CS/CS/HB 243 2018

1 A bill to be entitled 2 An act relating to discretionary sales surtax; 3 amending s. 212.055, F.S.; requiring certain counties, 4 after a specified date, to use surtax proceeds for 5 purposes related to fixed quideway rapid transit 6 systems and bus systems; authorizing the use of surtax 7 proceeds for the purchase of rights-of-way under 8 certain circumstances; authorizing the use of surtax 9 proceeds for refinancing existing bonds; authorizing 10 municipalities in certain counties, after a specified 11 date, to use surtax proceeds for certain purposes; 12 prohibiting the use of such proceeds for certain purposes; requiring performance audits of certain 13 14 counties or school districts holding a referendum 15 related to local government discretionary sales 16 surtax; requiring the Office of Program Policy Analysis and Government Accountability to hire public 17 accountants to conduct such performance audits; 18 19 specifying a time period within which the performance audit must be completed and made available; providing 20 21 a directive to the Division of Law Revision and 22 Information; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Page 1 of 7

Section 1. Paragraph (d) of subsection (1) of section 212.055, Florida Statutes, is amended and subsection (10) is added to that section, to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (1) CHARTER COUNTY AND REGIONAL TRANSPORTATION SYSTEM SURTAX.—
- (d) 1. Except as set forth in subparagraph 2., proceeds from the surtax shall be applied to as many or as few of the uses enumerated below in whatever combination the county commission deems appropriate:
- $\underline{a.1.}$  Deposited by the county in the trust fund and shall be used for the purposes of development, construction, equipment, maintenance, operation, supportive services,

Page 2 of 7

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including a countywide bus system, on-demand transportation services, and related costs of a fixed guideway rapid transit system;

<u>b.2.</u> Remitted by the governing body of the county to an expressway, transit, or transportation authority created by law to be used, at the discretion of such authority, for the development, construction, operation, or maintenance of roads or bridges in the county, for the operation and maintenance of a bus system, for the operation and maintenance of on-demand transportation services, for the payment of principal and interest on existing bonds issued for the construction of such roads or bridges, and, upon approval by the county commission, such proceeds may be pledged for bonds issued to refinance existing bonds or new bonds issued for the construction of such roads or bridges; and

3. Used by the county for the development, construction, operation, and maintenance of roads and bridges in the county; for the expansion, operation, and maintenance of bus and fixed guideway systems; for the expansion, operation, and maintenance of on-demand transportation services; and for the payment of principal and interest on bonds issued for the construction of fixed guideway rapid transit systems, bus systems, roads, or bridges; and such proceeds may be pledged by the governing body of the county for bonds issued to refinance existing bonds or new bonds issued for the construction of such fixed guideway

Page 3 of 7

rapid transit systems, bus systems, roads, or bridges and no more than 25 percent used for nontransit uses; and

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c.4. Used by the county for the planning, development, construction, operation, and maintenance of roads and bridges in the county; for the planning, development, expansion, operation, and maintenance of bus and fixed guideway systems; for the planning, development, construction, expansion, operation, and maintenance of on-demand transportation services; and for the payment of principal and interest on bonds issued for the construction of fixed guideway rapid transit systems, bus systems, roads, or bridges; and such proceeds may be pledged by the governing body of the county for bonds issued to refinance existing bonds or new bonds issued for the construction of such fixed guideway rapid transit systems, bus systems, roads, or bridges and no more than 25 percent used for nontransit uses. Pursuant to an interlocal agreement entered into pursuant to chapter 163, the governing body of the county may distribute proceeds from the tax to a municipality, or an expressway or transportation authority created by law to be expended for the purpose authorized by this paragraph. Any county that has entered into interlocal agreements for distribution of proceeds to one or more municipalities in the county shall revise such interlocal agreements no less than every 5 years in order to include any municipalities that have been created since the prior interlocal agreements were executed.

Page 4 of 7

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2.	.a. Be	ginning	July 1	, 201	19,	and	to t	the	exter	nt no	<u>ot</u>	
prohibi	ited by	contrac	cts or	bond	COV	enan	ts i	in ∈	effect	on	July	1,
<u>2019,</u> ∈	each co	unty as	define	d in	s.	125.	011	(1)	shall	. use	prod	ceeds
of the	surtax	only fo	or the	foll	owin	g pu:	rpos	ses:	<u>:</u>			
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- fixed guideway rapid transit systems.

  (II) The acquisition of rights-of-way for fixed guideway
- rapid transit systems or for the development of dedicated

  facilities for autonomous vehicles as defined in s. 316.003,

  provided that the owner of the right-of-way is a willing seller.
- (III) The payment of principal and interest on bonds previously issued related to fixed guideway rapid transit systems or bus systems.
- (IV) As security by the governing body of the county to refinance existing bonds or to issue new bonds for the planning, design, engineering, or construction of fixed guideway rapid transit systems or bus systems.
- b. Effective July 1, 2019, each municipality in a county, as defined in s. 125.011(1), may use the surtax proceeds to plan, develop, construct, operate, and maintain roads and bridges in the municipality and to pay the principal and interest on bonds issued to construct roads or bridges. The governing body of the municipality may pledge the proceeds for bonds issued to refinance existing bonds or new bonds issued to construct such roads or bridges. Additionally, each such

municipality may use surtax proceeds for transit systems within the municipality.

- Proceeds from the surtax may not be used for salaries or other personnel expenses of the county or municipal transportation department.
- date of this act to adopt or amend a discretionary sales surtax under this section, an independent certified public accountant licensed pursuant to chapter 473 shall conduct a performance audit of the county or school district holding the referendum. The Office of Program Policy Analysis and Government Accountability shall procure the certified public accountant and may use carryforward funds to pay for the services of the certified public accountant.
- (b) At least 60 days before the referendum is held, the performance audit shall be completed and the audit report, including any findings, recommendations, or other accompanying documents shall be made available on the official website of the county or school district. The county or school district shall keep the information on its website for 2 years from the date it was posted.
- (c) For purposes of this subsection, the term "performance audit" means an examination of the county or school district conducted according to applicable government auditing standards

Page 6 of 7

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151	or auditing and evaluation standards of other appropriate
152	authoritative bodies. At a minimum, a performance audit must
153	include an examination of issues related to the following:
154	1. The economy, efficiency, or effectiveness of the county
155	or school district.
156	2. The structure or design of the county government or
157	school district to accomplish its goals and objectives.
158	3. Alternative methods of providing county or school
159	district services or products.
160	4. Goals, objectives, and performance measures used by the
161	county or school district to monitor and report program
162	accomplishments.
163	5. The accuracy or adequacy of public documents, reports,
164	and requests prepared by the county or school district.
165	6. Compliance of the county or school district with
166	appropriate policies, rules, and laws.
167	Section 2. The Division of Law Revision and Information is
168	directed to replace the phrase "the effective date of this act"
169	in Section 1 of this act with the date the act becomes a law.

Page 7 of 7

Section 3. This act shall take effect on becoming a law.

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170