By Senator Bradley

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A bill to be entitled An act relating to behavioral health services; creating s. 394.47892, F.S.; authorizing counties to fund treatment-based mental health court programs; providing legislative intent; providing that pretrial program participation is voluntary; specifying criteria that a court must consider before sentencing a person to a postadjudicatory treatment-based mental health court program; requiring a judge presiding over a postadjudicatory treatment-based mental health court program to hear a violation of probation or community control under certain circumstances; providing that treatment-based mental health court programs may include specified programs; requiring a judicial circuit with a treatment-based mental health court program to establish a coordinator position, subject to annual appropriation by the Legislature; providing county funding requirements for treatment-based mental health court programs; authorizing the chief judge of a judicial circuit to appoint an advisory committee for the treatment-based mental health court program; specifying membership of the committee; amending s. 394.656, F.S.; revising the composition and duties of the Criminal Justice, Mental Health, and Substance Abuse Statewide Grant Review Committee within the Department of Children and Families; requiring the department to create a grant review and selection committee; prescribing duties of the committee; authorizing a designated not-for-profit community

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provider to apply for certain grants; amending s. 394.9082, F.S.; requiring managing entities to establish a process for enrolling priority substance abuse and mental health populations into substance abuse and mental health services; requiring the department to establish enrollment criteria; defining the term "public receiving facility"; requiring the department to establish specified standards and protocols with respect to the administration of the crisis stabilization services utilization database; directing managing entities to require public receiving facilities to submit utilization data on a periodic basis; providing requirements for the data; requiring managing entities to periodically submit aggregate data to the department; requiring the department to adopt rules; requiring the department to annually submit a report to the Governor and the Legislature; prescribing report requirements; specifying that implementation of the database is contingent upon an appropriation; amending s. 409.906, F.S.; requiring the Agency for Health Care Administration to submit a federal waiver or Medicaid state plan amendment for the provision of health homes; specifying conditions for the health home program; amending ss. 29.004, 39.001, 39.507, and 39.521, F.S.; conforming provisions to changes made by the act; requiring the agency to submit a planning grant application to the United States Department of Health and Human Services; providing an effective

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WHEREAS, Florida's residents with mental illnesses and substance abuse disorders are best able to recover and become productive citizens when served in their own communities and surrounded by family and natural support systems, and

WHEREAS, untreated mental illnesses and substance abuse disorders place a burden on the health care and public safety system, and

WHEREAS, research has demonstrated that the delivery of behavioral health services to treat mental illnesses and substance abuse disorders are cost-effective and efficient, and

WHEREAS, the Legislature intends to ensure greater access to behavioral health services by promoting the high quality, adequacy, and availability of these essential services, NOW, THEREFORE,

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 394.47892, Florida Statutes, is created to read:

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394.47892 Treatment-based mental health court programs.—
(1) Each county may fund a treatment-based mental health

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court program under which persons in the justice system assessed with a mental illness will be processed in such a manner as to appropriately address the severity of the identified mental

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health problem through treatment services tailored to the individual needs of the participant. The Legislature intends to

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encourage the Department of Corrections, the Department of

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88 Children and Families, the Department of Juvenile Justice, the 89 Department of Health, the Department of Law Enforcement, the Department of Education, and such agencies, local governments, 90 91 law enforcement agencies, other interested public or private 92 sources, and individuals to support the creation and 93 establishment of these problem-solving court programs. 94 Participation in the treatment-based mental health court 95 programs does not divest any public or private agency of its 96 responsibility for a child or adult, but enables these agencies 97 to better meet their needs through shared responsibility and 98 resources.

- (2) Entry into any pretrial treatment-based mental health court program is voluntary.
- (3) (a) Entry into any postadjudicatory treatment-based mental health court program as a condition of probation or community control pursuant to s. 948.01 or s. 948.06 must be based upon the sentencing court's assessment of the defendant's criminal history, mental health screening outcome, amenability to the services of the program, the recommendation of the state attorney and the victim, if any, and the defendant's agreement to enter the program.
- (b) An offender who is sentenced to a postadjudicatory treatment-based mental health court program and who, while a mental health court program participant, is the subject of a violation of probation or community control under s. 948.06 shall have the violation of probation or community control heard by the judge presiding over the postadjudicatory treatment-based mental health court program. The judge shall dispose of any such violation, after a hearing on or admission of the violation, as

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he or she deems appropriate if the resulting sentence or conditions are lawful.

- (4) Treatment-based mental health court programs may include pretrial intervention programs as provided in s. 948.08, treatment-based mental health court programs authorized in chapter 39, postadjudicatory programs as provided in ss. 948.01 and 948.06, and review of the status of compliance or noncompliance of sentenced offenders through a treatment-based mental health court program.
- (5) Contingent upon an annual appropriation by the Legislature, each judicial circuit with a treatment-based mental health court program shall establish, at a minimum, one coordinator position for the treatment-based mental health court program within the state courts system to coordinate the responsibilities of the participating agencies and service providers. Each coordinator shall provide direct support to the treatment-based mental health court program by providing coordination between the multidisciplinary team and the judiciary, providing case management, monitoring compliance of the participants in the treatment-based mental health court program with court requirements, and providing program evaluation and accountability.
- (6) If a county chooses to fund a treatment-based mental health court program, the county must secure funding from sources other than the state for those costs not otherwise assumed by the state pursuant to s. 29.004. However, this does not preclude a county from using treatment and other service funding provided through state executive branch agencies. Counties may provide, by interlocal agreement, for the

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collective funding of these programs.

(7) The chief judge of each judicial circuit may appoint an advisory committee for the treatment-based mental health court program. The committee shall be composed of the chief judge, or his or her designee, who shall serve as chair; the judge of the treatment-based mental health court program, if not otherwise designated by the chief judge as his or her designee; the state attorney, or his or her designee; the public defender, or his or her designee; the treatment-based mental health court program coordinators; community representatives; treatment representatives; and any other persons the chair finds are appropriate.

Section 2. Section 394.656, Florida Statutes, is amended to read:

394.656 Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program.—

- (1) There is created within the Department of Children and Families the Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program. The purpose of the program is to provide funding to counties with which they can plan, implement, or expand initiatives that increase public safety, avert increased spending on criminal justice, and improve the accessibility and effectiveness of treatment services for adults and juveniles who have a mental illness, substance abuse disorder, or co-occurring mental health and substance abuse disorders and who are in, or at risk of entering, the criminal or juvenile justice systems.
- (2) The department shall establish a Criminal Justice, Mental Health, and Substance Abuse Statewide Grant Review

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20151462 175 Committee. The committee shall include: 176 (a) One representative of the Department of Children and 177 Families; 178 (b) One representative of the Department of Corrections; 179 (c) One representative of the Department of Juvenile 180 Justice; 181 (d) One representative of the Department of Elderly 182 Affairs: and (e) One representative of the Office of the State Courts 183 184 Administrator; 185 (f) One representative of the Department of Veterans' 186 Affairs; 187 (g) One representative of the Florida Sheriffs Association; 188 (h) One representative of the Florida Police Chiefs 189 Association; (i) One representative of the Florida Association of 190 191 Counties; 192 (j) One representative of the Florida Alcohol and Drug 193 Abuse Association; and 194 (k) One representative from the Florida Council for 195 Community Mental Health. 196 197 The committee shall serve as the advisory body to review policy 198 and funding issues that help reduce the impact of persons with 199 mental illness and substance abuse disorders on communities and 200 the court system. The committee shall advise the department in 201 selecting priorities for applying and reviewing grants and 202 investing awarded grant moneys. 203 (3) In addition to the committee established pursuant to

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subsection (2), the department shall create a grant review and selection committee. To the extent possible, the members of the grant review and selection committee shall have expertise in the content areas relating to grant applications, including, but not limited to, substance abuse and mental health disorders, community corrections, and law enforcement. In addition, members shall have experience in grant writing, grant reviewing, and grant application scoring.

- (4) (a) (3) (a) A county, or a not-for-profit community provider designated by a local county planning council or committee described in s. 394.657, may apply for a 1-year planning grant or a 3-year implementation or expansion grant. The purpose of the grants is to demonstrate that investment in treatment efforts related to mental illness, substance abuse disorders, or co-occurring mental health and substance abuse disorders results in a reduced demand on the resources of the judicial, corrections, juvenile detention, and health and social services systems.
- (b) To be eligible to receive a 1-year planning grant or a 3-year implementation or expansion grant, a county applicant must have a county planning council or committee that is in compliance with the membership requirements set forth in this section.
- Abuse Statewide Grant Review Committee shall notify the Department of Children and Families in writing of the names of the applicants who have been selected by the committee to receive a grant. Contingent upon the availability of funds and upon notification by the review committee of those applicants

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approved to receive <del>planning,</del> implementation, or expansion grants, the Department of Children and Families may transfer funds appropriated for the grant program to <u>an approved</u> applicant <del>any county awarded a grant</del>.

Section 3. Present paragraphs (b) through (g) of subsection (7) of section 394.9082, Florida Statutes, are redesignated as paragraphs (c) through (h), respectively, a new paragraph (b) is added to that subsection, present paragraphs (c) and (d) of that subsection are amended, present subsections (10) and (11) of that section are redesignated as subsections (11) and (12), respectively, and a new subsection (10) is added to that section, to read:

394.9082 Behavioral health managing entities.-

- (7) MANAGING ENTITY REQUIREMENTS.—The department may adopt rules and standards and a process for the qualification and operation of managing entities which are based, in part, on the following criteria:
- (b) A managing entity shall establish a process for the enrollment of the state's priority substance abuse and mental health populations into substance abuse and mental health services. The department shall establish enrollment criteria to be implemented by managing entities and their contracted service providers. A client's enrollment establishes the client's eligibility to receive services and the department's participation in the cost of such services. A person seeking services may not be denied services pending his or her enrollment.
- (d) (c) A managing entity must submit a network management plan and budget in a form and manner determined by the

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department. The plan must detail the means for implementing the duties to be contracted to the managing entity and the efficiencies to be anticipated by the department as a result of executing the contract. The department may require modifications to the plan and must approve the plan before contracting with a managing entity. The department may contract with a managing entity that demonstrates readiness to assume core functions, and may continue to add functions and responsibilities to the managing entity's contract over time as additional competencies are developed as identified in paragraph  $\underline{\text{(h)}}$   $\underline{\text{(g)}}$ . Notwithstanding other provisions of this section, the department may continue and expand managing entity contracts if the department determines that the managing entity meets the requirements specified in this section.

(e) (d) Notwithstanding paragraphs (c) (b) and (d) (e), a managing entity that is currently a fully integrated system providing mental health and substance abuse services, Medicaid, and child welfare services is permitted to continue operating under its current governance structure as long as the managing entity can demonstrate to the department that consumers, other stakeholders, and network providers are included in the planning process.

(10) CRISIS STABILIZATION SERVICES UTILIZATION DATABASE.—
The department shall develop, implement, and maintain standards under which a managing entity shall collect utilization data from all public receiving facilities situated within its geographic service area. As used in this subsection, the term "public receiving facility" means an entity that meets the licensure requirements of and is designated by the department to

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operate as a public receiving facility under s. 394.875 and that is operating as a licensed crisis stabilization unit.

- (a) The department shall develop standards and protocols for managing entities and public receiving facilities to use in the collection, storage, transmittal, and analysis of data. The standards and protocols must allow for compatibility of data and data transmittal between public receiving facilities, managing entities, and the department for the implementation and requirements of this subsection. The department shall require managing entities contracted under this section to comply with this subsection by August 1, 2015.
- (b) A managing entity shall require a public receiving facility within its provider network to submit data to the managing entity, in real time or at least daily, for:
- 1. All admissions and discharges of clients receiving public receiving facility services who qualify as indigent, as defined in s. 394.4787; and
- 2. Current active census of total licensed beds, the number of beds purchased by the department, the number of clients qualifying as indigent occupying those beds, and the total number of unoccupied licensed beds regardless of funding.
- (c) A managing entity shall require a public receiving facility within its provider network to submit data, on a monthly basis, to the managing entity which aggregates the daily data submitted under paragraph (b). The managing entity shall reconcile the data in the monthly submission to the data received by the managing entity under paragraph (b) to check for consistency. If the monthly aggregate data submitted by a public receiving facility under this paragraph is inconsistent with the

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daily data submitted under paragraph (b), the managing entity shall consult with the public receiving facility to make corrections as necessary to ensure accurate data.

- (d) A managing entity shall require a public receiving facility within its provider network to submit data, on an annual basis, to the managing entity which aggregates the data submitted and reconciled under paragraph (c). The managing entity shall reconcile the data in the annual submission to the data received and reconciled by the managing entity under paragraph (c) to check for consistency. If the annual aggregate data submitted by a public receiving facility under this paragraph is inconsistent with the data received and reconciled under paragraph (c), the managing entity shall consult with the public receiving facility to make corrections as necessary to ensure accurate data.
- (e) After ensuring accurate data under paragraphs (c) and (d), the managing entity shall submit the data to the department on a monthly and an annual basis. The department shall create a statewide database for the data described under paragraph (b) and submitted under this paragraph for the purpose of analyzing the payments for and the use of crisis stabilization services funded under the Baker Act on a statewide basis and on an individual public receiving facility basis.
- (f) The department shall adopt rules to administer this subsection.
- (g) The department shall submit a report by January 31, 2016, and annually thereafter, to the Governor, the President of the Senate, and the Speaker of the House of Representatives which provides details on the implementation of this subsection,

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including the status of the data collection process and a detailed analysis of the data collected under this subsection.

(h) The implementation of this subsection is subject to specific appropriations provided to the department under the General Appropriations Act.

Section 4. Paragraph (c) is added to subsection (8) of section 409.906, Florida Statutes, to read:

409.906 Optional Medicaid services. - Subject to specific appropriations, the agency may make payments for services which are optional to the state under Title XIX of the Social Security Act and are furnished by Medicaid providers to recipients who are determined to be eligible on the dates on which the services were provided. Any optional service that is provided shall be provided only when medically necessary and in accordance with state and federal law. Optional services rendered by providers in mobile units to Medicaid recipients may be restricted or prohibited by the agency. Nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, or number of services, or making any other adjustments necessary to comply with the availability of moneys and any limitations or directions provided for in the General Appropriations Act or chapter 216. If necessary to safeguard the state's systems of providing services to elderly and disabled persons and subject to the notice and review provisions of s. 216.177, the Governor may direct the Agency for Health Care Administration to amend the Medicaid state plan to delete the optional Medicaid service known as "Intermediate Care Facilities for the Developmentally Disabled." Optional services may include:

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- (8) COMMUNITY MENTAL HEALTH SERVICES.-
- (c) The agency shall submit a federal waiver or a Medicaid state plan amendment for the provision of health homes for individuals with chronic conditions, including those with severe mental illnesses or substance use disorders, as authorized under 42 U.S.C. s. 1396w-4. The waiver or plan amendment shall allow for a health home services provider to be reimbursed for the delivery of primary care services and other core services. The agency shall direct managed care plans to incorporate providers with health homes into their network and to reimburse the health home services providers for any services delivered.
- 1. To be eligible for inclusion in a health home program, a Medicaid beneficiary must have at least two chronic health conditions, must have one chronic health condition and is at risk of having a second chronic health condition, or must have one serious and persistent mental health condition.
- 2. A health home must meet standards developed by the Joint Commission or the Commission on Accreditation of Rehabilitation Facilities and be a behavioral health organization that provides screening, evaluation, crisis intervention, medication management, psychosocial treatment and rehabilitation, care management, and community integration and support services designed to assist individuals in addressing their behavioral health care needs. In addition, a health home must:
- a. Embody a recovery-focused model of care which respects and promotes independence and recovery.
- <u>b. Promote healthy lifestyles and provide prevention and</u> education services that focus on wellness and self-care.
  - c. Ensure access to and coordinate care across prevention,

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primary care, and specialty health care services.

- d. Monitor critical health indicators.
- <u>e. Support individuals in the self-management of chronic</u> health conditions.
- f. Coordinate and monitor emergency room visits and hospitalizations, including participation in transition and discharge planning and followup.

Section 5. Paragraph (e) is added to subsection (10) of section 29.004, Florida Statutes, to read:

- 29.004 State courts system.—For purposes of implementing s. 14, Art. V of the State Constitution, the elements of the state courts system to be provided from state revenues appropriated by general law are as follows:
  - (10) Case management. Case management includes:
- (e) Service referral, coordination, monitoring, and tracking for treatment-based mental health court programs under s. 394.47892.

Case management may not include costs associated with the application of therapeutic jurisprudence principles by the courts. Case management also may not include case intake and records management conducted by the clerk of court.

Section 6. Subsection (6) of section 39.001, Florida Statutes, is amended to read:

- 39.001 Purposes and intent; personnel standards and screening.—
  - (6) MENTAL HEALTH AND SUBSTANCE ABUSE SERVICES.-
- (a) The Legislature recognizes that early referral and comprehensive treatment can help combat mental illnesses and

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substance abuse <u>disorders</u> in families and that treatment is cost-effective.

- (b) The Legislature establishes the following goals for the state related to <u>mental illness and</u> substance abuse treatment services in the dependency process:
  - 1. To ensure the safety of children.
- 2. To prevent and remediate the consequences of <u>mental</u> <u>illnesses and</u> substance abuse <u>disorders</u> on families involved in protective supervision or foster care and reduce <u>the occurrences</u> <u>of mental illnesses and</u> substance abuse <u>disorders</u>, including alcohol abuse <u>or related disorders</u>, for families who are at risk of being involved in protective supervision or foster care.
- 3. To expedite permanency for children and reunify healthy, intact families, when appropriate.
  - 4. To support families in recovery.
- (c) The Legislature finds that children in the care of the state's dependency system need appropriate health care services, that the impact of mental illnesses and substance abuse disorders on health indicates the need for health care services to include treatment for mental health and substance abuse disorders services to children and parents where appropriate, and that it is in the state's best interest that such children be provided the services they need to enable them to become and remain independent of state care. In order to provide these services, the state's dependency system must have the ability to identify and provide appropriate intervention and treatment for children with personal or family-related mental illness and substance abuse problems.
  - (d) It is the intent of the Legislature to encourage the

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use of the treatment-based mental health court program model established by s. 394.47892 and drug court program model established by s. 397.334 and authorize courts to assess children and persons who have custody or are requesting custody of children where good cause is shown to identify and address mental illnesses and substance abuse disorders problems as the court deems appropriate at every stage of the dependency process. Participation in treatment, including a treatment-based mental health court program or a treatment-based drug court program, may be required by the court following adjudication. Participation in assessment and treatment before prior to adjudication is shall be voluntary, except as provided in s. 39.407(16).

- (e) It is therefore the purpose of the Legislature to provide authority for the state to contract with mental health service providers and community substance abuse treatment providers for the development and operation of specialized support and overlay services for the dependency system, which will be fully implemented and used as resources permit.
- (f) Participation in <u>a treatment-based mental health court program or a the</u> treatment-based drug court program does not divest any public or private agency of its responsibility for a child or adult, but is intended to enable these agencies to better meet their needs through shared responsibility and resources.
- Section 7. Subsection (10) of section 39.507, Florida Statutes, is amended to read:
  - 39.507 Adjudicatory hearings; orders of adjudication.-
  - (10) After an adjudication of dependency, or a finding of

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dependency where adjudication is withheld, the court may order a person who has custody or is requesting custody of the child to submit to a mental health or substance abuse disorder assessment or evaluation. The assessment or evaluation must be administered by a qualified professional, as defined in s. 397.311. The court may also require such person to participate in and comply with treatment and services identified as necessary, including, when appropriate and available, participation in and compliance with a treatment-based mental health court program established under s. 394.47892 or a treatment-based drug court program established under s. 397.334. In addition to supervision by the department, the court, including the treatment-based mental health court program or treatment-based drug court program, may oversee the progress and compliance with treatment by a person who has custody or is requesting custody of the child. The court may impose appropriate available sanctions for noncompliance upon a person who has custody or is requesting custody of the child or make a finding of noncompliance for consideration in determining whether an alternative placement of the child is in the child's best interests. Any order entered under this subsection may be made only upon good cause shown. This subsection does not authorize placement of a child with a person seeking custody, other than the parent or legal custodian, who requires mental health or substance abuse disorder treatment.

Section 8. Paragraph (b) of subsection (1) of section 39.521, Florida Statutes, is amended to read:

- 39.521 Disposition hearings; powers of disposition.-
- (1) A disposition hearing shall be conducted by the court, if the court finds that the facts alleged in the petition for

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dependency were proven in the adjudicatory hearing, or if the parents or legal custodians have consented to the finding of dependency or admitted the allegations in the petition, have failed to appear for the arraignment hearing after proper notice, or have not been located despite a diligent search having been conducted.

- (b) When any child is adjudicated by a court to be dependent, the court having jurisdiction of the child has the power by order to:
- 1. Require the parent and, when appropriate, the legal custodian and the child to participate in treatment and services identified as necessary. The court may require the person who has custody or who is requesting custody of the child to submit to a mental health or substance abuse disorder assessment or evaluation. The assessment or evaluation must be administered by a qualified professional, as defined in s. 397.311. The court may also require such person to participate in and comply with treatment and services identified as necessary, including, when appropriate and available, participation in and compliance with a treatment-based mental health court program established under s. 394.47892 or treatment-based drug court program established under s. 397.334. In addition to supervision by the department, the court, including the treatment-based mental health court program or treatment-based drug court program, may oversee the progress and compliance with treatment by a person who has custody or is requesting custody of the child. The court may impose appropriate available sanctions for noncompliance upon a person who has custody or is requesting custody of the child or make a finding of noncompliance for consideration in determining

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whether an alternative placement of the child is in the child's best interests. Any order entered under this subparagraph may be made only upon good cause shown. This subparagraph does not authorize placement of a child with a person seeking custody of the child, other than the child's parent or legal custodian, who requires mental health or substance abuse disorder treatment.

- 2. Require, if the court deems necessary, the parties to participate in dependency mediation.
- 3. Require placement of the child either under the protective supervision of an authorized agent of the department in the home of one or both of the child's parents or in the home of a relative of the child or another adult approved by the court, or in the custody of the department. Protective supervision continues until the court terminates it or until the child reaches the age of 18, whichever date is first. Protective supervision shall be terminated by the court whenever the court determines that permanency has been achieved for the child, whether with a parent, another relative, or a legal custodian, and that protective supervision is no longer needed. The termination of supervision may be with or without retaining jurisdiction, at the court's discretion, and shall in either case be considered a permanency option for the child. The order terminating supervision by the department shall set forth the powers of the custodian of the child and shall include the powers ordinarily granted to a quardian of the person of a minor unless otherwise specified. Upon the court's termination of supervision by the department, no further judicial reviews are required, so long as permanency has been established for the child.

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Section 9. The Agency for Health Care Administration shall apply to the United States Department of Health and Human Services for a planning grant and any other subsequent grant programs that become available through s. 203 of the federal Protecting Access to Medicare Act of 2014, Pub. L. No. 113-93, and that create opportunity to improve access to community mental health services while improving Medicaid reimbursement rates for such services. The agency shall collaborate with the Department of Children and Families in preparing the state's application for submission.

Section 10. This act shall take effect July 1, 2015.