By Senator Passidomo

28-00858A-17 20171016

A bill to be entitled

An act relating to family self-sufficiency; creating s. 414.393, F.S.; requiring the department to implement an asset verification service to verify eligibility for public assistance; amending s. 445.004, F.S.; requiring CareerSource Florida, Inc., to include certain data relating to the performance outcomes of local workforce development boards and associated pilot programs in an annual report to the Governor and Legislature; providing legislative findings; providing definitions; requiring CareerSource Florida, Inc., to contract with a vendor to develop a pilot program to increase employment among certain persons receiving temporary cash assistance by a specified date; providing criteria for selecting a vendor; providing criteria for selecting local workforce development boards to conduct the pilot program; requiring CareerSource Florida, Inc., to submit a comprehensive report on the outcome of the pilot program to the Governor and Legislature by a specified date; providing appropriations; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 414.393, Florida Statutes, is created to read:

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414.393 Applicant asset verification.—The department shall implement an asset verification service for the purpose of

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28-00858A-17 20171016

determining eligibility for public assistance programs.

Section 2. Paragraphs (c) and (d) are added to subsection (7) of section 445.004, Florida Statutes, and subsection (13) is added to that section, to read:

445.004 CareerSource Florida, Inc.; creation; purpose; membership; duties and powers.—

- (7) By December 1 of each year, CareerSource Florida, Inc., shall submit to the Governor, the President of the Senate, the Speaker of the House of Representatives, the Senate Minority Leader, and the House Minority Leader a complete and detailed annual report setting forth:
- (c) For each local workforce development board, participant statistics and employment outcomes, by program, for individuals subject to mandatory work requirements due to receipt of temporary cash assistance or food assistance under chapter 414, including:
 - 1. Individuals served.
 - 2. Services received.
 - 3. Activities in which individuals participated.
 - 4. Types of employment secured.
- 5. Individuals securing employment but remaining in each program.
 - 6. Individuals exiting programs due to employment.
- 7. Employment status at 3 months, 6 months, and 12 months after exiting the program, for the past 3 years.
- (d) Interim outcomes of any pilot program implemented by a local workforce development board selected pursuant to subsection (13).
 - (13) The Legislature finds that some mandatory work

28-00858A-17 20171016

registrants in the Temporary Cash Assistance Program face significant barriers to employment, which must be addressed with services beyond those offered under a traditional workforce program. To address this problem, CareerSource Florida, Inc., in consultation with the department, shall implement a pilot program to increase unsubsidized employment and earned income among such registrants while reducing their reliance on public assistance. The pilot program may not serve registrants who are assessed as work ready or who do not face significant barriers to employment.

- (a) For the purposes of this subsection, "significant barriers to employment" means at least one critical barrier or three or more stand-alone barriers.
- 1. "Critical barriers" include substance abuse, mental illness, physical or mental disability, domestic violence, homelessness, and a criminal record affecting employment.
- 2. "Stand-alone barriers" include significant job skill deficiencies; significant soft-skill deficiencies, such as communication, time management, and problem-solving skills; child welfare system involvement; and a negative or nonexistent employment history.
- (b) CareerSource Florida, Inc., in consultation with the department, shall contract with a vendor by October 31, 2017, to develop the pilot program according to the following guidelines:
- 1. The vendor must have expertise in the design and development of workforce programs.
- 2. The program design shall be based on the best available research and shall include, at a minimum:
 - a. A comprehensive assessment to identify significant

28-00858A-17 20171016__

barriers to employment, which shall be updated on an ongoing basis. Such an assessment may collect information about the registrant's educational attainment, level of literacy and numeracy, basic skills, work experience, receipt of public benefits, and other indicators of significant barriers.

- b. An individual responsibility plan based on the assessment, which includes a comprehensive service strategy to address barriers to employment, whether sequentially or simultaneously.
- c. Intensive case management, including, but not limited to, ongoing one-on-one guidance, motivation, and support for registrants by assessing their needs and barriers, identifying resources, and advising on career and training opportunities.

 Intensive case management also includes collaborative work with community partners to provide comprehensive services to registrants which are designed to address their barriers and achieve program goals.
- 3. The program may include other elements to address significant barriers, such as a combination of job search assistance, basic skills training, vocational education, strategies that connect registrants to relevant career opportunities by supporting their efforts to obtain educational certificates or industry certification, and transitional employment subsidies to achieve the desired improvements in employment and earnings.
- (c) CareerSource Florida, Inc., in consultation with the department, shall select at least three local workforce development boards to conduct the pilot program based on a board's:

28-00858A-17 20171016

1. Commitment to effectively serve the target population;

- 2. Established record of innovation in the delivery of workforce services, preferably to the target population;
- 3. Existing strong community partnerships, including partnerships with nonprofit entities and community colleges, to provide workforce services; and
- 4. Commitment to implement the program for the target population while continuing to serve other Temporary Cash Assistance Program mandatory work registrants.
- (d) The local workforce development boards selected for the pilot program shall contract with vendors to implement the program. The local workforce development board shall give preference to vendors with a demonstrated commitment to innovation in providing workforce services or in serving populations with significant barriers.
- (e) CareerSource Florida, Inc., shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 15, 2020. The report shall include the program design; participating entities; participant demographics, including, but not limited to, barriers identified; and the case management processes, assessment processes, and services provided to participants, as compared to those available under the local workforce development board's traditional workforce program. The report shall also include an analysis of the effect of the program on participants' barriers to employment, employment outcomes, household income, reliance on public assistance, and other measures of household well-being and self-sufficiency.

Section 3. For fiscal year 2017-2018, the sum of \$3,342,525

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28-00858A-17 20171016

in recurring funds is appropriated from the Federal Grants Trust Fund to the Department of Children and Families to contract with a vendor to develop an asset verification service for public assistance programs pursuant to s. 414.393, Florida Statutes, as created in this act, and the sum of \$300,000 in nonrecurring funds is appropriated from the Federal Grants Trust Fund to the Department of Children and Families to perform the technology modifications necessary to implement the asset verification service.

Section 4. For fiscal year 2017-2018, the sum of \$500,000 in nonrecurring funds is appropriated from the Federal Grants Trust Fund to the Department of Economic Opportunity for distribution to CareerSource Florida, Inc., to contract for development of a program to serve temporary cash assistance work registrants with significant barriers to employment pursuant to this act, including, but not limited to, providing the initial program design, evaluation design, training curricula development and delivery of training, implementation oversight, development of informational materials for participants, and technical assistance; and for distribution to selected local workforce development boards for startup expenses incurred by vendors implementing the program, including, but not limited to, information technology updates, program coordination, and staff training. Case management and direct services for all temporary cash assistance recipients shall be provided within current resources.

Section 5. This act shall take effect July 1, 2017.