

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
05/01/2017		
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The Committee on Appropriations (Perry) recommended the following:

## Senate Substitute for Amendment (728698) (with title amendment)

4 Delete lines 151 - 657

and insert:

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Section 2. Subsection (5) of section 489.103, Florida Statutes, is amended to read:

489.103 Exemptions.—This part does not apply to:

(5) Public utilities, including municipal gas utilities and special gas districts as defined in chapter 189,

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telecommunications companies as defined in s. 364.02(13), and natural gas transmission companies as defined in s. 368.103(4), on construction, maintenance, and development work performed by their employees, which work, including, but not limited to, work on bridges, roads, streets, highways, or railroads, is incidental to their business. The board shall define, by rule, the term "incidental to their business" for purposes of this subsection.

Section 3. Section 553.721, Florida Statutes, is amended to read:

553.721 Surcharge.—In order for the Department of Business and Professional Regulation to administer and carry out the purposes of this part and related activities, there is created a surcharge, to be assessed at the rate of 1.5 percent of the permit fees associated with enforcement of the Florida Building Code as defined by the uniform account criteria and specifically the uniform account code for building permits adopted for local government financial reporting pursuant to s. 218.32. The minimum amount collected on any permit issued shall be \$2. The unit of government responsible for collecting a permit fee pursuant to s. 125.56(4) or s. 166.201 shall collect the surcharge and electronically remit the funds collected to the department on a quarterly calendar basis for the preceding quarter and continuing each third month thereafter. The unit of government shall retain 10 percent of the surcharge collected to fund the participation of building departments in the national and state building code adoption processes and to provide education related to enforcement of the Florida Building Code. All funds remitted to the department pursuant to this section

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shall be deposited in the Professional Regulation Trust Fund. Funds collected from the surcharge shall be allocated to fund the Florida Building Commission and the Florida Building Code Compliance and Mitigation Program under s. 553.841. Funds allocated to the Florida Building Code Compliance and Mitigation Program shall be \$925,000 each fiscal year. The Florida Building Code Compliance and Mitigation Program shall fund the recommendations made by the Building Code System Uniform Implementation Evaluation Workgroup, dated April 8, 2013, from existing resources, not to exceed \$30,000 in the 2016-2017 fiscal year. The department shall provide \$150,000 for the 2017-2018 fiscal year from surcharge funds available to the University of Florida M. E. Rinker, Sr., School of Construction Management for the continuation of the Construction Industry Workforce Task Force. Funds collected from the surcharge shall also be used to fund Florida Fire Prevention Code informal interpretations managed by the State Fire Marshal and shall be limited to \$15,000 each fiscal year. The State Fire Marshal shall adopt rules to address the implementation and expenditure of the funds allocated to fund the Florida Fire Prevention Code informal interpretations under this section. The funds collected from the surcharge may not be used to fund research on techniques for mitigation of radon in existing buildings. Funds used by the department as well as funds to be transferred to the Department of Health and the State Fire Marshal shall be as prescribed in the annual General Appropriations Act. The department shall adopt rules governing the collection and remittance of surcharges pursuant to chapter 120. Section 4. For the 2017-2018 fiscal year, the sum of

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\$150,000 in nonrecurring funds from the Professional Regulation Trust Fund is appropriated to the Department of Business and Professional Regulation Trust Fund for the transfer to the University of Florida M. E. Rinker, Sr., School of Construction Management for the continuation of the Construction Industry Workforce Task Force.

Section 5. Subsection (3) of section 553.73, Florida Statutes, is amended, paragraph (d) is added to subsection (4) of that section, subsections (7) and (8) and paragraphs (a) and (b) of subsection (9) of that section are amended, and subsection (20) is added to that section, to read:

553.73 Florida Building Code.-

- (3) The commission shall use the International Codes published by the International Code Council, the National Electric Code (NFPA 70), or other nationally adopted model codes and standards for updates to needed to develop the base code in Florida to form the foundation for the Florida Building Code. The Florida Building commission may approve technical amendments to the code as provided in, subject to subsections (8) and (9), after the amendments have been subject to all of the following conditions:
- (a) The proposed amendment must have has been published on the commission's website for a minimum of 45 days and all the associated documentation must have has been made available to any interested party before any consideration by a technical advisory committee. +
- (b) In order for a technical advisory committee to make a favorable recommendation to the commission, the proposal must receive a two-thirds  $\frac{\text{three-fourths}}{\text{three-fourths}}$  vote of the members present

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at the technical advisory committee meeting. and At least half of the regular members must be present in order to conduct a meeting. +

- (c) After the technical advisory committee has considered and recommended consideration and a recommendation for approval of any proposed amendment, the proposal must be published on the commission's website for at least 45 days before any consideration by the commission.; and
- (d) A proposal may be modified by the commission based on public testimony and evidence from a public hearing held in accordance with chapter 120.

The commission shall incorporate within sections of the Florida Building Code provisions that which address regional and local concerns and variations. The commission shall make every effort to minimize conflicts between the Florida Building Code, the Florida Fire Prevention Code, and the Life Safety Code.

(4)

- (d) A technical amendment to the Florida Building Code related to water conservation practices or design criteria adopted by a local government pursuant to this subsection is not rendered void when the code is updated if the technical amendment is necessary to protect or provide for more efficient use of water resources as provided in s. 373.621. However, any such technical amendment carried forward into the next edition of the code pursuant to this paragraph is subject to review or modification as provided in this part.
- (7) (a) The commission, by rule adopted pursuant to ss. 120.536(1) and  $120.54_r$  shall adopt an updated update the Florida

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Building Code every 3 years through review of. When updating the Florida Building Code, the commission shall select the most current updates version of the International Building Code, the International Fuel Gas Code, the International Mechanical Code, the International Plumbing Code, and the International Residential Code, all of which are copyrighted and published by adopted by the International Code Council, and the National Electrical Code, which is copyrighted and published adopted by the National Fire Protection Association. At a minimum, the commission shall adopt any updates to such codes or any other code necessary to maintain eligibility for federal funding from the National Flood Insurance Program, the Federal Emergency Management Agency, and the United States Department of Housing and Urban Development, to form the foundation codes of the updated Florida Building Code, if the version has been adopted by the applicable model code entity. The commission shall also review and adopt updates based substantially on select the most current version of the International Energy Conservation Code (IECC) as a foundation code; however, the IECC shall be modified by the commission shall to maintain the efficiencies of the Florida Energy Efficiency Code for Building Construction adopted and amended pursuant to s. 553.901. The commission shall adopt updated codes by rule.

- (b) Codes regarding noise contour lines shall be reviewed annually, and the most current federal guidelines shall be adopted.
- (c) The commission may adopt as a technical amendment to the Florida Building Code modify any portion of the foundation codes identified in paragraph (a), but only as needed to

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accommodate the specific needs of this state. Standards or criteria adopted from these referenced by the codes shall be incorporated by reference to the specific provisions adopted. If a referenced standard or criterion requires amplification or modification to be appropriate for use in this state, only the amplification or modification shall be set forth in the Florida Building Code. The commission may approve technical amendments to the updated Florida Building Code after the amendments have been subject to the conditions set forth in paragraphs (3)(a)-(d). Amendments that to the foundation codes which are adopted in accordance with this subsection shall be clearly marked in printed versions of the Florida Building Code so that the fact that the provisions are Florida-specific amendments to the foundation codes is readily apparent.

(d) The commission shall further consider the commission's own interpretations, declaratory statements, appellate decisions, and approved statewide and local technical amendments and shall incorporate such interpretations, statements, decisions, and amendments into the updated Florida Building Code only to the extent that they are needed to modify the foundation codes to accommodate the specific needs of the state. A change made by an institute or standards organization to any standard or criterion that is adopted by reference in the Florida Building Code does not become effective statewide until it has been adopted by the commission. Furthermore, the edition of the Florida Building Code which is in effect on the date of application for any permit authorized by the code governs the permitted work for the life of the permit and any extension granted to the permit.

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- (e) A rule updating the Florida Building Code in accordance with this subsection shall take effect no sooner than 6 months after publication of the updated code. Any amendment to the Florida Building Code which is adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm takes effect immediately.
- (f) Provisions of the Florida Building Code <del>foundation</del> codes, including those contained in referenced standards and criteria, relating to wind resistance or the prevention of water intrusion may not be modified to diminish those construction requirements; however, the commission may, subject to conditions in this subsection, modify the provisions to enhance those construction requirements.
- (g) Amendments or modifications to the foundation code pursuant to this subsection shall remain effective only until the effective date of a new edition of the Florida Building Code every third year. Amendments or modifications related to state agency regulations which are adopted and integrated into an edition of the Florida Building Code shall be carried forward into the next edition of the code, subject to modification as provided in this part. Amendments or modifications related to the wind-resistance design of buildings and structures within the high-velocity hurricane zone of Miami-Dade and Broward Counties which are adopted to an edition of the Florida Building Code do not expire and shall be carried forward into the next edition of the code, subject to review or modification as provided in this part. If amendments that expire pursuant to this paragraph are resubmitted through the Florida Building commission code adoption process, the amendments must



specifically address whether:

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- 1. The provisions contained in the proposed amendment are addressed in the applicable international code.
- 2. The amendment demonstrates by evidence or data that the geographical jurisdiction of Florida exhibits a need to strengthen the foundation code beyond the needs or regional variations addressed by the foundation code, and why the proposed amendment applies to this state.
- 3. The proposed amendment was submitted or attempted to be included in the foundation codes to avoid resubmission to the Florida Building Code amendment process.

If the proposed amendment has been addressed in the international code in a substantially equivalent manner, the Florida Building commission may not include the proposed amendment in the foundation Code.

(8) Notwithstanding the provisions of subsection (3) or subsection (7), the commission may address issues identified in this subsection by amending the code pursuant only to the rule adoption procedures contained in chapter 120. Provisions of The Florida Building Code, including provisions those contained in referenced standards and criteria which relate, relating to wind resistance or the prevention of water intrusion, may not be amended pursuant to this subsection to diminish those standards construction requirements; however, the commission may, subject to conditions in this subsection, amend the Florida Building Code the provisions to enhance such standards those construction requirements. Following the approval of any amendments to the Florida Building Code by the commission and publication of the

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amendments on the commission's website, authorities having jurisdiction to enforce the Florida Building Code may enforce the amendments. The commission may approve amendments that are needed to address:

- (a) Conflicts within the updated code;
- (b) Conflicts between the updated code and the Florida Fire Prevention Code adopted pursuant to chapter 633;
- (c) Unintended results from the integration of previously adopted Florida-specific amendments with the model code;
  - (d) Equivalency of standards;
- (e) Changes to or inconsistencies with federal or state law; or
- (f) Adoption of an updated edition of the National Electrical Code if the commission finds that delay of implementing the updated edition causes undue hardship to stakeholders or otherwise threatens the public health, safety, and welfare.
- (9)(a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or regional application upon a finding that the amendment:
- 1. Is needed in order to accommodate the specific needs of this state.
- 2. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- 3. Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.
  - 4. Does not discriminate against materials, products,



methods, or systems of construction of demonstrated capabilities.

amendments have been subjected to subsection (3).

5. Does not degrade the effectiveness of the Florida Building Code.

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The Florida Building Commission may approve technical amendments to the code once each year to incorporate into the Florida Building Code its own interpretations of the code which are embodied in its opinions, final orders, declaratory statements, and interpretations of hearing officer panels under s. 553.775(3)(c), but only to the extent that the incorporation of interpretations is needed to modify the code foundation codes to accommodate the specific needs of this state. Amendments approved under this paragraph shall be adopted by rule after the

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(b) A proposed amendment must include a fiscal impact statement that documents the costs and benefits of the proposed amendment. Criteria for the fiscal impact statement shall be established by rule by the commission and shall include the impact to local government relative to enforcement, the impact to property and building owners, and the impact to industry, relative to the cost of compliance. The amendment must demonstrate by evidence or data that the state's geographical jurisdiction exhibits a need to strengthen the foundation code beyond the needs or regional variations addressed by the foundation code and why the proposed amendment applies to this state.

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(20) The Florida Building Commission may not:

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(a) Adopt the 2016 version of the American Society of



301 Heating, Refrigerating and Air-Conditioning Engineers Standard 302 9.4.1.1(g). 303 (b) Adopt any provision that requires a door located in the 304 opening between a garage and a residence to be equipped with a 305 self-closing device. 306 Section 6. Subsection (2) of section 553.76, Florida 307 Statutes, is amended to read: 308 553.76 General powers of the commission.—The commission is 309 authorized to: 310 (2) Issue memoranda of procedure for its internal 311 management and control. The commission may adopt rules related 312 to its consensus-based decisionmaking process, including, but 313 not limited to, super majority voting requirements for 314 commission actions relating to the adoption of the Florida 315 Building Code or amendments to the code. However, the commission must adopt the Florida Building Code, and amendments thereto, by 316 317 at least a two-thirds vote of the members present at a meeting. 318 Section 7. Subsection (20) is added to section 553.79, 319 Florida Statutes, to read: 320 553.79 Permits; applications; issuance; inspections.-321 (20) A political subdivision of this state may not adopt or 322 enforce any ordinance or impose any building permit or other 323 development order requirement that: 324 (a) 1. Contains any building, construction, or aesthetic 325 requirement or condition that conflicts with or impairs 326 corporate trademarks, service marks, trade dress, logos, color 327 patterns, design scheme insignia, image standards, or other 328 features of corporate branding identity on real property or

improvements thereon used in activities conducted under chapter

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330 526 or in carrying out business activities defined as a 331 franchise by Federal Trade Commission regulations in 16 C.F.R. 332 ss. 436.1, et. seq.; or 333 2. Imposes any requirement on the design, construction, or 334 location of signage advertising the retail price of gasoline in 335 accordance with the requirements of ss. 526.111 and 526.121 336 which prevents the signage from being clearly visible and 337 legible to drivers of approaching motor vehicles in any lane of 338 traffic in either direction on a roadway abutting the gas 339 station premises and which meets height, width, and spacing 340 standards for Series C, D, or E signs, as applicable, published 341 in the latest edition of Standard Alphabets for Highway Signs 342 and Pavement Markings published by the Federal Highway 343 Administration, Office of Traffic Operations. 344 (b) This subsection does not affect any requirement for 345 design and construction in the Florida Building Code. 346 (c) All such ordinances and requirements are hereby 347 preempted and superseded by general law. This subsection shall 348 apply retroactively. 349 (d) This subsection does not apply to property located in a 350 designated historic district. 351 Section 8. Subsection (2) of section 553.791, Florida 352 Statutes, is amended to read: 353 553.791 Alternative plans review and inspection. 354 (2) (a) Notwithstanding any other law or local government 355 ordinance or local policy, the fee owner of a building or 356 structure, or the fee owner's contractor upon written 357 authorization from the fee owner, may choose to use a private

provider to provide building code inspection services with

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regard to such building or structure and may make payment directly to the private provider for the provision of such services. All such services shall be the subject of a written contract between the private provider, or the private provider's firm, and the fee owner or the fee owner's contractor, upon written authorization of the fee owner. The fee owner may elect to use a private provider to provide plans review or required building inspections, or both. However, if the fee owner or the fee owner's contractor uses a private provider to provide plans review, the local building official, in his or her discretion and pursuant to duly adopted policies of the local enforcement agency, may require the fee owner or the fee owner's contractor to use a private provider to also provide required building inspections.

(b) It is the intent of the Legislature that owners and contractors not be required to pay extra costs related to building permitting requirements when hiring a private provider for plans reviews and building inspections. A local jurisdiction must calculate the cost savings to the local enforcement agency, based on a fee owner or contractor hiring a private provider to perform plans reviews and building inspections in lieu of the local building official, and reduce the permit fees accordingly.

Section 9. Paragraph (d) of subsection (7) of section 553.80, Florida Statutes, is amended to read:

553.80 Enforcement.-

(7) The governing bodies of local governments may provide a schedule of reasonable fees, as authorized by s. 125.56(2) or s. 166.222 and this section, for enforcing this part. These fees, and any fines or investment earnings related to the fees, shall

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be used solely for carrying out the local government's responsibilities in enforcing the Florida Building Code. When providing a schedule of reasonable fees, the total estimated annual revenue derived from fees, and the fines and investment earnings related to the fees, may not exceed the total estimated annual costs of allowable activities. Any unexpended balances shall be carried forward to future years for allowable activities or shall be refunded at the discretion of the local government. The basis for a fee structure for allowable activities shall relate to the level of service provided by the local government and shall include consideration for refunding fees due to reduced services based on services provided as prescribed by s. 553.791, but not provided by the local government. Fees charged shall be consistently applied.

- (d) The local enforcement agency, independent district, or special district may not require at any time, including at the time of application for a permit, the payment of any additional fees, charges, or expenses associated with:
  - 1. Providing proof of licensure pursuant to chapter 489;
- 2. Recording or filing a license issued pursuant to this chapter; or
- 3. Providing, recording, or filing evidence of workers' compensation insurance coverage as required by chapter 440.
- Section 10. Section 553.9081, Florida Statutes, is created to read:
- 553.9081 Florida Building Code; required amendments.—The Florida Building Commission shall amend the Florida Building Code-Energy Conservation to:
  - (1) (a) Eliminate duplicative commissioning reporting



requirements for HVAC and electrical systems; and

418 (b) Authorize commissioning reports to be provided by a licensed design professional, electrical engineer, or mechanical 419 420 engineer. 421 (2) Prohibit the adoption of American Society of Heating, 422 Refrigerating and Air-Conditioning Engineers Standard 423 9.4.1.1(g). 424 Section 11. Subsection (8) of section 633.208, Florida 425 Statutes, is amended to read: 426 633.208 Minimum firesafety standards.-427 (8) (a) The provisions of the Life Safety Code, as contained 428 in the Florida Fire Prevention Code, do not apply to one-family 429 and two-family dwellings. However, fire sprinkler protection may 430 be permitted by local government in lieu of other fire 431 protection-related development requirements for such structures. 432 While local governments may adopt fire sprinkler requirements 433 for one-family one- and two-family dwellings under this 434 subsection, it is the intent of the Legislature that the 435 economic consequences of the fire sprinkler mandate on home owners be studied before the enactment of such a requirement. 436 437 After the effective date of this act, any local government that 438 desires to adopt a fire sprinkler requirement on one-family one-439 or two-family dwellings must prepare an economic cost and 440 benefit report that analyzes the application of fire sprinklers 441 to one-family one- or two-family dwellings or any proposed 442 residential subdivision. The report must consider the tradeoffs 443 and specific cost savings and benefits of fire sprinklers for 444 future owners of property. The report must include an assessment of the cost savings from any reduced or eliminated impact fees 445

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if applicable, the reduction in special fire district tax, insurance fees, and other taxes or fees imposed, and the waiver of certain infrastructure requirements including the reduction of roadway widths, the reduction of water line sizes, increased fire hydrant spacing, increased dead-end roadway length, and a reduction in cul-de-sac sizes relative to the costs from fire sprinkling. A failure to prepare an economic report shall result in the invalidation of the fire sprinkler requirement to any one-family one- or two-family dwelling or any proposed subdivision. In addition, a local jurisdiction or utility may not charge any additional fee, above what is charged to a nonfire sprinklered dwelling, on the basis that a one-family oneor two-family dwelling unit is protected by a fire sprinkler system.

- (b) 1. A county, municipality, special taxing district, public utility, or private utility may not require a separate water connection for a one-family or two-family dwelling fire sprinkler system if the hydraulic design has proven the existing connection is capable of supplying the needed hydraulic demand.
- 2. A county, municipality, special district, public utility, or private utility may not charge a water or sewer rate to a one-family or two-family dwelling that requires a larger water meter solely due to the installation of fire sprinklers above that which is charged to a one-family and two-family dwelling with a base meter. If the installation of fire sprinklers in a one-family or two-family dwelling requires the installation of a larger water meter, only the difference in actual cost between the base water meter and the larger water meter may be charged by the water utility provider.



475 Section 12. A local government may not require an owner of 476 a residence to obtain a permit to paint such residence, 477 regardless of whether the residence is owned by a limited 478 liability company. 479 Section 13. The Department of Education, in conjunction 480 with the Department of Economic Opportunity, shall develop a 481 plan to implement the recommendations of the Construction 482 Industry Workforce Task Force Report dated January 20, 2017. The 483 Department of Education shall provide the plan to the 484 Construction Industry Workforce Task Force on or before July 31, 485 2017. 486 Section 14. CareerSource Florida, Inc., shall develop and 487 submit a plan to the Construction Industry Workforce Task Force 488 on the potential opportunities for training programs to 489 implement the recommendations of the Construction Industry 490 Workforce Task Force Report dated January 20, 2017, using 491 existing federal funds awarded to the corporation and using the 492 previous statewide Florida ReBuilds program as an implementation 493 model for such programs. CareerSource Florida, Inc., shall 494 provide the plan to the Construction Industry Workforce Task 495 Force on or before July 31, 2017. 496 497 ======== T I T L E A M E N D M E N T ========= 498 And the title is amended as follows: 499 Delete lines 6 - 59 500 and insert: 501 engineers; amending s. 489.103, F.S.; revising an 502 exemption from construction contracting regulation for 503 certain public utilities; deleting responsibility of

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the Construction Industry Licensing Board to define the term "incidental to their business" for certain purposes; amending s. 553.721, F.S.; requiring the Department of Business and Professional Regulation to provide certain funds allocated to the University of Florida M. E. Rinker, Sr., School of Construction Management for specified purposes; providing an appropriation; amending s. 553.73, F.S.; requiring the Florida Building Commission to use certain entities and codes for updates to the Florida Building Code; revising voting requirements for a technical advisory committee to make a favorable recommendation to the commission; providing that certain technical amendments to the Florida Building Code which are adopted by a local government are not rendered void when the code is updated; specifying that such amendments are subject to review or modification if carried forward into the next edition of the code; requiring the commission to update the Florida Building Code through a review of the most current updates of specified codes; requiring the commission to adopt specified provisions from certain codes; deleting provisions limiting how long an amendment or modification is effective; deleting a provision requiring certain amendments or modifications to be carried forward into the next edition of the code, subject to certain conditions; deleting certain requirements for the resubmission of expired amendments; deleting a provision prohibiting a

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proposed amendment from being included in the code if it has been addressed in the international code; conforming provisions to changes made by the act; prohibiting the commission from adopting certain provisions into the Florida Building Code; amending s. 553.76, F.S.; requiring the commission to adopt the Florida Building Code, and amendments thereto, by a minimum percentage of votes; amending s. 553.79, F.S.; prohibiting a political subdivision from adopting or enforcing certain building permits or other development order requirements; providing construction; providing for preemption of certain local laws and regulations; providing for retroactive applicability; providing an exemption; amending s. 553.791, F.S.; providing