2

3

4

5

6

7

8

9

10

11

12

13

1415

16

17

18

19

20

21

22

23

24

25

2627

28

29

By the Committees on Appropriations; and Governmental Oversight and Accountability

576-04273-15 20157082c1

A bill to be entitled An act relating to death benefits under the Florida Retirement System; amending s. 121.091, F.S.; authorizing payment of death benefits to the surviving spouse or children of a Special Risk Class member killed in the line of duty under specified circumstances; specifying eligibility; amending s. 121.571, F.S.; conforming provisions to changes made by the act; amending s. 121.591, F.S.; authorizing payment of death benefits to the surviving spouse or surviving children of a Special Risk Class member in the investment plan; establishing qualifications and eligibility requirements in order to receive such benefits; prescribing the method of calculating the benefit; specifying circumstances under which benefit payments are terminated; creating s. 121.5912, F.S.; providing legislative intent; requiring the State Board of Administration or the Division of Retirement to take certain action upon receipt of notification of disqualification from the Internal Revenue Service; authorizing the state board and the Department of Management Services to adopt rules; creating s. 121.735, F.S.; providing for allocations for death benefits authorized by the act; amending ss. 121.71, 121.74, and 121.75, F.S.; conforming cross-references to changes made by the act; requiring the State Board of Administration to transfer moneys to fund survivor benefit payments under specified circumstances; adjusting employer contribution rates in order to fund 576-04273-15 20157082c1

changes made by the act; providing a directive to the Division of Law Revision and Information; declaring that the act fulfills an important state interest; providing an appropriation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (d) of subsection (7) of section 121.091, Florida Statutes, is amended, and paragraph (i) is added to that subsection, to read:

121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (7) DEATH BENEFITS.-
- (d) Notwithstanding any other provision in this chapter to the contrary, with the exception of the Deferred Retirement Option Program, as provided in subsection (13):
 - 1. The surviving spouse of any member killed in the line of

576-04273-15 20157082c1

duty may receive a monthly pension equal to one-half of the monthly salary being received by the member at the time of death for the rest of the surviving spouse's lifetime or, if the member was vested, such surviving spouse may elect to receive a benefit as provided in paragraph (b). Benefits provided by this paragraph shall supersede any other distribution that may have been provided by the member's designation of beneficiary.

- 2. If the surviving spouse of a member killed in the line of duty dies, the monthly payments which would have been payable to such surviving spouse had such surviving spouse lived shall be paid for the use and benefit of such member's child or children under 18 years of age and unmarried until the 18th birthday of the member's youngest child. Beginning July 1, 2015, such monthly payments may be extended for a child of a member in the Special Risk Class when killed on or after July 1, 2013, until the 25th birthday of such child if the child is unmarried and enrolled as a full-time student.
- 3. If a member killed in the line of duty leaves no surviving spouse but is survived by a child or children under 18 years of age, the benefits provided by subparagraph 1., normally payable to a surviving spouse, shall be paid for the use and benefit of such member's child or children under 18 years of age and unmarried until the 18th birthday of the member's youngest child. Beginning July 1, 2015, such monthly payments may be extended for a child of a member in the Special Risk Class when killed on or after July 1, 2013, until the 25th birthday of such child if the child is unmarried and enrolled as a full-time student.
 - 4. The surviving spouse of a member whose benefit

576-04273-15 20157082c1

terminated because of remarriage shall have the benefit reinstated beginning July 1, 1993, at an amount that would have been payable had the benefit not been terminated.

- (i) Notwithstanding any other provision in this chapter to the contrary, with the exception of the Deferred Retirement

 Option Program, as provided in subsection (13), for a member in the Special Risk Class when killed in the line of duty on or after July 1, 2013, the following benefits are payable in addition to the benefits provided in paragraph (d) beginning on or after July 1, 2015:
- 1. The surviving spouse may receive a monthly pension equal to one-half of the monthly salary being received by the member at the time of death for the rest of the surviving spouse's lifetime or, if the member was vested, such surviving spouse may elect to receive a benefit as provided in paragraph (b).

 Benefits provided by this paragraph shall supersede any other distribution that may have been provided by the member's designation of beneficiary.
- 2. If the surviving spouse dies, the monthly payments which would have been payable to such surviving spouse had such surviving spouse lived shall be paid for the use and benefit of such member's child or children under 18 years of age and unmarried until the 18th birthday of the member's youngest child. Such monthly payments may be extended beyond this period until the 25th birthday of the member's child if the child is unmarried and enrolled as a full-time student.
- 3. If the member leaves no surviving spouse but is survived by a child or children under 18 years of age, the benefits provided by subparagraph 1., normally payable to a surviving

576-04273-15 20157082c1

spouse, shall be paid for the use and benefit of such member's
child or children under 18 years of age and unmarried until the
18th birthday of the member's youngest child. Such monthly
payments may be extended beyond this period until the 25th
birthday of the member's child if the child is unmarried and
enrolled as a full-time student.

Section 2. Subsection (2) of section 121.571, Florida Statutes, is amended to read:

121.571 Contributions.—Contributions to the Florida Retirement System Investment Plan shall be made as follows:

(2) CONTRIBUTION RATES GENERALLY.—Contributions to fund the retirement, and disability, and line-of-duty death benefits provided under this part must be based on the uniform contribution rates established by s. 121.71 and on the membership class or subclass of the member. Such contributions must be allocated as provided in ss. 121.72, and 121.73, and 121.735.

Section 3. Subsection (3) of section 121.591, Florida Statutes, is amended, present subsection (4) of that section is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

121.591 Payment of benefits.—Benefits may not be paid under the Florida Retirement System Investment Plan unless the member has terminated employment as provided in s. 121.021(39)(a) or is deceased and a proper application has been filed as prescribed by the state board or the department. Benefits, including employee contributions, are not payable under the investment plan for employee hardships, unforeseeable emergencies, loans, medical expenses, educational expenses, purchase of a principal

147

148149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168

169

170

171

172

173

174

576-04273-15 20157082c1

residence, payments necessary to prevent eviction or foreclosure on an employee's principal residence, or any other reason except a requested distribution for retirement, a mandatory de minimis distribution authorized by the administrator, or a required minimum distribution provided pursuant to the Internal Revenue Code. The state board or department, as appropriate, may cancel an application for retirement benefits if the member or beneficiary fails to timely provide the information and documents required by this chapter and the rules of the state board and department. In accordance with their respective responsibilities, the state board and the department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application if the required information or documents are not received. The state board and the department, as appropriate, are authorized to cash out a de minimis account of a member who has been terminated from Florida Retirement System covered employment for a minimum of 6 calendar months. A de minimis account is an account containing employer and employee contributions and accumulated earnings of not more than \$5,000 made under the provisions of this chapter. Such cash-out must be a complete lump-sum liquidation of the account balance, subject to the provisions of the Internal Revenue Code, or a lump-sum direct rollover distribution paid directly to the custodian of an eligible retirement plan, as defined by the Internal Revenue Code, on behalf of the member. Any nonvested accumulations and associated service credit, including amounts transferred to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6), shall be forfeited upon

176

177

178

179

180

181

182

183184

185

186

187

188

189

190

191

192

193

194

195

196197

198

199200

201

202

203

576-04273-15 20157082c1

payment of any vested benefit to a member or beneficiary, except for de minimis distributions or minimum required distributions as provided under this section. If any financial instrument issued for the payment of retirement benefits under this section is not presented for payment within 180 days after the last day of the month in which it was originally issued, the third-party administrator or other duly authorized agent of the state board shall cancel the instrument and credit the amount of the instrument to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6). Any amounts transferred to the suspense account are payable upon a proper application, not to include earnings thereon, as provided in this section, within 10 years after the last day of the month in which the instrument was originally issued, after which time such amounts and any earnings attributable to employer contributions shall be forfeited. Any forfeited amounts are assets of the trust fund and are not subject to chapter 717.

- (3) DEATH BENEFITS.—Under the Florida Retirement System Investment Plan:
- (a) Survivor benefits are payable in accordance with the following terms and conditions, except as provided in subsection (4):
- 1. To the extent vested, benefits are payable only to a member's beneficiary or beneficiaries as designated by the member as provided in s. 121.4501(20).
- 2. Benefits shall be paid by the third-party administrator or designated approved providers in accordance with the law, the contracts, and any applicable state board rule or policy.

576-04273-15 20157082c1

3. To receive benefits, the member must be deceased.

- (b) Except as provided in subsection (4), in the event of a member's death, all vested accumulations as described in s. 121.4501(6), less withholding taxes remitted to the Internal Revenue Service, shall be distributed, as provided in paragraph (c) or as described in s. 121.4501(20), as if the member retired on the date of death. No other death benefits are available for survivors of members, except for benefits, or coverage for benefits, as are otherwise provided by law or separately provided by the employer, at the employer's discretion.
- (c) Except as provided in subsection (4), upon receipt by the third-party administrator of a properly executed application for distribution of benefits, the total accumulated benefit is payable by the third-party administrator to the member's surviving beneficiary or beneficiaries, as:
- 1. A lump-sum distribution payable to the beneficiary or beneficiaries, or to the deceased member's estate;
- 2. An eligible rollover distribution, if permitted, on behalf of the surviving spouse of a deceased member, whereby all accrued benefits, plus interest and investment earnings, are paid from the deceased member's account directly to the custodian of an eligible retirement plan, as described in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the surviving spouse; or
- 3. A partial lump-sum payment whereby a portion of the accrued benefit is paid to the deceased member's surviving spouse or other designated beneficiaries, less withholding taxes remitted to the Internal Revenue Service, and the remaining amount is transferred directly to the custodian of an eligible

576-04273-15 20157082c1

retirement plan, if permitted, as described in s. 402(c)(8)(B)
of the Internal Revenue Code, on behalf of the surviving spouse.
The proportions must be specified by the member or the surviving

236 beneficiary.

This paragraph does not abrogate other applicable provisions of state or federal law providing for payment of death benefits.

- (4) DEATH BENEFITS FOR SPECIAL RISK CLASS MEMBERS.—Benefits are provided under this subsection to the spouse and child or children of members in the Special Risk Class when killed in the line of duty and are payable in lieu of the benefits that would otherwise be payable under the provisions of subsection (1) or subsection (3). Benefits provided by this subsection shall supersede any other distribution that may have been provided by the member's designation of beneficiary. Such benefits must be funded from employer contributions made under s. 121.571, transferred employee contributions and funds accumulated pursuant to paragraph (a), and interest and earnings thereon.
- (a) Transfer of funds.—To qualify to receive monthly benefits under this subsection:
- 1. All moneys accumulated in the member's account, including vested and nonvested accumulations as described in s. 121.4501(6), must be transferred from such individual accounts to the division for deposit in the survivor benefit account of the Florida Retirement System Trust Fund. Moneys in the survivor benefit account must be accounted for separately. Earnings must be credited on an annual basis for amounts held in the survivor benefit account of the Florida Retirement System Trust Fund based on actual earnings of the trust fund.

576-04273-15 20157082c1

2. If the member has retained retirement credit earned under the pension plan as provided in s. 121.4501(3), a sum representing the actuarial present value of such credit within the Florida Retirement System Trust Fund shall be transferred by the division from the pension plan to the survivor benefit retirement program as implemented under this subsection and shall be deposited in the survivor benefit account of the trust fund.

- (b) Survivor retirement; entitlement.—An investment plan member who is in the Special Risk Class at the time the member is killed in the line of duty on or after July 1, 2013, regardless of length of creditable service, may have survivor benefits paid as provided in s. 121.091(7)(d) and (i) to:
 - 1. The surviving spouse for the spouse's lifetime; or
- 2. If there is no surviving spouse or the surviving spouse dies, the member's child or children under 18 years of age and unmarried until the 18th birthday of the member's youngest child. Such payments may be extended until the 25th birthday of the member's child if the child is unmarried and enrolled as a full-time student as provided in s. 121.091(7)(d) and (i).
- (c) Survivor benefit retirement effective date.—The effective retirement date for the surviving spouse or eligible child of a Special Risk Class member who is killed in the line of duty shall be:
- 1. The first of the month following the member's death if the member dies on or after July 1, 2015.
- 2. July 1, 2015, for a member of the Special Risk Class when killed in the line of duty on or after July 1, 2013, but before July 1, 2015, if the application is received before July

576-04273-15

20157082c1

291 1, 2015; or the first of the month following the receipt of the 292 application. 293 294 If the investment plan account balance has already been paid out 295 to the surviving spouse or the eligible unmarried dependent 296 child or children, the benefit payable shall be actuarially 297 reduced by the amount of the payout. 298 (d) Line-of-duty death benefit.—The surviving spouse, or if 299 no surviving spouse or the surviving spouse dies, the member's 300 child or children under 18 years of age and unmarried until the 301 18th birthday of the member's youngest child, or until the 25th 302 birthday of the member's child if the child is unmarried and enrolled as a full-time student, is eligible to receive a 303 retirement benefit under s. 121.091(7)(d) and (i) if the 304 305 member's account balance is surrendered and an application is 306 received and approved. Such surviving spouse or such child or 307 children shall receive a monthly survivor benefit that begins 308 accruing on the first day of the month of survivor benefit 309 retirement, as approved by the division, and is payable on the 310 last day of that month and each month thereafter during the 311 surviving spouse's lifetime or on behalf of the unmarried 312 children until the 18th birthday of the youngest child, or until the 25th birthday of any of the member's children enrolled as 313 full-time students. All survivor benefits must be paid out of 314 315 the survivor benefit account of the Florida Retirement System 316 Trust Fund established under this subsection. 317 If the investment plan account balance has already been paid out 318 319 to the surviving spouse or the eligible unmarried dependent

576-04273-15 20157082c1

child or children, the benefit payable shall be actuarially reduced by the amount of the payout.

- (e) Computation of survivor benefit retirement benefit.—The amount of each monthly payment must be calculated as provided under s. 121.091(7)(d) and (i).
 - (f) Death of the surviving spouse or children.-
- 1. Upon the death of a surviving spouse, the monthly benefits shall be paid through the last day of the month of death and shall terminate or be paid on behalf of the unmarried child or children until the 18th birthday of the youngest child, or the 25th birthday of any of the member's unmarried children enrolled as full-time students.
- 2. If the surviving spouse dies and the benefit is being paid on behalf of the unmarried children under 18 years of age until the youngest, unmarried child reaches his or her 18th birthday, or the 25th birthday of any of the member's unmarried children enrolled as full-time students, benefits shall be paid through the last day of the month until the later of the month the youngest, unmarried child reaches his or her 18th birthday, the month of the 25th birthday of any of the member's unmarried children enrolled as full-time students, or the month of the death of the youngest child.
- Section 4. Section 121.5912, Florida Statutes, is created to read:
- 121.5912 Survivor benefit retirement program; qualified status; rulemaking authority.—It is the intent of the Legislature that the survivor benefit retirement program for Special Risk Class members of the Florida Retirement System investment plan meet all applicable requirements for a qualified

576-04273-15 20157082c1

plan. If the state board or the division receives notification from the Internal Revenue Service that this program or any portion of this program will cause the retirement system, or any portion thereof, to be disqualified for tax purposes under the Internal Revenue Code, the portion that will cause the disqualification does not apply. Upon such notice, the state board or the division shall notify the presiding officers of the Legislature. The state board and the department may adopt any rules necessary to maintain the qualified status of the survivor benefit retirement program.

Section 5. Section 121.735, Florida Statutes, is created to read:

- 121.735 Allocations for member line-of-duty death benefits; percentage amounts.—
- (1) The allocations established in subsection (3) shall be used to provide line-of-duty death benefit coverage for Special Risk Class members in the investment plan and shall be transferred monthly by the Division of Retirement from the Florida Retirement System Contributions Clearing Trust Fund to the survivor benefit account of the Florida Retirement System Trust Fund.
- (2) The allocations are stated as a percentage of each investment plan member's gross compensation for the calendar month. A change in a contribution percentage is effective the first day of the month for which retirement contributions may be made on or after the beginning date of the change. Contribution percentages may be modified by general law.
- (3) Effective July 1, 2015, allocations from the Florida
 Retirement System Contributions Clearing Trust Fund to provide

576-04273-15

20157082c1

378 line-of-duty death benefits for Special Risk Class members in 379 the investment plan, and to offset the costs of administering said coverage, are as follows: 380 381 382 Membership Class Percentage of Gross Compensation 383 384 Special Risk Class 0.82% 385 386 387 Section 6. Subsection (1) of section 121.71, Florida 388 Statutes, is amended to read: 389 121.71 Uniform rates; process; calculations; levy.-390 (1) In conducting the system actuarial study required under 391 s. 121.031, the actuary shall follow all requirements specified 392 to determine, by Florida Retirement System employee membership 393 class, the dollar contribution amounts necessary for the next 394 fiscal year for the pension plan. In addition, the actuary shall 395 determine, by Florida Retirement System membership class, based 396 on an estimate for the next fiscal year of the gross 397 compensation of employees participating in the investment plan, 398 the dollar contribution amounts necessary to make the 399 allocations required under ss. 121.72, and 121.73, and 121.735. 400 For each employee membership class and subclass, the actuarial 401 study must establish a uniform rate necessary to fund the 402 benefit obligations under both Florida Retirement System

404

405

406

407

408

409

410

411412

413

414

415

416

417

418

419

420

421

422

423

424

425

426

427

428

429

430

431

576-04273-15 20157082c1

retirement plans by dividing the sum of total dollars required by the estimated gross compensation of members in both plans.

Section 7. Section 121.74, Florida Statutes, is amended to read:

121.74 Administrative and educational expenses.—In addition to contributions required to fund member accounts under s. ss. 121.71 and 121.73, effective July 1, 2010, through June 30, 2014, employers participating in the Florida Retirement System shall contribute an employer assessment amount equal to 0.03 percent of the payroll reported for each class or subclass of Florida Retirement System membership. Effective July 1, 2014, the employer assessment is 0.04 percent of the payroll reported for each class or subclass of membership. The amount assessed shall be transferred by the division of Retirement from the Florida Retirement System Contributions Clearing Trust Fund to the State Board of Administration's Administrative Trust Fund to offset the costs of administering the investment plan and the costs of providing educational services to members of the Florida Retirement System. Approval of the trustees is required before the expenditure of these funds. Payments for third-party administrative or educational expenses shall be made only pursuant to the terms of the approved contracts for such services.

Section 8. Section 121.75, Florida Statutes, is amended to read:

121.75 Allocation for pension plan.—After making the transfers required pursuant to ss. 121.71, 121.72, 121.73, 121.735, and 121.74, the monthly balance of funds in the Florida Retirement System Contributions Clearing Trust Fund shall be

576-04273-15 20157082c1

transferred to the Florida Retirement System Trust Fund to pay the costs of providing pension plan benefits and plan administrative costs under the pension plan.

Section 9. For the 2015-2016 fiscal year only, upon notification by the Department of Management Services that sufficient funds are not available to make survivor benefit payments authorized by this act, the State Board of Administration shall transfer, to the extent necessary, moneys in the Administrative Trust Fund to the survivor benefits account in the Florida Retirement System Trust Fund to ensure the timely payment of survivor benefits.

Section 10. (1) In order to fund the benefit changes provided in this act, the required employer contribution rates for members of the Florida Retirement System established in s. 121.71(4), Florida Statutes, must be adjusted as follows:

- (a) The Special Risk Class must be increased by 0.45 percentage point; and
- (b) The Deferred Retirement Option Program must be increased by 0.06 percentage point.
- (2) In order to fund the benefit changes provided in this act, the required employer contribution rate for the unfunded actuarial liability of the Florida Retirement System established in s. 121.71(5), Florida Statutes, for the Special Risk Class is increased by 0.13 percentage point.
- (3) The adjustments provided in subsections (1) and (2) shall be in addition to all other changes to such contribution rates which may be enacted into law to take effect on July 1, 2015. The Division of Law Revision and Information is directed to adjust accordingly the contribution rates provided in s.

576-04273-15 20157082c1

121.71, Florida Statutes.

Section 11. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and of its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems that provide fair and adequate benefits that are managed, administered, and funded in an actuarially sound manner, as required by s. 14, Article X of the State Constitution and part VII of chapter 112, Florida Statutes. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 12. For the 2015-2016 fiscal year, the recurring sums of \$5,445,537 from the General Revenue Fund and \$1,062,991 from trust funds are appropriated to Administered Funds in order to fund the increased employer contribution rates to be paid under this act by state agencies, state universities, state colleges, and school districts.

Section 13. This act shall take effect July 1, 2015.