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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Transportation, Tourism, and Economic Development)

A bill to be entitled

An act relating to housing assistance; amending s. 420.5087, F.S.; revising the reservation of funds within each notice of fund availability to specified tenant groups; creating s. 420.57, F.S.; providing legislative intent; defining terms; authorizing the Florida Housing Finance Corporation to provide loans to a qualified developer for construction or rehabilitation of workforce housing in the Florida Keys area of critical state concern, subject to certain requirements; requiring the corporation to establish a loan application process by rule; requiring the corporation to select the credit underwriter for each project; specifying criteria for projects that will be provided priority consideration for funding; requiring that the processing of approvals of development orders or development permits for workforce housing projects be expedited; requiring the corporation to award loans with interest rates set at a specified range; requiring projects to be deed restricted for a specified period of time; specifying requirements for eligible applications; exempting eligible projects from local rate of growth ordinances; authorizing the corporation to adopt rules subject to certain requirements and restrictions; authorizing the corporation to use a certain percent



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of the annual program appropriation for administration and compliance monitoring; amending s. 420.622, F.S.; requiring that the State Office on Homelessness coordinate among certain agencies and providers to produce a statewide consolidated inventory for the state's entire system of homeless programs which incorporates regionally developed plans; directing the State Office on Homelessness to create a task force to make recommendations regarding the implementation of a statewide Homeless Management Information System (HMIS) subject to certain requirements; requiring the task force to include in its recommendations the development of a statewide, centralized coordinated assessment system; requiring the task force to submit a report to the Council on Homelessness by a specified date; deleting the requirement that the Council on Homelessness explore the potential of creating a statewide Management Information System and encourage future participation of certain award or grant recipients; requiring the State Office on Homelessness to accept and administer moneys appropriated to it to provide annual Challenge Grants to certain lead agencies of homeless assistance continuums of care; removing the requirement that levels of grant awards be based upon the total population within the continuum of care catchment area and reflect the differing degrees of homelessness in the respective areas; allowing expenditures of leveraged funds or resources only for eligible activities subject to



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83 84 certain requirements; providing that preference for a grant award must be given to those lead agencies that have demonstrated the ability to leverage specified federal homeless-assistance funding, as well as private funding, for the provision of services to homeless persons; revising preference conditions relating to grant applicants; requiring the State Office on Homelessness, in conjunction with the Council on Homelessness, to establish specific objectives by which it may evaluate the outcomes of certain lead agencies; requiring that any funding through the State Office on Homelessness be distributed to lead agencies based on their performance and achievement of specified objectives; revising the factors that may be included as criteria for evaluating the performance of lead agencies; amending s. 420.624, F.S.; revising requirements for the local homeless assistance continuum of care plan; providing that the components of a continuum of care plan should include Rapid ReHousing; requiring that specified components of a continuum of care plan be coordinated and integrated with other specified services and programs; creating s. 420.6265, F.S.; providing legislative findings and intent relating to Rapid ReHousing; providing a Rapid ReHousing methodology; amending s. 420.9071, F.S.; redefining the term "rent subsidies"; conforming a provision to changes made by the act; amending s. 420.9072, F.S.; prohibiting a county or an eligible municipality from



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expending its portion of the local housing distribution to provide ongoing rent subsidies; specifying exceptions; amending s. 420.9073, F.S.; requiring the Florida Housing Finance Corporation to first distribute a certain percentage of the total amount to be distributed each fiscal year from the Local Government Housing Trust Fund to the Department of Children and Families and to the Department of Economic Opportunity, respectively, subject to certain requirements; amending s. 420.9075, F.S.; providing that a certain partnership process of the State Housing Initiatives Partnership Program should involve lead agencies of local homeless assistance continuums of care; encouraging counties and eligible municipalities to develop a strategy within their local housing assistance plans which provides program funds for reducing homelessness; revising the criteria that apply to awards made to sponsors or persons for the purpose of providing housing; requiring that a specified report submitted by counties and municipalities include a description of efforts to reduce homelessness; creating s. 420.9089, F.S.; providing legislative findings and intent; amending s. 421.04, F.S.; prohibiting a housing authority from applying to the Federal Government to seize projects, units, or vouchers of another established housing authority; amending s. 421.05, F.S.; exempting authorities from s. 215.425, F.S.; amending s. 421.091, F.S.; requiring a full financial accounting



and audit of public housing agencies to be submitted to the Federal Government pursuant to certain requirements; exempting housing authorities from specified reporting requirements; creating s. 421.281, F.S.; creating consolidated housing authorities subject to certain requirements and restrictions; specifying the area of operation of a consolidated housing authority; providing for the appointment of commissioners subject to certain requirements and restrictions; providing that a majority of the commissioners constitutes a quorum; specifying the powers and duties of a consolidated housing authority and the commissioners thereof; amending s. 421.32, F.S.; conforming provisions to changes made by the act; conforming a cross-reference; amending ss. 421.321 and s. 421.33, F.S.; conforming provisions to changes made by the act; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (3) of section 420.5087, Florida Statutes, is amended to read:

420.5087 State Apartment Incentive Loan Program.—There is hereby created the State Apartment Incentive Loan Program for the purpose of providing first, second, or other subordinated mortgage loans or loan guarantees to sponsors, including forprofit, nonprofit, and public entities, to provide housing affordable to very-low-income persons.

(3) During the first 6 months of loan or loan guarantee



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availability, program funds shall be reserved for use by sponsors who provide the housing set-aside required in subsection (2) for the tenant groups designated in this subsection. The reservation of funds to each of these groups shall be determined using the most recent statewide very-lowincome rental housing market study available at the time of publication of each notice of fund availability required by paragraph (6)(b). The reservation of funds within each notice of fund availability to the tenant groups in paragraphs (b)-(e) (a), (b), and (e) may not be less than 10 percent of the funds available at that time. Any increase in funding required to reach the 10-percent minimum must be taken from the tenant group that has the largest reservation. The reservation of funds within each notice of fund availability to the tenant group in paragraph (a) (c) may not be less than 5 percent of the funds available at that time. The reservation of funds within each notice of fund availability to the tenant group in paragraph (d) may not be more than 10 percent of the funds available at that time. The tenant groups are:

- (a) Commercial fishing workers and farmworkers;
- (b) Families;
- (c) Persons who are homeless;
- (d) Persons with special needs; and
- (e) Elderly persons. Ten percent of the amount reserved for the elderly shall be reserved to provide loans to sponsors of housing for the elderly for the purpose of making building preservation, health, or sanitation repairs or improvements which are required by federal, state, or local regulation or code, or lifesafety or security-related repairs or improvements



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to such housing. Such a loan may not exceed \$750,000 per housing community for the elderly. In order to receive the loan, the sponsor of the housing community must make a commitment to match at least 5 percent of the loan amount to pay the cost of such repair or improvement. The corporation shall establish the rate of interest on the loan, which may not exceed 3 percent, and the term of the loan, which may not exceed 15 years; however, if the lien of the corporation's encumbrance is subordinate to the lien of another mortgagee, then the term may be made coterminous with the longest term of the superior lien. The term of the loan shall be based on a credit analysis of the applicant. The corporation may forgive indebtedness for a share of the loan attributable to the units in a project reserved for extremelylow-income elderly by nonprofit organizations, as defined in s. 420.0004(5), where the project has provided affordable housing to the elderly for 15 years or more. The corporation shall establish, by rule, the procedure and criteria for receiving, evaluating, and competitively ranking all applications for loans under this paragraph. A loan application must include evidence of the first mortgagee's having reviewed and approved the sponsor's intent to apply for a loan. A nonprofit organization or sponsor may not use the proceeds of the loan to pay for administrative costs, routine maintenance, or new construction.

Section 2. Section 420.57, Florida Statutes, is created to read:

- 420.57 Affordable Housing; the Florida Keys.-
- (1) The requirements herein provide incentives and authorize a process for leveraging resources to provide affordable rental and home ownership opportunities for essential



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services personnel in the Florida Keys who are affected by the area's uniquely high housing costs.

- (2) For purposes of this section, the term:
- (a) "Essential services personnel" means persons in need of affordable housing who are employed in occupations or professions in which they are considered essential services personnel, including, but not limited to, teachers and educators, other school district, community college and university employees, police and fire personnel, health care personnel, skilled building trades personnel, and other public or private job categories and who derive at least 70 percent of their income from employment in the Florida Keys area of critical state concern.
- (b) "Innovative project" means those projects that incorporate one or more of the following design features: green building principles, alternative energy and water sources, storm-resistant construction, or other elements that reduce the long-term costs relating to maintenance, utilities, and insurance. The term applies to new construction or rehabilitation of an existing structure.
- (c) "Project" means, for purposes of an application, the construction or rehabilitation of workforce housing by a qualified developer which includes a single site or scattered sites within the Florida Keys area of critical state concern. A scattered site is a project developed on noncontiguous parcels or parcels divided by a street or easement in which the qualified developer has a leasehold interest or demonstrates ownership or control of all of the parcels. The sites could be located in different parts of the county, regardless of the



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number of building permits required.

- (d) "Public-private partnership" means a partnership that includes substantial involvement of at least one county, one municipality, or one public sector entity, such as a school district or other unit of local government, in which a project is to be located, and at least one private sector for-profit or not-for-profit business or charitable organization, including a joint venture or other business entity.
- (e) "Qualified developer" means a private person or entity that undertakes a development activity and demonstrates it has adequate financial resources to provide the necessary guarantees for the underwriting of the project for which it makes application. The term does not include a governmental agency that undertakes a development project.
- (f) "Workforce housing" means multifamily or single-family rental housing affordable to natural persons or families whose total annual household income for rental units does not exceed 120 percent of the annual area median income (AMI) for Monroe County, as determined by the United States Department of Housing and Urban Development (HUD), and for home ownership, 160 percent of the annual AMI for Monroe County as determined by HUD.
- (3) The Florida Housing Finance Corporation, hereinafter referred to as the "corporation," may provide loans to a qualified developer for construction or rehabilitation of workforce housing in the Florida Keys area of critical state concern. Any eligible project shall qualify for a low-interest loan of up to 50 percent of the total project cost, including land, based on a minimum loan amount of \$1 million. This funding is intended to be used with other public and private sector



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- (4) The corporation shall establish a loan application process by rule which includes selection criteria, an expedited application review process, and a funding process, and shall select the credit underwriter for each project.
- (a) The selection criteria and application review process must include a procedure for curing errors in the loan applications which do not make a substantial change to the proposed project.
- (b) The staff of the corporation shall make recommendations concerning program participation and funding to the corporation's board of directors and may accept any application that meets all threshold requirements. Applications shall be limited to one submission per project.
- (c) The corporation board of directors shall approve or reject loan applications, determine the tentative loan amount available to each applicant, and rank all approved applications.
- (d) The corporation board of directors shall decide which approved applicants will become program participants and determine the maximum loan amount for each project. Awards may be made to one or more applicants. The board of directors annually shall fund at least one eligible project, consistent with this program's goals.
- (e) Requests for proposals or applications shall be made by the corporation no less than annually and shall begin as soon as possible after the beginning of the new fiscal year. Applicants shall be given no more than a 2-month response time. The corporation shall conclude its evaluation and award or approve an application no later than 9 months after the start of the



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state's fiscal year. Notwithstanding this paragraph, the corporation may expedite the time frames associated with a review process, provided the expedited review allows for responses to requests for proposal, sufficient project evaluation, and award of a project.

- (5) Priority consideration for funding will be provided for projects that:
- (a) Set aside the highest percent of units for workforce housing.
- (b) Require the least amount of program funding compared to the overall housing cost of the project.
- (c) Are consistent with the workforce housing objectives and strategies set forth in the local comprehensive plan or land development regulations.
 - (d) Are innovative projects.
- (6) The processing of approvals of development orders or development permits, as defined in s. 163.3164, for workforce housing projects under this program shall be expedited.
- (7) The corporation shall award loans with interest rates set at 1 to 3 percent, which shall be made forgivable when longterm affordability is provided and guaranteed and when 100 percent of the units are set aside for workforce housing for essential services personnel. Projects shall be deed restricted for 99 years to remain compliant with the definition of affordable housing in the Monroe County, Florida Land Development Code, section 101-1.
- (8) All eligible applications must demonstrate the following:
 - (a) For workforce housing units offered for sale to



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essential services personnel, the sale or resale will be limited for a detached unit, townhouse, or condominium unit to not more than 3.75 times the AMI for studio or one bedroom units; not more than 4.25 times AMI for two bedroom units; and not more than 4.75 times AMI for three or more bedroom units, and require that all eligible purchasers occupy the homes as their primary residence. Such residences may not be used for tourist housing or vacation rentals.

- (b) For rental units of workforce housing serving essential services personnel, the monthly rent will be limited to not more than 30 percent of the amount that represents 120 percent of the monthly AMI for Monroe County. Such residences may not be used for tourist housing or vacation rentals.
- (c) The applicant is a public-private partnership as established in an contract, partnership agreement, memorandum of understanding, or other written instrument signed by all the project partners.
- (d) Any combination of grants, donations of land, or contributions from the public-private partnership or other sources must total at least 10 percent of the project development cost. Such grants, donations of land, or contributions must be evidenced by a letter of commitment, agreement, contract, deed, memorandum of understanding, or other written instrument at the time of application.
- (e) The applicant must have title to or site control of the land and evidence of required infrastructure.
- (f) The applicant must have adequate financial resources to provide the necessary guarantees for the underwriting of a project.



- (9) Eligible projects that may be otherwise subject to a local rate of growth ordinance are exempt from such ordinances.
- (10) The corporation may adopt only those rules as necessary to implement this section and ensure proper administration of the program, consistent with the requirements of s. 120.536(1) and s. 120.54. The corporation may use a maximum of 2 percent of the annual program appropriation for administration and compliance monitoring.

Section 3. Paragraphs (a) and (b) of subsection (3) and subsections (4), (5), and (6) of section 420.622, Florida Statutes, are amended to read:

420.622 State Office on Homelessness; Council on Homelessness.—

- (3) The State Office on Homelessness, pursuant to the policies set by the council and subject to the availability of funding, shall:
- (a) Coordinate among state, local, and private agencies and providers to produce a statewide consolidated <u>inventory program</u> and <u>financial plan</u> for the state's entire system of homeless programs which incorporates regionally developed plans. Such programs include, but are not limited to:
- 1. Programs authorized under the Stewart B. McKinney Homeless Assistance Act of 1987, 42 U.S.C. ss. 11371 et seq., and carried out under funds awarded to this state; and
- 2. Programs, components thereof, or activities that assist persons who are homeless or at risk for homelessness.
- (b) Collect, maintain, and make available information concerning persons who are homeless or at risk for homelessness, including demographics information, current services and



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resources available, the cost and availability of services and programs, and the met and unmet needs of this population. All entities that receive state funding must provide access to all data they maintain in summary form, with no individual identifying information, to assist the council in providing this information. The State Office on Homelessness shall establish a task force to make recommendations regarding the implementation of a statewide Homeless Management Information System (HMIS). The task force shall define the conceptual framework of such a system; study existing statewide HMIS models; establish an inventory of local HMIS systems, including providers and license capacity; examine the aggregated reporting being provided by local continuums of care; complete an analysis of current continuum of care resources; and provide recommendations on the costs and benefits of implementing a statewide HMIS. The task force shall also make recommendations regarding the development of a statewide, centralized coordinated assessment system in conjunction with the implementation of a statewide HMIS. The task force findings must be reported to the Council on Homelessness no later than December 31, 2015. The council shall explore the potential of creating a statewide Management Information System (MIS), encouraging the future participation of any bodies that are receiving awards or grants from the state, if such a system were adopted, enacted, and accepted by the state.

(4) The State Office on Homelessness, with the concurrence of the Council on Homelessness, shall $\frac{1}{2}$ accept and administer moneys appropriated to it to provide annual "Challenge Grants" to lead agencies of homeless assistance continuums of care



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designated by the State Office on Homelessness pursuant to s. 420.624. The department shall establish varying levels of grant awards up to \$500,000 per lead agency. Award levels shall be based upon the total population within the continuum of care catchment area and reflect the differing degrees of homelessness in the catchment planning areas. The department, in consultation with the Council on Homelessness, shall specify a grant award level in the notice of the solicitation of grant applications.

- (a) To qualify for the grant, a lead agency must develop and implement a local homeless assistance continuum of care plan for its designated catchment area. The continuum of care plan must implement a coordinated assessment or central intake system to screen, assess, and refer persons seeking assistance to the appropriate service provider. The lead agency shall also document the commitment of local government and private organizations to provide matching funds or in-kind support in an amount equal to the grant requested. Expenditures of leveraged funds or resources, including third-party cash or in-kind contributions, are permitted only for eligible activities committed on one project which have not been used as leverage or match for any other project or program and must be certified through a written commitment.
- (b) Preference must be given to those lead agencies that have demonstrated the ability of their continuum of care to provide quality services to homeless persons and the ability to leverage federal homeless-assistance funding under the Stewart B. McKinney Act and private funding for the provision of services to homeless persons.
 - (c) Preference must be given to lead agencies in catchment



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areas with the greatest need for the provision of housing and services to the homeless, relative to the population of the catchment area.

- (d) The grant may be used to fund any of the housing, program, or service needs included in the local homeless assistance continuum of care plan. The lead agency may allocate the grant to programs, services, or housing providers that implement the local homeless assistance continuum care plan. The lead agency may provide subgrants to a local agency to implement programs or services or provide housing identified for funding in the lead agency's application to the department. A lead agency may spend a maximum of 8 percent of its funding on administrative costs.
- (e) The lead agency shall submit a final report to the department documenting the outcomes achieved by the grant in enabling persons who are homeless to return to permanent housing thereby ending such person's episode of homelessness.
- (5) The State Office on Homelessness, with the concurrence of the Council on Homelessness, may administer moneys appropriated to it to provide homeless housing assistance grants annually to lead agencies for local homeless assistance continuum of care, as recognized by the State Office on Homelessness, to acquire, construct, or rehabilitate transitional or permanent housing units for homeless persons. These moneys shall consist of any sums that the state may appropriate, as well as money received from donations, gifts, bequests, or otherwise from any public or private source, which are intended to acquire, construct, or rehabilitate transitional or permanent housing units for homeless persons.



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- (a) Grant applicants shall be ranked competitively. Preference must be given to applicants who leverage additional private funds and public funds, particularly federal funds designated for the acquisition, construction, or rehabilitation of transitional or permanent housing for homeless persons; who acquire, build, or rehabilitate the greatest number of units; or and who acquire, build, or rehabilitate in catchment areas having the greatest need for housing for the homeless relative to the population of the catchment area.
- (b) Funding for any particular project may not exceed \$750,000.
- (c) Projects must reserve, for a minimum of 10 years, the number of units acquired, constructed, or rehabilitated through homeless housing assistance grant funding to serve persons who are homeless at the time they assume tenancy.
- (d) No more than two grants may be awarded annually in any given local homeless assistance continuum of care catchment area.
- (e) A project may not be funded which is not included in the local homeless assistance continuum of care plan, as recognized by the State Office on Homelessness, for the catchment area in which the project is located.
- (f) The maximum percentage of funds that the State Office on Homelessness and each applicant may spend on administrative costs is 5 percent.
- (6) The State Office on Homelessness, in conjunction with the Council on Homelessness, shall establish performance measures and specific objectives by which it may to evaluate the effective performance and outcomes of lead agencies that receive



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grant funds. Any funding through the State Office on Homelessness shall be distributed to lead agencies based on their overall performance and their achievement of specified objectives. Each lead agency for which grants are made under this section shall provide the State Office on Homelessness a thorough evaluation of the effectiveness of the program in achieving its stated purpose. In evaluating the performance of the lead agencies, the State Office on Homelessness shall base its criteria upon the program objectives, goals, and priorities that were set forth by the lead agencies in their proposals for funding. Such criteria may include, but not be limited to, the number of persons or households that are no longer homeless, the rate of recidivism to homelessness, and the number of persons who obtain gainful employment homeless individuals provided shelter, food, counseling, and job training.

Section 4. Subsections (3), (7), and (8) of section 420.624, Florida Statutes, are amended to read:

420.624 Local homeless assistance continuum of care.-

(3) Communities or regions seeking to implement a local homeless assistance continuum of care are encouraged to develop and annually update a written plan that includes a vision for the continuum of care, an assessment of the supply of and demand for housing and services for the homeless population, and specific strategies and processes for providing the components of the continuum of care. The State Office on Homelessness, in conjunction with the Council on Homelessness, shall include in the plan a methodology for assessing performance and outcomes. The State Office on Homelessness shall supply a standardized format for written plans, including the reporting of data.



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- (7) The components of a continuum of care plan should include:
- (a) Outreach, intake, and assessment procedures in order to identify the service and housing needs of an individual or family and to link them with appropriate housing, services, resources, and opportunities;
- (b) Emergency shelter, in order to provide a safe, decent alternative to living in the streets;
 - (c) Transitional housing;
- (d) Supportive services, designed to assist with the development of the skills necessary to secure and retain permanent housing;
 - (e) Permanent supportive housing;
 - (f) Rapid ReHousing, as specified in s. 420.6265;
 - (g) (f) Permanent housing;
- (h) (g) Linkages and referral mechanisms among all components to facilitate the movement of individuals and families toward permanent housing and self-sufficiency;
- (i) (h) Services and resources to prevent housed persons from becoming or returning to homelessness; and
- (j) (i) An ongoing planning mechanism to address the needs of all subgroups of the homeless population, including but not limited to:
 - 1. Single adult males;
 - 2. Single adult females;
 - 3. Families with children;
 - 4. Families with no children;
- 547 5. Unaccompanied children and youth;
 - 6. Elderly persons;



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- 7. Persons with drug or alcohol addictions;
- 8. Persons with mental illness;
- 9. Persons with dual or multiple physical or mental disorders:
 - 10. Victims of domestic violence; and
 - 11. Persons living with HIV/AIDS.
- (8) Continuum of care plans must promote participation by all interested individuals and organizations and may not exclude individuals and organizations on the basis of race, color, national origin, sex, handicap, familial status, or religion. Faith-based organizations must be encouraged to participate. To the extent possible, these components shall should be coordinated and integrated with other mainstream health, social services, and employment programs for which homeless populations may be eligible, including Medicaid, State Children's Health Insurance Program, Temporary Assistance for Needy Families, Food Assistance Program, and services funded through the Mental Health and Substance Abuse Block Grant, the Workforce Investment Act, and the welfare-to-work grant program.
- Section 5. Section 420.6265, Florida Statutes, is created to read:
 - 420.6265 Rapid ReHousing.-
 - (1) LEGISLATIVE FINDINGS AND INTENT.—
- (a) The Legislature finds that Rapid ReHousing is a strategy of using temporary financial assistance and case management to quickly move an individual or family out of homelessness and into permanent housing.
- (b) The Legislature also finds that, for most of the past two decades, public and private solutions to homelessness have



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focused on providing individuals and families who are experiencing homelessness with emergency shelter, transitional housing, or a combination of both. While emergency shelter and transitional housing programs may provide critical access to services for individuals and families in crisis, they often fail to address their long-term needs.

- (c) The Legislature further finds that most households become homeless as a result of a financial crisis that prevents individuals and families from paying rent or a domestic conflict that results in one member being ejected or leaving without resources or a plan for housing.
- (d) The Legislature further finds that Rapid ReHousing is an alternative approach to the current system of emergency shelter or transitional housing which tends to reduce the length of time of homelessness and has proven to be cost effective.
- (e) It is therefore the intent of the Legislature to encourage homeless continuums of care to adopt the Rapid ReHousing approach to preventing homelessness for individuals and families who do not require the intense level of supports provided in the Permanent Supportive Housing model.
 - (2) RAPID REHOUSING METHODOLOGY.-
- (a) The Rapid ReHousing approach to homelessness differs from traditional approaches to addressing homelessness by focusing on each individual's or family's barriers to returning to housing. By using this approach, communities can significantly reduce the amount of time that individuals and families are homeless and prevent further episodes of homelessness.
 - (b) In Rapid ReHousing, an individual or family is



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identified as being homeless, temporary assistance is provided to allow the individual or family to obtain permanent housing as quickly as possible, and, if needed, assistance is provided to allow the individual or family to retain housing.

(c) The objective of Rapid ReHousing is to provide assistance for as short a term as possible so that the individual or family receiving assistance does not develop a dependency on the assistance.

Section 6. Subsections (25) and (26) of section 420.9071, Florida Statutes, are amended to read:

420.9071 Definitions.—As used in ss. 420.907-420.9079, the term:

- (25) "Recaptured funds" means funds that are recouped by a county or eligible municipality in accordance with the recapture provisions of its local housing assistance plan pursuant to s. 420.9075(5)(i) s. 420.9075(5)(h) from eligible persons or eligible sponsors, which funds were not used for assistance to an eligible household for an eligible activity, when there is a default on the terms of a grant award or loan award.
- (26) "Rent subsidies" means ongoing monthly rental assistance. The term does not include initial assistance to tenants, such as grants or loans for security and utility deposits.

Section 7. Subsection (7) of section 420.9072, Florida Statutes, is amended, present subsections (8) and (9) of that section are redesignated as subsections (9) and (10), respectively, and a new subsection (8) is added to that section, to read:

420.9072 State Housing Initiatives Partnership Program.-The



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State Housing Initiatives Partnership Program is created for the purpose of providing funds to counties and eligible municipalities as an incentive for the creation of local housing partnerships, to expand production of and preserve affordable housing, to further the housing element of the local government comprehensive plan specific to affordable housing, and to increase housing-related employment.

- (7) A county or an eligible municipality must expend its portion of the local housing distribution only to implement a local housing assistance plan or as provided in this subsection. A county or an eligible municipality may not expend its portion of the local housing distribution to provide rent subsidies; however, this does not prohibit the use of funds for security and utility deposit assistance.
- (8) A county or an eligible municipality may not expend its portion of the local housing distribution to provide ongoing rent subsidies, except for:
 - (a) Security and utility deposit assistance.
 - (b) Eviction prevention not to exceed 6 months' rent.
- (c) A rent subsidy program for very-low-income households with at least one adult who is a person with special needs as defined in s. 420.0004 or homeless as defined in s. 420.621. The period of rental assistance may not exceed 12 months for any eligible household.

Section 8. Present subsections (5) through (7) of section 420.9073, Florida Statutes, are redesignated as subsections (6) through (8), and a new subsection (5) is added to that section, to read:

420.9073 Local housing distributions.



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- (5) Notwithstanding subsections (1) through (4), the corporation shall first distribute 4 percent of the total amount to be distributed in a given fiscal year from the Local Government Housing Trust Fund to the Department of Children and Families and the Department of Economic Opportunity as follows:
- (a) The Department of Children and Families shall receive 95 percent of such amount to provide operating funds and other support to the designated lead agency in each continuum of care for the benefit of the designated catchment area as described in s. 420.624.
- (b) The Department of Economic Opportunity shall receive 5 percent of such amount to provide training and technical assistance to lead agencies receiving operating funds and other support under paragraph (a) in accordance with s. 420.606(3). Training and technical assistance funded by this distribution shall be provided by a nonprofit entity that meets the requirements of s. 420.531.

Section 9. Paragraph (a) of subsection (2) of section 420.9075, Florida Statutes, is amended, paragraph (f) is added to subsection (3), subsection (5) of that section is amended, and paragraph (i) is added to subsection (10) of that section, to read:

420.9075 Local housing assistance plans; partnerships.-

(2) (a) Each county and each eligible municipality participating in the State Housing Initiatives Partnership Program shall encourage the involvement of appropriate public sector and private sector entities as partners in order to combine resources to reduce housing costs for the targeted population. This partnership process should involve:



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- 1. Lending institutions.
 - 2. Housing builders and developers.
- 3. Nonprofit and other community-based housing and service organizations.
- 4. Providers of professional services relating to affordable housing.
- 5. Advocates for low-income persons, including, but not limited to, homeless people, the elderly, and migrant farmworkers.
 - 6. Real estate professionals.
- 7. Other persons or entities who can assist in providing housing or related support services.
- 8. Lead agencies of local homeless assistance continuums of care.

(3)

- (f) Each county and each eligible municipality is encouraged to develop a strategy within its local housing assistance plan which provides program funds for reducing homelessness.
- (5) The following criteria apply to awards made to eligible sponsors or eligible persons for the purpose of providing eligible housing:
- (a) At least 65 percent of the funds made available in each county and eligible municipality from the local housing distribution must be reserved for home ownership for eligible persons.
- (b) Up to 25 percent of the funds made available in each county and eligible municipality from the local housing distribution may be reserved for rental housing for eligible



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persons or for the purposes enumerated in s. 420.9072(8).

(c) (b) At least 75 percent of the funds made available in each county and eligible municipality from the local housing distribution must be reserved for construction, rehabilitation, or emergency repair of affordable, eligible housing.

(d) (c) Not more than 20 percent of the funds made available in each county and eligible municipality from the local housing distribution may be used for manufactured housing.

(e) (d) The sales price or value of new or existing eligible housing may not exceed 90 percent of the average area purchase price in the statistical area in which the eligible housing is located. Such average area purchase price may be that calculated for any 12-month period beginning not earlier than the fourth calendar year prior to the year in which the award occurs or as otherwise established by the United States Department of the Treasury.

- (f) (e) 1. All units constructed, rehabilitated, or otherwise assisted with the funds provided from the local housing assistance trust fund must be occupied by very-low-income persons, low-income persons, and moderate-income persons except as otherwise provided in this section.
- 2. At least 30 percent of the funds deposited into the local housing assistance trust fund must be reserved for awards to very-low-income persons or eligible sponsors who will serve very-low-income persons and at least an additional 30 percent of the funds deposited into the local housing assistance trust fund must be reserved for awards to low-income persons or eligible sponsors who will serve low-income persons. This subparagraph does not apply to a county or an eligible municipality that



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includes, or has included within the previous 5 years, an area of critical state concern designated or ratified by the Legislature for which the Legislature has declared its intent to provide affordable housing. The exemption created by this act expires on July 1, 2013, and shall apply retroactively.

(g) (f) Loans shall be provided for periods not exceeding 30 years, except for deferred payment loans or loans that extend beyond 30 years which continue to serve eligible persons.

(h) (g) Loans or grants for eligible rental housing constructed, rehabilitated, or otherwise assisted from the local housing assistance trust fund must be subject to recapture requirements as provided by the county or eligible municipality in its local housing assistance plan unless reserved for eligible persons for 15 years or the term of the assistance, whichever period is longer. Eligible sponsors that offer rental housing for sale before 15 years or that have remaining mortgages funded under this program must give a first right of refusal to eligible nonprofit organizations for purchase at the current market value for continued occupancy by eligible persons.

(i) (h) Loans or grants for eligible owner-occupied housing constructed, rehabilitated, or otherwise assisted from proceeds provided from the local housing assistance trust fund shall be subject to recapture requirements as provided by the county or eligible municipality in its local housing assistance plan.

(j) (i) The total amount of monthly mortgage payments or the amount of monthly rent charged by the eligible sponsor or her or his designee must be made affordable.

(k) (j) The maximum sales price or value per unit and the



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maximum award per unit for eligible housing benefiting from awards made pursuant to this section must be established in the local housing assistance plan.

(1) (k) The benefit of assistance provided through the State Housing Initiatives Partnership Program must accrue to eligible persons occupying eligible housing. This provision shall not be construed to prohibit use of the local housing distribution funds for a mixed income rental development.

(m) (1) Funds from the local housing distribution not used to meet the criteria established in paragraph (a) or paragraph (c) (b) or not used for the administration of a local housing assistance plan must be used for housing production and finance activities, including, but not limited to, financing preconstruction activities or the purchase of existing units, providing rental housing, and providing home ownership training to prospective home buyers and owners of homes assisted through the local housing assistance plan.

- 1. Notwithstanding the provisions of paragraphs (a) and (c) (b), program income as defined in s. 420.9071(24) may also be used to fund activities described in this paragraph.
- 2. When preconstruction due-diligence activities conducted as part of a preservation strategy show that preservation of the units is not feasible and will not result in the production of an eligible unit, such costs shall be deemed a program expense rather than an administrative expense if such program expenses do not exceed 3 percent of the annual local housing distribution.
- 3. If both an award under the local housing assistance plan and federal low-income housing tax credits are used to assist a



project and there is a conflict between the criteria prescribed in this subsection and the requirements of s. 42 of the Internal Revenue Code of 1986, as amended, the county or eligible municipality may resolve the conflict by giving precedence to the requirements of s. 42 of the Internal Revenue Code of 1986, as amended, in lieu of following the criteria prescribed in this subsection with the exception of paragraphs (a) and $\underline{(f)}$ (e) of this subsection.

- 4. Each county and each eligible municipality may award funds as a grant for construction, rehabilitation, or repair as part of disaster recovery or emergency repairs or to remedy accessibility or health and safety deficiencies. Any other grants must be approved as part of the local housing assistance plan.
- (10) Each county or eligible municipality shall submit to the corporation by September 15 of each year a report of its affordable housing programs and accomplishments through June 30 immediately preceding submittal of the report. The report shall be certified as accurate and complete by the local government's chief elected official or his or her designee. Transmittal of the annual report by a county's or eligible municipality's chief elected official, or his or her designee, certifies that the local housing incentive strategies, or, if applicable, the local housing incentive plan, have been implemented or are in the process of being implemented pursuant to the adopted schedule for implementation. The report must include, but is not limited to:
 - (i) A description of efforts to reduce homelessness.

 Section 10. Section 420.9089, Florida Statutes, is created



to read:

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420.9089 National Housing Trust Fund.—The Legislature finds that more funding for housing to assist the homeless is needed and encourages the state entity designated to administer funds made available to the state from the National Housing Trust Fund to propose an allocation plan that includes strategies to reduce homelessness in this state. These strategies to address homelessness shall be in addition to strategies under s. 420.5087.

Section 11. Subsection (4) is added to section 421.04, Florida Statutes, to read:

- 421.04 Creation of housing authorities.-
- (4) Regardless of the date of its creation, a housing authority may not apply to the Federal Government to seize any projects, units, or vouchers of another established housing authority, irrespective of each housing authority's areas of operation.

Section 12. Subsection (2) of section 421.05, Florida Statutes, is amended to read:

- 421.05 Appointment, qualifications, and tenure of commissioners; hiring of employees.-
- (2) The powers of each authority shall be vested in the commissioners thereof in office from time to time. A majority of the commissioners shall constitute a quorum of the authority for the purpose of conducting its business and exercising its powers and for all other purposes. Action may be taken by the authority upon a vote of a majority of the commissioners present, unless in any case the bylaws of the authority require a larger number. The mayor with the concurrence of the governing body shall



designate which of the commissioners appointed shall be the first chair from among the appointed commissioners, but when the office of the chair of the authority thereafter becomes vacant, the authority shall select a chair from among the its commissioners. An authority shall also select from among the its commissioners a vice chair, and it may employ a secretary, who shall be the executive director, technical experts, and such other officers, agents, and employees, permanent and temporary, as it may require and shall determine their qualifications, duties, and compensation. Accordingly, authorities are exempt from s. 215.425. For such legal services as it may require, An authority may call upon the chief law officer of the city or may employ its own counsel and legal staff for legal services. An authority may delegate to one or more of its agents or employees such powers or duties as it may deem proper.

Section 13. Subsection (1) of section 421.091, Florida Statutes, is amended to read:

421.091 Financial accounting and investments; fiscal year.-

(1) A complete and full financial accounting and audit in accordance with federal audit standards of public housing agencies shall be made biennially by a certified public accountant and submitted to the Federal Government in accordance with its policies. Housing authorities are otherwise exempt from the reporting requirements of s. 218.32. A copy of such audit shall be filed with the governing body and with the Auditor General.

Section 14. Section 421.281, Florida Statutes, is created to read:

421.281 Consolidated Housing Authorities.—



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(1) CREATION.—

- (a) If the commissioners of at least two municipal or municipal and county housing authorities of neighboring areas of operation that are not under federal receivership declare by identical resolution, after a public hearing and two consecutive meetings at which such resolution is heard, that there is a need for merging their authorities which serves the best interest of their respective tenants and communities, one housing authority shall be created for all of such authorities to exercise powers and other functions herein prescribed in such areas of operation through a public body corporate and politic to be known as a consolidated housing authority.
- (b) After the consolidation, each housing authority created by s. 421.04 or s. 421.27 for each of the areas shall cease to exist except for the purpose of winding up its affairs and executing a deed to the consolidated housing authority as hereafter provided, if:
- 1. All obligees of such housing authorities and parties to the contracts, bonds, notes, and other obligations of such housing authorities agree to the substitution of the consolidated housing authority; and
- 2. The commissioners of such housing authorities adopt a resolution consenting to the transfer of all of the rights, contracts, obligations, and property, real and personal, to the consolidated housing authority.
- (c) When any real property of a housing authority vests in a consolidated housing authority as provided in subsection (2), the housing authority shall execute a deed of such property to the consolidated housing authority which thereupon shall file



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such deed with the recorder of deeds of the county where such real property is located.

- (d) In any suit, action, or proceeding involving the validity or enforcement of or relating to any contract of the consolidated housing authority, the consolidated housing authority shall be conclusively deemed to have become created, established, and authorized to transact business and exercise its powers hereunder upon proof of the adoption of a resolution by the commissioners of each of the authorities creating the consolidated housing authority.
- (e) No more than three housing authorities may be consolidated within a 10-year period, unless there is a resolution of each housing authority and local government within the area of operation in support of such additional consolidation.
 - (2) AREA OF OPERATION.—
- (a) The area of operation of a consolidated housing authority shall include the combined areas of operation of the housing authorities which merged to form the consolidated housing authority.
- (b) In connection with the issuance of bonds or the incurring of other obligations, a consolidated housing authority may covenant as to limitations on its right to adopt resolutions relating to the increase of its area of operation.
 - (3) COMMISSIONERS.—
- (a) When a consolidated housing authority has been created, the consolidation plan must include provision for the distribution of appointments among the existing appointing authorities. The appointing authorities shall thereupon appoint



seven persons, with at least one qualified elector from each area of operation included therein, provided that there are suitable candidates who are willing to serve from each area of operation.

- (b) When the area of operation of a consolidated housing authority is increased to include an additional area of operation as herein provided, the consolidation plan must provide for the appointment of one qualified elector from each such additional area of operation as a commissioner. The number of commissioners of a consolidated housing authority may be increased above seven only for the implementation of this subsection.
- (c) If any county is later excluded from the area of operation of a consolidated housing authority, the office of the commissioner of such housing authority appointed as provided in subsection (2) is abolished.
- (d) If the area of operation of a consolidated housing authority consists at any time of an even number of counties, the Governor shall appoint one additional commissioner, who shall be a qualified elector from one of the counties in such area of operation.
- (e) A certificate of the appointment of any commissioner of a consolidated housing authority shall be filed with the county clerk of the county from which the commissioner is appointed, and such certificate shall be conclusive evidence of the due and proper appointment of such commissioner.
- (f) The commissioners of a consolidated housing authority shall be appointed for staggered terms of 4 years, except that the terms of the initial appointees may be truncated to stagger



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them properly, and all vacancies shall be filled for the unexpired terms. Each commissioner shall hold office until a successor has been appointed and has qualified, except as otherwise provided herein. The appointing authority shall thereafter appoint the successor of each commissioner.

- (g) The commissioners of a consolidated housing authority shall elect a chair from among the commissioners and shall have power to select or employ such other officers and employees as the housing authority may require. A majority of the commissioners of a consolidated housing authority shall constitute a quorum of such authority for the purpose of conducting its business and exercising its powers and for all other purposes.
- (4) POWERS AND DUTIES.—Except as otherwise provided herein, a consolidated housing authority and the commissioners thereof shall, within the area of operation of such consolidated housing authority, have the same functions, rights, powers, duties, privileges, and immunities provided for housing authorities created for cities or counties. A consolidated housing authority shall have power to select any appropriate corporate name.

Section 15. Section 421.32, Florida Statutes, is amended to read:

421.32 Rural housing projects.—County housing authorities, consolidated housing authorities, and regional housing authorities are specifically empowered and authorized to borrow money, accept grants, and exercise their other powers to provide housing for farmers of low income and domestic farm labor as defined in s. 514 of the Federal Housing Act of 1949. In connection with such projects, any such housing authority may



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enter into such leases or purchase agreements, accept such conveyances, and rent or sell dwellings forming part of such projects to or for farmers of low income, as such housing authority deems necessary in order to assure the achievement of the objectives of this law. Such leases, agreements, or conveyances may include such covenants as the housing authority deems appropriate regarding such dwellings and the tracts of land described in any such instrument, which covenants shall be deemed to run with the land when where the housing authority deems it necessary and the parties to such instrument so stipulate. In providing housing for farmers of low income, county housing authorities, consolidated housing authorities, and regional housing authorities are shall not be subject to the limitations provided in ss. $421.08(1)(c) \frac{421.08(3)}{c}$ and 421.10(3). Nothing contained in This section does not limit shall be construed as limiting any other powers of any housing authority.

Section 16. Section 421.321, Florida Statutes, is amended to read:

421.321 Execution of mortgages.—County, consolidated, and regional housing authorities organized under this chapter are authorized to execute mortgages encumbering real property as security for loans made for providing facilities for domestic farm labor pursuant to s. 514 of the Federal Housing Act of 1949.

Section 17. Section 421.33, Florida Statutes, is amended to read:

421.33 Housing applications by farmers.—The owner of any farm operated, or worked upon, by farmers of low income in need



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of safe and sanitary housing may file an application with a housing authority created for a county, consolidated, or a regional housing authority requesting that it provide for a safe and sanitary dwelling or dwellings for occupancy by such farmers of low income. Such applications shall be received and examined by housing authorities in connection with the formulation of projects or programs to provide housing for farmers of low income. Provided, However, that if it becomes necessary for an applicant under this section to convey any portion of the applicant's then homestead in order to take advantages as provided herein, then in that event, the parting with title to a portion of said homestead shall not affect the remaining portion of same, but all rights that said owner may have in and to same under and by virtue of the State Constitution of the state or any law passed pursuant thereto, shall be deemed and held to apply to such remaining portion of said land, the title of which remains in said applicant. ; it being the intention of The Legislature intends to permit the owner of any farm operated or worked upon by farmers of low income in need of safe and sanitary housing to take advantage of the provisions of this law without jeopardizing the owner's their rights in the owner's their then homestead by reason of any requirement that may be necessary in order for them to receive the benefits herein provided, \div and no court shall ever construe that an applicant who has taken advantage of this law has in any manner, shape, or form abandoned his or her rights in any property that is the applicant's then homestead by virtue of such action upon his or her part, but it shall be held, construed, and deemed that such action upon the part of any applicant hereunder was not any



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abandonment of the applicant's then homestead, and that all
rights that the applicant then had therein shall be and remain
as provided by the $\underline{\text{State}}$ Constitution and any law enacted
pursuant thereto.

Section 18. This act shall take effect July 1, 2015.