By Senator Margolis

35-00291-14 2014202

A bill to be entitled

An act relating to the tax on sales, use, and other transactions; amending s. 212.0596, F.S.; revising the term "mail order sale" to specifically include sales of tangible personal property ordered through the Internet; deleting certain provisions that specify dealer activities or other circumstances that subject mail order sales to this state's power to levy and collect the sales and use tax; providing that certain persons who make mail order sales and who have a substantial nexus with this state are subject to this state's power to levy and collect the sales and use tax when they engage in certain enumerated activities; specifying that dealers are not required to collect and remit sales and use tax unless certain circumstances exist; creating a rebuttable presumption that a dealer is subject to the state's power to levy and collect the sales or use tax under specified circumstances; specifying evidentiary proof that may be submitted to rebut the presumption; amending s. 212.06, F.S.; revising the definition of the term "dealer"; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 212.0596, Florida Statutes, is amended to read:

28 212.0596 Taxation of mail order sales.—

(1) For purposes of this chapter, a "mail order sale" is a

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sale of tangible personal property, ordered by mail, the Internet, or other means of communication, from a dealer who receives the order in another state of the United States, or in a commonwealth, territory, or other area under the jurisdiction of the United States, and transports the property or causes the property to be transported, whether or not by mail, from any jurisdiction of the United States, including this state, to a person in this state, including the person who ordered the property.

- (2) Every dealer as defined in s. 212.06(2)(c) who makes a mail order sale is subject to the power of this state to levy and collect the tax imposed by this chapter if when:
- (a) The dealer is a corporation doing business under the laws of this state or is a person domiciled in, a resident of, or a citizen of, this state;
- (b) The dealer maintains retail establishments or offices in this state, whether the mail order sales thus subject to taxation by this state result from or are related in any other way to the activities of such establishments or offices;
- (c) The dealer has agents or representatives in this state who solicit business or transact business on behalf of the dealer, whether the mail order sales thus subject to taxation by this state result from or are related in any other way to such solicitation or transaction of business, except that a printer who mails or delivers for an out-of-state print purchaser material the printer printed for it is shall not be deemed to be the print purchaser's agent or representative for purposes of this paragraph;
 - (d) The property was delivered in this state in fulfillment

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of a sales contract that was entered into in this state, in accordance with applicable conflict of laws rules, when a person in this state accepted an offer by ordering the property;

- (e) The dealer, by purposefully or systematically exploiting the market provided by this state by any media-assisted, media-facilitated, or media-solicited means, including, but not limited to, direct mail advertising, unsolicited distribution of catalogs, computer-assisted shopping, television, radio, or other electronic media, or magazine or newspaper advertisements or other media, creates nexus with this state;
- (f) Through compact or reciprocity with another jurisdiction of the United States, that jurisdiction uses its taxing power and its jurisdiction over the retailer in support of this state's taxing power;
- (d) (g) The dealer consents, expressly or by implication, to the imposition of the tax imposed by this chapter;
- (h) The dealer is subject to service of process under s. 48.181;
- (e) (i) The dealer's mail order sales are subject to the power of this state to tax sales or to require the dealer to collect use taxes <u>pursuant to federal law under a statute or statutes of the United States;</u>
- <u>(f) (j)</u> The dealer owns real property or tangible personal property that is physically in this state, except that a dealer whose only property, (including property owned by an affiliate,) in this state is located at the premises of a printer with which the vendor has contracted for printing, and is either a final printed product, or property that which becomes a part of the

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final printed product, or property from which the printed product is produced, is not deemed to own such property for purposes of this paragraph;

- (g) (k) A person, other than a person acting in the capacity of a common carrier, The dealer, while not having nexus with this state on any of the bases described in paragraphs (a) (j) or paragraph (l), is a corporation that is a member of an affiliated group of corporations, as defined in s. 1504(a) of the Internal Revenue Code, whose members are includable under s. 1504(b) of the Internal Revenue Code and whose members are eligible to file a consolidated tax return for federal corporate income tax purposes and any parent or subsidiary corporation in the affiliated group has a substantial nexus with this state and:
- 1. Sells a similar line of products as the dealer and does so under the same or a similar business name;
- 2. Maintains an office, distribution facility, warehouse, storage place, or similar place of business in this state to facilitate the delivery of property or services sold by the dealer to the dealer's customers;
- 3. Uses trademarks, service marks, or trade names in this state which are the same or substantially similar to those used by the dealer;
- 4. Delivers, installs, assembles, or performs maintenance services for the dealer's customers in this state;
- 5. Facilitates the dealer's delivery of property to customers in this state by allowing the dealer's customers to pick up property sold by the dealer at an office, distribution facility, warehouse, storage place, or similar place of business

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maintained by the person in this state; or

6. Conducts other activities in this state which are significantly associated with the dealer's ability to establish and maintain a market in this state for the dealer's sales on one or more of the bases described in paragraphs (a)-(j) or paragraph (l); or

<u>(h) (1)</u> The dealer or the dealer's activities have sufficient connection with or relationship to this state or its residents of some type other than those described in paragraphs (a)-(g) (a)-(k) to create <u>a</u> nexus empowering this state to tax its mail order sales or to require the dealer to collect sales tax or accrue use tax.

Notwithstanding other provisions of law, a dealer is not required to collect and remit sales or use tax under this subsection unless the dealer has a physical presence in this state or the activities conducted in this state on the dealer's behalf are significantly associated with the dealer's ability to establish and maintain a market for sales in this state.

(3) (a) Notwithstanding other provisions of law or this section, there is a rebuttable presumption that every dealer, as defined in s. 212.06, who makes a mail order sale is also subject to the power of this state to levy and collect the tax imposed by this chapter if the dealer enters into an agreement with one or more residents of this state under which the resident, for a commission or other consideration, directly or indirectly refers potential customers, whether by a link on an Internet website, an in-person oral presentation, telemarketing, or otherwise, to the dealer, if the cumulative gross receipts

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from sales by the dealer to customers in this state who are referred to the dealer by all residents having this type of an agreement with the dealer are in excess of \$10,000 during the 12 months immediately before the rebuttable presumption arose.

- (b) The presumption in paragraph (a) may be rebutted by the submission of evidence proving that the residents with whom the dealer has an agreement did not engage in any activity within this state which was significantly associated with the dealer's ability to establish or maintain the dealer's market in this state during the 12 months immediately before the rebuttable presumption arose. The evidence may consist of sworn affidavits, obtained and given in good faith, from each resident with whom the dealer has an agreement attesting that he or she did not engage in any solicitation in this state on the dealer's behalf during the previous year.
- $\underline{(4)}$ $\underline{(3)}$ \underline{A} Every dealer engaged in the business of making mail order sales is subject to the requirements of this chapter for cooperation of dealers in collection of taxes and in administration of this chapter, except that \underline{a} \underline{no} fee \underline{may} not shall be imposed upon such dealer for carrying out any required activity.
- (5)(4) The department shall, with the consent of another jurisdiction of the United States whose cooperation is needed, enforce this chapter in that jurisdiction, either directly or, at the option of that jurisdiction, through its officers or employees.
- $\underline{(6)}$ (5) The tax required under this section to be collected and any amount <u>not returned</u> unreturned to a purchaser <u>which</u> that is not tax but was collected from the purchaser under the

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representation that it was tax constitute funds of $\underline{\text{this}}$ the state $\underline{\text{of Florida}}$ from the moment of collection.

- <u>(7) (6)</u> Notwithstanding other provisions of law, a dealer who makes a mail order sale in this state is exempt from collecting and remitting any local option surtax on the sale, unless the dealer is located in a county that imposes a surtax within the meaning of s. 212.054(3)(a), the order is placed through the dealer's location in such county, and the property purchased is delivered into such county or into another county in this state which that levies the surtax, in which case the provisions of s. 212.054(3)(a) apply are applicable.
- (8) (7) The department may establish by rule procedures for collecting the use tax from unregistered persons who but for their mail order purchases would not be required to remit sales or use tax directly to the department. The procedures may provide for waiver of registration and registration fees, provisions for irregular remittance of tax, elimination of the collection allowance, and nonapplication of local option surtaxes.

Section 2. Subsection (2) of section 212.06, Florida Statutes, is amended to read:

- 212.06 Sales, storage, use tax; collectible from dealers; "dealer" defined; dealers to collect from purchasers; legislative intent as to scope of tax.—
- (2) (a) The term "dealer," as used in this chapter, means a includes every person who:
- (a) Manufactures or produces tangible personal property for sale at retail; for use, consumption, or distribution; or for storage to be used or consumed in this state.

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(b) The term "dealer" is further defined to mean every person, as used in this chapter, who Imports, or causes to be imported, tangible personal property from any state or foreign country for sale at retail; for use, consumption, or distribution; or for storage to be used or consumed in this state.

- (c) The term "dealer" is further defined to mean every person, as used in this chapter, who Sells at retail or who offers for sale at retail, or who has in his or her possession for sale at retail; or for use, consumption, or distribution; or for storage to be used or consumed in this state, tangible personal property as defined herein, including a retailer who transacts a mail order sale.
- (d) The term "dealer" is further defined to mean any person who Has sold at retail; or used, or consumed, or distributed; or stored for use or consumption in this state, tangible personal property and who cannot prove that the tax levied by this chapter has been paid on the sale at retail, the use, the consumption, the distribution, or the storage of such tangible personal property. However, The term "dealer" does not include mean a person who is not a "dealer" as otherwise defined in under the definition of any other paragraph of this subsection and whose only owned or leased property, (including property owned or leased by an affiliate,) in this state is located at the premises of a printer with which it has contracted for printing, if such property consists of the final printed product, property which becomes a part of the final printed product, or property from which the printed product is produced.
 - (e) The term "dealer" is further defined to mean any

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person, as used in this chapter, who Leases or rents tangible personal property, as defined in this chapter, for a consideration, permitting the use or possession of such property without transferring title thereto, except as expressly provided in this chapter for to the contrary herein.

- (f) The term "dealer" is further defined to mean any person, as used in this chapter, who Maintains or uses has within this state, directly or by a subsidiary, an office, distributing house, salesroom, or house, warehouse, or other place of business operated by any person other than a common carrier acting in the capacity of a common carrier.
- (g) "Dealer" also means and includes every person who
 Solicits business either by direct representatives, indirect
 representatives, or manufacturers' agents; by distribution of
 catalogs or other advertising matter; or by any other means
 whatsoever, and by reason thereof receives orders for tangible
 personal property from consumers for use, consumption,
 distribution, and storage for use or consumption in the state.;
 Such dealer shall collect the tax imposed by this chapter from
 the purchaser, and no action, either in law or in equity, on a
 sale or transaction as provided by the terms of this chapter may
 be had in this state by any such dealer unless it is
 affirmatively shown that the provisions of this chapter has have
 been fully complied with.
- (h) "Dealer" also means and includes every person who, As a representative, agent, or solicitor of an out-of-state principal or principals, solicits, receives, and accepts orders from consumers in the state for future delivery and whose principal refuses to register as a dealer.

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(i) <u>Constitutes</u> <u>"Dealer" also means and includes</u> the state <u>or any</u>, county, municipality, <u>district</u> <u>any political</u> <u>subdivision</u>, agency, bureau, <u>or</u> department, or other state or local governmental instrumentality.

(j) The term "dealer" is further defined to mean any person who Leases, or grants a license to use, occupy, or enter upon, living quarters, sleeping or housekeeping accommodations in hotels, apartment houses, roominghouses, tourist or trailer camps, real property, space or spaces in parking lots or garages for motor vehicles, docking or storage space or spaces for boats in boat docks or marinas, or tie-down or storage space or spaces for aircraft at airports. The term includes "dealer" also means any person who has leased, occupied, or used or was entitled to use any living quarters, sleeping or housekeeping accommodations in hotels, apartment houses, roominghouses, tourist or trailer camps, real property, space or spaces in parking lots or garages for motor vehicles, or docking or storage space or spaces for boats in boat docks or marinas, or who has purchased communication services or electric power or energy, and who cannot prove that the tax levied by this chapter has been paid to the vendor or lessor on any such transactions. The term "dealer" does not include a any person who leases, lets, rents, or grants a license to use, occupy, or enter upon any living quarters, sleeping quarters, or housekeeping accommodations in apartment houses, roominghouses, tourist camps, or trailer camps, and who exclusively enters into a bona fide written agreement for continuous residence for longer than 6 months in duration with a any person who leases, lets, rents, or is granted a license to use such property.

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(k) "Dealer" also means any person who Sells, provides, or performs a service taxable under this chapter. The term includes a "Dealer" also means any person who purchases, uses, or consumes a service taxable under this chapter who cannot prove that the tax levied by this chapter has been paid to the seller of the taxable service.

- (1) "Dealer" also means any person who Solicits, offers, provides, enters into, issues, or delivers any service warranty taxable under this chapter, or who receives, on behalf of such a person, any consideration from a service warranty holder.
 - Section 3. This act shall take effect July 1, 2014.