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A bill to be entitled An act relating to towing and immobilizing of vehicles and vessels; amending ss. 125.0103 and 166.043, F.S.; authorizing local governments to enact rates to tow or immobilize vessels on private property and to remove and store vessels under specified circumstances; defining the term "immobilize"; creating ss. 125.01047 and 166.04465, F.S.; prohibiting counties or municipalities from enacting certain ordinances or rules that impose fees or charges on authorized wrecker operators, towing businesses, or vehicle immobilization operators; defining the term "towing business"; providing exceptions; amending s. 323.002, F.S.; prohibiting counties or municipalities from imposing charges, costs, expenses, fines, fees, or penalties on registered owners, other legally authorized persons in control, or lienholders of vehicles or vessels under certain conditions; providing an exception; amending s. 713.78, F.S.; authorizing certain persons to place liens on vehicles or vessels to recover specified fees or charges; amending s. 715.07, F.S.; removing a requirement regarding notices and signs concerning the towing or removal of vehicles and vessels; creating s. 715.08, F.S.; defining terms related to vehicle immobilization

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Ве

	devices and operators; requiring persons who
	immobilize vehicles to obtain a license from specified
	local governments; specifying persons who are
	prohibited from being an operator; specifying criteria
	and requirements for providing services as an
	operator; providing operator name, uniform, and
	identification requirements; requiring certain
	information to be displayed on a motor vehicle used to
	perform vehicle immobilization services; specifying
	authorized hours of operation; providing notice
	requirements upon immobilization of a motor vehicle;
	specifying unauthorized and prohibited activities by a
	vehicle immobilization service or operator; providing
	liability for certain damage; providing exceptions;
	requiring an operator to maintain certain insurance
	coverage; specifying signage requirements; providing
	administrative procedures for complaints against
	operators; authorizing specified penalties;
	prohibiting an operator whose license is revoked from
	reapplying for a license for a specified period;
	specifying maximum fines; providing an effective date.
Ιt	Enacted by the Legislature of the State of Florida:
	Section 1. Paragraphs (b) and (c) of subsection (1) of

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section 125.0103, Florida Statutes, are amended to read:

125.0103 Ordinances and rules imposing price controls;
findings required; procedures.—

(1)

- (b) The provisions of this section shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel.
- charged on the towing of vehicles <u>or vessels</u> from or immobilization of vehicles <u>or vessels</u> on private property, removal and storage of wrecked or disabled vehicles <u>or vessels</u> from an accident scene or for the removal and storage of vehicles <u>or vessels</u>, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle <u>or</u>

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76	<u>vessel</u> . However, if a municipality chooses to enact an ordinance
77	establishing the maximum $\underline{\text{rates}}$ $\underline{\text{fees}}$ for the towing or
78	immobilization of vehicles or vessels as described in paragraph
79	(b), the county's ordinance shall not apply within such
80	municipality. For purposes of this paragraph, the term
81	"immobilize" means the act of rendering a vehicle or vessel
82	inoperable by the use of a device such as a "boot" or "club,"
83	the "Barnacle," or any other such device.
84	Section 2. Section 125.01047, Florida Statutes, is created
85	to read:
86	125.01047 Rules and ordinances relating to towing and
87	<u>immobilization services</u>
88	(1) A county may not enact an ordinance or rule that would
89	impose a fee or charge on an authorized wrecker operator, as
90	defined in s. 323.002(1), on a towing business for towing,
91	impounding, or storing a vehicle or vessel, or a vehicle
92	immobilization service as defined in s. 715.08. As used in this
93	section, the term "towing business" means a business that
94	provides towing services for monetary gain.
95	(2) The prohibition set forth in subsection (1) does not
96	affect a county's authority to:
97	(a) Levy a reasonable business tax under s. 205.0315, s.
98	205.033, or s. 205.0535.
99	(b) Impose and collect a reasonable administrative fee or

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charge on the registered owner or other legally authorized

person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, not to exceed 25 percent of the maximum towing or immobilization rate, to cover the cost of enforcement, including parking enforcement, by the county when the vehicle or vessel is towed or immobilized from public property. However, an authorized wrecker operator, towing business, or vehicle immobilization service may impose and collect the administrative fee or charge on behalf of the county and shall remit such fee or charge to the county only after it is collected.

Section 3. Paragraphs (b) and (c) of subsection (1) of section 166.043, Florida Statutes, are amended to read:

166.043 Ordinances and rules imposing price controls; findings required; procedures.—

(1)

(b) The provisions of this section shall not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation, taxicab, or port rates, rates for towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, or rates for removal and storage of wrecked or disabled vehicles or vessels from an accident scene or the removal and storage of vehicles or vessels in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the

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126 vehicle or vessel.

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(c) Counties must establish maximum rates which may be charged on the towing of vehicles or vessels from or immobilization of vehicles or vessels on private property, removal and storage of wrecked or disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the vehicle or vessel. However, if a municipality chooses to enact an ordinance establishing the maximum rates fees for the towing or immobilization of vehicles or vessels as described in paragraph (b), the county's ordinance established under s. 125.0103 shall not apply within such municipality. For purposes of this paragraph, the term "immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a device such as a "boot" or "club," the "Barnacle," or any other such device. Section 4. Section 166.04465, Florida Statutes, is created to read:

166.04465 Rules and ordinances relating to towing and immobilization services.—

(1) A municipality may not enact an ordinance or rule that would impose a fee or charge on an authorized wrecker operator, as defined in s. 323.002(1), on a towing business for towing,

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151	impounding, or storing a vehicle or vessel, or a vehicle
152	immobilization service as defined in s. 715.08. As used in this
153	section, the term "towing business" means a business that
154	provides towing services for monetary gain.
155	(2) The prohibition set forth in subsection (1) does not
156	affect a municipality's authority to:
157	(a) Levy a reasonable business tax under s. 205.0315, s.
158	205.033, or s. 205.0535.
159	(b) Impose and collect a reasonable administrative fee or
160	charge on the registered owner or other legally authorized
161	person in control of a vehicle or vessel, or the lienholder of a
162	vehicle or vessel, not to exceed 25 percent of the maximum
163	towing or immobilization rate, to cover the cost of enforcement,
164	including parking enforcement, by the county when the vehicle or
165	vessel is towed from or immobilized on public property. However,
166	an authorized wrecker operator, towing business, or vehicle
167	immobilization service may impose and collect the administrative
168	fee or charge on behalf of the municipality and shall remit such
169	fee or charge to the municipality only after it is collected.
170	Section 5. Subsection (4) of section 323.002, Florida
171	Statutes, is renumbered as subsection (5), and a new subsection
172	(4) is added to that section to read:
173	323.002 County and municipal wrecker operator systems;
174	penalties for operation outside of system.—
175	(4)(a) Except as provided in paragraph (b), a county or

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municipality may not adopt or maintain in effect an ordinance or rule that imposes a charge, cost, expense, fine, fee, or penalty on a registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, when the vehicle or vessel is towed by an authorized wrecker operator under this chapter.

- (b) A county or municipality may adopt or maintain an ordinance or rule that imposes a reasonable administrative fee or charge on the registered owner or other legally authorized person in control of a vehicle or vessel, or the lienholder of a vehicle or vessel, that is towed by an authorized wrecker operator, not to exceed 25 percent of the maximum towing rate, to cover the cost of enforcement, including parking enforcement, by the county or municipality when the vehicle or vessel is towed from public property. However, an authorized wrecker operator or towing business may impose and collect the administrative fee or charge on behalf of the county or municipality and shall remit such fee or charge to the county or municipality only after it is collected.
- Section 6. Subsection (2) of section 713.78, Florida Statutes, is amended to read:
- 713.78 Liens for recovering, towing, or storing vehicles and vessels.—
- (2) Whenever a person regularly engaged in the business of transporting vehicles or vessels by wrecker, tow truck, or car

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carrier recovers, removes, or stores a vehicle or vessel upon instructions from:

(a) The owner thereof;

- (b) The owner or lessor, or a person authorized by the owner or lessor, of property on which such vehicle or vessel is wrongfully parked, and the removal is done in compliance with s. 715.07;
- (c) The landlord or a person authorized by the landlord, when such motor vehicle or vessel remained on the premises after the tenancy terminated and the removal is done in compliance with s. 83.806 or s. 715.104; or
 - (d) Any law enforcement agency,

she or he shall have a lien on the vehicle or vessel for a reasonable towing fee, for a reasonable administrative fee or charge imposed by a county or municipality, and for a reasonable storage fee; except that no storage fee shall be charged if the vehicle or vessel is stored for less than 6 hours.

Section 7. Paragraph (a) of subsection (2) and subsection (4) of section 715.07, Florida Statutes, are amended to read:
715.07 Vehicles or vessels parked on private property;
towing.—

(2) The owner or lessee of real property, or any person authorized by the owner or lessee, which person may be the designated representative of the condominium association if the

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real property is a condominium, may cause any vehicle or vessel parked on such property without her or his permission to be removed by a person regularly engaged in the business of towing vehicles or vessels, without liability for the costs of removal, transportation, or storage or damages caused by such removal, transportation, or storage, under any of the following circumstances:

- (a) The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to <u>substantial</u> <u>strict</u> compliance with the following conditions and restrictions:
- 1.a. Any towed or removed vehicle or vessel must be stored at a site within a 10-mile radius of the point of removal in any county of 500,000 population or more, and within a 15-mile radius of the point of removal in any county of less than 500,000 population. That site must be open for the purpose of redemption of vehicles on any day that the person or firm towing such vehicle or vessel is open for towing purposes, from 8:00 a.m. to 6:00 p.m., and, when closed, shall have prominently posted a sign indicating a telephone number where the operator of the site can be reached at all times. Upon receipt of a telephoned request to open the site to redeem a vehicle or vessel, the operator shall return to the site within 1 hour or she or he will be in violation of this section.

b. If no towing business providing such service is located within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or removed vehicle or vessel must be stored at a site within a 20-mile radius of the point of removal in any county of 500,000 population or more, and within a 30-mile radius of the point of removal in any county of less than 500,000 population.

- 2. The person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of such towing or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of such towing or removal, the storage site, the time the vehicle or vessel was towed or removed, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel and shall obtain the name of the person at that department to whom such information was reported and note that name on the trip record.
- 3. A person in the process of towing or removing a vehicle or vessel from the premises or parking lot in which the vehicle or vessel is not lawfully parked must stop when a person seeks the return of the vehicle or vessel. The vehicle or vessel must be returned upon the payment of a reasonable service fee of not more than one-half of the posted rate for the towing or removal service as provided in subparagraph 6. The vehicle or vessel may be towed or removed if, after a reasonable opportunity, the

owner or legally authorized person in control of the vehicle or vessel is unable to pay the service fee. If the vehicle or vessel is redeemed, a detailed signed receipt must be given to the person redeeming the vehicle or vessel.

- 4. A person may not pay or accept money or other valuable consideration for the privilege of towing or removing vehicles or vessels from a particular location.
- 5. Except for property appurtenant to and obviously a part of a single-family residence, and except for instances when notice is personally given to the owner or other legally authorized person in control of the vehicle or vessel that the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or vessels and that the vehicle or vessel is subject to being removed at the owner's or operator's expense, any property owner or lessee, or person authorized by the property owner or lessee, prior to towing or removing any vehicle or vessel from private property without the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting the following requirements:
- a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property, within 5 feet from the public right-of-way line. If there are no curbs or access barriers, the signs must be posted not less than one sign for each 25 feet of lot frontage.

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b. The notice must clearly indicate, in not less than 2-inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's expense. The words "tow-away zone" must be included on the sign in not less than 4-inch high letters.

- c. The notice must also provide the name and current telephone number of the person or firm towing or removing the vehicles or vessels.
- d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not less than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not less than 24 hours prior to the towing or removal of any vehicles or vessels.
- e. The local government may require permitting and inspection of these signs prior to any towing or removal of vehicles or vessels being authorized.
- f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense" in not less than 4-inch high, light-reflective letters on a contrasting background.
- g. A property owner towing or removing vessels from real property must post notice, consistent with the requirements in sub-subparagraphs a.-f., which apply to vehicles, that

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unauthorized vehicles or vessels will be towed away at the owner's expense.

- A business owner or lessee may authorize the removal of a vehicle or vessel by a towing company when the vehicle or vessel is parked in such a manner that restricts the normal operation of business; and if a vehicle or vessel parked on a public right-of-way obstructs access to a private driveway the owner, lessee, or agent may have the vehicle or vessel removed by a towing company upon signing an order that the vehicle or vessel be removed without a posted tow-away zone sign.
- 6. Any person or firm that tows or removes vehicles or vessels and proposes to require an owner, operator, or person in control or custody of a vehicle or vessel to pay the costs of towing and storage prior to redemption of the vehicle or vessel must file and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for such services and post at the storage site an identical rate schedule and any written contracts with property owners, lessees, or persons in control of property which authorize such person or firm to remove vehicles or vessels as provided in this section.
- 7. Any person or firm towing or removing any vehicles or vessels from private property without the consent of the owner or other legally authorized person in control or custody of the

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vehicles or vessels shall, on any trucks, wreckers as defined in s. 713.78(1)(c), or other vehicles used in the towing or removal, have the name, address, and telephone number of the company performing such service clearly printed in contrasting colors on the driver and passenger sides of the vehicle. The name shall be in at least 3-inch permanently affixed letters, and the address and telephone number shall be in at least 1-inch permanently affixed letters.

- 8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.
- 9. When a vehicle or vessel has been towed or removed pursuant to this section, it must be released to its owner or person in control or custody custodian within one hour after requested. Any vehicle or vessel owner or person in control or custody has agent shall have the right to inspect the vehicle or vessel before accepting its return, and no release or waiver of any kind which would release the person or firm towing the vehicle or vessel from liability for damages noted by the owner or the person in control or custody other legally authorized person at the time of the redemption may be required from any vehicle or vessel owner, or person in control or custody

custodian, or agent as a condition of release of the vehicle or vessel to its owner. A detailed, signed receipt showing the legal name of the company or person towing or removing the vehicle or vessel must be given to the person paying towing or storage charges at the time of payment, whether requested or not.

- (4) When a person improperly causes a vehicle or vessel to be removed, such person shall be liable to the owner or lessee of the vehicle or vessel for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.
- Section 8. Section 715.08, Florida Statutes, is created to read:
 - (1) DEFINITIONS.—As used in this section, the term:
 - (a) "Immobilize" means the act of rendering a vehicle or vessel inoperable by the use of a vehicle immobilization device.
- (b) "License" means a license, permit, or other similar grant of authority to operate issued by a local government to an operator.
- (c) "Operator" means any person, as defined in s. 1.01(3), who has received a license and who offers or operates a vehicle immobilization service.
- (d) "Vehicle immobilization device" means any mechanical device designed or used to be attached to a wheel, tire, or

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other part of a parked motor vehicle or vessel and known by terms such as a "boot" or "club," or "the "Barnacle".

- (e) "Vehicle immobilization service" means a service provided by an operator in which vehicles are immobilized using vehicle immobilization devices.
 - (2) VEHICLE IMMOBILIZATION OPERATIONS; REQUIREMENTS.—
- (a) Vehicle immobilization devices may be used upon motor vehicles as provided in this section.
- (b) A person may not act as an operator within this state unless the person is licensed by the local government in the jurisdiction where the operator will provides services.
- (c) An operator may not provide immobilization services on any property or lot in which the operator has an ownership or other valuable interest in, if that property or lot is used for the business of parking, or allowing for the parking of, motor vehicles, or is engaged in the business of parking lot or valet parking operations.
- (d) Each operator shall conduct vehicle immobilization services using a name that is distinguishable from any other licensed operator.
- (e) An operator and each individual who works for or on behalf of the operator at all times while performing vehicle immobilization services, must:
- 1. Wear a uniform that clearly identifies the operator name used under paragraph (d).

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	2.	. C	arry	an	opera	ator-iss	sued	photogr	raphic	c identif	<u>icati</u>	on on
his	or	her	pers	son	that	clearly	, id	entifies	the	operator	name	used
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- an individual under the operator's employment to perform vehicle immobilization services shall have prominently displayed the operator name used under paragraph (d) and that the operator performs vehicle immobilization services, the address from which the operator conducts business, and the telephone number of the operator. The lettering must be in a color that contrasts with the color of the vehicle or, if a vehicle magnet or decal is used, must be in a color that contrasts with the color of the lettering must be at least 1.5 inches in height.
- (g)1. An operator may conduct vehicle immobilization services 24 hours per day, 7 days a week.
- 2. An operator shall maintain a telephone number that is staffed by a live individual 24 hours per day, 7 days a week, to communicate immediately with a driver or owner of an immobilized motor vehicle.
- (h) An operator who immobilizes a motor vehicle must affix a notice to the driver's side window containing, at a minimum, the following information:
- 1. A warning that any attempt to move the vehicle may damage the vehicle.

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451	2.	The	name	of	the	operator;
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- 3. The telephone number to call to have the immobilization device removed.
 - 4. The fee for removing the immobilization device.
 - (i) A vehicle immobilization service or operator may not:
- 1. Immobilize a motor vehicle on private property without having previously entered into a valid written contract for vehicle immobilization services with the private property owner, lawful lessee, managing agent, or other person in control of the property or parking lot.
- 2. Fail to arrive at the site of an immobilized motor vehicle within one hour after being contacted by the owner or person in custody or control of the motor vehicle.
- 3. Fail to release an immobilized motor vehicle within one hour after receiving full payment from the owner, driver, or person in charge of the motor vehicle.
- 4. Fail to provide a receipt after receiving full payment from the owner, driver, or person in charge of the immobilized motor vehicle. The receipt must include the name, address, and telephone number of the operator or the name of the individual under the operator's employment who removed the immobilization device, and the operator's license number.
- (j)1. The operator is liable for the cost of repairing a motor vehicle damaged by a vehicle immobilization device.
 - 2. The operator is not liable for any damage to a vehicle

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which an immobilization device has been installed, attempts to operate the vehicle or to remove the device. If the vehicle immobilization device is damaged in this situation, the owner, driver, or person in charge of the vehicle must pay for the cost of the damage to the device.

- (k) An operator shall maintain minimum insurance coverage in the amount of \$1 million in commercial general liability, \$1 million in commercial automobile liability, \$1 million in garage liability, \$1 million in professional liability, and \$1 million in umbrella coverage and must provide workers' compensation coverage for the employees.
 - (3) PROHIBITED ACTIVITIES.—An operator may not:
- (a) Procure a license by any fraudulent conduct or false statement of a material fact.
- (b) Pay any gratuity or other consideration to a person for information concerning illegally parked motor vehicles, if that person does not have an ownership interest in the property or parking lot.
- (c) Make any payment to a person or agent who has an ownership interest in the property or parking lot, in excess of the reasonable and customary fees ordinarily charged by such person in possession of such property or parking lot;
- (d) Charge fees in excess of those authorized in this section.

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501	(e) Immobilize any motor vehicle located on any portion of
502	a public highway, road, street, or other public way, unless the
503	operator is contracted to do so by a governmental entity.
504	(4) SIGNAGE; REQUIREMENTS.—
505	(a) An operator may not immobilize a motor vehicle without
506	first posting signs meeting the following requirements:
507	1. Signs must be located at each designated entrance to a
508	parking lot or parking area where parking prohibitions are in
509	effect. If there is no designated entrance, a sign shall be
510	erected so as to be clearly visible from each parking space; and
511	2. Signs must be at least 18 inches by 24 inches in size,
512	or if not allowed in such size, the maximum allowable size.
513	(b) The letters on the signs must be at least 1.5 inches
514	in height and in a solid color that contrasts with the
515	background.
516	(c) Signs must clearly state the following, at a minimum:
517	1. WARNING: IMMOBILIZATION ENFORCED 24/7.
518	2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED AT OWNER'S
519	RISK AND EXPENSE.
520	3. THE IMMOBILZATION OPERATOR IS (insert name of vehicle
521	immobilization service).
522	4. THE TELEPHONE NUMBER FOR IMMOBILZATION REMOVAL IS
523	(insert operator's telephone number).
524	(d) Signs may not contain abbreviations.
525	(5) ADMINISTRATIVE ACTIONS; OPERATOR RIGHTS

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<u>(a)</u>	A local	governme	ent that	issued a	license	e to an	
operator	may impo	se a fine	e upon su	ch opera	tor and	may rev	oke,
suspend,	or not r	enew a li	cense fo	r due ca	use.		

- (b) Before a local government may take any adverse action against an operator, it must first provide notice to the operator and hold a hearing. Notice of the hearing must be in writing and served on the operator at least 30 days before the hearing date. The notice must state the grounds of the complaint against the operator and must designate the time and place of the hearing. The notice must be served upon the operator via certified mail, signature required, addressed to the operator at the address provided on the operator's current application.
- (c)1. The local government may not suspend an operator's license for more than 30 days for a first violation.
- 2. The local government may revoke the license of an operator who has had multiple violations. Any person whose license has been revoked pursuant to this section may not reapply to the local government for an operator license for 12 months immediately following the revocation.
- 3. The local government may revoke an operator's license if a person with an ownership interest in an immobilization service violates a provision of this section.
- (d) The maximum fine for a violation of this section is \$1,000.
 - Section 9. This act shall take effect July 1, 2019.

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