1 A bill to be entitled 2 An act relating to the Florida Forever program; 3 amending s. 259.105, F.S.; revising the distribution 4 of proceeds from the Florida Forever Trust Fund; 5 eliminating and consolidating funding for certain land 6 acquisition and management programs; removing obsolete 7 provisions; amending s. 375.041, F.S.; prioritizing 8 the use of certain funds in the Land Acquisition Trust 9 Fund within the Department of Environmental Protection 10 for the acquisition of conservation land interests 11 through the Florida Forever program; amending ss. 12 20.3315, 253.027, 253.034, 259.035, 380.510, 570.715, 13 and 589.065, F.S.; conforming cross-references; 14 providing an effective date. 15 16 Be It Enacted by the Legislature of the State of Florida: 17 18 Section 1. Subsections (13) through (20) of section 19 259.105, Florida Statutes, are renumbered as subsections (11) 20 through (18), respectively, and paragraph (a) of subsection (2), 21 subsections (3) and (4), paragraphs (a) and (b) of subsection (7), subsection (9), and present subsections (11), (12), and 22 (16) of that section are amended to read: 23 24 259.105 The Florida Forever Act.-25 (2) (a) The Legislature finds and declares that:

Page 1 of 31

1. Land acquisition programs have provided tremendous financial resources for purchasing environmentally significant lands to protect those lands from imminent development or alteration, thereby ensuring present and future generations' access to important waterways, open spaces, and recreation and conservation lands.

- 2. The continued alteration and development of the state's natural and rural areas to accommodate the state's growing population have contributed to the degradation of water resources, the fragmentation and destruction of wildlife habitats, the loss of outdoor recreation space, and the diminishment of wetlands, forests, working landscapes, and coastal open space.
- 3. The potential development of the state's remaining natural areas and escalation of land values require government efforts to restore, bring under public protection, or acquire lands and water areas to preserve the state's essential ecological functions and invaluable quality of life.
- 4. It is essential to protect the state's ecosystems by promoting a more efficient use of land, to ensure opportunities for viable agricultural activities on working lands, and to promote vital rural and urban communities that support and produce development patterns consistent with natural resource protection.
 - 5. The state's groundwater, surface waters, and springs

are under tremendous pressure due to population growth and economic expansion and require special protection and restoration efforts, including the protection of uplands and springsheds that provide vital recharge to aquifer systems and are critical to the protection of water quality and water quantity of the aquifers and springs. To ensure that sufficient quantities of water are available to meet the current and future needs of the natural systems and citizens of the state, and assist in achieving the planning goals of the department and the water management districts, water resource development projects on public lands, if compatible with the resource values of and management objectives for the lands, are appropriate.

- 6. The needs of urban, suburban, and small communities in the state for high-quality outdoor recreational opportunities, greenways, trails, and open space have not been fully met by previous acquisition programs. Through such programs as the Florida Communities Trust and the Florida Recreation Development Assistance Program, the state shall place additional emphasis on acquiring, protecting, preserving, and restoring open space, ecological greenways, and recreation properties within urban, suburban, and rural areas where pristine natural communities or water bodies no longer exist because of the proximity of developed property.
- 7. Many of the state's unique ecosystems, such as the Florida Everglades, are facing ecological collapse due to the

state's burgeoning population growth and other economic activities. To preserve these valuable ecosystems for future generations, essential parcels of land must be acquired to facilitate ecosystem restoration.

- 8. Access to public lands to support a broad range of outdoor recreational opportunities and the development of necessary infrastructure, if compatible with the resource values of and management objectives for such lands, promotes an appreciation for the state's natural assets and improves the quality of life.
- 9. Acquisition of lands, in fee simple, less than fee interest, or other techniques shall be based on a comprehensive science-based assessment of the state's natural resources which targets essential conservation lands by prioritizing all current and future acquisitions based on a uniform set of data and planned so as to protect the integrity and function of ecological systems and working landscapes, and provide multiple benefits, including preservation of fish and wildlife habitat, recreation space for urban and rural areas, and the restoration of natural water storage, flow, and recharge.
- 10. The state has embraced performance-based program budgeting as a tool to evaluate the achievements of publicly funded agencies, build in accountability, and reward those agencies which are able to consistently achieve quantifiable goals. While previous and existing state environmental programs

have achieved varying degrees of success, few of these programs can be evaluated as to the extent of their achievements, primarily because performance measures, standards, outcomes, and goals were not established at the outset. Therefore, the Florida Forever program shall be developed and implemented in the context of measurable state goals and objectives.

101

102

103

104

105

106

107

108

109

110

111

112

113

114

115

116

117

118

119

120

121

122

123

124

125

The state must play a major role in the recovery and management of its imperiled species through the acquisition, restoration, enhancement, and management of ecosystems that can support the major life functions of such species. It is the intent of the Legislature to support local, state, and federal programs that result in net benefit to imperiled species habitat by providing public and private land owners meaningful incentives for acquiring, restoring, managing, and repopulating habitats for imperiled species. It is the further intent of the Legislature that public lands, both existing and to be acquired, identified by the lead land managing agency, in consultation with the Fish and Wildlife Conservation Commission for animals or the Department of Agriculture and Consumer Services for plants, as habitat or potentially restorable habitat for imperiled species, be restored, enhanced, managed, and repopulated as habitat for such species to advance the goals and objectives of imperiled species management for conservation, recreation, or both, consistent with the land management plan without restricting other uses identified in the management

126

127

128

129

130

131

132

133

134

135

136137

138

139

140

141

142

143

144

145

146

147

148

149150

plan. It is also the intent of the Legislature that of the proceeds distributed pursuant to subsection (3), additional consideration be given to acquisitions that achieve a combination of conservation goals, including the restoration, enhancement, management, or repopulation of habitat for imperiled species. The council, in addition to the criteria in subsection (9), shall give weight to projects that include acquisition, restoration, management, or repopulation of habitat for imperiled species. The term "imperiled species" as used in this chapter and chapter 253, means plants and animals that are federally listed under the Endangered Species Act, or statelisted by the Fish and Wildlife Conservation Commission or the Department of Agriculture and Consumer Services. As part of the state's role, all state lands that have imperiled species habitat shall include as a consideration in management plan development the restoration, enhancement, management, and repopulation of such habitats. In addition, the lead land managing agency of such state lands may use fees received from public or private entities for projects to offset adverse impacts to imperiled species or their habitat in order to restore, enhance, manage, repopulate, or acquire land and to implement land management plans developed under s. 253.034 or a land management prospectus developed and implemented under this chapter. Such fees shall be deposited into a foundation or fund created by each land management agency under s. 379.223, s.

Page 6 of 31

589.012, or s. 259.032(9)(c), to be used solely to restore, manage, enhance, repopulate, or acquire imperiled species habitat.

- 12. There is a need to change the focus and direction of the state's major land acquisition programs and to extend funding and bonding capabilities, so that future generations may enjoy the natural resources of this state.
- (3) Less the costs of issuing and the costs of funding reserve accounts and other costs associated with bonds, the proceeds of cash payments or bonds issued pursuant to this section shall be deposited into the Florida Forever Trust Fund created by s. 259.1051. The proceeds shall be distributed by the Department of Environmental Protection in the following manner:
- (a) Thirty percent to the Department of Environmental Protection for the acquisition of lands and capital project expenditures necessary to implement the water management districts' priority lists developed pursuant to s. 373.199. The funds are to be distributed to the water management districts as provided in subsection (11). A minimum of 50 percent of the total funds provided over the life of the Florida Forever program pursuant to this paragraph shall be used for the acquisition of lands.
- (a) (b) Thirty-five percent to the Department of Environmental Protection for the acquisition of lands and capital project expenditures described in this section. Of the

Page 7 of 31

proceeds distributed pursuant to this paragraph, it is the intent of the Legislature that an increased priority be given to those acquisitions that which achieve a combination of conservation goals, including protecting Florida's water resources and natural groundwater recharge. At a minimum, 3 percent, and no more than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access. Beginning in the 2017-2018 fiscal year and continuing through the 2026-2027 fiscal year, at least \$5 million of the funds allocated pursuant to this paragraph shall be spent on land acquisition within the Florida Keys Area of Critical State Concern as authorized pursuant to s. 259.045.

(b) (c) Twenty-five Twenty-one percent to the Department of Environmental Protection for use by the Florida Communities

Trust for the purposes of part III of chapter 380, including the Stan Mayfield Working Waterfronts program pursuant to s.

380.5105, as described and limited by this subsection, and grants to local governments or nonprofit environmental organizations that are tax-exempt under s. 501(c)(3) of the United States Internal Revenue Code for the acquisition of community-based projects, urban open spaces, parks, and greenways to implement local government comprehensive plans.

From funds available to the trust and used for land acquisition,

Page 8 of 31

201

202

203

204

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219

220

221

222

223

224

225

75 percent shall be matched by local governments on a dollarfor-dollar basis. The Legislature intends that the Florida Communities Trust emphasize funding projects in low-income or otherwise disadvantaged communities and projects that provide areas for direct water access and water-dependent facilities that are open to the public and offer public access by vessels to waters of the state, including boat ramps and associated parking and other support facilities. At least 30 percent of the total allocation provided to the trust shall be used in Standard Metropolitan Statistical Areas, but one-half of that amount shall be used in localities in which the project site is located in built-up commercial, industrial, or mixed-use areas and functions to intersperse open spaces within congested urban core areas. From funds allocated to the trust, no less than 5 percent shall be used to acquire lands for recreational trail systems, provided that in the event these funds are not needed for such projects, they will be available for other trust projects. Local governments may use federal grants or loans, private donations, or environmental mitigation funds for any part or all of any local match required for acquisitions funded through the Florida Communities Trust. Any lands purchased by nonprofit organizations using funds allocated under this paragraph must provide for such lands to remain permanently in public use through a reversion of title to local or state government, conservation easement, or other appropriate mechanism. Projects

Page 9 of 31

funded with funds allocated to the trust shall be selected in a competitive process measured against criteria adopted in rule by the trust.

(d) Two percent to the Department of Environmental Protection for grants pursuant to s. 375.075.

- (e) One and five-tenths percent to the Department of Environmental Protection for the purchase of inholdings and additions to state parks and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access. For the purposes of this paragraph, "state park" means any real property in the state which is under the jurisdiction of the Division of Recreation and Parks of the department, or which may come under its jurisdiction.
- (f) One and five-tenths percent to the Florida Forest Service of the Department of Agriculture and Consumer Services to fund the acquisition of state forest inholdings and additions pursuant to s. 589.07, the implementation of reforestation plans or sustainable forestry management practices, and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated for the acquisition of inholdings and additions pursuant to this

Page 10 of 31

paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access.

(g) One and five-tenths percent to the Fish and Wildlife Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission which are important to the conservation of fish and wildlife and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access.

(h) One and five-tenths percent to the Department of Environmental Protection for the Florida Greenways and Trails Program, to acquire greenways and trails or greenways and trail systems pursuant to chapter 260, including, but not limited to, abandoned railroad rights-of-way and the Florida National Scenic Trail and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet land management planning activities necessary for public access.

(c) (i) Forty Three and five-tenths percent to the

Page 11 of 31

Department of Agriculture and Consumer Services for the acquisition of agricultural lands, through perpetual conservation easements and other perpetual less than fee techniques, which will achieve the objectives of the Florida Forever program and s. 570.71. Rules concerning the application, acquisition, and priority ranking process for such easements shall be developed pursuant to s. 570.71(10) and as provided by this paragraph. The board shall ensure that such rules are consistent with the acquisition process provided for in s. 570.715. The rules developed pursuant to s. 570.71(10), shall also provide for the following:

- 1. An annual priority list shall be developed pursuant to s. 570.71(10), submitted to the council for review, and approved by the board pursuant to s. 259.04.
- 2. Terms of easements and acquisitions proposed pursuant to this paragraph shall be approved by the board and may not be delegated by the board to any other entity receiving funds under this section.
- 3. All acquisitions pursuant to this paragraph shall contain a clear statement that they are subject to legislative appropriation.

Funds provided under this paragraph may not be expended until final adoption of rules by the board pursuant to s. 570.71.

(j) Two and five-tenths percent to the Department of

Page 12 of 31

Environmental Protection for the acquisition of land and capital project expenditures necessary to implement the Stan Mayfield Working Waterfronts Program within the Florida Communities Trust pursuant to s. 380.5105.

(d)(k) It is the intent of the Legislature that cash payments or proceeds of Florida Forever bonds distributed under this section shall be expended in an efficient and fiscally responsible manner. An agency that receives proceeds from Florida Forever bonds under this section may not maintain a balance of unencumbered funds in its Florida Forever subaccount beyond 3 fiscal years from the date of deposit of funds from each bond issue. Any funds that have not been expended or encumbered after 3 fiscal years from the date of deposit shall be distributed by the Legislature at its next regular session for use in the Florida Forever program.

(1) For the purposes of paragraphs (e), (f), (g), and (h), the agencies that receive the funds shall develop their individual acquisition or restoration lists in accordance with specific criteria and numeric performance measures developed pursuant to s. 259.035(4). Proposed additions may be acquired if they are identified within the original project boundary, the management plan required pursuant to s. 253.034(5), or the management prospectus required pursuant to s. 259.032(7)(c). Proposed additions not meeting the requirements of this paragraph shall be submitted to the council for approval. The

Page 13 of 31

council may only approve the proposed addition if it meets two or more of the following criteria: serves as a link or corridor to other publicly owned property; enhances the protection or management of the property; would add a desirable resource to the property; would create a more manageable boundary configuration; has a high resource value that otherwise would be unprotected; or can be acquired at less than fair market value.

(m) Notwithstanding paragraphs (a)-(j) and for the 2016-2017 fiscal year only:

1. The amount of \$15,156,206 to only the Division of State Lands within the Department of Environmental Protection for the Board of Trustees Florida Forever Priority List land acquisition projects.

2. Thirty-five million dollars to the Department of Agriculture and Consumer Services for the acquisition of agricultural lands through perpetual conservation easements and other perpetual less-than-fee techniques, which will achieve the objectives of Florida Forever and s. 570.71.

3.a. Notwithstanding any allocation required pursuant to paragraph (c), \$10 million shall be allocated to the Florida Communities Trust for projects acquiring conservation or recreation lands to enhance recreational opportunities for individuals with unique abilities.

b. The Department of Environmental Protection may waive the local government matching fund requirement of paragraph (c)

Page 14 of 31

for projects acquiring conservation or recreation lands to enhance recreational opportunities for individuals with unique abilities.

c. Notwithstanding sub-subparagraphs a. and b., any funds required to be used to acquire conservation or recreation lands to enhance recreational opportunities for individuals with unique abilities which have not been awarded for those purposes by May 1, 2017, may be awarded to redevelop or renew outdoor recreational facilities on public lands, including recreational trails, parks, and urban open spaces, together with improvements required to enhance recreational enjoyment and public access to public lands, if such redevelopment and renewal is primarily geared toward enhancing recreational opportunities for individuals with unique abilities. The department may waive the local matching requirement of paragraph (c) for such redevelopment and renewal projects.

368 This paragraph expires July 1, 2017.

- (4) It is the intent of the Legislature that projects or acquisitions funded pursuant to <u>paragraph (3)(a) paragraphs</u>
 (3)(a) and (b) contribute to the achievement of the following goals, which shall be evaluated in accordance with specific criteria and numeric performance measures developed pursuant to s. 259.035(4):
 - (a) Enhance the coordination and completion of land

Page 15 of 31

376 acquisition projects, as measured by:

377

378

379

380

381

382

383

384

385

386 387

388 389

390

391

392

393

394

395

396

397

398

399400

- 1. The number of acres acquired through the state's land acquisition programs that contribute to the enhancement of essential natural resources, ecosystem service parcels, and connecting linkage corridors as identified and developed by the best available scientific analysis;
- 2. The number of acres protected through the use of alternatives to fee simple acquisition; or
- 3. The number of shared acquisition projects among Florida Forever funding partners and partners with other funding sources, including local governments and the Federal Government.
- (b) Increase the protection of Florida's biodiversity at the species, natural community, and landscape levels, as measured by:
- 1. The number of acres acquired of significant strategic habitat conservation areas;
- 2. The number of acres acquired of highest priority conservation areas for Florida's rarest species;
- 3. The number of acres acquired of significant landscapes, landscape linkages, and conservation corridors, giving priority to completing linkages;
- 4. The number of acres acquired of underrepresented native ecosystems;
- 5. The number of landscape-sized protection areas of at least 50,000 acres that exhibit a mosaic of predominantly intact

Page 16 of 31

or restorable natural communities established through new acquisition projects or augmentations to previous projects; or

- 6. The percentage increase in the number of occurrences of imperiled species on publicly managed conservation areas.
- (c) Protect, restore, and maintain the quality and natural functions of land, water, and wetland systems of the state, as measured by:
- 1. The number of acres of publicly owned land identified as needing restoration, enhancement, and management, acres undergoing restoration or enhancement, acres with restoration activities completed, and acres managed to maintain such restored or enhanced conditions; the number of acres which represent actual or potential imperiled species habitat; the number of acres which are available pursuant to a management plan to restore, enhance, repopulate, and manage imperiled species habitat; and the number of acres of imperiled species habitat managed, restored, enhanced, repopulated, or acquired;
- 2. The percentage of water segments that fully meet, partially meet, or do not meet their designated uses as reported in the Department of Environmental Protection's State Water Quality Assessment 305(b) Report;
- 3. The percentage completion of targeted capital improvements in surface water improvement and management plans created under s. 373.453(2), regional or master stormwater management system plans, or other adopted restoration plans;

Page 17 of 31

4. The number of acres acquired that protect natural floodplain functions;

- 5. The number of acres acquired that protect surface waters of the state:
- 6. The number of acres identified for acquisition to minimize damage from flooding and the percentage of those acres acquired;
- 7. The number of acres acquired that protect fragile coastal resources;
- 8. The number of acres of functional wetland systems protected;
- 9. The percentage of miles of critically eroding beaches contiguous with public lands that are restored or protected from further erosion:
- 10. The percentage of public lakes and rivers in which invasive, nonnative aquatic plants are under maintenance control; or
- 11. The number of acres of public conservation lands in which upland invasive, exotic plants are under maintenance control.
- (d) Ensure that sufficient quantities of water are available to meet the current and future needs of natural systems and the citizens of the state, as measured by:
- 1. The number of acres acquired which provide retention and storage of surface water in naturally occurring storage

Page 18 of 31

areas, such as lakes and wetlands, consistent with the maintenance of water resources or water supplies and consistent with district water supply plans;

- 2. The quantity of water made available through the water resource development component of a district water supply plan for which a water management district is responsible; or
- 3. The number of acres acquired of groundwater recharge areas critical to springs, sinks, aquifers, other natural systems, or water supply.
- (e) Increase natural resource-based public recreational and educational opportunities, as measured by:
- 1. The number of acres acquired that are available for natural resource-based public recreation or education;
- 2. The miles of trails that are available for public recreation, giving priority to those that provide significant connections including those that will assist in completing the Florida National Scenic Trail; or
- 3. The number of new resource-based recreation facilities, by type, made available on public land.
- (f) Preserve significant archaeological or historic sites, as measured by:
- 1. The increase in the number of and percentage of historic and archaeological properties listed in the Florida Master Site File or National Register of Historic Places which are protected or preserved for public use; or

Page 19 of 31

2. The increase in the number and percentage of historic and archaeological properties that are in state ownership.

(g) Increase the amount of forestland available for sustainable management of natural resources, as measured by:

- 1. The number of acres acquired that are available for sustainable forest management;
- 2. The number of acres of state-owned forestland managed for economic return in accordance with current best management practices;
- 3. The number of acres of forestland acquired that will serve to maintain natural groundwater recharge functions; or
- 4. The percentage and number of acres identified for restoration actually restored by reforestation.
- (h) Increase the amount of open space available in urban areas, as measured by:
- 1. The percentage of local governments that participate in land acquisition programs and acquire open space in urban cores; or
- 2. The percentage and number of acres of purchases of open space within urban service areas.

Florida Forever projects and acquisitions funded pursuant to paragraph $\underline{(3)(b)}(b)$ shall be measured by goals developed by rule by the Florida Communities Trust Governing Board created in s. 380.504.

Page 20 of 31

(7) (a) Beginning no later than July 1, 2001, and every year thereafter, the Acquisition and Restoration Council shall accept applications from state agencies, local governments, nonprofit and for-profit organizations, private land trusts, and individuals for project proposals eligible for funding pursuant to paragraph (3)(a) (3)(b). The council shall evaluate the proposals received pursuant to this subsection to ensure that they meet at least one of the criteria under subsection (9).

- (b) Project applications shall contain, at a minimum, the
 following:
- 1. A minimum of two numeric performance measures that directly relate to the overall goals adopted by the council. Each performance measure shall include a baseline measurement, which is the current situation; a performance standard which the project sponsor anticipates the project will achieve; and the performance measurement itself, which should reflect the incremental improvements the project accomplishes towards achieving the performance standard.
- 2. Proof that property owners within any proposed acquisition have been notified of their inclusion in the proposed project. Any property owner may request the removal of such property from further consideration by submitting a request to the project sponsor or the Acquisition and Restoration Council by certified mail. Upon receiving this request, the council shall delete the property from the proposed project;

however, the board of trustees, at the time it votes to approve the proposed project lists pursuant to subsection (14) (16), may add the property back on to the project lists if it determines by a super majority of its members that such property is critical to achieve the purposes of the project.

526

527

528

529

530

531

532

533

534

535536

537

538539

540

541

542

543

544

545

546

547

548

549550

- (9) The Acquisition and Restoration Council shall recommend rules for adoption by the board of trustees to competitively evaluate, select, and rank projects eligible for Florida Forever funds pursuant to paragraph (3)(a)(3)(b). In developing these proposed rules, the Acquisition and Restoration Council shall give weight to the following criteria:
- (a) The project meets multiple goals described in subsection (4).
- (b) The project is part of an ongoing governmental effort to restore, protect, or develop land areas or water resources.
- (c) The project enhances or facilitates management of properties already under public ownership.
- (d) The project has significant archaeological or historic value.
- (e) The project has funding sources that are identified and assured through at least the first 2 years of the project.
- (f) The project contributes to the solution of water resource problems on a regional basis.
- (g) The project has a significant portion of its land area in imminent danger of development, in imminent danger of losing

Page 22 of 31

its significant natural attributes or recreational open space, or in imminent danger of subdivision which would result in multiple ownership and make acquisition of the project costly or less likely to be accomplished.

(h) The project implements an element from a plan developed by an ecosystem management team.

- (i) The project is one of the components of the Everglades restoration effort.
- (j) The project may be purchased at 80 percent of appraised value.
- (k) The project may be acquired, in whole or in part, using alternatives to fee simple, including but not limited to, tax incentives, mitigation funds, or other revenues; the purchase of development rights, hunting rights, agricultural or silvicultural rights, or mineral rights; or obtaining conservation easements or flowage easements.
- (1) The project is a joint acquisition, either among public agencies, nonprofit organizations, or private entities, or by a public-private partnership.
- (11) For the purposes of funding projects pursuant to paragraph (3)(a), the Secretary of Environmental Protection shall ensure that each water management district receives the following percentage of funds annually:
- (a) Thirty-five percent to the South Florida Water

 Management District, of which amount \$25 million for 2 years

Page 23 of 31

576 beginning in fiscal year 2000-2001 shall be transferred by the 577 Department of Environmental Protection into the Save Our 578 Everglades Trust Fund and shall be used exclusively to implement 579 the comprehensive plan under s. 373.470. 580 (b) Twenty-five percent to the Southwest Florida Water 581 Management District. 582 (c) Twenty-five percent to the St. Johns River Water 583 Management District. 584 (d) Seven and one-half percent to the Suwannee River Water 585 Management District. 586 (e) Seven and one-half percent to the Northwest Florida 587 Water Management District. 588 (12) It is the intent of the Legislature that in 589 developing the list of projects for funding pursuant to 590 paragraph (3) (a), that these funds not be used to abrogate the 591 financial responsibility of those point and nonpoint sources 592 that have contributed to the degradation of water or land areas. 593 Therefore, an increased priority shall be given by the water 594 management district governing boards to those projects that have 595 secured a cost-sharing agreement allocating responsibility for 596 the cleanup of point and nonpoint sources. 597 (14) (16) All proposals for projects pursuant to paragraph 598 (3) (a) (3) (b) shall be implemented only if adopted by the Acquisition and Restoration Council and approved by the board of 599

Page 24 of 31

trustees. The council shall consider and evaluate in writing the

600

merits and demerits of each project that is proposed for Florida Forever funding. The council shall ensure that each proposed project will meet a stated public purpose for the restoration, conservation, or preservation of environmentally sensitive lands and water areas or for providing outdoor recreational opportunities. The council also shall determine whether the project or addition conforms, where applicable, with the comprehensive plan developed pursuant to s. 259.04(1)(a), the comprehensive multipurpose outdoor recreation plan developed pursuant to s. 375.021, the state lands management plan adopted pursuant to s. 253.03(7), the water resources work plans developed pursuant to s. 373.199, and the provisions of this section.

Section 2. Subsection (4) of section 375.041, Florida Statutes, is amended to read:

375.041 Land Acquisition Trust Fund.-

(4) Any remaining moneys in the Land Acquisition Trust

Fund that which are not distributed as provided in subsection

(3) may be appropriated from time to time for the purposes set forth in s. 28, Art. X of the State Constitution. Priority shall be given to the acquisition of conservation land interests pursuant to the Florida Forever Act and the funding distributions provided in s. 259.105(3).

Section 3. Subsection (1) of section 20.3315, Florida Statutes, is amended to read:

Page 25 of 31

20.3315 Florida Forever Program Trust Fund of the Florida Fish and Wildlife Conservation Commission.—

- (1) There is created a Florida Forever Program Trust Fund within the Florida Fish and Wildlife Conservation Commission to carry out the duties of the commission under the Florida Forever Act as specified in s. $\underline{259.105}$ $\underline{259.105(3)(g)}$. The trust fund shall receive funds pursuant to s. $\underline{259.105(3)(g)}$.
- Section 4. Subsection (4) and paragraph (b) of subsection (5) of section 253.027, Florida Statutes, are amended to read:

 253.027 Emergency archaeological property acquisition.—
- (4) EMERGENCY ARCHAEOLOGICAL ACQUISITION.—The sum of \$2 million shall be reserved annually within the Florida Forever Trust Fund for the purpose of emergency archaeological acquisition. Any portion of that amount not spent or obligated by the end of the third quarter of the fiscal year may be used for approved acquisitions pursuant to s. 259.105(3)(a) 259.105(3)(b).
 - (5) ACCOUNT EXPENDITURES.-

 (b) Funds may not No moneys shall be spent from the account for excavation or restoration of the properties acquired. Funds may be spent for preliminary surveys to determine if the sites meet the criteria of this section. An amount not to exceed \$100,000 may also be spent from the account to inventory and evaluate archaeological and historic resources on properties purchased, or proposed for purchase, pursuant to

Page 26 of 31

651	s. <u>259.105(3)(a)</u> 259.105(3)(b) .
652	Section 5. Subsection (3) of section 253.034, Florida
653	Statutes, is amended to read:
654	253.034 State-owned lands; uses
655	(3) Recognizing that recreational trails purchased with
656	rails-to-trails funds pursuant to former s. $259.101(3)(g)$,
657	Florida Statutes 2014, or former s. 259.105(3)(h), Florida
658	Statutes 2016, have had historic transportation uses and that
659	their linear character may extend many miles, the Legislature
660	intends that if the necessity arises to serve public needs,
661	after balancing the need to protect trail users from collisions
662	with automobiles and a preference for the use of overpasses and
663	underpasses to the greatest extent feasible and practical,
664	transportation uses shall be allowed to cross recreational
665	trails purchased pursuant to former s. 259.101(3)(g), Florida
666	Statutes 2014, or former s. 259.105(3)(h), Florida Statutes
667	$\underline{2016}$. When these crossings are needed, the location and design
668	should consider and mitigate the impact on humans and
669	environmental resources, and the value of the land shall be paid
670	based on fair market value.
671	Section 6. Subsections (3) and (6) of section 259.035,
672	Florida Statutes, are amended to read:
673	259.035 Acquisition and Restoration Council
674	(3) The council shall provide assistance to the board in
675	reviewing the recommendations and plans for state-owned

Page 27 of 31

conservation lands required under s. 253.034 and this chapter. The council shall, in reviewing such plans, consider the optimization of multiple-use and conservation strategies to accomplish the provisions funded pursuant to former s. 259.101(3)(a), Florida Statutes 2014, and to s. $\underline{259.105(3)(b)}$.

676

677

678

679

680

681

682

683

684

685

686

687

688

689

690

691

692

693

694

695

696

697

698

699

700

(6) The proposal for a project pursuant to this section or s. $259.105(3)(a) \frac{259.105(3)(b)}{a}$ may be implemented only if adopted by the council and approved by the board of trustees. The council shall consider and evaluate in writing the merits and demerits of each project that is proposed for acquisition using funds available pursuant to s. 28, Art. X of the State Constitution or Florida Forever funding and shall ensure that each proposed project meets the requirements of s. 28, Art. X of the State Constitution. The council also shall determine whether the project conforms, where applicable, with the comprehensive plan developed pursuant to s. 259.04(1)(a), the comprehensive multipurpose outdoor recreation plan developed pursuant to s. 375.021, the state lands management plan adopted pursuant to s. 253.03(7), the water resources work plans developed pursuant to s. 373.199, and the provisions of s. 259.032, s. 259.101, or s. 259.105, whichever is applicable.

Section 7. Subsection (7) of section 380.510, Florida Statutes, is amended to read:

380.510 Conditions of grants and loans.-

Page 28 of 31

(7) Any funds received by the trust pursuant to s. $\underline{259.105(3)(b)}$ $\underline{259.105(3)(c)}$ or s. 375.041 shall be held separate and apart from any other funds held by the trust and used for the land acquisition purposes of this part.

- (a) The administration and use of Florida Forever funds are subject to such terms and conditions imposed thereon by the agency of the state responsible for the bonds, the proceeds of which are deposited into the Florida Forever Trust Fund, including restrictions imposed to ensure that the interest on any such bonds issued by the state as tax-exempt bonds is not included in the gross income of the holders of such bonds for federal income tax purposes.
- (b) All deeds or leases with respect to any real property acquired with funds received by the trust from the former Preservation 2000 Trust Fund, the Florida Forever Trust Fund, or the Land Acquisition Trust Fund must contain such covenants and restrictions as are sufficient to ensure that the use of such real property at all times complies with s. 375.051 and s. 9, Art. XII of the State Constitution. Each deed or lease with respect to any real property acquired with funds received by the trust from the Florida Forever Trust Fund before July 1, 2015, must contain covenants and restrictions sufficient to ensure that the use of such real property at all times complies with s. 11(e), Art. VII of the State Constitution. Each deed or lease with respect to any real property acquired with funds received

by the trust from the Florida Forever Trust Fund after July 1, 2015, must contain covenants and restrictions sufficient to ensure that the use of such real property at all times complies with s. 28, Art. X of the State Constitution. Each deed or lease must contain a reversion, conveyance, or termination clause that vests title in the Board of Trustees of the Internal Improvement Trust Fund if any of the covenants or restrictions are violated by the titleholder or leaseholder or by some third party with the knowledge of the titleholder or leaseholder.

Section 8. Paragraph (d) of subsection (1) of section 570.715, Florida Statutes, is amended to read:

- 570.715 Conservation easement acquisition procedures.-
- (1) For less than fee simple acquisitions pursuant to s. 570.71, the Department of Agriculture and Consumer Services shall comply with the following acquisition procedures:
- (d) On behalf of the board of trustees and before the appraisal of parcels approved for purchase under ss.
 259.105(3)(c) 259.105(3)(i) and 570.71, the department may enter into option contracts to buy less than fee simple interest in such parcels. Any such option contract shall state that the final purchase price is subject to approval by the board of trustees and that the final purchase price may not exceed the maximum offer authorized by law. Any such option contract presented to the board of trustees for final purchase price approval shall explicitly state that payment of the final

Page 30 of 31

purchase price is subject to an appropriation by the Legislature. The consideration for any such option contract may not exceed \$1,000 or 0.01 percent of the estimate by the department of the value of the parcel, whichever amount is greater.

Section 9. Subsection (1) of section 589.065, Florida Statutes, is amended to read:

589.065 Florida Forever Program Trust Fund of the Department of Agriculture and Consumer Services.—

751

752

753

754

755

756

757

758

759

760

761

762

763

764

765

(1) There is created a Florida Forever Program Trust Fund within the Department of Agriculture and Consumer Services to carry out the duties of the department under the Florida Forever Act as specified in s. $\underline{259.105}$ $\underline{259.105(3)(f)}$. The trust fund shall receive funds pursuant to s. $\underline{259.105}$ $\underline{259.105(3)(f)}$.

Section 10. This act shall take effect July 1, 2017.