

1

2

3

4

5

6

8

9

10

11

12

1.3

14

15

16

17 18

19

20

21

2.2

23

24

25

26

27

Proposed Committee Substitute by the Committee on Fiscal Policy (Appropriations Subcommittee on Criminal and Civil Justice)

A bill to be entitled

An act relating to forfeiture of contraband; amending s. 932.703, F.S.; providing for the acquisition of the provisional title of seized property under certain circumstances; prohibiting the seizure of property under the Florida Contraband Forfeiture Act until the owner of such property is arrested for a criminal offense that renders the property a contraband article; providing exceptions; prohibiting the seizing law enforcement agency from threatening a property owner with property seizure or forfeiture under certain circumstances; requiring a seizing law enforcement agency to follow specified procedures under certain circumstances; requiring a court to issue a written order finding probable cause under certain circumstances; authorizing a court to order that the written order of probable cause be sealed under certain circumstances; providing that the property is deemed a contraband article and forfeited subject to forfeiture proceedings under certain circumstances; requiring the return of property by the seizing law enforcement agency to the property owner under certain circumstances; prohibiting a forfeiture under the Florida Contraband Forfeiture Act from being final until the owner of the seized property is prosecuted and convicted of or pleads quilty or nolo contendere to a criminal offense that renders the



property a contraband article; providing construction; deleting a provision vesting rights, interests, and title to contraband articles in the seizing law enforcement agency; amending s. 322.34, F.S.; providing for payment of court costs, fines, and fees from proceeds of certain forfeitures; conforming a provision to changes made by the act; reenacting s. 403.413(6)(e), F.S., relating to forfeiture under the Florida Litter Law, to incorporate the amendment made to s. 932.703, F.S., in a reference thereto; providing an effective date.

38 39

28

29

30

31 32

33

34

35 36

37

Be It Enacted by the Legislature of the State of Florida:

40 41 42

Section 1. Subsection (1) of section 932.703, Florida Statutes, is amended to read:

43 44

932.703 Forfeiture of contraband article; exceptions.-

45 46

47

48

49

(1)(a) Any contraband article, vessel, motor vehicle, aircraft, other personal property, or real property used in violation of any provision of the Florida Contraband Forfeiture Act, or in, upon, or by means of which any violation of the Florida Contraband Forfeiture Act has taken or is taking place, may be seized and shall be forfeited subject to the provisions

50 51

of the Florida Contraband Forfeiture Act.

52 53

54

55

56

(b) Notwithstanding any other provision of the Florida Contraband Forfeiture Act, except the provisions of paragraph (a), contraband articles set forth in s. 932.701(2)(a)7. used in violation of any provision of the Florida Contraband Forfeiture Act, or in, upon, or by means of which any violation of the



57

58 59

60 61

62

63 64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

84

85

Florida Contraband Forfeiture Act has taken or is taking place, shall be seized and shall be forfeited subject to the provisions of the Florida Contraband Forfeiture Act.

- (c) 1. At the time of seizure, the state acquires provisional title to the seized property. Property may not be seized under the Florida Contraband Forfeiture Act until an owner of such property is arrested for a criminal offense that renders the property a contraband article. However, property may be immediately seized if:
- a. The owner of the contraband article cannot be readily identified;
- b. There is probable cause to arrest an individual, but he or she is a fugitive or dies before an arrest is made; or
- c. The owner of property subject to seizure agrees to cooperate as a confidential informant in lieu of an arrest. The confidential informant status must be agreed upon between the seizing agency and the property owner, and the property owner must actively participate as a confidential informant in gathering criminal intelligence or investigative information for an active criminal investigation. The seizing agency may not use the threat of property seizure or forfeiture when offering the property owner the status of confidential informant in lieu of an arrest. If charges are not brought against the property owner, the property must be returned to the owner at the conclusion of the active criminal investigation or the cessation of the status of criminal informant. Final forfeiture of property may be included as a component of the agreement to serve as a confidential informant.
  - 2. If a seizure is made under one of the exceptions



86

87 88

89

90

91

92

93

94

95

96

97

98

99

100

101

102

103 104

105

106

107

108

109 110

111

112 113

114

specified in subparagraph 1., the law enforcement agency that seizes the contraband article, vessel, motor vehicle, aircraft, other personal property, or real property used in violation of the Florida Contraband Forfeiture Act shall, within 10 business days, apply to a court of competent jurisdiction for an order determining whether probable cause exists for the seizure of the property. The application for the probable cause determination must establish probable cause that the property that has been seized is subject to seizure under the Florida Contraband Forfeiture Act and may be filed by reliable electronic means. If the court finds that probable cause exists for the seizure, it shall enter a written order to that effect and order that the property be held until the issue of a determination of title is resolved pursuant to the procedures established in the Florida Contraband Forfeiture Act. Upon a finding of good cause shown, the court may order that the court order finding probable cause be sealed for as long as reasonably necessary to preserve the integrity of an active criminal investigation. If the court determines that probable cause does not exist for the seizure, any forfeiture hold, lien, lis pendens, or other civil encumbrance must be released.

- 3. If, after 90 days after the date of the initial seizure, the seizing agency cannot find the owner of the seized property after a diligent effort, the seized property is deemed a contraband article and forfeited subject to s. 932.704. However, if the seizing agency finds the owner within 90 days after the date of the initial seizure, the seizing agency shall return the property to the owner within 5 days after:
  - a. The court finding that the owner had a bona fide



115

116 117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136 137

138

139

140

141

142

143

## security interest;

- b. The court finding that the owner was an innocent owner;
- c. The acquittal or dismissal of the owner of the criminal charge that was the basis of the forfeiture proceedings; or
- d. The disposal of the criminal charge that was the basis of the forfeiture proceedings by nolle prosequi. The seizing agency is responsible for any damage, storage fee, and related cost applicable to the property.
- 4. A forfeiture under the Florida Contraband Forfeiture Act is not final, and title or other indicia of ownership, other than provisional title, does not pass to the state or jurisdiction seeking forfeiture until the owner of the seized property is prosecuted and convicted of or pleads quilty or nolo contendere to a criminal offense, without regard to whether adjudication is withheld, that renders the property a contraband article.
- 5. This paragraph is in addition to all other requirements and rights in the Florida Contraband Forfeiture Act and does not affect any other requirement or right set forth in this act. This paragraph does not affect any party's discovery obligations under the Florida Rules of Civil Procedure All rights to, interest in, and title to contraband articles used in violation of s. 932.702 shall immediately vest in the seizing law enforcement agency upon seizure.
- (d) The seizing agency may not use the seized property for any purpose until the rights to, interest in, and title to the seized property are perfected in accordance with the Florida Contraband Forfeiture Act. This section does not prohibit use or operation necessary for reasonable maintenance of seized



144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161 162

163 164

165

166 167

168

169

170

171 172

property. Reasonable efforts shall be made to maintain seized property in such a manner as to minimize loss of value.

Section 2. Paragraph (c) of subsection (9) of section 322.34, Florida Statutes, is amended to read:

322.34 Driving while license suspended, revoked, canceled, or disqualified.-

(9)

(c) Notwithstanding s. 932.703(1)(c) or s. 932.7055, when the seizing agency obtains a final judgment granting forfeiture of the motor vehicle under this section, 30 percent of the net proceeds from the sale of the motor vehicle shall be retained by the seizing law enforcement agency. The remaining 70 percent of the proceeds shall first be applied to payment of court costs, fines, and fees remaining due, and any remaining balance of proceeds and 70 percent shall be deposited in the General Revenue Fund for use by regional workforce boards in providing transportation services for participants of the welfare transition program. In a forfeiture proceeding under this section, the court may consider the extent that the family of the owner has other public or private means of transportation.

Section 3. For the purpose of incorporating the amendment made by this act to section 932.703, Florida Statutes, in a reference thereto, paragraph (e) of subsection (6) of section 403.413, Florida Statutes, is reenacted to read:

- 403.413 Florida Litter Law.-
- (6) PENALTIES; ENFORCEMENT.-
- (e) A motor vehicle, vessel, aircraft, container, crane, winch, or machine used to dump litter that exceeds 500 pounds in weight or 100 cubic feet in volume is declared contraband and is



173 subject to forfeiture in the same manner as provided in ss.

932.703 and 932.704. 174

Section 4. This act shall take effect July 1, 2016. 175