By Senator Perry

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A bill to be entitled An act relating to access to health care practitioner services; amending s. 456.013, F.S.; exempting physicians who provide a certain number of hours of pro bono services from continuing education requirements; amending s. 458.310, F.S.; revising the eligibility criteria for a restricted license; prohibiting licensure if a restricted licensee breaches the terms of an employment contract; creating s. 458.3105, F.S.; establishing a registration program for volunteer retired physicians; providing eligibility criteria for such registration; requiring biennial renewal of registration; authorizing the Department of Health to waive certain fees; authorizing the Board of Medicine to deny or revoke registration for noncompliance with certain requirements; amending s. 458.311, F.S.; revising the physician licensure criteria applicable to Canadian applicants; amending s. 458.319, F.S.; requiring the department to waive a physician's license renewal fee under certain circumstances; creating s. 459.00751, F.S.; providing legislative intent; authorizing the Board of Osteopathic Medicine to issue a restricted license to qualified applicants; providing eligibility criteria for such license; prohibiting licensure if a restricted licensee breaches the terms of an employment contract; creating s. 459.00752, F.S.; establishing a registration program for volunteer retired osteopathic physicians; providing eligibility

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criteria for such registration; requiring biennial renewal of registration; authorizing the Department of Health to waive certain fees; authorizing the Board of Osteopathic Medicine to deny or revoke registration for noncompliance with certain requirements; amending s. 459.008, F.S.; requiring the department to waive an osteopathic physician's license renewal fee under certain circumstances; amending s. 766.1115, F.S.; revising the definition of the term "low-income" for purposes of the Access to Health Care Act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (6) of section 456.013, Florida Statutes, is republished, and subsection (9) of that section is amended, to read:

456.013 Department; general licensing provisions.-

(6) As a condition of renewal of a license, the Board of Medicine, the Board of Osteopathic Medicine, the Board of Chiropractic Medicine, and the Board of Podiatric Medicine shall each require licensees which they respectively regulate to periodically demonstrate their professional competency by completing at least 40 hours of continuing education every 2 years. The boards may require by rule that up to 1 hour of the required 40 or more hours be in the area of risk management or cost containment. This provision shall not be construed to limit the number of hours that a licensee may obtain in risk management or cost containment to be credited toward satisfying

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the 40 or more required hours. This provision shall not be construed to require the boards to impose any requirement on licensees except for the completion of at least 40 hours of continuing education every 2 years. Each of such boards shall determine whether any specific continuing education requirements not otherwise mandated by law shall be mandated and shall approve criteria for, and the content of, any continuing education mandated by such board. Notwithstanding any other provision of law, the board, or the department when there is no board, may approve by rule alternative methods of obtaining continuing education credits in risk management. The alternative methods may include attending a board meeting at which another licensee is disciplined, serving as a volunteer expert witness for the department in a disciplinary case, or serving as a member of a probable cause panel following the expiration of a board member's term. Other boards within the Division of Medical Quality Assurance, or the department if there is no board, may adopt rules granting continuing education hours in risk management for attending a board meeting at which another licensee is disciplined, for serving as a volunteer expert witness for the department in a disciplinary case, or for serving as a member of a probable cause panel following the expiration of a board member's term.

(9) Any board that currently requires continuing education for renewal of a license, or the department if there is no board, shall adopt rules to establish the criteria for continuing education courses. The rules may provide that up to a maximum of 25 percent of the required continuing education hours can be fulfilled by the performance of pro bono services to the

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indigent or to underserved populations or in areas of critical need within the state where the licensee practices. However, a physician licensed under chapter 458 or chapter 459 who submits to the department documentation proving that he or she has completed at least 120 hours of pro bono services within a biennial licensure period is exempt from the continuing education requirements established by board rule under subsection (6). The board, or the department if there is no board, must require that any pro bono services be approved in advance in order to receive credit for continuing education under this subsection. The standard for determining indigency shall be that recognized by the Federal Poverty Income Guidelines produced by the United States Department of Health and Human Services. The rules may provide for approval by the board, or the department if there is no board, that a part of the continuing education hours can be fulfilled by performing research in critical need areas or for training leading to advanced professional certification. The board, or the department if there is no board, may make rules to define underserved and critical need areas. The department shall adopt rules for administering continuing education requirements adopted by the boards or the department if there is no board.

Section 2. Subsections (2) and (3) of section 458.310, Florida Statutes, are amended to read:

458.310 Restricted licenses.-

(2) The board of Medicine may annually, by rule, develop criteria and, without examination, issue restricted licenses authorizing the practice of medicine in this state to not more than 300 persons and to an unlimited number of physicians who

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hold active, unencumbered licenses to practice medicine in
Canada if such applicants annually to up to 100 persons to
practice medicine in this state who:

- (a) Submit to the department a completed application form and a nonrefundable application fee not to exceed \$50;
- (b) (a) Meet the requirements of s. 458.311(1)(b), (c), (d), and (g). However, a Canadian applicant shall satisfy the requirement of s. 458.311(1)(g) by providing the board with a printed or electronic copy of his or her Canadian criminal history records check;
- (c) (b) Show evidence of the active licensed practice of medicine in another jurisdiction for at least 2 years of the immediately preceding 4 years, or completion of board-approved postgraduate training within the year preceding the filing of an application; and
- (d) (e) Enter into a contract to practice for a period of up to 36 24 months solely in the employ of the state, or a federally funded community health center, or a migrant health center; a free clinic that delivers only medical diagnostic services or nonsurgical medical treatment free of charge to all low-income residents; or a health care provider in a health professional shortage area or medically underserved area, designated by the United States Department of Health and Human Services, at the current salary level for that position. The board may of Medicine shall designate other areas of critical need in the state where these restricted licensees may practice.
- (3) Before the end of the <u>contracted</u> 24-month practice period, the physician must take and successfully complete the licensure examination under s. 458.311 to become fully licensed

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146 in this state.

Section 3. Section 458.3105, Florida Statutes, is created to read:

458.3105 Registration of volunteer retired physicians.-

- (1) A physician may register under this section to practice medicine as a volunteer retired physician if the physician:
- (a) Submits an application to the board on a form developed by the department within 2 years after the date on which the physician's license changed from active status to retired status;
- (b) Provides proof to the department that the physician actively practiced medicine for at least 3 of the 5 years immediately preceding the date on which his or her license changed from active status to retired status;
- (c) Has held an active license to practice medicine and maintained such license in good standing in this state or in at least one other jurisdiction of the United States or Canada for at least 20 years;
- (d) Contracts with a health care provider to provide free, volunteer health care services to indigent persons or medically underserved populations in health professional shortage areas or medically underserved areas designated by the United States

 Department of Health and Human Services;
- (e) Works under the supervision of a nonretired physician who holds an active unencumbered license; and
- (f) Only provides medical services of the type and within the specialty performed by the physician prior to retirement, and does not perform surgery or prescribe a controlled substance as defined in s. 893.02(4).

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(2) The registrant shall apply biennially to the board for renewal of his or her registration by demonstrating to the board compliance with this section.

- (3) The department shall waive the application fee, licensure fee, and unlicensed activity fee for qualifying applicants under this section.
- (4) The board may deny or revoke registration for noncompliance with this section.

Section 4. Paragraph (h) of subsection (1) of section 458.311, Florida Statutes, is amended to read:

458.311 Licensure by examination; requirements; fees.-

- (1) Any person desiring to be licensed as a physician, who does not hold a valid license in any state, shall apply to the department on forms furnished by the department. The department shall license each applicant who the board certifies:
- (h) Has obtained a passing score, as established by rule of the board, on the licensure examination of the United States Medical Licensing Examination (USMLE); or a combination of the United States Medical Licensing Examination (USMLE), the examination of the Federation of State Medical Boards of the United States, Inc. (FLEX), or the examination of the National Board of Medical Examiners up to the year 2000; or for the purpose of examination of any applicant who was licensed on the basis of a state board examination and who is currently licensed in at least one other jurisdiction of the United States or Canada, and who has practiced pursuant to such licensure for a period of at least 10 years or for the purpose of examination of any applicant who holds an active, unencumbered license to practice medicine in Canada, use of the Special Purpose

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Examination of the Federation of State Medical Boards of the United States (SPEX) upon receipt of a passing score as established by rule of the board. However, for the purpose of examination of any applicant who was licensed on the basis of a state board examination prior to 1974, who is currently licensed in at least three other jurisdictions of the United States or Canada, and who has practiced pursuant to such licensure for a period of at least 20 years, this paragraph does not apply.

Section 5. Subsection (1) of section 458.319, Florida Statutes, is amended to read:

458.319 Renewal of license.-

(1) The department shall renew a license upon receipt of the renewal application, evidence that the applicant has actively practiced medicine or has been on the active teaching faculty of an accredited medical school for at least 2 years of the immediately preceding 4 years, and a fee not to exceed \$500; provided, however, that if the licensee is either a resident physician, assistant resident physician, fellow, house physician, or intern in an approved postgraduate training program, as defined by the board by rule, the fee shall not exceed \$100 per annum. If the licensee demonstrates to the department in a manner set by department rule that he or she has provided at least 160 hours of pro bono medical services to indigent persons or medically underserved populations within the biennial renewal period, the department shall waive the renewal fee. If the licensee has not actively practiced medicine for at least 2 years of the immediately preceding 4 years, the board shall require that the licensee successfully complete a boardapproved clinical competency examination prior to renewal of the

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license. "Actively practiced medicine" means that practice of medicine by physicians, including those employed by any governmental entity in community or public health, as defined by this chapter, including physicians practicing administrative medicine. An applicant for a renewed license must also submit the information required under s. 456.039 to the department on a form and under procedures specified by the department, along with payment in an amount equal to the costs incurred by the Department of Health for the statewide criminal background check of the applicant. The applicant must submit a set of fingerprints to the Department of Health on a form and under procedures specified by the department, along with payment in an amount equal to the costs incurred by the department for a national criminal background check of the applicant for the initial renewal of his or her license after January 1, 2000. If the applicant fails to submit either the information required under s. 456.039 or a set of fingerprints to the department as required by this section, the department shall issue a notice of noncompliance, and the applicant will be given 30 additional days to comply. If the applicant fails to comply within 30 days after the notice of noncompliance is issued, the department or board, as appropriate, may issue a citation to the applicant and may fine the applicant up to \$50 for each day that the applicant is not in compliance with the requirements of s. 456.039. The citation must clearly state that the applicant may choose, in lieu of accepting the citation, to follow the procedure under s. 456.073. If the applicant disputes the matter in the citation, the procedures set forth in s. 456.073 must be followed. However, if the applicant does not dispute the matter in the

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citation with the department within 30 days after the citation is served, the citation becomes a final order and constitutes discipline. Service of a citation may be made by personal service or certified mail, restricted delivery, to the subject at the applicant's last known address. If an applicant has submitted fingerprints to the department for a national criminal history check upon initial licensure and is renewing his or her license for the first time, then the applicant need only submit the information and fee required for a statewide criminal history check.

Section 6. Section 459.00751, Florida Statutes, is created to read:

459.00751 Restricted licenses.-

- (1) It is the intent of the Legislature to provide medical services to all residents of this state at an affordable cost.
- (2) The board may annually issue restricted licenses authorizing the practice of osteopathic medicine in this state to not more than 300 persons and to an unlimited number of osteopathic physicians who hold active, unencumbered licenses to practice medicine in Canada if such applicants:
- (a) Submit to the department a completed application form and a nonrefundable application fee not to exceed \$50;
- (b) Meet the requirements of s. 459.0055(1)(b), (c), (d), (e), (f), (g), and (j). However, a Canadian applicant shall satisfy the requirement of s. 459.0055(1)(j) by providing the board with a printed or electronic copy of his or her Canadian criminal history records check;
- (c) Provide proof to the department that the osteopathic physician has held an active license to practice osteopathic

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medicine and maintained such license in good standing in this
state or in at least one other jurisdiction of the United States
or Canada for at least 2 of the immediately preceding 4 years,
or completed board-approved postgraduate training within the
year immediately preceding the filing of an application; and

- (d) Enter into a contract to practice osteopathic medicine for a period of up to 36 months in the employ of the state, a federally funded community health center, or a migrant health center; a free clinic that delivers only medical diagnostic services or nonsurgical medical treatment free of charge to all low-income residents; or a health care provider in a health professional shortage area or medically underserved area designated by the United States Department of Health and Human Services. The board may designate other areas of critical need in the state where these restricted licensees may practice.
- (3) Before the end of the contracted practice period, the osteopathic physician must take and successfully complete the licensure examination under s. 459.0055 to become fully licensed in this state.
- (4) If the restricted licensee breaches the terms of the employment contract, he or she may not be licensed as an osteopathic physician in this state under any licensing provisions.
- Section 7. Section 459.00752, Florida Statutes, is created to read:
- 459.00752 Registration of volunteer retired osteopathic physicians.—
- (1) An osteopathic physician may register under this section to practice medicine as a volunteer retired osteopathic

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physician if the osteopathic physician:

(a) Submits an application to the board on a form developed by the department no earlier than 6 months before the date on which the osteopathic physician's license permanently expires and no later than 2 years after such expiration;

- (b) Has held an active license to practice osteopathic medicine and maintained such license in good standing in this state or in at least one other jurisdiction of the United States or Canada for at least 20 years;
- (c) Contracts with a health care provider to provide free, volunteer health care services to indigent persons or medically underserved populations in health professional shortage areas or medically underserved areas designated by the United States

 Department of Health and Human Services;
- (d) Works under the supervision of a nonretired osteopathic physician who holds an active, unencumbered license; and
- (e) Only provides medical services of the type and within the specialty performed by the osteopathic physician prior to retirement, and does not perform surgery or prescribe controlled substances as defined in s. 893.02(4).
- (2) The registrant shall apply biennially to the board for renewal of his or her registration by demonstrating to the board compliance with this section.
- (3) The department shall waive the application fee, licensure fee, and unlicensed activity fee for qualifying applicants under this section.
- (4) The board may deny or revoke registration for noncompliance with this section.
 - Section 8. Subsection (1) of section 459.008, Florida

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Statutes, is amended to read:

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459.008 Renewal of licenses and certificates.-

(1) The department shall renew a license or certificate upon receipt of the renewal application and fee. If the licensee demonstrates to the department that he or she has provided at least 160 hours of pro bono osteopathic medical services to indigent persons or medically underserved populations within the biennial renewal period, the department shall waive the renewal fee. An applicant for a renewed license must also submit the information required under s. 456.039 to the department on a form and under procedures specified by the department, along with payment in an amount equal to the costs incurred by the department of Health for the statewide criminal background check of the applicant. The applicant must submit a set of fingerprints to the Department of Health on a form and under procedures specified by the department, along with payment in an amount equal to the costs incurred by the department for a national criminal background check of the applicant for the initial renewal of his or her license after January 1, 2000. If the applicant fails to submit either the information required under s. 456.039 or a set of fingerprints to the department as required by this section, the department shall issue a notice of noncompliance, and the applicant will be given 30 additional days to comply. If the applicant fails to comply within 30 days after the notice of noncompliance is issued, the department or board, as appropriate, may issue a citation to the applicant and may fine the applicant up to \$50 for each day that the applicant is not in compliance with the requirements of s. 456.039. The citation must clearly state that the applicant may choose, in

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lieu of accepting the citation, to follow the procedure under s. 456.073. If the applicant disputes the matter in the citation, the procedures set forth in s. 456.073 must be followed. However, if the applicant does not dispute the matter in the citation with the department within 30 days after the citation is served, the citation becomes a final order and constitutes discipline. Service of a citation may be made by personal service or certified mail, restricted delivery, to the subject at the applicant's last known address. If an applicant has submitted fingerprints to the department for a national criminal history check upon initial licensure and is renewing his or her license for the first time, then the applicant need only submit the information and fee required for a statewide criminal history check.

Section 9. Paragraph (e) of subsection (3) of section 766.1115, Florida Statutes, is amended to read:

766.1115 Health care providers; creation of agency relationship with governmental contractors.—

- (3) DEFINITIONS.—As used in this section, the term:
- (e) "Low-income" means:
- 1. A person who is Medicaid-eligible under Florida law;
- 2. A person who is without health insurance and whose family income does not exceed $\underline{400}$ 200 percent of the federal poverty level as defined annually by the federal Office of Management and Budget; or
- 3. Any client of the department who voluntarily chooses to participate in a program offered or approved by the department and meets the program eligibility guidelines of the department.

Section 10. This act shall take effect July 1, 2017.