.-
  - (g) After the period during which an eligible employee had

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the choice to elect the pension plan or the investment plan, or the month following the receipt of the eligible employee's plan election, if sooner, the employee shall have one opportunity, at the employee's discretion, to choose to move from the pension plan to the investment plan or from the investment plan to the pension plan. Eligible employees may elect to move between plans only if they are earning service credit in an employer-employee relationship consistent with s. 121.021(17)(b), excluding leaves of absence without pay. Effective July 1, 2005, such elections are effective on the first day of the month following the receipt of the election by the third-party administrator and are not subject to the requirements regarding an employer-employee relationship or receipt of contributions for the eligible employee in the effective month, except when the election is received by the third-party administrator. This paragraph is contingent upon approval by the Internal Revenue Service. This paragraph is not applicable to compulsory investment plan members under paragraph (h).

- 1. If the employee chooses to move to the investment plan, the provisions of subsection (3) govern the transfer.
- 2. If the employee chooses to move to the pension plan, the employee must transfer from his or her investment plan account, and from other employee moneys as necessary, a sum representing the present value of that employee's accumulated benefit obligation immediately following the time of such movement, determined assuming that attained service equals the sum of service in the pension plan and service in the investment plan. Benefit commencement occurs on the first date the employee is eligible for unreduced benefits, using the discount rate and

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other relevant actuarial assumptions that were used to value the pension plan liabilities in the most recent actuarial valuation. For any employee who, at the time of the second election, already maintains an accrued benefit amount in the pension plan, the then-present value of the accrued benefit is deemed part of the required transfer amount. The division must ensure that the transfer sum is prepared using a formula and methodology certified by an enrolled actuary. A refund of any employee contributions or additional member payments made which exceed the employee contributions that would have accrued had the member remained in the pension plan and not transferred to the investment plan is not permitted.

- 3. Notwithstanding subparagraph 2., an employee who chooses to move to the pension plan and who became eligible to participate in the investment plan by reason of employment in a regularly established position with a state employer after June 1, 2002; a district school board employer after September 1, 2002; or a local employer after December 1, 2002, must transfer from his or her investment plan account, and from other employee moneys as necessary, a sum representing the employee's actuarial accrued liability. A refund of any employee contributions or additional participant payments made which exceed the employee contributions that would have accrued had the member remained in the pension plan and not transferred to the investment plan is not permitted.
- 4. An employee's ability to transfer from the pension plan to the investment plan pursuant to paragraphs (a)-(d), and the ability of a current employee to have an option to later transfer back into the pension plan under subparagraph 2., shall

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be deemed a significant system amendment. Pursuant to s. 121.031(4), any resulting unfunded liability arising from actual original transfers from the pension plan to the investment plan must be amortized within 30 plan years as a separate unfunded actuarial base independent of the reserve stabilization mechanism defined in s. 121.031(3)(f). For the first 25 years, a direct amortization payment may not be calculated for this base. During this 25-year period, the separate base shall be used to offset the impact of employees exercising their second program election under this paragraph. The actuarial funded status of the pension plan will not be affected by such second program elections in any significant manner, after due recognition of the separate unfunded actuarial base. Following the initial 25year period, any remaining balance of the original separate base shall be amortized over the remaining 5 years of the required 30-year amortization period.

- 5. If the employee chooses to transfer from the investment plan to the pension plan and retains an excess account balance in the investment plan after satisfying the buy-in requirements under this paragraph, the excess may not be distributed until the member retires from the pension plan. The excess account balance may be rolled over to the pension plan and used to purchase service credit or upgrade creditable service in the pension plan.
- (h)1. All employees initially enrolled on or after July 1, 2014, in positions covered by the Elected Officers' Class or the Senior Management Service Class are compulsory members of the investment plan, except those eligible to withdraw from the system under s. 121.052(3)(d) or s. 121.055(1)(b)2., or those

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320 eligible for optional retirement programs under s. 321 121.051(1)(a), s. 121.051(2)(c), or s. 121.35. Employees 322 eligible to withdraw from the system under s. 121.052(3)(d) or 323 s. 121.055(1)(b)2. may choose to withdraw from the system or to 324 participate in the investment plan as provided in those 325 sections. Employees eligible for optional retirement programs 326 under s. 121.051(2)(c) or s. 121.35, except as provided in s. 327 121.051(1)(a), may choose to participate in the optional 328 retirement program or the investment plan as provided in those 329 sections. Investment plan membership continues if there is 330 subsequent employment in a position covered by another 331 membership class. Membership in the pension plan is not 332 permitted except as provided in s. 121.591(2). Employees 333 initially enrolled in the Florida Retirement System on or before 334 June 30, 2014, may retain their membership in the pension plan 335 or investment plan and are eligible to use the election 336 opportunity specified in paragraph (g). 337 2. Employees initially enrolled in positions covered by the 338 Elected Officers' class or the Senior Management Service Class 339 on or after July 1, 2014, are not permitted to use the election 340 opportunity specified in paragraph (g). 341 Section 5. Section 238.072, Florida Statutes, is amended to 342 read: 343 238.072 Special service provisions for extension personnel.—All state and county cooperative extension personnel 344 345 holding appointments by the United States Department of 346 Agriculture for extension work in agriculture and home economics 347 in this state who are joint representatives of the University of

Florida and the United States Department of Agriculture, as

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provided in s. 121.051(8) 121.051(7), who are members of the Teachers' Retirement System, chapter 238, and who are prohibited from transferring to and participating in the Florida Retirement System, chapter 121, may retire with full benefits upon completion of 30 years of creditable service and shall be considered to have attained normal retirement age under this chapter, any law to the contrary notwithstanding. In order to comply with the provisions of s. 14, Art. X of the State Constitution, any liability accruing to the Florida Retirement System Trust Fund as a result of the provisions of this section shall be paid on an annual basis from the General Revenue Fund.

Section 6. Subsection (11) of section 413.051, Florida Statutes, is amended to read:

413.051 Eligible blind persons; operation of vending stands.—

(11) Effective July 1, 1996, blind licensees who remain members of the Florida Retirement System pursuant to s.

121.051(7)(b)1. 121.051(6)(b)1. shall pay any unappropriated retirement costs from their net profits or from program income. Within 30 days after the effective date of this act, each blind licensee who is eligible to maintain membership in the Florida Retirement System under s. 121.051(7)(b)1. 121.051(6)(b)1. but who elects to withdraw from the system as provided in s.

121.051(7)(b)3. 121.051(6)(b)3., must, on or before July 31, 1996, notify the Division of Blind Services and the Department of Management Services in writing of his or her election to withdraw. Failure to timely notify the divisions shall be deemed a decision to remain a compulsory member of the Florida Retirement System. However, if, at any time after July 1, 1996,

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sufficient funds are not paid by a blind licensee to cover the required contribution to the Florida Retirement System, that blind licensee shall become ineligible to participate in the Florida Retirement System on the last day of the first month for which no contribution is made or the amount contributed is insufficient to cover the required contribution. For any blind licensee who becomes ineligible to participate in the Florida Retirement System as described in this subsection, no creditable service shall be earned under the Florida Retirement System for any period following the month that retirement contributions ceased to be reported. However, any such person may participate in the Florida Retirement System in the future if employed by a participating employer in a covered position.

Section 7. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems. These persons must be provided benefits that are fair and adequate and that are managed, administered, and funded in an actuarially sound manner, as required by s. 14, Article X of the State Constitution and part VII of chapter 112, Florida Statutes. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 8. This act shall take effect July 1, 2014.