House

Florida Senate - 2019 Bill No. CS for CS for SB 322



LEGISLATIVE ACTION

•

•

•

Senate

Floor: NC/2R 04/24/2019 11:43 AM

	Senator Thurston moved the following:
1	Senate Amendment (with title amendment)
2	
3	Delete line 135
4	and insert:
5	Section 4. The Division of Law Revision is directed to
6	rename part II of chapter 409, Florida Statutes, as "Insurance
7	Affordability Programs" and to incorporate ss. 409.72-409.731,
8	Florida Statutes, under this part.
9	Section 5. Section 409.72, Florida Statutes, is created to
10	read:
11	409.72 Short titleSections 409.72-409.731 may be cited as

Florida Senate - 2019 Bill No. CS for CS for SB 322



12	the "Florida Health Insurance Affordability Exchange Program"
13	("FHIX").
14	Section 6. Section 409.721, Florida Statutes, is created to
15	read:
16	409.721 Program authority.—The Florida Health Insurance
17	Affordability Exchange Program (FHIX) is created within the
18	Agency for Health Care Administration to assist Floridians in
19	purchasing health benefits coverage and gaining access to health
20	services. The products and services offered by FHIX are based on
21	the following principles:
22	(1) FAIR VALUEFinancial assistance will be rationally
23	allocated regardless of differences in categorical eligibility.
24	(2) CONSUMER CHOICEParticipants will be offered
25	meaningful choices in the way the participants can redeem the
26	value of the available assistance.
27	(3) SIMPLICITYObtaining assistance will be consumer-
28	friendly, and customer support will be available when needed.
29	(4) PORTABILITYParticipants can continue to access the
30	FHIX services and products despite changes in their
31	circumstances.
32	(5) EMPLOYMENTAssistance will be offered in a way that
33	incentivizes employment.
34	(6) CONSUMER EMPOWERMENTAssistance will be offered in a
35	manner that maximizes individual control over available
36	resources.
37	(7) RISK ADJUSTMENTThe amount of assistance will reflect
38	participants' medical risk.
39	Section 7. Section 409.722, Florida Statutes, is created to
40	read:

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

41	409.722 DefinitionsAs used in ss. 409.72-409.731, the
42	term:
43	(1) "Agency" means the Agency for Health Care
44	Administration.
45	(2) "Applicant" means an individual who applies for
46	determination of eligibility for health benefits coverage under
47	this part.
48	(3) "Corporation" means Florida Health Choices, Inc., as
49	established under s. 408.910.
50	(4) "Enrollee" means a participant who has been determined
51	eligible for and is receiving health benefits coverage under
52	this part.
53	(5) "Federal exchange" or "exchange" means an insurance
54	platform regulated by the Federal Government which offers tiers
55	of health plans from the least comprehensive plan to the most
56	comprehensive plan.
57	(6) "FHIX marketplace" or "marketplace" means the single,
58	centralized market established under s. 408.910 which
59	facilitates health benefits coverage.
60	(7) "Florida Health Insurance Affordability Exchange
61	Program" or "FHIX" means the program created under ss. 409.72-
62	409.731.
63	(8) "Florida Healthy Kids Corporation" means the entity
64	created under s. 624.91.
65	(9) "Florida Kidcare program" or "Kidcare program" means
66	the health benefits coverage administered through ss. 409.810-
67	409.821.
68	(10) "Health benefits coverage" means the payment of
69	benefits for covered health care services or the availability,

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

70	directly or through arrangements with other persons, of covered
71	health care services on a prepaid per capita basis or on a
72	prepaid aggregate fixed-sum basis.
73	(11) "Inactive status" means the enrollment status of a
74	participant previously enrolled in health benefits coverage
75	through FHIX who lost coverage for noncompliance pursuant to s.
76	409.723, but who maintains access to his or her balance in a
77	health savings account or health reimbursement account.
78	(12) "Medicaid" means the medical assistance program
79	authorized by Title XIX of the Social Security Act, and
80	regulations thereunder, and parts III and IV of this chapter, as
81	administered in this state by the agency.
82	(13) "Modified adjusted gross income" means the
83	individual's or household's annual adjusted gross income, as
84	defined in s. 36B(d)(2) of the Internal Revenue Code of 1986,
85	which is used to determine eligibility for FHIX.
86	(14) "Patient Protection and Affordable Care Act" or
87	"Affordable Care Act" means Pub. L. No. 111-148, as amended by
88	the Health Care and Education Reconciliation Act of 2010, Pub.
89	L. No. 111-152, and regulations adopted pursuant to those acts.
90	(15) "Premium credit" means the monthly amount paid by the
91	agency per enrollee in the Florida Health Insurance
92	Affordability Exchange Program toward health benefits coverage.
93	(16) "Qualified alien" means an alien as defined in 8
94	U.S.C. s. 1641(b) or (c).
95	(17) "Resident" means a United States citizen or a
96	qualified alien who is domiciled in this state.
97	Section 8. Section 409.723, Florida Statutes, is created to
98	read:

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

99	409.723 Participation
100	(1) ELIGIBILITYTo participate in FHIX, an individual must
101	be a resident and meet the following requirements, as
102	applicable:
103	(a) Qualify as a newly eligible enrollee, and be an
104	individual as described in s. 1902(a)(10)(A)(i)(VIII) of the
105	Social Security Act or s. 2001 of the Affordable Care Act and as
106	may be further defined by federal regulation.
107	(b) Meet and maintain the responsibilities under subsection
108	(4).
109	(c) Qualify for participation in the Florida Healthy Kids
110	program under s. 624.91, subject to the implementation of Phase
111	Two under s. 409.727.
112	(2) ENROLLMENTTo enroll in FHIX, an applicant must submit
113	an application to the department for an eligibility
114	determination.
115	(a) Applications may be submitted online, or by mail,
116	facsimile, or any other method permitted by law or regulation.
117	(b) The department is responsible for any eligibility
118	correspondence and status updates to the participant and other
119	agencies.
120	(c) The department shall review a participant's eligibility
121	at least every 12 months.
122	(d) An application or renewal is deemed complete when the
123	participant has met all the requirements under subsection (4),
124	as applicable.
125	(3) PARTICIPANT RIGHTSA participant has all of the
126	following rights:
127	(a) Access to the FHIX marketplace or federal exchange to
	1

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

128	select the scope, amount, and type of health care coverage and
129	other services to be purchased.
130	(b) Continuity and portability of coverage to avoid
131	disruption of coverage and other health care services when the
132	participant's economic circumstances change.
133	(c) Retention of applicable unspent credits in the
134	participant's health savings or health reimbursement account
135	following a change in the participant's eligibility status.
136	Credits are valid for a participant in an inactive status for up
137	to 5 years after the participant's status first becomes
138	inactive.
139	(d) Ability to select more than one product or plan on the
140	FHIX marketplace or federal exchange.
141	(e) Choice of at least two health benefits products that
142	meet the requirements of the Affordable Care Act.
143	(4) PARTICIPANT RESPONSIBILITIESA participant must:
144	(a) Complete an initial application for health benefits
145	coverage and the annual renewal process.
146	(b) Provide evidence of participation in one or more of the
147	following activities at the levels required under paragraph (c):
148	1. Paid employment.
149	2. On-the-job training or job placement activities.
150	Evidence of participation in job placement activities must
151	include registration with CareerSource Florida and may include
152	other documentation such as, but not limited to, written
153	acknowledgment from a potential employer of receipt of an
154	employment application from the participant; confirmation from a
155	potential employer of a job interview with the participant;
156	documentation of job-seeking activities; and documentation of

Page 6 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

157	assistance or training related to preparing a resume, completing
158	an employment application, or interviewing skills.
159	3. Educational pursuits.
160	
161	A participant who is a disabled adult or the caregiver of a
162	disabled child or adult may submit a request to the department
163	for an exception to the requirements in this paragraph. Such
164	participant shall annually submit to the department a request to
165	renew the exception. The term "disabled" means any person who
166	has one or more permanent physical or mental impairments that
167	substantially limit his or her ability to perform one or more
168	major life activities of daily living, as defined by the
169	Americans with Disabilities Act, without receiving more than 8
170	hours of assistance per day.
171	(c) Engage in the activities required under paragraph (b)
172	at the following minimum levels:
173	1. For a parent of a child younger than 18 years of age, a
174	minimum of 20 hours weekly.
175	2. For a childless adult, a minimum of 30 hours weekly.
176	(d) Learn and remain informed about the choices available
177	in the FHIX marketplace or the federal exchange and the
178	allowable uses of credits in the individual accounts.
179	(e) Execute a contract with the department which
180	acknowledges that:
181	1. FHIX is not an entitlement and state and federal funding
182	may end at any time;
183	2. Failure to pay required premiums or cost sharing will
184	result in a transition to inactive status; and
185	3. Noncompliance with the participation requirements as

Page 7 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

186	established under this section will result in a transition to
187	inactive status.
188	(f) Select plans and other products in a timely manner.
189	(g) Comply with program rules and the prohibitions against
190	fraud, as described in s. 414.39.
191	(h) Timely make monthly premium and any other cost-sharing
192	payments.
193	(i) Meet minimum coverage requirements by selecting either
194	a high-deductible health plan combined with a health savings or
195	a reimbursement account or a combination of plans or products
196	with an actuarial value that meets or exceeds benefits available
197	under the federal exchange.
198	(5) COST SHARING
199	(a) Except for enrollees eligible under paragraph (1)(c),
200	enrollees are assessed monthly premiums based on their modified
201	adjusted gross income. The maximum monthly premium payments are
202	set at the following income levels:
203	1. At or below 22 percent of the federal poverty level: \$3.
204	2. Greater than 22 percent, but at or below 50 percent, of
205	the federal poverty level: \$8.
206	3. Greater than 50 percent, but at or below 75 percent, of
207	the federal poverty level: \$15.
208	4. Greater than 75 percent, but at or below 100 percent, of
209	the federal poverty level: \$20.
210	5. Greater than 100 percent of the federal poverty level:
211	<u>\$25.</u>
212	(b) Depending on the products and services selected by the
213	enrollee, the enrollee may also incur additional cost sharing,
214	such as copayments, deductibles, or other out-of-pocket costs.

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

215	(c) An enrollee may be subject to charges for an
216	inappropriate emergency room visit of up to \$8 for the first
217	visit and up to \$25 for any subsequent visit, based on the
218	enrollee's benefit plan, to discourage inappropriate use of the
219	emergency room.
220	(d) Cumulative annual cost sharing per enrollee may not
221	exceed 5 percent of an enrollee's annual modified adjusted gross
222	income.
223	(e) If, after a 30-day grace period, a full premium payment
224	has not been received, the enrollee shall be transitioned from
225	coverage to inactive status and may not reenroll for a minimum
226	of 6 months, unless a hardship exception has been granted.
227	Enrollees may seek a hardship exception under the Medicaid Fair
228	Hearing Process.
229	(f) Enrollees eligible under paragraph (1)(c) must pay
230	premiums according to the Title XXI state plan amendment and
231	follow disenrollment criteria for noncompliance in accordance
232	with s. 624.91.
233	Section 9. Section 409.724, Florida Statutes, is created to
234	read:
235	409.724 Available assistance
236	(1) PREMIUM CREDITS
237	(a) Standard amount.—The agency shall develop a monthly
238	premium credit structure appropriate to a benefit plan that
239	meets the bronze metal standard of the Affordable Care Act.
240	(b) Supplemental fundingSubject to federal approval,
241	additional resources may be made available to enrollees and
242	incorporated into FHIX.
243	(c) Savings accountsIn addition to the benefits provided

Page 9 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

244 under this section, the corporation shall offer each enrollee 245 access to an individual account that qualifies as a health 246 reimbursement account or a health savings account. 247 1. Unexpended funds.-Eligible unexpended funds from the 248 monthly premium credit must be deposited into each enrollee's 249 individual account in a timely manner. Funds deposited into 250 these individual accounts may be used to pay cost-sharing 251 obligations or to purchase other health-related items to the 2.52 extent permitted under federal and state law. 253 2. Healthy behaviors.-Enrollees may receive credits to 254 their individual accounts for healthy behaviors, adherence to 255 wellness programs, and other activities that demonstrate 256 compliance with prevention or disease management guidelines. 257 3. Enrollee contributions. - The enrollee may make deposits 258 to his or her account at any time to supplement the premium 259 credit, to purchase additional FHIX products, or to offset other 260 cost-sharing obligations. 4. Third parties. - Third parties, including, but not limited 261 262 to, an employer or relative, may also make deposits on behalf of 263 the enrollee into the enrollee's FHIX marketplace account. The 264 enrollee may not withdraw any funds as a refund, except those 265 funds the enrollee has deposited into his or her account. 266 (2) CHOICE COUNSELING. - The agency, in consultation with the 2.67 Florida Healthy Kids Corporation and the corporation, shall 268 develop a choice counseling program for FHIX. The choice 269 counseling program must ensure that participants have 270 information about the FHIX marketplace program, the federal 271 exchange, products, and services and that participants know 272 where and whom to call for questions or to make their plan

Page 10 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

273	selections. The choice counseling program must provide
274	culturally sensitive materials and must take into consideration
275	the demographics of the projected population.
276	(3) EDUCATION CAMPAIGNThe agency, the corporation, and
277	the Florida Healthy Kids Corporation must coordinate in advance
278	of Phase One an ongoing education campaign to inform
279	participants, at a minimum, of the following:
280	(a) How the FHIX marketplace operates and the timeline for
281	enrollment.
282	(b) Plans that are available and how to find information
283	about these plans.
284	(c) Information about other available insurance
285	affordability programs for the participant and his or her
286	family.
287	(d) Information about health benefits coverage, provider
288	networks, and cost sharing for available plans in each region.
289	(e) Information about how to complete the required annual
290	renewal process, including renewal dates and deadlines.
291	(f) Information about how to update eligibility if the
292	participant's data have changed since his or her last renewal or
293	application date.
294	(4) CUSTOMER SUPPORTThe Florida Healthy Kids Corporation
295	shall provide customer support for FHIX, including, but not
296	limited to, general program information, financial information,
297	and enrollee payments. Customer support must also provide a
298	toll-free telephone number and maintain a website that is
299	available in multiple languages and that meets the needs of the
300	enrollee population.
301	(5) INACTIVE PARTICIPANTSThe corporation must inform the

Page 11 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

302	inactive participant about other insurance affordability
303	programs and electronically refer the participant to the federal
304	exchange or other insurance affordability programs, as
305	appropriate.
306	Section 10. Section 409.725, Florida Statutes, is created
307	to read:
308	409.725 Available products and servicesThe FHIX
309	marketplace shall offer the following products and services:
310	(1) Those authorized pursuant to s. 408.910.
311	(2) Products authorized by the federal exchange.
312	(3) Products authorized by the Florida Healthy Kids
313	Corporation pursuant to s. 624.91.
314	(4) Premium credits for participation in employer-sponsored
315	plans.
316	Section 11. Section 409.726, Florida Statutes, is created
317	to read:
318	409.726 Program accountability
319	(1) All managed care plans that participate in FHIX must
320	collect and maintain encounter level data in accordance with the
321	encounter data requirements under s. 409.967(2)(e) and are
322	subject to the accompanying penalties under s. 409.967(2)(i)2.
323	The agency is responsible for the collection and maintenance of
324	the encounter level data.
325	(2) The corporation, in consultation with the agency, shall
326	establish access and network standards for contracts on the FHIX
327	marketplace, shall ensure that contracted plans have sufficient
328	providers to meet enrollee needs, and shall develop quality of
-	
329	coverage and provider standards specific to the adult

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

331	(3) The department shall develop accountability measures
332	and performance standards to be applied to initial and renewal
333	FHIX applications that are submitted online, by mail, by
334	facsimile, or through referrals from a third party. The minimum
335	performance standards are:
336	(a) Application processing speedNinety percent of all
337	applications, regardless of the method of submission, must be
338	processed within 45 days.
339	(b) Application processing speed from online sources
340	Ninety-five percent of all applications received from online
341	sources must be processed within 45 days.
342	(c) Renewal application processing speedNinety percent of
343	all renewals, regardless of the method of submission, must be
344	processed within 45 days.
345	(d) Renewal application processing speed from online
346	sourcesNinety-five percent of all applications received from
347	online sources must be processed within 45 days.
348	(4) The agency, the department, and the Florida Healthy
349	Kids Corporation must meet the following standards for their
350	respective roles in the program:
351	(a) Eighty-five percent of calls must be answered in 20
352	seconds or less.
353	(b) All contacts, including, but not limited to, telephone
354	calls, faxed documents and requests, and e-mails, must be
355	handled within 2 business days.
356	(c) Any self-service tools available to participants, such
357	as interactive voice response systems, must be operational 7
358	days a week, 24 hours a day, at least 98 percent of each month.
359	(5) The agency, the department, and the Florida Healthy

Page 13 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

360	Kids Corporation shall conduct an annual satisfaction survey to
361	address all measures that require participant input specific to
362	the FHIX marketplace program. The parties may elect to
363	incorporate these elements into the annual report required under
364	subsection (7).
365	(6) The agency and the corporation shall post online
366	monthly enrollment reports for FHIX.
367	(7) Beginning in 2020, an annual report is due no later
368	than July 1 to the Governor, the President of the Senate, and
369	the Speaker of the House of Representatives. The annual report
370	must be coordinated by the agency and the corporation and must
371	include at least the following:
372	(a) Enrollment and application trends and issues.
373	(b) Utilization and cost data.
374	(c) Customer satisfaction.
375	(d) Funding sources in health savings accounts or health
376	reimbursement accounts.
377	(e) Enrollee use of funds in health savings accounts or
378	health reimbursement accounts.
379	(f) Types of products and plans purchased.
380	(g) Movement of enrollees across different insurance
381	affordability programs.
382	(h) Recommendations for program improvement.
383	Section 12. Section 409.727, Florida Statutes, is created
384	to read:
385	409.727 Readiness review and implementation scheduleThe
386	agency, the corporation, the department, and the Florida Healthy
387	Kids Corporation shall begin implementation of FHIX on the
388	effective date of this act, with enrollment for Phase One

Page 14 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

389	beginning by January 1, 2020.
390	(1) READINESS REVIEWBefore implementation of any phase
391	under this part or in any region, the agency shall conduct a
392	readiness review in consultation with the FHIX Workgroup
393	established pursuant to s. 409.729. The agency shall determine,
394	at a minimum, the following readiness milestones:
395	(a) Functional readiness of the service delivery platform.
396	(b) Plan availability and presence of plan choice.
397	(c) Provider network capacity and adequacy of the available
398	plans.
399	(d) Availability of customer support.
400	(e) Other factors critical to the success of FHIX.
401	(2) PHASE ONEThe agency, the corporation, and the Florida
402	Healthy Kids Corporation shall coordinate implementation
403	activities to ensure that enrollment begins by January 1, 2020,
404	and is available in all regions by July 1, 2020.
405	(a) Beginning no later than January 1, 2020, and contingent
406	upon federal approval, participants may enroll in health
407	benefits coverage under the FHIX marketplace or the federal
408	exchange, if eligible.
409	(b) To be eligible for enrollment during this phase, a
410	participant must meet the requirements under s. 409.723(1)(a)
411	and (b).
412	(c) An enrollee may select any benefit, service, or product
413	available in the region.
414	(d) The corporation shall notify an enrollee of his or her
415	premium credit amount and how to access the FHIX marketplace
416	selection process or the federal exchange.
417	(e) An enrollee must have a choice of at least two managed

Page 15 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

418	care plans in each region which meet or exceed the Affordable
419	Care Act's requirements and which qualify for a premium credit
420	on the FHIX marketplace or federal exchange.
421	(f) Choice counseling and customer service must be provided
422	in accordance with s. 409.724(2) and (4).
423	(3) PHASE TWO
424	(a) Not later than July 1, 2020, the corporation and the
425	Florida Healthy Kids Corporation shall begin the transition of
426	enrollees under s. 624.91 to the FHIX marketplace.
427	(b) Eligibility during this phase is based on meeting the
428	requirements of s. 409.723(1)(c) and (4).
429	(c) An enrollee may select any available benefit, service,
430	or product available under s. 409.725.
431	(d) A Florida Healthy Kids enrollee who selects an FHIX
432	marketplace plan or federal exchange plan shall be provided a
433	premium credit equivalent to the average capitation rate paid in
434	his or her county of residence under Florida Healthy Kids as of
435	June 30, 2020. The enrollee is responsible for any difference in
436	costs and may use any unexpended funds deposited in his or her
437	savings account under s. 409.724(1)(c) for supplemental benefits
438	on the FHIX marketplace or federal exchange.
439	(e) The corporation shall notify an enrollee of his or her
440	premium credit amount and how to access the FHIX marketplace
441	selection process or federal exchange.
442	(f) Choice counseling and customer service must be provided
443	in accordance with s. 409.724(2) and (4).
444	(g) Enrollees under s. 624.91 must transition to the FHIX
445	marketplace and coverage under s. 409.725 by September 30, 2020.
446	(h) A provision that is applicable to an individual under

Page 16 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

447	s. 624.91 is available and applicable to an enrollee who is
448	eligible under s. 409.723(1)(c).
449	Section 13. Section 409.728, Florida Statutes, is created
450	to read:
451	409.728 Program operation and managementIn order to
452	implement ss. 409.72-409.731:
453	(1) The agency shall do all of the following:
454	(a) Contract with the corporation for the development,
455	implementation, and administration of the Florida Health
456	Insurance Affordability Exchange Program and for the release of
457	any federal, state, or other funds appropriated to the
458	corporation.
459	(b) Provide administrative support to the FHIX Workgroup
460	established pursuant to s. 409.729.
461	(c) Consult with stakeholders that serve low-income
462	individuals and families during implementation, using a public
463	input process.
464	(d) Timely transmit enrollee information to the
465	corporation.
466	(e) Annually determine the appropriate premium credit based
467	on the difference in the price of a benchmark product on the
468	FHIX marketplace and the enrollee premium contribution as
469	outlined in s. 409.723(5)(a). For purposes of this paragraph,
470	the benchmark product on the FHIX marketplace is the bronze-
471	level plan under the Affordable Care Act. For plans on the FHIX
472	marketplace, the agency shall annually establish a retroactive
473	methodology to adjust premium revenue to the relative clinical
474	risk profile of each plan's enrollees.
475	(f) Transfer funds allocated for premium credits by General
	I

Page 17 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

476	Appropriations Act to the corporation.
477	(g) Adopt rules in coordination with the corporation and
478	the Florida Healthy Kids Corporation in order to implement FHIX,
479	including modifying existing rules implementing the Children's
480	Health Insurance Program and adapting adult-focused provisions
481	for children to accommodate the seamless transition of Healthy
482	Kids enrollees to FHIX.
483	(2) The department shall, in coordination with the
484	corporation, the agency, and the Florida Healthy Kids
485	Corporation, determine eligibility of applications and
486	application renewals for FHIX in accordance with s. 409.902 and
487	shall transmit eligibility determination information on a timely
488	basis to the agency and corporation.
489	(3) The Florida Healthy Kids Corporation shall do all of
490	the following:
491	(a) Retain its duties and responsibilities under s. 624.91
492	during Phase One of the program.
493	(b) In coordination with the agency and the corporation,
494	provide customer service for the FHIX marketplace.
495	(c) Transfer funds and provide financial support to the
496	FHIX marketplace, including the collection of monthly cost-
497	sharing payments.
498	(d) Conduct financial reporting related to such activities,
499	in coordination with the corporation and the agency.
500	(e) Coordinate program activities with the agency, the
501	department, and the corporation.
502	(4) Florida Health Choices, Inc., shall do all of the
503	following:
504	(a) Develop and maintain the FHIX marketplace.

Page 18 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

505	(b) Implement and administer Phase One and Phase Two of the
506	FHIX marketplace and the ongoing operations of the program.
507	(c) Offer health benefits coverage packages on the FHIX
508	marketplace, including plans compliant with the Affordable Care
509	<u>Act.</u>
510	(d) Offer FHIX enrollees a choice of at least two plans per
511	county at each benefit level which meet the requirements under
512	the Affordable Care Act.
513	(e) Offer the opportunity to participate in the federal
514	exchange.
515	(f) Offer enhanced or customized benefits to FHIX
516	marketplace enrollees.
517	(g) Provide sufficient staff and resources to meet the
518	program needs of enrollees.
519	(h) Provide an opportunity for plans contracted with or
520	previously contracted with the Florida Healthy Kids Corporation
521	under s. 624.91 to participate in FHIX if those plans meet the
522	requirements of the program.
523	(i) Encourage insurance agents licensed under chapter 626
524	to identify and assist enrollees. This act does not prohibit
525	these agents from receiving usual and customary commissions from
526	insurers and health maintenance organizations that offer plans
527	in the FHIX marketplace.
528	Section 14. Section 409.729, Florida Statutes, is created
529	to read:
530	409.729 Long-term reorganizationThe FHIX Workgroup is
531	created to facilitate the implementation of FHIX and to plan for
532	the reorganization of the state's insurance affordability
533	programs. The FHIX Workgroup consists of two representatives

Page 19 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322



534	each from the agency, the department, the Florida Healthy Kids
535	Corporation, and the corporation. An additional representative
536	of the agency serves as chair. The FHIX Workgroup must hold its
537	organizational meeting no later than 30 days after the effective
538	date of this act and must meet at least bimonthly. The role of
539	the FHIX Workgroup is to make recommendations to the agency. The
540	responsibilities of the workgroup include, but are not limited
541	to:
542	(1) Developing and presenting a final implementation plan
543	that meets the requirements of this part in a report submitted
544	to the Governor, the President of the Senate, and the Speaker of
545	the House of Representatives no later than November 1, 2019.
546	(2) Reviewing network and access standards for plans and
547	products.
548	(3) Assessing readiness and recommending actions needed to
549	reorganize the state's insurance affordability programs for each
550	phase or region. If a phase or region receives a nonreadiness
551	recommendation, the agency shall notify the Legislature of that
552	recommendation, the reasons for such a recommendation, and
553	proposed plans for achieving readiness.
554	(4) Recommending any proposed change to the Title XIX-
555	funded or Title XXI-funded programs based on the continued
556	availability and reauthorization of the Title XXI program and
557	its federal funding.
558	(5) Identifying duplication of services by the corporation,
559	the agency, and the Florida Healthy Kids Corporation currently
560	and under FHIX's proposed Phase Two program.
561	(6) Evaluating any fiscal impacts based on the proposed
562	transition plan under Phase Two.

Page 20 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

563	(7) Compiling a schedule of impacted contracts, leases, and
564	other assets.
565	(8) Determining staff requirements for Phase Two.
566	Section 15. Section 409.73, Florida Statutes, is created to
567	read:
568	409.73 Legislative reviewThe agency may seek federal
569	approval to implement FHIX as provided in ss. 409.72-409.731.
570	The agency is prohibited from implementing the FHIX waiver
571	without specific legislative approval unless the terms and
572	conditions of the approved waiver are substantially consistent
573	with the statutory requirements for this program.
574	Section 16. Section 409.731, Florida Statutes, is created
575	to read:
576	409.731 Program expiration
577	(1) The Florida Health Insurance Affordability Exchange
578	Program expires at the end of the state fiscal year in which any
579	of these conditions occurs:
580	(a) The federal match contribution for the newly eligible
581	under the Affordable Care Act falls below 90 percent.
582	(b) The federal match contribution falls below the
583	increased Federal Medical Assistance Percentage for medical
584	assistance for newly eligible mandatory individuals as specified
585	in the Affordable Care Act.
586	(c) The federal match for the FHIX program and the Medicaid
587	program are blended under federal law or regulation in such a
588	manner that causes the overall federal contribution to diminish
589	when compared to separate, nonblended federal contributions.
590	(2) Provided the conditions specified in subsection (1)
591	have not previously occurred, the Florida Health Insurance

Page 21 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

592	Affordability Exchange Program shall expire on July 1, 2022,
593	unless reviewed and reenacted by the Legislature.
594	(3) The Health Outcomes Review Commission is established to
595	assess the following indicators:
596	(a) Patient outcomesSelected measures from the National
597	Healthcare Quality Report or similarly credible sources will be
598	applied to FHIX enrollees and compared to outcomes for Managed
599	Medical Assistance enrollees and uninsured patients.
600	(b) Fiscal impactActual annual state general revenue
601	expenditures for the FHIX program will be compared to predicted
602	expenditures.
603	(c) Access to carePotentially preventable hospitalization
604	rates for acute and chronic conditions and potentially
605	preventable emergency department visits among FHIX enrollees
606	will be compared to Managed Medical Assistance enrollees and
607	uninsured patients.
608	(4) The Health Outcomes Review Commission shall consist of
609	nine members appointed by the Governor, the President of the
610	Senate, and the Speaker of the House. The Governor and each
611	presiding officer shall appoint one healthcare professional, one
612	private business representative, and one elected official.
613	(5) The commission shall be appointed no later than January
614	1, 2021, and shall meet regularly to select specific indicators,
615	review preliminary data, and develop a framework for a final
616	report. Staff support shall be provided to the commission by the
617	Agency for Health Care Administration.
618	(6) The commission's final report shall be submitted to the
619	Governor, the President of the Senate, and the Speaker of the
620	House by January 1, 2022.

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

621 Section 17. Section 408.70, Florida Statutes, is repealed. 622 Section 18. Section 408.910, Florida Statutes, is amended 623 to read: 624 408.910 Florida Health Choices Program.-625 (1) LEGISLATIVE INTENT.-The Legislature finds that a 626 significant number of the residents of this state do not have 627 adequate access to affordable, quality health care. The 628 Legislature further finds that increasing access to affordable, 62.9 quality health care can be best accomplished by establishing a 630 competitive market for purchasing health insurance and health 631 services. It is therefore the intent of the Legislature to 632 create and expand the Florida Health Choices Program to: 633 (a) Expand opportunities for Floridians to purchase 634 affordable health insurance and health services. 635 (b) Preserve the benefits of employment-sponsored insurance while easing the administrative burden for employers who offer 636 637 these benefits. 638 (c) Enable individual choice in both the manner and amount 639 of health care purchased. 640 (d) Provide for the purchase of individual, portable health 641 care coverage. 642 (e) Disseminate information to consumers on the price and 643 quality of health services. 644 (f) Sponsor a competitive market that stimulates product 645 innovation, quality improvement, and efficiency in the 646 production and delivery of health services. 647 (2) DEFINITIONS.-As used in this section, the term: 648 (a) "Corporation" means the Florida Health Choices, Inc., 649 established under this section.

Page 23 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

650 (b) "Corporation's marketplace" means the single, 651 centralized market established by the program that facilitates the purchase of products made available in the marketplace. 652 653 (c) "Florida Health Insurance Affordability Exchange 654 Program" or "FHIX" is the program created under ss. 409.72-655 409.731 for low-income, uninsured residents of this state. 656 (d) (c) "Health insurance agent" means an agent licensed 657 under part IV of chapter 626. 658 (e) (d) "Insurer" means an entity licensed under chapter 624 659 which offers an individual health insurance policy or a group 660 health insurance policy, a preferred provider organization as 661 defined in s. 627.6471, an exclusive provider organization as 662 defined in s. 627.6472, a health maintenance organization 663 licensed under part I of chapter 641, or a prepaid limited 664 health service organization or discount plan organization 665 licensed under chapter 636. 666 (f) "Patient Protection and Affordable Care Act" or 667 "Affordable Care Act" means Pub. L. No. 111-148, as further 668 amended by the Health Care and Education Reconciliation Act of 669 2010, Pub. L. No. 111-152, and regulations adopted pursuant to 670 those acts. (g) (e) "Program" means the Florida Health Choices Program 671 672 established by this section. 673 (3) PROGRAM PURPOSE AND COMPONENTS.-The Florida Health 674 Choices Program is created as a single, centralized market for 675 the sale and purchase of various products that enable 676 individuals to pay for health care. These products include, but 677 are not limited to, health insurance plans, health maintenance organization plans, prepaid services, service contracts, and 678

Page 24 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

679	flexible spending accounts. The components of the program
680	include:
681	(a) Enrollment of employers.
682	(b) Administrative services for participating employers,
683	including:
684	1. Assistance in seeking federal approval of cafeteria
685	plans.
686	2. Collection of premiums and other payments.
687	3. Management of individual benefit accounts.
688	4. Distribution of premiums to insurers and payments to
689	other eligible vendors.
690	5. Assistance for participants in complying with reporting
691	requirements.
692	(c) Services to individual participants, including:
693	1. Information about available products and participating
694	vendors.
695	2. Assistance with assessing the benefits and limits of
696	each product, including information necessary to distinguish
697	between policies offering creditable coverage and other products
698	available through the program.
699	3. Account information to assist individual participants
700	with managing available resources.
701	4. Services that promote healthy behaviors.
702	5. Health benefits coverage information about health
703	insurance plans compliant with the Affordable Care Act.
704	6. Consumer assistance with web-based information services
705	for the Florida Health Insurance Affordability Exchange Program,
706	or ("FHIX").
707	(d) Recruitment of vendors, including insurers, health

Florida Senate - 2019 Bill No. CS for CS for SB 322



708 maintenance organizations, prepaid clinic service providers, 709 provider service networks, and other providers. 710 (e) Certification of vendors to ensure capability, 711 reliability, and validity of offerings. 712 (f) Collection of data, monitoring, assessment, and 713 reporting of vendor performance. 714 (g) Information services for individuals and employers. 715 (h) Program evaluation. 716 (4) ELIGIBILITY AND PARTICIPATION.-Participation in the 717 program is voluntary and shall be available to employers, 718 individuals, vendors, and health insurance agents as specified 719 in this subsection. 720 (a) Employers eligible to enroll in the program include 721 those employers that meet criteria established by the 722 corporation and elect to make their employees eligible through 723 the program. 724 (b) Individuals eligible to participate in the program 725 include: 726 1. Individual employees of enrolled employers. 727 2. Other individuals that meet criteria established by the 728 corporation. 729 (c) Employers who choose to participate in the program may 730 enroll by complying with the procedures established by the 731 corporation. The procedures must include, but are not limited 732 to: 733 1. Submission of required information. 734 2. Compliance with federal tax requirements for the 735 establishment of a cafeteria plan, pursuant to s. 125 of the 736 Internal Revenue Code, including designation of the employer's

Florida Senate - 2019 Bill No. CS for CS for SB 322

743

744

745

746

747

748

749

750

751

752

753

754

755

756

757

758

759

760

761

762



737 plan as a premium payment plan, a salary reduction plan that has 738 flexible spending arrangements, or a salary reduction plan that 739 has a premium payment and flexible spending arrangements.

3. Determination of the employer's contribution, if any,
per employee, provided that such contribution is equal for each
eligible employee.

4. Establishment of payroll deduction procedures, subject to the agreement of each individual employee who voluntarily participates in the program.

5. Designation of the corporation as the third-party administrator for the employer's health benefit plan.

6. Identification of eligible employees.

7. Arrangement for periodic payments.

8. Employer notification to employees of the intent to transfer from an existing employee health plan to the program at least 90 days before the transition.

(d) All eligible vendors who choose to participate and the products and services that the vendors are permitted to sell are as follows:

1. Insurers licensed under chapter 624 may sell health insurance policies, limited benefit policies, other risk-bearing coverage, and other products or services.

2. Health maintenance organizations licensed under part I of chapter 641 may sell health maintenance contracts, limited benefit policies, other risk-bearing products, and other products or services.

763 3. Prepaid limited health service organizations may sell
764 products and services as authorized under part I of chapter 636,
765 and discount plan organizations may sell products and services

Florida Senate - 2019 Bill No. CS for CS for SB 322

767

768 769

770

771

772

773

774

775

776 777

778

779

780

781

782

783

784

785



766 as authorized under part II of chapter 636.

4. Prepaid health clinic service providers licensed under part II of chapter 641 may sell prepaid service contracts and other arrangements for a specified amount and type of health services or treatments.

5. Health care providers, including hospitals and other licensed health facilities, health care clinics, licensed health professionals, pharmacies, and other licensed health care providers, may sell service contracts and arrangements for a specified amount and type of health services or treatments.

6. Provider organizations, including service networks, group practices, professional associations, and other incorporated organizations of providers, may sell service contracts and arrangements for a specified amount and type of health services or treatments.

7. Corporate entities providing specific health services in accordance with applicable state law may sell service contracts and arrangements for a specified amount and type of health services or treatments.

786 A vendor described in subparagraphs 3.-7. may not sell products 787 that provide risk-bearing coverage unless that vendor is 788 authorized under a certificate of authority issued by the Office 789 of Insurance Regulation and is authorized to provide coverage in 790 the relevant geographic area. Otherwise eligible vendors may be 791 excluded from participating in the program for deceptive or 792 predatory practices, financial insolvency, or failure to comply 793 with the terms of the participation agreement or other standards set by the corporation. 794

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

795	(e) Eligible individuals may participate in the program
796	voluntarily. Individuals who join the program may participate by
797	complying with the procedures established by the corporation.
798	These procedures must include, but are not limited to:
799	1. Submission of required information.
800	2. Authorization for payroll deduction, if applicable.
801	3. Compliance with federal tax requirements.
802	4. Arrangements for payment.
803	5. Selection of products and services.
804	(f) Vendors who choose to participate in the program may
805	enroll by complying with the procedures established by the
806	corporation. These procedures may include, but are not limited
807	to:
808	1. Submission of required information, including a complete
809	description of the coverage, services, provider network, payment
810	restrictions, and other requirements of each product offered
811	through the program.
812	2. Execution of an agreement to comply with requirements
813	established by the corporation.
814	3. Execution of an agreement that prohibits refusal to sell
815	any offered product or service to a participant who elects to
816	buy it.
817	4. Establishment of product prices based on applicable
818	criteria.
819	5. Arrangements for receiving payment for enrolled
820	participants.
821	6. Participation in ongoing reporting processes established
822	by the corporation.
823	7. Compliance with grievance procedures established by the
	1

Florida Senate - 2019 Bill No. CS for CS for SB 322



824 corporation.

825 (g) Health insurance agents licensed under part IV of 826 chapter 626 are eligible to voluntarily participate as buyers' 827 representatives. A buyer's representative acts on behalf of an 828 individual purchasing health insurance and health services 829 through the program by providing information about products and 830 services available through the program and assisting the 831 individual with both the decision and the procedure of selecting specific products. Serving as a buyer's representative does not 832 833 constitute a conflict of interest with continuing 834 responsibilities as a health insurance agent if the relationship 835 between each agent and any participating vendor is disclosed 836 before advising an individual participant about the products and 837 services available through the program. In order to participate, 838 a health insurance agent shall comply with the procedures 839 established by the corporation, including:

840

841

842

843

844

847

1. Completion of training requirements.

2. Execution of a participation agreement specifying the terms and conditions of participation.

3. Disclosure of any appointments to solicit insurance or procure applications for vendors participating in the program.

845 4. Arrangements to receive payment from the corporation for846 services as a buyer's representative.

(5) PRODUCTS.-

848 (a) The products that may be made available for purchase849 through the program include, but are not limited to:

850

851

852

1. Health insurance policies.

2. Health maintenance contracts.

3. Limited benefit plans.

Page 30 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

I.

870

871

872

873

874

875

876

877

878

880

881



853	4. Prepaid clinic services.
854	5. Service contracts.
855	6. Arrangements for purchase of specific amounts and types
856	of health services and treatments.
857	7. Flexible spending accounts.
858	(b) Health insurance policies, health maintenance
859	contracts, limited benefit plans, prepaid service contracts, and
860	other contracts for services must ensure the availability of
861	covered services.
862	(c) Products may be offered for multiyear periods provided
863	the price of the product is specified for the entire period or
864	for each separately priced segment of the policy or contract.
865	(d) The corporation shall provide a disclosure form for
866	consumers to acknowledge their understanding of the nature of,
867	and any limitations to, the benefits provided by the products
868	and services being purchased by the consumer.
869	(e) The corporation must determine that making the plan

(e) The corporation must determine that making the plan available through the program is in the interest of eligible individuals and eligible employers in the state.

(6) PRICING.-Prices for the products and services sold through the program must be transparent to participants and established by the vendors. The corporation may shall annually assess a surcharge for each premium or price set by a participating vendor. Any The surcharge may not be more than 2.5 percent of the price and shall be used to generate funding for administrative services provided by the corporation and payments to buyers' representatives; however, a surcharge may not be 879 assessed for products and services sold in the FHIX marketplace. (7) THE MARKETPLACE PROCESS. - The program shall provide a

Page 31 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322



882 single, centralized market for purchase of health insurance, 883 health maintenance contracts, and other health products and 884 services. Purchases may be made by participating individuals 885 over the Internet or through the services of a participating 886 health insurance agent. Information about each product and 887 service available through the program shall be made available 888 through printed material and an interactive Internet website.

(a) Marketplace purchasing.—A participant needing personal assistance to select products and services shall be referred to a participating agent in his or her area.

<u>1.(a)</u> Participation in the program may begin at any time during a year after the employer completes enrollment and meets the requirements specified by the corporation pursuant to paragraph (4)(c).

 $\frac{2.(b)}{2.(b)}$ Initial selection of products and services must be made by an individual participant within the applicable open enrollment period.

<u>3.(c)</u> Initial enrollment periods for each product selected by an individual participant must last at least 12 months, unless the individual participant specifically agrees to a different enrollment period.

903 <u>4.(d)</u> If an individual has selected one or more products 904 and enrolled in those products for at least 12 months or any 905 other period specifically agreed to by the individual 906 participant, changes in selected products and services may only 907 be made during the annual enrollment period established by the 908 corporation.

909 5.(e) The limits established in subparagraphs 2., 3., and 910 4. paragraphs (b)-(d) apply to any risk-bearing product that

889

890

891

892 893

894

895

896

897

898

899

900

901

902

Florida Senate - 2019 Bill No. CS for CS for SB 322



911	promises future payment or coverage for a variable amount of
912	benefits or services. The limits do not apply to initiation of
913	flexible spending plans if those plans are not associated with
914	specific high-deductible insurance policies or the use of
915	spending accounts for any products offering individual
916	participants specific amounts and types of health services and
917	treatments at a contracted price.
918	(b) FHIX marketplace purchasing
919	1. Participation in the FHIX marketplace may begin at any
920	time during the year.
921	2. Initial enrollment periods for certain products selected
922	by an individual enrollee which are noncompliant with the
923	Affordable Care Act may be required to last at least 12 months,
924	unless the individual participant specifically agrees to a
925	different enrollment period.
926	(8) CONSUMER INFORMATIONThe corporation shall:
927	(a) Establish a secure website to facilitate the purchase
928	of products and services by participating individuals. The
929	website must provide information about each product or service
930	available through the program.
931	(b) Inform individuals about other public health care
932	programs.
933	(9) RISK POOLINGThe program may use methods for pooling
934	the risk of individual participants and preventing selection
935	bias. These methods may include, but are not limited to, a
936	postenrollment risk adjustment of the premium payments to the
937	vendors. The corporation may establish a methodology for
938	assessing the risk of enrolled individual participants based on
939	data reported annually by the vendors about their enrollees.
	I

Florida Senate - 2019 Bill No. CS for CS for SB 322



940 Distribution of payments to the vendors may be adjusted based on 941 the assessed relative risk profile of the enrollees in each 942 risk-bearing product for the most recent period for which data is available. 943

(10) EXEMPTIONS.-

944

945

946 947

948 949

950

951

952

953

954

955

957

958

(a) Products, other than the products set forth in subparagraphs (4) (d) 1.-4., sold as part of the program are not subject to the licensing requirements of the Florida Insurance Code, as defined in s. 624.01 or the mandated offerings or coverages established in part VI of chapter 627 and chapter 641.

(b) The corporation may act as an administrator as defined in s. 626.88 but is not required to be certified pursuant to part VII of chapter 626. However, a third-party third party administrator used by the corporation must be certified under part VII of chapter 626.

(c) Any standard forms, website design, or marketing 956 communication developed by the corporation and used by the corporation, or any vendor that meets the requirements of paragraph (4)(f) is not subject to the Florida Insurance Code, 959 as established in s. 624.01.

960 (11) CORPORATION.-There is created the Florida Health 961 Choices, Inc., which shall be registered, incorporated, 962 organized, and operated in compliance with part III of chapter 963 112 and chapters 119, 286, and 617. The purpose of the 964 corporation is to administer the program created in this section 965 and to conduct such other business as may further the 966 administration of the program.

967 (a) The corporation shall be governed by a 15-member board of directors consisting of: 968

Page 34 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

969 1. Three ex officio, nonvoting members to include: 970 a. The Secretary of Health Care Administration or a 971 designee with expertise in health care services. 972 b. The Secretary of Management Services or a designee with 973 expertise in state employee benefits. 974 c. The commissioner of the Office of Insurance Regulation 975 or a designee with expertise in insurance regulation. 976 2. Four members appointed by and serving at the pleasure of 977 the Governor. 978 3. Four members appointed by and serving at the pleasure of 979 the President of the Senate. 980 4. Four members appointed by and serving at the pleasure of 981 the Speaker of the House of Representatives. 982 5. Board members may not include insurers, health insurance 983 agents or brokers, health care providers, health maintenance 984 organizations, prepaid service providers, or any other entity, 985 affiliate, or subsidiary of eligible vendors. 986 (b) Members shall be appointed for terms of up to 3 years. 987 Any member is eligible for reappointment. A vacancy on the board 988 shall be filled for the unexpired portion of the term in the 989 same manner as the original appointment. 990 (c) The board shall select a chief executive officer for 991 the corporation who shall be responsible for the selection of 992 such other staff as may be authorized by the corporation's 993 operating budget as adopted by the board. 994 (d) Board members are entitled to receive, from funds of 995 the corporation, reimbursement for per diem and travel expenses 996 as provided by s. 112.061. No other compensation is authorized.

(e) There is no liability on the part of, and no cause of

997

Florida Senate - 2019 Bill No. CS for CS for SB 322



998 action shall arise against, any member of the board or its 999 employees or agents for any action taken by them in the 1000 performance of their powers and duties under this section.

(f) The board shall develop and adopt bylaws and other corporate procedures as necessary for the operation of the corporation and carrying out the purposes of this section. The bylaws shall:

 Specify procedures for selection of officers and qualifications for reappointment, provided that no board member shall serve more than 9 consecutive years.

2. Require an annual membership meeting that provides an opportunity for input and interaction with individual participants in the program.

3. Specify policies and procedures regarding conflicts of interest, including the provisions of part III of chapter 112, which prohibit a member from participating in any decision that would inure to the benefit of the member or the organization that employs the member. The policies and procedures shall also require public disclosure of the interest that prevents the member from participating in a decision on a particular matter.

1018 (g) The corporation may exercise all powers granted to it 1019 under chapter 617 necessary to carry out the purposes of this 1020 section, including, but not limited to, the power to receive and 1021 accept grants, loans, or advances of funds from any public or 1022 private agency and to receive and accept from any source 1023 contributions of money, property, labor, or any other thing of 1024 value to be held, used, and applied for the purposes of this 1025 section.

1026

1001

1002

1003 1004

1005

1006

1007

1008

1009

1010

1011

1012

1013

1014

1015

1016

1017

(h) The corporation may establish technical advisory panels

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

1027 consisting of interested parties, including consumers, health
1028 care providers, individuals with expertise in insurance
1029 regulation, and insurers.

(i) The corporation shall:

1030

1031

1032

1033

1034

1035

1036

1037

1038

1039

1040

1041

1042 1043

1044

1045

1046 1047

1048

 Determine eligibility of employers, vendors, individuals, and agents in accordance with subsection (4).

2. Establish procedures necessary for the operation of the program, including, but not limited to, procedures for application, enrollment, risk assessment, risk adjustment, plan administration, performance monitoring, and consumer education.

3. Arrange for collection of contributions from participating employers, third parties, governmental entities, and individuals.

4. Arrange for payment of premiums and other appropriate disbursements based on the selections of products and services by the individual participants.

5. Establish criteria for disenrollment of participating individuals based on failure to pay the individual's share of any contribution required to maintain enrollment in selected products.

6. Establish criteria for exclusion of vendors pursuant to paragraph (4)(d).

1049 7. Develop and implement a plan for promoting public1050 awareness of and participation in the program.

1051 8. Secure staff and consultant services necessary to the 1052 operation of the program.

1053 9. Establish policies and procedures regarding
1054 participation in the program for individuals, vendors, health
1055 insurance agents, and employers.

Page 37 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

1056

925284

10. Provide for the operation of a toll-free hotline to

1057 respond to requests for assistance. 1058 11. Provide for initial, open, and special enrollment 1059 periods. 1060 12. Evaluate options for employer participation which may 1061 conform to with common insurance practices. 1062 13. Administer the Florida Health Insurance Affordability 1063 Exchange Program in accordance with ss. 409.72-409.731. 1064 14. Coordinate with the Agency for Health Care 1065 Administration, the Department of Children and Families, and the 1066 Florida Healthy Kids Corporation in developing and implementing 1067 the enrollee transition plan. 1068 15. Coordinate with the federal exchange to provide FHIX 1069 enrollees with the option of selecting plans from either the 1070 FHIX marketplace or the federal exchange. 1071 (12) REPORT.-The board of the corporation shall Beginning 1072 in the 2009-2010 fiscal year, submit by February 1 an annual 1073 report to the Governor, the President of the Senate, and the 1074 Speaker of the House of Representatives documenting the 1075 corporation's activities in compliance with the duties 1076 delineated in this section. (13) PROGRAM INTEGRITY.-To ensure program integrity and to 1077 1078 safeguard the financial transactions made under the auspices of 1079 the program, the corporation is authorized to establish 1080 qualifying criteria and certification procedures for vendors, 1081 require performance bonds or other guarantees of ability to 1082 complete contractual obligations, monitor the performance of 1083 vendors, and enforce the agreements of the program through financial penalty or disqualification from the program. 1084

Florida Senate - 2019 Bill No. CS for CS for SB 322



1085 (14) EXEMPTION FROM PUBLIC RECORDS REQUIREMENTS.-1086 (a) Definitions.-For purposes of this subsection, the term: 1087 1. "Buyer's representative" means a participating insurance 1088 agent as described in paragraph (4)(g). 1089 2. "Enrollee" means an employer who is eligible to enroll 1090 in the program pursuant to paragraph (4)(a). 3. "Participant" means an individual who is eligible to 1091 1092 participate in the program pursuant to paragraph (4)(b). 1093 4. "Proprietary confidential business information" means 1094 information, regardless of form or characteristics, that is 1095 owned or controlled by a vendor requesting confidentiality under 1096 this section; that is intended to be and is treated by the 1097 vendor as private in that the disclosure of the information 1098 would cause harm to the business operations of the vendor; that 1099 has not been disclosed unless disclosed pursuant to a statutory 1100 provision, an order of a court or administrative body, or a 1101 private agreement providing that the information may be released 1102 to the public; and that is information concerning: 1103 a. Business plans. 1104 b. Internal auditing controls and reports of internal 1105 auditors. 1106 c. Reports of external auditors for privately held 1107 companies. d. Client and customer lists. 1108 1109 e. Potentially patentable material. 1110 f. A trade secret as defined in s. 688.002. 1111 5. "Vendor" means a participating insurer or other provider 1112 of services as described in paragraph (4)(d). 1113 (b) Public record exemptions.-

Page 39 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322



1114 1. Personal identifying information of an enrollee or participant who has applied for or participates in the Florida 1115 Health Choices Program is confidential and exempt from s. 1116 1117 119.07(1) and s. 24(a), Art. I of the State Constitution. 1118 2. Client and customer lists of a buyer's representative 1119 held by the corporation are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. 1120 1121 3. Proprietary confidential business information held by 1122 the corporation is confidential and exempt from s. 119.07(1) and 1123 s. 24(a), Art. I of the State Constitution. 1124 (c) Retroactive application.-The public record exemptions 1125 provided for in paragraph (b) apply to information held by the 1126 corporation before, on, or after the effective date of this 1127 exemption. 1128 (d) Authorized release.-1129 1. Upon request, information made confidential and exempt pursuant to this subsection shall be disclosed to: 1130 1131 a. Another governmental entity in the performance of its 1132 official duties and responsibilities. 1133 b. Any person who has the written consent of the program 1134 applicant. 1135 c. The Florida Kidcare program for the purpose of 1136 administering the program authorized in ss. 409.810-409.821. 1137 2. Paragraph (b) does not prohibit a participant's legal 1138 guardian from obtaining confirmation of coverage, dates of 1139 coverage, the name of the participant's health plan, and the 1140 amount of premium being paid. (e) Penalty.-A person who knowingly and willfully violates 1141 1142 this subsection commits a misdemeanor of the second degree,

Florida Senate - 2019 Bill No. CS for CS for SB 322



1143 punishable as provided in s. 775.082 or s. 775.083. 1144 Section 19. Subsection (2) of section 409.904, Florida 1145 Statutes, is amended to read:

1146 409.904 Optional payments for eligible persons.-The agency may make payments for medical assistance and related services on 1147 1148 behalf of the following persons who are determined to be eligible subject to the income, assets, and categorical 1149 1150 eligibility tests set forth in federal and state law. Payment on 1151 behalf of these Medicaid eligible persons is subject to the 1152 availability of moneys and any limitations established by the 1153 General Appropriations Act or chapter 216.

1154 (2) A family, a pregnant woman, a child under age 21, a 1155 person age 65 or over, or a blind or disabled person, who would 1156 be eligible under any group listed in s. 409.903(1), (2), or 1157 (3), except that the income or assets of such family or person 1158 exceed established limitations. For a family or person in one of 1159 these coverage groups, medical expenses are deductible from 1160 income in accordance with federal requirements in order to make 1161 a determination of eligibility. A family or person eligible 1162 under the coverage known as the "medically needy," is eligible 1163 to receive the same services as other Medicaid recipients, with 1164 the exception of services in skilled nursing facilities and 1165 intermediate care facilities for the developmentally disabled. 1166 Effective July 1, 2020, persons eligible under "medically needy" 1167 shall be limited to children under 21 years of age and pregnant 1168 women. This subsection expires October 1, 2023.

1169 Section 20. Section 624.91, Florida Statutes, is amended to 1170 read:

1171

624.91 The Florida Healthy Kids Corporation Act.-

Florida Senate - 2019 Bill No. CS for CS for SB 322



1172 (1) SHORT TITLE.—This section may be cited as the "William1173 G. 'Doc' Myers Healthy Kids Corporation Act."

(2) LEGISLATIVE INTENT.-

1174

1175 (a) The Legislature finds that increased access to health 1176 care services could improve children's health and reduce the incidence and costs of childhood illness and disabilities among 1177 1178 children in this state. Many children do not have comprehensive, affordable health care services available. It is the intent of 1179 1180 the Legislature that the Florida Healthy Kids Corporation 1181 provide comprehensive health insurance coverage to such 1182 children. The corporation is encouraged to cooperate with any 1183 existing health service programs funded by the public or the 1184 private sector.

1185 (b) It is the intent of the Legislature that the Florida 1186 Healthy Kids Corporation serve as one of several providers of 1187 services to children eligible for medical assistance under Title 1188 XXI of the Social Security Act. Although the corporation may 1189 serve other children, the Legislature intends the primary 1190 recipients of services provided through the corporation be 1191 school-age children with a family income below 200 percent of 1192 the federal poverty level, who do not qualify for Medicaid. It 1193 is also the intent of the Legislature that state and local 1194 government Florida Healthy Kids funds be used to continue 1195 coverage, subject to specific appropriations in the General 1196 Appropriations Act, to children not eligible for federal 1197 matching funds under Title XXI.

1198 (3) ELIGIBILITY FOR STATE-FUNDED ASSISTANCE.—Only <u>residents</u>
 1199 <u>of this state are eligible</u> the following individuals are
 1200 eligible for state-funded assistance in paying Florida Healthy

Florida Senate - 2019 Bill No. CS for CS for SB 322



1201 Kids premiums pursuant to s. 409.814.+ 1202 (a) Residents of this state who are eligible for the 1203 Florida Kidcare program pursuant to s. 409.814. 1204 (b) Notwithstanding s. 409.814, a legal alien who is enrolled in the Florida Healthy Kids program as of January 31, 1205 1206 2004, who does not qualify for Title XXI federal funds because 1207 he or she is not a lawfully residing child as defined in s. 1208 409.811.

(4) NONENTITLEMENT.-Nothing in this section shall be construed as providing an individual with an entitlement to health care services. No cause of action shall arise against the 1211 state, the Florida Healthy Kids Corporation, or a unit of local 1213 government for failure to make health services available under 1214 this section.

(5) CORPORATION AUTHORIZATION, DUTIES, POWERS.-

(a) There is created the Florida Healthy Kids Corporation, a not-for-profit corporation.

1218

1209

1210

1212

1215

1216

1217

1219

1220

1221

1222

1223

1224

1226

(b) The Florida Healthy Kids Corporation shall:

1. Arrange for the collection of any individual, family, local contributions, or employer payment or premium, in an amount to be determined by the board of directors, to provide for payment of premiums for comprehensive insurance coverage and for the actual or estimated administrative expenses.

2. Arrange for the collection of any voluntary 1225 contributions to provide for payment of Florida Kidcare program or Florida Health Insurance Affordability Exchange Program (FHIX) premiums for children who are not eligible for medical 1227 1228 assistance under Title XIX or Title XXI of the Social Security 1229 Act.

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

3. Subject to the provisions of s. 409.8134, accept voluntary supplemental local match contributions that comply with the requirements of Title XXI of the Social Security Act for the purpose of providing additional Florida Kidcare coverage in contributing counties under Title XXI.

4. Establish the administrative and accounting procedures for the operation of the corporation.

<u>4.5.</u> Establish, with consultation from appropriate professional organizations, standards for preventive health services and providers and comprehensive insurance benefits appropriate to children, provided that such standards for rural areas shall not limit primary care providers to board-certified pediatricians.

5.6. Determine eligibility for children seeking to participate in the Title XXI-funded components of the Florida Kidcare program consistent with the requirements specified in s. 409.814, as well as the non-Title-XXI-eligible children as provided in subsection (3).

<u>6.7.</u> Establish procedures under which providers of local match to, applicants to and participants in the program may have grievances reviewed by an impartial body and reported to the board of directors of the corporation.

<u>7.8.</u> Establish participation criteria and, if appropriate, contract with an authorized insurer, health maintenance organization, or third-party administrator to provide administrative services to the corporation.

<u>8.9.</u> Establish enrollment criteria that include penalties or waiting periods of 30 days for reinstatement of coverage upon voluntary cancellation for nonpayment of family <u>or individual</u>

Florida Senate - 2019 Bill No. CS for CS for SB 322



1259 premiums.

1266

1267

1268

1269

1270

1271

1272

1273

1274

1275

1276

1277

1278 1279

1280

1281

1282

1283

1287

1260 <u>9.10.</u> Contract with authorized insurers or any provider of 1261 health care services, meeting standards established by the 1262 corporation, for the provision of comprehensive insurance 1263 coverage to participants. Such standards shall include criteria 1264 under which the corporation may contract with more than one 1265 provider of health care services in program sites.

<u>a.</u> Health plans shall be selected through a competitive bid process. The Florida Healthy Kids Corporation shall purchase goods and services in the most cost-effective manner consistent with the delivery of quality medical care.

<u>b.</u> The maximum administrative cost for a Florida Healthy Kids Corporation contract shall be 15 percent. For health <u>and</u> <u>dental</u> care contracts, the minimum medical loss ratio for a Florida Healthy Kids Corporation contract shall be 85 percent. The calculations must use uniform financial data collected from all plans in a format established by the corporation and shall be computed for each plan on a statewide basis. Funds shall be classified in a manner consistent with 45 C.F.R. part 158 For dental contracts, the remaining compensation to be paid to the authorized insurer or provider under a Florida Healthy Kids Corporation contract shall be no less than an amount which is 85 percent of premium; to the extent any contract provision does not provide for this minimum compensation, this section shall prevail.

1284 <u>c.</u> The health plan selection criteria and scoring system, 1285 and the scoring results, shall be available upon request for 1286 inspection after the bids have been awarded.

d. Effective July 1, 2020, health and dental services

Page 45 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

1288 contracts of the corporation must transition to the FHIX
1289 marketplace under s. 409.722. Qualifying plans may enroll as
1290 vendors with the FHIX marketplace to maintain continuity of care
1291 for participants.

<u>10.11.</u> Establish disenrollment criteria in the event local matching funds are insufficient to cover enrollments.

<u>11.12.</u> Develop and implement a plan to publicize the Florida Kidcare program, the eligibility requirements of the program, and the procedures for enrollment in the program and to maintain public awareness of the corporation and the program.

<u>12.13.</u> Secure staff necessary to properly administer the corporation. Staff costs shall be funded from state and local matching funds and such other private or public funds as become available. The board of directors shall determine the number of staff members necessary to administer the corporation.

<u>13.14.</u> In consultation with the partner agencies, provide a report on the Florida Kidcare program annually to the Governor, the Chief Financial Officer, the Commissioner of Education, the President of the Senate, the Speaker of the House of Representatives, and the Minority Leaders of the Senate and the House of Representatives.

<u>14.15.</u> Provide information on a quarterly basis <u>online</u> to the Legislature and the Governor which compares the costs and utilization of the full-pay enrolled population and the Title XXI-subsidized enrolled population in the Florida Kidcare program. The information, at a minimum, must include:

a. The monthly enrollment and expenditure for full-pay
enrollees in the Medikids and Florida Healthy Kids programs
compared to the Title XXI-subsidized enrolled population; and

Florida Senate - 2019 Bill No. CS for CS for SB 322



1317	b. The costs and utilization by service of the full-pay
1318	enrollees in the Medikids and Florida Healthy Kids programs and
1319	the Title XXI-subsidized enrolled population.
1320	15.16. Establish benefit packages that conform to the
1321	provisions of the Florida Kidcare program, as created in ss.
1322	409.810-409.821.
1323	16. Contract with other insurance affordability programs to
1324	provide such services that are consistent with this act.
1325	17. Annually develop performance metrics for the following
1326	focus areas:
1327	a. Administrative functions.
1328	b. Contracting with vendors.
1329	c. Customer service.
1330	d. Enrollee education.
1331	e. Financial services.
1332	f. Program integrity.
1333	(c) Coverage under the corporation's program is secondary
1334	to any other available private coverage held by, or applicable
1335	to, the participant child or family member. Insurers under
1336	contract with the corporation are the payors of last resort and
1337	must coordinate benefits with any other third-party payor that
1338	may be liable for the participant's medical care.
1339	(d) The Florida Healthy Kids Corporation shall be a private
1340	corporation not for profit, organized pursuant to chapter 617,
1341	and shall have all powers necessary to carry out the purposes of
1342	this act, including, but not limited to, the power to receive
1343	and accept grants, loans, or advances of funds from any public
1344	or private agency and to receive and accept from any source
1345	contributions of money, property, labor, or any other thing of

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

1346	value, to be held, used, and applied for the purposes of this
1347	act.
1348	(6) BOARD OF DIRECTORS AND MANAGEMENT SUPERVISION
1349	(a) The Florida Healthy Kids Corporation shall operate
1350	subject to the supervision and approval of a board of directors.
1351	The board chair shall be an appointee designated by the
1352	Governor, and the board shall be chaired by the Chief Financial
1353	Officer or her or his designee, and composed of 12 other
1354	members. The Senate shall confirm the designated chair and other
1355	board appointees. The board members shall be appointed selected
1356	for 3-year terms <u>.</u> of office as follows:
1357	1. The Secretary of Health Care Administration, or his or
1358	her designee.
1359	2. One member appointed by the Commissioner of Education
1360	from the Office of School Health Programs of the Florida
1361	Department of Education.
1362	3. One member appointed by the Chief Financial Officer from
1363	among three members nominated by the Florida Pediatric Society.
1364	4. One member, appointed by the Governor, who represents
1365	the Children's Medical Services Program.
1366	5. One member appointed by the Chief Financial Officer from
1367	among three members nominated by the Florida Hospital
1368	Association.
1369	6. One member, appointed by the Governor, who is an expert
1370	on child health policy.
1371	7. One member, appointed by the Chief Financial Officer,
1372	from among three members nominated by the Florida Academy of
1373	Family Physicians.
1374	8. One member, appointed by the Governor, who represents

Page 48 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

1375	the state Medicaid program.
1376	9. One member, appointed by the Chief Financial Officer,
1377	from among three members nominated by the Florida Association of
1378	Counties.
1379	10. The State Health Officer or her or his designee.
1380	11. The Secretary of Children and Families, or his or her
1381	designee.
1382	12. One member, appointed by the Governor, from among three
1383	members nominated by the Florida Dental Association.
1384	(b) A member of the board of directors <u>shall be appointed</u>
1385	by and serve at the pleasure of the Governor may be removed by
1386	the official who appointed that member. The board shall appoint
1387	an executive director, who is responsible for other staff
1388	authorized by the board.
1389	(c) Board members are entitled to receive, from funds of
1390	the corporation, reimbursement for per diem and travel expenses
1391	as provided by s. 112.061.
1392	(d) There shall be no liability on the part of, and no
1393	cause of action shall arise against, any member of the board of
1394	directors, or its employees or agents, for any action they take
1395	in the performance of their powers and duties under this act.
1396	(e) Terms for board members appointed under this act are
1397	effective January 1, 2020.
1398	(7) LICENSING NOT REQUIRED; FISCAL OPERATION
1399	(a) The corporation shall not be deemed an insurer. The
1400	officers, directors, and employees of the corporation shall not
1401	be deemed to be agents of an insurer. Neither the corporation
1402	nor any officer, director, or employee of the corporation is
1403	subject to the licensing requirements of the insurance code or
	I

Florida Senate - 2019 Bill No. CS for CS for SB 322

1409

1410

1411

1412

1413

1414

1418

1427



1404 the rules of the Department of Financial Services. However, any 1405 marketing representative utilized and compensated by the 1406 corporation must be appointed as a representative of the 1407 insurers or health services providers with which the corporation 1408 contracts.

(b) The board has complete fiscal control over the corporation and is responsible for all corporate operations.

(c) The Department of Financial Services shall supervise any liquidation or dissolution of the corporation and shall have, with respect to such liquidation or dissolution, all power granted to it pursuant to the insurance code.

1415 (8) TRANSITION PLANS.-The corporation shall confer with the 1416 Agency for Health Care Administration, the Department of 1417 Children and Families, and Florida Health Choices, Inc., to develop transition plans for the Florida Health Insurance 1419 Affordability Exchange Program as created under ss. 409.72-1420 409.731. 1421 Section 21. Section 624.915, Florida Statutes, is repealed. 1422 Section 22. The Division of Law Revision and Information is 1423 directed to replace the phrase "the effective date of this act" 1424 wherever it occurs in this act with the date the act becomes a 1425 law. 1426 Section 23. This act shall take effect upon becoming a law. 1428 1429 And the title is amended as follows: 1430 Delete lines 2 - 30 1431 and insert: 1432 An act relating to health care coverage; creating ss.

Florida Senate - 2019 Bill No. CS for CS for SB 322



1433 627.6046 and 627.65612, F.S.; defining the terms "operative date" and "preexisting medical condition" 1434 1435 with respect to individual and group health insurance 1436 policies, respectively; requiring insurers, contingent 1437 upon the occurrence of either of two specified events, 1438 to make at least one comprehensive major medical 1439 health insurance policy available to all residents of 1440 this state within a specified timeframe; prohibiting 1441 such insurers from excluding, limiting, denying, or delaying coverage under such policies due to 1442 1443 preexisting medical conditions; requiring such 1444 policies to have been actively marketed on a specified 1445 date and during a certain timeframe before that date; 1446 providing applicability; amending s. 641.31, F.S.; 1447 defining the terms "operative date" and "preexisting 1448 medical condition" with respect to health maintenance 1449 contracts; requiring health maintenance organizations, 1450 contingent upon the occurrence of either of two 1451 specified events, to make at least one comprehensive 1452 major medical health maintenance contract available to 1453 all residents of this state within a specified 1454 timeframe; prohibiting such health maintenance 1455 organizations from excluding, limiting, denying, or 1456 delaying coverage under such contracts due to 1457 preexisting medical conditions; requiring such 1458 contracts to have been actively marketed on a 1459 specified date and during a certain timeframe before 1460 that date; providing a directive to the Division of 1461 Law Revision and Information; creating s. 409.72,

Page 51 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322

925284

1462 F.S.; providing a short title; creating s. 409.721, 1463 F.S.; creating the Florida Health Insurance 1464 Affordability Exchange Program (FHIX) within the 1465 Agency for Health Care Administration; providing 1466 program authority and principles; creating s. 409.722, 1467 F.S.; defining terms; creating s. 409.723, F.S.; 1468 providing eligibility and enrollment criteria; 1469 providing patient rights and responsibilities; 1470 defining the term "disabled"; providing premium 1471 levels; creating s. 409.724, F.S.; providing for 1472 premium credits and choice counseling; establishing an 1473 education campaign; providing for customer support and 1474 disenrollment; creating s. 409.725, F.S.; providing 1475 for available products and services; creating s. 1476 409.726, F.S.; requiring the department to develop 1477 accountability measures and performance standards 1478 governing the administration of the program; creating 1479 s. 409.727, F.S.; providing for a readiness review and 1480 a two-phase implementation schedule; creating s. 1481 409.728, F.S.; providing program operation and 1482 management duties; creating s. 409.729, F.S.; 1483 providing for the development of a long-term 1484 reorganization plan and the formation of the FHIX Workgroup; creating s. 409.73, F.S.; authorizing the 1485 1486 agency to seek federal approval; prohibiting the 1487 agency from implementing the FHIX waiver under certain 1488 circumstances; creating s. 409.731, F.S.; providing 1489 for program expiration; providing for the establishment of a commission; providing purposes and 1490

Page 52 of 53

Florida Senate - 2019 Bill No. CS for CS for SB 322



1491 duties of the commission and for the appointment of 1492 members; requiring a commission report to be submitted to the Governor and the Legislature; repealing s. 1493 1494 408.70, F.S., relating to legislative findings 1495 regarding access to affordable health care; amending s. 408.910, F.S.; revising legislative intent; 1496 1497 redefining terms; revising the scope of the Florida 1498 Health Choices Program and the pricing of services 1499 under the program; providing requirements for 1500 operation of the marketplace; providing additional 1501 duties for the corporation to perform; requiring an 1502 annual report to the Governor and the Legislature; 1503 amending s. 409.904, F.S.; limiting eligible persons 1504 in the Medically Needy program to those under the age 1505 of 21 and pregnant women, and specifying an effective 1506 date; providing an expiration date for the program; 1507 amending s. 624.91, F.S.; revising eligibility 1508 requirements for state-funded assistance; revising the 1509 duties and powers of the Florida Healthy Kids 1510 Corporation; revising provisions for the appointment 1511 of members of the board of the Florida Healthy Kids 1512 Corporation; requiring transition plans; repealing s. 1513 624.915, F.S., relating to the operating fund of the 1514 Florida Healthy Kids Corporation; providing a 1515 directive to the Division of Law Revision and 1516 Information; providing an effective date.