By Senator Young

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A bill to be entitled An act relating to the Division of Administrative Hearings; amending s. 110.205, F.S.; revising positions at the division that are exempt from the Career Service System; amending s. 120.65, F.S.; requiring the Administration Commission to select from full-time administrative law judges employed with the division in appointing a division director; removing the requirement that the division director is subject to Senate confirmation; deleting provisions regarding minimum qualifications of the division director and deputy chief administrative law judges; requiring the Governor to appoint administrative law judges; prohibiting an administrative law judge from engaging in the private practice of law during his or her term of office; requiring the Governor to appoint administrative law judges from nominees recommended by a statewide nominating commission unless otherwise provided; specifying the composition and term lengths of members of the commission; prohibiting certain attorneys from serving on the commission; providing that meetings and determinations of the commission are open to the public; specifying term lengths of administrative law judges; prescribing procedures for the commission to review a judge's performance before the expiration of a term; requiring the Governor to take certain action regarding a judge after the commission's review; providing for initial appointments of administrative law judges and

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staggered terms; providing transitional provisions; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (r) of subsection (2) of section 110.205, Florida Statutes, is amended to read:

110.205 Career service; exemptions.-

- (2) EXEMPT POSITIONS.—The exempt positions that are not covered by this part include the following:
- (r) All positions not otherwise exempt under this subsection which require as a prerequisite to employment: licensure as a physician pursuant to chapter 458, licensure as an osteopathic physician pursuant to chapter 459, licensure as a chiropractic physician pursuant to chapter 460, including those positions which are occupied by employees who are exempted from licensure pursuant to s. 409.352; licensure as an engineer pursuant to chapter 471, which are supervisory positions; or for 12 calendar months, which require as a prerequisite to employment that the employee have received the degree of Bachelor of Laws or Juris Doctor from a law school accredited by the American Bar Association and thereafter membership in The Florida Bar, except for any attorney who serves as an administrative law judge pursuant to s. 120.65 or for hearings conducted pursuant to s. 120.57(1)(a). Unless otherwise fixed by law, the department shall set the salary and benefits for these positions in accordance with the rules established for the Selected Exempt Service.
 - Section 2. Subsections (1) through (4) of section 120.65,

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Florida Statutes, are amended to read:

120.65 Administrative law judges.-

- (1) The Division of Administrative Hearings within the Department of Management Services shall be headed by the a director of the Division of Administrative Hearings. The director who shall be appointed by the Administration Commission and must be a full-time administrative law judge employed by the division and confirmed by the Senate. The director, who shall also serve as the chief administrative law judge, and any deputy chief administrative law judge must possess the same minimum qualifications as the administrative law judges employed by the division. The Deputy Chief Judge of Compensation Claims must possess the minimum qualifications established in s. 440.45(2) and shall report to the director. The division is shall be a separate budget entity, and the director shall be its agency head for all purposes. The Department of Management Services shall provide administrative support and service to the division to the extent requested by the director. The division is shall not be subject to control, supervision, or direction by the Department of Management Services in any manner, including, but not limited to, personnel, purchasing, transactions involving real or personal property, and budgetary matters.
- (2) The Governor shall appoint full-time administrative law judges to conduct hearings in accordance with this chapter. A person may not serve as an administrative law judge unless he or she has been a member of The Florida Bar in good standing for the previous 5 years. An administrative law judge may not engage in the private practice of law during his or her term of office.
 - (a) 1. Except as provided in paragraph (b), the Governor

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shall appoint an administrative law judge from a list of three persons nominated by a statewide nominating commission. The statewide nominating commission shall be composed of three members, at least one of whom must be a minority person as defined in s. 288.703, appointed by the Governor; two members appointed by the Attorney General; two members appointed by the Chief Financial Officer; and two members appointed by the Commissioner of Agriculture.

- 2. Beginning July 1, 2017, the Governor and each member of the Cabinet shall appoint one member to serve a 2-year term and appoint the remaining members to serve 4-year terms. Thereafter, each member shall be appointed for a 4-year term. A vacancy occurring on the commission shall be filled by the original appointing authority for the unexpired balance of the term.
- 3. An attorney who appears before any administrative law judge more than 4 times a year may not serve on the statewide nominating commission. The meetings and determinations of the nominating commission as to the administrative law judges shall be open to the public.
- (b) Each administrative law judge shall be appointed for a 4-year term, but during his or her term of office may be removed by the Governor for cause. Before the expiration of a judge's term of office, the statewide nominating commission shall review the judge's conduct and determine whether the judge's performance is satisfactory. In determining whether a judge's performance is satisfactory, the commission shall consider the extent to which the judge has met the requirements of this chapter. The commission shall report its finding to the Governor no later than 6 months before the expiration of the judge's term

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117 of office. The Governor shall review the commission's report and 118 may reappoint the administrative law judge for an additional 4-119 year term. If the Governor does not reappoint the judge, the 120 Governor shall inform the commission. The judge shall remain in 121 office until the Governor has appointed a successor judge in 122 accordance with this subsection. If a vacancy occurs during a 123 judge's unexpired term, the commission does not find the judge's performance satisfactory, or the Governor does not reappoint the 124 125 judge, the Governor shall appoint a successor judge for a 4-year 126 term in accordance with paragraph (c).

- (c) The Governor shall appoint each administrative law judge by June 30, 2018, for a term beginning on July 1, 2018.

 For the term beginning on July 1, 2018, administrative law judges shall be appointed in the following manner: 8 judges appointed to a 1-year term; 8 judges appointed to a 2-year term; 8 judges appointed to a 3-year term; and 9 judges appointed to a 4-year term. Thereafter, each term of office shall be 4 years.
- (d) The division shall maintain the 33 administrative law judge positions in existence as of June 30, 2017. Each administrative law judge may continue to serve until June 30, 2018. This subsection does not prohibit an administrative law judge serving before July 1, 2018, from being appointed to serve as an administrative law judge pursuant to paragraph (c).
- $\underline{(3)}$ (2) The director has the right to appeal actions by the Executive Office of the Governor that affect amendments to the division's approved operating budget or any personnel actions pursuant to chapter 216 to the Administration Commission, which shall decide such issue by majority vote. The appropriations committees may advise the Administration Commission on the

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issue. If the President of the Senate and the Speaker of the House of Representatives object in writing to the effects of the appeal, the appeal may be affirmed by the affirmative vote of two-thirds of the commission members present.

 $\underline{(4)}$ (3) Each state agency as defined in chapter 216 and each political subdivision shall make its facilities available, at a time convenient to the provider, for use by the division in conducting proceedings pursuant to this chapter.

(4) The division shall employ administrative law judges to conduct hearings required by this chapter or other law. Any person employed by the division as an administrative law judge must have been a member of The Florida Bar in good standing for the preceding 5 years.

Section 3. This act shall take effect July 1, 2017.