House



LEGISLATIVE ACTION

Senate

Floor: 1dd/AD/2R 03/03/2018 05:45 PM

Senators Garcia and Montford moved the following:

Senate Amendment to Amendment (234288) (with title amendment)

Between lines 2135 and 2136

insert:

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Section 30. Subsection (6) of section 1013.64, Florida Statutes, is amended to read:

8 1013.64 Funds for comprehensive educational plant needs;
9 construction cost maximums for school district capital
10 projects.-Allocations from the Public Education Capital Outlay
11 and Debt Service Trust Fund to the various boards for capital



12 outlay projects shall be determined as follows:

13 (6) (a) Each district school board must meet all educational 14 plant space needs of its elementary, middle, and high schools 15 before spending funds from the Public Education Capital Outlay and Debt Service Trust Fund or the School District and Community 16 17 College District Capital Outlay and Debt Service Trust Fund for any ancillary plant or any other new construction, renovation, 18 19 or remodeling of ancillary space. Expenditures to meet such 20 space needs may include expenditures for site acquisition; new 21 construction of educational plants; renovation, remodeling, and 22 maintenance and repair of existing educational plants, including 23 auxiliary facilities; and the directly related costs of such 24 services of school district personnel. It is not the intent of 25 the Legislature to preclude the use of capital outlay funding 26 for the labor costs necessary to accomplish the authorized uses 27 for the capital outlay funding. Day-labor contracts or any other 28 educational facilities contracting and construction techniques 29 pursuant to s. 1013.45 are authorized. Additionally, if a school 30 district has salaried maintenance staff whose duties consist solely of performing the labor necessary to accomplish the 31 authorized uses for the capital outlay funding, such funding may 32 33 be used for those salaries; however, if a school district has 34 salaried staff whose duties consist partially of performing the 35 labor necessary to accomplish the authorized uses for the 36 capital outlay funding, the district shall prorate the portion 37 of salary of each such employee that is based on labor for 38 authorized capital outlay funding, and such funding may be used 39 to pay that portion.

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(b)1. A district school board may not use funds from the

36-04272-18

SENATOR AMENDMENT

Florida Senate - 2018 Bill No. CS for SB 7026



41 following sources: Public Education Capital Outlay and Debt 42 Service Trust Fund; School District and Community College 43 District Capital Outlay and Debt Service Trust Fund; Classrooms 44 First Program funds provided in s. 1013.68; nonvoted 1.5-mill levy of ad valorem property taxes provided in s. 1011.71(2); 45 Classrooms for Kids Program funds provided in s. 1013.735; 46 47 District Effort Recognition Program funds provided in s. 1013.736; or High Growth District Capital Outlay Assistance 48 49 Grant Program funds provided in s. 1013.738 for any new 50 construction of educational plant space with a total cost per 51 student station, including change orders, that equals more than:

> a. \$17,952 for an elementary school, b. \$19,386 for a middle school, or c. \$25,181 for a high school,

(January 2006) as adjusted annually to reflect increases or decreases in the Consumer Price Index.

2. School districts shall maintain accurate documentation related to the costs of all new construction of educational plant space reported to the Department of Education pursuant to paragraph (d). The Auditor General shall review the documentation maintained by the school districts and verify compliance with the limits under this paragraph during its scheduled operational audits of the school district. The department shall make the final determination on district compliance based on the recommendation of the Auditor General.

67 3. The Office of Economic and Demographic Research, in consultation with the department, shall conduct a study of the 68 cost per student station amounts using the most recent available

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70 information on construction costs. In this study, the costs per 71 student station should represent the costs of classroom 72 construction and administrative offices as well as the 73 supplemental costs of core facilities, including required media 74 centers, gymnasiums, music rooms, cafeterias and their 75 associated kitchens and food service areas, vocational areas, 76 and other defined specialty areas, including exceptional student 77 education areas. The study must take into account appropriate 78 cost-effectiveness factors in school construction and should 79 include input from industry experts. The Office of Economic and Demographic Research must provide the results of the study and 80 81 recommendations on the cost per student station to the Governor, 82 the President of the Senate, and the Speaker of the House of 83 Representatives no later than January 31, 2017.

84 4. The Office of Program Policy Analysis and Government 85 Accountability (OPPAGA) shall conduct a study of the State 86 Requirements for Education Facilities (SREF) to identify current 87 requirements that can be eliminated or modified in order to decrease the cost of construction of educational facilities 88 while ensuring student safety. OPPAGA must provide the results 89 90 of the study, and an overall recommendation as to whether SREF 91 should be retained, to the Governor, the President of the 92 Senate, and the Speaker of the House of Representatives no later than January 31, 2017. 93

94 5. Effective July 1, 2017, in addition to the funding 95 sources listed in subparagraph 1., a district school board may 96 not use funds from any sources for new construction of 97 educational plant space with a total cost per student station, 98 including change orders, which equals more than the current

36-04272-18

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99 adjusted amounts provided in sub-subparagraphs 1.a.-c. which 100 shall subsequently be adjusted annually to reflect increases or 101 decreases in the Consumer Price Index. However, if a contract 102 has been executed for architectural and design services or for 103 construction management services before July 1, 2017, a district school board may use funds from any source for the new 104 105 construction of educational plant space and such funds are 106 exempt from the total cost per student station requirements.

6. A district school board must not use funds from the Public Education Capital Outlay and Debt Service Trust Fund or the School District and Community College District Capital Outlay and Debt Service Trust Fund for any new construction of an ancillary plant that exceeds 70 percent of the average cost per square foot of new construction for all schools.

113 (c) Except as otherwise provided, new construction for which a contract has been executed for architectural and design 114 115 services or for construction management services by a district school board on or after July 1, 2017, may not exceed the cost 116 117 per student station as provided in paragraph (b). A school 118 district that exceeds the cost per student station provided in 119 paragraph (b), as determined by the Auditor General, shall be 120 subject to sanctions. If the Auditor General determines that the 121 cost per student station overage is de minimus or due to 122 extraordinary circumstances outside the control of the district, 123 the sanctions shall not apply. The sanctions are as follows:

124 1. The school district shall be ineligible for allocations 125 from the Public Education Capital Outlay and Debt Service Trust 126 Fund for the next 3 years in which the school district would 127 have received allocations had the violation not occurred.



128 2. The school district shall be subject to the supervision 129 of a district capital outlay oversight committee. The oversight committee is authorized to approve all capital outlay 130 131 expenditures of the school district, including new construction, 132 renovations, and remodeling, for 3 fiscal years following the 133 violation. 134 a. Each oversight committee shall be composed of the 135 following: (I) One appointee of the Commissioner of Education who has 136 137 significant financial management, school facilities 138 construction, or related experience. 139 (II) One appointee of the office of the state attorney with 140 jurisdiction over the district. 141 (III) One appointee of the Chief Financial Officer who is a 142 licensed certified public accountant. 143 b. An appointee to the oversight committee may not be 144 employed by the school district; be a relative, as defined in s. 145 1002.33(24)(a)2., of any school district employee; or be an 146 elected official. Each appointee must sign an affidavit 147 attesting to these conditions and affirming that no conflict of 148 interest exists in his or her oversight role. (d) The department shall: 149 1. Compute for each calendar year the statewide average 150 151 construction costs for facilities serving each instructional 152 level, for relocatable educational facilities, for 153 administrative facilities, and for other ancillary and auxiliary 154 facilities. The department shall compute the statewide average 155 costs per student station for each instructional level. 156 2. Annually review the actual completed construction costs

SENATOR AMENDMENT

Florida Senate - 2018 Bill No. CS for SB 7026



157 of educational facilities in each school district. For any school district in which the total actual cost per student 158 159 station, including change orders, exceeds the statewide limits 160 established in paragraph (b), the school district shall report 161 to the department the actual cost per student station and the 162 reason for the school district's inability to adhere to the limits established in paragraph (b). The department shall 163 164 collect all such reports and shall provide these reports to the 165 Auditor General for verification purposes. 166 167 Cost per student station includes contract costs, legal and 168 administrative costs, fees of architects and engineers, 169 furniture and equipment, and site improvement costs. Cost per 170 student station does not include the cost of purchasing or 171 leasing the site for the construction or the cost of related 172

offsite improvements. Cost per student station also does not 173 include the cost for securing entries, checkpoint construction, 174 lighting specifically designed for entry point security, 175 security cameras, automatic locks and locking devices, 176 electronic security systems, fencing designed to prevent 177 intruder entry into a building, bullet-proof glass, or other 178 capital construction items approved by the school safety 179 specialist to endure building security for new educational, 180 auxiliary, or ancillary facilities; costs for these items must 181 be below 2 percent per student station.

Page 7 of 8

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36-04272-18



186	insert:
187	amending s. 1013.64, F.S.; specifying that the cost
188	per student station does not include certain
189	improvements related to enhanced safety and security;
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