1 A bill to be entitled 2 An act relating to correctional work programs; 3 repealing provisions of part II of chapter 946, F.S., 4 relating to leased or managed work programs and the 5 authorization of a certain nonprofit corporation to 6 operate correctional work programs using buildings and 7 land leased by the Department of Corrections; 8 providing a directive to the Division of Law Revision 9 and Information; creating ss. 946.5101 and 946.5102, 10 F.S.; providing legislative findings and intent; creating s. 946.5103, F.S.; providing definitions; 11 12 creating s. 946.51035, F.S.; providing 13 nonapplicability with respect to certain inmate 14 programs; creating s. 946.5104, F.S.; authorizing the 15 department to use specified facilities and equipment in connection with correctional work programs; 16 creating s. 946.5105, F.S.; authorizing the department 17 to create and operate correctional work programs; 18 19 providing for evaluation and assignment of inmates to 20 such programs; creating s. 946.5106, F.S.; providing 21 for rulemaking; creating s. 946.5107, F.S.; providing 2.2 for the sale of goods and services produced in correctional work programs; prohibiting state agencies 23 from purchasing goods and services from other sources 24 25 in certain circumstances if correctional work programs 26 produce comparable goods and services; providing for

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sale or disposal of agricultural commodities; exempting sales to government entities from specified purchasing provisions; authorizing the department to provide inmate services or inmate goods to private enterprises in certain circumstances; providing applicability; creating s. 946.5108, F.S.; prohibiting the sale of goods made by inmates except when in compliance with specified provisions; creating s. 946.5109, F.S.; providing for the rights of inmates; specifying that inmates are not state employees; creating s. 946.5111, F.S.; authorizing the department to contract with the private sector to establish a prison industry enhancement (PIE) program; providing purposes and objectives of such a program; requiring private-sector employers to provide participating inmates with workers' compensation coverage; specifying that an inmate's participation in the PIE program is not employment for purposes of unemployment compensation; transferring, renumbering, and amending s. 946.522, F.S., relating to the Prison Industries Trust Fund; conforming provisions to changes made by the act; creating s. 946.5113, F.S.; creating the Prison Industry Board of Directors; providing for membership, meetings, and compensation of the board; providing for staggered terms of members; creating s. 946.5115, F.S.; providing for powers and duties of the

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53 board and the department; requiring an annual report to the Governor and Legislature; amending ss. 212.08, 54 55 255.25001, 283.33, 403.757, 957.04, and 958.12, F.S.; 56 conforming provisions to changes made by the act; 57 providing an effective date. 58 59 Be It Enacted by the Legislature of the State of Florida: 60 61 Section 1. Sections 946.501, 946.502, 946.5025, 946.5026, 62 946.503, 946.504, 946.505, 946.506, 946.509, 946.5095, 946.510, 63 946.511, 946.512, 946.513, 946.514, 946.515, 946.516, 946.517, 64 946.518, 946.520, 946.523, 946.524, and 946.525, Florida 65 Statutes, are repealed. 66 Section 2. The Division of Law Revision and Information is 67 directed to rename part II of chapter 946, Florida Statutes, consisting of ss. 946.5101-946.5115, as "Department of 68 69 Corrections Programs." 70 Section 3. Section 946.5101, Florida Statutes, is created 71 to read: 72 946.5101 Legislative findings.-73 The Legislature finds that the department's 74 correctional work programs are unique from other state government programs since it is essential to the state that 75 76 correctional work programs provide inmates with useful 77 activities that, to reduce recidivism, can lead to meaningful 78 employment after release.

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(2) The Legislature also finds that the mission of the department's correctional work programs are, in order of priority, to:

- (a) Provide a joint effort between the department, the correctional work programs, and other vocational training programs to reinforce relevant education, training, and postrelease job placement and help reduce recidivism.
- (b) Serve the security goals of the state through reduction in the idleness of inmates and provision of an incentive for good behavior in prison.
- (c) Reduce costs to state government by operating enterprises primarily with inmate labor while requiring that the enterprises do not seek to unreasonably compete with private enterprise.
- (d) Serve the rehabilitative goals of the state by duplicating in prison, as closely as possible, free enterprise and profitmaking activities.
- (3) The Legislature further finds that correctional work programs which duplicate in prison, as closely as possible, the production of goods and services outside prison aid inmates in adjustment after release, prepare inmates for gainful employment, and serve the best interests of the state, inmates, and the public.
- Section 4. Section 946.5102, Florida Statutes, is created to read:
 - 946.5102 Legislative intent.—It is the intent of the

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105	Legislature that the department operate correctional work
106	programs that provide inmates with useful activities that, to
L07	reduce recidivism, can lead to meaningful employment after
108	<u>release.</u>
109	Section 5. Section 946.5103, Florida Statutes, is created
110	to read:
111	946.5103 Definitions.—As used in this part, the term:
112	(1) "Correctional work program" means an inmate work
113	program administered by the department or operated at any state
114	correctional facility.
L15	(2) "Department" means the Department of Corrections.
116	(3) "Facilities" means the buildings and land used in the
L17	operation of a correctional work program on state property.
118	(4) "Inmate" means a person incarcerated within a state,
119	county, municipal, or private correctional facility in this
L20	state.
L21	Section 6. Section 946.51035, Florida Statutes, is created
L22	to read:
L23	946.51035 Applicability.—This part does not apply to a
L24	program authorized by s. 945.091 or s. 946.40.
L25	Section 7. Section 946.5104, Florida Statutes, is created
L26	to read:
L27	946.5104 Use of facilities.—The department is authorized
L28	to use all leased facilities, including all buildings, land,
L29	furnishings, equipment, and other chattels, as well as any
130	subsequently constructed or otherwise acquired facilities, in

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131	connection with its operation of correctional work programs.
L32	Section 8. Section 946.5105, Florida Statutes, is created
L33	to read:
L34	946.5105 Inmate labor.—
L35	(1) The department is authorized to create and operate
L36	correctional work programs.
L37	(2)(a) Inmates shall be evaluated during the reception
L38	process to determine basic literacy, employment skills, academic
L39	skills, vocational skills, and remedial and rehabilitative
L40	needs. The evaluation shall prescribe education, work, and work-
L41	training for each inmate. Assignment of inmates to programs
L42	shall be based on the evaluation and length of time the inmate
L43	will be in the department's custody, shall be reviewed every 6
L44	months to ensure proper placement based on bed space
L45	availability, and shall be governed by the following objectives
L46	and priorities:
L47	1. Inmates shall be assigned to programs to meet the work-
L48	requirement needs of the department, including performing
L49	essential operational functions and meeting the requirements of
L50	revenue-generating contracts.
L51	2. Inmates shall be assigned to correctional education
L52	programs.
L53	3. Inmates shall be assigned to programs to meet all other
L54	work-requirement needs of the department, including performing
L55	remaining operational functions and meeting the requirements of

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(b) For purposes of this subsection, the term "revenue-generating contracts" includes contracts with the department; the Department of Transportation; private-sector businesses operating programs authorized under s. 946.5111; and federal, state, or local governmental entities or subdivisions providing services authorized under s. 944.10(7).

Section 9. Section 946.5106, Florida Statutes, is created to read:

946.5106 Rulemaking.—The department shall establish policies and procedures relating to the use of inmates in its correctional work programs. Any such policies and procedures in effect on the effective date of this section remain in effect and do not require additional approval under this section. The department may adopt rules, procedures, and policies relating to the use of its inmates in correctional work programs.

Section 10. Section 946.5107, Florida Statutes, is created to read:

946.5107 Goods and services produced in correctional work programs.—

(1) Any service or item manufactured, processed, grown, or produced by the department in a correctional work program may be furnished or sold to any legislative, executive, or judicial agency of the state; any political subdivision; any other state; any foreign entity or agent thereof; any agency of the Federal Government; any contract vendor for such agencies; any subcontractor of the contract vendor for such agencies; or any

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person, firm, or business entity, if not prohibited by federal
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- A state agency may not purchase from any other source a product or service of comparable price and quality found necessary for the agency's use which is similar to a product or service produced by the department through a correctional work program if the department certifies that the product is manufactured by, or the service is provided by, inmates and the product or service meets the comparable performance specifications and comparable price and quality requirements of s. 287.042(1)(f) or as determined by an individual agency as provided in this section. The purchasing authority of any such state agency may make reasonable determinations of need, price, and quality with reference to goods and services available from the department. If there is a dispute between the department and a purchasing authority based on price or quality under this section or s. 287.042(1)(f), either party may request a hearing before the Department of Management Services and, if not resolved, either party may request a proceeding pursuant to ss. 120.569 and 120.57, which shall be referred to the Division of Administrative Hearings within 60 days after such request, to resolve any dispute under this section. No party is entitled to an appeal pursuant to s. 120.68.
- (3) Agricultural commodities, including, but not limited to, sugar cane, vegetables, beef, and dairy products, may be sold to private entities or may be sold or disposed of as

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209	provided in subsections (1) and (2).
210	(4) Part I of chapter 287 does not apply to any purchases
211	of commodities or contractual services made by any legislative,
212	executive, or judicial agency of the state from the department.
213	(5) The department may contract to provide inmate goods or
214	inmate services to private enterprises when such goods or
215	services are under the direct supervision of the department and
216	it is determined by the Governor that the department, by
217	providing such services or goods, does not unreasonably seek to
218	compete with other businesses in this state.
219	(6) Section 946.5108 does not apply to this section.
220	Section 11. Section 946.5108, Florida Statutes, is created
221	to read:
222	946.5108 Sale of goods made by inmates.—Goods, wares, or
223	merchandise manufactured or mined, in whole or in part, by
224	inmates, other than inmates on parole or probation, may not be
225	sold or offered for sale in this state by any person or by any
226	federal authority or state or political subdivision thereof;
227	however, this section does not forbid the sale, exchange, or
228	disposition of such goods within the limitations of ss. 946.5107
229	and 946.5111.
230	Section 12. Section 946.5109, Florida Statutes, is created
231	to read:
232	946.5109 Rights of inmates; inmates not state employees;
233	<pre>liability for inmate injuries</pre>
234	(1) This part does not restore, in whole or in part, the

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235	civil rights of inmates.
236	(2) An inmate compensated under this part or by the
237	department is not an employee of the state or the department for
238	any purpose.
239	Section 13. Section 946.5111, Florida Statutes, is created
240	to read:
241	946.5111 Prison industry enhancement program.—
242	(1) The department may operate or contract with the
243	private sector for substantial operational involvement in a
244	prison industry enhancement (PIE) program that includes, but is
245	not limited to, contracts for the operation of a private-sector
246	business within a prison and the hiring of inmates for such
247	business. A contract authorized by this subsection must comply
248	with federal law governing inmate work programs and must not
249	result in the significant displacement of employed workers in
250	the community. The purposes and objectives of this program are
251	to:
252	(a) Increase the benefits to the public by reimbursing the
253	state for a portion of the costs of incarceration.
254	(b) Provide purposeful work for inmates.
255	(c) Increase an inmate's job skills.
256	(d) Provide additional opportunities for rehabilitating
257	inmates who are otherwise ineligible to work outside prison,
258	such as maximum security inmates.

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businesses which create prison employment that resembles

Develop and establish new models for prison-based

CODING: Words stricken are deletions; words underlined are additions.

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261 private-sector employment.

- (f) Generate funds for deposit into the Crimes Compensation Trust Fund.
- (g) Substantially involve the private sector and its capital, management skills, and expertise in the design, development, and operation of prison-based businesses.
- (h) Provide a financial means for an inmate to contribute to the support of his or her family.
- (i) Provide for the payment of state and federal taxes on an inmate's wages, which are paid at the rate of the prevailing or minimum wage rate.
- (j) Provide savings for the inmate to have available for his or her use upon his or her release from prison.
- (2) Notwithstanding s. 440.15(8) and any other provision of law, private-sector employers shall provide workers' compensation coverage to inmates who participate in a prison industry enhancement (PIE) program under subsection (1).

 However, an inmate's participation in such a program is not employment that, pursuant to s. 443.1216, is subject to unemployment compensation or reemployment assistance.

Section 14. Section 946.522, Florida Statutes, is transferred, renumbered as s. 946.5112, Florida Statutes, and amended to read:

946.5112 946.522 Prison Industries Trust Fund.-

(1) The Prison Industries Trust Fund is created, to be administered by the Department of Financial Services. The trust

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fund shall consist of moneys authorized to be deducted pursuant to 18 U.S.C. s. 1761(c) and the applicable federal guidelines, to be appropriated by the Legislature, and moneys deposited by the department which are generated from corporation authorized under this part to manage and operate correctional work programs. The appropriated funds shall be used by the department corporation for purposes of construction or renovation of its facilities or for the expansion or establishment of correctional work programs as described in this part or for prison industries enhancement (PIE) programs as authorized under s. 946.5111

- (2) The funds must be deposited in the State Treasury and may be paid out only on warrants drawn by the Chief Financial Officer upon receipt of a corporate resolution that has been duly authorized by the board of directors of the corporation authorized under this part to manage and operate correctional work programs. The corporation shall maintain all necessary records and accounts relative to such funds.
 - (2) (3) The trust fund is exempt from s. 215.20.
- (3) (4) Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year shall remain in the trust fund at the end of that year and shall be available for carrying out the purposes of the trust fund.
- $\underline{(4)}$ (5) Pursuant to s. 19(f)(3), Art. III of the State Constitution, the trust fund consists of assets held by the

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state <u>for purposes of</u>, <u>in a trustee capacity</u>, <u>as an agent or</u> <u>fiduciary for the corporation authorized under</u> this part, and is not subject to termination under s. 19(f)(2), Art. III of the State Constitution.

Section 15. Section 946.5113, Florida Statutes, is created to read:

<u>946.5113 Prison Industry Board of Directors; creation;</u> membership; meetings; compensation.—

- (1) The Prison Industry Board of Directors is created within the department and shall be composed of seven members, as follows:
- (a) Six members shall be appointed by the Governor and confirmed by the Senate, two of whom shall be representatives of Florida-based business enterprises, two of whom shall be representatives of agricultural enterprises, and two of whom shall be representatives of the field of vocational training.
 - (b) One member shall be the Secretary of Corrections.
- (2) All members, except the Secretary of Corrections, shall serve 4-year staggered terms. The Secretary of Corrections shall serve ex officio as a voting member while he or she remains secretary. Members may be reappointed. Vacancies shall be filled by appointment for the remainder of the unexpired portion of the term by the occupant of the office from which the appointment to the vacant seat was originally made.
- (3) As soon as practicable after members are appointed, the board shall hold an organizational meeting and elect a chair

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339 and such other officers as it deems necessary. However, the 340 Secretary of Corrections is not eligible for election to any 341 office. Officers shall serve for 1 year and may be reelected. 342 (4) The board shall meet at least four times each year and 343 may hold additional meetings at the call of the chair, provided 344 each member is given at least 3 days' notice of such meeting. A 345 majority of the members constitutes a quorum for the transaction 346 of business. Action may be taken by a majority of the members 347 present at a meeting when a quorum is present. 348 Members shall serve without compensation but are 349 entitled to per diem and travel expenses as provided in s. 350 112.061. 351 Section 16. Notwithstanding s. 946.5113, Florida Statutes, 352 as created by this act, to establish staggered terms for the 353 Prison Industry Board of Directors, the terms of the initial 354 members appointed by the Governor shall be as follows: two 355 members shall serve for 2 years, two members shall serve for 3 356 years, and two members shall serve for 4 years, as determined by 357 the Governor. 358 Section 17. Section 946.5115, Florida Statutes, is created 359 to read: 360 946.5115 Prison Industry Board of Directors; powers and 361 duties.-362 (1)The Prison Industry Board of Directors shall: 363 Plan correctional work programs that provide suitable 364 training and work experience to assist the rehabilitation and

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training of persons confined to adult correctional institutions.

- (b) Recommend the establishment and maintenance of industrial plants that can be operated primarily by inmates in a manner beneficial to the state and beneficial in the training of inmates through the manufacturing, processing, or producing of items that are practical and adaptable for the prison industry and items that are needed and used by any legislative, executive, or judicial agency of the state; any political subdivision; any other state; any foreign entity or agent thereof; any agency of the Federal Government; any contract vendor for such agencies; any subcontractor of the contract vendor for such agencies; or any person, firm, or business entity, if not prohibited by federal law.
- (c) Annually review the operation of correctional work programs.
- (d) Determine which existing industries are operated on a self-sustaining basis and recommend policies that would assist all correctional work programs in achieving a financially self-sustaining foundation.
- (e)1. Provide an annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives before July 1 of each year summarizing the status of the correctional work programs, including, but not limited to, the proposed use of the profits from such programs, a breakdown of the amount of noninmate labor used, work subcontracted to other vendors, use of consultants, finished

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goods purchased for resale, and the number of inmates working in the correctional work programs. The department shall also include, as a part of its annual report, a report on postrelease job placement and the rate of subsequent recidivism for those inmates who have participated in the correctional work programs operated by the department. The annual report may also include any other relevant information and recommendations for changes in any other area of offender rehabilitation that would aid in the establishment or success of a correctional work program.

- 2. In addition, the board shall submit to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Auditor General an annual financial audit report and such other information as may be requested by the Legislature.
- <u>(2) The department may implement correctional work</u> programs, taking into consideration the recommendations of the board. The department shall work with the board, is responsible for the administration of the correctional work programs, and shall provide the board with staff assistance to carry out this part.

Section 18. Paragraph (kk) of subsection (7) of section 212.08, Florida Statutes, is amended to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following

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are hereby specifically exempt from the tax imposed by this chapter.

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- (7) MISCELLANEOUS EXEMPTIONS.—Exemptions provided to any entity by this chapter do not inure to any transaction that is otherwise taxable under this chapter when payment is made by a representative or employee of the entity by any means, including, but not limited to, cash, check, or credit card, even when that representative or employee is subsequently reimbursed by the entity. In addition, exemptions provided to any entity by this subsection do not inure to any transaction that is otherwise taxable under this chapter unless the entity has obtained a sales tax exemption certificate from the department or the entity obtains or provides other documentation as required by the department. Eligible purchases or leases made with such a certificate must be in strict compliance with this subsection and departmental rules, and any person who makes an exempt purchase with a certificate that is not in strict compliance with this subsection and the rules is liable for and shall pay the tax. The department may adopt rules to administer this subsection.
- (kk) Nonprofit corporation conducting the Correctional work programs.—Products sold pursuant to s. 946.5107 946.515 by a correctional work program the corporation organized pursuant to part II of chapter 946 are exempt from the tax imposed by this chapter. This exemption applies retroactively to July 1, 1983.

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Section 19. Section 255.25001, Florida Statutes, is amended to read:

255.25001 Department of Management Services not required to participate in PRIDE leasing process; Department of Agriculture and Consumer Services authorized to sell property without complying with specified laws, distribution of proceeds.—Notwithstanding the provisions of:

- (1) Section 946.504(3), as amended by chapter 92-279, Laws of Florida, the Department of Management Services shall not be required to participate with the Department of Corrections in the correctional work program (PRIDE) leasing process.
- (1) (2) Notwithstanding chapters 253 and 287, the

 Department of Agriculture and Consumer Services is shall be authorized to sell any tangible personal property, real property, or structures on leased or department-owned real property without complying with other provisions of law or Florida Statutes, with the proceeds being deposited into the Property Trust Account in the General Inspection Trust Fund.

 Before Prior to finalizing any such sale, the department's proposed action is shall be subject to the notice and review procedures set forth in s. 216.177, as amended by chapter 92-142, Laws of Florida.
- (2) Notwithstanding subsection (1) (2), funds derived from the sale of property by the Department of Agriculture and Consumer Services located in Sanford, Florida, shall be deposited into the Market Improvements Working Capital Trust

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Fund. Before finalizing such sale, the department's proposed action shall be subject to the notice and review procedures set forth in s. 216.177. This subsection expires July 1, 2015.

Section 20. Subsection (4) of section 283.33, Florida Statutes, is amended to read:

- 283.33 Printing of publications; lowest bidder awards.-
- (4) <u>Section 946.5107(4) does</u> The provisions of s. 946.515(4) shall not apply to purchases of printing.
- Section 21. Subsection (2) of section 403.757, Florida Statutes, is amended to read:
 - 403.757 Coordination with other state agencies.-
 - (2) The nonprofit corporation established pursuant to s. 946.502 shall examine the feasibility of using used oil to fuel boilers and furnaces of state government buildings.
 - Section 22. Paragraph (f) of subsection (1) of section 957.04, Florida Statutes, is amended to read:
 - 957.04 Contract requirements.

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- (1) A contract entered into under this chapter for the operation of private correctional facilities shall maximize the cost savings of such facilities and shall:
- of dental, medical, and psychological services; diet; education; and work programs at least equal to those provided by the department in comparable facilities. The work and education programs must be designed to reduce recidivism, and include opportunities to participate in such work programs as authorized

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495 pursuant to s. <u>946.5111</u> 946.523.

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Section 23. Subsection (1) of section 958.12, Florida

497 Statutes, is amended to read:

958.12 Participation in certain activities required.-

- (1) A youthful offender shall be required to participate in work assignments, and in career, academic, counseling, and other rehabilitative programs in accordance with this section, including, but not limited to:
- (a) All youthful offenders may be required, as appropriate, to participate in:
 - 1. Reception and orientation.
 - 2. Evaluation, needs assessment, and classification.
 - 3. Educational programs.
 - 4. Career and job training.
- 5. Life and socialization skills training, including anger/aggression control.
- 511 6. Prerelease orientation and planning.
- 7. Appropriate transition services.
- (b) In addition to the requirements in paragraph (a), the department shall make available:
 - 1. Religious services and counseling.
 - 2. Social services.
 - 3. Substance abuse treatment and counseling.
 - 4. Psychological and psychiatric services.
 - 5. Library services.
- 520 6. Medical and dental health care.

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7. Athletic, recreational, and leisure time activities.

8. Mail and visiting privileges.

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Income derived by a youthful offender from participation in such activities may be used, in part, to defray a portion of the costs of his or her incarceration or supervision; to satisfy preexisting obligations; to pay fines, counseling fees, or other costs lawfully imposed; or to pay restitution to the victim of the crime for which the youthful offender has been convicted in an amount determined by the sentencing court. Any such income not used for such reasons or not used as provided in s. $\underline{946.5111(1)} \ \underline{946.513} \ \text{or s. } 958.09 \ \text{shall be placed in a bank}$ account for use by the youthful offender upon his or her release.

Section 24. This act shall take effect July 1, 2016.

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