House



LEGISLATIVE ACTION

Senate Comm: TP 02/11/2019

The Committee on Judiciary (Simmons) recommended the following:

Senate Substitute for Amendment (246112) (with title amendment)

Delete everything after the enacting clause

and insert:

Section 1. <u>Short title.-This act may be cited as the "Rule</u> of Law Adherence Act."

Section 2. Chapter 908, Florida Statutes, consisting of sections 908.101-908.402, is created to read:

finds that it is an important state interest to cooperate and

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908.101 Legislative findings and intent.-The Legislature

12	assist the federal government in the enforcement of federal
13	immigration laws within this state.
14	908.102 DefinitionsAs used in this chapter, the term:
15	(1) "Federal immigration agency" means the United States
16	Department of Justice and the United States Department of
17	Homeland Security, a division within such an agency, including
18	United States Immigration and Customs Enforcement and United
19	States Customs and Border Protection, any successor agency, and
20	any other federal agency charged with the enforcement of
21	immigration law. The term includes an official or employee of
22	such an agency.
23	(2) "Immigration detainer" means a facially sufficient
24	written or electronic request issued by a federal immigration
25	agency using that agency's official form to request that another
26	law enforcement agency detain a person based on probable cause
27	to believe that the person to be detained is a removable alien
28	under federal immigration law, including detainers issued
29	pursuant to 8 U.S.C. ss. 1226 and 1357. For purposes of this
30	subsection, an immigration detainer is deemed facially
31	sufficient if:
32	(a) The federal immigration agency's official form is
33	complete and indicates on its face that the federal immigration
34	official has probable cause to believe that the person to be
35	detained is a removable alien under federal immigration law; or
36	(b) The federal immigration agency's official form is
37	incomplete and fails to indicate on its face that the federal
38	immigration official has probable cause to believe that the
39	person to be detained is a removable alien under federal
40	immigration law, but is supported by an affidavit, order, or

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41	other official documentation that indicates that the federal
42	immigration agency has probable cause to believe that the person
43	to be detained is a removable alien under federal immigration
44	law.
45	(3) "Inmate" means a person in the custody of a law
46	enforcement agency.
47	(4) "Law enforcement agency" means an agency in this state
48	charged with enforcement of state, county, municipal, or federal
49	laws or with managing custody of detained persons in the state
50	and includes municipal police departments, sheriff's offices,
51	state police departments, state university and college police
52	departments, and the Department of Corrections. The term
53	includes an official or employee of such an agency.
54	(5) "Local governmental entity" means any county,
55	municipality, or other political subdivision of this state. The
56	term includes a person holding public office or having official
57	duties as a representative, agent, or employee of the entity.
58	(6) "Sanctuary policy" means a law, policy, practice,
59	procedure, or custom adopted or permitted by a state entity,
60	local governmental entity, or law enforcement agency which
61	contravenes 8 U.S.C. s. 1373(a) or (b) or which knowingly
62	prohibits or impedes a law enforcement agency from communicating
63	or cooperating with a federal immigration agency with respect to
64	federal immigration enforcement, including, but not limited to,
65	limiting a state entity, local governmental entity, or law
66	enforcement agency in, or prohibiting such an entity or agency
67	from:
68	(a) Complying with an immigration detainer;
69	(b) Complying with a request from a federal immigration

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70	agency to notify the agency before the release of an inmate or
71	detainee in the custody of the state entity, local governmental
72	entity, or law enforcement agency;
73	(c) Providing a federal immigration agency access to an
74	inmate for interview;
75	(d) Initiating an immigration status investigation; or
76	(e) Providing a federal immigration agency with an inmate's
77	incarceration status or release date.
78	(7) "State entity" means the state or any office, board,
79	bureau, commission, department, branch, division, or institution
80	thereof, including institutions within the State University
81	System and the Florida College System. The term includes a
82	person holding public office or having official duties as a
83	representative, agent, or employee of the entity.
84	908.201 Sanctuary policies prohibited.—A state entity, law
85	enforcement agency, or local governmental entity may not adopt
86	or have in effect a sanctuary policy.
87	908.202 Cooperation with federal immigration authorities
88	(1) A state entity, local governmental entity, or law
89	enforcement agency shall use best efforts to support the
90	enforcement of federal immigration law. This subsection applies
91	to an official, representative, agent, or employee of the entity
92	or agency only when he or she is acting within the scope of his
93	or her official duties or within the scope of his or her
94	employment.
95	(2) Except as otherwise expressly prohibited by federal
96	law, a state entity, local governmental entity, or law
97	enforcement agency may not prohibit or in any way restrict
98	another state entity, local governmental entity, or law

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99	enforcement agency from taking any of the following actions with
100	respect to information regarding a person's immigration status:
101	(a) Sending the information to or requesting, receiving, or
102	reviewing the information from a federal immigration agency for
103	purposes of this chapter.
104	(b) Recording and maintaining the information for purposes
105	of this chapter.
106	(c) Exchanging the information with a federal immigration
107	agency or another state entity, local governmental entity, or
108	law enforcement agency for purposes of this chapter.
109	(d) Using the information to determine eligibility for a
110	public benefit, service, or license pursuant to federal or state
111	law or an ordinance or regulation of a local governmental
112	entity.
113	(e) Using the information to verify a claim of residence or
114	domicile if a determination of residence or domicile is required
115	under federal or state law, an ordinance or regulation of a
116	local governmental entity, or a judicial order issued pursuant
117	to a civil or criminal proceeding in this state.
118	(f) Using the information to comply with an immigration
119	detainer.
120	(g) Using the information to confirm the identity of a
121	person who is detained by a law enforcement agency.
122	(3)(a) For purposes of this subsection the term "applicable
123	criminal case" means a criminal case in which:
124	1. The judgment requires the defendant to be confined in a
125	secure correctional facility; and
126	2. The judge:
127	a. Indicates in the record under s. 908.204 that the

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128	defendant is subject to an immigration detainer; or
129	b. Otherwise indicates in the record that the defendant is
130	subject to a transfer into federal custody.
131	(b) In an applicable criminal case, at the time of
132	pronouncement of a sentence of confinement, the judge shall
133	issue an order requiring the secure correctional facility in
134	which the defendant is to be confined to reduce the defendant's
135	sentence by a period of not more than 7 days on the facility's
136	determination that the reduction in sentence will facilitate the
137	seamless transfer of the defendant into federal custody. For
138	purposes of this paragraph, the term "secure correctional
139	facility" means a state correctional institution as defined in
140	s. 944.02 or a county detention facility or a municipal
141	detention facility as defined in s. 951.23.
142	(c) If the information specified in sub-subparagraph
143	(a)2.a. or sub-subparagraph (a)2.b. is not available at the time
144	the sentence is pronounced in the case, the judge shall issue
145	the order described by paragraph (b) as soon as the information
146	becomes available.
147	(4) When a law enforcement agency receives verification
148	from a federal immigration agency that an alien in the law
149	enforcement agency's custody is unlawfully present in the United
150	States, the agency may securely transport the alien to a federal
151	facility in this state or to another point of transfer to
152	federal custody outside the jurisdiction of the law enforcement
153	agency. However, the law enforcement agency may transport an
154	alien who is confined in a secure correctional facility only
155	upon authorization by a court order unless the transportation
156	will occur within the 7 day period under subsection (3). A law

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157 <u>enforcement agency shall obtain judicial authorization before</u> 158 <u>securely transporting an alien to a point of transfer outside of</u> 159 <u>this state.</u>

(5) This section does not require a state entity, local governmental entity, or law enforcement agency to provide a federal immigration agency with information related to a victim of or a witness to a criminal offense if the victim or witness timely and in good faith responds to the entity's or agency's request for information and cooperation in the investigation or prosecution of the offense.

(6) A state entity, local governmental entity, or law enforcement agency that, pursuant to subsection (5), withholds information regarding the immigration information of a victim of or witness to a criminal offense shall document the victim's or witness's cooperation in the entity's or agency's investigative records related to the offense and shall retain the records for at least 10 years for the purpose of audit, verification, or inspection by the Auditor General.

<u>908.203 Duties related to certain arrested persons.</u> (1) If a person is arrested and is unable to provide proof of his or her lawful presence in the United States, not later than 48 hours after the person is arrested, and before the person is released on bond, a law enforcement agency performing the booking process: (a) Shall review any information available from a federal

(a) Shall review any information available from a federal immigration agency.

183 (b) If information obtained under paragraph (a) reveals 184 that the person is not a citizen of the United States and is 185 unlawfully present in the United States according to the terms

186	of the federal Immigration and Nationality Act, 8 U.S.C. ss.
187	1101 et seq., unless good cause is shown in the furtherance of
188	safety and law enforcement practices, must:
189	1. Provide prompt notice of the person's arrest and charges
190	to a federal immigration agency.
191	2. Provide notice of that fact to the judge authorized to
192	grant or deny the person's release on bail under chapter 903.
193	3. Record the person's arrest and charges in the person's
194	case file.
195	(2) A law enforcement agency is not required to perform the
196	duty imposed by subsection (1) with respect to a person who is
197	transferred to the custody of the agency by another law
198	enforcement agency if the transferring agency performed that
199	duty before the transfer.
200	(3) A judge who receives notice of a person's immigration
201	status under this section shall cause the status to be recorded
202	in the court record.
203	908.204 Duties related to immigration detainers
204	(1) A law enforcement agency that has custody of a person
205	subject to an immigration detainer issued by a federal
206	immigration agency shall:
207	(a) Provide to the judge authorized to grant or deny the
208	person's release on bail under chapter 903 notice that the
209	person is subject to an immigration detainer.
210	(b) Record in the person's case file that the person is
211	subject to an immigration detainer.
212	(c) Upon determining that the immigration detainer is in
213	accordance with s. 908.102(2), comply with the requests made in
214	the immigration detainer.

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215 (2) A law enforcement agency is not required to perform a 216 duty imposed by paragraph (1)(a) or paragraph (1)(b) with 217 respect to a person who is transferred to the custody of the 218 agency by another law enforcement agency if the transferring 219 agency performed that duty before the transfer. 220 (3) A judge who receives notice that a person is subject to 221 an immigration detainer shall cause the fact to be recorded in 222 the court record, regardless of whether the notice is received 223 before or after a judgment in the case. 224 908.205 Reimbursement of costs.-225 (1) A board of county commissioners may adopt an ordinance 226 requiring a person detained pursuant to an immigration detainer 227 to reimburse the county for any expenses incurred in detaining 228 the person pursuant to the immigration detainer. A person 229 detained pursuant to an immigration detainer is not liable under 230 this section if a federal immigration agency determines that the 231 immigration detainer was improperly issued. 232 (2) A local governmental entity or law enforcement agency 233 shall enter into an agreement for payment for detaining aliens 234 and complying with federal requests when the costs are incurred 235 in support of the enforcement of federal immigration law. 236 Compliant agreements include any basic ordering agreements 237 between the U.S. Immigration and Customs Enforcement and state 2.38 and local law enforcement agencies in effect on July 1, 2019, or 239 similar agreements and other agreements authorized by federal 240 law. 241 908.302 Enforcement.-242 (1) Upon adjudication by the court or as provided in a consent decree declaring that a state entity, local governmental 243

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244 entity, or law enforcement agency has violated this chapter, the 245 court shall enjoin the unlawful sanctuary policy and may award 246 reasonable costs and attorney fees to the plaintiff. The court 247 has continuing jurisdiction over the parties and subject matter 248 and may enforce its orders with the initiation of contempt 249 proceedings as provided by law. 250 (2) An order approving a consent decree or granting an 251 injunction must include written findings of fact that describe 2.52 with specificity the existence and nature of the sanctuary 253 policy that is in violation of s. 908.201. 254 908.401 Education records.-This chapter does not apply to 255 the release of information contained in education records of an 256 educational agency or institution, except in conformity with the 257 Family Educational Rights and Privacy Act of 1974, 20 U.S.C. s. 258 1232q. 259 908.402 Discrimination prohibited.-A state entity, a local 260 governmental entity, or a law enforcement agency, or a person 261 employed by or otherwise under the direction or control of the 262 entity or agency, may not base its actions under this chapter on 263 the gender, race, religion, national origin, or physical 264 disability of a person except to the extent authorized by the United States Constitution or the State Constitution. 265 266 Section 3. A sanctuary policy, as defined in s. 908.102, 2.67 Florida Statutes, as created by this act, that is in effect on 268 the effective date of this act violates the public policy of this state and must be repealed within 90 days after that date. 269 270 Section 4. Section 908.302, Florida Statutes, as created by this act, shall take effect October 1, 2019, and, except as 271 272 otherwise expressly provided in this act, this act shall take

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273	effect July 1, 2019.
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275	=========== T I T L E A M E N D M E N T =================================
276	And the title is amended as follows:
277	Delete everything before the enacting clause
278	and insert:
279	A bill to be entitled
280	An act relating to federal immigration enforcement;
281	providing a short title; creating chapter 908, F.S.,
282	relating to federal immigration enforcement; providing
283	legislative findings and intent; providing
284	definitions; prohibiting sanctuary policies; requiring
285	state entities, local governmental entities, and law
286	enforcement agencies to use best efforts to support
287	the enforcement of federal immigration law;
288	prohibiting restrictions by the entities and agencies
289	on taking certain actions with respect to information
290	regarding a person's immigration status; providing
291	requirements concerning certain criminal defendants
292	subject to immigration detainers or otherwise subject
293	to transfer to federal custody; authorizing a law
294	enforcement agency to transport an alien unlawfully
295	present in the United States under certain
296	circumstances; providing an exception to reporting
297	requirements for crime victims or witnesses; requiring
298	recordkeeping relating to crime victim and witness
299	cooperation in certain investigations; specifying
300	duties concerning certain arrested persons; specifying
301	duties concerning immigration detainers; requiring
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302 local government entities and law enforcement agencies 303 to enter agreements for payments for complying with immigration detainers; providing for injunctive relief 304 305 and awards of costs and attorney fees to prevailing 306 plaintiffs; providing for applicability to certain 307 education records; prohibiting discrimination on specified grounds; providing for implementation; 308 309 requiring repeal of existing sanctuary policies within 310 a specified period; providing effective dates. 311