

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 687 Automated Pharmacy Systems
SPONSOR(S): Willhite
TIED BILLS: **IDEN./SIM. BILLS:** SB 1170

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health Quality Subcommittee	11 Y, 0 N	Siples	McElroy
2) Health Care Appropriations Subcommittee	12 Y, 0 N	Mielke	Clark
3) Health & Human Services Committee	15 Y, 1 N	Siples	Calamas

SUMMARY ANALYSIS

An automated dispensing system is a mechanical system that delivers prescription drugs received from a Florida-permitted pharmacy and maintains related transaction information. The systems offer some mechanism, either videoconferencing or teleconferencing, by which a pharmacist may counsel a patient at the time of dispensing. Florida law currently authorizes the use of automated pharmacy systems in long-term care facilities, hospices, and state correctional institutions. The Board of Pharmacy has adopted rules regulating the use of such systems.

HB 687 expands current law to authorize the use of automated dispensing systems by community pharmacies for outpatient dispensing. The bill establishes criteria for such systems and a community pharmacy's responsibilities when employing such a system.

The bill has an indeterminate, negative fiscal impact on the DOH, which current resources are adequate to absorb. The bill has no fiscal impact on local governments.

The bill provides an effective date of July 1, 2019.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

The Florida Pharmacy Act (Act) regulates Florida pharmacies and contains the minimum requirements for safe practice.¹ The Board of Pharmacy within the Department of Health (DOH) is tasked with adopting rules to implement the provisions of the Act and setting standards of practice within the state.² A person must obtain a DOH-issued permit to operate a pharmacy:

- **Community pharmacy** - A permit is required for each location where medicinal drugs are compounded, dispensed, stored, or sold or where prescriptions are filled or dispensed on an outpatient basis.³
- **Institutional pharmacy** - A permit is required for every location in a hospital, clinic, nursing home, dispensary, sanitarium, extended care facility, or other facility where medicinal drugs are compounded, dispensed, stored, or sold.⁴
- **Nuclear pharmacy** - A permit is required for every location where radioactive drugs and chemicals within the classification of medicinal drugs are compounded, dispensed, stored, or sold. The term “nuclear pharmacy” does not include hospitals licensed under chapter 395 or the nuclear medicine facilities of such hospitals.⁵
- **Special pharmacy** - A permit is required for every location where medicinal drugs are compounded, dispensed, stored, or sold if the location does not otherwise meet an applicable pharmacy definition in s. 465.003, F.S.⁶
- **Internet pharmacy** - A permit is required for a location not otherwise licensed or issued a permit under chapter 465, F.S., within or outside this state, which uses the Internet to communicate with or obtain information from consumers in this state to fill or refill prescriptions or to dispense, distribute, or otherwise practice pharmacy in this state.⁷

All permitted pharmacies must pass an on-site inspection before DOH will issue an initial permit and is also required any time a pharmacy changes its ownership or address.⁸

Automated Pharmacy Systems

An automated pharmacy system is a mechanical system that delivers prescription drugs received from a Florida-permitted pharmacy and maintains related transaction information.⁹ A Florida-licensed pharmacist must supervise the automated pharmacy system.¹⁰ This supervision does not have to be at the same site of the automated pharmacy system and may be provided electronically.¹¹ The pharmacy operating the system must have policies and procedures in place to ensure sufficient security and protect patient confidentiality.¹²

¹ Chapter 465, F.S.

² Sections 465.005, 465.0155(1), and 465.022, F.S.

³ Sections 465.003(11)(a)1. and 465.018, F.S.

⁴ Sections 465.003(11)(a)2. and 465.019, F.S.

⁵ Sections 465.003(11)(a)3. and 465.0193, F.S.

⁶ Sections 465.003(11)(a)4. and 465.0196, F.S.

⁷ Sections 465.003(11)(a)5. and 465.0197, F.S.

⁸ Rule 64B16-28(1)(d), F.A.C.

⁹ Section 465.003(17), F.S.

¹⁰ Section 465.0235(3), F.S.

¹¹ Id.

¹² Rule 64B16-28.607, F.S.

A pharmacy may use an automated pharmacy system to provide services to a long-term care facility, hospice, or a state correctional institution, and such system does not have to be located at the same location as the pharmacy.¹³ Current law does not authorize the use of automated pharmacy systems in community pharmacies.

However, the Board of Pharmacy adopted rules allowing automated pharmacy systems to be used in community pharmacies. Under these rules, an automated pharmacy system must be located within or adjacent to the prescription department and must collect, control, and maintain all transaction information.¹⁴ Such system may not compound or administer medicinal drugs.¹⁵ All prescriptions dispensed from the system are considered to be certified by the pharmacist.¹⁶ The pharmacy operating the automated pharmacy system must:¹⁷

- Have policies and procedures that address, among other things, security, a process for stocking the system, a method for identifying pharmacy personnel involved in the dispensing process, and a method for ensuring patient confidentiality;
- Ensure that each prescription is being dispensed in compliance with law;
- Maintain a readily retrievable electronic record to identify pharmacy personnel involved in the dispensing of a prescription;
- Be able to comply with product recalls;
- Only be stocked or restocked by a Florida-licensed pharmacist; and
- Use two separate verifications, such as a bar code verification, electronic verification, weight verification, or similar process to ensure that the proper medication is being dispensed.

It is unclear whether the Board of Pharmacy has sufficient statutory authority for these rules.

Effect of Proposed Changes

HB 687 authorizes Florida-permitted community pharmacies to employ automated pharmacy systems for outpatient dispensing. The bill expands current law regulating automated pharmacy systems located in long-term care facilities, hospices, and state correctional institutions to include automated pharmacy systems employed by community pharmacies.

Under the bill, an automated pharmacy system employed by a community pharmacy does not need to be located at the same location as the community pharmacy if the system:

- Is under the supervision and control of Florida-permitted community pharmacy;
- Is under the supervision of a Florida-licensed pharmacist who is available and accessible for patient counseling prior to the dispensing of any medicinal drug;
- Does not store or dispense any controlled substances; and
- Ensures the confidentiality of personal health information.

The bill requires the community pharmacy to notify the Board of Pharmacy of the location of the system and any time the location of such system changes. The pharmacy must maintain a record of the medicinal drugs dispensed by the automated pharmacy system, including the identity of the pharmacist responsible for verifying the accuracy of the dosage and instructions for the prescription, as well as providing patient counseling.

The bill provides an effective date of July 1, 2019.

¹³ Section 465.0235(1), F.S.

¹⁴ Rule 64B16-28.141, F.S.

¹⁵ Id.

¹⁶ Id. A pharmacy must certify the accuracy of the final prescription. By doing so, the pharmacist assumes the responsibility for the prescription. (Rule 64B-27.1001, F.A.C.).

¹⁷ Id.

B. SECTION DIRECTORY:

Section 1: Amends s. 465.0235, F.S., relating to automated pharmacy systems used by long-term care facilities, hospices, and state correctional institutions.

Section 2: Provides an effective date of July 1, 2019.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOH will incur costs related to documenting the locations, inspecting, and regulating community pharmacy automated pharmacy systems.¹⁸ It is unknown how many community pharmacies will employ an automated pharmacy system; however, it is estimated current resources are adequate to absorb these costs.¹⁹

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Pharmacies that choose to employ automated pharmacy systems will incur costs associated with obtaining and maintaining those systems.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

DOH has sufficient rulemaking authority to implement the bill.

¹⁸ Department of Health, *2019 Agency Legislative Analysis for HB 687*, (Feb. 7, 2019), on file with the Health Quality Subcommittee.

¹⁹ *Id.*

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES