1 A bill to be entitled 2 An act relating to individuals with disabilities; 3 creating s. 1009.985, F.S.; providing a short title; 4 creating s. 1009.986, F.S.; providing legislative 5 intent; defining terms; requiring the Florida Prepaid 6 College Board to establish a direct-support organization known as "Florida ABLE, Inc."; specifying 7 8 requirements for the registration, organization, 9 incorporation, and operation of the organization; 10 requiring the organization to operate under a written contract with the Florida Prepaid College Board; 11 12 specifying provisions that must be included in the 13 contract; requiring the organization to provide for an 14 annual financial audit and supplemental data under 15 certain circumstances; establishing and providing for the membership of a board of directors for the 16 organization; providing limits on a director's 17 authority; specifying meeting and quorum requirements; 18 19 prohibiting compensation for the service of directors 20 and other specified members; authorizing specified 21 reimbursement for the travel expenses of directors and 2.2 specified members of the organization; authorizing the organization to use certain services, property, and 23 facilities of the Florida Prepaid College Board; 24 25 authorizing the organization to establish the Florida 26 ABLE program; specifying requirements that must be met

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before implementation of the program; requiring that the organization develop a participation agreement that contains specified provisions; authorizing other provisions that may be included in the agreement; providing for the amendment of the agreement under certain circumstances; providing for the use of the balance of an abandoned ABLE account by the organization; providing that contracts and participation agreements entered into by the organization do not constitute a debt or obligation of the state; authorizing the organization to contract with other states for specified purposes; providing for termination of the program under certain circumstances and for the disposition of certain assets upon termination; prohibiting the state from limiting or altering the specified vested rights of designated beneficiaries except under specified circumstances; requiring the organization to establish a comprehensive investment plan for the program; exempting funds paid into the program's trust fund from the claims of specified creditors; providing for recovery by Medicaid of certain medical assistance provided to a deceased designated beneficiary; providing for the distribution of the balance of a deceased designated beneficiary's ABLE account; requiring the organization to provide specified data

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and files to the Agency for Health Care Administration; providing that specified payroll deduction authority applies to the Florida Prepaid College Board and the organization for the purpose of administering the program; requiring the organization to submit an annual report to specified entities; requiring the Florida Prepaid College Board to adopt rules; providing that the section is repealed on a specified date; amending s. 222.22, F.S.; providing that specified moneys, assets, and income of a qualified ABLE program, including the Florida ABLE program, are not subject to attachment, levy, garnishment, or certain legal process in favor of certain creditors or claimants; amending s. 1009.971, F.S.; conforming provisions to changes made by the act; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1009.985, Florida Statutes, is created to read: 1009.985 Short title.-Sections 1009.985-1009.988 may be cited as the "Florida Achieving a Better Life Experience (ABLE) Act."

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Section 1009.986, Florida Statutes, is created

CODING: Words stricken are deletions; words underlined are additions.

Section 2.

to read:

1009.986 Florida ABLE program.—

- Legislature to establish a qualified ABLE program in this state which will encourage and assist the saving of private funds in tax-exempt accounts in order to pay for the qualified disability expenses of eligible individuals with disabilities. The Legislature intends that the qualified ABLE program be implemented in a manner that is consistent with federal law authorizing the program and that maximizes program efficiency and effectiveness.
- (2) DEFINITIONS.—As used in ss. 1009.986-1009.988, the term:
- (a) "ABLE account" means an account established by an eligible individual which is owned by the eligible individual and maintained under the Florida ABLE program.
- (b) "Contracting state" means a state that does not have a qualified ABLE program and that has entered into a contract with Florida ABLE, Inc., to provide residents of the contracting state with access to the Florida ABLE program.
- (c) "Designated beneficiary" means an eligible individual who established an ABLE account and is the owner of the account.
- (d) "Disability certification" has the same meaning as provided in s. 529A of the Internal Revenue Code.
- (e) "Eligible individual" means a resident of this state
  or a contracting state:
  - 1. Who is entitled to benefits or disability under Title

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II or Title XVI of the Social Security Act for a taxable year and whose blindness or disability occurred before the date on which the individual attained the age of 26 years; or

- 2. For whom a disability certification is filed with the United States Department of Treasury for the taxable year.
- (f) "Florida ABLE program" means the qualified ABLE program established and maintained under this section by Florida ABLE, Inc.
- (g) "Internal Revenue Code" means the United States

  Internal Revenue Code of 1986, as defined in s. 220.03(1), and regulations adopted pursuant thereto.
- (h) "Participation agreement" means the agreement between Florida ABLE, Inc., and a participant in the Florida ABLE program.
- (i) "Qualified ABLE program" means the program authorized under s. 529A of the Internal Revenue Code which may be established by a state, agency, or instrumentality thereof to allow a person to make contributions for a taxable year to an ABLE account established for the purpose of meeting the qualified disability expenses of the designated beneficiary of the ABLE account.
- (j) "Qualified disability expense" has the meaning provided in s. 529A of the Internal Revenue Code.
  - (3) DIRECT-SUPPORT ORGANIZATION; FLORIDA ABLE, INC.-
- (a) The Florida Prepaid College Board shall establish a direct-support organization to be known as "Florida ABLE, Inc.,"

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131 which is:

- A Florida not-for-profit corporation registered,
   incorporated, organized, and operated in compliance with chapter
   617.
- 2. Organized and operated to receive, hold, invest, and administer property and to make expenditures for the benefit of the Florida ABLE program.
- (b) Florida ABLE, Inc., shall operate under a written contract with the Florida Prepaid College Board. The contract must include, but is not limited to, provisions that:
- 1. Require the articles of incorporation and bylaws of Florida ABLE, Inc., to be approved by the Florida Prepaid College Board.
- 2. Require Florida ABLE, Inc., to submit an annual budget for approval by the Florida Prepaid College Board. The budget must comply with rules adopted by the Florida Prepaid College Board.
- 3. Require Florida ABLE, Inc., to pay reasonable consideration to the Florida Prepaid College Board for products or services provided directly or indirectly by the Florida Prepaid College Board.
- 4. Authorize the Florida Prepaid College Board to solicit proposals, contract or subcontract, or amend contractual service agreements of the Florida Prepaid College Board for the benefit of Florida ABLE, Inc.
  - 5. Authorize the Florida Prepaid College Board to maintain

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157 the website of Florida ABLE, Inc.

- 6. Require the Florida Prepaid College Board to annually certify that Florida ABLE, Inc., is complying with the terms of the contract and acting in a manner consistent with this section and in the best interest of the state. The certification must be reported in the official minutes of a meeting of the Florida Prepaid College Board.
- 7. Require the reversion of moneys and property to the Florida Prepaid College Board, or to the state if the Florida Prepaid College Board ceases to exist, which are held in trust by Florida ABLE, Inc., for the benefit of the Florida ABLE program if Florida ABLE, Inc., is no longer approved to operate.
- 8. Require the disclosure of material provisions in the contract and of the distinction between the Florida Prepaid

  College Board and Florida ABLE, Inc., to donors of gifts, contributions, or bequests, and the inclusion of such disclosure on all promotional and fundraising publications.
- 9. Require the fiscal year for Florida ABLE, Inc., to begin on July 1 and end on June 30 of the following year.
- (c) Florida ABLE, Inc., shall provide for an annual financial audit in accordance with s. 215.981. The Florida

  Prepaid College Board and Auditor General may require Florida

  ABLE, Inc., or its independent auditor, to provide any supplemental data relating to the operation of Florida ABLE, Inc.
  - (d) 1. The board of directors of Florida ABLE, Inc., shall

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183 consist of:

- a. The chair and the executive director of the Florida

  Prepaid College Board and the director of the Agency for Persons

  with Disabilities. The chair of the Florida Prepaid College

  Board shall serve as the chair of the board of directors of

  Florida ABLE, Inc.
- b. Two individuals who possess knowledge, skill, and experience in the areas of accounting, risk management, or investment management, one of whom shall be appointed by the President of the Senate and one of whom shall be appointed by the Speaker of the House of Representatives.
- c. Two individuals who are advocates of persons with disabilities, one of whom shall be appointed by the President of the Senate and one of whom shall be appointed by the Speaker of the House of Representatives. At least one of the individuals appointed under this sub-subparagraph must be an advocate of persons with developmental disabilities, as that term is defined in s. 393.063.
- 2. The term of the appointees under sub-subparagraphs 1.b. and c. shall be 3 years. An appointee may be reappointed for up to one consecutive term.
- 3. Unless authorized by the board of directors of Florida ABLE, Inc., an individual director has no authority to control or direct the operations of Florida ABLE, Inc., or the actions of its officers and employees.
  - 4. The board of directors of Florida ABLE, Inc.:

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a. Shall meet at least quarterly and at other times upon the call of the chair.

- b. May use any method of telecommunications to conduct, or establish a quorum at, its meetings or the meetings of a subcommittee or other subdivision if the public is given proper notice of the telecommunications meeting and provided reasonable access to observe and, if appropriate, to participate.
- 5. A majority of the total current membership of the board of directors of Florida ABLE, Inc., constitutes a quorum of the board.
- 6. Members of the board of directors of Florida ABLE,
  Inc., and the board's subcommittees or other subdivisions shall
  serve without compensation; however, the members may be
  reimbursed for reasonable, necessary, and actual travel expenses
  pursuant to s. 112.061.
- (e) Subject to rules adopted by the Florida Prepaid

  College Board, Florida ABLE, Inc., may use property, other than money, facilities, and personal services of the Florida Prepaid

  College Board, provided that Florida ABLE, Inc., offers equal employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin. As used in this paragraph, the term "personal services" means use of the Florida

  Prepaid College Board's full-time and part-time personnel, payroll processing services, and other services prescribed by rule of the Florida Prepaid College Board.
  - (4) FLORIDA ABLE PROGRAM.—

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(a) Florida ABLE, Inc., is authorized to establish and administer the Florida ABLE program. Before implementing the program, Florida ABLE, Inc., must obtain a written opinion from counsel specializing in:

- 1. Federal tax matters which indicates that the Florida

  ABLE program is designed to comply with s. 529A of the Internal

  Revenue Code.
- 2. Federal securities law which indicates that the Florida

  ABLE program and the offering of participation in the program

  are designed to comply with applicable federal securities law

  and qualify for the available tax exemptions under such law.
- (b) Florida ABLE, Inc., must develop a participation agreement which must state that:
- 1. The participation agreement is only a debt or obligation of the Florida ABLE program and the Florida ABLE Trust Fund and, as provided under paragraph (f), is not a debt or obligation of the state.
- 2. Participation in the Florida ABLE program does not guarantee that sufficient funds will be available to cover all qualified disability expenses for any designated beneficiary and does not guarantee the receipt or continuation of any product or service for the designated beneficiary.
- 3. The establishment of an ABLE account in violation of federal law is prohibited.
- 4. Contributions in excess of the limitations set forth in s. 529A of the Internal Revenue Code are prohibited.

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5. The withdrawal of funds from an ABLE account must
comply with the requirements and procedures established by
Florida ABLE, Inc., for a withdrawal. In establishing the
requirements and procedures, Florida ABLE, Inc., shall provide
for distributions to be made in as efficient and expeditious
manner as is prudent and possible, consistent with the
requirements of s. 529A of the Internal Revenue Code.

- 6. The state is a creditor of ABLE accounts as, and to the extent, set forth in s. 529A of the Internal Revenue Code.
- 7. Material misrepresentations by a party to the participation agreement, other than Florida ABLE, Inc., in the application for the participation agreement or in any communication with Florida ABLE, Inc., regarding the Florida ABLE program may result in the involuntary liquidation of the ABLE account. If an account is involuntarily liquidated, the designated beneficiary is entitled to a refund, subject to any fees or penalties provided by the participation agreement and the Internal Revenue Code.
- (c) The participation agreement may include provisions specifying:
- 1. The requirements and applicable restrictions for opening an ABLE account.
- 2. The eligibility requirements for a party to a participation agreement and the rights of the party.
- 3. The requirements and applicable restrictions for making contributions to an ABLE account.

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4. The requirements and applicable restrictions for directing the investment of the contributions or balance of the ABLE account.

- 5. The administrative fee and other fees and penalties applicable to an ABLE account.
- 6. The terms and conditions under which an ABLE account or participation agreement may be modified, transferred, or terminated.
  - 7. The disposition of abandoned ABLE accounts.
- 8. Other terms and conditions determined by Florida ABLE, Inc., to be necessary or proper.
- (d) The participation agreement may be freely amended throughout its term for purposes that include, but are not limited to, allowing a participant to increase or decrease the level of participation and to change designated beneficiaries and other matters authorized by this section and s. 529A of the Internal Revenue Code.
- (e) If an ABLE account is determined to be abandoned pursuant to rules adopted by the Florida Prepaid College Board, Florida ABLE, Inc., may use the balance of the account to operate the Florida ABLE program or may transfer the balance to the Florida Prepaid Tuition Scholarship Program to provide matching funds for prepaid tuition scholarships for economically disadvantaged youth under s. 1009.984.
- (f) A contract or participation agreement entered into by or an obligation of Florida ABLE, Inc., on behalf of and for the

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benefit of the Florida ABLE program does not constitute a debt or obligation of the state but is the obligation of the Florida ABLE program. The state does not have an obligation to a designated beneficiary or any other person as a result of the Florida ABLE program. The obligation of the Florida ABLE program is limited solely to amounts in the Florida ABLE Trust Fund. All amounts obligated to be paid from the Florida ABLE Trust Fund are limited to the amounts available for such obligation. The amounts held in the Florida ABLE program may be disbursed only in accordance with this section.

- (g) Florida ABLE, Inc., may contract with other states to participate under the rules of another state's qualified ABLE program or to authorize the participation of a contracting state in the Florida ABLE program.
- (h) The Florida ABLE program shall continue in existence until terminated by law. If the state determines that the program is financially infeasible, the state may terminate the program. Upon termination, amounts in the Florida ABLE Trust Fund held for designated beneficiaries shall be returned in accordance with the participation agreement. Any unclaimed amounts remaining in the trust fund may be transferred to the Florida Prepaid Tuition Scholarship Program to provide matching funds for prepaid tuition scholarships for economically disadvantaged youth under s. 1009.984.
- (i) The state pledges to the designated beneficiaries that the state will not limit or alter their rights under this

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339 section which are vested in the Florida ABLE program until the 340 program's obligations are met and discharged. However, this 341 paragraph does not preclude such limitation or alteration if 342 adequate provision is made by law for the protection of the 343 designated beneficiaries pursuant to the obligations of Florida 344 ABLE, Inc., and does not preclude termination of the Florida 345 ABLE program if the state or the Florida Prepaid College Board 346 determines that the program is not financially feasible. Florida 347 ABLE, Inc., on behalf of the state, may include this pledge and 348 undertaking by the state in participation agreements. 349 (5) COMPREHENSIVE INVESTMENT PLAN.—Florida ABLE, Inc., 350 shall establish a comprehensive investment plan for the Florida 351 ABLE program, subject to the approval of the Florida Prepaid 352 College Board. The comprehensive investment plan must specify 353 the investment policies to be used by Florida ABLE, Inc., in its 354 administration of the program. Florida ABLE, Inc., may place 355 assets of the program in investment products and in such 356 proportions as may be designated or approved in the 357 comprehensive investment plan. Such products shall be 358 underwritten and offered in compliance with the applicable 359 federal and state laws or regulations or exemptions therefrom. A 360 designated beneficiary may not direct the investment of any 361 contributions to the Florida ABLE program, unless specific fund 362 options are offered by Florida ABLE, Inc. Directors, officers, 363 and employees of Florida ABLE, Inc., may enter into 364 participation agreements, notwithstanding their fiduciary

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responsibilities or official duties related to the Florida ABLE program.

- or out of the Florida ABLE Trust Fund by or on behalf of a designated beneficiary are exempt, as provided by s. 222.22, from all claims of creditors of the designated beneficiary if the participation agreement has not been terminated. Moneys paid into the Florida ABLE program and benefits accrued through the program may not be pledged for the purpose of securing a loan.
  - (7) MEDICAID RECOVERY; PRIORITY OF DISTRIBUTIONS.—
- (a) Upon the death of the designated beneficiary, the Agency for Health Care Administration or the state Medicaid program for a contracting state may file a claim with the Florida ABLE program for the total amount of medical assistance provided for the designated beneficiary under the Medicaid program, less any premiums paid by or on behalf of the designated beneficiary to a Medicaid buy-in program. Funds in the ABLE account of the deceased designated beneficiary must first be distributed for qualified disability expenses followed by distributions for the Medicaid claim authorized under this paragraph. Any remaining amount shall be distributed as provided in the participation agreement.
- (b) Florida ABLE, Inc., shall provide to the Agency for
  Health Care Administration or the agency's contractor data
  files, layouts, data dictionaries, and any other necessary
  materials used by Florida ABLE, Inc., to carry out this section.

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The exchange of data must occur on a schedule mutually agreed upon by both parties.

- (8) PAYROLL DEDUCTION AUTHORITY.—The payroll deduction authority provided under s. 1009.975 applies to the Florida

  Prepaid College Board and Florida ABLE, Inc., for purposes of administering this section.
- (9) ANNUAL REPORT.—On or before March 31 of each year, Florida ABLE, Inc., shall prepare or cause to be prepared a report setting forth in appropriate detail an accounting of the Florida ABLE program which includes a description of the financial condition of the program at the close of the fiscal year. Florida ABLE, Inc., shall submit copies of the report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the minority leaders of the Senate and the House of Representatives and shall make the report available to each designated beneficiary. The accounts of the Florida ABLE program are subject to annual audit by the Auditor General.
- (10) RULES.—The Florida Prepaid College Board shall adopt rules to administer this section. Such rules must include, but are not limited to:
- (a) Specifying the procedures by which Florida ABLE, Inc., shall be governed and operate, including requirements for the budget of Florida ABLE, Inc., and conditions with which Florida ABLE, Inc., must comply to use property, facilities, or personal services of the Florida Prepaid College Board.

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117	(b) The procedures for determining that an ABLE account
118	has been abandoned.
119	(c) Adoption of provisions determined necessary by the
120	Florida Prepaid College Board for the Florida ABLE program to
121	retain its status as a qualified ABLE program or the tax-exempt
122	status or other similar status of the program or its
123	participants under the Internal Revenue Code. Florida ABLE,
124	Inc., shall inform participants in the Florida ABLE program of
125	changes to the tax or securities status of their interests in
126	the ABLE program and participation agreements.
127	(11) REPEAL.—In accordance with s. 20.058, this section is
128	repealed October 1, 2020, unless reviewed and saved from repeal
129	by the Legislature.
130	Section 3. Subsection (5) is added to section 222.22,
131	Florida Statutes, to read:
132	222.22 Exemption of assets in qualified tuition programs,
133	medical savings accounts, Coverdell education savings accounts,
134	and hurricane savings accounts from legal process.—
135	(5) Except as provided in s. 1009.986(7), as it relates to
136	any validly existing qualified ABLE program authorized by s.
137	529A of the Internal Revenue Code of 1986, as amended,
138	including, but not limited to, the Florida ABLE program
139	participation agreements under s. 1009.986, moneys paid into or
140	out of such a program, and the income and assets of such a
141	program, are not liable to attachment, levy, garnishment, or
142	legal process in this state in favor of any creditor of or

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claimant against any designated beneficiary or other program
participant.

Section 4. Subsections (1) and (4) of section 1009.971, Florida Statutes, are amended to read:

1009.971 Florida Prepaid College Board.

- (1) FLORIDA PREPAID COLLEGE BOARD; CREATION.—The Florida Prepaid College Board is hereby created as a body corporate with all the powers of a body corporate for the purposes delineated in this section. The board shall administer the prepaid program and the savings program, and shall perform essential governmental functions as provided in <a href="mailto:ss.1009.97-1009.988">ss.1009.97-1009.988</a> ss. <a href="mailto:ss.1009.97-1009.988">1009.97-1009.988</a> ss. <a href="mailto:state">ss.1009.97-1009.988</a> ss. <a href="mailto:state">ss.1009.97-1009.988</a> ss. <a href="mailto:ss.1009.97-1009.988">ss.1009.97-1009.988</a> ss.
- (4) FLORIDA PREPAID COLLEGE BOARD; POWERS AND DUTIES.—The board shall have the powers and duties necessary or proper to carry out the provisions of ss. 1009.97-1009.988 ss. 1009.97-1009.984, including, but not limited to, the power and duty to:
- (a) Appoint an executive director to serve as the chief administrative and operational officer of the board and to perform other duties assigned to him or her by the board.
  - (b) Adopt an official seal and rules.
  - (c) Sue and be sued.

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(d) Make and execute contracts and other necessary instruments.

- (e) Establish agreements or other transactions with federal, state, and local agencies, including state universities and Florida College System institutions.
- (f) Administer the trust fund in a manner that is sufficiently actuarially sound to defray the obligations of the prepaid program and the savings program, considering the separate purposes and objectives of each program. The board shall annually evaluate or cause to be evaluated the actuarial soundness of the prepaid fund. If the board perceives a need for additional assets in order to preserve actuarial soundness of the prepaid program, the board may adjust the terms of subsequent advance payment contracts to ensure such soundness.
  - (g) Invest funds not required for immediate disbursement.
- (h) Appear in its own behalf before boards, commissions, or other governmental agencies.
- (i) Hold, buy, and sell any instruments, obligations, securities, and property determined appropriate by the board.
- (j) Require a reasonable length of state residence for qualified beneficiaries.
- (k) Segregate contributions and payments to the trust fund into the appropriate fund.
- (1) Procure and contract for goods and services, employ personnel, and engage the services of private consultants, actuaries, managers, legal counsel, and auditors in a manner

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determined to be necessary and appropriate by the board.

- (m) Solicit and accept gifts, grants, loans, and other aids from any source or participate in any other way in any government program to carry out the purposes of <u>ss. 1009.97-1009.984</u>.
- (n) Require and collect administrative fees and charges in connection with any transaction and impose reasonable penalties, including default, for delinquent payments or for entering into an advance payment contract or a participation agreement on a fraudulent basis.
- (o) Procure insurance against any loss in connection with the property, assets, and activities of the trust fund or the board.
- (p) Impose reasonable time limits on use of the benefits provided by the prepaid program or savings program. However, any such limitations shall be specified within the advance payment contract or the participation agreement, respectively.
- (q) Delineate the terms and conditions under which payments may be withdrawn from the trust fund and impose reasonable fees and charges for such withdrawal. Such terms and conditions shall be specified within the advance payment contract or the participation agreement.
- (r) Provide for the receipt of contributions in lump sums or installment payments.
- (s) Require that purchasers of advance payment contracts or benefactors of participation agreements verify, under oath,

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any requests for contract conversions, substitutions, transfers, cancellations, refund requests, or contract changes of any nature. Verification shall be accomplished as authorized and provided for in s. 92.525(1)(a).

- (t) Delegate responsibility for administration of one or both of the comprehensive investment plans required in s. 1009.973 to persons the board determines to be qualified. Such persons shall be compensated by the board.
- (u) Endorse insurance coverage written exclusively for the purpose of protecting advance payment contracts, and participation agreements, and the purchasers, benefactors, and beneficiaries thereof, including group life policies and group disability policies, which are exempt from the provisions of part V of chapter 627.
- (v) Form strategic alliances with public and private entities to provide benefits to the prepaid program, savings program, and participants of either or both programs.
- (w) Solicit proposals and contract, pursuant to s. 287.057, for the marketing of the prepaid program or the savings program, or both together. Any materials produced for the purpose of marketing the prepaid program or the savings program shall be submitted to the board for review. No such materials shall be made available to the public before the materials are approved by the board. Any educational institution may distribute marketing materials produced for the prepaid program or the savings program; however, all such materials shall be

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approved by the board prior to distribution. Neither the state nor the board shall be liable for misrepresentation of the prepaid program or the savings program by a marketing agent.

- (x) Establish other policies, procedures, and criteria to implement and administer the provisions of  $\underline{ss.\ 1009.97-1009.988}$   $\underline{ss.\ 1009.97-1009.984}$ .
- (y) Adopt procedures to govern contract dispute proceedings between the board and its vendors.

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Section 5. This act shall take effect October 1, 2015.

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