

1 A bill to be entitled
2 An act relating to health information transparency;
3 amending s. 408.05, F.S.; requiring the Agency for
4 Health Care Administration to contract with a vendor
5 to evaluate health information technology activities
6 to identify best practices and methods to increase
7 interoperability; requiring a report to the
8 Legislature by a specified date; amending s. 409.901,
9 F.S.; revising the definition of the term "third
10 party" for purposes of liability for payment of
11 certain medical services covered by Medicaid; amending
12 s. 409.910, F.S.; revising provisions relating to
13 responsibility for Medicaid payments in settlement
14 proceedings; extending period of time for filing a
15 claim of lien filed for purposes of third-party
16 liability; extending the period of time within which
17 the agency is authorized to pursue certain causes of
18 action; revising procedures for a recipient to contest
19 the amount payable to the agency when federal law
20 limits reimbursement under certain circumstances;
21 requiring certain entities responsible for payment of
22 claims to provide certain records and information and
23 respond to requests for payment of claims within a
24 specified timeframe as a condition of doing business
25 in the state; providing circumstances under which such

26 | parties are obligated to pay claims; deleting
 27 | provisions relating to cooperative agreements between
 28 | the agency, the Office of Insurance Regulation, and
 29 | the Department of Revenue; providing an effective
 30 | date.

31 |
 32 | Be It Enacted by the Legislature of the State of Florida:

33 |
 34 | Section 1. Paragraphs (d) through (j) of subsection (3) of
 35 | section 408.05, Florida Statutes, are redesignated as paragraphs
 36 | (e) through (k), respectively, and a new paragraph (d) is added
 37 | to that subsection to read:

38 | 408.05 Florida Center for Health Information and
 39 | Transparency.—

40 | (3) HEALTH INFORMATION TRANSPARENCY.—In order to
 41 | disseminate and facilitate the availability of comparable and
 42 | uniform health information, the agency shall perform the
 43 | following functions:

44 | (d) Contract with a vendor to evaluate health information
 45 | technology activities within the state. The vendor shall
 46 | identify best practices for developing data systems which will
 47 | leverage existing public and private health care data sources to
 48 | provide health care providers with real-time access to their
 49 | patients' health records. The evaluation shall identify methods
 50 | to increase interoperability across delivery systems regardless

51 of geographic location and include a review of eligibility for
52 public programs or private insurance to ensure that health care
53 services, including Medicaid services, are clinically
54 appropriate. The evaluation shall address cost avoidance through
55 the elimination of duplicative services or overutilization of
56 services. The agency shall submit a report of the vendor's
57 findings and recommendations to the President of the Senate and
58 the Speaker of the House of Representatives by December 31,
59 2017.

60 Section 2. Subsection (27) of section 409.901, Florida
61 Statutes, is amended to read:

62 409.901 Definitions; ss. 409.901-409.920.—As used in ss.
63 409.901-409.920, except as otherwise specifically provided, the
64 term:

65 (27) "Third party" means an individual, entity, or
66 program, excluding Medicaid, that is, may be, could be, should
67 be, or has been liable for all or part of the cost of medical
68 services related to any medical assistance covered by Medicaid.
69 A third party includes a third-party administrator; ~~or a~~
70 pharmacy benefits manager; health insurer; self-insured plan;
71 group health plan, as defined in s. 607(1) of the Employee
72 Retirement Income Security Act of 1974; service benefit plan;
73 managed care organization; liability insurance, including self-
74 insurance; no-fault insurance; workers' compensation laws or
75 plans; or other parties that are, by statute, contract, or

76 | agreement, legally responsible for payment of a claim for a
 77 | health care item or service.

78 | Section 3. Subsection (4), paragraph (c) of subsection
 79 | (6), paragraph (h) of subsection (11), subsection (16),
 80 | paragraph (b) of subsection (17), and subsection (20) of section
 81 | 409.910, Florida Statutes, are amended to read:

82 | 409.910 Responsibility for payments on behalf of Medicaid-
 83 | eligible persons when other parties are liable.-

84 | (4) After the agency has provided medical assistance under
 85 | the Medicaid program, it shall seek ~~recovery of~~ reimbursement
 86 | from third-party benefits to the limit of legal liability and
 87 | for the full amount of third-party benefits, but not in excess
 88 | of the amount of medical assistance paid by Medicaid, as to:

89 | (a) Claims for which the agency has a waiver pursuant to
 90 | federal law; or

91 | (b) Situations in which the agency learns of the existence
 92 | of a liable third party or in which third-party benefits are
 93 | discovered or become available after medical assistance has been
 94 | provided by Medicaid.

95 | (6) When the agency provides, pays for, or becomes liable
 96 | for medical care under the Medicaid program, it has the
 97 | following rights, as to which the agency may assert independent
 98 | principles of law, which shall nevertheless be construed
 99 | together to provide the greatest recovery from third-party
 100 | benefits:

101 (c) The agency is entitled to, and has, an automatic lien
102 for the full amount of medical assistance provided by Medicaid
103 to or on behalf of the recipient for medical care furnished as a
104 result of any covered injury or illness for which a third party
105 is or may be liable, upon the collateral, as defined in s.
106 409.901.

107 1. The lien attaches automatically when a recipient first
108 receives treatment for which the agency may be obligated to
109 provide medical assistance under the Medicaid program. The lien
110 is perfected automatically at the time of attachment.

111 2. The agency is authorized to file a verified claim of
112 lien. The claim of lien shall be signed by an authorized
113 employee of the agency, and shall be verified as to the
114 employee's knowledge and belief. The claim of lien may be filed
115 and recorded with the clerk of the circuit court in the
116 recipient's last known county of residence or in any county
117 deemed appropriate by the agency. The claim of lien, to the
118 extent known by the agency, shall contain:

119 a. The name and last known address of the person to whom
120 medical care was furnished.

121 b. The date of injury.

122 c. The period for which medical assistance was provided.

123 d. The amount of medical assistance provided or paid, or
124 for which Medicaid is otherwise liable.

125 e. The names and addresses of all persons claimed by the

126 recipient to be liable for the covered injuries or illness.

127 3. The filing of the claim of lien pursuant to this
128 section shall be notice thereof to all persons.

129 4. If the claim of lien is filed within 3 years ~~1 year~~
130 after the later of the date when the last item of medical care
131 relative to a specific covered injury or illness was paid, or
132 the date of discovery by the agency of the liability of any
133 third party, or the date of discovery of a cause of action
134 against a third party brought by a recipient or his or her legal
135 representative, record notice shall relate back to the time of
136 attachment of the lien.

137 5. If the claim of lien is filed after 3 years ~~1 year~~
138 after the later of the events specified in subparagraph 4.,
139 notice shall be effective as of the date of filing.

140 6. Only one claim of lien need be filed to provide notice
141 as set forth in this paragraph and shall provide sufficient
142 notice as to any additional or after-paid amount of medical
143 assistance provided by Medicaid for any specific covered injury
144 or illness. The agency may, in its discretion, file additional,
145 amended, or substitute claims of lien at any time after the
146 initial filing, until the agency has been repaid the full amount
147 of medical assistance provided by Medicaid or otherwise has
148 released the liable parties and recipient.

149 7. No release or satisfaction of any cause of action,
150 suit, claim, counterclaim, demand, judgment, settlement, or

151 settlement agreement shall be valid or effectual as against a
152 lien created under this paragraph, unless the agency joins in
153 the release or satisfaction or executes a release of the lien.
154 An acceptance of a release or satisfaction of any cause of
155 action, suit, claim, counterclaim, demand, or judgment and any
156 settlement of any of the foregoing in the absence of a release
157 or satisfaction of a lien created under this paragraph shall
158 prima facie constitute an impairment of the lien, and the agency
159 is entitled to recover damages on account of such impairment. In
160 an action on account of impairment of a lien, the agency may
161 recover from the person accepting the release or satisfaction or
162 making the settlement the full amount of medical assistance
163 provided by Medicaid. Nothing in this section shall be construed
164 as creating a lien or other obligation on the part of an insurer
165 which in good faith has paid a claim pursuant to its contract
166 without knowledge or actual notice that the agency has provided
167 medical assistance for the recipient related to a particular
168 covered injury or illness. However, notice or knowledge that an
169 insured is, or has been a Medicaid recipient within 1 year from
170 the date of service for which a claim is being paid creates a
171 duty to inquire on the part of the insurer as to any injury or
172 illness for which the insurer intends or is otherwise required
173 to pay benefits.

174 8. The lack of a properly filed claim of lien shall not
175 affect the agency's assignment or subrogation rights provided in

176 | this subsection, nor shall it affect the existence of the lien,
177 | but only the effective date of notice as provided in
178 | subparagraph 5.

179 | 9. The lien created by this paragraph is a first lien and
180 | superior to the liens and charges of any provider, and shall
181 | exist for a period of 7 years, if recorded, after the date of
182 | recording; and shall exist for a period of 7 years after the
183 | date of attachment, if not recorded. If recorded, the lien may
184 | be extended for one additional period of 7 years by rerecording
185 | the claim of lien within the 90-day period preceding the
186 | expiration of the lien.

187 | 10. The clerk of the circuit court for each county in the
188 | state shall endorse on a claim of lien filed under this
189 | paragraph the date and hour of filing and shall record the claim
190 | of lien in the official records of the county as for other
191 | records received for filing. The clerk shall receive as his or
192 | her fee for filing and recording any claim of lien or release of
193 | lien under this paragraph the total sum of \$2. Any fee required
194 | to be paid by the agency shall not be required to be paid in
195 | advance of filing and recording, but may be billed to the agency
196 | after filing and recording of the claim of lien or release of
197 | lien.

198 | 11. After satisfaction of any lien recorded under this
199 | paragraph, the agency shall, within 60 days after satisfaction,
200 | either file with the appropriate clerk of the circuit court or

201 mail to any appropriate party, or counsel representing such
 202 party, if represented, a satisfaction of lien in a form
 203 acceptable for filing in Florida.

204 (11) The agency may, as a matter of right, in order to
 205 enforce its rights under this section, institute, intervene in,
 206 or join any legal or administrative proceeding in its own name
 207 in one or more of the following capacities: individually, as
 208 subrogee of the recipient, as assignee of the recipient, or as
 209 lienholder of the collateral.

210 (h) Except as otherwise provided in this section, actions
 211 to enforce the rights of the agency under this section shall be
 212 commenced within 6 ~~5~~ years after the date a cause of action
 213 accrues, with the period running from the later of the date of
 214 discovery by the agency of a case filed by a recipient or his or
 215 her legal representative, or of discovery of any judgment,
 216 award, or settlement contemplated in this section, or of
 217 discovery of facts giving rise to a cause of action under this
 218 section. Nothing in this paragraph affects or prevents a
 219 proceeding to enforce a lien during the existence of the lien as
 220 set forth in subparagraph (6)(c)9.

221 (16) Any transfer or encumbrance of any right, title, or
 222 interest to which the agency has a right pursuant to this
 223 section, with the intent, likelihood, or practical effect of
 224 defeating, hindering, or reducing reimbursement to ~~recovery by~~
 225 the agency for ~~reimbursement of~~ medical assistance provided by

226 Medicaid, shall be deemed to be a fraudulent conveyance, and
227 such transfer or encumbrance shall be void and of no effect
228 against the claim of the agency, unless the transfer was for
229 adequate consideration and the proceeds of the transfer are
230 reimbursed in full to the agency, but not in excess of the
231 amount of medical assistance provided by Medicaid.

232 (17)

233 (b) If federal law limits the agency to reimbursement from
234 the recovered medical expense damages, a recipient, or his or
235 her legal representative, may contest the amount designated as
236 recovered medical expense damages payable to the agency pursuant
237 to the formula specified in paragraph (11)(f) by filing a
238 petition under chapter 120 within 21 days after the date of
239 payment of funds to the agency or after the date of placing the
240 full amount of the third-party benefits in the trust account for
241 the benefit of the agency pursuant to paragraph (a). The
242 petition shall be filed with the Division of Administrative
243 Hearings. For purposes of chapter 120, the payment of funds to
244 the agency or the placement of the full amount of the third-
245 party benefits in the trust account for the benefit of the
246 agency constitutes final agency action and notice thereof. Final
247 order authority for the proceedings specified in this subsection
248 rests with the Division of Administrative Hearings. This
249 procedure is the exclusive method for challenging the amount of
250 third-party benefits payable to the agency. In order to

251 successfully challenge the amount designated as recovered
252 medical expenses payable to the agency, the recipient must
253 prove, by clear and convincing evidence, that the a lesser
254 portion of the total recovery that should be allocated as
255 reimbursement for past and future medical expenses is less than
256 the amount calculated by the agency pursuant to the formula set
257 forth in paragraph (11)(f). Alternatively, the recipient must
258 prove by clear and convincing evidence ~~or~~ that Medicaid provided
259 a lesser amount of medical assistance than that asserted by the
260 agency.

261 (20) (a) Entities providing health insurance as defined in
262 s. 624.603, health maintenance organizations and prepaid health
263 clinics as defined in chapter 641, and, on behalf of their
264 clients, third-party administrators, ~~and~~ pharmacy benefits
265 managers, and any other third parties, as defined in s.
266 409.901(27), which are legally responsible for payment of a
267 claim for a health care item or service as a condition of doing
268 business in the state or providing coverage to residents of this
269 state, shall provide such records and information as are
270 necessary to accomplish the purpose of this section, unless such
271 requirement results in an unreasonable burden.

272 (b) An entity must respond to a request for payment with
273 payment on the claim, a written request for additional
274 information with which to process the claim, or a written reason
275 for denial of the claim within 90 working days after receipt of

276 written proof of loss or claim for payment for a health care
277 item or service provided to a Medicaid recipient who is covered
278 by the entity. Failure to pay or deny a claim within 140 days
279 after receipt of the claim creates an uncontestable obligation
280 to pay the claim.

281 ~~(a) The director of the agency and the Director of the~~
282 ~~Office of Insurance Regulation of the Financial Services~~
283 ~~Commission shall enter into a cooperative agreement for~~
284 ~~requesting and obtaining information necessary to effect the~~
285 ~~purpose and objective of this section.~~

286 ~~1. The agency shall request only that information~~
287 ~~necessary to determine whether health insurance as defined~~
288 ~~pursuant to s. 624.603, or those health services provided~~
289 ~~pursuant to chapter 641, could be, should be, or have been~~
290 ~~claimed and paid with respect to items of medical care and~~
291 ~~services furnished to any person eligible for services under~~
292 ~~this section.~~

293 ~~2. All information obtained pursuant to subparagraph 1. is~~
294 ~~confidential and exempt from s. 119.07(1). The agency shall~~
295 ~~provide the information obtained pursuant to subparagraph 1. to~~
296 ~~the Department of Revenue for purposes of administering the~~
297 ~~state Title IV-D program. The agency and the Department of~~
298 ~~Revenue shall enter into a cooperative agreement for purposes of~~
299 ~~implementing this requirement.~~

300 ~~3. The cooperative agreement or rules adopted under this~~

301 ~~subsection may include financial arrangements to reimburse the~~
302 ~~reporting entities for reasonable costs or a portion thereof~~
303 ~~incurred in furnishing the requested information. Neither the~~
304 ~~cooperative agreement nor the rules shall require the automation~~
305 ~~of manual processes to provide the requested information.~~

306 ~~(b) The agency and the Financial Services Commission~~
307 ~~jointly shall adopt rules for the development and administration~~
308 ~~of the cooperative agreement. The rules shall include the~~
309 ~~following:~~

310 ~~1. A method for identifying those entities subject to~~
311 ~~furnishing information under the cooperative agreement.~~

312 ~~2. A method for furnishing requested information.~~

313 ~~3. Procedures for requesting exemption from the~~
314 ~~cooperative agreement based on an unreasonable burden to the~~
315 ~~reporting entity.~~

316 Section 4. This act shall take effect July 1, 2017.