

	LEGISLATIVE ACTION	
Senate		House
Comm: FAV	•	
03/02/2018	•	
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The Committee on Appropriations (Stargel) recommended the following:

Senate Amendment (with title amendment)

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Delete everything after the enacting clause and insert:

Section 1. Subsection (2) of section 11.40, Florida Statutes, is amended to read:

- 11.40 Legislative Auditing Committee.
- (2) Following notification by the Auditor General, the Department of Financial Services, or the Division of Bond Finance of the State Board of Administration, the Governor or

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his or her designee, or the Commissioner of Education or his or her designee of the failure of a local governmental entity, district school board, charter school, or charter technical career center to comply with the applicable provisions within s. 11.45(5)-(7), s. 218.32(1), s. 218.38, or s. 218.503(3), the Legislative Auditing Committee shall may schedule a hearing to determine if the entity should be subject to further state action. If the committee determines that the entity should be subject to further state action, the committee shall:

- (a) In the case of a local governmental entity or district school board, direct the Department of Revenue and the Department of Financial Services to withhold any funds not pledged for bond debt service satisfaction which are payable to such entity until the entity complies with the law. The committee shall specify the date that such action must shall begin, and the directive must be received by the Department of Revenue and the Department of Financial Services 30 days before the date of the distribution mandated by law. The Department of Revenue and the Department of Financial Services may implement the provisions of this paragraph.
 - (b) In the case of a special district created by:
- 1. A special act, notify the President of the Senate, the Speaker of the House of Representatives, the standing committees of the Senate and the House of Representatives charged with special district oversight as determined by the presiding officers of each respective chamber, the legislators who represent a portion of the geographical jurisdiction of the special district, and the Department of Economic Opportunity that the special district has failed to comply with the law.

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40 Upon receipt of notification, the Department of Economic 41 Opportunity shall proceed pursuant to s. 189.062 or s. 189.067. If the special district remains in noncompliance after the 42 43 process set forth in s. 189.0651, or if a public hearing is not held, the Legislative Auditing Committee may request the 44 45 department to proceed pursuant to s. 189.067(3).

- 2. A local ordinance, notify the chair or equivalent of the local general-purpose government pursuant to s. 189.0652 and the Department of Economic Opportunity that the special district has failed to comply with the law. Upon receipt of notification, the department shall proceed pursuant to s. 189.062 or s. 189.067. If the special district remains in noncompliance after the process set forth in s. 189.0652, or if a public hearing is not held, the Legislative Auditing Committee may request the department to proceed pursuant to s. 189.067(3).
- 3. Any manner other than a special act or local ordinance, notify the Department of Economic Opportunity that the special district has failed to comply with the law. Upon receipt of notification, the department shall proceed pursuant to s. 189.062 or s. 189.067(3).
- (c) In the case of a charter school or charter technical career center, notify the appropriate sponsoring entity, which may terminate the charter pursuant to ss. 1002.33 and 1002.34.

Section 2. Subsection (1), paragraph (j) of subsection (2), paragraph (u) of subsection (3), and paragraph (i) of subsection (7) of section 11.45, Florida Statutes, are amended, and paragraph (y) is added to subsection (3) of that section, to read:

11.45 Definitions; duties; authorities; reports; rules.-

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- (1) DEFINITIONS.—As used in ss. 11.40-11.51, the term:
- (a) "Abuse" means behavior that is deficient or improper when compared with behavior that a prudent person would consider a reasonable and necessary operational practice given the facts and circumstances. The term includes the misuse of authority or position for personal gain.
- (b) (a) "Audit" means a financial audit, operational audit, or performance audit.
- (c) (b) "County agency" means a board of county commissioners or other legislative and governing body of a county, however styled, including that of a consolidated or metropolitan government, a clerk of the circuit court, a separate or ex officio clerk of the county court, a sheriff, a property appraiser, a tax collector, a supervisor of elections, or any other officer in whom any portion of the fiscal duties of a body or officer expressly stated in this paragraph are the above are under law separately placed by law.
- (d) (e) "Financial audit" means an examination of financial statements in order to express an opinion on the fairness with which they are presented in conformity with generally accepted accounting principles and an examination to determine whether operations are properly conducted in accordance with legal and regulatory requirements. Financial audits must be conducted in accordance with auditing standards generally accepted in the United States and government auditing standards as adopted by the Board of Accountancy. When applicable, the scope of financial audits must shall encompass the additional activities necessary to establish compliance with the Single Audit Act Amendments of 1996, 31 U.S.C. ss. 7501-7507, and other



applicable federal law.

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- (e) "Fraud" means obtaining something of value through willful misrepresentation, including, but not limited to, the intentional misstatements or intentional omissions of amounts or disclosures in financial statements to deceive users of financial statements, theft of an entity's assets, bribery, or the use of one's position for personal enrichment through the deliberate misuse or misapplication of an organization's resources.
- (f) (d) "Governmental entity" means a state agency, a county agency, or any other entity, however styled, that independently exercises any type of state or local governmental function.
- (g) (e) "Local governmental entity" means a county agency, municipality, tourist development council, county tourism promotion agency, or special district as defined in s. 189.012. The term, but does not include any housing authority established under chapter 421.
- (h) (f) "Management letter" means a statement of the auditor's comments and recommendations.
- (i) (g) "Operational audit" means an audit whose purpose is to evaluate management's performance in establishing and maintaining internal controls, including controls designed to prevent and detect fraud, waste, and abuse, and in administering assigned responsibilities in accordance with applicable laws, administrative rules, contracts, grant agreements, and other quidelines. Operational audits must be conducted in accordance with government auditing standards. Such audits examine internal controls that are designed and placed in operation to promote and encourage the achievement of management's control objectives

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in the categories of compliance, economic and efficient operations, reliability of financial records and reports, and safeguarding of assets, and identify weaknesses in those internal controls.

- (j) (h) "Performance audit" means an examination of a program, activity, or function of a governmental entity, conducted in accordance with applicable government auditing standards or auditing and evaluation standards of other appropriate authoritative bodies. The term includes an examination of issues related to:
 - 1. Economy, efficiency, or effectiveness of the program.
- 2. Structure or design of the program to accomplish its goals and objectives.
- 3. Adequacy of the program to meet the needs identified by the Legislature or governing body.
- 4. Alternative methods of providing program services or products.
- 5. Goals, objectives, and performance measures used by the agency to monitor and report program accomplishments.
- 6. The accuracy or adequacy of public documents, reports, or requests prepared under the program by state agencies.
- 7. Compliance of the program with appropriate policies, rules, or laws.
- 8. Any other issues related to governmental entities as directed by the Legislative Auditing Committee.
- (k) (i) "Political subdivision" means a separate agency or unit of local government created or established by law and includes, but is not limited to, the following and the officers thereof: authority, board, branch, bureau, city, commission,

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consolidated government, county, department, district, institution, metropolitan government, municipality, office, officer, public corporation, town, or village.

- (1) (i) "State agency" means a separate agency or unit of state government created or established by law and includes, but is not limited to, the following and the officers thereof: authority, board, branch, bureau, commission, department, division, institution, office, officer, or public corporation, as the case may be, except any such agency or unit within the legislative branch of state government other than the Florida Public Service Commission.
- (m) "Waste" means the act of using or expending resources unreasonably, carelessly, extravagantly, or for no useful purpose.
 - (2) DUTIES.—The Auditor General shall:
- (j) Conduct audits of local governmental entities when determined to be necessary by the Auditor General, when directed by the Legislative Auditing Committee, or when otherwise required by law. No later than 18 months after the release of the audit report, the Auditor General shall perform such appropriate followup procedures as he or she deems necessary to determine the audited entity's progress in addressing the findings and recommendations contained within the Auditor General's previous report. The Auditor General shall notify each member of the audited entity's governing body and the Legislative Auditing Committee of the results of his or her determination. For purposes of this paragraph, local governmental entities do not include water management districts.

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The Auditor General shall perform his or her duties independently but under the general policies established by the Legislative Auditing Committee. This subsection does not limit the Auditor General's discretionary authority to conduct other audits or engagements of governmental entities as authorized in subsection (3).

- (3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.—The Auditor General may, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee, conduct audits or other engagements as determined appropriate by the Auditor General of:
 - (u) The Florida Virtual School pursuant to s. 1002.37.
- (y) Tourist development councils and county tourism promotion agencies.
 - (7) AUDITOR GENERAL REPORTING REQUIREMENTS.-
- (i) The Auditor General shall annually transmit by July 15, to the President of the Senate, the Speaker of the House of Representatives, and the Department of Financial Services, a list of all school districts, charter schools, charter technical career centers, Florida College System institutions, state universities, and local governmental entities water management districts that have failed to comply with the transparency requirements as identified in the audit reports reviewed pursuant to paragraph (b) and those conducted pursuant to subsection (2).
- Section 3. Paragraph (d) of subsection (2) of section 28.35, Florida Statutes, is amended to read:
 - 28.35 Florida Clerks of Court Operations Corporation.-
 - (2) The duties of the corporation shall include the



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- (d) Developing and certifying a uniform system of workload measures and applicable workload standards for court-related functions as developed by the corporation and clerk workload performance in meeting the workload performance standards. These workload measures and workload performance standards shall be designed to facilitate an objective determination of the performance of each clerk in accordance with minimum standards for fiscal management, operational efficiency, and effective collection of fines, fees, service charges, and court costs. The corporation shall develop the workload measures and workload performance standards in consultation with the Legislature. When the corporation finds a clerk has not met the workload performance standards, the corporation shall identify the nature of each deficiency and any corrective action recommended and taken by the affected clerk of the court. For quarterly periods ending on the last day of March, June, September, and December of each year, the corporation shall notify the Legislature of any clerk not meeting workload performance standards and provide a copy of any corrective action plans. Such notifications shall be submitted no later than 45 days after the end of the preceding quarterly period. As used in this subsection, the term:
- 1. "Workload measures" means the measurement of the activities and frequency of the work required for the clerk to adequately perform the court-related duties of the office as defined by the membership of the Florida Clerks of Court Operations Corporation.
 - 2. "Workload performance standards" means the standards

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243 developed to measure the timeliness and effectiveness of the 244 activities that are accomplished by the clerk in the performance 245 of the court-related duties of the office as defined by the 246 membership of the Florida Clerks of Court Operations 247 Corporation.

Section 4. Present subsections (6) and (7) of section 43.16, Florida Statutes, are renumbered as subsections (7) and (8), respectively, and a new subsection (6) is added to that section, to read:

- 43.16 Justice Administrative Commission; membership, powers and duties.-
- (6) The commission, each state attorney, each public defender, the criminal conflict and civil regional counsel, the capital collateral regional counsel, and the Guardian Ad Litem Program shall establish and maintain internal controls designed to:
- (a) Prevent and detect fraud, waste, and abuse as defined in s. 11.45(1).
- (b) Promote and encourage compliance with applicable laws, rules, contracts, grant agreements, and best practices.
 - (c) Support economical and efficient operations.
 - (d) Ensure reliability of financial records and reports.
 - (e) Safeguard assets.
- Section 5. Subsection (6) of section 112.061, Florida Statutes, is amended, and subsection (16) is added to that section, to read:
- 112.061 Per diem and travel expenses of public officers, employees, and authorized persons.-
 - (6) RATES OF PER DIEM AND SUBSISTENCE ALLOWANCE. For

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purposes of reimbursement rates and methods of calculation, per diem and subsistence allowances are provided as follows:

- (a) All travelers shall be allowed for subsistence when traveling to a convention or conference or when traveling within or outside the state in order to conduct bona fide state business, which convention, conference, or business serves a direct and lawful public purpose with relation to the public agency served by the person attending such meeting or conducting such business, either of the following for each day of such travel at the option of the traveler:
 - 1. Eighty dollars per diem; or
- 2. If actual expenses exceed \$80, the amounts permitted in paragraph (b) for subsistence, plus actual expenses for lodging at a single-occupancy rate, except as provided in paragraph (c), to be substantiated by paid bills therefor.

288 When lodging or meals are provided at a state institution, the 289 traveler shall be reimbursed only for the actual expenses of 290 such lodging or meals, not to exceed the maximum provided for in

291 this subsection.

> (b) All travelers shall be allowed the following amounts for subsistence while on Class C travel on official business as provided in paragraph (5)(b):

- 1. Breakfast......\$6
- 296 2. Lunch......\$11
- 297 3. Dinner.....\$19

298 (c) Actual expenses for lodging associated with the 299 attendance of an employee of a state agency or the judicial 300 branch at a meeting, conference, or convention organized or

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sponsored in whole or in part by a state agency or the judicial branch may not exceed \$150 per day. However, an employee may expend his or her own funds for any lodging expenses that exceed \$150 per day. For purposes of this paragraph, a meeting does not include travel activities for conducting an audit, examination, inspection, or investigation or travel activities related to a litigation or emergency response.

- (d) (c) No one, whether traveling out of state or in state, shall be reimbursed for any meal or lodging included in a convention or conference registration fee paid by the state.
 - (16) STATEWIDE TRAVEL MANAGEMENT SYSTEM.-
- (a) For purposes of this subsection, the term "statewide travel management system" means the system acquired by the Department of Management Services to:
 - 1. Standardize and automate agency travel management;
- 2. Allow for travel planning and approval, expense reporting, and reimbursement; and
- 3. Allow a person to query travel information by public employee or officer name and position title, purpose of travel, dates and location of travel, mode of travel, confirmation of agency head or designee authorization if required, and total travel cost.
- (b) All agencies and the judicial branch must report public officer and employee travel information in the statewide travel management system, including, but not limited to, officer or employee name and position title, purpose of travel, dates and location of travel, mode of travel, confirmation of agency head or designee authorization if required, and total travel cost. At a minimum, such information must be reported in the statewide

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travel management system on a monthly basis.

(c) All executive branch state agencies and the judicial branch must use the statewide travel management system for purposes of travel authorization and reimbursement.

Section 6. Paragraph (c) of subsection (3) of section 129.03, Florida Statutes, is amended, and paragraph (d) is added to that subsection, to read:

129.03 Preparation and adoption of budget.-

- (3) The county budget officer, after tentatively ascertaining the proposed fiscal policies of the board for the next fiscal year, shall prepare and present to the board a tentative budget for the next fiscal year for each of the funds provided in this chapter, including all estimated receipts, taxes to be levied, and balances expected to be brought forward and all estimated expenditures, reserves, and balances to be carried over at the end of the year.
- (c) The board shall hold public hearings to adopt tentative and final budgets pursuant to s. 200.065. The hearings shall be primarily for the purpose of hearing requests and complaints from the public regarding the budgets and the proposed tax levies and for explaining the budget and any proposed or adopted amendments. The tentative budget must be posted on the county's official website at least 2 days before the public hearing to consider such budget and must remain on the website for at least 45 days. The final budget must be posted on the website within 30 days after adoption and must remain on the website for at least 2 years. The tentative budgets, adopted tentative budgets, and final budgets shall be filed in the office of the county auditor as a public record. Sufficient reference in words and

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figures to identify the particular transactions must shall be made in the minutes of the board to record its actions with reference to the budgets.

- (d) Beginning in the 2018-2019 fiscal year, the county budget officer shall electronically submit information regarding the final budget to the Office of Economic and Demographic Research in the format specified by the office within 30 days after adoption of the final budget. If the Governor declares a state of emergency pursuant to s. 252.36(2) within 30 days after the submission deadline, the office may extend the deadline up to an additional 90 days. The county budget officer shall also electronically submit to the clerk of the court:
- 1. A copy of the information that was submitted to the office.
- 2. A copy of the final budget that was posted on the county's website.
- 3. A statement certifying that the items in subparagraphs 1. and 2. were timely submitted and posted.

Section 7. Paragraph (f) of subsection (2) of section 129.06, Florida Statutes, is amended to read:

129.06 Execution and amendment of budget.-

- (2) The board at any time within a fiscal year may amend a budget for that year, and may within the first 60 days of a fiscal year amend the budget for the prior fiscal year, as follows:
- (f) Unless otherwise prohibited by law, if an amendment to a budget is required for a purpose not specifically authorized in paragraphs (a) - (e), the amendment may be authorized by resolution or ordinance of the board of county commissioners

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adopted following a public hearing.

- 1. The public hearing must be advertised at least 2 days, but not more than 5 days, before the date of the hearing. The advertisement must appear in a newspaper of paid general circulation and must identify the name of the taxing authority, the date, place, and time of the hearing, and the purpose of the hearing. The advertisement must also identify each budgetary fund to be amended, the source of the funds, the use of the funds, and the total amount of each fund's appropriations.
- 2. If the board amends the budget pursuant to this paragraph, the adopted amendment must be posted on the county's official website within 5 days after adoption and must remain on the website for at least 2 years.

Section 8. Present subsections (4) and (5) of section 166.241, Florida Statutes, are renumbered as subsections (5) and (6), respectively, subsection (3) and present subsection (5) are amended, and a new subsection (4) is added to that section, to read:

166.241 Fiscal years, budgets, and budget amendments.-

(3) The tentative budget must be posted on the municipality's official website at least 2 days before the budget hearing, held pursuant to s. 200.065 or other law, to consider such budget and must remain on the website for at least 45 days. The final adopted budget must be posted on the municipality's official website within 30 days after adoption and must remain on the website for at least 2 years. If the municipality does not operate an official website, the municipality must, within a reasonable period of time as established by the county or counties in which the municipality

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is located, transmit the tentative budget and final budget to the manager or administrator of such county or counties who shall post the budgets on the county's website.

- (4) Beginning in the 2018-2019 fiscal year, the municipality budget officer shall electronically submit information regarding the final budget to the Office of Economic and Demographic Research in the format specified by the office within 30 days after adoption of the final budget. If the Governor declares a state of emergency pursuant to s. 252.36(2) within 30 days after the submission deadline, the office may extend the deadline up to an additional 90 days. The municipality budget officer shall also electronically submit to the clerk of the court:
- (a) A copy of the information that was submitted to the office.
- (b) A copy of the final budget that was posted on the municipality's website.
- (c) A statement certifying that the items in paragraphs (a) and (b) were timely submitted and posted.
- (6) (5) If the governing body of a municipality amends the budget pursuant to paragraph (5)(c) $\frac{(4)(c)}{(c)}$, the adopted amendment must be posted on the official website of the municipality within 5 days after adoption and must remain on the website for at least 2 years. If the municipality does not operate an official website, the municipality must, within a reasonable period of time as established by the county or counties in which the municipality is located, transmit the adopted amendment to the manager or administrator of such county or counties who shall post the adopted amendment on the county's



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Section 9. Present subsections (5) through (10) of section 189.016, Florida Statutes, are renumbered as subsections (6) through (11), respectively, present subsections (7) and (10) are amended, and a new subsection (5) is added to that section, to read:

189.016 Reports; budgets; audits.-

- (5) Beginning in the 2018-2019 fiscal year, the special district budget officer shall electronically submit information regarding the final budget to the Office of Economic and Demographic Research in the format specified by the office within 30 days after adoption of the final budget. If the Governor declares a state of emergency under s. 252.36(2) within 30 days after the submission deadline for the final budget, the office may extend the deadline up to an additional 90 days. The special district budget officer shall also electronically submit to the clerk of the court:
- (a) A copy of the information that was submitted to the office.
- (b) A copy of the final budget that was posted on the special district's website.
- (c) A statement certifying that the items in paragraphs (a) and (b) were timely submitted and posted.
- $(8) \frac{(7)}{(7)}$ If the governing body of a special district amends the budget pursuant to paragraph (7)(c) $\frac{(6)(c)}{(c)}$, the adopted amendment must be posted on the official website of the special district within 5 days after adoption and must remain on the website for at least 2 years.
 - (11) (10) All reports or information required to be filed

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with a local general-purpose government or governing authority under ss. 189.014, 189.015, and 189.08 and subsection (9) $\frac{(8)}{(8)}$ must:

- (a) If the local general-purpose government or governing authority is a county, be filed with the clerk of the board of county commissioners.
- (b) If the district is a multicounty district, be filed with the clerk of the county commission in each county.
- (c) If the local general-purpose government or governing authority is a municipality, be filed at the place designated by the municipal governing body.

Section 10. Section 215.86, Florida Statutes, is amended to read:

- 215.86 Management systems and controls.—Each state agency and the judicial branch as defined in s. 216.011 shall establish and maintain management systems and internal controls designed to:
- (1) Prevent and detect fraud, waste, and abuse as defined in s. 11.45(1). that
- (2) Promote and encourage compliance with applicable laws, rules, contracts, and grant agreements. +
- (3) Support economical and economic, efficient, and effective operations. +
 - (4) Ensure reliability of financial records and reports. +
- (5) Safeguard and safeguarding of assets. Accounting systems and procedures shall be designed to fulfill the requirements of generally accepted accounting principles.
- Section 11. Paragraph (a) of subsection (2) of section 215.97, Florida Statutes, is amended to read:

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215.97 Florida Single Audit Act.-

- (2) As used in this section, the term:
- (a) "Audit threshold" means the threshold amount used to determine when a state single audit or project-specific audit of a nonstate entity shall be conducted in accordance with this section. Each nonstate entity that expends a total amount of state financial assistance equal to or in excess of \$750,000 in any fiscal year of such nonstate entity shall be required to have a state single audit_{τ} or a project-specific audit_{τ} for such fiscal year in accordance with the requirements of this section. Every 2 years the Auditor General, After consulting with the Executive Office of the Governor, the Department of Financial Services, and all state awarding agencies, the Auditor General shall periodically review the threshold amount for requiring audits under this section and may recommend any appropriate statutory change to revise the threshold amount in the annual report submitted pursuant to s. 11.45(7)(h) to the Legislature adjust such threshold amount consistent with the purposes of this section.

Section 12. Subsection (11) of section 215.985, Florida Statutes, is amended to read:

- 215.985 Transparency in government spending.-
- (11) Each water management district shall provide a monthly financial statement in the form and manner prescribed by the Department of Financial Services to the district's its governing board and make such monthly financial statement available for public access on its website.

Section 13. Section 218.32, Florida Statutes, is amended to read:

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218.32 Annual financial reports; local governmental entities; Florida Open Financial Statement System.-

- (1)(a) Each local governmental entity that is determined to be a reporting entity, as defined by generally accepted accounting principles, and each independent special district as defined in s. 189.012, shall submit to the department a copy of its annual financial report for the previous fiscal year in a format prescribed by the department. The annual financial report must include a list of each local governmental entity included in the report and each local governmental entity that failed to provide financial information as required by paragraph (b). The chair of the governing body and the chief financial officer of each local governmental entity shall sign the annual financial report submitted pursuant to this subsection attesting to the accuracy of the information included in the report. The county annual financial report must be a single document that covers each county agency.
- (b) Each component unit, as defined by generally accepted accounting principles, of a local governmental entity shall provide the local governmental entity, within a reasonable time period as established by the local governmental entity, with financial information necessary to comply with the reporting requirements contained in this section.
- (c) Each regional planning council created under s. 186.504, each local government finance commission, board, or council, and each municipal power corporation created as a separate legal or administrative entity by interlocal agreement under s. 163.01(7) shall submit to the department a copy of its audit report and an annual financial report for the previous

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fiscal year in a format prescribed by the department.

- (d) Each local governmental entity that is required to provide for an audit under s. 218.39(1) must submit a copy of the audit report and annual financial report to the department within 45 days after the completion of the audit report but no later than 6 $\frac{9}{}$ months after the end of the fiscal year. If the Governor declares a state of emergency under s. 252.36(2) within 30 days after the submission deadline for the audit report and annual financial report, the department may extend the deadline up to an additional 90 days. The local governmental entity must electronically submit to the clerk of the court a copy of its annual financial report and a statement certifying that the report was timely filed with the department.
- (e) In conducting an audit of a local governmental entity pursuant to s. 218.39, an independent certified public accountant shall determine whether the entity's annual financial report is in agreement with the audited financial statements. If the audited financial statements are not in agreement with the annual financial report, the accountant shall specify and explain the significant differences that exist between the audited financial statements and the annual financial report.
- (f) Each local governmental entity that is not required to provide for an audit under s. 218.39 must submit the annual financial report to the department no later than 9 months after the end of the fiscal year. The department shall consult with the Auditor General in the development of the format of annual financial reports submitted pursuant to this paragraph. The format must include balance sheet information used by the Auditor General pursuant to s. 11.45(7)(f). The department must

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forward the financial information contained within the annual financial reports to the Auditor General in electronic form. If the Governor declares a state of emergency under s. 252.36(2) within 30 days after the submission deadline, the department may extend the deadline up to an additional 90 days. This paragraph does not apply to housing authorities created under chapter 421.

(q) (f) If the department does not receive a completed annual financial report from a local governmental entity within the required period, it shall notify the Legislative Auditing Committee and the Special District Accountability Program of the Department of Economic Opportunity by April 30 of the entity's failure to comply with the reporting requirements.

(h) (g) Each local governmental entity's website must provide a link to the department's website to view the entity's annual financial report submitted to the department pursuant to this section. If the local governmental entity does not have an official website, the county government's website must provide the required link for the local governmental entity.

- (i) It is the intent of the Legislature to create the Florida Open Financial Statement System, an interactive repository for governmental financial statements.
- 1. The Chief Financial Officer may consult with stakeholders, including the department, the Auditor General, a representative of a municipality or county, a representative of a special district, a municipal bond investor, and an information technology professional employed in the private sector, for input on the design and implementation of the Florida Open Financial Statement System.
 - 2. The Chief Financial Officer may choose contractors to

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build one or more extensible Business Reporting Language (XBRL) taxonomies suitable for state, county, municipal, and special district financial filings and to create a software tool that enables financial statement filers to easily create XBRL documents consistent with the taxonomy or taxonomies. The Chief Financial Officer shall recruit and select contractors through an open request for proposals process pursuant to chapter 287.

- 3. The Chief Financial Officer shall require all work to be completed no later than December 31, 2021.
- 4. If the Chief Financial Officer deems the work products adequate, all local governmental financial statements pertaining to fiscal years ending on or after September 1, 2022, must be filed in XBRL format and must meet the validation requirements of the relevant taxonomy.
- 5. A local government that commences filing in XBRL format may not be required to make filings in portable document format.
- (j) Beginning in the 2018-2019 fiscal year and notwithstanding any other penalty or remedy provided by law, if a local governmental entity fails to submit information to the clerk of the court as required under paragraph (d), s. 129.03(3)(d), s. 166.241(4), or s. 189.016(5), as applicable, the clerk of the court shall notify the appropriate local fiscal officer to suspend future salary payments to the head of that local governmental entity. The clerk shall notify the appropriate local fiscal officer to resume payments when the clerk receives the information.
- (2) The department shall annually by December 1 file a verified report with the Governor, the Legislature, the Auditor General, and the Special District Accountability Program of the

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Department of Economic Opportunity showing the revenues, both locally derived and derived from intergovernmental transfers, and the expenditures of each local governmental entity, regional planning council, local government finance commission, and municipal power corporation that is required to submit an annual financial report. In preparing the verified report, the department may request additional information from the local governmental entity. The information requested must be provided to the department within 45 days after the request. If the local governmental entity does not comply with the request, the department shall notify the Legislative Auditing Committee, which may take action pursuant to s. 11.40(2). The report must include, but is not limited to:

- (a) The total revenues and expenditures of each local governmental entity that is a component unit included in the annual financial report of the reporting entity.
- (b) The amount of outstanding long-term debt by each local governmental entity. For purposes of this paragraph, the term "long-term debt" means any agreement or series of agreements to pay money, which, at inception, contemplate terms of payment exceeding 1 year in duration.
- (3) No later than 12 months after the end of the most recently completed fiscal year, the department shall post on its website the annual financial report for each local governmental entity and independent special district that is required to submit an annual financial report pursuant to subsection (1).
- (4) The department shall notify the President of the Senate and the Speaker of the House of Representatives of any municipality that has not reported any financial activity for



678 the last 4 fiscal years. Such notice must be sufficient to 679 initiate dissolution procedures as described in s. 680 165.051(1)(a). Any special law authorizing the incorporation or 681 creation of the municipality must be included within the 682 notification. 683 Section 14. Present subsection (3) of section 218.33, 684 Florida Statutes, is renumbered as subsection (4), and a new 685 subsection (3) is added to that section, to read: 686 218.33 Local governmental entities; establishment of 687 uniform fiscal years and accounting practices and procedures .-688 (3) Each local governmental entity shall establish and 689 maintain internal controls designed to: 690 (a) Prevent and detect fraud, waste, and abuse as defined 691 in s. 11.45(1). 692 (b) Promote and encourage compliance with applicable laws, 693 rules, contracts, grant agreements, and best practices. 694 (c) Support economical and efficient operations. 695 (d) Ensure reliability of financial records and reports. 696 (e) Safeguard assets. 697 Section 15. Present subsections (8) through (12) of section 698 218.39, Florida Statutes, are renumbered as subsections (9) through (13), respectively, paragraphs (b), (c), (g), and (h) of 699 700 subsection (1) and subsection (7) of that section are amended, 701 and a new subsection (8) is added to that section, to read: 702 218.39 Annual financial audit reports.-703 (1) If, by the first day in any fiscal year, a local 704 governmental entity, district school board, charter school, or

charter technical career center has not been notified that a

financial audit for that fiscal year will be performed by the

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Auditor General, each of the following entities shall have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds:

- (b) Any municipality with revenues or the total of expenditures and expenses in excess of \$250,000, as reported on the fund financial statements, and each municipality beginning with the 2018-2019 fiscal year.
- (c) Any special district with revenues or the total of expenditures and expenses in excess of \$100,000, as reported on the fund financial statements, and each special district beginning with the 2018-2019 fiscal year.
- (g) Each municipality with revenues or the total of expenditures and expenses between \$100,000 and \$250,000, as reported on the fund financial statements, which has not been subject to a financial audit pursuant to this subsection for the 2 preceding fiscal years.
- (h) Each special district with revenues or the total of expenditures and expenses between \$50,000 and \$100,000, as reported on the fund financial statement, which has not been subject to a financial audit pursuant to this subsection for the 2 preceding fiscal years.
- (7) All audits conducted pursuant to this section must be conducted in accordance with the rules of the Auditor General adopted pursuant to s. 11.45. Upon completion of the audit, the auditor shall prepare an audit report in accordance with the rules of the Auditor General. The audit report shall be filed with the Auditor General within 45 days after delivery of the

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audit report to the governing body of the audited entity, but no later than 6 $\frac{9}{}$ months after the end of the audited entity's fiscal year. The audit report must include a written statement describing corrective actions to be taken in response to each of the auditor's recommendations included in the audit report. If the Governor declares a state of emergency under s. 252.36(2) within 30 days after the submission deadline for the audit report, the Auditor General may extend the deadline up to an additional 90 days.

(8) If the audit report includes a recommendation that was included in the preceding financial audit report and remains unaddressed, the governing body of the audited entity, within 60 days after the delivery of the audit report to the governing body, shall indicate during a regularly scheduled public meeting whether it intends to take corrective action, the intended corrective action, and the timeframe for the corrective action. If the governing body indicates that it does not intend to take corrective action, it must explain its decision at the public meeting.

Section 16. Subsection (2) of section 218.391, Florida Statutes, is amended, and subsections (9) through (13) are added to that section, to read:

218.391 Auditor selection procedures.-

- (2) The governing body of a charter county, municipality, special district, district school board, charter school, or charter technical career center shall establish an audit committee.
- (a) At a minimum, the audit committee for a county must Each noncharter county shall establish an audit committee that,

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at a minimum, shall consist of each of the county officers elected pursuant to the county charter or s. 1(d), Art. VIII of the State Constitution, or their respective designees $\frac{1}{2}$ designee, and one member of the board of county commissioners or its designee.

- (b) The audit committee for a municipality, special district, district school board, charter school, or charter technical career center shall consist of at least three members. One member of the audit committee must be a member of the governing body of an entity specified in this paragraph, who shall also serve as the chair of the committee.
- (c) An employee, a chief executive officer, or a chief financial officer of the county, municipality, special district, district school board, charter school, or charter technical career center may not serve as a member of an audit committee established under this subsection.
- (d) The primary purpose of the audit committee is to assist the governing body in selecting an auditor to conduct the annual financial audit required in s. 218.39; however, the audit committee may serve other audit oversight purposes as determined by the entity's governing body. The public may shall not be excluded from the proceedings under this section.
- (9) For each audit required by s. 218.39, the auditor shall include the following information in the management letter prepared pursuant to s. 218.39(4):
- (a) The date the entity's governing body approved the selection of the auditor and the date the entity and the auditor executed the most recent contract pursuant to subsection (7);
 - (b) The first fiscal year for which the auditor conducted

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the audit under the most recently executed contract pursuant to subsection (7); and

- (c) The contract period, including renewals, and conditions under which the contract may be terminated or renewed.
- (10) On each occasion that an entity contracts with an auditor to conduct an audit pursuant to s. 218.39, an affidavit shall be executed by the chair of the entity's governing body in a format prescribed in accordance with rules adopted by the Auditor General, affirming that the auditor was selected in compliance with the requirements of subsections (3)-(6). The affidavit must accompany the entity's first audit report prepared by the auditor under the most recently executed contract pursuant to subsection (7). The affidavit shall include the following information:
- (a) The date the entity's governing body approved the selection of the auditor;
- (b) The first fiscal year for which the auditor conducted the audit; and
- (c) The contract period, including renewals, and conditions under which the contract may be terminated or renewed.
- (11) If the entity fails to select the auditor in accordance with the requirements of subsections (3)-(6), the entity shall again perform the auditor selection process in accordance with this section to select an auditor to conduct audits for subsequent fiscal years if the original audit was performed under a multiyear contract.
- (a) If performing the auditor selection process again in accordance with this section would preclude the entity from timely completing the annual financial audit required by s.

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218.39, the entity shall again perform the auditor selection process in accordance with this section for the subsequent annual financial audit. A multiyear contract entered into between an entity and an auditor after the effective date of this act may not prohibit or restrict an entity from complying with the section.

- (b) If the entity fails to perform the auditor selection process again, pursuant to this subsection, the Legislative Auditing Committee shall determine whether the entity should be subject to state action pursuant to s. 11.40(2).
- (12) If the entity fails to provide the Auditor General with the affidavit required by subsection (10), the Auditor General shall request that the entity provide the affidavit. The affidavit must be provided within 45 days after the date of the request. If the entity does not comply with the Auditor General's request, the Legislative Auditing Committee shall determine whether the entity should be subject to state action pursuant to s. 11.40(2).
- (13) If the entity provides the Auditor General with the affidavit required in subsection (10) but failed to select the auditor in accordance with the requirements of subsections (3)-(6), the Legislative Auditing Committee shall determine whether the entity should be subject to state action pursuant to s. 11.40(2).

Section 17. Subsection (2) of section 286.0114, Florida Statutes, is amended to read:

286.0114 Public meetings; reasonable opportunity to be heard; attorney fees.-

(2) Members of the public shall be given a reasonable

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opportunity to be heard on a proposition before a board or commission. The opportunity to be heard need not occur at the same meeting at which the board or commission takes official action on the proposition if the opportunity occurs at a meeting that is during the decisionmaking process and is within reasonable proximity in time before the meeting at which the board or commission takes the official action. A board or commission may not require a member of the public to provide an advance written copy of his or her testimony or comments as a condition of being given the opportunity to be heard at a meeting. This section does not prohibit a board or commission from maintaining orderly conduct or proper decorum in a public meeting. The opportunity to be heard is subject to rules or policies adopted by the board or commission, as provided in subsection (4).

Section 18. Paragraph (e) of subsection (4), paragraph (d) of subsection (5), and paragraph (d) of subsection (6) of section 373.536, Florida Statutes, are amended, and paragraphs (e) and (f) are added to subsection (6) of that section, to read:

373.536 District budget and hearing thereon.-

- (4) BUDGET CONTROLS; FINANCIAL INFORMATION. -
- (e) By September 1, 2012, Each district shall provide a monthly financial statement in the form and manner prescribed by the Department of Financial Services to the district's governing board and make such monthly financial statement available for public access on its website.
- (5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND APPROVAL.-

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- (d) Each district shall, by August 1 of each year, submit for review a tentative budget and a description of any significant changes from the preliminary budget submitted to the Legislature pursuant to s. 373.535 to the Governor, the President of the Senate, the Speaker of the House of Representatives, the chairs of all legislative committees and subcommittees having substantive or fiscal jurisdiction over water management districts, as determined by the President of the Senate or the Speaker of the House of Representatives, as applicable, the secretary of the department, and the governing body of each county in which the district has jurisdiction or derives any funds for the operations of the district. The tentative budget must be posted on the district's official website at least 2 days before budget hearings held pursuant to s. 200.065 or other law and must remain on the website for at least 45 days.
- (6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN; WATER RESOURCE DEVELOPMENT WORK PROGRAM.-
- (d) The final adopted budget must be posted on the water management district's official website within 30 days after adoption and must remain on the website for at least 2 years.
- (e) Beginning in the 2018-2019 fiscal year, the water management district budget officer shall electronically submit information regarding the final budget to the Office of Economic and Demographic Research in the format specified by the office within 30 days after adoption of the final budget. If the Governor declares a state of emergency under s. 252.36(2) within 30 days after the submission deadline, the office may extend the deadline up to an additional 90 days. The water management



910 district budget officer shall also electronically submit to the 911 clerk of the court in each county in which the district 912 operates: 913 1. A copy of the information that was submitted to the 914 office. 915 2. A copy of the final budget that was posted on the water 916 management district's website. 917 3. A statement certifying that the items in subparagraphs 918 1. and 2. were timely submitted and posted. 919 (f) Beginning in the 2018-2019 fiscal year and 920 notwithstanding any other penalty or remedy that may be 921 authorized by law, if a water management district budget officer 922 fails to submit information to the clerk of the court as 923 required in paragraph (e), the clerk of the court shall notify 924 the appropriate fiscal officer to suspend future salary payments 925 for the executive director of that district. The clerk shall 926 notify the fiscal officer to resume payments when the clerk 927 receives the information. 928 Section 19. Paragraph (1) of subsection (12) of section 929 1001.42, Florida Statutes, is amended to read: 930 1001.42 Powers and duties of district school board.—The district school board, acting as a board, shall exercise all 931 932 powers and perform all duties listed below: 933 (12) FINANCE.—Take steps to assure students adequate 934 educational facilities through the financial procedure 935 authorized in chapters 1010 and 1011 and as prescribed below:

(1) Internal auditor. - May employ an internal auditor to

perform ongoing financial verification of the financial records

of the school district and such other audits and reviews as the

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939	district school board directs for the purpose of determining:		
940	1. The adequacy of internal controls designed to prevent		
941	and detect fraud, waste, and abuse as defined in s. 11.45(1).		
942	2. Compliance with applicable laws, rules, contracts, grant		
943	agreements, district school board-approved policies, and best		
944	practices.		
945	3. The efficiency of operations.		
946	4. The reliability of financial records and reports.		
947	5. The safeguarding of assets.		
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949	The internal auditor shall report directly to the district		
950	school board or its designee.		
951	Section 20. Paragraph (j) of subsection (9) of section		
952	1002.33, Florida Statutes, is amended to read:		
953	1002.33 Charter schools.—		
954	(9) CHARTER SCHOOL REQUIREMENTS.—		
955	(j) The governing body of the charter school shall be		
956	responsible for:		
957	1. Establishing and maintaining internal controls designed		
958	to:		
959	a. Prevent and detect fraud, waste, and abuse as defined in		
960	s. 11.45(1).		
961	b. Promote and encourage compliance with applicable laws,		
962	rules, contracts, grant agreements, and best practices.		
963	c. Support economical and efficient operations.		
964	d. Ensure reliability of financial records and reports.		
965	e. Safeguard assets.		
966	2.1. Ensuring that the charter school has retained the		
967	services of a certified public accountant or auditor for the		

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annual financial audit, pursuant to s. 1002.345(2), who shall submit the report to the governing body.

- 3.2. Reviewing and approving the audit report, including audit findings and recommendations for the financial recovery plan.
- 4.a.3.a. Performing the duties in s. 1002.345, including monitoring a corrective action plan.
- b. Monitoring a financial recovery plan in order to ensure compliance.
- 5.4. Participating in governance training approved by the department which must include government in the sunshine, conflicts of interest, ethics, and financial responsibility.

Section 21. Present subsections (6) through (10) of section 1002.37, Florida Statutes, are renumbered as subsections (7) through (11), respectively, present subsection (6) is amended, and a new subsection (6) is added to that section, to read:

1002.37 The Florida Virtual School.-

(6) The Florida Virtual School shall have an annual financial audit of its accounts and records conducted by an independent auditor who is a certified public accountant licensed under chapter 473. The independent auditor shall conduct the audit in accordance with rules adopted by the Auditor General pursuant to s. 11.45 and, upon completion of the audit, shall prepare an audit report in accordance with such rules. The audit report must include a written statement by the board of trustees describing corrective action to be taken in response to each of the recommendations of the independent auditor included in the audit report. The independent auditor shall submit the audit report to the board of trustees and the

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Auditor General no later than 9 months after the end of the preceding fiscal year.

- (7) (6) The board of trustees shall annually submit to the Governor, the Legislature, the Commissioner of Education, and the State Board of Education the audit report prepared pursuant to subsection (6) and a complete and detailed report setting forth:
- (a) The operations and accomplishments of the Florida Virtual School within the state and those occurring outside the state as Florida Virtual School Global.
- (b) The marketing and operational plan for the Florida Virtual School and Florida Virtual School Global, including recommendations regarding methods for improving the delivery of education through the Internet and other distance learning technology.
- (c) The assets and liabilities of the Florida Virtual School and Florida Virtual School Global at the end of the fiscal year.
- (d) A copy of an annual financial audit of the accounts and records of the Florida Virtual School and Florida Virtual School Global, conducted by an independent certified public accountant and performed in accordance with rules adopted by the Auditor General.
- (d) (e) Recommendations regarding the unit cost of providing services to students through the Florida Virtual School and Florida Virtual School Global. In order to most effectively develop public policy regarding any future funding of the Florida Virtual School, it is imperative that the cost of the program is accurately identified. The identified cost of the



1026 program must be based on reliable data. 1027 (e) (f) Recommendations regarding an accountability 1028 mechanism to assess the effectiveness of the services provided 1029 by the Florida Virtual School and Florida Virtual School Global. 1030 Section 22. Subsection (5) is added to section 1010.01, 1031 Florida Statutes, to read: 1010.01 Uniform records and accounts. 1032 (5) Each school district, Florida College System 1033 1034 institution, and state university shall establish and maintain 1035 internal controls designed to: 1036 (a) Prevent and detect fraud, waste, and abuse as defined 1037 in s. 11.45(1). 1038 (b) Promote and encourage compliance with applicable laws, 1039 rules, contracts, grant agreements, and best practices. 1040 (c) Support economical and efficient operations. 1041 (d) Ensure reliability of financial records and reports. 1042 (e) Safeguard assets. Section 23. Subsection (2) of section 1010.30, Florida 1043 1044 Statutes, is amended to read: 1045 1010.30 Audits required.-1046 (2) If a school district, Florida College System 1047 institution, or university audit report includes a 1048 recommendation that was included in the preceding financial audit report but remains unaddressed an audit contains a 1049 1050 significant finding, the district school board, the Florida 1051 College System institution board of trustees, or the university board of trustees, within 60 days after the delivery of the 1052 1053 audit report to the school district, Florida College System institution, or university, shall indicate conduct an audit

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overview during a regularly scheduled public meeting whether it intends to take corrective action, the intended corrective action, and the timeframe for the corrective action. If the district school board, Florida College System institution board of trustees, or university board of trustees indicates that it does not intend to take corrective action, it shall explain its decision at the public meeting.

Section 24. Section 1011.03, Florida Statutes, is amended to read:

1011.03 Public hearings; budget submissions; penalties to be submitted to Department of Education. -

- (1) Each district school board shall cause a summary of its tentative budget, including the proposed millage levies as provided for by law, to be posted on the district's official website and advertised once in a newspaper of general circulation published in the district or to be posted at the courthouse if there be no such newspaper.
- (2) The advertisement of a district that has been required by the Legislature to increase classroom expenditures pursuant to s. 1011.64 must include the following statement:

"This proposed budget reflects an increase in classroom expenditures as a percent of total current operating expenditures of XX percent over the (previous fiscal year) fiscal year. This increase in classroom expenditures is required by the Legislature because the district has performed below the required performance standard on XX of XX student performance standards for the (previous school year) school year. In order to achieve the legislatively required level of classroom

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expenditures as a percentage of total operating expenditures, the proposed budget includes an increase in overall classroom expenditures of \$XX,XXX,XXX above the amount spent for this same purpose during the (previous fiscal year) fiscal year. In order to achieve improved student academic performance, this proposed increase is being budgeted for the following activities: ...(list activities and amount budgeted)...."

- (3) The advertisement shall appear adjacent to the advertisement required pursuant to s. 200.065. The State Board of Education may adopt rules necessary to provide specific requirements for the format of the advertisement.
- (4) The board shall hold public hearings to adopt tentative and final budgets pursuant to s. 200.065. The hearings shall be primarily for the purpose of hearing requests and complaints from the public regarding the budgets and the proposed tax levies and for explaining the budget and proposed or adopted amendments thereto, if any. The tentative budget must be posted on the district's official website at least 2 days before the budget hearing held pursuant to s. 200.065 or other law. The final adopted budget must be posted on the district's official website within 30 days after adoption. The board shall require the superintendent to transmit two copies of the adopted budget to the Department of Education as prescribed by law and rules of the State Board of Education.
- (5) (a) Beginning in the 2018-2019 fiscal year, the district school board budget officer shall electronically submit information regarding the final budget to the Office of Economic and Demographic Research in the format specified by the office within 30 days after adoption of the final budget. If the

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1113 Governor declares a state of emergency under s. 252.36(2) within 1114 30 days after the submission deadline for the final budget, the 1115 office may extend the deadline up to an additional 90 days. The 1116 district school board budget officer shall also electronically 1117 submit to the clerk of the court:

- 1. A copy of the information that was submitted to the office.
- 2. A copy of the final budget that was posted on the district school board's website.
- 3. A statement certifying that the items in subparagraphs 1. and 2. were timely submitted and posted.
- (b) Beginning in the 2018-2019 fiscal year and notwithstanding any other penalty or remedy that may be authorized by law, if the district school board budget officer fails to submit information to the clerk of the court as required in paragraph (a), the clerk of the court shall notify the appropriate fiscal officer to suspend future salary payments for the superintendent of that district. The clerk shall notify the appropriate fiscal officer to resume payments when the clerk receives the information.
- (6) (5) If the governing body of a district amends the budget, the adopted amendment must be posted on the official website of the district within 5 days after adoption.
- Section 25. Subsection (1) of section 1011.60, Florida Statutes, is amended to read:
- 1011.60 Minimum requirements of the Florida Education Finance Program.-Each district which participates in the state appropriations for the Florida Education Finance Program shall provide evidence of its effort to maintain an adequate school

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program throughout the district and shall meet at least the following requirements:

(1) ACCOUNTS AND REPORTS. - Maintain adequate and accurate records, including a system of internal accounts for individual schools, and file with the Department of Education, in correct and proper form on or before the date due as fixed by law or rule, each annual or periodic report that is required by rules of the State Board of Education. A district school board that submits an annual financial report to the department must also electronically submit to the clerk of the court a copy of the report with a statement certifying that the report was timely filed with the department.

Section 26. (1) By July 15, 2018, the Office of Economic and Demographic Research shall prepare forms for use by counties, municipalities, special districts, water management districts, and school districts when submitting information regarding their final budgets to the office. The forms must group existing fiscal information in broad yet meaningful categories, but should not create new reporting requirements.

- (2) By December 1, 2018, the office shall submit a report to the President of the Senate and the Speaker of the House of Representatives that:
- (a) Identifies a structure to create unique area profiles for the counties, municipalities, special districts, water management districts, and school districts which would assist the public in making simple direct comparisons between the distinct entities.
- (b) Provides recommendations for metrics for ranking the reporting entities based on the final budget information

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submitted to the office. The metrics must allow the public to make direct comparisons between the different local governments.

(c) Provides recommendations for mechanisms to submit the information in this subsection to the public in a cost-effective manner.

Section 27. Subsection (16) of section 165.0615, Florida Statutes, is amended to read:

165.0615 Municipal conversion of independent special districts upon elector-initiated and approved referendum .-

(16) If the incorporation plan is approved by a majority of the votes cast in the independent special district, the district shall notify the Special District Accountability Program pursuant to s. 189.016(2) and the local general-purpose governments in which any part of the independent special district is situated pursuant to s. 189.016(8) s. 189.016(7).

Section 28. Subsections (1) and (2) of section 189.066, Florida Statutes, are amended to read:

189.066 Effect of failure to file certain reports or information.-

(1) If an independent special district fails to file the reports or information required under s. 189.014, s. 189.015, s. 189.016(10) s. 189.016(9), or s. 189.08 with the local generalpurpose government or governments in which it is located, the person authorized to receive and read the reports or information or the local general-purpose government shall notify the district's registered agent. If requested by the district, the local general-purpose government shall grant an extension of up to 30 days for filing the required reports or information. If the governing body of the local general-purpose government or

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governments determines that there has been an unjustified failure to file these reports or information, it shall notify the department, and the department may proceed pursuant to s. 189.067(1).

(2) If a dependent special district fails to file the reports or information required under s. 189.014, s. 189.015, or s. 189.016(10) s. 189.016(9) with the local governing authority to which it is dependent, the local governing authority shall take whatever steps it deems necessary to enforce the special district's accountability. Such steps may include, as authorized, withholding funds, removing governing body members at will, vetoing the special district's budget, conducting the oversight review process set forth in s. 189.068, or amending, merging, or dissolving the special district in accordance with the provisions contained in the ordinance that created the dependent special district.

Section 29. Paragraph (e) of subsection (2) and paragraph (g) of subsection (3) of section 189.074, Florida Statutes, are amended to read:

189.074 Voluntary merger of independent special districts.-Two or more contiguous independent special districts created by special act which have similar functions and elected governing bodies may elect to merge into a single independent district through the act of merging the component independent special districts.

(2) JOINT MERGER PLAN BY RESOLUTION.—The governing bodies of two or more contiguous independent special districts may, by joint resolution, endorse a proposed joint merger plan to commence proceedings to merge the districts pursuant to this



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- (e) After the final public hearing, the governing bodies shall notify the supervisors of elections of the applicable counties in which district lands are located of the adoption of the resolution by each governing body. The supervisors of elections shall schedule a separate referendum for each component independent special district. The referenda may be held in each district on the same day, or on different days, but no more than 20 days apart.
- 1. Notice of a referendum on the merger of independent special districts must be provided pursuant to the notice requirements in s. 100.342. At a minimum, the notice must include:
 - a. A brief summary of the resolution and joint merger plan;
- b. A statement as to where a copy of the resolution and joint merger plan may be examined;
- c. The names of the component independent special districts to be merged and a description of their territory;
- d. The times and places at which the referendum will be held; and
- e. Such other matters as may be necessary to call, provide for, and give notice of the referendum and to provide for the conduct thereof and the canvass of the returns.
- 2. The referenda must be held in accordance with the Florida Election Code and may be held pursuant to ss. 101.6101-101.6107. All costs associated with the referenda shall be borne by the respective component independent special district.
- 3. The ballot question in such referendum placed before the qualified electors of each component independent special



1258 district to be merged must be in substantially the following 1259 form: 1260 1261 "Shall ... (name of component independent special 1262 district) ... and ... (name of component independent special 1263 district or districts)... be merged into ... (name of newly 1264 merged independent district)...? 1265 1266 ...YES 1267NO" 1268 1269 4. If the component independent special districts proposing 1270 to merge have disparate millage rates, the ballot question in 1271 the referendum placed before the qualified electors of each 1272 component independent special district must be in substantially 1273 the following form: 1274 1275 "Shall ... (name of component independent special 1276 district) ... and ... (name of component independent special 1277 district or districts)... be merged into ... (name of newly 1278 merged independent district) ... if the voter-approved maximum 1279 millage rate within each independent special district will not 1280 increase absent a subsequent referendum? 1281 1282 ...YESNO" 1283 1284 1285 5. In any referendum held pursuant to this section, the 1286 ballots shall be counted, returns made and canvassed, and

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results certified in the same manner as other elections or referenda for the component independent special districts.

- 6. The merger may not take effect unless a majority of the votes cast in each component independent special district are in favor of the merger. If one of the component districts does not obtain a majority vote, the referendum fails, and merger does not take effect.
- 7. If the merger is approved by a majority of the votes cast in each component independent special district, the merged independent district is created. Upon approval, the merged independent district shall notify the Special District Accountability Program pursuant to s. 189.016(2) and the local general-purpose governments in which any part of the component independent special districts is situated pursuant to s. 189.016(8) s. 189.016(7).
- 8. If the referendum fails, the merger process under this subsection may not be initiated for the same purpose within 2 years after the date of the referendum.
- (3) QUALIFIED ELECTOR-INITIATED MERGER PLAN.-The qualified electors of two or more contiguous independent special districts may commence a merger proceeding by each filing a petition with the governing body of their respective independent special district proposing to be merged. The petition must contain the signatures of at least 40 percent of the qualified electors of each component independent special district and must be submitted to the appropriate component independent special district governing body no later than 1 year after the start of the qualified elector-initiated merger process.
 - (g) After the final public hearing, the governing bodies

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shall notify the supervisors of elections of the applicable counties in which district lands are located of the adoption of the resolution by each governing body. The supervisors of elections shall schedule a date for the separate referenda for each district. The referenda may be held in each district on the same day, or on different days, but no more than 20 days apart.

- 1. Notice of a referendum on the merger of the component independent special districts must be provided pursuant to the notice requirements in s. 100.342. At a minimum, the notice must include:
- a. A brief summary of the resolution and elector-initiated merger plan;
- b. A statement as to where a copy of the resolution and petition for merger may be examined;
- c. The names of the component independent special districts to be merged and a description of their territory;
- d. The times and places at which the referendum will be held; and
- e. Such other matters as may be necessary to call, provide for, and give notice of the referendum and to provide for the conduct thereof and the canvass of the returns.
- 2. The referenda must be held in accordance with the Florida Election Code and may be held pursuant to ss. 101.6101-101.6107. All costs associated with the referenda shall be borne by the respective component independent special district.
- 3. The ballot question in such referendum placed before the qualified electors of each component independent special district to be merged must be in substantially the following form:



1345 1346 "Shall ... (name of component independent special 1347 district) ... and ... (name of component independent special 1348 district or districts)... be merged into ... (name of newly 1349 merged independent district)...? 1350 1351 ...YESNO" 1352 1353 1354 4. If the component independent special districts proposing 1355 to merge have disparate millage rates, the ballot question in 1356 the referendum placed before the qualified electors of each 1357 component independent special district must be in substantially 1358 the following form: 1359 1360 "Shall ... (name of component independent special 1361 district) ... and ... (name of component independent special 1362 district or districts)... be merged into ... (name of newly merged independent district) ... if the voter-approved maximum 1363 millage rate within each independent special district will not 1364 1365 increase absent a subsequent referendum? 1366 1367 ...YESNO" 1368 1369 1370 5. In any referendum held pursuant to this section, the 1371 ballots shall be counted, returns made and canvassed, and results certified in the same manner as other elections or 1372 referenda for the component independent special districts. 1373

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- 6. The merger may not take effect unless a majority of the votes cast in each component independent special district are in favor of the merger. If one of the component independent special districts does not obtain a majority vote, the referendum fails, and merger does not take effect.
- 7. If the merger is approved by a majority of the votes cast in each component independent special district, the merged district shall notify the Special District Accountability Program pursuant to s. 189.016(2) and the local general-purpose governments in which any part of the component independent special districts is situated pursuant to s. 189.016(8) s. 189.016(7).
- 8. If the referendum fails, the merger process under this subsection may not be initiated for the same purpose within 2 years after the date of the referendum.

Section 30. Subsection (3) of section 218.503, Florida Statutes, is amended to read:

218.503 Determination of financial emergency.-

(3) Upon notification that one or more of the conditions in subsection (1) have occurred or will occur if action is not taken to assist the local governmental entity or district school board, the Governor or his or her designee shall contact the local governmental entity or the Commissioner of Education or his or her designee shall contact the district school board, as appropriate, to determine what actions have been taken by the local governmental entity or the district school board to resolve or prevent the condition. The information requested must be provided within 45 days after the date of the request. If the local governmental entity or the district school board does not

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comply with the request, the Governor or his or her designee or the Commissioner of Education or his or her designee shall notify the members of the Legislative Auditing Committee, which who may take action pursuant to s. 11.40(2) s. 11.40. The Governor or the Commissioner of Education, as appropriate, shall determine whether the local governmental entity or the district school board needs state assistance to resolve or prevent the condition. If state assistance is needed, the local governmental entity or district school board is considered to be in a state of financial emergency. The Governor or the Commissioner of Education, as appropriate, has the authority to implement measures as set forth in ss. 218.50-218.504 to assist the local governmental entity or district school board in resolving the financial emergency. Such measures may include, but are not limited to:

- (a) Requiring approval of the local governmental entity's budget by the Governor or approval of the district school board's budget by the Commissioner of Education.
- (b) Authorizing a state loan to a local governmental entity and providing for repayment of same.
- (c) Prohibiting a local governmental entity or district school board from issuing bonds, notes, certificates of indebtedness, or any other form of debt until such time as it is no longer subject to this section.
- (d) Making such inspections and reviews of records, information, reports, and assets of the local governmental entity or district school board as are needed. The appropriate local officials shall cooperate in such inspections and reviews.
 - (e) Consulting with officials and auditors of the local

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governmental entity or the district school board and the appropriate state officials regarding any steps necessary to bring the books of account, accounting systems, financial procedures, and reports into compliance with state requirements.

- (f) Providing technical assistance to the local governmental entity or the district school board.
- (g)1. Establishing a financial emergency board to oversee the activities of the local governmental entity or the district school board. If a financial emergency board is established for a local governmental entity, the Governor shall appoint board members and select a chair. If a financial emergency board is established for a district school board, the State Board of Education shall appoint board members and select a chair. The financial emergency board shall adopt such rules as are necessary for conducting board business. The board may:
- a. Make such reviews of records, reports, and assets of the local governmental entity or the district school board as are needed.
- b. Consult with officials and auditors of the local governmental entity or the district school board and the appropriate state officials regarding any steps necessary to bring the books of account, accounting systems, financial procedures, and reports of the local governmental entity or the district school board into compliance with state requirements.
- c. Review the operations, management, efficiency, productivity, and financing of functions and operations of the local governmental entity or the district school board.
- d. Consult with other governmental entities for the consolidation of all administrative direction and support

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services, including, but not limited to, services for asset sales, economic and community development, building inspections, parks and recreation, facilities management, engineering and construction, insurance coverage, risk management, planning and zoning, information systems, fleet management, and purchasing.

- 2. The recommendations and reports made by the financial emergency board must be submitted to the Governor for local governmental entities or to the Commissioner of Education and the State Board of Education for district school boards for appropriate action.
- (h) Requiring and approving a plan, to be prepared by officials of the local governmental entity or the district school board in consultation with the appropriate state officials, prescribing actions that will cause the local governmental entity or district school board to no longer be subject to this section. The plan must include, but need not be limited to:
- 1. Provision for payment in full of obligations outlined in subsection (1), designated as priority items, which are currently due or will come due.
- 2. Establishment of priority budgeting or zero-based budgeting in order to eliminate items that are not affordable.
- 3. The prohibition of a level of operations which can be sustained only with nonrecurring revenues.
- 4. Provisions implementing the consolidation, sourcing, or discontinuance of all administrative direction and support services, including, but not limited to, services for asset sales, economic and community development, building inspections, parks and recreation, facilities management, engineering and



construction, insurance coverage, risk management, planning and zoning, information systems, fleet management, and purchasing.

Section 31. The Legislature finds that a proper and legitimate state purpose is served when internal controls are established to prevent and detect fraud, waste, and abuse and to safeguard and account for government funds and property. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 32. This act shall take effect July 1, 2018.

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

1502 Delete everything before the enacting clause 1503 and insert:

A bill to be entitled

An act relating to government accountability; amending s. 11.40, F.S.; requiring, rather than authorizing, the Legislative Auditing Committee to schedule hearings concerning certain governmental entities for failure to comply with certain financial audit requirements; amending s. 11.45, F.S.; defining the terms "abuse," "fraud," and "waste"; revising definitions; excluding water management districts from certain audit requirements; removing a crossreference; authorizing the Auditor General to conduct audits of tourist development councils and county tourism promotion agencies; revising reporting requirements applicable to the Auditor General; amending s. 28.35, F.S.; revising reporting

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requirements applicable to the Florida Clerks of Court Operations Corporation; amending s. 43.16, F.S.; revising the responsibilities of the Justice Administrative Commission, each state attorney, each public defender, the criminal conflict and civil regional counsel, the capital collateral regional counsel, and the Guardian Ad Litem Program, to include the establishment and maintenance of certain internal controls; amending s. 112.061, F.S.; revising certain lodging rates for the purpose of reimbursement to specified employees; authorizing an employee to expend his or her funds for certain lodging expenses; defining the term "statewide travel management system"; requiring agencies and the judicial branch to report certain travel information of public officers and employees in the statewide travel management system; requiring executive branch state agencies and the judicial branch to use the statewide travel management system for certain purposes; amending ss. 129.03, 129.06, and 166.241, F.S.; requiring counties and municipalities to maintain certain budget documents on the entities' websites for a specified period; requiring county and municipality budget officers to submit certain budget information to specified entities within a certain timeframe; amending s. 189.016, F.S.; requiring special district budget officers to submit certain budget information to specified entities within a certain timeframe; amending s. 215.86, F.S.; revising the purposes for

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which management systems and internal controls must be established and maintained by each state agency and the judicial branch; amending s. 215.97, F.S.; revising certain audit threshold requirements; amending s. 215.985, F.S.; revising the requirements for a monthly financial statement provided by a water management district; amending s. 218.32, F.S.; revising certain reporting deadlines for an audit report and annual financial report of certain local governmental entities; providing an exception; prescribing duties of an independent certified public accountant in conducting an audit; providing legislative intent regarding the establishment of the Florida Open Financial Statement System; authorizing the Chief Financial Officer to consult with certain stakeholders for input on the design and implementation of the system; specifying requirements and procedures for the Chief Financial Officer in selecting and recruiting contractors for certain purposes; requiring the Chief Financial Officer to require completion of all work by a specified date; providing that if the Chief Financial Officer deems work products adequate, all local governmental financial statements pertaining to fiscal years ending on or after a specified date must meet certain requirements; providing for the suspension of salary payments to the head of a local governmental entity that does not submit certain financial information; authorizing the Department of Financial Services to

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request additional information from a local governmental entity under certain circumstances; requiring a local governmental entity to comply with such requests within a specified timeframe; requiring the department to notify the Legislative Auditing Committee of noncompliance; authorizing the committee to take certain action; requiring the department to post annual financial reports for certain governmental entities on its website within a specified timeframe; amending s. 218.33, F.S.; requiring local governmental entities to establish and maintain internal controls to achieve specified purposes; amending s. 218.39, F.S.; requiring certain municipalities and special districts to have a certain audit performed beginning with a specified fiscal year; revising the deadline for an audit report; providing an exception; requiring the governing body of an audited entity to respond to audit recommendations under specified circumstances; amending s. 218.391, F.S.; revising membership for audit committees; prohibiting an audit committee member from being an employee, a chief executive officer, or a chief financial officer of the respective governmental entity; requiring an auditor to include certain information in a management letter; requiring the chair of a governmental entity's governing body to submit an affidavit containing certain information when the entity contracts with an auditor to conduct an audit; providing requirements and procedures for selecting an auditor; requiring the

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Legislative Auditing Committee to determine whether a governmental entity should be subject to state action under certain circumstances; amending s. 286.0114, F.S.; prohibiting a board or commission from requiring an advance copy of testimony or comments from a member of the public as a precondition to being given the opportunity to be heard at a public meeting; amending s. 373.536, F.S.; deleting obsolete language; requiring water management districts to maintain certain budget documents on the districts' websites for a specified period; requiring district budget officers to submit certain budget information to specified entities within a certain timeframe; providing for the suspension of salary payments of a district executive director if the district does not submit such information; amending s. 1001.42, F.S.; authorizing additional internal audits as directed by the district school board; amending s. 1002.33, F.S.; revising the responsibilities of the governing board of a charter school to include the establishment and maintenance of internal controls; amending s. 1002.37, F.S.; requiring completion of an annual financial audit of the Florida Virtual School; specifying audit requirements; requiring an audit report to be submitted to the board of trustees of the Florida Virtual School and the Auditor General; deleting obsolete provisions; amending s. 1010.01, F.S.; requiring each school district, Florida College System institution, and state university to establish and

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maintain certain internal controls; amending s. 1010.30, F.S.; requiring a district school board, Florida College System institution board of trustees, or university board of trustees to respond to audit recommendations under certain circumstances; amending s. 1011.03, F.S.; requiring a district school board's budget officer to submit certain budget information to specified entities within a certain timeframe; providing for suspension of salary payments for a superintendent of a district that does not submit such information; amending s. 1011.60, F.S.; requiring district school boards that submit an annual financial report to the Department of Education to also electronically submit a copy to the clerk of the court; requiring the Office of Economic and Demographic Research to develop, by a specified date, certain forms for use by local governmental entities in reporting certain budget information; requiring the office to submit a report to the Legislature by a specified date; providing requirements for the report; amending ss. 165.0615, 189.066, 189.074, and 218.503, F.S.; conforming provisions and cross-references to changes made by the act; declaring that the act fulfills an important state interest; providing an effective date.