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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Health and Human Services)

A bill to be entitled

An act relating to dental care; creating s. 381.4019, F.S.; establishing a joint local and state dental care access account initiative, subject to the availability of funding; authorizing the creation of dental care access accounts; specifying the purpose of the initiative; defining terms; providing criteria for the selection of dentists for participation in the initiative; providing for the establishment of accounts; requiring the Department of Health to implement an electronic benefit transfer system; providing for the use of funds deposited in the accounts; authorizing the department to distribute state funds to accounts subject to legislative appropriations; authorizing the department to accept contributions from local sources for deposit in designated accounts; limiting the number of years that an account may remain open; providing for the immediate closure of accounts under certain circumstances; authorizing the department to transfer state funds remaining in a closed account at a specified time and to return unspent funds from local sources; requiring a dentist to repay funds in certain circumstances; authorizing the department to pursue disciplinary enforcement actions and to use other legal means to recover funds; requiring the department to establish by rule application procedures and a



process to verify the use of funds withdrawn from a dental care access account; requiring the department to give priority to applications from dentists practicing in certain areas; requiring the Department of Economic Opportunity to rank shortage areas and medically underserved areas; requiring the Department of Health to develop a marketing plan in cooperation with certain dental colleges and the Florida Dental Association; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 381.4019, Florida Statutes, is created to read:

381.4019 Dental care access accounts.—Subject to the

availability of funds, the Legislature establishes a joint local and state dental care access account initiative and authorizes the creation of dental care access accounts to promote economic development by supporting qualified dentists who practice in dental health professional shortage areas or medically underserved areas or who treat a medically underserved population. The Legislature recognizes that maintaining good oral health is integral to overall health status and that the good health of residents of this state is an important contributing factor in economic development. Better health,

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including better oral health, enables workers to be more productive, reduces the burden of health care costs, and enables

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children to improve in cognitive development.

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(1) As used in this section, the term:



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- (a) "Dental health professional shortage area" means a geographic area so designated by the Health Resources and Services Administration of the United States Department of Health and Human Services.
  - (b) "Department" means the Department of Health.
- (c) "Medically underserved area" means a geographic area so designated by the Health Resources and Services Administration of the United States Department of Health and Human Services.
- (d) "Public health program" means a county health department, the Children's Medical Services program, a federally qualified community health center, a federally funded migrant health center, or other publicly funded or nonprofit health care program as designated by the department.
- (2) The department shall develop and implement a dental care access account initiative to benefit dentists licensed to practice in this state who demonstrate, as required by the department by rule:
- (a) Active employment by a public health program located in a dental health professional shortage area or a medically underserved area; or
- (b) A commitment to opening a private practice in a dental health professional shortage area or a medically underserved area evidenced by residing in the designated area, maintaining an active Medicaid provider agreement, enrolling in one or more Medicaid managed care plans, expending sufficient capital to make substantial progress in opening a dental practice that is capable of serving at least 1,200 patients, and obtaining financial support from the local community in which the dentist is practicing or intending to open a practice.



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- (3) The department shall establish dental care access accounts as individual benefit accounts for each dentist who satisfies the requirements of subsection (2) and is selected by the department for participation. The department shall implement an electronic benefit transfer system that enables each dentist to spend funds from his or her account for the purposes described in subsection (4).
- (4) Funds contributed from state and local sources to a dental care access account may be used for one or more of the following purposes:
  - (a) Repayment of dental school student loans.
- (b) Investment in property, facilities, or equipment necessary to establish and operate a dental office consisting of no fewer than two operatories.
- (c) Payment of transitional expenses related to the relocation or opening of a dental practice which are specifically approved by the department.
- (5) Subject to legislative appropriation, the department shall distribute state funds as an award to each dental care access account. Such awards must be in an amount not more than \$100,000 and not less than \$10,000, except that a state award may not exceed 3 times the amount contributed to an account in the same year from local sources. If a dentist qualifies for a dental care access account under paragraph (2)(a), the dentist's salary and associated employer expenditures constitute a local match and qualify the account for a state award if the salary and associated expenditures do not come from state funds. State funds may not be included in a determination of the amount contributed to an account from local sources.



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- (6) The department may accept contributions of funds from local sources for deposit in the account of a dentist designated by the donor.
- (7) The department shall close an account no later than 5 years after the first deposit of state or local funds into that account or immediately upon the occurrence of any of the following:
- (a) Termination of the dentist's employment with a public health program, unless, within 30 days of such termination, the dentist opens a private practice in a dental health professional shortage area or medically underserved area.
- (b) Termination of the dentist's practice in a designated dental health professional shortage area or medically underserved area.
- (c) Termination of the dentist's participation in the Florida Medicaid program.
- (d) Participation by the dentist in any fraudulent activity.
- (8) Any state funds remaining in a closed account may be awarded and transferred to another account concurrent with the distribution of funds under the next legislative appropriation for the initiative. The department shall return to the donor on a pro rata basis unspent funds from local sources which remain in a closed account.
- (9) If the department determines that a dentist has withdrawn account funds after the occurrence of an event specified in subsection (7), has used funds for purposes not authorized in subsection (4), or has not remained eligible for a dental care access account for a minimum of 2 years, the dentist



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shall repay the funds to his or her account. The department may recover the withdrawn funds through disciplinary enforcement actions and other methods authorized by law.

- (10) The department shall establish by rule:
- (a) Application procedures for dentists who wish to apply for a dental care access account. An applicant may demonstrate that he or she has expended sufficient capital to make substantial progress in opening a dental practice that is capable of serving at least 1,200 patients by documenting contracts for the purchase or lease of a practice location and providing executed obligations for the purchase or other acquisition of at least 30 percent of the value of equipment or supplies necessary to operate a dental practice. The department may limit the number of applicants selected and shall give priority to those applicants practicing in the areas receiving higher rankings pursuant to subsection (11). The department may establish additional criteria for selection which recognize an applicant's active engagement with and commitment to the community providing a local match.
- (b) A process to verify that funds withdrawn from a dental care access account have been used solely for the purposes described in subsection (4).
- (11) The Department of Economic Opportunity shall rank the dental health professional shortage areas and medically underserved areas of the state based on the extent to which limited access to dental care is impeding the area's economic development, with a higher ranking indicating a greater impediment to development.
  - (12) The department shall develop a marketing plan for the



dental care access account initiative in cooperation with the
University of Florida College of Dentistry, the Nova
Southeastern University College of Dental Medicine, the Lake
Erie College of Osteopathic Medicine School of Dental Medicine,
and the Florida Dental Association.
Section 2. This act shall take effect July 1, 2015.