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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Health and Human Services)

A bill to be entitled

An act relating to prenatal services and early childhood development; amending s. 383.141, F.S.; revising the requirements for the Department of Health to maintain a clearinghouse of information for parents and health care providers and to increase public awareness on developmental evaluation and early intervention programs; requiring the clearinghouse to use a specified term; revising the information to be included in the clearinghouse; amending s. 391.025, F.S.; renaming the "Infants and Toddlers Early Intervention Program" as the "Early Steps Program"; revising the components of the Children's Medical Services program; amending s. 391.026, F.S.; requiring the department to serve as the lead agency in administering the Early Steps Program; amending s. 391.301, F.S.; establishing the Early Steps Program within the department; deleting provisions relating to legislative findings; authorizing the program to include certain screening and referral services for specified purposes; providing requirements and responsibilities for the program; amending s. 391.302, F.S.; defining terms; revising the definitions of certain terms; and deleting outdated terms; amending s. 391.308, F.S.; renaming the "Infants and Toddlers Early Intervention Program" as the "Early Steps Program"; requiring, rather than authorizing, the



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department to implement and administer the program; requiring the department to ensure that the program follows specified performance standards; providing requirements of the program to meet such performance standards; revising the duties of the department; requiring the department to apply specified eligibility criteria for the program based on an appropriation of funds; providing duties for local program offices; requiring the development of an individualized family support plan for each child served in the program; requiring referral for services by a local program office under certain circumstances; requiring the local program office to negotiate and maintain agreements with specified providers and managed care organizations; requiring the local program office to coordinate with managed care organizations; requiring the department to submit an annual report, subject to certain requirements, to the Governor, the Legislature, and the Florida Interagency Coordinating Council for Infants and Toddlers by a specified date; designating the Florida Interagency Coordinating Council for Infants and Toddlers as the state interagency coordinating council required by federal rule subject to certain requirements; providing requirements for the local program office and local school district to prepare certain children for the transition to school under certain circumstances; amending ss. 413.092 and 1003.575, F.S.; conforming provisions to changes made by the



act; repealing ss. 391.303, 391.304, 391.305, 391.306, and 391.307, F.S., relating to requirements for the Children's Medical Services program, program coordination, program standards, program funding and contracts, and program review, respectively; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Subsections (2) and (3) of section 383.141, Florida Statutes, are amended, and subsection (4) is added to that section, to read:
- 383.141 Prenatally diagnosed conditions; patient to be provided information; definitions; information clearinghouse; advisory council.-
- (2) When a developmental disability is diagnosed based on the results of a prenatal test, the health care provider who ordered the prenatal test, or his or her designee, shall provide the patient with current information about the nature of the developmental disability, the accuracy of the prenatal test, and resources for obtaining relevant support services, including hotlines, resource centers, and information clearinghouses related to Down syndrome or other prenatally diagnosed developmental disabilities; support programs for parents and families; and developmental evaluation and intervention services under this part s. 391.303.
- (3) The Department of Health shall develop and implement a comprehensive information clearinghouse to educate health care providers, inform parents, and increase public awareness



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regarding brain development, developmental disabilities and delays, and all services, resources, and interventions available to mitigate the effects of impaired development among children. The clearinghouse must use the term "unique abilities" as much as possible when identifying infants or children with developmental disabilities and delays. The clearinghouse must provide:

- (a) Health information on conditions that may lead to impaired development of physical, learning, language, or behavioral skills.
- (b) Education and information to support parents whose unborn children have been prenatally diagnosed with developmental disabilities or whose children have diagnosed or suspected developmental delays.
- (c) Education and training for health care providers to recognize and respond appropriately to developmental disabilities, delays, and conditions related to disabilities or delays. Specific information approved by the advisory council shall be made available to health care providers for use in counseling parents whose unborn children have been prenatally diagnosed with developmental disabilities or whose children have diagnosed or suspected developmental delays.
- (d) Promotion of public awareness of availability of supportive services, such as resource centers, educational programs, other support programs for parents and families, and developmental evaluation and intervention services.
- (e) Hotlines specific to Down syndrome and other prenatally diagnosed developmental disabilities. The hotlines and the department's clearinghouse must provide information to parents



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and families or other caregivers regarding the Early Steps Program under s. 391.301, the Florida Diagnostic Learning and Resource System, the Early Learning program, Healthy Start, Help Me Grow, and any other intervention programs. Information offered must include directions on how to obtain early intervention, rehabilitative, and habilitative services and devices establish on its Internet website a clearinghouse of information related to developmental disabilities concerning providers of supportive services, information hotlines specific to Down syndrome and other prenatally diagnosed developmental disabilities, resource centers, educational programs, other support programs for parents and families, and developmental evaluation and intervention services under s. 391.303. Such information shall be made available to health care providers for use in counseling pregnant women whose unborn children have been prenatally diagnosed with developmental disabilities.

- (4) (a) There is established an advisory council within the Department of Health which consists of health care providers and caregivers who perform health care services for persons who have developmental disabilities, including Down syndrome and autism. This group shall consist of nine members as follows:
 - 1. Three members appointed by the Governor;
- 2. Three members appointed by the President of the Senate; and
- 3. Three members appointed by the Speaker of the House of Representatives.
- (b) The advisory council shall provide technical assistance to the Department of Health in the establishment of the information clearinghouse and give the department the benefit of



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the council members' knowledge and experience relating to the needs of patients and families of patients with developmental disabilities and available support services.

- (c) Members of the council shall elect a chairperson and a vice chairperson. The elected chairperson and vice chairperson shall serve in these roles until their terms of appointment on the council expire.
- (d) The advisory council shall meet quarterly to review this clearinghouse of information, and may meet more often at the call of the chairperson or as determined by a majority of members.
- (e) The council members shall be appointed to 4-year terms, except that, to provide for staggered terms, one initial appointee each from the Governor, the President of the Senate, and the Speaker of the House of Representatives shall be appointed to a 2-year term, one appointee each from these officials shall be appointed to a 3-year term, and the remaining initial appointees shall be appointed to 4-year terms. All subsequent appointments shall be for 4-year terms. A vacancy shall be filled for the remainder of the unexpired term in the same manner as the original appointment.
- (f) Members of the council shall serve without compensation. Meetings of the council may be held in person, without reimbursement for travel expenses, or by teleconference or other electronic means.
- (q) The Department of Health shall provide administrative support for the advisory council.
- Section 2. Paragraph (c) of subsection (1) of section 391.025, Florida Statutes, is amended to read:



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391.025 Applicability and scope.-

- (1) The Children's Medical Services program consists of the following components:
- (c) The developmental evaluation and intervention program, including the Early Steps Florida Infants and Toddlers Early Intervention Program.

Section 3. Subsection (19) is added to section 391.026, Florida Statutes, to read:

- 391.026 Powers and duties of the department.—The department shall have the following powers, duties, and responsibilities:
- (19) To serve as the lead agency in administering the Early Steps Program pursuant to part C of the federal Individuals with Disabilities Education Act and part III of this chapter.
- Section 4. Section 391.301, Florida Statutes, is amended to read:
- 391.301 Early Steps Program; establishment and goals Developmental evaluation and intervention programs; legislative findings and intent. -
- (1) The Early Steps Program is established within the department to serve infants and toddlers who are at risk of developmental disabilities based on a physical or mental condition and infants and toddlers with developmental delays by providing developmental evaluation and early intervention and by providing families with training and support services in a variety of home and community settings in order to enhance family and caregiver competence, confidence, and capacity to meet their child's developmental needs and desired outcomes. The Legislature finds that the high-risk and disabled newborn infants in this state need in-hospital and outpatient



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developmental evaluation and intervention and that their families need training and support services. The Legislature further finds that there is an identifiable and increasing number of infants who need developmental evaluation and intervention and family support due to the fact that increased numbers of low-birthweight and sick full-term newborn infants are now surviving because of the advances in neonatal intensive care medicine; increased numbers of medically involved infants are remaining inappropriately in hospitals because their parents lack the confidence or skills to care for these infants without support; and increased numbers of infants are at risk due to parent risk factors, such as substance abuse, teenage pregnancy, and other high-risk conditions.

- (2) The program may include screening and referral It is the intent of the Legislature to establish developmental evaluation and intervention services at all hospitals providing Level II or Level III neonatal intensive care services, in order to promptly identify newborns with disabilities or with conditions associated with risks of developmental delays so that families with high-risk or disabled infants may gain as early as possible the services and skills they need to support their infants' development infants.
- (3) The program must It is the intent of the Legislature that a methodology be developed to integrate information and coordinate services on infants with potentially disabling conditions with other programs serving infants and toddlers early intervention programs, including, but not limited to, Part C of Pub. L. No. 105-17 and the Healthy Start program, the newborn screening program, and the Blind Babies Program.



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- (4) The program must:
- (a) Provide services to enhance the development of infants and toddlers with disabilities and delays.
- (b) Expand the recognition by health care providers, families, and the public of the significant brain development that occurs during a child's first 3 years of life.
- (c) Maintain the importance of the family in all areas of the child's development and support the family's participation in early intervention services and decisions affecting the child.
- (d) Operate a comprehensive, coordinated interagency system of early intervention services and supports in accordance with part C of the federal Individuals with Disabilities Education Act.
- (e) Ensure timely evaluation, individual planning, and early intervention services necessary to meet the unique needs of eligible infants and toddlers.
- (f) Build the service capacity and enhance the competencies of health care providers serving infants and toddlers with unique needs and abilities.
- (g) Ensure programmatic and fiscal accountability through establishment of a high-capacity data system, active monitoring of performance indicators, and ongoing quality improvement.
- Section 5. Section 391.302, Florida Statutes, is amended to read:
- 391.302 Definitions.—As used in ss. 391.301-391.308 ss. 391.301-391.307, the term:
- (1) "Developmental delay" means a condition, identified and measured through appropriate instruments and procedures, which



may delay physical, cognitive, communication, social/emotional,
or adaptive development.

- (2) "Developmental disability" means a condition, identified and measured through appropriate instruments and procedures, which may impair physical, cognitive, communication, social/emotional, or adaptive development.
- (3) "Developmental intervention" or "early intervention" means individual and group individualized therapies and services needed to enhance both the infant's or toddler's growth and development and family functioning. The term includes habilitative services and assistive technology devices, rehabilitative services and assistive technology devices, and parent support and training.
- (4) "Habilitative services and devices" means health care services and assistive technology devices that help a child maintain, learn, or improve skills and functioning for daily living.
- (5)(2) "Infant or toddler" or "child" means a child from birth until the child's third birthday.
- (3) "In-hospital intervention services" means the provision of assessments; the provision of individualized services; monitoring and modifying the delivery of medical interventions; and enhancing the environment for the high-risk, developmentally disabled, or medically involved infant or toddler in order to achieve optimum growth and development.
- (7) "Local program office" means an office that administers the Early Steps Program within a municipality, county, or region.
 - (4) "Parent support and training" means a range of services



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to families of high-risk, developmentally disabled, or medically involved infants or toddlers, including family counseling; financial planning; agency referral; development of parent-toparent support groups; education concerning growth, development, and developmental intervention and objective measurable skills, including abuse avoidance skills; training of parents to advocate for their child; and bereavement counseling.

(9) "Rehabilitative services and devices" means restorative and remedial services that maintain or enhance the current level of functioning of a child if there is a possibility of improvement or reversal of impairment.

Section 6. Section 391.308, Florida Statutes, is amended to read:

- 391.308 Early Steps Infants and Toddlers Early Intervention Program.—The department shall Department of Health may implement and administer part C of the federal Individuals with Disabilities Education Act (IDEA), which shall be known as the "Early Steps "Florida Infants and Toddlers Early Intervention Program."
- (1) PERFORMANCE STANDARDS.—The department shall ensure that the Early Steps Program complies with the following performance standards:
- (a) The program must provide services from referral through transition in a family-centered manner that recognizes and responds to unique circumstances and needs of infants and toddlers and their families as measured by a variety of qualitative data, including satisfaction surveys, interviews, focus groups, and input from stakeholders.
 - (b) The program must provide individualized family support



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plans that are understandable and usable by families, health care providers, and payers and that identify the current level of functioning of the infant or toddler, family supports and resources, expected outcomes, and specific early intervention services needed to achieve the expected outcomes, as measured by periodic system independent evaluation.

- (c) The program must help each family to use available resources in a way that maximizes the child's access to services necessary to achieve the outcomes of the individualized family support plan, as measured by family feedback and by independent assessments of services used by each child.
- (d) The program must offer families access to quality services that effectively enable infants and toddlers with developmental disabilities and developmental delays to achieve optimal functional levels as measured by an independent evaluation of outcome indicators in social emotional skills, communication, and adaptive behaviors.
 - (2) DUTIES OF THE DEPARTMENT.—The department, shall:
- (a) Jointly with the Department of Education, shall Annually prepare a grant application to the United States Department of Education for funding early intervention services for infants and toddlers with disabilities, from birth through 36 months of age, and their families pursuant to part C of the federal Individuals with Disabilities Education Act.
- (b) (2) The department, Jointly with the Department of Education, provide shall include a reading initiative as an early intervention service for infants and toddlers.
- (c) Annually develop a state plan for the Early Steps Program.



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- 1. The plan must assess the need for early intervention services, evaluate the extent of the statewide need that is met by the program, identify barriers to fully meeting the need, and recommend specific action steps to improve program performance.
- 2. The plan must be developed through an inclusive process that involves families, local program offices, health care providers, and other stakeholders.
- (d) Ensure local program offices educate hospitals that provide Level II and Level III neonatal intensive care services about the Early Steps Program and the referral process for the provision of developmental evaluation and intervention services.
- (e) Establish standards and qualifications for developmental evaluation and early intervention service providers, including standards for determining the adequacy of provider networks in each local program office service area.
- (f) Establish statewide uniform protocols and procedures to determine eligibility for developmental evaluation and early intervention services.
- (g) Establish a consistent, statewide format and procedure for preparing and completing an individualized family support plan.
- (h) Promote interagency cooperation and coordination, with the Medicaid program, the Department of Education program pursuant to part B of the federal Individuals with Disabilities Education Act, and programs providing child screening such as the Florida Diagnostic Learning and Resource System, the Office of Early Learning, Healthy Start, and Help Me Grow program.
- 1. Coordination with the Medicaid program shall be developed and maintained through written agreements with the



Agency for Health Care Administration and Medicaid managed care organizations as well as through active and ongoing communication with these organizations. The department shall assist local program offices to negotiate agreements with Medicaid managed care organizations in the service areas of the local program offices. Such agreements may be formal or informal.

- 2. Coordination with education programs pursuant to part B of the federal Individuals with Disabilities Education Act shall be developed and maintained through written agreements with the Department of Education. The department shall assist local program offices to negotiate agreements with school districts in the service areas of the local program offices.
- (i) Develop and disseminate the knowledge and methods necessary to effectively coordinate benefits among various payer types.
- (j) Provide a mediation process and if necessary, an appeals process under chapter 120 for applicants found ineligible for developmental evaluation or early intervention services or denied financial support for such services.
- (k) Competitively procure local program offices to provide services throughout the state in accordance with chapter 287.

 The department shall specify the requirements and qualifications for local program offices in the procurement document.
- (1) Establish performance standards and other metrics for evaluation of local program offices, including standards for measuring timeliness of services, outcomes of early intervention services, and administrative efficiency. Performance standards and metrics shall be developed in consultation with local



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program offices.

- (m) Provide technical assistance to the local program offices.
- (3) ELIGIBILITY.—The department shall apply the following eligibility criteria if specific funding is provided in the General Appropriations Act.
- (a) Infants and toddlers are eligible for an evaluation to determine the presence of a developmental disability or risk of a developmental delay based on a physical or medical condition.
- (b) Infants and toddlers determined to have a developmental delay based on a standardized evaluation instrument that results in a score that is 1.5 standard deviations from the mean in two or more of the following domains: physical, cognitive, communication, social or emotional, and adaptive.
- (c) Infants and toddlers determined to have a developmental delay based on a standardized evaluation instrument that results in a score that is 2.0 standard deviations from the mean in one of the following domains: physical, cognitive, communication, social/emotional, and adaptive.
- (d) Infants and toddlers with a developmental delay based on informed clinical opinion.
- (e) Infants and toddlers at risk of developmental delay based on an established condition known to result in developmental delay, or a physical or mental condition known to create a risk of developmental delay.
- (4) DUTIES OF THE LOCAL PROGRAM OFFICES.—A local program office shall:
- (a) Evaluate a child to determine eliqibility within 45 calendar days after the child is referred to the program.



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- (b) Notify the parent or legal guardian of his or her child's eligibility status initially and at least annually thereafter. If a child is determined not to be eligible, the local program office must provide the parent or legal quardian with written information on the right to an appeal and the process for making such an appeal.
- (c) Secure and maintain interagency agreements or contracts with local school districts in a local service area.
- (d) Provide services directly or procure services from health care providers that meet or exceed the minimum qualifications established for service providers. The local program office must become a Medicaid provider if it provides services directly.
- (e) Provide directly or procure services that are, to the extent possible, delivered in a child's natural environment, such as in the child's home or community setting. The inability to provide services in the natural environment is not a sufficient reason to deny services.
- (f) Develop an individualized family support plan for each child served. The plan must:
- 1. Be completed within 45 calendar days after the child is referred to the program;
- 2. Be developed in conjunction with the child's parent or legal quardian who provides written consent for the services included in the plan;
- 3. Be reviewed at least every six months with the parent or legal quardian and updated if needed; and
- 4. Include steps to transition to school or other future services by the child's third birthday.



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- (g) Assess the progress of the child and his or her family in meeting the goals of the individualized family support plan.
- (h) For each service required by the individualized family support plan, refer the child to an appropriate service provider or work with Medicaid managed care organizations or private insurers to secure the needed services.
- (i) Provide service coordination, including contacting the appropriate service provider to determine whether the provider can timely deliver the service, providing the parent or legal quardian with the name and contact information of the service provider and the date and location of the service of any appointment made on behalf of the child, and contacting the parent or legal quardian after the service is provided to ensure that the service is delivered timely and to determine whether the family requests additional services.
- (j) Negotiate and maintain agreements with Medicaid providers and Medicaid managed care organizations in its area.
- 1. With the parent's or legal quardian's permission, the services in the child's approved individualized family support plan shall be communicated to the Medicaid managed care organization. Services that cannot be funded by Medicaid must be specifically identified and explained to the family.
- 2. The agreement between the local program office and Medicaid managed care organizations must establish methods of communication and procedures for the timely approval of services covered by Medicaid.
- (k) Develop agreements and arrangements with private insurers in order to coordinate benefits and services for any mutual enrollee.



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- 1. The child's approved individualized family support plan may be communicated to the child's insurer with the parent's or legal guardian's permission.
- 2. The local program office and private insurers shall establish methods of communication and procedures for the timely approval of services covered by the child's insurer, if appropriate and approved by the child's parent or legal quardian.
- (1) Provide to the department data necessary for an evaluation of the local program office performance.
- (5) ACCOUNTABILITY REPORTING.—By December 1 of each year, the department shall prepare and submit a report that assesses the performance of the Early Steps Program to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Florida Interagency Coordinating Council for Infants and Toddlers. The department must address the performance standards in subsection (1) and report actual performance compared to the standards for the prior fiscal year. The data used to compile the report must be submitted by each local program office in the state. The department shall report on all of the following measures:
- (a) Number and percentage of infants and toddlers served with an individualized family support plan.
- (b) Number and percentage of infants and toddlers demonstrating improved social/emotional skills after the program.
- (c) Number and percentage of infants and toddlers demonstrating improved use of knowledge and cognitive skills after the program.



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- (d) Number and percentage of families reporting positive outcomes in their infant's and toddler's development as a result of early intervention services.
- (e) Progress toward meeting the goals of individualized family support plans.
 - (f) Any additional measures established by the department.
- (6) STATE INTERAGENCY COORDINATING COUNCIL.—The Florida Interagency Coordinating Council for Infants and Toddlers shall serve as the state interagency coordinating council required by 34 C.F.R. s. 303.600. The council shall be housed for administrative purposes in the department, and the department shall provide administrative support to the council.
 - (7) TRANSITION TO EDUCATION. -
- (a) At least 90 days before a child reaches 3 years of age, the local program office shall initiate transition planning to ensure the child's successful transition from the Early Steps Program to a school district program for children with disabilities or to another program as part of an individual family support plan.
- (b) At least 90 days before a child reaches 3 years of age, the local program office shall:
- 1. Notify the local school district in which the child resides and the Department of Education that the child may be eligible for special education or related services as determined by the local school district pursuant to ss. 1003.21 and 1003.57, unless the child's parent or legal guardian has opted out of such notification; and
- 2. Upon approval by the child's parent or legal quardian, convene a transition conference that includes participation of a



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local school district representative and the parent or legal guardian to discuss options for and availability of services.

- (c) The local school district shall evaluate and determine a child's eligibility to receive special education or related services pursuant to part B of the federal Individuals with Disabilities Education Act and ss. 1003.21 and 1003.57.
- (d) The local program office, in conjunction with the local school district, shall modify a child's individual family support plan or, if applicable, the local school district shall develop an individual education plan for the child pursuant to ss. 1003.57, 1003.571, and 1003.5715, which identifies special education or related services that the child will receive and the providers or agencies that will provide such services.
- (e) If a child is determined to be ineligible for school district program services, the local program office and the local school district shall provide the child's parent or legal guardian with written information on other available services or community resources.
- (f) The local program office shall negotiate and maintain an interagency agreement with each local school district in its service area pursuant to the Individuals with Disabilities Education Act, 20 U.S.C. s. 1435(a)(10)(F). Each interagency agreement must be reviewed at least annually and updated upon review, if needed.

Section 7. Subsections (1) and (2) of section 413.092, Florida Statutes, are amended to read:

413.092 Blind Babies Program. -

(1) The Blind Babies Program is created within the Division of Blind Services of the Department of Education to provide



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community-based early-intervention education to children from birth through 5 years of age who are blind or visually impaired, and to their parents, families, and caregivers, through community-based provider organizations. The division shall enlist parents, ophthalmologists, pediatricians, schools, the Early Steps Program Infant and Toddlers Early Intervention Programs, and therapists to help identify and enroll blind and visually impaired children, as well as their parents, families, and caregivers, in these educational programs.

(2) The program is not an entitlement but shall promote early development with a special emphasis on vision skills to minimize developmental delays. The education shall lay the groundwork for future learning by helping a child progress through normal developmental stages. It shall teach children to discover and make the best use of their skills for future success in school. It shall seek to ensure that visually impaired and blind children enter school as ready to learn as their sighted classmates. The program shall seek to link these children, and their parents, families, and caregivers, to other available services, training, education, and employment programs that could assist these families in the future. This linkage may include referrals to the school districts and the Early Steps Infants and Toddlers Early Intervention Program for assessments to identify any additional services needed which are not provided by the Blind Babies Program. The division shall develop a formula for eligibility based on financial means and may create a means-based matrix to set a copayment fee for families having sufficient financial means.

Section 8. Subsection (1) of section 1003.575, Florida



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Statutes, is amended to read:

1003.575 Assistive technology devices; findings; interagency agreements. - Accessibility, utilization, and coordination of appropriate assistive technology devices and services are essential as a young person with disabilities moves from early intervention to preschool, from preschool to school, from one school to another, and from school to employment or independent living. If an individual education plan team makes a recommendation in accordance with State Board of Education rule for a student with a disability, as defined in s. 1003.01(3), to receive an assistive technology assessment, that assessment must be completed within 60 school days after the team's recommendation. To ensure that an assistive technology device issued to a young person as part of his or her individualized family support plan, individual support plan, or an individual education plan remains with the individual through such transitions, the following agencies shall enter into interagency agreements, as appropriate, to ensure the transaction of assistive technology devices:

(1) The Early Steps Florida Infants and Toddlers Early Intervention Program in the Division of Children's Medical Services of the Department of Health.

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Interagency agreements entered into pursuant to this section shall provide a framework for ensuring that young persons with disabilities and their families, educators, and employers are informed about the utilization and coordination of assistive technology devices and services that may assist in meeting transition needs, and shall establish a mechanism by which a



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young person or his or her parent may request that an assistive
technology device remain with the young person as he or she
moves through the continuum from home to school to postschool.
Section 9. Section 391.303, Florida Statutes, is repealed.
Soction 10 Section 301 304 Florida Statutos is repealed

Section 10. <u>Section 391.304</u>, Florida Statutes, is repealed. Section 11. Section 391.305, Florida Statutes, is repealed.

Section 12. Section 391.306, Florida Statutes, is repealed.

Section 13. Section 391.307, Florida Statutes, is repealed.

Section 14. This act shall take effect July 1, 2016.