LEGISLATIVE ACTION Senate House Comm: FAV 03/03/2014

The Committee on Commerce and Tourism (Detert) recommended the following:

Senate Substitute for Amendment (912158)

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Delete lines 873 - 1075

4 and insert:

> The election is binding upon any distributee, successor, transferee, or purchaser. The department shall notify the Department of Revenue of any election made pursuant to this paragraph.

2. A qualified production company is eligible for tax credits against its sales and use tax liabilities and corporate

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income tax liabilities as provided in this section. However, tax credits awarded under this section may not be claimed against sales and use tax liabilities or corporate income tax liabilities for any tax period beginning before July 1, 2011, regardless of when the credits are applied for or awarded.

(d) (e) Tax credit carryforward.—If the certified production company cannot use the entire tax credit in the taxable year or reporting period in which the credit is awarded, any excess amount may be carried forward to a succeeding taxable year or reporting period. A tax credit applied against taxes imposed under chapter 212 or may be carried forward for a maximum of 5 years after the date the credit is awarded. A tax credit applied against taxes imposed under chapter 220 may be carried forward for a maximum of 5 years after the date the credit is awarded, after which the credit expires and may not be used.

(e) (f) Consolidated returns.—A certified production company that files a Florida consolidated return as a member of an affiliated group under s. 220.131(1) may be allowed the credit on a consolidated return basis up to the amount of the tax imposed upon the consolidated group under chapter 220.

(f) (g) Partnership and noncorporate distributions.—A qualified production company that is not a corporation as defined in s. 220.03 may elect to distribute tax credits awarded under this section to its partners or members in proportion to their respective distributive income or loss in the taxable year in which the tax credits were awarded.

(g) (h) Mergers or acquisitions.—Tax credits available under this section to a certified production company may succeed to a surviving or acquiring entity subject to the same conditions and

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limitations as described in this section; however, they may not be transferred again by the surviving or acquiring entity.

- (5) TRANSFER OF TAX CREDITS.-
- (a) Authorization. Upon application to the Office of Film and Entertainment and approval by the department, a certified production company, or a partner or member that has received a distribution under paragraph $(4)(f) \frac{(4)(g)}{f}$, may elect to transfer, in whole or in part, any unused credit amount granted under this section. An election to transfer any unused tax credit amount under chapter 212 or chapter 220 must be made no later than 5 years after the date the credit is awarded, after which period the credit expires and may not be used. The department shall notify the Department of Revenue of the election and transfer.
- (b) Number of transfers permitted.—A certified production company that elects to apply a credit amount against taxes remitted under chapter 212 is permitted a one-time transfer of unused credits to one transferee. A certified production company that elects to apply a credit amount against taxes due under chapter 220 is permitted a one-time transfer of unused credits to no more than four transferees, and such transfers must occur in the same taxable year.
- (c) Transferee rights and limitations.—The transferee is subject to the same rights and limitations as the certified production company awarded the tax credit, except that the initial transferee shall be permitted a one-time transfer of unused credits to no more than two subsequent transferees, and such transfers must occur in the same taxable year as the credits were received by the initial transferee, after which the

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subsequent transferees may not sell or otherwise transfer the tax credit.

- (6) RELINQUISHMENT OF TAX CREDITS.-
- (a) Beginning July 1, 2011, a certified production company, or any person who has acquired a tax credit from a certified production company pursuant to subsections (4) and (5), may elect to relinquish the tax credit to the Department of Revenue in exchange for 90 percent of the amount of the relinquished tax credit.
- (b) The Department of Revenue may approve payments to persons relinquishing tax credits pursuant to this subsection.
- (c) Subject to legislative appropriation, the Department of Revenue shall request the Chief Financial Officer to issue warrants to persons relinquishing tax credits. Payments under this subsection shall be made from the funds from which the proceeds from the taxes against which the tax credits could have been applied pursuant to the irrevocable election made by the certified production company under subsection (4) are deposited.
 - (7) ANNUAL ALLOCATION OF TAX CREDITS.-
- (a) The aggregate amount of the tax credits that may be certified pursuant to paragraph (3)(d) may not exceed:
 - 1. For fiscal year 2010-2011, \$53.5 million.
 - 2. For fiscal year 2011-2012, \$74.5 million.
- 3. For fiscal years 2012-2013, 2013-2014, 2014-2015, and 2015-2016, \$42 million per fiscal year.
- 4. Beginning July 1, 2014, for fiscal years 2014-2015 and 2015-2016, an additional \$50 million per fiscal year.
- 5. Beginning July 1, 2016, for fiscal years 2016-2017, 2017-2018, 2018-2019, and 2019-2020, \$50 million per fiscal



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- (b) Any portion of the maximum amount of tax credits established per fiscal year in paragraph (a) that is not certified as of the end of a fiscal year shall be carried forward and made available for certification during the following 2 fiscal years in addition to the amounts available for certification under paragraph (a) for those fiscal years.
- (c) Upon approval of the final tax credit award amount pursuant to subparagraph (3)(g)2. $\frac{(3)(f)2.}{}$, an amount equal to the difference between the maximum tax credit award amount previously certified under paragraph (3)(d) and the approved final tax credit award amount shall immediately be available for recertification during the current and following fiscal years in addition to the amounts available for certification under paragraph (a) for those fiscal years.
- (d) Amounts available on and after July 1, 2014, for certification may not be certified before the fiscal year in which the amounts are listed in paragraph (a), except as provided in subparagraph (3)(d)2. If, during a fiscal year, the total amount of credits applied for, pursuant to paragraph (3) (a), exceeds the amount of credits available for certification in that fiscal year, such excess shall be treated as having been applied for on the first day of the next fiscal year in which credits remain available for certification.
 - (8) RULES, POLICIES, AND PROCEDURES.-
- (a) The department may adopt rules pursuant to ss. 120.536(1) and 120.54 and develop policies and procedures to implement and administer this section, including, but not limited to, rules specifying requirements for the application

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and approval process, records required for substantiation for tax credits, procedures for making the election in paragraph (4)(c) $\frac{(4)(d)}{(4)}$, the manner and form of documentation required to claim tax credits awarded or transferred under this section, and marketing requirements for tax credit recipients.

- (b) The Department of Revenue may adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this section, including rules governing the examination and audit procedures required to administer this section and the manner and form of documentation required to claim tax credits awarded, transferred, or relinquished under this section.
- (9) AUDIT AUTHORITY; REVOCATION AND FORFEITURE OF TAX CREDITS: FRAUDULENT CLAIMS.-
- (a) Audit authority.—The Department of Revenue may conduct examinations and audits as provided in s. 213.34 to verify that tax credits under this section are received, transferred, and applied according to the requirements of this section. If the Department of Revenue determines that tax credits are not received, transferred, or applied as required by this section, it may, in addition to the remedies provided in this subsection, pursue recovery of such funds pursuant to the laws and rules governing the assessment of taxes.
- (b) Revocation of tax credits.—The department may revoke or modify any written decision qualifying, certifying, or otherwise granting eligibility for tax credits under this section if it is discovered that the tax credit applicant submitted any false statement, representation, or certification in any application, record, report, plan, or other document filed in an attempt to receive tax credits under this section. The department shall

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immediately notify the Department of Revenue of any revoked or modified orders affecting previously granted tax credits. Additionally, the applicant must notify the Department of Revenue of any change in its tax credit claimed.

- (c) Forfeiture of tax credits.—A determination by the Department of Revenue, as a result of an audit pursuant to paragraph (a) or from information received from the department or the Division Office of Film and Entertainment of Enterprise Florida, Inc., that an applicant received tax credits pursuant to this section to which the applicant was not entitled is grounds for forfeiture of previously claimed and received tax credits. The applicant is responsible for returning forfeited tax credits to the Department of Revenue, and such funds shall be paid into the General Revenue Fund of the state. Tax credits purchased in good faith are not subject to forfeiture unless the transferee submitted fraudulent information in the purchase or failed to meet the requirements in subsection (5).
- (d) Fraudulent claims.—Any applicant that submits fraudulent information under this section is liable for reimbursement of the reasonable costs and fees associated with the review, processing, investigation, and prosecution of the fraudulent claim. An applicant that obtains a credit payment under this section through a claim that is fraudulent is liable for reimbursement of the credit amount plus a penalty in an amount double the credit amount. The penalty is in addition to any criminal penalty to which the applicant is liable for the same acts. The applicant is also liable for costs and fees incurred by the state in investigating and prosecuting the fraudulent claim.

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- (10) ANNUAL REPORT.—Each November 1, the department Office of Film and Entertainment shall submit an annual report for the previous fiscal year to the Governor, the President of the Senate, and the Speaker of the House of Representatives which outlines the incentive program's return on investment and economic benefits to the state. The report must also include an estimate of the full-time equivalent positions created by each production that received tax credits under this section and information relating to the distribution of productions receiving credits by geographic region and type of production. The report must also include the expenditures report required under s. 288.9241 s. 288.1253(3) and the information describing the relationship between tax exemptions and incentives to industry growth required under s. 288.1258(5). The department may work with the Division of Film and Entertainment of Enterprise Florida, Inc., to develop the annual report.
- (11) REPEAL.—This section is repealed July 1, 2020 July 1, 2016, except that:
- (a) Tax credits certified under paragraph (3)(d) before July 1, 2020 July 1, 2016, may be awarded under paragraph (3)(g) (3) (f) on or after July 1, 2020 July 1, 2016, if the other requirements of this section are met.
- (b) Tax credits carried forward under paragraph (4)(d) (4) (e) remain valid for the period specified.
 - (c) Subsections (5), (8), and (9) shall remain