



CS/CS/HB 1151, Engrossed 2

2018

1 A bill to be entitled
2 An act relating to developments of regional impact;
3 amending s. 380.06, F.S.; revising the statewide
4 guidelines and standards for developments of regional
5 impact; deleting criteria that the Administration
6 Commission is required to consider in adopting its
7 guidelines and standards; revising provisions relating
8 to the application of guidelines and standards;
9 revising provisions relating to variations and
10 thresholds for such guidelines and standards; deleting
11 provisions relating to the issuance of binding
12 letters; specifying that previously issued letters
13 remain valid unless previously expired; specifying the
14 procedure for amending a binding letter of
15 interpretation; specifying that previously issued
16 clearance letters remain valid unless previously
17 expired; deleting provisions relating to
18 authorizations to develop, applications for approval
19 of development, concurrent plan amendments,
20 preapplication procedures, preliminary development
21 agreements, conceptual agency review, application
22 sufficiency, local notice, regional reports, and
23 criteria for the approval of developments inside and
24 outside areas of critical state concern; revising
25 provisions relating to local government development



CS/CS/HB 1151, Engrossed 2

2018

orders; specifying that amendments to a development order for an approved development may not amend to an earlier date the date before which a development would be subject to downzoning, unit density reduction, or intensity reduction, except under certain conditions; removing a requirement that certain conditions of a development order meet specified criteria; specifying that construction of certain mitigation-of-impact facilities is not subject to competitive bidding or competitive negotiation for selection of a contractor or design professional; removing requirements relating to local government approval of developments of regional impact that do not meet certain requirements; removing a requirement that the Department of Economic Opportunity and other agencies cooperate in preparing certain ordinances; authorizing developers to record notice of certain rescinded development orders; specifying that certain agreements regarding developments that are essentially built out remain valid unless previously expired; deleting requirements for a local government to issue a permit for a development subsequent to the buildout date contained in the development order; specifying that amendments to development orders do not diminish or otherwise alter certain credits for a development order exaction



CS/CS/HB 1151, Engrossed 2

2018

51 or fee against impact fees, mobility fees, or
52 exactions; deleting a provision relating to the
53 determination of certain credits for impact fees or
54 extractions; deleting a provision exempting a
55 nongovernmental developer from being required to
56 competitively bid or negotiate construction or design
57 of certain facilities except under certain
58 circumstances; specifying that certain capital
59 contribution front-ending agreements remain valid
60 unless previously expired; deleting a provision
61 relating to local monitoring; revising requirements
62 for developers regarding reporting to local
63 governments and specifying that such reports are not
64 required unless required by a local government with
65 jurisdiction over a development; revising the
66 requirements and procedure for proposed changes to a
67 previously approved development of regional impact and
68 deleting rulemaking requirements relating to such
69 procedure; revising provisions relating to the
70 approval of such changes; specifying that certain
71 extensions previously granted by statute are still
72 valid and not subject to review or modification;
73 deleting provisions relating to determinations as to
74 whether a proposed change is a substantial deviation;
75 deleting provisions relating to comprehensive



CS/CS/HB 1151, Engrossed 2

2018

development-of-regional-impact applications and master plan development orders; specifying that certain agreements that include two or more developments of regional impact which were the subject of a comprehensive development-of-regional-impact application remain valid unless previously expired; deleting provisions relating to downtown development authorities; deleting provisions relating to adoption of rules by the state land planning agency; deleting statutory exemptions from development-of-regional-impact review; specifying that an approval of an authorized developer for an areawide development of regional impact remains valid unless previously expired; deleting provisions relating to areawide developments of regional impact; deleting an authorization for the state land planning agency to adopt rules relating to abandonment of developments of regional impact; requiring local governments to file a notice of abandonment under certain conditions; deleting an authorization for the state land planning agency to adopt a procedure for filing such notice; requiring a development-of-regional-impact development order to be abandoned by a local government under certain conditions; deleting a provision relating to abandonment of developments of regional impact in



CS/CS/HB 1151, Engrossed 2

2018

101 certain high-hazard coastal areas; authorizing local
102 governments to approve abandonment of development
103 orders for an approved development under certain
104 conditions; deleting a provision relating to rights,
105 responsibilities, and obligations under a development
106 order; deleting partial exemptions from development-of
107 regional-impact review; deleting exemptions for dense
108 urban land areas; specifying that proposed
109 developments that exceed the statewide guidelines and
110 standards and that are not otherwise exempt be
111 approved by local governments instead of through
112 specified development-of-regional-impact proceedings;
113 providing an exception; amending s. 380.061, F.S.;
114 specifying that the Florida Quality Developments
115 program only applies to previously approved
116 developments in the program before the effective date
117 of the act; specifying a process for local governments
118 to adopt a local development order to replace and
119 supersede the development order adopted by the state
120 land planning agency for the Florida Quality
121 Developments; deleting program intent, eligibility
122 requirements, rulemaking authorizations, and
123 application and approval requirements and processes;
124 deleting an appeals process and the Quality
125 Developments Review Board; amending s. 380.0651, F.S.;



CS/CS/HB 1151, Engrossed 2

2018

126 deleting provisions relating to the superseding of
127 guidelines and standards adopted by the Administration
128 Commission and the publishing of guidelines and
129 standards by the Administration Commission; conforming
130 a provision to changes made by the act; specifying
131 exemptions and partial exemptions from development-of-
132 regional-impact review; deleting provisions relating
133 to determining whether there is a unified plan of
134 development; deleting provisions relating to the
135 circumstances where developments should be aggregated;
136 deleting a provision relating to prospective
137 application of certain provisions; deleting a
138 provision authorizing state land planning agencies to
139 enter into agreements for the joint planning, sharing,
140 or use of specified public infrastructure, facilities,
141 or services by developers; deleting an authorization
142 for the state land planning agency to adopt rules;
143 amending s. 380.07, F.S.; deleting an authorization
144 for the Florida Land and Water Adjudicatory Commission
145 to adopt rules regarding the requirements for
146 developments of regional impact; revising when a local
147 government must transmit a development order to the
148 state land planning agency, the regional planning
149 agency, and the owner or developer of the property
150 affected by such order; deleting a process for



CS/CS/HB 1151, Engrossed 2

2018

151 regional planning agencies to undertake appeals of
152 development-of-regional-impact development orders;
153 revising a process for appealing development orders
154 for consistency with a local comprehensive plan to be
155 available only for developments in areas of critical
156 state concern; deleting a procedure regarding certain
157 challenges to development orders relating to
158 developments of regional impact; amending s. 380.115,
159 F.S.; deleting a provision relating to changes in
160 development-of-regional-impact guidelines and
161 standards and the impact of such changes on vested
162 rights, duties, and obligations pursuant to any
163 development order or agreement; requiring local
164 governments to monitor and enforce development orders
165 and prohibiting local governments from issuing
166 permits, approvals, or extensions of services if a
167 developer does not act in substantial compliance with
168 an order; deleting provisions relating to changes in
169 development of regional impact guidelines and
170 standards and their impact on the development approval
171 process; amending s. 125.68, F.S.; conforming a cross-
172 reference; amending s. 163.3245, F.S.; conforming
173 cross-references; conforming provisions to changes
174 made by the act; revising the circumstances in which
175 applicants who apply for master development approval



CS/CS/HB 1151, Engrossed 2

2018

176 for an entire planning area must remain subject to a
177 master development order; specifying an exception;
178 deleting a provision relating to the level of review
179 for applications for master development approval;
180 amending s. 163.3246, F.S.; conforming provisions to
181 changes made by the act; conforming cross-references;
182 amending s. 189.08, F.S.; conforming a cross-
183 reference; conforming a provision to changes made by
184 the act; amending s. 190.005, F.S.; conforming cross-
185 references; amending ss. 190.012 and 252.363, F.S.;
186 conforming cross-references; amending s. 369.303,
187 F.S.; conforming a provision to changes made by the
188 act; amending ss. 369.307, 373.236, and 373.414, F.S.;
189 conforming cross-references; amending s. 378.601,
190 F.S.; conforming a provision to changes made by the
191 act; repealing s. 380.065, F.S., relating to a process
192 to allow local governments to request certification to
193 review developments of regional impact that are
194 located within their jurisdictions in lieu of the
195 regional review requirements; amending ss. 380.11 and
196 403.524, F.S.; conforming cross-references; amending
197 s. 163.3164, F.S.; defining the term "master
198 development plan" or "master plan"; amending s.
199 212.055, F.S.; conforming a cross-reference; repealing
200 specified rules regarding uniform review of



CS/CS/HB 1151, Engrossed 2

2018

201 developments of regional impact by the state land
202 planning agency and regional planning agencies;
203 repealing the rules adopted by the Administration
204 Commission regarding whether two or more developments,
205 represented by their owners or developers to be
206 separate developments, shall be aggregated; providing
207 a directive to the Division of Law Revision and
208 Information; providing an effective date.

209

210 Be It Enacted by the Legislature of the State of Florida:

211

212 Section 1. Section 380.06, Florida Statutes, is amended to
213 read:

214 380.06 Developments of regional impact.—

215 (1) DEFINITION.—The term "development of regional impact,"
216 as used in this section, means any development that which,
217 because of its character, magnitude, or location, would have a
218 substantial effect upon the health, safety, or welfare of
219 citizens of more than one county.

220 (2) STATEWIDE GUIDELINES AND STANDARDS.—

221 (a) The statewide guidelines and standards and the
222 exemptions specified in s. 380.0651 and the statewide guidelines
223 and standards adopted by the Administration Commission and
224 codified in chapter 28-24, Florida Administrative Code, must be
225 state land planning agency shall recommend to the Administration



CS/CS/HB 1151, Engrossed 2

2018

226 Commission specific statewide guidelines and standards for
227 adoption pursuant to this subsection. The Administration
228 Commission shall by rule adopt statewide guidelines and
229 standards to be used in determining whether particular
230 developments are subject to the requirements of subsection (12)
231 ~~shall undergo development of regional impact review.~~ The
232 statewide guidelines and standards previously adopted by the
233 Administration Commission and approved by the Legislature shall
234 remain in effect unless ~~revised pursuant to this section or~~
235 superseded or repealed by statute by other provisions of law.

236 (b) In adopting its guidelines and standards, the
237 Administration Commission shall consider and shall be guided by:

238 1. The extent to which the development would create or
239 alleviate environmental problems such as air or water pollution
240 or noise.

241 2. The amount of pedestrian or vehicular traffic likely to
242 be generated.

243 3. The number of persons likely to be residents,
244 employees, or otherwise present.

245 4. The size of the site to be occupied.

246 5. The likelihood that additional or subsidiary
247 development will be generated.

248 6. The extent to which the development would create an
249 additional demand for, or additional use of, energy, including
250 the energy requirements of subsidiary developments.



251 7. The unique qualities of particular areas of the state.

252 (e) With regard to the changes in the guidelines and
253 standards authorized pursuant to this act, in determining
254 whether a proposed development must comply with the review
255 requirements of this section, the state land planning agency
256 shall apply the guidelines and standards which were in effect
257 when the developer received authorization to commence
258 development from the local government. If a developer has not
259 received authorization to commence development from the local
260 government prior to the effective date of new or amended
261 guidelines and standards, the new or amended guidelines and
262 standards shall apply.

263 (d) The statewide guidelines and standards shall be
264 applied as follows:

265 (a) 1. Fixed thresholds.

266 a. A development that is below 100 percent of all
267 numerical thresholds in the statewide guidelines and standards
268 is not subject to subsection (12) is not required to undergo
269 development of regional impact review.

270 b. A development that is at or above 100 120 percent of
271 any numerical threshold in the statewide guidelines and
272 standards is subject to subsection (12) shall be required to
273 undergo development of regional impact review.

274 c. Projects certified under s. 403.973 which create at
275 least 100 jobs and meet the criteria of the Department of



276 Economic Opportunity as to their impact on an area's economy,
277 employment, and prevailing wage and skill levels that are at or
278 below 100 percent of the numerical thresholds for industrial
279 plants, industrial parks, distribution, warehousing or
280 wholesaling facilities, office development or multiuse projects
281 other than residential, as described in s. 380.0651(3)(c) and
282 (f) are not required to undergo development of regional impact
283 review.

284 2. Rebuttable presumption.—It shall be presumed that a
285 development that is at 100 percent or between 100 and 120
286 percent of a numerical threshold shall be required to undergo
287 development of regional impact review.

288 (e) With respect to residential, hotel, motel, office, and
289 retail developments, the applicable guidelines and standards
290 shall be increased by 50 percent in urban central business
291 districts and regional activity centers of jurisdictions whose
292 local comprehensive plans are in compliance with part II of
293 chapter 163. With respect to multiuse developments, the
294 applicable individual use guidelines and standards for
295 residential, hotel, motel, office, and retail developments and
296 multiuse guidelines and standards shall be increased by 100
297 percent in urban central business districts and regional
298 activity centers of jurisdictions whose local comprehensive
299 plans are in compliance with part II of chapter 163, if one land
300 use of the multiuse development is residential and amounts to



301 not less than 35 percent of the jurisdiction's applicable
302 residential threshold. With respect to resort or convention
303 hotel developments, the applicable guidelines and standards
304 shall be increased by 150 percent in urban central business
305 districts and regional activity centers of jurisdictions whose
306 local comprehensive plans are in compliance with part II of
307 chapter 163 and where the increase is specifically for a
308 proposed resort or convention hotel located in a county with a
309 population greater than 500,000 and the local government
310 specifically designates that the proposed resort or convention
311 hotel development will serve an existing convention center of
312 more than 250,000 gross square feet built before July 1, 1992.
313 The applicable guidelines and standards shall be increased by
314 150 percent for development in any area designated by the
315 Governor as a rural area of opportunity pursuant to s. 288.0656
316 during the effectiveness of the designation.

317 (3) VARIATION OF THRESHOLDS IN STATEWIDE GUIDELINES AND
318 STANDARDS. The state land planning agency, a regional planning
319 agency, or a local government may petition the Administration
320 Commission to increase or decrease the numerical thresholds of
321 any statewide guideline and standard. The state land planning
322 agency or the regional planning agency may petition for an
323 increase or decrease for a particular local government's
324 jurisdiction or a part of a particular jurisdiction. A local
325 government may petition for an increase or decrease within its



CS/CS/HB 1151, Engrossed 2

2018

326 jurisdiction or a part of its jurisdiction. A number of requests
327 may be combined in a single petition.

328 (a) When a petition is filed, the state land planning
329 agency shall have no more than 180 days to prepare and submit to
330 the Administration Commission a report and recommendations on
331 the proposed variation. The report shall evaluate, and the
332 Administration Commission shall consider, the following
333 criteria:

334 1. Whether the local government has adopted and
335 effectively implemented a comprehensive plan that reflects and
336 implements the goals and objectives of an adopted state
337 comprehensive plan.

338 2. Any applicable policies in an adopted strategic
339 regional policy plan.

340 3. Whether the local government has adopted and
341 effectively implemented both a comprehensive set of land
342 development regulations, which regulations shall include a
343 planned unit development ordinance, and a capital improvements
344 plan that are consistent with the local government comprehensive
345 plan.

346 4. Whether the local government has adopted and
347 effectively implemented the authority and the fiscal mechanisms
348 for requiring developers to meet development order conditions.

349 5. Whether the local government has adopted and
350 effectively implemented and enforced satisfactory development



CS/CS/HB 1151, Engrossed 2

2018

351 review procedures.

352 (b) The affected regional planning agency, adjoining local
353 governments, and the local government shall be given a
354 reasonable opportunity to submit recommendations to the
355 Administration Commission regarding any such proposed
356 variations.

357 (c) The Administration Commission shall have authority to
358 increase or decrease a threshold in the statewide guidelines and
359 standards up to 50 percent above or below the statewide
360 presumptive threshold. The commission may from time to time
361 reconsider changed thresholds and make additional variations as
362 it deems necessary.

363 (d) The Administration Commission shall adopt rules
364 setting forth the procedures for submission and review of
365 petitions filed pursuant to this subsection.

366 (e) Variations to guidelines and standards adopted by the
367 Administration Commission under this subsection shall be
368 transmitted on or before March 1 to the President of the Senate
369 and the Speaker of the House of Representatives for presentation
370 at the next regular session of the Legislature. Unless approved
371 as submitted by general law, the revisions shall not become
372 effective.

373 (3)-(4) BINDING LETTER.—

374 (a) Any binding letter previously issued to a developer by
375 the state land planning agency as to if any developer is in



CS/CS/HB 1151, Engrossed 2

2018

376 doubt whether his or her proposed development must undergo
377 development-of-regional-impact review under the guidelines and
378 standards, whether his or her rights have vested pursuant to
379 subsection (8) ~~(20)~~, or whether a proposed substantial change to
380 a development of regional impact concerning which rights had
381 previously vested pursuant to subsection (8) ~~(20)~~ would divest
382 such rights, remains valid unless it expired on or before the
383 effective date of this act the developer may request a
384 determination from the state land planning agency. The developer
385 or the appropriate local government having jurisdiction may
386 request that the state land planning agency determine whether
387 the amount of development that remains to be built in an
388 approved development of regional impact meets the criteria of
389 subparagraph (15)(g)3.

390 (b) Upon a request by the developer, a binding letter of
391 interpretation regarding which rights had previously vested in a
392 development of regional impact may be amended by the local
393 government of jurisdiction, based on standards and procedures in
394 the adopted local comprehensive plan or the adopted local land
395 development code, to reflect a change to the plan of development
396 and modification of vested rights, provided that any such
397 amendment to a binding letter of vested rights must be
398 consistent with s. 163.3167(5). Review of a request for an
399 amendment to a binding letter of vested rights may not include a
400 review of the impacts created by previously vested portions of



401 ~~the development Unless a developer waives the requirements of~~
402 ~~this paragraph by agreeing to undergo development of regional~~
403 ~~impact review pursuant to this section, the state land planning~~
404 ~~agency or local government with jurisdiction over the land on~~
405 ~~which a development is proposed may require a developer to~~
406 ~~obtain a binding letter if the development is at a presumptive~~
407 ~~numerical threshold or up to 20 percent above a numerical~~
408 ~~threshold in the guidelines and standards.~~

409 ~~(e) Any local government may petition the state land~~
410 ~~planning agency to require a developer of a development located~~
411 ~~in an adjacent jurisdiction to obtain a binding letter of~~
412 ~~interpretation. The petition shall contain facts to support a~~
413 ~~finding that the development as proposed is a development of~~
414 ~~regional impact. This paragraph shall not be construed to grant~~
415 ~~standing to the petitioning local government to initiate an~~
416 ~~administrative or judicial proceeding pursuant to this chapter.~~

417 ~~(d) A request for a binding letter of interpretation shall~~
418 ~~be in writing and in such form and content as prescribed by the~~
419 ~~state land planning agency. Within 15 days of receiving an~~
420 ~~application for a binding letter of interpretation or a~~
421 ~~supplement to a pending application, the state land planning~~
422 ~~agency shall determine and notify the applicant whether the~~
423 ~~information in the application is sufficient to enable the~~
424 ~~agency to issue a binding letter or shall request any additional~~
425 ~~information needed. The applicant shall either provide the~~



CS/CS/HB 1151, Engrossed 2

2018

426 additional information requested or shall notify the state land
427 planning agency in writing that the information will not be
428 supplied and the reasons therefor. If the applicant does not
429 respond to the request for additional information within 120
430 days, the application for a binding letter of interpretation
431 shall be deemed to be withdrawn. Within 35 days after
432 acknowledging receipt of a sufficient application, or of
433 receiving notification that the information will not be
434 supplied, the state land planning agency shall issue a binding
435 letter of interpretation with respect to the proposed
436 development. A binding letter of interpretation issued by the
437 state land planning agency shall bind all state, regional, and
438 local agencies, as well as the developer.

439 (e) In determining whether a proposed substantial change
440 to a development of regional impact concerning which rights had
441 previously vested pursuant to subsection (20) would divest such
442 rights, the state land planning agency shall review the proposed
443 change within the context of:

- 444 1. Criteria specified in paragraph (19)(b);
445 2. Its conformance with any adopted state comprehensive
446 plan and any rules of the state land planning agency;
447 3. All rights and obligations arising out of the vested
448 status of such development;
449 4. Permit conditions or requirements imposed by the
450 Department of Environmental Protection or any water management



451 district created by s. 373.069 or any of their successor
452 agencies or by any appropriate federal regulatory agency; and

453 5. Any regional impacts arising from the proposed change.

454 (f) If a proposed substantial change to a development of
455 regional impact concerning which rights had previously vested
456 pursuant to subsection (20) would result in reduced regional
457 impacts, the change shall not divest rights to complete the
458 development pursuant to subsection (20). Furthermore, where all
459 or a portion of the development of regional impact for which
460 rights had previously vested pursuant to subsection (20) is
461 demolished and reconstructed within the same approximate
462 footprint of buildings and parking lots, so that any change in
463 the size of the development does not exceed the criteria of
464 paragraph (19) (b), such demolition and reconstruction shall not
465 divest the rights which had vested.

466 (c)-(g) Every binding letter determining that a proposed
467 development is not a development of regional impact, but not
468 including binding letters of vested rights or of modification of
469 vested rights, shall expire and become void unless the plan of
470 development has been substantially commenced within:

471 1. Three years from October 1, 1985, for binding letters
472 issued prior to the effective date of this act; or

473 2. Three years from the date of issuance of binding
474 letters issued on or after October 1, 1985.

475 (d)-(h) The expiration date of a binding letter begins,



CS/CS/HB 1151, Engrossed 2

2018

476 established pursuant to paragraph (g), shall begin to run after
477 final disposition of all administrative and judicial appeals of
478 the binding letter and may be extended by mutual agreement of
479 the state land planning agency, the local government of
480 jurisdiction, and the developer.

481 ~~(e)(i) In response to an inquiry from a developer or the appropriate local government having jurisdiction, the state land planning agency may issue An informal determination by the state land planning agency, in the form of a clearance letter as to whether a development is required to undergo development-of-regional-impact review or whether the amount of development that remains to be built in an approved development of regional impact, remains valid unless it expired on or before the effective date of this act meets the criteria of subparagraph (15)(g)3. A clearance letter may be based solely on the information provided by the developer, and the state land planning agency is not required to conduct an investigation of that information. If any material information provided by the developer is incomplete or inaccurate, the clearance letter is not binding upon the state land planning agency. A clearance letter does not constitute final agency action.~~

497 ~~(5) AUTHORIZATION TO DEVELOP.—~~

498 ~~(a)1. A developer who is required to undergo development-of-regional-impact review may undertake a development of regional impact if the development has been approved under the~~



CS/CS/HB 1151, Engrossed 2

2018

501 requirements of this section.

502 2. If the land on which the development is proposed is
503 within an area of critical state concern, the development must
504 also be approved under the requirements of s. 380.05.

505 (b) State or regional agencies may inquire whether a
506 proposed project is undergoing or will be required to undergo
507 development-of-regional-impact review. If a project is
508 undergoing or will be required to undergo development-of-
509 regional-impact review, any state or regional permit necessary
510 for the construction or operation of the project that is valid
511 for 5 years or less shall take effect, and the period of time
512 for which the permit is valid shall begin to run, upon
513 expiration of the time allowed for an administrative appeal of
514 the development or upon final action following an administrative
515 appeal or judicial review, whichever is later. However, if the
516 application for development approval is not filed within 18
517 months after the issuance of the permit, the time of validity of
518 the permit shall be considered to be from the date of issuance
519 of the permit. If a project is required to obtain a binding
520 letter under subsection (4), any state or regional agency permit
521 necessary for the construction or operation of the project that
522 is valid for 5 years or less shall take effect, and the period
523 of time for which the permit is valid shall begin to run, only
524 after the developer obtains a binding letter stating that the
525 project is not required to undergo development-of-regional-



CS/CS/HB 1151, Engrossed 2

2018

526 impact review or after the developer obtains a development order
527 pursuant to this section.

528 (e) Prior to the issuance of a final development order,
529 the developer may elect to be bound by the rules adopted
530 pursuant to chapters 373 and 403 in effect when such development
531 order is issued. The rules adopted pursuant to chapters 373 and
532 403 in effect at the time such development order is issued shall
533 be applicable to all applications for permits pursuant to those
534 chapters and which are necessary for and consistent with the
535 development authorized in such development order, except that a
536 later adopted rule shall be applicable to an application if:

537 1. The later adopted rule is determined by the rule-
538 adopting agency to be essential to the public health, safety, or
539 welfare;

540 2. The later adopted rule is adopted pursuant to s.
541 403.061(27);

542 3. The later adopted rule is being adopted pursuant to a
543 subsequently enacted statutorily mandated program;

544 4. The later adopted rule is mandated in order for the
545 state to maintain delegation of a federal program; or

546 5. The later adopted rule is required by state or federal
547 law.

548 (d) The provision of day care service facilities in
549 developments approved pursuant to this section is permissible
550 but is not required.



551
552 Further, in order for any developer to apply for permits
553 pursuant to this provision, the application must be filed within
554 5 years from the issuance of the final development order and the
555 permit shall not be effective for more than 8 years from the
556 issuance of the final development order. Nothing in this
557 paragraph shall be construed to alter or change any permitting
558 agency's authority to approve permits or to determine applicable
559 criteria for longer periods of time.

560 (6) APPLICATION FOR APPROVAL OF DEVELOPMENT; CONCURRENT
561 PLAN AMENDMENTS.—

562 (a) Prior to undertaking any development, a developer that
563 is required to undergo development of regional impact review
564 shall file an application for development approval with the
565 appropriate local government having jurisdiction. The
566 application shall contain, in addition to such other matters as
567 may be required, a statement that the developer proposes to
568 undertake a development of regional impact as required under
569 this section.

570 (b) Any local government comprehensive plan amendments
571 related to a proposed development of regional impact, including
572 any changes proposed under subsection (19), may be initiated by
573 a local planning agency or the developer and must be considered
574 by the local governing body at the same time as the application
575 for development approval using the procedures provided for local



CS/CS/HB 1151, Engrossed 2

2018

576 plan amendment in s. 163.3184 and applicable local ordinances,
577 without regard to local limits on the frequency of consideration
578 of amendments to the local comprehensive plan. This paragraph
579 does not require favorable consideration of a plan amendment
580 solely because it is related to a development of regional
581 impact. The procedure for processing such comprehensive plan
582 amendments is as follows:

583 1. If a developer seeks a comprehensive plan amendment
584 related to a development of regional impact, the developer must
585 so notify in writing the regional planning agency, the
586 applicable local government, and the state land planning agency
587 no later than the date of preapplication conference or the
588 submission of the proposed change under subsection (19).

589 2. When filing the application for development approval or
590 the proposed change, the developer must include a written
591 request for comprehensive plan amendments that would be
592 necessitated by the development of regional impact approvals
593 sought. That request must include data and analysis upon which
594 the applicable local government can determine whether to
595 transmit the comprehensive plan amendment pursuant to s.
596 163.3184.

597 3. The local government must advertise a public hearing on
598 the transmittal within 30 days after filing the application for
599 development approval or the proposed change and must make a
600 determination on the transmittal within 60 days after the



601 initial filing unless that time is extended by the developer.

602 4. If the local government approves the transmittal,
603 procedures set forth in s. 163.3184 must be followed.

604 5. Notwithstanding subsection (11) or subsection (19), the
605 local government may not hold a public hearing on the
606 application for development approval or the proposed change or
607 on the comprehensive plan amendments sooner than 30 days after
608 reviewing agency comments are due to the local government
609 pursuant to s. 163.3184.

610 6. The local government must hear both the application for
611 development approval or the proposed change and the
612 comprehensive plan amendments at the same hearing. However, the
613 local government must take action separately on the application
614 for development approval or the proposed change and on the
615 comprehensive plan amendments.

616 7. Thereafter, the appeal process for the local government
617 development order must follow the provisions of s. 380.07, and
618 the compliance process for the comprehensive plan amendments
619 must follow the provisions of s. 163.3184.

620 (7) PREAPPLICATION PROCEDURES.—

621 (a) Before filing an application for development approval,
622 the developer shall contact the regional planning agency having
623 jurisdiction over the proposed development to arrange a
624 preapplication conference. Upon the request of the developer or
625 the regional planning agency, other affected state and regional



CS/CS/HB 1151, Engrossed 2

2018

626 agencies shall participate in this conference and shall identify
627 the types of permits issued by the agencies, the level of
628 information required, and the permit issuance procedures as
629 applied to the proposed development. The levels of service
630 required in the transportation methodology shall be the same
631 levels of service used to evaluate concurrency in accordance
632 with s. 163.3180. The regional planning agency shall provide the
633 developer information about the development of regional impact
634 process and the use of preapplication conferences to identify
635 issues, coordinate appropriate state and local agency
636 requirements, and otherwise promote a proper and efficient
637 review of the proposed development. If an agreement is reached
638 regarding assumptions and methodology to be used in the
639 application for development approval, the reviewing agencies may
640 not subsequently object to those assumptions and methodologies
641 unless subsequent changes to the project or information obtained
642 during the review make those assumptions and methodologies
643 inappropriate. The reviewing agencies may make only
644 recommendations or comments regarding a proposed development
645 which are consistent with the statutes, rules, or adopted local
646 government ordinances that are applicable to developments in the
647 jurisdiction where the proposed development is located.

648 (b) The regional planning agency shall establish by rule a
649 procedure by which a developer may enter into binding written
650 agreements with the regional planning agency to eliminate



CS/CS/HB 1151, Engrossed 2

2018

651 questions from the application for development approval when
652 those questions are found to be unnecessary for development of
653 regional impact review. It is the legislative intent of this
654 subsection to encourage reduction of paperwork, to discourage
655 unnecessary gathering of data, and to encourage the coordination
656 of the development of regional impact review process with
657 federal, state, and local environmental reviews when such
658 reviews are required by law.

659 (e) If the application for development approval is not
660 submitted within 1 year after the date of the preapplication
661 conference, the regional planning agency, the local government
662 having jurisdiction, or the applicant may request that another
663 preapplication conference be held.

664 (8) PRELIMINARY DEVELOPMENT AGREEMENTS.—

665 (a) A developer may enter into a written preliminary
666 development agreement with the state land planning agency to
667 allow a developer to proceed with a limited amount of the total
668 proposed development, subject to all other governmental
669 approvals and solely at the developer's own risk, prior to
670 issuance of a final development order. All owners of the land in
671 the total proposed development shall join the developer as
672 parties to the agreement. Each agreement shall include and be
673 subject to the following conditions:

674 1. The developer shall comply with the preapplication
675 conference requirements pursuant to subsection (7) within 45



676 days after the execution of the agreement.

677 2. The developer shall file an application for development
678 approval for the total proposed development within 3 months
679 after execution of the agreement, unless the state land planning
680 agency agrees to a different time for good cause shown. Failure
681 to timely file an application and to otherwise diligently
682 proceed in good faith to obtain a final development order shall
683 constitute a breach of the preliminary development agreement.

684 3. The agreement shall include maps and legal descriptions
685 of both the preliminary development area and the total proposed
686 development area and shall specifically describe the preliminary
687 development in terms of magnitude and location. The area
688 approved for preliminary development must be included in the
689 application for development approval and shall be subject to the
690 terms and conditions of the final development order.

691 4. The preliminary development shall be limited to lands
692 that the state land planning agency agrees are suitable for
693 development and shall only be allowed in areas where adequate
694 public infrastructure exists to accommodate the preliminary
695 development, when such development will utilize public
696 infrastructure. The developer must also demonstrate that the
697 preliminary development will not result in material adverse
698 impacts to existing resources or existing or planned facilities.

699 5. The preliminary development agreement may allow
700 development which is:



701 a. Less than 100 percent of any applicable threshold if
702 the developer demonstrates that such development is consistent
703 with subparagraph 4.; or

704 b. Less than 120 percent of any applicable threshold if
705 the developer demonstrates that such development is part of a
706 proposed downtown development of regional impact specified in
707 subsection (22) or part of any areawide development of regional
708 impact specified in subsection (25) and that the development is
709 consistent with subparagraph 4.

710 6. The developer and owners of the land may not claim
711 vested rights, or assert equitable estoppel, arising from the
712 agreement or any expenditures or actions taken in reliance on
713 the agreement to continue with the total proposed development
714 beyond the preliminary development. The agreement shall not
715 entitle the developer to a final development order approving the
716 total proposed development or to particular conditions in a
717 final development order.

718 7. The agreement shall not prohibit the regional planning
719 agency from reviewing or commenting on any regional issue that
720 the regional agency determines should be included in the
721 regional agency's report on the application for development
722 approval.

723 8. The agreement shall include a disclosure by the
724 developer and all the owners of the land in the total proposed
725 development of all land or development within 5 miles of the



726 total proposed development in which they have an interest and
727 shall describe such interest.

728 9. In the event of a breach of the agreement or failure to
729 comply with any condition of the agreement, or if the agreement
730 was based on materially inaccurate information, the state land
731 planning agency may terminate the agreement or file suit to
732 enforce the agreement as provided in this section and s. 380.11,
733 including a suit to enjoin all development.

734 10. A notice of the preliminary development agreement
735 shall be recorded by the developer in accordance with s. 28.222
736 with the clerk of the circuit court for each county in which
737 land covered by the terms of the agreement is located. The
738 notice shall include a legal description of the land covered by
739 the agreement and shall state the parties to the agreement, the
740 date of adoption of the agreement and any subsequent amendments,
741 the location where the agreement may be examined, and that the
742 agreement constitutes a land development regulation applicable
743 to portions of the land covered by the agreement. The provisions
744 of the agreement shall inure to the benefit of and be binding
745 upon successors and assigns of the parties in the agreement.

746 11. Except for those agreements which authorize
747 preliminary development for substantial deviations pursuant to
748 subsection (19), a developer who no longer wishes to pursue a
749 development of regional impact may propose to abandon any
750 preliminary development agreement executed after January 1,



CS/CS/HB 1151, Engrossed 2

2018

751 1985, including those pursuant to s. 380.032(3), provided at the
752 time of abandonment:

753 a. A final development order under this section has been
754 rendered that approves all of the development actually
755 constructed; or

756 b. The amount of development is less than 100 percent of
757 all numerical thresholds of the guidelines and standards, and
758 the state land planning agency determines in writing that the
759 development to date is in compliance with all applicable local
760 regulations and the terms and conditions of the preliminary
761 development agreement and otherwise adequately mitigates for the
762 impacts of the development to date.

763
764 In either event, when a developer proposes to abandon said
765 agreement, the developer shall give written notice and state
766 that he or she is no longer proposing a development of regional
767 impact and provide adequate documentation that he or she has met
768 the criteria for abandonment of the agreement to the state land
769 planning agency. Within 30 days of receipt of adequate
770 documentation of such notice, the state land planning agency
771 shall make its determination as to whether or not the developer
772 meets the criteria for abandonment. Once the state land planning
773 agency determines that the developer meets the criteria for
774 abandonment, the state land planning agency shall issue a notice
775 of abandonment which shall be recorded by the developer in



CS/CS/HB 1151, Engrossed 2

2018

776 accordance with s. 28.222 with the clerk of the circuit court
777 for each county in which land covered by the terms of the
778 agreement is located.

779 (b) The state land planning agency may enter into other
780 types of agreements to effectuate the provisions of this act as
781 provided in s. 380.032.

782 (c) The provisions of this subsection shall also be
783 available to a developer who chooses to seek development
784 approval of a Florida Quality Development pursuant to s.
785 380.061.

786 (9) CONCEPTUAL AGENCY REVIEW.

787 (a) 1. In order to facilitate the planning and preparation
788 of permit applications for projects that undergo development of
789 regional impact review, and in order to coordinate the
790 information required to issue such permits, a developer may
791 elect to request conceptual agency review under this subsection
792 either concurrently with development of regional impact review
793 and comprehensive plan amendments, if applicable, or subsequent
794 to a preapplication conference held pursuant to subsection (7).

795 2. "Conceptual agency review" means general review of the
796 proposed location, densities, intensity of use, character, and
797 major design features of a proposed development required to
798 undergo review under this section for the purpose of considering
799 whether these aspects of the proposed development comply with
800 the issuing agency's statutes and rules.



801 3. Conceptual agency review is a licensing action subject
802 to chapter 120, and approval or denial constitutes final agency
803 action, except that the 90-day time period specified in s.
804 120.60(1) shall be tolled for the agency when the affected
805 regional planning agency requests information from the developer
806 pursuant to paragraph (10)(b). If proposed agency action on the
807 conceptual approval is the subject of a proceeding under ss.
808 120.569 and 120.57, final agency action shall be conclusive as
809 to any issues actually raised and adjudicated in the proceeding,
810 and such issues may not be raised in any subsequent proceeding
811 under ss. 120.569 and 120.57 on the proposed development by any
812 parties to the prior proceeding.

813 4. A conceptual agency review approval shall be valid for
814 up to 10 years, unless otherwise provided in a state or regional
815 agency rule, and may be reviewed and reissued for additional
816 periods of time under procedures established by the agency.

817 (b) The Department of Environmental Protection, each water
818 management district, and each other state or regional agency
819 that requires construction or operation permits shall establish
820 by rule a set of procedures necessary for conceptual agency
821 review for the following permitting activities within their
822 respective regulatory jurisdictions:

823 1. The construction and operation of potential sources of
824 water pollution, including industrial wastewater, domestic
825 wastewater, and stormwater.



826 2. ~~Dredging and filling activities.~~

827 3. ~~The management and storage of surface waters.~~

828 4. ~~The construction and operation of works of the~~

829 ~~district, only if a conceptual agency review approval is~~

830 ~~requested under subparagraph 3.~~

831
832 ~~Any state or regional agency may establish rules for conceptual~~
833 ~~agency review for any other permitting activities within its~~
834 ~~respective regulatory jurisdiction.~~

835 (e) 1. ~~Each agency participating in conceptual agency~~
836 ~~reviews shall determine and establish by rule its information~~
837 ~~and application requirements and furnish these requirements to~~
838 ~~the state land planning agency and to any developer seeking~~
839 ~~conceptual agency review under this subsection.~~

840 2. ~~Each agency shall cooperate with the state land~~
841 ~~planning agency to standardize, to the extent possible, review~~
842 ~~procedures, data requirements, and data collection methodologies~~
843 ~~among all participating agencies, consistent with the~~
844 ~~requirements of the statutes that establish the permitting~~
845 ~~programs for each agency.~~

846 (d) ~~At the conclusion of the conceptual agency review, the~~
847 ~~agency shall give notice of its proposed agency action as~~
848 ~~required by s. 120.60(3) and shall forward a copy of the notice~~
849 ~~to the appropriate regional planning council with a report~~
850 ~~setting out the agency's conclusions on potential development~~



851 impacts and stating whether the agency intends to grant
852 conceptual approval, with or without conditions, or to deny
853 conceptual approval. If the agency intends to deny conceptual
854 approval, the report shall state the reasons therefor. The
855 agency may require the developer to publish notice of proposed
856 agency action in accordance with s. 403.815.

857 (e) An agency's decision to grant conceptual approval
858 shall not relieve the developer of the requirement to obtain a
859 permit and to meet the standards for issuance of a construction
860 or operation permit or to meet the agency's information
861 requirements for such a permit. Nevertheless, there shall be a
862 rebuttable presumption that the developer is entitled to receive
863 a construction or operation permit for an activity for which the
864 agency granted conceptual review approval, to the extent that
865 the project for which the applicant seeks a permit is in
866 accordance with the conceptual approval and with the agency's
867 standards and criteria for issuing a construction or operation
868 permit. The agency may revoke or appropriately modify a valid
869 conceptual approval if the agency shows:

- 870 1. That an applicant or his or her agent has submitted
871 materially false or inaccurate information in the application
872 for conceptual approval;
- 873 2. That the developer has violated a condition of the
874 conceptual approval; or
- 875 3. That the development will cause a violation of the



876 agency's applicable laws or rules.

877 (f) Nothing contained in this subsection shall modify or
878 abridge the law of vested rights or estoppel.

879 (g) Nothing contained in this subsection shall be
880 construed to preclude an agency from adopting rules for
881 conceptual review for developments which are not developments of
882 regional impact.

883 (10) APPLICATION; SUFFICIENCY.

884 (a) When an application for development approval is filed
885 with a local government, the developer shall also send copies of
886 the application to the appropriate regional planning agency and
887 the state land planning agency.

888 (b) If a regional planning agency determines that the
889 application for development approval is insufficient for the
890 agency to discharge its responsibilities under subsection (12),
891 it shall provide in writing to the appropriate local government
892 and the applicant a statement of any additional information
893 desired within 30 days of the receipt of the application by the
894 regional planning agency. The applicant may supply the
895 information requested by the regional planning agency and shall
896 communicate its intention to do so in writing to the appropriate
897 local government and the regional planning agency within 5
898 working days of the receipt of the statement requesting such
899 information, or the applicant shall notify the appropriate local
900 government and the regional planning agency in writing that the



CS/CS/HB 1151, Engrossed 2

2018

requested information will not be supplied. Within 30 days after receipt of such additional information, the regional planning agency shall review it and may request only that information needed to clarify the additional information or to answer new questions raised by, or directly related to, the additional information. The regional planning agency may request additional information no more than twice, unless the developer waives this limitation. If an applicant does not provide the information requested by a regional planning agency within 120 days of its request, or within a time agreed upon by the applicant and the regional planning agency, the application shall be considered withdrawn.

(e) The regional planning agency shall notify the local government that a public hearing date may be set when the regional planning agency determines that the application is sufficient or when it receives notification from the developer that the additional requested information will not be supplied, as provided for in paragraph (b).

(11) LOCAL NOTICE. Upon receipt of the sufficiency notification from the regional planning agency required by paragraph (10) (c), the appropriate local government shall give notice and hold a public hearing on the application in the same manner as for a rezoning as provided under the appropriate special or local law or ordinance, except that such hearing proceedings shall be recorded by tape or a certified court



926 reporter and made available for transcription at the expense of
927 any interested party. When a development of regional impact is
928 proposed within the jurisdiction of more than one local
929 government, the local governments, at the request of the
930 developer, may hold a joint public hearing. The local government
931 shall comply with the following additional requirements:

932 (a) The notice of public hearing shall state that the
933 proposed development is undergoing a development of regional-
934 impact review.

935 (b) The notice shall be published at least 60 days in
936 advance of the hearing and shall specify where the information
937 and reports on the development-of-regional-impact application
938 may be reviewed.

939 (c) The notice shall be given to the state land planning
940 agency, to the applicable regional planning agency, to any state
941 or regional permitting agency participating in a conceptual
942 agency review process under subsection (9), and to such other
943 persons as may have been designated by the state land planning
944 agency as entitled to receive such notices.

945 (d) A public hearing date shall be set by the appropriate
946 local government at the next scheduled meeting. The public
947 hearing shall be held no later than 90 days after issuance of
948 notice by the regional planning agency that a public hearing may
949 be set, unless an extension is requested by the applicant.

950 (12) REGIONAL REPORTS.—



951 (a) Within 50 days after receipt of the notice of public
952 hearing required in paragraph (11)(c), the regional planning
953 agency, if one has been designated for the area including the
954 local government, shall prepare and submit to the local
955 government a report and recommendations on the regional impact
956 of the proposed development. In preparing its report and
957 recommendations, the regional planning agency shall identify
958 regional issues based upon the following review criteria and
959 make recommendations to the local government on these regional
960 issues, specifically considering whether, and the extent to
961 which:

962 1. The development will have a favorable or unfavorable
963 impact on state or regional resources or facilities identified
964 in the applicable state or regional plans. As used in this
965 subsection, the term "applicable state plan" means the state
966 comprehensive plan. As used in this subsection, the term
967 "applicable regional plan" means an adopted strategic regional
968 policy plan.

969 2. The development will significantly impact adjacent
970 jurisdictions. At the request of the appropriate local
971 government, regional planning agencies may also review and
972 comment upon issues that affect only the requesting local
973 government.

974 3. As one of the issues considered in the review in
975 subparagraphs 1. and 2., the development will favorably or



976 adversely affect the ability of people to find adequate housing
977 reasonably accessible to their places of employment if the
978 regional planning agency has adopted an affordable housing
979 policy as part of its strategic regional policy plan. The
980 determination should take into account information on factors
981 that are relevant to the availability of reasonably accessible
982 adequate housing. Adequate housing means housing that is
983 available for occupancy and that is not substandard.

984 (b) The regional planning agency report must contain
985 recommendations that are consistent with the standards required
986 by the applicable state permitting agencies or the water
987 management district.

988 (c) At the request of the regional planning agency, other
989 appropriate agencies shall review the proposed development and
990 shall prepare reports and recommendations on issues that are
991 clearly within the jurisdiction of those agencies. Such agency
992 reports shall become part of the regional planning agency
993 report; however, the regional planning agency may attach
994 dissenting views. When water management district and Department
995 of Environmental Protection permits have been issued pursuant to
996 chapter 373 or chapter 403, the regional planning council may
997 comment on the regional implications of the permits but may not
998 offer conflicting recommendations.

999 (d) The regional planning agency shall afford the
1000 developer or any substantially affected party reasonable



CS/CS/HB 1151, Engrossed 2

2018

1001 opportunity to present evidence to the regional planning agency
1002 head relating to the proposed regional agency report and
1003 recommendations.

1004 (e) If the location of a proposed development involves
1005 land within the boundaries of multiple regional planning
1006 councils, the state land planning agency shall designate a lead
1007 regional planning council. The lead regional planning council
1008 shall prepare the regional report.

1009 (13) CRITERIA IN AREAS OF CRITICAL STATE CONCERN.—If the
1010 development is in an area of critical state concern, the local
1011 government shall approve it only if it complies with the land
1012 development regulations therefor under s. 380.05 and the
1013 provisions of this section. The provisions of this section shall
1014 not apply to developments in areas of critical state concern
1015 which had pending applications and had been noticed or agendaed
1016 by local government after September 1, 1985, and before October
1017 1, 1985, for development order approval. In all such cases, the
1018 state land planning agency may consider and address applicable
1019 regional issues contained in subsection (12) as part of its
1020 area of critical state concern review pursuant to ss. 380.05,
1021 380.07, and 380.11.

1022 (14) CRITERIA OUTSIDE AREAS OF CRITICAL STATE CONCERN.—If
1023 the development is not located in an area of critical state
1024 concern, in considering whether the development is approved,
1025 denied, or approved subject to conditions, restrictions, or



1026 limitations, the local government shall consider whether, and
1027 the extent to which:

1028 (a) The development is consistent with the local
1029 comprehensive plan and local land development regulations.

1030 (b) The development is consistent with the report and
1031 recommendations of the regional planning agency submitted
1032 pursuant to subsection (12).

1033 (c) The development is consistent with the State
1034 Comprehensive Plan. In consistency determinations, the plan
1035 shall be construed and applied in accordance with s. 187.101(3).

1036
1037 However, a local government may approve a change to a
1038 development authorized as a development of regional impact if
1039 the change has the effect of reducing the originally approved
1040 height, density, or intensity of the development and if the
1041 revised development would have been consistent with the
1042 comprehensive plan in effect when the development was originally
1043 approved. If the revised development is approved, the developer
1044 may proceed as provided in s. 163.3167(5).

1045 (4) (15) LOCAL GOVERNMENT DEVELOPMENT ORDER.—

1046 (a) Notwithstanding any provision of any adopted local
1047 comprehensive plan or adopted local government land development
1048 regulation to the contrary, an amendment to a development order
1049 for an approved development of regional impact adopted pursuant
1050 to subsection (7) may not amend to an earlier date the



1051 appropriate local government shall render a decision on the
1052 application within 30 days after the hearing unless an extension
1053 is requested by the developer.

1054 (b) When possible, local governments shall issue
1055 development orders concurrently with any other local permits or
1056 development approvals that may be applicable to the proposed
1057 development.

1058 (c) The development order shall include findings of fact
1059 and conclusions of law consistent with subsections (13) and
1060 (14). The development order:

1061 1. Shall specify the monitoring procedures and the local
1062 official responsible for assuring compliance by the developer
1063 with the development order.

1064 2. Shall establish compliance dates for the development
1065 order, including a deadline for commencing physical development
1066 and for compliance with conditions of approval or phasing
1067 requirements, and shall include a buildout date that reasonably
1068 reflects the time anticipated to complete the development.

1069 3. Shall establish a date until which the local government
1070 agrees that the approved development of regional impact will
1071 ~~shall~~ not be subject to downzoning, unit density reduction, or
1072 intensity reduction, unless the local government can demonstrate
1073 that substantial changes in the conditions underlying the
1074 approval of the development order have occurred or the
1075 development order was based on substantially inaccurate



CS/CS/HB 1151, Engrossed 2

2018

1076 information provided by the developer or that the change is
1077 clearly established by local government to be essential to the
1078 public health, safety, or welfare. The date established pursuant
1079 to this paragraph may not be ~~subparagraph shall be no~~ sooner
1080 than the buildout date of the project.

1081 ~~4. Shall specify the requirements for the biennial report
1082 designated under subsection (18), including the date of
1083 submission, parties to whom the report is submitted, and
1084 contents of the report, based upon the rules adopted by the
1085 state land planning agency. Such rules shall specify the scope
1086 of any additional local requirements that may be necessary for
1087 the report.~~

1088 ~~5. May specify the types of changes to the development
1089 which shall require submission for a substantial deviation
1090 determination or a notice of proposed change under subsection
1091 (19).~~

1092 ~~6. Shall include a legal description of the property.~~

1093 ~~(d) Conditions of a development order that require a
1094 developer to contribute land for a public facility or construct,
1095 expand, or pay for land acquisition or construction or expansion
1096 of a public facility, or portion thereof, shall meet the
1097 following criteria:~~

1098 ~~1. The need to construct new facilities or add to the
1099 present system of public facilities must be reasonably
1100 attributable to the proposed development.~~



1101 2. Any contribution of funds, land, or public facilities
1102 required from the developer shall be comparable to the amount of
1103 funds, land, or public facilities that the state or the local
1104 government would reasonably expect to expend or provide, based
1105 on projected costs of comparable projects, to mitigate the
1106 impacts reasonably attributable to the proposed development.

1107 3. Any funds or lands contributed must be expressly
1108 designated and used to mitigate impacts reasonably attributable
1109 to the proposed development.

1110 4. Construction or expansion of a public facility by a
1111 nongovernmental developer as a condition of a development order
1112 to mitigate the impacts reasonably attributable to the proposed
1113 development is not subject to competitive bidding or competitive
1114 negotiation for selection of a contractor or design professional
1115 for any part of the construction or design.

1116 (b) (e)1. A local government may shall not include, as a
1117 development order condition for a development of regional
1118 impact, any requirement that a developer contribute or pay for
1119 land acquisition or construction or expansion of public
1120 facilities or portions thereof unless the local government has
1121 enacted a local ordinance which requires other development not
1122 subject to this section to contribute its proportionate share of
1123 the funds, land, or public facilities necessary to accommodate
1124 any impacts having a rational nexus to the proposed development,
1125 and the need to construct new facilities or add to the present



1126 system of public facilities must be reasonably attributable to
1127 the proposed development.

1128 2. Selection of a contractor or design professional for
1129 any aspect of construction or design related to the construction
1130 or expansion of a public facility by a nongovernmental developer
1131 which is undertaken as a condition of a development order to
1132 mitigate the impacts reasonably attributable to the proposed
1133 development is not subject to competitive bidding or competitive
1134 negotiation ~~A local government shall not approve a development~~
1135 ~~of regional impact that does not make adequate provision for the~~
1136 ~~public facilities needed to accommodate the impacts of the~~
1137 ~~proposed development unless the local government includes in the~~
1138 ~~development order a commitment by the local government to~~
1139 ~~provide these facilities consistently with the development~~
1140 ~~schedule approved in the development order; however, a local~~
1141 ~~government's failure to meet the requirements of subparagraph 1.~~
1142 ~~and this subparagraph shall not preclude the issuance of a~~
1143 ~~development order where adequate provision is made by the~~
1144 ~~developer for the public facilities needed to accommodate the~~
1145 ~~impacts of the proposed development. Any funds or lands~~
1146 ~~contributed by a developer must be expressly designated and used~~
1147 ~~to accommodate impacts reasonably attributable to the proposed~~
1148 ~~development.~~

1149 3. ~~The Department of Economic Opportunity and other state~~
1150 ~~and regional agencies involved in the administration and~~



CS/CS/HB 1151, Engrossed 2

2018

1151 implementation of this act shall cooperate and work with units
1152 of local government in preparing and adopting local impact fee
1153 and other contribution ordinances.

1154 (c) (f) Notice of the adoption of an amendment &
1155 ~~development order or the subsequent amendments~~ to an adopted
1156 development order shall be recorded by the developer, in
1157 accordance with s. 28.222, with the clerk of the circuit court
1158 for each county in which the development is located. The notice
1159 shall include a legal description of the property covered by the
1160 order and shall state which unit of local government adopted the
1161 development order, the date of adoption, the date of adoption of
1162 any amendments to the development order, the location where the
1163 adopted order with any amendments may be examined, and that the
1164 development order constitutes a land development regulation
1165 applicable to the property. The recording of this notice does
1166 ~~shall~~ not constitute a lien, cloud, or encumbrance on real
1167 property, or actual or constructive notice of any such lien,
1168 cloud, or encumbrance. This paragraph applies only to
1169 developments initially approved under this section after July 1,
1170 1980. If the local government of jurisdiction rescinds a
1171 development order for an approved development of regional impact
1172 pursuant to s. 380.115, the developer may record notice of the
1173 rescission.

1174 (d) (g) Any agreement entered into by the state land
1175 planning agency, the developer, and the A local government with



CS/CS/HB 1151, Engrossed 2

2018

1176 respect to an approved development of regional impact previously
1177 classified as essentially built out, or any other official
1178 determination that an approved development of regional impact is
1179 essentially built out, remains valid unless it expired on or
1180 before the effective date of this act. ~~may not issue a permit~~
1181 ~~for a development subsequent to the buildout date contained in~~
1182 ~~the development order unless:~~

1183 1. ~~The proposed development has been evaluated~~
1184 ~~cumulatively with existing development under the substantial~~
1185 ~~deviation provisions of subsection (19) after the termination or~~
1186 ~~expiration date;~~

1187 2. ~~The proposed development is consistent with an~~
1188 ~~abandonment of development order that has been issued in~~
1189 ~~accordance with subsection (26);~~

1190 3. ~~The development of regional impact is essentially built~~
1191 ~~out, in that all the mitigation requirements in the development~~
1192 ~~order have been satisfied, all developers are in compliance with~~
1193 ~~all applicable terms and conditions of the development order~~
1194 ~~except the buildout date, and the amount of proposed development~~
1195 ~~that remains to be built is less than 40 percent of any~~
1196 ~~applicable development of regional impact threshold; or~~

1197 4. ~~The project has been determined to be an essentially~~
1198 ~~built out development of regional impact through an agreement~~
1199 ~~executed by the developer, the state land planning agency, and~~
1200 ~~the local government, in accordance with s. 380.032, which will~~



CS/CS/HB 1151, Engrossed 2

2018

1201 establish the terms and conditions under which the development
1202 may be continued. If the project is determined to be essentially
1203 built out, development may proceed pursuant to the s. 380.032
1204 agreement after the termination or expiration date contained in
1205 the development order without further development of regional
1206 impact review subject to the local government comprehensive plan
1207 and land development regulations. The parties may amend the
1208 agreement without submission, review, or approval of a
1209 notification of proposed change pursuant to subsection (19). For
1210 the purposes of this paragraph, a development of regional impact
1211 is considered essentially built out, if:

1212 a. The developers are in compliance with all applicable
1213 terms and conditions of the development order except the
1214 buildout date or reporting requirements; and

1215 b. (I) The amount of development that remains to be built
1216 is less than the substantial deviation threshold specified in
1217 paragraph (19)(b) for each individual land use category, or, for
1218 a multiuse development, the sum total of all unbuilt land uses
1219 as a percentage of the applicable substantial deviation
1220 threshold is equal to or less than 100 percent; or

1221 (II) The state land planning agency and the local
1222 government have agreed in writing that the amount of development
1223 to be built does not create the likelihood of any additional
1224 regional impact not previously reviewed.



CS/CS/HB 1151, Engrossed 2

2018

1226 The single-family residential portions of a development may be
1227 considered essentially built out if all of the workforce housing
1228 obligations and all of the infrastructure and horizontal
1229 development have been completed, at least 50 percent of the
1230 dwelling units have been completed, and more than 80 percent of
1231 the lots have been conveyed to third-party individual lot owners
1232 or to individual builders who own no more than 40 lots at the
1233 time of the determination. The mobile home park portions of a
1234 development may be considered essentially built out if all the
1235 infrastructure and horizontal development has been completed,
1236 and at least 50 percent of the lots are leased to individual
1237 mobile home owners. In order to accommodate changing market
1238 demands and achieve maximum land use efficiency in an
1239 essentially built out project, when a developer is building out
1240 a project, a local government, without the concurrence of the
1241 state land planning agency, may adopt a resolution authorizing
1242 the developer to exchange one approved land use for another
1243 approved land use as specified in the agreement. Before the
1244 issuance of a building permit pursuant to an exchange, the
1245 developer must demonstrate to the local government that the
1246 exchange ratio will not result in a net increase in impacts to
1247 public facilities and will meet all applicable requirements of
1248 the comprehensive plan and land development code. For
1249 developments previously determined to impact strategic
1250 intermodal facilities as defined in s. 339.63, the local



CS/CS/HB 1151, Engrossed 2

2018

1251 government shall consult with the Department of Transportation
1252 before approving the exchange.

1253 (h) If the property is annexed by another local
1254 jurisdiction, the annexing jurisdiction shall adopt a new
1255 development order that incorporates all previous rights and
1256 obligations specified in the prior development order.

1257 (5)(16) CREDITS AGAINST LOCAL IMPACT FEES.—

1258 (a) Notwithstanding any provision of an adopted local
1259 comprehensive plan or adopted local government land development
1260 regulations to the contrary, the adoption of an amendment to a
1261 development order for an approved development of regional impact
1262 pursuant to subsection (7) does not diminish or otherwise alter
1263 any credits for a development order exaction or fee as against
1264 impact fees, mobility fees, or exactions when such credits are
1265 based upon the developer's contribution of land or a public
1266 facility or the construction, expansion, or payment for land
1267 acquisition or construction or expansion of a public facility,
1268 or a portion thereof If the development order requires the
1269 developer to contribute land or a public facility or construct,
1270 expand, or pay for land acquisition or construction or expansion
1271 of a public facility, or portion thereof, and the developer is
1272 also subject by local ordinance to impact fees or exactions to
1273 meet the same needs, the local government shall establish and
1274 implement a procedure that credits a development order exaction
1275 or fee toward an impact fee or exaction imposed by local



1276 ordinance for the same need; however, if the Florida Land and
1277 Water Adjudicatory Commission imposes any additional
1278 requirement, the local government shall not be required to grant
1279 a credit toward the local exaction or impact fee unless the
1280 local government determines that such required contribution,
1281 payment, or construction meets the same need that the local
1282 exaction or impact fee would address. The nongovernmental
1283 developer need not be required, by virtue of this credit, to
1284 competitively bid or negotiate any part of the construction or
1285 design of the facility, unless otherwise requested by the local
1286 government.

1287 (b) If the local government imposes or increases an impact
1288 fee, mobility fee, or exaction by local ordinance after a
1289 development order has been issued, the developer may petition
1290 the local government, and the local government shall modify the
1291 affected provisions of the development order to give the
1292 developer credit for any contribution of land for a public
1293 facility, or construction, expansion, or contribution of funds
1294 for land acquisition or construction or expansion of a public
1295 facility, or a portion thereof, required by the development
1296 order toward an impact fee or exaction for the same need.

1297 (c) Any The local government and the developer may enter
1298 into capital contribution front-ending agreement entered into by
1299 a local government and a developer which is still in effect as
1300 of the effective date of this act agreements as part of a



CS/CS/HB 1151, Engrossed 2

2018

1301 development-of-regional-impact development order to reimburse
1302 the developer, or the developer's successor, for voluntary
1303 contributions paid in excess of his or her fair share remains
1304 valid.

1305 (d) This subsection does not apply to internal, onsite
1306 facilities required by local regulations or to any offsite
1307 facilities to the extent that such facilities are necessary to
1308 provide safe and adequate services to the development.

1309 (17) ~~LOCAL MONITORING.—The local government issuing the~~
1310 ~~development order is primarily responsible for monitoring the~~
1311 ~~development and enforcing the provisions of the development~~
1312 ~~order. Local governments shall not issue any permits or~~
1313 ~~approvals or provide any extensions of services if the developer~~
1314 ~~fails to act in substantial compliance with the development~~
1315 ~~order.~~

1316 (6)(18) ~~BIENNIAL REPORTS.—Notwithstanding any condition in~~
1317 ~~a development order for an approved development of regional~~
1318 ~~impact, the developer is not required to shall submit an annual~~
1319 ~~or a biennial report on the development of regional impact to~~
1320 ~~the local government, the regional planning agency, the state~~
1321 ~~land planning agency, and all affected permit agencies in~~
1322 ~~alternate years on the date specified in the development order,~~
1323 ~~unless required to do so by the local government that has~~
1324 ~~jurisdiction over the development. The penalty for failure to~~
1325 ~~file such a required report is as prescribed by the local~~



CS/CS/HB 1151, Engrossed 2

2018

1326 ~~government development order by its terms requires more frequent~~
1327 ~~monitoring. If the report is not received, the state land~~
1328 ~~planning agency shall notify the local government. If the local~~
1329 ~~government does not receive the report or receives notification~~
1330 ~~that the state land planning agency has not received the report,~~
1331 ~~the local government shall request in writing that the developer~~
1332 ~~submit the report within 30 days. The failure to submit the~~
1333 ~~report after 30 days shall result in the temporary suspension of~~
1334 ~~the development order by the local government. If no additional~~
1335 ~~development pursuant to the development order has occurred since~~
1336 ~~the submission of the previous report, then a letter from the~~
1337 ~~developer stating that no development has occurred shall satisfy~~
1338 ~~the requirement for a report. Development orders that require~~
1339 ~~annual reports may be amended to require biennial reports at the~~
1340 ~~option of the local government.~~

1341 (7)-(19) ~~CHANGES SUBSTANTIAL DEVIATIONS.~~—

1342 (a) ~~Notwithstanding any provision to the contrary in any~~
1343 ~~development order, agreement, local comprehensive plan, or local~~
1344 ~~land development regulation, any proposed change to a previously~~
1345 ~~approved development of regional impact shall be reviewed by the~~
1346 ~~local government based on the standards and procedures in its~~
1347 ~~adopted local comprehensive plan and adopted local land~~
1348 ~~development regulations, including, but not limited to,~~
1349 ~~procedures for notice to the applicant and the public regarding~~
1350 ~~the issuance of development orders. However, a change to a~~



CS/CS/HB 1151, Engrossed 2

2018

1351 development of regional impact that has the effect of reducing
1352 the originally approved height, density, or intensity of the
1353 development must be reviewed by the local government based on
1354 the standards in the local comprehensive plan at the time the
1355 development was originally approved, and if the development
1356 would have been consistent with the comprehensive plan in effect
1357 when the development was originally approved, the local
1358 government may approve the change. If the revised development is
1359 approved, the developer may proceed as provided in s.
1360 163.3167(5). For any proposed change to a previously approved
1361 development of regional impact, at least one public hearing must
1362 be held on the application for change, and any change must be
1363 approved by the local governing body before it becomes
1364 effective. The review must abide by any prior agreements or
1365 other actions vesting the laws and policies governing the
1366 development. Development within the previously approved
1367 development of regional impact may continue, as approved, during
1368 the review in portions of the development which are not directly
1369 affected by the proposed change which creates a reasonable
1370 likelihood of additional regional impact, or any type of
1371 regional impact created by the change not previously reviewed by
1372 the regional planning agency, shall constitute a substantial
1373 deviation and shall cause the proposed change to be subject to
1374 further development of regional impact review. There are a
1375 variety of reasons why a developer may wish to propose changes



CS/CS/HB 1151, Engrossed 2

2018

1376 to an approved development of regional impact, including changed
1377 market conditions. The procedures set forth in this subsection
1378 are for that purpose.

1379 (b) The local government shall either adopt an amendment
1380 to the development order that approves the application, with or
1381 without conditions, or deny the application for the proposed
1382 change. Any new conditions in the amendment to the development
1383 order issued by the local government may address only those
1384 impacts directly created by the proposed change, and must be
1385 consistent with s. 163.3180(5), the adopted comprehensive plan,
1386 and adopted land development regulations. Changes to a phase
1387 date, buildout date, expiration date, or termination date may
1388 also extend any required mitigation associated with a phased
1389 construction project so that mitigation takes place in the same
1390 timeframe relative to the impacts as approved Any proposed
1391 change to a previously approved development of regional impact
1392 or development order condition which, either individually or
1393 cumulatively with other changes, exceeds any of the criteria in
1394 subparagraphs 1.-11. constitutes a substantial deviation and
1395 shall cause the development to be subject to further
1396 development-of-regional-impact review through the notice of
1397 proposed change process under this section.

1398 1. An increase in the number of parking spaces at an
1399 attraction or recreational facility by 15 percent or 500 spaces,
1400 whichever is greater, or an increase in the number of spectators



1401 that may be accommodated at such a facility by 15 percent or
1402 1,500 spectators, whichever is greater.

1403 2. A new runway, a new terminal facility, a 25 percent
1404 lengthening of an existing runway, or a 25 percent increase in
1405 the number of gates of an existing terminal, but only if the
1406 increase adds at least three additional gates.

1407 3. An increase in land area for office development by 15
1408 percent or an increase of gross floor area of office development
1409 by 15 percent or 100,000 gross square feet, whichever is
1410 greater.

1411 4. An increase in the number of dwelling units by 10
1412 percent or 55 dwelling units, whichever is greater.

1413 5. An increase in the number of dwelling units by 50
1414 percent or 200 units, whichever is greater, provided that 15
1415 percent of the proposed additional dwelling units are dedicated
1416 to affordable workforce housing, subject to a recorded land use
1417 restriction that shall be for a period of not less than 20 years
1418 and that includes resale provisions to ensure long-term
1419 affordability for income-eligible homeowners and renters and
1420 provisions for the workforce housing to be commenced before the
1421 completion of 50 percent of the market rate dwelling. For
1422 purposes of this subparagraph, the term "affordable workforce
1423 housing" means housing that is affordable to a person who earns
1424 less than 120 percent of the area median income, or less than
1425 140 percent of the area median income if located in a county in



1426 which the median purchase price for a single-family existing
1427 home exceeds the statewide median purchase price of a single-
1428 family existing home. For purposes of this subparagraph, the
1429 term "statewide median purchase price of a single-family
1430 existing home" means the statewide purchase price as determined
1431 in the Florida Sales Report, Single-Family Existing Homes,
1432 released each January by the Florida Association of Realtors and
1433 the University of Florida Real Estate Research Center.

1434 6. An increase in commercial development by 60,000 square
1435 feet of gross floor area or of parking spaces provided for
1436 customers for 425 cars or a 10 percent increase, whichever is
1437 greater.

1438 7. An increase in a recreational vehicle park area by 10
1439 percent or 110 vehicle spaces, whichever is less.

1440 8. A decrease in the area set aside for open space of 5
1441 percent or 20 acres, whichever is less.

1442 9. A proposed increase to an approved multiuse development
1443 of regional impact where the sum of the increases of each land
1444 use as a percentage of the applicable substantial deviation
1445 criteria is equal to or exceeds 110 percent. The percentage of
1446 any decrease in the amount of open space shall be treated as an
1447 increase for purposes of determining when 110 percent has been
1448 reached or exceeded.

1449 10. A 15 percent increase in the number of external
1450 vehicle trips generated by the development above that which was



1451 projected during the original development of regional impact
1452 review.

1453 11. Any change that would result in development of any
1454 area which was specifically set aside in the application for
1455 development approval or in the development order for
1456 preservation or special protection of endangered or threatened
1457 plants or animals designated as endangered, threatened, or
1458 species of special concern and their habitat, any species
1459 protected by 16 U.S.C. ss. 668a-668d, primary dunes, or
1460 archaeological and historical sites designated as significant by
1461 the Division of Historical Resources of the Department of State.
1462 The refinement of the boundaries and configuration of such areas
1463 shall be considered under sub-subparagraph (e) 2.j.

1464

1465 The substantial deviation numerical standards in subparagraphs
1466 3., 6., and 9., excluding residential uses, and in subparagraph
1467 10., are increased by 100 percent for a project certified under
1468 s. 403.973 which creates jobs and meets criteria established by
1469 the Department of Economic Opportunity as to its impact on an
1470 area's economy, employment, and prevailing wage and skill
1471 levels. The substantial deviation numerical standards in
1472 subparagraphs 3., 4., 5., 6., 9., and 10. are increased by 50
1473 percent for a project located wholly within an urban infill and
1474 redevelopment area designated on the applicable adopted local
1475 comprehensive plan future land use map and not located within



1476 the coastal high hazard area.

1477 (c) This section is not intended to alter or otherwise
1478 limit the extension, previously granted by statute, of a
1479 commencement, buildout, phase, termination, or expiration date
1480 in any development order for an approved development of regional
1481 impact and any corresponding modification of a related permit or
1482 agreement. Any such extension is not subject to review or
1483 modification in any future amendment to a development order
1484 pursuant to the adopted local comprehensive plan and adopted
1485 local land development regulations An extension of the date of
1486 buildout of a development, or any phase thereof, by more than 7
1487 years is presumed to create a substantial deviation subject to
1488 further development of regional impact review.

1489 1. An extension of the date of buildout, or any phase
1490 thereof, of more than 5 years but not more than 7 years is
1491 presumed not to create a substantial deviation. The extension of
1492 the date of buildout of an areawide development of regional
1493 impact by more than 5 years but less than 10 years is presumed
1494 not to create a substantial deviation. These presumptions may be
1495 rebutted by clear and convincing evidence at the public hearing
1496 held by the local government. An extension of 5 years or less is
1497 not a substantial deviation.

1498 2. In recognition of the 2011 real estate market
1499 conditions, at the option of the developer, all commencement,
1500 phase, buildout, and expiration dates for projects that are



CS/CS/HB 1151, Engrossed 2

2018

1501 currently valid developments of regional impact are extended for
1502 4 years regardless of any previous extension. Associated
1503 mitigation requirements are extended for the same period unless,
1504 before December 1, 2011, a governmental entity notifies a
1505 developer that has commenced any construction within the phase
1506 for which the mitigation is required that the local government
1507 has entered into a contract for construction of a facility with
1508 funds to be provided from the development's mitigation funds for
1509 that phase as specified in the development order or written
1510 agreement with the developer. The 4-year extension is not a
1511 substantial deviation, is not subject to further development of
1512 regional impact review, and may not be considered when
1513 determining whether a subsequent extension is a substantial
1514 deviation under this subsection. The developer must notify the
1515 local government in writing by December 31, 2011, in order to
1516 receive the 4-year extension.

1517
1518 For the purpose of calculating when a buildout or phase date has
1519 been exceeded, the time shall be tolled during the pendency of
1520 administrative or judicial proceedings relating to development
1521 permits. Any extension of the buildout date of a project or a
1522 phase thereof shall automatically extend the commencement date
1523 of the project, the termination date of the development order,
1524 the expiration date of the development of regional impact, and
1525 the phases thereof if applicable by a like period of time.



1526 (d) A change in the plan of development of an approved
1527 development of regional impact resulting from requirements
1528 imposed by the Department of Environmental Protection or any
1529 water management district created by s. 373.069 or any of their
1530 successor agencies or by any appropriate federal regulatory
1531 agency shall be submitted to the local government pursuant to
1532 this subsection. The change shall be presumed not to create a
1533 substantial deviation subject to further development of
1534 regional impact review. The presumption may be rebutted by clear
1535 and convincing evidence at the public hearing held by the local
1536 government.

1537 (e) 1. Except for a development order rendered pursuant to
1538 subsection (22) or subsection (25), a proposed change to a
1539 development order which individually or cumulatively with any
1540 previous change is less than any numerical criterion contained
1541 in subparagraphs (b)1.-10. and does not exceed any other
1542 criterion, or which involves an extension of the buildout date
1543 of a development, or any phase thereof, of less than 5 years is
1544 not subject to the public hearing requirements of subparagraph
1545 (f)3., and is not subject to a determination pursuant to
1546 subparagraph (f)5. Notice of the proposed change shall be made
1547 to the regional planning council and the state land planning
1548 agency. Such notice must include a description of previous
1549 individual changes made to the development, including changes
1550 previously approved by the local government, and must include



1551 appropriate amendments to the development order.

1552 2. The following changes, individually or cumulatively
1553 with any previous changes, are not substantial deviations:

1554 a. Changes in the name of the project, developer, owner,
1555 or monitoring official.

1556 b. Changes to a setback which do not affect noise buffers,
1557 environmental protection or mitigation areas, or archaeological
1558 or historical resources.

1559 c. Changes to minimum lot sizes.

1560 d. Changes in the configuration of internal roads which do
1561 not affect external access points.

1562 e. Changes to the building design or orientation which
1563 stay approximately within the approved area designated for such
1564 building and parking lot, and which do not affect historical
1565 buildings designated as significant by the Division of
1566 Historical Resources of the Department of State.

1567 f. Changes to increase the acreage in the development, if
1568 no development is proposed on the acreage to be added.

1569 g. Changes to eliminate an approved land use, if there are
1570 no additional regional impacts.

1571 h. Changes required to conform to permits approved by any
1572 federal, state, or regional permitting agency, if these changes
1573 do not create additional regional impacts.

1574 i. Any renovation or redevelopment of development within a
1575 previously approved development of regional impact which does



1576 not change land use or increase density or intensity of use.

1577 j. Changes that modify boundaries and configuration of
1578 areas described in subparagraph (b)11. due to science-based
1579 refinement of such areas by survey, by habitat evaluation, by
1580 other recognized assessment methodology, or by an environmental
1581 assessment. In order for changes to qualify under this sub-
1582 subparagraph, the survey, habitat evaluation, or assessment must
1583 occur before the time that a conservation easement protecting
1584 such lands is recorded and must not result in any net decrease
1585 in the total acreage of the lands specifically set aside for
1586 permanent preservation in the final development order.

1587 k. Changes that do not increase the number of external
1588 peak hour trips and do not reduce open space and conserved areas
1589 within the project except as otherwise permitted by sub-
1590 subparagraph j.

1591 l. A phase date extension, if the state land planning
1592 agency, in consultation with the regional planning council and
1593 subject to the written concurrence of the Department of
1594 Transportation, agrees that the traffic impact is not
1595 significant and adverse under applicable state agency rules.

1596 m. Any other change that the state land planning agency,
1597 in consultation with the regional planning council, agrees in
1598 writing is similar in nature, impact, or character to the
1599 changes enumerated in sub-subparagraphs a.-l. and that does not
1600 create the likelihood of any additional regional impact.



1601
1602 This subsection does not require the filing of a notice of
1603 proposed change but requires an application to the local
1604 government to amend the development order in accordance with the
1605 local government's procedures for amendment of a development
1606 order. In accordance with the local government's procedures,
1607 including requirements for notice to the applicant and the
1608 public, the local government shall either deny the application
1609 for amendment or adopt an amendment to the development order
1610 which approves the application with or without conditions.

1611 Following adoption, the local government shall render to the
1612 state land planning agency the amendment to the development
1613 order. The state land planning agency may appeal, pursuant to s.
1614 380.07(3), the amendment to the development order if the
1615 amendment involves sub-subparagraph g., sub-subparagraph h.,
1616 sub-subparagraph j., sub-subparagraph k., or sub-subparagraph m.
1617 and if the agency believes that the change creates a reasonable
1618 likelihood of new or additional regional impacts.

1619 3. Except for the change authorized by sub-subparagraph
1620 2.f., any addition of land not previously reviewed or any change
1621 not specified in paragraph (b) or paragraph (c) shall be
1622 presumed to create a substantial deviation. This presumption may
1623 be rebutted by clear and convincing evidence.

1624 4. Any submittal of a proposed change to a previously
1625 approved development must include a description of individual



1626 changes previously made to the development, including changes
1627 previously approved by the local government. The local
1628 government shall consider the previous and current proposed
1629 changes in deciding whether such changes cumulatively constitute
1630 a substantial deviation requiring further development of
1631 regional impact review.

1632 5. The following changes to an approved development of
1633 regional impact shall be presumed to create a substantial
1634 deviation. Such presumption may be rebutted by clear and
1635 convincing evidence:

1636 a. A change proposed for 15 percent or more of the acreage
1637 to a land use not previously approved in the development order.
1638 Changes of less than 15 percent shall be presumed not to create
1639 a substantial deviation.

1640 b. Notwithstanding any provision of paragraph (b) to the
1641 contrary, a proposed change consisting of simultaneous increases
1642 and decreases of at least two of the uses within an authorized
1643 multiuse development of regional impact which was originally
1644 approved with three or more uses specified in s. 380.0651(3)(c)
1645 and (d) and residential use.

1646 6. If a local government agrees to a proposed change, a
1647 change in the transportation proportionate share calculation and
1648 mitigation plan in an adopted development order as a result of
1649 recalculation of the proportionate share contribution meeting
1650 the requirements of s. 163.3180(5)(h) in effect as of the date



1651 of such change shall be presumed not to create a substantial
1652 deviation. For purposes of this subsection, the proposed change
1653 in the proportionate share calculation or mitigation plan may
1654 not be considered an additional regional transportation impact.

1655 (f) 1. The state land planning agency shall establish by
1656 rule standard forms for submittal of proposed changes to a
1657 previously approved development of regional impact which may
1658 require further development of regional impact review. At a
1659 minimum, the standard form shall require the developer to
1660 provide the precise language that the developer proposes to
1661 delete or add as an amendment to the development order.

1662 2. The developer shall submit, simultaneously, to the
1663 local government, the regional planning agency, and the state
1664 land planning agency the request for approval of a proposed
1665 change.

1666 3. No sooner than 30 days but no later than 45 days after
1667 submittal by the developer to the local government, the state
1668 land planning agency, and the appropriate regional planning
1669 agency, the local government shall give 15 days' notice and
1670 schedule a public hearing to consider the change that the
1671 developer asserts does not create a substantial deviation. This
1672 public hearing shall be held within 60 days after submittal of
1673 the proposed changes, unless that time is extended by the
1674 developer.

1675 4. The appropriate regional planning agency or the state



1676 land planning agency shall review the proposed change and, no
1677 later than 45 days after submittal by the developer of the
1678 proposed change, unless that time is extended by the developer,
1679 and prior to the public hearing at which the proposed change is
1680 to be considered, shall advise the local government in writing
1681 whether it objects to the proposed change, shall specify the
1682 reasons for its objection, if any, and shall provide a copy to
1683 the developer.

1684 5. At the public hearing, the local government shall
1685 determine whether the proposed change requires further
1686 development of regional impact review. The provisions of
1687 paragraphs (a) and (e), the thresholds set forth in paragraph
1688 (b), and the presumptions set forth in paragraphs (c) and (d)
1689 and subparagraph (e)3. shall be applicable in determining
1690 whether further development of regional impact review is
1691 required. The local government may also deny the proposed change
1692 based on matters relating to local issues, such as if the land
1693 on which the change is sought is plat restricted in a way that
1694 would be incompatible with the proposed change, and the local
1695 government does not wish to change the plat restriction as part
1696 of the proposed change.

1697 6. If the local government determines that the proposed
1698 change does not require further development of regional impact
1699 review and is otherwise approved, or if the proposed change is
1700 not subject to a hearing and determination pursuant to



1701 subparagraphs 3. and 5. and is otherwise approved, the local
1702 government shall issue an amendment to the development order
1703 incorporating the approved change and conditions of approval
1704 relating to the change. The requirement that a change be
1705 otherwise approved shall not be construed to require additional
1706 local review or approval if the change is allowed by applicable
1707 local ordinances without further local review or approval. The
1708 decision of the local government to approve, with or without
1709 conditions, or to deny the proposed change that the developer
1710 asserts does not require further review shall be subject to the
1711 appeal provisions of s. 380.07. However, the state land planning
1712 agency may not appeal the local government decision if it did
1713 not comply with subparagraph 4. The state land planning agency
1714 may not appeal a change to a development order made pursuant to
1715 subparagraph (e)1. or subparagraph (e)2. for developments of
1716 regional impact approved after January 1, 1980, unless the
1717 change would result in a significant impact to a regionally
1718 significant archaeological, historical, or natural resource not
1719 previously identified in the original development of regional
1720 impact review.

1721 (g) If a proposed change requires further development of
1722 regional impact review pursuant to this section, the review
1723 shall be conducted subject to the following additional
1724 conditions:

1725 1. The development of regional impact review conducted by



1726 the appropriate regional planning agency shall address only
1727 those issues raised by the proposed change except as provided in
1728 subparagraph 2.

1729 2. The regional planning agency shall consider, and the
1730 local government shall determine whether to approve, approve
1731 with conditions, or deny the proposed change as it relates to
1732 the entire development. If the local government determines that
1733 the proposed change, as it relates to the entire development, is
1734 unacceptable, the local government shall deny the change.

1735 3. If the local government determines that the proposed
1736 change should be approved, any new conditions in the amendment
1737 to the development order issued by the local government shall
1738 address only those issues raised by the proposed change and
1739 require mitigation only for the individual and cumulative
1740 impacts of the proposed change.

1741 4. Development within the previously approved development
1742 of regional impact may continue, as approved, during the
1743 development of regional impact review in those portions of the
1744 development which are not directly affected by the proposed
1745 change.

1746 (h) When further development of regional impact review is
1747 required because a substantial deviation has been determined or
1748 admitted by the developer, the amendment to the development
1749 order issued by the local government shall be consistent with
1750 the requirements of subsection (15) and shall be subject to the



CS/CS/HB 1151, Engrossed 2

2018

1751 hearing and appeal provisions of s. 380.07. The state land
1752 planning agency or the appropriate regional planning agency need
1753 not participate at the local hearing in order to appeal a local
1754 government development order issued pursuant to this paragraph.
1755 (i) An increase in the number of residential dwelling
1756 units shall not constitute a substantial deviation and shall not
1757 be subject to development of regional impact review for
1758 additional impacts, provided that all the residential dwelling
1759 units are dedicated to affordable workforce housing and the
1760 total number of new residential units does not exceed 200
1761 percent of the substantial deviation threshold. The affordable
1762 workforce housing shall be subject to a recorded land use
1763 restriction that shall be for a period of not less than 20 years
1764 and that includes resale provisions to ensure long-term
1765 affordability for income eligible homeowners and renters. For
1766 purposes of this paragraph, the term "affordable workforce
1767 housing" means housing that is affordable to a person who earns
1768 less than 120 percent of the area median income, or less than
1769 140 percent of the area median income if located in a county in
1770 which the median purchase price for a single family existing
1771 home exceeds the statewide median purchase price of a single-
1772 family existing home. For purposes of this paragraph, the term
1773 "statewide median purchase price of a single family existing
1774 home" means the statewide purchase price as determined in the
1775 Florida Sales Report, Single Family Existing Homes, released



CS/CS/HB 1151, Engrossed 2

2018

1776 each January by the Florida Association of Realtors and the
1777 University of Florida Real Estate Research Center.

1778 (8)-(20) VESTED RIGHTS.—Nothing in this section shall limit
1779 or modify the rights of any person to complete any development
1780 that was authorized by registration of a subdivision pursuant to
1781 former chapter 498, by recordation pursuant to local subdivision
1782 plat law, or by a building permit or other authorization to
1783 commence development on which there has been reliance and a
1784 change of position and which registration or recordation was
1785 accomplished, or which permit or authorization was issued, prior
1786 to July 1, 1973. If a developer has, by his or her actions in
1787 reliance on prior regulations, obtained vested or other legal
1788 rights that in law would have prevented a local government from
1789 changing those regulations in a way adverse to the developer's
1790 interests, nothing in this chapter authorizes any governmental
1791 agency to abridge those rights.

1792 (a) For the purpose of determining the vesting of rights
1793 under this subsection, approval pursuant to local subdivision
1794 plat law, ordinances, or regulations of a subdivision plat by
1795 formal vote of a county or municipal governmental body having
1796 jurisdiction after August 1, 1967, and prior to July 1, 1973, is
1797 sufficient to vest all property rights for the purposes of this
1798 subsection; and no action in reliance on, or change of position
1799 concerning, such local governmental approval is required for
1800 vesting to take place. Anyone claiming vested rights under this



CS/CS/HB 1151, Engrossed 2

2018

1801 paragraph must notify the department in writing by January 1,
1802 1986. Such notification shall include information adequate to
1803 document the rights established by this subsection. When such
1804 notification requirements are met, in order for the vested
1805 rights authorized pursuant to this paragraph to remain valid
1806 after June 30, 1990, development of the vested plan must be
1807 commenced prior to that date upon the property that the state
1808 land planning agency has determined to have acquired vested
1809 rights following the notification or in a binding letter of
1810 interpretation. When the notification requirements have not been
1811 met, the vested rights authorized by this paragraph shall expire
1812 June 30, 1986, unless development commenced prior to that date.

1813 (b) For the purpose of this act, the conveyance of, or the
1814 agreement to convey, property to the county, state, or local
1815 government as a prerequisite to zoning change approval shall be
1816 construed as an act of reliance to vest rights as determined
1817 under this subsection, provided such zoning change is actually
1818 granted by such government.

1819 (9) ~~(21)~~ VALIDITY OF COMPREHENSIVE APPLICATION; MASTER PLAN
1820 ~~DEVELOPMENT ORDER.~~—

1821 (a) Any agreement previously entered into by a developer,
1822 a regional planning agency, and a local government regarding if
1823 a development project that includes two or more developments of
1824 regional impact and was the subject of, a developer may file a
1825 comprehensive development-of-regional-impact application remains



1826 valid unless it expired on or before the effective date of this
1827 act.

1828 ~~(b) If a proposed development is planned for development~~
1829 ~~over an extended period of time, the developer may file an~~
1830 ~~application for master development approval of the project and~~
1831 ~~agree to present subsequent increments of the development for~~
1832 ~~preconstruction review. This agreement shall be entered into by~~
1833 ~~the developer, the regional planning agency, and the appropriate~~
1834 ~~local government having jurisdiction. The provisions of~~
1835 ~~subsection (9) do not apply to this subsection, except that a~~
1836 ~~developer may elect to utilize the review process established in~~
1837 ~~subsection (9) for review of the increments of a master plan.~~

1838 ~~1. Prior to adoption of the master plan development order,~~
1839 ~~the developer, the landowner, the appropriate regional planning~~
1840 ~~agency, and the local government having jurisdiction shall~~
1841 ~~review the draft of the development order to ensure that~~
1842 ~~anticipated regional impacts have been adequately addressed and~~
1843 ~~that information requirements for subsequent incremental~~
1844 ~~application review are clearly defined. The development order~~
1845 ~~for a master application shall specify the information which~~
1846 ~~must be submitted with an incremental application and shall~~
1847 ~~identify those issues which can result in the denial of an~~
1848 ~~incremental application.~~

1849 ~~2. The review of subsequent incremental applications shall~~
1850 ~~be limited to that information specifically required and those~~



1851 issues specifically raised by the master development order,
1852 unless substantial changes in the conditions underlying the
1853 approval of the master plan development order are demonstrated
1854 or the master development order is shown to have been based on
1855 substantially inaccurate information.

1856 (e) The state land planning agency, by rule, shall
1857 establish uniform procedures to implement this subsection.

1858 (22) DOWNTOWN DEVELOPMENT AUTHORITIES.—

1859 (a) A downtown development authority may submit a
1860 development-of-regional-impact application for development
1861 approval pursuant to this section. The area described in the
1862 application may consist of any or all of the land over which a
1863 downtown development authority has the power described in s.
1864 380.031(5). For the purposes of this subsection, a downtown
1865 development authority shall be considered the developer whether
1866 or not the development will be undertaken by the downtown
1867 development authority.

1868 (b) In addition to information required by the
1869 development-of-regional-impact application, the application for
1870 development approval submitted by a downtown development
1871 authority shall specify the total amount of development planned
1872 for each land use category. In addition to the requirements of
1873 subsection (15), the development order shall specify the amount
1874 of development approved within each land use category.
1875 Development undertaken in conformance with a development order



CS/CS/HB 1151, Engrossed 2

2018

1876 issued under this section does not require further review.

1877 (e) If a development is proposed within the area of a
1878 downtown development plan approved pursuant to this section
1879 which would result in development in excess of the amount
1880 specified in the development order for that type of activity,
1881 changes shall be subject to the provisions of subsection (19),
1882 except that the percentages and numerical criteria shall be
1883 double those listed in paragraph (19) (b).

1884 (d) The provisions of subsection (9) do not apply to this
1885 subsection.

1886 (23) ADOPTION OF RULES BY STATE LAND PLANNING AGENCY.

1887 (a) The state land planning agency shall adopt rules to
1888 ensure uniform review of developments of regional impact by the
1889 state land planning agency and regional planning agencies under
1890 this section. These rules shall be adopted pursuant to chapter
1891 120 and shall include all forms, application content, and review
1892 guidelines necessary to implement development of regional impact
1893 reviews. The state land planning agency, in consultation with
1894 the regional planning agencies, may also designate types of
1895 development or areas suitable for development in which reduced
1896 information requirements for development of regional impact
1897 review shall apply.

1898 (b) Regional planning agencies shall be subject to rules
1899 adopted by the state land planning agency. At the request of a
1900 regional planning council, the state land planning agency may



CS/CS/HB 1151, Engrossed 2

2018

1901 adopt by rule different standards for a specific comprehensive
1902 planning district upon a finding that the statewide standard is
1903 inadequate to protect or promote the regional interest at issue.
1904 If such a regional standard is adopted by the state land
1905 planning agency, the regional standard shall be applied to all
1906 pertinent development of regional impact reviews conducted in
1907 that region until rescinded.

1908 (c) Within 6 months of the effective date of this section,
1909 the state land planning agency shall adopt rules which:

- 1910 1. Establish uniform statewide standards for development
1911 of regional impact review.

- 1912 2. Establish a short application for development approval
1913 form which eliminates issues and questions for any project in a
1914 jurisdiction with an adopted local comprehensive plan that is in
1915 compliance.

1916 (d) Regional planning agencies that perform development
1917 of regional impact and Florida Quality Development review are
1918 authorized to assess and collect fees to fund the costs, direct
1919 and indirect, of conducting the review process. The state land
1920 planning agency shall adopt rules to provide uniform criteria
1921 for the assessment and collection of such fees. The rules
1922 providing uniform criteria shall not be subject to rule
1923 challenge under s. 120.56(2) or to drawout proceedings under s.
1924 120.54(3)(c)2., but, once adopted, shall be subject to an
1925 invalidity challenge under s. 120.56(3) by substantially



CS/CS/HB 1151, Engrossed 2

2018

1926 affected persons. Until the state land planning agency adopts a
1927 rule implementing this paragraph, rules of the regional planning
1928 councils currently in effect regarding fees shall remain in
1929 effect. Fees may vary in relation to the type and size of a
1930 proposed project, but shall not exceed \$75,000, unless the state
1931 land planning agency, after reviewing any disputed expenses
1932 charged by the regional planning agency, determines that said
1933 expenses were reasonable and necessary for an adequate regional
1934 review of the impacts of a project.

1935 (24) STATUTORY EXEMPTIONS.

1936 (a) Any proposed hospital is exempt from this section.

1937 (b) Any proposed electrical transmission line or

1938 electrical power plant is exempt from this section.

1939 (c) Any proposed addition to an existing sports facility
1940 complex is exempt from this section if the addition meets the
1941 following characteristics:

1942 1. It would not operate concurrently with the scheduled
1943 hours of operation of the existing facility.

1944 2. Its seating capacity would be no more than 75 percent
1945 of the capacity of the existing facility.

1946 3. The sports facility complex property is owned by a
1947 public body before July 1, 1983.

1949 This exemption does not apply to any pari-mutuel facility.

1950 (d) Any proposed addition or cumulative additions



1951 subsequent to July 1, 1988, to an existing sports facility
1952 complex owned by a state university is exempt if the increased
1953 seating capacity of the complex is no more than 30 percent of
1954 the capacity of the existing facility.

1955 (e) Any addition of permanent seats or parking spaces for
1956 an existing sports facility located on property owned by a
1957 public body before July 1, 1973, is exempt from this section if
1958 future additions do not expand existing permanent seating or
1959 parking capacity more than 15 percent annually in excess of the
1960 prior year's capacity.

1961 (f) Any increase in the seating capacity of an existing
1962 sports facility having a permanent seating capacity of at least
1963 50,000 spectators is exempt from this section, provided that
1964 such an increase does not increase permanent seating capacity by
1965 more than 5 percent per year and not to exceed a total of 10
1966 percent in any 5-year period, and provided that the sports
1967 facility notifies the appropriate local government within which
1968 the facility is located of the increase at least 6 months before
1969 the initial use of the increased seating, in order to permit the
1970 appropriate local government to develop a traffic management
1971 plan for the traffic generated by the increase. Any traffic
1972 management plan shall be consistent with the local comprehensive
1973 plan, the regional policy plan, and the state comprehensive
1974 plan.

1975 (g) Any expansion in the permanent seating capacity or



1976 additional improved parking facilities of an existing sports
1977 facility is exempt from this section, if the following
1978 conditions exist:

1979 1.a. The sports facility had a permanent seating capacity
1980 on January 1, 1991, of at least 41,000 spectator seats;

1981 b. The sum of such expansions in permanent seating
1982 capacity does not exceed a total of 10 percent in any 5-year
1983 period and does not exceed a cumulative total of 20 percent for
1984 any such expansions; or

1985 c. The increase in additional improved parking facilities
1986 is a one-time addition and does not exceed 3,500 parking spaces
1987 serving the sports facility; and

1988 2. The local government having jurisdiction of the sports
1989 facility includes in the development order or development permit
1990 approving such expansion under this paragraph a finding of fact
1991 that the proposed expansion is consistent with the
1992 transportation, water, sewer and stormwater drainage provisions
1993 of the approved local comprehensive plan and local land
1994 development regulations relating to those provisions.

1995

1996 Any owner or developer who intends to rely on this statutory
1997 exemption shall provide to the department a copy of the local
1998 government application for a development permit. Within 45 days
1999 after receipt of the application, the department shall render to
2000 the local government an advisory and nonbinding opinion, in



2001 writing, stating whether, in the department's opinion, the
2002 prescribed conditions exist for an exemption under this
2003 paragraph. The local government shall render the development
2004 order approving each such expansion to the department. The
2005 owner, developer, or department may appeal the local government
2006 development order pursuant to s. 380.07, within 45 days after
2007 the order is rendered. The scope of review shall be limited to
2008 the determination of whether the conditions prescribed in this
2009 paragraph exist. If any sports facility expansion undergoes
2010 development of regional impact review, all previous expansions
2011 which were exempt under this paragraph shall be included in the
2012 development of regional impact review.

2013 (h) Expansion to port harbors, spoil disposal sites,
2014 navigation channels, turning basins, harbor berths, and other
2015 related inwater harbor facilities of ports listed in s.
2016 403.021(9)(b), port transportation facilities and projects
2017 listed in s. 311.07(3)(b), and intermodal transportation
2018 facilities identified pursuant to s. 311.09(3) are exempt from
2019 this section when such expansions, projects, or facilities are
2020 consistent with comprehensive master plans that are in
2021 compliance with s. 163.3178.

2022 (i) Any proposed facility for the storage of any petroleum
2023 product or any expansion of an existing facility is exempt from
2024 this section.

2025 (j) Any renovation or redevelopment within the same land



CS/CS/HB 1151, Engrossed 2

2018

2026 parcel which does not change land use or increase density or
2027 intensity of use.

2028 (k) Waterport and marina development, including dry
2029 storage facilities, are exempt from this section.

2030 (l) Any proposed development within an urban service
2031 boundary established under s. 163.3177(14), Florida Statutes
2032 (2010), which is not otherwise exempt pursuant to subsection
2033 (29), is exempt from this section if the local government having
2034 jurisdiction over the area where the development is proposed has
2035 adopted the urban service boundary and has entered into a
2036 binding agreement with jurisdictions that would be impacted and
2037 with the Department of Transportation regarding the mitigation
2038 of impacts on state and regional transportation facilities.

2039 (m) Any proposed development within a rural land
2040 stewardship area created under s. 163.3248.

2041 (n) The establishment, relocation, or expansion of any
2042 military installation as defined in s. 163.3175, is exempt from
2043 this section.

2044 (o) Any self-storage warehousing that does not allow
2045 retail or other services is exempt from this section.

2046 (p) Any proposed nursing home or assisted living facility
2047 is exempt from this section.

2048 (q) Any development identified in an airport master plan
2049 and adopted into the comprehensive plan pursuant to s.
2050 163.3177(6)(b)4. is exempt from this section.



2051 (r) Any development identified in a campus master plan and
2052 adopted pursuant to s. 1013.30 is exempt from this section.

2053 (s) Any development in a detailed specific area plan which
2054 is prepared and adopted pursuant to s. 163.3245 is exempt from
2055 this section.

2056 (t) Any proposed solid mineral mine and any proposed
2057 addition to, expansion of, or change to an existing solid
2058 mineral mine is exempt from this section. A mine owner will
2059 enter into a binding agreement with the Department of
2060 Transportation to mitigate impacts to strategic intermodal
2061 system facilities pursuant to the transportation thresholds in
2062 subsection (19) or rule 9J-2.045(6), Florida Administrative
2063 Code. Proposed changes to any previously approved solid mineral
2064 mine development of regional impact development orders having
2065 vested rights are not subject to further review or approval
2066 as a development of regional impact or notice of proposed change
2067 review or approval pursuant to subsection (19), except for those
2068 applications pending as of July 1, 2011, which shall be governed
2069 by s. 380.115(2). Notwithstanding the foregoing, however,
2070 pursuant to s. 380.115(1), previously approved solid mineral
2071 mine development of regional impact development orders shall
2072 continue to enjoy vested rights and continue to be effective
2073 unless rescinded by the developer. All local government
2074 regulations of proposed solid mineral mines shall be applicable
2075 to any new solid mineral mine or to any proposed addition to,



CS/CS/HB 1151, Engrossed 2

2018

2076 expansion of, or change to an existing solid mineral mine.

2077 (u) Notwithstanding any provisions in an agreement with or
2078 among a local government, regional agency, or the state land
2079 planning agency or in a local government's comprehensive plan to
2080 the contrary, a project no longer subject to development of
2081 regional impact review under revised thresholds is not required
2082 to undergo such review.

2083 (v) Any development within a county with a research and
2084 education authority created by special act and that is also
2085 within a research and development park that is operated or
2086 managed by a research and development authority pursuant to part
2087 v of chapter 159 is exempt from this section.

2088 (w) Any development in an energy economic zone designated
2089 pursuant to s. 377.809 is exempt from this section upon approval
2090 by its local governing body.

2091 (x) Any proposed development that is located in a local
2092 government jurisdiction that does not qualify for an exemption
2093 based on the population and density criteria in paragraph
2094 (29)(a), that is approved as a comprehensive plan amendment
2095 adopted pursuant to s. 163.3184(4), and that is the subject of
2096 an agreement pursuant to s. 288.106(5) is exempt from this
2097 section. This exemption shall only be effective upon a written
2098 agreement executed by the applicant, the local government, and
2099 the state land planning agency. The state land planning agency
2100 shall only be a party to the agreement upon a determination that



CS/CS/HB 1151, Engrossed 2

2018

2101 the development is the subject of an agreement pursuant to s.
2102 288.106(5) and that the local government has the capacity to
2103 adequately assess the impacts of the proposed development. The
2104 local government shall only be a party to the agreement upon
2105 approval by the governing body of the local government and upon
2106 providing at least 21 days' notice to adjacent local governments
2107 that includes, at a minimum, information regarding the location,
2108 density and intensity of use, and timing of the proposed
2109 development. This exemption does not apply to areas within the
2110 boundary of any area of critical state concern designated
2111 pursuant to s. 380.05, within the boundary of the Wekiva Study
2112 Area as described in s. 369.316, or within 2 miles of the
2113 boundary of the Everglades Protection Area as defined in s.
2114 373.4592(2).

2115
2116 If a use is exempt from review as a development of regional
2117 impact under paragraphs (a)-(u), but will be part of a larger
2118 project that is subject to review as a development of regional
2119 impact, the impact of the exempt use must be included in the
2120 review of the larger project, unless such exempt use involves a
2121 development of regional impact that includes a landowner,
2122 tenant, or user that has entered into a funding agreement with
2123 the Department of Economic Opportunity under the Innovation
2124 Incentive Program and the agreement contemplates a state award
2125 of at least \$50 million.



2126 (10) (25) AREAWIDE DEVELOPMENT OF REGIONAL IMPACT.—

2127 ~~(a) Any approval of an authorized developer for may submit~~
2128 ~~an areawide development of regional impact remains valid unless~~
2129 ~~it expired on or before the effective date of this act. to be~~
2130 ~~reviewed pursuant to the procedures and standards set forth in~~
2131 ~~this section. The areawide development of regional impact review~~
2132 ~~shall include an areawide development plan in addition to any~~
2133 ~~other information required under this section. After review and~~
2134 ~~approval of an areawide development of regional impact under~~
2135 ~~this section, all development within the defined planning area~~
2136 ~~shall conform to the approved areawide development plan and~~
2137 ~~development order. Individual developments that conform to the~~
2138 ~~approved areawide development plan shall not be required to~~
2139 ~~undergo further development of regional impact review, unless~~
2140 ~~otherwise provided in the development order. As used in this~~
2141 ~~subsection, the term:~~

2142 1. "Areawide development plan" means a plan of development
2143 ~~that, at a minimum:~~

2144 a. ~~Encompasses a defined planning area approved pursuant~~
2145 ~~to this subsection that will include at least two or more~~
2146 ~~developments;~~

2147 b. ~~Maps and defines the land uses proposed, including the~~
2148 ~~amount of development by use and development phasing;~~

2149 c. ~~Integrates a capital improvements program for~~
2150 ~~transportation and other public facilities to ensure development~~



2151 staging contingent on availability of facilities and services;

2152 d. Incorporates land development regulation, covenants,

2153 and other restrictions adequate to protect resources and

2154 facilities of regional and state significance; and

2155 e. Specifies responsibilities and identifies the

2156 mechanisms for carrying out all commitments in the areawide

2157 development plan and for compliance with all conditions of any

2158 areawide development order.

2159 2. "Developer" means any person or association of persons,

2160 including a governmental agency as defined in s. 380.031(6),

2161 that petitions for authorization to file an application for

2162 development approval for an areawide development plan.

2163 (b) A developer may petition for authorization to submit a

2164 proposed areawide development of regional impact for a defined

2165 planning area in accordance with the following requirements:

2166 1. A petition shall be submitted to the local government,

2167 the regional planning agency, and the state land planning

2168 agency.

2169 2. A public hearing or joint public hearing shall be held

2170 if required by paragraph (e), with appropriate notice, before

2171 the affected local government.

2172 3. The state land planning agency shall apply the

2173 following criteria for evaluating a petition:

2174 a. Whether the developer is financially capable of

2175 processing the application for development approval through



2176 final approval pursuant to this section.

2177 b. Whether the defined planning area and anticipated
2178 development therein appear to be of a character, magnitude, and
2179 location that a proposed areawide development plan would be in
2180 the public interest. Any public interest determination under
2181 this criterion is preliminary and not binding on the state land
2182 planning agency, regional planning agency, or local government.

2183 4. The state land planning agency shall develop and make
2184 available standard forms for petitions and applications for
2185 development approval for use under this subsection.

2186 (e) Any person may submit a petition to a local government
2187 having jurisdiction over an area to be developed, requesting
2188 that government to approve that person as a developer, whether
2189 or not any or all development will be undertaken by that person,
2190 and to approve the area as appropriate for an areawide
2191 development of regional impact.

2192 (d) A general purpose local government with jurisdiction
2193 over an area to be considered in an areawide development of
2194 regional impact shall not have to petition itself for
2195 authorization to prepare and consider an application for
2196 development approval for an areawide development plan. However,
2197 such a local government shall initiate the preparation of an
2198 application only:

2199 1. After scheduling and conducting a public hearing as
2200 specified in paragraph (e); and



2201 2. After conducting such hearing, finding that the
2202 planning area meets the standards and criteria pursuant to
2203 subparagraph (b)3. for determining that an areawide development
2204 plan will be in the public interest.

2205 (e) The local government shall schedule a public hearing
2206 within 60 days after receipt of the petition. The public hearing
2207 shall be advertised at least 30 days prior to the hearing. In
2208 addition to the public hearing notice by the local government,
2209 the petitioner, except when the petitioner is a local
2210 government, shall provide actual notice to each person owning
2211 land within the proposed areawide development plan at least 30
2212 days prior to the hearing. If the petitioner is a local
2213 government, or local governments pursuant to an interlocal
2214 agreement, notice of the public hearing shall be provided by the
2215 publication of an advertisement in a newspaper of general
2216 circulation that meets the requirements of this paragraph. The
2217 advertisement must be no less than one-quarter page in a
2218 standard size or tabloid size newspaper, and the headline in the
2219 advertisement must be in type no smaller than 18 point. The
2220 advertisement shall not be published in that portion of the
2221 newspaper where legal notices and classified advertisements
2222 appear. The advertisement must be published in a newspaper of
2223 general paid circulation in the county and of general interest
2224 and readership in the community, not one of limited subject
2225 matter, pursuant to chapter 50. Whenever possible, the



CS/CS/HB 1151, Engrossed 2

2018

2226 advertisement must appear in a newspaper that is published at
2227 least 5 days a week, unless the only newspaper in the community
2228 is published less than 5 days a week. The advertisement must be
2229 in substantially the form used to advertise amendments to
2230 comprehensive plans pursuant to s. 163.3184. The local
2231 government shall specifically notify in writing the regional
2232 planning agency and the state land planning agency at least 30
2233 days prior to the public hearing. At the public hearing, all
2234 interested parties may testify and submit evidence regarding the
2235 petitioner's qualifications, the need for and benefits of an
2236 areawide development of regional impact, and such other issues
2237 relevant to a full consideration of the petition. If more than
2238 one local government has jurisdiction over the defined planning
2239 area in an areawide development plan, the local governments
2240 shall hold a joint public hearing. Such hearing shall address,
2241 at a minimum, the need to resolve conflicting ordinances or
2242 comprehensive plans, if any. The local government holding the
2243 joint hearing shall comply with the following additional
2244 requirements:

2245 1. The notice of the hearing shall be published at least
2246 60 days in advance of the hearing and shall specify where the
2247 petition may be reviewed.

2248 2. The notice shall be given to the state land planning
2249 agency, to the applicable regional planning agency, and to such
2250 other persons as may have been designated by the state land



2251 planning agency as entitled to receive such notices.

2252 3. A public hearing date shall be set by the appropriate
2253 local government at the next scheduled meeting.

2254 (f) Following the public hearing, the local government
2255 shall issue a written order, appealable under s. 380.07, which
2256 approves, approves with conditions, or denies the petition. It
2257 shall approve the petitioner as the developer if it finds that
2258 the petitioner and defined planning area meet the standards and
2259 criteria, consistent with applicable law, pursuant to
2260 subparagraph (b)3.

2261 (g) The local government shall submit any order which
2262 approves the petition, or approves the petition with conditions,
2263 to the petitioner, to all owners of property within the defined
2264 planning area, to the regional planning agency, and to the state
2265 land planning agency within 30 days after the order becomes
2266 effective.

2267 (h) The petitioner, an owner of property within the
2268 defined planning area, the appropriate regional planning agency
2269 by vote at a regularly scheduled meeting, or the state land
2270 planning agency may appeal the decision of the local government
2271 to the Florida Land and Water Adjudicatory Commission by filing
2272 a notice of appeal with the commission. The procedures
2273 established in s. 380.07 shall be followed for such an appeal.

2274 (i) After the time for appeal of the decision has run, an
2275 approved developer may submit an application for development



CS/CS/HB 1151, Engrossed 2

2018

2276 approval for a proposed areawide development of regional impact
2277 for land within the defined planning area, pursuant to
2278 subsection (6). Development undertaken in conformance with an
2279 areawide development order issued under this section shall not
2280 require further development of regional impact review.

2281 (j) In reviewing an application for a proposed areawide
2282 development of regional impact, the regional planning agency
2283 shall evaluate, and the local government shall consider, the
2284 following criteria, in addition to any other criteria set forth
2285 in this section:

2286 1. Whether the developer has demonstrated its legal,
2287 financial, and administrative ability to perform any commitments
2288 it has made in the application for a proposed areawide
2289 development of regional impact.

2290 2. Whether the developer has demonstrated that all
2291 property owners within the defined planning area consent or do
2292 not object to the proposed areawide development of regional
2293 impact.

2294 3. Whether the area and the anticipated development are
2295 consistent with the applicable local, regional, and state
2296 comprehensive plans, except as provided for in paragraph (k).

2297 (k) In addition to the requirements of subsection (14), a
2298 development order approving, or approving with conditions, a
2299 proposed areawide development of regional impact shall specify
2300 the approved land uses and the amount of development approved



2301 within each land use category in the defined planning area. The
2302 development order shall incorporate by reference the approved
2303 areawide development plan. The local government shall not
2304 approve an areawide development plan that is inconsistent with
2305 the local comprehensive plan, except that a local government may
2306 amend its comprehensive plan pursuant to paragraph (6)(b).

2307 (l) Any owner of property within the defined planning area
2308 may withdraw his or her consent to the areawide development plan
2309 at any time prior to local government approval, with or without
2310 conditions, of the petition; and the plan, the areawide
2311 development order, and the exemption from development of
2312 regional impact review of individual projects under this section
2313 shall not thereafter apply to the owner's property. After the
2314 areawide development order is issued, a landowner may withdraw
2315 his or her consent only with the approval of the local
2316 government.

2317 (m) If the developer of an areawide development of
2318 regional impact is a general purpose local government with
2319 jurisdiction over the land area included within the areawide
2320 development proposal and if no interest in the land within the
2321 land area is owned, leased, or otherwise controlled by a person,
2322 corporate or natural, for the purpose of mining or beneficiation
2323 of minerals, then:

2324 1. Demonstration of property owner consent or lack of
2325 objection to an areawide development plan shall not be required;



2326 and

2327 2. The option to withdraw consent does not apply, and all
2328 property and development within the areawide development
2329 planning area shall be subject to the areawide plan and to the
2330 development order conditions.

2331 (n) After a development order approving an areawide
2332 development plan is received, changes shall be subject to the
2333 provisions of subsection (19), except that the percentages and
2334 numerical criteria shall be double those listed in paragraph
2335 (19)(b).

2336 (11) ~~(26)~~ ABANDONMENT OF DEVELOPMENTS OF REGIONAL IMPACT.—

2337 (a) There is hereby established a process to abandon a
2338 development of regional impact and its associated development
2339 orders. A development of regional impact and its associated
2340 development orders may be proposed to be abandoned by the owner
2341 or developer. The local government in whose jurisdiction in
2342 ~~which~~ the development of regional impact is located also may
2343 propose to abandon the development of regional impact, provided
2344 that the local government gives individual written notice to
2345 each development-of-regional-impact owner and developer of
2346 record, and provided that no such owner or developer objects in
2347 writing to the local government before prior to or at the public
2348 hearing pertaining to abandonment of the development of regional
2349 impact. ~~The state land planning agency is authorized to~~
2350 ~~promulgate rules that shall include, but not be limited to,~~



CS/CS/HB 1151, Engrossed 2

2018

2351 criteria for determining whether to grant, grant with
2352 conditions, or deny a proposal to abandon, and provisions to
2353 ensure that the developer satisfies all applicable conditions of
2354 the development order and adequately mitigates for the impacts
2355 of the development. If there is no existing development within
2356 the development of regional impact at the time of abandonment
2357 and no development within the development of regional impact is
2358 proposed by the owner or developer after such abandonment, an
2359 abandonment order may shall not require the owner or developer
2360 to contribute any land, funds, or public facilities as a
2361 condition of such abandonment order. The local government must
2362 file rules shall also provide a procedure for filing notice of
2363 the abandonment pursuant to s. 28.222 with the clerk of the
2364 circuit court for each county in which the development of
2365 regional impact is located. Abandonment will be deemed to have
2366 occurred upon the recording of the notice. Any decision by a
2367 local government concerning the abandonment of a development of
2368 regional impact is shall be subject to an appeal pursuant to s.
2369 380.07. The issues in any such appeal must shall be confined to
2370 whether the provisions of this subsection or any rules
2371 promulgated thereunder have been satisfied.

2372 (b) If requested by the owner, developer, or local
2373 government, the development-of-regional-impact development order
2374 must be abandoned by the local government having jurisdiction
2375 upon a showing that all required mitigation related to the



CS/CS/HB 1151, Engrossed 2

2018

2376 amount of development which existed on the date of abandonment
2377 has been completed or will be completed under an existing permit
2378 or equivalent authorization issued by a governmental agency as
2379 defined in s. 380.031(6), provided such permit or authorization
2380 is subject to enforcement through administrative or judicial
2381 remedies Upon receipt of written confirmation from the state
2382 land planning agency that any required mitigation applicable to
2383 completed development has occurred, an industrial development of
2384 regional impact located within the coastal high-hazard area of a
2385 rural area of opportunity which was approved before the adoption
2386 of the local government's comprehensive plan required under s.
2387 163.3167 and which plan's future land use map and zoning
2388 designates the land use for the development of regional impact
2389 as commercial may be unilaterally abandoned without the need to
2390 proceed through the process described in paragraph (a) if the
2391 developer or owner provides a notice of abandonment to the local
2392 government and records such notice with the applicable clerk of
2393 court. Abandonment shall be deemed to have occurred upon the
2394 recording of the notice. All development following abandonment
2395 must shall be fully consistent with the current comprehensive
2396 plan and applicable zoning.

2397 (c) A development order for abandonment of an approved
2398 development of regional impact may be amended by a local
2399 government pursuant to subsection (7), provided that the
2400 amendment does not reduce any mitigation previously required as



2401 a condition of abandonment, unless the developer demonstrates
2402 that changes to the development no longer will result in impacts
2403 that necessitated the mitigation.

2404 ~~(27) RIGHTS, RESPONSIBILITIES, AND OBLIGATIONS UNDER A~~
2405 ~~DEVELOPMENT ORDER. If a developer or owner is in doubt as to his~~
2406 ~~or her rights, responsibilities, and obligations under a~~
2407 ~~development order and the development order does not clearly~~
2408 ~~define his or her rights, responsibilities, and obligations, the~~
2409 ~~developer or owner may request participation in resolving the~~
2410 ~~dispute through the dispute resolution process outlined in s.~~
2411 ~~186.509. The Department of Economic Opportunity shall be~~
2412 ~~notified by certified mail of any meeting held under the process~~
2413 ~~provided for by this subsection at least 5 days before the~~
2414 ~~meeting.~~

2415 ~~(28) PARTIAL STATUTORY EXEMPTIONS.—~~

2416 ~~(a) If the binding agreement referenced under paragraph~~
2417 ~~(24) (1) for urban service boundaries is not entered into within~~
2418 ~~12 months after establishment of the urban service boundary, the~~
2419 ~~development of regional impact review for projects within the~~
2420 ~~urban service boundary must address transportation impacts only.~~

2421 ~~(b) If the binding agreement referenced under paragraph~~
2422 ~~(24) (m) for rural land stewardship areas is not entered into~~
2423 ~~within 12 months after the designation of a rural land~~
2424 ~~stewardship area, the development of regional impact review for~~
2425 ~~projects within the rural land stewardship area must address~~



CS/CS/HB 1151, Engrossed 2

2018

2426 ~~transportation impacts only.~~

2427 ~~(e) If the binding agreement for designated urban infill~~
2428 ~~and redevelopment areas is not entered into within 12 months~~
2429 ~~after the designation of the area or July 1, 2007, whichever~~
2430 ~~occurs later, the development of regional impact review for~~
2431 ~~projects within the urban infill and redevelopment area must~~
2432 ~~address transportation impacts only.~~

2433 ~~(d) A local government that does not wish to enter into a~~
2434 ~~binding agreement or that is unable to agree on the terms of the~~
2435 ~~agreement referenced under paragraph (24)(1) or paragraph~~
2436 ~~(24)(m) shall provide written notification to the state land~~
2437 ~~planning agency of the decision to not enter into a binding~~
2438 ~~agreement or the failure to enter into a binding agreement~~
2439 ~~within the 12-month period referenced in paragraphs (a), (b) and~~
2440 ~~(c). Following the notification of the state land planning~~
2441 ~~agency, development of regional impact review for projects~~
2442 ~~within an urban service boundary under paragraph (24)(1), or a~~
2443 ~~rural land stewardship area under paragraph (24)(m), must~~
2444 ~~address transportation impacts only.~~

2445 ~~(e) The vesting provision of s. 163.3167(5) relating to an~~
2446 ~~authorized development of regional impact does not apply to~~
2447 ~~those projects partially exempt from the development of-~~
2448 ~~regional impact review process under paragraphs (a)-(d).~~

2449 ~~(29) EXEMPTIONS FOR DENSE URBAN LAND AREAS.—~~

2450 ~~(a) The following are exempt from this section:~~



CS/CS/HB 1151, Engrossed 2

2018

- 2451 1. Any proposed development in a municipality that has an
2452 average of at least 1,000 people per square mile of land area
2453 and a minimum total population of at least 5,000;
2454 2. Any proposed development within a county, including the
2455 municipalities located in the county, that has an average of at
2456 least 1,000 people per square mile of land area and is located
2457 within an urban service area as defined in s. 163.3164 which has
2458 been adopted into the comprehensive plan;
2459 3. Any proposed development within a county, including the
2460 municipalities located therein, which has a population of at
2461 least 900,000, that has an average of at least 1,000 people per
2462 square mile of land area, but which does not have an urban
2463 service area designated in the comprehensive plan; or
2464 4. Any proposed development within a county, including the
2465 municipalities located therein, which has a population of at
2466 least 1 million and is located within an urban service area as
2467 defined in s. 163.3164 which has been adopted into the
2468 comprehensive plan.

2469
2470 The Office of Economic and Demographic Research within the
2471 Legislature shall annually calculate the population and density
2472 criteria needed to determine which jurisdictions meet the
2473 density criteria in subparagraphs 1.-4. by using the most recent
2474 land area data from the decennial census conducted by the Bureau
2475 of the Census of the United States Department of Commerce and



CS/CS/HB 1151, Engrossed 2

2018

2476 the latest available population estimates determined pursuant to
2477 s. 186.901. If any local government has had an annexation,
2478 contraction, or new incorporation, the Office of Economic and
2479 Demographic Research shall determine the population density
2480 using the new jurisdictional boundaries as recorded in
2481 accordance with s. 171.091. The Office of Economic and
2482 Demographic Research shall annually submit to the state land
2483 planning agency by July 1 a list of jurisdictions that meet the
2484 total population and density criteria. The state land planning
2485 agency shall publish the list of jurisdictions on its Internet
2486 website within 7 days after the list is received. The
2487 designation of jurisdictions that meet the criteria of
2488 subparagraphs 1.-4. is effective upon publication on the state
2489 land planning agency's Internet website. If a municipality that
2490 has previously met the criteria no longer meets the criteria,
2491 the state land planning agency shall maintain the municipality
2492 on the list and indicate the year the jurisdiction last met the
2493 criteria. However, any proposed development of regional impact
2494 not within the established boundaries of a municipality at the
2495 time the municipality last met the criteria must meet the
2496 requirements of this section until such time as the municipality
2497 as a whole meets the criteria. Any county that meets the
2498 criteria shall remain on the list in accordance with the
2499 provisions of this paragraph. Any jurisdiction that was placed
2500 on the dense urban land area list before June 2, 2011, shall



2501 remain on the list in accordance with the provisions of this
2502 paragraph.

2503 (b) If a municipality that does not qualify as a dense
2504 urban land area pursuant to paragraph (a) designates any of the
2505 following areas in its comprehensive plan, any proposed
2506 development within the designated area is exempt from the
2507 development-of-regional-impact process:

- 2508 1. Urban infill as defined in s. 163.3164;
- 2509 2. Community redevelopment areas as defined in s. 163.340;
- 2510 3. Downtown revitalization areas as defined in s.
2511 163.3164;
- 2512 4. Urban infill and redevelopment under s. 163.2517; or
- 2513 5. Urban service areas as defined in s. 163.3164 or areas
2514 within a designated urban service boundary under s.
2515 163.3177(14), Florida Statutes (2010).

2516 (c) If a county that does not qualify as a dense urban
2517 land area designates any of the following areas in its
2518 comprehensive plan, any proposed development within the
2519 designated area is exempt from the development-of-regional-
2520 impact process:

- 2521 1. Urban infill as defined in s. 163.3164;
- 2522 2. Urban infill and redevelopment under s. 163.2517; or
- 2523 3. Urban service areas as defined in s. 163.3164.

2524 (d) A development that is located partially outside an
2525 area that is exempt from the development-of-regional-impact



CS/CS/HB 1151, Engrossed 2

2018

2526 program must undergo development-of-regional-impact review
2527 pursuant to this section. However, if the total acreage that is
2528 included within the area exempt from development-of-regional-
2529 impact review exceeds 85 percent of the total acreage and square
2530 footage of the approved development of regional impact, the
2531 development-of-regional-impact development order may be
2532 rescinded in both local governments pursuant to s. 380.115(1),
2533 unless the portion of the development outside the exempt area
2534 meets the threshold criteria of a development-of-regional-
2535 impact.

2536 (e) In an area that is exempt under paragraphs (a)-(c),
2537 any previously approved development-of-regional-impact
2538 development orders shall continue to be effective, but the
2539 developer has the option to be governed by s. 380.115(1). A
2540 pending application for development approval shall be governed
2541 by s. 380.115(2).

2542 (f) Local governments must submit by mail a development
2543 order to the state land planning agency for projects that would
2544 be larger than 120 percent of any applicable development-of-
2545 regional-impact threshold and would require development-of-
2546 regional-impact review but for the exemption from the program
2547 under paragraphs (a)-(c). For such development orders, the state
2548 land planning agency may appeal the development order pursuant
2549 to s. 380.07 for inconsistency with the comprehensive plan
2550 adopted under chapter 163.



2551 (g) If a local government that qualifies as a dense urban
2552 land area under this subsection is subsequently found to be
2553 ineligible for designation as a dense urban land area, any
2554 development located within that area which has a complete,
2555 pending application for authorization to commence development
2556 may maintain the exemption if the developer is continuing the
2557 application process in good faith or the development is
2558 approved.

2559 (h) This subsection does not limit or modify the rights of
2560 any person to complete any development that has been authorized
2561 as a development of regional impact pursuant to this chapter.

2562 (i) This subsection does not apply to areas:

2563 1. Within the boundary of any area of critical state
2564 concern designated pursuant to s. 380.05;

2565 2. Within the boundary of the Wekiva Study Area as
2566 described in s. 369.316; or

2567 3. Within 2 miles of the boundary of the Everglades
2568 Protection Area as described in s. 373.4592(2).

2569 (12) ~~(30)~~ PROPOSED DEVELOPMENTS.—

2570 (a) A proposed development that exceeds the statewide
2571 guidelines and standards specified in s. 380.0651 and is not
2572 otherwise exempt pursuant to s. 380.0651 must otherwise subject
2573 to the review requirements of this section shall be approved by
2574 a local government pursuant to s. 163.3184(4) in lieu of
2575 proceeding in accordance with this section. However, if the



CS/CS/HB 1151, Engrossed 2

2018

2576 proposed development is consistent with the comprehensive plan
2577 as provided in s. 163.3194(3) (b), the development is not
2578 required to undergo review pursuant to s. 163.3184(4) or this
2579 section.

2580 **(b)** This subsection does not apply to:

2581 1. Amendments to a development order governing an existing
2582 development of regional impact.

2583 2. An application for development approval filed with a
2584 concurrent plan amendment application pending as of May 14,
2585 2015, if the applicant elects to have the application reviewed
2586 pursuant to this section as it existed on that date. The
2587 election shall be in writing and filed with the affected local
2588 government, regional planning council, and state land planning
2589 agency before December 31, 2018.

2590 Section 2. Section 380.061, Florida Statutes, is amended
2591 to read:

2592 380.061 The Florida Quality Developments program.—

2593 (1) This section only applies to developments approved as
2594 Florida Quality Developments before the effective date of this
2595 act. There is hereby created the Florida Quality Developments
2596 program. The intent of this program is to encourage development
2597 which has been thoughtfully planned to take into consideration
2598 protection of Florida's natural amenities, the cost to local
2599 government of providing services to a growing community, and the
2600 high quality of life Floridians desire. It is further intended



CS/CS/HB 1151, Engrossed 2

2018

2601 that the developer be provided, through a cooperative and
2602 coordinated effort, an expeditious and timely review by all
2603 agencies with jurisdiction over the project of his or her
2604 proposed development.

2605 (2) Following written notification to the state land
2606 planning agency and the appropriate regional planning agency, a
2607 local government with an approved Florida Quality Development
2608 within its jurisdiction must set a public hearing pursuant to
2609 its local procedures and shall adopt a local development order
2610 to replace and supersede the development order adopted by the
2611 state land planning agency for the Florida Quality Development.
2612 Thereafter, the Florida Quality Development shall follow the
2613 procedures and requirements for developments of regional impact
2614 as specified in this chapter Developments that may be designated
2615 as Florida Quality Developments are those developments which are
2616 above 80 percent of any numerical thresholds in the guidelines
2617 and standards for development of regional impact review pursuant
2618 to s. 380.06.

2619 (3) (a) To be eligible for designation under this program,
2620 the developer shall comply with each of the following
2621 requirements if applicable to the site of a qualified
2622 development:

2623 1. Donate or enter into a binding commitment to donate the
2624 fee or a lesser interest sufficient to protect, in perpetuity,
2625 the natural attributes of the types of land listed below. In



2626 lieu of this requirement, the developer may enter into a binding
2627 commitment that runs with the land to set aside such areas on
2628 the property, in perpetuity, as open space to be retained in a
2629 natural condition or as otherwise permitted under this
2630 subparagraph. Under the requirements of this subparagraph, the
2631 developer may reserve the right to use such areas for passive
2632 recreation that is consistent with the purposes for which the
2633 land was preserved.

2634 a. Those wetlands and water bodies throughout the state
2635 which would be delineated if the provisions of s. 373.4145(1)(b)
2636 were applied. The developer may use such areas for the purpose
2637 of site access, provided other routes of access are unavailable
2638 or impracticable; may use such areas for the purpose of
2639 stormwater or domestic sewage management and other necessary
2640 utilities if such uses are permitted pursuant to chapter 403; or
2641 may redesign or alter wetlands and water bodies within the
2642 jurisdiction of the Department of Environmental Protection which
2643 have been artificially created if the redesign or alteration is
2644 done so as to produce a more naturally functioning system.

2645 b. Active beach or primary and, where appropriate,
2646 secondary dunes, to maintain the integrity of the dune system
2647 and adequate public accessways to the beach. However, the
2648 developer may retain the right to construct and maintain
2649 elevated walkways over the dunes to provide access to the beach.

2650 c. Known archaeological sites determined to be of



2651 significance by the Division of Historical Resources of the
2652 Department of State.

2653 d. Areas known to be important to animal species
2654 designated as endangered or threatened by the United States Fish
2655 and Wildlife Service or by the Fish and Wildlife Conservation
2656 Commission, for reproduction, feeding, or nesting; for traveling
2657 between such areas used for reproduction, feeding, or nesting;
2658 or for escape from predation.

2659 e. Areas known to contain plant species designated as
2660 endangered by the Department of Agriculture and Consumer
2661 Services.

2662 2. Produce, or dispose of, no substances designated as
2663 hazardous or toxic substances by the United States Environmental
2664 Protection Agency, the Department of Environmental Protection,
2665 or the Department of Agriculture and Consumer Services. This
2666 subparagraph does not apply to the production of these
2667 substances in nonsignificant amounts as would occur through
2668 household use or incidental use by businesses.

2669 3. Participate in a downtown reuse or redevelopment
2670 program to improve and rehabilitate a declining downtown area.

2671 4. Incorporate no dredge and fill activities in, and no
2672 stormwater discharge into, waters designated as Class II,
2673 aquatic preserves, or Outstanding Florida Waters, except as
2674 permitted pursuant to s. 403.813(1), and the developer
2675 demonstrates that those activities meet the standards under



2676 Class II waters, Outstanding Florida Waters, or aquatic
2677 preserves, as applicable.

2678 5. ~~Include open space, recreation areas, Florida-friendly~~
2679 ~~landscaping as defined in s. 373.185, and energy conservation~~
2680 ~~and minimize impermeable surfaces as appropriate to the location~~
2681 ~~and type of project.~~

2682 6. ~~Provide for construction and maintenance of all onsite~~
2683 ~~infrastructure necessary to support the project and enter into a~~
2684 ~~binding commitment with local government to provide an~~
2685 ~~appropriate fair-share contribution toward the offsite impacts~~
2686 ~~that the development will impose on publicly funded facilities~~
2687 ~~and services, except offsite transportation, and condition or~~
2688 ~~phase the commencement of development to ensure that public~~
2689 ~~facilities and services, except offsite transportation, are~~
2690 ~~available concurrent with the impacts of the development. For~~
2691 ~~the purposes of offsite transportation impacts, the developer~~
2692 ~~shall comply, at a minimum, with the standards of the state land~~
2693 ~~planning agency's development of regional impact transportation~~
2694 ~~rule, the approved strategic regional policy plan, any~~
2695 ~~applicable regional planning council transportation rule, and~~
2696 ~~the approved local government comprehensive plan and land~~
2697 ~~development regulations adopted pursuant to part II of chapter~~
2698 ~~163.~~

2699 7. ~~Design and construct the development in a manner that~~
2700 ~~is consistent with the adopted state plan, the applicable~~



CS/CS/HB 1151, Engrossed 2

2018

2701 strategic regional policy plan, and the applicable adopted local
2702 government comprehensive plan.

2703 (b) In addition to the foregoing requirements, the
2704 developer shall plan and design his or her development in a
2705 manner which includes the needs of the people in this state as
2706 identified in the state comprehensive plan and the quality of
2707 life of the people who will live and work in or near the
2708 development. The developer is encouraged to plan and design his
2709 or her development in an innovative manner. These planning and
2710 design features may include, but are not limited to, such things
2711 as affordable housing, care for the elderly, urban renewal or
2712 redevelopment, mass transit, the protection and preservation of
2713 wetlands outside the jurisdiction of the Department of
2714 Environmental Protection or of uplands as wildlife habitat,
2715 provision for the recycling of solid waste, provision for onsite
2716 child care, enhancement of emergency management capabilities,
2717 the preservation of areas known to be primary habitat for
2718 significant populations of species of special concern designated
2719 by the Fish and Wildlife Conservation Commission, or community
2720 economic development. These additional amenities will be
2721 considered in determining whether the development qualifies for
2722 designation under this program.

2723 (4) The department shall adopt an application for
2724 development designation consistent with the intent of this
2725 section.



CS/CS/HB 1151, Engrossed 2

2018

2726 (5) (a) Before filing an application for development
2727 designation, the developer shall contact the Department of
2728 Economic Opportunity to arrange one or more preapplication
2729 conferences with the other reviewing entities. Upon the request
2730 of the developer or any of the reviewing entities, other
2731 affected state or regional agencies shall participate in this
2732 conference. The department, in coordination with the local
2733 government with jurisdiction and the regional planning council,
2734 shall provide the developer information about the Florida
2735 Quality Developments designation process and the use of
2736 preapplication conferences to identify issues, coordinate
2737 appropriate state, regional, and local agency requirements,
2738 fully address any concerns of the local government, the regional
2739 planning council, and other reviewing agencies and the meeting
2740 of those concerns, if applicable, through development order
2741 conditions, and otherwise promote a proper, efficient, and
2742 timely review of the proposed Florida Quality Development. The
2743 department shall take the lead in coordinating the review
2744 process.

2745 (b) The developer shall submit the application to the
2746 state land planning agency, the appropriate regional planning
2747 agency, and the appropriate local government for review. The
2748 review shall be conducted under the time limits and procedures
2749 set forth in s. 120.60, except that the 90-day time limit shall
2750 cease to run when the state land planning agency and the local



CS/CS/HB 1151, Engrossed 2

2018

2751 government have notified the applicant of their decision on
2752 whether the development should be designated under this program.

2753 (e) At any time prior to the issuance of the Florida
2754 Quality Development order, the developer of a proposed Florida
2755 Quality Development shall have the right to withdraw the
2756 proposed project from consideration as a Florida Quality
2757 Development. The developer may elect to convert the proposed
2758 project to a proposed development of regional impact. The
2759 conversion shall be in the form of a letter to the reviewing
2760 entities stating the developer's intent to seek authorization
2761 for the development as a development of regional impact under s.
2762 380.06. If a proposed Florida Quality Development converts to a
2763 development of regional impact, the developer shall resubmit the
2764 appropriate application and the development shall be subject to
2765 all applicable procedures under s. 380.06, except that:

2766 1. A preapplication conference held under paragraph (a)
2767 satisfies the preapplication procedures requirement under s.
2768 380.06(7); and

2769 2. If requested in the withdrawal letter, a finding of
2770 completeness of the application under paragraph (a) and s.
2771 120.60 may be converted to a finding of sufficiency by the
2772 regional planning council if such a conversion is approved by
2773 the regional planning council.

2774
2775 The regional planning council shall have 30 days to notify the



CS/CS/HB 1151, Engrossed 2

2018

2776 developer if the request for conversion of completeness to
2777 sufficiency is granted or denied. If granted and the application
2778 is found sufficient, the regional planning council shall notify
2779 the local government that a public hearing date may be set to
2780 consider the development for approval as a development of
2781 regional impact, and the development shall be subject to all
2782 applicable rules, standards, and procedures of s. 380.06. If the
2783 request for conversion of completeness to sufficiency is denied,
2784 the developer shall resubmit the appropriate application for
2785 review and the development shall be subject to all applicable
2786 procedures under s. 380.06, except as otherwise provided in this
2787 paragraph.

2788 (d) If the local government and state land planning agency
2789 agree that the project should be designated under this program,
2790 the state land planning agency shall issue a development order
2791 which incorporates the plan of development as set out in the
2792 application along with any agreed-upon modifications and
2793 conditions, based on recommendations by the local government and
2794 regional planning council, and a certification that the
2795 development is designated as one of Florida's Quality
2796 Developments. In the event of conflicting recommendations, the
2797 state land planning agency, after consultation with the local
2798 government and the regional planning agency, shall resolve such
2799 conflicts in the development order. Upon designation, the
2800 development, as approved, is exempt from development-of-



CS/CS/HB 1151, Engrossed 2

2018

2801 regional impact review pursuant to s. 380.06.

2802 (e) If the local government or state land planning agency,
2803 or both, recommends against designation, the development shall
2804 undergo development of regional impact review pursuant to s.
2805 380.06, except as provided in subsection (6) of this section.

2806 (6) (a) In the event that the development is not designated
2807 under subsection (5), the developer may appeal that
2808 determination to the Quality Developments Review Board. The
2809 board shall consist of the secretary of the state land planning
2810 agency, the Secretary of Environmental Protection and a member
2811 designated by the secretary, the Secretary of Transportation,
2812 the executive director of the Fish and Wildlife Conservation
2813 Commission, the executive director of the appropriate water
2814 management district created pursuant to chapter 373, and the
2815 chief executive officer of the appropriate local government.
2816 When there is a significant historical or archaeological site
2817 within the boundaries of a development which is appealed to the
2818 board, the director of the Division of Historical Resources of
2819 the Department of State shall also sit on the board. The staff
2820 of the state land planning agency shall serve as staff to the
2821 board.

2822 (b) The board shall meet once each quarter of the year.
2823 However, a meeting may be waived if no appeals are pending.

2824 (c) On appeal, the sole issue shall be whether the
2825 development meets the statutory criteria for designation under



CS/CS/HB 1151, Engrossed 2

2018

2826 this program. An affirmative vote of at least five members of
2827 the board, including the affirmative vote of the chief executive
2828 officer of the appropriate local government, shall be necessary
2829 to designate the development by the board.

2830 (d) The state land planning agency shall adopt procedural
2831 rules for consideration of appeals under this subsection.

2832 (7) (a) The development order issued pursuant to this
2833 section is enforceable in the same manner as a development order
2834 issued pursuant to s. 380.06.

2835 (b) Appeal of a development order issued pursuant to this
2836 section shall be available only pursuant to s. 380.07.

2837 (8) (a) Any local government comprehensive plan amendments
2838 related to a Florida Quality Development may be initiated by a
2839 local planning agency and considered by the local governing body
2840 at the same time as the application for development approval.
2841 Nothing in this subsection shall be construed to require
2842 favorable consideration of a Florida Quality Development solely
2843 because it is related to a development of regional impact.

2844 (b) The department shall adopt, by rule, standards and
2845 procedures necessary to implement the Florida Quality
2846 Developments program. The rules must include, but need not be
2847 limited to, provisions governing annual reports and criteria for
2848 determining whether a proposed change to an approved Florida
2849 Quality Development is a substantial change requiring further
2850 review.



CS/CS/HB 1151, Engrossed 2

2018

2851 Section 3. Section 380.0651, Florida Statutes, is amended
2852 to read:

2853 380.0651 Statewide guidelines, and standards, and
2854 exemptions.—

2855 (1) STATEWIDE GUIDELINES AND STANDARDS.—~~The statewide~~
2856 ~~guidelines and standards for developments required to undergo~~
2857 ~~development of regional impact review provided in this section~~
2858 ~~supersede the statewide guidelines and standards previously~~
2859 ~~adopted by the Administration Commission that address the same~~
2860 ~~development. Other standards and guidelines previously adopted~~
2861 ~~by the Administration Commission, including the residential~~
2862 ~~standards and guidelines, shall not be superseded. The~~
2863 ~~guidelines and standards shall be applied in the manner~~
2864 ~~described in s. 380.06(2)(a).~~

2865 (2) ~~The Administration Commission shall publish the~~
2866 ~~statewide guidelines and standards established in this section~~
2867 ~~in its administrative rule in place of the guidelines and~~
2868 ~~standards that are superseded by this act, without the~~
2869 ~~proceedings required by s. 120.54 and notwithstanding the~~
2870 ~~provisions of s. 120.545(1)(e). The Administration Commission~~
2871 ~~shall initiate rulemaking proceedings pursuant to s. 120.54 to~~
2872 ~~make all other technical revisions necessary to conform the~~
2873 ~~rules to this act. Rule amendments made pursuant to this~~
2874 ~~subsection shall not be subject to the requirement for~~
2875 ~~legislative approval pursuant to s. 380.06(2).~~



2876 (3) Subject to the exemptions and partial exemptions
2877 specified in this section, the following statewide guidelines
2878 and standards shall be applied in the manner described in s.
2879 380.06(2) to determine whether the following developments are
2880 subject to the requirements of s. 380.06 ~~shall be required to~~
2881 ~~undergo development of regional impact review:~~

2882 (a) *Airports.*—

2883 1. Any of the following airport construction projects is
2884 ~~shall be~~ a development of regional impact:

2885 a. A new commercial service or general aviation airport
2886 with paved runways.

2887 b. A new commercial service or general aviation paved
2888 runway.

2889 c. A new passenger terminal facility.

2890 2. Lengthening of an existing runway by 25 percent or an
2891 increase in the number of gates by 25 percent or three gates,
2892 whichever is greater, on a commercial service airport or a
2893 general aviation airport with regularly scheduled flights is a
2894 development of regional impact. However, expansion of existing
2895 terminal facilities at a nonhub or small hub commercial service
2896 airport is ~~shall~~ not be a development of regional impact.

2897 3. Any airport development project which is proposed for
2898 safety, repair, or maintenance reasons alone and would not have
2899 the potential to increase or change existing types of aircraft
2900 activity is not a development of regional impact.



CS/CS/HB 1151, Engrossed 2

2018

2901 Notwithstanding subparagraphs 1. and 2., renovation,
2902 modernization, or replacement of airport airside or terminal
2903 facilities that may include increases in square footage of such
2904 facilities but does not increase the number of gates or change
2905 the existing types of aircraft activity is not a development of
2906 regional impact.

2907 (b) *Attractions and recreation facilities.*—Any sports,
2908 entertainment, amusement, or recreation facility, including, but
2909 not limited to, a sports arena, stadium, racetrack, tourist
2910 attraction, amusement park, or pari-mutuel facility, the
2911 construction or expansion of which:

2912 1. For single performance facilities:
2913 a. Provides parking spaces for more than 2,500 cars; or
2914 b. Provides more than 10,000 permanent seats for
2915 spectators.

2916 2. For serial performance facilities:
2917 a. Provides parking spaces for more than 1,000 cars; or
2918 b. Provides more than 4,000 permanent seats for
2919 spectators.

2920
2921 For purposes of this subsection, "serial performance facilities"
2922 means those using their parking areas or permanent seating more
2923 than one time per day on a regular or continuous basis.

2924 (c) *Office development.*—Any proposed office building or
2925 park operated under common ownership, development plan, or



CS/CS/HB 1151, Engrossed 2

2018

2926 management that:

2927 1. Encompasses 300,000 or more square feet of gross floor
2928 area; or2929 2. Encompasses more than 600,000 square feet of gross
2930 floor area in a county with a population greater than 500,000
2931 and only in a geographic area specifically designated as highly
2932 suitable for increased threshold intensity in the approved local
2933 comprehensive plan.2934 (d) *Retail and service development.*—Any proposed retail,
2935 service, or wholesale business establishment or group of
2936 establishments which deals primarily with the general public
2937 onsite, operated under one common property ownership,
2938 development plan, or management that:2939 1. Encompasses more than 400,000 square feet of gross
2940 area; or

2941 2. Provides parking spaces for more than 2,500 cars.

2942 (e) *Recreational vehicle development.*—Any proposed
2943 recreational vehicle development planned to create or
2944 accommodate 500 or more spaces.2945 (f) *Multiuse development.*—Any proposed development with
2946 two or more land uses where the sum of the percentages of the
2947 appropriate thresholds identified in chapter 28-24, Florida
2948 Administrative Code, or this section for each land use in the
2949 development is equal to or greater than 145 percent. Any
2950 proposed development with three or more land uses, one of which



2951 is residential and contains at least 100 dwelling units or 15
2952 percent of the applicable residential threshold, whichever is
2953 greater, where the sum of the percentages of the appropriate
2954 thresholds identified in chapter 28-24, Florida Administrative
2955 Code, or this section for each land use in the development is
2956 equal to or greater than 160 percent. This threshold is in
2957 addition to, and does not preclude, a development from being
2958 required to undergo development-of-regional-impact review under
2959 any other threshold.

2960 (g) *Residential development.*—A rule may not be adopted
2961 concerning residential developments which treats a residential
2962 development in one county as being located in a less populated
2963 adjacent county unless more than 25 percent of the development
2964 is located within 2 miles or less of the less populated adjacent
2965 county. The residential thresholds of adjacent counties with
2966 less population and a lower threshold may not be controlling on
2967 any development wholly located within areas designated as rural
2968 areas of opportunity.

2969 (h) *Workforce housing.*—The applicable guidelines for
2970 residential development and the residential component for
2971 multiuse development shall be increased by 50 percent where the
2972 developer demonstrates that at least 15 percent of the total
2973 residential dwelling units authorized within the development of
2974 regional impact will be dedicated to affordable workforce
2975 housing, subject to a recorded land use restriction that shall



CS/CS/HB 1151, Engrossed 2

2018

2976 be for a period of not less than 20 years and that includes
2977 resale provisions to ensure long-term affordability for income-
2978 eligible homeowners and renters and provisions for the workforce
2979 housing to be commenced prior to the completion of 50 percent of
2980 the market rate dwelling. For purposes of this paragraph, the
2981 term "affordable workforce housing" means housing that is
2982 affordable to a person who earns less than 120 percent of the
2983 area median income, or less than 140 percent of the area median
2984 income if located in a county in which the median purchase price
2985 for a single-family existing home exceeds the statewide median
2986 purchase price of a single-family existing home. For the
2987 purposes of this paragraph, the term "statewide median purchase
2988 price of a single-family existing home" means the statewide
2989 purchase price as determined in the Florida Sales Report,
2990 Single-Family Existing Homes, released each January by the
2991 Florida Association of Realtors and the University of Florida
2992 Real Estate Research Center.

2993 (i) *Schools.*—

2994 1. The proposed construction of any public, private, or
2995 proprietary postsecondary educational campus which provides for
2996 a design population of more than 5,000 full-time equivalent
2997 students, or the proposed physical expansion of any public,
2998 private, or proprietary postsecondary educational campus having
2999 such a design population that would increase the population by
3000 at least 20 percent of the design population.



CS/CS/HB 1151, Engrossed 2

2018

3001 2. As used in this paragraph, "full-time equivalent
3002 student" means enrollment for 15 or more quarter hours during a
3003 single academic semester. In career centers or other
3004 institutions which do not employ semester hours or quarter hours
3005 in accounting for student participation, enrollment for 18
3006 contact hours shall be considered equivalent to one quarter
3007 hour, and enrollment for 27 contact hours shall be considered
3008 equivalent to one semester hour.

3009 3. This paragraph does not apply to institutions which are
3010 the subject of a campus master plan adopted by the university
3011 board of trustees pursuant to s. 1013.30.

3012 (2) STATUTORY EXEMPTIONS.—The following developments are
3013 exempt from s. 380.06:

3014 (a) Any proposed hospital.

3015 (b) Any proposed electrical transmission line or
3016 electrical power plant.

3017 (c) Any proposed addition to an existing sports facility
3018 complex if the addition meets the following characteristics:

3019 1. It would not operate concurrently with the scheduled
3020 hours of operation of the existing facility;

3021 2. Its seating capacity would be no more than 75 percent
3022 of the capacity of the existing facility; and

3023 3. The sports facility complex property was owned by a
3024 public body before July 1, 1983.



CS/CS/HB 1151, Engrossed 2

2018

3026 This exemption does not apply to any pari-mutuel facility as
3027 defined in s. 550.002.

3028 (d) Any proposed addition or cumulative additions
3029 subsequent to July 1, 1988, to an existing sports facility
3030 complex owned by a state university, if the increased seating
3031 capacity of the complex is no more than 30 percent of the
3032 capacity of the existing facility.

3033 (e) Any addition of permanent seats or parking spaces for
3034 an existing sports facility located on property owned by a
3035 public body before July 1, 1973, if future additions do not
3036 expand existing permanent seating or parking capacity more than
3037 15 percent annually in excess of the prior year's capacity.

3038 (f) Any increase in the seating capacity of an existing
3039 sports facility having a permanent seating capacity of at least
3040 50,000 spectators, provided that such an increase does not
3041 increase permanent seating capacity by more than 5 percent per
3042 year and does not exceed a total of 10 percent in any 5-year
3043 period. The sports facility must notify the appropriate local
3044 government within which the facility is located of the increase
3045 at least 6 months before the initial use of the increased
3046 seating in order to permit the appropriate local government to
3047 develop a traffic management plan for the traffic generated by
3048 the increase. Any traffic management plan must be consistent
3049 with the local comprehensive plan, the regional policy plan, and
3050 the state comprehensive plan.



3051 (g) Any expansion in the permanent seating capacity or
3052 additional improved parking facilities of an existing sports
3053 facility, if the following conditions exist:

3054 1.a. The sports facility had a permanent seating capacity
3055 on January 1, 1991, of at least 41,000 spectator seats;

3056 b. The sum of such expansions in permanent seating
3057 capacity does not exceed a total of 10 percent in any 5-year
3058 period and does not exceed a cumulative total of 20 percent for
3059 any such expansions; or

3060 c. The increase in additional improved parking facilities
3061 is a one-time addition and does not exceed 3,500 parking spaces
3062 serving the sports facility; and

3063 2. The local government having jurisdiction over the
3064 sports facility includes in the development order or development
3065 permit approving such expansion under this paragraph a finding
3066 of fact that the proposed expansion is consistent with the
3067 transportation, water, sewer, and stormwater drainage provisions
3068 of the approved local comprehensive plan and local land
3069 development regulations relating to those provisions.

3070
3071 Any owner or developer who intends to rely on this statutory
3072 exemption shall provide to the state land planning agency a copy
3073 of the local government application for a development permit.
3074 Within 45 days after receipt of the application, the state land
3075 planning agency shall render to the local government an advisory



CS/CS/HB 1151, Engrossed 2

2018

3076 and nonbinding opinion, in writing, stating whether, in the
3077 state land planning agency's opinion, the prescribed conditions
3078 exist for an exemption under this paragraph. The local
3079 government shall render the development order approving each
3080 such expansion to the state land planning agency. The owner,
3081 developer, or state land planning agency may appeal the local
3082 government development order pursuant to s. 380.07 within 45
3083 days after the order is rendered. The scope of review shall be
3084 limited to the determination of whether the conditions
3085 prescribed in this paragraph exist. If any sports facility
3086 expansion undergoes development-of-regional-impact review, all
3087 previous expansions that were exempt under this paragraph must
3088 be included in the development-of-regional-impact review.

3089 (h) Expansion to port harbors, spoil disposal sites,
3090 navigation channels, turning basins, harbor berths, and other
3091 related inwater harbor facilities of the ports specified in s.
3092 403.021(9)(b), port transportation facilities and projects
3093 listed in s. 311.07(3)(b), and intermodal transportation
3094 facilities identified pursuant to s. 311.09(3) when such
3095 expansions, projects, or facilities are consistent with port
3096 master plans and are in compliance with s. 163.3178.

3097 (i) Any proposed facility for the storage of any petroleum
3098 product or any expansion of an existing facility.

3099 (j) Any renovation or redevelopment within the same parcel
3100 as the existing development if such renovation or redevelopment



3101 does not change land use or increase density or intensity of
3102 use.

3103 (k) Waterport and marina development, including dry
3104 storage facilities.

3105 (l) Any proposed development within an urban service area
3106 boundary established under s. 163.3177(14), Florida Statutes
3107 2010, that is not otherwise exempt pursuant to subsection (3),
3108 if the local government having jurisdiction over the area where
3109 the development is proposed has adopted the urban service area
3110 boundary and has entered into a binding agreement with
3111 jurisdictions that would be impacted and with the Department of
3112 Transportation regarding the mitigation of impacts on state and
3113 regional transportation facilities.

3114 (m) Any proposed development within a rural land
3115 stewardship area created under s. 163.3248.

3116 (n) The establishment, relocation, or expansion of any
3117 military installation as specified in s. 163.3175.

3118 (o) Any self-storage warehousing that does not allow
3119 retail or other services.

3120 (p) Any proposed nursing home or assisted living facility.

3121 (q) Any development identified in an airport master plan
3122 and adopted into the comprehensive plan pursuant to s.
3123 163.3177(6)(b)4.

3124 (r) Any development identified in a campus master plan and
3125 adopted pursuant to s. 1013.30.



3126 (s) Any development in a detailed specific area plan
3127 prepared and adopted pursuant to s. 163.3245.

3128 (t) Any proposed solid mineral mine and any proposed
3129 addition to, expansion of, or change to an existing solid
3130 mineral mine. A mine owner must, however, enter into a binding
3131 agreement with the Department of Transportation to mitigate
3132 impacts to strategic intermodal system facilities. Proposed
3133 changes to any previously approved solid mineral mine
3134 development-of-regional-impact development orders having vested
3135 rights are not subject to further review or approval as a
3136 development-of-regional-impact or notice-of-proposed-change
3137 review or approval pursuant to subsection (19), except for those
3138 applications pending as of July 1, 2011, which are governed by
3139 s. 380.115(2). Notwithstanding this requirement, pursuant to s.
3140 380.115(1), a previously approved solid mineral mine
3141 development-of-regional-impact development order continues to
3142 have vested rights and continues to be effective unless
3143 rescinded by the developer. All local government regulations of
3144 proposed solid mineral mines are applicable to any new solid
3145 mineral mine or to any proposed addition to, expansion of, or
3146 change to an existing solid mineral mine.

3147 (u) Notwithstanding any provision in an agreement with or
3148 among a local government, regional agency, or the state land
3149 planning agency or in a local government's comprehensive plan to
3150 the contrary, a project no longer subject to development-of-



CS/CS/HB 1151, Engrossed 2

2018

3151 regional-impact review under the revised thresholds specified in
3152 s. 380.06(2)(b) and this section.

3153 (v) Any development within a county that has a research
3154 and education authority created by special act and which is also
3155 within a research and development park that is operated or
3156 managed by a research and development authority pursuant to part
3157 V of chapter 159.

3158 (w) Any development in an energy economic zone designated
3159 pursuant to s. 377.809 upon approval by its local governing
3160 body.

3161
3162 If a use is exempt from review pursuant to paragraphs (a)-(u),
3163 but will be part of a larger project that is subject to review
3164 pursuant to s. 380.06(12), the impact of the exempt use must be
3165 included in the review of the larger project, unless such exempt
3166 use involves a development that includes a landowner, tenant, or
3167 user that has entered into a funding agreement with the state
3168 land planning agency under the Innovation Incentive Program and
3169 the agreement contemplates a state award of at least \$50
3170 million.

3171 (3) EXEMPTIONS FOR DENSE URBAN LAND AREAS.—

3172 (a) The following are exempt from the requirements of s.
3173 380.06:

3174 1. Any proposed development in a municipality having an
3175 average of at least 1,000 people per square mile of land area



CS/CS/HB 1151, Engrossed 2

2018

3176 and a minimum total population of at least 5,000;

3177 2. Any proposed development within a county, including the
3178 municipalities located therein, having an average of at least
3179 1,000 people per square mile of land area and the development is
3180 located within an urban service area as defined in s. 163.3164
3181 which has been adopted into the comprehensive plan as defined in
3182 s. 163.3164;

3183 3. Any proposed development within a county, including the
3184 municipalities located therein, having a population of at least
3185 900,000 and an average of at least 1,000 people per square mile
3186 of land area, but which does not have an urban service area
3187 designated in the comprehensive plan; and

3188 4. Any proposed development within a county, including the
3189 municipalities located therein, having a population of at least
3190 1 million and the development is located within an urban service
3191 area as defined in s. 163.3164 which has been adopted into the
3192 comprehensive plan.

3193
3194 The Office of Economic and Demographic Research within the
3195 Legislature shall annually calculate the population and density
3196 criteria needed to determine which jurisdictions meet the
3197 density criteria in subparagraphs 1.-4. by using the most recent
3198 land area data from the decennial census conducted by the Bureau
3199 of the Census of the United States Department of Commerce and
3200 the latest available population estimates determined pursuant to



CS/CS/HB 1151, Engrossed 2

2018

3201 s. 186.901. If any local government has had an annexation,
3202 contraction, or new incorporation, the Office of Economic and
3203 Demographic Research shall determine the population density
3204 using the new jurisdictional boundaries as recorded in
3205 accordance with s. 171.091. The Office of Economic and
3206 Demographic Research shall annually submit to the state land
3207 planning agency by July 1 a list of jurisdictions that meet the
3208 total population and density criteria. The state land planning
3209 agency shall publish the list of jurisdictions on its website
3210 within 7 days after the list is received. The designation of
3211 jurisdictions that meet the criteria of subparagraphs 1.-4. is
3212 effective upon publication on the state land planning agency's
3213 website. If a municipality that has previously met the criteria
3214 no longer meets the criteria, the state land planning agency
3215 must maintain the municipality on the list and indicate the year
3216 the jurisdiction last met the criteria. However, any proposed
3217 development of regional impact not within the established
3218 boundaries of a municipality at the time the municipality last
3219 met the criteria must meet the requirements of this section
3220 until the municipality as a whole meets the criteria. Any county
3221 that meets the criteria must remain on the list. Any
3222 jurisdiction that was placed on the dense urban land area list
3223 before June 2, 2011, must remain on the list.

3224 (b) If a municipality that does not qualify as a dense
3225 urban land area pursuant to paragraph (a) designates any of the



CS/CS/HB 1151, Engrossed 2

2018

3226 following areas in its comprehensive plan, any proposed
3227 development within the designated area is exempt from s. 380.06
3228 unless otherwise required by part II of chapter 163:

- 3229 1. Urban infill as defined in s. 163.3164;
- 3230 2. Community redevelopment areas as defined in s. 163.340;
- 3231 3. Downtown revitalization areas as defined in s.

3232 163.3164;
3233 4. Urban infill and redevelopment under s. 163.2517; or
3234 5. Urban service areas as defined in s. 163.3164 or areas
3235 within a designated urban service area boundary pursuant to s.
3236 163.3177(14), Florida Statutes 2010.

3237 (c) If a county that does not qualify as a dense urban
3238 land area designates any of the following areas in its
3239 comprehensive plan, any proposed development within the
3240 designated area is exempt from the development-of-regional-
3241 impact process:

- 3242 1. Urban infill as defined in s. 163.3164;
- 3243 2. Urban infill and redevelopment pursuant to s. 163.2517;

3244 or

- 3245 3. Urban service areas as defined in s. 163.3164.

3246 (d) If any portion of the development is located in an
3247 area that is not exempt from review under s. 380.06, the
3248 development must undergo review pursuant to that section.

3249 (e) In an area that is exempt under paragraphs (a), (b),
3250 and (c), any previously approved development-of-regional-impact



CS/CS/HB 1151, Engrossed 2

2018

3251 development orders shall continue to be effective. However, the
3252 developer has the option to be governed by s. 380.115(1).

3253 (f) If a local government qualifies as a dense urban land
3254 area under this subsection and is subsequently found to be
3255 ineligible for designation as a dense urban land area, any
3256 development located within that area which has a complete,
3257 pending application for authorization to commence development
3258 shall maintain the exemption if the developer is continuing the
3259 application process in good faith or the development is
3260 approved.

3261 (g) This subsection does not limit or modify the rights of
3262 any person to complete any development that has been authorized
3263 as a development of regional impact pursuant to this chapter.

3264 (h) This subsection does not apply to areas:
3265 1. Within the boundary of any area of critical state
3266 concern designated pursuant to s. 380.05;
3267 2. Within the boundary of the Wekiva Study Area as
3268 described in s. 369.316; or
3269 3. Within 2 miles of the boundary of the Everglades
3270 Protection Area as defined in s. 373.4592.

3271 (4) PARTIAL STATUTORY EXEMPTIONS.—
3272 (a) If the binding agreement referenced under paragraph
3273 (2)(1) for urban service boundaries is not entered into within
3274 12 months after establishment of the urban service area
3275 boundary, the review pursuant to s. 380.06(12) for projects



3276 within the urban service area boundary must address
3277 transportation impacts only.

3278 (b) If the binding agreement referenced under paragraph
3279 (2) (m) for rural land stewardship areas is not entered into
3280 within 12 months after the designation of a rural land
3281 stewardship area, the review pursuant to s. 380.06(12) for
3282 projects within the rural land stewardship area must address
3283 transportation impacts only.

3284 (c) If the binding agreement for designated urban infill
3285 and redevelopment areas is not entered into within 12 months
3286 after the designation of the area or July 1, 2007, whichever
3287 occurs later, the review pursuant to s. 380.06(12) for projects
3288 within the urban infill and redevelopment area must address
3289 transportation impacts only.

3290 (d) A local government that does not wish to enter into a
3291 binding agreement or that is unable to agree on the terms of the
3292 agreement referenced under paragraph (2) (1) or paragraph (2) (m)
3293 must provide written notification to the state land planning
3294 agency of the decision to not enter into a binding agreement or
3295 the failure to enter into a binding agreement within the 12-
3296 month period referenced in paragraphs (a), (b), and (c).
3297 Following the notification of the state land planning agency, a
3298 review pursuant to s. 380.06(12) for projects within an urban
3299 service area boundary under paragraph (2) (1), or a rural land
3300 stewardship area under paragraph (2) (m), must address



3301 transportation impacts only.

3302 (e) The vesting provision of s. 163.3167(5) relating to an
3303 authorized development of regional impact does not apply to
3304 those projects partially exempt from s. 380.06 under paragraphs
3305 (a)-(d) of this subsection.

3306 (4) ~~Two or more developments, represented by their owners~~
3307 ~~or developers to be separate developments, shall be aggregated~~
3308 ~~and treated as a single development under this chapter when they~~
3309 ~~are determined to be part of a unified plan of development and~~
3310 ~~are physically proximate to one other.~~

3311 (a) ~~The criteria of three of the following subparagraphs~~
3312 ~~must be met in order for the state land planning agency to~~
3313 ~~determine that there is a unified plan of development:~~

3314 1.a. ~~The same person has retained or shared control of the~~
3315 ~~developments;~~

3316 b. ~~The same person has ownership or a significant legal or~~
3317 ~~equitable interest in the developments; or~~

3318 c. ~~There is common management of the developments~~
3319 ~~controlling the form of physical development or disposition of~~
3320 ~~parcels of the development.~~

3321 2. ~~There is a reasonable closeness in time between the~~
3322 ~~completion of 80 percent or less of one development and the~~
3323 ~~submission to a governmental agency of a master plan or series~~
3324 ~~of plans or drawings for the other development which is~~
3325 ~~indicative of a common development effort.~~



3326 3. A master plan or series of plans or drawings exists
3327 covering the developments sought to be aggregated which have
3328 been submitted to a local general purpose government, water
3329 management district, the Florida Department of Environmental
3330 Protection, or the Division of Florida Condominiums, Timeshares,
3331 and Mobile Homes for authorization to commence development. The
3332 existence or implementation of a utility's master utility plan
3333 required by the Public Service Commission or general purpose
3334 local government or a master drainage plan shall not be the sole
3335 determinant of the existence of a master plan.

3336 4. There is a common advertising scheme or promotional
3337 plan in effect for the developments sought to be aggregated.

3338 (b) The following activities or circumstances shall not be
3339 considered in determining whether to aggregate two or more
3340 developments:

3341 1. Activities undertaken leading to the adoption or
3342 amendment of any comprehensive plan element described in part II
3343 of chapter 163.

3344 2. The sale of unimproved parcels of land, where the
3345 seller does not retain significant control of the future
3346 development of the parcels.

3347 3. The fact that the same lender has a financial interest,
3348 including one acquired through foreclosure, in two or more
3349 parcels, so long as the lender is not an active participant in
3350 the planning, management, or development of the parcels in which



3351 it has an interest.

3352 4. Drainage improvements that are not designed to
3353 accommodate the types of development listed in the guidelines
3354 and standards contained in or adopted pursuant to this chapter
3355 or which are not designed specifically to accommodate the
3356 developments sought to be aggregated.

3357 (e) Aggregation is not applicable when the following
3358 circumstances and provisions of this chapter apply:

3359 1. Developments that are otherwise subject to aggregation
3360 with a development of regional impact which has received
3361 approval through the issuance of a final development order may
3362 not be aggregated with the approved development of regional
3363 impact. However, this subparagraph does not preclude the state
3364 land planning agency from evaluating an allegedly separate
3365 development as a substantial deviation pursuant to s. 380.06(19)
3366 or as an independent development of regional impact.

3367 2. Two or more developments, each of which is
3368 independently a development of regional impact that has or will
3369 obtain a development order pursuant to s. 380.06.

3370 3. Completion of any development that has been vested
3371 pursuant to s. 380.05 or s. 380.06, including vested rights
3372 arising out of agreements entered into with the state land
3373 planning agency for purposes of resolving vested rights issues.
3374 Development-of-regional-impact review of additions to vested
3375 developments of regional impact shall not include review of the



3376 impacts resulting from the vested portions of the development.

3377 4. The developments sought to be aggregated were
3378 authorized to commence development before September 1, 1988, and
3379 could not have been required to be aggregated under the law
3380 existing before that date.

3381 5. Any development that qualifies for an exemption under
3382 s. 380.06(29).

3383 6. Newly acquired lands intended for development in
3384 coordination with a developed and existing development of
3385 regional impact are not subject to aggregation if the newly
3386 acquired lands comprise an area that is equal to or less than 10
3387 percent of the total acreage subject to an existing development-
3388 of-regional-impact development order.

3389 (d) The provisions of this subsection shall be applied
3390 prospectively from September 1, 1988. Written decisions,
3391 agreements, and binding letters of interpretation made or issued
3392 by the state land planning agency prior to July 1, 1988, shall
3393 not be affected by this subsection.

3394 (e) In order to encourage developers to design, finance,
3395 donate, or build infrastructure, public facilities, or services,
3396 the state land planning agency may enter into binding agreements
3397 with two or more developers providing that the joint planning,
3398 sharing, or use of specified public infrastructure, facilities,
3399 or services by the developers shall not be considered in any
3400 subsequent determination of whether a unified plan of



3401 development exists for their developments. Such binding
3402 agreements may authorize the developers to pool impact fees or
3403 impact fee credits, or to enter into front-end agreements, or
3404 other financing arrangements by which they collectively agree to
3405 design, finance, donate, or build such public infrastructure,
3406 facilities, or services. Such agreements shall be conditioned
3407 upon a subsequent determination by the appropriate local
3408 government of consistency with the approved local government
3409 comprehensive plan and land development regulations.
3410 Additionally, the developers must demonstrate that the provision
3411 and sharing of public infrastructure, facilities, or services is
3412 in the public interest and not merely for the benefit of the
3413 developments which are the subject of the agreement.
3414 Developments that are the subject of an agreement pursuant to
3415 this paragraph shall be aggregated if the state land planning
3416 agency determines that sufficient aggregation factors are
3417 present to require aggregation without considering the design
3418 features, financial arrangements, donations, or construction
3419 that are specified in and required by the agreement.

3420 (f) The state land planning agency has authority to adopt
3421 rules pursuant to ss. 120.536(1) and 120.54 to implement the
3422 provisions of this subsection.

3423 Section 4. Section 380.07, Florida Statutes, is amended to
3424 read:

3425 380.07 Florida Land and Water Adjudicatory Commission.—



3426 (1) There is hereby created the Florida Land and Water
3427 Adjudicatory Commission, which shall consist of the
3428 Administration Commission. The commission may adopt rules
3429 necessary to ensure compliance with the area of critical state
3430 concern program ~~and the requirements for developments of~~
3431 ~~regional impact as set forth in this chapter.~~

3432 (2) Whenever any local government issues any development
3433 order in any area of critical state concern, or in regard to the
3434 abandonment of any approved development of regional impact,
3435 copies of such orders as prescribed by rule by the state land
3436 planning agency shall be transmitted to the state land planning
3437 agency, the regional planning agency, and the owner or developer
3438 of the property affected by such order. The state land planning
3439 agency shall adopt rules describing development order rendition
3440 and effectiveness in designated areas of critical state concern.
3441 Within 45 days after the order is rendered, the owner, the
3442 developer, or the state land planning agency may appeal the
3443 order to the Florida Land and Water Adjudicatory Commission by
3444 filing a petition alleging that the development order is not
3445 consistent with ~~the provisions of~~ this part. ~~The appropriate~~
3446 ~~regional planning agency by vote at a regularly scheduled~~
3447 ~~meeting may recommend that the state land planning agency~~
3448 ~~undertake an appeal of a development of regional impact~~
3449 ~~development order. Upon the request of an appropriate regional~~
3450 ~~planning council, affected local government, or any citizen, the~~



3451 state land planning agency shall consider whether to appeal the
3452 order and shall respond to the request within the 45-day appeal
3453 period.

3454 (3) Notwithstanding any other provision of law, an appeal
3455 of a development order in an area of critical state concern by
3456 the state land planning agency under this section may include
3457 consistency of the development order with the local
3458 comprehensive plan. However, if a development order relating to
3459 a development of regional impact has been challenged in a
3460 proceeding under s. 163.3215 and a party to the proceeding
3461 serves notice to the state land planning agency of the pending
3462 proceeding under s. 163.3215, the state land planning agency
3463 shall:

3464 (a) Raise its consistency issues by intervening as a full
3465 party in the pending proceeding under s. 163.3215 within 30 days
3466 after service of the notice; and

3467 (b) Dismiss the consistency issues from the development
3468 order appeal.

3469 (4) The appellant shall furnish a copy of the petition to
3470 the opposing party, as the case may be, and to the local
3471 government that issued the order. The filing of the petition
3472 stays the effectiveness of the order until after the completion
3473 of the appeal process.

3474 (5) The 45-day appeal period for a development of regional
3475 impact within the jurisdiction of more than one local government



3476 shall not commence until after all the local governments having
3477 jurisdiction over the proposed development of regional impact
3478 have rendered their development orders. The appellant shall
3479 furnish a copy of the notice of appeal to the opposing party, as
3480 the case may be, and to the local government that which issued
3481 the order. The filing of the notice of appeal stays shall stay
3482 the effectiveness of the order until after the completion of the
3483 appeal process.

3484 (5)-(6) Before Prior to issuing an order, the Florida Land
3485 and Water Adjudicatory Commission shall hold a hearing pursuant
3486 to ~~the provisions of~~ chapter 120. The commission shall encourage
3487 the submission of appeals on the record made pursuant to
3488 subsection (7) below in cases in which the development order was
3489 issued after a full and complete hearing before the local
3490 government or an agency thereof.

3491 (6)-(7) The Florida Land and Water Adjudicatory Commission
3492 shall issue a decision granting or denying permission to develop
3493 pursuant to the standards of this chapter and may attach
3494 conditions and restrictions to its decisions.

3495 (7)-(8) If an appeal is filed with respect to any issues
3496 within the scope of a permitting program authorized by chapter
3497 161, chapter 373, or chapter 403 and for which a permit or
3498 conceptual review approval has been obtained before prior to the
3499 issuance of a development order, any such issue shall be
3500 specifically identified in the notice of appeal which is filed



CS/CS/HB 1151, Engrossed 2

2018

3501 pursuant to this section, together with other issues that which
3502 constitute grounds for the appeal. The appeal may proceed with
3503 respect to issues within the scope of permitting programs for
3504 which a permit or conceptual review approval has been obtained
3505 before prior to the issuance of a development order only after
3506 the commission determines by majority vote at a regularly
3507 scheduled commission meeting that statewide or regional
3508 interests may be adversely affected by the development. In
3509 making this determination, there is shall be a rebuttable
3510 presumption that statewide and regional interests relating to
3511 issues within the scope of the permitting programs for which a
3512 permit or conceptual approval has been obtained are not
3513 adversely affected.

3514 Section 5. Section 380.115, Florida Statutes, is amended
3515 to read:

3516 380.115 Vested rights and duties; effect of size
3517 reduction, changes in statewide guidelines and standards.—

3518 ~~(1) A change in a development-of-regional-impact guideline~~
3519 ~~and standard does not abridge or modify any vested or other~~
3520 ~~right or any duty or obligation pursuant to any development~~
3521 ~~order or agreement that is applicable to a development of~~
3522 ~~regional impact. A development that has received a development-~~
3523 ~~of-regional-impact development order pursuant to s. 380.06 but~~
3524 ~~is no longer required to undergo development-of-regional-impact~~
3525 ~~review by operation of law may elect a change in the guidelines~~



CS/CS/HB 1151, Engrossed 2

2018

3526 and standards, a development that has reduced its size below the
3527 thresholds as specified in s. 380.0651, a development that is
3528 exempt pursuant to s. 380.06(24) or (29), or a development that
3529 elects to rescind the development order pursuant to ~~are governed~~
3530 by the following procedures:

3531 (1)~~(a)~~ The development shall continue to be governed by
3532 the development-of-regional-impact development order and may be
3533 completed in reliance upon and pursuant to the development order
3534 unless the developer or landowner has followed the procedures
3535 for rescission in subsection (2) paragraph (b). Any proposed
3536 changes to developments which continue to be governed by a
3537 development-of-regional-impact development order must be
3538 approved pursuant to s. 380.06(7) ~~s. 380.06(19)~~ as it existed
3539 before a change in the development-of-regional-impact guidelines
3540 and standards, except that all percentage criteria are doubled
3541 and all other criteria are increased by 10 percent. The local
3542 government issuing the development order must monitor the
3543 development and enforce the development order. Local governments
3544 may not issue any permits or approvals or provide any extensions
3545 of services if the developer fails to act in substantial
3546 compliance with the development order. The development-of-
3547 regional-impact development order may be enforced ~~by the local~~
3548 government as provided in s. 380.11 ~~ss. 380.06(17) and 380.11~~.

3549 (2)~~(b)~~ If requested by the developer or landowner, the
3550 development-of-regional-impact development order shall be



CS/CS/HB 1151, Engrossed 2

2018

3551 rescinded by the local government having jurisdiction upon a
3552 showing that all required mitigation related to the amount of
3553 development that existed on the date of rescission has been
3554 completed or will be completed under an existing permit or
3555 equivalent authorization issued by a governmental agency as
3556 defined in s. 380.031(6), if such permit or authorization is
3557 subject to enforcement through administrative or judicial
3558 remedies.

3559 ~~(2) A development with an application for development~~
3560 ~~approval pending, pursuant to s. 380.06, on the effective date~~
3561 ~~of a change to the guidelines and standards, or a notification~~
3562 ~~of proposed change pending on the effective date of a change to~~
3563 ~~the guidelines and standards, may elect to continue such review~~
3564 ~~pursuant to s. 380.06. At the conclusion of the pending review,~~
3565 ~~including any appeals pursuant to s. 380.07, the resulting~~
3566 ~~development order shall be governed by the provisions of~~
3567 ~~subsection (1).~~.

3568 ~~(3) A landowner that has filed an application for a~~
3569 ~~development of regional impact review prior to the adoption of a~~
3570 ~~sector plan pursuant to s. 163.3245 may elect to have the~~
3571 ~~application reviewed pursuant to s. 380.06, comprehensive plan~~
3572 ~~provisions in force prior to adoption of the sector plan, and~~
3573 ~~any requested comprehensive plan amendments that accompany the~~
3574 ~~application.~~

3575 Section 6. Paragraph (c) of subsection (1) of section



CS/CS/HB 1151, Engrossed 2

2018

3576 125.68, Florida Statutes, is amended to read:

3577 125.68 Codification of ordinances; exceptions; public
3578 record.—

3579 (1)

3580 (c) The following ordinances are exempt from codification
3581 and annual publication requirements:

3582 1. Any development agreement, or amendment to such
3583 agreement, adopted by ordinance pursuant to ss. 163.3220-
3584 163.3243.

3585 2. Any development order, or amendment to such order,
3586 adopted by ordinance pursuant to s. 380.06(4) ~~s. 380.06(15)~~.

3587 Section 7. Paragraph (e) of subsection (3), subsection
3588 (6), and subsection (12) of section 163.3245, Florida Statutes,
3589 are amended to read:

3590 163.3245 Sector plans.—

3591 (3) Sector planning encompasses two levels: adoption
3592 pursuant to s. 163.3184 of a long-term master plan for the
3593 entire planning area as part of the comprehensive plan, and
3594 adoption by local development order of two or more detailed
3595 specific area plans that implement the long-term master plan and
3596 within which s. 380.06 is waived.

3597 (e) Whenever a local government issues a development order
3598 approving a detailed specific area plan, a copy of such order
3599 shall be rendered to the state land planning agency and the
3600 owner or developer of the property affected by such order, as



CS/CS/HB 1151, Engrossed 2

2018

3601 prescribed by rules of the state land planning agency for a
3602 development order for a development of regional impact. Within
3603 45 days after the order is rendered, the owner, the developer,
3604 or the state land planning agency may appeal the order to the
3605 Florida Land and Water Adjudicatory Commission by filing a
3606 petition alleging that the detailed specific area plan is not
3607 consistent with the comprehensive plan or with the long-term
3608 master plan adopted pursuant to this section. The appellant
3609 shall furnish a copy of the petition to the opposing party, as
3610 the case may be, and to the local government that issued the
3611 order. The filing of the petition stays the effectiveness of the
3612 order until after completion of the appeal process. However, if
3613 a development order approving a detailed specific area plan has
3614 been challenged by an aggrieved or adversely affected party in a
3615 judicial proceeding pursuant to s. 163.3215, and a party to such
3616 proceeding serves notice to the state land planning agency, the
3617 state land planning agency shall dismiss its appeal to the
3618 commission and shall have the right to intervene in the pending
3619 judicial proceeding pursuant to s. 163.3215. Proceedings for
3620 administrative review of an order approving a detailed specific
3621 area plan shall be conducted consistent with s. 380.07(5) ~~s.~~
3622 ~~380.07(6)~~. The commission shall issue a decision granting or
3623 denying permission to develop pursuant to the long-term master
3624 plan and the standards of this part and may attach conditions or
3625 restrictions to its decisions.



3626 (6) An applicant who applied concurrent with or subsequent
3627 to review and adoption of a long-term master plan pursuant to
3628 paragraph (3)(a), an applicant may apply for master development
3629 approval pursuant to s. 380.06 s. 380.06(21) for the entire
3630 planning area shall remain subject to the master development
3631 order in order to establish a buildout date until which the
3632 approved uses and densities and intensities of use of the master
3633 plan are not subject to downzoning, unit density reduction, or
3634 intensity reduction, unless the developer elects to rescind the
3635 development order pursuant to s. 380.115, the development order
3636 is abandoned pursuant to s. 380.06(11), or the local government
3637 can demonstrate that implementation of the master plan is not
3638 continuing in good faith based on standards established by plan
3639 policy, that substantial changes in the conditions underlying
3640 the approval of the master plan have occurred, that the master
3641 plan was based on substantially inaccurate information provided
3642 by the applicant, or that change is clearly established to be
3643 essential to the public health, safety, or welfare. Review of
3644 the application for master development approval shall be at a
3645 level of detail appropriate for the long-term and conceptual
3646 nature of the long-term master plan and, to the maximum extent
3647 possible, may only consider information provided in the
3648 application for a long-term master plan. Notwithstanding s.
3649 380.06, an increment of development in such an approved master
3650 development plan must be approved by a detailed specific area



CS/CS/HB 1151, Engrossed 2

2018

3651 plan pursuant to paragraph (3)(b) and is exempt from review
3652 pursuant to s. 380.06.

3653 (12) Notwithstanding s. 380.06, this part, or any planning
3654 agreement or plan policy, a landowner or developer who has
3655 received approval of a master development-of-regional-impact
3656 development order pursuant to s. 380.06(9) ~~s. 380.06(21)~~ may
3657 apply to implement this order by filing one or more applications
3658 to approve a detailed specific area plan pursuant to paragraph
3659 (3)(b).

3660 Section 8. Subsections (11), (12), and (14) of section
3661 163.3246, Florida Statutes, are amended to read:

3662 163.3246 Local government comprehensive planning
3663 certification program.—

3664 (11) If the local government of an area described in
3665 subsection (10) does not request that the state land planning
3666 agency review the developments of regional impact that are
3667 proposed within the certified area, an application for approval
3668 of a development order within the certified area is shall be
3669 exempt from ~~review under~~ s. 380.06.

3670 (12) A local government's certification shall be reviewed
3671 by the local government and the state land planning agency as
3672 part of the evaluation and appraisal process pursuant to s.
3673 163.3191. Within 1 year after the deadline for the local
3674 government to update its comprehensive plan based on the
3675 evaluation and appraisal, the state land planning agency must



CS/CS/HB 1151, Engrossed 2

2018

3676 shall renew or revoke the certification. The local government's
3677 failure to timely adopt necessary amendments to update its
3678 comprehensive plan based on an evaluation and appraisal, which
3679 are found to be in compliance by the state land planning agency,
3680 ~~is shall be~~ cause for revoking the certification agreement. The
3681 state land planning agency's decision to renew or revoke ~~is~~
3682 ~~shall be considered~~ agency action subject to challenge under s.
3683 120.569.

3684 (14) It is the intent of the Legislature to encourage the
3685 creation of connected-city corridors that facilitate the growth
3686 of high-technology industry and innovation through partnerships
3687 that support research, marketing, workforce, and
3688 entrepreneurship. It is the further intent of the Legislature to
3689 provide for a locally controlled, comprehensive plan amendment
3690 process for such projects that are designed to achieve a
3691 cleaner, healthier environment; limit urban sprawl by promoting
3692 diverse but interconnected communities; provide a range of
3693 intergenerational housing types; protect wildlife and natural
3694 areas; assure the efficient use of land and other resources;
3695 create quality communities of a design that promotes alternative
3696 transportation networks and travel by multiple transportation
3697 modes; and enhance the prospects for the creation of jobs. The
3698 Legislature finds and declares that this state's connected-city
3699 corridors require a reduced level of state and regional
3700 oversight because of their high degree of urbanization and the



CS/CS/HB 1151, Engrossed 2

2018

3701 planning capabilities and resources of the local government.

3702 (a) Notwithstanding subsections (2), (4), (5), (6), and
3703 (7), Pasco County is named a pilot community and shall be
3704 considered certified for a period of 10 years for connected-city
3705 corridor plan amendments. The state land planning agency shall
3706 provide a written notice of certification to Pasco County by
3707 July 15, 2015, which shall be considered a final agency action
3708 subject to challenge under s. 120.569. The notice of
3709 certification must include:

3710 1. The boundary of the connected-city corridor
3711 certification area; and

3712 2. A requirement that Pasco County submit an annual or
3713 biennial monitoring report to the state land planning agency
3714 according to the schedule provided in the written notice. The
3715 monitoring report must, at a minimum, include the number of
3716 amendments to the comprehensive plan adopted by Pasco County,
3717 the number of plan amendments challenged by an affected person,
3718 and the disposition of such challenges.

3719 (b) A plan amendment adopted under this subsection may be
3720 based upon a planning period longer than the generally
3721 applicable planning period of the Pasco County local
3722 comprehensive plan, must specify the projected population within
3723 the planning area during the chosen planning period, may include
3724 a phasing or staging schedule that allocates a portion of Pasco
3725 County's future growth to the planning area through the planning



CS/CS/HB 1151, Engrossed 2

2018

3726 period, and may designate a priority zone or subarea within the
3727 connected-city corridor for initial implementation of the plan.
3728 A plan amendment adopted under this subsection is not required
3729 to demonstrate need based upon projected population growth or on
3730 any other basis.

3731 (c) If Pasco County adopts a long-term transportation
3732 network plan and financial feasibility plan, and subject to
3733 compliance with the requirements of such a plan, the projects
3734 within the connected-city corridor are deemed to have satisfied
3735 all concurrency and other state agency or local government
3736 transportation mitigation requirements except for site-specific
3737 access management requirements.

3738 (d) If Pasco County does not request that the state land
3739 planning agency review the developments of regional impact that
3740 are proposed within the certified area, an application for
3741 approval of a development order within the certified area is
3742 exempt from ~~review under~~ s. 380.06.

3743 (e) The Office of Program Policy Analysis and Government
3744 Accountability (OPPAGA) shall submit to the Governor, the
3745 President of the Senate, and the Speaker of the House of
3746 Representatives by December 1, 2024, a report and
3747 recommendations for implementing a statewide program that
3748 addresses the legislative findings in this subsection. In
3749 consultation with the state land planning agency, OPPAGA shall
3750 develop the report and recommendations with input from other



CS/CS/HB 1151, Engrossed 2

2018

3751 state and regional agencies, local governments, and interest
3752 groups. OPPAGA shall also solicit citizen input in the
3753 potentially affected areas and consult with the affected local
3754 government and stakeholder groups. Additionally, OPPAGA shall
3755 review local and state actions and correspondence relating to
3756 the pilot program to identify issues of process and substance in
3757 recommending changes to the pilot program. At a minimum, the
3758 report and recommendations must include:

3759 1. Identification of local governments other than the
3760 local government participating in the pilot program which should
3761 be certified. The report may also recommend that a local
3762 government is no longer appropriate for certification; and
3763 2. Changes to the certification pilot program.

3764 Section 9. Subsection (4) of section 189.08, Florida
3765 Statutes, is amended to read:

3766 189.08 Special district public facilities report.—

3767 (4) Those special districts building, improving, or
3768 expanding public facilities addressed by a development order
3769 issued to the developer pursuant to s. 380.06 may use the most
3770 recent local government annual report required by s. 380.06(6)
3771 ~~s. 380.06(15) and (18)~~ and submitted by the developer, to the
3772 extent the annual report provides the information required by
3773 subsection (2).

3774 Section 10. Subsection (2) of section 190.005, Florida
3775 Statutes, is amended to read:



3776 190.005 Establishment of district.—

3777 (2) The exclusive and uniform method for the establishment

3778 of a community development district of less than 2,500 acres in

3779 size or a community development district of up to 7,000 acres in

3780 size located within a connected-city corridor established

3781 pursuant to s. 163.3246(13) ~~s. 163.3246(14)~~ shall be pursuant to

3782 an ordinance adopted by the county commission of the county

3783 having jurisdiction over the majority of land in the area in

3784 which the district is to be located granting a petition for the

3785 establishment of a community development district as follows:

3786 (a) A petition for the establishment of a community

3787 development district shall be filed by the petitioner with the

3788 county commission. The petition shall contain the same

3789 information as required in paragraph (1) (a).

3790 (b) A public hearing on the petition shall be conducted by

3791 the county commission in accordance with the requirements and

3792 procedures of paragraph (1) (d).

3793 (c) The county commission shall consider the record of the

3794 public hearing and the factors set forth in paragraph (1) (e) in

3795 making its determination to grant or deny a petition for the

3796 establishment of a community development district.

3797 (d) The county commission may ~~shall~~ not adopt any

3798 ordinance which would expand, modify, or delete any provision of

3799 the uniform community development district charter as set forth

3800 in ss. 190.006-190.041. An ordinance establishing a community



3801 development district shall only include the matters provided for
3802 in paragraph (1)(f) unless the commission consents to any of the
3803 optional powers under s. 190.012(2) at the request of the
3804 petitioner.

3805 (e) If all of the land in the area for the proposed
3806 district is within the territorial jurisdiction of a municipal
3807 corporation, then the petition requesting establishment of a
3808 community development district under this act shall be filed by
3809 the petitioner with that particular municipal corporation. In
3810 such event, the duties of the county, hereinabove described, in
3811 action upon the petition shall be the duties of the municipal
3812 corporation. If any of the land area of a proposed district is
3813 within the land area of a municipality, the county commission
3814 may not create the district without municipal approval. If all
3815 of the land in the area for the proposed district, even if less
3816 than 2,500 acres, is within the territorial jurisdiction of two
3817 or more municipalities or two or more counties, except for
3818 proposed districts within a connected-city corridor established
3819 pursuant to s. 163.3246(13) ~~s. 163.3246(14)~~, the petition shall
3820 be filed with the Florida Land and Water Adjudicatory Commission
3821 and proceed in accordance with subsection (1).

3822 (f) Notwithstanding any other provision of this
3823 subsection, within 90 days after a petition for the
3824 establishment of a community development district has been filed
3825 pursuant to this subsection, the governing body of the county or



CS/CS/HB 1151, Engrossed 2

2018

3826 municipal corporation may transfer the petition to the Florida
3827 Land and Water Adjudicatory Commission, which shall make the
3828 determination to grant or deny the petition as provided in
3829 subsection (1). A county or municipal corporation shall have no
3830 right or power to grant or deny a petition that has been
3831 transferred to the Florida Land and Water Adjudicatory
3832 Commission.

3833 Section 11. Paragraph (g) of subsection (1) of section
3834 190.012, Florida Statutes, is amended to read:

3835 190.012 Special powers; public improvements and community
3836 facilities.—The district shall have, and the board may exercise,
3837 subject to the regulatory jurisdiction and permitting authority
3838 of all applicable governmental bodies, agencies, and special
3839 districts having authority with respect to any area included
3840 therein, any or all of the following special powers relating to
3841 public improvements and community facilities authorized by this
3842 act:

3843 (1) To finance, fund, plan, establish, acquire, construct
3844 or reconstruct, enlarge or extend, equip, operate, and maintain
3845 systems, facilities, and basic infrastructures for the
3846 following:

3847 (g) Any other project within or without the boundaries of
3848 a district when a local government issued a development order
3849 pursuant to s. 380.06 ~~or s. 380.061~~ approving or expressly
3850 requiring the construction or funding of the project by the



CS/CS/HB 1151, Engrossed 2

2018

3851 district, or when the project is the subject of an agreement
3852 between the district and a governmental entity and is consistent
3853 with the local government comprehensive plan of the local
3854 government within which the project is to be located.

3855 Section 12. Paragraph (a) of subsection (1) of section
3856 252.363, Florida Statutes, is amended to read:

3857 252.363 Tolling and extension of permits and other
3858 authorizations.—

3859 (1) (a) The declaration of a state of emergency by the
3860 Governor tolls the period remaining to exercise the rights under
3861 a permit or other authorization for the duration of the
3862 emergency declaration. Further, the emergency declaration
3863 extends the period remaining to exercise the rights under a
3864 permit or other authorization for 6 months in addition to the
3865 tolled period. This paragraph applies to the following:

3866 1. The expiration of a development order issued by a local
3867 government.

3868 2. The expiration of a building permit.

3869 3. The expiration of a permit issued by the Department of
3870 Environmental Protection or a water management district pursuant
3871 to part IV of chapter 373.

3872 4. The buildout date of a development of regional impact,
3873 including any extension of a buildout date that was previously
3874 granted as specified in s. 380.06(7)(c) ~~pursuant to s.~~
3875 ~~380.06(19)(c).~~



CS/CS/HB 1151, Engrossed 2

2018

3876 Section 13. Subsection (4) of section 369.303, Florida
3877 Statutes, is amended to read:

3878 369.303 Definitions.—As used in this part:

3879 (4) "Development of regional impact" means a development
3880 ~~that which is subject to the review procedures established by s.~~
3881 ~~380.06 or s. 380.065, and s. 380.07.~~

3882 Section 14. Subsection (1) of section 369.307, Florida
3883 Statutes, is amended to read:

3884 369.307 Developments of regional impact in the Wekiva
3885 River Protection Area; land acquisition.—

3886 (1) Notwithstanding ~~s. 380.06(4) the provisions of s.~~
3887 ~~380.06(15)~~, the counties shall consider and issue the
3888 development permits applicable to a proposed development of
3889 regional impact which is located partially or wholly within the
3890 Wekiva River Protection Area at the same time as the development
3891 order approving, approving with conditions, or denying a
3892 development of regional impact.

3893 Section 15. Subsection (8) of section 373.236, Florida
3894 Statutes, is amended to read:

3895 373.236 Duration of permits; compliance reports.—

3896 (8) A water management district may issue a permit to an
3897 applicant, as set forth in s. 163.3245(13), for the same period
3898 of time as the applicant's approved master development order if
3899 the master development order was issued under s. 380.06(9) s.
3900 ~~380.06(21)~~ by a county which, at the time the order was issued,



CS/CS/HB 1151, Engrossed 2

2018

3901 was designated as a rural area of opportunity under s. 288.0656,
3902 was not located in an area encompassed by a regional water
3903 supply plan as set forth in s. 373.709(1), and was not located
3904 within the basin management action plan of a first magnitude
3905 spring. In reviewing the permit application and determining the
3906 permit duration, the water management district shall apply s.
3907 163.3245(4) (b).

3908 Section 16. Subsection (13) of section 373.414, Florida
3909 Statutes, is amended to read:

3910 373.414 Additional criteria for activities in surface
3911 waters and wetlands.—

3912 (13) Any declaratory statement issued by the department
3913 under s. 403.914, 1984 Supplement to the Florida Statutes 1983,
3914 as amended, or pursuant to rules adopted thereunder, or by a
3915 water management district under s. 373.421, in response to a
3916 petition filed on or before June 1, 1994, shall continue to be
3917 valid for the duration of such declaratory statement. Any such
3918 petition pending on June 1, 1994, shall be exempt from the
3919 methodology ratified in s. 373.4211, but the rules of the
3920 department or the relevant water management district, as
3921 applicable, in effect prior to the effective date of s.
3922 373.4211, shall apply. Until May 1, 1998, activities within the
3923 boundaries of an area subject to a petition pending on June 1,
3924 1994, and prior to final agency action on such petition, shall
3925 be reviewed under the rules adopted pursuant to ss. 403.91-



CS/CS/HB 1151, Engrossed 2

2018

3926 403.929, 1984 Supplement to the Florida Statutes 1983, as
3927 amended, and this part, in existence prior to the effective date
3928 of the rules adopted under subsection (9), unless the applicant
3929 elects to have such activities reviewed under the rules adopted
3930 under this part, as amended in accordance with subsection (9).
3931 In the event that a jurisdictional declaratory statement
3932 pursuant to the vegetative index in effect prior to the
3933 effective date of chapter 84-79, Laws of Florida, has been
3934 obtained and is valid prior to the effective date of the rules
3935 adopted under subsection (9) or July 1, 1994, whichever is
3936 later, and the affected lands are part of a project for which a
3937 master development order has been issued pursuant to s.
3938 380.06(9) ~~s. 380.06(21)~~, the declaratory statement shall remain
3939 valid for the duration of the buildout period of the project.
3940 Any jurisdictional determination validated by the department
3941 pursuant to rule 17-301.400(8), Florida Administrative Code, as
3942 it existed in rule 17-4.022, Florida Administrative Code, on
3943 April 1, 1985, shall remain in effect for a period of 5 years
3944 following the effective date of this act if proof of such
3945 validation is submitted to the department prior to January 1,
3946 1995. In the event that a jurisdictional determination has been
3947 revalidated by the department pursuant to this subsection and
3948 the affected lands are part of a project for which a development
3949 order has been issued pursuant to s. 380.06(4) ~~s. 380.06(15)~~, a
3950 final development order to which s. 163.3167(5) applies has been



CS/CS/HB 1151, Engrossed 2

2018

3951 issued, or a vested rights determination has been issued
3952 pursuant to s. 380.06(8) ~~s. 380.06(20)~~, the jurisdictional
3953 determination shall remain valid until the completion of the
3954 project, provided proof of such validation and documentation
3955 establishing that the project meets the requirements of this
3956 sentence are submitted to the department prior to January 1,
3957 1995. Activities proposed within the boundaries of a valid
3958 declaratory statement issued pursuant to a petition submitted to
3959 either the department or the relevant water management district
3960 on or before June 1, 1994, or a revalidated jurisdictional
3961 determination, prior to its expiration shall continue thereafter
3962 to be exempt from the methodology ratified in s. 373.4211 and to
3963 be reviewed under the rules adopted pursuant to ss. 403.91-
3964 403.929, 1984 Supplement to the Florida Statutes 1983, as
3965 amended, and this part, in existence prior to the effective date
3966 of the rules adopted under subsection (9), unless the applicant
3967 elects to have such activities reviewed under the rules adopted
3968 under this part, as amended in accordance with subsection (9).

3969 Section 17. Subsection (5) of section 378.601, Florida
3970 Statutes, is amended to read:

3971 378.601 Heavy minerals.—

3972 (5) Any heavy mineral mining operation which annually
3973 mines less than 500 acres and whose proposed consumption of
3974 water is 3 million gallons per day or less may shall not be
3975 subject required to undergo development of regional impact



CS/CS/HB 1151, Engrossed 2

2018

3976 ~~review pursuant to s. 380.06, provided permits and plan~~
3977 approvals pursuant to either this section and part IV of chapter
3978 373, or s. 378.901, are issued.

3979 Section 18. Section 380.065, Florida Statutes, is
3980 repealed.

3981 Section 19. Paragraph (a) of subsection (2) of section
3982 380.11, Florida Statutes, is amended to read:

3983 380.11 Enforcement; procedures; remedies.—

3984 (2) ADMINISTRATIVE REMEDIES.—

3985 (a) If the state land planning agency has reason to
3986 believe a violation of this part or any rule, development order,
3987 or other order issued hereunder or of any agreement entered into
3988 under s. 380.032(3) ~~or s. 380.06(8)~~ has occurred or is about to
3989 occur, it may institute an administrative proceeding pursuant to
3990 this section to prevent, abate, or control the conditions or
3991 activity creating the violation.

3992 Section 20. Paragraph (b) of subsection (2) of section
3993 403.524, Florida Statutes, is amended to read:

3994 403.524 Applicability; certification; exemptions.—

3995 (2) Except as provided in subsection (1), construction of
3996 a transmission line may not be undertaken without first
3997 obtaining certification under this act, but this act does not
3998 apply to:

3999 (b) Transmission lines that have been exempted by a
4000 binding letter of interpretation issued under s. 380.06(3) ss.



CS/CS/HB 1151, Engrossed 2

2018

4001 ~~380.06(4)~~, or in which the Department of Economic Opportunity or
4002 its predecessor agency has determined the utility to have vested
4003 development rights within the meaning of s. 380.05(18) or s.
4004 380.06(8) ~~s. 380.06(20)~~.

4005 Section 21. Subsections (31) through (51) of section
4006 163.3164, Florida Statutes, are renumbered as subsections (32)
4007 through (52), respectively, and a new subsection (31) is added
4008 to that section, to read:

4009 (31) "Master development plan" or "master plan," for the
4010 purposes of this act and 26 U.S.C. s. 118, means a planning
4011 document that integrates plans, orders, agreements, designs, and
4012 studies to guide development as defined in this section and may
4013 include, as appropriate, authorized land uses, authorized
4014 amounts of horizontal and vertical development, and public
4015 facilities, including local and regional water storage for water
4016 quality and water supply. The term includes, but is not limited
4017 to, a plan for a development under this chapter or chapter 380,
4018 a basin management action plan pursuant to s. 403.067(7), a
4019 regional water supply plan pursuant to s. 373.709, a watershed
4020 protection plan pursuant to s. 373.4595, and a spring protection
4021 plan developed pursuant to s. 373.807.

4022 Section 22. Paragraph (d) of subsection (2) of section
4023 212.055, Florida Statutes, is amended to read:

4024 212.055 Discretionary sales surtaxes; legislative intent;
4025 authorization and use of proceeds.—It is the legislative intent



CS/CS/HB 1151, Engrossed 2

2018

4026 that any authorization for imposition of a discretionary sales
4027 surtax shall be published in the Florida Statutes as a
4028 subsection of this section, irrespective of the duration of the
4029 levy. Each enactment shall specify the types of counties
4030 authorized to levy; the rate or rates which may be imposed; the
4031 maximum length of time the surtax may be imposed, if any; the
4032 procedure which must be followed to secure voter approval, if
4033 required; the purpose for which the proceeds may be expended;
4034 and such other requirements as the Legislature may provide.
4035 Taxable transactions and administrative procedures shall be as
4036 provided in s. 212.054.

4037 (2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.—

4038 (d) The proceeds of the surtax authorized by this
4039 subsection and any accrued interest shall be expended by the
4040 school district, within the county and municipalities within the
4041 county, or, in the case of a negotiated joint county agreement,
4042 within another county, to finance, plan, and construct
4043 infrastructure; to acquire any interest in land for public
4044 recreation, conservation, or protection of natural resources or
4045 to prevent or satisfy private property rights claims resulting
4046 from limitations imposed by the designation of an area of
4047 critical state concern; to provide loans, grants, or rebates to
4048 residential or commercial property owners who make energy
4049 efficiency improvements to their residential or commercial
4050 property, if a local government ordinance authorizing such use



CS/CS/HB 1151, Engrossed 2

2018

4051 is approved by referendum; or to finance the closure of county-
4052 owned or municipally owned solid waste landfills that have been
4053 closed or are required to be closed by order of the Department
4054 of Environmental Protection. Any use of the proceeds or interest
4055 for purposes of landfill closure before July 1, 1993, is
4056 ratified. The proceeds and any interest may not be used for the
4057 operational expenses of infrastructure, except that a county
4058 that has a population of fewer than 75,000 and that is required
4059 to close a landfill may use the proceeds or interest for long-
4060 term maintenance costs associated with landfill closure.
4061 Counties, as defined in s. 125.011, and charter counties may, in
4062 addition, use the proceeds or interest to retire or service
4063 indebtedness incurred for bonds issued before July 1, 1987, for
4064 infrastructure purposes, and for bonds subsequently issued to
4065 refund such bonds. Any use of the proceeds or interest for
4066 purposes of retiring or servicing indebtedness incurred for
4067 refunding bonds before July 1, 1999, is ratified.

4068 1. For the purposes of this paragraph, the term
4069 "infrastructure" means:

4070 a. Any fixed capital expenditure or fixed capital outlay
4071 associated with the construction, reconstruction, or improvement
4072 of public facilities that have a life expectancy of 5 or more
4073 years, any related land acquisition, land improvement, design,
4074 and engineering costs, and all other professional and related
4075 costs required to bring the public facilities into service. For



CS/CS/HB 1151, Engrossed 2

2018

4076 purposes of this sub-subparagraph, the term "public facilities"
4077 means facilities as defined in s. 163.3164(39) ~~s. 163.3164(38)~~,
4078 s. 163.3221(13), or s. 189.012(5), regardless of whether the
4079 facilities are owned by the local taxing authority or another
4080 governmental entity.

4081 b. A fire department vehicle, an emergency medical service
4082 vehicle, a sheriff's office vehicle, a police department
4083 vehicle, or any other vehicle, and the equipment necessary to
4084 outfit the vehicle for its official use or equipment that has a
4085 life expectancy of at least 5 years.

4086 c. Any expenditure for the construction, lease, or
4087 maintenance of, or provision of utilities or security for,
4088 facilities, as defined in s. 29.008.

4089 d. Any fixed capital expenditure or fixed capital outlay
4090 associated with the improvement of private facilities that have
4091 a life expectancy of 5 or more years and that the owner agrees
4092 to make available for use on a temporary basis as needed by a
4093 local government as a public emergency shelter or a staging area
4094 for emergency response equipment during an emergency officially
4095 declared by the state or by the local government under s.
4096 252.38. Such improvements are limited to those necessary to
4097 comply with current standards for public emergency evacuation
4098 shelters. The owner must enter into a written contract with the
4099 local government providing the improvement funding to make the
4100 private facility available to the public for purposes of



CS/CS/HB 1151, Engrossed 2

2018

4101 emergency shelter at no cost to the local government for a
4102 minimum of 10 years after completion of the improvement, with
4103 the provision that the obligation will transfer to any
4104 subsequent owner until the end of the minimum period.

4105 e. Any land acquisition expenditure for a residential
4106 housing project in which at least 30 percent of the units are
4107 affordable to individuals or families whose total annual
4108 household income does not exceed 120 percent of the area median
4109 income adjusted for household size, if the land is owned by a
4110 local government or by a special district that enters into a
4111 written agreement with the local government to provide such
4112 housing. The local government or special district may enter into
4113 a ground lease with a public or private person or entity for
4114 nominal or other consideration for the construction of the
4115 residential housing project on land acquired pursuant to this
4116 sub subparagraph.

4117 2. For the purposes of this paragraph, the term "energy
4118 efficiency improvement" means any energy conservation and
4119 efficiency improvement that reduces consumption through
4120 conservation or a more efficient use of electricity, natural
4121 gas, propane, or other forms of energy on the property,
4122 including, but not limited to, air sealing; installation of
4123 insulation; installation of energy-efficient heating, cooling,
4124 or ventilation systems; installation of solar panels; building
4125 modifications to increase the use of daylight or shade;



CS/CS/HB 1151, Engrossed 2

2018

4126 replacement of windows; installation of energy controls or
4127 energy recovery systems; installation of electric vehicle
4128 charging equipment; installation of systems for natural gas fuel
4129 as defined in s. 206.9951; and installation of efficient
4130 lighting equipment.

4131 3. Notwithstanding any other provision of this subsection,
4132 a local government infrastructure surtax imposed or extended
4133 after July 1, 1998, may allocate up to 15 percent of the surtax
4134 proceeds for deposit into a trust fund within the county's
4135 accounts created for the purpose of funding economic development
4136 projects having a general public purpose of improving local
4137 economies, including the funding of operational costs and
4138 incentives related to economic development. The ballot statement
4139 must indicate the intention to make an allocation under the
4140 authority of this subparagraph.

4141 Section 23. (1) The rules adopted by the state land
4142 planning agency to ensure uniform review of developments of
4143 regional impact by the state land planning agency and regional
4144 planning agencies and codified in chapter 73C-40, Florida
4145 Administrative Code, are repealed.

4146 (2) The rules adopted by the Administration Commission, as
4147 defined in s. 380.031, Florida Statutes, regarding whether two
4148 or more developments, represented by their owners or developers
4149 to be separate developments, shall be aggregated and treated as
4150 a single development under chapter 380, Florida Statutes, are



CS/CS/HB 1151, Engrossed 2

2018

4151 repealed.4152 Section 24. The Division of Law Revision and Information
4153 is directed to replace the phrase "the effective date of this
4154 act" where it occurs in this act with the date this act takes
4155 effect.4156 Section 25. This act shall take effect upon becoming a
4157 law.